

Public Hearing Agenda

Public Notice is hereby given of a Regular Council Meeting for Public Hearings being held on:

Monday, December 16, 2013 – 7 p.m.

Council Chambers, 1st Floor Richmond City Hall 6911 No. 3 Road Richmond, BC V6Y 2C1

OPENING STATEMENT

Page

PH-7 1. RICHMOND ZONING BYLAW 8500, AMENDMENT BYLAW 8907 (RZ 11-586861)

(File Ref. No. 12-8060-20-8907; RZ 11-586861) (REDMS No. 4024242)

See Page **PH-7** for full report

Location: 7460 Ash Street

Applicant: Man-Chui Leung and Nora Leung

Purpose: To rezone the subject property from "Single Detached

(RS1/F)" to "Single Detached (ZS14) – South McLennan (City Centre)", to permit development of six (6) single

detached lots.

First Reading: April 22, 2013

Order of Business:

- 1. Presentation from the applicant.
- 2. Acknowledgement of written submissions received by the City Clerk since first reading.
- 3. Submissions from the floor.

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Council Consideration:

1. Action on second and third readings of Richmond Zoning Bylaw 8500, Amendment Bylaw 8907.

PH-44 2. OFFICIAL COMMUNITY PLAN BYLAW 7100, AMENDMENT BYLAW 9065 AND RICHMOND ZONING BYLAW 8500, AMENDMENT BYLAW 9066 (RZ 12-605272)

(File Ref. No. 12-8060-20-9065/9066; RZ 12-605272) (REDMS No. 4003079)

See Page **PH-44** for full report

Location: 8451 Bridgeport Road and Surplus City Road

Applicant: Hotel Versante Ltd.

Purpose of Official Community Plan Bylaw 7100, Amendment Bylaw 9065:

To amend OCP Schedule 2.10 (City Centre Area Plan): by redesignating the subject consolidated location to "Urban Centre T5 (45m)" from the existing designations of "Urban Centre T5 (45m)", "Urban Centre T5 (35m)", and road; and by inserting River Road between West Road and Bridgeport Road; together with related minor map and text amendments.

Purpose of Richmond Zoning Bylaw 8500, Amendment Bylaw 9066:

To create a new "High Rise Office Commercial (ZC33) – (City Centre)" zone and rezone the subject location from "Light Industrial (IL)" to "High Rise Office Commercial (ZC33) – (City Centre)", to permit the construction of a high rise commercial development with three towers of nine, twelve, and fourteen storey building height, a common five-storey base building, and approximately 19,882 m² of commercial, hotel and office space.

First Reading: November 12, 2013

Order of Business:

- 1. Presentation from the applicant.
- 2. Acknowledgement of written submissions received by the City Clerk since first reading.
- 3. Submissions from the floor.

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Council Consideration:

1. Action on second and third readings of Official Community Plan Bylaw 7100, Amendment Bylaw 9065 and Richmond Zoning Bylaw 8500, Amendment Bylaw 9066.

PH-105 3. RICHMOND ZONING BYLAW 8500, AMENDMENT BYLAW 9069 (RZ 13-641189)

(File Ref. No. 12-8060-20-9069; RZ 13-641189) (REDMS No. 4021832)

See Page PH-105 for full report

Location: 3800/3820 Blundell Road

Applicant: Khalid Hasan

Purpose: To rezone the subject property from "Two-Unit Dwellings

(RD1)" to "Single Detached (RS2/B)", to permit the property

to be subdivided to create two (2) lots.

First Reading: November 12, 2013

Order of Business:

- 1. Presentation from the applicant.
- 2. Acknowledgement of written submissions received by the City Clerk since first reading.
- 3. Submissions from the floor.

Council Consideration:

1. Action on second and third readings of Richmond Zoning Bylaw 8500, Amendment Bylaw 9069.

PH-121 4. RICHMOND ZONING BYLAW 8500, AMENDMENT BYLAW 9071

(File Ref. No. 12-8060-20-9071) (REDMS No. 4026259)

See Page **PH-121** for full report

Location: City-Wide

Applicant: City of Richmond

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Purpose: To add definitions for "Medical Marihuana Production

Facility" and "Medical Marihuana Research and

Development Facility";

To amend the definition of "Farm Business" to not allow a "Medical Marihuana Production Facility" and "Medical Marihuana Research and Development Facility" as a permitted use;

To amend the definition of "Office" to exclude a "Medical Marihuana Research and Development Facility" as a permitted use; and

To amend the Specific Use Regulations – Uses Permitted in All Zones to not allow a "Medical Marihuana Production Facility" and "Medical Marihuana Research and Development Facility" as an agricultural (secondary) use.

First Reading: November 12, 2013

Order of Business:

- 1. Presentation from the applicant.
- 2. Acknowledgement of written submissions received by the City Clerk since first reading.
 - (a) Ralph Schwartzman, 633-5960 No. 6 Road
- 3. Submissions from the floor.

Council Consideration:

1. Action on second and third readings of Richmond Zoning Bylaw 8500, Amendment Bylaw 9071.

2.	Adoption	of Richmond	Zoning	Bylaw	8500, A	Amendment	Bylaw	9071.
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PH-161 5. RICHMOND ZONING BYLAW 8500, AMENDMENT BYLAW 9077 (ZT 13-646207)

(File Ref. No. 12-8060-20-9077; ZT 13-646207) (REDMS No. 4008719)

See Page **PH-161** for full report

Location: 4691 Francis Road

Applicant: Vanlux Development Inc.

Public Hearing Agenda – Monday, December 16, 2013

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To amend the Single Detached (ZS21) - Lancelot Gate Purpose:

(Seafair) Zoning District to allow a maximum floor area ratio

(FAR) of 0.55 to apply to the entire site.

First Reading: November 25, 2013

Order of Business:

- Presentation from the applicant.
- 2. Acknowledgement of written submissions received by the City Clerk since first reading.
- 3. Submissions from the floor.

Cou	ncil Consideration:
1.	Action on second and third readings of Richmond Zoning Bylaw 8500, Amendment Bylaw 9077.
2.	Adoption of Richmond Zoning Bylaw 8500, Amendment Bylaw 9077.
JRN	NMENT

ADJOU



to Council-Nov. 25, 2013 Report to Committee

TO PLN- NOV. 19, 2013

To:

Planning Committee

Date:

November 5, 2013

From:

Wayne Craig

XC

RZ 11-586861

Director of Development

12-8060-20-008907

Re:

Application by Man-Chui Leung and Nora Leung for Rezoning at 7460 Ash

Street from "Single Detached (RS1/F)" to "Single Detached (ZS14) - South

McLennan (City Centre)"

Staff Recommendation

That Bylaw 8907, for the rezoning of 7460 Ash Street from "Single Detached (RS1/F)" to "Single Detached (ZS14) - South McLennan (City Centre)", be forwarded to the December 16, 2013 Public Hearing.

Director of Development

Att.

REPORT CONCURRENCE					
ROUTED TO:	CONCURRENCE	CONCURRENCE OF GENERAL MANAGER			
Affordable Housing		he Food g			

Staff Report

Purpose

Rezoning Bylaw 8907 for this application was heard at the May 21, 2013 Public Hearing. After receiving several written submissions and hearing concerns from a number of local residents regarding this proposal, Council adopted the following motion:

That Richmond Zoning Bylaw 8500, Amendment Bylaw 8907 be referred to staff to provide more information regarding the following:

- 1) Species and dimensions of trees removed and of proposed replacement trees;
- 2) Reduction in lots/density and the impact on the number of trees to be retained;
- 3) Wildlife protection;
- 4) Sidewalk extension to 7500 Ash Street and the City's plan for sidewalk improvements to Blundell Road; and
- 5) Traffic calming measures.

The purpose of this report is to provide Council with additional information related to these topics, and to recommend that Zoning Amendment Bylaw 8097 be forwarded to the December 16, 2013 Public Hearing.

Origin

Man-Chui Leung and Nora Leung have applied to rezone 7460 Ash Street (Attachment 1) from "Single Detached (RS1/F)" to "Single Detached (ZS14) – South McLennan (City Centre)" in order to permit a six (6) lot single-family subdivision fronting onto Ash Street, General Currie Road and Armstrong Street (Attachment 2). The original rezoning report for this application was considered at the April 16, 2013 Planning Committee meeting, and forwarded to the April 22, 2013 City Council meeting where it received first reading.

The creation of the proposed lots within this subdivision plan will require the construction of an undeveloped section of General Currie Road. The application also requires the dedication of lands for the introduction of Armstrong Street at the eastern edge of the subject site to connect to this new section of General Currie Road. The development of these roads is in accordance with the South McLennan Sub-Area Plan, and will provide vehicular and pedestrian access to the proposed new lots.

Findings of Fact

Please refer to the attached Development Application Data Sheet (Attachment 3) for a comparison of the proposed development data with the relevant Bylaw requirements.

Surrounding Development

To the North: Across the General Currie Road, a Single Detached lot zoned "Single Detached (RS1/F)".

To the East: Single Detached lots zoned "Single Detached (RS1/F)". To the South: Single Detached lots zoned "Single Detached (RS1/F)".

To the West: Across Ash Street, Single Detached lots zoned "Single Detached (RS1/F)".

Related Policies & Studies

Official Community Plan

Official Community Plan (OCP) designation: Neighbourhood Residential: McLennan South Sub-Area Plan, Schedule 2.10D.

McLennan South Sub-Area Plan

OCP Sub-Area Land Use Map (Attachment 4): Residential, "Historic Single-Family", two and one-half storeys maximum, maximum density 0.55 F.A.R.

Floodplain Management Implementation Strategy

In accordance with the City's Flood Management Strategy, the minimum allowable elevation for habitable space is 2.9 m GSC or 0.3 meters above the highest crown of the adjacent road. A Flood Indemnity Covenant is to be registered on title prior to final adoption of rezoning.

Public Input

At the May 21, 2013 Public Hearing meeting, this item received four (4) written submissions and four (4) people spoke at the meeting. The minutes of the meeting as well as the written submissions are in **Attachment 5** of this report. Two pieces of additional correspondence were received after the Public Hearing and are provided in **Attachment 6**.

Staff Comments

In response to Council's referral, staff provides the following information to each of the five referral items.

Referral Item 1:

"Species and dimensions of trees removed and of proposed replacement trees"

With the submission of this rezoning application, the applicant submitted an Arborist Report to identify the location and condition of the existing on-site trees. The report also assessed the existing condition of these trees and recommended what trees would be suitable to retain with the proposed subdivision plan.

The Arborist report was reviewed by City staff and a site visit was conducted to confirm the possible condition of the existing trees that could be retained. The findings from the initial staff report are summarised in the following table.

Tree Summary Table

Item	Number of Trees	Tree Compensation Rate	Tree Compensation Required	Comments
Total On Site Trees	56	Ç	-	-
Within Right of Ways for Armstrong Street	11	N/A	None, as Road Required by Area Plan	Located within excavation and construction zones for roadworks.
Within Single-Family Building Envelope and/or grade elevation change	36	2:1	72	To be removed, due to conflicts with proposed building locations, driveways, or poor health or structure of the trees.
Trees To be Retained	9		-	To be protected during construction.

Of the 36 trees that were recommended for removal, 29 trees (approximately 80% of the total) are Birch trees, with the remainder consisting of a mixture of Western Red Cedar (2 trees), Norway Spruce (1 tree), Western Hemlock (1 tree), Japanese Flowering Cherry (1 tree), Lodgepole Pine (1 tree) and Cherry (1 tree). The size of the trees to be removed range from 17 cm to 45 cm DBH (diameter breast height) with a crown radius ranging from 1.5 metres to 6.0 metres. All the trees that are recommended for removal have been determined to be in either poor condition or located within the proposed building footprint.

The applicant has agreed to provide a portion of the required number of replacement trees in accordance with the City's 2:1 replacement policy, however given the number of required replacements (72), the likelihood of all the replacement trees on the proposed lots would be difficult given the allowable building area of the proposed zone. The initial staff report provided a table outlining the proposed tree planting.

Number of Trees to be Planted per Lot

Proposed Lot Numbers		Number of trees				
	Proposed Lot Size	Trees per Lot	Already Retained	To be Planted	Total Number of Trees to be planted	
1	773.3m²	6	5	1		
2	469.3m²	4	1	3		
3	469.9m²	4	1	3	1	
4	324.7m²	3	1	2	_ 14	
5	342.3m²	3	1	2		
6	325.2m²	3	0	3		
Summary	72 trees required (minu	us) 2 street trees to t	pe planted for the	frontage of 748	30 Ash Street.	
	14	new trees to be pla = 56 tree shortfall (t				

In response to the Council referral, staff have worked with the applicant to increase the quantity of tree planting as to identify the quantity of additional tree planting as seen in the following table.

Number of Trees to be Planted per Lot

	A State of	Number of trees				
Proposed Lot Numbers	Proposed Lot Size	Trees per Lot	Already Retained	To be Planted	Total Number of Trees to be planted	
1	773.3m²	7	5	2		
2	469.3m²	4	1	3		
3	469.9m²	4	1	3	10	
4	324.7m²	4	1	3	18	
5	342.3m²	4	1	3		
6	325.2m²	4	0	4		
Summary		us) 2 street trees to b new trees to be pla tree shortfall (\$26,00	nted on the prop	osed lots	30 Ash Street.	

Of the 18 new trees to be planted, the City's arborist recommends to increase the ratio of non-birch trees to mitigate the infestation of bronze birch borer a common cause for the removal of existing birch trees in the area. Bronze birch borer is an insect infestation and the common cause for the decline in health and the inevitable removal of existing birch trees.

The City's Arborist has provided a list of suitable trees for this proposal. It provides a good balance between conifers and deciduous trees. The table below outlines the number, type and size of trees to be planted, and the drawing in Attachment 9 suggests appropriate locations. Staff have reviewed this with the applicant and they have agreed with this proposal.

Туре	Number	Size
Japanese Flowering Cherry	3	6 cm caliper
Paper Birch	5	6 cm caliper
Western White Pine	3	3 metre height
Serbian Spruce	5	3 metre height
Western Red Cedar	2	3 metre height

Referral Item 2:

Staff and the applicant reviewed the idea of reducing the number of lots in the subdivision for the purpose of retaining more trees and has concluded that reducing the number of lots in the proposal would generally result in larger lots with larger houses, with no guarantee that any more mature trees would be saved due to the increased building footprint and need to increase the site grade due to flood construction level requirements. The current proposal with smaller lots allows for smaller houses that are more affordable than larger houses on larger lots. The rezoning proposed would

[&]quot;Reduction in lots/density and the impact on the number of trees to be retained"

allow for the habitable space in the new homes on proposed lots 2-6 t be approximately 1,925 ft² to 2,750 ft² in size.

According to the submitted Arborist report, of the 36 trees listed for removal, only three (3) were listed in good condition. Their recommendation for removal stems from their location either within the allowable building footprint or would be further impacted by grade changes needed to comply with the flood protection bylaw. This situation would not change should there be a reduction of proposed lots as the buildable area within each lot would still require their removal.

The applicant has also noted that this development is required to provide considerable off-site road improvements which may not be economically feasible with a reduced lot yield.

Referral Item 3:

"Wildlife protection"

At the May 21, 2013 Public Hearing meeting, speakers advised Council that an active bird's nest was located on the subject property. As this was new information, staff recommended to the applicant that they hire an environmental consultant to determine if there was an active bird's nest(s) on the property. The applicant hired the consulting firm of Pottinger Gaherty who submitted a report (Attachment 7) stating that one inactive bird's nest was found on the subject property, located within the rear yard area of the proposed Lot 5 (Attachment 2).

The size and location of the nest on a birch tree led to conclude the nest was formerly occupied by a small to medium sized raptor such as a Cooper's or Sharp-Shinned Hawk. Bird whitewash (bird droppings) were found at the base of the tree which led the consultant to suggest the nest was active as recently as this past spring or summer. The submitted arborist report identified this tree as birch, and the arborist report recommended its removal due to the poor condition of the tree.

Regulations for bird nest protection fall under both Federal and Provincial regulations. The BC Wildlife Act prohibits the destruction of occupied bird nests, as well as unoccupied eagle and heron nests. Pottinger Gaherty's report recommends a "least-risk window" of October 1 to February 28 for the removal of the tree to mitigate harm to raptors and other bird species. Otherwise, should the tree be removed outside of the window, the owner will need to undertake a nest survey by a qualified environmental professional (QEP) to ensure the nest is not active. If the nest is active at that time, the QEP is to recommend mitigative action immediately prior to the tree removal.

Referral Item 4:

"Sidewalk extension to 7500 Ash Street and the City's plan for sidewalk improvements to Blundell Road"

This item was raised from letter submissions and at the Public Hearing to help aid the elderly occupant of 7500 Ash Street to better enable her to walk along Ash Street.

The applicant has agreed to install an asphalt sidewalk along the front of 7500 Ash Street and link it with the Ash Street frontage improvements they are undertaking for the subject property and 7480 Ash Street. Staff feel this is a considerable gesture and financial contribution on the part of the applicant as 7500 Ash Street has future redevelopment potential in accordance with the McLennan South Sub-Area Plan. The asphalt sidewalk will provide a safe pedestrian route until the ultimate frontage improvements are provided with the redevelopment of 7500 Ash Street.

Street front improvements are to be undertaken by the developer as part of their redevelopment, and are secured through rezoning or subdivision conditions. After the developer has completed the works and has passed the maintenance period, the City takes over the future maintenance.

Frontage improvements along the east side of Ash Street from General Currie Road to Blundell Road have already begun with the townhouse development at the corner of Ash Street and Blundell Road (7820 Ash Street) and the new single-family subdivision on the north and south side of Keefer Avenue with the installation of a 1.75 metre wide concrete sidewalk starting at the west property line, a 3.1 metre wide treed and grassed boulevard, curb and gutter and road widening to connect with the existing pavement. The subject development will continue this specification as part of their street improvements.

The frontage improvements for the remainder of the block are envisioned to occur in conjunction with redevelopment. There are eight (8) existing properties on the east side of Ash Street without frontage improvements. Two of these properties are subject to current redevelopment applications.

Referral Item 5:

"Traffic calming measures"

One of the issues at the Public Hearing was traffic calming along Ash Street, as residents raised concerns that the speed of vehicles was too high, and there should be means (such as speed bumps) to slow down traffic in the area.

The City's Transportation Department undertook a week long speed survey on Ash Street near the location of the subject property in May 2013. The data was collected using an electronic traffic detector, located in each lane at the midblock point between General Currie Road and Blundell Road. The detectors logged data for a 24 hour period for each of the seven (7) days, recording traffic speed, direction and the time of day vehicles passed over the detectors. The result of the seven (7) day study was an average vehicle speed of 44 Km/h, lower than the posted speed limit of 50 Km/h.

The current condition of Ash Street in the area of the subject property is a paved road that is approximately 7.3 metres wide that provides full two-way traffic flow, but with no curb and gutter, boulevard or sidewalk. Street parking has been allowed along an unpaved shoulder along the side of the street.

As development along Ash Street proceeds, street frontage improvements will be installed to allow two-way traffic and provide street parking on both sides of the street. These improvements will replace the area where vehicles currently park with the frontage improvements while maintaining an appropriate paved road width to support two-way vehicle movement and street parking. Future intersections will feature curb extensions to remove space for street parking while maintaining lane width.

Analysis

No other aspects of the proposal have been changed since the Public Hearing. The following is provided for information.

Proposed Zoning to Single Detached (ZS14) - South McLennan (City Centre)

The proposal to rezone the subject site to create smaller single detached lots is consistent with the McLennan South Sub-Area Plan that establishes minimum lot sizes for Single Family use

(Attachment 4). The policy permits lot widths fronting Ash Street to be at least 18.0 meters wide, with the remaining lots fronting General Currie Road and Armstrong Street at 11.3 meters wide, with corner lots being a minimum width of 13.0 meters. The "Single Detached (ZS14) — South McLennan (City Centre)" zone was chosen as it has been used on other Single Detached lots in the area. The proposed lot dimensions meet the minimum lot size requirements set out in the McLennan South Sub-Area Plan and the "Single Detached (ZS14) — South McLennan (City Centre)" zone.

Affordable Housing

In accordance with the Affordable Housing Strategy, the applicant previously agreed to provide a voluntary contribution of \$1 per buildable square foot of density for all new lots in relation to the proposed zone instead of providing secondary suites to at least 50% of new homes in this subdivision. This voluntary contribution amount to the Affordable Housing Reserve Fund is \$11,412.65 and is payable prior to the adoption of rezoning Bylaw 8907.

Utilities and Site Servicing

Engineering has reviewed the submitted servicing plans and have determined that upgrades to existing sanitary services will be needed. Water provisions will be determined at the Building Permit stage to ensure adequate flow. A voluntary contribution towards the committed upgrades for the South McLennan drainage area is in the amount of \$36,510.61 is required prior to the adoption of rezoning Bylaw 8907.

Servicing Agreement and Subdivision

The applicant is required to enter into a separate application for a Servicing Agreement for the purpose of designing for road construction, frontage improvements for sections of Ash Street, General Currie Road and Armstrong Street that front the subject property. Some of the improvements include but are not limited to:

Ash Street (from the north property line of the subject site and to the south property line of 7480 Ash Street)

- 1.75 meter wide concrete side walk;
- 3.10 meter wide grass and treed boulevard;
- curb and gutter; and
- road widening to existing pavement.
- A 1.5 metre wide asphalt sidewalk along the frontage of 7500 Ash Street to connect to the sidewalk above (voluntary work by the developer).

General Currie Road (from the north property line of the subject site)

- 1.75 meter wide concrete sidewalk;
- 4.10 meter wide grass and treed boulevard;
- curb and gutter; and
- road pavement covering half the width of the road right-of-way.

Armstrong Street (from the eastern edge of the property – after the 9.0 meter land dedication)

- 1.50 meter wide concrete sidewalk;
- 1.50 meter wide grass and treed boulevard;
- curb and gutter; and
- road pavement to the extent of the land dedication.

Other items such as sanitary upgrades, are also to be included as well as extending existing service lines to service the individual lots.

Financial Impact

None.

Conclusion

The proposed rezoning for the six (6) lot subdivision meets the requirements of the OCP (McLennan South Neighbourhood Plan) as well as the zoning requirements set out in the "Single Detached (ZS14) – South McLennan (City Centre)" zone. The proposed road configuration is consistent with the neighbourhood plan and Staff is confident the outstanding conditions will be met prior to final adoption. Staff support this rezoning application and recommend that Bylaw amendment No. 8907 be forwarded to the December 16, 2013 Public Hearing.

David Johnson

Planner 2

(604-276-4193)

DJ:cas

Attachment 1: Location Map

Attachment 2: Proposed subdivision layout

Attachment 3: Development Application Data Sheet

Attachment 4: McLennan South Sub-Area Land Use Map

Attachment 5: Minutes of the May 21, 2013 Public Hearing minutes and written submissions

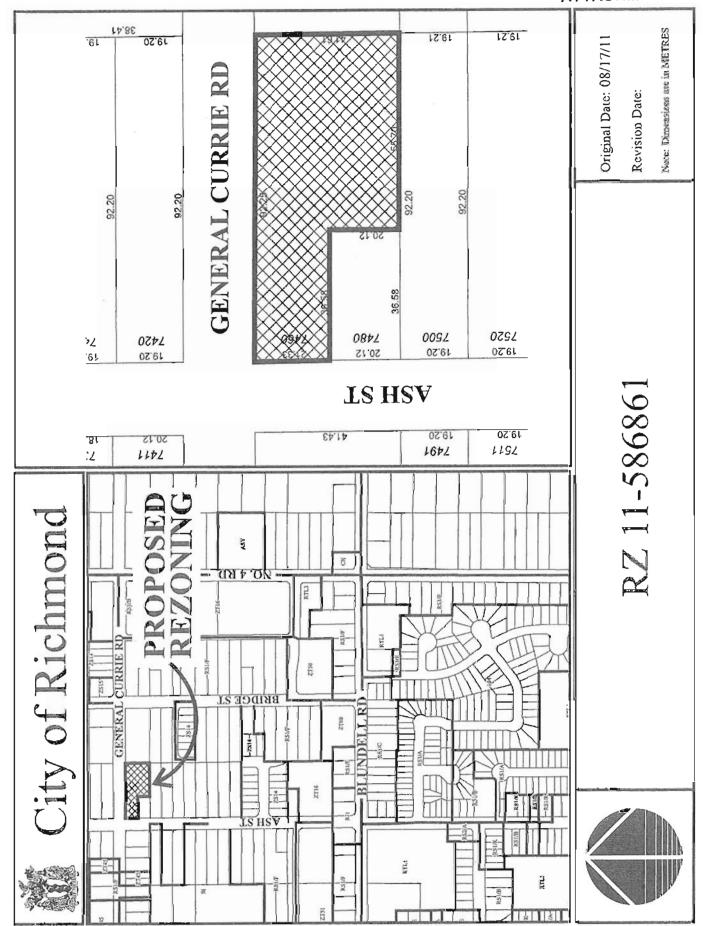
Attachment 6: Additional correspondence after Public Hearing

Attachment 7: Pottinger Gaherty report

Attachment 8: Tree Survey Map showing tree retention and removal of existing trees.

Attachment 9: Tree Survey Map showing tree retention and new plantings.

Attachment 10: Conditional Rezoning Requirements



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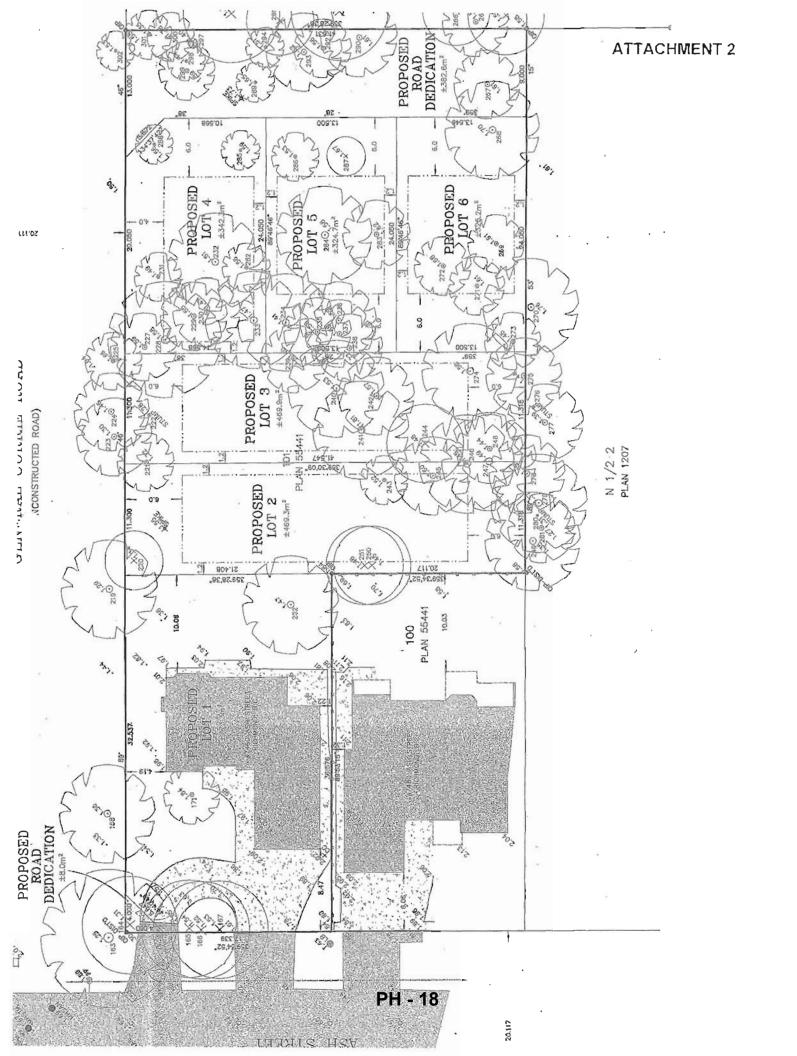


RZ 11-586861

Original Date: 08/18/11

Amended Date:

Note: Dimensions are in METRES





Development Application Data Sheet

RZ 11-586861

Address: 7460 Ash Street

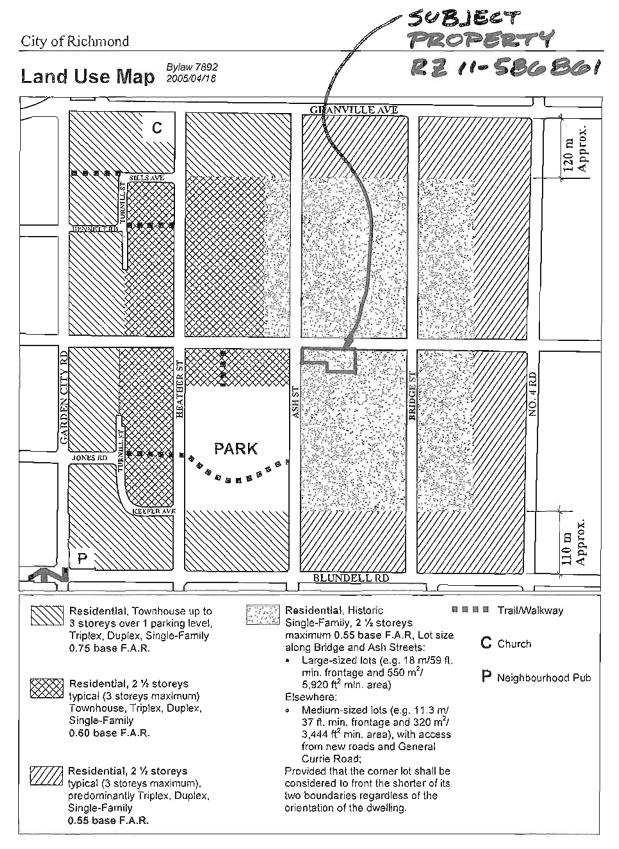
Applicant: Man-Chiu Leung and Nora Leung

Planning Area(s): City Centre Area, McLennan South Sub-Area Plan (Schedule 2.10D)

	Existing	Proposed	
Owner:	Man-Chiu Leung and Nora Leung	No change	
Site Size (m²): (by applicant)	3,079.0 m²	2,704.1 m ² The gross site area is reduced by: 9.0 m wide dedicated right-of-way (Armstrong Street) along the site's eastern edge for road, complete with 4m x 4m corner cut at General Currie Road; and A 4 m x 4 m corner cut at Ash Street and	
		General Currie Road.	
Land Uses:	Single-family residential	No change	
OCP Designation:	Neighbourhood Residential	No change	
Area Plan Designation: Residential, "Historic Single-Family" 2 1/2 storeys max 0.55 floor area ratio (FAR)		No change	
Zoning: Single-Family Housing District, Subdivision Area F (RS1/F)		Single Detached (ZS14) – South McLennan (City Centre)	
Number of Units:	1 single-family dwelling	6 single-family dwellings	

On Future Subdivided Lots	Bylaw Requirement (ZS14)	Proposed	Variance
Floor Area Ratio:	Max. 0.55 FAR for first 464.5m² of lot area then 0.3 FAR for the remainder, plus additional areas for covered areas, off-street parking, and floor area above garage	0.55 FAR for first 464.5m² of lot area then 0.3 FAR for the remainder, plus additional areas for covered areas, off-street parking, and floor area above garage	none permitted
Ash Street Lot area Lot width	Min. 550.0 m ² (area) Min. 18.0 m (width)	Lot 1 – 773.3 m² (area) 21.3 m (width)	none

On Future Subdivided Lots	Bylaw Requirement (ZS14)	Proposed	Variance
Minimum Lot Area General Currie Rd. / Armstrong Street	Min. 320.0 m²	Lot 2 - 469.3 m ² Lot 3 - 469.9 m ² Lot 4 - 342.3 m ² Lot 5 - 324.7 m ² Lot 6 - 325.2 m ²	none
Min. Lot Dimensions	11.3 m (width) 13.0 m (width) (Lot 4) 24.0 m (depth)	Lot 2 – 11.30 m (width) 41.50 m (depth) Lot 3 – 11.30 m (width) 41.50 m (depth) Lot 4 – 14.57 m (width) 24.05 m (depth) Lot 5 – 13.50 m (width) 24.05 m (depth) Lot 6 – 13.55 m (width) 24.05 m (depth)	none



Note: Sills Avenue, Le Chow Street, Keefer Avenue, and Turnill Street are commonly referred to as the "ring road".



Minutes

Regular Council Meeting for Public Hearings Tuesday, May 21, 2013

Place:

Council Chambers

Richmond City Hall 6911 No. 3 Road

Present:

Mayor Malcolm D. Brodie

Councillor Chak Au Councillor Linda Bames Councillor Derek Dang

Councillor Evelina Halsey-Brandt

Councillor Ken Johnston Councillor Bill McNulty Councillor Linda McPhail Councillor Harold Steves

Michelle Jansson, Acting Corporate Officer

Call to Order:

Mayor Brodie opened the proceedings at 7:00 p.m.

1. ZONING AMENDMENT BYLAW 8907 (RZ 11-586861)

(Location: 7460 Ash Street; Applicant: Man-Chui Leung and Nora Leung)

Applicant's Comments:

The applicant was available to answer questions.

Written Submissions:

- (a) Sharon MacGougan on behalf of Joyce MacGougan, 7500 Ash Street (Schedule 1)
- (b) Sharon MacGougan, 7411 Ash Street (Schedule 2)
- (c) Douglas Nazareth, 7480 Ash Street (Schedule 3)
- (d) Annie and Wolfgang Schroeder, 9360 and 9380 General Currie Road (Schedule 4)





Regular Council Meeting for Public Hearings Tuesday, May 21, 2013

Submissions from the floor:

Mr. James Wright, 8300 Osgoode Drive, spoke on behalf of the Garden City Conservations Society and was concerned with the trend to disregard the conservation of mature trees. The Society would like to see a change in the trend and suggested that the application under consideration is a good place to take action for nature and human liveability.

Sharon MacGougan, 7411 Ash Street, spoke on behalf of herself and her mother, Joyce MacGougan at 7500 Ash Street, expressed concern with regard to the following: i) pedestrian safety due to the fragmentation of sidewalks in the area; ii) traffic issues related to speed and access to and from the site; iii) failure of the City to provide promised street upgrades; and iv) loss of mature trees and the associated undergrowth and wildlife.

In response to queries, Wayne Craig, Director of Development provided additional information on requirements for offsite improvements (curb, sidewalk, etc.) for this site and the adjacent site to the south (which does not have redevelopment potential). Mr. Craig confirmed the tree removal and replacement recommendations from the Arborist's report as well as the cash-in-lieu contribution for replacement tree planting.

Mr. Michael Wolfe, 9731 Odlin Road, expressed concern for the loss of a natural area and the need to protect species at risk. He suggested that the extension of General Currie Road was not necessary and the lands would be better served as park space.

Mr. Douglas Nazareth, 7480 Ash Street, suggested that the development be reduced to permit 4 residential units in order to preserve many of the trees and requesting the sidewalk be extended to 7500 Ash Street.

Mayor Brodie acknowledged the conclusion of the first round of public speakers. Speakers then addressed Council for the second time with new information.

Discussion ensued with respect to tree preservation and lot density, the species and size of trees removed and replaced, sidewalk extension to 7500 Ash Street and offsite improvements on Ash Street to Blundell Road, traffic calming measures including conducting a traffic study, and the preservation of a raptors nest in accordance with the Wildlife Act.





Regular Council Meeting for Public Hearings Tuesday, May 21, 2013

In response to queries from Council, Mr. Craig explained how tree removal and replacement is determined, cash-in-lieu contributions are calculated and how the City's Flood Protection Bylaw impacts possible tree removal. Mr. Craig advised that staff is unaware of the raptors nest and will require the applicant to retain a qualified environmental professional to assess the situation. Mr. Craig further advised that a traffic calming study can take months and also requires public input to determine acceptable traffic calming measures for the neighbourhood.

PH13/5-1

It was moved and seconded

That Richmond Zoning Bylaw 8500, Amendment Bylaw 8907 be referred to staff to provide more information regarding the following:

- (1) species and dimensions of trees removed and of proposed replacement trees;
- (2) reduction in lots/density and the impact on the number of trees to be retained;
- (3) wildlife protection;
- (4) sidewalk extension to 7500 Ash Street and the City's plan for sidewalk improvements to Blundell Road; and
- (5) traffic calming measures.

CARRIED

2. ZONING AMENDMENT BYLAW 9008 (RZ 13-627573)

(Location: 5131 Williams Road; Applicant: Balandra Development Inc.)

Applicant's Comments:

The applicant was available to answer questions.

Written Submissions:

None.

Submissions from the floor:

None.

Schedule I to the Minutes of the Council Meeting for Public Hearings held on Monday, May 21, 2013.

Jansson, Michelle

From: Sent: City of Richmond Website (webgraphics@richmond.ca)

Friday, 17 May 2013 3:20 PM

To:

MayorandCouncillors

Subject:

Send a Submission Online (response #734)

Categories:

12-8060-20-8907

To Public Hearing
Dete: May 21, 2013
Item # 1
Re: 7440 Ash St.
20ning Amendment
Rulaw 8907

Send a Submission Online (response #734)

Survey Information

Site:	City Website
Page Title:	Send a Submission Online
URL:	http://cms.richmond.ca/Page1793.aspx
Submission Time/Date:	5/17/2013 3:28:30 PM
4 4 4 4 4 4 4	

MacGougan

Sharon MacGougan on behalf of Joyce

Survey Response

Your Name

Your Address	7500 Ash Street
Subject Property Address OR Bylaw Number	Bylaw 8907
Comments	Re: File Reference No. 12-8060-20-8907 My name is Sharon MacGougan and I am submitting comments on the proposed rezoning on behalf of my 89 year-old mother, Joyce. She lives at 7500 Ash Street and she has lived there since 1948. Her property borders the property in question. These are her comments: there is already too much development in this area. There is too much traffic. She does not feel safe on Ash Street. She describes having to keep as far as possible from the road when travelling on Ash in her scooter or with her walker. She doesn't feel safe because, as she says, "I'm too slow". I also asked her about the trees. She is very upset that virtually all of them will be cut. She is worried for the birds. She also states that the neighborhood will look worse without the trees. Submitted on behalf of Joyce MacGougan by her daughter, Sharon MacGougan (7411 Ash

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	Street) 604.278-8108

To Public Hearing
Date: May 21, 2013
Item # [
Re: Zoning Amendmyt

Ce Bylay 8907

7400 Ach Ct

Schedule 2 to the Minutes of the Council Meeting for Public Hearings held on Monday, May 21, 2013.

Attention: Director, City Clerk's Office

May 17, 2013

Re: Zoning Amendment Bylaw 8907 (RZ 11-586861)

My name is Sharon MacGougan. I live at 7411 Ash Street. I have a few comments about this proposed development.

Extension of Ash Street sidewalk

I request that the proposed new sidewalk/street improvements on Ash Street be extended to include my mother's house at 7500 Ash Street.

I believe my mother to be the last remaining "homesteader" still living on Ash Street (between Blundell and Granville). My father built their house in 1948. In 1949 - the year of the Great Flood - my father was one of the men who voluntarily sandbagged Richmond's dikes (after working a full day). My parents paid taxes in Richmond for 65 years. I think it would be a nice gesture and a real commitment to sense of community to provide my mother with a safe place to walk.

Traffic calming

Traffic calming and a full street upgrade were promised to Ash Street as part of the redevelopment process. According the city's plan for South McLennan the money was to come from development cost charges. New homes have been built on our street. Now 6 more are planned. Do I understand correctly that development cost charges from these (built and to be built) homes will now go towards traffic calming and a street upgrade, as was promised?

Loss of Manue Trees

Our area has lots of mature trees. I am disappointed that plans for new housing developments in our area have seemingly not considered this unique aspect of our neighbourhood. We lost 24 trees on the Keefer extension (southeast of Ash). Barely any trees were replanted and none on the boulevard (something about pipes or wires). With this proposed new development 56 trees will be lost. And "Because of site constraints for new planting, no tree of significant size was recommended", pg.3.

What this really means is there is no room for trees. How is this possible? If the lots were a larger size there would be space for trees, bird habitat could be restored and the area would continue to reflect a respect for the natural world. Instead what we will get is lots of concrete and a few decorative trees that no bird will ever build a nest in. What a loss.

Supplementary comment: I have alerted city staff that there is an active hawk nest in the area slated to be clearcut. According to provincial regulations and common decency, the tree with the hawk nest and the immediate area surrounding it should not be cut while the nest is active.

Little Things Matter

Safety is important. Good neighbourhoods are places where people can safely walk. And that should mean everyone, not just the sure-footed.

Overall planning would be nice when redevelopments of neighbourhoods are taking place. We have multiple sections of sidewalks that abruptly end. How about figuring out some way of connecting these walkways to nowhere?

Encouraging people to get out and walk (high density, park and shopping centre close by) is good but not in combination with speeding cars. Real traffic calming (not just cars parked at the side of roads) would deter some cars from rat running our street but it could also preserve lives.

Thank you for your consideration of these matters.

Yours truly,

Sharon MacGougan

7411 Ash Street

Richmond, B.C. V6Y 2R9

604.278-8108

Schedule 3 to the Minutes of the Council Meeting for Public Hearings held on Monday, May 21, 2013.

To Public Hearing
Date: May 21, 2013
Item #___
Re: Zoning Amendment
Bulaw 8907
7460 Ash St.



May 17, 2013

Attention: Director, City Clerk's Office

Re: Written Submission Re: Zoning Amendment Bylaw 8907 [RZ 11-586861]

From: Douglas Nazareth - Owner of 7480 Ash Street, Richmond

I am the immediate neighbor on the south and west of this proposed rezoning. While I understand that the applicant is within his rights to increase the density of the said lot to ZS14 and I wish him well, I wish to place on record the following points and request Council to please act upon them.

- 1] Trees and Wildlife: From the report you will see that of the 56 mature trees on the land, 45 will be cut down. While I understand that the developer will financially compensate the city to plant saplings elsewhere, this is in direct contradiction to the OCP for South MacLellan where you said that the mature trees in this neighbourhood give it its distinct character and will be protected. I would like to suggest that the number of lots on this property be reduced from 6 to 4. This will allow for many more of the 45 mature and magnificent tree's to be retained. We will also be able to say that we did not have to create a concrete jungle for future generations to come and have stood behind our commitment to the environment that we in Richmond are so proud of. We are spending millions on conservation efforts and going green, yet we will take down such mature trees for two extra lots? There is also a plethora of wildlife in this area such as hawk's nests, coyotes, raccoons and squirrels. Please give this your serious consideration. My request here is to also include a condition that the tree's will only be removed once a building permit is issued for the individual lot. This will ensure that all the trees are not simply razed upon rezoning and an eyesore created for an undetermined period of time.
- 2) Boulevard: While I understand that the zoning conditions require that the front of my property be developed, my request to Council is that they find the marginal additional funds to extend this boulevard to my neighbour at 7500 Ash Street, immediately to the south. This is because she is a very old, original inhabitant [since 1948] of Ash street and is not very mobile. The sidewalk would be a great help for her to maneuver her motorized scooter to get to her daughters house across this busy street. Please consider using your considerable authority to extend one of our original Richmond residents this convenience.
- 3] Traffic Calming: Since the mid nineties when the overall plan for South McLellenan was drafted, we have been promised traffic calming along Ash Street and unfortunately after many complaints and traffic studies by the city, we still have vehicles going through at breakneck speeds. Please consider using speed humps along Ash to avoid making our neighbourhood a death trap.

4) Street Lighting: I see that one of the conditions of the rezoning is lighting along Ash street. There is only one light in the front of 7460 Ash and I would like to request that these be changed to two lamp posts, the second one being in front of my property as it is very dark and even pedestrians coming out of Paulik Park or my property run the risk of being hit by traffic due to the poor lighting conditions.

Thank you for your attention to this.

Sincerely,

Douglas Nazareth

Owner, 7480 Ash St., Richmond, BC V6Y 2S1

Tel: 604 279 5491 Cell: 604 728 6283 Schedule 4 to the Minutes of the Council Meeting for Public Hearings held on Monday, May 21, 2013.

To Public Hearing
Date: May 21, 2013
Item * 1
He: Zoning Amendment
Rulaw 8907
7460 Ash St.

May 17, 2013

Attention: Director, City Clerk's Office

Re: Written Submission Re: Zoning Amendment Bylaw 8907 [RZ 11-58686)]

From: Annie and Wolfgang Schroeder

Owners of 9360 and 9380 General Currie Road, Richmond

Dear Council,

As long term residents of Richmond, we are very upset that you are planning on cutting down 45 mature trees in our neighbourhood just to allow for 5 houses to be built! Please do not be so heartless. I would like to suggest that you only allow for 3 houses in the backlands so that much of those magnificent trees are allowed to remain standing. Have we not cut down enough number of trees already in this once so environmetally friendly and beautiful neighbourhood?

Please rezone this centre of South MacLellan for a total of 4 houses only, so there will only be 3 that can be developed in the back plus one that faces Ash Street [already standing]. You have considerably increased the density in South MacLellan over the last 10 years so please do not tuin our neighbourhood further just for a couple of houses.

Thank you,

Annic and Wolfgang Schroeder

71 Schroeder

Owners of 9360 and 9380 General Currie Road,

Richmond

From:

MayorandCouncillors

Sent:

Thursday, 23 May 2013 16:14

To: Subject:

Johnson, David (Planning); Craig, Wayne FW: Ash Street, Bylaw 8907 at public hearing

Sent to Staff Only.

Michelle Jansson
Manager, Legislative Services
City of Richmond, 6911 No. 3 Road, Richmond, BC V6Y 2C1
Phone: 604-276-4006 | Email: mjansson@richmond.ca

----Original Message----

From: Sharon MacGougan [mailto:sharonmacg@telus.net]

Sent: Wednesday, 22 May 2013 3:42 PM

To: MayorandCouncillors

Subject: re: Ash Street, Bylaw 8907 at public hearing

Dear Mayor and Councillors,

Thank you for your kind concern regarding the extension of the sidewalk to include 7500 Ash Street. My mother cried when I told her. She doesn't express emotion easily, so I know that she was really moved. Thank you for making her feel valued.

Sincerely Sharon MacGougan From:

MayorandCouncillors

Sent:

Thursday, 23 May 2013 16:07

To:

Johnson, David (Planning); Craig, Wayne

Subject:

FW: Ash Street matter, Bylaw 8907 at public hearing

For your appropriate action.

Not provided to Council because of Public Hearing.

Michelle Jansson

Manager, Legislative Services

City of Richmond, 6911 No. 3 Road, Richmond, BC V6Y 2C1 Phone: 604-276-4006 | Email: mjansson@richmond.ca

From: Jim Wright [mailto:jamesw8300@shaw.ca]

Sent: Tuesday, 21 May 2013 9:54 PM

To: MayorandCouncillors

Subject: Ash Street matter, Bylaw 8907 at public hearing

Mayor Brodie and Councillors, re Bylaw 8907:

Great job with the Ash Street matter!

It seems that the problematic gap in the continuity of the sidewalk is only the width of one lot and that council is looking to address it, and it was thoughtful of council members to be so concerned about that.

There was also progress toward retaining enough of the trees and the areas around them to perhaps retain the ecological character of the area.

With regard to not being able to keep much more treed area if there are four new lots instead of six, I suggest that the treed areas should be the priority, with the houses fitting in. Surely the adapting should be in the FAR.

The answer to Coun. Bill McNulty's question about the equivalent of 325 square metres is about 3,500 square feet. With four houses, the four houses would add up to about 14,000 square feet where there was just one house.

Although the elevation of the new houses will be above the current lot elevation, surely the land around the houses can be sloped up to them, leaving plenty of area where the fill would not affect the existing trees and the vegetation below them.

With the higher priority given to retaining the nature of the land, the homes can easily be more appealing, increasing their value, to the developer's benefit.

- Jim Wright, 778-320-1936 or 604-272-1936



Pottinger Gaherty

Environmental Consultants Ltd. 1200 - 1185 West Georgia Street T 604.682.3707 F 604.682.3497

Vancouver, BC Canada V6E 4E8

www.pggroup.com

September 20, 2013 PGL File: 4330.01.01

Via E-mail:

JOHNLE3383@shaw.ca

John Man-Chiu Leung 7460 Ash Street Richmond, BC V6Y 2S1

Attention:

John Man-Chiu Leung

RE:

BIRD NEST SURVEY FOR 7460 ASH STREET, RICHMOND, BC

INTRODUCTION

A wildlife biologist from Pottinger Gaherty Environmental Consultants Ltd. (PGL) completed a bird nest survey at 7460 Ash Street in Richmond, BC. An application has been made to subdivide the 7460 Ash Street property and the process of subdivision will involve removing trees, most of which lie within a 120' x 140' area at the back of the property. To supplement the application, the City of Richmond has requested that a nest survey be completed for the property.

OBSERVATIONS

The nest survey was completed on the morning of September 18, 2013. The objective of the survey was to identify, active or inactive bird nests on the property. No active bird nests were found during the survey. One inactive, medium-sized stick nest was observed in the upper third of a birch tree on the property (Photographs 1-3). Based on the size of the nest and it's location in the tree (i.e., top third, in a crotch) it was likely constructed by a small to medium sized raptor such as a Cooper's or Sharp-Shinned Hawk (Accipiter cooperii or Accipiter striatus). Bird whitewash (i.e., bird droppings) on shrub vegetation at the base of the tree suggest that the nest was likely used in the spring or summer of 2013.

The tree containing the nest is located in the center of the property as indicated on the attached Tree Location and Retention Plan (possibly tree identification number 236 or 237).

REGULATORY CONTEXT

The 1994 federal *Migratory Birds Convention Act* and attendant Migratory Birds Regulation protects migratory birds, their eggs and nests. Also, section 34 of BC's *Wildlife Act* prohibits the destruction of occupied bird nests, as well as unoccupied eagle, and heron nests.

Clearing activities within the bird nesting season can potentially harm nesting birds. In BC, the least-risk window identified for raptors, other than eagles and osprey, is October 1 to February 28 (Ministry of Environment's Develop with Care: Environmental Guidelines for Urban and Rural Land Development in British Columbia, 2012). To mitigate harm to raptors and other bird species, tree clearing should occur within this least-risk window.

RECOMMENDATIONS

We recommend that tree removal at 7460 Ash Street occur within the October 1 to February 28 least-risk window. If tree removal must occur outside of this window a nest survey should be completed by a qualified environmental professional immediately prior to tree removal (i.e., within 24 hours) to identify active nests on the property, if present. If active nests are identified, a qualified environmental professional would recommend mitigative action.

STANDARD LIMITATIONS

PGL prepared this letter for our client and its agents exclusively. PGL accepts no responsibility for any damages that may be suffered by third parties as a result of decisions or actions based on this report.

The findings and conclusions are Site-specific and were developed in a manner consistent with that level of care and skill normally exercised by environmental professionals currently practicing under similar conditions in the area. Changing assessment techniques, regulations, and site conditions means that environmental investigations and their conclusions can quickly become dated, so this report is for use now. The report should not be used after that without PGL review/approval.

The project has been conducted according to our instructions and work program. Additional conditions, and limitations on our liability are set forth in our work program/contract. No warranty, expressed or implied, is made.

We trust that this meets your needs. If you have any questions or require clarification, please contact Stephanie Louie at 604-895-7637.

POTTINGER GAHERTY ENVIRONMENTAL CONSULTANTS LTD.

Dac

Stephanle Louie, B.Sc., R.P.Bio.

Environmental Scientist

Susan P. Wilkins, M.Sc., P.Geo., LEED AP

Vice President, Operations

SFL/SPW/slr

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Atlachments:

Photographs

Tree Location and Retention Plan

Photographs

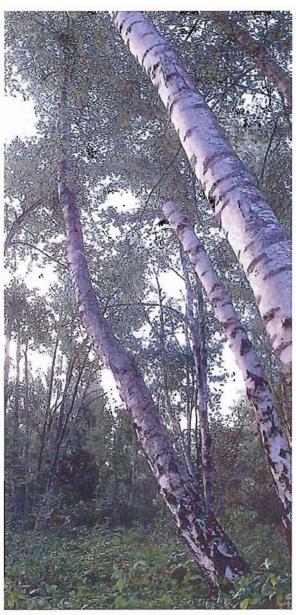


Photograph 1: Medium-sized stick nest located at 7460 Ash Street.

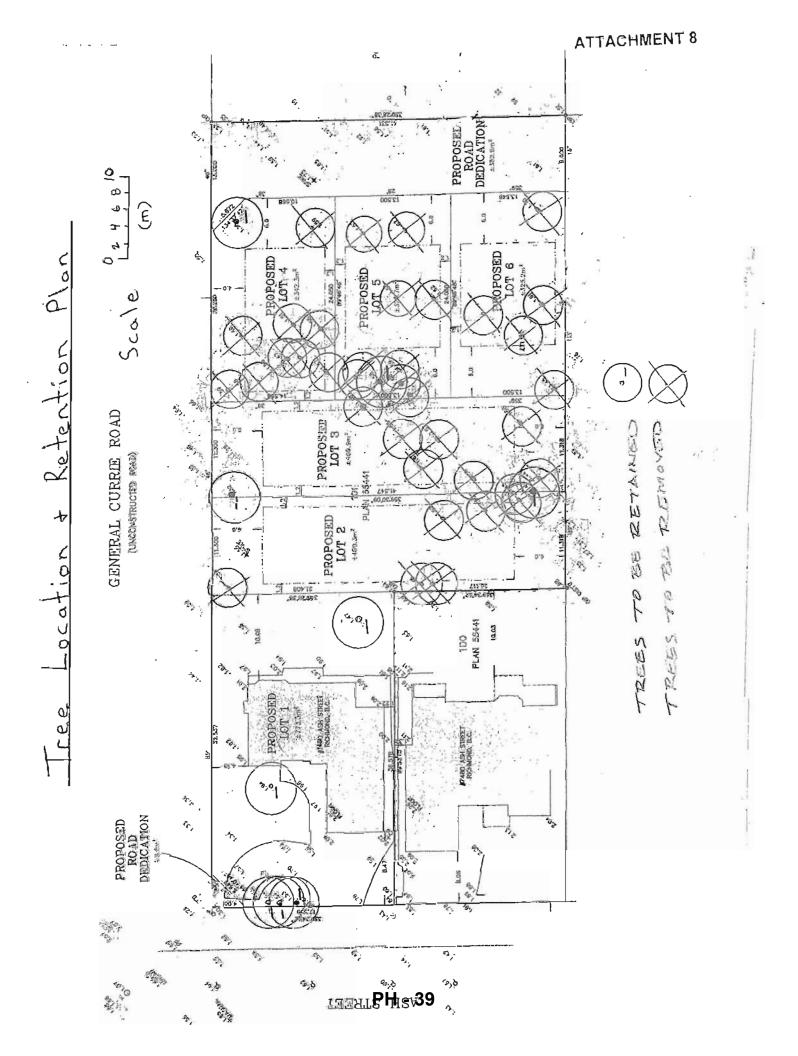


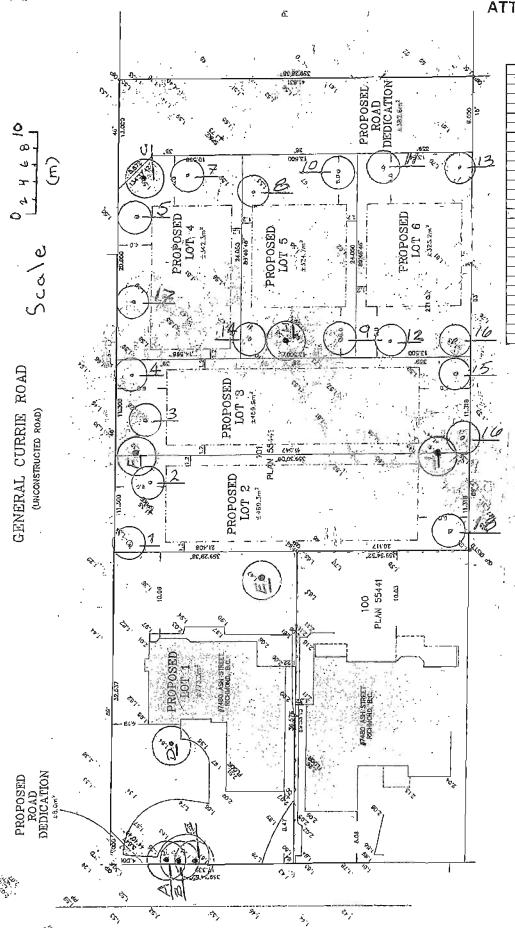
Photograph 2: Tree containing nest located at 7460 Ash Street.





Photograph 3: Nest location within tree (top left of photograph).





	Tree	Inventory
Tree #	Retain/Now	Туре
A	Retain	Unidentified
B	Retain	Unidentified
c	Retain	Unidentified
۵	Retain	Unidentified
ŗ	Retain	Japanese Flowering Cherry
F	Retain	Cherry
G	Retain	Birch
н	Retain	Birch
1	Retain	Birch
1	New	Japanese Flowering Cherry
2	New .	Serbian Spruce
3	New	Western White Pine
4	New	Parper Birch
- 5	New	Western Red Cedar
6	New	Paper Birch
7	New	Paper Birch
8	New	Japanese Flowering Cherry
9	New	Serbian Spruce
10	New	Western Red Cedar
11	New	Western White Pine
12	New	Serbian Spruce
13	New	Japanese Flowering Cherry
14	New	Paper Birch
15	New	Serbian Spruce
15	New	Paper Birch
17	New	Western White Pine
*	41	4 11 4

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Conditional Rezoning Requirements 7460 Ash Street RZ 11-586861

Prior to final adoption of Zoning Amendment Bylaw 8907, the developer is required to complete the following:

- 9.0 metre land dedication along the entire eastern edge of the subject site for the facilitation of
 constructing Armstrong Street. In addition to 4 metre by 4 metre corner cuts at the corner of Ash
 Street and General Currie Road and General Currie Road and Armstrong Street.
- 2. City acceptance of the developer's offer to voluntarily contribute \$26,000.00 to the City's Tree Compensation Fund for the planting of replacement trees within the City.
- 3. Submission of a Tree Survival Security to the City in the amount of \$9,000.00 (\$1,000.00 per tree) for the nine (9) trees to be retained for at least a one year period to ensure survival.
- 4. Submission of a Tree Survival Security to the City in the amount of \$9,000.00 (\$500.00 per tree) for the 18 trees to be planted to ensure survival for at least a one-year period. The planning schedule for these new trees is in accordance with the following table:

Туре	Number	Size	
Japanese Flowering Cherry	3	6 cm caliper	
Paper Birch	5	6 cm caliper	
Western White Pine	3	3 metre height	
Serbian Spruce	5	3 metre height	
Western Red Cedar	2	3 metre height	

- 5. Installation of appropriate tree protection fencing around all trees to be retained as part of the development prior to any construction activities, including building demolition, occurring on-site.
- 6. Registration of a flood indemnity covenant on title.
- 7. The City's acceptance of the applicant's voluntary contribution of \$1.00 per buildable square foot of the single-family developments (i.e. \$11,412.65) to the City's Affordable Housing Reserve Fund.
 - Note: Should the applicant change their mind about the Affordable Housing option selected prior to final adoption of the Rezoning Bylaw, the City will accept a proposal to build a secondary suite on three (3) of the six (6) future lots at the subject site. To ensure that a secondary suite is built to the satisfaction of the City in accordance with the Affordable Housing Strategy, the applicant is required to enter into a legal agreement registered on Title as a condition of rezoning, stating that no final Building Permit inspection will be granted until a secondary suite is constructed to the satisfaction of the City, in accordance with the BC Building Code and the City's Zoning Bylaw.
- 8. Voluntary contribution of \$36,510.61 to go towards the committed upgrades for the South McLennan Drainage Area to account 2221-10-000-14710-0000.
- Enter into a Servicing Agreement* for the design and construction of frontage improvements to Ash Street and frontage works to both General Currie Road and Armstrong Street. Works include, but may not be limited to:
 - a) East side of Ash Street, from General Currie Road to the south property line of 7480 Ash Street, including road widening, curb & gutter, 3.1m wide grass and treed boulevard, decorative "Zed" street lights, and a 1.75m wide concrete sidewalk near the property line;

- b) East side of Ash Street and on the west side of the property line of 7500 Ash Street, a 1.5 metre wide asphalt sidewalk along the entire frontage of the property, and to connect with the sidewalk in 9(a).
- c) South half of General Currie Road along the entire north frontage of the subject site, including watermain & sanitary sewer extension, sand/gravel base, curb & gutter, asphalt pavement, a 1.75m concrete sidewalk at or near the north property line of the subject site, a 4.10m grass and treed boulevard, comes with decorative "Zed" street lighting, and BC Hydro preducting; and
- d) West half of Armstrong Street along the entire east edge of the subject site including, but not limited to: peat removal (if required), sand/gravel base, curb & gutter, asphalt pavement, a 1.5m concrete sidewalk and 1.5m grass & treed boulevard, sanitary sewer, watermain, underground hydro, telephone, gas, cablevision, and any other servicing required to complete this portion of Armstrong Street. Note: At design stage it may be determined that the sanitary sewer cannot fit within the Road R.O.W., and may have to be located within its own Utility R.O.W. Design should also include water, storm & sanitary connections for each lot.

Prior to Building Permit Issuance, the developer must complete the following requirements:

- Submission of a Construction Parking and Traffic Management Plan to the Transportation Division.
 Management Plan shall include location for parking for services, deliveries, workers, loading,
 application for any lane closures, and proper construction traffic controls as per Traffic Control
 Manual for works on Roadways (by Ministry of Transportation) and MMCD Traffic Regulation
 Section 01570.
- 2. Obtain a Building Permit (BP) for any construction hoarding. If construction hoarding is required to temporarily occupy a public street, the air space above a public street, or any part thereof, additional City approvals and associated fees may be required as part of the Building Permit. For additional information, contact the Building Approvals Division at 604-276-4285.

Note:

- * This requires a separate application.
- Where the Director of Development deems appropriate, the preceding agreements are to be drawn not only as personal covenants of the property owner but also as covenants pursuant to Section 219 of the Land Title Act.
 - All agreements to be registered in the Land Title Office shall have priority over all such liens, charges and encumbrances as is considered advisable by the Director of Development. All agreements to be registered in the Land Title Office shall, unless the Director of Development determines otherwise, be fully registered in the Land Title Office prior to enactment of the appropriate bylaw.
 - The preceding agreements shall provide security to the City including indemnities, warranties, equitable/rent charges, letters of credit and withholding permits, as deemed necessary or advisable by the Director of Development. All agreements shall be in a form and content satisfactory to the Director of Development.
- Additional legal agreements, as determined via the subject development's Servicing Agreement(s) and/or Development Permit(s), and/or Building Permit(s) to the satisfaction of the Director of Engineering may be required including, but not limited to, site investigation, testing, monitoring, site preparation, de-watering, drilling, underpinning, anchoring, shoring, piling, pre-loading, ground densification or other activities that may result in settlement, displacement, subsidence, damage or nuisance to City and private utility infrastructure.

	[Original signature on file]	
Signed		Date

4024242 PH - 42



Richmond Zoning Bylaw 8500 Amendment Bylaw 8907 (RZ 11-586861) 7460 Ash Street

The Council of the City of Richmond, in open meeting assembled, enacts as follows:

1. The Zoning Map of the City of Richmond, which accompanies and forms part of Richmond Zoning Bylaw 8500, is amended by repealing the existing zoning designation of the following area and by designating it "SINGLE DETACHED (ZS14) - SOUTH McLENNAN-CITY CENTRE".

P.I.D. 003-822-605 LOT 101 SECTION 15 BLOCK 4 NORTH RANGE 6 WEST NEW WESTMINSTER DISTRICT PLAN 55441

2. This Bylaw may be cited as "Richmond Zoning Bylaw 8500, Amendment Bylaw 8907".

FIRST READING	APR 2 2 2013	CITY OF RICHMOND
A PUBLIC HEARING WAS HELD ON	MAY 2 1 2013	APPROVED by
SECOND READING		APPROVED by Oiroctor or Solicitor
THIRD READING		or Solicitor
OTHER REQUIREMENTS SATISFIED		
ADOPTED		
MAYOR	CORPORATE OFFICE	R



To Council - Nov 12, 2013

Report to Committee

Planning and Development Department

TO PLN - NOV. 5, 2013

To: Planning Committee Date: October 23, 2013

From:

RZ 12-605272

Wayne Craig

File:

Director of Development

12-8060-20-009065 XE: 12-8060-05-009066/007032

Application by Hotel Versante Ltd. for Rezoning at 8451 Bridgeport Road and Re:

Surplus City Road from Light Industrial (IL) to High Rise Office Commercial

(ZC33) – (City Centre)

Staff Recommendations

- 1. That Richmond Zoning and Development Bylaw 5300, Amendment Bylaw 7032, be abandoned.
- 2. That Official Community Plan Bylaw 7100, Amendment Bylaw 9065 (City Centre Area Plan), to facilitate the construction of commercial uses at 8451 Bridgeport Road and City's surplus road, by:
 - a) Amending the existing land use designation in the Generalized Land Use Map (2031), Specific Land Use Map: Bridgeport Village (2031), and reference maps throughout the Plan to redesignate the subject site and City's surplus road to "Urban Centre T5 (45m)";
 - b) Amending the configuration of minor streets adjacent to the site in the Generalized Land Use Map (2031), Specific Land Use Map: Bridgeport Village (2031), and reference maps throughout the Plan to extend River Road from West Road to Bridgeport Road and realign West Road between River Road and Bridgeport Road;
 - c) Together with related minor map and text amendments in Schedule 2.10 of Official Community Plan Bylaw 7100 (City Centre Area Plan);

be introduced and given first reading.

- 3. That Bylaw 9065, having been considered in conjunction with:
 - The City's Financial Plan and Capital Program;
 - The Greater Vancouver Regional District Solid Waste and Liquid Waste Management Plans;

is hereby deemed to be consistent with said program and plans, in accordance with Section 882(3)(a) of the Local Government Act.

- 4. That Bylaw 9065, having been considered in accordance with OCP Bylaw Preparation Consultation Policy 5043, is hereby deemed not to require further consultation.
- 5. That Richmond Zoning Bylaw 8500, Amendment Bylaw 9066 to: create "High Rise Office Commercial (ZC33) (City Centre)"; and to rezone 8451 Bridgeport Road and City's surplus road from "Light Industrial (IL)" to "High Rise Office Commercial (ZC33) (City Centre)"; be introduced and given first reading.

Wayne Craig

Director of Development

SB:kt Att.

REPORT CONCURRENCE			
ROUTED TO:	CONCURRENCE	CONCURRENCE OF GENERAL MANAGER	
Real Estate Services Arts, Culture & Heritage Engineering Law Policy Planning Transportation		The total of	

Staff Report

Origin

Hotel Versante Ltd. has applied to the City of Richmond for permission to amend the Official Community Plan Bylaw 7100 (OCP) and rezone 8451 Bridgeport Road and a portion of surplus City Road in the City Centre's Bridgeport Village from "Light Industrial (IL)" to a new site specific zone, "High Rise Office Commercial (ZC33) – (City Centre)", to permit the construction of a high rise commercial development (Attachments 1 & 2). More specifically, the proposed rezoning provides for the construction of three towers of nine, twelve, and fourteen storey building height, a common five-storey podium. The development proposal includes approximately 19,882 m² of commercial, hotel and office space, approximately 110 hotel rooms, and approximately 333 parking spaces.

Abandoning Previous Zoning Amendment Bylaw

Staff recommends that Council abandon Richmond Zoning and Development Bylaw 5300, Amendment Bylaw 7032. This bylaw received Third Reading on October 18, 1999 and was associated with a previous rezoning application (RZ 97-116491) for the site. The new owner has asked the City to abandon the bylaw.

Proposed 2041 OCP City Centre Area Plan Amendments

The application includes proposed amendments to the Official Community Plan (OCP) Bylaw 7100 Schedule 2.10 City Centre Area Plan (CCAP) to amend the land use designation of the subject site, which includes 8451 Bridgeport Road and a surplus portion of West Road that currently runs through the property (Attachment 3). Transportation network changes associated with the development include re-opening the original portion of West Road connecting to Bridgeport Road and constructing an extension of River Road to connect to Bridgeport Road. Based on the reconfiguration of the transportation network, the closing and acquisition of the surplus portion of West Road to be consolidated as a part of the development parcel is supported by staff. A separate report will be provided by Real Estate Services as described below.

Proposed Zoning Amendments

The application proposes to create a new site specific "High Rise Office Commercial (ZC33) – (City Centre)" zone and rezone the subject site to the new zone to facilitate the proposed development.

Surplus City Road Acquisition

The application proposes to re-open the original West Road and Bridgeport Road intersection at the east edge of the site, and therefore the current curved portion of West Road is no longer required (Attachment 4). The surplus road land may be sold to the developer at fair market value through a separate purchase and sale agreement. The road closure bylaw and primary business terms of the purchase and sale agreement will be brought forward for consideration by Council in a separate report from the Manager, Real Estate Services.

Servicing Agreement

The developer has agreed to enter into a Servicing Agreement as a rezoning consideration for the design and construction of improvements to the road network and servicing. Due to proximity to Bridgeport Road, City dike, and the jet fuel pipeline, coordination of the Servicing Agreement design and construction will be required with the Ministry of Transportation & Infrastructure, the Provincial Inspector of Dikes, Trans Mountain Pipeline (Jet Fuel) and Kinder Morgan Canada Inc.

Findings of Fact

A Development Application Data Sheet providing details about the development proposal is attached (Attachment 5).

Surrounding Development

The subject site is situated in the Bridgeport Village – a transitional City Centre area designated for medium-density, mid and high-rise, business, entertainment, hospitality, arts, transportation hub uses (Attachment 3). The Bridgeport Village also includes a pedestrian-oriented secondary retail street along a portion of West Road, retail high streets at the village centre and an industrial reserve east of Great Canadian Way. The subject site is vacant and development in the vicinity includes:

- To the North, West and East: Across West Road, River Road and the future River Road extension, are vacant Light Industrial (IL) properties, including 9.29 ha of land and approximately 6.0 ha of foreshore area that is currently under staff consideration for a large multi-phase development with retail, entertainment, office, hotel, conference centre & park uses (RZ 12-598104).
- To the East: A two-storey light industrial building zoned Light Industrial (IL).
- To the South: Across Bridgeport Road, are a number of properties under Land Use Contract 126, containing a vacant one-storey casino building, one-storey restaurant building, two-storey strata-titled office building, and a number of surface parking lots. A rezoning application is currently under staff consideration for a high-rise development on lands between Bridgeport Road, No. 3 Road and Sea Island Way, including a six-level parkade and amenity building fronting onto Bridgeport Road (RZ 13-628557).

Related Policies & Studies

Development of the subject site is affected by the City Centre Area Plan (CCAP) and related policies (e.g. Aircraft Noise Sensitive Development). An overview of these policies is provided in the "Analysis" section of this report.

Consultation

- a) Ministry of Transportation & Infrastructure (MOTI): Consultation with MOTI is required due to the proximity of Bridgeport Road, a roadway under Provincial jurisdiction. MOTI staff has reviewed the proposal on a preliminary basis and final MOTI approval is required prior to rezoning adoption.
- b) Ministry of Forest, Land and Natural Resource Operations Archaeology Branch: Ministry staff reviewed an impact assessment report regarding the subject site prepared by Terra Archaeology Ltd. in 2006. No protected archaeological sites were identified, no further archaeological studies were recommended and no further consultation is required. If anything of archaeological importance is found during construction, the owner is required to contact the Archaeology Branch.
- c) School District: This application was not referred to School District No. 38 (Richmond) because it does not include any residential uses. The OCP Aircraft Noise Sensitive Development (ANSD) policy prohibits residential uses in this area. According to OCP Bylaw Preparation Consultation Policy 5043, which was adopted by Council and agreed to by the School District, residential developments which generate less than 50 school aged children do not need to be referred to the School District (e.g., typically around 295 multiple-family housing units).
- d) Airport: This application was not referred to Vancouver International Airport (YVR) because it does not include residential uses and the building height conforms to the Vancouver International Airport Authority Zoning Regulations.
- e) General Public: Signage is posted on-site to notify the public of the subject application. At the time of writing this report, no correspondence had been received. The statutory Public Hearing will provide local property owners and other interested parties with an additional opportunity to comment.

Staff Comments

Based on staff's review of the subject application, including the developer's preliminary Transportation Impact Study (TIS) and Interim Road Functional Plan, staff are supportive of the subject rezoning, provided that the developer fully satisfies the Rezoning Considerations (Attachment 6).

Analysis

Hotel Versante Ltd. has applied to the City of Richmond to rezone the subject 6,628.3 m² (1.64 ac.) development parcel which is a triangular site surrounded on all three (3) sides by Bridgeport Road, West Road and future River Road. The Light Industrial (IL) zoned land is vacant, save for a portion of West Road that is proposed to be closed and consolidated with the property at 8451 Bridgeport Road. The challenging triangular site is a gateway to the airport connector bridge, the Fraser Middle Arm and the development lands along the river.

The purpose of the proposed OCP amendments and rezoning is to permit the consolidation of the subject site into one (1) development parcel, construct road network improvements, and permit the construction of a three-tower high rise commercial development with a common podium totalling approximately 19,882 m² of office, hotel and commercial space (Attachment 7). The subject development proposal is notable for including a large component of office space, which is identified as a need in the CCAP.

Abandoning Previous Zoning Amendment Bylaw

The application also includes a recommendation to abandon Richmond Zoning and Development Bylaw 5300, Amendment Bylaw 7032, to create a site specific mid rise commercial hotel zone and rezone the property in association with rezoning application RZ 97-116491. The Bylaw received First Reading on September 27, 1999; Second and Third Readings and Public Hearing on October 18, 1999, but the requirements were never completed to enable the Bylaw to be adopted, the property was sold to a new owner and a new rezoning application for a new development proposal has been submitted to the City. With the new rezoning application, the Bylaw is rendered obsolete and can be abandoned.

Proposed OCP CCAP Amendments

Bridgeport Village is designated in the CCAP for medium-density, mid- and high-rise, business, entertainment, hospitality, arts, transportation hub uses along with an industrial reserve east of Great Canadian Way and retail high street along No. 3 Road (Attachment 3).

The CCAP designates the site as part of the commercial reserve – mid to high-rise. The proposal implements the CCAP commercial reserve policy as it involves the following range of commercial uses: hotel, office, and commercial retail.

The CCAP further designates the portion of the site located to the west of West Road as "Urban Centre T5 (35 m)" (2 FAR) and "Village Centre Bonus" (1 FAR). The smaller portion of the site, located East of West Road, is designated as "Urban Centre T5 (45 m)" (2 FAR) and "Village Centre Bonus" (1 FAR). The portion of West Road running through the site is shown as "road".

For greater clarity regarding land use designations, staff recommend that the current "Urban Centre T5 (35 m)" and road designations be removed from the subject site and the affected area be designated "Urban Centre T5 (45 m)" as per the existing designation of the remainder of the site and adjacent lands to the east. The "Village Centre Bonus" (1 FAR) designation applies to the entire site and would remain unchanged.

It is also proposed to amend the CCAP to reflect the re-opening of the West Road intersection at the East edge of the site. The proposed road improvements will be instrumental in servicing future development of the waterfront lands to the west.

Village Centre Bonus Amenity Contributions:

The CCAP designates the subject site and other Bridgeport Village properties as a Village Centre Bonus (VCB) area for the purpose of encouraging the provision of City-owned community benefit space by permitting an office density bonus of up to 1.0 FAR where a developer

constructs at least 5% of the bonus floor area as turnkey non-residential uses for the benefit of the City (e.g. artist studio space, arts program space). On this basis, staff recommend and the developer has agreed to provide a voluntary contribution of \$1,605,150 to facilitate the construction of community benefit arts & culture facilities in City Centre, the value of which contribution is based on the following, as determined to the satisfaction of the City:

- Construction value of \$450/ft², based on a turnkey level of finish and inclusive of costs related to necessary ancillary uses and spaces; and
- A floor area of 3,567 m² (38,395 ft²), based on 5% of the subject development's maximum permitted VCB floor area.

Note that this approach has been reviewed and concurred to by Community Services staff. Staff recommend against the developer constructing a community benefit space on the subject site because its VCB floor area is too small to be operated in a cost-effective manner. Instead, prior to adoption of the subject rezoning, the developer shall make a voluntary cash contribution (100% of which shall be allocated for capital works) to the Leisure Facilities Reserve Fund for the construction of community benefit arts & culture facilities at another location within City Centre. Council will have sole discretion over the use of these funds.

Proposed Changes to Road Network

The development proposal includes road network improvements to re-open the original intersection of West Road and Bridgeport Road (Attachment 4), close the current West Road connection to Bridgeport Road and provide an interim River Road extension to a new intersection at Bridgeport Road. The portions of River Road and West Road adjacent to the site will be widened and completed to their ultimate design with the future development of the properties across the roads.

In 2001, MOTI required a road dedication from the site to widen Bridgeport Road and to relocate West Road to the West, further away from No. 3 Road, as part of the airport connector bridge construction project. A new portion of West Road was built, connecting to Bridgeport Road and concrete barriers were placed to prevent vehicles from using the original intersection. The West Road re-alignment cuts through the property at 8451 Bridgeport Road, and as a result of reviewing the subject development proposal, MOTI has indicated that the proposed road network improvements would be acceptable. MOTI approval is a requirement of the rezoning as well as a requirement of the Servicing Agreement for the design and construction of the road network improvements.

Road closure and purchase of the City's surplus Road from West Road is a requirement of rezoning. With the re-opening of the original West Road intersection, the current curved portion of West Road is no longer required and may be included in the subject rezoning proposal. The road closure bylaw and primary business terms of the purchase and sale agreement will be brought forward for consideration by Council in a separate report from the Manager, Real Estate Services.

Proposed Zoning Amendments

Amendments to the Richmond Zoning Bylaw are proposed to create the new site specific zoning district "High Rise Office Commercial (ZC33) – (City Centre)" and to rezone the subject site to the new zone. The proposed bylaw has been prepared to manage development on the subject site in accordance with CCAP guidelines.

Proposal Details

Staff's review of the proposed development shows it to be consistent with City policies and supportive CCAP objectives for the Bridgeport Village, as indicated below:

a) Sustainable Development:

- District Energy Utility (DEU): The site is required to be "DEU-ready".
- Leadership in Energy and Environmental Design (LEED): The CCAP requires that all rezoning applications greater than 2,000 m² in size demonstrate compliance with LEED Silver (equivalency) or better, paying particular attention to features significant to Richmond (e.g., green roofs, urban agriculture, DEU, storm water management/quality). The developer has agreed to comply with this policy and will demonstrate this at Development Permit stage.
- Flood Management Strategy: In accordance with the City's Flood Plain Designation and Protection Bylaw 8204, the developer has agreed to register a flood indemnity covenant as a rezoning consideration.
- Aircraft Noise Sensitive Development (ANSD): The subject site is situated within ANSD "Area 1a", which prohibits new ANSD uses (e.g. residential, child care), and requires that a restrictive covenant be registered on title, including information to address aircraft noise mitigation and public awareness. The proposed development complies with the policy. The developer has agreed to register an aircraft noise indemnity covenant as a rezoning consideration.
- b) <u>Public Art</u>: The developer has agreed to participate in the City's Public Art Program. A voluntary contribution of approximately \$87,756, based on \$0.41 per buildable square foot, to the City's Public Art fund as a rezoning consideration.
- c) <u>Infrastructure Improvements</u>: The City requires the coordinated design and construction of private development and City infrastructure with the aim of implementing cost-effective solutions to serving the needs of Richmond's rapidly growing City Centre. In light of this, staff recommend and the developer has agreed to the following:
 - Road Network Improvements: the developer shall be responsible for road dedications and statutory right-of-ways (e.g., River Road extension, West Road widening, private road); and the design and construction of an interim River Road extension, interim West Road widening, and Bridgeport Road pedestrian and intersection improvements.

- Engineering Improvements: The developer shall be responsible for the design and construction of required storm sewer upgrades, sanitary sewer upgrades, water system upgrades, under-grounding of private utilities, coordination of works with MOTI, the Provincial Inspector of Dikes, Kinder Morgan, and related improvements, as determined to the satisfaction of the City.
- The developer has agreed to enter into a Servicing Agreement for the design and construction of the required road network and engineering works prior to rezoning adoption. Due to proximity to Bridgeport Road and City Dike, approval is required from MOTI and the Provincial Inspector of Dikes.
- The developer has agreed to provide a voluntary contribution of \$81,960 towards future downstream sanitary sewer upgrades from the development site to the Van Horne Pump Station as a rezoning consideration.

d) Proximity to Jet Fuel Pipe Line:

An existing jet fuel line owned by Trans Mountain Pipeline (Jet Fuel) and operated by Kinder Morgan Canada Inc. is located adjacent to the development site within River Road, West Road and Bridgeport Road and is subject to the National Energy Board Act and the British Columbia Oil and Gas Activities Act legislation. Portions of the required Servicing Agreement works, including road works, and site servicing, are within close proximity to the pipeline. Due to this proximity, Trans Mountain Pipeline (Jet Fuel) may require a legal agreement so that the works can be performed in proximity to the pipeline.

As a rezoning consideration, the developer has agreed to enter into a Servicing Agreement. The Servicing Agreement requires that the developer be responsible for the design and construction of infrastructure works, be responsible for the works during a maintenance period, and provide an insurance policy to cover the City in the event of any liability or damages arising from the Servicing Agreement works during the construction and maintenance periods. Due to the proximity of the jet fuel pipeline, the developer may be required to obtain any necessary approvals from Trans Mountain Pipeline (Jet Fuel) and/or related parties. The City's standard Servicing Agreement and the requirements thereunder may need to be modified to address the jet fuel pipe line.

In respect to the jet fuel pipe line, the City may be required to enter into an agreement with Trans Mountain Pipeline (Jet Fuel) and/or related parties. In the event that the City is required to enter into such an agreement, staff would first need to prepare a separate staff report to provide the details and seek authorization from Council.

e) Form of Development: The developer proposes to construct a high rise, high density, commercial development, including a significant amount of office space, and ground level commercial and hotel uses on a prominent site located in the Bridgeport Village. The developer's proposed form of development conforms to the CCAP policies generally and Development Permit (DP) guidelines, with a significant setback, taller buildings and a private drive aisle located along Bridgeport Road to address the constraints and opportunities of the site.

Development Permit (DP) approval to the satisfaction of the Director of Development for the proposal is required prior to rezoning adoption. The architectural form and character of the development proposal will be reviewed at DP stage, including the following:

- Detailed architectural, landscaping and open space design.
- Explore opportunities to create vibrant retail streetscape that contribute to the animation, pedestrian-amenity, and commercial success of the development and its surroundings.
- Demonstration of LEED Silver (equivalency) or better.
- Vehicle and bicycle parking; truck loading; garbage, recycling and food scraps storage and collection; and private utility servicing.
- f) Proposed Zoning Bylaw Amendment: A "High Rise Office Commercial (ZC33) (City Centre)" site specific zone was prepared for the proposed development to allow high density, transit oriented, non-residential and central business district development in an area affected by aircraft noise. The zone includes a density bonus provision for as the site is located in the Village Centre Bonus Area. The development proposal complies with the permitted density and takes advantage of the density bonusing provision.
- g) <u>Community Planning</u>: As per CCAP policy, the developer proposes to voluntarily contribute approximately \$53,510, based on \$0.25 per buildable square foot, to the City's community planning reserve fund.

Financial Impact or Economic Impact

None.

Conclusion

The proposed development is consistent with Richmond's 2041 OCP and City Centre Area Plan objectives for the Bridgeport Village, as set out in the proposed OCP and City Centre Area Plan (CCAP) amendments. The proposed high-rise project, office development, pedestrian-oriented streetscapes, River Road extension, West Road widening, and Bridgeport Road pedestrian and intersection improvements will assist in making Bridgeport Village a transit-oriented, urban community.

On this basis, staff recommend that:

- Richmond Zoning and Development Bylaw 5300, Amendment Bylaw 7032 be abandoned;
- Official Community Plan Bylaw 7100, Amendment Bylaw 9065 (City Centre Area Plan) be introduced and given first reading; and
- Richmond Zoning Bylaw 8500, Amendment Bylaw 9066 be introduced and given first reading.

Sara Badyal, M. Arch, MClP, RPP

Swa Badyal

Planner 2

Terry Crowe

Manager, Policy Planning

SB:kt

Attachment 1: Location Map

Attachment 2: Aerial Photograph

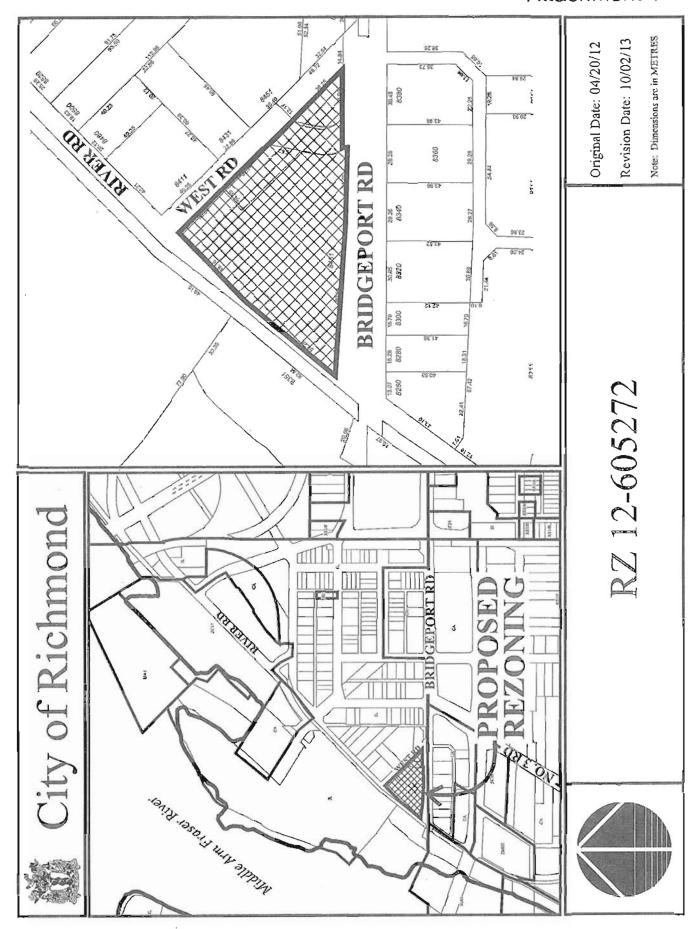
Attachment 3: City Centre Area Plan Specific Land Use Map: Bridgeport Village (2031)

Attachment 4: West Road Diagram

Attachment 5: Development Application Data Sheet Attachment 6: Rezoning Considerations Concurrence

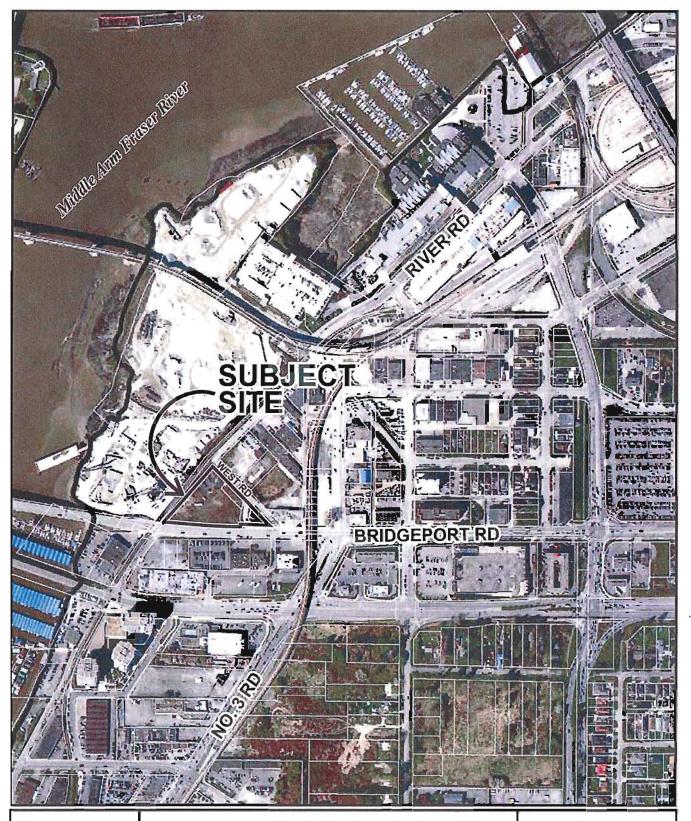
Attachment 7: Development Concept

Attachment 1



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Attachment 2





RZ 12-605272

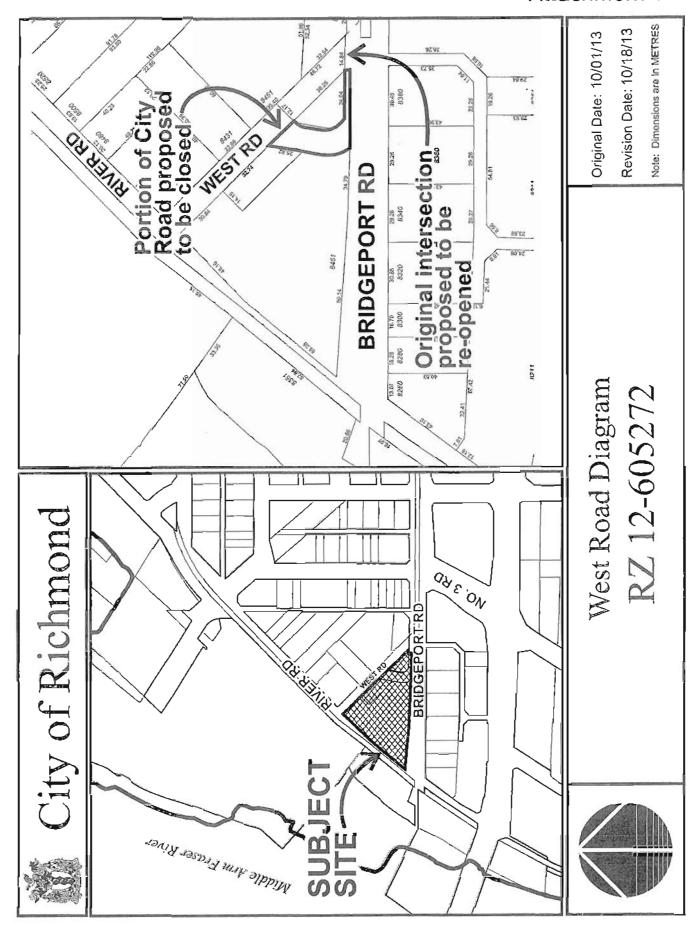
Original Date: 04/23/12

Amended Date: 10/02/13

Note: Dimensions are in METRES

City Centre Area Plan Specific Land Use Map: Bridgeport Village (2013) Canada Lin North Arm Fraser River Bridge Oak St **Arthur** Bridge Laing Bridge Airport ea B Connector Area B Bridge 50m 164ft Moray **BRIDGEPORT RD** Channel Bridge HIIIIIIIIII 0 50100 200 400 Meters Marina (Residential Prohibited) General Urban T4 (35m) Proposed Streets General Urban T4 (25m) Village Centre Bonus Pedestrian-Oriented Retail Precincts-High Street General Urban T4 (15m) & Linkages Institution Pedestrian-Oriented Urban Centre T5 (45m) Pedestrian Linkages Retail Precincts-Secondary Urban Centre T5 (35m) Bus Exchange
Waterfront Dyke Trail Retail Streets & Linkages Canada Line Station Urban Centre T5 (25m) Richmond Arts District Park Village Centre: No. 3 Road & Beckwith Road Intersection

Attachment 4



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Development Application Data Sheet

Development Applications Division

RZ 12-605272 Attachment 5

Address: 8451 Bridgeport Road

Applicant: Hotel Versante Ltd.

Planning Area(s): Bridgeport Village (City Centre)

	Existing		Propo	sed	
Owner:	Hotel Versante Ltd.		Same		
Site Size (m²):	Surplus West Road	6,263.4 m ² 548.8 m ² 6,812.2 m ²	Development site Road dedication Total	6,628.3 m² 183.9 m² 6,812.2 m²	
Land Uses:	Vacant		Hotel, Office, Commercial		
OCP Designation:	Commercial		Complies		
Area Plan Designation:	Urban Centre T5 (45 m) Urban Centre T5 (35 m) Road		Complies as a Urban Centre		
Aircraft Noise Sensitive Development Policy:	Area 1a Restricted A	Area 1a Restricted Area		Complies	
Zoning:	Light Industrial (IL)		High Rise Office Commercial (ZC33) – (City Centre)		
Number of Units:	of Units: Vacant		19,882.6 m² development including: 7,726.5 m² 110-room hotel, 9,071.1 m² office space, and 3,084.9 m² commercial space		
	Bylaw Requirement		Proposed	Variance	
Floor Area Ratio:	Max. 3.0 including Village Centre bonus: Min. 1.0 office		3.0, including 1.37 office	None permitted	
Lot Coverage – Building:	Max. 90%	L	ess than 50%	None	
Setbacks: Bridgeport Rd West Rd River Rd	Min. 1.7 m at grade Min. 0.1 m above Min. 1.7 m at grade Min. 0.1 m above Min. 1.7 m at grade Min. 0.1 m above Min. 0.1 m above		Min. 9.1 m Min. 5.8 m Min. 1.7 m Min. 0.1 m Min. 3.9 m Min. 1.5 m	None	
Height:	Max. 47.0 m geodetic	Ma	x. 47 m geodetic	None	
Off-street Parking Spaces: Hotel Office Commercial Total	139 121 72 332	5.60	139 122 72 333	None	
Accessible Parking Spaces:	Min. 2% (7 spaces)	39	% (10 spaces)	None	
Small Car Parking Spaces:	Max. 50% (166 spaces)	Max	50% (166 spaces)	None	



Rezoning Considerations

Development Applications Division 6911 No. 3 Road, Richmond, BC V6Y 2C1

File No.: RZ 12-605272

Address: 8451 Bridgeport Road and Surplus City Road

Prior to considering adoption of Richmond Zoning Bylaw 8500, Amendment Bylaw 9066, the developer is required to complete the following:

- 1. Abandon Richmond Zoning and Development Bylaw 5300, Amendment Bylaw 7032.
- 2. Final Adoption of Official Community Plan Bylaw 7100, Amendment Bylaw 9065.
- 3. Provincial Ministry of Transportation & Infrastructure approval.
- 4. Council approval of the road closure bylaw for the surplus city road. The developer shall be required to enter into a purchase and sales agreement with the City for the purchase of the Land, which is to be based on the business terms approved by Council. The primary business terms of the purchase and sales agreement will be brought forward for consideration by Council in a separate report from the Manager, Real Estate Services. All costs associated with the purchase and sales agreement shall be borne by the developer.
- 5. Consolidation of the lands into one development parcel.
- 6. Road dedication (as per Schedule A, or as approved by the Director of Transportation):
 - a) River Road Up to 2 m wide dedication along the entire River Road frontage for a new 2 m wide sidewalk.
 - b) Corner cuts, measured from the new property line and/or edge of PROP, whichever is further into the site:
 - i) 4m x 4m corner cut dedication at the corner of Bridgeport Road and West Road.
 - ii) 4m x 4m corner cut dedication at the corner of Bridgeport Road and River Road.
 - iii) 4m x 4m corner cut dedication at the corner of West Road and River Road.
- 7. The granting of statutory PROP rights-of-way (as per Schedule A, or as approved by the Director of Transportation):
 - a) West Road 2 m wide PROP required along the entire West Road frontage for a new 2 m wide sidewalk. The ROW will include City maintenance and liability.
 - b) Drive Aisle Approximately 7.9 m wide PROP required along the entire Bridgeport Road frontage to accommodate public passage over the 6.1 m wide travel lanes of the internal drive aisle, which passes underneath portions of the building. The ROW will include owner maintenance and liability.
- 8. Registration of an aircraft noise indemnity covenant for non-sensitive uses on title (Area 1A of the OCP Aircraft Noise Sensitive Development Map).
- 9. Registration of a flood indemnity covenant on title.
- 10. Registration of a restrictive covenant and/or alternative legal agreement(s), to the satisfaction of the City, securing the owner's commitment to connect to District Energy Utility (DEU), which covenant and/or legal agreement(s) will include, at minimum, the following terms and conditions:
 - a) No building permit will be issued for a building on the subject site unless the building is designed with the capability to connect to and be serviced by a DEU and the owner has provided an energy modelling report satisfactory to the Director of Engineering;
 - b) If a DEU is available for connection, no final building inspection permitting occupancy of a building will be granted until the building is connected to the DEU and the owner enters into a Service Provider Agreement on terms and conditions satisfactory to the City and grants or acquires the Statutory Right-of-Way(s) and/or easements necessary for supplying the DEU services to the building;
 - c) If a DEU is not available for connection, then the following is required prior to the earlier of subdivision (stratification) or final building inspection permitting occupancy of a building:
 - i) the City receives a professional engineer's certificate stating that the building has the capability to connect to and be serviced by a DEU;

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- ii) the owner enters into a covenant and/or other legal agreement to require that the building connect to a DEU when a DEU is in operation;
- iii) the owner grants or acquires the Statutory Right-of-Way(s) and/or easements necessary for supplying DEU services to the building; and
- iv) if required by the Director of Engineering, the owner provides to the City a letter of credit, in an amount satisfactory to the City, for costs associated with acquiring any further Statutory Right of Way(s) and/or easement(s) and preparing and registering legal agreements and other documents required to facilitate the building connecting to a DEU when it is in operation.
- 11. City acceptance of the developer's offer to voluntarily contribute \$0.41 per buildable square foot (e.g. \$87,756) to the City's public art reserve fund (to City account 7750-80-000-0000).
- 12. City acceptance of the developer's voluntary contribution in the amount of \$0.25 per buildable square foot (e.g. \$53,510) to future City community planning studies, as set out in the City Centre Area Plan.
- 13. City acceptance of the developer's voluntary contribution in the amount of \$1,605,150 to the City's Leisure Facilities fund for arts & culture facilities in City Centre.
- 14. City acceptance of the developer's voluntary contribution in the amount of \$81,960.00 for downstream sanitary sewer upgrades from the development site to the Van Horne pump station and/or City identified upgrades within the Van Horne pump station catchment area (to City account 2253-10-000-14912).
- 15. The submission and processing of a Development Permit* completed to a level deemed acceptable by the Director of Development.
- 16. Enter into a Servicing Agreement* for the design and construction of road and infrastructure improvement works. Works include, but may not be limited to providing the general road cross-sections described below and as per Schedule A, or as approved by the Director of Transportation:
 - a) River Road New road construction between West Road and Bridgeport Road to provide (from east to west): 2.0 m wide concrete sidewalk, 1.5 m wide grass boulevard with street trees, 0.15 m wide curb and gutter, 6.0 m wide asphalt travel lanes, and a 1.0 m wide shoulder, with appropriate intersection improvements and City Centre street lighting.
 - b) West Road Road widening between Bridgeport Road to River Road to provide (from south to north): 2.0 m wide concrete sidewalk, 1.5 m wide grass boulevard with street trees, 0.15 m wide curb and gutter, 7.88 m to 8.6 m wide asphalt travel lanes, 0.15 m wide curb and gutter, and a 1.5 m wide interim sidewalk, with appropriate intersection improvements and City Centre street lighting.
 - c) Bridgeport Road Road widening between West Road and new River Road to provide (from south to north):
 1.5 m wide grass boulevard with street trees behind the existing curb and gutter, 2.0 m wide concrete sidewalk, varying width of buffer zone, and 6.1m wide asphalt travel lanes, with appropriate City Centre street lighting.
 - d) Storm sewer improvements to:
 - i) Install appropriate storm sewer system in new River Road between Bridgeport Road and West Road.
 - ii) Upgrade storm sewer along West Road frontage to minimum 600 mm diameter from Bridgeport Road (manhole STMH6195) to 8431 West Road (manhole STMH6197) (approximately 72 m length).
 - iii) Upgrade storm sewer along West Road frontage to minimum 675 mm diameter from 8431 West Road (manhole STMH6197) to River Road (manhole STMH6173) (approximately 68 m length).
 - e) Water system improvement: Upgrade water main along West Road frontage from 150 mm diameter asbestos concrete pipe to minimum 200 mm diameter PVC pipe from Bridgeport Road to River Road (approximately 120 m length).
 - f) Sanitary sewer improvement: Upgrade sanitary sewer along West Road frontage to minimum 300 mm diameter from Bridgeport Road (manhole SMH5761) to River Road (manhole SMH5758) (approximately 120 m length).
 - g) Private Utilities improvements:
 - i) Under-grounding of existing private utility pole lines along West Road and River Road frontages, except for BC Hydro Transmission poles (BC Hydro Transmission poles requiring relocation to accommodate road and utility improvements will be at the developer's cost).

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Initial:	

- ii) Confirmation of approval from the applicable private utility companies (e.g. BC Hydro, Telus, Shaw) regarding the location(s) of above ground private utility structures (e.g. vista, pad mounted transformers, LPTs, GPON cabinet, Shaw kiosk). All above ground private utility structures shall be located on-site, and shall not be located within City statutory rights-of-way.
- iii) Granting of any rights-of-way required by private utility companies to accommodate their above ground structures and future under-grounding of overhead lines.

Servicing Agreement works are subject to Provincial Inspector of Dikes, MOTI, Trans Mountain Pipeline (Jet Fuel) and Kinder Morgan Canada confirmation as part of the Servicing Agreement process, and additional agreements and security may be required.

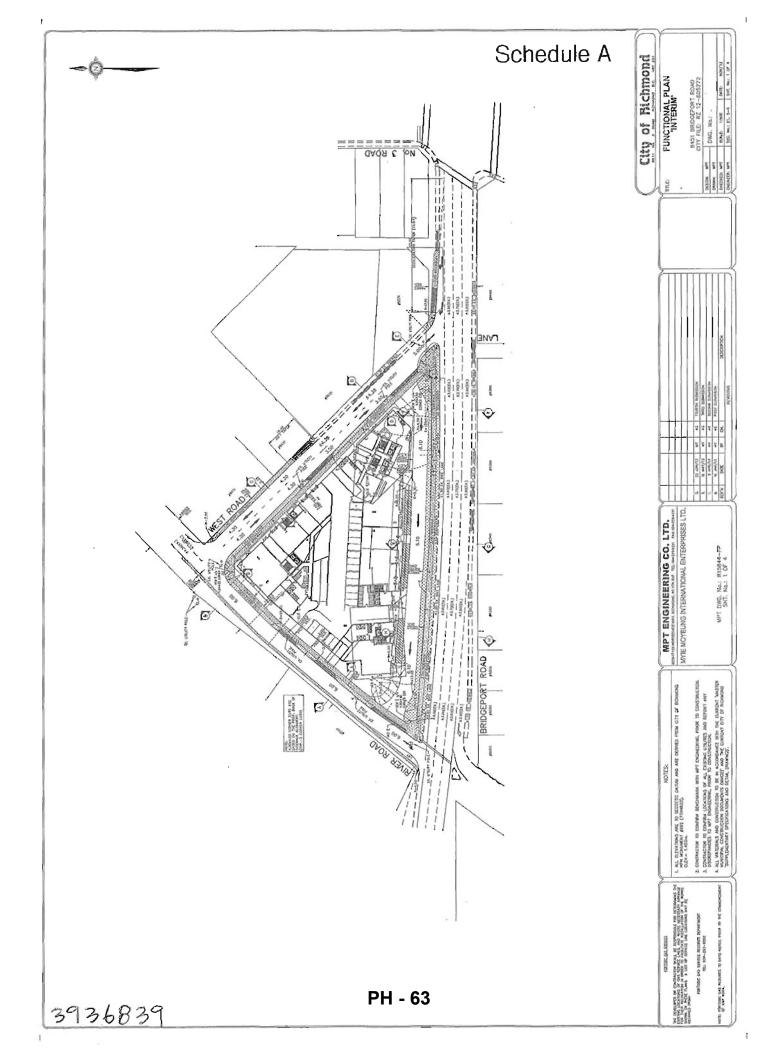
Prior to Building Permit* Issuance, the developer is required to complete the following:

- 1. Submission of a Construction Parking and Traffic Management Plan to the Transportation Division. Management Plan shall include location for parking for services, deliveries, workers, loading, application for any lane closures, and proper construction traffic controls as per Traffic Control Manual for works on Roadways (by Ministry of Transportation) and MMCD Traffic Regulation Section 01570.
- 2. Incorporation of features in Building Permit (BP) plans as determined via the Rezoning and/or Development Permit processes.
- 3. If applicable, payment of latecomer agreement charges associated with eligible latecomer works.
- 4. Obtain a Building Permit (BP) for any construction hoarding. If construction hoarding is required to temporarily occupy a public street, the air space above a public street, or any part thereof, additional City approvals and associated fees may be required as part of the Building Permit. For additional information, contact the Building Approvals Division at 604-276-4285.

Note:

- * This requires a separate application.
- Where the Director of Development deems appropriate, the preceding agreements are to be drawn not only as personal covenants of the property owner but also as covenants pursuant to Section 219 of the Land Title Act.
 - All agreements to be registered in the Land Title Office shall have priority over all such liens, charges and encumbrances as is considered advisable by the Director of Development. All agreements to be registered in the Land Title Office shall, unless the Director of Development determines otherwise, be fully registered in the Land Title Office prior to enactment of the appropriate bylaw.
 - The preceding agreements shall provide security to the City including indemnities, warranties, equitable/rent charges, letters of credit and withholding permits, as deemed necessary or advisable by the Director of Development. All agreements shall be in a form and content satisfactory to the Director of Development.
- Additional legal agreements, as determined via the subject development's Servicing Agreement(s) and/or Development Permit(s), and/or Building Permit(s) to the satisfaction of the Director of Engineering may be required including, but not limited to, site investigation, testing, monitoring, site preparation, de-watering, drilling, underpinning, anchoring, shoring, piling, pre-loading, ground densification or other activities that may result in settlement, displacement, subsidence, damage or nuisance to City and private utility infrastructure.
- Applicants for all City Permits are required to comply at all times with the conditions of the Provincial Wildlife Act and Federal Migratory Birds Convention Act, which contain prohibitions on the removal or disturbance of both birds and their nests. Issuance of Municipal permits does not give an individual authority to contravene these legislations. The City of Richmond recommends that where significant trees or vegetation exists on site, the services of a Qualified Environmental Professional (QEP) be secured to perform a survey and ensure that development activities are in compliance with all relevant legislation.

	•
Signed	Date



HOTEL VERSANTE & OFFICE DEVELOPMENT ALL AREAS ARE PRELIMINARY, SITE LAYOUT SUBJECT TO CITY'S APPROVAL September 23, 2013 LEGAL DESCRIPTIONS LOT 215, BLOCK I NOATH, RANGE 6 WEST, NEW WESTMINSTER DISTRICT FLAN 35892 CIVIC ADRRESS: 8451 BRIDGEPORT ROAD, RICHMOND B.C. CONCEPT gross site area before adjustments: 73,326 Sf 6,812 m2 RIVER RD & WEST RD DEDICATION: PUBLIC SIDEWALK ROW SITE AREA. ONLY NET SITE AREA AFTER ADJUSTMENTS: 71,349 SF 6,628 m2 GROSS BUILDABLE AREA 236,231 SF 21.945 m2 FSR PROPOSEO 214,014 SF 19,882 112 COMMERCIAL 3.085 rr·2 0,47 33,206 SF OFFICE 97,641 SF 83,167 SF 7.726 m2 NET AREA HOTEL ROOMS CORE HOTEL CORE OFF. 1 CORE OFF. 2 CORE COM HOTEL PH 1 OFFICE PH 1 OFFICE PH 2 COMMERCIAL TOTAL 23,265 11,719 13,002 14,775 17,530 25,234 25,379 26,217 GROUND FL 2ND FLOOR 23,265 9,498 2ND FLOOR 3RD FLOOR 4TH FLOOR 5TH FLOOR 5TH FLOOR 3TH FLOOR 3TH FLOOR 3TH FLOOR 3TH FLOOR 4,573 4,833 4,687 346 5,45 767 787 590 58 767 767 767 10,41 10,415 10,642 10,415 6,233 6,233 6,233 7,004 6,754 6,754 767 767 25,340 14,335 14,335 14,130 23,40 6,754 7.004 12,987 581 581 4,16 5,23 4,163 6,233 4,870 7,000 76 35,894 97,641 6,391 994 236,231 83,167 60,747 214,014 9,971 TOTAL OFFICE PARKING CALCULATION: PROVIDED REQUIRED ALLOWED 2% H/C cars \$0.00% small cars 687 145 10 SPACES PER GROSS 100m2 OF HOTEL FACILITIES SEE DETAILED CALCULATION TO TOTAL PARKING COUNT PROVIDED 1 SPACE PER 2 ROOMS
3 SPACES FOR GROSS 100m2 OF GENERAL RETAIL
15% RELAXATION AS PER 7.9.5.1. THE RIGHT ពក ជួគេ៤៤ LVL1 TOTAL HOTEL REQUIRED 139 LVLS 81 LVLA LVES TOTAL 43 3.75 SPACES PER GROSS 100m2 ON FIRST 2 LEVELS 1.5 SPACES PER GROSS 100m2 ABOVE FIRST 2 LEVELS 15% RELAXATION ABOVE 2ND FLOOR 7.9.5.1. 2,704 333 149 10 93,89 SF Bai/ Retall Conference 562/ TOTAL OFFICE 121 HOTEL Restaurant Fliness ROOMS GROUND ZND FLOOR 3RD FLOOR 4TH FLOOR GTH FLOOR 7TH FLOOR COMMERCIAL RAA 471 3,656 3.75 SPACES PER 100m2 ON FIRST 2 FLOORS 1.5 SPACES PER GROSS 100m2 ABOVE HIRST 2 LEVELS 15% RELAXATION AS PER 7.9.3.1. 815 TOTAL COMMERCIAL REQUIRED 72 STHELOOP TOTAL REQUIRED PARKING 312 STHELOOR 10TH FLOCK 13 TOTAL PROPOSED PARKING ind. 10 HIIC stalls 333 11TH FLOOR 12TH FLOOR 2,488 LOADING: 13TH FLOOR 14TH FLOOR 1 MED SPACE . 1 PER EACH SOCOMO OVER 1860m2 5.564 5,234 110 8,722 SF 3,805 SF TOTAL 1 LARGE SPACE . I PER EACH SCOOM OVER 1860m2 810.27 m2 362,77 m2 10.88 TOTAL REQUIRED LOADING TOTAL TOTAL PARKING REQID stalle-guest roo 2,637 SF 55.00 244,98 m2 9,19 TOTAL PROPOSED LOADING RELAXATION REQUESTED 156.10 PARKING REQ'D ABOVE 2ND LEVEL 114.35 BICYCLE PARKING: Class 1 Allowed Relevati 15 % TUOVE 2nd 1100 17.15 Total Parking Required 138.94 HOTEL: Parking Requirements 10 Spaces/ 0.27 CLASS 1 SPACES PER 100m2 OVER 100m2 0.27 CLASS 2 SPACES PER 100m2 OVER 100m2 (80 m2 testaurant/meeting/ conference lounge TOTAL HOTEL: 100 m2 3 Spaces/ Relail/ General Convenience 1 Space / 3.75 Spacest Gross Leasable Floer Ases 100 m2 0.27 CLASS 1 SPACES PER 100m2 OVER 100m2 0.4 CLASS 2 SPACES PER 100m2 OVER 100m2 SE TOTAL OFFICE: COMMERCIAL 0.27 CLASS I SPACES PER 100m2 OVER 100m2 0.4 CLASS 2 SPACES PER 100m2 OVER 100m2 TOTAL COMMERCIAL 6.33 vailteat allowed class 2- 4 YOTAL PROPOSED SICYCLE PARKING class 1-ven 8 4 y 5ni hya-way / 105-05x627



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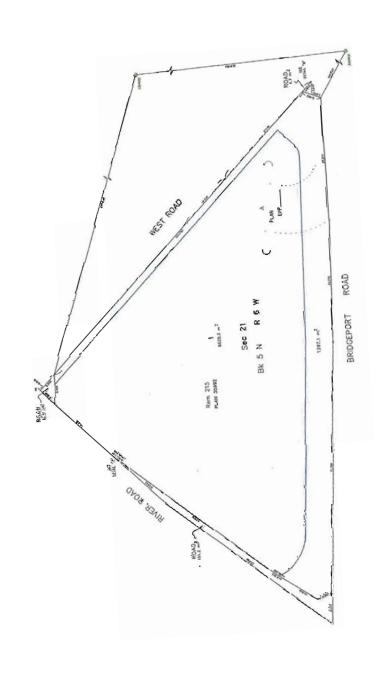
B451 BRIDGEPORT ROAD RICHMOND, BC

FOR MYIE LTD SITE INFORMATION









8451 BRIDGEPORT ROAD RICHMOND, BC

SHADOW ANALYSIS





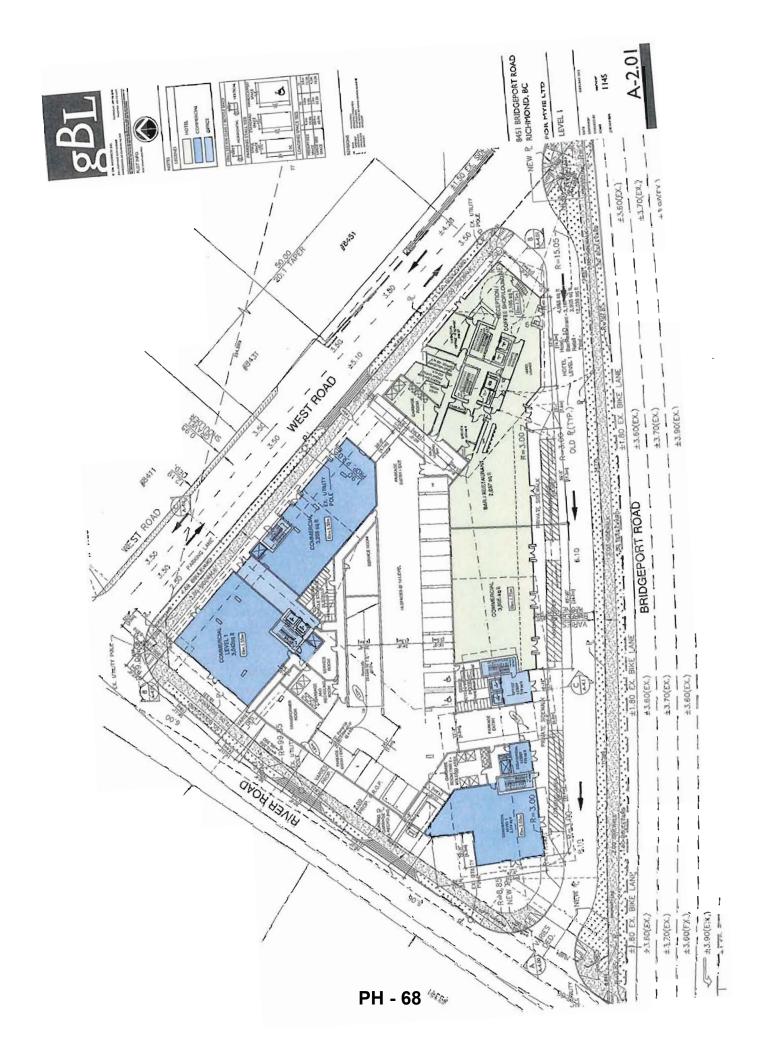


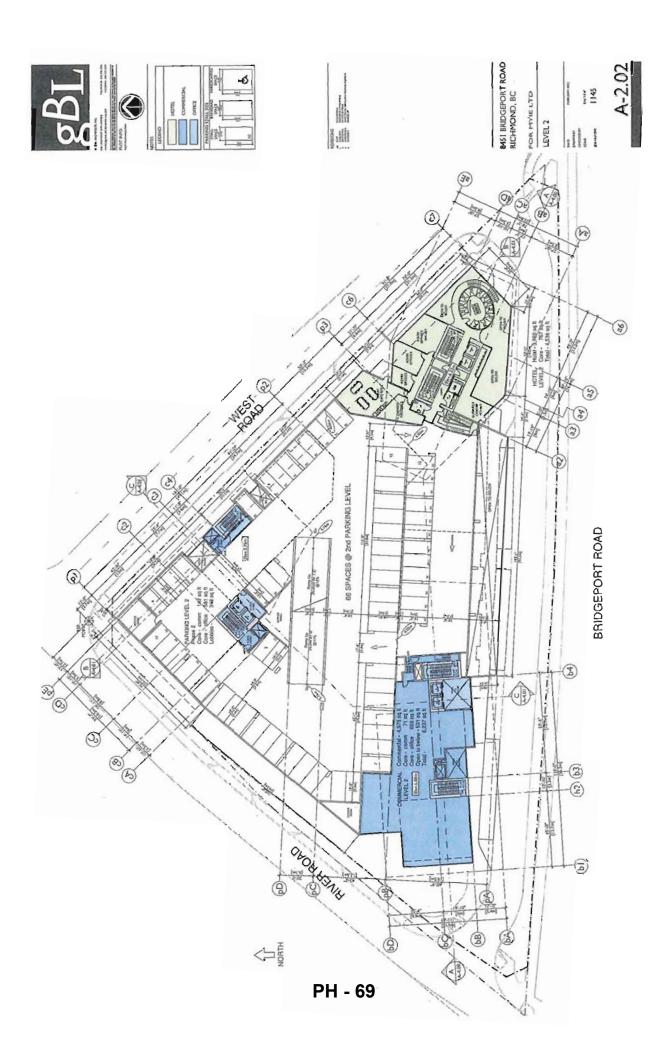


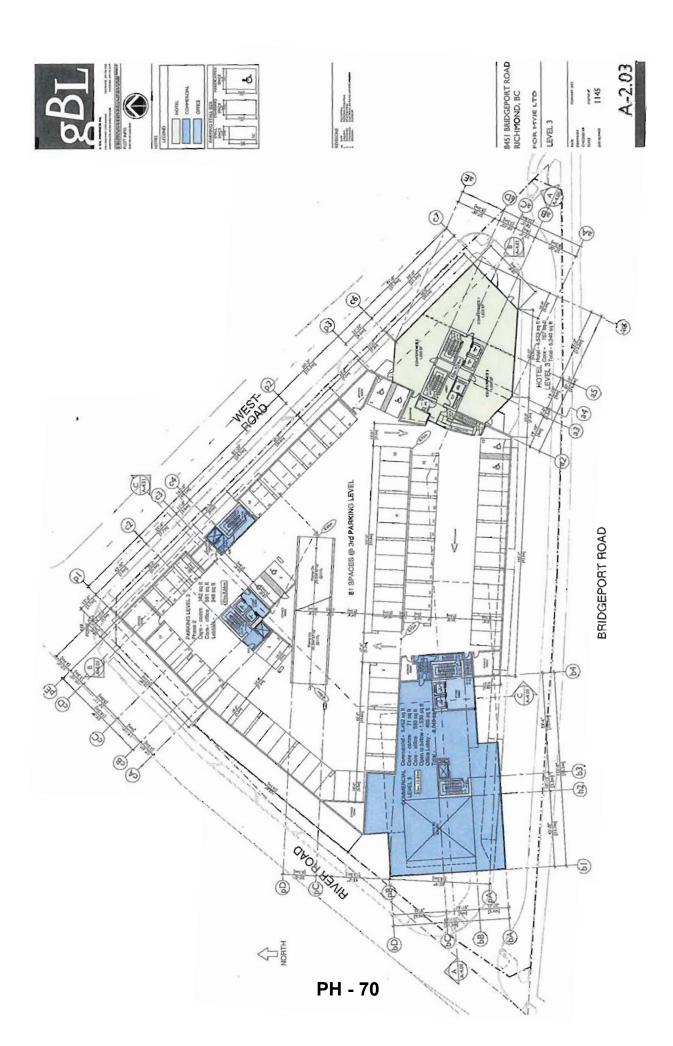
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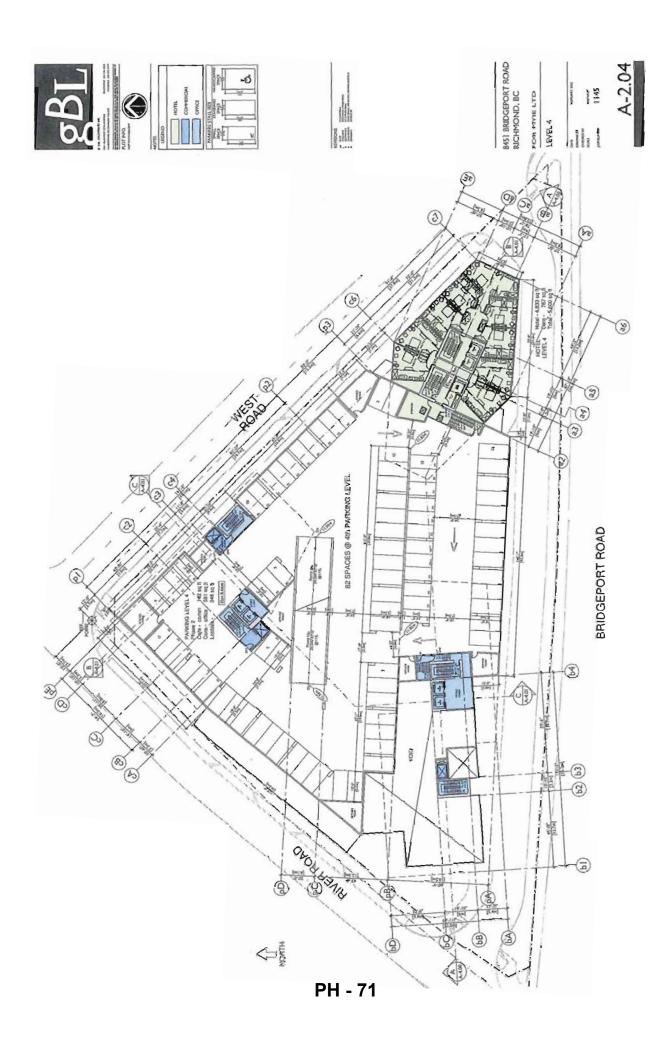


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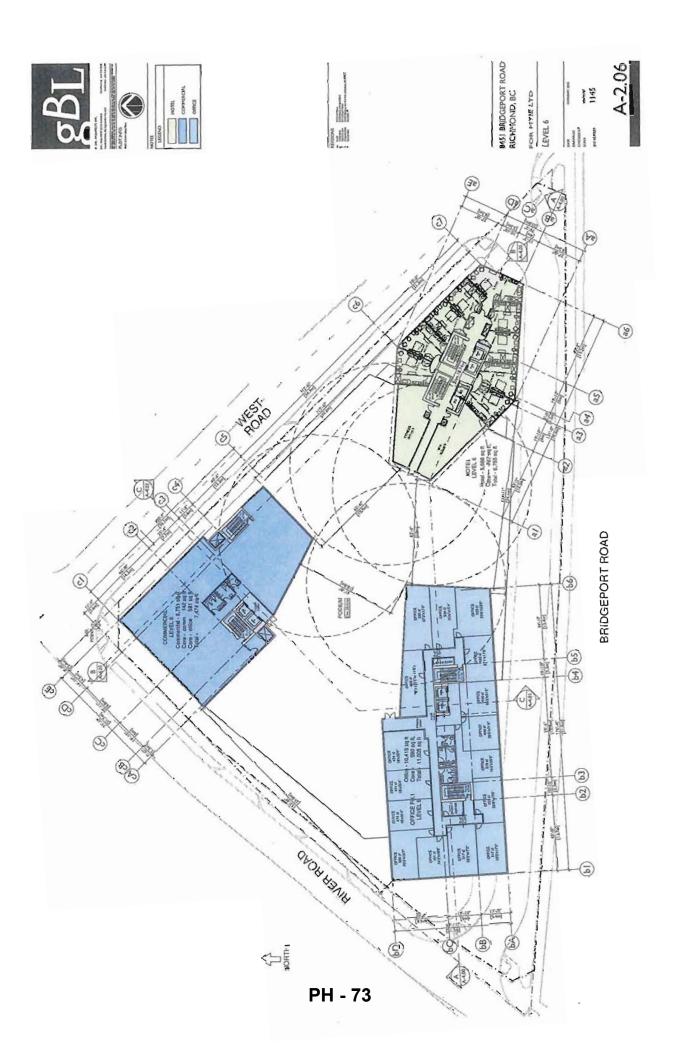


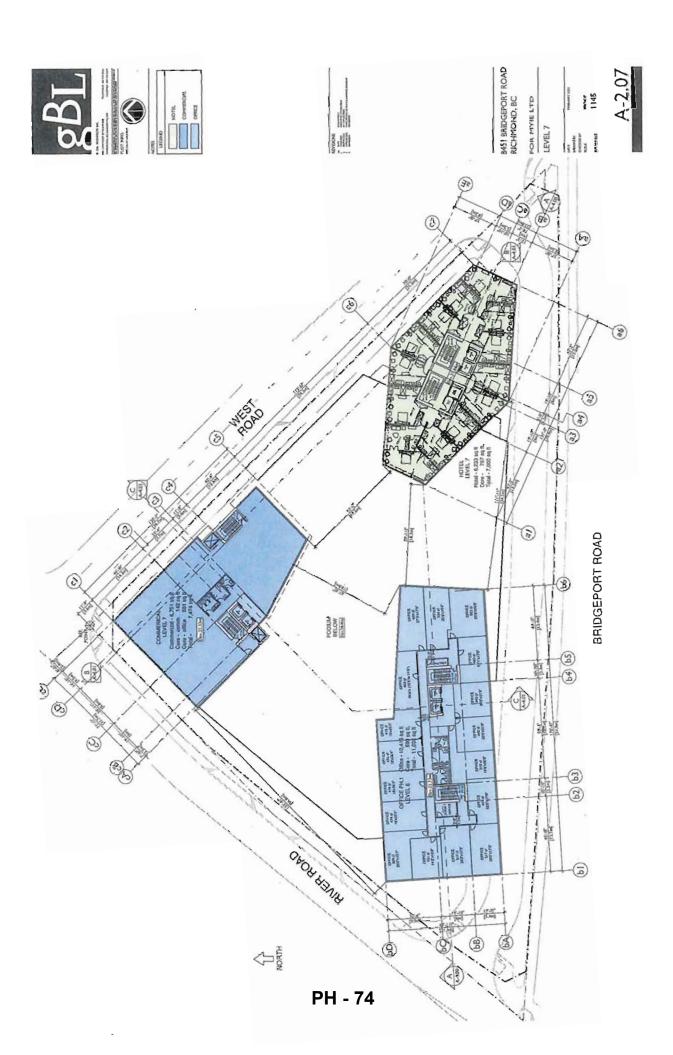


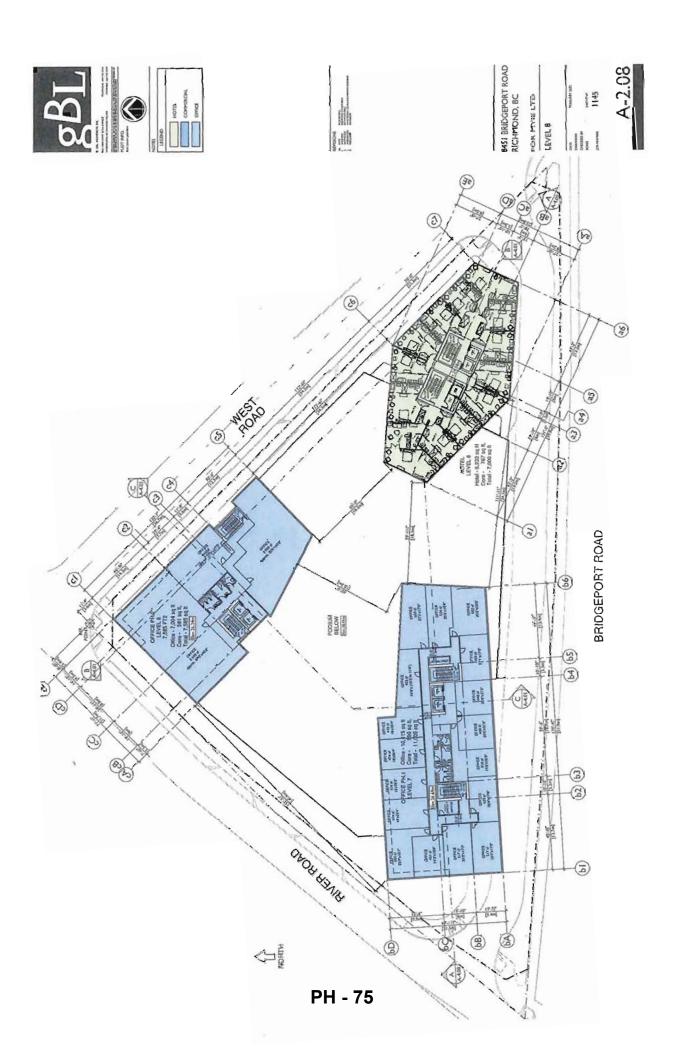


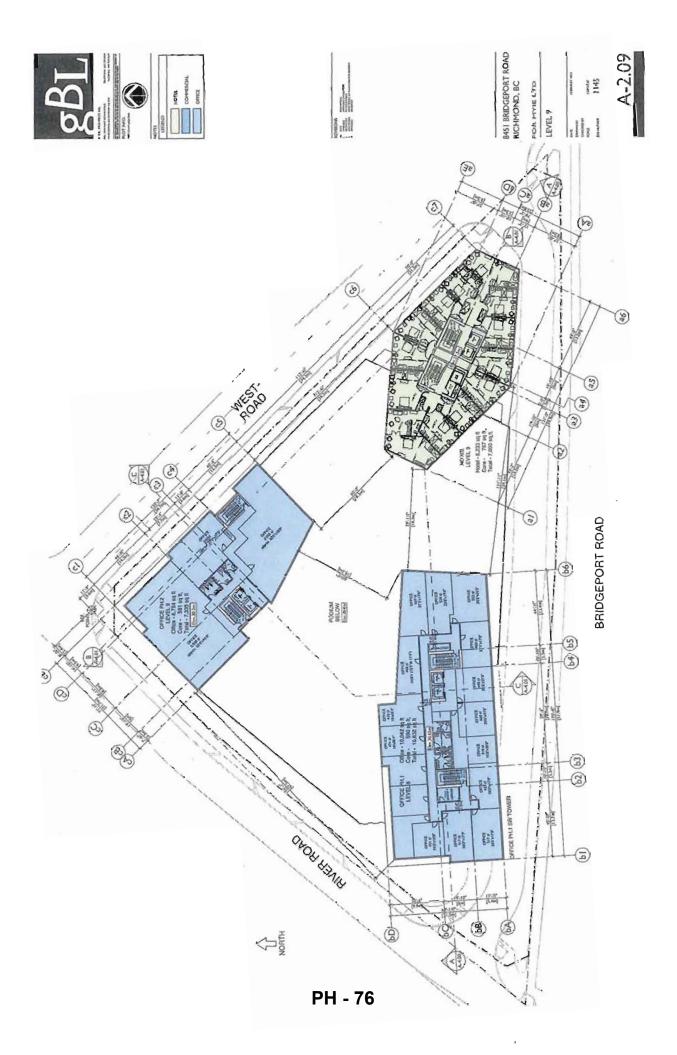


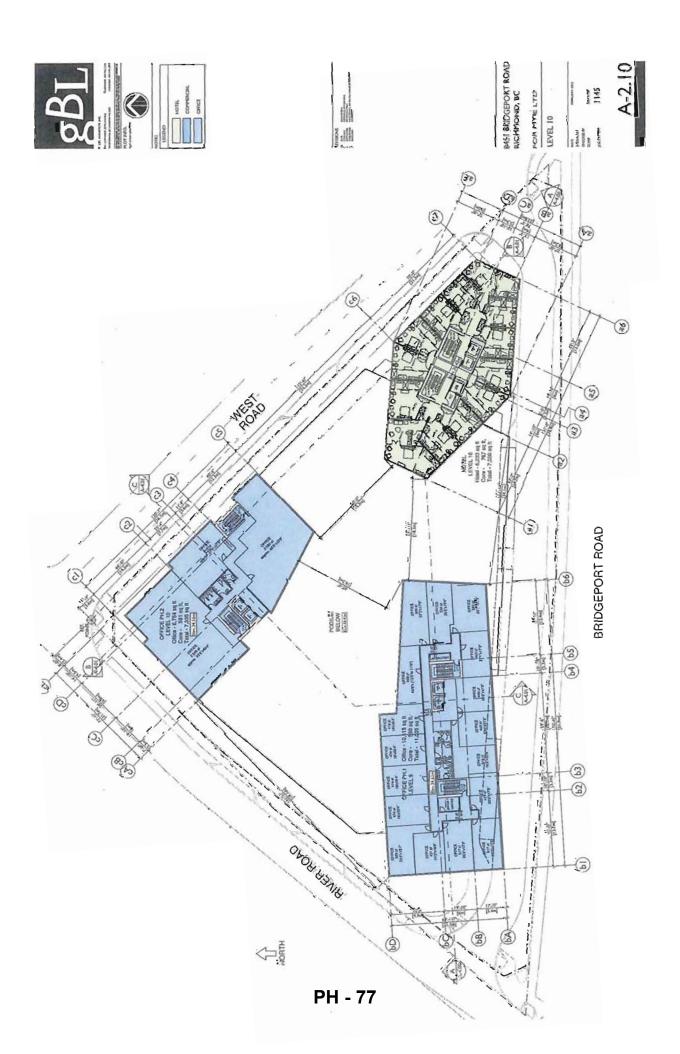


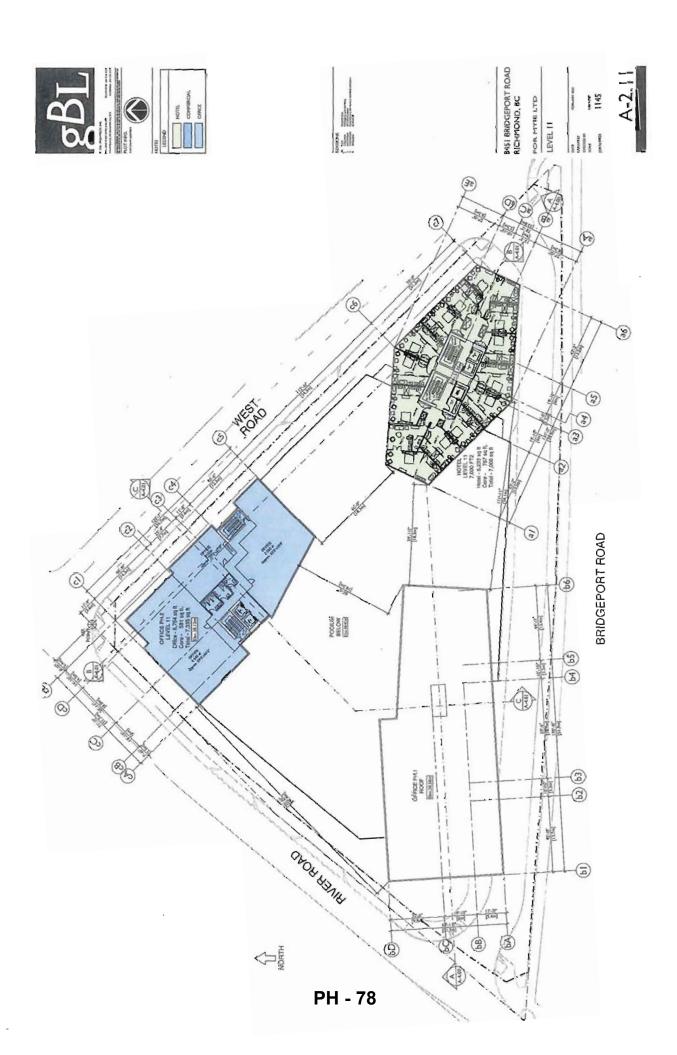


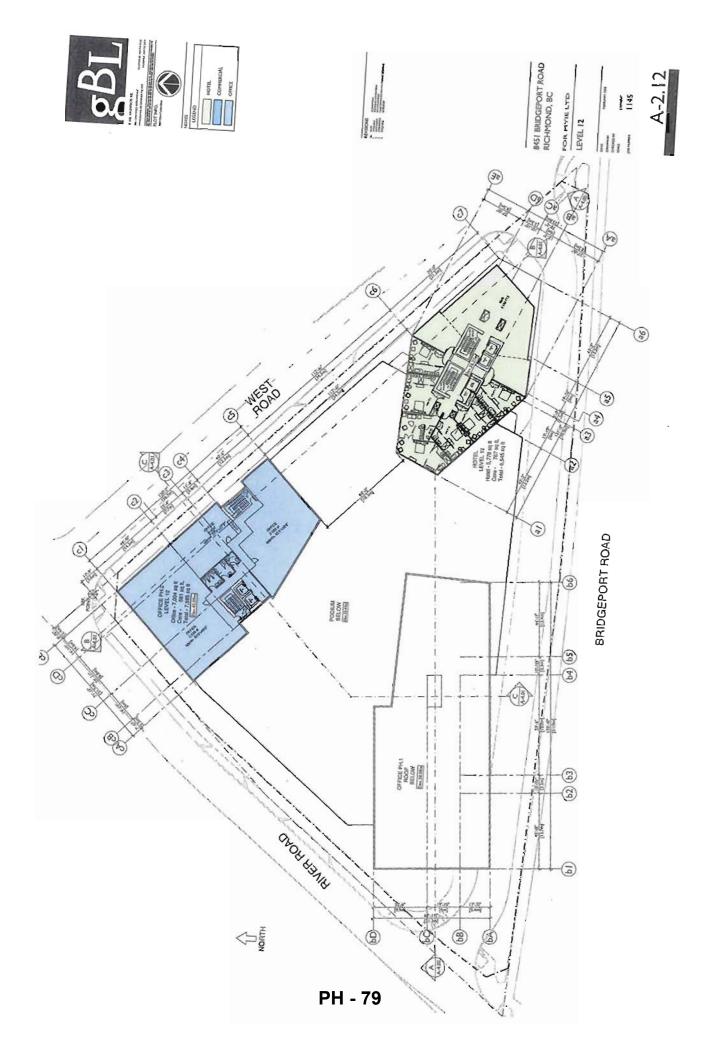


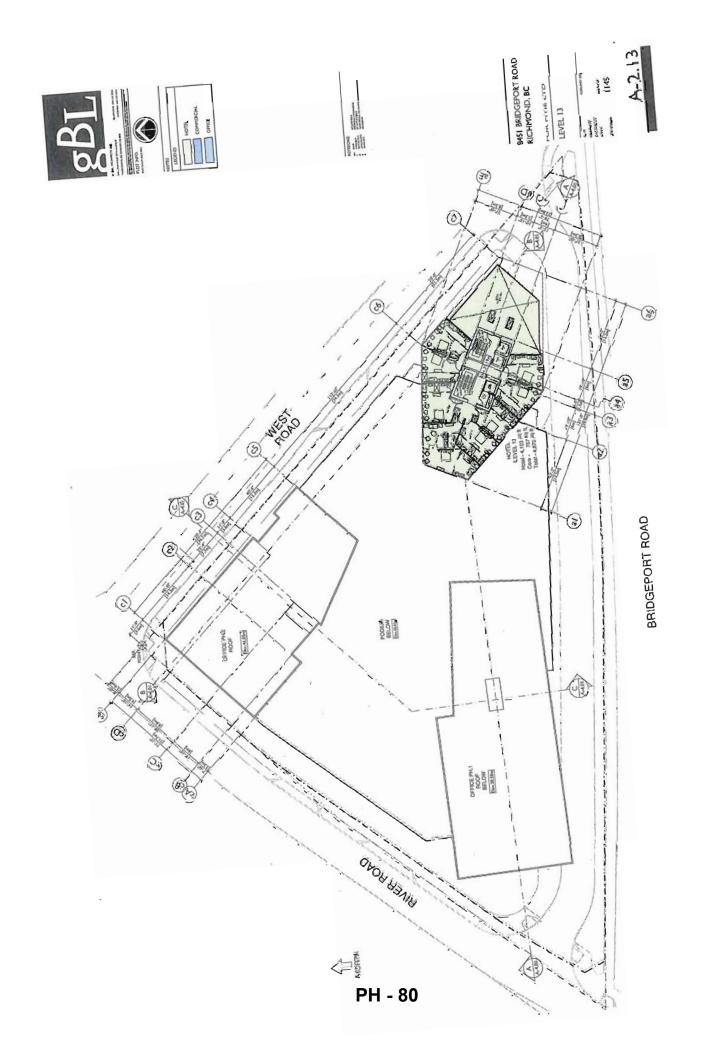


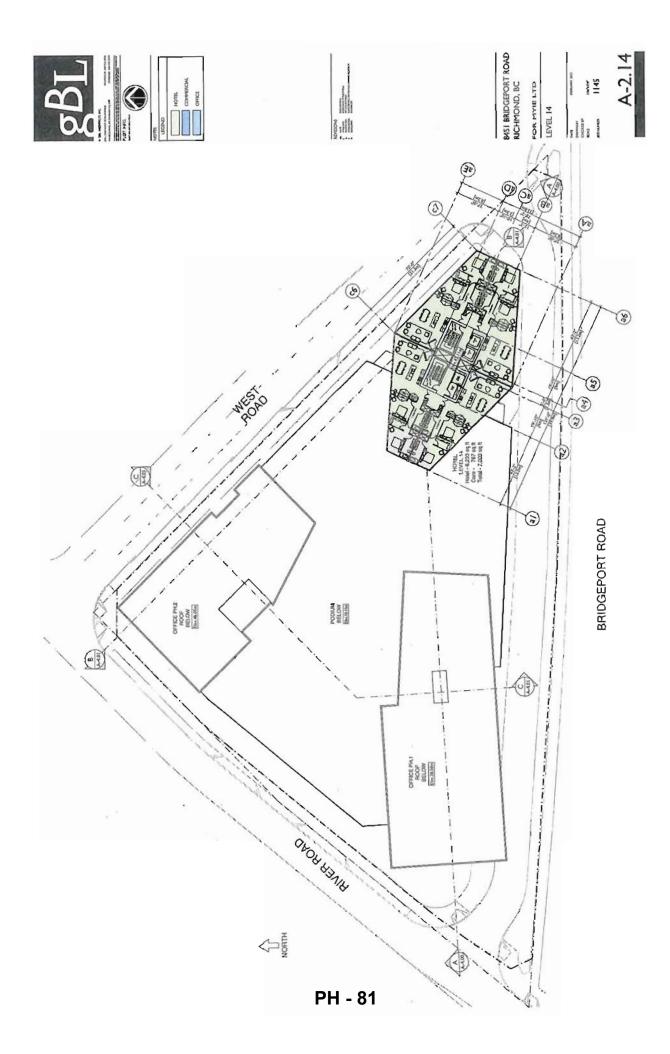


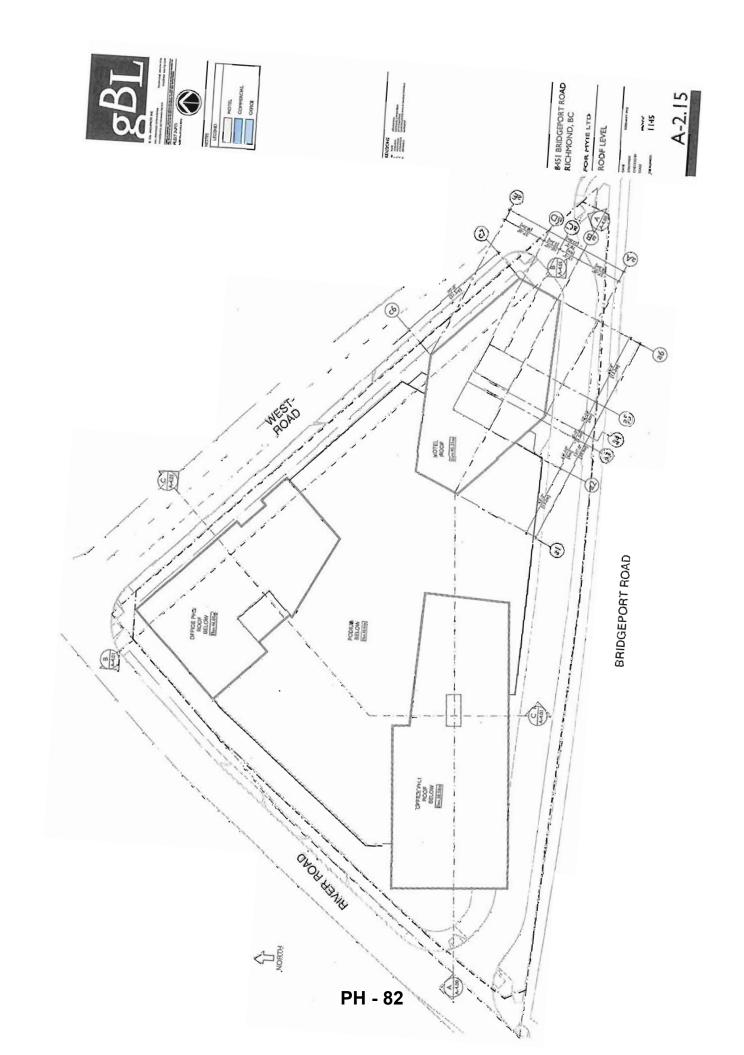












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BRIDGEPORT ROAD ELEVATION

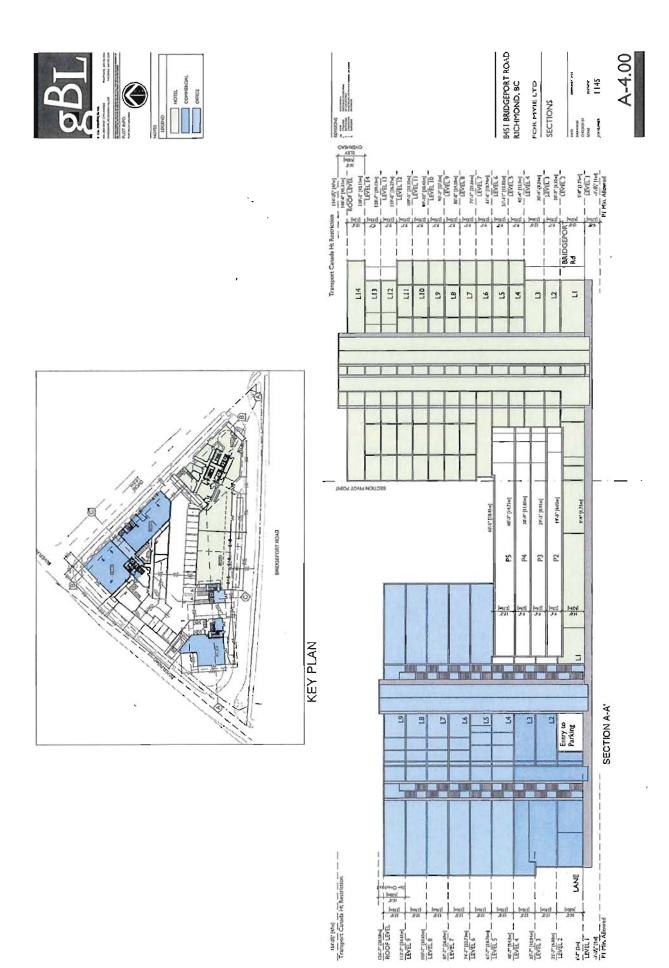


WEST ROAD ELEVATION





RIVER ROAD ELEVATION



PH - 86



PH - 87





MAS I BRIDGEPORT ROAD
RICHMOND, BC
FOR PAYER LITD
3D VIEWS

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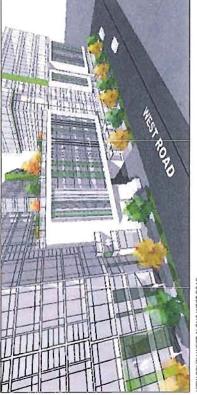


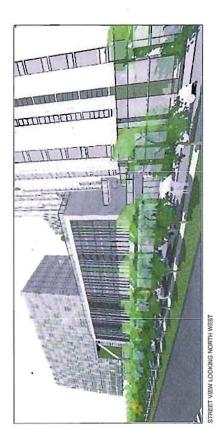
PH - 88

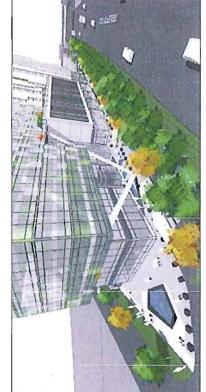






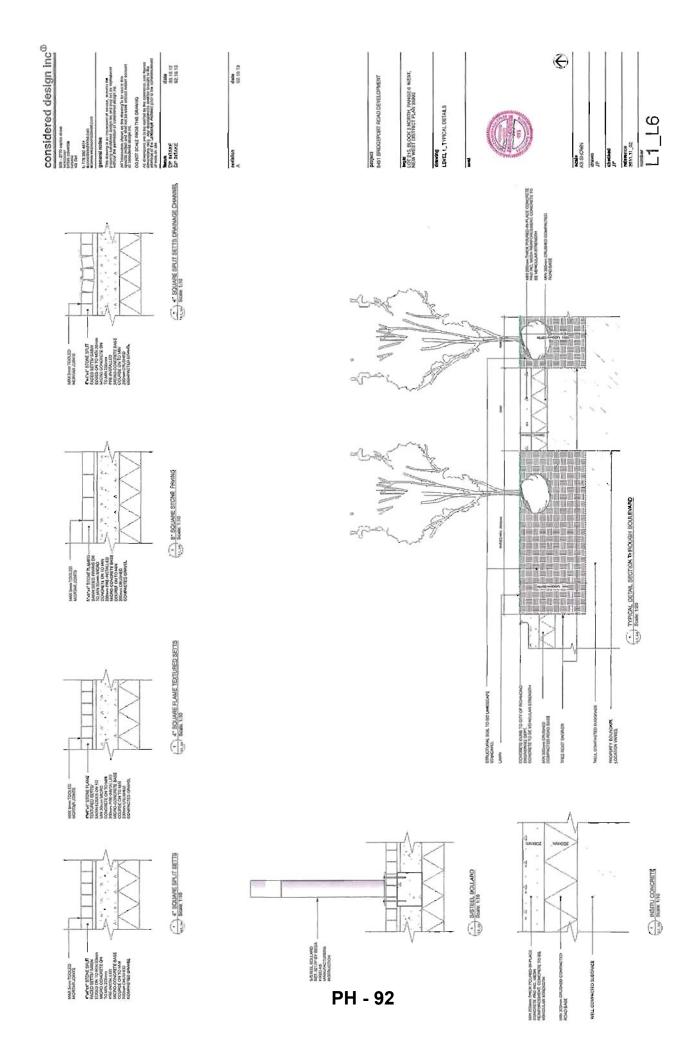


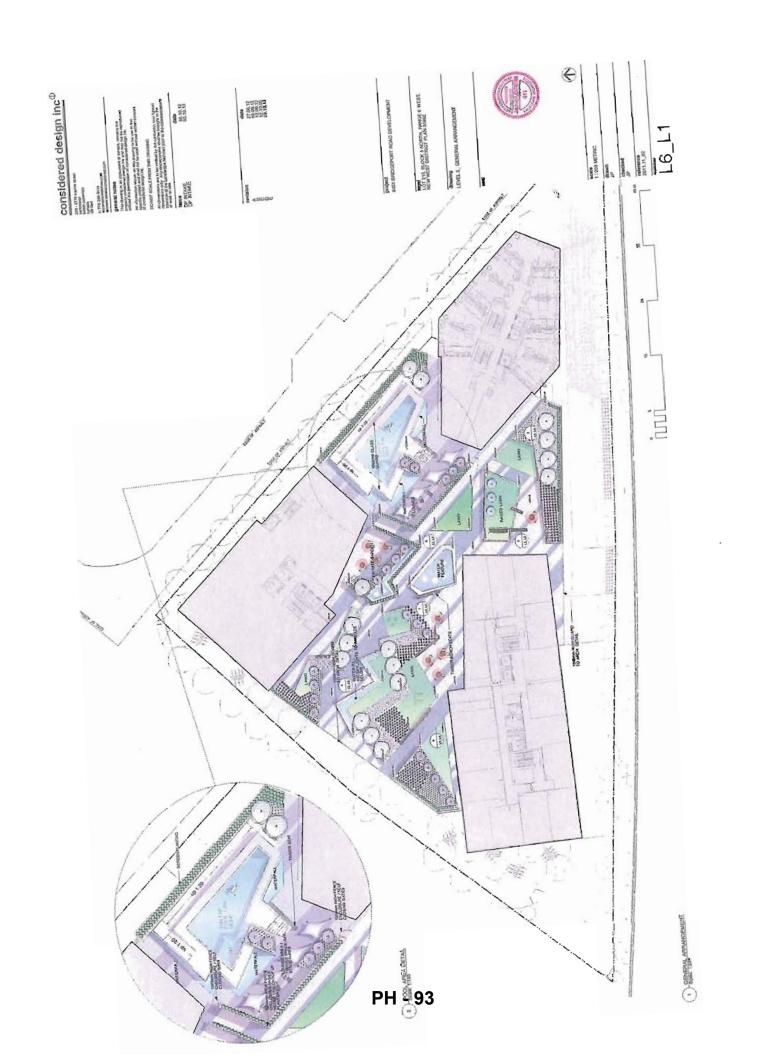




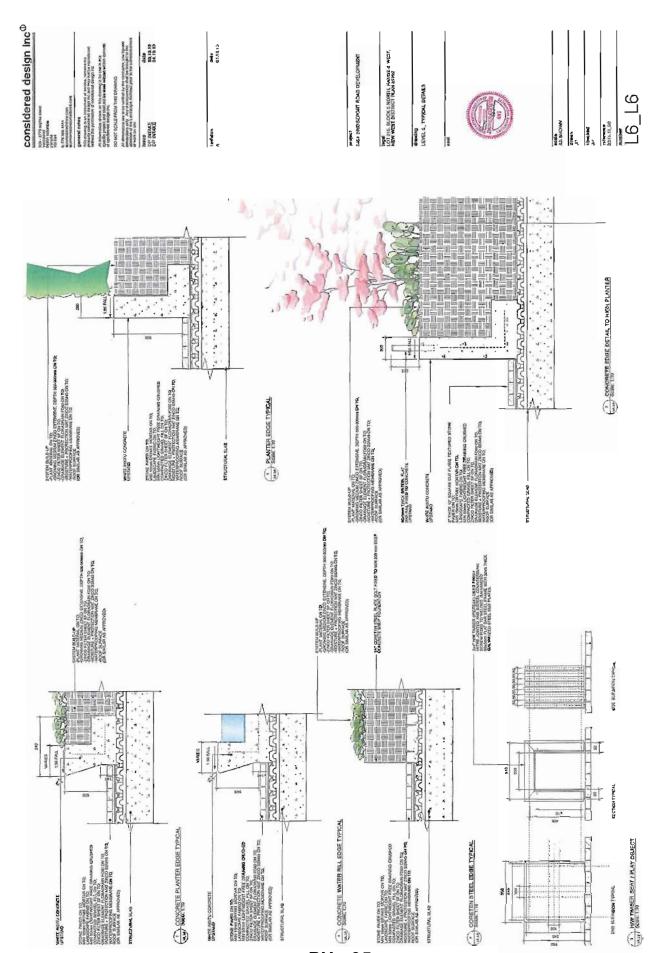




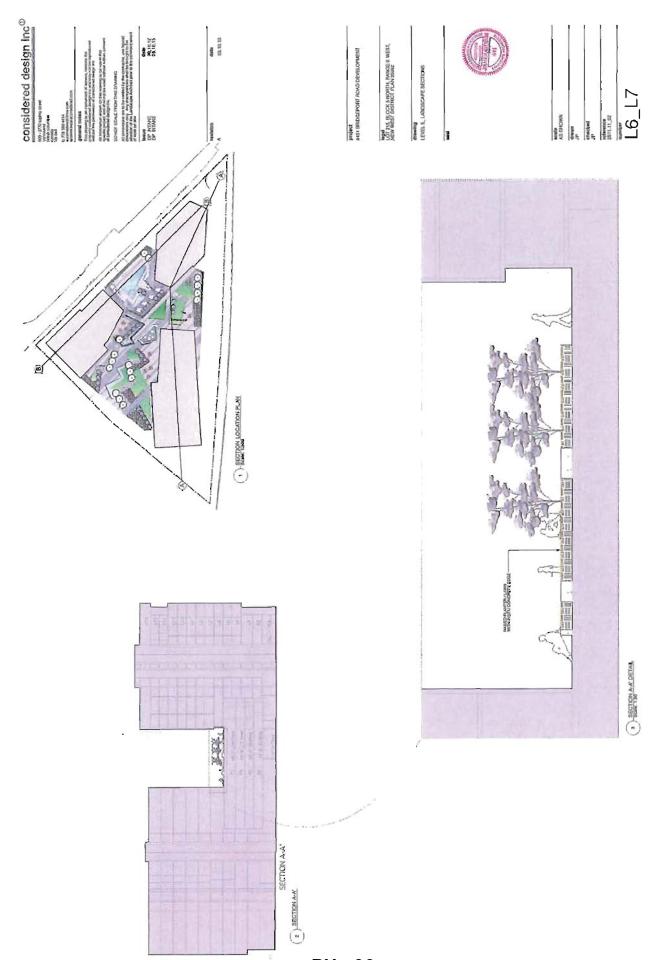




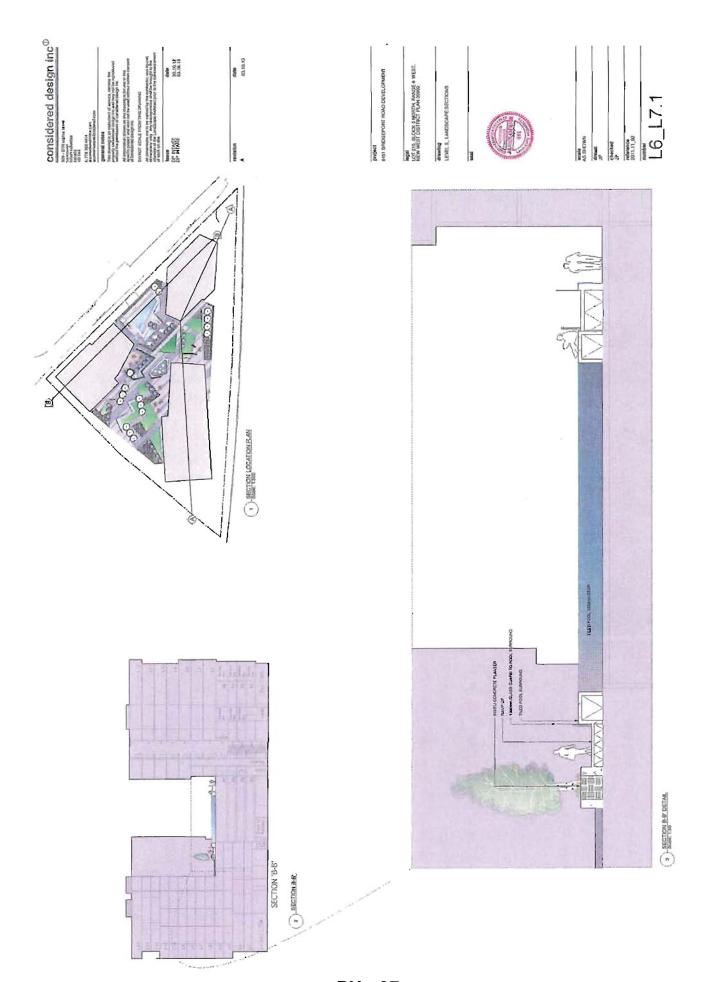




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PH - 97



Richmond Official Community Plan Bylaw 7100 Amendment Bylaw 9065 (RZ 12-605272) 8451 Bridgeport Road and Surplus City Road

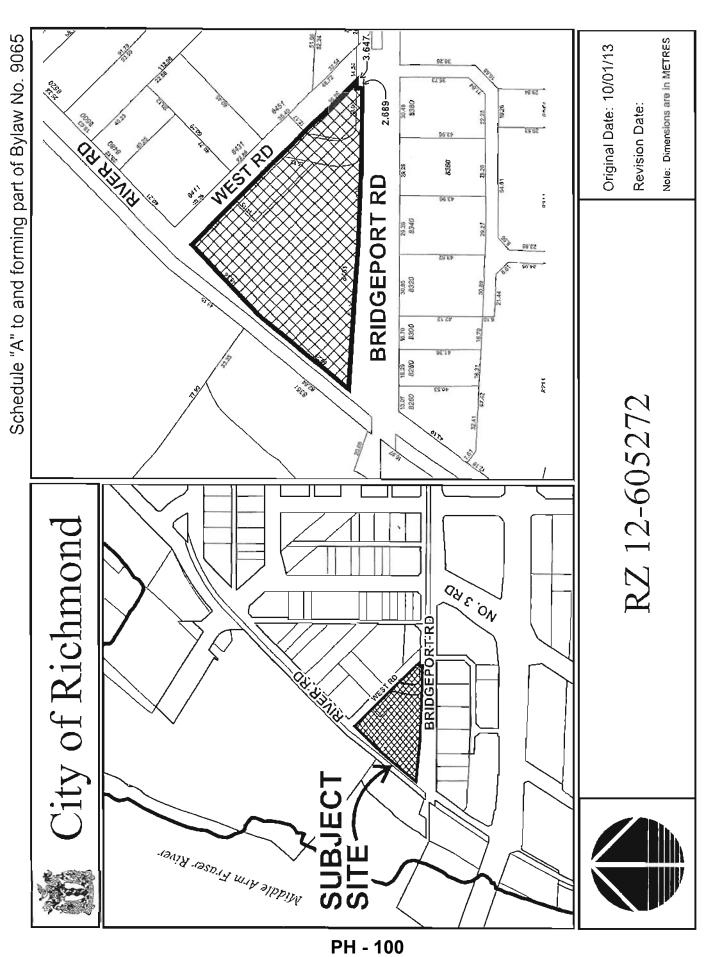
The Council of the City of Richmond, in open meeting assembled, enacts as follows:

- 1. Richmond Official Community Plan Bylaw 7100, Schedule 2.10 (City Centre Area Plan) is amended by:
 - a) Repealing the existing land use designation in the Generalized Land Use Map (2031) thereof for that area shown cross-hatched on "Schedule "A" attached to and forming part of Bylaw 9065", and by designating it "Urban Centre T5".
 - b) In the Generalized Land Use Map (2031) thereof, designating along the west and east property lines of 8451 Bridgeport Road "Proposed Streets".
 - c) Repealing the existing land use designation in the Specific Land Use Map: Bridgeport Village (2031) thereof for that area shown cross-hatched on "Schedule "A" attached to and forming part of Bylaw 9065", and by designating it "Urban Centre T5 (45m)".
 - d) In the Specific Land Use Map: Bridgeport Village (2031) thereof, designating along the west and east property lines of 8451 Bridgeport Road "Proposed Streets".
 - e) In the Specific Land Use Map: Bridgeport Village (2031) thereof, designating along the east property line of 8451 Bridgeport Road "Pedestrian-Oriented Retail Precincts-Secondary Retail Streets & Linkages".
 - f) Making various text and graphic amendments to ensure consistency with the Generalized Land Use Map (2031) and Specific Land Use Map: Bridgeport Village (2031) as amended.

Bylaw 9065 Page 2

2. This Bylaw may be cited as "Richmond Official Community Plan Bylaw 7100, Amendment Bylaw 9065".

FIRST READING	NOV 1 2 2013	CITY OF RICHMOND APPROVED
PUBLIC HEARING		— APPROVED by
SECOND READING		APPROVED by Manos dr or Springtor
THIRD READING		
OTHER CONDITIONS SATISFIED		
ADOPTED		
MAYOR	CORPORATE OFFICER	





Richmond Zoning Bylaw 8500 Amendment Bylaw 9066 (RZ 12-605272) 8451 Bridgeport Road and Surplus City Road

The Council of the City of Richmond, in open meeting assembled, enacts as follows:

- 1. Richmond Zoning Bylaw 8500, as amended, is further amended by inserting Section 22.33 thereof the following:
- "22.33 High Rise Office Commercial (ZC33) (City Centre)

22.33.1 Purpose

The zone provides for high-density, transit-supportive, non-residential, central business district development in an area affected by aircraft noise. The zone provides for an additional density bonus that would be used for rezoning applications in the Village Centre Bonus Area of the City Centre in order to achieve City objectives.

22.33.2 Permitted Uses

- hotel
- education, commercial
- entertainment, spectator
- government service
- health service, minor
- library and exhibit
- liquor primary establishment
- manufacturing, custom indoor
- neighbourhood public house
- office
- parking, non-accessory
- private club
- recreation, indoor
- recycling depot
- religious assembly
- restaurant
- retail, convenience
- retail, general

Bylaw 9066 Page 2

- retail, secondhand
- service, business support
- · service, financial
- service, household repair
- service, personal
- studio
- veterinary service

22.33.3 Secondary Uses

n/a

22.33.4 Permitted Density

- 1. The maximum floor area ratio of the site is 2.0.
- 2. Notwithstanding Section 22.33.4.1, the reference to a maximum floor area ratio of "2.0" is increased to a higher density of "3.0" provided that the lot is located in the Village Centre Bonus Area designated by the City Centre Area Plan and the owner uses the additional 1.0 density bonus floor area ratio only for office purposes.
- 3. There is no maximum floor area ratio for non-accessory parking as a principal use.

22.33.5 Permitted Lot Coverage

 The maximum lot coverage is 90% for buildings and landscaped roofs over parking spaces.

22.33.6 Yards & Setbacks

 The minimum setback of a building to a public road is 1.7 m for the first storey of a building, and 0.1 m for all other storeys of a building.

22.33.7 Permitted Heights

- The maximum height for buildings is 47.0 m geodetic.
- The maximum height for accessory structures is 12.0 m.

22.33.8 Landscaping & Screening

 Landscaping and screening shall be provided according to the provisions of Section 6.0.

22.33.9 On-site Parking and Loading

1. On-site **vehicle** and bicycle parking and loading shall be provided according to the standards set out in Section 7.0.

Bylaw 9066 Page 3

22.33.10 Other Regulations

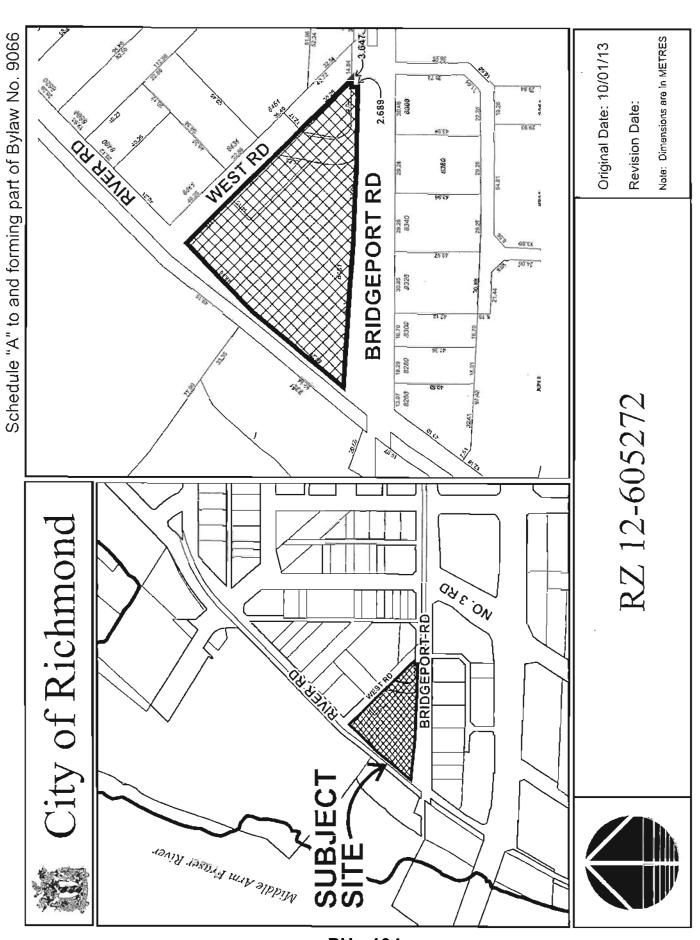
1. Signage must comply with the City of Richmond's Sign Bylaw No. 5560, as it applies to development in the Downtown Commercial (CDT1) zone.

- 2. In addition to the regulations listed above, the General Development Regulations in Section 4.0 and the Specific Use Regulations in Section 5.0 apply."
- 2. The Zoning Map of the City of Richmond, which accompanies and forms part of Richmond Zoning Bylaw 8500, is amended by repealing the existing zoning designation of the following area and by designating it "HIGH RISE OFFICE COMMERCIAL (ZC33) (CITY CENTRE)".

That area shown cross-hatched on "Schedule "A" attached to and forming part of Bylaw No. 9066"

3. This Bylaw may be cited as "Richmond Zoning Bylaw 8500, Amendment Bylaw 9066".

FIRST READING	NÓV 1 2 2013	CITY OF RICHMOND
A PUBLIC HEARING WAS HELD ON		APPROVED by
SECOND READING		ARPROVED by Director
THIRD READING		
OTHER CONDITIONS SATISFIED		_
MINISTRY OF TRANSPORTATION AND INFRASTRUCTURE APPROVAL		
ADOPTED		
•		
MAYOR	CORPORATE OFFICER	



PH - 104



To Council - Nov 12,2013

Report to Committee

Planning and Development Department

TO PLN - NOV. 5, 2013

Planning Committee

Date: October 24, 2013

From:

To:

Re:

Wayne Craig

File:

RZ 13-641189

Director of Development

Application by Khalid Hasan for Rezoning at 3800 and 3820 Blundell Road from

Two-Unit Dwellings (RD1) to Single Detached (RS2/B)

Staff Recommendation

That Richmond Zoning Bylaw 8500, Amendment Bylaw 9069, for the rezoning of 3800 and 3820 Blundell Road from "Two-Unit Dwellings (RD1)" to "Single Detached (RS2/B)", be introduced and given first reading.

Wayne Craig

Director of Development

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REPORT CONCURRENCE ROUTED To: CONCURRENCE OF GENERAL MANAGER CONCURRENCE Affordable Housing

Staff Report

Origin

Khalid Hasan has applied to the City of Richmond for permission to rezone the property at 3800/3820 Blundell Road from "Two-Unit Dwellings (RD1)" to "Single Detached (RS2/B)", to permit the property to be subdivided to create two (2) lots, each with vehicle access from Blundell Road (see Attachments 1 and 2). There is currently an existing strata-titled duplex on the subject site, which is proposed to be demolished.

Findings of Fact

A Development Application Data Sheet providing details about the development proposal is attached (Attachment 3).

Surrounding Development

The subject site is located on the south side of Blundell Road, between No. 1 Road and Dalemore Road, in an established residential neighbourhood consisting mainly of single detached housing and duplexes, with other land uses to the north and east, as described below:

To the north, directly across Blundell Road, is an older strata-titled multi-family development under Land Use Contract 024;

To the east and west, on either side of the subject site, are older duplexes on lots zoned "Single Detached (RS1/E)" and "Two-Unit Dwellings (RD1)", respectively; and

To the south, directly behind the subject site, are newer dwellings on lots zoned "Single Detached (RS1/E)" fronting Bairdmore Crescent.

Related Policies & Studies

2041 Official Community Plan (OCP) Designation

There is no Area Plan for this neighbourhood. The 2041 OCP Land Use Map designation for the subject site is "Neighbourhood Residential". This redevelopment proposal is consistent with this designation.

Lot Size Policy 5474

The subject property is located within the area covered by Lot Size Policy 5474, adopted by City Council in 2008 (Attachment 4). The Lot Size Policy permits existing duplexes to rezone and subdivide into two (2) equal lots. This redevelopment proposal is consistent with Lot Size Policy 5474, and would result in a subdivision to create two (2) lots, each approximately 12 m wide and 446 m² in area.

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Affordable Housing Strategy

Richmond's Affordable Housing Strategy requires a secondary suite within a dwelling on 50% of new lots created through rezoning and subdivision, or a cash-in-lieu contribution of \$1.00/ft² of total building area towards the City's Affordable Housing Reserve Fund for single-family rezoning applications.

The applicant proposes to provide a voluntary contribution to the Affordable Housing Reserve Fund based on \$1.00/ft² of total building area of the single-family developments (i.e. \$5,280) inlieu of providing a secondary suite on 50% of the new lots.

Should the applicant change their mind prior to rezoning adoption about the affordable housing option selected, the City will accept a proposal to build a secondary suite within a dwelling on one (1) of the two (2) lots proposed at the subject site. To ensure that a secondary suite is built in accordance with the Affordable Housing Strategy, the applicant is required to enter into a legal agreement registered on title prior to rezoning, stating that no final Building Permit inspection will be granted until a secondary suite is constructed to the satisfaction of the City, in accordance with the BC Building Code and the City's Zoning Bylaw.

Public Input

There have been no concerns expressed by the public about the development proposal in response to the placement of the rezoning sign on the property.

Staff Comments

Background

The general area of this development application, on the south side of Blundell Road and west of No. 1 Road, has seen limited redevelopment through rezoning and subdivision in recent years. Two (2) rezoning and subdivision applications were completed to the west of the subject site in 2011 and 2012, at 3648/3668 Blundell Road and 3680/3688 Blundell Road, respectively. There is potential for other properties with duplexes along the south side of this block of Blundell Road to rezone and subdivide consistent with Lot Size Policy 5474.

Trees & Landscaping

A Certified Arborist's Report was submitted by the applicant, which identifies tree species, assesses the condition of trees, and provides recommendations on tree retention and removal relative to the development proposal. The Report identifies and assesses two (2) bylaw-sized trees on the subject site (Trees # 255 and 256), and eight (8) off-site trees on neighbouring lots (Trees A, B, C, D, E, F, G, H). The Tree Retention Plan is shown in Attachment 5.

The report recommends:

• Retention of the Blue Spruce on the subject site (Tree # 256), due to its good condition and location within the front yard;

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- Removal of the European Birch from the subject site (Tree # 255) due to its poor condition. The tree has been repeatedly topped, has significant dieback in the crown, and it is possible that the tree is infested with Bronze Borer;
- Removal of off-site Trees A, B, D, E, F, G, H from neighbouring lots due to their marginal and unsuitable condition for retention (e.g. dieback in crown, historical pruning and topping, and branch failure). The applicant has decided to protect the off-site trees. Tree protection fencing must be installed on-site around the driplines of the off-site trees, root pruning is required, and perimeter drainage, excavation and fill placement must be diverted to outside of tree protection zones;
- Retention of off-site Tree C on the neighbouring lot, which is located far enough away from the subject site such that no impacts are expected. No protection measures are required for Tree C.

The City's Tree Preservation Official has reviewed the Arborist's Report, conducted a Visual Tree Assessment, and concurs with the Arborist's recommendations based on the condition and location of the trees.

Tree protection fencing must be installed to City standard around the Blue Spruce (Tree # 256) prior to demolition of the existing dwelling on-site and must remain in place until construction and landscaping on the proposed lots is completed. The existing driveway crossing to the east of the tree is to be maintained in its current location for the proposed east lot to facilitate protection of this tree. If removal and resurfacing of the driveway on the east lot is proposed, then it must be undertaken with on-site direction of a Certified Arborist.

Tree protection fencing must be installed on-site around the driplines of Trees A, B, D, E, F, G, H to City standard in accordance with the City's Tree Protection Information Bulletin Tree-03. Tree protection fencing must be installed prior to demolition of the existing dwelling on-site and must remain in place until construction and landscaping on the proposed lots is completed.

Prior to rezoning bylaw adoption, the applicant must:

- Submit a contract with a Certified Arborist for supervision of any works to be conducted within the tree protection zone of on-site Tree # 256 and the tree protection zone of off-site trees that encroach into the subject site (Trees #A, B, D, E, F, G, H). The contract must include the proposed number of monitoring inspections (including stages of development), and a provision for the Arborist to submit a post-construction impact assessment report to the City for review. The Contract must include a provision for the supervision of root pruning for off-site trees, and installation of perimeter drainage, excavation and fill placement outside of the tree protection zones.
- Submit a survival security to the City in the amount of \$1,000 (to reflect the 2:1 replacement ratio at \$500/tree) to ensure that the Blue Spruce in the front yard will be protected (Tree # 256). Following completion of construction and landscaping on the subject site, a landscaping inspection will be conducted to verify tree survival and 50% of the security will be released. The remaining 50% of the security will be released one year after the initial landscaping inspection if the tree has survived.

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Based on the 2:1 tree replacement ratio goal in the 2031 Official Community Plan (OCP), a total of two (2) replacement trees are required to be planted and maintained on the proposed lots. Consistent with this policy, the applicant will provide two (2) replacement trees on the proposed lots.

The applicant also proposes to provide one (1) additional tree on the proposed lots, consistent with "Council Policy 5032 – Tree Planting", which encourages two (2) trees per lot.

Consistent with the City's Tree Protection Bylaw, the sizes of trees proposed to be planted on the proposed lots are as follows:

# Trees	Minimum Caliper of Deciduous Tree		Minimum Height of Coniferous Tree
2 Replacement Trees	s 8 cm or		4 m
1 Additional Tree	6 cm		3.5 m

Prior to rezoning bylaw adoption, the applicant is required to submit a Landscape Plan, prepared by a Registered Landscape Architect, along with a Landscaping Security based on 100% of the cost estimate provided by the Landscape Architect (including fencing, paving, and installation costs).

Existing Covenants

There are existing covenants registered on Title of the strata lots, which restrict the use of the property to a duplex (i.e., BE49183, BE49184), which must be discharged from Title by the applicant prior to rezoning bylaw adoption.

Flood Management

Registration of a flood indemnity covenant on Title is required prior to final adoption of the rezoning bylaw. The minimum flood construction level is at least 0.3 m above the highest elevation of the crown of the fronting road.

Site Servicing & Vehicle Access

There are no servicing concerns with rezoning.

Vehicle access to the proposed lots will be via two (2) driveway crossings to Blundell Road. The existing driveway crossing to the east of the Blue Spruce tree in the front yard (Tree # 256) is to be maintained in its current location for the proposed east lot to facilitate protection of this tree. If removal and resurfacing of the driveway on the east lot is proposed, then it must be undertaken with on-site direction of a Certified Arborist.

Subdivision

At subdivision stage, the developer will be required to pay servicing costs.

4021832 PH - 109

Analysis

The subject site is located in an established residential area consisting mainly of single detached housing and duplexes.

This development proposal is consistent with Lot Size Policy 5474, which allows existing duplexes to rezone and subdivide into two (2) equal lots. This development proposal will enable a subdivision to create two (2) lots, each approximately 12 m wide and 446 m² in area.

There is potential for other lots containing duplexes along this block of Blundell Road to rezone and subdivide consistent with the Lot Size Policy.

Financial Impact

None.

Conclusion

This rezoning application to permit subdivision of an existing large duplex-zoned lot into two (2) smaller lots complies with Lot Size Policy 5474 and applicable policies and land use designations contained with the OCP.

The list of rezoning considerations is included in **Attachment 6**, which has been agreed to by the applicant (signed concurrence on file).

On this basis, staff recommends support for the application. It is recommended that Richmond Zoning Bylaw 8500, Amendment Bylaw 9069 be introduced and given first reading.

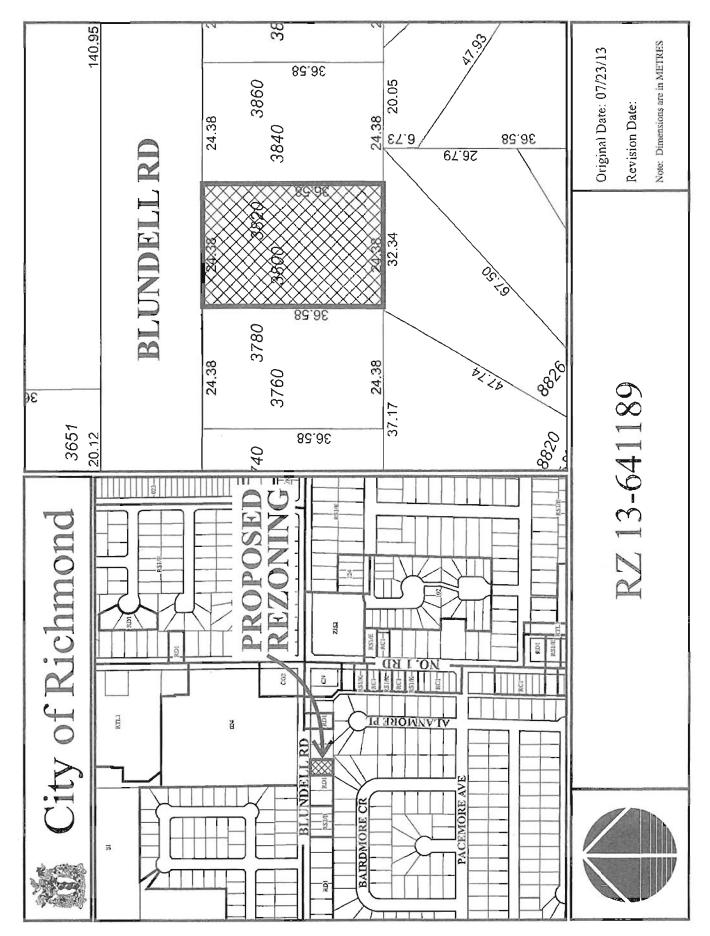
Cynthia Lussier Planning Technician

CL:blg

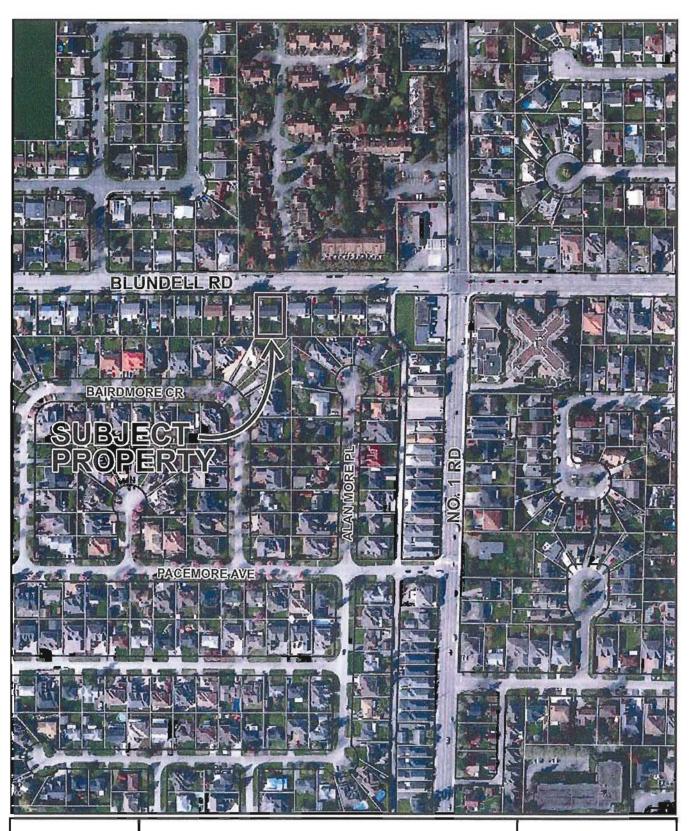
Attachment 1: Location Map/Aerial Photo Attachment 2: Proposed subdivision plan

Attachment 3: Development Application Data Sheet

Attachment 4: Lot Size Policy 5474 Attachment 5: Tree Retention Plan Attachment 6: Rezoning Considerations



PH - 111



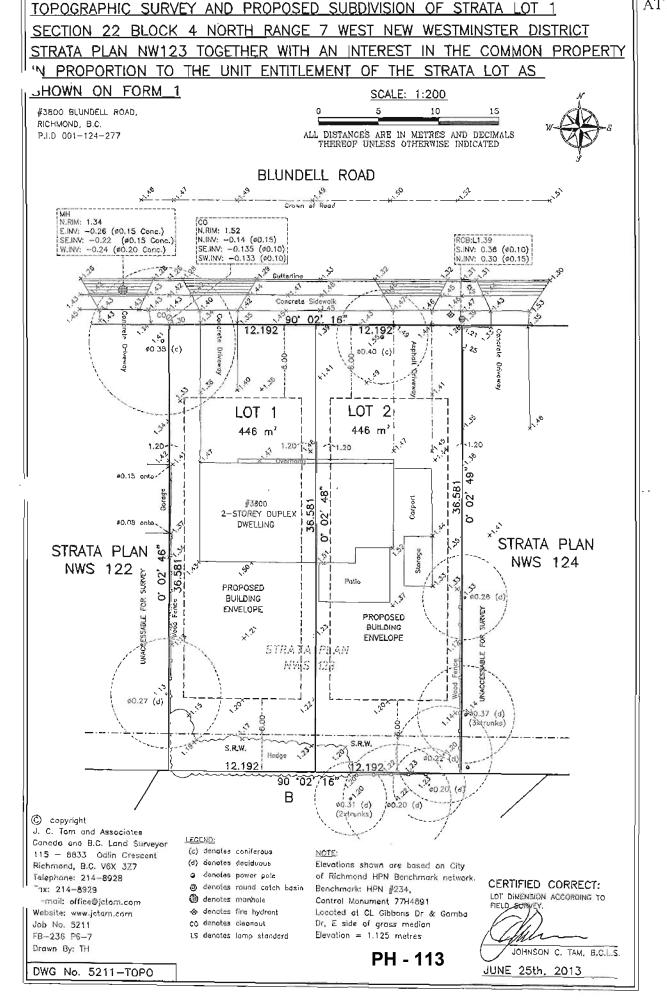


RZ 13-641189

Original Date: 07/23/13

Amended Date:

Note: Dimensions are in METRES





Development Application Data Sheet

Development Applications Division

RZ 13-641189 Attachment 3

Address: 3800 and 3820 Blundell Road

Applicant: Khalid Hasan

Planning Area(s): Seafair

	Existing	Proposed
Owner:	3800 Blundell Rd: Baldev Singh Purewal 3820 Blundell Rd: Parminder Singh Phangura	To be determined
Site Size (m²):	892 m² (9,601 ft²)	Two (2) lots, each approximately 446 m ² (4,800 ft ²)
Land Uses:	Single detached dwelling	Two (2) single detached dwellings
OCP Designation:	Neighbourhood Residential (NRES)	No change
Lot Size Policy Designation:	Lot Size Policy 5474 permits rezoning and subdivision of lots containing duplexes into two (2) equal lots.	No change
Zoning:	Two-Unit Dwellings (RD1)	Single Detached (RS2/B)

On Future Subdivided Lots	Bylaw Requirement	Proposed	Variance
Floor Area Ratio:	Max. 0.55	Max. 0.55	none permitted
Lot Coverage – Building:	Max. 45%	Max. 45%	none
Lot Size (min. dimensions):	360 m²	446 m²	none
Setback - Front & Rear Yards (m):	Min. 6 m	Mín. 6 m	none
Setback – Side Yard (m):	Min. 1.2 m	Min. 1.2 m	none
Height (m):	2 ½ storeys	2 ½ storeys	none

Other: Tree replacement compensation required for loss of bylaw-sized trees.



City of Richmond

Policy Manual

Page 1 of 2	Adopted by Council: May 20, 2008	Policy 5	474
File Ref: 4430	SINGLE-FAMILY LOT SIZE POLICY IN QUARTER-SECTIONS	<u>21-4-</u> 7 &	22-4-7

Policy 5474:

The following policy establishes lot sizes in Sections 21-4-7 & 22-4-7, in the area generally bounded by Blundell Road, No. 1 Road, Francis Road, and West Dyke Trail as shown on the attached map:

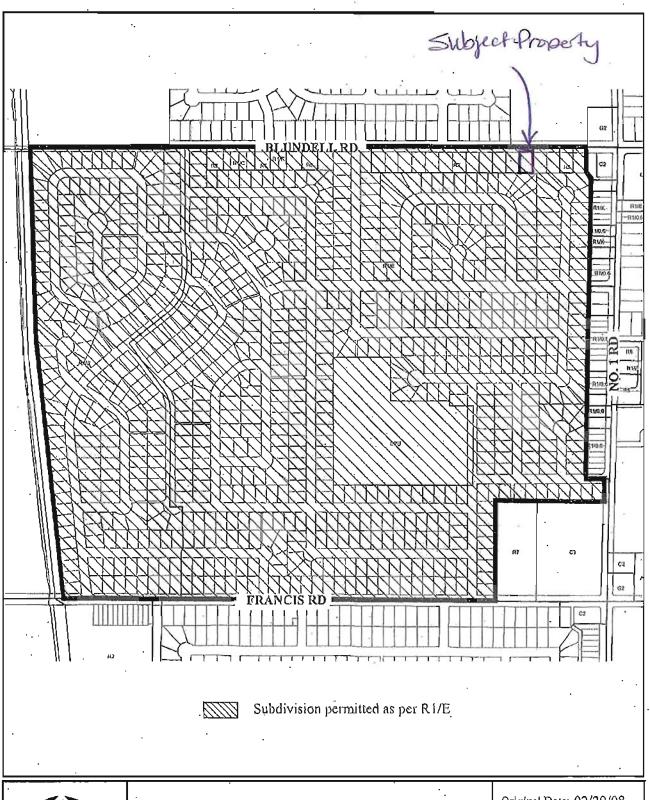
1. That properties within the area generally bounded by Blundell Road, No. 1 Road, Francis Road, and West Dyke Trailin Section 21-4-7 & 22-4-7, as shown on the attached map, be permitted to subdivide in accordance with the provisions of Single-Family Housing District, Subdivision Area E (R1/E) in Zoning and Development Bylaw No. 5300 with the following exceptions:

That lots with existing duplexes be permitted to rezone and subdivide into two (2) equal halves lots;

and that this policy be used to determine the disposition of future single-family rezoning applications in this area, for a period of not less than five years, unless amended according to Zoning and Development Bylaw No. 5300.

2. Multiple-family residential development shall not be permitted.

2458296

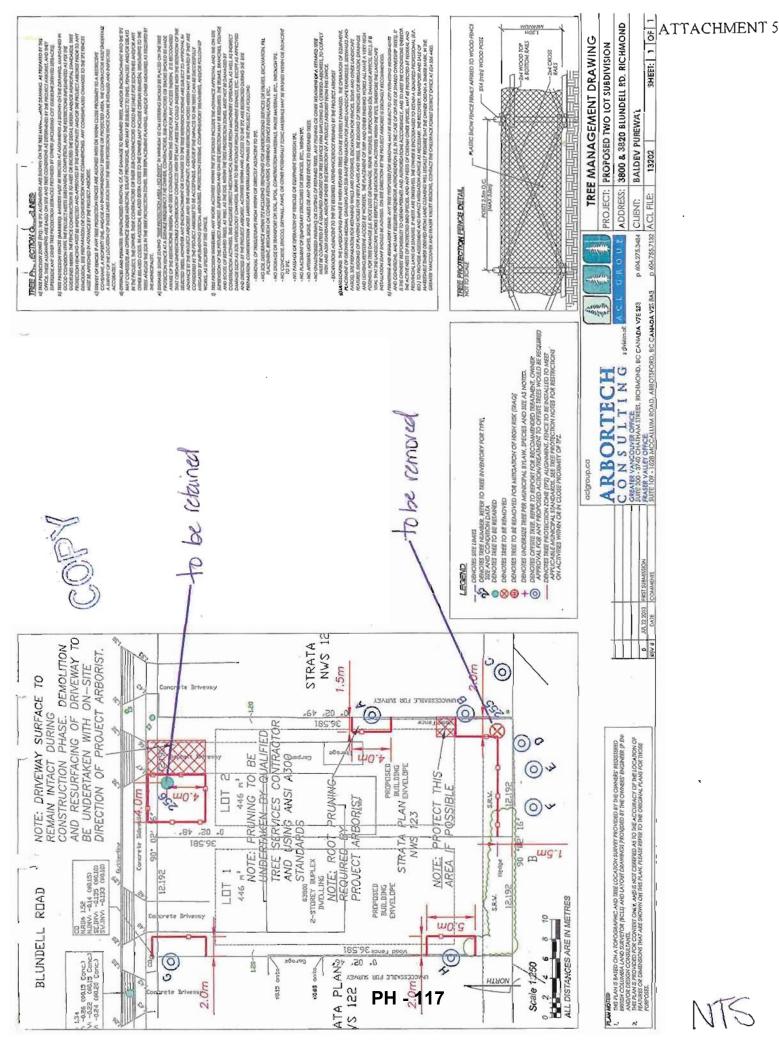




Policy 5474 21-4-7 & 22-4-7 Original Date: 02/29/08

Amended Date: 05/20/08

Note: Dimensions are in METRES







Rezoning Considerations

Development Applications Division 6911 No. 3 Road, Richmond, BC V6Y 2C1

Address: 3800 and 3820 Blundell Road

File No.: RZ 13-641189

Prior to final adoption of Richmond Zoning Bylaw 8500, Amendment Bylaw 9069, the developer is required to complete the following:

- 1. Submission of a Landscape Plan, prepared by a Registered Landscape Architect, to the satisfaction of the Director of Development, and deposit of a Landscaping Security based on 100% of the cost estimate provided by the Landscape Architect (including fencing, paving, and installation costs). The Landscape Plan should:
 - comply with the guidelines of the Arterial Road Policy in the 2041 OCP;
 - include the dimensions of required tree protection fencing;
 - include a variety of suitable native and non-native replacement trees and vegetation, ensuring a rich urban environment and diverse habitat for urban wildlife; and
 - include the three (3) trees to be planted and maintained, with the following minimum sizes:

# Trees	Minimum Caliper of Deciduous Tree		Minimum Height of Coniferous Tree	
2 Replacement Trees	8 cm	or	4 m	
1 Additional Tree	6 cm		3.5 m	

- 2. Submission of a Contract entered into between the applicant and a Certified Arborist for supervision of on-site works conducted within the tree protection zone of the trees to be retained (i.e. Tree # 256 on-site, and Trees A, B, D, E, F, G, H off-site). The Contract should include the scope of work to be undertaken, including: the proposed number of site monitoring inspections (including stages of construction), and a provision for the Arborist to submit a postconstruction assessment report to the City for review.
- 3. Submission of a Tree Survival Security to the City in the amount of \$1,000 (to reflect the 2:1 replacement ratio at \$500/tree) to ensure that the Blue Spruce in the front yard will be protected (Tree # 256). Following completion of construction and landscaping on the subject site, 50% of the security will be released subject to a landscaping inspection to verify tree survival. The remaining 50% of the security will be released one (1) year after the initial landscaping inspection if the tree has survived.
- 4. The City's acceptance of the applicant's voluntary contribution of \$1.00 per buildable square foot of the single-family developments (i.e. \$5,280) to the City's Affordable Housing Reserve Fund.
 - Note: Should the applicant change their mind about the Affordable Housing option selected prior to final adoption of the Rezoning Bylaw, the City will accept a proposal to build a secondary suite on one (1) of the two (2) future lots at the subject site. To ensure that a secondary suite is built to the satisfaction of the City in accordance with the Affordable Housing Strategy, the applicant is required to enter into a legal agreement registered on Title as a condition of rezoning, stating that no final Building Permit inspection will be granted until a secondary suite is constructed to the satisfaction of the City, in accordance with the BC Building Code and the City's Zoning Bylaw.
- Registration of a flood indemnity covenant on title.
- 6. Discharge of existing covenants BE49183, BE49184 registered on title of the strata lots, which restrict the use of the property to a duplex.

Initial:	

At demolition* stage, the following is required to be completed:

• Installation of tree protection fencing on-site around the Blue Spruce (Tree # 256) and the driplines of Trees A, B, D, E, F, G, H. Tree protection fencing must be installed to City standard and in accordance with the City's Tree Protection Information Bulletin Tree-03 prior to demolition of the existing dwelling on-site, and must remain in place until construction and landscaping on the proposed lots is completed.

At subdivision* stage, the following is required to be completed:

Payment of servicing costs.

At building permit* stage, the following is required to be completed:

- Submission of a Construction Parking and Traffic Management Plan to the Transportation Division. Management Plan shall include location for parking for services, deliveries, workers, loading, application for any lane closures, and proper construction traffic controls as per Traffic Control Manual for works on Roadways (by Ministry of Transportation) and MMCD Traffic Regulation Section 01570.
- Obtain a Building Permit (BP) for any construction hoarding. If construction hoarding is required to temporarily occupy a public street, the air space above a public street, or any part thereof, additional City approvals and associated fees may be required as part of the Building Permit. For additional information, contact the Building Approvals Division at 604-276-4285.

Note:

- * This requires a separate application.
- Where the Director of Development deems appropriate, the preceding agreements are to be drawn not only as personal covenants of the property owner but also as covenants pursuant to Section 219 of the Land Title Act.
 - All agreements to be registered in the Land Title Office shall have priority over all such liens, charges and encumbrances as is considered advisable by the Director of Development. All agreements to be registered in the Land Title Office shall, unless the Director of Development determines otherwise, be fully registered in the Land Title Office prior to enactment of the appropriate bylaw.
 - The preceding agreements shall provide security to the City including indemnities, warranties, equitable/rent charges, letters of credit and withholding permits, as deemed necessary or advisable by the Director of Development. All agreements shall be in a form and content satisfactory to the Director of Development.
- Additional legal agreements, as determined via the subject development's Servicing Agreement(s) and/or Development Permit(s), and/or
 Building Permit(s) to the satisfaction of the Director of Engineering may be required including, but not limited to, site investigation, testing,
 monitoring, site preparation, de-watering, drilling, underpinning, anchoring, shoring, piling, pre-loading, ground densification or other activities
 that may result in settlement, displacement, subsidence, damage or nuisance to City and private utility infrastructure.
- Applicants for all City Permits are required to comply at all times with the conditions of the Provincial Wildlife Act and Federal Migratory Birds Convention Act, which contain prohibitions on the removal or disturbance of both birds and their nests. Issuance of Municipal permits does not give an individual authority to contravene these legislations. The City of Richmond recommends that where significant trees or vegetation exists on site, the services of a Qualified Environmental Professional (QEP) be secured to perform a survey and ensure that development activities are in compliance with all relevant legislation.

[signed original on file]		
Signed	Date	



Richmond Zoning Bylaw 8500 Amendment Bylaw 9069 (RZ 13-641189) 3800/3820 Blundell Road

The Council of the City of Richmond, in open meeting assembled, enacts as follows:

1. The Zoning Map of the City of Richmond, which accompanies and forms part of Richmond Zoning Bylaw 8500, is amended by repealing the existing zoning designation of the following area and by designating it "SINGLE DETACHED (RS2/B)".

P.I.D. 001-124-277
STRATA LOT 1 SECTION 22 BLOCK 4 NORTH RANGE 7 WEST
NEW WESTMINSTER DISTRICT STRATA PLAN NW123 TOGETHER
WITH AN INTEREST IN THE COMMON PROPERTY IN PROPORTION
TO THE UNIT ENTITLEMENT OF THE STRATA LOT AS SHOWN ON
FORM 1

P.I.D. 001-124-285 STRATA LOT 2 SECTION 22 BLOCK 4 NORTH RANGE 7 WEST NEW WESTMINSTER DISTRICT STRATA PLAN NW123 TOGETHER WITH AN INTEREST IN THE COMMON PROPERTY IN PROPORTION TO THE UNIT ENTITLEMENT OF THE STRATA LOT AS SHOWN ON FORM 1

2. This Bylaw may be cited as "Richmond Zoning Bylaw 8500, Amendment Bylaw 9069".

FIRST READING	NOV 1 2 2013	ON
A PUBLIC HEARING WAS HELD ON	APPRO by	
SECOND READING	APPRO by Dire	ecto
THIRD READING	or soli	
OTHER REQUIREMENTS SATISFIED		
A.DOPTED		
MAYOR	CORPORATE OFFICER	



To Council - Nov 12, 2013

Report to Committee

Planning and Development Department

TO PLN - NOV. 5, 2017

To:

Planning Committee

Date: October 30, 2013

From:

Joe Erceg

File: 12-8060-20-009070

General Manager, Planning and Development

SFOROS - 06-0408 - 11:5X

Re:

Managing Medical Marihuana Production Facilities, and Research and

Development Facilities in Agricultural and Urban Areas

Staff Recommendation

1. That the City of Richmond request Health Canada to only consider issuing licences under the federal Marihuana for Medical Purposes Regulations (MMPR) in compliance with the City's Strategic Facility Management Approach contained in this report:

- 2. That Richmond 2041 Official Community Plan (OCP) Bylaw 9000, Amendment Bylaw 9072 that adds Land Use Policies in Section 3.0 of the OCP, to establish a Strategic Facility Management Approach regarding Health Canada Licensed Medical Marihuana Production Facilities, and Research and Development Facilities in Urban and Agricultural Areas, be introduced and given first reading;
- 3. That Bylaw 9072, having been considered in conjunction with:
 - The City's Financial Plan and Capital Program:
 - The Greater Vancouver Regional District Solid Waste and Liquid Waste Management Plans:

is hereby deemed to be consistent with said program and plans, in accordance with Section 882(3)(a) of the Local Government Act;

- 4. That Bylaw 9072, having been considered in accordance with OCP Bylaw Preparation Consultation Policy 5043, will be forwarded to the Agricultural Land Commission for comment in advance of the Public Hearing, along with Zoning Bylaw 9070 below; and
- 5. That Richmond Zoning Bylaw 8500, Amendment Bylaw 9070 proposing Regulations to better manage Medical Marihuana Production Facilities and, Research & Development Facilities in the City, be introduced and given first reading.

Joe Erceg, General Manager, Planning and Development

JE:tc Att. 6

REPORT CONCURRENCE				
ROUTED TO:	CONCURRENCE	CONCURRENCE OF GENERAL MANAGER		
Business Licences Community Bylaws Fire Rescue RCMP Finance Building Approvals Development Applications Fleet & Environmental Programs Law	म् स् द्र द्य स् त्	Je Erreg		
APPROVED BY CAO (DEPUTY)	42			

Staff Report -

Origin

This report responds to the following medical marihuana facility management issues: (1) Health Canada's June 2013 Marihuana for Medical Purposes Regulations (MMPR), (2) the BC Agricultural Land Commission's (ALC) October 2013 bulletin (Attachment 1), regarding how the ALC will manage facilities in the Agricultural Land Reserve (ALR), (3) the City's recent external advice regarding issuance of a Building Permit for a licensed Research and Development Facility, and (4) the importance for the City to establish a medical marihuana facility policy in a timely manner, as Health Canada may issue MMPR facility licenses in Richmond at any time.

2011-2014 Council Term Goals

This report addresses the following Council Term Goal:

- 7 - Manage Growth and Development.

Background

(1) Terms

In this report, to better manage newly licensed Health Canada medical marihuana facilities, the following terms are used:

- "Licensed Commercial Medical Marihuana Production Facility" (Production Facilities) which primarily focus on growing, researching and developing, processing, and distributing medical marihuana;
- "Licensed Medical Marihuana Research and Development Facility" (R&D Facilities) which primarily focuses on medical marihuana research and development;
- "Agricultural Area": means land contained in Agricultural Land Reserve (ALR) and land outside the ALR and that is zoned to allow for "Farm Business" as a permitted use, namely, in the Agriculture (AG1), Golf Course (GC), Roadside Stand (CR), Agriculture and Truck Parking No 6 Road (East Richmond) (ZA1), Agriculture and Park Terra Nova (ZA2) and Agriculture and Botanical Show Garden -Fantasy Gardens (Ironwood Area) (ZA3) zoning districts;
- "Urban Area": means lands not in the Agricultural Area.

These distinctions are important because Health Canada licenses two types of facilities, namely: "Production Facilities" and "Research and Development Facilities". The Agricultural Land Commission (ALC), in its recent bulletin (Attachment 1), has stated that "Production Facilities" are defined as "farm use" and do not require ALC approval, while the "Research and Development Facilities", as they are not specifically related to the growing of an agricultural product, require an application to the ALC for non-farm use approval. By recognizing the two types of Facilities, the City can establish effective medical marihuana facility policies in Urban and Agricultural Areas.

(2) Existing MMAR Program

In 2001, the Federal government introduced the *Marihuana Medical Access Regulations* (MMAR) Program to enable Canadians to access marihuana for medical purposes, by applying to Health Canada for an Authorization To Possess (ATP) and, if applicable, a license to grow it.

Federal data indicates that under the MMAR, in 2001 there were 500 ATPs, in August 2012, there were 21,986 ATP persons, and by 2014 this may increase to 40,000 ATP persons.

Currently, British Columbia and Nova Scotia have shares of MMAR participation that exceed their population shares, while Quebec's MMAR participation is disproportionately lower than its population share. In 2011, the Government of Canada proposed program changes and held public consultations. Concerns raised included: land use, crime, health, building safety and environmental matters. On February 25, 2013, Council directed staff to provide comments to Health Canada on the proposed MMPR with specific direction that, under the new program, compliance with applicable provincial and municipal laws be required (Attachment 2).

(3) Summary: Proposed Federal Marihuana for Medical Purposes Regulations (MMPR)

A.) General: The existing MMAR Program with its approximately 40,000 ATP licences will be replaced by the new Federal Marihuana for Medical Purposes Regulations (MMPR) in March 2014. The aim is to reduce health and safety risks, while achieving a more quality-controlled and secure product for medical use. Individuals would not access medical marihuana from Health Canada, but by obtaining the support of a health care practitioner (a physician or, potentially a nurse practitioner) and then purchasing it from licensed commercial producers.

The highlights of Health Canada new MMPR program include:

- Production in residential dwellings will no longer be permitted.
- All aspects of medical marihuana growth, cultivation, processing, storage, research and development, shipping/distribution and administrative office functions are to be centralized and contained in a secured Facility, which must contain a restricted-access area and 24/7 video surveillance monitoring.
- A commercial licensed producer will have the ability to conduct research and development, test and produce a variety of product strains.
- Storefronts and retail outlets will not be permitted.
- All medical marihuana distribution will be by a secured courier to a registered client.
- Key Facility personnel must hold valid security clearance, issued by Health Canada.
- Applicants for a commercial medical marihuana production license must provide notice (including location details) to the local government, and police and fire authorities.
- Health Canada will ensure that a Facility meets security, safety, quality control, record keeping, inventory and monitoring requirements to avoid product theft.
- B.) Summary: While, Health Canada is not bound by the City zoning bylaws when issuing licenses, the City will encourage licensees to meet all City bylaws and zoning requirements. The new MMAR will move Canada from having many small producers, to fewer larger commercial producers.

(4) Summary of the Agricultural Land Commission's Position

A.) General: In response to Health Canada's new MMPR, the Agricultural Land Commission (ALC) published an August 2013 information bulletin titled "Medical Marihuana Production in the Agricultural Land Reserve" (Attachment 1).

The ALC advises that in the ALR:

- Licensed Commercial Medical Marihuana "Production Facilities" which may include
 accessory uses like processing, storage, packaging, testing, shipping, distribution and
 basic supporting office functions, are consistent with the definition of a "farm use"
 and do not require the ALC to approve the Facilities though an ALR farm use
 application;
- License Medical Marihuana "Research and Development Facilities", as they do not
 focus on plant production, are not a permitted farm use and require an ALR non-farm
 use application and approval;
- Local governments should consult with the ALC in the preparation of any zoning amendment bylaws that propose to regulate medical marihuana production facilities in the ALR.
- B.) Summary: City staff consulted with the ALC in preparing this report. As per the Local Government Act, section 882 (3) (c), which states that any proposed OCP amendment bylaw which applies to ALR land be referred to the ALC for comment, staff recommend that the proposed Official Community Plan (OCP) Bylaw 9000, Amendment Bylaw 9072, be referred to the ALC for comment, along with the proposed Zoning Bylaw 8500, Amendment Bylaw 9070, in advance of the Public Hearing.

(5) City Approach to Managing Medical Marihuana Current New Facility Inquiries

A.) Inquiries: Since the introduction of Health Canada's MMPR program in June 2013, City staff have received approximately a dozen inquiries and/or notifications, as required by the new MMPR, all for Production Facilities and most in Urban Areas. The City's response to all new MMPR Facility inquiries has been that: (1) all facilities are not a permitted use in the Zoning Bylaw and (2) a rezoning application is required.

As the City's understanding of how to manage Facilities is changing and as Health Canada may issue Facility licences at any time, it is best if the City establish a Facility management approach and policies soon.

B.) Summary: This report presents an approach to better manage proposed Facilities.

Analysis

(1) Research

A.) Metro Municipalities: As in Metro Vancouver, there will not be one common municipal facility management approach (Attachment 3), staff suggest that Richmond establish its own approach and policies to meet its unique needs and priorities. It is noted that Chilliwack prohibits Production Facilities in all zones, on private lands, except in one special zone. Surrey allows only one Production Facility in a special zone on a city owned property. On October 28, 2013, Abbotsford voted to prepare a bylaw to stop the operation of commercial "grow-ops".

While this report does not propose to prohibit all Facilities in the whole City, if Council wishes to prohibit all Facilities in the City, staff have included draft Zoning Bylaw 8500, Amendment Bylaw 9071 (Medical Marihuana Regulation), for Council's consideration in

Attachment 6. If Council approves Bylaw 9071: no change to the OCP would be required, and the proposed 2041 OCP Bylaw 9072 and Zoning Bylaw 9070 would not be approved.

- B.) Richmond Agricultural Advisory Committee Consultation (AAC): On July 18, 2013, the AAC advised that they do not support licensed commercial medical marihuana Production Facilities in the Agricultural Land Reserve (Attachment 4). It is noted that the AAC position is at odds with the ALC's position and the City has limitations on its ability to prohibit Production Facilities in the ALR.
- C.) October 2013, Health Canada Information: On October 22, 2013, Health Canada provided the following requested information:
 - Approvals To Date: To date, Health Canada has approved two new Facilities, both are in Saskatchewan and both are Production Facilities;
 - Projected Applications: Over the next 10 years, it is very difficult for Health Canada to say how many applications Richmond may receive. To date, Health Canada has 220 applications across Canada, mostly in Ontario and BC, and all are for Production Facilities as they can include R&D activities. Health Canada has four (4) Production Facility applications from Richmond, with one being partway through its review process and the other three just starting their review processes.
 - Crime: Regarding evidence of any increased in crime near facilities, Health Canada advises that there is no evidence which is specific to marihuana production facilities. Health Canada growers and manufacturers who work with other controlled substances including narcotics don't have notable issues. The small scale growers under Health Canada's old regulations have had some home invasions and thefts, which is part of the reason why Health Canada is moving to the new secure facilities.
 - Facility Description: Health Canada advises that there is a huge range in Facility sizes, from as small as a few thousand square feet, to industrial buildings as large as 40,000 square feet, to very large green houses. All have grow areas, storage vaults, processing/packaging areas and shipping. Some have call centres. A pure R&D Facility would generally be much smaller scale.
 - Servicing and Transportation: Health Canada has no insights regarding facility servicing (e.g., water, sanitary, drainage, solid waste activity) and transportation activity (e.g., daily worker, truck and courier traffic to and from Facilities). Shipping and vehicular traffic will vary with business size, and different Production Facilities are making different arrangements to consolidate their outbound shipments with Canada Post or other shippers. There should be no foot traffic other than staff no retail sales.
- D.) Richmond Findings Existing Regulations and Issues:
 General: Staff researched the main concerns which will likely be generated by both types of Facilities and how they may be addressed. A summary of these concerns and possible responses is presented in Attachment 5. Staff has learned that there is much uncertainty regarding what type, how many, where and with what requirements and restrictions Health Canada will license Facilities in Richmond. As well, there are many land use, building, security (e.g., police, fire, emergency response), transportation, infrastructure

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(e.g., water. sanitary, drainage), solid waste management, environmental (e.g., Ecological Network, Environmentally Sensitive Areas, Riparian Management Areas), nuisance (e.g., noise, odour and emissions) and financial concerns and uncertainties, in managing Facilities, as well as unknown cumulative effects. Health Canada advises that it focuses on enabling access to medical marihuana and is not required to follow City bylaws.

IN THE URBAN AREA:

- R&D Facilities are currently allowed in all zones which permit "office" uses as currently defined in the Zoning Bylaw. As this is not desirable, as too many such Facilities may occur with uncertain impacts, staff recommend amending the definition of "office" in the Zoning Bylaw to exclude R&D Facilities.
- With this approach, Council can require a rezoning for both types of Facilities, and potential problems, uncertainties and their cumulative effects regarding the type, number and location of Facilities can be better managed.
- Suitable areas in which to accommodate both types of Facilities include OCP
 Mixed Employment and Industrial designations, as it is anticipated that these may
 avoid many Facility conflicts and have the necessary transportation and
 infrastructure.
- In allowing Facilities in these Urban Areas, care must be taken not to displace needed Mixed Employment or Industrial uses.
- This approach may avoid having Facilities locate in the Agricultural Area, thus
 preserving agricultural land.

- IN THE AGRICULTURAL AREA:

- In Richmond, long term Agricultural Area viability is very important to achieve;
- As Health Canada requires that all Facilities be enclosed in buildings which will
 occupy, but not use valuable agricultural soils, any Facilities allowed in the
 Agricultural Area need to be carefully limited and managed to preserve the
 valuable agricultural soils for long term agricultural use and future generations;
- As the ALC has determined that Production Facilities are a "farm use" and the City may not be able to prohibit them, staff recommend a very rigorous regulatory approach (i.e., a minimum site size of 100 acres). A large minimum size will, it is suggested, assist in accommodating the anticipated large Facility buildings and, as many buildings could be placed on a large site, this arrangement may avoid having many smaller licensed Facility sites scattered throughout the Agricultural Area creating an inefficient arrangement. For reference, it is estimated that: with a 100 acre minimum site size, four (4) sites may be eligible to accommodate a Production Facility in the Agricultural Area, all east of Highway 99; with a 50 acre minimum site size, 16 sites may be eligible in the whole Agricultural Area, and with a five (5) acre minimum lot size, over 40 sites may be eligible in the whole Agricultural Area;
- Staff suggest that the fewer Facilities the better, in view of the principle of equitable distribution, and physical and economic impacts.

E.) Financial Considerations: The Finance Department advises that BC Assessment has indicated that: (1) as the licensing of medical marihuana Facilities is still new to them, there will most likely be more changes to the rules, as more Facility licenses are issued, and (2) the percentage of farm classification attributed to each type of Facility will be determined on a case by case basis. The BC Assessment policies are summarized below:

	Tax Imp	olication If A Licensed Marihuana Facility Meets The Farming Requirements As Set Out By The BC Assessment Act
1.	In the ALR:	
(1)	For Production Facilities	 If a property was previously used as an active farm and was given a farm classification, there will be minimal tax impact if the facility was used for growing marihuana; If a property did not previously qualify for farming, there would be a reduction in taxes if the new facility was used to grow marihuana and if it meets the farming requirement. Using a sample 104 acre property in the ALR, municipal taxes dropped by 87% from \$20K to \$2.6K.
(2)	For R&D Facilities	 If a property was previously used as an active farm and was given a farm classification, there will be minimal tax impact if the facility was used for growing marihuana; If a property did not previously qualify for farming, there would be a reduction in taxes if the new facility was used to grow marihuana and if it meets the farming requirement. Using a sample 104 acre property in the ALR, municipal taxes dropped by 87% from \$20K to \$2.6K.
2.	In Urban Are	as
(1)	For Production Facilities	 If a Facility meets the farming requirements as set out by the Assessment Act, the assessed property value could potentially be reduced to \$3,720/acre; Any improvements on the property will receive an exemption of up to \$50,000 or 87.5% of the assessed value, whichever is greater; This will result in substantially reduced taxes for the property and the tax burden will be shifted to other taxpayers. In this scenario, a 1 acre industrial property was sampled and municipal taxes reduced by 87% from approximately \$24K to \$2.7K. Comparing this to the ALR example, a similar 104 acre property in an urban setting would result in municipal taxes reduced from \$2.496M to \$280
(2)	For R&D Facilities	If the property is used entirely for a R&D Facility and does not qualify for a farm classification, the property will be assessed as Class 06 – Business.

This means that, if BC Assessment decisions involve lower farm assessment rates, fewer taxes may be collected and the tax burden would be shifted to other tax payers. If Facilities in these areas require expensive infrastructure, or create a high demand for City services (e.g., police, fire, emergency response), the City may have less revenue to provide them.

F.) Summary: As there are many concerns and uncertainties regarding Facilities, staff recommend that Council manage them in a strategic, limited and cautious manner with rigorous regulatory requirements in the Agricultural and Urban Areas.

(2) Recommended Strategic Facility Management Approach

A.) Overall (These policies would apply on a City – wide basis)

Staff recommend that Council adopt the following "Strategic Facility Management Approach" aimed at limiting the type, number and location of licensed Facilities by establishing rigorous, regulatory requirements which involve:

- Requesting Health Canada: (1) not to issue any Facility licenses in the City of Richmond, under the federal Marihuana for Medical Purposes Regulations (MMPR), until the City has established a Strategic Facility Management Approach (Approach), and (2) once the City has established an Approach, to issue any Facility licenses in compliance with the Approach;
- Encourage only one Production Facility, within the City of Richmond, as it can include R&D activities;
- Discourage any Facility in the Agricultural Area;
- In the Urban Area, use the rezoning process to review and ensure that an application for a Facility meets all City policies and requirements (e.g., meet minimum site size); and
- In Agricultural Area, notwithstanding that the City has limits on its power to prohibit, require that any Facility application, prior to the issuance of a Building Permit, undergo a rigorous review, as outlined in Section C below.

B.) In the Urban Area

The following policies shall apply to any application to accommodate a Production or R&D Facility. Requirements will be refined in conjunction with any rezoning application.

- Land Use Considerations
 - Require all Facility proposals to undergo a rezoning process;
 - Consider accommodating a Facility only in an OCP Mixed Employment and Industrial designated area;
 - Any Facility is to avoid proximity to sensitive land uses involving residential, schools, parks, conservation areas, and community institutional uses; and
 - To minimize potential negative impacts with other land uses and businesses, a licensed Facility must be located in a stand alone building, which does not contain any other businesses or adjoining non-licensed unit.
- Developer Plans:
 - A Facility applicant must meet all federal, provincial and regional requirements;
 - A Facility applicant must adequately address City land use, building, security (e.g., police, fire, emergency response), transportation, infrastructure (e.g., water, sanitary, drainage), solid waste management, environmental (e.g., Ecological Network, Environmentally Sensitive Areas, Riparian Management Areas), nuisance (e.g., noise, odour and emissions), financial and other technical issues for the site and surrounding area;
 - A Facility applicant shall submit reports and plans prepared by qualified professionals to address all City issues including land use, building, security (e.g., police, fire, emergency response), transportation, infrastructure (e.g., water, sanitary, drainage), solid waste management, environmental (e.g.,

Environmentally Sensitive Areas, Riparian Management Areas, Ecological Network), nuisance (e.g., noise, odour and emissions), financial and other technical issues for the site and surrounding area; and

- Facility applicant prepared reports and plans are to be reviewed, as Council
 determines, by the Advisory Committee on the Environment, RCMP, Richmond
 Fire-Rescue and others, prior to a rezoning.
- Transportation Requirements:
 - All City transportation policies and requirements must be met.
- Infrastructure and Emergency Response Considerations
 - To address infrastructure servicing requirements and emergency response requirements, a licensed Facility must have frontage on an existing, opened and constructed City road; and
 - A Facility applicant shall consult with Health Canada and other agencies, where appropriate, as determined by Council.
- Environmental Considerations
 - A Facility applicant shall address all environmental concerns and comply with all
 applicable City environmental policies (e.g., Environmentally Sensitive Areas,
 Riparian Management Areas, Ecological Network); and
 - A Facility applicant shall consult with the Advisory Committee on the Environment and other Advisory Committees where appropriate, as determined by Council.
- Life Safety, Nuisances Concerns
 - All Facilities must comply with current BC Building Code, BC Fire Code, BC
 Fire Services Act, BC Electrical Code and other related codes or standards;
 - All Facilities must comply with the City's Building Regulation Bylaw, Noise Regulation Bylaw and other City Bylaws;
 - All Facility applicants must prepare emergency response, safety/security and fire and life safety plans prepared by the appropriate professional consultants for review and approval by the City; and
 - Facilities shall not emit any offensive odours, emissions and lighting to minimize negative impacts to surrounding areas.

C.) In The Agricultural Area:

Prior to consideration for the issuance of a Building Permit, the following policies and requirements must be addressed:

- Land Use Considerations
 - Facility applications will be reviewed on a case-by-case basis;
 - Consider only on land zoned to allow for "Fann Business" as a permitted use within and outside of the Agricultural Land Reserve (ALR);
 - Allow only on land designated "Agriculture" in the 2041 OCP;
 - Require a 100 acre (40.5 hectares) minimum lot area;
 - Require a 200 m minimum property line separation distance from lands designated in the Official Community Plan or zoned to allow for school, park, conservation area and/or community institutional land uses;
 - Require a 200 m minimum property line separation distance from lands designated in the Official Community Plan or zoned to allow for residential uses;

- Require a 50 m minimum frontage on an opened and constructed public road;
- Require a 15 m minimum yard setback to all property lines;
- Require a 15 m minimum separation distance to any single-detached housing located on the same lot;
- No portion of the Facility building, including any supporting structures, parking spaces, loading spaces, drive-aisles areas and on-site sanitary septic disposal system shall be located further than 100 m from a constructed public road abutting the property;
- On a corner lot or double fronting lot, the 100 m setback from a constructed public road abutting the property shall be determined based on the location of the permitted access to the lot;
- A Facility must be located in a standalone building that contains no other uses;
- A Facility must comply with all regulations contained in the applicable zone.

Developer Plans

- A Facility shall demonstrate compliance with all federal, provincial, regional and City regulations and requirements;
- A Facility must adequately address City land use, building, security (e.g., police, fire, emergency response), transportation, infrastructure (e.g., water, sanitary, drainage), solid waste management, environmental (e.g., Environmentally Sensitive Areas, Riparian Management Areas, Ecological Network), nuisance (e.g., noise, odour and emissions) financial and other technical issues specific to each proposal; and
- A Facility applicant shall submit reports and plans prepared by qualified professionals to address all City issues including land use, building, security (e.g., police, fire, emergency response), transportation, infrastructure (e.g., water, sanitary, drainage), solid waste management, environmental (e.g., Environmentally Sensitive Areas, Riparian Management Areas, Ecological Network), nuisance (e.g., noise, odour and emissions) financial and other technical issues specific to each proposal.
- Transportation Requirements:
 - All City transportation polices and standards are met.
- Infrastructure Servicing and Emergency Response
 - To address infrastructure servicing requirements and emergency response requirements, a Licensed Facility must have frontage on an existing, opened and constructed City road;
 - A Facility applicant shall consult with Health Canada, the Agricultural Land
 Commission and other agencies where appropriate, as determined by Council; and
 - A Facility applicant shall consult with the Agricultural Advisory Committee, the Advisory Committee on the Environment and other Advisory Committees where appropriate, as determined by Council.
- Environmental Considerations
 - A Facility applicant shall comply with all applicable City environmental policies (e.g., Environmentally Sensitive Areas, Riparian Management Areas, Ecological Network):
- Managing Soils: To carefully manage soils, the following policies shall be followed:

- Illegal soil fill activities, or intentionally modifying farm land to reduce its agricultural capability for the purposes of developing a Facility is not permitted;
- It is preferred that a Facility locate on agricultural lands that have low soil capability (e.g., already modified due to past activities or site-specific conditions, which must be verified by an external, independent consulting professional);
- A Facility applicant shall specify permeable surface treatments for Facility parking, loading and drive-aisle areas;
- A Facility applicant shall submit information prepared by an appropriate qualified professional consultant (e.g., agrologist, soil scientist, geotechnical engineer or other), to confirm how native soils will be retained on site and protected, the quality and quantity of fill, how any soil/site contamination will be prevented and that the proposed Facility will not negatively impact the viability of farmland and supporting infrastructure on the site and in the neighbourhood (e.g., on-site drainage);
- A Facility applicant will be required to provide: (1) a soil estimate from a
 qualified professional to rehabilitate the site back to its original agricultural
 capability and (2) provide security for the full cost of the rehabilitation; and
- A proposed Facility which involves soil fill and / or removal may be required to apply to and receive approval from the ALC through an ALR non-farm use application, as determined by Council and the ALC.
- Fencing: As a Facility may implement fencing and other security perimeter measures
 to meet federal requirements, all security measures that impact farm land are to be
 reviewed, as Council determines, by the City's Agricultural Advisory Committee
 (AAC), Advisory Committee on the Environment (ACE) and other authorities, to
 ensure that agricultural and environmental concerns are minimized.
- Life Safety, Nuisances Concerns
 - A Facility located in the Agricultural Areas must comply with BC Building Code (Division B, Part 3);
 - A Facility must comply with current BC Fire Code, BC Fire Services Act, BC Electrical Code and other related codes or standards;
 - A Facility must comply with the City's Building Regulation Bylaw, Noise Regulation Bylaw and other City Bylaws;
 - A Facility must prepare emergency response, safety/security and fire and life safety plans prepared by the appropriate professional consultants for review and approval by the City; and
 - A Facility shall not emit any offensive odours, emissions and lighting to minimize negative impacts to surrounding areas.
- D.) Summary: The proposed Strategic Facility Management Approach aims to protect the City's interests and address Facility uncertainties and any unwanted cumulative effects.
- (3) Recommended 2041 Official Community Plan and Zoning Bylaw Amendments
 To achieve the Strategic Facility Management Approach, staff propose the following:
 - OCP Bylaw 9000, Amendment Bylaw 9072 to establish a Strategic Facility Management Approach, as outlined above;

- Richmond Zoning Bylaw 8500, Amendment Bylaw 9070 (Medical Marihuana Regulation) to:
 - Define Medical Marijuana Production Facility and R&D facility;
 - In order to rigorously regulate a Production Facility in the Agricultural Area, acknowledge the use as a "farm business";
 - Exclude Medical Marijuana R&D facility from a farm business;
 - Exclude Medical Marijuana R&D facility from office;
 - Clarify that the agriculture as secondary use in all zones does not include a Medical Marijuana Production Facility and/or Medical Marijuana R&D facility;
 - Introduce specific regulations for Medical Marijuana Production Facilities in Agriculture Areas, which only permits them on sites zoned to allow for "Farm Business" as a permitted use within and outside of the ALR.

(4) Prohibiting all Medical Maribuana Facilities

As an alternative, if Council wishes to prohibit Production Facilities and R&D Facilities in the City, staff have presented draft Zoning Bylaw 8500, Amendment Bylaw 9071 (Medical Maribuana Regulation), for Council's consideration in Attachment 6. If Council approves Bylaw 9071: (1) no change to the OCP would be required, and (2) the proposed 2041 OCP Bylaw 9072 and Zoning Bylaw 9070 not be approved.

(5) OCP Consultation

The proposed OCP Bylaw 9072 has been prepared in consideration of the City's OCP Bylaw Preparation Consultation Policy No 5043. Staff have considered if the following entities needed or will be need to be consulted regarding the proposed OCP Bylaw 9072: the Metro Vancouver Broad, adjacent municipal councils, First Nations (e.g., Sto:lo, Tsawwassen, Musqueam), TransLink, Port Metro Vancouver, Steveston Harbour Authority, Vancouver International Airport Authority (VIAA), Richmond School Board, Richmond Coastal Health Authority, community groups and neighbours, other relevant Federal and Provincial Government Agencies.

Staff advise that early discussions have already been held with the ALC and that the proposed OCP Bylaw 9070 be forwarded to the ALC for comment in advance of the Public Hearing, along with Zoning Bylaw 9070, as it affects the ALR. Staff consider that no further consultation regarding the proposed OCP Bylaw 9070 is required, as other entities are not directly affected.

(6) Next Steps

If acceptable, Council may initiate the proposed OCP and Zoning Bylaw amendments.

Financial Impact

Finance advises that, if BC Assessment decisions involve lower farm assessment rates, fewer taxes may be collected and the tax burden would be shifted to other tax payers. If Facilities in these areas require expensive infrastructure, or create a high demand for City police, fire, emergency response), the City may have less revenue than otherwise to provide them.

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Conclusion

To enable the City to respond to recent Health Canada, BC Agricultural Land Commission and external advice, this report recommends that Council establish a Strategic Facility Management Approach by adopting OCP and Zoning Bylaw amendments.

Terry Crowe,

Manager, Policy Planning

(604-276-4139)

Kevin Eng, Planner I

(604-247-4626)

KE:ttc

Attachment 1 August 2013, Agricultural Land Commission (ALC) Information Bulletin titled "Medical

Marihuana Production in the Agricultural Land Reserve"

Attachment 2 February 25, 2013, Council resolution

Attachment 3 Summary of Research of Metro Vancouver Municipalities' Land use Approaches

Attachment 4 July 18, 2013, AAC Minutes Excerpt

Attachment 5 Summary of Research of Land Management Issues and Responses

Attachment 6 Drafted Zoning Bylaw amendment To Prohibit Licensed Medical Marihuana Production

Facilities in Agricultural Areas



INFORMATION BULLETIN MEDICAL MARIHUANA PRODUCTION IN THE AGRICULTURAL LAND RESERVE

Updated October 2013

Health Canada has proposed the Marihuana for Medical Purposes Regulation (MMPR). It is expected that the current system of personal use licenses and designated person licenses will be phased out by April 1, 2014. In its place, new Federal licenses are anticipated, geared to larger scale production facilities. For further information about the proposed changes see the following websites http://www.hc-sc.qc.ca/dhp-mps/marihuana/index-eng.php and http://gazette.gc.ca/rp-pr/p1/2012/2012-12-15/html/req4-eng.html.

Various local governments in British Columbia are looking at their zoning bylaws to determine where these larger scale commercial production facilities should be directed. A number of local governments are considering industrial, commercial and agricultural zones, within purpose built structures and with siting regulations from property lines and residential uses.

The Agricultural Land Commission Act and regulations determine land use in the Agricultural Land Reserve (ALR). Due to the number of inquiries from local governments and Medical Marihuana production proponents, the ALC provides this information bulletin with regard to Medical Marihuana production in the ALR.

Section 1 of the Agricultural Land Commission Act defines "farm use" as:

An occupation or use of land for farm purposes, including farming of land, plants and animals and any other similar activity designated as farm use by regulation, and includes a farm operation as defined in the Farm Practices Protection (Right to Farm) Act.

Based on the above definition, if a land owner is lawfully sanctioned to produce marihuana for medical purposes, the farming of said plant in the Agricultural Land Reserve (ALR) is permitted and would be interpreted by the Agricultural Land Commission as being consistent with the definition of "farm use" under the ALC Act.

Notwithstanding the farming of land for the production of medical marihuana, not all activities associated with its production would necessarily be given the same "farm use" consideration. Accessory uses associated with the farm use include a small business office, testing lab, processing and drying, packaging shipping areas, cloning room and anything else directly related to the growing and processing of the plant. Determining an accessory use is contingent on the use being necessary and commensurate with the primary function of the property/building to produce an agricultural product. If a land use activity is proposed that is not specifically related to the growing of an agricultural product including a stand-alone research and development facility, an application to the ALC for non-farm use would be required.

The ALC has reviewed several proposed facilities and is satisfied that the majority of proposed sites focus on the activity of growing the plant and thus no longer requires proponents to submit a proposal for review. However, proponents of medical marihuana production facilities should contact local government to determine the applicability of zoning bylaws.



Minutes

Regular Council Meeting Monday, February 25, 2013

CONSENT AGENDA

R13/4-4 5. It was moved and seconded

That Items 5 through 17 he adopted by general consent.

CARRIED

6. COMMITTEE MINUTES

That the minutes of:

- (1) the Community Safety Committee meeting held on Wednesday, February 13, 2013;
- (2) the Special General Purposes Committee needing held on Monday, February 12, 2013 and the General Purposes Committee meeting held on Monday, February 18, 2013;
- (3) the Planning Committee meeting held on Tuesday, February 19, 2013;
- (4) the Public Works & Transportation Committee meeting held on Wednesday, February 20, 2013;

be received for information.

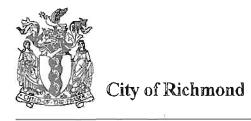
ADOPTED ON CONSENT

- 7. PROPOSED MEDICAL MARIHUANA ACCESS REGULATIONS (File Ref. No. 08-1240-02-01, XR: 10-6600-10-01) (REDMS No. 3768844)
 - (1) That the Minister of Health be advised, by way of comments through the Health Canada website, that the proposed Medical Marihuana Access Regulations require compliance with applicable Provincial and Municipal laws in order to obtain a license; and
 - (2) That a letter be sent to the Federal and Provincial Ministers of Health, Richmond MPs, and Richmond MLAs requesting that the proposed Medical Marthuana Access Regulations require compliance with applicable Provincial and Municipal laws in order to obtain a license.

ADOPTED ON CONSENT

Municipality	Applicable Zoning Regulations	Overall Approach to Medical Marihuana Production Facilities Licensed by Health Canada Under the New MMPR	Status
Abbotsford	None	Considering a bylaw to prohibit "grow-ops"	Under review
Burnaby	No specific zoning regulations for medical marihuana production and/or facilities	No land use response in relation to the recently enacted Health Canada MMPR.	N/A
Coquitlam	 Zoning regulations based on previous Health Canada MMAR. Use definitions included for medical marihuana grow operation, medical marihuana dispensary and controlled substance. Definition of agriculture excludes a medical marihuana grow operation. 	No land use response in relation to the recently enacted Health Canada MMPR.	Zoning regulations approved in July 2012.
Delta	No specific zoning regulations for medical marihuana production and/or facilities	No land use response in relation to the recently enacted Health Canada MMPR.	N/A
Langley City	Zoning regulations to control medical marihuana dispensaries under the previous MMAR	No land use response in relation to the recently enacted Health Canada MMPR.	N/A
Langley Township	Zoning regulations to prohibit the unlawful selling, distributing and trading of marlhuana except as permitted and authorized under the previous MMAR.	No land use response in relation to the recently enacted Health Canada MMPR.	N/A
being considered. - ZonIng regulations proposed to allow the production of medical marihuana in the ALR only. - Zoning regulations proposed to establish minimum parcel sizes, separation requirements and siting/setback restrictions. - Do not outside - Their age to be the determinant marihuation complies or whet		direct response to the recently enacted Health Canada MMPR. - Allow medical marihuana production facilities only in the ALR and subject to compliance with locational and siting criteria. - Do not permit the use on any lands outside of the ALR.	Proposed zoning bylaw amendments are to be: 1 referred to the ALC for comment. 2 considered at a future Public Hearing, once ALC comments are received.
Pitt Meadows	Zoning use definition of agriculture does not allow for the cultivation of a controlled substance as defined in the Controlled Drugs and Substances Act	No land use response in relation to the recently enacted Health Canada MMPR.	Approved
Surrey	Zoning use definitions for manhuana and medicinal marihuana.	Land use approach is in direct response to the recently enacted Health Canada MMPR.	Approved in early 2013.

8	Summary of Research of Metro Vancouver Municipalities' Land Use Approaches in Relation to Medical Marihuana Production Facilities					
Municipality	Applicable Zoning Regulations	Overall Approach to Medical Marihuana Production Facilities Licensed by Health Canada Under the New MMPR	Status			
	 Zoning use definition for horticulture specifically excludes the growing of medical marihuana. Zoning use definition for growing of medical marihuana included as a permitted use in a specific zoning district. 	 Prohibitive approach taken as land use regulations only permit the growing of medical marihuana City-wide to one zoning district only on a property owned by the municipality. 				
Vancouver	No specific zoning regulations for medical marihuana production and/or facilities.	No land use response in relation to the recently enacted Health Canada MMPR.	N/A			
Chilliwack (Not a Metro Vancouver member municipality)	 Zoning defines a medical marihuana grow operation and prohibits this use in all zones, except a select few zones; A medical marihuana grow operation is not a permitted use in the Agricultural Zone. 	 Land use approach is in direct response to the recently enacted Health Canada MMPR. Defines medical marihuana production and prohibits this use in all zones, except for a special zoning district. Requires rezoning applications 	Zoning Bylaw amendments adopted in September 3, 2013			



Minutes

EXCERPT — ITEM 4 AGRICULTURAL ADVISORY COMMITTEE (AAC) Held Thursday, July 18, 2013 (7:00 pm to 9:15 pm) M.1.003 Richmond City Hall

In Attendance:

Bill Zylmans (Chair) Todd May; Scott May; Danny Chen; Kyle May; Colin Dring; Krishna Sharma; Steve Easterbrook; Kevin Eng (Policy Planning); Terry Crowe (Policy Planning);

Regrets:

Dave Sandhu; Bill Jones; Councillor Harold Steves; Kathleen Zimmerman (Ministry of Agriculture and Lands); Tony Pellett (Agricultural Land Commission)

Guests:

Lyle Weinstein; Saeed Jhatam

1. Adoption of the Agenda

AAC members adopted the July 18, 2013 AAC agenda.

2.

3.

4. Medical Marihuana Production in the ALR

In conjunction with recent changes to Federal regulations relating to the licensing and production of medical marihuana and an information bulletin published by the ALC about medical marihuana production in the ALR, staff is requesting feedback and comments from the AAC on this land use issue in Richmond. The following background information was provided by City staff.

- The Federal government has implemented regulations intended to phase out the previous program allowing for the production and distribution of medical marihuana to those in medical need and implement a new regulatory process and commercial industry under the Marihuana for Medicinal Purposes Regulations (MMPR).
- The MMPR involves a shift from medical marihuana being provided by licensed individuals (often in private residences) to a commercial industry where the regulations

and issued licenses will ensure access to quality controlled marihuana for medical purposes, produced under secure and sanitary conditions.

- Based on a review of the Federal regulations, staff identified that commercially licensed producers of marihuana for medical purposes will be contained in fully enclosed secured buildings that also are involved in secondary, processing, storage, packaging, office/administration and shipping/distribution functions.
- The ALC has recently published an information bulletin entitled "Medical Marihuana Production in the Agricultural Land Reserve". This bulletin confirms that an individual/company who is lawfully sanctioned to produce medical marihuana for commercial purposes, the farming of the plant is considered a permitted farm use under the ALC act.
- City staff also sought additional clarification from ALC staff on the accessory uses (processing, packaging, office/administration, storage, shipping/distribution) to a federally licensed medical marihuana facility in the ALR. ALC staff confirmed that so long as the primary purpose of such a facility is to produce an agricultural crop, these accessory uses would be permitted.
- As noted in the information bulletin, ALC recommends that all local government's contemplating changes to their zoning bylaw regarding medical marihuana production in the ALR should contact the ALC for review and comment.
- Staff identified that a medical marihuana production facility is not a defined use in the zoning bylaw.

Based on this background information, staff were in the process of developing some preliminary options for medical marihuana production in the ALR. General discussion ensued amongst committee members and staff about the legal issues, ALR jurisdiction, examples of prohibitive approaches in other Lower Mainland municipalities (Surrey and Chilliwack) and how other Provincial legislation (Right to Farm Act) factors in. Staff will be examining these issues are part of the review currently being undertaken.

The following comments were forwarded by individual AAC members:

- Does not support medical marihuana production on any lands contained in the ALR as these facilities will likely be fully enclosed, high-security, concrete bunkers occupying farmland with significant negative impacts to existing farm operators and residents in the ALR.
- A key question for this land use issue is how medical marihuana facilities in the ALR will impact the agricultural viability of existing farm business operations.
- Although the concerns about security, servicing and impacts to land are all valid, one member viewed the emergence of centralized, commercial medical marihuana production as a new business sector with associated economic benefits to Richmond. Reference was

also made to non-viable ALR land in Richmond that had already been filled or negatively altered and suggested that this land could be more suitable ALR land to locate medical marihuana production facilities.

- Security of such facilities and mechanisms to inspect and enforce regulations to ensure compliance remains a primary concern.
- A member felt that a federally licensed commercial medical marihuana production facility did not belong in the ALR and is more appropriate to be located in industrial areas.
- A member noted it was a difficult land use issue to tackle given the ALC's determination of it being a farm use and other concerns about such a facilities negative impact on farm land.
- One member questioned what the actual benefits to farmers would be in Richmond from a proposed medical marihuana production facility locating on ALR land.
- One member stated his opposition to an overly prohibitive approach of not permitting this use on agricultural land, without having more information from the federal government about operations. Economic opportunities and diversification can arise from the development of this new industrial sector that may warrant further exploration on agricultural lands under specific circumstances.

As a result, the following motion was moved and seconded:

That the Agricultural Advisory Committee does not support the development of federally licensed commercial medical marihuana production facilities in the Agricultural Land Reserve.

The following discussion ensued amongst Committee members on the motion:

- General concerns about taking an overly prohibitive approach.
- Whether for properties with good or poor soils, pertaining to agricultural capability, commercial medical marihuana facilities do not belong in the farm areas.
- Comments were echoed about if this use is permitted in the ALR, consideration for medical marihuana facilities to locate on agricultural sites that had been previously degraded (i.e., through previous filling).

The AAC carried the motion as proposed

C. Dring, T. May, D. Chen, K. Sharma, K. May, S. May – Support S. Easterbrook – Abstained B. Zylmans – Opposed

Richmond Land Use Issues and Responses For Licensed Medical Marlhuana Production Facilities

Purpose

This table summarizes the anticipated land use issues for a licensed commercial medical marihuana Production Facility in the City's Agricultural and Urban Areas, and outlines possible responses (e.g., through zoning or other regulations), to address planning, safety and servicing objectives of the City.

	Issue	Examples of Possible Facility Management Highlights (e.g., by OCP, Zoning, Building Permit, or Other City
		Requirements, or Agreements)
1.	Management Model A licensed Health Canada commercial medical marihuana production facility may be regarded as being similar to a light industrial building.	Noted.
2.	Proceed with a Strategic, Cautious, Rigorous Regulatory Facility Management Approach	2041 OCP Policies: Amend the 2041 OCP to establish a Strategic Facility Management Approach; Zoning Bylaw: Amend the Zoning Bylaw as necessary. Other: Apply other requirements (e.g., Building Bylaw and codes, the Business License Bylaw, and Business Regulation, Bylaw).
3.	Ensure Inter-Governmental Compliance A.) Ensure federal compliance with Health Canada's MMPR. B.) Ensure ALC compliance.	Request all relevant Health Canada and ALC documentation and approvals
4.	Avoid General Land Use Conflicts A.) Avoid locating Facilities In close proximity to OCP designated or zoned sensitive land uses like residential, school, park, community institutional, assembly and similar uses; B.) Avoid potential negative impacts to existing residential uses (primarily single-family homes) on the site or nearby.	Establish minimum separation distances from the property containing the Facility to sensitive uses. Establish minimum: setbacks for a Facility to a lot's property lines to enable sufficient separation to mitigate any negative impacts; setbacks for a Facility to any existing residentia dwellings located on the same site to mitigate any negative impacts; site size, frontage, yard and road frontage requirements to ensure that a site can accommodate setbacks.
5.	Avoid Compounding Potential Problems With Several Facilities Avoid concentrating medical marihuana production facilities in close proximity to one another to avoid compounding any potential negative impacts in one area.	Establish minimum separation distances between such facilities.
6.	Ensure Facility Building and Use Compatibility Ensure that medical marihuana production facilities do not occur in residential buildings, or share a building with other, unrelated uses.	 Health Canada MMPR regulations do not permit the production of medicinal marihuana in any type of residential dwelling. Require that a proposed Facility: be located in a stand-alone building, containing no other uses except those which are considered accessory, and

AGRICULTURAL AREAS:

1. LAND IN THE AGRICULTURAL LAND RESERVE (ALR), AND

2. AGRICULTURAL ZONE IAGTI LAND WITHIN THE ALK WHICH PERIVITS A "FARM BUSINES	2.	AGRICULTURAL ZONE (AC) LAND WITHIN THE ALR WHICH PERMITS A "FARM BUSINESS"
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	Issue	Examples of Possible Facility Management Highlights (e.g., by OCP, Zoning, Building Permit, or Other City Requirements, or Agreements)
		 meet all Federal, Provincial, Regional and City requirements and codes.
7.	Avoid Potential Nuisances Avoid potential nuisances caused by Facility lighting, odour, noise, ventilation and vehicle traffic.	 Establish minimum setbacks for a Facility to a lot's property lines and/or separation distances to other sensitive land uses located on-site, to enable sufficient separation to mitigate any negative impacts; Require the submission of appropriate professional reports to confirm that nulsances caused by a Facility (e.g., lighting, odour, noise, ventilation and vehicle traffic) will be avoided or minimized. Incorporate into 2041 OCP Policy.
8.	Ensure Appropriate Transportation Services Ensure that adequate transportation services are available and manage traffic.	 Require the submission of appropriate professional report(s) to confirm that a proposed Facility: can be adequately serviced by appropriate transportation services; that traffic is well managed; Incorporate into 2041 OCP Policy.
9.	Ensure Appropriate Services and Infrastructure	 Require the submission of appropriate professional report(s) to confirm that a proposed Facility can be adequately serviced by: City storm and water systems, and an on-site sanitary sewer septic system approved by Vancouver Coastal Health. Incorporate into 2041 OCP Policy.
10.	Ensure Appropriate Sold Waste Management	 Require a Solid Waste Management Plan which meets City requirements, for example: it should target 70% waste diversion and support the waste reduction hierarchy to minimize waste generation, maximize reuse, recycling and material recovery, and dispose of any remaining waste in accordance with approved practices. all recyclable materials banned from disposal (in addition to organics) are not permitted in the waste disposal stream. Incorporate into 2041 OCP Policy
11.	Ensure Community Life Safety And Security	Ensure Ihat: - physical security measures implemented on-site are regulated through Health Canada's MMPR and that all facilities comply with these provisions: - City fire and life safety Issues are addressed by the applicable building, fire and electrical code requirements; - that Emergency Response Plans are approved by the RCMP and Richmond Fire-Rescue; - Inspections of a Facility are undertaken, as determined by City, RCMP and Richmond Fire Rescue staff, - Incorporate into 2041 OCP Policy.

	Issue	Examples of Possible Facility Management Highlights (e.g., by OCP, Zoning, Building Permit, or Other City Requirements, or Agreements)
1.	Management Model A licensed Health Canada commercial medical marihuana production facility may be regarded as being similar to a light industrial building.	Noted.
2.	Proceed with a Strategic, Caufious, Rigorous Regulatory Facility Management Approach	 2041 OCP Policies: Amend the 2041 OCP to establish a Strategic Facility Management Approach; Zoning Bylaw: Amend the Zoning Bylaw as necessary. Other: Apply other requirements (e.g., Building Bylaw and codes, the Business License Bylaw, and Business Regulation. Bylaw).
3.	Ensure Inter-Governmental Compliance - Ensure federal compliance with Health Canada's MMPR. - Ensure ALC compliance.	Request all relevant Health Canada and ALC documentation and approvals
4.	Avoid General Land Use Conflicts Avoid locating facilities in close proximity to OCP designated or zoned sensitive land uses like residential, school, park, community institutional, assembly and similar uses.	 Establish minimum separation distances from the property containing the Facility to sensitive uses. Review each rezoning application on a case-bycase basis to ensure land use conflicts are minimized.
5.	Avoid Compounding Potential Problems With Several Facilities Avoid concentrating medical marihuana production facilities in close proximity to one another to avoid compounding any potential negative Impacts in one area.	Establish minimum separation distances between such facilities.
6.	Ensure Facility Building and Use Compatibility Ensure that medical marihuana production facilities do not occur in residential buildings, or share a building with other, unrelated uses and limit the impacts on a multi-tenanted and stratified industrial site/building.	 Health Canada MMPR regulations do not permit the production of medicinal marihuana in any type of residential dwelling. Require that a proposed Facility: be located in a stand-alone building, containing no other uses except those which are considered accessory, and meet all Federal, Provincial and City requirements and codes.
7.	Avoid Potential Nuisances Avoid potential nuisances caused by Facility lighting, odour, noise, ventilation and vehicle traffic.	 Through the rezoning application, review all potential nuisances and secure appropriate responses and mitigation measures. Require the submission of appropriate professional reports to confirm that nuisances caused by a Facility (lighting, odour, noise, ventilation and vehicle traffic) will be avoided or minimized. Incorporate into 2041 OCP Policy.
8.	Ensure Appropriate Transportation Services Ensure that adequate transportation services are available and manage traffic.	 Through the rezoning application, review each proposal on a case-by-case basis, to ensure appropriate transportation and traffic management. Require the submission of appropriate professional report(s) to confirm that a proposed Facility can be

URBAN AREAS: LANDS OUTSIDE AGRICULTURAL AREAS			
Issue	Examples of Possible Facility Management Highlights (e.g., by OCP, Zoning, Building Permit, or Other City Requirements, or Agreements)		
	adequately serviced by appropriate transportation services and that traffic is well managed. Incorporate into 2041 OCP Policy.		
Ensure Appropriate Services and Infrastructure Ensure adequate City services and supporting infrastructure similar to a light industrial type development.	 Through the rezoning application, review each proposal on a case-by-case basis, to ensure appropriate water, sanitary and drainage infrastructure Through the rezoning application, require the submission of the appropriate professional consultant reports to confirm the ability of the Facility to be serviced by appropriate City infrastructure. Incorporate into 2041 OCP Policy. 		
10. Ensure Appropriate Sold waste Management	Ensure Appropriate Sold Waste Management Require an adequate Solid Waste Management Plan The Plan meet City requirements for example, it should target 70% waste diversion and support the waste reduction hierarchy to minimize waste generation, maximize reuse, recycling and material recovery, and dispose of any remaining waste in accordance with approved practices. All recyclable materials banned from disposal (in addition to organics) are not permitted in the waste disposal stream. Incorporate into 2041 OCP Policy		
11. Ensure Community Life Safety And Security	 Ensure that: physical security measures implemented on-site are regulated through Health Canada's MMPR and that all facilities comply with these provisions. City fire and life safety issues are addressed by the applicable building, fire and electrical code requirements. that Emergency Response Plans are approved by the RCMP and Richmond Fire - Rescue. Inspections of a Facility are undertaken, as determined by City, RCMP and Richmond Fire Rescue staff. Incorporate into 2041 OCP Policy. 		



Bylaw to prohibit Medical Marihuana Facilities in all areas of the City of Richmond

Bylaw 9071

Richmond Zoning Bylaw 8500 Amendment Bylaw 9071 (Medical Marihuana Regulation)

The Council of the City of Richmond, in open meeting assembled, enacts as follows:

- 1. Richmond Zoning Bylaw 8500 is amended by:
 - i. Inserting the following text into Section 3.4 Use and Term Definitions:

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Means a facility for the growing and production of medical marihuana in a fully enclosed building as licensed and lawfully sanctioned under Health Canada's Marihuana for Medical Purposes Regulations (as amended from time to time), including the necessary supporting accessory uses related to processing, testing, research and development, packaging, storage, distribution and office functions that are directly related to and in support of growing and cultivation activities.

Medical Maribuana Research and Development Facility

Means a facility for the research and development of medical marihuana only in a fully enclosed building as lawfully sanctioned by Health Canada under the Controlled Drugs and Substances Act (as amended from time to time)."

ii. Repeal the definition of farm business in Section 3.4 – Use and Term Definitions and replace it with the following:

"Farm business

Means a business in which one or more of the following farm activities are conducted, and includes a farm education or farm research institution to the extent that the institution conducts one or more of the following farm activities:

- a) growing, producing, raising or keeping animals or plants, including mushrooms, or the primary products of those plants or animals;
- b) clearing, draining, irrigating or cultivating land;
- c) using farm machinery, equipment, devices, materials and

Bylaw 9071 Page 2

structures;

d) applying fertilizers, manure, pesticides and biological control agents, including by ground and aerial spraying;

- e) conducting any other agricultural activity on, in or over agricultural land;
- f) intensively cultivating in plantations, any
 - i) specialty wood crops, or
 - ii) specialty fibre crops prescribed by a Minister of the Province of BC;
- g) conducting turf production in an Agricultural Land Reserve with the approval under Agricultural Land Commission Act of the Provincial Agricultural Land Commission;
- h) aquaculture as defined in the *Fisheries Act* when carried on by a person licensed, under part 3 of that Act, to carry on the business of aquaculture;
- i) raising or keeping game, within the meaning of the Game Farm Act, by a person licensed to do so under that Act;
- j) raising or keeping fur bearing animals, within the meaning of the Fur Farm Act, by a person licensed to do so under that Act:
- k) processing or direct marketing by a farmer of one or both of
 - i) the products of a farm owned or operated by the farmer, and
 - ii) within limits prescribed by a Minister of the Province of BC, of products not of that farm,

to the extent that the processing or marketing of those products is conducted on the farmer's farm, but

farm business does not include:

- a) an activity, other than grazing or hay cutting, if the activity constitutes a forest practice as defined in the Forest and Range Practices Act;
- b) breeding pets or operating a kennel;
- c) growing, producing, raising or keeping exotic animals, except types of exotic animals prescribed by a Minister of

the Province of BC;

- d) a medical marihuana production facility; and
- e) a medical marihuana research and development facility."
- iii. In Section 3.4 -- Use and Term Definitions, repeal the existing definition of office and replace with the following text:

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Means a facility that provides professional, management, administrative, consulting or monetary services in an office setting, including research and development, which includes offices of lawyers, accountants, travel agents, real estate and insurance firms, planners, clerical and secretarial agencies, but excludes the servicing and repair of goods, the sale of goods to the customer on the site, the manufacture or handling of product and a medical marihuana research and development facility."

- iv. Insert the following text into Section 5.13.4 Uses Permitted in All Zones:
 - "c) A medical marihuana production facility and medical marihuana research and development facility is not permitted."
- 2. This Bylaw may be cited as "Richmond Zoning Bylaw 8500, Amendment Bylaw 9071".

FIRST READING		CITY OF RICHMOND
PUBLIC HEARING		by
SECOND READING		APPROVED by Director or Splicitor
THIRD READING		ii spacator
ADOPTED		
MAYOR	CORPORATE OFFICER	



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FIRST READING	NOV 1 2 2013	CITY OF RICHMOND
PUBLIC HEARING		APPROVED
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THIRD READING		or Saticital
ADOPTED		-
		_
MAYOR	CORPORATE OFFICER	

From the desk of

Ralph Schwartzman

633-5960 No. 6 Road Richmond, BC V6V 1Z1 604-278-0912

November 6, 2013

City of Richmond

Honourable Mayor Brody and Richmond Councillor members

To whom it may concern,

RE: Richmond approval of Medical Marihuana Grow Operation

Our group CanCanna is currently in the process of applying to Health Canada for a Commercial license to produce medical marihuana under the new guide lines of the Federal Government. Our proposed site would be located in the Municipality of Richmond specifically 5960 #6 Road. Is it possible to get a clarification on the statement made to Council at the Public Hearing November 5 that the following municipalities have prohibited the production of medical marihuana?

- 1) Chilliwack
- 2) Pitt Meadows
- 3) Abbotsford

We reviewed the Public meetings for the above mention municipalities and have found conflicting information. Please find enclosed the documentation of our findings:

Chilliwack

August 20, 2013 Council Meeting

Council amending the definition of Special Industrial (M6) Zone to Include a new subparagraph allowing medical marihuana grow operation.

Zoning Bylaw 2001 No. 2800 Subsection 11

11.06 M6 (SPECIAL INDUSTRIAL) ZONE

(2) PERMITTED USES

The following added USES shall be the only USES permitted in this ZONE unless specifically permitted elsewhere in this BYLAW by GENERAL or SPECIAL REGULATIONS.

(o) MEDICAL MARIHUANA GROW OPERATION (AB#3947)

The Issue was once again brought up by the council on September 3, 2013 as Bylaw No. 3947 and carried unanimously.

That the following bylaws be now reconsidered, finally passed and adopted,

that they be signed and the corporate seal affixed thereto:

"Zoning Bylaw Amendment Bylaw 2013, No. 3947"

(Text amendment - RZ000810)

Pitt Meadows Oct 1, 2013 Council Meeting

From the Video of the Council Meeting:

1:18:00; Mayor requests reading of report regarding the handling of Medicinal Marihuana Grow Operations (MMGO) and how it would impact their zoning regulations. The reading suggests that MMGO be prohibited from agricultural zones, but suggests putting MMGO in industrial zones. The reader mentions that the city has to have a location that accommodates MMGO and feels it would be better regulated in an industrial zone to allow proper inspection and protocol, as well as proper taxation for the facilities. The reader also suggests looking into the establishment of a new industrial zone that is not currently available to any properties in the Pitt Meadows Municipality.

The Mayor says that anyone interested in pursuing such ventures must apply through the proper channels and meet before council in a public hearing. The Mayor mentions that the federal government says that the municipalities have the accommodate MMGO.

Minutes from Oct 1st Council Meeting regarding Medical Marihuana Growing Facilities:

Councillor G. O'Connell requested the recommendations be voted on separately.

MOVED by Councillor G. O'Connell, SECONDED by Councillor T. Miyashita, THAT Council, upon the recommendation of Council in Committee:

A. Receive into the record the report dated September 13, 2013 from the Director of Operations and Development Services/Deputy CAO. (http://pittmeadows.ca.granicus.com/MetaViewer.php?meta_id=59071&view=&showpdf=1)

CARRIED

MOVED by Councillor B. Bell, SECONDED by Councillor T. Miyashita, THAT Council, upon the recommendation of the Council . Gommittee:

B. Direct staff to prepare a bylaw for Council's consideration that would accommodate the production of medical marihuana within an industrial zoning designation.

CARRIED with Councillor G. O'Connell voting in the negative.

MOVED by Councillor B. Bell, SECONDED by Councillor J. Elkerton, THAT Council, upon the recommendation of the Council in Committee:

C. Direct staff to forward a copy of this report to the Agricultural Land Commission, the Ministry of Agriculture, and the Mayor to send lobbying letters to all UBCM municipalities and provincial MLAs.

The subject has not since been brought up in any subsequent meeting.

Abbotsford Executive Meeting

As of October 21, 2013, Abbotsford Executive Council Committee are in the process of creating a new bylaw prohibiting the use of any land within the municipal boundaries of the city of Abbotsford for federally licensed medical marihuana grow operations. The staff is directed to prepare a report about the proposed bylaw amendment, but it has yet to be passed:

To conclude we feel that there might be some misinformation that has been presented to Richmond City Council and think it only fair that all the information is accurate.

On behalf of CanCanna we would like to thank you for looking Into these Inconsistencies. Can you please confirm that Richmond will have a positive acceptance for MEDICAL MARIHUANA GROW OPERATION facilities based on an individual bases.

We look forward to your response.

Best regards,

Ralph Schwartzman



December 10, 2013 File: 12-8060-02-53/Vol 01 Planning and Development Department Policy Planning Fax: 604-276-4052

Ralph Schwartzman 633 - 5960 No. 6 Road Richmond, BC V6V 1Z1

Dear Mr. Schwartzman:

Re: Managing Medical Maribuana Production Facilities in Richmond

This letter responds to your correspondence (dated November 7, 2013) to Mayor and Council in regards to the management of Medical Marihuana Production and Research and Development Facilities in Richmond.

In your letter, specific concerns were noted about clarifying the existing zoning regulations for the production of medical marihuana in Chilliwack, Pitt Meadows and Abbottsford as communicated in the City staff report considered by Planning Committee on November 5, 2013. City staff have reviewed the information contained in our staff report and examined the current information on regulations for production of medical marihuana in the above three referenced municipalities mentioned in your letter.

Of the three cities referenced, Chilliwack is the only one that has adopted zoning regulations related to medical marihuana grow operations (adopted September 3, 2013). The Pitt Meadows Council has directed their staff to review medical marihuana production in industrial areas and this review is in process. Abbotsford is in the process of reviewing zoning regulations specific to medical marihuana production. In addition, the Township of Langley is also in the process of considering land use regulations to address medical marihuana production. I suggest that you contact these municipalities directly to obtain the latest information about how they intend to manage licensed medical marihuana facilities.

At the upcoming December 16, 2013 Public Hearing (7 pm – Richmond City Hall, Council Chambers), Council will consider a zoning bylaw amendment (Bylaw 9071) that will define Medical Marihuana Production and Medical Marihuana Research and Development Facilities and prohibit these uses city-wide. This approach does not preclude Council from considering rezoning applications on a case-by-case basis. Attached to this letter is an excerpt of the November 12, 2013 Council meeting minutes and a copy of the proposed zoning amendment Bylaw 9071 (Attachment 1).



Should you have any questions, please feel free to contact me (604-276-4139; tcrowe@richmond.ca).

Yours truly,

Ferry Crowe

Manager, Policy Planning

KE:cas

pc: Mayor and Council

Joe Erceg, General Manager, Planning and Development

Wayne Craig, Director of Development

Kevin Eng, Planner 1



Minutes

Regular Council Tuesday, November 12, 2013

- (4) staff be authorized to take all necessary steps to raise title to the road closure area of ±5,907 square feet and transfer it to Hotel Versante Ltd or its designate for \$700,000 plus applicable taxes; and
- (5) staff be authorized to take all necessary steps to complete all matters detailed herein including authorizing the Chief Administrative Officer and the General Manager, Finance and Corporate Services to negotiate and execute all documentation required to effect the transaction, including executing all required Land Title Office documentation.

ADOPTED ON CONSENT

- 19. MANAGING MEDICAL MARIJUANA PRODUCTION FACILITIES, AND RESEARCH AND DEVELOPMENT FACILITIES IN AGRICULTURAL AND URBAN AREAS
 - (File Ref. No. 12-8060-20-9070/9072) (REDMS No. 4026259, 4013196, 4020951, 4023122)
 - (1) That the City of Richmond requests that Health Canada not issue any medical marihuana facility licenses in the City of Richmond under the federal Marihuana for Medical Purposes Regulations (MMPR);
 - (2) That Richmond Zoning Bylaw 8500, Amendment Bylaw 9071 (Medical Marihuana Regulation) be introduced and given first reading; and
 - (3) That Bylaw 9071 be forwarded to the Agricultural Land Commission for comment in advance of the Public Hearing.

ADOPTED ON CONSENT



Richmond Zoning Bylaw 8500 Amendment Bylaw 9071 (Medical Marihuana Regulation)

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MAYOR .	CORPORA TE OFFICER



To Council - NOV. 25, 2013

Report to Committee

Planning and Development Department

TO PLN - NOV. 19, 2013

To:

Planning Committee

Date: October 28, 2013

From:

Wayne Craig

¥ File: ZT 13-646207

Director of Development

File: 8060-20-39077

Re:

Application by Vanlux Development Inc. for a Zoning Text Amendment to

Increase the Overall Floor Area Ratio to 0.55 for the Entire Property Located at

4691 Francis Road.

Staff Recommendation

1. That Richmond Zoning Bylaw 8500 Amendment Bylaw 9077, for a Zoning Text Amendment to the "Single Detached (ZS21) - Lancelot Gate (Seafair)" site specific zone, to increase the overall allowable Floor Area Ratio (FAR) to a maximum of 0.55 for the entire property, be introduced and given first reading.

Director of Development

EL:blg Att.

REPORT CONCURRENCE

CONCURRENCE OF GENERAL MANAGER

Staff Report

Origin

Vanlux Development Inc. has applied to the City of Richmond for a Zoning Text Amendment to the "Single Detached (ZS21) — Lancelot Gate (Seafair)" zone in order to increase the overall allowable Floor Area Ratio (FAR) to 0.55 for the entire property located at 4691 Francis Road (Attachment 1).

Background

Vanlux Development Inc. originally applied to the City to rezone and to develop the subject site (formerly 4691, 4731 and 4851 Francis Road) with 19-unit townhouses. Due to the opposition from surrounding residents, Vanlux revised the proposal to five (5) single-family lots. In order to address neighbouring property owner's concerns regarding potential overlooking issue, Vanlux agreed to rezone the subject site to a site specific zone which includes provisions to require a minimum 10.0 m rear yard setback for all lots, and limits the maximum size of the building footprint.

Rezoning Bylaw 8965 (RZ 12-617436) to create "Single Detached (ZS21) – Lancelot Gate (Seafair)" and to rezone the subject site to "Single Detached (ZS21) – Lancelot Gate (Seafair)" was approved on September 23, 2013.

At the building design stage, Vanlux determined that slightly larger homes (approximately 600 ft² of additional floor area per dwelling) could be accommodated on the subject site while meeting the lot coverage, setbacks, and height regulations of the "Single Detached (ZS21) – Lancelot Gate (Seafair)" zone. Vanlux also feels that they can achieve the larger house size and still address the neighbours' concerns. Therefore, Vanlux is proposing a Zoning Text Amendment to increase the maximum permitted density from 0.55 FAR on the first 464.5 m² (5,000 ft²) of lot area, plus an additional 0.3 FAR on the balance of the lot area to 0.55 FAR on the entire lot. Under the current "Single Detached (ZS21) – Lancelot Gate (Seafair)" zone, the total FAR that can be achieved is approximately 0.47.

Findings of Fact

A Development Application Data Sheet providing details about the development proposal is attached (Attachment 2).

Surrounding Development

To the North: Existing single-family homes on lots zoned "Single Detached (RS1/E)" fronting

Lancelot Drive.

To the East: Geal Road right-of-way (unopened road), the Railway Corridor Greenway, and

Railway Avenue.

To the South: Across Francis Road, a low-density townhouse complex under Land Use

Contract (LUC009).

To the West: Existing single-family homes on lots zoned "Single Detached (RS1/E)" fronting

Francis Road.

Related Policies & Studies

Arterial Road Policy

The Arterial Road Policy in the 2041 Official Community Plan (OCP), Bylaw 9000, directs appropriate development onto certain arterial roads outside the City Centre. The subject site is located on a local arterial road but is not identified for any Arterial Road developments (i.e., townhouse, compact lot, or coach house). While the subject site meets the location criteria for additional new townhouse area, single-family land use is being maintained on the site based on public input.

Floodplain Management Implementation Strategy

The applicant is required to comply with the Flood Plain Designation and Protection Bylaw (No. 8204). A Flood Indemnity Restrictive Covenant specifying the minimum flood construction level has been secured as part of the previous rezoning application (RZ 12-617436).

Affordable Housing Strategy

The Richmond Affordable Housing Strategy requires a suite on at least 50% of new lots, or a cash-in-lieu contribution of \$1.00 per square foot of total building area toward the Affordable Housing Reserve Fund for single-family rezoning applications.

The applicant has agreed to provide a voluntary cash contribution for affordable housing based on \$1 per square foot of building area. A voluntary cash contribution in the amount of \$17,682.29 was provided as part of the previous rezoning application (RZ 12-617436). Based on the additional proposed density up to 0.55 FAR on the entire site, an additional voluntary cash contribution in the amount of \$3,276.58 is to be provided prior to final adoption of Zoning Text Amendment Bylaw 9077.

Public Input

The applicant has forwarded confirmation that a development sign has been posted on the site. A support letter from the immediate neighbours has been received (Attachment 3).

Staff Comments

Tree Preservation and Replacement

Tree preservation was reviewed as part of the previous rezoning application (RZ 12-617436); Tree Preservation Plan can be found in **Attachment 4**. A summary of the tree preservation scheme is as follows:

- Three (3) trees on site are identified for retention. A Tree Survival Security to the City in the amount of \$2,000 has been secured;
- Three (3) trees located on the neighbouring property to the north (4891 Lancelot Drive) and to the west (4671 Francis Road) are identified to be retained and protected. Tree protection fencing is installed on site and a contract with a Certified Arborist to monitor all works to be done near or within all tree protection zones has been provided; and

- A total of 21 trees were identified for removal; 42 replacement trees are required.

As part of the previous rezoning application (RZ 12-617436), Vanlux proposed to plant 16 replacement trees on site and provide a voluntary cash contribution (\$500/replacement tree) for the balance of the replacement trees to be planted off site. As part of this Zoning Text Amendment application, Vanlux reviewed the tree planting scheme and proposed to plant an additional 11 trees on site (bringing the total number of replacement trees up to 27) to provide a better interface with the neighbouring properties to the north (see proposed landscape plan in Attachment 5).

Site Servicing

No servicing concerns based on the proposed increase in floor area ratio have been identified. Frontage improvement works with new sidewalk and boulevard have been secured as part of the previous rezoning application (RZ 12-617436).

Subdivision

Prior to approval of subdivision, the developer will be required to pay Development Cost Charges (City & GVS&DD), School Site Acquisition Charge, Address Assignment Fee, and all Servicing Costs.

Analysis

The subject application is being brought forward for consideration based on site-specific factors.

- 1. The property is located on a local arterial road. While the site meets the location criteria for additional new townhouse area, single detached housing land use is maintained on this site based on public input. The normal density for arterial road townhouse development ranges from 0.6 to 0.65 FAR. The total FAR that can be achieved on the future lots to be created on this site, under the current "Single Detached (ZS21) Lancelot Gate (Seafair)" zone, is approximately 0.47. The proposed density is 0.55.
- 2. All the future lots to be created on this site will be substantially wider (min. 15.36 m vs. 13.50 m), deeper (min. 43.72 m vs. 24 m), and larger (min. 671.4 m² vs. 550 m²) than the minimum zoning requirements.
- 3. A site plan (Attachment 6) has been submitted to demonstrate that the proposed homes will be situated at least 10.0 m from the rear property lines with no projections into this required setback. The proposed lot coverage for buildings is limited to 3,000 ft² as requested by the neighbours.
- 4. The rear yard setbacks to the second floor of the proposed dwellings are increased (from 10.0 m to a range of 11.5 m to 15.2 m) to help minimize over-look potential.
- 5. A set of Site Sections (Attachment 7) has been submitted to demonstrate that the proposed homes will be a maximum of two-storeys with an overall height similar to the adjacent homes.

- 6. A landscape plan (Attachment 5) has been submitted to demonstrate that additional landscaping will be planted to provide screen plantings between the proposed homes and the existing adjacent homes to the north. Additional trees and landscaping are proposed on site and an additional landscaping security in the amount of \$24,699.60 will be provided prior to final adoption of Zoning Text Amendment Bylaw 9077 to ensure the landscaping will be installed according to the revised landscape plan.
- 7. The proposal is supported by the immediate neighbours.

Financial Impact

None.

Conclusion

The subject site is located on a local arterial road where a higher density is supported by the Arterial Road Policy in the Official Community Plan (OCP). The proposed Zoning Text Amendment will allow larger homes to be built on the lots to be created by a five (5) lot subdivision. While the size of the future dwellings will be larger, the lot coverage for building of each lot will be maintained at a maximum of 3,000 ft², building height will be remained at two-storeys, the rear yard setbacks to the second floor will be increased to up to 15.2 m, and additional trees and landscaping will be planted in the back yards. On this basis, staff recommend support of the application.

It is recommended that Richmond Zoning Bylaw 8500 Amendment Bylaw 9077 be introduced and given first reading.

Edwin Lee

Planning Technician - Design

(604-276-4121)

EL:blg

There are requirements to be dealt with prior to final adoption:

Development requirements, specifically:

- 1. City acceptance of the developer's offer to voluntarily contribute \$3,276.58 to the City's affordable housing fund.
- 2. Receipt of a Letter-of-Credit for landscaping in the amount of \$24,699.60.

Attachment 1: Location Map

Attachment 2: Development Application Data Sheet

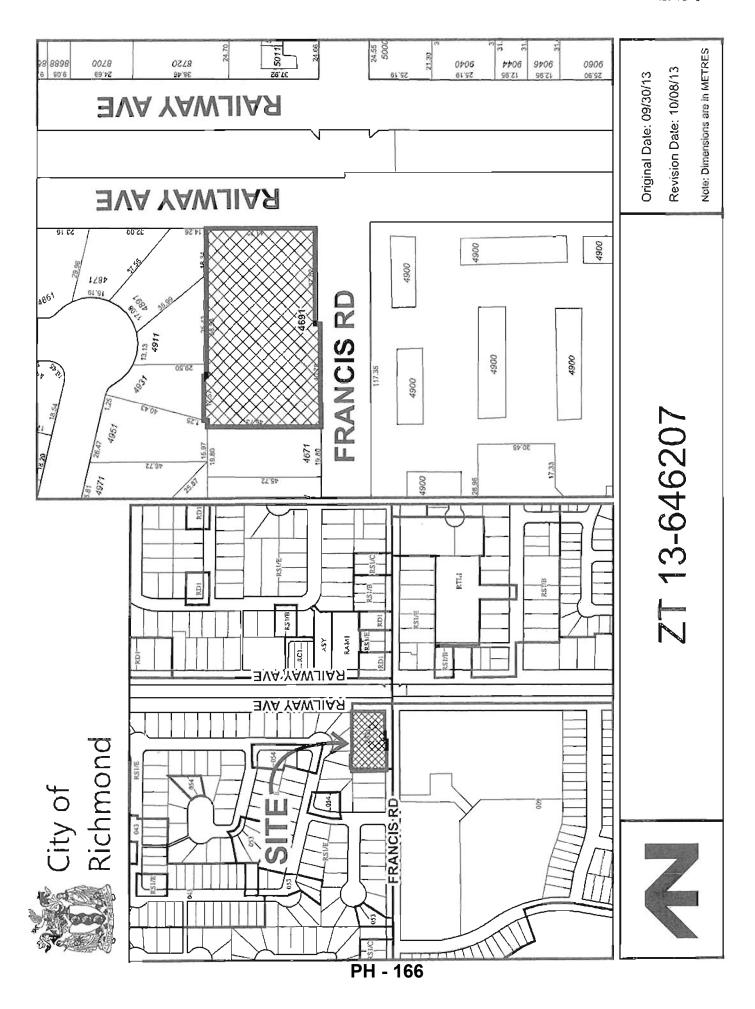
Attachment 3: Support Letter

Attachment 4: Tree Preservation Plan

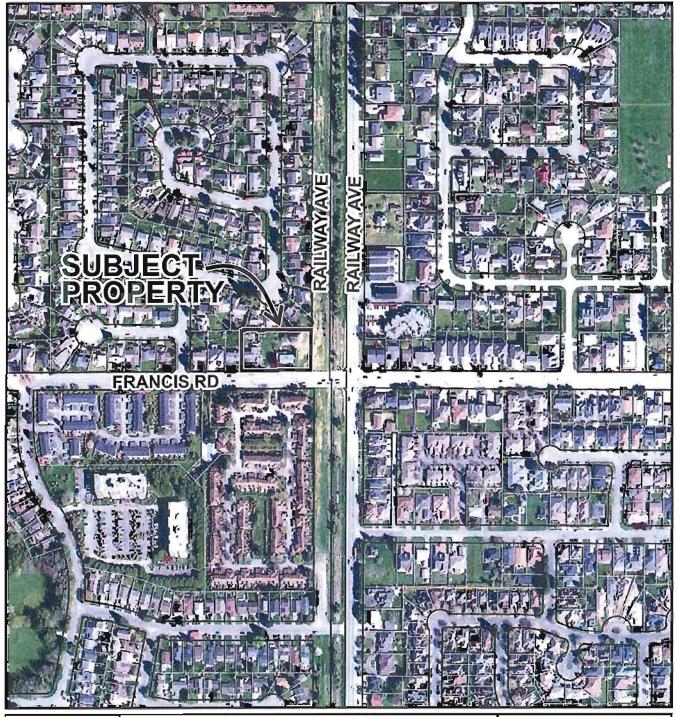
Attachment 5: Proposed Landscape Plan

Attachment 6: Proposed Site Plan/Context Plan

Attachment 7: Preliminary Building Sections









ZT 13-646207

Original Date: 10/01/03

Revision Date:

Note: Dimensions are in METRES



Development Application Data Sheet

Development Applications Division

ZT 13-646207 Attachment 2

Address: 4691 Francis Road

Applicant: Vanlux Development Inc.

Planning Area(s): Seafair

	Existing	Proposed
Owner:	Vanlux Development Inc.	No Change
Site Size (m²):	3,540.2 m²	No Change
Land Uses:	vacant lot	Five (5) single-family dwellings
OCP Designation:	Specific Land Use Map: Low-Density Residential	No Change
Area Plan Designation:	N/A	No change
702 Policy Designation:	N/A	No change
Zoning:	Single Detached (ZS21) – Lancelot Gate (Seafair)	No change
Number of Lots:	1	5
Other Designations:	N/A	No Change

On Future Subdivided Lots	Bylaw Requirement	Proposed	Variance
Floor Area Ratio:	Max. 0.55 on 464.5 m ² of lot area plus 0.3 on the balance of the lot area	Max. 0.55 applies to the entire lot area	Zoning Text Amendment Requested
Lot Coverage – Building:	Max. 45% or 278.7 m ²	Max. 45% or 278.7 m ²	none
Lot Coverage – Non-porous:	Max. 70%	Max. 70%	none
Lot Coverage – Landscaping:	Min. 30%	Min. 30%	none
Setback - Principal Building - Front Yard (m):	Min. 9 m	Min. 9 m	none
Setback – attached single storey garage - Front Yard (m):	Min. 6 m	Min. 6 m	none
Setback - Interior Side Yard (m):	Min. 1.2 m	Min. 1.2 m	none
Setback - Exterior Side Yard (m):	Min. 3.0 m	Min. 3.0 m	none
Setback – Rear Yard (m):	Min. 10 m	Min. 10 m	none
Height (m):	Max. 2 1/2 storeys & 9.0 m	2 storeys & Max. 9.0 m	none
Lot Width:	Min. 13.5 m	Min. 15.36 m	none

On Future Subdivided Lots	Bylaw Requirement	Proposed	Variance
Lot Area:	Min. 550 m ²	Min. 550 m ²	none
Off-street Parking Spaces:	Min. 2 spaces	Min. 2 spaces	none

Other: Tree replacement compensation required for removal of bylaw-sized trees.

August 12, 2013

City of Richmond 6911 No.3 Road Richmond, BC V6Y 2C1

Planning and Development Department

Dear Sirs/Mesdames:

Re: Vanlux Development Inc. ("Vanlux")

Application: RZ-12-617436

4691, 4731 and 4851 Francis Road, Richmond (the "Property")

Attached is a copy of a site plan with respect to the proposed consolidation and subdivision of the Property (the "Plan"). The undersigned are the owners of those properties which are contiguous to the Property as indicated on the Plan (the "Neighbours").

It is our understanding that the initial application of Vanlux was for a multi-family development to be constructed on the Property. Because of the concerns expressed by some of the Neighbours, Vanlux has changed its proposed development of the Property to one of single-family homes to be built on each of the five new proposed lots comprising the Property based on the attached plan indicating a density of 0.55 fsr.

The current zoning by-law permits the construction of single-family homes with a maximum for of 0.45. We believe single-family homes with 0.55 for to be an acceptable compromise among Vanlux and ourselves in return for its acceptance of our opposition to its original multi-family development proposal.

Vanlux has listened to our concerns with respect to large rear yard setbacks and the proposed siting of the single- family homes on the Plan addresses this concern.

the Property which will be as follows:

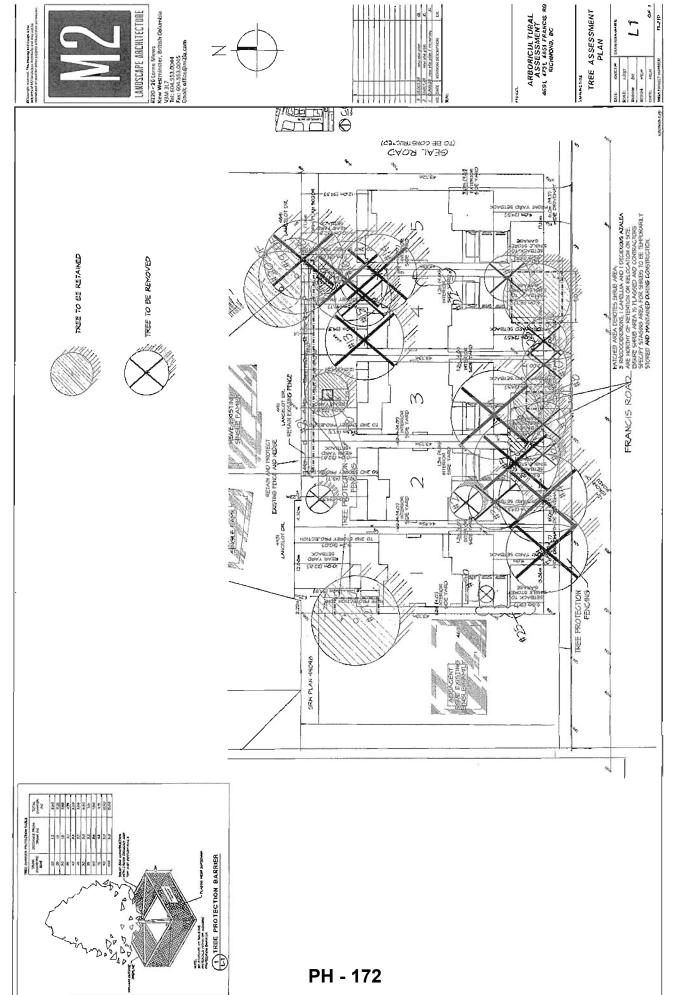
Lot	Size of Lot	x 0.55
1	7,407.5 sq.ft.	4,074.1 sq.ft.
2	7,289.7 sq.ft.	4,009.3 sq.ft.
3	7,227.6 sq.ft.	3,975.2 sq.ft.
4	7,227.6 sq.ft.	3,975.2 sq.ft.
5	8,076.1 sq.ft	4,.441.7 sq.ft.

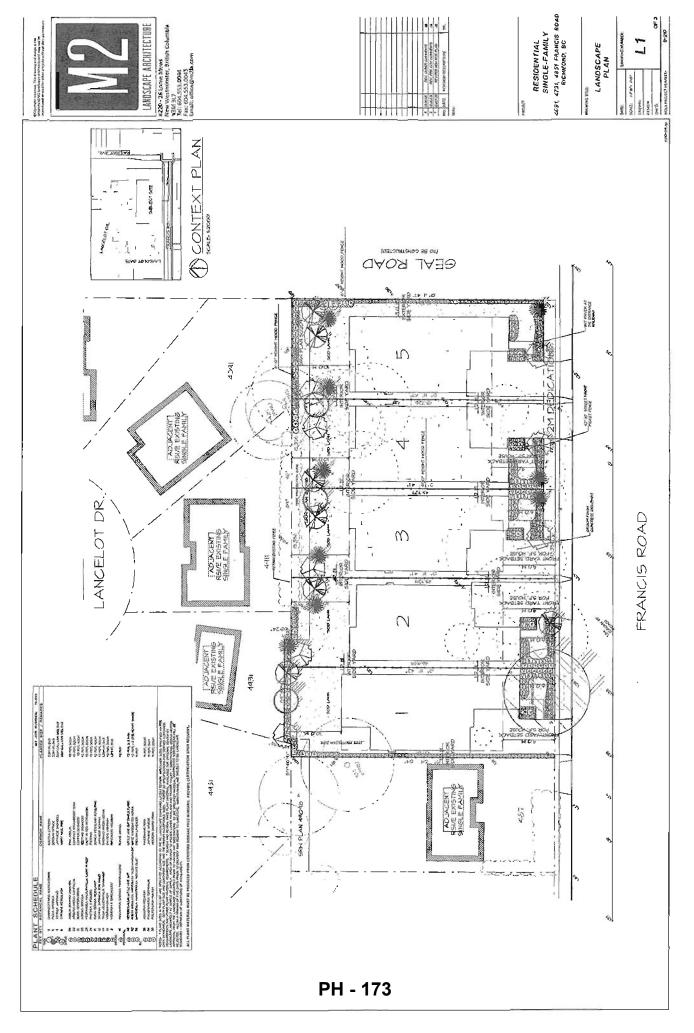
Yours truly,	
4671 Francis Road	
	Name:
4951 Lancelot Drive	x stynds
·	Name: RAYMOND HO
4931 Lancelot Drive	
	Name:
4911 Lancelot Drive	X John Colon
	Name: Jame Schroeder
4891 Lancelot Drive	x mDonaldson:
	Name: Marilyn Donaldson.

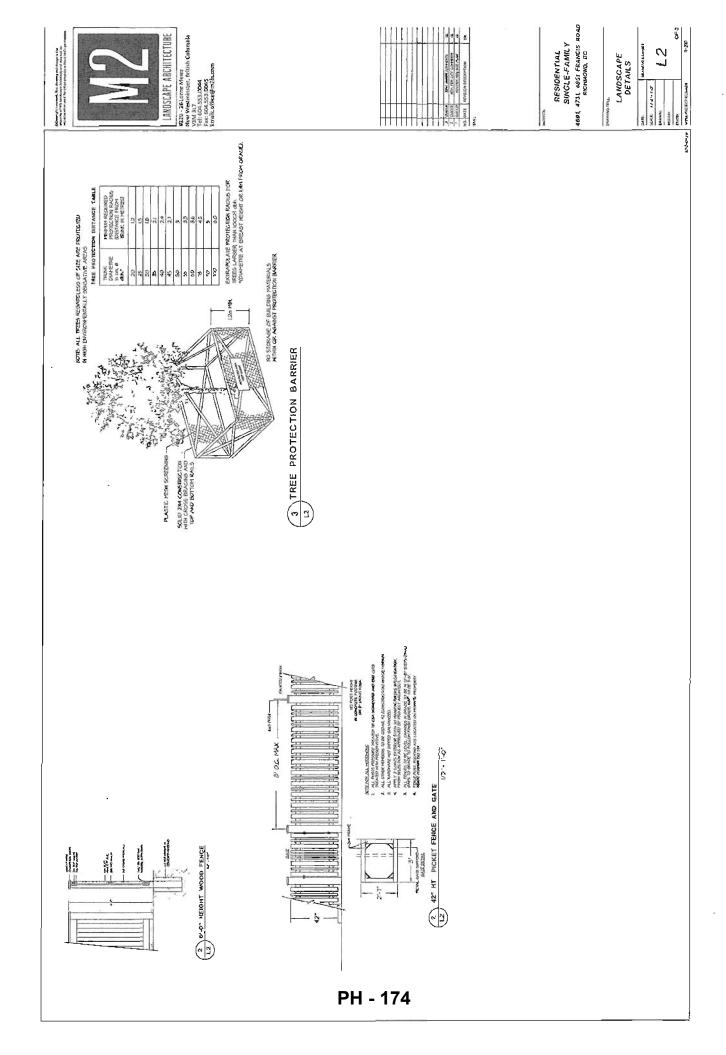
We, John and Sharon Parrott, of 8960 Lancelot Gate, likewise are fully supportive of the application of Vanlux to increase the allowable density to 0.55 fsr for each of the proposed lots to be created upon the subdivision of the Property

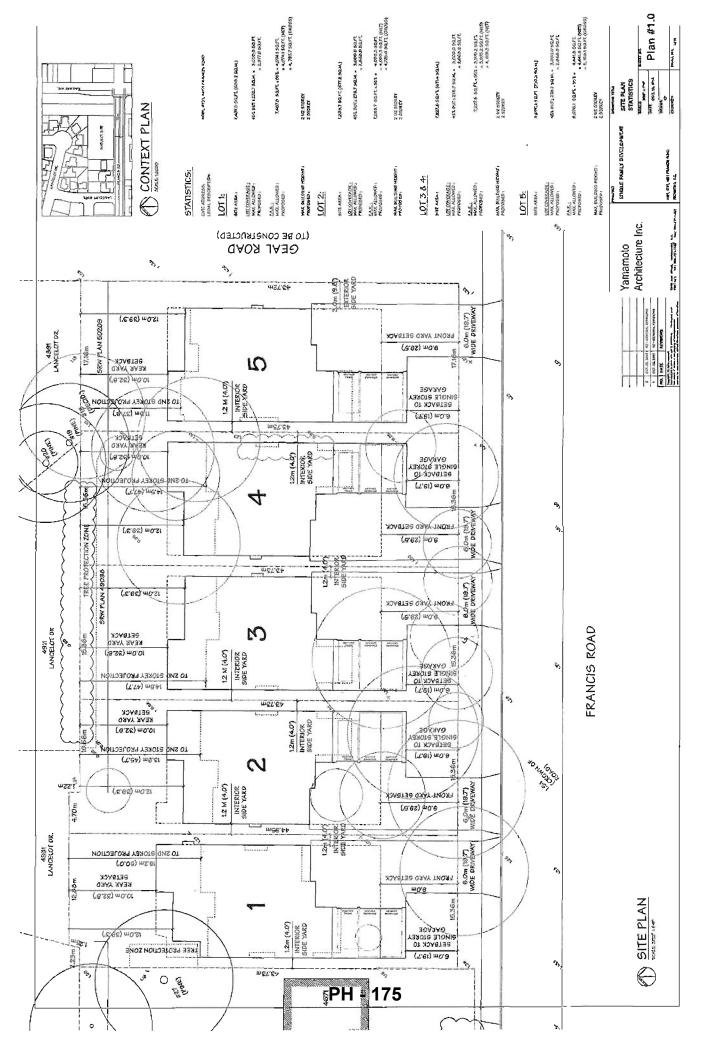
John Parrot

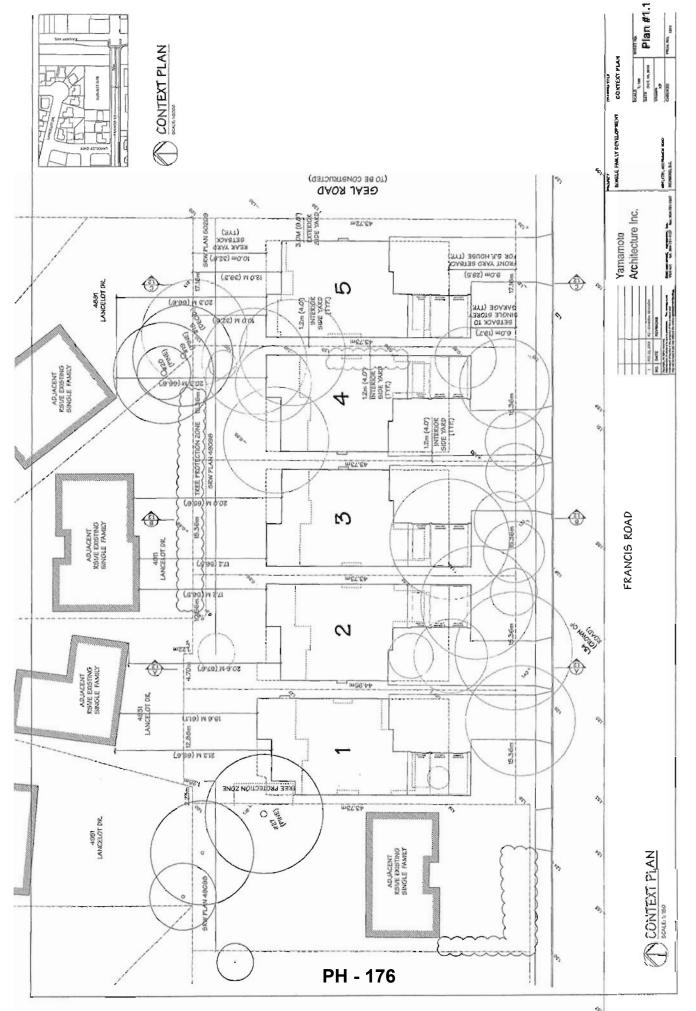
Sharon Parrott

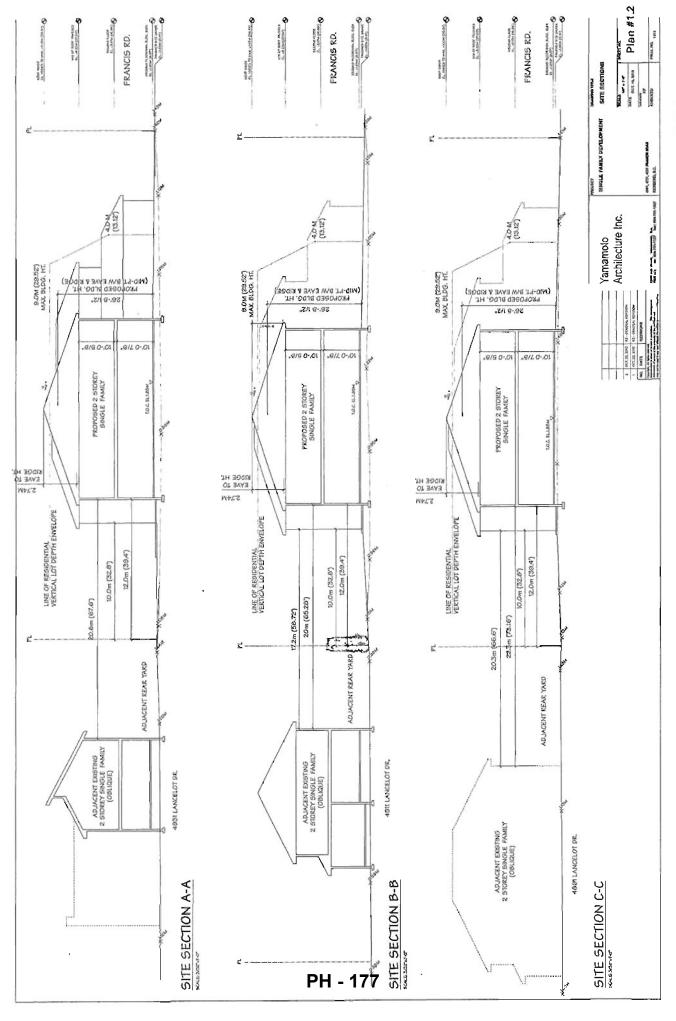














Richmond Zoning Bylaw 8500 Amendment Bylaw 9077 (ZT 13-646207) 4691 Francis Road

The Council of the City of Richmond, in open meeting assembled, enacts as follows:

- 1. Richmond Zoning Bylaw 8500 is amended by by deleting subsection 15.21.4.2 and substituting the following:
 - "2. The maximum floor area ratio (FAR) is 0.40."
- 2. This Bylaw may be cited as "Richmond Zoning Bylaw 8500, Amendment Bylaw 9077".

FIRST READING	NOV 2 5 2013	CITY OF RICHMOND
PUBLIC HEARING	·	APPROVED by
SECOND READING		APPROVED by Director or Solicitor
THIRD READING		- BC
OTHER REQUIREMENTS SATISFIED	DEC 0 6 2013	
ADOPTED		
MAYOR	CORPORATE OFFICER	