



**General Purposes Committee
Electronic Meeting**

**Council Chambers, City Hall
6911 No. 3 Road**

Monday, November 6, 2023

Immediately following the Open Finance Committee meeting

Pg. # ITEM

MINUTES

- GP-3** *Motion to adopt the **minutes** of the meeting of the General Purposes Committee held on October 16, 2023.*



COMMUNITY SERVICES DIVISION

1. **LIQUOR CONSUMPTION IN PUBLIC PARKS PILOT PROGRAM RESULTS**

(File Ref. No. 11-7200-20-01) (REDMS No. 7410281)

GP-11

See Page GP-11 for full report

Designated Speaker: Alex Kurnicki

STAFF RECOMMENDATION

That the staff report titled “Liquor Consumption in Public Parks Pilot Program Results”, dated October 13, 2023, from the Director of Parks Services, be received for information.



PLANNING AND DEVELOPMENT DIVISION

ADDED 2. **R7 RAPIDBUS UPDATE**

(File Ref. No.) (REDMS No.)

GP-28

[See Page GP-28 for full report](#)

That staff continue to pursue the R7 RapidBus as presented in the staff report titled “R7 RapidBus Update” dated October 27, 2023, from the Director, Transportation.



3. **POTENTIAL LEASE EXTENSION AMENDMENT AGREEMENT FOR 6999 ALDERBRIDGE WAY SUPPORTIVE HOUSING**

(File Ref. No. 06-2280-20-356) (REDMS No. 7414706)

GP-22

[See Page GP-22 for full report](#)

Designated Speaker: Kim Somerville & Kirk Taylor

STAFF RECOMMENDATION

- (1) *That the current ground lease with the Provincial Rental Housing Corporation (“PRHC”) for the Alderbridge Supportive Housing, located on City property at 6999 Alderbridge Way, be extended for a period of approximately three and a half years from the expiry of the current ground lease until December 31, 2027, as per the terms outlined in the staff report titled “Potential Lease Extension Amendment Agreement for 6999 Alderbridge Way Supportive Housing” dated October 12, 2023 from the Director, Community Social Development and Director, Real Estate Services; and*
- (2) *That staff be authorized to take all necessary steps to negotiate an extension to the lease extension amendment agreement for the Alderbridge Supportive Housing and that the Chief Administrative Officer and the General Manager, Finance and Corporate Services be authorized to execute such amending agreement and all related documentation.*



ADJOURNMENT





General Purposes Committee

Date: Monday, October 16, 2023

Place: Council Chambers
Richmond City Hall

Present: Mayor Malcolm D. Brodie, Chair
Councillor Chak Au
Councillor Carol Day
Councillor Laura Gillanders
Councillor Kash Heed
Councillor Andy Hobbs
Councillor Alexa Loo
Councillor Bill McNulty
Councillor Michael Wolfe (by teleconference)

Call to Order: The Chair called the meeting to order at 4:01 p.m.

MINUTES

It was moved and seconded

That the minutes of the meeting of the General Purposes Committee held on October 3, 2023, be adopted as circulated.

CARRIED

DELEGATIONS

1. Phil Karlsson, Harold Steves, and Linda Barnes, Britannia Shipyards National Historic Site Society, referenced their submission “Living in Harmony” (copy on file, City Clerk’s Office), which provides a plan of interpretive themes to portray the history and development of Steveston into a reconstructed Phoenix Gillnet Loft building.

Discussion ensued regarding an outstanding referral on the options for the Britannia Shipyards National Historic Site.

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As a result of the discussion, the following **referral motion** was introduced:

It was moved and seconded

That staff review the Phoenix Gillnet Loft Project in the context of the existing referral regarding options for the Britannia Shipyards National Historic Site.

CARRIED

Delegations from the floor on Agenda items.

Item No. 4 – TransLink Bus Rapid Transit Program – Update on Proposed Richmond Corridor

Nathan Davidowicz, former Richmond resident, discussed the history of bus routes and the proposed R7 RapidBus route.

Devyn Cairns, HUB Cycling Richmond/YVR Local Committee representative, spoke on HUB Cycling's position on the proposed R7 RapidBus route.

Francis Leung expressed his concerns regarding the R7 Rapidbus Corridor as proposed in the staff report and referenced his submission (copy on file, City Clerk's Office).

Steve Ostrowski, CEO, Municipal Transit Solutions Inc., discussed an alternative approach to transit systems construction.

Item No. 6 – Homeless Crisis

De Whalen, President, Richmond Poverty Reduction Coalition (RPRC), expressed their full support with the intent of Item No. 6, referencing her submission (copy on file, City Clerk's Office).

COMMUNITY SAFETY DIVISION

2. SEASONAL PATIO - 0873663 BC LTD DBA: COUNTRY VINES WINERY – 12900 STEVESTON HWY

(File Ref. No. 12-8125-01) (REDMS No. 7375489)

It was moved and seconded

(1) That the application from 0873663 BC Ltd doing business as: Country Vines Winery, for an addition of two Seasonal Patios for a Farm Based Winery with a Manufacturers Liquor Licence requesting:

(a) An addition of a Seasonal Patio area to permit outdoor wine tasting between April 1 and October 31, each year, with 15 seats; and

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- (b) A second Seasonal Patio area for private bookings between April 1 and October 31, each year for 4 seats; and*
- (c) Total person capacity to remain the same at 65 occupants; be endorsed; and*
- (2) That the Country Vines Winery's transfer from a Temporary Outdoor Patio (TOP) to a Seasonal Patio Permit be approved.*

CARRIED

PLANNING AND DEVELOPMENT DIVISION

3. DRAFT RICHMOND ACCESSIBILITY PLAN 2023–2033

(File Ref. No. 08-4055-05) (REDMS No. 7286442)

In reply to queries from Committee, staff advised that (i) the City frequently brings in consultants to assist with accessibility work, many of those being people with lived experience, (ii) consulting expenses were approximately \$44,000, (iii) the intention of the Accessible British Columbia Act is to identify and remove barriers throughout the province, and as the legislation continues to evolve, it is expected that other sectors will be legislated beyond public sectors, (iv) City will look into what staff training and resources are required based on provincial requirements as legislation evolves, (v) Council adopted the Enhanced Accessibility Design Guidelines and Technical Specifications in 2018 to assist City staff and the development community in incorporating accessibility features in City-owned facilities, and (vi) the City's Enhanced Accessibility Design Guidelines follow the existing national standard, which is closely aligned with the Rick Hansen Foundation.

It was moved and seconded

- (1) That the draft Richmond Accessibility Plan 2023–2033, as outlined in the staff report titled “Draft Richmond Accessibility Plan 2023–2033” dated September 15, 2023 from the Director, Community Social Development, be approved;*
- (2) That staff be authorized to seek public feedback on the draft Richmond Accessibility Plan for the purposes of finalizing the plan; and*
- (3) That staff report back to City Council with the final Richmond Accessibility Plan, including a summary of the public feedback received.*

CARRIED

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**4. TRANSLINK BUS RAPID TRANSIT PROGRAM – UPDATE ON
PROPOSED RICHMOND CORRIDOR**

(File Ref. No. 10-6480-03-01) (REDMS No. 7373357)

In reply to queries from Committee, staff advised that (i) if Council endorsed the TransLink proposal for Bus Rapid Transit (BRT), the City would be dedicating one of the two lanes in each direction on Cambie Road for a bus that comes approximately once every ten minutes, (ii) the intersection improvement project at Cambie Road and No. 5 Road is awaiting property acquisition, (iii) based on TransLink's ridership per kilometre, the proposed route ranks in the top three routes in the region for BRT, (iv) bike lanes on Cambie Road are included in the medium-term route improvements of the Cycling Network Plan, (v) staff are suggesting that BRT could potentially include an HOV lane instead of a bus-only lane, (vi) BRT is a top priority for TransLink at this time, (vii) there are some trade-offs when an HOV lane is created, however encouraging the use of HOV lanes does have merit, (viii) TransLink work indicates there is a desired line between Richmond's city centre and Metrotown and the proposed BRT route is a service that would benefit Richmond, (ix) TransLink has not indicated that any other services would be impacted as a result, (x) TransLink is seeking municipal support on proposed BRT routes, (xi) TransLink would fund the on-off ramp to Knight Street Bridge via Cambie Road, and (xii) the City of Vancouver endorsed multiple bus corridor improvements on October 4, and the City of Burnaby is considering their proposed resolution on the North Shore-Metrotown BRT route on October 16.

It was moved and seconded

That, as presented in the staff report titled "TransLink Bus Rapid Transit Program - Update on Proposed Richmond Corridor" dated October 5, 2023 from the Director, Transportation, the following be endorsed:

- (a) The resolution for Bus Rapid Transit commitment by the City as identified in Attachment 2; and*
- (b) The R7 RapidBus corridor, as identified in Figure 3, in Richmond in principle.*

DEFEATED
Opposed: Cllrs. Au
Day
Gillanders
Heed
Hobbs
McNulty

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LAW AND LEGISLATIVE SERVICES DIVISION

5. 2024 COUNCIL AND COMMITTEE MEETING SCHEDULE

(File Ref. No. 01-0105-01) (REDMS No. 7373386)

It was moved and seconded

- (1) *That the 2024 Council and Committee meeting schedule, as shown in Attachment 1 of the staff report dated October 3, 2023, from the Director, City Clerk's Office, be approved; and,*
- (2) *That the following revisions as detailed in the staff report titled "2024 Council and Committee Meeting Schedule" dated October 3, 2023, from the Director, City Clerk's Office, be approved:*
 - (a) *That the Regular Council meetings (open and closed) of August 12 and August 26, 2024 be cancelled; and*
 - (b) *That the August 19, 2024 Public Hearing be rescheduled to September 3, 2024 at 7:00 p.m. in the Council Chambers at Richmond City Hall.*

The question on the motion was not called as discussion ensued with regard to alternate options for the meeting schedule.

In reply to queries from Committee, staff advised that the schedule can be adjusted by a Council resolution at any time.

Discussion ensued regarding potential options for the meeting schedule. As a result of the discussion, a **referral motion** to defer the matter to the next General Purposes Committee Meeting was introduced, but failed to receive a seconder.

The question on the motion was not called as the following **amendment motion** was introduced:

It was moved and seconded

That the 2024 Council and Committee Meeting Schedule be amended to move the September 16 General Purposes Committee meeting to September 11.

The question on the amendment motion was not called as discussion ensued regarding changing the date of the September 16, 2024 General Purposes Committee meeting.

The question on the amendment motion was then called, and it was **DEFEATED** with Mayor Brodie, Cllrs. Au, Heed, Hobbs, and McNulty opposed.

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The question on the main motion was then called and it was **CARRIED** with Cllr. Day opposed.

COUNCILLOR KASH HEED

6. HOMELESS CRISIS

(File Ref. No.)

It was moved and seconded

- (1) That Staff research, analyse, and recommend to the Committee a process to immediately implement action plans to mitigate the homeless crisis;*
- (2) That Staff review and recommend a formal position to be considered by this Committee on secure care for the acute drug addicted and/or persons with critical mental illness that are homeless;*
- (3) That other levels of Government and the Health Authority are apprised of this examination and to work collaboratively with Staff; and*
- (4) That Staff report back to the Committee with recommendations within 45 days.*

The question on the motion was not called as in reply to queries from Committee, staff noted that (i) within the 45 day window, they would be able to report back on various City strategies and initiatives currently in place, and more time would be required to address Item 2 of the motion, (ii) City actions and initiatives include but are not limited to: the expansions of shelters, construction of supportive housing projects, working with senior government on additional projects, a City-supported emergency response centre through the pandemic period, a drop-in centre at Brighthouse Park, the expansion of warming centres within Richmond, and a robust outreach program, (iii) they have identified the need for outreach positions as part of the budget considerations for next year, (iv) the Minister of Mental Health and Addictions has a Provincial responsibility for addressing the issues of secure care outlined in Item 2 of the motion, and (v) the City has strong communication and relations with staff in other levels of government.

Discussion ensued regarding the homeless crisis and the need for immediate action. As a result of the discussion, the following **amendment motion** was introduced:

It was moved and seconded

That the motion be amended to add:

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- (5) *That, in order to determine further steps for local government to take further action to immediately address homelessness, the following be invited to present on the issue:*
- (a) *The Minister of Mental Health and Addictions;*
 - (b) *The Minister of Housing; and*
 - (c) *The Minister of Social Development; and*
- (6) *That staff review what groups are involved in the Richmond Community Homelessness Table and report back.*

The question on the amendment motion was not called as further discussion ensued.

The question on the main motion as amended, which reads as follows:

- (1) *That Staff research, analyse, and recommend to the Committee a process to immediately implement action plans to mitigate the homeless crisis;*
- (2) *That Staff review and recommend a formal position to be considered by this Committee on secure care for the acute drug addicted and/or persons with critical mental illness that are homeless;*
- (3) *That other levels of Government and the Health Authority are apprised of this examination and to work collaboratively with Staff;*
- (4) *That Staff report back to the Committee with recommendations within 45 days;*
- (5) *That, in order to determine further steps for local government to take further action to immediately address homelessness, the following be invited to present on the issue:*
- (a) *The Minister of Mental Health and Addictions;*
 - (b) *The Minister of Housing; and*
 - (c) *The Minister of Social Development; and*
- (6) *That staff review what groups are involved in the Richmond Community Homelessness Table and report back.*

was then called, and it was **CARRIED**.

COUNCILLOR BILL MCNULTY

7. SPONSORSHIP - CITY OF WAKAYAMA
(File Ref. No.) (REDMS No.)

It was moved and seconded

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- (1) *That the City of Richmond sponsor a dinner for the delegation and host clubs in celebration of the 50th Anniversary of Richmond Twinning with Wakayama, Japan; and*
- (2) *That the sponsorship of the Sayanara Dinner for \$5,000 be taken from the Council contingency account.*

CARRIED

ADJOURNMENT

It was moved and seconded
That the meeting adjourn (6:01 p.m.).

CARRIED

Certified a true and correct copy of the Minutes of the meeting of the General Purposes Committee of the Council of the City of Richmond held on Monday, October 16, 2023.

Mayor Malcolm D. Brodie
Chair

Shannon Unrau
Legislative Services Associate



City of Richmond

Report to Committee

To: General Purposes Committee
From: Todd Gross
Director, Parks Services

Date: October 13, 2023
File: 11-7200-20-01/2023-
Vol 01

Re: Liquor Consumption in Public Parks Pilot Program Results

Staff Recommendation

That the staff report titled "Liquor Consumption in Public Parks Pilot Program Results," dated October 13, 2023, from the Director of Parks Services, be received for information.

Todd Gross
Director, Parks Services
(604-247-4942)

Att. 4

REPORT CONCURRENCE		
ROUTED TO:	CONCURRENCE	CONCURRENCE OF GENERAL MANAGER
Law	<input checked="" type="checkbox"/>	
Community Safety Administration	<input checked="" type="checkbox"/>	
RCMP	<input checked="" type="checkbox"/>	
Environmental Programs	<input checked="" type="checkbox"/>	
SENIOR STAFF REPORT REVIEW	INITIALS:	APPROVED BY CAO

Staff Report

Origin

On July 24, 2023, Council endorsed the following recommendations per the staff report titled “Liquor Consumption in Parks Pilot Program Bylaw No.10483,” dated, June 30, 2023:

1. That Liquor Consumption in Parks Pilot Program Bylaw No. 10483 be introduced and given first, second and third reading;
2. That Notice of Bylaw Violation Dispute Adjudication Bylaw No. 8122, Amendment Bylaw No. 10482, be introduced and given first, second and third reading;
3. That Municipal Ticket Information Authorization Bylaw No. 7321, Amendment Bylaw No. 10481, be introduced and given first, second and third reading; and
4. That staff report back to Council upon completion of the pilot program to provide a status update regarding the implementation of the Liquor Consumption in Parks Pilot Program.

With the passage of these bylaws, the Liquor Consumption in the Parks Pilot Program (the Pilot Program) commenced in the three designated park locations on July 25, 2023, and concluded on September 30, 2023. The purpose of this report is to report back to Council with a summary of the Pilot Program including the results of the public consultation process.

This report supports Council’s Strategic Plan 2022-2026 Focus Area #3 A Safe and Prepared Community:

Community safety and preparedness through effective planning, strategic partnerships and proactive programs.

3.4 Ensure civic infrastructure, assets and resources are effectively maintained and continue to meet the needs of the community as it grows.

This report supports Council’s Strategic Plan 2022-2026 Focus Area #6 A Vibrant, Resilient and Active Community:

Vibrant, resilient and active communities supported by a wide variety of opportunities to get involved, build relationships and access resources.

6.1 Advance a variety of program, services, and community amenities to support diverse needs and interests and activate the community.

6.3 Foster intercultural harmony, community belonging, and social connections.

Findings of Fact

Background

Over the approximately nine week period of the Pilot Program, Richmond residents and park users were permitted to responsibly consume alcohol in designated areas within Aberdeen Neighbourhood Park, Garry Point Park and King George/Cambie Community Park. In each of these three parks, site signage was installed indicating the designated liquor consumptions zones, program information, contact information for Bylaw Services and RCMP (should unlawful behaviour be observed) as well as the various means to provide feedback on the Pilot Program (Let's Talk Richmond survey website address, Pilot Program-specific email address and phone number). Copies of each of the three signs are included in this report (Attachment 1, 2 and 3). With the conclusion of the Pilot Program, the bylaws endorsed by Council for the purposes of conducting the Pilot Program are no longer in effect.

Pilot Program Results

Staff actively monitored the Pilot Program through regular site visits and reviews of the Let's Talk Richmond portal for responses and specific feedback over the course of the program. Additionally, staff responded to emails and phone calls from residents as well as conducted in-person, intercept surveys of residents and park users at each of the Pilot Program locations.

Throughout the Pilot Program, Bylaw Services, RCMP and Environmental Programs monitored their respective systems for service calls which could be directly attributed to the Pilot Program. For the duration of the Pilot Program, no calls for service which could be specifically attributed to the Pilot Program were received. Additionally, Environmental Programs staff did not observe a marked increase in refuse which would require additional clean-up efforts nor the need to deploy additional trash or recycling receptacles at the three park sites.

Summary of Resident Feedback

The following is a summary of feedback received on the Pilot Program:

1. Let's Talk Richmond: From July 25 through October 7, 2023, the Let's Talk Richmond public opinion portal was available to accept feedback. Residents were made aware of the survey through direct email notifications via Let's Talk Richmond, site signage at the three park locations, the City's website and various social media platforms, notifications to local media, and posters at local community facilities. Park users were also made aware of the survey by direct staff contact. Overall, 607 survey responses were received, with 385 responses providing additional comments. A summary of the survey responses is provided in Attachment 4.

Overall, 52 per cent of respondents supported the program, 43 per cent indicated opposition and 5 per cent responded as neutral. Of the 385 written comments, 150 comments supported the program, 173 comments did not support the program and 62 comments were neutral, providing only general feedback about the program.

For those who supported the program, the following is a summary of comments received:

- Park users have been and will continue to drink in park spaces regardless of a bylaw or any municipal regulation;
- Regulation is important to ensure public drinking does not get out of hand;
- This has been occurring in other cities and open spaces (examples from Europe and elsewhere in Canada including Metro Vancouver were cited), so why not Richmond;
- If people are being responsible, then why not permit it;
- Residents enjoy an alcoholic refreshment when picnicking, barbequing or simply relaxing in the park;
- Support expansion to other parks including those with barbeque, picnic and other similar park facilities; and
- Individuals noted smaller living quarters as a driver for a need to access open space to recreate with friends and family.

For those who indicated they did not support the program, the following is a summary of comments received:

- Citing of World Health Organization (WHO), Health Canada and Vancouver Coastal Health (VCH) studies and recommendations on limiting alcohol consumption for health, addictions and public security reasons;
- Questioning why City resources were being directed to this program;
- There are no limits on consumption, that is, what is the definition of “responsible” consumption thus open to potential abuse;
- Park spaces are for children and families and public consumption of liquor is seen as an incompatible activity in this shared space;
- Concerns about drinking and driving;
- Public liquor consumption sets a bad example to children and young adults; and
- Concerns regarding waste management and litter including the use of glass beverage containers.

2. Direct Email Feedback: Staff received 21 emails, three responses in favour and 18 not supportive of the Pilot Program. It should be noted that two of the negative responses indicated specific feedback for the Aberdeen Neighbourhood Park and one for Garry Point Park, noting concerns regarding alleged underage drinking, an increase in refuse and louder than normal activities in the evening. Staff did not receive official calls for service which would substantiate this feedback.
3. Direct Phone Calls to Staff: Staff took two calls from residents indicating their lack of support for the Pilot Program. Feedback regarding the concerns cited at Aberdeen Neighbourhood Park were registered with staff.
4. In-Person Intercept Surveys: Over the course of two weekends (August 26–27 and September 2–3, 2023), staff conducted in-person consultations at each of the Pilot Program sites. Residents were provided a general overview of the program and were asked to provide their opinion through the Let’s Talk Richmond platform. Staff also

handed out business cards with the Pilot Program's email address and phone number, the link to the survey, and a QR code linking to the Pilot Program's web page.

Residents were also given the option of filling out the online survey on a City iPad. Staff made a concerted effort to engage with a cross section of park users regardless of the activity they were engaged in. Over the course of the four days, staff engaged with a total of 141 park users (either individuals or groups) over an approximately 16 hour period at each of the three Pilot Program sites. Staff observed a variety of park user recreating in a typical fashion at the sites during the engagement process. Respondents were amenable to providing feedback and appreciated the direct interaction with staff. Staff noted that following each engagement, traffic to the Let's Talk Richmond survey increased.

Financial Impact

None.

Conclusion

The City conducted a Pilot Program for the Consumption of Liquor in three public parks from July 25, 2023, and concluded on September 30, 2023. Throughout the process, staff received feedback from the community and park users through a variety of means including a very robust response to a Let's Talk Richmond survey. The results of the pilot program have been provided to Council for their consideration.



Alex Kurnicki
Manager, Parks Programs
(604-276-4099)

- Att. 1: Aberdeen Neighbourhood Park Pilot Program Site Signage
2: Garry Point Park Pilot Program Site Signage
3: King George/Cambie Community Park Pilot Program Site Signage
4: Let's Talk Richmond Liquor Consumption in Parks Survey Summary of Results

Aberdeen Neighbourhood Park

LIQUOR CONSUMPTION IN PARKS PILOT PROGRAM

Liquor consumption is permitted in the highlighted area shown below from 11:00 a.m. – 9:00 p.m. daily, until September 30, 2023.

PLEASE ENJOY RESPONSIBLY



The City has implemented a bylaw permitting residents to consume liquor in this park, on a temporary basis, as part of a pilot program. The pilot program will run until September 30, 2023 in Aberdeen, King George/Cambie and Garry Point parks. Liquor consumption is only permitted in the yellow highlighted area shown on the map. Please drink responsibly and respect fellow park users.

We Want To Hear From You!

In order to assess this program, the City would like your feedback. Please provide your input by October 7, 2023 using one of the following options:

1. Visit [LetsTalkRichmond.ca](https://www.letsTalkRichmond.ca) and complete the online survey
2. Email: liquorpilotprogram@richmond.ca
3. Call: (604) 244-1208



To learn more about the Liquor Consumption in Parks Pilot Program, please scan the QR code or visit www.richmond.ca.

Please report any bylaw violations to bylawrequest@richmond.ca or 604-276-4345. Police can be contacted for non-emergencies at 604-278-1212 or 911 if you need help in case of emergency.



After enjoying your beverage, please dispose your waste appropriately in any of the trash or recycling receptacles provided.

Public Parks & Schools Grounds Bylaws 8771 - Section 2.7.4
Violators may be subject to fines and/or legal action.



Garry Point Park

LIQUOR CONSUMPTION IN PARKS PILOT PROGRAM

Liquor consumption is permitted in the highlighted area shown below from 11:00 a.m. – 9:00 p.m. daily, until September 30, 2023.

PLEASE ENJOY RESPONSIBLY



The City has implemented a bylaw permitting residents to consume liquor in this park, on a temporary basis, as part of a pilot program. The pilot program will run until September 30, 2023 in Garry Point, Aberdeen and King George/Cambie parks. Liquor consumption is only permitted in the yellow highlighted area shown on the map. Please drink responsibly and respect fellow park users.

We Want To Hear From You!

In order to assess this program, the City would like your feedback. Please provide your input by October 7, 2023 using one of the following options:

1. Visit [LetsTalkRichmond.ca](https://www.lets-talk-richmond.ca) and complete the online survey
2. Email: liquorpilotprogram@richmond.ca
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After enjoying your beverage, please dispose your waste appropriately in any of the trash or recycling receptacles provided.

Liquor Consumption in Parks Pilot Program Bylaw No. 10483
Violators may be subject to fines and/or legal action.



King George / Cambie Community Park

LIQUOR CONSUMPTION IN PARKS PILOT PROGRAM

Liquor consumption is permitted in the highlighted area shown below from 11:00 a.m. – 9:00 p.m. daily, until September 30, 2023.

PLEASE ENJOY RESPONSIBLY



The City has implemented a bylaw permitting residents to consume liquor in this park, on a temporary basis, as part of a pilot program. The pilot program will run until September 30, 2023 in King George/Cambie, Aberdeen and Garry Point parks. Liquor consumption is only permitted in the yellow highlighted area shown on the map. Please drink responsibly and respect fellow park users.

We Want To Hear From You!

In order to assess this program, the City would like your feedback. Please provide your input by October 7, 2023 using one of the following options:

1. Visit [LetsTalkRichmond.ca](https://www.lets-talk-richmond.ca) and complete the online survey
2. Email: liquorpilotprogram@richmond.ca
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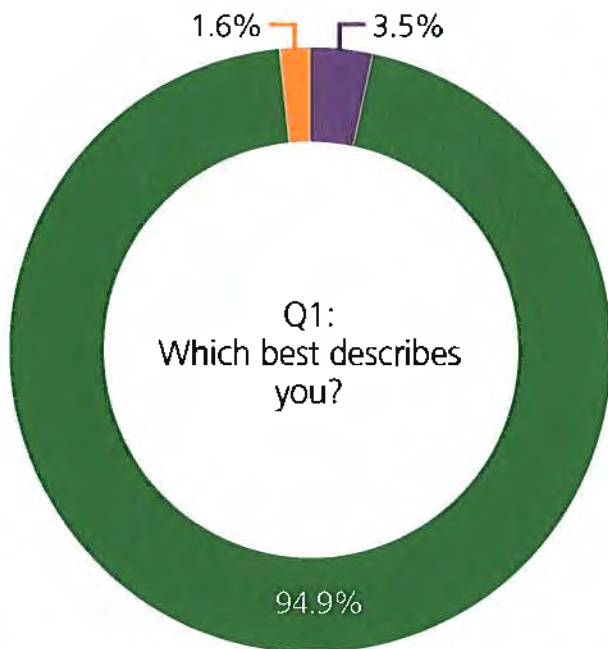
After enjoying your beverage, please dispose your waste appropriately in any of the trash or recycling receptacles provided.

Liquor Consumption in Parks Pilot Program Bylaw No. 10483
Violators may be subject to fines and/or legal action.

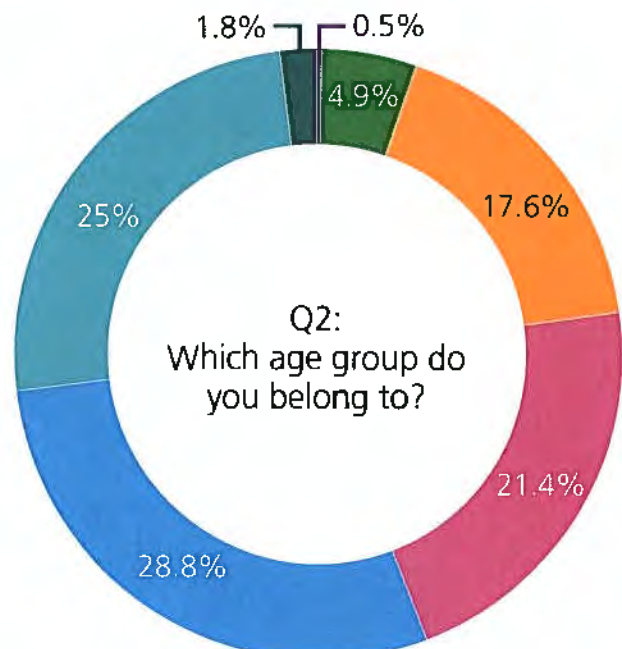


Let's Talk Richmond Liquor Consumption in Parks Survey Summary of Results

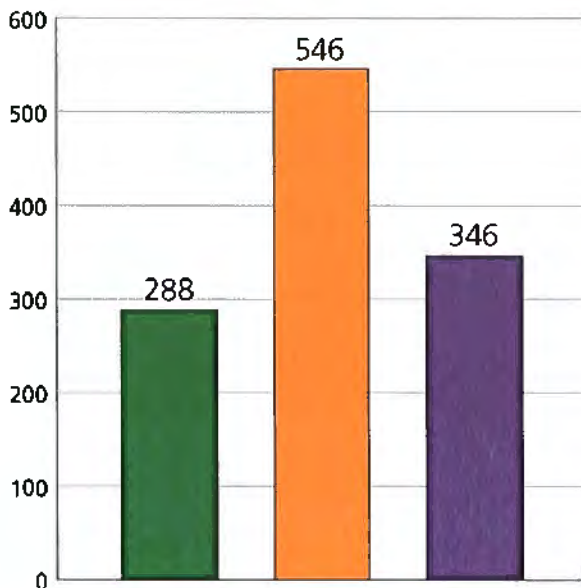
Attachment 4



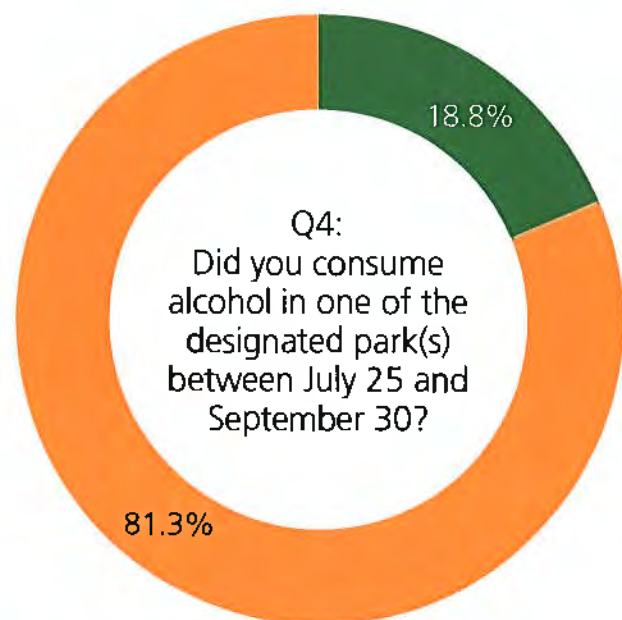
■ I live in Richmond
■ I work in Richmond
■ I am a visitor to Richmond



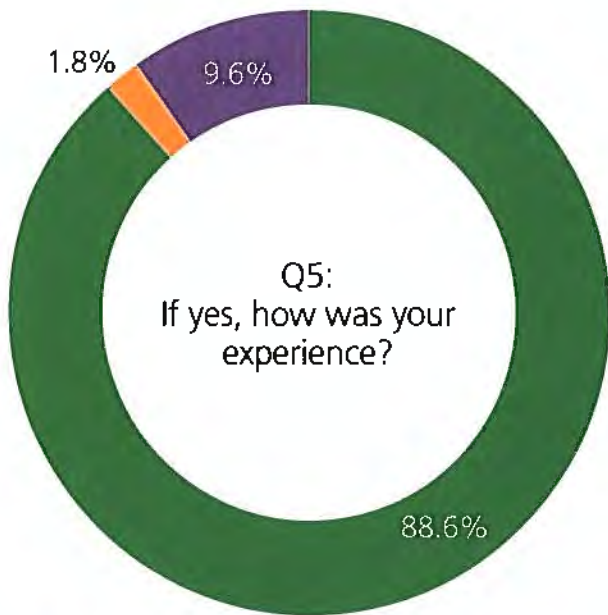
■ <19 ■ 40-49 ■ Prefer not to answer
■ 19-29 ■ 50-64
■ 30-39 ■ 65+



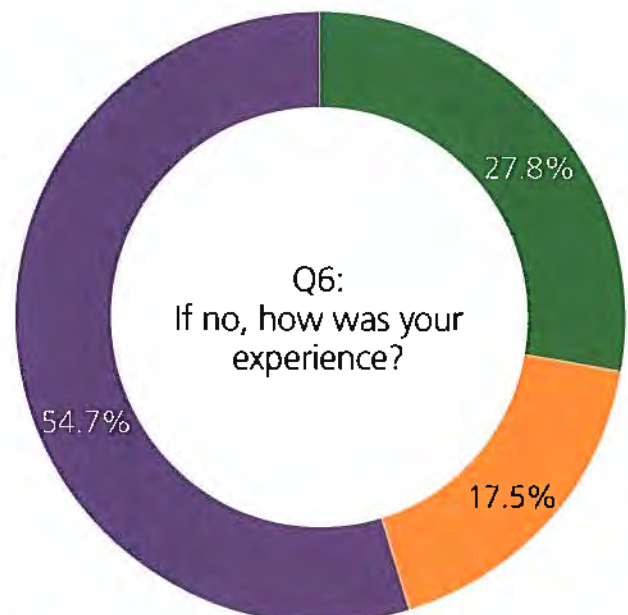
■ Aberdeen Neighbourhood Park
■ Garry Point Park
■ King George/Cambie Community Park



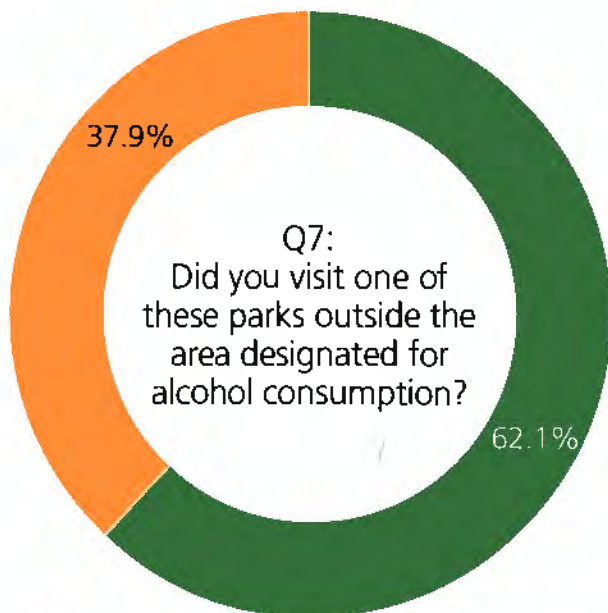
■ Yes
■ No



Positive
Negative
Same as usual



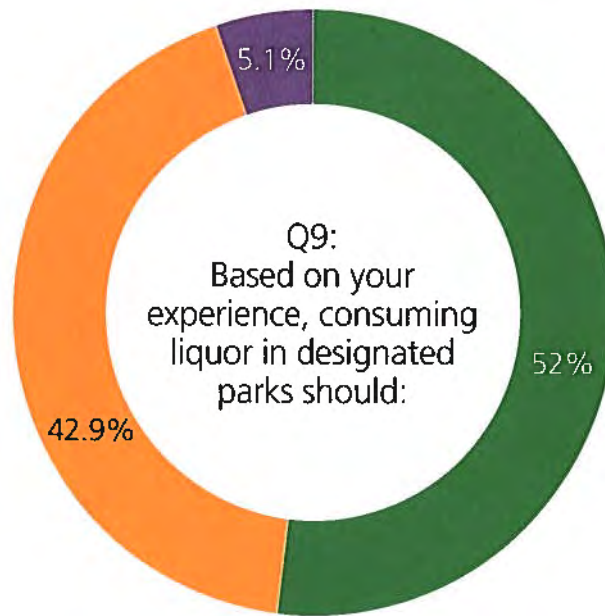
Positive
Negative
Same as usual



Yes
No



Positive
Negative
Same as usual








To: General Purposes Committee **Date:** October 12, 2023
From: Kim Somerville **File:** 06-2280-20-356/Vol 01
Director, Community Social Development
Kirk Taylor
Director, Real Estate Services
Re: **Potential Lease Extension Amendment Agreement for 6999 Alderbridge Way Supportive Housing**

Staff Recommendation

1. That the current ground lease with the Provincial Rental Housing Corporation ("PRHC") for the Alderbridge Supportive Housing, located on City property at 6999 Alderbridge Way, be extended for a period of approximately three and a half years from the expiry of the current ground lease until December 31, 2027, as per the terms outlined in the staff report titled "Potential Lease Extension Amendment Agreement for 6999 Alderbridge Way Supportive Housing" dated October 12, 2023 from the Director, Community Social Development and Director, Real Estate Services; and
2. That staff be authorized to take all necessary steps to negotiate an extension to the lease extension amendment agreement for the Alderbridge Supportive Housing and that the Chief Administrative Officer and the General Manager, Finance and Corporate Services be authorized to execute such amending agreement and all related documentation.

Kim Somerville
Director, Community Social Development
(604-247-4671)

Kirk Taylor
Director, Real Estate Services
(604-276-4212)

REPORT CONCURRENCE		
ROUTED TO:	CONCURRENCE	CONCURRENCE OF GENERAL MANAGER
Communications	<input checked="" type="checkbox"/>	
Finance Department	<input checked="" type="checkbox"/>	
Law	<input checked="" type="checkbox"/>	
SENIOR STAFF REPORT REVIEW	INITIALS:	APPROVED BY CAO
		

Staff Report

Origin

The purpose of this report is to summarize a request from BC Housing to extend the ground lease for the Alderbridge Supportive Housing for a period of approximately three and a half years from the expiry of the current ground lease until December 31, 2027. The requested extension would allow the Alderbridge temporary supportive housing to continue to operate until the opening of the proposed permanent Supportive Housing at an alternative site which is targeted for occupancy by December 31, 2027 and will provide long-term supportive housing and support the closure of the Alderbridge building.

This report supports Council's Strategic Plan 2022-2026 Focus Area #1 Proactive in Stakeholder and Civic Engagement:

1.1 Continue fostering effective and strategic relationships with other levels of government and Indigenous communities.

This report supports Council's Strategic Plan 2022-2026 Focus Area #2 Strategic and Sustainable Community Growth:

2.2 Develop and implement innovative and proactive solutions that encourage a range of housing options and prioritize affordability.

This report supports Council's Strategic Plan 2022-2026 Focus Area #4 Responsible Financial Management and Governance:

4.4 Work with all levels of governments for grant and funding opportunities.

This report aligns with the strategic direction defined in the Affordable Housing Strategy (2017–2027), including:

Strategic Direction 2: Maximize use of City land and financial tools.

This report aligns with the direction defined in the Homelessness Strategy (2019–2029), including:

Strategic Direction 3: Provide pathways out of homelessness.

Analysis

Homelessness remains a critical concern for many individuals in Richmond despite numerous successes the City of Richmond and its partners have achieved. Since the early 2000s, the City has played a leadership role in supporting Richmond residents experiencing homelessness, including but not limited to the opening of Richmond House Emergency Shelter, Alderbridge Supportive Housing, Aster Place Supportive Housing and the advancement of a number of other homelessness initiatives. Regardless of these achievements, homelessness continues to be a

challenging social issue in the community as well as in many other communities in the Lower Mainland.

Alderbridge Supportive Housing

In April 2019, the temporary Alderbridge Supportive Housing opened on City-owned land at 6999 Alderbridge Way (previously addressed 7300 Elmbridge Way). The Alderbridge building provides 40 units of housing with 24/7 staffing, access to on-site supports, and referrals to programs delivered by Vancouver Coastal Health and other organizations. The Alderbridge Supportive Housing was developed under BC Housing's Rapid Response to Homelessness Program to respond to the growing number of individuals experiencing homelessness in the community. Without supportive housing some of Richmond's most vulnerable individuals would not have access to a safe, secure and affordable home and would remain homeless thereby impacting their own well-being and often the community with costly services being required to respond to street homelessness.

Previously, at the Closed Council meeting on July 9, 2018, City Council approved a five year lease term for the temporary Alderbridge building and directed staff to identify alternate sites that could accommodate a long-term supportive housing development. Based on the current lease terms, the building is scheduled to close in June 2024.

BC Housing Request

The City has acquired and identified an alternative location to develop a 60-unit permanent supportive housing building at the alternative relocation site. Capital and operating funding for the project has been secured from the Province to develop a 60-unit permanent supportive housing building. BC Housing has requested an approximately three and a half year extension from the expiry of the current ground lease for the Alderbridge Supportive Housing development until December 31, 2027, which would coincide with the opening of the permanent supportive housing building in December 2027.

Lease Terms

If approved by Council, the ground lease for Alderbridge Supportive Housing will be amended to extend the term for approximately three and a half years until December 31, 2027. The extension agreement contains a conditions precedent clause that stipulates the lease extension is contingent upon BC Housing entering an agreement formally committing BC Housing to the provision of capital and operating funding for the development and operation of a permanent supportive housing development on an alternative City-owned relocation site. Once the extension of the ground lease is fully executed between the City and the Provincial Rental Housing Corporation, an appropriate community awareness strategy will be put in place.

The parties under the extended lease will continue to be the City and Provincial Rental Housing Corporation. All terms and conditions of the existing lease will remain unaltered and will apply during the extension period. The terms of the lease if extended will be as follows:

Landlord	City of Richmond (City)
Tenant	Provincial Rental Housing Corporation (PRHC)
Additional Parties	BC Housing Management Commission (BC Housing) (which provides financial assistance for the operating costs of the Improvements, and the programs offered to the residents of the Building)
Premises	Civic address: 6999 Alderbridge Way, Richmond, British Columbia Legal address: PID: 018-994-962 Lot 1 Section 5 Block 4 North Range 6 West New Westminster District Plan LMP19859
Site Area	Approximately 2,536.4 square metres
Extension Term	Approximately 3.5 years
Termination Date	December 31, 2027
Basic Rent (net)	\$10.00 for the entire extension term
Additional Rent and Utilities	Tenant is responsible for all General and Property Taxes and charges for utilities and services.
Permitted Use	Providing up to 40 units of affordable rental housing with support services for persons experiencing or at risk of homelessness.
Net Lease	All Basic Rent and Additional Rent required to be paid by the Tenant.
Operator Agreement	BC Housing has an Operating Agreement with RainCity Housing and Support Society (RainCity Housing) specifying the management of the building and the support services provided to persons experiencing or at risk of homelessness.
Memorandum of Understanding	An existing Memorandum of Understanding between the City, BC Housing and the operator (RainCity Housing and Support Society) details the management of the Building and the various responsibilities of each of the parties.
Compliance with Laws	PHRC will comply, at its own expense, with all lawful requirements imposed by every Statutory Authority, or by insurers, including, without limitation, the City of Richmond's Rental Premises Standards of Maintenance Bylaw No. 8159 and the City of Richmond's Unsightly Premises Regulation Bylaw No. 7162. Also, the PHRC will not use, or permit the use of, the Lands or the Improvements for the cultivation or processing of cannabis.
Conditions	This lease extension is contingent upon BC Housing entering an agreement formally committing BC Housing to the provision of capital

Precedent	and operating funding for the development and operation of a permanent supportive housing development on an alternative City-owned relocation site.
Early Termination	Tenant has the right to terminate on 90 days notice. City has the right to terminate if material breaches of the lease are not corrected within stipulated time periods.
Indemnity	By Tenant in favour of the City.

Memorandum of Understanding

In 2018, the City, BC Housing and RainCity Housing and Support Society completed a Memorandum of Understanding, which outlined the responsibilities of each partner in the operation of Alderbridge Supportive Housing. The Memorandum of Understanding provides that it will terminate on the date the ground lease is terminated. As such, should the lease be extended, no corresponding amendment to the Memorandum of Understanding is required.

Financial Impact

None.

Conclusion

The City is committed to increasing the supply of a diverse range of affordable housing options for households of different incomes and circumstances in Richmond, including individuals who are experiencing homelessness. The proposed funding from BC Housing presents an opportunity for the City to allow for a seamless transition for tenants of Alderbridge Supportive Housing to permanent supportive housing at an alternative City-owned site.

Staff recommend that Council approve an extension of the current ground lease with the Provincial Rental Housing Corporation (BC Housing) for Alderbridge Supportive Housing, located on City property at 6999 Alderbridge Way for a period of approximately three and a half years from the expiry of the current ground lease on June 19, 2024.



Michael Allen
Manager, Property Services
(604-276-4005)

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City of Richmond

Report to Committee

To: General Purposes Committee
From: Lloyd Bie, P.Eng.
Director, Transportation
Re: R7 RapidBus Update

Date: October 27, 2023
File: 10-6480-03-01/2023-
Vol 01

Staff Recommendation

That staff continue to pursue the R7 RapidBus as presented in the staff report titled "R7 RapidBus Update" dated October 27, 2023, from the Director, Transportation.

Lloyd Bie, P.Eng.
Director, Transportation
(604-276-4131)

Att. 1

REPORT CONCURRENCE		
ROUTED TO:	CONCURRENCE	CONCURRENCE OF GENERAL MANAGER
Policy Planning	<input checked="" type="checkbox"/>	
Engineering	<input checked="" type="checkbox"/>	
SENIOR STAFF REPORT REVIEW	INITIALS:	APPROVED BY CAO

Staff Report

Origin

A new express bus linking the town centres of Richmond and Burnaby has been identified in regional transit network plans since 2014. The express bus project in Richmond is known as the R7 RapidBus. Six RapidBus projects have been developed and implemented by TransLink. The R7 was envisioned to be the next RapidBus project for implementation in the region.

On this basis, staff have been working with TransLink on developing high level alignment options for the R7 in Richmond.

At the General Purposes meeting of October 16, 2023, the staff report titled “TransLink Bus Rapid Transit Program – Update on Proposed Richmond Corridor” dated October 5, 2023, from the Director, Transportation was considered. The resolutions for Bus Rapid Transit (BRT) commitment by the City and the preferred R7 RapidBus corridor were not endorsed. This report provides additional background information to address Committee’s questions and discussion regarding the planned RapidBus program for Richmond.

TransLink is currently prioritizing nine RapidBus/ BRT projects to be rolled out from 2025 to 2035 in three phases. It is unlikely that the R7 project will be included as a Tier 1 project as municipal support is a criteria for prioritizing which RapidBus projects advance first. Staff are seeking Council direction to continue to pursue the R7 RapidBus.

This report supports Council’s Strategic Plan 2022-2026 Strategy #2 Strategic and Sustainable Community Growth:

Strategic and sustainable growth that supports long-term community needs and a well-planned and prosperous City.

2.4 Enhance Richmond’s robust transportation network by balancing commercial, public, private and active transportation needs.

Findings of Fact

What is RapidBus?

RapidBus is a rebranding of TransLink’s previous B-line bus service that offers transit customers a grid network of fast, frequent and reliable buses connecting regional centres across Metro Vancouver (Figure 1). RapidBus is designed to be at least 20 per cent faster than the local bus service. Time-savings are achieved through increased frequency and fewer stops with bus priority measures such as traffic signal priority, queue jump lanes and turn restrictions.

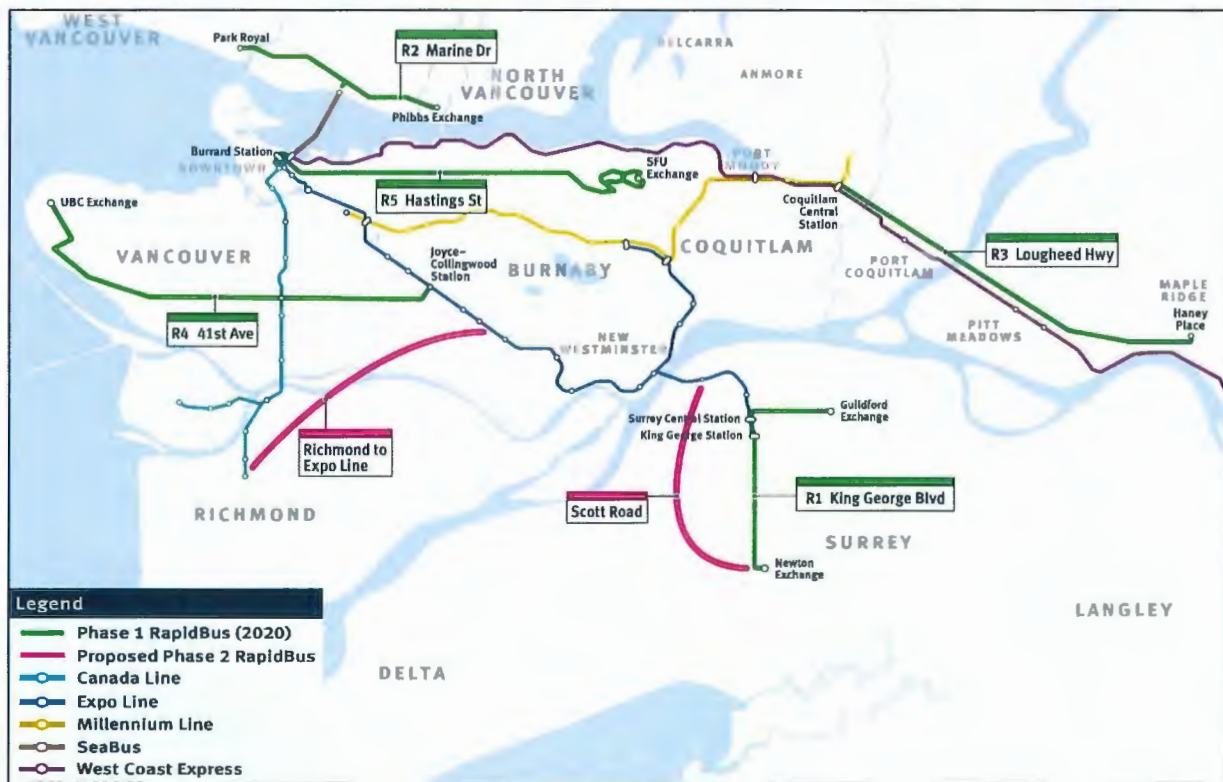


Figure 1: RapidBus Routes

RapidBus service also delivers an enhanced passenger experience through high capacity articulated buses, all-door boarding and improved passenger amenities. Improved signage includes real-time digital information, new branded bus stop poles, wayfinding information and accommodations for visually impaired customers.

Analysis

R7 Project Background

Richmond - City Centre and Burnaby - Metrotown are both designated Regional City Centres, providing strong regional anchors with Sky Train connections at each end of the R7 corridor. In 2014, the Mayors' Council created a Vision for the next 30 years to meet the transportation needs of the region. A new express bus service between Richmond-Brighouse Station to Metrotown via Knight Street Bridge was identified for implementation in the first decade of the Vision to address growth and congestion in both cities.

The R7 project objective is to provide a faster, more direct service than today to more people; that fills a geographic gap within the rapid transit network, relieves current crowding and provides capacity for future growth.

R7 Ridership Demand

Currently, two bus routes (430 and 410) connect Richmond to the Expo Line in Burnaby. Of the 27 bus routes in Richmond, the 410 via Cambie Road and the 430 via Bridgeport Road experience the highest number of daily passenger boardings. There are other transit options for travel between Richmond and Metrotown (e.g. Canada Line to 41st Ave, Canada Line to Expo Line, etc.). However, 2021 data for the 410 and 430 routes confirm the high demand for a direct bus service between Richmond and Burnaby as these buses experience an average of 13,000 daily weekday boardings in total.

Ridership potential for the R7 is also established with Compass Card data that TransLink collects to analyze the transit travel patterns between Richmond and Burnaby.

Where other RapidBus corridors have been implemented in the region, local bus service is also available. No specific changes to the existing local 410 and 430 bus routes were confirmed as part of the alignment planning stage for the R7.

High Level Route Alignment Options

TransLink's initial screening and technical assessment of the existing and anticipated ridership demand, determined three potential corridors for the R7 in Richmond. Bridgeport Road, Cambie Road and Alderbridge Way were examined as the east-west road segments to connect City Centre via Garden City Road to the Knight Street Bridge (Figure 2).

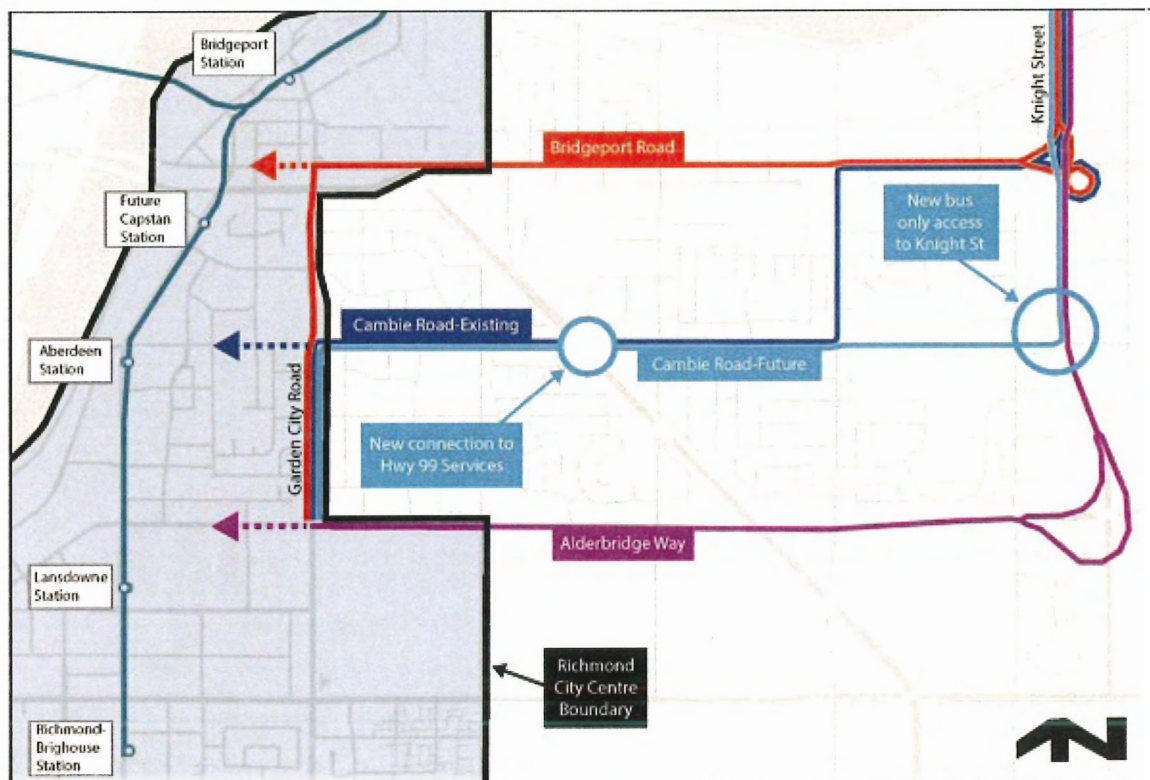


Figure 2: High Level Route Options

An alignment along Westminster Highway was also explored. Due to low trip generation and additional route length, Westminster Highway was not advanced for further study.

A high level network analysis evaluated the three corridors using inputs such as ridership potential, bus travel time and land use considerations including population and job density (Table 1).

Table 1: R7 Route Assessment

Corridor Assessment	Bridgeport	Cambie	Alderbridge
Population / Jobs per km	1,200 / 1,200	1,400 / 1,000	900 / 600
Potential Bus Travel Time Improvement	12%	27%	35%
Corridor Peak Buses per Hour	8	12	5
Corridor Daily Passenger Loads	2,300	3,500	1,400

Preferred Alignment: Cambie Road

The results of the analysis found that the Cambie Road corridor provides the greatest benefits to ridership and bus operations for the Richmond segment of the corridor. The Cambie Road corridor has the highest existing ridership and bus volumes out of all three corridors.

The Cambie Road corridor has the potential to significantly grow transit ridership on the R7 through integration with regional buses on Highway 99, particularly once the dedicated bus lanes as part of the future Fraser River Tunnel project are in service. This will provide faster and convenient transit access to other major destinations across the region (Delta, Surrey and BC Ferries) for Richmond residents.

The preferred alignment supports the City's Official Community Plan land uses, as it will serve City Centre (including the future Richmond Centre and Lansdowne redevelopment sites), West Cambie neighbourhood and the East Cambie Neighborhood Centre.

Richmond Terminus Options

The western terminus of the R7 in Richmond, where buses will take recovery after their trip, requires layover and turnaround functions. The Mayors' Council Vision and previous TransLink investment plans specifically identify Brighthouse Station as the preferred western terminus of the R7 corridor.

As the Brighthouse Bus Mall is currently over capacity, staff recommend TransLink examine alternate terminus locations at Aberdeen and the future Capstan stations to streamline the route and explore off-street layover options (Figure 3).

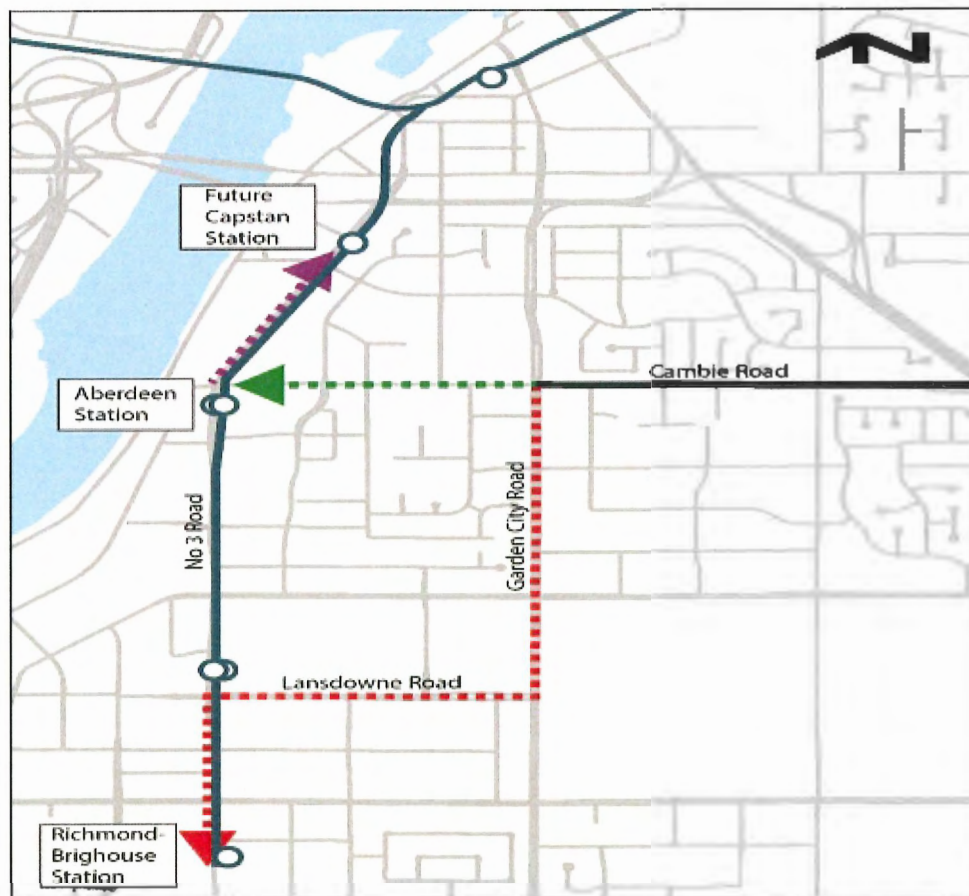


Figure 3: R7 Western Terminus Options

Brighthouse Station

Transit data indicates most of the benefits of the R7 service will be realized in Richmond south and west of Richmond Centre. The benefit of a Brighthouse Station terminus is it facilitates direct transfers to the R7 and 10 local bus routes connecting to other parts of the City. The proximity to the Richmond Centre and Lansdowne Mall redevelopments is also an advantage to growing ridership. The challenges with a Brighthouse Station terminus is the additional travel time and circuitous route to Cambie Road and the limited opportunity for bus layover due to the built environment around Brighthouse Station. Consideration of an on-street layover position is possible, however, this could displace operations of another existing on-street bus due to limited curb space.

Aberdeen Station

A terminus near Aberdeen Station provides a more direct route to Cambie Road from City Centre. There are neighboring properties around the station that staff have recommended TransLink investigate for bus layover purposes. Although there are fewer local buses connecting to Aberdeen Station compared to Brighthouse Station (two versus 10).

An Aberdeen terminus does provide for equidistant connections via the Canada Line - Bridgeport and Brighthouse stations that unlock the potential for transfers to/from other local and regional bus lines.

Future Capstan Station

The new station is anticipated to be in operation in Q1 2024. A Capstan Station terminus for the R7 will also provide a more direct route to Cambie Road over the Brighthouse Station option and will be supported by ridership from development in the Capstan Village area. Staff are currently undertaking a Capstan Station integration study. There is opportunity for a western terminus at Capstan to be reviewed as part of this process should the R7 project proceed.

Next Steps

TransLink's Transport 2050: 10-Year Priorities has identified up to nine potential corridors for RapidBus or Bus Rapid Transit investment throughout the region to better serve existing transit passengers and grow ridership (Attachment 1). The R7 Rapid Bus in Richmond was identified as the next RapidBus project for implementation in the region.

Endorsement to continue pursuing the R7 project by the City is an important criterion in developing TransLink's prioritization process and phasing of the RapidBus/BRT projects.

Do Not Pursue R7 (not recommended)

Should the City decline pursuing the R7 project, it is likely that the R7 project will be cancelled and another community will be advanced for RapidBus implementation in the next ten years.

R7 Further Study (Recommended)

A RapidBus typically advances through several stages of development prior to implementation, including alignment planning, concept design, detailed design and construction. The preliminary alignment planning of the R7 RapidBus project has yielded Cambie Road to be the best fit for the main east-west segment of the corridor in Richmond.

The following project elements for the R7 RapidBus would be further developed and assessed during the concept and detailed design planning stages should this project continue to be pursued:

- Corridor Alignment Refinement
- Western Terminus location
- Specific RapidBus stop locations
- Bus priority opportunities
- Configuration of transit service connection points, particularly to higher order transit at Hwy 99 and a direct on-off ramp to Knight Street Bridge via Cambie Road

Staff recommend the City continue to pursue the R7 RapidBus, to advance the project as a priority for implementation in the next 10-year Investment Plan.

This will facilitate further technical assessment and public engagement to occur for the proposed RapidBus service in Richmond. Staff would provide updates to Council at key milestones of the project.

Financial Impact

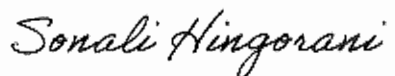
None.

Conclusion

A high frequency, limited stop bus service connecting the regional town centres of Richmond City Centre and Metrotown was first identified in the Mayors' Council Vision in 2014. The proposed service, identified as the R7 RapidBus, will better match service levels with the high transit demand on this corridor. TransLink has initiated a process to evaluate and prioritize nine RapidBus/BRT corridors identified in Transport 2050: 10-Year Priorities for funding and implementation. Although it is unlikely that the R7 will be advanced as part of the first phase of RapidBus projects, staff are seeking Council endorsement to continue pursuing a R7 RapidBus in Richmond.

The Canada Line is an example of the proven effectiveness of growing ridership from an express bus service to rail rapid transit. The establishment of the R7 Project in Richmond will help build ridership and support ongoing land use planning for long-term rapid transit between Richmond and Burnaby.

If the R7 RapidBus project is not pursued, the current level of bus service between Richmond and Burnaby will remain until at least 2035 and TransLink will redirect potential funds from the R7 project to other RapidBus or BRT projects elsewhere in the region.



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SH:ck

Att 1: Transport 2050: 10-Year Priorities - RapidBus/BRT Corridors

Transport 2050: 10-Year Priorities - RapidBus/BRT Corridors

