# Planning Committee Electronic Meeting 

Anderson Room, City Hall 6911 No. 3 Road<br>Wednesday, July 3, 2024<br>4:00 p.m.

Pg.\# ITEM
MINUTES
PLN-4 Motion to adopt the minutes of the meeting of the Planning Committee held on June 18, 2024.
$\square$
NEXT COMMITTEE MEETING DATE
July 16, 2024, (tentative date) at 4:00 p.m. in the Anderson Room.

## PLANNING AND DEVELOPMENT DIVISION

1. APPLICATION BY MATTHEW CHENG ARCHITECT INC. FOR REZONING AT 8440/8460 NO. 3 ROAD FROM THE "TWO-UNIT DWELLINGS (RD1)" ZONE TO THE "SMALL-SCALE MULTI-UNIT HOUSING (RSM/M)" ZONE
(File Ref. No. RZ 22-027214) (REDMS No. 7159499)
See Page PLN-9 for full report
Designated Speaker: Laurel Eyton and Joshua Reis

PLN - 1

## STAFF RECOMMENDATION

That Richmond Zoning Bylaw 8500, Amendment Bylaw 10564, for the rezoning of 8440/8460 No. 3 Road from the "Two-Unit Dwellings (RD1)" zone to the "Small-Scale Multi-Unit Housing (RSM/M)" zone, be introduced and given first, second and third reading.
$\square$
2. APPLICATION BY E-LOYAL CONSTRUCTION FOR REZONING AT 8020/8040 LUCAS ROAD FROM THE "TWO-UNIT DWELLINGS (RD1)" ZONE TO THE "SMALL-SCALE MULTI-UNIT HOUSING (RSM/M)" ZONE
(File Ref. No. RZ 23-023857) (REDMS No. 7635643)
3. APPLICATION BY ASTERIA PROPERTIES INC. FOR REZONING AT 8240 WILLIAMS ROAD TO THE "LOW DENSITY TOWNHOUSES (RTL4)" ZONE
(File Ref. No. RZ 21-934592) (REDMS No. 7709089)
See Page PLN-55 for full report
Designated Speaker: Cynthia Lussier and Joshua Reis

## STAFF RECOMMENDATION

That Richmond Zoning Bylaw 8500, Amendment Bylaw 10578, for the rezoning of 8240 Williams Road to the "Low Density Townhouses (RTL4)" zone, be introduced and given first, second and third reading.
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\text { PLN - } 2
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Pg.\# ITEM

# 4. HERITAGE ALTERATION PERMIT FOR 12111 3RD AVENUE (STEVESTON HOTEL) <br> (File Ref. No. 7694460) (REDMS No. HA 23-035279) 

See Page PLN-83 for full report
Designated Speaker: Judith Mosley and Suzanne Smith
STAFF RECOMMENDATION
That a Heritage Alteration Permit which would permit exterior alterations on the identified heritage building, and associated landscaping, at 12111 3rd Avenue be issued.
$\square$

## 5. MANAGER'S REPORT

## ADJOURNMENT

$\square$

## Planning Committee

| Date: | Tuesday, June 18, 2024 |
| :--- | :--- |
| Place: | Anderson Room <br> Richmond City Hall |
| Present: | Councillor Bill McNulty, Chair <br> Councillor Alexa Loo, <br> Councillor Carol Day <br> Councillor Andy Hobbs |
| Absent: | Councillor Chak Au |
| Also Present: | Councillor Laura Gillanders (by teleconference entered at 4:02 p.m.) <br> Councillor Michael Wolfe (by teleconference) |
| Call to Order: | The Chair called the meeting to order at 4:00 p.m. |

## MINUTES

It was moved and seconded
That the minutes of the meeting of the Planning Committee held on May 22, 2024, be adopted as circulated.

CARRIED

## PLANNING AND DEVELOPMENT DIVISION

1. APPLICATION BY KUSH PANATCH FOR A ZONING TEXT AMENDMENT TO THE "AGRICULTURE (AG1)" ZONE TO PERMIT A GLASS GREENHOUSE WITH CONCRETE FOOTINGS AT 12800/12910 NO. 2 ROAD
(File Ref. No. ZT 24-035934) (REDMS No. 7657729)
Staff provided Committee with an overview of the application.

In response to queries from Committee, staff advised that (i) since 2018 staff have received one application for a concrete footing foundation greenhouse, and (ii) the use of concrete is proposed to support the weight and size of the proposed greenhouse, the concrete foundation is comprised of a continuous concrete footing.

It was moved and seconded
That Richmond Zoning Bylaw 8500, Amendment Bylaw 10567, for a Zoning Text Amendment to the "Agriculture (AG1)" zone to permit the use of an 81 $m^{2}$ greenhouse with concrete footing foundations to support the farm business at 12800 / 12910 No. 2 Road be introduced and given first reading.

CARRIED
2. RICHMOND YOUTH ADVISORY COMMITTEE PROPOSED 2024 WORK PROGRAM
(File Ref. No. 07-3425-01) (REDMS No. 7695228)
In response to queries from Committee, staff advised that (i) staff will be reviewing topics of interest with the youth committee members and organizational representatives, and then prioritizing based on what is most important to the committee, (ii) staff will share information about the Planet Youth program with the Committee and ask for their thoughts and ideas on what youth enjoy doing in their free time and potential partners for youth activities, and (iii) outreach is not typically the role of committee members, but staff do share opportunities for public engagement with the youth members to participate in themselves, and share with their networks.
It was moved and seconded
That the proposed work program for the Richmond Youth Advisory Committee, as described in the staff report titled "Richmond Youth Advisory Committee Proposed 2024 Work Program', dated May 31, 2024, from the Acting Director, Community Social Development, be approved.

CARRIED

## 3. DRAFT CHILD CARE STRATEGY 2024-2034

(File Ref. No. 07-3070-04) (REDMS No. 7675622)
In response to queries from Committee, staff advised that (i) school age care is an on-going concern in Richmond and is one of the highest priorities identified in the Child Care Action plan that was developed in 2021, (ii) school age care was most impacted by the pandemic, as many parents took their children out of child care facilities during that time, as such; school age spaces were lost during the immediate time post pandemic, the community is in the process of rebuilding, (iii) School District 38 currently has four new child care facilities under construction that all include additional school age child care spaces, (iv) the provision of child care in residential neighbourhoods is currently possible through two different licence categories, Family Child Care and In Home Multi-Age Care, those two categories are easy to include in a typical residential home, larger facilities often require significant retrofits which may not be cost effective in the long run, (v) Richmond currently has 38 child care spaces per 100 children, and (vi) the Federal and Provincial governments have recently continued to expand the $\$ 10$ a day child care program to include part time programs, including before and after school care and preschool.

It was moved and seconded
(1) That the draft Child Care Strategy 2024-2034, as outlined in the staff report titled "Draft Child Care Strategy 2024-2034", dated June 6, 2024 from the Acting Director, Community Social Development, be endorsed for public consultation; and
(2) That staff report back to City Council with the final Child Care Strategy, including a summary of the public feedback received.

CARRIED

## DEPUTY CAO'S OFFICE

4. HOUSING AGREEMENT (AFFORDABLE HOUSING) BYLAW NO. 10548, HOUSING AGREEMENT (MODERATE MARKET RENTAL) BYLAW NO. 10549 AND HOUSING AGREEMENT (MARKET RENTAL) BYLAW NO. 10550 TO PERMIT THE CITY OF RICHMOND TO SECURE LOW- END MARKET RENTAL (LEMR) UNITS, MODERATE MARKET RENTAL UNITS AND MARKET RENTAL UNITS AT 6071 AZURE ROAD
(File Ref. No. 08-4057-05) (REDMS No. 7611426)
In response to queries from Committee, staff advised that existing tenants will be given relocation assistance, and once the development is complete first right of refusal to return to the new build.

It was moved and seconded
(1) That Housing Agreement (Affordable Housing) (6071 Azure Road) Bylaw No. 10548 be introduced and given first, second and third readings to permit the City to enter into a Housing Agreement in accordance with the requirements of section 483 of the Local Government Act, to secure the Low-End Market Rental (LEMR) Units required by the Rezoning Application RZ 21-931122;
(2) That Housing Agreement (Moderate Market Rental) (6071 Azure Road) Bylaw No. 10549 be introduced and given first, second and third readings to permit the City to enter into a Housing Agreement in accordance with the requirements of section 483 of the Local Government Act, to secure the Moderate Market Rental Units required by the Rezoning Application RZ 21-931122; and
(3) That Housing Agreement (Market Rental) (6071 Azure Road) Bylaw No. 10550 be introduced and given first, second and third readings to permit the City to enter into a Housing Agreement in accordance with the requirements of section 483 of the Local Government Act, to secure the Market Rental Units required by the Rezoning Application RZ 21931122.

CARRIED

## 5. MANAGER'S REPORT

## (i) Richmond Centre Mall Phase 2

Staff advised that they have received a Development Permit application for Phase 2 of the Richmond Centre mall development. This portion of the development is focused on the southern and eastern portion of the site. The proposal includes six 13-storey towers consisting of $9200 \mathrm{~m}^{2}$ of commercial use, and $84,000 \mathrm{~m}^{2}$ of residential development with approximately 1,171 residential units including affordable and market rental units.

## (ii) New Planner

Staff introduced Emily Huang as the new Planner 2 in Policy Planning. She will be assisting with the OCP update and public consultation.

## ADJOURNMENT

It was moved and seconded
That the meeting adjourn (4:56 p.m.).
CARRIED

## Planning Committee

Certified a true and correct copy of the Minutes of the meeting of the Planning Committee of the Council of the City of Richmond held on Tuesday, June 18, 2024.

Councillor Bill McNulty
Chair

Raman Grewal

Legislative Services Associate

## Report to Committee

To: Planning Committee
Date: June 20, 2024
From: Wayne Craig
File: RZ 22-027214
General Manager, Planning and Development
Re: $\quad$ Application by Matthew Cheng Architect Inc. for Rezoning at 8440/8460 No. 3 Road from the "Two-Unit Dwellings (RD1)" Zone to the "Small-Scale Multi-Unit Housing (RSM/M)" Zone

## Staff Recommendation

That Richmond Zoning Bylaw 8500, Amendment Bylaw 10564, for the rezoning of 8440/8460 No. 3 Road from the "Two-Unit Dwellings (RD1)" zone to the "Small-Scale Multi-Unit Housing (RSM/M)" zone, be introduced and given first, second and third reading.



Wayne Ckaig
General Manager, Planning and Development
WC:le
Att. 8

|  | REPORT CONCURRENCE |  |
| :--- | :---: | :---: |
| Routed To: | Concurrence | Concurrence of GENERAL MANAGER |
| Housing Office | $\square$ |  |

## Staff Report

## Origin

Matthew Cheng Architect Inc. has applied on behalf of property owner, Catherine Zhang, to rezone the property at 8440/8460 No. 3 Road from the "Two-Unit Dwellings (RD1)" zone to the "Small-Scale Multi-Unit Housing (RSM/M)" zone, to permit the property to be subdivided to create two small-scale multi-unit housing lots oriented north-south, with vehicle access from Lucas Road (Attachment 1). A site survey showing the proposed subdivision plan is included in Attachment 2.

## Findings of Fact

A Development Application Data Sheet providing details about the development proposal is attached (Attachment 3).

## Subject Site Existing Housing Profile

The dwelling currently located on the subject property is an un-stratified duplex. One of the duplex units is currently tenant-occupied, the other unit is currently vacant; and both units do not contain any secondary suites.

## Surrounding Development

Development immediately surrounding the subject site is as follows:
To the North: Across Lucas Road is a single detached dwelling on a lot zoned "Single Detached (RS1/E)" with vehicle access from Lucas Road.

To the South: Single detached dwellings, previously rezoned under RZ 15-697843, with shared driveway access from Bowcock Road.

To the East: An existing un-stratified duplex on a lot zoned "Two-Unit Dwellings (RD1)", that is subject to a rezoning application (RZ 23-023857) to facilitate the subdivision of the existing property into two "Small-Scale Multi-Unit Housing (RSM/M)" zoned lots.

To the West: Across No. 3 Road, single detached dwellings on lots zoned "Single Detached (RS1/E)".

## Related Policies \& Studies

Official Community Plan
The Official Community Plan (OCP) land use designation for the subject site is "Neighbourhood Residential". The redevelopment proposal is consistent with this designation.

## Single Family Lot Size Policy

The subject site is located within the area governed by Single-Family Lot Size Policy 5423, adopted by Council on November 20, 1989, and subsequently amended in 2003 and 2004 (Attachment 5). The Single-Family Lot Size Policy permits properties with duplexes to be rezoned and subdivided into two equal halves, provided that each lot created meets the requirements of the "Single Detached (RS2/B)" zone or the "Single Detached (RS2/C)" zone. The proposed "Small-Scale Multi-Unit Housing (RSM/M)" zone is approximately equivalent to the existing RS1/B zone. This redevelopment proposal would allow for the creation of two lots that are 13.44 m and 14.52 m in width respectively, and a minimum of $540 \mathrm{~m}^{2}\left(5,812 \mathrm{ft}^{2}\right)$ in area, consistent with the requirements of the "Small-Scale Multi-Unit Housing (RSM/M)" zone.

## Arterial Road Land Use Policy

The Arterial Road Land Use Policy identifies the subject site for townhouse development. Townhouse development would require the subject site and the neighbouring property at 8020/8040 Lucas Road to be rezoned and consolidated.

The proposal is being considered on the basis that both the owners, of the subject site and the adjacent property, have confirmed that they understand that these properties are identified for townhouse development but wish to separately pursue applications for single detached/ smallscale multi-unit housing development (Attachment 4). In addition, the consolidated properties would not meet the minimum 50 metre frontage consistent with the City's policies respecting the development of townhouses on a major arterial road. Further, recent amendments to the City's zoning bylaw to comply with the Province's Bill 44, the proposed rezoning has the potential to create up to eight new dwelling units (four on each lot). In addition, the proposed lot pattern is consistent with the recent development immediately south of the subject properties.

## Floodplain Management Implementation Strategy

The proposed redevelopment must meet the requirements of the Richmond Flood Plain Designation and Protection Bylaw 8204. Registration of a flood indemnity covenant on Title is required prior to final adoption of the rezoning bylaw.

## Public Consultation

A rezoning sign has been installed on the subject property. Staff have not received any comments from the public about the rezoning application in response to the placement of the rezoning sign on the property.

The Province has granted Royal Assent to Bill 44, Housing Statues (Residential Development) Amendment Act, 2023. Bill 44 prohibits a Local Government from holding a Public Hearing on a residential rezoning bylaw that is consistent with the OCP. The proposed rezoning meets the conditions established in Bill 44 and is consistent with the OCP. Accordingly, City Council may not hold a Public Hearing on the proposed rezoning.

## Analysis

## Conceptual Development Plans and Landscape Plans

As the subject property is a corner lot, the applicant has submitted conceptual plans showing the proposed architectural elevations of the dwelling on the proposed corner lot at the intersection of No. 3 Road and Lucas Road (Attachment 6). The proposed elevation plans show that the west façade is articulated through the use of window openings and building projections.

Prior to rezoning bylaw adoption, the applicant is required to submit a landscape plan that meets the guidelines outlined in the Arterial Road Land Use Policy, and a cost estimate and associated landscape security to the satisfaction of the Director, Development, prior to the final adoption of the Rezoning Bylaw.

Prior to final adoption of the rezoning bylaw, the applicant is required to register a legal agreement on Title specifying that the Building Permit application and ensuing development of the corner lot must be generally consistent with the plans included in Attachment 5.

Plans submitted at Building Permit application stage must also demonstrate compliance with Richmond Zoning Bylaw 8500 and all City regulations.

## Existing Legal Encumbrances

There is a Covenant on Title of the subject property (BW86382) which prohibits vehicle access to the subject property from No. 3 Road and allows vehicle access to the subject property from Lucas Road only. Upon subdivision of the subject property, this charge (BW86382) will be discharged from proposed Lot 2.

## Transportation and Site Access

Prior to final adoption of the rezoning bylaw, the applicant is required to dedicate approximately 0.5 m as road along the No. 3 Road frontage; and a 4.0 mx 4.0 m corner cut; as confirmed through a functional road plan prepared by a qualified professional as part of the Servicing Agreement process.

In accordance with Residential Lot (Vehicular) Access Regulation Bylaw 7222, vehicle access from the proposed lots to No. 3 Road is not permitted. Vehicle access to the proposed lots are required through a single shared driveway crossing ( 6.0 m wide) along Lucas Road, centered on the proposed shared property line. The applicant is required to remove the existing driveway letdown on No. 3 Road and to reinstate the curb, gutter and sidewalk as part of the required servicing agreement works.

Prior to rezoning, the applicant is required to register a legal agreement on Title to ensure that:

- Upon subdivision of the property, vehicular access to the proposed lots is via a single shared driveway crossing ( 6.0 m wide at the back of the sidewalk at the property line and 9.0 m wide at the curb), centred on the proposed shared property line.

Prior to subdivision, the applicant will be required to register a cross-access easement, Statutory Right-of-Way, or other agreement, on Title and centred on the proposed shared property line to enable vehicles to pass over the common lot line to enter and exit the properties.

## Tree Retention and Replacement

The applicant has submitted a Certified Arborist's Report; which identifies on-site and off-site tree species, assesses tree structure and condition, and provides recommendations on tree retention and removal relative to the proposed development (Attachment 7). The Report assesses eight bylaw-sized trees on the subject property and five street trees on City property.

The City's Tree Preservation Coordinator has reviewed the Arborist's Report and supports the Arborist's findings, with the following comments:

- Five trees (tag\# 723, 724, 725, $726 \& 727$ ) located in the south-east corner of the development site are in poor condition and either declining due to disease, i.e. visible canker (723), approaching mortality ( $726 \& 727$ ), or standing dead ( $724 \& 725$ ). These trees are not good candidates for retention and should be removed and replaced. Replacement trees should be specified at $2: 1$ ratio as per the OCP.
- There is one tree in fair condition (tag\# 722) in the north-east corner of the development site exhibiting a structural defect in its main stem as a result of previous topping for utility line clearance that is recommended for removal. Replacement trees should be specified at 2:1 ratio as per the OCP.
- There is one tree (tag\# 728) that is a windrow (five co-dominant stems) in the rear yard, which is in poor structure and condition as its roots are limited by being located directly adjacent to the existing rear driveway entrance/ exit onto No. 3 Road. As the windrow is not in good health, it is recommended to remove and replace it. Replacement trees should be specified at $2: 1$ ratio as per the OCP.
- There is one 89 cm dbh Austrian pine tree (tag\# 729) in the south-western area of the development site directly adjacent to the existing dwelling. This tree is recommended for removal as its root structure is directly adjacent to the existing foundation of the existing duplex dwelling and demolition of the existing dwelling will cause excessive root loss from which the tree will be unable to recover. Replacement trees should be specified at $2: 1$ ratio as per the OCP.

There are five trees (tag\# CO1, CO2, CO3, CO5 \& CO6) located on City property that are in poor condition (previously topped for utility clearance, suppressed due to crowding/ adjacent ditch and sidewalk), and are recommended for removal by City Parks staff, with \$7,680.00 of compensation to the Tree Compensation Fund for their removal.

## Tree Replacement

The applicant wishes to remove eight on-site trees (tag\# 722, 723, 724, 725, 726, 727, 728 \& 729). The $2: 1$ replacement ratio per the OCP would require a total of 16 replacement trees. The applicant has agreed to plant four trees on each lot proposed; for a total of eight trees.
The required replacement trees are to be of the following minimum sizes, based on the size of the trees being removed as per Tree Protection Bylaw No. 8057.

| No. of Replacement Trees | Minimum Caliper of Deciduous <br> Replacement Tree | Minimum Height of Coniferous <br> Replacement Tree |
| :---: | :---: | :---: |
| 8 | 8.0 cm | 4.0 m |

To satisfy the $2: 1$ replacement ratio established in the OCP, the applicant will contribute $\$ 6,144.00$ ( $\$ 768.00 \times 8$ ) to the City's Tree Compensation Fund in lieu of the remaining eight trees that cannot be accommodated on the subject property after redevelopment.

## Affordable Housing Strategy

The City's Affordable Housing Strategy for single detached dwelling rezoning applications requires a secondary suite or coach house on 100 per cent of new lots created through single detached dwelling rezoning and subdivision applications; a secondary suite or coach house on 50 per cent of new lots created and a cash-in-lieu contribution to the City's Affordable Housing Reserve Fund of the total buildable area of the remaining lots or a cash-in-lieu contribution of the total buildable area of all lots where a secondary suite cannot be accommodated in the development.

Consistent with the Affordable Housing Strategy, the applicant has proposed to provide a minimum one-bedroom secondary suite of a minimum $33 \mathrm{~m}^{2}\left(355 \mathrm{ft}^{2}\right)$ on each of proposed Lots 1 and 2. Prior to the adoption of the rezoning bylaw, the applicant must register a legal agreement on Title to ensure that no final Building Permit inspection is granted until a onebedroom secondary suite of the minimum size specified is constructed on each of the two future lots and to the satisfaction of the City in accordance with the BC Building Code and the City's Zoning Bylaw.

## Site Servicing and Frontage Improvements

Prior to final adoption of the rezoning bylaw, the applicant must enter into a Servicing Agreement for the design and construction of the required site servicing works and improvements outlined in Attachment 8, including new utility connections, the removal of the existing driveway on No. 3 Road, the removal and replacement of the driveway letdown on Lucas Road and frontage improvements on both No. 3 Road and Lucas Road.

In addition, at the subdivision stage the applicant is required to pay the current year's taxes, Development Cost Charges (City, Metro Vancouver and TransLink), School Site Acquisition Charges and Address Assignment Fees.

## Financial Impact or Economic Impact

The rezoning application results in an insignificant Operational Budget Impact (OBI) for off-site City infrastructure (such as roadworks, waterworks, storm sewers, sanitary sewers, street lights, street trees and traffic signals).

## Conclusion

Matthew Cheng Architect Inc. has applied on behalf of property owner, Catherine Zhang, to rezone the property at 8440/8660 No. 3 Road from the "Duplex (RD1)" zone to the "Small-Scale Multi-Unit Housing (RSM/M)" zone, to permit the property to be subdivided to create two small-scale multi-unit housing lots oriented north-south, with vehicle access from Lucas Road.

It is recommended that Richmond Zoning Bylaw 8500, Amendment Bylaw 10564 be introduced and given first, second and third reading.
Laurel Eyton
Planning Technician
(604-276-4262)
LE:js
Att. $\quad$ 1: Location Map
2: Site Survey and Subdivision Plan
3: Development Application Data Sheet
4: Signed Owner Letters
5: Single Family Lot Size Policy 5423
6: Conceptual Development Plans
7: Tree Management Plan
8: Rezoning Considerations

City of
Richmond
Attachment 1


City of
Richmond


| Original Date: 01/17/23 |
| :--- |
| Revision Date: |
| Note: Dimensions are in METRES |



Attachment 2


Address: 8440/8460 No. 3 Road
Applicant: Matthew Cheng Architect Inc.
Planning Area(s): Broadmoor

|  | Existing | Proposed |
| :--- | :--- | :--- |
| Owner: | Catherine Zhang | Lot 1: TBD <br> Lot 2: TBD |
| Site Size $\left(\mathbf{m}^{2} \mathbf{)}\right.$ : | $1139.9 \mathrm{~m}^{2}$ | Lot 1:572.37 $\mathrm{m}^{2}$ <br> Lot 2: 540.58 $\mathrm{m}^{2}$ |
| Land Uses: | Duplex Residential | Single Detached Residential |
| OCP Designation: | Neighbourhood Residential | No change |
| 702 Policy Designation: | Policy 5423 | No change |
| Zoning: | Two-Unit Dwellings (RD1) | Small-Scale Multi-Unit Housing <br> (RSM/M) |
| Number of Units: | Two duplex units | Two single detached dwellings, <br> each with a secondary suite |
| Other Designations: | Arterial Road Policy <br> Townhouse Designation | No change |


| On Future Subdivided Lots | Bylaw Requirement | Proposed | Variance |
| :---: | :---: | :---: | :---: |
| Floor Area Ratio: | Max. 0.55 for lot area up to $464.5 \mathrm{~m}^{2}$ plus 0.3 for area in excess of $464.5 \mathrm{~m}^{2}$ | Max. 0.55 for lot area up to $464.5 \mathrm{~m}^{2}$ plus 0.3 for area in excess of $464.5 \mathrm{~m}^{2}$ | none permitted |
| Buildable Floor Area ( $\mathrm{m}^{2}$ ):* | ```Lot 1: Max. \(287.83 \mathrm{~m}^{2}\) (3,098.17 ft²) Lot 2: Max. \(278.30 \mathrm{~m}^{2}\) (2,995.59 ft²)``` | ```Lot 1: Max. \(284.07 \mathrm{~m}^{2}\) (3,057.70 ft²) Lot 2: Max. \(276.69 \mathrm{~m}^{2}\) (2,978.26 ft²)``` | none permitted |
| Lot Coverage (\% of lot area): | Building: Max. 45\% Non-porous Surfaces: Max. 70\% <br> Live Landscaping: Min. 20\% | Building: Max. 45\% Non-porous Surfaces: Max. 70\% Live Landscaping: Min. 20\% | none |
| Lot Size: | Min. $360.0 \mathrm{~m}^{2}$ | $\begin{aligned} & \text { Lot } 1: 572.37 \mathrm{~m}^{2} \\ & \text { Lot } 2: 540.58 \mathrm{~m}^{2} \end{aligned}$ | none |
| Lot Dimensions (m): | Lot Width: Min. 12.0 m Corner Lot Width: Min. 14.0 m <br> Lot Depth: Min. 24.0 m | Lot 1 Width: 14.52 m Lot 1 Depth: 40.23 m Lot 2 Width: 13.44 m Lot 2 Depth: 40.23 m | none |


| On Future Subdivided Lots | Bylaw Requirement | Proposed | Variance |
| :---: | :---: | :---: | :---: |
| Setbacks (m): | Front: Min. 6.0 m Rear: Min. greater of 6.0 m or $20 \%$ of total lot depth Side: Min. 1.2 m Exterior Side: Min. 3.0 m | Front: Min. 6.0 m Rear: Min. greater of 6.0 m or $20 \%$ of total lot depth Side: Min. 1.2 m Exterior Side: Min. 3.0 m | none |
| Height (m): | Max. 2.5 storeys | Max. 2.5 storeys | none |

* Preliminary estimate; not inclusive of garage; exact building size to be determined through zoning bylaw compliance review at Building Permit stage.


## Attachment 4

May 16, 2024

To Whom It May Concern:

I am the owner of $8440 / 8460$ No. 3 Road. Ourplan is to subdivide the lot and build two single houses on $8440 / 8460$ No. 3 Road. Therefore, I don't wish to pursue townhouses.

Regards,


March 27, 2023

## To Whom It May Concern:

I am the owner of 8020-Lucas Road. I have been contacted by $8440 / 8460$ No. 3 Road owner ${ }^{\text {s }}$ gent. Our plan is to subdivide the lot and build two single houses on 8020-Lucas Road. Therefore, I am not prepared to sell 8020-Lucas Road or joint application to develop townhouse.

Regards,


Zhiai Lu

|  | City of Richmond | Attachment 5 Manual |
| :---: | :---: | :---: |
| Page 1 of 2 | Adopted by Council: November 20, 1989 <br> Amended by Council: November 17 ${ }^{\text {th }}, 2003$ <br> Amended by Council: March $15^{\text {th }}, 2004$ | POLICY 5423 |
| File Ref: 4045-00 | SINGLE-FAMILY LOT SIZE POLICY IN QUARTER-SECTION 21-4-6 |  |

## POLICY 5423:

The following policy establishes lot sizes within the area generally bounded by Blundell Road, No. 3 Road, Francis Road and Garden City Road (in a portion of Section 21-4-6):

That properties within the area generally bounded by Blundell Road, No. 3 Road, Francis Road and Garden City Road, in a portion of Section 21-4-6, be permitted to subdivide in accordance with the provisions of Single-Family Housing District, Subdivision Area E (R1/E) in Zoning and Development Bylaw 5300, with the exception that:
a) properties with duplexes be permitted to subdivide into two equal halves, provided that each lot created meets the requirements of the Single-Family Housing District (R1/B) or (R1/C).
b) five properties highlighted on the map be permitted to subdivide in accordance with the provisions of Single-Family Housing District, Subdivision Area H (R1/H) in Zoning and Development Bylaw 5300.

This policy, as shown on the accompanying plan, is to be used to determine the disposition of future rezoning applications in this area for a period of not less than five years, unless changed by the amending procedures contained in the Zoning and Development Bylaw..

$\square$
Lots which can be subdivided under R1/E (Existing Policy)

Lots which can subdivide under R1/H

| Policy 5423 | Adopted Date: $11 / 20 / 89$ |
| :---: | :---: | :--- |
| PLN -24 | Amended Date: $03 / 15 / 04$ |

Attachment 6



## Prior to final adoption of Richmond Zoning Bylaw 8500, Amendment Bylaw 10564, the developer is required to complete the following:

1. (Road Dedication) Approximately 0.5 m road dedication along the entire No 3 Road frontage, and an approximately 4.0 m by 4.0 m corner cut at the northwest corner of the property, to be confirmed through a survey plan overlaid with a functional road plan.
2. (Landscape Security) Submission of a Landscape Plan, prepared by a Registered Landscape Architect, to the satisfaction of the Director of Development, and deposit of a Landscaping Security based on $100 \%$ of the cost estimate provided by the Landscape Architect, including installation costs. The Landscape Plan should:

- comply with the guidelines of the OCP's Arterial Road Policy and should not include hedges along the property line onto No. 3 Road;
- include a private outdoor open space for private or shared use, at a minimum of $6.0 \mathrm{~m}^{2}$ per dwelling unit.
- include a mix of coniferous and deciduous trees;
- include the dimensions of tree protection fencing as illustrated on the Tree Retention Plan attached to this report; and
- include at minimum eight required replacement trees with the following minimum sizes:

| No. of Replacement Trees | Minimum Caliper of Deciduous Tree |  | Minimum Height of Coniferous Tree |
| :---: | :---: | :---: | :---: |
| 8 | 8.0 cm |  | 4.0 m |

3. (Tree Compensation Contribution) City acceptance of the developer's offer to voluntarily contribute $\$ 13,824.00$ [ $\$ 6,144.00$ ( $\$ 768 \times 8$ trees) $+\$ 7,680.00$ for replacement of 5 City trees] to the City's Tree Compensation Fund for the planting of replacement trees within the City.
4. (Flood Indemnity Covenant) Registration of a flood indemnity covenant on title.
5. (Cross Access) Registration of a legal agreement on title of the subject property to ensure that upon subdivision of the property:
a) Vehicle access to proposed Lots 1 and 2 is via a single shared driveway crossing centered on the proposed shared property line; and
b) A cross-access easement for the shared driveway area is registered on the titles of proposed Lots 1 and 2.
6. (Secondary Suite) Registration of a legal agreement on Title to ensure that no final Building Permit inspection is granted until a minimum one-bedroom secondary suite, minimum $33 \mathrm{~m}^{2}$ is constructed on each of the two future lots, to the satisfaction of the City in accordance with the BC Building Code and the City's Zoning Bylaw.
7. (Fees - Notices) Payment of all fees in full for the cost associated with the public notices, consistent with the City's Consolidated Fees Bylaw No 8636, as amended.
8. (Servicing Agreement) Enter into a Servicing Agreement* for the design and construction of the below-listed works. A Letter of Credit or cash security for the value of the Service Agreement works, as determined by the City, will be required as part of entering into the Servicing Agreement. Works include, but may not be limited to:

## Water Works:

a) Using the OCP Model, there is $472.0 \mathrm{~L} / \mathrm{s}$ of water available at a 20 psi residual at the Lucas Rd frontage. Based on your proposed development, your site requires a minimum fire flow of $95 \mathrm{~L} / \mathrm{s}$.
b) At Developer's cost, the Developer is required to:
i) Submit Fire Underwriter Survey (FUS) or International Organization for Standardization (ISO) fire flow calculations to confirm development has adequate fire flow for onsite fire protection. Calculations must be signed and sealed by a Professional Engineer and be based on Building Permit Stage building designs.
ii) Review hydrant spacing on all road frontages and install new fire hydrants as required to meet City spacing requirements for the proposed land use.
iii) Provide a right-of-way for the water meter. Minimum right-of-way dimensions to be the size of the meter box (from the City of Richmond supplementary specifications) + any appurtenances (for example, the bypass on $\mathrm{W} 2 \mathrm{n}-\mathrm{SD}$ ) +0.5 m on all sides. Exact right-of-way dimensions to be finalized during the servicing agreement process
c) At Developer's cost, the City will:
i) Complete all tie-ins for the proposed works to existing City infrastructure.
ii) Cut and cap and remove the existing water service connection fronting No 3 Rd .
iii) Install two new water service connections off of the 200 mm water main fronting Lucas Rd complete with water meter. Each water service connection shall service one of the proposed sites.

## Storm Sewer Works:

d) At Developer's cost, the Developer is required to:
i) Provide an erosion and sediment control plan for all on-site and off-site works, to be reviewed as part of the servicing agreement design.
ii) Install a new 600 mm diameter storm sewer along the subject site's fronting section of Lucas Road. Upgrade the existing ditch at the Lucas Rd frontage to minimum 600 mm diameter or sized via capacity analyses under OCP condition. Approximate length of required upgrade is 17 meters.
e) At Developer's cost, the City will:
i) Complete all tie-ins for the proposed works to existing City infrastructure.
ii) Cut and cap and remove the existing storm service connection and inspection chamber fronting No 3 Rd .
iii) Install two new storm service connections on Lucas Road complete with inspection chambers. Each storm service connection shall service one of the proposed sites.

## Sanitary Sewer Works:

f) At Developer's cost, the Developer is required to:
i) Extend the existing 150 mm sanitary sewer along the Lucas Rd frontage of the site with a new 200 mm sanitary sewer that spans till the front of the proposed common property line. Approximate length of required extension is 19 meters. Tie-in the newly proposed sanitary sewer to manhole SMH2447 (if the existing manhole meets City's design specs, if not upgrade SMH2447 to match City's design specs) and to a newly installed manhole fronting the common property line of the site.
g) At Developer's cost, the City will:
i) Complete all tie-ins for the proposed works to existing City infrastructure.
ii) Cut and cap and remove the existing sanitary service connection and inspection chamber fronting Lucas Rd.
iii) Install a new sanitary service connection off of the new sanitary sewer fronting Lucas Rd complete with an inspection chamber with a dual lead at the common property line.

## Street Lighting:

h) At Developer's cost, the Developer is required to:
i) Review street lighting levels along all road and lane frontages, and upgrade as required.

## General Items:

i) At Developer's cost, the Developer is required to:
i) Complete other frontage improvements as per Transportation requirements.
ii) Coordinate with BC Hydro, Telus and other private communication service providers:
(1) Before relocating/modifying any of the existing power poles and/or guy wires within the property frontages.
i) Not encroach into City rights-of-ways with any proposed trees, retaining walls, or other non-removable structures. Retaining walls proposed to encroach into rights-of-ways must be reviewed by the City's Engineering Department.

## Frontage Improvements (No. 3 Road)

## Frontage improvements (cross-section)

Across the subject site's entire No. 3 Road frontage, construct a new 2.5 m wide concrete sidewalk at the property line and a 1.5 m wide landscaped boulevard with street trees next to the existing road curb. The cross-section of the frontage improvements (east to west) is to include:

- Subject site's new west property line (based on 0.5 m wide road dedication).
- 2.5 m wide concrete sidewalk.
- 1.5 m wide landscaped boulevard with street trees.
- 0.15 m wide existing road curb.
(Note 1: A 0.5 m wide road dedication across the subject site's No. 3 Road frontage is required to support the above frontage improvements).
(Note 2: The subject site's frontage improvements are to be consistent with those constructed at the immediate south neighbouring property ( 7971 Bowcock Road). (Refer to SA 16-744569).
(Note 3: The measurements of the above frontage improvements are to be confirmed through legal survey).
Frontage improvements (transition and continuity)
a) The subject site's new sidewalk/boulevard is to connect directly to those along the Lucas Road development frontage and the immediate south neighbouring property (7971 Bowcock Road).
b) In the area near and at the common property between the subject site and 7971 Bowcock Road:
- Remove excess pavement (behind the curb line) and back-fill with frontage improvements noted above.
- Replace existing reduced height curb/gutter with standard curb/gutter (MMCD C4) within existing driveway area and back-fill with frontage improvements noted above.


## Driveway closures/back-fill

All existing driveways at the subject site's No. 3 Road frontage are to be closed permanently. Site vehicular access is to be provided via the Lucas Road development frontage. The Developer is responsible for the removal of all existing driveway let-downs and back-filling with barrier curb/gutter, boulevard with street trees and concrete sidewalk per standards described above.

## Frontage improvements (traffic signal impact)

The frontage improvements at the southeast corner of the No. 3 Road/Lucas Road intersection will have impact on existing traffic signal infrastructure (e.g. traffic signal pole at this corner may need to be relocated). The Developer is responsible for all costs associated with the relocation/upgrading/replacement of any affected traffic signal infrastructure. As part of the SA design process, the Developer is required to prepare design drawings for the required traffic signal works and submit such design to the City Traffic Signal Group for approval.

## Parks/Tree Bylaw requirements

Consult Parks/Tree Bylaw on the requirements for tree protection/placement including tree species and spacing as part of the frontage works. Note that the above frontage improvements may have to be realigned to meet tree protection requirements.

## Engineering requirements

Consult Engineering on lighting and other utility requirements as part of the frontage works. These requirements include but are not limited to: relocation of hydro poles, relocation of existing or placement of new hydrants, and streetlights. All such installations are to have setbacks from sidewalk/driveway/road curb per City Engineering Design Specifications.

## Frontage improvements (cross-section)

- Across the subject site's entire Lucas Road frontage, the following frontage improvements are required:
- Subject site's north property line.
- 1.5 m wide concrete sidewalk.
- Landscaped boulevard with street trees (minimum 1.5 m wide).
- 0.15 m wide road curb.


## Driveway closures/back-fill

All existing driveways at the subject site's Lucas Road frontage are to be closed permanently. A single shared driveway is to be provided for vehicular access to both subdivided lots (refer to Item F below for comments on access requirements). The Developer is responsible for the removal of all existing driveway let-downs and back-filling with barrier curb/gutter, boulevard with street trees and concrete sidewalk per standards described above.

## Frontage improvements (transition and continuity)

a) To the west:

Towards the No. 3 Road/Lucas Road intersection, the subject site's new sidewalk/boulevard is to connect directly to the landing area at the corner and to the sidewalk to the south.
b) To the east:

- The new sidewalk is to transition from next to the property line to the edge of pavement at the common property line with the immediate east neighbouring site.
- The sidewalk transition section is to be based on a short reverse curve (e.g. 3 mx 3 m ).
- A temporary asphalt ramp (maximum $6 \%$ grade) is required to connect the new sidewalk to the edge of pavement.


## Parks/Tree Bylaw requirements

Consult Parks/Tree Bylaw on the requirements for tree protection/placement including tree species and spacing as part of the frontage works. Note that the above frontage improvements may have to be realigned to meet tree protection requirements.

## Engineering requirements

- Consult Engineering on lighting and other utility requirements as part of the frontage works. These requirements include but are not limited to: relocation of hydro poles, relocation of existing or placement of new hydrants, and streetlights. All such installations are to have setbacks from sidewalk/driveway/road curb per City Engineering Design Specifications.


## Frontage Improvements (Lucas Road: Road Works)

## City Capital Road Program (2022)

- As part of the 2022 City Capital Road Program, the east approach at the No. 3 Road/Lucas Road intersection was reconstructed. The following road works were completed:
- Construction of curb extensions at the east approach (reducing pavement width to 7.0 m ).
- Road widening beyond the curb extension area (pavement widened to 10.0 m ).
- Curb/gutter along the curb extension and road widening sections.


## Road works to be carried out by Developer

- The above mentioned capital project covers partially the subject site's Lucas Road frontage. The Developer is required to complete the following road works over the remaining yet to be improved site frontage:
a) Extend curb/gutter over the remaining frontage (from the end of the curb/gutter constructed under the City Capital Project to the common property line with the immediate east development).
b) Widen the subject site's fronting section of Lucas Road to 5.0 m between the centreline of the road to the south curb of Lucas Road.
c) Construct a transition taper (20:1) from the end of the road tangent to the east to meet existing edge of pavement. The transition section is to have a 1.0 m wide gravel shoulder.
$\qquad$
d) The Developer is required to fill-in any existing ditches required to complete the above mentioned road works including the pavement transition taper section.
Impact on neighbouring site access
- As part of the SA process, the road design is to demonstrate that neighbouring sites' driveways would not be affected and vehicular access can be maintained during and post construction.


## Vehicular Access

Requirements for development vehicular access
a) Vehicular access: Vehicular access to the two subdivided lots is to be provided at the subject site's Locus Road frontage via a single shared driveway.
b) Driveway location: The shared driveway is to be centred at the common property line between the two adjacent lots. (Note that the shared driveway arrangement is the same as that implemented at the two subdivided lots immediately to the south of the subject site -7971/7977 Bowcock Road).

## Driveway design standards

- Per Bylaw 7222 and Engineering Design Specifications (R-9-DS), the following design standards are to be met:
- The driveway width is to be set at 4.0 m at the property line.
- 0.9 m wide flares (at the curb) both sides of the 4.0 m wide let-down.
- Maximum 2.0 m deep let-down.
- Maximum 8\% let-down grade.
- Continuous sidewalk is to be provided at the back of the driveway let-down and at the property line.


## Functional Road Plan

## Functional plan requirements

- A functional road plan, containing the following information, is required:
- All frontage improvements including road works as noted above.
- Road dedication and SRW/PROP.
- Driveway location with dimensions.
- Above ground utility relocation requirements (hydrants, hydro poles, etc.).
- Cross-sections (both development frontages).
- Traffic signal and pavement marking plan.


## At Subdivision stage, the developer must complete the following requirements:

1. Pay Development Cost Charges (City, GVS \& DD and Translink), School Site Acquisition Charge, and Address Assignment Fees.
2. Discharge of Covenant (BW86382) from proposed Lot 2 upon subdivision of the subject property.
3. Registration on title of the cross-access easement for the shared driveway area (centred on the shared property line) to be registered on the titles of proposed Lots 1 and 2.

## Prior to Building Permit Issuance, the developer must complete the following requirements:

1. Submission of a Construction Parking and Traffic Management Plan to the Transportation Department. Management Plan shall include location for parking for services, deliveries, workers, loading, application for any lane closures, and proper construction traffic controls as per Traffic Control Manual for works on Roadways (by Ministry of Transportation) and MMCD Traffic Regulation Section 01570.
2. Obtain a Building Permit (BP) for any construction hoarding. If construction hoarding is required to temporarily occupy a public street, the air space above a public street, or any part thereof, additional City approvals and associated fees may be required as part of the Building Permit. For additional information, contact the Building Approvals Department at 604-276-4285.

* This requires a separate application.
- Where the Director of Development deems appropriate, the preceding agreements are to be drawn not only as personal covenants of the property owner but also as covenants pursuant to Section 219 of the Land Title Act.

All agreements to be registered in the Land Title Office shall have priority over all such liens, charges and encumbrances as is considered advisable by the Director of Development. All agreements to be registered in the Land Title Office shall, unless the Director of Development determines otherwise, be fully registered in the Land Title Office prior to enactment of the appropriate bylaw.

The preceding agreements shall provide security to the City including indemnities, warranties, equitable/rent charges, letters of credit and withholding permits, as deemed necessary or advisable by the Director of Development. All agreements shall be in a form and content satisfactory to the Director of Development.

- Additional legal agreements, as determined via the subject development's Servicing Agreement(s) and/or Development Permit(s), and/or Building Permit(s) to the satisfaction of the Director of Engineering may be required including, but not limited to, site investigation, testing, monitoring, site preparation, de-watering, drilling, underpinning, anchoring, shoring, piling, pre-loading, ground densification or other activities that may result in settlement, displacement, subsidence, damage or nuisance to City and private utility infrastructure.
- If the development will be constructed in phases and stratified, a Phased Strata Subdivision Application is required. Each phase of a phased strata plan should be treated as a separate parcel, each phase to comply with the Richmond Zoning Bylaw 8500 in terms of minimum lot area, building setback and parking requirements. Please arrange to have the City's Approving Officer review the proposed phased boundaries in the early DP stages. To allow sufficient time for staff review and preparation of legal agreements, the application should be submitted at least 12 months prior to the expected occupancy of development.
- If the development intends to create one or more air space parcels, an Air Space Parcel Subdivision Application is required. To allow sufficient time for staff review and preparation of legal agreements, the application should be submitted at least 12 months prior to the expected occupancy of development.
- Applicants for all City Permits are required to comply at all times with the conditions of the Provincial Wildlife Act and Federal Migratory Birds Convention Act, which contain prohibitions on the removal or disturbance of both birds and their nests. Issuance of Municipal permits does not give an individual authority to contravene these legislations. The City of Richmond recommends that where significant trees or vegetation exists on site, the services of a Qualified Environmental Professional (QEP) be secured to perform a survey and ensure that development activities are in compliance with all relevant legislation.


## Signed

## Date

## Bylaw 10564

## Richmond Zoning Bylaw 8500 <br> Amendment Bylaw 10564 (RZ 22-027214) 8440/ 8460 No 3 Road

The Council of the City of Richmond, in open meeting assembled, enacts as follows:

1. The Zoning Map of the City of Richmond, which accompanies and forms part of Richmond Zoning Bylaw 8500, is amended by repealing the existing zoning designation of the following area and by designating it "SMALL-SCALE MULTI-UNIT HOUSING (RSM/M)".
P.I.D. 009-773-037

Lot 27 Section 21 Block 4 North Range 6 West New Westminster District Plan NWP17986
2. This Bylaw may be cited as "Richmond Zoning Bylaw 8500, Amendment Bylaw 10564".

FIRST READING
SECOND READING
THIRD READING
OTHER CONDITIONS SATISFIED


ADOPTED

## Report to Committee

To: Planning Committee
Date: June 20, 2024
From: Wayne Craig
File: RZ 23-023857
General Manager, Planning and Development
Re: Application by E-Loyal Construction for Rezoning at 8020/8040 Lucas Road from the "Two-Unit Dwellings (RD1)" Zone to the "Small-Scale Multi-Unit Housing (RSM/M)" Zone

## Staff Recommendation

That Richmond Zoning Bylaw 8500, Amendment Bylaw 10565, for the rezoning of 8020/8040 Lucas Road from the "Two-Unit Dwellings (RD1)" zone to the "Small-Scale MultiUnit Housing (RSM/M)" zone, be introduced and given first, second and third reading.


Wayne Crâig
General Manager, Planning and Development
WC:le
Att. 7

|  | REPORT CONCURRENCE |  |
| :--- | :---: | :---: |
| Routed To: | ConCurrence | Concurrence of GENERAL MANAGER |
| Housing Office | $\square$ |  |

## Staff Report

## Origin

Joe Luo of E-Loyal Construction has applied on behalf of property owner, Zhiai Lu, to rezone the property at 8020/8040 Lucas Road from the "Two-Unit Dwellings (RD1)" zone to the "Small-Scale Multi-Unit Housing (RSM/M)" zone, to permit the property to be subdivided to create two small-scale multi-unit housing lots oriented north-south, with vehicle access through a shared driveway from Lucas Road (Attachment 1). A site survey showing the proposed subdivision plan is included in Attachment 2.

## Findings of Fact

A Development Application Data Sheet providing details about the development proposal is attached (Attachment 3).

## Subject Site Existing Housing Profile

The dwelling currently located on the subject property is an un-stratified duplex which is proposed to be demolished. Both of the duplex units are tenant-occupied and do not contain any secondary suites.

## Surrounding Development

Development immediately surrounding the subject site is as follows:
To the North: Across Lucas Road is a property with five duplexes previously developed under Land Use Contract 013 (which expires on June 30, 2024) and will be replaced with the underlying zoning of "Two-Unit Dwellings (ZD6) - Lucas Road (Broadmoor)".

To the South: A single detached dwelling on a lot zoned "Single Detached (RS2/B)" with vehicle access from Bowcock Road.

To the East: A single detached dwelling on a lot zoned "Single Detached (RS1/E)" with vehicle access from Lucas Road.

To the West: An un-stratified duplex on a lot zoned as "Two-Unit Dwellings (RD1)", that is also under application to rezone (RZ 22-027214) to facilitate the subdivision of the existing property into two "Small-Scale Multi-Unit Housing (RSM/M)" zoned lots.

## Related Policies \& Studies

Official Community Plan
The Official Community Plan (OCP) land use designation for the subject site is "Neighbourhood Residential". The redevelopment proposal is consistent with this designation.

## Single Family Lot Size Policy

The subject site is located within the area governed by Single-Family Lot Size Policy 5423, adopted by Council on November 20, 1989, and subsequently amended in 2003 and 2004 (Attachment 5). The Single-Family Lot Size Policy permits properties with duplexes to be rezoned and subdivided into two equal halves, provided that each lot created meets the requirements of the "Single Detached (RS2/B)" zone or the "Single Detached (RS2/C)" zone. The proposed "Small-Scale Multi-Unit Housing (RSM/M)" zone is approximately equivalent to the existing RS1/B zone. This redevelopment proposal would allow for the creation of two lots that are $14.17 \mathrm{~m}\left(48.22 \mathrm{ft}\right.$.) in width and $568 \mathrm{~m}^{2}\left(6,113 \mathrm{ft}^{2}\right)$ in area, consistent with the requirements of the "Small-Scale Multi-Unit Housing (RSM/M)" zone.

## Arterial Road Land Use Strategy

The Arterial Road Land Use Policy identifies the subject site for townhouse development. Townhouse development would require the subject site and the neighbouring property at 8440/8460 No. 3 Road to be rezoned and consolidated.

The proposal is being considered on the basis that both the owners of the subject site and the adjacent property have confirmed that they understand that these properties are identified for townhouse development but wish to separately pursue applications for single detached/ smallscale multi-unit housing development (Attachment 4). In addition, the consolidated properties would not meet the minimum 50 metre frontage consistent with the City's policies respecting the development of townhouses on a major arterial road. Further, recent amendments to the City's Zoning Bylaw to comply with the Province's Bill 44, the proposed rezoning has the potential to create up to eight new dwelling units (four on each lot). In addition, the proposed lot pattern is consistent with the recent development immediately south of the subject properties.

## Floodplain Management Implementation Strategy

The proposed redevelopment must meet the requirements of the Richmond Flood Plain Designation and Protection Bylaw 8204. Registration of a flood indemnity covenant on Title is required prior to final adoption of the rezoning bylaw.

## Public Consultation

A rezoning sign has been installed on the subject property. Staff have not received any comments from the public about the rezoning application in response to the placement of the rezoning sign on the property.

The Province has granted Royal Assent to Bill 44, Housing Statues (Residential Development) Amendment Act, 2023. Bill 44 prohibits a Local Government from holding a Public Hearing on a residential rezoning bylaw that is consistent with the OCP. The proposed rezoning meets the conditions established in Bill 44 and is consistent with the OCP. Accordingly, City Council may not hold a Public Hearing on the proposed rezoning.

## Analysis

## Existing Legal Encumbrances

There is a Covenant on Title of the subject property (BE98677) which restricts development to duplexes only. This covenant had been registered at a time when the City had been concerned about the potential to add a secondary suite within duplex units. Accordingly, this charge is required to be discharged prior to final adoption of the rezoning bylaw.

## Transportation and Site Access

Vehicle access to the proposed lots is required through a single shared driveway crossing ( 6.0 m wide) along Lucas Road, centred on the proposed shared property line.

Prior to rezoning, the applicant is required to register a legal agreement on Title to ensure that:

- Upon subdivision of the property, vehicular access to the proposed lots is via a single shared driveway crossing ( 6.0 m wide at the back of the sidewalk at the property line and 9.0 m wide at the curb), centered on the proposed shared property line.

Prior to subdivision, the applicant will be required to register a cross-access easement, Statutory Right-of-Way, or other agreement, on Title and centered on the proposed shared property line to enable vehicles to pass over the common lot line to enter and exit the properties.

## Tree Retention and Replacement

The applicant has submitted a Certified Arborist's Report; which identifies on-site and off-site tree species, assesses tree structure and condition, and provides recommendations on tree retention and removal relative to the proposed development (Attachment 6). The report assesses five bylaw-sized trees (tag\# 6, 7, 8, 9 \& 10) located on the development site, six trees (tag\# A2, A3, A4, A13, A12 \& A11) located off-site on neighbouring properties; and, two trees (tag\# C1 \& C5) located on City property.

The City's Tree Preservation Coordinator has reviewed the Arborist's Report and supports the Arborist's findings, with the following comments:

- Two trees (tag\# 6 \& 7) located in the north-east corner of the development site are identified in the Arborist Report to be in good condition and are identified to be retained and protected on-site.
- Two trees (tag\# $8 \& 9$ ) located along the eastern property line of the development site are identified in fair to good condition, however, they are located adjacent to the existing principal structure such that they will conflict with the removal of the existing structure. Removal and replacement of these trees is recommended.
- One tree (tag\# 10) located in the south-east corner of the development site is identified as in very poor condition (large structural basal cavities) and is recommended for removal and replacement.
- Three trees (tags\# A13, A12 \& A11) located off-site on the neighbouring property to the south of the subject site are all identified to be protected.
- Three trees (tags\# A2, A3 \& A4) are located off-site on the neighbouring property to the west ( $8440 / 8460$ No. 3 Road). That site is also undergoing rezoning (RZ 22-927214), these three trees will be assessed as part of staff's review of that application and presented to Council as part of a separate rezoning report.
- Replacement trees should be specified at 2:1 ratio and minimum 4.0 m tall coniferous or 8.0 cm caliper deciduous as per the OCP.

In addition, prior to the rezoning application, two non-development tree permits (TP 21-945739 and TP 22-023468) were issued authorizing the removal of four on-site trees which were dying or dead. As a condition of these tree removal permits, the owner must provide $2: 1$ compensation for the removals; however, compensation has not yet been provided.

The applicant has voluntarily agreed to compensate for the prior authorized removal at the 2:1 replacement rate in the OCP, through payment to the Tree Compensation Fund [i.e. eight x \$768/ tree $=\$ 6,144.00]$.

## City Trees

There are two City trees growing in the grass boulevard on the north side of the ditch. Tree tag\# C5 is declining with crown dieback and some decay present. City tree staff recommends removal with $\$ 1,536.00$ compensation required. Tree tag\# C1 is in good condition and can be retained. Survival security of $\$ 5,120.00$ should be collected for the tree (C1) being retained.

## Tree Replacement

The applicant wishes to remove three on-site trees (Trees \# 8, 9, 10). The 2:1 replacement ratio would require a total of six replacement trees. The applicant has agreed to plant three trees on each lot proposed; for a total of six trees. The required replacement trees are to be of the following minimum sizes, based on the size of the trees being removed as per Tree Protection Bylaw No. 8057.

| No. of Replacement Trees | Minimum Caliper of Deciduous <br> Replacement Tree | Minimum Height of Coniferous <br> Replacement Tree |
| :---: | :---: | :---: |
| 6 | 8.0 cm | 4.0 m |

## Tree Protection

Two on-site trees (tree tags\# 6 \& 7); one City tree (tree tag\# C1); and four trees (tags\# A2, A11, A12, A13) on neighbouring properties are to be retained and protected. The applicant has submitted a tree protection plan showing the trees to be retained and the measures taken to protect them during the development stage (Attachment 6). To ensure that the trees identified for retention are protected at the development stage, the applicant is required to complete the following items:

- Prior to final adoption of the rezoning bylaw, submission to the City of Tree Survival Security in the amounts of $\$ 15,360.00 .00$ for the trees to be retained ( $\$ 5,120.00$ for one City tree tag\# C1 and \$10,240.00 for on-site trees tags\# 6 \& 7).
- Prior to final adoption of the rezoning bylaw, submission to the City of a contract with a Certified Arborist for the supervision of all works conducted within or in close proximity to tree protection zones. The contract must include the scope of work required, the number of proposed monitoring inspections at specified stages of construction, any special measures required to ensure tree protection and a provision for the arborist to submit a postconstruction impact assessment to the City for review.
- Prior to demolition of the existing dwelling on the subject site, installation of tree protection fencing around all trees to be retained. Tree protection fencing must be installed to City standard in accordance with the City's Tree Protection Information Bulletin Tree-03 prior to any works being conducted on-site, and remain in place until construction and landscaping on-site is completed.


## Affordable Housing Strategy

The City of Richmond's Affordable Housing Strategy for single-detached rezoning applications requires a secondary suite or coach house on 100 per cent of new lots created through singlefamily rezoning and subdivision applications; a secondary suite or coach house on 50 per cent of new lots created and a cash-in-lieu contribution to the City's Affordable Housing Reserve Fund based on the total buildable area of the remaining lots; or, a cash-in-lieu contribution of the total buildable area of all lots where a secondary suite cannot be accommodated in the development.

Consistent with the Affordable Housing Strategy, the applicant has proposed to provide a onebedroom secondary suite of a minimum of $34 \mathrm{~m}^{2}\left(365 \mathrm{ft}^{2}\right)$ on each of the proposed subdivided lots. Prior to the adoption of the rezoning bylaw, the applicant must register a legal agreement on Title to ensure that no final Building Permit inspection is granted until a minimum one-bedroom, minimum $34 \mathrm{~m}^{2}\left(365 \mathrm{ft}^{2}\right)$, secondary suite is constructed on both of the two future lots, to the satisfaction of the City in accordance with the BC Building Code and the City's Zoning Bylaw.

## Site Servicing and Frontage Improvements

Prior to subdivision, the applicant is required to enter into a Servicing Agreement for the design and construction of the required site servicing works and improvements as outlined in Attachment 7, including frontage improvements and new utility connections:

- Tie-ins to existing City infrastructure - water, storm, sanitary - including cutting and capping old connections;
- Right of ways for water meter boxes; and,
- Upgrade the existing ditch to a minimum 600 mm diameter storm sewer.

In addition, at the subdivision stage the applicant is required to pay the current year's taxes, Development Cost Charges (City, Metro Vancouver and TransLink), School Site Acquisition Charges and Address Assignment Fees.

## Financial Impact or Economic Impact

The rezoning application results in an insignificant Operational Budget Impact (OBI) for off-site City infrastructure (such as roadworks, waterworks, storm sewers, sanitary sewers, street lights, street trees and traffic signals).

## Conclusion

Joe Luo of E-Loyal Construction has applied on behalf of the property owner, Zhiai Lu, to rezone the property at 8020/8040 Lucas Road from the "Two-Unit Dwellings (RD1)" zone to the "Small-Scale Multi-Unit Housing (RSM/M)" zone, to permit the property to be subdivided to create two lots oriented north-south, with vehicle access from Lucas Road.

It is recommended that Richmond Zoning Bylaw 8500, Amendment Bylaw 10565 be introduced and given first, second and third reading.


Laurel Eyton
Planning Technician
(604-276-4262)
LE:js
Att. 1: Location Map
2: Subdivision Plan and Site Plan
3: Development Application Data Sheet
4: Signed Owner Letters
5: Single Family Lot Size Policy 5423
6: Tree Management Plan
7: Rezoning Considerations

## Richmond



City of Richmond



Address: 8020/8040 Lucas Road
Applicant: E-Loyal Construction (Joe Luo)
Planning Area(s): Broadmoor

|  | Existing | Proposed |
| :--- | :--- | :--- |
| Owner: | Zhiai Lu | Lot A: TBD <br> Lot B: TBD |
| Site Size $\left(\mathbf{m}^{2}\right):$ | $1137.9 \mathrm{~m}^{2}$ | Lot A: $568.9 \mathrm{~m}^{2}$ <br> Lot B: $568.9 \mathrm{~m}^{2}$ |
| Land Uses: | Duplex Residential | Single Family Residential |
| OCP Designation: | Neighbourhood Residential | No change |
| 702 Policy Designation: | Single Family Lot Size Policy 5423 | No change |
| Zoning: | Two-Unit Dwellings (RD1) | Small-Scale Multi-Unit Housing <br> (RSM/M) |
| Number of Units: | Two duplex units | Two single family dwellings, each <br> with a secondary suite |
| Other Designations: | Arterial Road Townhouse | No change |


| On Future Subdivided Lots | Bylaw Requirement | Proposed | Variance |
| :---: | :---: | :---: | :---: |
| Floor Area Ratio: | Max. 0.55 for lot area up to $464.5 \mathrm{~m}^{2}$ plus 0.3 for area in excess of $464.5 \mathrm{~m}^{2}$ | Max. 0.55 for lot area up to $464.5 \mathrm{~m}^{2}$ plus 0.3 for area in excess of $464.5 \mathrm{~m}^{2}$ | none permitted |
| Buildable Floor Area ( $\mathrm{m}^{2}$ ):* | Lot A: Max. $286.7 \mathrm{~m}^{2}$ $\left(3086 \mathrm{ft}^{2}\right)$ Lot B: Max. $286.7 \mathrm{~m}^{2}$ $\left(3086 \mathrm{ft}^{2}\right)$ | ```Lot A: Max. \(286.7 \mathrm{~m}^{2}\) (3086 ft²) Lot B: Max. \(286.7 \mathrm{~m}^{2}\) ( \(3086 \mathrm{ft}^{2}\) )``` | none permitted |
| Lot Coverage (\% of lot area): | Building: Max. 45\% Non-porous Surfaces: Max. 70\% Live Landscaping: Min. 20\% | Building: Max. 37.6\% Non-porous Surfaces: Max. 56.8\% Live Landscaping: Min. 20\% | none |
| Lot Size: | Min. $360.0 \mathrm{~m}^{2}$ | Lot A: $568.9 \mathrm{~m}^{2}$ | none |
| Lot Dimensions (m): | Width: Min. 12.0 m Depth: Min. 24.0 m | Width: 14.17 m Depth: 40.24 m | none |
| Setbacks (m): | Front: Min. 6.00 m Side: Min. 1.20 m Rear: greater of 6.0 m or 20\% of lot depth | Front: Min. 6.01 m Side: Min. 1.20 m Rear: Min. 8.04 m | none |
| Height (m): | Max. 2.5 storeys | Max. 2.5 storeys | none |

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## Attachment 4

May 16, 2024

To Whom It May Concern:

I am the owner of 8440/8460 No. 3 Road. Ourplan is to subdivide the lot and build two single houses on 8440/8460 No. 3 Road. Therefore, I don't wish to pursue townhouses.

Regards,

Catherine Zhang


March 27, 2023

## To Whom It May Concern:

I am the owner of 8020-Lucas Road. I have been contacted by 8440/8460 No. 3 Road owner's agent. Our plan is to subdivide the lot and build two single houses on 8020-Lucas Road. Therefore, I am not prepared to sell 8020-Lucas Road or joint application to develop townhouse.

Regards,

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Zhiai Lu

| Page 1 of 2 | Adopted by Council: November 20, 1989 <br> Amended by Council: November 17 <br>  <br>  <br> Amended by Council: 2003 | POLICY $15^{\text {th }}, 2004$ |
| :--- | :--- | :--- |

## POLICY 5423:

The following policy establishes lot sizes within the area generally bounded by Blundell Road, No. 3 Road, Francis Road and Garden City Road (in a portion of Section 21-4-6):

That properties within the area generally bounded by Blundell Road, No. 3 Road, Francis Road and Garden City Road, in a portion of Section 21-4-6, be permitted to subdivide in accordance with the provisions of Single-Family Housing District, Subdivision Area E (R1/E) in Zoning and Development Bylaw 5300, with the exception that:
a) properties with duplexes be permitted to subdivide into two equal halves, provided that each lot created meets the requirements of the Single-Family Housing District (R1/B) or (R1/C).
b) five properties highlighted on the map be permitted to subdivide in accordance with the provisions of Single-Family Housing District, Subdivision Area H (R1/H) in Zoning and Development Bylaw 5300.

This policy, as shown on the accompanying plan, is to be used to determine the disposition of future rezoning applications in this area for a period of not less than five years, unless changed by the amending procedures contained in the Zoning and Development Bylaw..


Attachment 6


## Address: 8020/8040 Lucas Road

File No.: RZ 23-023857

## Prior to final adoption of Richmond Zoning Bylaw 8500, Amendment Bylaw 10565, the developer is required to complete the following:

1. (Discharge - Other) Discharge covenant on title BE98677 restricting development to duplex-only.
2. (Tree Replacement Security) Submission of a Landscape Security in the amount of $\$ 4,608.00$ [ $\$ 768 /$ tree $x$ six] to ensure that a total of three replacement trees are planted and maintained on each lot proposed (for a total of six trees); minimum 8.0 cm deciduous caliper or 4.0 m high conifers). NOTE: minimum replacement size to be as per Tree Protection Bylaw No. 8057 Schedule A-3.0 Replacement Trees.
3. (Voluntary Tree Contribution) City acceptance of the developer's offer to voluntarily contribute $\$ 7,680.00$ [ $\$ 768 /$ tree for eight trees and $\$ 1,536.00$ for the removal of City tree tag\# C5] to the City's Tree Compensation Fund for the planting of replacement trees within the City.
4. (Arborists Contract) Submission of a Contract entered into between the applicant and a Certified Arborist for supervision of any on-site works conducted within the tree protection zone of the trees to be retained. The Contract should include the scope of work to be undertaken, including: the proposed number of site monitoring inspections, and a provision for the Arborist to submit a post-construction assessment report to the City for review.
5. (Tree Survival Security) Submission of a Tree Survival Security to the City in the amount of $\$ 15,360.00 .00$ for the three trees to be retained ( $\$ 5,120.00$ for one City tree tag\# C1, and $\$ 10,240.00$ for the two on-site trees tags\# 6 and 7 ). Up to $90 \%$ of the security is refundable following receipt of a post-construction impact assessment, with the remainder held for up to one year.
6. (Tree Protection Fencing) Installation of appropriate tree protection fencing around all trees to be retained as part of the development prior to any construction activities, including building demolition, occurring on-site.
7. (Flood Indemnity Covenant) Registration of a flood indemnity covenant on title.
8. (Cross-Access) Registration of a legal agreement on title of the subject property to ensure that upon subdivision of the property:
a) Vehicle access to proposed Lots A and B is via a single shared driveway crossing centered on the proposed shared property line; and
b) A cross-access easement for the shared driveway area is registered on the titles of proposed Lots A and B.
9. (Secondary Suite) Registration of a legal agreement on Title to ensure that no final Building Permit inspection is granted until a minimum one-bedroom, minimum $34 \mathrm{~m}^{2}\left(365 \mathrm{ft}^{2}\right)$ secondary suite is constructed on both of the two future lots, to the satisfaction of the City in accordance with the BC Building Code and the City's Zoning Bylaw.
10. (Fees - Notices) Payment of all fees in full for the cost associated with the public notices, consistent with the City's Consolidated Fees Bylaw No 8636, as amended.

At Subdivision* stage, the developer must complete the following requirements:

1. Pay Development Cost Charges (City, GVS \& DD and Translink), School Site Acquisition Charge, and Address Assignment Fees.
2. Registration on title of the cross-access easement for the shared driveway area (centred on the shared property line) to be registered on the titles of proposed Lots A and B.
3. Enter into a Servicing Agreement* for the design and construction of engineering infrastructure improvements. A Letter of Credit or cash security for the value of the Service Agreement works, as determined by the City, will be required as part of entering into the Servicing Agreement. Works include, but may not be limited to:

## Water Works:

a) Using the OCP Model, there is $458 \mathrm{~L} / \mathrm{s}$ of water available at a 20 psi residual at the Lucas Rd frontage. Based on your proposed development, your site requires a minimum fire flow of $95 \mathrm{~L} / \mathrm{s}$.
b) The Developer is required to coordinate with Richmond Fire Rescue to confirm whether fire hydrants are required along the proposed development's lane frontage. If required by RFR, the necessary water main and hydrant installations shall be reviewed by Engineering and added to the servicing agreement scope.
c) At Developer's cost, the Developer is required to:
i) Submit Fire Underwriter Survey (FUS) or International Organization for Standardization (ISO) fire flow calculations to confirm development has adequate fire flow for onsite fire protection. Calculations must be signed and sealed by a Professional Engineer and be based on Building Permit Stage building designs.
ii) Review hydrant spacing on all road frontages and install new fire hydrants as required to meet City spacing requirements for the proposed land use.
iii) Provide a right-of-way for the water meter. Minimum right-of-way dimensions to be the size of the meter box (from the City of Richmond supplementary specifications) + any appurtenances (for example, the bypass on W2n-SD) +0.5 m on all sides. Exact right-of-way dimensions to be finalized during the servicing agreement process.
d) At Developer's cost, the City will:
i) Complete all tie-ins for the proposed works to existing City infrastructure.
ii) Cut and cap and remove the existing water service connection fronting Lucas Rd.
iii) Install two new water service connections off of the 200 mm water main fronting Lucas Rd complete with water meter. Each water service connection shall service one of the proposed sites.

## Storm Sewer Works:

e) At Developer's cost, the Developer is required to:
i) Provide an erosion and sediment control plan for all on-site and off-site works, to be reviewed as part of the servicing agreement design.
ii) Upgrade the existing ditch at the entire road frontage to minimum 600 mm diameter or sized via capacity analyses under OCP condition. Approximate length of upgrade is 30 m .
f) At Developer's cost, the City will:
i) Complete all tie-ins for the proposed works to existing City infrastructure.
ii) Install two new storm service connections on Lucas Road complete with type 3 inspection chambers to service 2 lot subdivision. The inspection chambers shall be contained in a 2 m deep right of way along the entire north property line.

## Sanitary Sewer Works:

a) At Developer's cost, the City will:
i) Complete all tie-ins for the proposed works to existing City infrastructure.
ii) Cut and cap and remove the existing sanitary service connection and inspection chamber fronting Lucas Rd.
iii) Install a new sanitary service connection off of the new sanitary sewer fronting Lucas Rd complete with an inspection chamber at the common property line.

## Street Lighting:

b) At Developer's cost, the Developer is required to:
i) Review street lighting levels along all road and lane frontages, and upgrade as required.
$\qquad$

## General Items:

c) At Developer's cost, the Developer is required to:
i) Complete other frontage improvements as per Transportation requirements.
viii) Not encroach into City rights-of-ways with any proposed trees, retaining walls, or other non-removable structures. Retaining walls proposed to encroach into rights-of-ways must be reviewed by the City's Engineering Department.
ix) Coordinate the servicing agreement design for this development with the servicing agreement(s) for the adjacent development(s), both existing and in-stream. The developer's civil engineer shall submit a signed and sealed letter with each servicing agreement submission confirming that they have coordinated with civil engineer(s) of the adjacent project(s) and that the servicing agreement designs are consistent. The City will not accept the $1^{\text {st }}$ submission if it is not coordinated with the adjacent developments. The coordination letter should cover, but not be limited to, the following:
(a) Corridors for City utilities (existing and proposed water, storm sewer, sanitary and DEU) and private utilities.
(b) Pipe sizes, material and slopes.
(c) Location of manholes and fire hydrants.
(d) Road grades, high points and low points.
(e) Alignment of ultimate and interim curbs.
(f) Proposed street lights design.

## Frontage Improvements

## Frontage improvements (cross-section)

Across the subject site's entire Lucas Road frontage, the following frontage improvements are required:

- Construct 1.5 m wide concrete sidewalk at the subject site's north property line;
- Construct landscaped boulevard with street trees (minimum 1.5 m wide).
- Construct 0.15 m wide road curb to be aligned with the curb constructed through RZ 22-027214.
- Road pavement widening to meet the new curb.

The Developer is required to fill-in any existing ditches required to complete the above mentioned road works including the pavement transition taper section.

## Driveway closures/back-fill

All existing driveways at the subject site's Lucas Road frontage are to be closed permanently. Two new driveways, one for each subdivided lot, are to be provided for vehicular access. The Developer is responsible for the removal of all existing driveway let-downs and back-filling with barrier curb/gutter, boulevard with street trees and concrete sidewalk per standards described above

Frontage improvements (transition and continuity)
To the west:
The subject site's new sidewalk/boulevard is to connect directly to the sidewalk and boulevard constructed through RZ 22-027214 at the west property line.
To the east:

- A temporary asphalt ramp will provide transition between the subject site's new sidewalk/boulevard and the edge of pavement fronting the neighbouring site to the immediate east ( 8060 Lucas Road).
- Construct a transition taper (20:1) from the end of the road tangent to the east to meet existing edge of pavement. The transition section is to have a 1.0 m wide gravel shoulder.


## Prior to Building Permit Issuance, the developer must complete the following requirements:

1. Submission of a Construction Parking and Traffic Management Plan to the Transportation Department. Management Plan shall include location for parking for services, deliveries, workers, loading, application for any lane closures, and
$\qquad$
proper construction traffic controls as per Traffic Control Manual for works on Roadways (by Ministry of Transportation) and MMCD Traffic Regulation Section 01570.
2. Obtain a Building Permit (BP) for any construction hoarding. If construction hoarding is required to temporarily occupy a public street, the air space above a public street, or any part thereof, additional City approvals and associated fees may be required as part of the Building Permit. For additional information, contact the Building Approvals Department at 604-276-4285.

## Note:

* This requires a separate application.
- Where the Director of Development deems appropriate, the preceding agreements are to be drawn not only as personal covenants of the property owner but also as covenants pursuant to Section 219 of the Land Title Act.

All agreements to be registered in the Land Title Office shall have priority over all such liens, charges and encumbrances as is considered advisable by the Director of Development. All agreements to be registered in the Land Title Office shall, unless the Director of Development determines otherwise, be fully registered in the Land Title Office prior to enactment of the appropriate bylaw.

The preceding agreements shall provide security to the City including indemnities, warranties, equitable/rent charges, letters of credit and withholding permits, as deemed necessary or advisable by the Director of Development. All agreements shall be in a form and content satisfactory to the Director of Development.

- Additional legal agreements, as determined via the subject development's Servicing Agreement(s) and/or Development Permit(s), and/or Building Permit(s) to the satisfaction of the Director of Engineering may be required including, but not limited to, site investigation, testing, monitoring, site preparation, de-watering, drilling, underpinning, anchoring, shoring, piling, pre-loading, ground densification or other activities that may result in settlement, displacement, subsidence, damage or nuisance to City and private utility infrastructure.
- If the development will be constructed in phases and stratified, a Phased Strata Subdivision Application is required. Each phase of a phased strata plan should be treated as a separate parcel, each phase to comply with the Richmond Zoning Bylaw 8500 in terms of minimum lot area, building setback and parking requirements. Please arrange to have the City's Approving Officer review the proposed phased boundaries in the early DP stages. To allow sufficient time for staff review and preparation of legal agreements, the application should be submitted at least 12 months prior to the expected occupancy of development.
- If the development intends to create one or more air space parcels, an Air Space Parcel Subdivision Application is required. To allow sufficient time for staff review and preparation of legal agreements, the application should be submitted at least 12 months prior to the expected occupancy of development.
- Applicants for all City Permits are required to comply at all times with the conditions of the Provincial Wildlife Act and Federal Migratory Birds Convention Act, which contain prohibitions on the removal or disturbance of both birds and their nests. Issuance of Municipal permits does not give an individual authority to contravene these legislations. The City of Richmond recommends that where significant trees or vegetation exists on site, the services of a Qualified Environmental Professional (QEP) be secured to perform a survey and ensure that development activities are in compliance with all relevant legislation.


## Signed

## Date

## Bylaw 10565

## Richmond Zoning Bylaw 8500 Amendment Bylaw 10565 (RZ 23-023857) 8020/ 8040 Lucas Road

The Council of the City of Richmond, in open meeting assembled, enacts as follows:

1. The Zoning Map of the City of Richmond, which accompanies and forms part of Richmond Zoning Bylaw 8500, is amended by repealing the existing zoning designation of the following area and by designating it "SMALL-SCALE MULTI-UNIT HOUSING (RSM/M)".
P.I.D. 004-305-612

Lot 28 Section 21 Block 4 North Range 6 West New Westminster District Plan NWP17986
2. This Bylaw may be cited as "Richmond Zoning Bylaw 8500, Amendment Bylaw 10565".

FIRST READING
SECOND READING
THIRD READING
OTHER CONDITIONS SATISFIED


ADOPTED

## Report to Committee

To: Planning Committee
Date: June 20, 2024
From: Wayne Craig
File: RZ 21-934592
General Manager, Planning and Development
Re: Application by Asteria Properties Inc. for Rezoning at 8240 Williams Road to the "Low Density Townhouses (RTL4)" Zone

## Staff Recommendation

That Richmond Zoning Bylaw 8500, Amendment Bylaw 10578, for the rezoning of 8240
Williams Road to the "Low Density Townhouses (RTL4)" zone, be introduced and given first, second and third reading.


Wayne Craig
General Manager, Planning and Development

WC:cl
Att. 6

|  | REPORT CONCURRENCE |
| :--- | :---: |
| Routed To: | Concurrence |
| Housing Office | $\square$ |

## Staff Report

## Origin

Asteria Properties Inc. has applied on behalf of 1412495 BC Ltd. (Cheng Mingh He, Xiaobo Huang, and Jian Zhao), to the City of Richmond for permission to rezone 8240 Williams Road to the "Low Density Townhouses (RTL4)" zone to permit the development of three townhouse units, with vehicle access from Williams Road. A location map and aerial photo of the subject site are provided in Attachment 1.

## Findings of Fact

A Development Application Data Sheet providing details about the development proposal is provided in Attachment 2.

## Existing Site Condition and Context

A survey of the subject site is included in Attachment 3. The subject site consists of a vacant lot located on the southeast corner of the intersection at Williams Road and Leonard Road.

## Surrounding Development

Existing development immediately surrounding the subject site is as follows:
To the North: Across Williams Road, is a lot zoned "Low Density Townhouses (RTL4)", which is currently undergoing construction of 10 townhouse units at 8233 Williams Road, as approved through rezoning (RZ 18-824503) and the Development Permit (DP 19-858783).

To the South: Is a lot zoned "Single Detached (RS1/E)", which contains a single-family dwelling at 10020 Leonard Road.

To the East: Is a lot zoned "Single Detached (RS1/E)", which contains a single-family dwelling at 8260 Williams Road.

To the West: Across Leonard Road, is a lot zoned "Single Detached (RS1/E)", which contains a single-family dwelling at 10031 Leonard Road.

## Related Policies \& Studies

Official Community Plan
The Official Community Plan (OCP) identifies that the subject site is located in the Broadmoor planning area and that the land use designation for the site is "Neighbourhood Residential" (Attachment 4). This redevelopment proposal is consistent with this designation.

## Arterial Road Land Use Policy

## Land Use Designation

The Arterial Road Land Use Policy designation for the subject site is "Arterial Road Townhouse". This proposal to develop three townhouse units is consistent with this designation.

## Lot Width and Residual Lots

The development criteria for townhouses in the Arterial Road Land Use Policy call for land assembly with a minimum 40 m lot frontage on a minor arterial road and avoiding the creation of residual sites that have less than a 40 m lot frontage. The Policy also recognizes that land assembly with existing narrow lots or on lots containing newer dwellings will be difficult to redevelop. The Policy provides flexibility for the minimum frontage in these circumstances provided the application can meet design guidelines and other requirements, which includes the ability to consolidate vehicle access points and securing shared access by means of a Statutory Right-of-Way (SRW) agreement to adjacent properties to enable their potential redevelopment in the future.

Although this redevelopment proposal involves land assembly with a lot frontage less than 40 m on Williams Road (i.e., approximately 20 m frontage), staff are supportive of the application for the following reasons:

- The neighbouring property to the east at 8260 Williams Road contains a newer single detached dwelling (i.e., constructed in 2010), which makes it financially challenging to pursue land assembly with that property as part of this redevelopment proposal. The applicant has submitted documentation (a copy of which is on file) indicating that efforts have been made in 2022 and 2024 to acquire the property in order to achieve the minimum lot frontage width of 40 m under the Arterial Road Land Use Policy, but that the owner is not interested in redeveloping their property at this time.
- The applicant has submitted a preliminary concept plan to show how 8260 Williams Road could be redeveloped in the future with shared vehicle access through the subject site (a copy of which is on file).
- Prior to final adoption of the rezoning bylaw, the applicant must register a SRW agreement on Title for a Public Right-of-Passage (PROP) over the drive-aisle to secure future shared access to 8260 Williams Road.


## Floodplain Management Implementation Strategy

The proposed redevelopment must meet the requirements of the Richmond Flood Plain Designation and Protection Bylaw 8204. Registration of a flood indemnity covenant on Title is required prior to final adoption of the rezoning bylaw.

## Public Consultation

A rezoning sign has been installed on the subject property. Staff have not received any comments from the public about the rezoning application in response to the placement of the rezoning sign on the property.

The provincial Bill 44 - Housing Statutes (Residential Development) Amendment Act, 2023, which came into force on December 7, 2023, prohibits a Local Government from holding a Public Hearing on a residential rezoning bylaw that is consistent with the OCP. The proposed rezoning application meets the conditions established in the Act and is consistent with the OCP. On this basis, City Council may not hold a Public Hearing on this rezoning application.

## Analysis

## Site Planning

The proposed development consists of three townhouse units on a site that would be approximately $782 \mathrm{~m}^{2}\left(8,423 \mathrm{ft}^{2}\right)$ in area after the required 4 m by 4 m corner cut and 0.91 m wide road dedication along Williams Road. Conceptual development plans proposed by the applicant are included in Attachment 5.

The proposed site layout consists of a three-unit building with a north-south orientation and a drive-aisle off Williams Road along the east side of the site. The building is three storeys at its north end and steps down to two storeys along the interface with existing single-family housing to the south.

Consistent with the intent of the design guidelines for Arterial Road Townhouses, wider than minimum setbacks are proposed to the east and south property line along the interface with existing single-family housing to the east and south.

Main entries for the two southern units face Leonard Road, while two entries are proposed to the northernmost unit on both Williams Road and Leonard Road.

Private outdoor space is proposed for each unit at grade in either the south yard or the yards fronting Leonard Road and Williams Road, and small secondary outdoor spaces are proposed for the middle and south units on the third level overlooking either Leonard Road or the drive-aisle.

Common outdoor amenity space of approximately $26 \mathrm{~m}^{2}$ in area, containing a playhouse, bench, hard and soft landscaping, is proposed in the southeast corner opposite the site entry, which exceeds the minimum size guidelines in the OCP.

## Common Indoor Amenity Space

The applicant proposes a voluntary contribution to the City's Recreation Facilities Reserve Fund in the amount of $\$ 2,066.00 /$ unit for a total contribution of $\$ 6,198.00$ in-lieu-of providing common indoor amenity space on-site. In the event that the contribution is not received within one year of the rezoning bylaw receiving third reading, the contribution shall be recalculated based on the rate in effect at the time of payment, as updated periodically.

## Site Access, Parking and Frontage Improvements

Vehicle access to the subject site is proposed off Williams Road, as far east as possible from the intersection of Leonard Road.

The applicant must register a SRW agreement on Title for PROP over the drive-aisle prior to rezoning bylaw adoption to enable future shared access to the site to the east at 8260 Williams Road upon its redevelopment.

Pedestrian access to each unit is proposed via individual pathways from the public sidewalks along Williams Road and Leonard Road.

On-site vehicle parking is proposed consistent with the Zoning Bylaw requirements in the form of two side-by-side resident parking spaces within each unit's garage and one visitor surface parking space at the south end of the drive aisle. Resident bike parking is proposed to be located within each unit's garage and a visitor bike rack is proposed near the site's entrance. As will be discussed further in this report, additional resident bike parking beyond the Zoning Bylaw requirements is proposed as a Transportation Demand Management (TDM) measure with consideration of a variance request to allow three small vehicle parking spaces.

The applicant submitted a Traffic Impact Assessment prepared by a Professional Engineer, which assesses traffic operations along the subject site's road frontages relative to the proposed development. The assessment confirms that the proposed site plan and frontage improvements are adequate to accommodate on-site circulation of intended vehicle movements (passenger vehicles/small delivery trucks) and site-generated traffic with no impact on existing traffic. The assessment also confirms that when the adjacent property to the east at 8260 Williams Road redevelops with an eastbound extension of the drive-aisle, on-site circulation of large vehicles such as garbage and recycling trucks will be accommodated. The assessment has been reviewed and the findings are supported by City staff.

The applicant is required to enter into a Servicing Agreement (SA) for the design and construction of the improvements prior to final adoption of the rezoning bylaw, including without limitation: new treed/grass boulevards and sidewalks along both frontages and road widening on the east side of Leonard Road, all to transition to the existing boulevard conditions to the east and south of the subject site. Complete details on the scope of the frontage improvements are included in Attachment 6, and the design of the frontage improvements will be further refined through the DP and SA design review process.

To accommodate the frontage improvements, the applicant is required to provide a 4.0 m by 4.0 m corner cut road dedication at the intersection of Leonard Road and Williams Road and a 0.91 m wide road dedication along the Williams Road frontage prior to final adoption of the rezoning bylaw.

The applicant is also required to submit a contribution to the City towards the installation of a special crosswalk at the Williams Road/Leonard Road intersection prior to final adoption of the rezoning bylaw. The ultimate works are to include (but are not limited to) signal poles and cabinet, LED/luminaires, amber flashers and new standard Audible Pedestrian Signal pushbuttons.

## Housing Type and Tenure

This proposal is for three townhouse units that are intended to be strata-titled. Consistent with OCP policy respecting multi-family housing developments, and in order to maximize potential rental and housing opportunities throughout the City, the applicant has agreed to register a restrictive covenant on Title prior to rezoning bylaw adoption prohibiting the imposition of any strata bylaw that would: a) prohibit any residential dwelling unit from being rented; and (b) place age-based restrictions on occupants of any residential dwelling unit.

## Affordable Housing Strategy

The City's Affordable Housing Strategy seeks cash-in-lieu contributions to the Affordable Housing Reserve Fund when considering rezoning applications with 60 or fewer dwelling units. The contributions are sought in lieu of built low-end-of-market rental (LEMR) housing units. In this case, the rezoning application proposes a three-unit townhouse development. The applicant is required to provide a cash-in-lieu contribution to the Affordable Housing Reserve Fund in the amount of $\$ 12.00$ per buildable square foot consistent with the Affordable Housing Strategy and Section 5.15 of Richmond Zoning Bylaw 8500 for rezoning applications that propose the "Low Density Townhouses (RTL4)" zone outside of City Centre. For this proposal, the total contribution requirement is $\$ 60,647.25$ and the applicant must provide this to the City prior to final adoption of the rezoning bylaw.

## Accessibility

Consistent with the OCP guidelines regarding accessible housing, the applicant proposes to provide aging-in-place features in all of the units (e.g., stairwell handrails, lever-type handles for plumbing fixtures and door handles and solid blocking in washroom walls for future grab bar installation beside toilet, bathtub and shower). In addition, the applicant proposes one Convertible Unit (Unit 3). Further review of the Convertible Unit design will be undertaken as part of the Development Permit (DP) application review process.

## Tree Removal and Replacement

There are no trees on the subject property nor within close proximity to common property lines.
Eight bylaw-sized trees that were previously located on-site prior to the submission of this Rezoning application were assessed and approved for removal in December 2020 through a Tree Removal Permit associated with the Demolition Permit application for the former dwelling located on-site. Since this Rezoning application was submitted shortly after tree removal, replacement trees are to be provided at a $2: 1$ ratio (for a total requirement of 16 replacement trees), consistent with the OCP.

The preliminary landscape plan submitted as part of this rezoning application illustrates that eight replacement trees of a variety of species are proposed to be planted in the yards along Williams Road and Leonard Road (Attachment 5). In lieu of planting the remaining eight required replacement trees that cannot be accommodated on-site, the applicant is required to submit a contribution to the City's Tree Compensation Fund in the amount of \$6,144.00.

Through the DP application review process, the landscape plan will be further refined to provide for a mix of coniferous and deciduous tree species (minimum 8 cm caliper or 4 m high).

To ensure that the replacement trees are planted and the landscape plan is adhered to, the applicant is required to submit a Landscaping Security prior to DP issuance in the amount of 100 per cent of a cost estimate prepared by the Registered Landscape Architect (including installation and a 10 per cent contingency). A legal agreement is to accompany the Security, which is to set the terms for its use and release.

## Variances Requested

The preliminary conceptual development plans comply with the "Low Density Townhouses (RTL4)" zone of Richmond Zoning Bylaw 8500, with the exception that variance requests will be sought as part of the Development Permit application to:

- reduce the minimum required lot width from 40.0 m to 18.11 m ;
- reduce the minimum exterior side yard setback along Leonard Road from 6.0 m to 4.5 m ; and
- allow three small vehicle parking spaces.

Staff is supportive of the variance requests for the following reasons:

- The variance to the minimum required lot width is a technical variance as the redevelopment proposal involves only the subject site, which will have an average lot width of 18.11 m after the required road dedication. A functional site plan that meets the design guidelines in the OCP is achievable for this townhouse proposal and the opportunity exists for the adjacent property to the east to redevelop in the future with shared vehicle access through the subject site.
- The proposed 4.5 m exterior side yard setback along Leonard Road enables a deeper setback to be provided to the east property line, resulting in greater separation from the existing adjacent single-family house to the east at 8260 Williams Road. Although the setback is reduced, the proposal maintains consistency with the minimum private outdoor space guidelines in the OCP through provision of yards at ground level and secondary decks for two out of the three units.
- The Zoning Bylaw requires a minimum of 50 per cent of vehicle parking spaces to be standard spaces on a site where the total parking provision is 31 or more spaces. Due to the small size of the proposed development (i.e., three townhouse units), the total on-site resident parking requirement is six spaces. Were the total parking provision 31 or more spaces, the proposed percentage of small vehicle parking spaces would comply (i.e., 50 per cent). The variance request to allow three small vehicle parking spaces provides for a more functional ground floor plan.
The City's Transportation Department has reviewed this redevelopment proposal and supports the variance request, along with the applicant's proposal to increase the amount of resident bike parking spaces from 1.25 spaces per unit to 2.00 spaces per unit for a total of six resident bike parking spaces as a Transportation Demand Management (TDM) measure, which is to be secured through registration of a legal agreement on Title prior to rezoning bylaw adoption.


## Energy Step Code

Consistent with the City's Energy Step Code requirements, the project architect has confirmed that the applicable Energy Step Code performance target has been considered in the proposed design. The proposal is anticipated to achieve Step $3+$ EL-4 of the Energy Step Code.

Further details on how the proposal will meet this commitment will be reviewed as part of the DP and Building Permit (BP) application review processes.

## Site Servicing

Prior to final adoption of the rezoning bylaw, the applicant is required to enter into a SA for the design and construction of: a storm sewer upgrade to 600 mm along Williams Road; an extension of the sanitary sewer along Leonard Road to service and connect to the subject site and to cut and cap the existing sanitary sewer connection at the southwest corner of the property; and the required water, storm and sanitary service connections. As part of the SA, the applicant is also to undertake a capacity analysis of the existing and ultimate condition for the sanitary lines along the west side of Leonard Road and the downstream pipes further south to determine their adequacy, and if they are inadequate the applicant will then be required to design and upgrade the inadequate lines as part of the SA.

The SA is also to include the design and construction of the road and boulevard improvements described previously in this report (e.g., road widening on the east side of Leonard Road, as well as new treed/grassed boulevards and sidewalks along Leonard Road and Williams Road).

Complete details on the scope of the site servicing and frontage improvements are included in Attachment 6.

## Future Development Permit Application Considerations

A DP application is required to be processed to a satisfactory level prior to final adoption of the rezoning bylaw. The DP application will involve further review of the form and character of the proposed development to ensure it is consistent with the design guidelines for multi-family development contained within the OCP, and further refinements may be made to the drawings as part of the review. This includes, but is not limited to:

- Refinement of the site plan and landscape plan to finalize the drive-aisle design, pedestrian circulation in the south portion of the site and the location of heat pump units.
- Further examination of the floor plans to re-orient or remove the third storey deck proposed for the middle unit.
- Enhancement of the tree and plant schedule to the landscape plan to provide for a mix of deciduous and coniferous trees, as well as examination of additional planting opportunities to provide for visual interest and screening at key areas.
- Refinement of the DP drawings to illustrate a more accurate concept for the required off-site improvements along Williams Road and Leonard Road and transitions to existing conditions to the east and south.
- Reviewing and finalizing the proposed exterior building material and colour palette.
- Confirming that all aging-in-place and convertible unit features have been incorporated into dwelling design.
- Reviewing the applicant's response to the principles of Crime Prevention Through Environmental Design (CPTED).
- Further review of the environmental sustainability features to be incorporated into the project and confirmation of compliance with the applicable Energy Step Code.

Additional items may be identified as part of the DP application review process.

## Financial Impact

This rezoning application results in an insignificant Operational Budget Impact (OBI) for off-site City infrastructure (such as roadworks, waterworks, storm sewers, sanitary sewers, street lights, street trees and traffic signals).

## Conclusion

This application is to rezone the property at 8240 Williams Road to the "Low Density Townhouses (RTL4)" zone, to permit the property to be developed for three townhouse units with vehicle access to Williams Road.

This rezoning application complies with the land use designations and applicable policies for the subject site that are contained within the OCP.

The list of rezoning considerations is included in Attachment 6, which has been agreed to by the applicant (signed concurrence on file).

It is recommended that Richmond Zoning Bylaw 8500, Amendment Bylaw 10578 be introduced and given first, second and third reading.


Cynthia Lussier
Planner 2
(604-276-4108)
CL:js
Att. 1: Location Map/Aerial Photo
2: Development Application Data Sheet
3: Site Survey
4: OCP Planning Area Map
5: Conceptual Development Plans
6: Rezoning Considerations

City of

## Richmond



WILLIAMS RD


## City of <br> Richmond



## City of Richmond

## RZ 21-934592

Address: 8240 Williams Road
Applicant: Asteria Properties Inc.
Planning Area(s): Broadmoor

|  | Existing at the time <br> of staff report writing | Proposed |
| :--- | :---: | :---: |
| Owner: | 1412495 BC Ltd. | To be determined |
| Site Size: | $809 \mathrm{~m}^{2}\left(8,708 \mathrm{ft}^{2}\right)$ | $782.54 \mathrm{~m}^{2}\left(8423 \mathrm{ft}^{2}\right)$ |
| Land Uses: | Vacant lot | Townhouses |
| OCP Designation: | Neighbourhood Residential | No change |
| Zoning: | Single Detached (RS1/E) | Low Density Townhouses (RTL4) |
| Number of Units: | 0 | 3 |


| On Future Lot | Bylaw Requirement | Proposed | Variance |
| :---: | :---: | :---: | :---: |
| Floor Area Ratio: | Max. 0.60 | 0.56 | None permitted |
| Buildable Floor Area: | $469.53 \mathrm{~m}^{2}\left(5,053 \mathrm{ft}^{2}\right)$ | $434.80 \mathrm{~m}^{2}\left(4,680 \mathrm{ft}^{2}\right)$ | None permitted |
| Lot Coverage - Buildings: | Max. 40\% | 33\% | None |
| Lot Coverage - Buildings, Structures and Non-porous Surfaces: | Max. 65\% | 64\% | None |
| Lot Coverage - Live Landscaping: | Min. 25\% | 28\% | None |
| Setback - Front Yard (Williams Road): | Min. 6.0 m | 6.0 m | None |
| Setback - Exterior Side Yard (Leonard Road): | Min. 6.0 m | 4.5 m | Variance Requested |
| Setback - Interior Side Yard: | Min. 3.0 m | 7.2 m | None |
| Setback - Rear Yard: | Min. 3.0 m | 4.5 m (ground floor) <br> 6.0 m (second floor) | None |
| Lot Dimensions: | Min. Width: 40.0 m Min. Depth: 35.0 m | Width: 18.11 m (average) Depth: 35.32 m | Variance Requested |
| Building Height: | $\begin{gathered} \text { Max. } 12.0 \mathrm{~m} \\ (3 \text { storeys }) \end{gathered}$ | $\begin{gathered} 11.41 \mathrm{~m} \\ (2 \text { to } 3 \text { storeys }) \end{gathered}$ | None |
| Parking Spaces - Resident: | Min. 2.0/unit (Min. 6 spaces) | 6 spaces | None |
| Parking Spaces - Visitor: | Min. 0.2/unit (Min. 1 space) | 1 space | None |
| Total: | 7 spaces | 7 spaces | None |


| On Future Lot | Bylaw Requirement | Proposed | Variance |
| :--- | :---: | :---: | :---: |
| Tandem Parking Spaces: | Max. $50 \%$ <br> $(3$ spaces $)$ | None | None |
| Standard Parking Spaces: | $100 \%$ <br> $(6$ spaces $)$ | $50 \%$ <br> $(3$ spaces $)$ | Variance <br> Requested |
| Small Parking Spaces: | Not permitted | $50 \%$ <br> $(3$ spaces $)$ |  |



WILLIAMS ROAD


## (C) copgright

d. C. Tam and Associotes

Conodo and B.C. Land Surveyor
115 - B833 Oplin Crascent
Richmond, B.C. VEL 327
Terephone: 214-8928
Fox: 214-8929
E-moil: office ijeton, eDm
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Job Wo. 6578
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Elevation: 3.419 m

NOTE:
Use site Benchmark Tog f5428
PLN $=68$

CERTIFIED CORRECT: LOT DIMENSION ACCORDNG TO FIED SURVEY. Digitally sinned by
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September 25th, 2023.

## 6. Broadmoor




8240 WILLIAMS RD - 3-UNIT TOWNHOUSE DEVELOPMENT
ECT DATA

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LEONARD ROAD



AERIAL UEWLOOKING EASTWARD


AERIAL MEW LOOKING SOUTHWESTWARD


AERIAL VEW LOOKING NORTHEASTWARD






## Prior to final adoption of Richmond Zoning Bylaw 8500, Amendment Bylaw 10578, the applicant is required to complete the following:

1. (Development Permit) The submission and processing of a Development Permit* application completed to a level deemed acceptable by the Director of Development.
2. (Road Dedication) 4.0 m by 4.0 corner cut road dedication at the northwest corner of the subject site and 0.91 wide road dedication along the entire Williams Road frontage. Note: this may require an overlay of the proposed functional plan with the dedication plan along with signed and sealed confirmation from a Professional Engineer that the required improvements can be accommodated within the dedication area.
3. (Access to Future Adjacent Development) Registration of a cross-access easement, statutory right-of-way, and/or other legal agreements or measures, as determined to the satisfaction of the Director of Development, over the internal drive-aisle to enable future potential public shared access to adjacent development to the east, including the installation of wayfinding and other appropriate signage on the subject property, and requiring a covenant that the owner provide written notification of this through the disclosure statement to all initial purchasers, provide an acknowledgement of the same in all purchase and sale agreements, and post signage in the initial sales centre advising purchasers of the potential for these impacts. The maintenance \& liability responsibility is to be clearly noted in the legal agreement and, the design of the drive-aisle must be prepared in accordance with good engineering practice with the objective to optimize public safety.
4. (Flood Indemnity Covenant) Registration of a flood indemnity covenant on title (Area A).
5. (No Rental and Age Restrictions) Registration of a restrictive covenant prohibiting (a) the imposition of any strata bylaw that would prohibit any residential dwelling unit from being rented; and (b) the imposition of any strata bylaw that would place age-based restrictions on occupants of any residential dwelling unit.
6. (TDM] Measures) Registration of a legal agreement to secure City acceptance of the applicant's voluntary contribution of 2.00 resident bike parking spaces per unit as a Transportation Demand Management (TDM) measure associated with the proposed parking supply.
7. (Contribution - Indoor Amenity) City acceptance of the applicant's voluntary contribution in the amount of $\$ 2,066.00$ per dwelling unit (e.g. $\$ 6,198.00$ ) in-lieu of the provision of on-site indoor amenity space to the City's Recreation Facilities Reserve Fund. In the event that the contribution is not received within one year of the rezoning bylaw receiving third reading, the contribution shall be recalculated based on the rate in effect at the time of payment, as updated periodically by the City.
8. (Contribution - Affordable Housing) City acceptance of the applicant's voluntary contribution in the amount of $\$ 12.00$ per buildable square foot (e.g. $\$ 60,647.25$ ) to the City's Affordable Housing Reserve Fund.
9. (Voluntary Tree Replacement Contribution) City acceptance of the applicant's voluntary contribution in the amount of $\$ 6,144.00$ to the City's Tree Compensation Fund for the planting of replacement trees within the City inlieu of planting the balance of required replacement trees on-site.
10. (Contribution - Pedestrian Traffic Signal) City acceptance of the applicant's voluntary contribution in the amount of $\$ 15,000.00$ towards the installation of a special crosswalk at the Williams Road/Leonard Road intersection. The ultimate works are to include (but are not limited to): signal poles and cabinet;
LED/luminaires; amber flashers; and new standard Audible Pedestrian Signal pushbuttons.
11. (Fees - Notices) Payment of all fees in full for the cost associated with the Public Hearing Notices, consistent with the City's Consolidated Fees Bylaw No 8636, as amended.
12. (Servicing Agreement) Enter into a Servicing Agreement* for the design and construction of the servicing and frontage improvements described herein. A Letter of Credit or cash security for the value of the Service Agreement works, as determined by the City, will be required as part of entering into the Servicing Agreement. The scope of works is include, but is not limited to:

## Water Works:

a) Using the OCP Model, there is $518 \mathrm{~L} / \mathrm{s}$ of water available at a 20 psi residual at the 8240 Williams Road frontage. Based on your proposed development, your site requires a minimum fire flow of $220 \mathrm{~L} / \mathrm{s}$.
b) The applicant is required to coordinate with Richmond Fire-Rescue to confirm whether fire hydrants are required along the proposed development's William Road frontage. If required by RFR, the necessary water main and hydrant installations shall be reviewed by the City's Engineering Department and added to the scope of the SA design.
c) At the applicant's cost, the applicant is required to:
i. Submit Fire Underwriter Survey (FUS) or International Organization for Standardization (ISO) fire flow calculations to confirm development has adequate fire flow for onsite fire protection. Calculations must be signed and sealed by a Professional Engineer and be based on Building Permit (BP) stage building designs.
ii. Review hydrant spacing on all road frontages and install new fire hydrants as required to meet City spacing requirements for the proposed land use.
iii. Provide a Statutory Right-of-Way (SRW) for the water meter to be located on site. Minimum SRW dimensions to be the size of the meter box (from the City of Richmond supplementary specifications) + any appurtenances (for example, the bypass on W2o-SD) +0.5 m on all sides. Exact SRW dimensions to be finalized during the SA design review process.
d) At the applicant's cost, the City will:
i. Cut and cap at the main the existing water service connection and remove the existing water meter.
ii. Provide a new service connection complete with water meter. The water service connection shall be tied in to the existing watermain at the Leonard Rd frontage. Details will be finalized as part of the SA design review process.
iii. Complete all tie-ins for the proposed works to existing City infrastructure.

## Storm Sewer Works:

e) At the applicant's cost, the applicant is required to:
i. Provide an erosion and sediment control plan for all on-site and off-site works, to be reviewed as part of the SA design review process.
ii. Remove the manhole closest to the northwest corner of the property to allow for drainage upgrade.
iii. Upgrade the existing drainage on the Williams Road frontage (approximately 30 m ) to 600 mm starting from the Leonard Road center line to the east property line of the subject site, complete with manholes.
iv. Cut and cap the east storm sewer system on Leonard Road south of the existing manhole on Williams Road and north of the southwest new manhole aligned with the existing west storm sewer on Leonard Road for decommissioning. Fill as per MMCD and abandon.
v. Cut and cap the existing service connection on the southwest corner of the property.
vi. Install a new storm sewer in the middle of Leonard Road starting from the new drainage line on Williams Road to the south of the property line, complete with manholes. Tie back to the existing east and west 300 mm storm sewers, complete with inspection chambers.
vii. Install new service connections on Leonard Road to service the proposed development site and the property to its west, complete with inspection chambers. Details will be determined as part of the SA design review process.
viii. Subject to transportation's frontage improvement requirements, developer is to upgrade the existing drainage along the Leonard Road frontage from the south property line to the new man hole on Williams Rd.
f) At the applicant's cost, the City will:
i. Complete all tie-ins for the proposed works to existing City Infrastructure.

Sanitary Sewer Works:
g) At the applicant's cost, the applicant is required to:
i. Not start onsite excavation or foundation construction until completion of rear-yard sanitary works by City crews.
ii. Under the applicable existing conditions outlined in the OCP, the applicant is to provide a capacity analysis for the existing and the ultimate condition. If the existing sanitary lines along the west side of Leonard Road and the downstream pipes further south are inadequate as per the capacity analysis, the applicant will then be required to upgrade the inadequate lines.
iii. Extend the sanitary sewer 2.0 meters north from the manhole between 10051 and 10031 Leonard Road, connecting it to a new manhole. From there, extend the sewer eastward to reach the property at 8240 Williams Road.
h) At the applicant's cost, the City will:
i. Provide a new service connection to the proposed site. The sanitary service connection shall be tied in to the existing sanitary system at the Leonard Road frontage.
ii. Cut and cap the existing sanitary connection at the southwest corner of the subject site.
iii. Complete all tie-ins for the proposed works to existing City infrastructure.

## Frontage Improvements:

i) Williams Road Frontage Improvements:
i. The existing sidewalk behind the curb is to be removed and a new 2.0 m wide concrete sidewalk is required to be constructed along the new property line after the required road dedication. A 1.5 m wide landscaped boulevard is to be placed between the curb and the new sidewalk. The new sidewalk and boulevard are to transition to meet the existing frontage treatments to the east of the subject site. The cross-section elements of the frontage improvements (from south to north), are to include:

- The subject site's new north property line.
- 2.0 m wide concrete sidewalk.
- 1.5 m wide grass boulevard with street trees.
- 0.15 m wide curb.

Note: a 0.91 m wide road dedication across the entire Williams Road frontage is to be provided to support the required frontage improvements. A 4.0 m by 4.0 m corner cut road dedication is also required at the northwest corner of the subject site. The exact measurements of these dedications are to be determined as part of the road functional design process and legal surveys at SA stage.
ii. All existing driveway crossings along the Williams Road frontage are to be closed. The applicant is responsible for the removal of the existing driveway crossings/letdowns and the replacement with barrier curb/gutter, boulevard and concrete sidewalk as per the standards described above.
iii. A new driveway off Williams Road is to be provided as far east within the frontage as possible.
j) Leonard Road Frontage Improvements (Road Works):
i. The City's Engineering Design Specifications for local roads (R-5-DS) require a pavement width of 8.5 m . The existing pavement width along the site's Leonard Road frontage is short of the established standards and is required to be widened. The Applicant is required to widen the existing pavement as per the following:

- Measuring from the existing centreline of the road towards the site, widen the pavement to 4.25 m (onehalf of the full 8.5 m pavement width).
- Remove the existing extruded curb and construct new concrete curb/gutter along the edge of widened pavement.
- Provide asphalt flare to meet existing edge of pavement to the south based on horizontal 1:20 taper with 1.0 m wide gravel shoulder.
- Reconstruct the curb/gutter line at the southeast corner of the Leonard Road/Williams Road intersection based on a curb return radius of 5.5 m .
- Construct dual wheelchair ramps (R-12-SD) at the southeast corner of the Leonard Road/Williams Road intersection with landing pads per TAC standards.
Note: The exact dimensions of the above frontage improvements are to be determined as part of the road functional design process and legal surveys at SA stage.
k) Leonard Road Frontage Improvements (Behind-the-Curb Works)):
i. Remove the existing asphalt pathway and construct a new concrete sidewalk and landscaped boulevard. The new sidewalk and boulevard are to transition to meet the existing frontage treatments to the south of the subject site including replacement of the existing extruded curbs. The cross-section elements of the frontage improvements (from east to west), are to include:
- The subject site's west property line.
- $\quad 0.95 \mathrm{~m}$ wide boulevard.
- $\quad 2.0 \mathrm{~m}$ wide concrete sidewalk.
- 1.5 m wide grass boulevard with street trees.
- New 0.15 m wide east curb of Leonard Road.

Note: The exact dimensions of the above frontage improvements are to be determined as part of the road functional design process and legal surveys at SA stage.

1) All existing driveway crossings along the Leonard Road frontage are to be closed. The applicant is responsible for the removal of existing driveway crossings/let-downs and the replacement with barrier curb/gutter, boulevard with street trees and concrete sidewalk as per the standards described above.
m) Road Functional Plans:
i. Road Functional Plans are required for approval by the City. The plans are to show:

- All road works and behind-the-curb frontage improvements along both road frontages as per the requirements identified above.
- The layout of the southeast corner of the Williams Road/Leonard Road intersection.
- Complete cross-sections of the required improvements along both road frontages.
- Pavement marking and traffic/parking signage plans.
ii. Consult the City's Engineering Department comments below about utility requirements and include those requirements in the Road Functional Plans.
iii. Consult the City's Parks Department about the requirements for tree placement and include those requirements in the Functional Plans.


## Street Lighting:

n) At the applicant's cost, the applicant is required to:
i. Review street lighting levels along all road and lane frontages, and upgrade as required.

## General Items:

o) At the applicant's cost, the applicant is required to:
i. Complete other frontage improvements as per the City's Transportation Department requirements.
ii. Coordinate with BC Hydro, Telus, and other private communication service providers:

- To pre-duct for future hydro, telephone and cable utilities along all road frontages.
- Before relocating/modifying any of the existing power poles and/or guy wires within the property frontages.
- To underground overhead service lines.
iii. Locate/relocate all aboveground utility cabinets and kiosks required to service the proposed development and proposed undergrounding works, and all aboveground utility cabinets and kiosks located along the development's frontages, within the developments site (see list below for examples). A functional plan showing conceptual locations for such infrastructure shall be included in the design review process. Please coordinate with the respective private utility companies and the project's lighting and traffic signal consultants to confirm the requirements (e.g. SRW dimensions) and the locations for the aboveground PLN - 79
structures. If a private utility company does not require an aboveground structure, that company shall confirm this via a letter to be submitted to the City. The following are examples of SRWs that shall be shown on the architectural plans/functional plan, the SA drawings, and registered prior to SA design approval:

BC Hydro PMT - $4.0 \times 5.0 \mathrm{~m}$
BC Hydro LPT $-3.5 \times 3.5 \mathrm{~m}$
Street light kiosk $-1.5 \times 1.5 \mathrm{~m}$
Traffic signal kiosk $-2.0 \times 1.5 \mathrm{~m}$
Traffic signal UPS $-1.0 \times 1.0 \mathrm{~m}$
Shaw cable kiosk - $1.0 \times 1.0 \mathrm{~m}$
Telus FDH cabinet $-1.1 \times 1.0 \mathrm{~m}$
iv. Provide, prior to start of site preparation works or within the first SA submission, whichever comes first, a preload plan and geotechnical assessment of preload, dewatering, and soil preparation impacts on the existing utilities fronting the development site and provide mitigation recommendations.
v. Submit a proposed strategy at the BP stage for managing excavation de-watering. Note that the City's preference is to manage groundwater on-site or by removing and disposing at an appropriate facility. If this is not feasible due to volume of de-watering, the applicant will be required to apply to Metro Vancouver for a permit to discharge into the sanitary sewer system. If the sanitary sewer does not have adequate capacity to receive the volume of groundwater, the applicant will be required to enter into a de-watering agreement with the City wherein the applicant will be required to treat the groundwater before discharging it to the City's storm sewer system.
vi. Not encroach into City SRWs with any proposed trees, retaining walls, or other non-removable structures. Retaining walls proposed to encroach into SRWs must be reviewed by the City's Engineering Department.
vii. If applicable, coordinate the SA design for this development with the SA for the adjacent development(s), both existing and in-stream. The applicant's civil engineer shall submit a signed and sealed letter with each SA submission confirming that they have coordinated with civil engineer(s) of the adjacent project(s) and that the SA designs are consistent. The City will not accept the first submission if it is not coordinated with the adjacent developments. The coordination letter should cover, but not be limited to, the following:

Corridors for City utilities (existing and proposed water, storm sewer, sanitary and DEU) and private utilities.
Pipe sizes, material and slopes.
Location of manholes and fire hydrants.
Road grades, high points and low points.
Alignment of ultimate and interim curbs.
Proposed street lights design.
viii.Enter into, if required, additional legal agreements, as determined via the subject development's $\mathrm{SA}(\mathrm{s})$ and/or Development Permit(s), and/or BP(s) to the satisfaction of the Director of Engineering, including, but not limited to, site investigation, testing, monitoring, site preparation, de-watering, drilling, underpinning, anchoring, shoring, piling, pre-loading, ground densification or other activities that may result in settlement, displacement, subsidence, damage or nuisance to City and private utility infrastructure.

## Prior to the Development Permit* application being forwarded to the Development Permit Panel for consideration, the applicant is required to:

- Submit written confirmation from a registered acoustic consultant that noise associated with proposed heat pump operation will comply with the City's Noise Regulation Bylaw, along with recommendations for any measures that may be used on-site to mitigate noise impacts from heat pump operation.


## Prior to Building Permit (BP)* issuance, the applicant must complete the following requirements:

- Incorporation of accessibility measures in BP plans as determined via the Rezoning and/or Development Permit processes (e.g., Aging-in-Place Features in all units, and Convertible Unit Features in the south unit of the building).
- Submission of a Construction Parking and Traffic Management Plan to the Transportation Department. The Management Plan shall include location for parking for services, deliveries, workers, loading, application for any lane
closures, and proper construction traffic controls as per Traffic Control Manual for works on Roadways (by Ministry of Transportation) and MMCD Traffic Regulation Section 01570.
- If applicable, payment of latecomer agreement charges, plus applicable interest associated with eligible latecomer works.
- Obtain a BP for any construction hoarding. If construction hoarding is required to temporarily occupy a public street, the air space above a public street, or any part thereof, additional City approvals and associated fees may be required as part of the BP. For additional information, contact the Building Approvals Department at 604-276-4285.


## Note:

* This requires a separate application.
- Where the Director of Development deems appropriate, the preceding agreements are to be drawn not only as personal covenants of the property owner but also as covenants pursuant to Section 219 of the Land Title Act.
All agreements to be registered in the Land Title Office shall have priority over all such liens, charges and encumbrances as is considered advisable by the Director of Development. All agreements to be registered in the Land Title Office shall, unless the Director of Development determines otherwise, be fully registered in the Land Title Office prior to enactment of the appropriate bylaw.
The preceding agreements shall provide security to the City including indemnities, warranties, equitable/rent charges, letters of credit and withholding permits, as deemed necessary or advisable by the Director of Development. All agreements shall be in a form and content satisfactory to the Director of Development.
- Additional legal agreements, as determined via the subject development's Servicing Agreement(s) and/or Development Permit(s), and/or Building Permit(s) to the satisfaction of the Director of Engineering may be required including, but not limited to, site investigation, testing, monitoring, site preparation, de-watering, drilling, underpinning, anchoring, shoring, piling, pre-loading, ground densification or other activities that may result in settlement, displacement, subsidence, damage or nuisance to City and private utility infrastructure.
- If the development will be constructed in phases and stratified, a Phased Strata Subdivision Application is required. Each phase of a phased strata plan should be treated as a separate parcel, each phase to comply with the Richmond Zoning Bylaw 8500 in terms of minimum lot area, building setback and parking requirements. Please arrange to have the City's Approving Officer review the proposed phased boundaries in the early DP stages. To allow sufficient time for staff review and preparation of legal agreements, the application should be submitted at least 12 months prior to the expected occupancy of development.
- If the development intends to create one or more air space parcels, an Air Space Parcel Subdivision Application is required. To allow sufficient time for staff review and preparation of legal agreements, the application should be submitted at least 12 months prior to the expected occupancy of development.
- Applicants for all City Permits are required to comply at all times with the conditions of the Provincial Wildlife Act and Federal Migratory Birds Convention Act, which contain prohibitions on the removal or disturbance of both birds and their nests. Issuance of Municipal permits does not give an individual authority to contravene these legislations. The City of Richmond recommends that where significant trees or vegetation exists on site, the services of a Qualified Environmental Professional (QEP) be secured to perform a survey and ensure that development activities are in compliance with all relevant legislation.
(signed concurrence on file)


# Richmond Zoning Bylaw 8500 Amendment Bylaw 10578 (RZ 21-934592) <br> 8240 Williams Road 

The Council of the City of Richmond, in open meeting assembled, enacts as follows:

1. The Zoning Map of the City of Richmond, which accompanies and forms part of Richmond Zoning Bylaw 8500, is amended by repealing the existing zoning designation of the following area and by designating it "LOW DENSITY TOWNHOUSES (RTL4)".
P.I.D. 001-947-338

Lot 3 Section 33 Block 4 North Range 6 West New Westminster District Plan 14866
2. This Bylaw may be cited as "Richmond Zoning Bylaw 8500, Amendment Bylaw 10578".

FIRST READING
SECOND READING
THIRD READING
OTHER CONDITIONS SATISFIED


ADOPTED

## Report to Committee

| To: | Planning Committee | Date: |
| :--- | :--- | :--- |
| From: June 19, 2024 |  |  |
|  | Wayne Craig | File: |
|  | General Manager, Planning and Development |  |

Re: Heritage Alteration Permit for 12111 3rd Avenue (Steveston Hotel)

## Staff Recommendation

That a Heritage Alteration Permit which would permit exterior alterations on the identified heritage building, and associated landscaping, at 12111 3rd Avenue be issued.


Wayne Craig
General Manager,
Planning and Development
Att. 4

| REPORT CONCURRENCE |  |  |
| :--- | :---: | :---: |
| Routed To: | Concurrence | Concurrence of General Manager |
| Policy Planning | $\square$ |  |

## Staff Report

## Origin

Kanaris Demetre Lazos has applied for a Heritage Alteration Permit (HAP) to make exterior alterations to the identified heritage building known as the Steveston Hotel, located at 12111 3rd Avenue in the Steveston Village Heritage Conservation Area.

The proposal is to make exterior changes to the main floor façades of the north wing (the pub portion) in order to convert the existing pub to additional hotel suites, which are permitted under the current "Steveston Commercial (CS2)" zone. No changes are proposed on the second floor or to the south portion of the building and there is no additional floor area proposed.

A location map and an aerial photograph are provided in Attachment 1.

## Background

## Heritage Value

The Steveston Hotel at 12111 3rd Avenue is one of 17 identified heritage buildings in the Steveston Village Heritage Conservation Area. The hotel was constructed in 1894 and served the population of Steveston during the boom years of the fishing and canning industries. It provided a refuge following the 1918 fire and housed the post office during the rebuilding.

The addition to the north was built in 1948 which included a pub on the main floor and additional hotel units on the second floor. At the same time, the exterior of the original 1894 portion of the building was significantly altered at that time to match the new addition. The building has undergone further alterations since then, including replacement and reconfiguration of the ground floor windows and doors, and recladding with stucco and aluminum siding. The building has continued in its original hospitality use as hotel, restaurant and pub.

The heritage value of the Steveston Hotel lies in its historic association with the development of the Steveston townsite and its social and cultural value as a community gathering place. The character-defining elements of the Steveston Hotel include its landmark status and prominent location, its role as a social gathering place, and surviving elements of its two stages of construction including the flat-roof form, simple lines and upper floor window pattern.

Historic photographs of the building are included in Attachment 2. The Statement of Significance for the Steveston Hotel is included in Attachment 3.

The Steveston Hotel has seen substantial alterations to the exterior over its 130-year history. The current pub portion of the building was added 74 years ago. Since 2017 the hotel has seen the issuance of a number of minor Heritage Alteration Permits for windows, doors and exterior finishes; however the building retains the overall form, massing and upper floor window pattern of this heritage resource.

## Surrounding Development

To the North: The Steveston Courthouse, a protected heritage building, as well as a non-heritage building at 12011 3rd Avenue, zoned "Steveston Commercial (CS2)". The property is the subject of a rezoning application, currently under staff review, to permit a three-storey mixed-use building (RZ 17-794156) to be processed under separate report.

To the South
and West: The Gulf of Georgia Cannery National Historic Site on a property zoned "Light Industrial (IL)".

To the East: Across 3rd Avenue is a mixed-use building known as the Roderick, ranging one to three storeys on a property zoned "Commercial Mixed Use (ZMU33) Steveston Village".

## Related Policies \& Studies

Official Community Plan \& Steveston Area Plan
Section four of the City's Official Community Plan (OCP) provides city-wide direction and policy to preserve, promote and celebrate community heritage. The subject site is designated "Neighbourhood Service Centre" in the OCP and "Heritage Mixed-Use (Commercial-Industrial with Residential \& Office Above) in the Steveston Area Plan. The proposed expansion of hotel use is consistent with the plan and the current zoning of "Steveston Commercial (CS2)".

## Steveston Village Heritage Conservation Area

Steveston Village is also designated as a Heritage Conservation Area (HCA). In the HCA, 17 buildings and some landscape features are identified as heritage resources. The subject building is one of the 17 protected heritage properties.

The Steveston Area Plan seeks to conserve significant heritage resources throughout the Steveston area and conserve the identified heritage resources within the Steveston Village Node as outlined in the Steveston Village Conservation Strategy. A Heritage Alteration Permit is required if exterior alterations are proposed to a protected heritage property within the Heritage Conservation Area to ensure the proposed changes do not negatively impact the overall heritage value. Conservation of protected heritage properties is to be guided by the Steveston Village Conservation Strategy (2009) and the Standards and Guidelines for the Conservation of Historic Places in Canada (2nd edition, 2010, Parks Canada). Any new construction or addition on a site where there is a protected heritage building is to be consistent with the Development Permit guidelines in the Steveston Area Plan in addition to the above noted guidelines. The proposed changes to the facades are limited to retain the existing form and character of the building. The proposed landscaping is in keeping with the design guidelines for Steveston Village.

## Public Consultation

A Heritage Alteration Permit notification sign has been installed on the subject property. Also, early notification has been mailed to residents and property owners within 100 metres of the subject site. Staff have received one phone inquiry from the public to obtain further information on the proposed scope of work.

## Richmond Heritage Commission

The Heritage Alteration Permit application was presented to the Richmond Heritage Commission on May 15, 2024. The Commission supported the application subject to landscaping improvements for the area in front of the building fronting 3rd Avenue. An excerpt from the Commission meeting minutes is included in Attachment 4.

In response to the Commission's comments, updates have been made to the proposed design:

- The main floor window type has been updated to more closely coordinate with the upper floor window type, with vertical orientation and awning openings (push-out windows).
- Landscaping has been further developed to improve the interface with the public edge along 3rd Avenue and to increase privacy for hotel guests and contribute to the character of the streetscape. Planters have been increased in number and moved to the front edge of the property. The planter material has been updated to black powder-coated metal instead of concrete, the proposed plants have been specified, and irrigation has been added.


## Analysis

The current proposal is to convert the existing pub to additional hotel suites without adding any additional area to the existing building, which are permitted under the current "Steveston Commercial (CS2)" zone, and make exterior changes to the main floor façades of the north wing (the pub portion) in order to accommodate the new use. No changes are proposed on the second floor or to the south portion of the building containing the original part of the hotel.

The proposed exterior alterations are limited to those required to maintain the current structure and façade, and achieve the change in internal layout to create hotel suites. The proposed arrangement of doors and windows corresponds to the interior layout proposed by the applicant to achieve five new suites, replacing the current pub use.

Details of the proposed scope of work are:

- East (front) elevation:
- Replace the existing four fixed windows with new openable windows (fixed lower portion with awning openings above) in the same locations and dimensions;
- Add one new window of the same size and type at south end of the façade;
- Retain the existing wood entry doors and hardware and change glazing to clear glass;
- Remove the metal and glass canopy over the south entry doors, and extend the railing across the opening;
- Add eleven fixed planters with plant materials at the patio edge; and,
- Replace the wording on the fascia signage, removing "Est. 1895", "Buck \& Ear" and "Bar And Grill" to replace with "Steveston Suites".
- North (side) elevation:
- Remove an existing exit door and install four new windows, style to match the east elevation; and,
- Add stucco over existing concrete block walls and paint to match existing stucco.
- West (rear) elevation:
- Replace one set of existing double doors with new glazed double doors with aluminum frame;
- Replace one set of existing double doors with larger, glazed patio doors with a transom window;
- Remove an existing exit door;
- Replace one existing window, remove one existing window, and add five new windows of varying sizes, style to match east elevation; and,
- Add stucco over existing concrete block walls and paint to match existing stucco.
- The proposed new window and door frames will match the building's existing aluminum frames (colour and style). Wood trim is proposed to be added to frame the main floor windows.

The proposal includes some landscaping treatment along the front of the proposed new hotel suites. The Steveston Village General Guidelines (9.3.2.1) in the Steveston Area Plan provide guidance on Landscape Elements including encouraging the provision of planters, window boxes and/or other types of container gardens to provide an abundance of year-round seasonal colour. The Design Criteria for the Steveston Revitalization Area (Sakamoto Guidelines, prepared in 1987, and included in the Steveston Area Plan) also indicates the addition of landscaping in containers where space allows, such as in the front setback of a building.

The proposed landscape plan for the patio area fronting 3rd Avenue has been refined in response to comments received from the Richmond Heritage Commission. The existing railings and paving are proposed to be retained. Planters and plant materials will be added to provide a buffer between the public sidewalk and the hotel frontage, increase privacy of hotel guests, and contribute to the streetscape character. While street trees were historically at this site, the planter program option proposed by the Commission was considered to be more closely aligned with the design guidelines for Steveston Village.

To ensure the provision of landscaping, a legal agreement and associated landscape security in the amount of $\$ 5,742$ is required prior to Building Permit issuance.

Given the limited scope of work on the exterior, heritage restoration of the building is not proposed at this time. The applicant has worked with staff to minimize changes to the facades and retain the existing form and character. The addition of landscaping in planters is in keeping with the design guidelines for Steveston Village.

## Conclusion

It is recommended that the Heritage Alteration Permit (HA23-035279) for 12111 3rd Avenue be issued to permit the proposed exterior alterations and landscaping.


Planner 2 (Policy Planning) - Heritage Planner
JM:cas
Att. 1: Location Map and Aerial Photograph
2: Historic photographs (1948 and 1951)
3: Statement of Significance
4: Excerpt from the May 15, 2024 Richmond Heritage Commission Minutes

## Prior to Building Permit Issuance, the developer must complete the following requirements:

1. Submission of the landscape security in the amount of $\$ 5,742$. A legal agreement is required to accompany the Landscape Security to set the terms for the use and release of the security.
2. Submission of a Construction Parking and Traffic Management Plan to the Transportation Department. Management Plan shall include location for parking for services, deliveries, workers, loading, application for any lane closures, and proper construction traffic controls as per Traffic Control Manual for works on Roadways (by Ministry of Transportation) and MMCD Traffic Regulation Section 01570.
3. Obtain a Building Permit (BP) for any construction hoarding. If construction hoarding is required to temporarily occupy a public street, the air space above a public street, or any part thereof, additional City approvals and associated fees may be required as part of the Building Permit . For additional information, contact the Building Approvals Department at 604-276-4285.

## Note:

- Additional legal agreements, as determined via the subject development's Servicing Agreement(s) and/or Development Permit(s), and/or Building Permit(s) to the satisfaction of the Director of Engineering may be required including, but not limited to, site investigation, testing, monitoring, site preparation, de-watering, drilling, underpinning, anchoring, shoring, piling, pre-loading, ground densification or other activities that may result in settlement, displacement, subsidence, damage or nuisance to City and private utility infrastructure.

City of

## Richmond



| - | $\underset{\text { HA } \underset{\text { PLN } 89}{23-035279}}{\substack{\text { 23 }}}$ | Original Date: 01/03/24 Revision Date $\qquad$ |
| :---: | :---: | :---: |

City of Richmond


Original Date: 01/03/24
Revision Date:

Note: Dimensions are in METRES

Historic Photographs (1948 and 1951)

## 12111 3rd Avenue (Steveston Hotel)



Steveston Hotel addition under construction, 1948
City of Richmond Archives, Photograph 1986583.


Steveston Hotel after construction of addition and exterior alterations to original facade, 1951 BC Archives, I-32961.

22. 12111 3rd Avenue Steveston Hotel/Sockeye Hotel

## Description

The Steveston Hotel (Sockeye Hotel) takes up the west side of a full block along Third Avenue. The historic place is a two-storey, utilitarian structure with a flat, unarticulated façade and a flat roof. It directly fronts the street, without transition or landscaping.

Values
The Steveston Hotel is valued for its historic association with the development of the Steveston townsite and its social and cultural value as a community gathering place and local business. Constructed in 1894, the hotel represents the economic infrastructure which supported the local fishing and canning industries historically, and the tourism industry today. As an historic and longstanding fixture in the community, it is significant that this historic place has had continuing use as a gathering place for the town's citizens, and continues to operate in its original function today.

Architecturally, the Steveston Hotel is an excellent example of a building which predates the fire of 1918. A significant landmark building in the commercial downtown of the village, it represents the growth of Steveston as a prosperous frontier town in the late nineteenth and early twentieth centuries. It is also important to note the role of this building as a refuge for many after the fire, and its contribution to rebuilding the town seen in its temporary housing of the Steveston Post Office for a time.

## Character-Defining Elements

The character-defining elements of the Steveston Hotel include:

- The hotel's landmark status at the terminus of Steveston's main street
- Its prominent location at the comer of Moncton Street and 3rd Avenue
- The liveliness and diversity the establishment lends to the street edge along 3rd Avenue
- Surviving elements of its two stages of construction, seen in such elements as its flat-roofed form and simple lines

This resource met the following criteria:

| Criterion 1: | The overall contribution of the resource to the heritage <br> value and character of Steveston |
| :--- | :--- |
| Criterion 2: | The ability of the resource to represent a certain <br> historical process, function and style |
| Criterion 3: | The level of importance of associations with an era in <br> Steveston's history and development |
| Criterion 4: | The intactness and evocative qualities |

# Excerpt of the Minutes to the Richmond Heritage Commission meeting 

Wednesday, May 15, 2024-7:00 pm

Cisco Webex

## Heritage Alteration Permit for 12111 3rd Avenue (HA23-035279)

Minhee Park, Planner 3, from Policy Planning provided a presentation about the application including the heritage status of the site, a brief history of the building's construction and alterations, and an overview of the proposed exterior changes. This included the following information:

- The Steveston Hotel is a protected heritage property in the Steveston Village Heritage Conservation Area.
- It was constructed in 1894. The pub addition was built in 1948. The hotel was significantly altered at that time and there have been further alterations to the facades since then. While many of the original features have been lost, the flat roof form, overall massing and second floor window pattern remain.
- Five large hotel suites are proposed. Hotel use is permitted under the current zone. Exterior changes proposed to accommodate the new use require a Heritage Alteration Permit.
- The proposed work includes the following:

On the east (street) elevation:

- Replace the existing four fixed windows with new openable windows in the same locations and dimensions, and add a new window of same size at the south end of the façade;
- Add wood trim to frame windows;
- Retain the existing wooden entry doors in same locations and change glazing to clear glass;
- Remove the metal and glass canopy over the south entry doors;
- Add fixed planters and plant materials; and
- Replace the current wording on signage.

On the north elevation:

- Remove an existing exit door and install four new sliding windows.

On the west (rear) elevation:

- Replace one set of existing double doors with new glazed doors with aluminum frame;
- Replace one set of existing double doors with larger patio doors with transom;
- Remove existing exit door;
- Replace one existing window and remove one existing window; and
- Add five new sliding windows of varying sizes.
- Staff have requested that the windows on the north and west elevations be consistent with the quality of those proposed on the east elevation. Sliding windows are discouraged.
- The exterior changes are limited to accommodate the proposed interior layout for hotel suites. No landscape changes are proposed, except for addition of concrete planters.

In response to the Commission's questions Ms Park provided the following additional information:

- The proposed planters would be located against the building, beneath the main floor windows.
- The existing railing would remain in place.
- The applicant is to provide details of the plants proposed for the planters.
- The proposed units would be short-term rental hotel units, not apartments.

In response to the Commission's questions and comments the owner provided the following additional information:

- Due to business challenges, the owner wishes to convert the existing pub to apartment suites.
- Only the main floor windows will be changed. The new windows will be double-glazed, operable, with metal frames to match the others on the building.
- The owner wants to have larger windows on the main floor than those on the upper floor, so keeping existing window dimensions.

The Commission provided the following comments:

- It was suggested that the new windows on the main floor look like a family of windows with those on the upper floor such as having a smaller lite at the top that opens.
- The minor changes proposed to the building look acceptable.
- The historic photographs of the hotel show trees at the front. Reintroducing three or four trees could connect to the history of the site.
- The change to hotel use changes the patio area facing 3rd Avenue from a public space to a private space. The space between the railing and the building needs to be addressed to make it more of a contributor to the heritage character of the street and to provide privacy for the hotel guests. Consider removing the concrete paving and planting trees or positioning planters close to the railing to provide separation from the street.
- Instead of concrete, the materials of the planters should be more in keeping with Steveston Village. The interface with the street edge is important and should be pedestrian-friendly in design and materials. There may be modular planters that can be purchased with visual interest and detailing.
- There is opportunity in future for a larger renovation to recapture the heritage character of the building. The scope of this project is small at this time but that may be different in future.
- The applicant should work with planning staff to develop a landscaping scheme for the patio area.

It was moved and seconded:
That the Richmond Heritage Commission support the Heritage Alteration Permit application for 12111 3rd Avenue (HA23-035279) with a condition that the applicant works with staff to address the issue related to the public edge along 3rd Avenue, to improve the quality and character of the streetscape and enhance privacy of the hotel
guests, and consider the following options to improve the buffer between the sidewalk and the building façade.

1) Provide a comprehensive landscaping scheme including trees and planting materials; or
2) Provide a more robust planter program including planter design and materials, and planting materials that are in keeping with the heritage character of Steveston Village.

CARRIED

File No.: HA 23-035279

To the Holder: Kanaris Demetre Lazos<br>Property Address: 12111 3rd Avenue<br>Legal Description: Lot 2 Section 10 Block 3 North Range 7 West New Westminster District Plan EPP65456

(s.617, Local Government Act)

1. (Reason for Permit) $\square$ Designated Heritage Property (s.611)
$\square$ Property Subject to Temporary Protection (s.609)
$\square$ Property Subject to Heritage Revitalization Agreement (s.610)
$\square$ Property in Heritage Conservation Area (s.615)
$\square$ Property Subject to s. 219 Heritage Covenant (Land Titles Act)
2. This Heritage Alteration Permit applies to and only to those lands shown cross-hatched on the attached Schedule "A", and any and all buildings, structures and other development thereon.
3. This Heritage Alteration Permit is issued to authorize the proposed exterior alterations and landscaping as shown in the attached Plan \#1 to Plan \#4 and in accordance with the specifications and maintenance plans outlined in the letter dated June 11, 2024 included in Attachment 1.
4. As a condition of the issuance of this Permit, the applicant agrees to provide a Landscape Security in the amount of $\$ 5,742$ prior to issuance of the associated Building Permit to ensure that landscaping work is carried out in accordance with this Permit.
5. This Heritage Alteration Permit is issued subject to compliance with all of the Bylaws of the City applicable thereto, except as specifically varied or supplemented by this Permit.
6. If the alterations authorized by this Heritage Alteration Permit are not completed within 24 months of the date of this Permit, this Permit lapses.
7. This is not a Building Permit.

AUTHORIZING RESOLUTION NO. <Resolution No.> ISSUED BY THE COUNCIL THE DAY OF <Date>

DELIVERED THIS < Day> DAY OF <Month $>,<$ Year $>$

## MAYOR

CORPORATE OFFICER

IT IS AN OFFENCE UNDER THE LOCAL GOVERNMENT ACT, PUNISHABLE BY A FINE OF UP TO $\$ 50,000$ IN THE CASE OF AN INDIVIDUAL AND $\$ 1,000,000$ IN THE CASE OF A CORPORATION, FOR THE HOLDER OF THIS PERMIT TO FAIL TO COMPLY WITH THE REQUIREMENTS AND CONDITIONS OF THE PERMIT.

## City of

## Richmond



|  | HA 23-035279 SCHEDMLEs "A" | Original Date: 01/03/24 <br> Revision Date: |
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PLAN \#4

|  |
| :---: |


ELEVATIONS - PROPOSED

28415 Haverman Rd, Abbotsford BC V4X 2P2

June,11 2024
Dear City of Richmond,
I am writing to confirm that our project will meet the specified technical requirements for the planters. Below are the detailed specifications and maintenance plan that will be adhered to:

## 1. Planter Dimensions:

- Minimum planter height: 3'-0"
- Minimum planter width: $18 "-24$ "
- Minimum soil depth in each planter: 24 "

2. Plant Specifications:

- Minimum plant pot size: \#2
- Recommended plant spacing and number of plants per planter: approximately 18 " -24 " on center 6 plants per planter

3. Watering and Drainage:

- Planters will include a drip irrigation system or be self-watering to ensure consistent moisture levels.
- Planters will be equipped with drainage holes and trays to prevent waterlogging and ensure proper drainage.

4. Mulching:

- A 2" depth of organic mulch will be included to help retain soil moisture and regulate soil temperature.


## 5. Maintenance Plan:

- As per Maintenance plan Below

We are committed to ensuring that all planters not only meet but exceed these technical requirements to achieve the desired aesthetic and functional outcomes. Should you have any further questions or require additional information, please do not hesitate to contact me.

Thank you for your attention to this matter.
Sincerely,

Prubh Dosanjh, B.eng

## Maintenance Plans- June,11 2024

## Japanese Azalea Maintenance Plan

## General Care:

- Watering: Keep soil consistently moist but not waterlogged. Azaleas prefer welldrained, acidic soil.
- Fertilizing: Fertilize in early spring with a slow-release, acid-forming fertilizer specifically formulated for azaleas and rhododendrons.
- Mulching: Apply a 2-3 inch layer of mulch (pine bark, pine needles, or wood chips) around the base to conserve moisture and maintain soil acidity.


## Trimming:

- Frequency: Trim annually after blooming, typically in late spring to early summer.
- Technique: Remove dead or diseased branches first. Then, prune to shape the plant, cutting back to a healthy lateral branch or bud. Avoid cutting into old wood as azaleas don't regenerate well from it.
- Purpose: This encourages fuller growth, maintains a compact form, and ensures the plant remains healthy.


## Replacement:

- Frequency: Replace plants that show signs of decline (e.g., significant dieback, disease, or lack of vigor) after careful assessment, typically every 10-15 years or as needed.


## Japanese Pieris Maintenance Plan

## General Care:

- Watering: Ensure soil is evenly moist, especially during dry periods. Pieris prefer welldrained, slightly acidic soil.
- Fertilizing: Feed in early spring with a balanced, slow-release fertilizer or one formulated for acid-loving plants.
- Mulching: Use a 2-3 inch layer of mulch around the base to help retain moisture and regulate soil temperature.


## Trimming:

- Frequency: Trim annually after flowering, typically in late spring.
- Technique: Prune out dead or damaged wood first. Then, lightly shape the plant by cutting back to a lateral bud or branch. For rejuvenation pruning, cut back one-third of the oldest stems to the base to encourage new growth.
- Purpose: Promotes a denser form, controls size, and encourages healthy new growth.


## Replacement:

- Frequency: Assess plants for health and vigor regularly, replacing those that are diseased, damaged, or no longer thriving every 10-20 years or as needed.


## Additional Tips for Both Plants

## Pest and Disease Control:

- Monitoring: Regularly check for signs of pests such as lace bugs, spider mites, and scale insects. Also, watch for fungal diseases like powdery mildew and root rot.
- Management: Use appropriate organic or chemical controls as needed, and ensure good air circulation around the plants to reduce disease risk.


## Winter Protection:

- Mulching: Ensure a good mulch layer to protect the roots from extreme temperatures.
- Shelter: In particularly harsh winters, consider windbreaks or burlap wraps for young or exposed plants.

By following this maintenance plan, your Japanese Azaleas and Japanese Pieris should thrive, maintaining fullness and an overall even form throughout their life span.


[^0]:    *Preliminary estimate; not inclusive of garage; exact building size to be determined through zoning bylaw compliance review at Building Permit stage.

