

Agenda

# Planning Committee Electronic Meeting

Council Chambers, City Hall 6911 No. 3 Road Tuesday, June 20, 2023 4:00 p.m.

# MINUTES

PLN-4 Motion to adopt the minutes of the meeting of the Planning Committee held on June 6, 2023.

# NEXT COMMITTEE MEETING DATE

July 5, 2023, (tentative date) at 4:00 p.m. in the Council Chambers.

PLANNING AND DEVELOPMENT DIVISION

1. APPLICATION BY BENITO KHO AND VERNEY KHO FOR REZONING AT 7520 ASH STREET FROM "SINGLE DETACHED (RS1/F)" ZONE TO "SINGLE DETACHED (RS2/E)" ZONE (File Ref. No. RZ 21-945951) (REDMS No. 7227004)

PLN-10

See Page PLN-10 for full report

Designated Speaker: Wayne Craig, Joshua Reis and Laurel Eyton

Pg. # ITEM

### STAFF RECOMMENDATION

That Richmond Zoning Bylaw 8500, Amendment Bylaw 10472, for the rezoning of 7520 Ash Street from the "Single Family (RS1/F)" zone to the "Single Family (RS2/E)" zone, be introduced and given first reading.

2. REVISED REZONING CONSIDERATIONS FOR THE APPLICATION BY SIAN GROUP INVESTMENTS INC. FOR REZONING AT 7100 AND 7120 ASH STREET FROM THE "SINGLE DETACHED(RS1/F)" ZONE TO THE "TOWN HOUSING (ZT16) -SOUTH MCLENNAN AND ST. ALBANS SUB-AREA (CITY CENTRE)"ZONE

(File Ref. No. RZ 18-843479) (REDMS No. 7215969)

**PLN-33** 

See Page PLN-33 for full report

Designated Speaker: Wayne Craig, Joshua Reis and Cynthia Lussier

### STAFF RECOMMENDATION

- (1) That third reading of Richmond Zoning Bylaw 8500, Amendment Bylaw 10163, for the rezoning of 7100 and 7120 Ash Street, be rescinded and the associated Rezoning Considerations be revised to reflect changes to tree retention and replacement, as per Attachment D to this report; and
- (2) That Richmond Zoning Bylaw 8500, Amendment Bylaw 10163, for the rezoning of 7100 and 7120 Ash Street from the "Single Detached (RS1/F)" zone to the "Town Housing (ZT16) - South McLennan and St. Albans Sub-Area (City Centre)" zone, be granted third reading.
- 3. PROPOSED UPDATES TO THE RICHMOND COMMUNITY SERVICES ADVISORY COMMITTEE CHARTER (File Ref. No. 01-0100-30-RCSA1-01) (REDMS No. 7202810)

PLN-91

See Page PLN-91 for full report

Designated Speaker: Dorothy Jo

Pg. # ITEM

STAFF RECOMMENDATION

- (1) That the proposed updates to the Richmond Community Services Advisory Committee Charter as outlined in the staff report titled "Proposed Updates to the Richmond Community Services Advisory Committee Charter", dated May 17, 2023, from the Director, Community Social Development, be endorsed; and
- (2) That the Richmond Community Services Advisory Committee Charter be renamed the Richmond Community Services Advisory Committee Terms of Reference.
- 4. RESPONSE TO METRO VANCOUVER'S REFERRAL: LAND USE DESIGNATION AMENDMENT TO THE METRO 2050 REGIONAL GROWTH STRATEGY PROPOSED BY THE TOWNSHIP OF LANGLEY

(File Ref. No. 01-0157-30-RGST1) (REDMS No. 7245335)

PLN-128

See Page PLN-128 for full report

Designated Speaker: John Hopkins and Kevin Eng

### STAFF RECOMMENDATION

That staff be directed to communicate to the Metro Vancouver Regional District Board the City of Richmond's opposition and comments, as outlined in the staff report titled "Response to Metro Vancouver's Referral: Land Use Designation Amendment to the Metro 2050 Regional Growth Strategy Proposed by the Township of Langley", dated May 30, 2023 from the Director, Policy Planning.

### 5. MANAGER'S REPORT

ADJOURNMENT



# **Planning Committee**

Date:	Tuesday, June 6, 2023
Place:	Council Chambers Richmond City Hall
Present:	Councillor Bill McNulty, Chair Councillor Alexa Loo Councillor Chak Au Councillor Carol Day Councillor Andy Hobbs
Also Present:	Councillor Kash Heed Councillor Laura Gillanders Councillor Michael Wolfe
Call to Order:	The Chair called the meeting to order at 4:00 p.m.

# MINUTES

It was moved and seconded That the minutes of the meeting of the Planning Committee held on May 16, 2023, be adopted as circulated.

### CARRIED

## PLANNING AND DEVELOPMENT DIVISION

1. APPLICATION BY INTER LUCK TRADING CORP FOR REZONING AT 3560 MONCTON STREET FROM "STEVESTON COMMERCIAL (CS2)" ZONE TO "COMMERCIAL MIXED USE (ZMU43) – (STEVESTON VILLAGE)" ZONE (File Ref. No. RZ 18-817742) (REDMS No. 7236314)

Minutes

Staff provided an overview of the report highlighting that (i) the subject site is located within the Steveston Area Plan and is within the Steveston Village Heritage Conservation Area, (ii) the site does not contain a protected heritage resource, (iii) since Planning Committee last reviewed this application in March 2021 there has been approval of an enhanced development review process for new development proposals in Steveston, (iv) a new rezoning proposal on the subject site under a new project architect has been brought forward, as well as an addition of a heritage consultant to the applicant's project team, (vi) the revised proposal is consistent with the land use policies in the Steveston Area Plan which permit mixed use development, (vii) the project includes at grade commercial units along Moncton St and 2nd Avenue frontage and residential units on the second level, (viii) vehicle access to the on-site parking area is provided by the existing lane to the west, and (xi) the Richmond Heritage commission reviewed and endorsed the Rezoning proposal at their May 10, 2023 meeting.

In response to queries from Committee, staff advised that (i) there is a smaller commercial unit along the west portion of the building, and another commercial unit form the corner of Moncton Street and 2<sup>nd</sup> Avenue, (ii) the façade on Moncton Street is consistent with the heritage guidelines for the area, (iii) the setback of the proposed development is consistent with the other properties in the area, (iv) the applicant will be required to provide secured bike storage for the commercial component of the project, (v) the proposed application was evaluated against the existing policies of the area plan which allows for residential mixed use provided that there is commercial at grade.

### It was moved and seconded

That Richmond Zoning Bylaw 8500, Amendment Bylaw 10075, to create the "Commercial Mixed Use (ZMU43) – Steveston Village" zone, and to rezone 3560 Moncton Street from "Steveston Commercial (CS2)" zone to "Commercial Mixed Use (ZMU43) – Steveston Village" zone, be introduced and given first reading.

**CARRIED** Opposed: Cllr. Day

#### APPLICATION BY DAVA DEVELOPMENTS LTD. FOR REZONING 2. 8911, 8931, 8951, 8991 PATTERSON ROAD FROM AT (RS1/F)" **"RESIDENTIAL** SINGLE FAMILY ZONE TO "RESIDENTIAL/ LIMITED COMMERCIAL (ZMU54)" ZONE AND "SCHOOL & INSTITUTIONAL USE (SI)" ZONE (File Ref. No. RZ 20-919113) (REDMS No. 7205757)

Staff provided an overview of the report highlighting that (i) the application is for a consolidation of four lots located in Capstan Village, (ii) the proposed development complies with the Official Community Plan (OCP) and the City Centre Area Plan (CCAP), (iii) a 829 m<sup>2</sup> parcel of land adjacent to Sea Island Way, will be transferred to the City for the purpose of public open space, (iv) approximately  $927m^2$  of land will be transferred to the city for transportation related infrastructure, (v) the proposed form of the building is L-shaped with a seven- storey hotel and 14-storey residential building over a shared two-level below grade parkade, (vii) the residential component is comprised of 163 units, including 27 low end market rental units (LEMR), the units will be secured with a housing agreement and residential tenure zoning, (vii) the developer has entered into a memorandum of understanding with SUCCESS, a non profit housing operative to manage the LEMR units, (viii) 84 existing trees were assessed on the site, the two large trees currently identified for removal, will be subject to further review through the development permit process, (ix) the proposal includes a comprehensive transportation demand management plan, (x) the design and construction of the proposal meet Step 2 of Richmond's BC Energy Step Code, and (xi) off-site works will be subject to a servicing agreement.

Discussion ensued with respect to (i) the proposed unit mix, (ii) more options of acceptable housing providers to manage the LEMR units, and (iii) priority being given to Richmond residents to rent LEMR units.

In response to queries from Committee, staff advised that (i) staff maintain and update a list of qualified housing providers which consists of about 20 different organizations that is circulated to developers when they are seeking a partnership to manage LEMR units, (ii) the LEMR units are secured through rental tenure zoning and there is a housing agreement registered on title of these units, (iii) a housing agreement gives the city the ability to acquire statutory regulation declaration from the tenants to confirm that they are meeting the income thresholds and that they are being charged rent in keeping with the provisions of the housing agreement, (iv) staff will be conducting a statutory declaration process in the summer that is intended to ensure that the units are being tenanted appropriately, (v) staff regularly correspond with property managers and continue to educate them and create awareness of the LEMR program, (vi) staff encourage that priority be given to Richmond residents when tenanting LEMR units, (vii) a firm agreement with the developer and housing provider is required prior to the housing agreement being brought forward for consideration, (viii) a 10 m wide greenway will be provided along the north edge of the site that will include active transportation infrastructure, (ix) the ability to retain trees in the area will be further assessed at the development permit and servicing agreement stage, and (x) there is a requirement for indoor and outdoor space for the residents.

It was moved and seconded

That Richmond Zoning Bylaw 8500, Amendment Bylaw 10464 to create the "Residential/Limited Commercial (ZMU54)" zone and to rezone 8911, 8931, 8951, 8991 Patterson Road from "Residential Single Family (RS1/F)" zone to "Residential/Limited Commercial (ZMU54)" zone and "School & Institutional Use (SI)" zone be introduced and given first reading.

### CARRIED

3. APPLICATION BY INTERFACE ARCHITECTURE INC. FOR REZONING AT 5800, 5840, 5860 GRANVILLE AVENUE FROM THE "SINGLE DETACHED (RS1/E)" ZONE TO THE "LOW-DENSITY TOWNHOUSES (RTL4)" ZONE

(File Ref. No. RZ 21-922202) (REDMS No. 7216004)

Staff provided a brief overview of the report highlighting that (i) the proposal is to permit the development of 18 townhouse units with vehicle access to and from Granville Avenue, (ii) two units are proposed to be convertible units, (iii) the proposal complies with the OCP, (iv) the site layout is consistent with the arterial road townhouse guidelines, and (v) the applicant is required to enter into a Servicing Agreement for the design and construction of drainage upgrades.

In response to queries from committee, staff advised that (i) the applicant is proposing to remove the hedge, but will plant a new hedge and privacy fencing, and (ii) through the development permit process, staff will look at additional options for plant materials.

### It was moved and seconded

That Richmond Zoning Bylaw 8500, Amendment Bylaw 10470, for the rezoning of 5800, 5840, 5860 Granville Avenue from the "Single Detached (RS1/E)" zone to the "Low-Density Townhouses (RTL4)" zone, be introduced and given first reading.

### CARRIED

### 4. MANAGER'S REPORT

### (i) Public Information Meeting

Staff noted that there will be a public information meeting on June 15<sup>th</sup> for a proposed commercial self storage facility in the London Landing area. Staff will provide Council more information about the meeting through a memorandum.

### (ii) Housing Supply Act

Staff provided Committee with an update on the Housing Supply Act which was recently announced by the Provincial Government. Ten municipalities are required to meet the future housing targets as part of the act. Richmond is not one of these municipalities. The targets have not yet been established and more information is forthcoming.

### (iii) Enduring Planning Performance Award

Staff advised that the Planning Institute of BC has awarded the City of Richmond the Enduring Planning Performance Award for the City Centre Area Plan.

# ADJOURNMENT

It was moved and seconded *That the meeting adjourn (4:55 p.m.).* 

CARRIED

Certified a true and correct copy of the Minutes of the meeting of the Planning Committee of the Council of the City of Richmond held on Tuesday, June 6, 2023.

Councillor Bill McNulty Chair Raman Grewal Legislative Services Associate



- To: Planning Committee
- From: Wayne Craig Director, Development

Date: June 5, 2023 File: RZ 21-945951

### Re: Application by Benito Kho and Verney Kho for Rezoning at 7520 Ash Street from "Single Detached (RS1/F)" Zone to "Single Detached (RS2/E)" Zone

### Staff Recommendation

That Richmond Zoning Bylaw 8500, Amendment Bylaw 10472, for the rezoning of 7520 Ash Street from the "Single Family (RS1/F)" zone to the "Single Family (RS2/E)" zone, be introduced and given first reading.

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Wayne Craig Director, Development (604-247-4625)

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ROUTED TO:	CONCURRENCE	CONCURRENCE OF ACTING
Affordable Housing		GENERAL MANAGER

### **Staff Report**

### Origin

The owners, Benito Kho and Verney Kho has applied to the City of Richmond for permission to rezone 7520 Ash Street from the "Single Detached (RS1/F)" zone to the "Single Detached (RS2/E)" zone, to allow the property to be subdivided into two single-family lots (Attachment 1). Vehicle access to the west lot (proposed Lot 1) is proposed from Ash Street. Vehicle access to the eastern lot (Lot 2) is proposed from a new extension of Armstrong Street. The site is currently occupied by an existing single-family dwelling on the western portion of the lot, which will remain on proposed Lot 1. A site survey showing the proposed subdivision plan is included in Attachment 2.

### Findings of Fact

A Development Application Data Sheet providing details about the development proposal is attached (Attachment 3).

### Subject Site Existing Housing Profile

The existing single detached house is currently rented and does not contain a secondary suite. The applicant has confirmed that the existing tenants will remain in the dwelling following the rezoning and subdivision application.

### **Surrounding Development**

Development immediately surrounding the site is as follows:

- To the North: A single-family dwelling zoned "Single Detached (RS1/F)" fronting onto Ash Street.
- To the South: Two single-family lots zoned "Single Detached (RS2/E)" one lot fronts onto Ash Street while the other lot fronts onto Armstrong Street, (RZ 09-500671 and SD 09-500672).
- To the East: Across Armstrong Street, a single-family dwelling zoned "Single Detached (ZS14) South McLennan (City Centre)" fronting onto Breden Avenue.

To the West: Across Ash Street, the City-owned Paulik Park.

### **Related Policies & Studies**

### Official Community Plan/City Centre Area Plan

The Official Community Plan (OCP) land use designations for the subject property is "Neighbourhood Residential" (NRES). The City Centre Area – McLennan South Sub-Area Plan land use designation for the subject property is "Residential, Historic Single Family" (Attachment 4). The Plan identifies minimum lot sizes along Ash Street (minimum 18 m [59 ft.] frontage and 550 m<sup>2</sup> [5,920 ft<sup>2</sup>] area) and along Armstrong Street (minimum 11.3 m [37 ft.] frontage and 320 m<sup>2</sup> [3,444ft<sup>2</sup>] area.)

The proposed lot along Ash Street (Lot 1) will be approximately 19.2 m (63 ft.) wide and 799 m<sup>2</sup> (8,600 ft<sup>2</sup>) in area. The proposed lot along Armstrong Street (Lot 2) will be approximately 19.2 m (63 ft.) wide and 799 m<sup>2</sup> (8,600 ft<sup>2</sup>) in area. The proposed rezoning and subdivision complies with these designations and lot configuration requirements.

### Floodplain Management Implementation Strategy

The proposed redevelopment must meet the requirements of the Richmond Flood Plain Designation and Protection Bylaw 8204. Registration of a flood indemnity covenant on Title is required prior to final adoption of the rezoning bylaw.

### **Public Consultation**

A rezoning sign has been installed on the subject property. Staff have not received any comments from the public about the rezoning application in response to the placement of the rezoning sign on the properties. The applicant has contacted the adjacent property owner to the north at 7600 Ash Street to make them aware of the application and to determine if they were interested in rezoning at this time. The applicant advised staff in writing that the property owner is aware of the proposed rezoning and has no specific objections to the rezoning application as proposed (Attachment 5).

Should the Planning Committee endorse this application and Council grant first reading to Richmond Zoning Bylaw 8500, Amendment Bylaw 10472 (the "Rezoning Bylaw"), the Rezoning Bylaw will be forwarded to a Public Hearing, where any area resident or interested party will have an opportunity to comment. Public notification for the Public Hearing will be provided as per the Local Government Act.

### Analysis

### Proposed Rezoning and Subdivision

This redevelopment proposes to rezone and subdivide the subject site into two single-family lots, to retain the existing single-family dwelling on the western portion of the site (proposed Lot 1), and to construct a new single detached house with a secondary suite on the eastern portion of the site (proposed Lot 2). The applicant has provided a review by a qualified professional confirming that the existing dwelling meets of all of the requirements of the proposed zone upon rezoning and subdivision. This development proposal is consistent with the redevelopment along this block of Ash Street, including the adjacent property to the south, 7540 Ash Street (RZ 09-500671).

### Transportation and Site Access

Vehicle access to the western lot (Lot 1) is proposed to be from Ash Street via the existing driveway location and vehicle access to the eastern lot (Lot 2) is proposed to be from the new Armstrong Street.

### Tree Retention and Replacement

The applicant has submitted a Certified Arborist's Report; which identifies on-site and off-site tree species, assesses tree structure and condition, and provides recommendations on tree retention and removal relative to the proposed development. The Report assesses a total of 21 trees on the subject property 18 of which are bylaw-sized, and two street trees on City property. Of the 18 bylaw-sized trees on the subject property, seven trees are located within the required City road dedication for Armstrong Street (Attachment 6).

The City's Tree Preservation Coordinator has reviewed the Arborist's Report and supports the Arborist's findings, with the following comments:

- Two trees (tags #1 & 2) located on City property along the Ash Street frontage are in good condition and are identified to be retained and protected in the Arborist report. The applicant is required to provide tree protection as per City of Richmond Tree Protection Information Bulletin Tree-03.
- Two trees (tags #3 & 4) located on the development site in the rear yard of the proposed lot fronting Armstrong Street are in good condition and are identified to be retained and protected in the Arborist report.
- Nine trees (tags #6, 7, 8, 11, 15, 19, 21, 22, and 23) on the development site are in poor condition (sparse canopy, previously topped, Bronze Birch Borer infestation) and are proposed to be removed and replaced.
- Seven trees (tags #9, 10, 12, 14, 16, 18, and 20) are located within the future City Road (Armstrong Street). The 2:1 ratio as per the O.C.P. for replacement trees does not apply to the trees identified within a planned future neighbourhood roadway.
- Replacement trees should be at the 2:1 ratio specified in the OCP.

### Tree Replacement

The applicant wishes to remove nine on-site trees (Trees #6, 7, 8, 11, 15, 19, 21, 22 and 23.) The 2:1 replacement ratio would require a total of 18 replacement trees. In addition to the two trees (Tag #3 & 4) to be retained on-site, the applicant has agreed to plant five trees on proposed Lot 1 and three trees on proposed Lot 2 for a total of eight replacement trees. Accordingly, after redevelopment, Lot 1 would contain five trees, and proposed Lot 2 would contain five trees. The required replacement trees are to be of the following minimum sizes, based on the size of the trees being removed as per Tree Protection Bylaw No. 8057.

No. of Replacement Trees	Minimum Caliper of Deciduous Replacement Tree	Minimum Height of Coniferous Replacement Tree
8	8 cm	4.0 m

To satisfy the 2:1 replacement ratio established in the OCP, the applicant will contribute \$7500.00 (\$750/per tree) to the City's Tree Compensation Fund in lieu of the remaining 10 trees that cannot be accommodated on the subject property after redevelopment.

### Tree Protection

Two trees (tag #1 & 2) on City property and two trees on the subject property (tag #3 & 4) are to be retained and protected. The applicant has submitted a tree protection plan showing the trees to be retained and the measures taken to protect them during development stage (Attachment 6). To ensure that the trees identified for retention are protected at development stage, the applicant is required to complete the following items:

- Prior to final adoption of the rezoning bylaw, the applicant must submit Tree Retention Security in the amounts of: \$20,000.00 for the retention of two on-site trees, and \$20,000.00 for the retention of two trees on City property.
- Prior to final adoption of the rezoning bylaw, submission to the City of a contract with a Certified Arborist for the supervision of all works conducted within or in close proximity to tree protection zones. The contract must include the scope of work required, the number of proposed monitoring inspections at specified stages of construction, any special measures required to ensure tree protection and a provision for the arborist to submit a post-construction impact assessment to the City for review.
- Prior to demolition of the existing dwelling on the subject site, installation of tree protection fencing around all trees to be retained. Tree protection fencing must be installed to City standard in accordance with the City's Tree Protection Information Bulletin Tree-03 prior to any works being conducted on-site, and remain in place until construction and landscaping on-site are completed.

### Affordable Housing Strategy

The City's Affordable Housing Strategy for single-family rezoning applications requires a secondary suite or coach house on 100 per cent of new lots created through single-family rezoning and subdivision applications; a secondary suite or coach house on 50 per cent of new lots created including a cash-in-lieu contribution towards the City's Affordable Housing Reserve Fund of the total buildable area of the remaining lots; or a cash-in-lieu contribution on the total buildable area of all lots where a secondary suite cannot be accommodated in the development.

The existing single detached dwelling which will be retained on the proposed western lot (Lot 1), does not contain a secondary suite. Consistent with the Affordable Housing Strategy, the applicant has agreed to the registration of a covenant on Title that stipulates that any future development on Lot 1 must include a minimum one-bedroom secondary suite. Registration of this legal agreement will be required prior to final adoption of the rezoning bylaw.

On the proposed eastern lot (Lot 2), the applicant proposes to provide a minimum one-bedroom secondary suite of 93 m<sup>2</sup> (1,000 ft<sup>2</sup>). To ensure that the secondary suite is built to the satisfaction of the City in accordance with the City's Affordable Housing Strategy, the applicant is required to enter into a legal agreement registered on Title, stating that no final Building Permit inspection will be granted until a minimum one-bedroom secondary suite of 93 m<sup>2</sup> is constructed to the satisfaction of the City in accordance with the BC Building Code and Richmond Zoning Bylaw 8500. Registration of this legal agreement is required prior to final adoption of the rezoning bylaw.

### Site Servicing and Frontage Improvements

Prior to final adoption of the rezoning bylaw, the developer is required to provide a 9.0 m wide road dedication along the entire east property line of the subject property for the extension of Armstrong Street.

At Subdivision stage, the applicant must enter into a Servicing Agreement for the design and construction of engineering infrastructure and frontage improvements, as described in Attachment 7. Frontage improvements include, but are not limited to, the following:

- Install a new storm service connection, complete with inspection chambers near the Armstrong Street frontage to service proposed Lot 2.
- Armstrong Street: pavement widening, new 1.5 m wide concrete sidewalk at the new property line, 1.5 m wide treed/grassed boulevard and 0.15 m wide curb and gutter.
- Ash Street: road widening, new 1.75 m wide concrete sidewalk at the property line, 3.1 m wide treed/grassed boulevard and 0.15 m wide curb and gutter.

Also at Subdivision stage, the applicant is required to pay Property Taxes, Development Cost Charges, School Site Acquisition Charge, Address Assignment Fees and the costs associated with the completion of the design and construction of engineering infrastructure and frontage improvements as described in Attachment 7.

### **Financial Impact or Economic Impact**

The rezoning application results in an insignificant Operational Budget Impact (OBI) for off-site City infrastructure (such as roadworks, waterworks, storm sewers, sanitary sewers, street lights, street trees and traffic signals).

### Conclusion

The purpose of this rezoning application is to rezone the property at 7520 Ash Street from the "Single Detached (RS1/F)" zone to the "Single Detached (RS2/E)" zone to permit the property to be subdivided into two single-family lots.

This rezoning application complies with the land use designations and applicable policies contained within the OCP and Area Plan for the subject site.

The list of rezoning considerations is included in Attachment 7 which has been agreed to by the applicant (signed concurrence on file).

It is recommended that Richmond Zoning Bylaw 8500, Amendment Bylaw 10472 be introduced and given first reading.

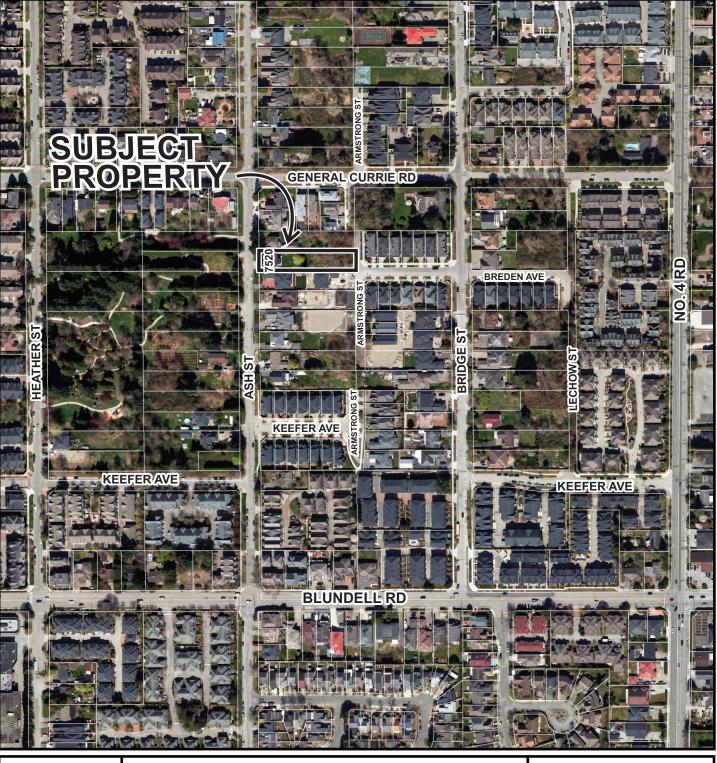
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Laurel Eyton Planning Technician (604-276-4262)

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- Att. 1: Location Map
  - 2: Conceptual Development Plans
  - 3: Development Application Data Sheet
  - 4: South McLennan Sub Area Plan
  - 5: 7600 Ash St Neighbour Letter regarding Development
  - 6: Tree Management Plan
  - 7: Rezoning Considerations







RZ 21-945951

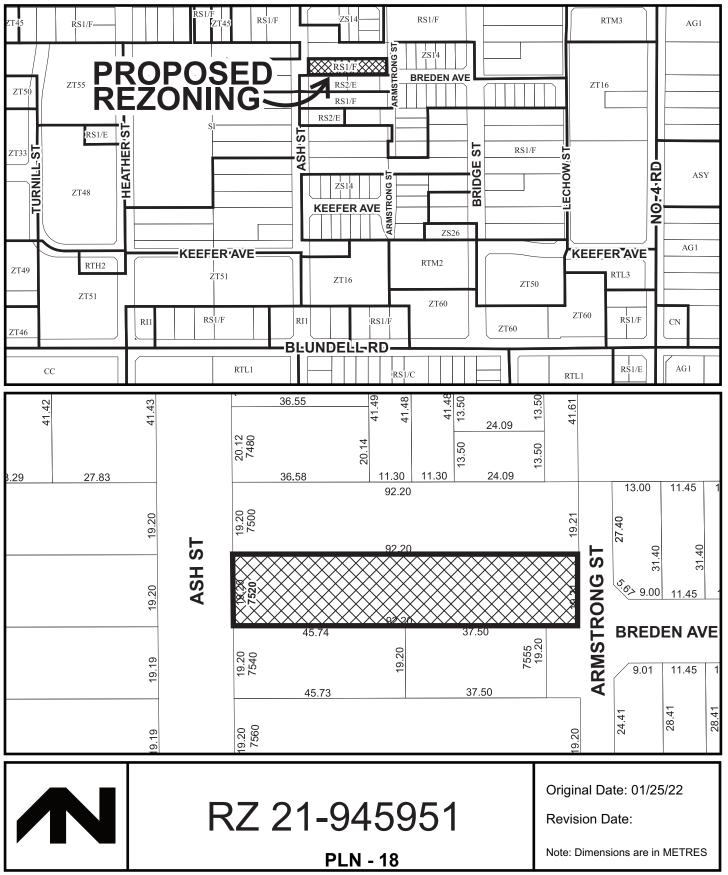
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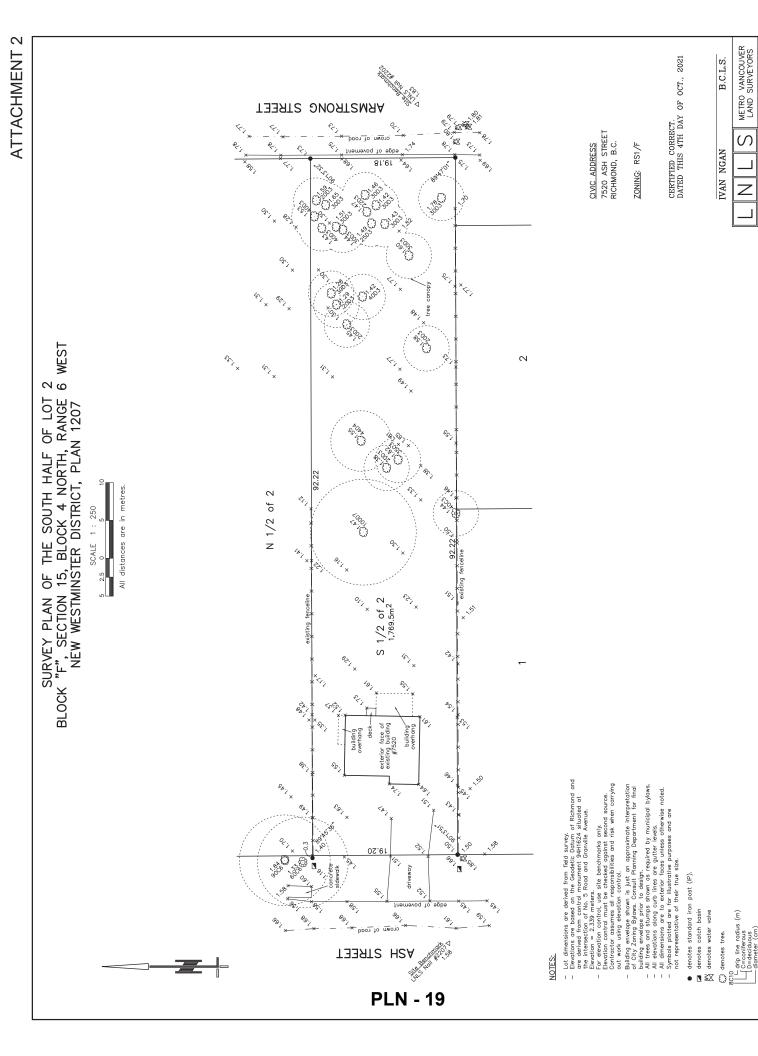
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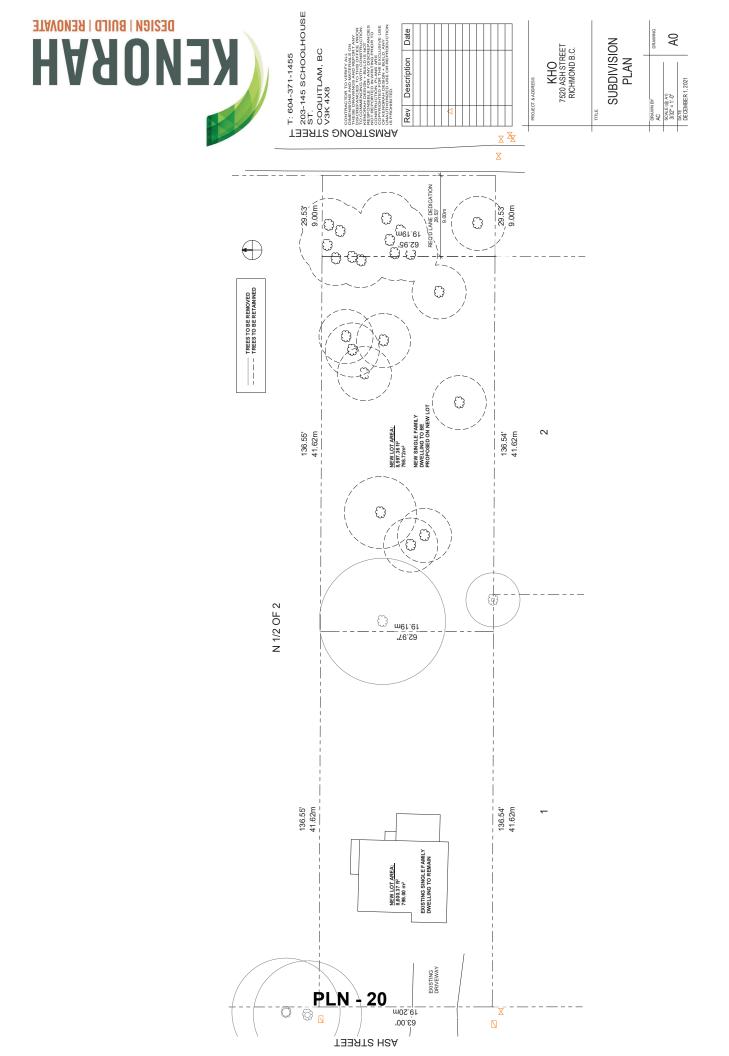
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**KEY PLAN** 

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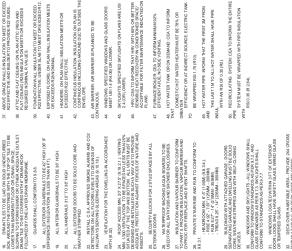
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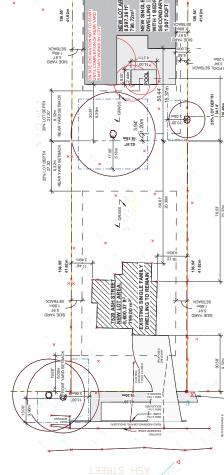
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ALL DRAWINGS MUST BE APPROVED BY CITY/MUNICIPAL AUTHORITIES HAVING JURISDICTION AND HAVE APPLICABLE PERMITS ISSUED BEFORE STARTING COMSTRUCTION





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# **Development Application Data Sheet**

Development Applications Department

Attachment 3

### RZ 21-945951

Address: 7520 Ash Street

Applicant: Benito Kho and Verney Kho

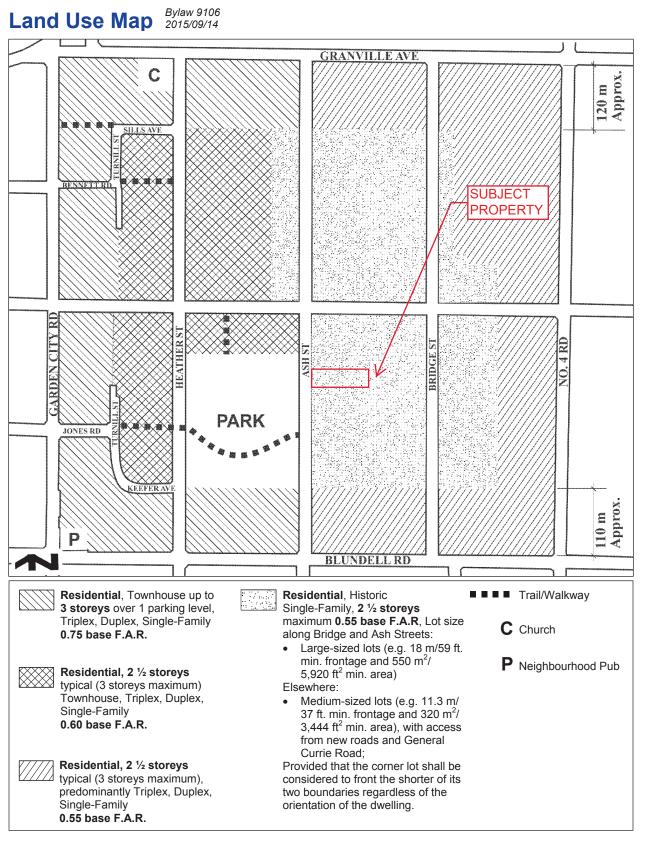
Planning Area(s): City Centre – McLennan South

	Existing	Proposed
Owner:	Benito Kho and Verney Kho	Lot 1: No change Lot 2: To be determined
Site Size (m <sup>2</sup> ):	1769.5 m <sup>2</sup>	Lot 1: 799 m <sup>2</sup> Lot 2: 799 m <sup>2</sup>
Land Uses:	Single-family residential	No change
OCP Designation:	Neighbourhood Residential	No change
Area Plan Designation:	Single Family	No change
Zoning:	Single Detached (RS1/F)	Single Detached (RS2/E)
Number of Units:	One existing Single Family Dwelling	2 Single Family Dwellings

On Future Subdivided Lots	Bylaw Requirement	Proposed	Variance
Floor Area Ratio:	Max. 0.55 for lot area up to 464.5 m <sup>2</sup> plus 0.3 for area in excess of 464.5 m <sup>2</sup>	Max. 0.55 for lot area up to 464.5 m <sup>2</sup> plus 0.3 for area in excess of 464.5 m <sup>2</sup>	none permitted
Buildable Floor Area (m²):*	Lot 1: Max. 360 m <sup>2</sup> (3870 ft <sup>2</sup> ) Lot 2: Max. 360 m <sup>2</sup> (3870 ft <sup>2</sup> )	Lot 1: Max. 360 m <sup>2</sup> (3870 ft <sup>2</sup> ) Lot 2: Max. 360 m <sup>2</sup> (3870 ft <sup>2</sup> )	none permitted
Lot Coverage (% of lot area):	Building: Max. 45% Non-porous Surfaces: Max. 70% Landscaping: Min. 30%	Building: Max. 45% Non-porous Surfaces: Max. 70% Landscaping: Min. 30%	none
Lot Size:	Min. 550 m <sup>2</sup>	Lot 1: 799 m <sup>2</sup> Lot 2: 799 m <sup>2</sup>	none
Lot Dimensions (m):	Width: Min. 18.0 m Depth: Min. 24.0 m	Width: 19.2 m Depth: 41.6 m	none
Setbacks (m):	Front: Min. 6.0 m Rear: Min. 8.32 m (1 <sup>st</sup> storey) /10.40m (2 <sup>nd</sup> storey) Side: Min. 1.8 m	Front: Min. 6.0 m Rear: Min. 8.32 m (1 <sup>st</sup> storey) /10.40m (2 <sup>nd</sup> storey) Side: Min. 1.8 m	none
Height (m):	Max. 2 ½ storeys	Max. 2 ½ storeys	none

\* Preliminary estimate; not inclusive of garage; exact building size to be determined through zoning bylaw compliance review at Building Permit stage.

### City of Richmond



**Note**: Sills Avenue, Le Chow Street, Keefer Avenue, and Turnill Street are commonly referred to as the "ring road".

7500 Ash Street Richmond, BC

May 25, 2023

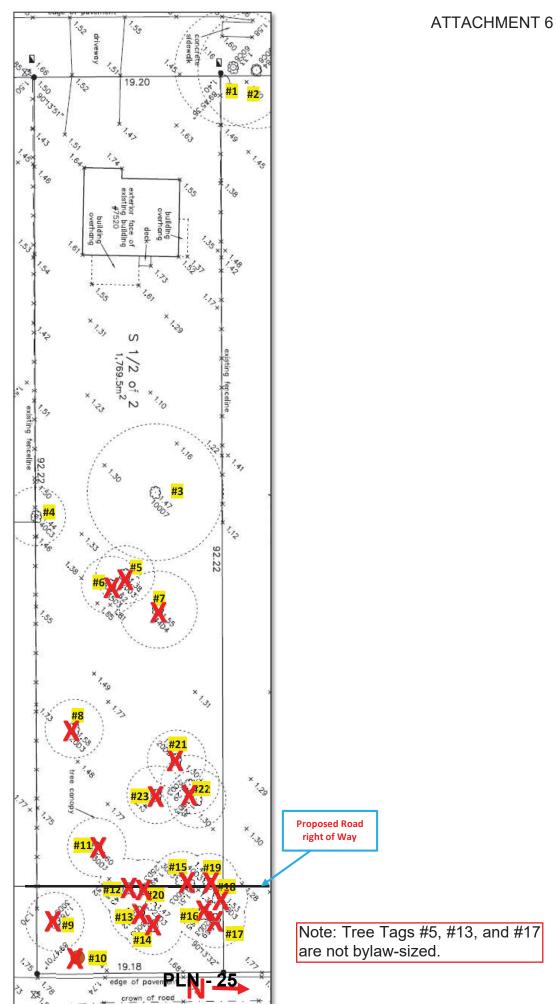
To Whom It May Concern:

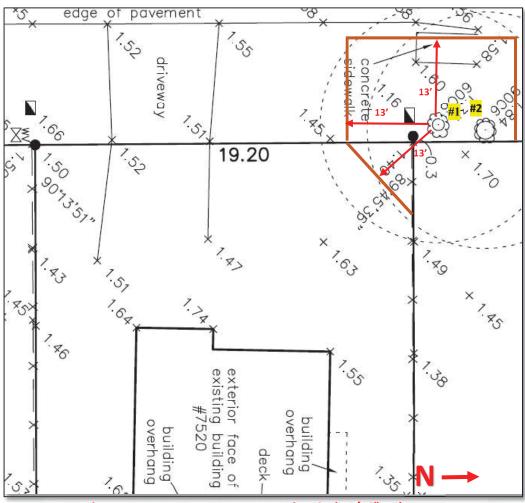
1, Sharon MacGougan, am the owner of 7500 Ash Street Richmond.

I confirm that I am aware of the development potential of 7500 Ash Street and 7520 Ash Street together can be rezoned and subdivided into three lots fronting onto Armstrong.

I confirm that I know about the application for rezoning of 7520 Ash Street and that further development of 7520 Ash Street is going forward.

Inochougan'.









Central Lot Tree Management Plan, Scale 1/16" = 1'



# **Rezoning Considerations**

Development Applications Department 6911 No. 3 Road, Richmond, BC V6Y 2C1

### Address: 7520 Ash Street

File No.: RZ 21-945951

# Prior to final adoption of Richmond Zoning Bylaw 8500, Amendment Bylaw 10472, the developer is required to complete the following:

- 1 -

- 1. Road dedication along the entire east property line measuring 9.0 m wide for the extension of Armstrong Street.
- 2. Submission of a Landscape Security in the amount of \$6,000.00 (\$750/tree) to ensure that five replacement trees are planted and maintained on proposed Lot 1 and three replacement trees are planted and maintained on proposed Lot 2 (minimum 8 cm deciduous caliper or 4 m high conifers). NOTE: If any of the five replacement trees required to be planted on proposed Lot 1 cannot be accommodated, the applicant is required to submit a letter from a qualified professional confirming this to the satisfaction of the Director of Development, and a cash-in-lieu contribution in the amount of \$750/tree to the City's Tree Compensation Fund may be accepted.
- 3. City acceptance of the developer's offer to voluntarily contribute \$7500.00 to the City's Tree Compensation Fund for the planting of 10 replacement trees within the City.
- 4. Submission of a Contract entered into between the applicant and a Certified Arborist for supervision of any on-site works conducted within the tree protection zone of the trees to be retained. The Contract should include the scope of work to be undertaken, including: the proposed number of site monitoring inspections, and a provision for the Arborist to submit a post-construction assessment report to the City for review.
- 5. Submission of a Tree Survival Security to the City in the amount of \$20,000.00 for the two trees to be retained on the subject property.
- 6. Submission of a Tree Survival Security to the City in the amount of \$20,000 for the two trees to be retained on City property.
- 7. Installation of appropriate tree protection fencing around all trees to be retained as part of the development prior to any construction activities, including building demolition, occurring on-site.
- 8. Registration of a flood indemnity covenant on title.
- 9. Registration of a legal agreement on Title to ensure that no final Building Permit inspection is granted until a minimum one-bedroom secondary suite is constructed on Lot 1, and a minimum 1 bedroom 93 m<sup>2</sup> (1000 sqft) secondary suite is constructed on Lot 2, to the satisfaction of the City in accordance with the BC Building Code and the City's Zoning Bylaw.
- 10. Payment of all fees in full for the cost associated with the Public Hearing Notices, consistent with the City's Consolidated Fees Bylaw No 8636, as amended.

### Prior to Demolition Permit\* Issuance, the developer must complete the following requirements:

1. Installation of tree protection fencing around all trees to be retained. Tree protection fencing must be installed to City standard in accordance with the City's Tree Protection Information Bulletin TREE-03 prior to any works being conducted on-site, and must remain in place until construction and landscaping on-site is completed.

### At Subdivision\* stage, the developer must complete the following requirements:

- 1. Payment of the current year's property taxes, Development Cost Charges, School Site Acquisition Charge, Address Assignment Fees, and the costs associated with the completion of the design and construction of engineering infrastructure and frontage improvements.
- Enter into a Servicing Agreement\* for the design and construction of engineering infrastructure improvements. A Letter of Credit or cash security for the value of the Service Agreement works, as determined by the City, will be required as part of entering into the Servicing Agreement. Works include, but may not be limited to:

Initial: \_\_\_\_\_

### a) Water Works:

Using the OCP Model, there is 444 L/s of water available at a 20 psi residual at the Ash Street frontage. Based on your proposed development, your site requires a minimum fire flow of 95 L/s.

### At Developer's cost, the Developer is required to:

- b) Cut and cap the existing water service connection on Ash St and replace with a 25mm water service connection complete with water meter and water meter box, as per standard City specifications.
- c) Install a new 200mm water main extending from the existing 200mm water main located on Armstrong St and Breden Ave. Proposed water main to extend until the north PL of 7520 Ash St.
- d) Install a new water service connection complete with water meter and water meter box from the newly proposed water main extension to service the proposed east lot.
- e) Submit Fire Underwriter Survey (FUS) or International Organization for Standardization (ISO) fire flow calculations to confirm development has adequate fire flow for onsite fire protection on both frontages. Calculations must be signed and sealed by a Professional Engineer and be based on Building Permit Stage building designs.
- f) Review hydrant spacing on all road frontages and install new fire hydrants as required to meet City spacing requirements for the proposed land use.
- g) Provide a right-of-way for the water meter. Minimum right-of-way dimensions to be the size of the meter box (from the City of Richmond supplementary specifications) + any appurtenances (for example, the bypass on W2o-SD) + 0.5 m on all sides. Exact right-of-way dimensions to be finalized during the building permit process (or via the servicing agreement process, if one is required).

### At Developer's cost, the City will:

h) Complete all tie-ins for the proposed works to existing City infrastructure.

### Storm Sewer Works

### At Developer's cost, the Developer is required to:

- i) Cut and cap the existing storm sewer service connection located at the North West corner of the site.
- j) Confirm the condition and capacity of the existing storm sewer service connection located at the south west corner of the site to be 100mm diameter or larger. If adequate to standard City specifications reuse to service the west lot.
- k) Install a new 600mm storm sewer main extending from the north face of the manhole located on Armstrong St and Breden Ave, to the north PL of 7520 Ash St.
- 1) Install a new storm sewer service connection complete with inspection chamber from the newly proposed storm sewer main extension to service the proposed east lot.
- m) Provide an erosion and sediment control plan for all on-site and off-site works, to be reviewed as part of the servicing agreement design.

### At Developer's cost, the City will:

n) Complete all tie-ins for the proposed works to existing City infrastructure.

### Sanitary Sewer Works:

### At Developer's cost, the Developer is required to:

- o) Confirm the condition and capacity of the existing sanitary service connection located in the North West corner of the lot. Reuse if in good condition to service the west lot.
- p) Install a new 200mm sanitary sewer main extending from the north face of the manhole located on Armstrong St and Breden Ave, to the north PL of 7520 Ash St.

### **PLN - 29**

Initial:

- q) Install a new sanitary sewer service connection complete with inspection chamber from the newly proposed sanitary main extension to service the proposed east lot.
- r) Not start onsite excavation or foundation construction until completion of rear-yard sanitary works by City crews.

### At Developer's cost, the City will:

s) Complete all tie-ins for the proposed works to existing City infrastructure.

### Street Lighting:

### At Developer's cost, the Developer is required to:

t) Review street lighting levels along all road and lane frontages, and upgrade as required.

### Frontage Improvements:

### At Developer's cost, the Developer is required to:

- u) Complete other frontage improvements as per Transportation requirements, e.g.:
  - (1) Armstrong Street: pavement widening, new 1.5 m wide concrete sidewalk at the new property line, 1.5 m wide treed/grassed boulevard and 0.15 m wide curb and gutter. The road widening is to include +/- 6.35 m wide new pavement to meet the existing edge of pavement.
  - (2) Ash Street: road widening to meet existing pavement for a total width of 8.5m, new 1.75 m wide concrete sidewalk at the property line, 3.1 m wide treed/grassed boulevard and 0.15 m wide curb and gutter. All frontage works along the Ash Street frontage are to be designed to ensure the retention and protection of is to be two trees (Tag #1 and #2).
  - (3) Not encroach into City rights-of-ways with any proposed trees, retaining walls, or other non-removable structures. Retaining walls proposed to encroach into rights-of-ways must be reviewed by the City's Engineering Department.

### Prior to Building Permit\* Issuance, the developer must complete the following requirements:

- Submission of a Construction Parking and Traffic Management Plan to the Transportation Department. Management
  Plan shall include location for parking for services, deliveries, workers, loading, application for any lane closures, and
  proper construction traffic controls as per Traffic Control Manual for works on Roadways (by Ministry of
  Transportation) and MMCD Traffic Regulation Section 01570.
- 2. Obtain a Building Permit (BP) for any construction hoarding. If construction hoarding is required to temporarily occupy a public street, the air space above a public street, or any part thereof, additional City approvals and associated fees may be required as part of the Building Permit. For additional information, contact the Building Approvals Department at 604-276-4285.

#### Note:

- \* This requires a separate application.
- Where the Director of Development deems appropriate, the preceding agreements are to be drawn not only as personal covenants of the property owner but also as covenants pursuant to Section 219 of the Land Title Act.

All agreements to be registered in the Land Title Office shall have priority over all such liens, charges and encumbrances as is considered advisable by the Director of Development. All agreements to be registered in the Land Title Office shall, unless the Director of Development determines otherwise, be fully registered in the Land Title Office prior to enactment of the appropriate bylaw.

The preceding agreements shall provide security to the City including indemnities, warranties, equitable/rent charges, letters of credit and withholding permits, as deemed necessary or advisable by the Director of Development. All agreements shall be in a form and content satisfactory to the Director of Development.

PLN - 30

Initial:

- Additional legal agreements, as determined via the subject development's Servicing Agreement(s) and/or Development Permit(s), and/or Building Permit(s) to the satisfaction of the Director of Engineering may be required including, but not limited to, site investigation, testing, monitoring, site preparation, de-watering, drilling, underpinning, anchoring, shoring, piling, pre-loading, ground densification or other activities that may result in settlement, displacement, subsidence, damage or nuisance to City and private utility infrastructure.
- Applicants for all City Permits are required to comply at all times with the conditions of the Provincial *Wildlife Act* and Federal *Migratory Birds Convention Act*, which contain prohibitions on the removal or disturbance of both birds and their nests. Issuance of Municipal permits does not give an individual authority to contravene these legislations. The City of Richmond recommends that where significant trees or vegetation exists on site, the services of a Qualified Environmental Professional (QEP) be secured to perform a survey and ensure that development activities are in compliance with all relevant legislation.

Signed

Date

CITY OF

RICHMOND APPROVED by

APPROVED by Director or Solicitor



### Richmond Zoning Bylaw 8500 Amendment Bylaw 10472 (RZ 21-945951) 7520 Ash Street

The Council of the City of Richmond, in open meeting assembled, enacts as follows:

1. The Zoning Map of the City of Richmond, which accompanies and forms part of Richmond Zoning Bylaw 8500, is amended by repealing the existing zoning designation of the following area and by designating it **"SINGLE DETACHED (RS2/E)"**.

P.I.D. 012-032-115 South Half of Lot 2, Block "F", Section 15, Block 4 North, Range 6 West, New Westminster District, Plan 1207.

2. This Bylaw may be cited as "Richmond Zoning Bylaw 8500, Amendment Bylaw 10472".

FIRST READING

A PUBLIC HEARING WAS HELD ON

SECOND READING

THIRD READING

OTHER CONDITIONS SATISFIED

ADOPTED

MAYOR

CORPORATE OFFICER



- To: Planning Committee
- From: Wayne Craig Director, Development

Date:June 5, 2023File:RZ 18-843479

Re: Revised Rezoning Considerations for the Application by Sian Group Investments Inc. for Rezoning at 7100 and 7120 Ash Street from the "Single Detached (RS1/F)" Zone to the "Town Housing (ZT16) - South McLennan and St. Albans Sub-Area (City Centre)" Zone

### Staff Recommendation

- That third reading of Richmond Zoning Bylaw 8500, Amendment Bylaw 10163, for the rezoning of 7100 and 7120 Ash Street, be rescinded and the associated Rezoning Considerations be revised to reflect changes to tree retention and replacement, as per Attachment D to this report; and
- 2. That Richmond Zoning Bylaw 8500, Amendment Bylaw 10163, for the rezoning of 7100 and 7120 Ash Street from the "Single Detached (RS1/F)" zone to the "Town Housing (ZT16) South McLennan and St. Albans Sub-Area (City Centre)" zone, be granted third reading.

Wayne Craig Director, Development (604-247-4625)

WC:cl Att. 4

REPORT CONCURRENCE
CONCURRENCE OF ACTING GENERAL MANAGER

### Staff Report

### Origin

Sian Group Investments Inc. has applied on behalf of the owner, 1199445 BC Ltd. (Sukhinder Kaur Sian), to rezone 7100 and 7120 Ash Street from the "Single Detached (RS1/F)" zone to the "Town Housing (ZT16) - South McLennan and St. Albans Sub-Area (City Centre)" zone to permit the development of 17 townhouses.

The original application by the previous owner was considered and the rezoning bylaw was granted third reading at the Public Hearing on May 19, 2020.

According to new information provided by the project arborist about the condition of on-site trees since their original assessment in 2018, the current applicant/owner wishes to request changes to the proposed tree retention and replacement (Attachment A).

For the rezoning application to proceed at this time, the existing rezoning bylaw (at third reading) must be rescinded and the Rezoning Considerations revised to reflect the proposed changes to the tree retention and replacement.

An additional Public Hearing would not be required, as there is no resulting change to land use or density. The applicant would be required to satisfy the revised Rezoning Considerations prior to final adoption of the rezoning bylaw.

### **Findings of Fact**

Please refer to the original Staff Report dated March 23, 2020 for detailed information regarding the rezoning application (Attachment B).

The original Staff Report includes information on the site context, relevant City policies, public consultation prior to the original Planning Committee meeting, staff comments on-site planning, vehicle access, tree retention and replacement, site servicing and frontage improvements.

### Analysis

### Tree Retention and Replacement

Tree retention and replacement originally associated with this proposal was the result of an assessment by the project arborist and City review of 23 bylaw-sized trees on the subject site and 13 trees on neighbouring properties. The outcome of tree retention and replacement at that time was that four on-site trees (Trees # 364-367) and 13 trees on neighbouring properties (Trees # 0S1-OS13) were to be retained together with an appropriate cash security and that 19 on-site trees were to be removed and replaced at a 2:1 ratio, consistent with the City's Official Community Plan (OCP).

The current owner purchased the property in 2021 and has since made progress with several aspects of the proposal, including:

- installation of tree protection fencing around the four on-site trees and 13 neighbouring trees to be retained;
- obtaining a T3 Tree Removal Permit for the on-site trees identified for removal to facilitate site preparation following the Public Hearing, and submission of a tree replacement security in the amount of \$27,000.00;
- advancing the design of the required servicing and off-site improvements through the Servicing Agreement review process; and
- advancing the Development Permit (DP) application to the Development Permit Panel on September 14, 2022.

With the new information provided by the project arborist this year (Attachment A), it is understood that there has been an observed natural decline in the condition of the four on-site trees that were originally identified to be retained such that they are not expected to recover (Trees # 364-367). The applicant's Certified Arborist and Tree Risk Assessor has confirmed that the decline in health is the result of natural factors which could not have been predicted nor detected under means of industry standards. On this basis, the applicant is seeking to remove these four trees and plant an additional eight trees on-site, consistent with the 2:1 replacement ratio in the OCP. Each of the eight additional trees to be planted on-site are equal to or greater than the minimum replacement size specified in the City's Tree Protection Bylaw 8057. The \$40,000.00 tree survival security originally associated with retention of the four on-site trees is no longer required, and the eight additional replacement trees will be accounted for in the landscaping security associated with the Landscape Plan that forms part of the Development Permit.

		Original Proposal	Revised Proposal	
# Trees to be retained		<ul> <li>4 on-site trees (# 364, 365, 366, 367) and the provision of a \$40,000 survival security</li> <li>13 trees on neighbouring properties (#OS1-OS13)</li> </ul>	13 trees on neighbouring properties (#OS1-OS13)	
# Trees identified for removal		19 on-site trees (# 358-363 and 368-380)	23 on-site trees (#358-380)	
Replacement Tree Sizes		# Replacement Trees (and the provision of a Landscaping Security)		
Min. Caliper Deciduous Tree	Min. Height Coniferous Tree			
6 cm	3.5 m	14	14	
8 cm	4.0 m	10	14	
9 cm	4.5-5.0 m	0	3	
10 cm	5.5 m	4	3	
11 cm	6.0 m	8	10	
Total		36	44	

A comparison between the original proposal and the revised proposal is provided as follows:

### Revised Site Plan and Landscape Plan

The proposed revisions to the Site Plan, Landscape Plan and Tree Management Plan are included in Attachment C, which shows the location of the four trees proposed to be removed (Trees # 364-367) and the additional eight replacement trees proposed to be planted throughout the site for a total of 44 replacement trees.

The proposed revised Landscape Plan illustrates that 10 trees are to be located along the north side of Buildings H and G, in the area where the four trees are proposed to be removed (i.e., two 3.5 m high Slender Serbian Spruce, two 9 cm caliper Green Pillar Pin Oak, two 8 cm caliper Pink Star Magnolia, and four 11 cm Chanticleer Pear). The proposed revised Landscape Plan is desirable as it provides some visual interest and screening along the interface with existing town housing to the north.

### **Revised Rezoning Considerations**

The Rezoning Considerations have been revised to reflect the applicant's proposal to:

- remove Trees # 364-367 and the associated tree survival security;
- provide eight additional replacement trees, for a total of 44 replacement trees; and
- enable the Landscaping Security associated with the DP to be increased to account for the additional replacement trees (based on a cost estimate provided by the registered Landscape Architect prior to DP issuance).

Administrative revisions are also proposed to the Rezoning Considerations to remove the reference to items required to be submitted prior to advancing the DP application to the DP Panel for consideration and prior to advancing the DP application to Council for issuance, as the DP application has already been endorsed by the DP Panel on September 14, 2022, and there are updated conditions of DP issuance.

A red-lined version of the revised Rezoning Considerations is provided in Attachment D.

### **Public Consultation**

Since there is no change in land use or density associated with the revised proposal, a Public Hearing is not required. On this basis, Staff recommend that third reading of Richmond Zoning Bylaw 8500, Amendment Bylaw 10163 for the rezoning of 7100 and 7120 Ash Street be rescinded and the associated Rezoning Considerations be revised to reflect changes to tree retention and replacement, and then the Bylaw be granted third reading together with the amended considerations.

However, should City Council desire to hold a Public Hearing on the revised proposal, the following recommendation could be used as an alternative to the current staff recommendation:

1. That third reading of Richmond Zoning Bylaw 8500, Amendment Bylaw 10163, for the rezoning of 7100 and 7120 Ash Street, be rescinded and the associated Rezoning Considerations be revised to reflect changes to tree retention and replacement, as per Attachment D to this report.

- That Richmond Zoning Bylaw 8500, Amendment Bylaw 10163, for the rezoning of 7100 and 7120 Ash Street from the "Single Detached (RS1/F)" zone to the "Town Housing (ZT16) South McLennan and St. Albans Sub-Area (City Centre)" zone, be forwarded to a Public Hearing.
- 3. That the applicant submits payment of the fee associated with holding an additional Public Hearing (\$952.00), consistent with Consolidated Fees Bylaw 8636.

## Conclusion

Sian Group Investments Inc. has requested to revise the Rezoning Considerations associated with Richmond Zoning Bylaw 8500, Amendment Bylaw 10163, for the rezoning of 7100 and 7120 Ash Street from the "Single Detached (RS1/F)" zone to the "Town Housing (ZT16) - South McLennan and St. Albans Sub-Area (City Centre)" zone, to reflect changes to the proposed tree retention and replacement due to an observed natural decline in the condition of Trees # 364-367 such that they are not expected to recover.

It is recommended that City Council first rescind third reading of Richmond Zoning Bylaw 8500, Amendment Bylaw 10163, and then that Bylaw 10163 be granted third reading.

12

Cynthia Lussier Planner 2 (604-276-4108)

CL:he

- Att. A: Letters from the applicant and Certified Arborist
  - B: Original Report to Council dated March 23, 2020
  - C: Revised Site Plan and Landscape Plan
  - D: Revised Rezoning Considerations (red-lined version)

March 31, 2023

City of Richmond Development Applications Department 6911 No. 3 Road, Richmond BC

Attn: Ms. Cynthia Lussier,

Dear Cynthia,

Re: Rezoning Application, Townhouse proposal at 7100 / 7120 Ash Street, Richmond BC RZ 18-843479

As the applicant of the above rezoning application, we would like to inform you that our arborist had reviewed the protected trees on site and found that the trees 364, 365, 366 and 367 as identified in the arborist report are declining and will not be expected to survive. It is a natural decline with symptoms changing over time. There was no ill intent or inappropriate action taken.

As the protected trees are not going to survive, we would like to apply to remove the tree retention (tag 364 - 367) in the rezoning consideration.

A copy of the revised architectural site plan and landscape drawing showing the removal of trees, and an arborist report are attached for your review.

Please contact me if you have any questions.

Yours truly,

S.K. Sian

S. K. Sian Sian Group Investment Inc



May 2, 2023

To: Cynthia Lussier Planner City of Richmond

## Re: Project RZ 18-843479 at 7100/7120 Ash Street Regarding the observed decline of trees 364, 365, 366 and 367.

This letter is a provision of notice that the observed decline of four trees tagged as numbers 364, 365, 366 and 367 have declined beyond expectation of recovery as a result of natural factors which could not have been predicted nor detected under means of industry standard arboriculture review.

If further information is required please let me know.

Terry Thrale

Terry Thrale ISA Certified Arborist and Tree Risk Assessor PN 6766A Woodridge Tree Consulting Arborists Ltd. <u>terry@woodridgetree.com</u>



## **Report to Committee**

To: Planning Committee From: Wayne Craig Director, Development Date: March 23, 2020 File: RZ 18-843479

Re: Application by Fougere Architecture Inc. for Rezoning at 7100 and 7120 Ash Street from the "Single Detached (RS1/F)" Zone to the "Town Housing (ZT16) - South McLennan and St. Albans Sub-Area (City Centre)" Zone

#### Staff Recommendation

That Richmond Zoning Bylaw 8500, Amendment Bylaw 10163, for the rezoning of 7100 and 7120 Ash Street from the "Single Detached (RS1/F)" zone to the "Town Housing (ZT16) - South McLennan and St. Albans Sub-Area (City Centre)" zone, be introduced and given first reading.

Wayne Craig Director, Development (604-247-4625)

WC:jr Att. 7

REPORT CONCURRENCE			
ROUTED TO:	CONCURRENCE	CONCURRENCE OF GENERAL MANAGER	
Affordable Housing	Ø	Are Energy	

## Staff Report

## Origin

Fougere Architecture Inc. has applied to the City of Richmond for permission to rezone 7100 and 7120 Ash Street from the "Single Detached (RS1/F)" zone, to the "Town Housing (ZT16) - South McLennan and St. Albans Sub-Area (City Centre)" zone, in order to develop 17 two-storey townhouse units with vehicle access from Ash Street. A location map is provided in Attachment 1.

## Findings of Fact

A Development Application Data Sheet providing details about the development proposal is provided in Attachment 2.

## Subject Site Existing Housing Profile

The subject site consists of two lots, each containing a single-family dwelling. The applicant has indicated that one of the dwellings was previously owner-occupied, and one was rented. Neither dwelling contains a secondary suite. Both dwellings would be demolished.

## Surrounding Development

Development immediately surrounding the subject site is as follows:

- To the North: Two-storey townhouses on a property zoned "Town Housing (ZT16) South McLennan and St. Albans Sub-Area (City Centre)", with access from Ash Street.
- To the South: A single-family dwelling on a property zoned "Single Detached (RS1/F)"," with access from Ash Street.
- To the East: Single-family dwellings on properties zoned "Single Detached (ZS14) South McLennan (City Centre)", with access from Sills Avenue.
- To the West: Across Ash Street, single-family dwellings on properties zoned "Single Detached (RS1/F)", with access from Ash Street.

## **Related Policies & Studies**

## Official Community Plan/McLennan South Sub-Area Plan

The subject site is located in the City Centre planning area, and is designated "Neighbourhood Residential" in the Official Community Plan (OCP). The proposed rezoning is consistent with this designation.

The subject site in located in the area governed by the McLennan South Sub-Area plan, and is designated "Residential, 2 ½ Storeys", which permits development in triplex, duplex, and single-family forms (Attachment 3). Townhouses with units arranged in duplex or triplex

clusters are considered an appropriate development form in this area. The proposed rezoning is consistent with this designation.

The McLennan South Sub-Area Plan includes requirements for implementation of a new ring-road system, which would provide for greater vehicle and pedestrian circulation through the neighbourhood (Attachment 4). The northern part of this ring-road, Sills Avenue, has been partially constructed to the east and west of the subject site. A straight alignment of Sills Avenue would require dedication and construction of the new road through a portion of the subject site.

Staff propose an off-set alignment of Sills road further south. The City owns property between Ash Street and Armstrong Street which would facilitate construction of this road in coordination with the redevelopment of adjacent properties.

The McLennan South Sub-Area Plan allows new roads to deviate from the circulation map, and an amendment to the map is not required, provided the proposed deviation:

- Does not result in significant traffic impacts on or compromise access to adjacent properties.
- Does not result in a significant net increase in the amount of new road envisioned under the circulation map.
- Results in a coherent pattern that maintains the intended pedestrian scale of the area's blocks consistent with the neighbourhood's residential character.
- Provides a recognizable benefit to the area.

Transportation staff have reviewed the application and support the proposed scheme, as it supports the Sub-Area Plan objectives of breaking up large blocks and increasing pedestrian connectivity. Furthermore, the offset alignment of Sills Avenue will provide natural traffic calming and reinforce Granville Avenue and General Currie Road as the dominant east-west traffic routes.

To break up the block and provide an additional pedestrian connection, a mixed-use pathway is provided along the south property line of subject site. This pathway would be expanded through redevelopment of the properties to the south.

## Affordable Housing Strategy

As per the City's Affordable Housing Strategy, townhouse rezoning applications are required to provide a cash-in-lieu contribution of \$8.50 per buildable square foot towards the City's Affordable Housing Reserve Fund. The applicant proposes to make a cash-in-lieu contribution of \$190,468, which is consistent with the Affordable Housing Strategy.

## Public Art Program Policy

The applicant will be participating in the City's Public Art Program by making a voluntary contribution to the City's Public Art Reserve Fund for City-wide projects on City lands. Since

this rezoning was received in 2018, the applicable rate for the contribution is \$0.85 per buildable square foot, for a total contribution in the amount of \$19,046.80.

## Floodplain Management Implementation Strategy

The proposed redevelopment must meet the requirements of the Richmond Flood Plain Designation and Protection Bylaw 8204. Registration of a flood indemnity covenant on title is required prior to final adoption of the rezoning bylaw.

## **Public Consultation**

A rezoning sign has been installed on the subject property. Staff have not received any comments from the public about the rezoning application in response to the placement of the rezoning sign on the property.

Should the Planning Committee endorse this application and Council grant first reading to the rezoning bylaw, the bylaw will be forwarded to a Public Hearing, where any area resident or interested party will have an opportunity to comment. Public notification for the Public Hearing will be provided as per the *Local Government Act*.

## Analysis

## Site Planning

The applicant proposes 17 two-storey townhouse units with a central drive aisle. Conceptual development plans are included in Attachment 5.

The proposed site layout consists of seven duplexes and one triplex, all of which contain two-storey units. Two convertible units are proposed, and would be located on either side of the common outdoor amenity area. Garbage and recycling is located in two enclosures in the front yard of the site, allowing for easy access by service vehicles.

Each unit has a private outdoor space at grade off of the living room, and a second storey balcony off of the master bedroom.

#### Amenity Space

The applicant is proposing a cash contribution in-lieu of providing indoor amenity space on-site, at a rate of \$1,769 per unit as per the OCP. The total contribution for this 17-unit townhouse development would be \$30,073.

A common outdoor amenity space is proposed on the south side of the drive aisle in the middle of the site. This location is centrally located, will enjoy good solar exposure, and provides an additional connection between the drive aisle and the proposed pedestrian pathway. The proposed design includes landscaping, a concrete pathway for universal access, picnic table, sandbox, playhouse, and stepping logs in order to provide for a variety of social and play opportunities for children and adults.

Further refinement of the site plan, architectural character, outdoor amenity space, and convertible unit features of the proposed development will occur through the Development Permit process.

## Transportation and Site Access

Vehicle access to the subject site is provided from Ash Street. A small vehicle turnaround is provided after the first triplex, which would allow passenger vehicles and small vans to access the site, perform a three-point turn, and exit the site in a forward motion.

Each unit has a garage with two parking spaces in a side-by-side arrangement, which exceeds the minimum 1.4 spaces per unit required by Richmond Zoning Bylaw 8500 for multi-family developments in the City Centre planning area. Four visitor parking spaces are proposed on site, including one van accessible parking space. Level 2 EV charging is provided in each garage as per Zoning Bylaw requirements. Staff support the proposed number of resident and visitor parking spaces, as it reduces the demand for street parking.

Pedestrian access is provided from multiple locations. The two end units fronting Ash Street have direct access to the sidewalk. Units on the north side of the site have access from the drive aisle, and units on the south side of the site have access from both the drive aisle and a proposed pedestrian walkway.

The pedestrian pathway would connect Ash Street to the intersection of Sills Avenue and Armstrong Street, improving pedestrian circulation through the neighbourhood in a manner generally consistent with the McLennan South Sub-Area Plan. This pathway would be expanded through the future redevelopment of 7140 and 7160 Ash Street. In its interim condition, the proposed pathway would consist of a 2.0 m wide pathway, 0.5 m wide landscaped strip, and pedestrian-scale lighting. The ultimate condition would consist of a 2.5 m wide pathway, 0.75 m wide landscaped strip on both sides, and pedestrian-scale lighting on the north side only. Construction of the pathway would be through the Servicing Agreement.

Prior to final adoption of the rezoning bylaw, the applicant must provide a 2.5 m wide Statutory Right-of-Way (SRW) for Public Rights-of-Passage (PROP) for the proposed pedestrian pathway.

An approximately 8.1 m by 8.1 m road dedication is required at the southeast corner of the subject site for the intersection of Sills Avenue and Armstrong Street. Design and construction of the road works will be through a Servicing Agreement.

#### Tree Retention and Replacement

The applicant has submitted a Certified Arborist's Report; which identifies on-site and off-site tree species, assesses tree structure and condition, and provides recommendations on tree retention and removal relative to the proposed development. The Report assesses 23 bylaw-sized trees on the subject property and 13 trees on neighbouring properties.

The City's Tree Preservation Coordinator has reviewed the Arborist's Report and supports the Arborist's findings, with the following comments:

- Four Douglas Fir trees (Tag # 364, 365, 366, 367) located on the development site are in good condition and should be retained and protected if possible.
- Two Silver Maple trees (Tag # 358, 369) located on the development site are in poor condition and should be removed and replaced.
- Five Yellow Cedar trees (Tag # 359, 360, 361, 362, 363) located on the development site are in poor condition and should be removed and replaced.
- Ten Birch trees (Tag # 368, 370, 371, 373, 374, 375, 376, 377, 378, 379) located on the development site are in poor condition and should be removed and replaced.
- One Black Pine tree (Tag # 372) located on the development site is in poor condition and should be removed and replaced.
- One Black Pine tree (Tag # 380) is located within the future Armstrong Road right-of-way (ROW) and is in conflict with the required road works. Replacement is not required for trees within a required roadway.
- 13 trees (Tag # OS1-OS13) located on adjacent neighbouring properties are identified to be retained. Provide tree protection as per City of Richmond Tree Protection Information Bulletin Tree-03.
- Replacement trees should be specified at a 2:1 ratio as per the OCP.

## Tree Replacement

The applicant wishes to remove 18 on-site trees (Tag # 358-363 and 368-379) and one tree within the future roadway (Tag # 380). The 2:1 replacement ratio would require a total of 36 replacement trees. The required replacement trees are to be of the following minimum sizes, based on the size of the trees being removed as per Tree Protection Bylaw No. 8057.

No. of Replacement Trees	Minimum Caliper of Deciduous Replacement Tree	Minimum Height of Coniferous Replacement Tree
8	11 cm	6 m
4	10 cm	5.5 m
10	8 cm	4 m
14	6 cm	3.5 m

To satisfy the 2:1 replacement ratio established in the OCP, the applicant proposes to plant a minimum of 36 replacement trees in the development. If required replacement trees cannot be accommodated on-site, a cash-in-lieu contribution in the amount of \$750/tree to the City's Tree Compensation Fund for off-site planting is required.

## Tree Protection

Four trees (Tag # 364-367) on the subject site and 13 trees (Tag # OS1-OS13) on neighbouring properties are to be retained and protected. The applicant has submitted a tree protection plan showing the trees to be retained and the measures taken to protect them during development

stage (Attachment 6). To ensure that the trees identified for retention are protected at development stage, the applicant is required to complete the following items:

- Prior to final adoption of the rezoning bylaw, submission to the City of a contract with a Certified Arborist for the supervision of all works conducted within or in close proximity to tree protection zones. The contract must include the scope of work required, the number of proposed monitoring inspections at specified stages of construction, any special measures required to ensure tree protection, and a provision for the arborist to submit a post-construction impact assessment to the City for review.
- Prior to final adoption of the rezoning bylaw, submission to the City of a \$40,000 survival security for the four on-site trees to be retained.
- Prior to demolition of the existing dwellings on the subject site, installation of tree protection fencing around all trees to be retained. Tree protection fencing must be installed to City standard in accordance with the City's Tree Protection Information Bulletin Tree-03 prior to any works being conducted on-site, and remain in place until construction and landscaping on-site is completed.

## Variance Requested

The proposed development is generally in compliance with the "Town Housing (ZT16) - South McLennan and St. Albans Sub-Area (City Centre)" zone in Richmond Zoning Bylaw 8500, with the exception of the following variances:

1. Reduce the minimum front yard setback from 6.0 m to 1.21 m for accessory structures only.

Staff are supportive of the proposal as it allows the garbage and recycling enclosures to be located near the entrance to the site, reducing the distance required for collection vehicles to back up out of the site. The proposal is consistent with existing development to the north of the site. Review of the design and screening of the proposed enclosures would be through the Development Permit process.

2. Reduce the minimum setback to Sills Avenue/Armstrong Street from 6.0 m to 2.53 m.

The reduced setback results from road dedication for the intersection of Sills Avenue and Armstrong Street. Staff are supportive of the proposal as it is a similar setback to what is proposed between the building and the edge of the pedestrian pathway. The building would be approximately 4.03 m from the edge of the sidewalk, which is greater than the 3.6 m setback from the building to the pedestrian pathway.

Additionally, the proposed setback is similar to with what would be achieved by the future redevelopment of the properties to the south. Single-family lots with a north-south orientation would result in the corner lot having a 3.0 m exterior side yard setback to Armstrong Street.

## BC Energy Step Code

On July 26, 2018, Council adopted BC Energy Step Code requirements for all new residential developments. The proposed development consists of townhouses that staff anticipates would be designed and built in accordance with Part 9 of the BC Building Code. As such, this development would be expected to achieve Step 3 of the BC Energy Step Code for Part 9 construction (Climate Zone 4).

## Site Servicing and Frontage Improvements

The applicant is required to enter into a Servicing Agreement at Building Permit stage for the design and construction of the required site servicing and frontage works, as described in Attachment 7.

Frontage improvements on Ash Street include, but may not be limited to, the following:

- Road widening to a total width of 8.5 m.
- 1.75 m wide sidewalk at the property line, approx. 2.5 m wide landscaped boulevard, and 0.15 m curb and gutter.
- Removal of the two existing driveways and replacement with a new driveway crossing and frontage works as described above,
- Relocation or undergrounding of the hydro utility pole located within the proposed new driveway.

Frontage improvements on Sills Avenue include, but may not be limited to, the following:

• 1.5 m wide sidewalk, landscaped boulevard, and 0.15 m curb and gutter along the curved alignment of the intersection of Sills Avenue and Armstrong Street.

The on-site pedestrian pathway connecting Ash Street to Sills Avenue will include, but may not be limited to:

- 0.5 m landscaped strip with lighting; and
- 2.0 m wide paved surface, or other treatment as deemed appropriate in order to retain offsite trees.

## **Development Permit Application**

A Development Permit application is required to be processed to a satisfactory level prior to final adoption of the rezoning bylaw. Further refinements to architectural, landscape, and urban design will be completed as part of the Development Permit application review process, including, but not limited to, the following:

- Compliance with the Development Permit Guidelines for multi-family developments in the OCP and McLennan South Sub-Area Plan.
- Review of the size and species of on-site trees to ensure bylaw compliance and to achieve a mix of coniferous and deciduous species.
- Review and refinement of tree retention measures to ensure the survival of the four Douglas Fir trees located on the north side of the site, as well as the trees located on the neighbouring property to the south in close proximity to the proposed pedestrian pathway.
- Design of the common outdoor amenity space, including choice of play equipment and other features to ensure a safe and vibrant environment for children's play and social interaction.
- Design of the proposed waste enclosures within the front yard setback, to ensure an attractive streetscape and adequate screening.
- Review of accessibility features, including aging-in-place features in all units, and the provision of two convertible units.
- Review of a sustainability strategy for the development proposal, including steps to achieve Step 3 of the Energy Step Code for Part 9 construction (Climate Zone 4).

## **Financial Impact**

The rezoning application results in an insignificant Operational Budget Impact (OBI) for off-site City infrastructure (such as roadworks, waterworks, storm sewers, sanitary sewers, street lights, street trees and traffic signals).

## Conclusion

The purpose of this application is to rezone 7100 and 7120 Ash Street from the "Single Detached (RS1/F)" zone, to the "Town Housing (ZT16) - South McLennan and St. Albans Sub-Area (City Centre)" zone, in order to develop 17 two-storey townhouse units with vehicle access from Ash Street.

The rezoning application complies with the land use designations and applicable policies contained within the OCP for the subject site. Further review of the project design will be completed as part of the Development Permit application review process.

The list of rezoning considerations is included in Attachment 7, which has been agreed to by the applicant (signed concurrence on file).

It is recommended that Richmond Zoning Bylaw 8500, Amendment Bylaw 10163 be introduced and given first reading.

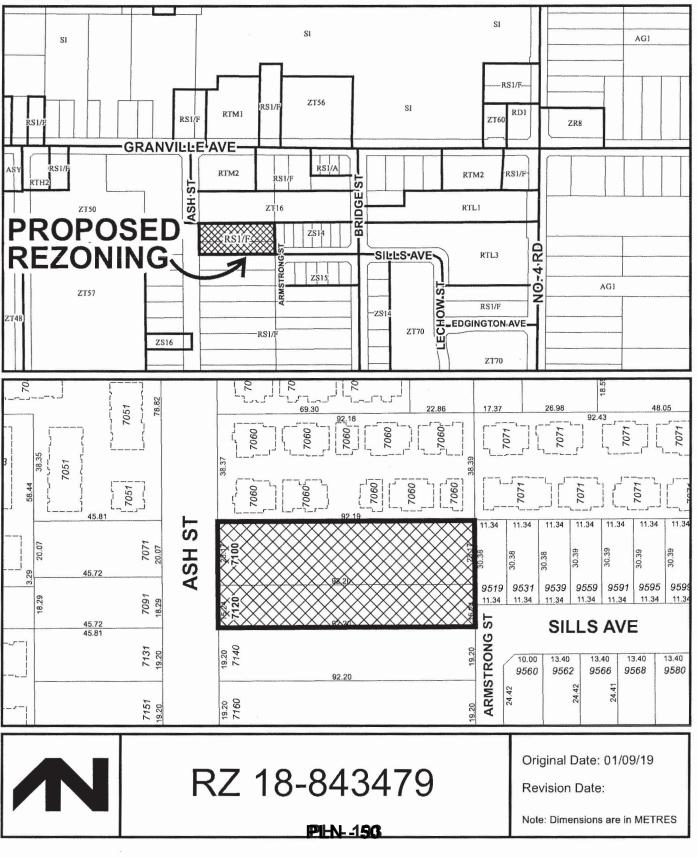
Jordan Rockerbie Planner 1 (604-276-4092)

JR:blg

Attachment 1: Location Map and Aerial Photo Attachment 2: Development Application Data Sheet Attachment 3: McLennan South Sub-Area Plan Land Use Map Attachment 4: McLennan South Sub-Area Plan Circulation Map Attachment 5: Conceptual Development Plans Attachment 6: Tree Retention Plan Attachment 7: Rezoning Considerations



# City of Richmond





# City of Richmond





RZ 18-843479

PIHN-194

Original Date: 01/09/19

**Revision Date:** 

Note: Dimensions are in METRES



## **Development Application Data Sheet**

**Development Applications Department** 

Attachment 2

## RZ 18-843479

Address: 7100 & 7120 Ash Street

Applicant: Fougere Architecture Inc.

Planning Area(s): City Centre - McLennan South

	Existing	Proposed	
Owner:	1199445 BC LTD	To be determined	
Site Size (m <sup>2</sup> ):	3,535.3 m <sup>2</sup>	3,469.7 m <sup>2</sup>	
Land Uses:	Single-family	Townhouses	
OCP Designation:	Neighbourhood Residential	No change	
Area Plan Designation:	Residential, 2 ½ Storeys	No change	
Zoning:	Single Detached (RS1/F)	Town Housing (ZT16) - South McLennan and St. Albans Sub- Area (City Centre)	
Number of Units:	Two single-family dwellings	17 townhouse dwellings	

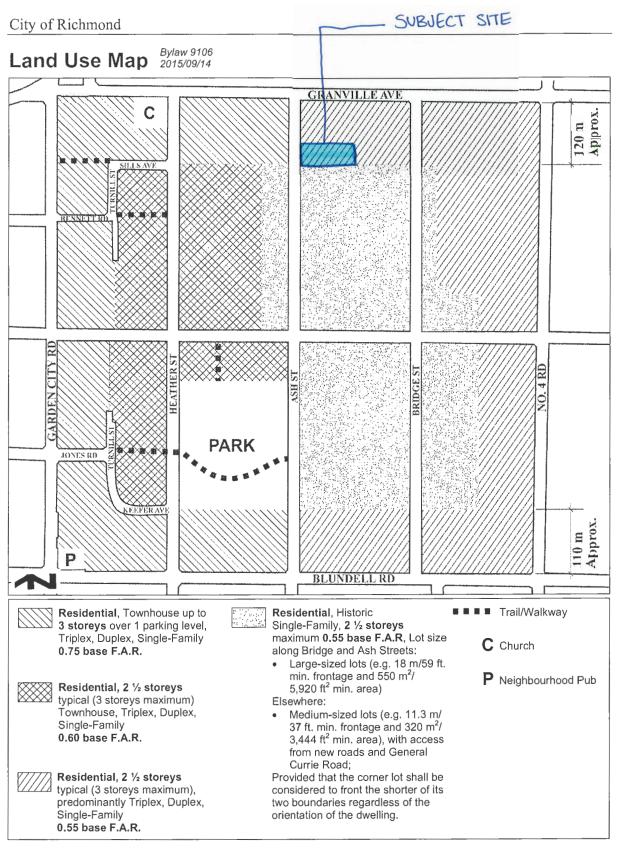
On Future Subdivided Lots	Bylaw Requirement	Proposed	Variance
Floor Area Ratio:	Max. 0.60	Max. 0.60	none permitted
Buildable Floor Area (m <sup>2</sup> ):*	Max. 2,081.8 m <sup>2</sup> (22,408 ft <sup>2</sup> )	2,081.7 m <sup>2</sup> (22,407 ft <sup>2</sup> )	none permitted
Lot Coverage (% of lot area):	Building: Max. 40%	Building: Max. 40%	none
Lot Size:	No minimum	3,469.7 m²	none
Lot Dimensions (m):	Width: No minimum Depth: No minimum	Width: 38.38 m Depth: 92.13 m	none
	Front: Min. 6.0 m	Front: 6.0 m for buildings, 1.21 m for accessory structures	Front: vary by 4.79 m for accessory structures only
Setbacks (m):	Rear: Min. 3.0 m	Rear: 3.02 m	offuoturee only
	Side: Min. 3.0 m	Side: 3.6 m	
	To Sills Ave: Min. 6.0 m	To Sills Ave: 2.53 m	To Sills Ave: vary by 3.47 m
Height (m):	Max. 11.0 m	Max. 11.0 m	none
Off-street Parking Spaces – Regular (R) / Visitor (V):	1.4 (R) and 0.2 (V) per unit	2 (R) and 0.24 (V) per unit	none

## PEN-192

On Future Subdivided Lots	Bylaw Requirement	Proposed	Variance
Off-street Parking Spaces – Total:	24 (R) and 4 (V)	34 (R) and 4 (V)	none
Tandem Parking Spaces:	Permitted – Maximum of 50% of required spaces	0%	none
Small Car Parking Spaces:	Permitted – Maximum of 50% of required spaces	45% (17 spaces)	none
Accessible Parking Spaces:	1	1	none
Amenity Space – Indoor:	50 m <sup>2</sup> or cash-in-lieu	Cash-in-lieu	none
Amenity Space – Outdoor:	6 m <sup>2</sup> per unit (i.e. 102 m <sup>2</sup> )	102 m <sup>2</sup>	none

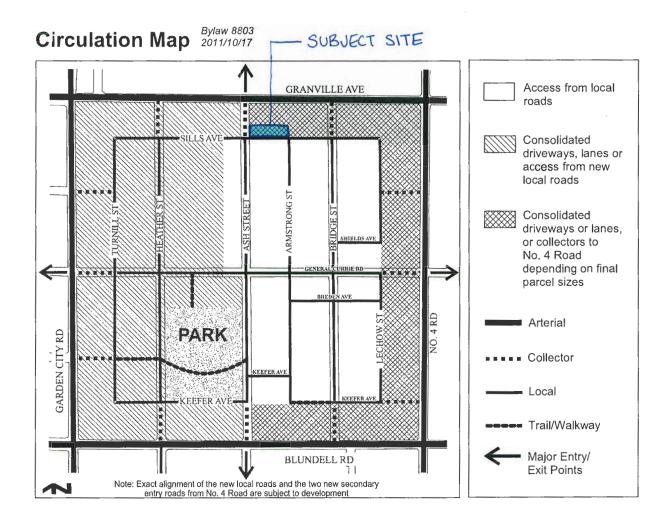
## Other: Tree replacement compensation required for loss of significant trees.

\* Preliminary estimate; not inclusive of garage; exact building size to be determined through zoning bylaw compliance review at Building Permit stage.



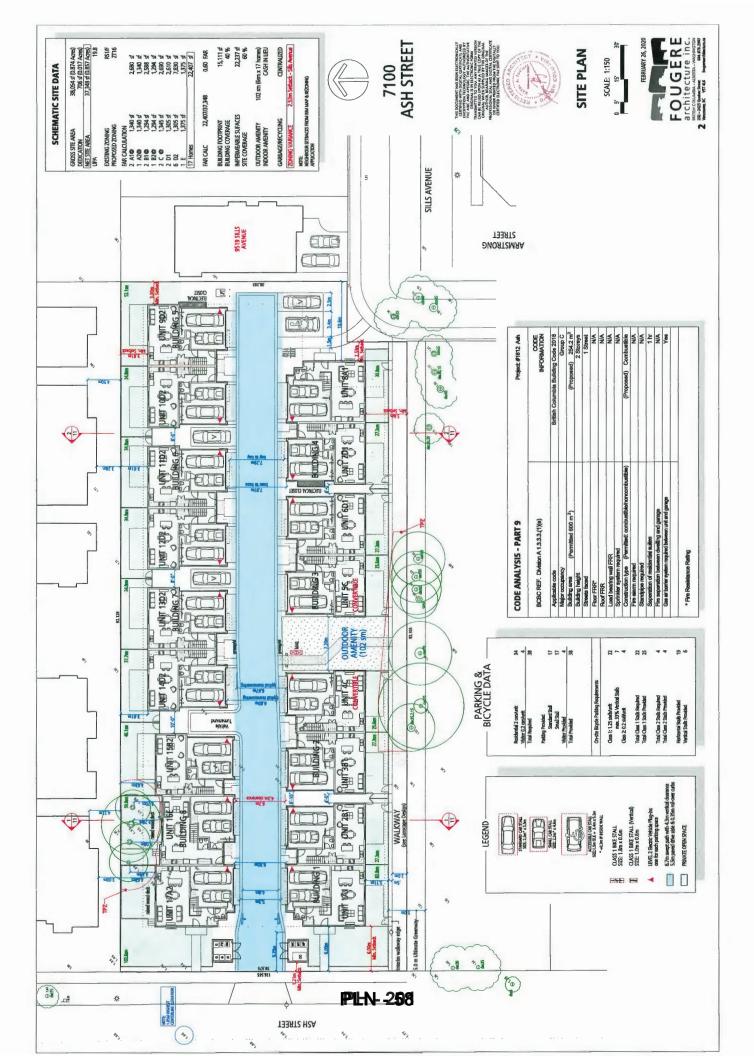
**Note**: Sills Avenue, Le Chow Street, Keefer Avenue, and Turnill Street are commonly referred to as the "ring road".

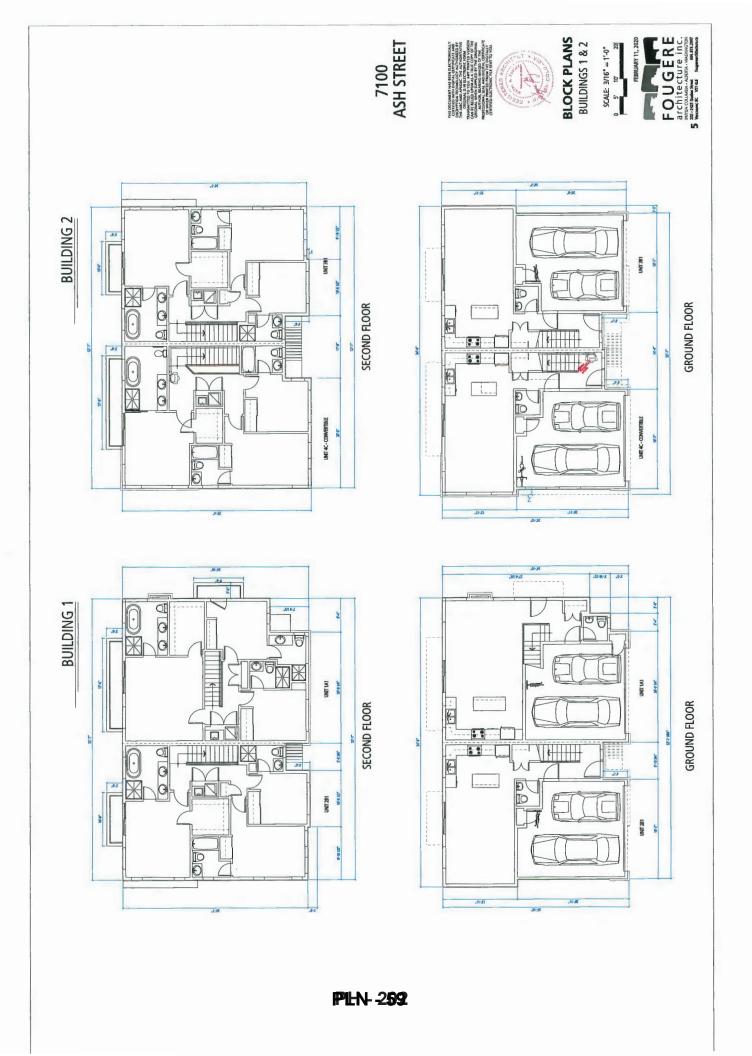
 Encourage cycling as a means of travel by calming automobile traffic within McLennan South and supporting the City Centre policies and programs for bicycles.

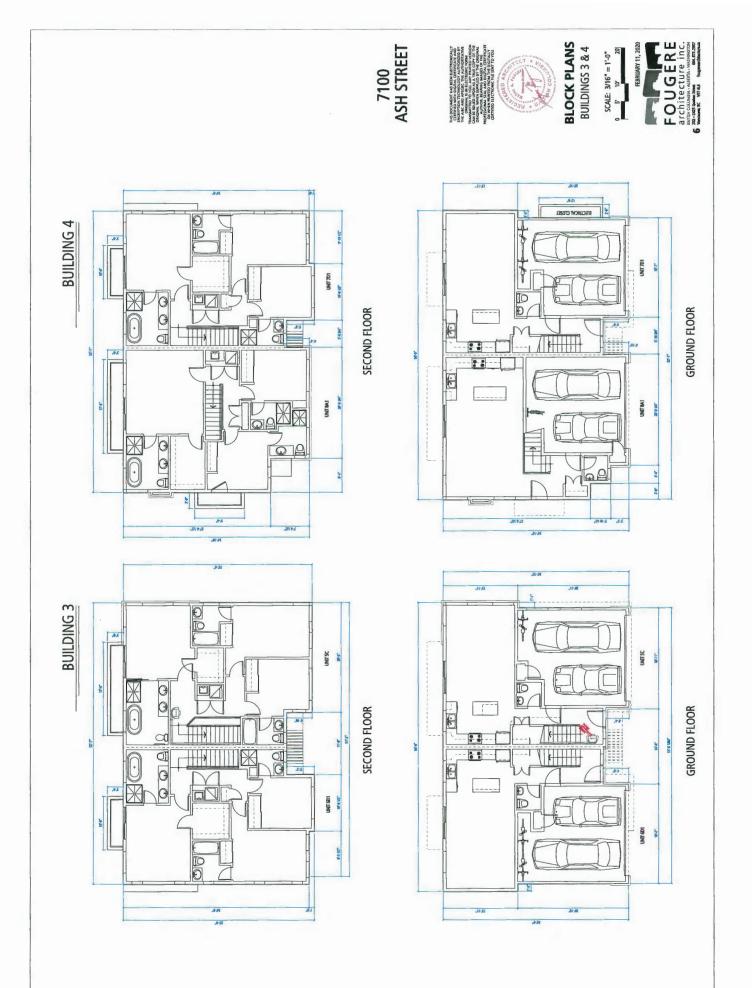




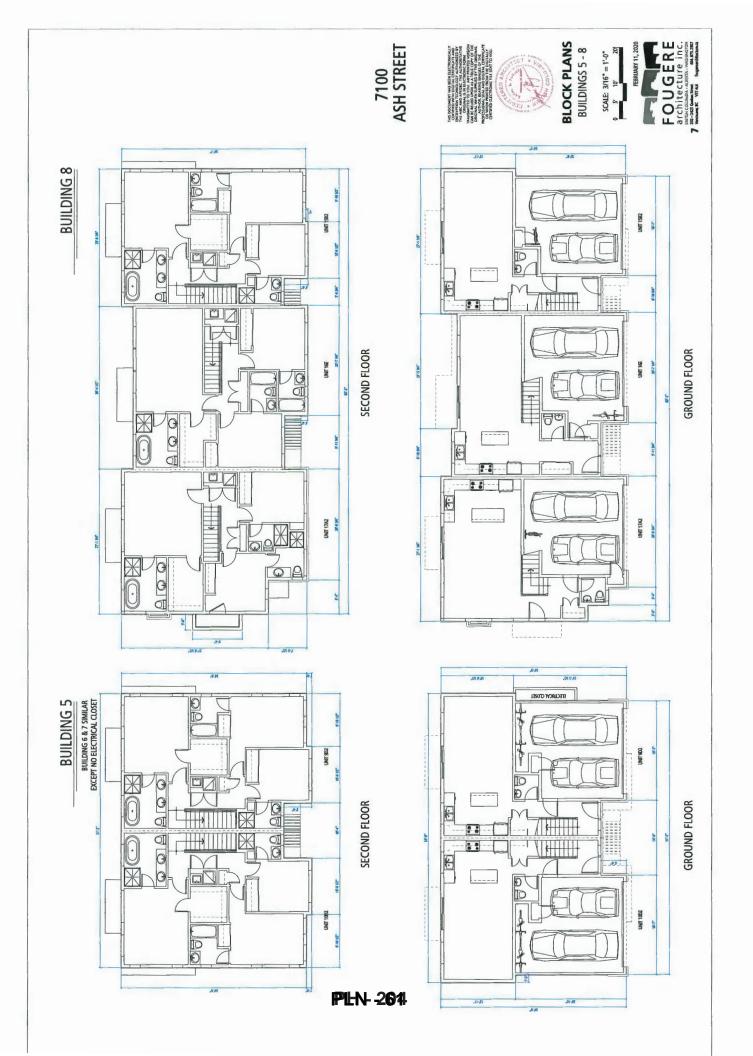


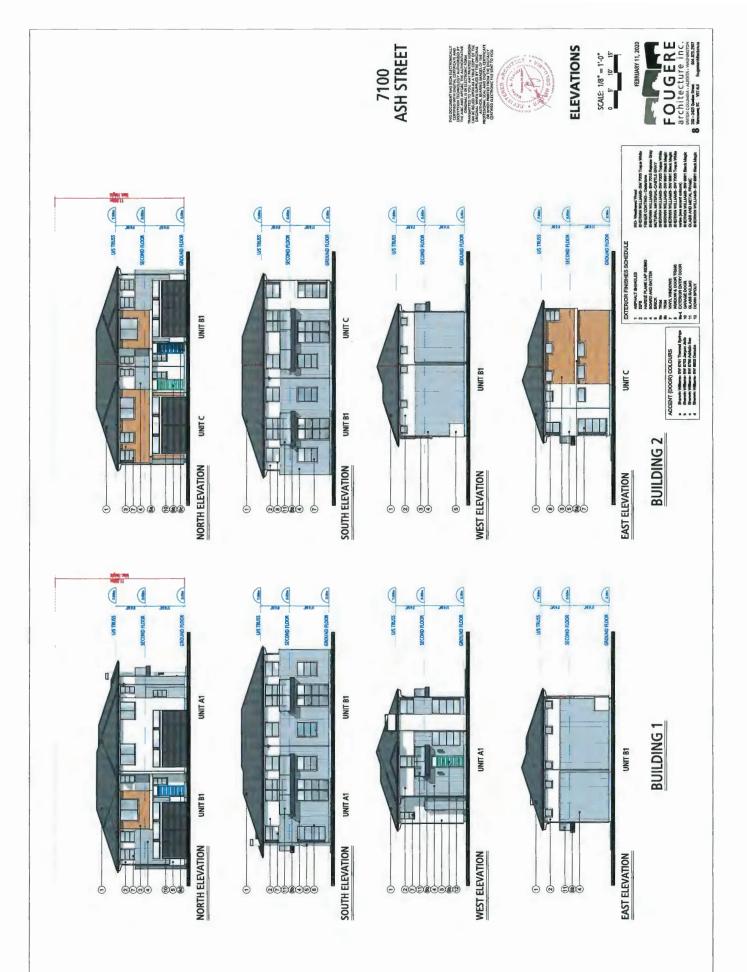




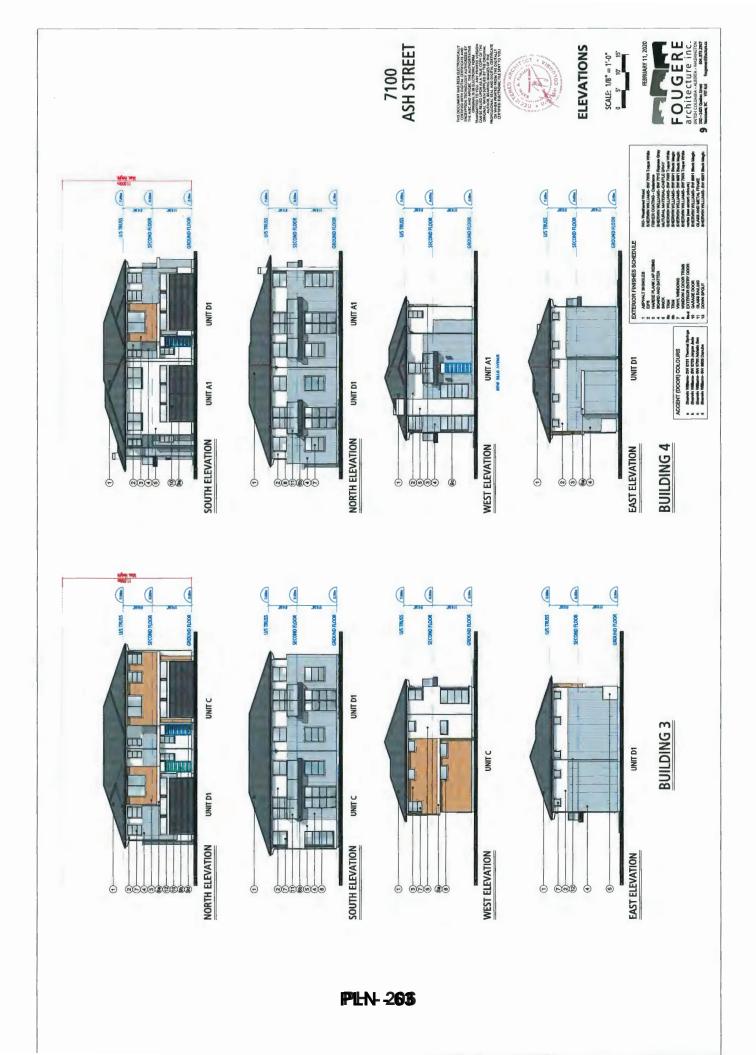


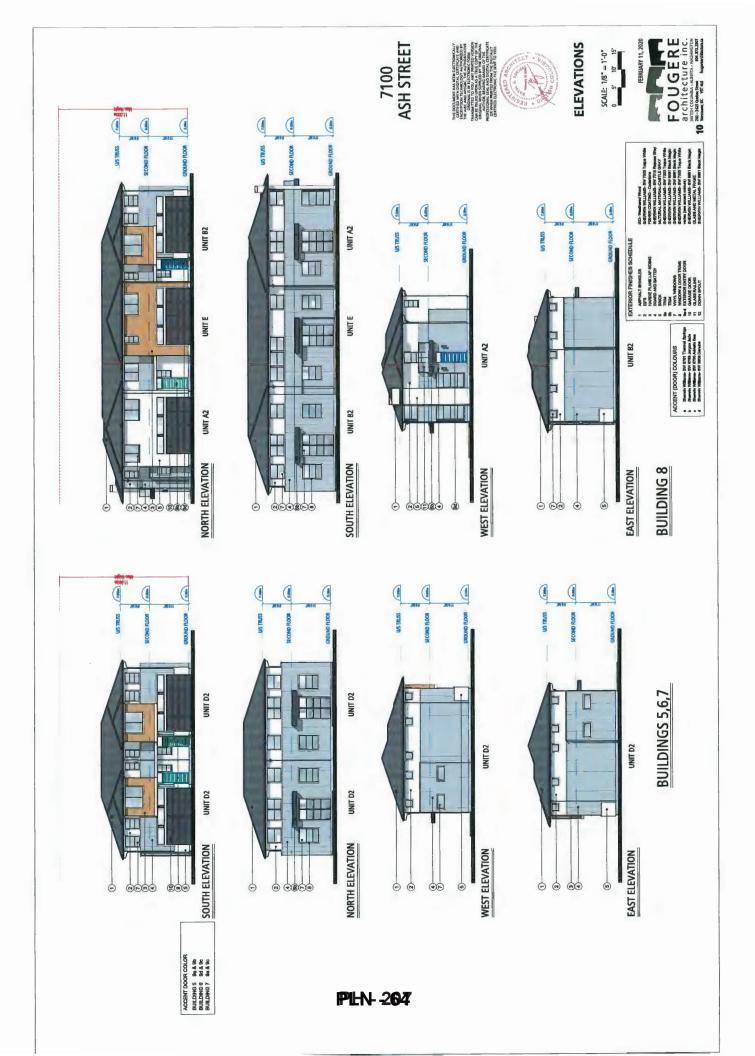
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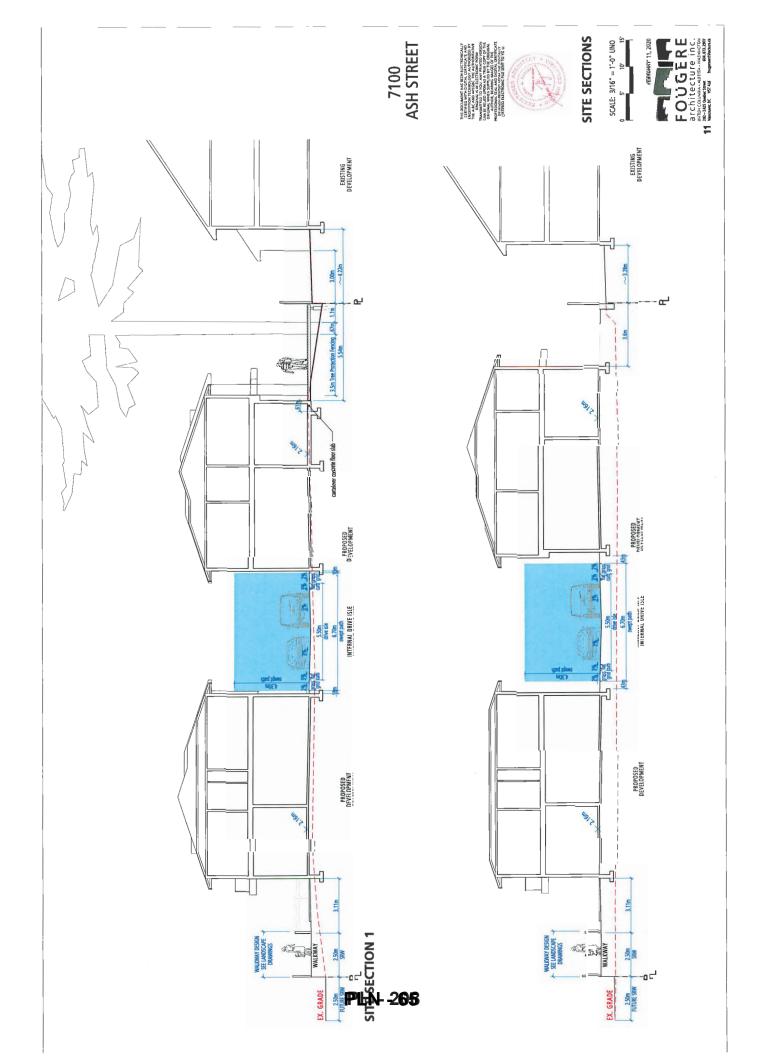


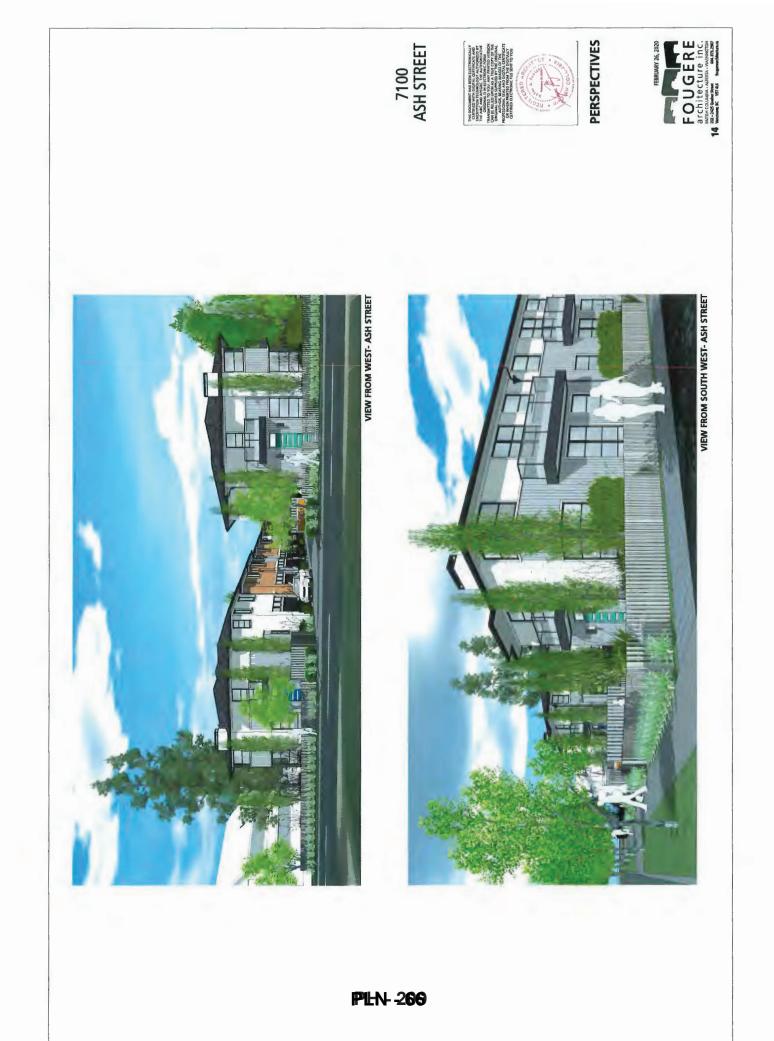


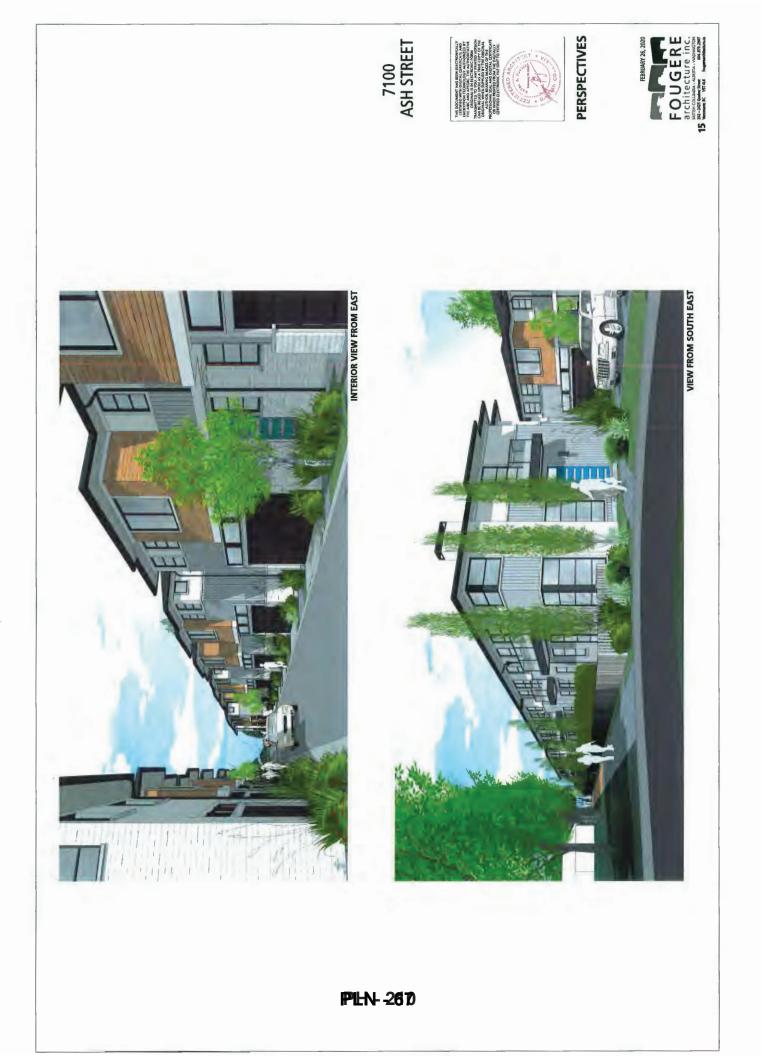
PEN-263

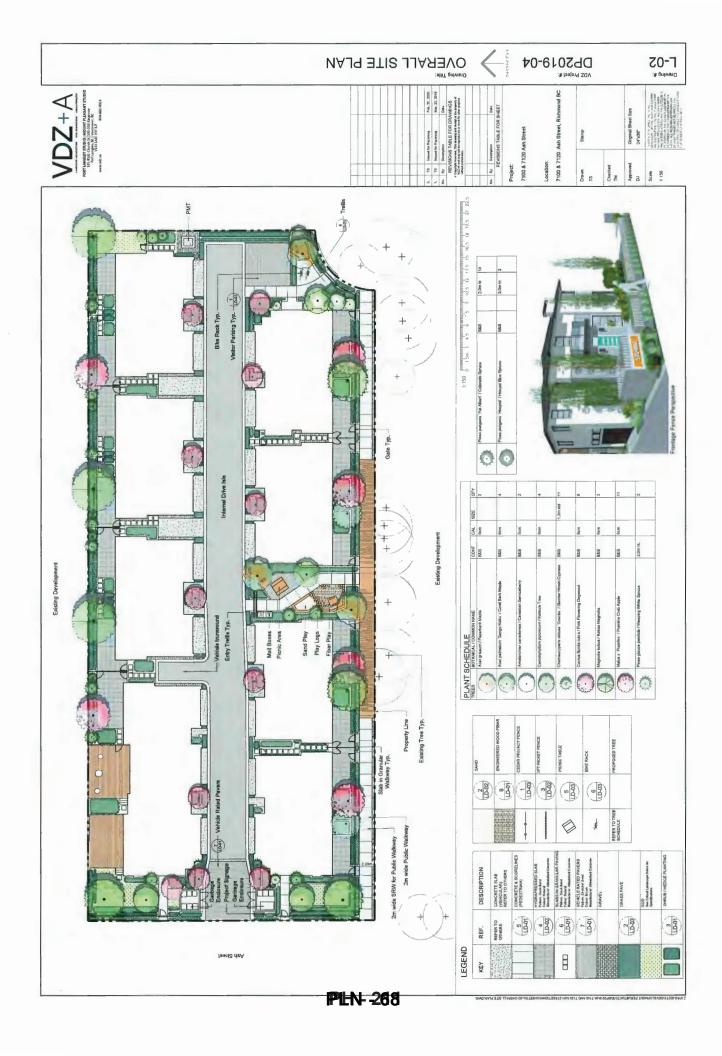


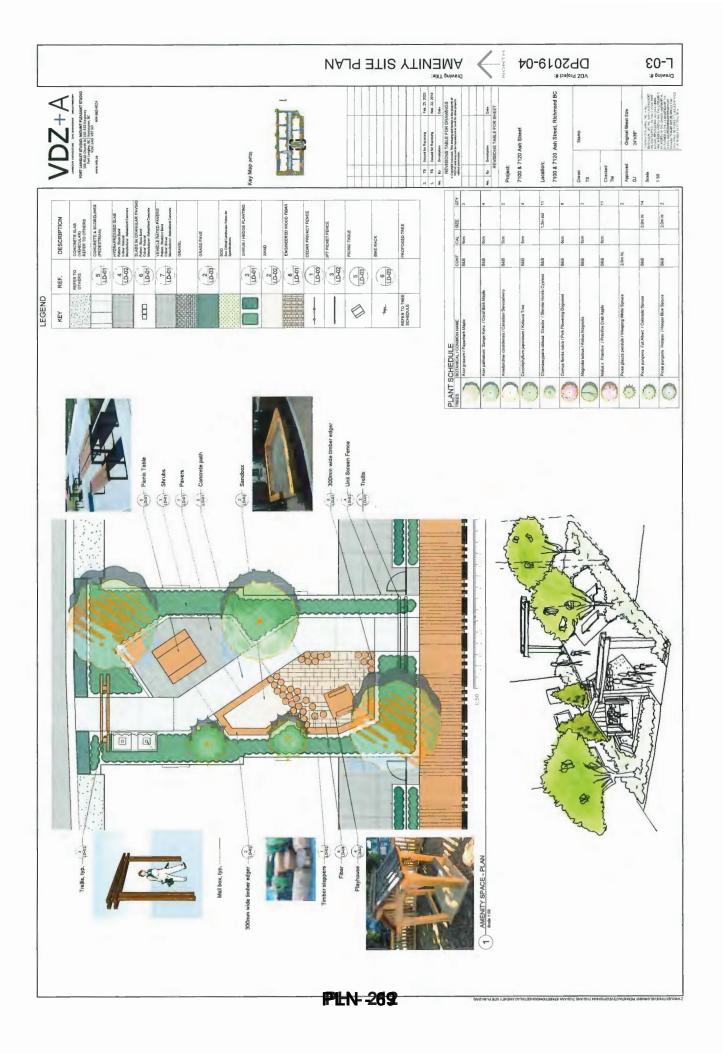


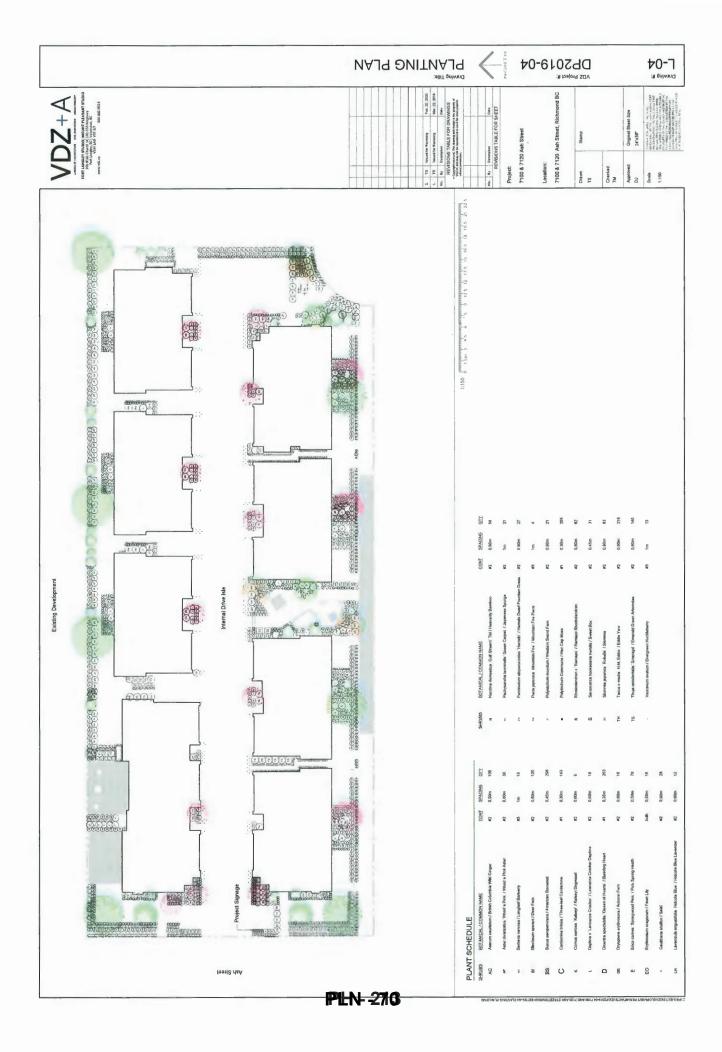


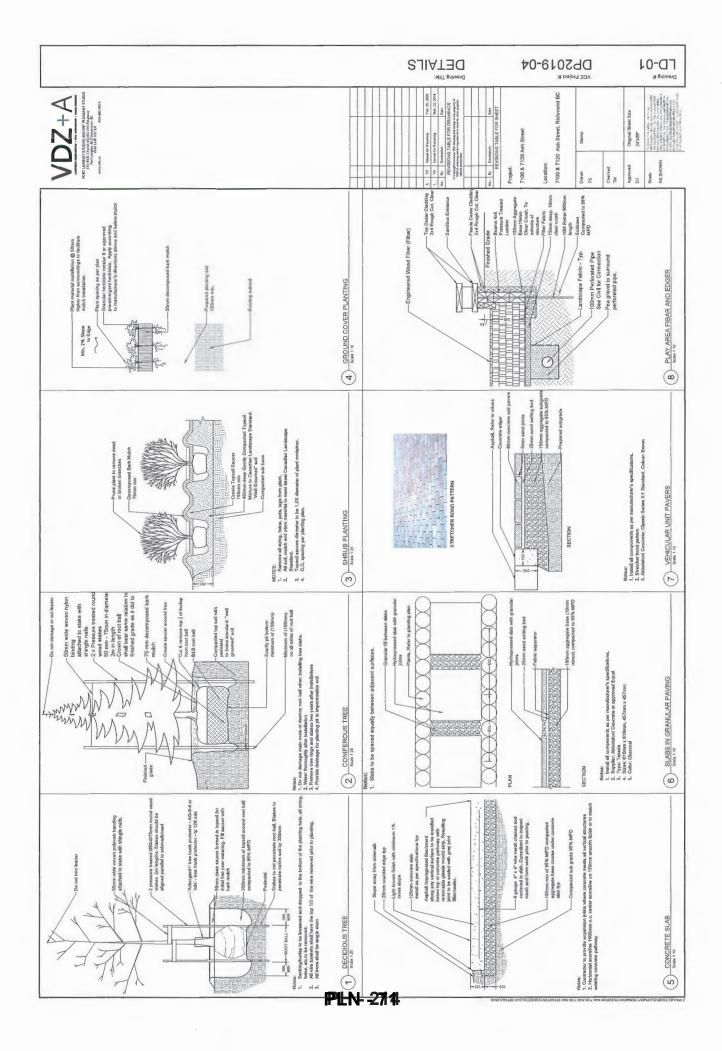


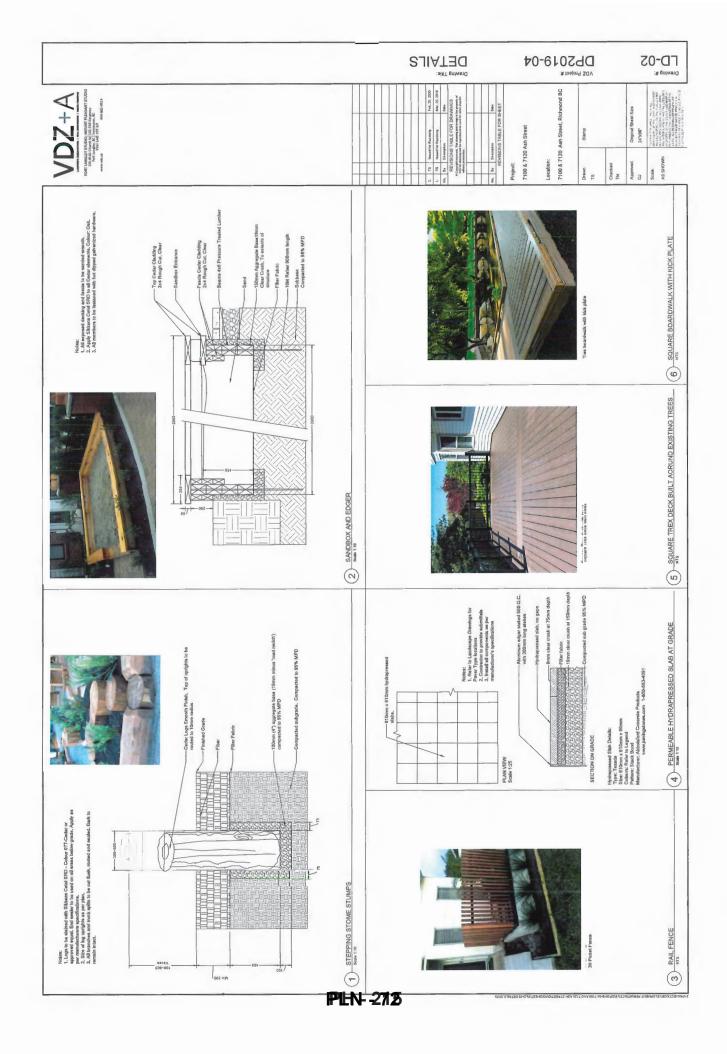


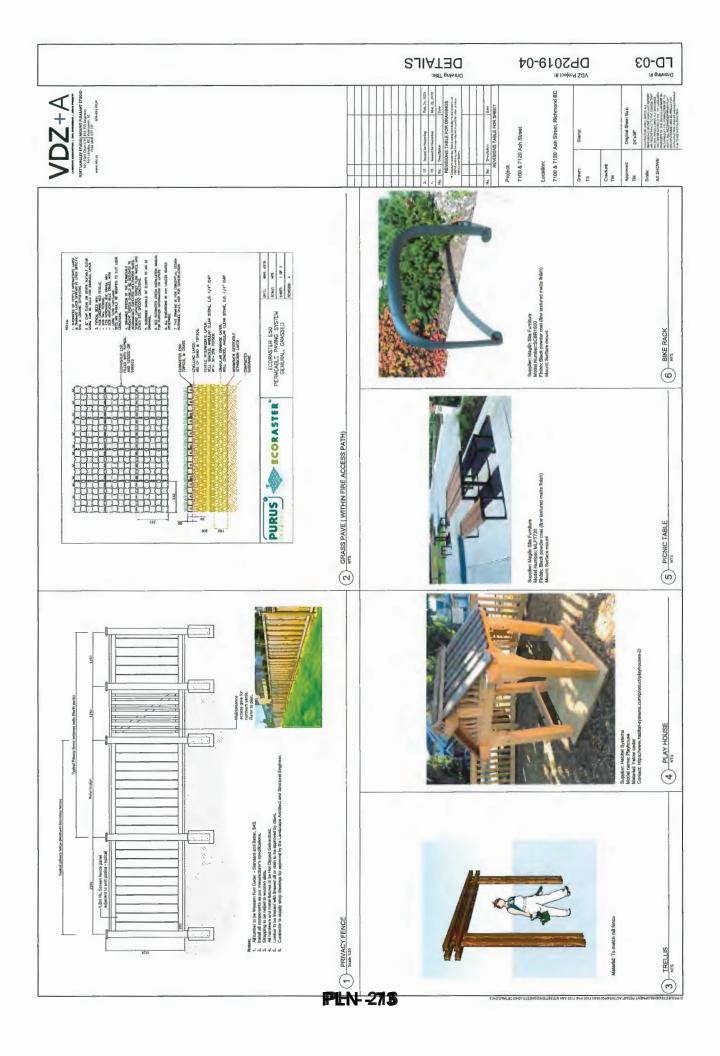


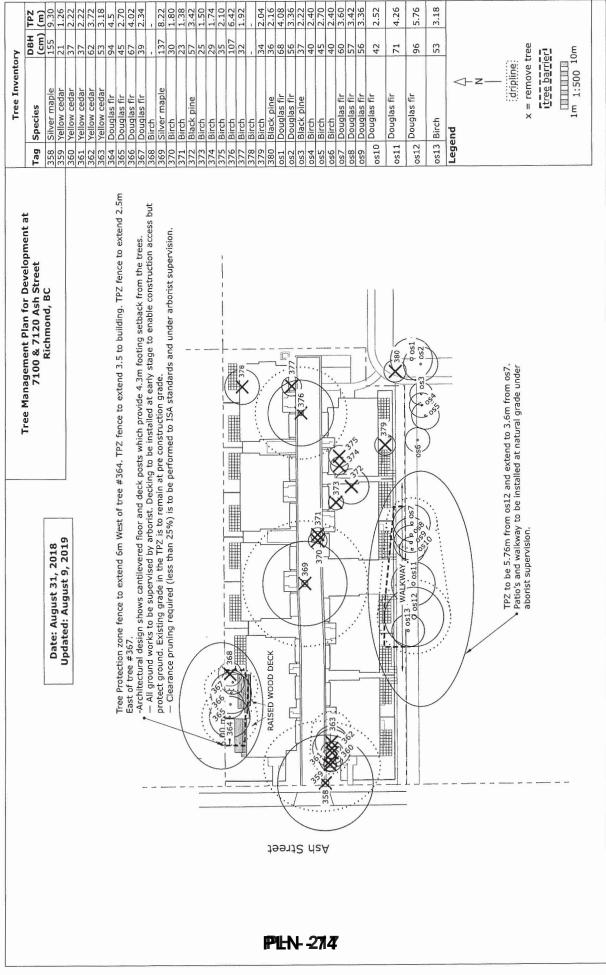












**ATTACHMENT 6** 



ATTACHMENT 7 **Rezoning Considerations** Development Applications Department 6911 No. 3 Road, Richmond, BC V6Y 2C1

# Address: 7100 & 7120 Ash Street

# File No.: RZ 18-843479

# Prior to final adoption of Richmond Zoning Bylaw 8500, Amendment Bylaw 10163, the developer is required to complete the following:

- 1. 8.1 m by 8.1 m road dedication at the southeast corner of the site, for the extension of Sills Avenue.
- 2. Consolidation of all the lots into one development parcel (which will require the demolition of the existing dwellings).
- 3. Submission of a Contract entered into between the applicant and a Certified Arborist for supervision of any on-site works conducted within the tree protection zone of the trees to be retained. The Contract should include the scope of work to be undertaken, including: the proposed number of site monitoring inspections, and a provision for the Arborist to submit a post-construction assessment report to the City for review.
- 4. Submission of a Tree Survival Security to the City in the amount of \$40,000 for the four on-site trees to be retained (Tag # 364-367).
- 5. Installation of appropriate tree protection fencing around all trees to be retained as part of the development prior to any construction activities, including building demolition, occurring on-site.
- 6. Granting of an approximately 2.5 m wide statutory right-of-way for public rights-of-passage across the entire south property line for the construction of a pedestrian pathway. Design is to include 2.0 m wide pathway and 0.5 m wide landscaped shoulder with pedestrian-scale lighting.

Any works essential for public access within the required statutory right-of-way (SRW) are to be included in the Servicing Agreement (SA) and the maintenance & liability responsibility is to be clearly noted. The design must be prepared in accordance with good engineering practice with the objective to optimize public safety and after completion of the works, the Owner is required to provide a certificate of inspection for the works, prepared and sealed by the Owner's Engineer in a form and content acceptable to the City, certifying that the works have been constructed and completed in accordance with the accepted design. Works to be secured via DP (for multi-family, commercial or industrial (only those industrial sites within the City Centre Area Plan or otherwise required by the OCP DP Guidelines), or via Rezoning for single-family sites.

- 7. Registration of a flood indemnity covenant on title.
- 8. City acceptance of the developer's offer to voluntarily contribute \$\$0.85 per buildable square foot (e.g. \$19,046.80) to the City's Public Art Fund.
- 9. Contribution of \$1,769 per dwelling unit (e.g. \$30,073) in-lieu of on-site indoor amenity space to go towards development of City facilities.
- 10. City acceptance of the developer's offer to voluntarily contribute \$8.50 per buildable square foot (e.g. \$190,468) to the City's Affordable Housing Fund.
- 11. The submission and processing of a Development Permit\* completed to a level deemed acceptable by the Director of Development.

# Prior to a Development Permit<sup>\*</sup> being forwarded to the Development Permit Panel for consideration, the developer is required to:

- 1. Submission of a Landscape Plan, prepared by a Registered Landscape Architect, to the satisfaction of the Director of Development. The Landscape Plan should:
  - comply with the guidelines of the OCP's Arterial Road Policy and should not include hedges along the front property line;
  - include a mix of coniferous and deciduous trees;
  - include the dimensions of tree protection fencing as illustrated on the Tree Retention Plan attached to this report; and
     PLN-278

Initial:

• include the 36 required replacement trees with the following minimum sizes:

No. of Replacement Trees	Minimum Caliper of Deciduous Replacement Tree	Minimum Height of Coniferous Replacement Tree
8	11 cm	6 m
4	10 cm	5.5 m
10	8 cm	4 m
14	6 cm	3.5 m

If required replacement trees cannot be accommodated on-site, a cash-in-lieu contribution in the amount of \$750/tree to the City's Tree Compensation Fund for off-site planting is required.

2. Complete a proposed townhouse energy efficiency report and recommendations prepared by a Certified Energy Advisor which demonstrates how the proposed construction will meet or exceed the required townhouse energy efficiency standards (BC Energy Step Code Step 3 or better).

## Prior to Development Permit Issuance, the developer must complete the following requirements:

1. Submission of a Landscape Security based on 100% of the cost estimate provided by the Landscape Architect, including installation costs.

# Prior to Demolition Permit Issuance, the developer must complete the following requirements:

 Installation of appropriate tree protection fencing around all trees to be maintained as part of the development prior to any construction activities, including building demolition, occurring on-site. Should the developer with to begin site preparation work after third reading of the rezoning bylaw, but prior to final adoption of the rezoning bylaw and issuance of the Development Permit, the applicant will be required to obtain a Tree Removal Permit (Rezoning in Process – T3).

# Prior to Building Permit Issuance, the developer must complete the following requirements:

- 1. Submission of a Construction Parking and Traffic Management Plan to the Transportation Department. Management Plan shall include location for parking for services, deliveries, workers, loading, application for any lane closures, and proper construction traffic controls as per Traffic Control Manual for works on Roadways (by Ministry of Transportation) and MMCD Traffic Regulation Section 01570.
- 2. Incorporation of energy efficiency and accessibility measures in Building Permit (BP) plans as determined via the Rezoning and/or Development Permit processes.
- 3. Obtain a Building Permit (BP) for any construction hoarding. If construction hoarding is required to temporarily occupy a public street, the air space above a public street, or any part thereof, additional City approvals and associated fees may be required as part of the Building Permit. For additional information, contact the Building Approvals Department at 604-276-4285.
- 4. Enter into a Servicing Agreement\* for the design and construction of engineering infrastructure improvements. A Letter of Credit or cash security for the value of the Service Agreement works, as determined by the City, will be required as part of entering into the Servicing Agreement. Works include, but may not be limited to, the following:

## Water Works:

- a) Using the OCP Model, there is 452 L/s of water available at a 20 psi residual at the Ash Street frontage. Based on your proposed development, your site requires a minimum fire flow of 220 L/s.
- b) At Developer's cost, the Developer is required to:
  - Submit Fire Underwriter Survey (FUS) or International Organization for Standardization (ISO) fire flow calculations to confirm development has adequate fire flow for onsite fire protection. Calculations must be signed and sealed by a Professional Engineer and be based on Building Permit Stage building designs.
  - ii) Review hydrant spacing on all road frontages and install new fire hydrants as required to meet City spacing requirements for the proposed land use.
  - iii) Provide a right-of-way for the water meter. Minimum right-of-way dimensions to be the size of the meter box (from the City of Richmond supplementar provide a right-of-way dimensions) + any appurtenances (for example, the bypass on

Initial:

W20-SD) + 0.5 m on all sides. Exact right-of-way dimensions to be finalized via the servicing agreement process.

- c) At Developer's cost, the City will:
  - i) Cut, cap, and remove all existing water connections and meters serving the development site.
  - ii) Install one new water connection to serve the proposed development. The water meter and meter box shall be located onsite in a right-of-way, as described above.

#### Storm Sewer Works:

- a) At Developer's cost, the Developer is required to:
  - i) Provide an erosion and sediment control plan for all on-site and off-site works, to be reviewed as part of the servicing agreement design.
  - ii) Upgrade approximately 40 m of storm sewer along the Ash Street frontage to minimum 600 mm diameter, from the north property line to the south property line, complete with new manholes at the tie-in points.
  - iii) Reconnect all existing services to the proposed storm sewer.
  - iv) Perform a capacity analysis to size the proposed storm sewer. The analysis shall be included in the servicing agreement drawing set.
  - v) Confirm the locations of inspection chambers STIC 43549 and STIC 43554. If the inspection chambers are located within the development site, the developer shall provide rights-of-ways to accommodate the inspection chambers. Alternatively, the developer can obtain written consent from the adjacent property owners for access to their properties to re-align the storm connections so that the inspection chambers can be relocated out of the development site. Prior to seeking consent from the adjacent property owners, the developer is required to coordinate with the City to ensure the form and content of the communication will satisfy the City's requirements.
- b) At Developer's cost, the City will:
  - i) Cut, cap, and remove all existing storm connections serving the development site. The connections at the north and south property lines of the development site shall be capped at the inspection chamber and the inspection chambers retained, to keep service to the adjacent properties as described above.
  - ii) Complete all tie-ins for the proposed works to existing City infrastructure.

#### Sanitary Sewer Works:

- c) At Developer's cost, the City will:
  - i) Cut, cap, and remove all existing sanitary connections and inspection chambers serving the development site.
  - ii) Install one new sanitary connection, complete with inspection chamber, to serve the proposed development.

#### Frontage Improvements:

- d) At Developer's cost, the Developer is required to:
  - i) Coordinate with BC Hydro, Telus and other private communication service providers:
    - (1) To relocate or underground the hydro pole at the common property line of 7100 & 7120 Ash Street, as required to facilitate construction of the proposed driveway and sidewalk.
    - (2) To pre-duct for future hydro, telephone and cable utilities along all road frontages.
    - (3) Before relocating/modifying any of the existing power poles and/or guy wires within the property frontages.
    - (4) To underground overhead service lines.
  - ii) Locate/relocate all above ground utility cabinets and kiosks required to service the proposed development, and all above ground utility cabinets and kiosks located along the development's frontages, within the developments site (see list below for examples). A functional plan showing conceptual locations for such infrastructure shall be included in the development design review process. Please coordinate with the respective private utility companies and the project's lighting and traffic signal consultants to confirm the requirements (e.g., statutory right-of-way dimensions) and the locations for the aboveground structures. If a private utility company does not require area the graded structure, that company shall confirm this via a letter

to be submitted to the City. The following are examples of statutory right-of-ways that shall be shown on the architectural plans/functional plan, the servicing agreement drawings, and registered prior to SA design approval:

- (1) BC Hydro PMT 4.0 x 5.0 m
- (2) BC Hydro LPT 3.5 x 3.5 m
- (3) Street light kiosk  $-1.5 \times 1.5 \text{ m}$
- (4) Traffic signal kiosk 2.0 x 1.5 m
- (5) Traffic signal UPS 1.0 x 1.0 m
- (6) Shaw cable kiosk  $-1.0 \times 1.0 \text{ m}$
- (7) Telus FDH cabinet 1.1 x 1.0 m
- iii) Provide street lighting along Ash Street.
- iv) Complete frontage improvements on Ash Street including:
  - (1) Road widening to a total width if 8.5 m, which will require shifting the crown of the road east to match the existing road cross-section north of the subject site;
  - (2) New 1.75 m wide concrete sidewalk next to the property line; and
  - (3) New 2.5 m wide boulevard, including grass, trees, and road lighting;
- v) Complete frontage improvements on Sills Avenue including:
  - (1) Construct new curb and gutter along the curved alignment of the intersection of Sills Avenue and Armstrong Street;
  - (2) Construct a new 1.5 m wide concrete sidewalk along the curved alignment of the intersection of Sills Avenue and Armstrong Street, within the new road dedication at the southeast of the subject site;
  - (3) Construct a new grass/tree boulevard of varying width between the new sidewalk and new north curb line of Sills Avenue, and infill the area between the new sidewalk and the property lines of the subject site and 9515 Sills Avenue with a new grass/tree boulevard; and
  - (4) Reconstruct the existing driveway to 9515 Sills Avenue to City design standards to suit the new curb and sidewalk alignment described above.
- vi) Construct a pedestrian pathway along the south property line, to include:
  - (1) 0.5 m landscaped shoulder with lighting; and
  - (2) 2.0 m paved pathway, or other surface treatment to the satisfaction of the City

#### General Items:

- e) At Developer's cost, the Developer is required to:
  - i) Provide, prior to start of site preparation works or within the first servicing agreement submission, whichever comes first, a preload plan and geotechnical assessment of preload, dewatering, and soil preparation impacts on the existing utilities fronting the development site and provide mitigation recommendations. Based on the City's review of the geotechnical report, at the City's discretion, some or all of the following may be required:
    - (1) Provide a video inspection report of the existing storm and sanitary sewers fronting the development site prior to start of site preparation works or within the first servicing agreement submission, whichever comes first. A follow-up video inspection, complete with a civil engineer's signed and sealed recommendation letter, is required after site preparation works are complete (i.e. pre-load removal, completion of dewatering, etc.) to assess the condition of the existing utilities and provide recommendations to retain, replace, or repair. Any utilities damaged by the pre-load, de-watering, or other ground preparation shall be replaced or repaired at the Developer's cost.
    - (2) Conduct pre- and post-preload elevation surveys of all surrounding roads, utilities, and structures. Any damage, nuisance, or other impact to be repaired at the developer's cost. The post-preload elevation survey shall be incorporated within the servicing agreement design.
    - (3) Monitor the settlement at the adjacent utilities and structures during pre-loading, dewatering, and soil preparation works per a geotechnical engineer's recommendations, and report the settlement amounts to the City for approval.
  - ii) Coordinate the servicing agreement design for this development with the servicing agreement(s) for the adjacent development(s), both existing and in-stream. The developer's civil engineer shall submit a signed and sealed letter with each servicing agreement submission confirming that they have coordinated with civil engineer(s) of the adjacent project(s) and there is a greement designs are consistent. The City will

not accept the 1st submission if it is not coordinated with the adjacent developments. The coordination letter should cover, but not be limited to, the following:

- (1) Corridors for City utilities (existing and proposed water, storm sewer, sanitary and DEU) and private utilities.
- (2) Pipe sizes, material and slopes.
- (3) Location of manholes and fire hydrants.
- (4) Road grades, high points and low points.
- (5) Alignment of ultimate and interim curbs.
- (6) Proposed street lights design.
- iii) Enter into, if required, additional legal agreements, as determined via the subject development's Servicing Agreement(s) and/or Development Permit(s), and/or Building Permit(s) to the satisfaction of the Director of Engineering, including, but not limited to, site investigation, testing, monitoring, site preparation, dewatering, drilling, underpinning, anchoring, shoring, piling, pre-loading, ground densification or other activities that may result in settlement, displacement, subsidence, damage or nuisance to City and private utility infrastructure.

#### Note:

- \* This requires a separate application.
- Where the Director of Development deems appropriate, the preceding agreements are to be drawn not only as personal covenants of the property owner but also as covenants pursuant to Section 219 of the Land Title Act.

All agreements to be registered in the Land Title Office shall have priority over all such liens, charges and encumbrances as is considered advisable by the Director of Development. All agreements to be registered in the Land Title Office shall, unless the Director of Development determines otherwise, be fully registered in the Land Title Office prior to enactment of the appropriate bylaw.

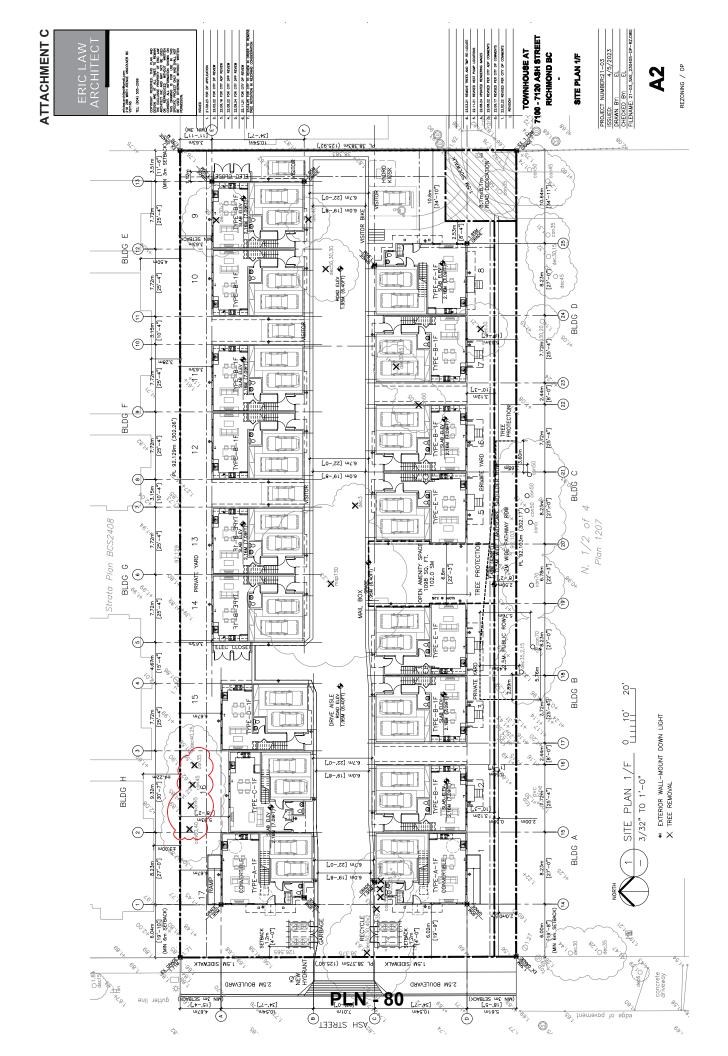
The preceding agreements shall provide security to the City including indemnities, warranties, equitable/rent charges, letters of credit and withholding permits, as deemed necessary or advisable by the Director of Development. All agreements shall be in a form and content satisfactory to the Director of Development.

- Additional legal agreements, as determined via the subject development's Servicing Agreement(s) and/or Development Permit(s), and/or Building Permit(s) to the satisfaction of the Director of Engineering may be required including, but not limited to, site investigation, testing, monitoring, site preparation, de-watering, drilling, underpinning, anchoring, shoring, piling, pre-loading, ground densification or other activities that may result in settlement, displacement, subsidence, damage or nuisance to City and private utility infrastructure.
- Applicants for all City Permits are required to comply at all times with the conditions of the Provincial *Wildlife Act* and Federal *Migratory Birds Convention Act*, which contain prohibitions on the removal or disturbance of both birds and their nests. Issuance of Municipal permits does not give an individual authority to contravene these legislations. The City of Richmond recommends that where significant trees or vegetation exists on site, the services of a Qualified Environmental Professional (QEP) be secured to perform a survey and ensure that development activities are in compliance with all relevant legislation.

[signed concurrence on file]

Signed

Date







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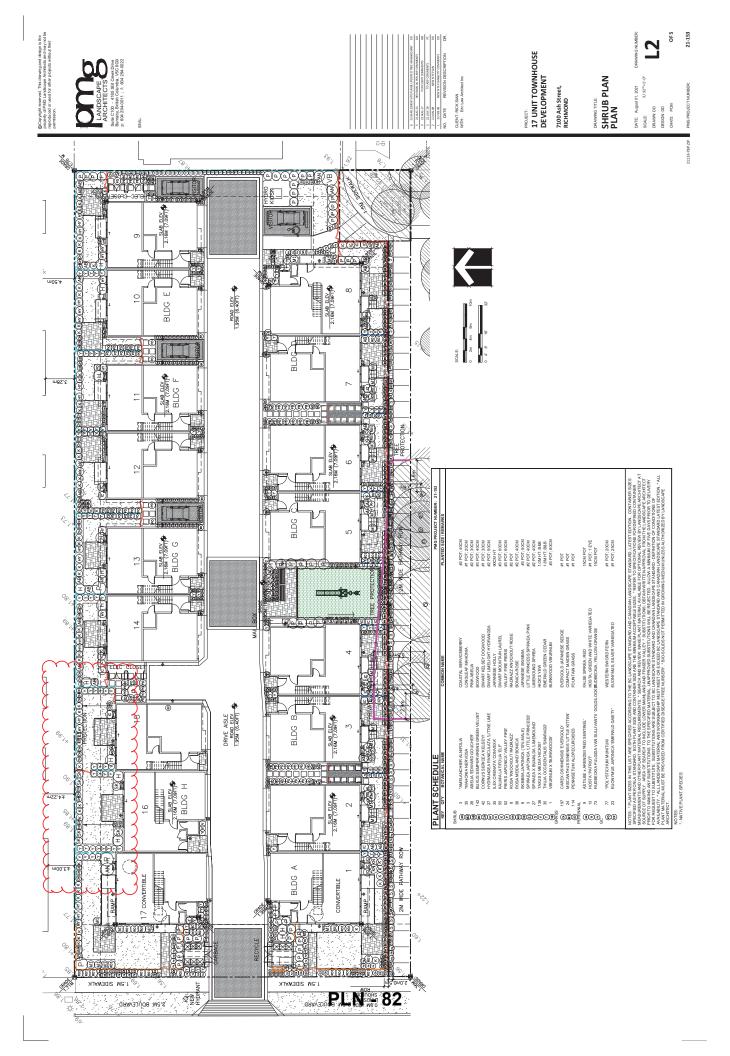
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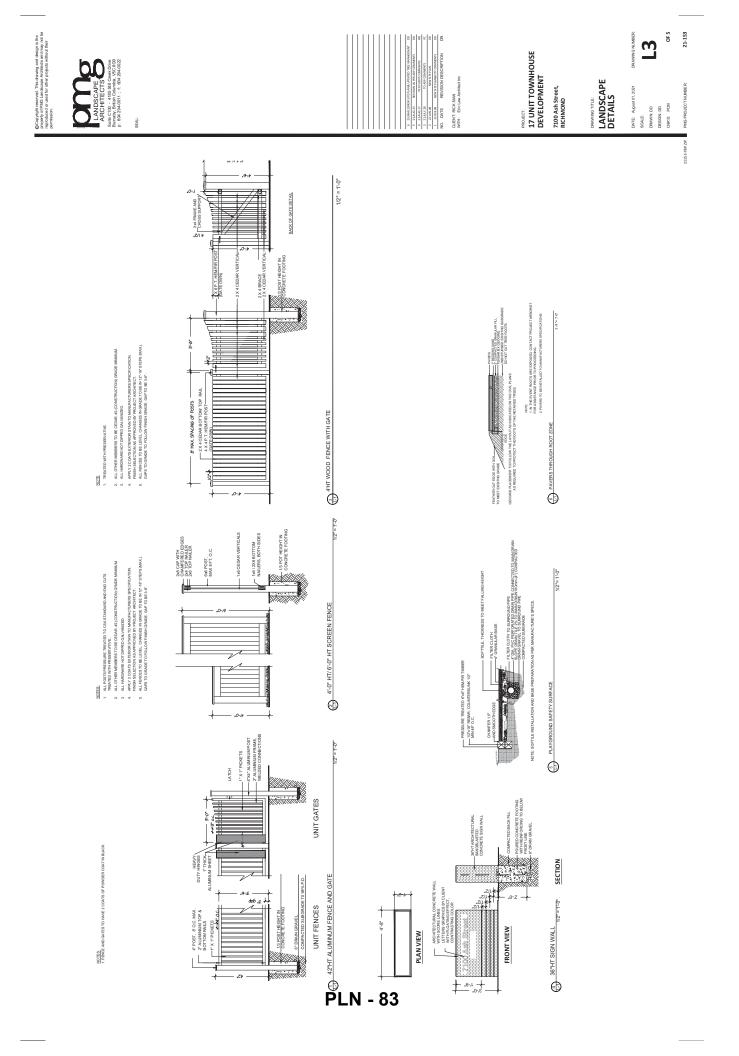
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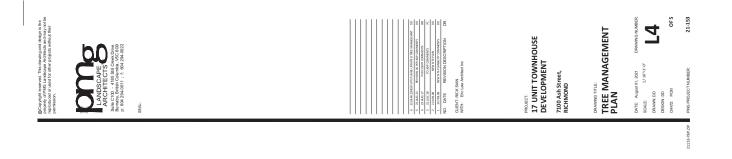
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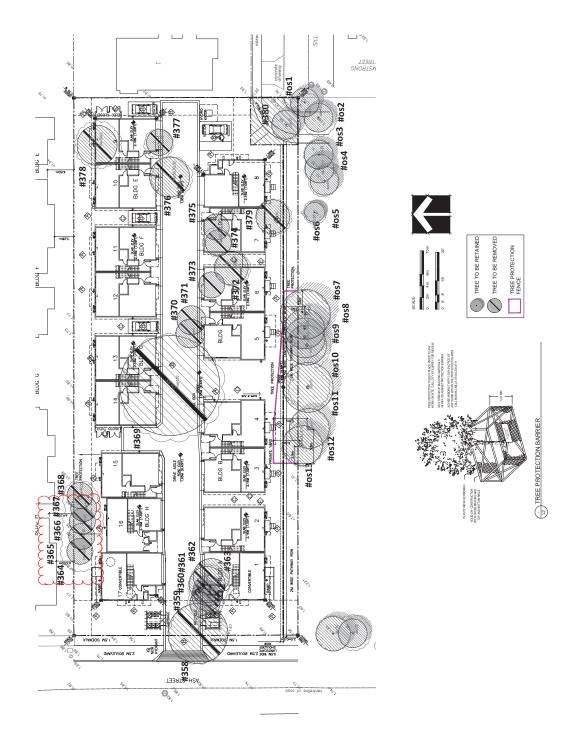
PROJECT 17 UNIT TOWNHOUSE DEVELOPMENT 7100 Ash Street, RICHMOND

CLIENT: RICK SIAN WITH: Eric Law Ar 1 22.FEB.08 NO. DATE









# ATTACHMENT D



# **Rezoning Considerations**

Development Applications Department 6911 No. 3 Road, Richmond, BC V6Y 2C1

# Address: 7100, 7120 Ash Street

# File No.: RZ 18-843479

# Prior to final adoption of Richmond Zoning Bylaw 8500, Amendment Bylaw 10163, the applicant is required to complete the following:

- 1. 8.1 m by 8.1 m road dedication at the southeast corner of the site, for the extension of Sills Avenue.
- 2. Consolidation of all the lots into one development parcel (which will require the demolition of the existing dwellings).
- 3. Submission of a Contract entered into between the applicant and a Certified Arborist for supervision of any on-site works conducted within the tree protection zone of the trees to be retained. The Contract should include the scope of work to be undertaken, including: the proposed number of site monitoring inspections, and a provision for the Arborist to submit a post-construction assessment report to the City for review.
- 4. Submission of a Tree Survival Security to the City in the amount of \$40,000 for the four on-site trees to be retained (Tag # 364-367).
- 4. Installation of appropriate tree protection fencing around all trees to be retained as part of the development prior to any construction activities, including building demolition, occurring on-site.
- 5. Submit a final Landscape Plan that provides for a total of 44 replacement trees on the subject site with the understanding that the Landscaping Security associated with the DP is to be increased to account for the additional replacement trees (based on a cost estimate provided by the registered Landscape Architect prior to DP issuance).
- 6. Granting of an approximately 2.5 m wide statutory right-of-way for public rights-of-passage across the entire south property line for the construction of a pedestrian pathway. Design is to include 2.0 m wide pathway and 0.5 m wide landscaped shoulder with pedestrian-scale lighting.

Any works essential for public access within the required statutory right-of-way (SRW) are to be included in the Servicing Agreement (SA) and the maintenance & liability responsibility is to be clearly noted. The design must be prepared in accordance with good engineering practice with the objective to optimize public safety and after completion of the works, the Owner is required to provide a certificate of inspection for the works, prepared and sealed by the Owner's Engineer in a form and content acceptable to the City, certifying that the works have been constructed and completed in accordance with the accepted design. Works to be secured via DP (for multi-family, commercial or industrial (only those industrial sites within the City Centre Area Plan or otherwise required by the OCP DP Guidelines), or via Rezoning for single-family sites.

- 7. Registration of a flood indemnity covenant on title.
- 8. City acceptance of the developer's offer to voluntarily contribute \$\$0.85 per buildable square foot (e.g. \$19,046.80) to the City's Public Art Fund.
- 9. Contribution of \$1,769 per dwelling unit (e.g. \$30,073) in-lieu of on-site indoor amenity space to go towards development of City facilities.
- 10. City acceptance of the developer's offer to voluntarily contribute \$8.50 per buildable square foot (e.g. \$190,468) to the City's Affordable Housing Fund.
- 11. The submission and processing of a Development Permit\* completed to a level deemed acceptable by the Director of Development.

#### **Prior to a Development Permit\* being forwarded to the Development Permit Panel for consideration, the developer is required to:**

1. Submission of a Landscape Plan, prepared by a Registered Landscape Architect, to the satisfaction of the Director of Development. The Landscape Plan should:

- comply with the guidelines of the OCP's Arterial Road Policy and should not include hedges along the front property line;
- include a mix of coniferous and deciduous trees;
- include the dimensions of tree protection fencing as illustrated on the Tree Retention Plan attached to this report; and

No. of Replacement Trees	Minimum Caliper of Deciduous Replacement Tree	Minimum Height of Coniferous Replacement Tree
8	<del>11 cm</del>	<del>6 m</del>
4	<del>10 cm</del>	<del>5.5 m</del>
<del>10</del>	<del>8 cm</del>	4 <del>m</del>
<del>14</del>	<del>6 cm</del>	<del>3.5 m</del>

include the 36 required replacement trees with the following minimum sizes:

If required replacement trees cannot be accommodated on site, a cash in lieu contribution in the amount of \$750/tree to the City's Tree Compensation Fund for off site planting is required.

2. Complete a proposed townhouse energy efficiency report and recommendations prepared by a Certified Energy Advisor which demonstrates how the proposed construction will meet or exceed the required townhouse energy efficiency standards (BC Energy Step Code Step 3 or better).

#### **Prior to Development Permit Issuance, the developer must complete the following requirements:**

1. Submission of a Landscape Security based on 100% of the cost estimate provided by the Landscape Architect, including installation costs.

#### Prior to Demolition Permit Issuance, the developer must complete the following requirements:

 Installation of appropriate tree protection fencing around all trees to be maintained as part of the development prior to any construction activities, including building demolition, occurring on-site. Should the developer with to begin site preparation work after third reading of the rezoning bylaw, but prior to final adoption of the rezoning bylaw and issuance of the Development Permit, the applicant will be required to obtain a Tree Removal Permit (Rezoning in Process – T3).

### Prior to Building Permit Issuance, the developer must complete the following requirements:

- Submission of a Construction Parking and Traffic Management Plan to the Transportation Department. Management
  Plan shall include location for parking for services, deliveries, workers, loading, application for any lane closures, and
  proper construction traffic controls as per Traffic Control Manual for works on Roadways (by Ministry of
  Transportation) and MMCD Traffic Regulation Section 01570.
- 2. Incorporation of energy efficiency and accessibility measures in Building Permit (BP) plans as determined via the Rezoning and/or Development Permit processes.
- 3. Obtain a Building Permit (BP) for any construction hoarding. If construction hoarding is required to temporarily occupy a public street, the air space above a public street, or any part thereof, additional City approvals and associated fees may be required as part of the Building Permit. For additional information, contact the Building Approvals Department at 604-276-4285.
- 4. Enter into a Servicing Agreement\* for the design and construction of engineering infrastructure improvements. A Letter of Credit or cash security for the value of the Service Agreement works, as determined by the City, will be required as part of entering into the Servicing Agreement. Works include, but may not be limited to, the following:

Water Works:

- a) Using the OCP Model, there is 452 L/s of water available at a 20 psi residual at the Ash Street frontage. Based on your proposed development, your site requires a minimum fire flow of 220 L/s.
- b) At Developer's cost, the Developer is required to:
  - i) Submit Fire Underwriter Survey (FUS) or International Organization for Standardization (ISO) fire flow calculations to confirm development has adequate fire flow for onsite fire protection. Calculations must be signed and sealed by a Professional Engineer and be based on Building Permit Stage building designs.

# PLN - 86

- ii) Review hydrant spacing on all road frontages and install new fire hydrants as required to meet City spacing requirements for the proposed land use.
- iii) Provide a right-of-way for the water meter. Minimum right-of-way dimensions to be the size of the meter box (from the City of Richmond supplementary specifications) + any appurtenances (for example, the bypass on W2o-SD) + 0.5 m on all sides. Exact right-of-way dimensions to be finalized via the servicing agreement process.
- c) At Developer's cost, the City will:
  - i) Cut, cap, and remove all existing water connections and meters serving the development site.
  - ii) Install one new water connection to serve the proposed development. The water meter and meter box shall be located onsite in a right-of-way, as described above.

#### Storm Sewer Works:

- a) At Developer's cost, the Developer is required to:
  - i) Provide an erosion and sediment control plan for all on-site and off-site works, to be reviewed as part of the servicing agreement design.
  - ii) Upgrade approximately 40 m of storm sewer along the Ash Street frontage to minimum 600 mm diameter, from the north property line to the south property line, complete with new manholes at the tie-in points.
  - iii) Reconnect all existing services to the proposed storm sewer.
  - iv) Perform a capacity analysis to size the proposed storm sewer. The analysis shall be included in the servicing agreement drawing set.
  - v) Confirm the locations of inspection chambers STIC 43549 and STIC 43554. If the inspection chambers are located within the development site, the developer shall provide rights-of-ways to accommodate the inspection chambers. Alternatively, the developer can obtain written consent from the adjacent property owners for access to their properties to re-align the storm connections so that the inspection chambers can be relocated out of the development site. Prior to seeking consent from the adjacent property owners, the developer is required to coordinate with the City to ensure the form and content of the communication will satisfy the City's requirements.
- b) At Developer's cost, the City will:
  - i) Cut, cap, and remove all existing storm connections serving the development site. The connections at the north and south property lines of the development site shall be capped at the inspection chamber and the inspection chambers retained, to keep service to the adjacent properties as described above.
  - ii) Complete all tie-ins for the proposed works to existing City infrastructure.

#### Sanitary Sewer Works:

- c) At Developer's cost, the City will:
  - i) Cut, cap, and remove all existing sanitary connections and inspection chambers serving the development site.
  - ii) Install one new sanitary connection, complete with inspection chamber, to serve the proposed development.

#### Frontage Improvements:

- d) At Developer's cost, the Developer is required to:
  - i) Coordinate with BC Hydro, Telus and other private communication service providers:
    - (1) To relocate or underground the hydro pole at the common property line of 7100 & 7120 Ash Street, as required to facilitate construction of the proposed driveway and sidewalk.
    - (2) To pre-duct for future hydro, telephone and cable utilities along all road frontages.
    - (3) Before relocating/modifying any of the existing power poles and/or guy wires within the property frontages.
    - (4) To underground overhead service lines.
  - ii) Locate/relocate all above ground utility cabinets and kiosks required to service the proposed development, and all above ground utility cabinets and kiosks located along the development's frontages, within the developments site (see list below for examples). A functional plan showing conceptual locations for such infrastructure shall be included in the development design review process. Please coordinate with the respective private utility companies and the project's lighting and traffic signal consultants to confirm the requirements (e.g., statutory right-of-way dimensions) and the locations for the aboveground structures. If a PLN 87

private utility company does not require an aboveground structure, that company shall confirm this via a letter to be submitted to the City. The following are examples of statutory right-of-ways that shall be shown on the architectural plans/functional plan, the servicing agreement drawings, and registered prior to SA design approval:

- (1) BC Hydro PMT 4.0 x 5.0 m
- (2) BC Hydro LPT 3.5 x 3.5 m
- (3) Street light kiosk  $-1.5 \times 1.5 \text{ m}$
- (4) Traffic signal kiosk  $-2.0 \times 1.5 \text{ m}$
- (5) Traffic signal UPS -1.0 x 1.0 m
- (6) Shaw cable  $kiosk 1.0 \times 1.0 \text{ m}$
- (7) Telus FDH cabinet  $-1.1 \times 1.0 \text{ m}$
- iii) Provide street lighting along Ash Street.
- iv) Complete frontage improvements on Ash Street including:
  - (1) Road widening to a total width if 8.5 m, which will require shifting the crown of the road east to match the existing road cross-section north of the subject site;
  - (2) New 1.75 m wide concrete sidewalk next to the property line; and
  - (3) New 2.5 m wide boulevard, including grass, trees, and road lighting;
- v) Complete frontage improvements on Sills Avenue including:
  - (1) Construct new curb and gutter along the curved alignment of the intersection of Sills Avenue and Armstrong Street;
  - (2) Construct a new 1.5 m wide concrete sidewalk along the curved alignment of the intersection of Sills Avenue and Armstrong Street, within the new road dedication at the southeast of the subject site;
  - (3) Construct a new grass/tree boulevard of varying width between the new sidewalk and new north curb line of Sills Avenue, and infill the area between the new sidewalk and the property lines of the subject site and 9515 Sills Avenue with a new grass/tree boulevard; and
  - (4) Reconstruct the existing driveway to 9515 Sills Avenue to City design standards to suit the new curb and sidewalk alignment described above.
- vi) Construct a pedestrian pathway along the south property line, to include:
  - (1) 0.5 m landscaped shoulder with lighting; and
  - (2) 2.0 m paved pathway, or other surface treatment to the satisfaction of the City

#### General Items:

- e) At Developer's cost, the Developer is required to:
  - i) Provide, prior to start of site preparation works or within the first servicing agreement submission, whichever comes first, a preload plan and geotechnical assessment of preload, dewatering, and soil preparation impacts on the existing utilities fronting the development site and provide mitigation recommendations. Based on the City's review of the geotechnical report, at the City's discretion, some or all of the following may be required:
    - (1) Provide a video inspection report of the existing storm and sanitary sewers fronting the development site prior to start of site preparation works or within the first servicing agreement submission, whichever comes first. A follow-up video inspection, complete with a civil engineer's signed and sealed recommendation letter, is required after site preparation works are complete (i.e. pre-load removal, completion of dewatering, etc.) to assess the condition of the existing utilities and provide recommendations to retain, replace, or repair. Any utilities damaged by the pre-load, de-watering, or other ground preparation shall be replaced or repaired at the Developer's cost.
    - (2) Conduct pre- and post-preload elevation surveys of all surrounding roads, utilities, and structures. Any damage, nuisance, or other impact to be repaired at the developer's cost. The post-preload elevation survey shall be incorporated within the servicing agreement design.
    - (3) Monitor the settlement at the adjacent utilities and structures during pre-loading, dewatering, and soil preparation works per a geotechnical engineer's recommendations, and report the settlement amounts to the City for approval.
  - ii) Coordinate the servicing agreement design for this development with the servicing agreement(s) for the adjacent development(s), both existing and in-stream. The developer's civil engineer shall submit a signed and sealed letter with each servicing agreement submission confirming that they have coordinated with civil engineer(s) of the adjacent project(s) and that the servicing agreement designs are consistent. The City will
     PLN 88

not accept the 1st submission if it is not coordinated with the adjacent developments. The coordination letter should cover, but not be limited to, the following:

- (1) Corridors for City utilities (existing and proposed water, storm sewer, sanitary and DEU) and private utilities.
- (2) Pipe sizes, material and slopes.
- (3) Location of manholes and fire hydrants.
- (4) Road grades, high points and low points.
- (5) Alignment of ultimate and interim curbs.
- (6) Proposed street lights design.
- iii) Enter into, if required, additional legal agreements, as determined via the subject development's Servicing Agreement(s) and/or Development Permit(s), and/or Building Permit(s) to the satisfaction of the Director of Engineering, including, but not limited to, site investigation, testing, monitoring, site preparation, dewatering, drilling, underpinning, anchoring, shoring, piling, pre-loading, ground densification or other activities that may result in settlement, displacement, subsidence, damage or nuisance to City and private utility infrastructure.

#### Note:

- \* This requires a separate application.
- Where the Director of Development deems appropriate, the preceding agreements are to be drawn not only as personal covenants of the property owner but also as covenants pursuant to Section 219 of the Land Title Act.

All agreements to be registered in the Land Title Office shall have priority over all such liens, charges and encumbrances as is considered advisable by the Director of Development. All agreements to be registered in the Land Title Office shall, unless the Director of Development determines otherwise, be fully registered in the Land Title Office prior to enactment of the appropriate bylaw.

The preceding agreements shall provide security to the City including indemnities, warranties, equitable/rent charges, letters of credit and withholding permits, as deemed necessary or advisable by the Director of Development. All agreements shall be in a form and content satisfactory to the Director of Development.

- Additional legal agreements, as determined via the subject development's Servicing Agreement(s) and/or Development Permit(s), and/or Building Permit(s) to the satisfaction of the Director of Engineering may be required including, but not limited to, site investigation, testing, monitoring, site preparation, de-watering, drilling, underpinning, anchoring, shoring, piling, pre-loading, ground densification or other activities that may result in settlement, displacement, subsidence, damage or nuisance to City and private utility infrastructure.
- Applicants for all City Permits are required to comply at all times with the conditions of the Provincial *Wildlife Act* and Federal *Migratory Birds Convention Act*, which contain prohibitions on the removal or disturbance of both birds and their nests. Issuance of Municipal permits does not give an individual authority to contravene these legislations. The City of Richmond recommends that where significant trees or vegetation exists on site, the services of a Qualified Environmental Professional (QEP) be secured to perform a survey and ensure that development activities are in compliance with all relevant legislation.

(signed concurrence on file)

Signed

Date

# Bylaw 10163



# Richmond Zoning Bylaw 8500 Amendment Bylaw 10163 (RZ 18-843479) 7100 & 7120 Ash Street

The Council of the City of Richmond, in open meeting assembled, enacts as follows:

1. The Zoning Map of the City of Richmond, which accompanies and forms part of Richmond Zoning Bylaw 8500, is amended by repealing the existing zoning designation of the following area and by designating it "TOWN HOUSING (ZT16) - SOUTH MCLENNAN AND ST. ALBANS SUB-AREA (CITY CENTRE)".

P.I.D. 000-788-597 The North 76 Feet of Lot 3 Block "C" of Section 15 Block 4 North Range 6 West New Westminster District Plan 1207

P.I.D. 000-751-359 Lot 3 Except: the North 76 Feet; Block "C" Section 15 Block 4 North Range 6 West New Westminster District Plan 1207

2. This Bylaw may be cited as "Richmond Zoning Bylaw 8500, Amendment Bylaw 10163".

FIRST READING	APR 1 4 2020	CITY OF RICHMOND
A PUBLIC HEARING WAS HELD ON	MAY 1 9 2020	APPROVED by
SECOND READING	MAY 1 9 2020	APPROVED by Director
THIRD READING	MAY 1 9 2020	or Solicitor
OTHER CONDITIONS SATISFIED		
ADOPTED		

MAYOR

#### CORPORATE OFFICER



# **Report to Committee**

То:	Planning Committee	Date:	May 17, 2023
From:	Kim Somerville Director, Community Social Development	File:	01-0100-30-RCSA1-01/2023-Vol 01
Re:	Proposed Updates to the Richmond Community Services Advisory Committee Charter		

#### Staff Recommendations

- 1. That the proposed updates to the Richmond Community Services Advisory Committee Charter as outlined in the staff report titled "Proposed Updates to the Richmond Community Services Advisory Committee Charter", dated May 17, 2023, from the Director, Community Social Development, be endorsed; and
- 2. That the Richmond Community Services Advisory Committee Charter be renamed the Richmond Community Services Advisory Committee Terms of Reference.

Kim Somerville Director, Community Social Development (604-247-4671)

Att. 3

REPORT CONCURRENCE		
CONCURRENCE OF ACTING GENERAL MANAGER		
SENIOR STAFF REPORT REVIEW	INITIALS:	
	CJ	
APPROVED BY CAO		
Gren		

#### Staff Report

#### Origin

The Richmond Community Services Advisory Committee (RCSAC) provides advice to City Council regarding social policies and community services that contribute to the general health, welfare and quality of life of Richmond residents. The purpose of this report is to present proposed updates to the current RCSAC Charter and to rename it the RCSAC Terms of Reference in order to align it with other City advisory committees.

This report supports City Council's Strategic Plan 2022–2026 Area #1 Proactive in Stakeholder and Civic Engagement:

Proactive stakeholder and civic engagement to foster understanding and involvement and advance Richmond's interests.

This report also supports City Council's Strategic Plan 2022–2026 Strategic #6 A Vibrant, Resilient and Active Community:

Vibrant, resilient and active communities supported by a wide variety of opportunities to get involved, build relationships and access resources.

#### Analysis

The RCSAC was established in 1987 to encourage and promote social policies and community services that contribute to the well-being of Richmond residents and to develop the capacity of the community service sector. While the RCSAC is an advisory committee to City Council, only two citizen representatives are Council-appointed. The majority of RCSAC members are representatives of non-profit social service agencies supporting Richmond residents, appointed by their own organizations. The City supports the RCSAC by providing an annual operating budget, a Council Liaison and a Staff Liaison.

The RCSAC Charter was approved by City Council in 2009 and has not been updated since. The current RCSAC Charter (Attachment 1) outlines the committee's mission statement, history, roles and responsibilities, mandate, the City liaisons assigned to the committee and includes an overview of the 40 Developmental Assets, which acts as a framework to support the development of youth.

Based on a review of the City's 19 advisory committees, all of the City's advisory committees have a Terms of Reference except the RCSAC which has a Charter. The Terms of Reference defines the purpose and structure of a committee, including the roles and responsibilities of those involved, and provides guidance on how the work will be undertaken and reported. Terms of Reference for advisory committees typically includes the following: purpose, mandate, composition, recruitment, selection and appointment, term, membership responsibilities, operation and process, code of conduct and resources.

#### Proposed RCSAC Terms of Reference

Proposed updates are being recommended to the RCSAC Charter to improve the clarity of the RCSAC's role and to align the proposed RCSAC Terms of Reference with the Terms of Reference of other advisory committees. Staff completed a review of other advisory committees to ensure that the proposed revisions reflect current practices and standards. The proposed updates to the RCSAC Charter in regards to the roles, mandate and composition are presented in Table 1.

#### Table 1: Proposed Updates to the RCSAC Charter

Current (Charter)	Proposed (Terms of Reference)
Mandate	Mandate
The RCSAC shall advise Richmond City Council and may, in consultation with City Council, make representations to other policy- making bodies on the following: Section A:	The Richmond Community Services Advisory Committee acts as a resource and provides advice to Council regarding social policies and community services which contribute to the general health, well-being and quality of life of Richmond's community
1. Policies that encourage cooperative planning and delivery of community services to ensure optimum efficiency and effectiveness;	members. It also provides a forum to facilitate inter-agency networking and collaboration in order to enhance community capacity.
<ol> <li>Social issues/concerns that have an impact on community services, special needs groups and the quality of life in the community;</li> </ol>	
<ol> <li>Community impact of governmental changes to policies and/or programs affecting Richmond's community services; and</li> </ol>	
4. Any other matters that may be referred by Richmond City Council, RCSAC member groups and the community at large.	
Section B:	
1. Coordination of activities and information sharing between the voluntary and public sector.	

Current (Charter)	Proposed (Terms of Reference)
Roles	Roles
<ol> <li>The Richmond Community Services Advisory Committee (RCSAC) is a forum for community service agencies to meet on a regular basis in order to share information and ideas about issues of common interest, and to identify emerging needs.</li> <li>The RCSAC will foster the developmen of services, through an asset building approach, to meet those needs.</li> <li>The RCSAC will establish and monitor Task Forces to undertake activities deemed by the RCSAC to be necessary and consistent with the objectives of the RCSAC. All Task Forces will be time limited with both start and end dates, and will produce a written report.</li> <li>The RCSAC may employ and hire such staff as deemed necessary to assist in the operation of the RCSAC, including all Task Forces. All employees will report directly to the Co-Chairs of the Executive Committee.</li> <li>The RCSAC will provide a leadership and educational role in social issues affecting community services.</li> <li>The RCSAC strives to work cooperatively and in a complementary manner with other City advisory committees.</li> </ol>	<ul> <li>a. Act as a conduit for feedback from the community on social matters.</li> <li>4. Undertake work at the request of City Council, the RCSAC membership and the community at large that align with the RCSAC's mandate.</li> <li>5. Provide a forum for social service and community organizations to network, collaborate and learn from one another through information sharing, educational opportunities and joint initiatives.</li> </ul>
Composition	<b>Composition</b>
<ul> <li>Liaison with the City of Richmond will be provided by:</li> <li>One (1) non-voting Richmond City Council Liaison; and</li> <li>One (1) non-voting City Staff Liaison provided by the Policy Planning Department.</li> </ul>	<ol> <li>Council Liaison (Non-Voting) There shall be one Council Liaison appointed to the RCSAC.</li> <li>City Staff Liaison (Non-Voting) There shall be one Staff Liaison assigned to the RCSAC.</li> <li>Recording Secretary (Non-Voting) There shall be one Recording Secretary assigned to the RCSAC.</li> </ol>

The following sections were removed from the proposed Terms of Reference as they are not typically included in the Terms of Reference of other advisory committees: mission statement, history, oral history and 40 Developmental Assets. The following sections were added to the proposed Terms of Reference to align with the Terms of Reference of other advisory committees: purpose, recruitment, selection and appointment, structure, term, membership responsibilities, operation and process, code of conduct and resources.

In order to meet the mandate of the RCSAC, the following have been added to the proposed Terms of Reference to clarify the membership of the RCSAC, term limits of Executive Committee members and the establishment of a quorum:

- Members of RCSAC shall have one designated representative and one designated alternate who can speak and make decisions on behalf of their organization, one of whom will attend meetings regularly.
- Members of the Executive Committee shall be elected at the Annual General Meeting for a two-year term. Members of the Executive Committee may re-apply for another term for a maximum of two consecutive terms or four consecutive years.
- A quorum is defined as a minimum of five members present.

Should City Council approve staff's recommendations, the new RCSAC Terms of Reference will take effect immediately, be circulated to RCSAC members and updated on the City's website.

The current RCSAC Charter is provided in Attachment 1 and the redline version showing track changes between the current RCSAC Charter and proposed RCSAC Terms of Reference is provided in Attachment 2. A complete version of the proposed RCSAC Terms of Reference with recommended changes is provided in Attachment 3.

#### Financial Impact

None.

#### Conclusion

The RCSAC provides advice to City Council regarding social issues affecting the Richmond community and fosters inter-agency relations and collaboration which enhance community capacity. If the proposed recommendations are approved by City Council, the new RCSAC Terms of Reference will be circulated to RCSAC members and updated on the City's website.

Dorothy Jo Program Manager, Social Planning (604-276-4391)

Att. 1: Richmond Community Services Advisory Committee Charter

- 2: Redline Version of the Current RCSAC Charter and Proposed RCSAC Terms of Reference
- 3: Proposed Richmond Community Services Advisory Committee Terms of Reference

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Attachment 1



Charter

September 11, 2008 Approved by Richmond City Council January 20, 2009

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#### 1. Mission Statement

To encourage and promote those social policies and community services which contribute to the general health, welfare and quality of life of the residents of Richmond, and to increase inter-agency relations and cooperation in order to enhance community capacity.

### 2. History

The Richmond Community Services Advisory Committee, hereinafter referred to as "RCSAC", received formal recognition as an advisory body to Richmond City Council and its appropriate Committees on May 25, 1987. It builds on the information gathering and sharing strengths of the Richmond Community Services Council, which served the community in a similar but less formal capacity from April, 1978 to its evolution as the RCSAC in September, 1987. During several years of Community services as a voluntary collaborative of non-profit, government and private agencies and organizations in the field of social and related community services, the Richmond Community Services Council and its member organizations were instrumental in the development and establishment of:

- The municipally funded RCMP Youth Intervention Program;
- A municipal social planner position;
- Richmond Child Protection Network;
- Richmond Family Place;
- An open referral in-the-home parenting program (lost with others during the 1983 restraint measures imposed by major government funding sources);
- Collaboration in preparation of the report Preparing for a Livable Future: Recommendations by the City Center Steering Committee;
- Improved Municipal Grant application and appeal processes;
- The Child Care Advisory Committee;
- The Inventory of Social Services in Richmond;
- The Richmond Intercultural Advisory Committee; and
- An RCSAC Poverty Response Committee was established, and reports were submitted to Council. This has now become an independent committee.

Representatives from the RCSAC:

- Participated in the Community Parks, Recreational & Cultural Working Group to assist in providing City Council with a Master Plan;
- Currently participate in the Substance Abuse Task Force; and
- The Richmond Intercultural Advisory Committee.

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## 3. Richmond Community Services Advisory Committee (RCSAC) in brief

- 1. Advises Richmond City Council, and/or the appropriate Council Committee.
- 2. Makes representations to other policy-making bodies on social policy and community services matters.
- 3. Provides informed comment and advice to Richmond City Council on implications for policies and services being changed and introduced.
- 4. Undertakes its work at the request of Richmond City Council, the RCSAC membership, and the community at large.
- 5. Provides a strong and active role in overall social policy and community services decisions for community representatives and nonprofit society boards.

## 4. RCSAC Roles

1. The Richmond Community Services Advisory Committee (RCSAC) is a forum for community service\* agencies to meet on a regular basis in order to share information and ideas about issues of common interest, and to identify emerging needs.

\***Community Services**: defined as those covering the general areas of health, social services, education, and other related service where the overall intent is to improve the quality of life for Richmond residents.

- The RCSAC will foster the development of services, through an asset building approach, to meet those needs.
- 3. The RCSAC will establish and monitor Task Forces to undertake activities deemed by the RCSAC to be necessary and consistent with the objectives of the RCSAC. All Task Forces will be time limited with both start and end dates, and will produce a written report.
- 4. The RCSAC may employ and hire such staff as deemed necessary to assist in the operation of the RCSAC, including all Task Forces. All employees will report directly to the Co-Chairs of the Executive Committee.
- 5. The RCSAC will provide a leadership and educational role in social issues affecting community services.
- 6. The RCSAC strives to work cooperatively and in a complementary manner with other City advisory committees.

### 5. City Liaison

Liaison with the City of Richmond will be provided by:

• One (1) non-voting Richmond City Council Liaison; and

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• One (1) non-voting City Staff Liaison, provided by the Policy Planning Department.

### 6. Mandate

#### Section A

The RCSAC shall advise Richmond City Council and may, in consultation with City Council, make representations to other policy-making bodies on the following:

- 1. Policies that encourage cooperative planning and delivery of community services to ensure optimum efficiency and effectiveness;
- 2. Social issues/concerns that have an impact on community services, special needs groups and the quality of life in the community;
- 3. Community impact of governmental changes to policies and/or programs affecting Richmond's community services; and
- 4. Any other matters that may be referred by Richmond City Council, RCSAC member groups and the community at large.

#### Section B

1. Coordination of activities and information sharing between the voluntary and public sector.

# Appendix I

An Oral History of RCSC, later to become RCSAC

#### (Delivered by Olive Bassett at the RCSAC General meeting of December 8, 2003)

It is ten years since I have been associated with this advisory council, some of which I speak on today could be familiar to many of you but perhaps some of you are not familiar with the early history I hope it will be of interest to you. I was a member of RCSC for many years before becoming a school trustee then I was elected as their Rep. on the PAC (Policy Advisory Council) in 1990. Back in 1978, there was very little planning for social services, something had to be done, and the United Way was invited to set up some social planning for the community. There was no Social Planner at the municipal level at that time.

The Child Services Committee, a committee of the United Way, was not representative enough; its mandate was services to children 12 & under. A newly formed Child Abuse Committee was attempting to educate the public on what was happening to children; the community health nurses and social workers were the only ones going into the homes of many abused children. But the climate of the times prevented anyone from speaking out especially about sexual abuse, this was a taboo topic, no one wanted to talk about it. And there were many turf problems, everyone was working in isolation on their own particular issues and problems, this is mine that is yours, don't mix the two! Finally the United Way placed an arm's length community person in as Chair of the Child Services Committee hoping to become more effective. Something was still needed; the committee was not representative of agencies working with families, children & youth. Palmer School had just gone up in smoke, at the hands of a teen-age girl who badly needed treatment.

There were no services of the kind youth like her needed, but it was risking a teachers or a community health nurse's job to speak out on lack of services. It was so difficult to address so many social problems in the community but at that time, the thought of washing your linen in public was not to be tolerated. The School Board refused to put a family life program into the schools. The community was polarized. Many were demanding the program, just as many were in denial it was needed, and these felt the only place to teach this subject was in the home. Which was fine but those children needing the program did not come from homes where this kind of education was taught. It was a little later I believe the Richmond Youth Services Agency came into being to focus on the issues and problems facing the over 12's. And so, it was in this type of atmosphere that a major meeting was held with many of those delivering social services to families. Through this meeting, they got the endorsement needed to be something much broader than the Richmond Children's Committee.

A Steering Committee was set up that met twice a month for a solid year and what came out of that was the framework for the Richmond Community Services Council. That was in 1978, and nine years later in '87, with the assistance of a municipal councillor, a social planner had finally been hired, RCSC was restructured and given the formal title of the Richmond Community Services Advisory Council, RCSAC, as it is known today. They would make recommendations for social service issues and report those issues & concerns directly to the Municipal Council through

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the Policy Advisory Council, who were elected from the Boards of the individual agencies to serve on PAC. They were the politic alarm of the RCSAC. And Council listened. In their eyes, it was no longer just staff driven. These were elected people making the recommendations. With the new structure, there was also the IAC, Inter Agency committee, made up the staff and the 'Hands On' people who worked in the field, and the Coordinating Committee overseeing both IAC & PAC. This is all in your charter, I found it very interesting to re-read, and it would be well worth your rereading pages 20 to 24.

In 1989, the RCSAC held a "Strategy Planning and Priority Setting Meeting". This was an extremely important meeting for RCSAC. Johnny Carline, Deputy Administrator, Strategic Planning for Richmond spoke on what Richmond could look like in the future, two questions he asked of the group:

- 1. "What are the priorities for service provision for all of the agencies in the next three years?"
- 2. "What suggestions do you have for the municipality to incorporate social issues into the growth management strategy?"

A planning committee took all the suggestions, solutions, comments and concerns and brought in a final report in January 1990. Seven (7) recommendations came out of it and were presented to council, they may help you in your deliberations on the restructure process, I will leave it with Michael. Then in 1994, RCSAC sent out an excellent questionnaire to member organizations, to see if the advisory council was meeting the needs of its membership by addressing gaps, identifying issues and resources to address them and then develop an action plan. The survey was divided into six major sections: Role & Function, Participation, Community issues, Strengths & Weaknesses, Suggestions for raising the profile of RCSAC and lastly the potential for sending out a newsletter. I will also leave a copy of this with Michael, as it may prove useful. I see you are now contemplating another re-structure, perhaps some questions that you may ask yourselves are:

"What do you want to accomplish that you are not doing now?"

"When was the last time your charter was brought up to date?"

"How many agencies out there are not aware of what you do?"

"How many agencies or groups out there doing a service for the community, are you not aware of?"

In my opinion the reason RCSAC has survived while many others have not, is because community volunteers and staff have worked together for a common goal, this way everyone wins. The effectiveness of RCSAC has always been present to a greater or lesser degree. It is a tremendously important organization and the accomplishments you have gained have not come easy. It is an organization you can be proud to belong to. However, it must be supported by each and every social service organization in order to have the greatest impact for good.

Thank you.

M. Olive Bassett

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# **Appendix II**

#### **40 Developmental Assets**

Search Institute has identified the following building blocks of healthy development that help young people grow up healthy, caring, and responsible.

#### **External Assets**

Category Asset Name and Definition

#### Support

- 1. Family Support Family life provides high levels of love and support.
- 2. Positive Family Communication Young person and her or his parent(s) communicate positively, and youngperson is willing to seek advice and counsel from parents.
- 3. Other Adult Relationships Young person receives support from three or more non-parent adults.
- 4. Caring Neighborhood Young person experiences caring neighbors.
- 5. Caring School Climate School provides a caring, encouraging environment.
- 6. Parent Involvement in Schooling Parent(s) are actively involved in helping young person succeed inschool.

#### Empowerment

- 7. Community Values Youth Young person perceives that adults in the community value youth.
- 8. Youth as Resources Young people are given useful roles in the community.
- 9. Service to Others Young person serves in the community one hour or more per week.
- 10. Safety Young person feels safe at home, school, and in the neighborhood.

#### **Boundaries and Expectations**

- 11. Family Boundaries Family has clear rules and consequences and monitors the young person's whereabouts.
- 12. School Boundaries School provides clear rules and consequences.
- 13. Neighborhood Boundaries Neighbors take responsibility for monitoring young people's behavior.
- 14. Adult Role Models Parent(s) and other adults model positive, responsible behavior.
- 15. Positive Peer Influence Young person's best friends model responsible behavior.
- 16. High Expectations Both parent(s) and teachers encourage the young person to do well.

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#### Constructive use of time

- 17. Creative Activities Young person spends three or more hours per week in lessons or practice in music, theatre, or other arts.
- 18. Youth Programs Young person spends three or more hours per week in sports, clubs, or organizations at school and/or in the community.
- 19. Religious Community Young person spends one or more hours per week in activities in a religious institution.
- Time at Home Young person is out with friends "with nothing special to do" two or fewer nights per week.

#### Internal Assets

Category Asset Name and Definition

#### **Commitment to Learning**

- 21. Achievement Motivation Young person is motivated to do well in school.
- 22. School Engagement Young person is actively engaged in learning.
- 23. Homework Young person reports doing at least one hour of homework every school day.
- 24. Bonding to School Young person cares about her or his school.
- 25. Reading for Pleasure Young person reads for pleasure three or more hours per week.

#### **Positive Values**

- 26. Caring Young person places high value on helping other people.
- 27. Equality and Social Justice Young person places high value on promoting equality and reducing hunger and poverty.
- 28. Integrity Young person acts on convictions and stands up for her or his beliefs.
- 29. Honesty Young person "tells the truth even when it is not easy."
- 30. Responsibility Young person accepts and takes personal responsibility.
- 31. Restraint Young person believes it is important not to be sexually active or to use alcohol or other drugs.

#### **Social Competencies**

- Planning and Decision Making Young person knows how to plan ahead and make choices.
- 33. Interpersonal Competence Young person has empathy, sensitivity, and friendship skills.
- 34. Cultural Competence Young person has knowledge of and comfort with people of different cultural/racial/ethnic backgrounds.

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- 35. Resistance Skills Young person can resist negative peer pressure and dangerous situations.
- 36. Peaceful Conflict Resolution Young person seeks to resolve conflict nonviolently.

#### **Positive Identity**

- 37. Personal Power Young person feels he or she has control over "things that happen to me."
- 38. Self-Esteem Young person reports having a high self-esteem.
- 39. Sense of Purpose Young person reports that "my life has a purpose."
- 40. Positive View of Personal Future Young person is optimistic about her or his personal future.

Attachment 2

# Redline Version of the Current RCSAC Charter and Proposed RCSAC Terms of Reference



**PLN - 106** 



-1-

# **Richmond Community Services Advisory Committee** Terms of Reference <del>Charter</del>

#### Terms of Reference Richmond Community Services Advisory Committee

#### 1. Mission Statement

To encourage and promote those social policies and community services which contribute to the general health, welfare and quality of life of the residents of Richmond, and to increase inter-agency relations and cooperation in order to enhance community capacity.

#### 1. Purpose

These Terms of Reference shall apply to the "Richmond Community Services Advisory Committee" (RCSAC).

#### 2. History

The Richmond Community Services Advisory Committee, hereinafter referred to as "RCSAC", received formal recognition as an advisory body to Richmond City Council and its appropriate Committees on May 25, 1987. It builds on the information gathering and sharing strengths of the Richmond Community Services Council, which served the community in a similar but less formal capacity from April, 1978 to its evolution as the RCSAC in September, 1987. During several years of Community services as a voluntary collaborative of non-profit, government and private agencies and organizations in the field of social and related community services, the Richmond Community Services Council and its member organizations were instrumental in the development and establishment of:

The municipally funded RCMP Youth Intervention Program;

A municipal social planner position;

Richmond Child Protection Network;

Richmond Family Place;

An open referral in-the-home parenting program (lost with others during the 1983 restraint measures imposed by major government funding sources);

Collaboration in preparation of the report Preparing for a Livable Future:

Recommendations by the City Center Steering Committee;

Improved Municipal Grant application and appeal processes;

The Child Care Advisory Committee;

The Inventory of Social Services in Richmond;

The Richmond Intercultural Advisory Committee; and

An RCSAC Poverty Response Committee was established, and reports were submitted to Council. This has now become an independent committee.

Representatives from the RCSAC:

Participated in the Community Parks, Recreational & Cultural Working Group to assist in providing City Council with a Master Plan;

Currently participate in the Substance Abuse Task Force; and The Richmond Intercultural Advisory Committee.

#### 3. Mandate

The Richmond Community Services Advisory Committee acts as a resource and provides advice to Council regarding social policies and community services which contribute to the general health, wellbeing and quality of life of Richmond's community

members. It also provides a forum to facilitate inter-agency networking and collaboration in order to enhance community capacity.

#### 3. Richmond Community Services Advisory Committee (RCSAC) in brief

- 1. Advises Richmond City Council, and/or the appropriate Council Committee.
- 2. Makes representations to other policy-making bodies on social policy and community services matters.
- 3. Provides informed comment and advice to Richmond City Council on implications for policies and services being changed and introduced.
- 4. Undertakes its work at the request of Richmond City Council, the RCSAC membership, and the community at large.
- 5. Provides a strong and active role in overall social policy and community services decisionsfor community representatives and nonprofit society boards.

#### 4. RCSAC Roles

 The Richmond Community Services Advisory Committee (RCSAC) is a forum for community service\* agencies to meet on a regular basis in order to share information andideas about issues of common interest, and to identify emerging needs.

\*Community Services: defined as those covering the general areas of health, social services, education, and other related service where the overall intent is to improve the quality of life for Richmond residents.

- 2. The RCSAC will foster the development of services, through an asset building approach, to meet those needs.
- The RCSAC will establish and monitor Task Forces to undertake activities deemed by the RCSAC to be necessary and consistent with the objectives of the RCSAC. All Task Forceswill be time limited with both start and end dates, and will produce a written report.
- The RCSAC may employ and hire such staff as deemed necessary to assist in the operation of the RCSAC, including all Task Forces. All employees will report directly to the Co-Chairs of the Executive Committee.
- 5. The RCSAC will provide a leadership and educational role in social issues affecting community services.
- 6. The RCSAC strives to work cooperatively and in a complementary manner with other Cityadvisory committees.

#### 3. Role

The role of the RCSAC is to carry out the following functions:

- 3.1 Act as a resource and provide advice to City Council regarding social issues affecting the Richmond community.
- 3.2 Participate in consultation processes for City strategies, initiatives and policies in response to staff's request for input.
- 3.3 Act as a conduit for feedback from the community on social matters.
- 3.4 Undertake work at the request of City Council, the RCSAC membership and the community at large that align with the RCSAC's mandate.

3.5 Provide a forum for social service and community organizations to network, <u>collaborate</u> and learn from one another through information sharing, educational opportunities and joint initiatives.

#### **City Liaison**

Liaison with the City of Richmond will be provided by:

- One (1) non-voting Richmond City Council Liaison; and
- One (1) non-voting City Staff Liaison, provided by the Policy Planning Department.

# 4. Composition

- 4.1 Voting Members
  - RCSAC shall be comprised of representatives of:
  - 4.1.1 Community service organizations
  - 4.1.2 Individual members
  - 4.1.3 Two (2) Citizens at Large appointed by Richmond City Council

Member organizations shall have one (1) designated voting member and one (1) designated alternate, to be identified in writing at the time of application for membership. Each member organization, individual member and Citizen at Large has one (1) vote.

- 4.2 Council Liaison (Non-Voting) There shall be one Council Liaison appointed to the RCSAC.
- 4.3 City Staff Liaison (Non-Voting) There shall be one Staff Liaison assigned to the RCSAC.
- 4.4 Recording Secretary (Non-Voting) There shall be one Recording Secretary assigned to the RCSAC.

#### 6. Mandate

#### Section A

The RCSAC shall advise Richmond City Council and may, in consultation with City Council, make representations to other policy-making bodies on the following:

Policies that encourage cooperative planning and delivery of community services to ensure optimum efficiency and effectiveness;

Social issues/concerns that have an impact on community services, special needs groups and the quality of life in the community;

Community impact of governmental changes to policies and/or programs affecting Richmond's community services; and

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Any other matters that may be referred by Richmond City Council, RCSAC member groups and the community at large.

#### Section B

Coordination of activities and information sharing between the voluntary and public sector.

# 5. Recruitment, Selection, Appointment

- 5.1 Recruitment
  - 5.1.1 Recruitment of Citizens at Large shall be according to Council policy and procedures (e.g. the City Clerk's office will place appropriate public advertisements in the media to ask for volunteers).
  - 5.1.2 Interested organizations shall apply for membership to the RCSAC by submitting an application form. Organizations shall designate a representative and an alternate who can speak and make decisions on behalf of their organization at the time of application.
  - 5.1.3 Interested individuals shall apply for membership to the RCSAC by submitting an application form.

#### 5.2 Selection

Members of RCSAC shall be selected based on one or more of the following criteria: 5.2.1 Organizational Members

- 5.2.1.1.1 Represent a community service organization, community committee or a government agency, ministry or department;
- 5.2.1.1.2 Have a mandate or organizational goals and objectives consistent with those of the RCSAC;
- 5.2.1.1.3 Have one designated representative and one designated alternate who can speak and make decisions on behalf of their organization, one of whom will attend meetings regularly.
- 5.2.1.1.4 Able to pay the annual membership fees within six (6) weeks of notice
- 5.2.2 Individual Members
  - 5.2.2.1.1 Must reside or work in Richmond and have a demonstrated interest or involvement in social policy and community service matters.
- 5.2.3 Citizens at Large
  - 5.2.3.1.1 Must reside or work in Richmond and have a demonstrated interest or involvement in social policy and community services matters.
- 5.3 Appointment

Only Citizens at Large shall be appointed by Council. Organizational and individual members do not have to be appointed by Council. Final approval of all applications rests with the RCSAC as a whole, and is guided by the recommendations of the Executive Committee.

#### 6. Structure

6.1 General Membership Committee

The General Membership Committee consists of the following:

6.1.1 Organizational representatives are appointed by member organizations and make up the majority of the membership. They represent a community service organization, community committee or a government agency, ministry or

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department that have a mandate or organizational goals and objectives consistent with those of the RCSAC.

- 6.1.2 Individual members do not represent an organization and must reside or work in Richmond and have a demonstrated interest or involvement in social policy and community service matters.
- 6.1.3 Citizens-at-Large are appointed by Council.
- 6.2 Executive Committee

The Executive Committee is the administrative point of contact for the RCSAC and is responsible for the overall direction of the RCSAC. It consists of:

- 6.2.1 Two (2) Co-Chairs
- 6.2.2 One (1) Treasurer
- 6.2.3 Minimum of two (2) to a maximum of four (4) Members at Large
- 6.2.4 Council Liaison Staff Liaison

#### 6.3 Subcommittees: Action Groups and Task Forces

- 6.3.1 Subcommittees are established by a resolution of the General Membership, which will define the Terms of Reference for the subcommittee. Unless otherwise determined, all subcommittees will be timelimited action groups or task forces.
- 6.3.2 All subcommittees of the RCSAC are chaired by a RCSAC member and may include non-member resource persons from government, private agencies and appropriate organizations serving the community. Unless otherwise directed by the Executive Committee, all subcommittees will automatically dissolve upon acceptance of final reports.

# 7. Term

7.1 Citizens at Large

- 7.1.1 Citizens at Large shall be appointed by Council for a term of two (2) years.
- 7.1.2 At the end of a term, Citizens at Large may re-apply to serve for a subsequent term.
- 7.1.3 Citizens at Large may serve for a maximum of four (4) consecutive terms or eight (8) consecutive years.
- 7.2 General Membership
  - 7.2.1 Member organizations and individual members can apply for a one (1) year term which can be renewed every year for as long as the membership fee is paid and the member is in good standing.
- 7.3 Co-Chairs
  - 7.3.1 Co-Chairs are elected for two (2) years, in alternating years. Terms may be extended for one (1) year in cases where an alternate has not been identified or volunteered for the position
- 7.4 Executive Committee

7.4.1 Members of the Executive Committee shall be elected at the Annual General Meeting for a two (2) year term. Members of the Executive Committee may re-apply for another term for a maximum of two (2) consecutive terms, or four (4) consecutive years.

#### 8. Membership Responsibilities

#### 8.1 Members shall:

- 8.1.1 Be familiar with the mandate, goals and work plan of the RCSAC.
- 8.1.2 Attend monthly meetings with regularity and punctuality.
- 8.1.3 Thoroughly familiarize themselves with all agenda materials in preparation for active participation in discussions.
- 8.1.4 Review and approve Communication Tools, Backgrounders and Reports conveying information and advice to Council.
- 8.1.5 Share information and identify gaps on social policies and services, service delivery and other related issues.
- 8.1.6 Be knowledgeable about issues under consideration and provide feedback and input within the scope of the RCSAC.
- 8.1.7 Pay membership dues within six (6) weeks of notice (or otherwise be at risk of losing their membership status).
- 8.1.8 Act in accordance with and uphold the City's Respectful Workplace Policy (Policy 6800).

#### 8.2 The Co-Chairs shall:

- 8.2.1 Chair all meetings of the Executive and the General Membership
- 8.2.2 Prepare Executive and General Meeting agendas in consultation with the Executive Committee.
- 8.2.3 Represent the RCSAC at Council meetings and its appropriate committees when required/requested.
- 8.2.4 Ensure motions and decisions made by the RSCAC align with the RCSAC's mandate.
- 8.2.5 Assume responsibility of signing or authorizing all correspondence arising from Committee or Subcommittee activities.
- 8.2.6 Chair meetings according to Robert's Rules of Order, while demonstrating knowledge of the work at hand, facilitating inclusive discussions and ensuring that all members have a full and equal opportunity to participate in decision-making.
- 8.2.7 Represent the views and work of the RCSAC to City Council as and when required.
- 8.3 The Executive Committee shall:
  - 8.3.1 Plan and monitor the work of the RCSAC.
  - 8.3.2 Provide guidance for the sub-committees and action groups.
  - 8.3.3 Review any recommendations coming to the RCSAC to ensure they align with the RCSAC's mandate.
  - 8.3.4 Prepare an Annual Report and proposed Work Program.
  - 8.3.5 Receive and refer requests/referrals from City Council and its appropriate committees to the appropriate Action Group/Task Force.

- 8.3.6 Monitor and report on all financial matters related to the work of the RCSAC as required.
- 8.3.7 Ensure that annual work programs are followed and monitored during the year to track progress.

8.4 The Subcommittee shall:

- 8.4.1 Draft Communication Tools, Backgrounders and Reports to City Council for approval by the General Membership.
- 8.4.2 Provide minutes, notes or appropriate records of meetings.
- 8.4.3 Provide a written summary of activities for inclusion in the RCSAC's annual report.

#### 9. Operation and Process

#### 9.1 Operation

- 9.1.1 General Meetings shall be held a minimum of six times a year either in person or via digital platform as called by the Co-Chairs.
- 9.1.2 An Annual General Meeting is held every year where the Co-Chairs and members of the Executive Committee will be elected.
- 9.1.3 Sub-committees may be created by the RCSAC as necessary.
- 9.1.4 The sub-committees will be chaired by a RCSAC member in accordance with Robert's Rules of Order and report to and take direction from the RCSAC.

#### 9.2 Accountability

The RCSAC shall produce annual reports, work programs, budgets and other reports for Council approval.

#### 9.3 Application and Fees

Interested community organizations and individuals shall fill out an application form and pay the corresponding membership fee to apply for RCSAC membership. Membership fees are set by the General Membership at the Annual General Meeting.

#### 9.4 Communication

- 9.4.1 The RCSAC shall report to Council through the Staff Liaison to Planning Committee.
- 9.4.2 RCSAC General and Subcommittee meetings shall be open to the public in accordance with the Local Government Act.
- 9.4.3 Membership of the RCSAC does not preclude member organizations from submitting their own positions and reports directly to City Council, City staff or City Committees however, such reports must be on behalf of the organization they represent and not on behalf of the RCSAC.

#### 9.5 Decision-Making Process

- 9.5.1. Members of RCSAC shall:
  - 9.5.1.1 Follow Council decision-making policy and procedures;
  - 9.5.1.2 Conduct business with a minimum of five members present, which constitutes a quorum;
  - 9.5.1.3 Strive for consensus; and

- 9.5.1.4 In the absence of consensus, a decision shall be made based on a simple majority of members present.
- 9.5.2. Each member is entitled to one vote.

# 10. Code of Conduct

- -10.1 Conflict of Interest:
  - 10.1.1 A conflict of interest exists if a Committee member is a director, member or employee of an organization seeking to benefit from the City or if the Committee member has a direct or indirect pecuniary (financial) interest in the outcome of Committee deliberations.
  - 10.1.2 Committee members who have a conflict of interest with a topic being discussed shall declare the conflict, describe the nature of the conflict, leave the room prior to any discussions and shall refrain from voting.
  - 10.1.3 Committee members are not permitted to directly or indirectly benefit from their participation on the Committee during their tenure and for a period of twelve (12) months following their term(s).
- 10.2 Professionalism:
  - 10.2.1 Committee members are expected to act in accordance with the City's Respectful Workplace Policy (Policy 6800), including being respectful towards other members.
  - 10.2.2 Committee members must devote the necessary time and effort to prepare for meetings, arrive at meetings on time and provide feedback consistent with the Committee's mandate.
  - 10.2.3 Any Committee member who is absent for three (3) meetings of the Committee without reason satisfactory to the Committee may be removed from the Committee.
- 10.3 Reporting and Social Media:
  - 10.3.1 The Committee members may not represent themselves as having any authority beyond that delegated in the Terms of Reference approved by Council. Items will be presented to the Committee if referred by Council or staff and the standard process of communication is through staff to Council. Committee members may communicate directly to Council or the media, if the Committee members identify themselves as an individual, and not as representatives of the Committee.
  - 10.3.2 Any use of social media must, as with all other forms of communication, meet principles of integrity, professionalism and privacy.

Should a Committee member violate the Code of Conduct or act outside the Terms of Reference, the Committee member may be removed from the Committee.

# 11. Resources

11.1 There shall be one Staff Liaison appointed to the RCSAC. The Staff Liaison's role is to: update the RCSAC on City initiatives that relate to social policies and issues; refer issues for advice and options; relay feedback from the RSCAC to City Departments

and City Council as appropriate; provide an orientation to new committee members; and provide administrative support as necessary.

- 11.2 RCSAC shall prepare and submit:
  - 11.2.1 For the Year Completed;
    - 11.2.1.1 an annual report, and
    - 11.2.1.2. a financial statement
  - 11.2.2. For the Upcoming Year
    - 11.2.2.1. a proposed work program, and
    - 11.2.2.1. a proposed budget.
- 11.3 Richmond City Council will review the RCSAC annual budget submission and may provide funding subject to City budgetary priorities.
- 11.4 RCSAC may incur expenses only for Council authorized items, and City policy and procedures shall be followed.
- 11.5 The City Staff Liaison and Recording Secretary shall be coordinated through the Community Social Development Department.

#### **Appendix I**

An Oral History of RCSC, later to become RCSAC

#### (Delivered by Olive Bassett at the RCSAC General meeting of December 8, 2003)

It is ten years since I have been associated with this advisory council, some of which I speak on today could be familiar to many of you but perhaps some of you are not familiar with the early history I hope it will be of interest to you. I was a member of RCSC for many years before becoming a school trustee then I was elected as their Rep. on the PAC (Policy Advisory Council) h1990. Back in 1978, there was very little planning for social services, something had to be done, and the United Way was invited to set up some social planning for the community. There was no Social Planner at the municipal level at that time.

The Child Services Committee, a committee of the United Way, was not representative enough; its mandate was services to children 12 & under. A newly formed Child Abuse Committee was attempting to educate the public on what was happening to children; the community health nurses and social workers were the only ones going into the homes of many abused children. But the climate of the times prevented anyone from speaking out especially about sexual abuse, this was a taboo topic, no one wanted to talk about it. And there were many turf problems, everyone was working in isolation on their own particular issues and problems, this is mine that is yours, don't mix the two! Finally the United Way placed an arm's length community person in as Chair of the Child Services Committee hoping to become more effective. Something was still needed; the committee was not representative of agencies working with families, children & youth. Palmer School had just gone up in smoke, at the hands of a teen-age girl who badly needed treatment.

There were no services of the kind youth like her needed, but it was risking a teachers or a community health nurse's job to speak out on lack of services. It was so difficult to address so many social problems in the community but at that time, the thought of washing your linen in public was not to be tolerated. The School Board refused to put a family life program into the schools. The community was polarized. Many were demanding the program, just as many were in denial it was needed, and these felt the only place to teach this subject was in the home. Which was fine but those children needing the program did not come from homes where this kind of education was taught. It was a little later I believe the Richmond Youth Services Agency came into being to focus on the issues and problems facing the over 12's. And so, it was in this type of atmosphere that a major meeting was held with many of those delivering social services to families. Through this meeting, they got the endorsement needed to be something much broader than the Richmond Children's Committee.

A Steering Committee was set up that met twice a month for a solid year and what came out of that was the framework for the Richmond Community Services Council. That was in 1978, and nine years later in '87, with the assistance of a municipal councillor, a social planner had finally been hired, RCSC was restructured and given the formal title of the Richmond Community Services Advisory Council, RCSAC, as it is known today. They would make recommendations for social service issues and report those issues & concerns directly to the Municipal Council through the Policy Advisory Council, who were elected from the Boards of the individual agencies to serve on PAC. They were the politic alarm of the RCSAC. And Council listened. In their eyes, it was no longer just staff driven. These were elected people making the recommendations. With the new structure, there was also the IAC, Inter Agency committee, made up the staff and the 'Hands On' people who worked in the field, and the Coordinating Committee overseeing both IAC & PAC. This is all in your charter, I found it very interesting to re-read, and it would be well worth your re-reading pages 20 to 24.

In 1989, the RCSAC held a "Strategy Planning and Priority Setting Meeting". This was an extremely important meeting for RCSAC. Johnny Carline, Deputy Administrator, Strategic Planning for Richmond spoke on what Richmond could look like in the future, two questions he asked of the group:

- 1. "What are the priorities for service provision for all of the agencies in the next three years?"
- 2. "What suggestions do you have for the municipality to incorporate social issues into the growth management strategy?"

A planning committee took all the suggestions, solutions, comments and concerns and brought in a final report in January 1990. Seven (7) recommendations came out of it and were presented to council, they may help you in your deliberations on the restructure process, I will leave it with Michael. Then in 1994, RCSAC sent out an excellent questionnaire to member organizations, to see if the advisory council was meeting the needs of its membership by addressing gaps, identifying issues and resources to address them and then develop an action plan. The survey was divided into six major sections: Role & Function, Participation, Community issues, Strengths & Weaknesses, Suggestions for raising the profile of RCSAC and lastly the potential for sending out a newsletter. I will also leave a copy of this with Michael, as it may prove useful. I see you are now contemplating another re-structure, perhaps some questions that you may ask yourselves are:

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"What do you want to accomplish that you are not doing now?"

"When was the last time your charter was brought up to date?"

"How many agencies out there are not aware of what you do?"

"How many agencies or groups out there doing a service for the community, are you not aware of?"

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In my opinion the reason RCSAC has survived while many others have not, is because community volunteers and staff have worked together for a common goal, this way everyone wins. The effectiveness of RCSAC has always been present to a greater or lesser degree. It is a tremendously important organization and the accomplishments you have gained have not come easy. It is an organization you can be proud to belong to. However, it must be supported by eachand every social service organization in order to have the greatest impact for good.

Thank you.

M. Olive Bassett

#### Appendix II

#### **40 Developmental Assets**

Search Institute has identified the following building blocks of healthy development that help young people grow up healthy, caring, and responsible.

#### External Assets

Category Asset Name and Definition

#### Support

- 1. Family Support Family life provides high levels of love and support.
- 2. Positive Family Communication Young person and her or his parent(s) communicate positively, and youngperson is willing to seek advice and counsel from parents.
- Other Adult Relationships Young person receives support from three or more nonparent adults.
- 4. Caring Neighborhood Young person experiences caring neighbors.
- 5. Caring School Climate School provides a caring, encouraging environment.
- Parent Involvement in Schooling Parent(s) are actively involved in helping young person succeed inschool.

#### Empowerment

- 7. Community Values Youth Young person perceives that adults in the community value youth.
- 8. Youth as Resources Young people are given useful roles in the community.
- 9. Service to Others Young person serves in the community one hour or more per week.
- 10. Safety Young person feels safe at home, school, and in the neighborhood.

#### **Boundaries and Expectations**

- 11. Family Boundaries Family has clear rules and consequences and monitors the young person's whereabouts.
- 12. School Boundaries School provides clear rules and consequences.
- 13. Neighborhood Boundaries Neighbors take responsibility for monitoring young people's behavior.
- 14. Adult Role Models Parent(s) and other adults model positive, responsible behavior.
- 15. Positive Peer Influence Young person's best friends model responsible behavior.
- 16. High Expectations Both parent(s) and teachers encourage the young person to do well.

#### Constructive use of time

- 17. Creative Activities Young person spends three or more hours per week in lessons or practice in music, theatre, or other arts.
- 18. Youth Programs Young person spends three or more hours per week in sports, clubs, or organizations at school and/or in the community.
- 19. Religious Community Young person spends one or more hours per week in activities in a religious institution.
- 20. Time at Home Young person is out with friends "with nothing special to do" two or fewer nights per week.

#### Internal Assets

**Category Asset Name and Definition** 

#### **Commitment to Learning**

- 21. Achievement Motivation Young person is motivated to do well in school.
- 22. School Engagement Young person is actively engaged in learning.
- 23. Homework Young person reports doing at least one hour of homework every school day.

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- 24. Bonding to School Young person cares about her or his school.
- 25. Reading for Pleasure Young person reads for pleasure three or more hours per week.

#### **Positive Values**

- 26. Caring Young person places high value on helping other people.
- 27. Equality and Social Justice Young person places high value on promoting equality and reducing hunger and poverty.
- 28. Integrity Young person acts on convictions and stands up for her or his beliefs.
- 29. Honesty Young person "tells the truth even when it is not easy."
- 30. Responsibility Young person accepts and takes personal responsibility.
- 31. Restraint Young person believes it is important not to be sexually active or to use alcohol or other drugs.

#### **Social Competencies**

- 32. Planning and Decision Making Young person knows how to plan ahead and make choices.
- 33. Interpersonal Competence Young person has empathy, sensitivity, and friendship skills.
- 34. Cultural Competence -- Young person has knowledge of and comfort with people of different cultural/racial/ethnic backgrounds.
- 35. Resistance Skills Young person can resist negative peer pressure and dangerous situations.
- 36. Peaceful Conflict Resolution Young person seeks to resolve conflict nonviolently.

#### **Positive Identity**

- 37. Personal Power Young person feels he or she has control over "things that happen to me."
- 38. Self-Esteem Young person reports having a high self-esteem.
- 39. Sense of Purpose Young person reports that "my life has a purpose."
- 40. Positive View of Personal Future Young person is optimistic about her or his personal future.

Attachment 3

# Proposed Richmond Community Services Advisory Committee Terms of Reference



#### Proposed Richmond Community Services Advisory Committee Terms of Reference

# 1. Purpose

These Terms of Reference shall apply to the "Richmond Community Services Advisory Committee" (RCSAC).

# 2. Mandate

The Richmond Community Services Advisory Committee acts as a resource and provides advice to Council regarding social policies and community services which contribute to the general health, well-being and quality of life of Richmond's community members. It also provides a forum to facilitate inter-agency networking and collaboration in order to enhance community capacity.

# 3. Role

The role of the RCSAC is to carry out the following functions:

- 3.1 Act as a resource and provide advice to City Council regarding social issues affecting the Richmond community.
- 3.2 Participate in consultation processes for City strategies, initiatives and policies in response to staff's request for input.
- 3.3 Act as a conduit for feedback from the community on social matters.
- 3.4 Undertake work at the request of City Council, the RCSAC membership and the community at large that align with the RCSAC's mandate.
- 3.5 Provide a forum for social service and community organizations to network, collaborate and learn from one another through information sharing, educational opportunities and joint initiatives.

# 4. Composition

- 4.1 Voting Members
  - RCSAC shall be comprised of representatives of:
  - 4.1.1 Community service organizations
  - 4.1.2 Individual members
  - 4.1.3 Two (2) Citizens at Large appointed by Richmond City Council

Member organizations shall have one (1) designated voting member and one (1) designated alternate, to be identified in writing at the time of application for membership. Each member organization, individual member and Citizen at Large has one (1) vote.

- 4.2 Council Liaison (Non-Voting) There shall be one Council Liaison appointed to the RCSAC.
- 4.3 City Staff Liaison (Non-Voting) There shall be one Staff Liaison assigned to the RCSAC.
- 4.4 Recording Secretary (Non-Voting) There shall be one Recording Secretary assigned to the RCSAC.

# 5. Recruitment, Selection and Appointment

5.1 Recruitment

- 5.1.1 Recruitment of Citizens at Large shall be according to Council policy and procedures (e.g. the City Clerk's office will place appropriate public advertisements in the media to ask for volunteers).
- 5.1.2 Interested organizations shall apply for membership to the RCSAC by submitting an application form. Organizations shall designate a representative and an alternate who can speak and make decisions on behalf of their organization at the time of application.
- 5.1.3 Interested individuals shall apply for membership to the RCSAC by submitting an application form.

# 5.2 Selection

Members of RCSAC shall be selected based on one or more of the following criteria: 5.2.1 Organizational Members

- 5.2.1.1.1 Represent a community service organization, community committee or a government agency, ministry or department;
- 5.2.1.1.2 Have a mandate or organizational goals and objectives consistent with those of the RCSAC;
- 5.2.1.1.3 Have one designated representative and one designated alternate who can speak and make decisions on behalf of their organization, one of whom will attend meetings regularly; and
- 5.2.1.1.4 Be able to pay the annual membership fees within six (6) weeks of notice.

# 5.2.2 Individual Members

5.2.2.1.1 Must reside or work in Richmond and have a demonstrated interest or involvement in social policy and community service matters.

# 5.2.3 Citizens at Large

5.2.3.1.1 Must reside or work in Richmond and have a demonstrated interest or involvement in social policy and community services matters.

# 5.3 Appointment

Only Citizens at Large shall be appointed by Council. Organizational and individual members do not have to be appointed by Council. Final approval of all applications rests with the RCSAC as a whole, and is guided by the recommendations of the Executive Committee.

# 6. Structure

6.1 General Membership Committee

The General Membership Committee consists of the following:

- 6.1.1 Organizational representatives are appointed by member organizations and make up the majority of the membership. They represent a community service organization, community committee or a government agency, ministry or department that have a mandate or organizational goals and objectives consistent with those of the RCSAC.
- 6.1.2 Individual members do not represent an organization and must reside or work in Richmond and have a demonstrated interest or involvement in social policy and community service matters.

#### 6.1.3 Citizens-at-Large are appointed by Council.

6.2 Executive Committee

The Executive Committee is the administrative point of contact for the RCSAC and is responsible for the overall direction of the RCSAC. It consists of:

- 6.2.1 Two (2) Co-Chairs
- 6.2.2 One (1) Treasurer
- 6.2.3 Minimum of two (2) to a maximum of four (4) Members at Large
- 6.2.4 Council Liaison
- 6.2.5 Staff Liaison

6.3 Subcommittees: Action Groups and Task Forces

- 6.3.1 Subcommittees are established by a resolution of the General Membership, which will define the Terms of Reference for the sub-committee. Unless otherwise determined, all subcommittees will be time-limited action groups or task forces.
- 6.3.2 All subcommittees of the RCSAC are chaired by a RCSAC member and may include non-member resource persons from government, private agencies and appropriate organizations serving the community. Unless otherwise directed by the Executive Committee, all subcommittees will automatically dissolve upon acceptance of final reports.

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- 7.3 Co-Chairs
  - 7.3.1 Co-Chairs are elected for two (2) years, in alternating years. Terms may be extended for one (1) year in cases where an alternate has not been identified or volunteered for the position.
- 7.4 Executive Committee
  - 7.4.1 Members of the Executive Committee shall be elected at the Annual General Meeting for a two (2) year term. Members of the Executive Committee may reapply for another term for a maximum of two (2) consecutive terms, or four (4) consecutive years.

#### 8. Membership Responsibilities

- 8.1 Members shall:
  - 8.1.1 Be familiar with the mandate, goals and work plan of the RCSAC.
  - 8.1.2 Attend monthly meetings with regularity and punctuality.

- 8.1.3 Thoroughly familiarize themselves with all agenda materials in preparation for active participation in discussions.
- 8.1.4 Review and approve Communication Tools, Backgrounders and Reports conveying information and advice to Council.
- 8.1.5 Share information and identify gaps on social policies and services, service delivery and other related issues.
- 8.1.6 Be knowledgeable about issues under consideration and provide feedback and input within the scope of the RCSAC.
- 8.1.7 Pay membership dues within six (6) weeks of notice (or otherwise be at risk of losing their membership status).
- 8.1.8 Act in accordance with and uphold the City's Respectful Workplace Policy (Policy 6800).
- 8.2 The Co-Chairs shall:
  - 8.2.1 Chair all meetings of the Executive and the General Membership
  - 8.2.2 Prepare Executive and General Meeting agendas in consultation with the Executive Committee.
  - 8.2.3 Represent the RCSAC at Council meetings and its appropriate committees when required/requested.
  - 8.2.4 Ensure motions and decisions made by the RSCAC align with the RCSAC's mandate.
  - 8.2.5 Assume responsibility of signing or authorizing all correspondence arising from Committee or Subcommittee activities.
  - 8.2.6 Chair meetings according to Robert's Rules of Order, while demonstrating knowledge of the work at hand, facilitating inclusive discussions and ensuring that all members have a full and equal opportunity to participate in decision-making.
  - 8.2.7 Represent the views and work of the RCSAC to City Council as and when required.
- 8.3 The Executive Committee shall:
  - 8.3.1 Plan and monitor the work of the RCSAC.
  - 8.3.2 Provide guidance for the sub-committees and action groups.
  - 8.3.3 Review any recommendations coming to the RCSAC to ensure they align with the RCSAC's mandate.
  - 8.3.4 Prepare an Annual Report and proposed Work Program.
  - 8.3.5 Receive and refer requests/referrals from City Council and its appropriate committees to the appropriate Action Group/Task Force.
  - 8.3.6 Monitor and report on all financial matters related to the work of the RCSAC as required.
  - 8.3.7 Ensure that annual work programs are followed and monitored during the year to track progress.

8.4 The Subcommittee shall:

- 8.4.1 Draft Communication Tools, Backgrounders and Reports to City Council for approval by the General Membership.
- 8.4.2 Provide minutes, notes or appropriate records of meetings.
- 8.4.3 Provide a written summary of activities for inclusion in the RCSAC's annual report.

# 9. Operation and Process

9.1 Operation

- 9.1.1 General Meetings shall be held a minimum of six times a year either in person or via digital platform as called by the Co-Chairs.
- 9.1.2 An Annual General Meeting is held every year where the Co-Chairs and members of the Executive Committee will be elected.
- 9.1.3 Sub-committees may be created by the RCSAC as necessary.
- 9.1.4 The sub-committees will be chaired by a RCSAC member in accordance with Robert's Rules of Order and report to and take direction from the RCSAC.
- 9.2 Accountability

The RCSAC shall produce annual reports, work programs, budgets and other reports for Council approval.

9.3 Application and Fees

Interested community organizations and individuals shall fill out an application form and pay the corresponding membership fee to apply for RCSAC membership. Membership fees are set by the General Membership at the Annual General Meeting.

- 9.4 Communication
  - 9.4.1 The RCSAC shall report to Council through the Staff Liaison to Planning Committee.
  - 9.4.2 RCSAC General and Subcommittee meetings shall be open to the public in accordance with the Local Government Act.
  - 9.4.3 Membership of the RCSAC does not preclude member organizations from submitting their own positions and reports directly to City Council, City staff or City Committees however, such reports must be on behalf of the organization they represent and not on behalf of the RCSAC.
- 9.5 Decision-Making Process
  - 9.5.1. Members of RCSAC shall:
    - 9.5.1.1 Follow Council decision-making policy and procedures;
    - 9.5.1.2 Conduct business with a minimum of five members present, which constitutes a quorum;
    - 9.5.1.3 Strive for consensus; and
    - 9.5.1.4 In the absence of consensus, a decision shall be made based on a simple majority of members present.
  - 9.5.2. Each member is entitled to one vote.

#### 10. Code of Conduct

- 10.1 Conflict of Interest
  - 10.1.1 A conflict of interest exists if a Committee member is a director, member or employee of an organization seeking to benefit from the City or if the Committee member has a direct or indirect pecuniary (financial) interest in the outcome of Committee deliberations.
  - 10.1.2 Committee members who have a conflict of interest with a topic being discussed shall declare the conflict, describe the nature of the conflict, leave the room prior to any discussions and shall refrain from voting.
  - 10.1.3 Committee members are not permitted to directly or indirectly benefit from their participation on the Committee during their tenure and for a period of twelve (12) months following their term(s).

- 10.2 Professionalism
  - 10.2.1 Committee members are expected to act in accordance with the City's Respectful Workplace Policy (Policy 6800), including being respectful towards other members.
  - 10.2.2 Committee members must devote the necessary time and effort to prepare for meetings, arrive at meetings on time and provide feedback consistent with the Committee's mandate.
  - 10.2.3 Any Committee member who is absent for three (3) meetings of the Committee without reason satisfactory to the Committee may be removed from the Committee.
- 10.3 Reporting and Social Media
  - 10.3.1 The Committee members may not represent themselves as having any authority beyond that delegated in the Terms of Reference approved by Council. Items will be presented to the Committee if referred by Council or staff and the standard process of communication is through staff to Council. Committee members may communicate directly to Council or the media, if the Committee members identify themselves as an individual, and not as representatives of the Committee.
  - 10.3.2 Any use of social media must, as with all other forms of communication, meet principles of integrity, professionalism and privacy.

Should a Committee member violate the Code of Conduct or act outside the Terms of Reference, the Committee member may be removed from the Committee.

# 11. Resources

- 11.1 There shall be one Staff Liaison appointed to the RCSAC. The Staff Liaison's role is to: update the RCSAC on City initiatives that relate to social policies and issues; refer issues for advice and options; relay feedback from the RCSAC to City Departments and City Council as appropriate; provide an orientation to new committee members; and provide administrative support as necessary.
- 11.2 RCSAC shall prepare and submit:
  - 11.2.1 For the Year Completed
    - 11.2.1.1 An annual report; and
    - 11.2.1.2 A financial statement
  - 11.2.2 For the Upcoming Year
    - 11.2.2.1 A proposed work program; and
    - 11.2.2.2 A proposed budget.
- 11.3 Richmond City Council will review the RCSAC annual budget submission and may provide funding subject to City budgetary priorities.
- 11.4 RCSAC may incur expenses only for Council authorized items, and City policy and procedures shall be followed.
- 11.5 The City Staff Liaison and Recording Secretary shall be coordinated through the Community Social Development Department.



# **Report to Committee**

То:	Planning Committee	Date:	May 30, 2023
From:	John Hopkins Director, Policy Planning	File:	01-0157-30- RGST1/2023-Vol 01
Re:	Response to Metro Vancouver's Referral: Land Use Designation Amendment to the Metro 2050 Regional Growth Strategy Proposed by the Township of Langley		

# **Staff Recommendation**

That staff be directed to communicate to the Metro Vancouver Regional District Board the City of Richmond's opposition and comments, as outlined in the staff report titled "Response to Metro Vancouver's Referral: Land Use Designation Amendment to the Metro 2050 Regional Growth Strategy Proposed by the Township of Langley", dated May 30, 2023 from the Director, Policy Planning.

John Hopkins Director, Policy Planning (604-276-4279)

Att. 1

REPORT CONCURRENCE			
CONCURRENCE OF ACTING GENERAL MANAGER			
SENIOR STAFF REPORT REVIEW	INITIALS:		
	CJ		
APPROVED BY CAO			
Geren.			

# **Staff Report**

# Origin

The Metro Vancouver Regional District (MVRD) Board has initiated a process to amend the Metro 2050 Regional Growth Strategy (RGS), in relation to a request from the Township of Langley.

At its April 28, 2023 regular meeting, the Board of Directors of the Metro Vancouver Regional District (Metro Vancouver) adopted the following resolution:

That the MVRD Board:

- a) initiate the regional growth strategy amendment process for the Township of Langley's requested regional land use designation amendment from Agricultural to Industrial for the lands located at 26477, 26695, 26601, 26575, 26713 – 56 Avenue; 26500 Block of 56 Avenue; 5670 – 264 Street; and 5625 – 268 Street;
- b) give first, second, and third readings to "Metro Vancouver Regional District Regional Growth Strategy Amendment Bylaw No. 1364, 2023"; and
- c) direct staff to notify affected local governments as per section 6.4.2 of Metro 2050.

The Township of Langley's requested amendment to the Metro 2050 RGS involves the following:

- A regional land use designation amendment to re-designate the site from Agricultural to Industrial; and
- Move the Urban Containment Boundary to include these lands.

As part of Metro Vancouver's notification process, the City of Richmond has been invited to provide written comments on the proposed amendments to the Metro 2050 RGS by July 4, 2023 (refer to Attachment 1 for the Metro Vancouver letter and accompanying report).

This report supports Council's Strategic Plan 2022-2026 Focus Area #1 Proactive in Stakeholder and Civic Engagement:

Proactive stakeholder and civic engagement to foster understanding and involvement and advance Richmond's interests.

1.1 Continue fostering effective and strategic relationships with other levels of government and Indigenous communities.

1.2 Advocate for the needs of Richmond in collaboration with partners and stakeholders.

This report supports Council's Strategic Plan 2022-2026 Focus Area #2 Strategic and Sustainable Community Growth:

Strategic and sustainable growth that supports long-term community needs and a wellplanned and prosperous city.

# **Findings of Fact**

The proposed amendment is a Type 3 amendment in accordance with the criteria and procedures contained in the Metro 2050 RGS, which requires that an amendment bylaw be passed by the MVRD Board by a 50% +1 weighted vote.

# Analysis

#### Summary of the Township of Langley Requested Amendment

The proposed amendment to the Metro 2050 RGS involves 14.59 ha (36 acres) of land in the Township of Langley located north of 56 Avenue between 264th Street (to the west) and 268th Street (to the east), which is adjacent to the existing Gloucester Industrial Park located to the south and east of these lands. The proposed regional land use designation amendment is from Agricultural to Industrial and to move the Urban Containment Boundary to include these lands. Refer to *Figure 1* and *Figure 2* for maps of the subject lands and existing and proposed amendments to the RGS.

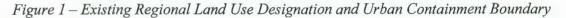






Figure 2 – Proposed Regional Land Use Designation and Urban Containment Boundary

- 4 -

Previously, these lands were excluded from the Agricultural Land Reserve (ALR) by the Agricultural Land Commission on March 10, 2022.

Prior to the MVRD Board resolution on April 28, 2023 to notify affected local governments, the Township of Langley Council granted third reading on March 13, 2023 to a package of land use bylaws that would amend their Official Community Plan (OCP) and applicable zoning bylaw to facilitate development of the lands for industrial purposes and expand the Gloucester Industrial Park.

A general summary of the regional land use rationale contained in the Metro Vancouver report on the proposed Metro 2050 RGS amendments is summarized as follows:

- The lands are contiguous with the Urban Containment Boundary and not within the ALR (excluded in 2022) to meet the criteria to be considered a Type 3 amendment to the Metro 2050 RGS.
- The adjacent area to the south and east are currently located in the Urban Containment Boundary and contain industrial uses that are consistent with the Industrial land use designation proposed as part of the RGS amendment.
- The proposal would expand the regional supply of industrial lands which Metro Vancouver has indicated is facing a critical shortage as documented in the Regional Industrial Lands Strategy.

# City of Richmond's Regional Planning Interests and Industrial Land Initiatives

This section identifies the recommended City of Richmond comments and concerns on the proposed Metro 2050 RGS amendments for the 14.59 ha (36 acres) of land in the Township of Langley.

# Urban Containment Boundary and Compact Urban Area

The proposed land use amendment is a significant expansion of the Urban Containment Boundary that will allow the additional land to be used for industrial development. A concern arises in relation to the choice to expand the Urban Containment Boundary rather than focus on intensification of existing industrial land through new construction, infill and redevelopment. This choice undermines the efforts being made by Richmond and others to intensify industrial activities as demonstrated in Richmond's approval of OCP and Zoning Bylaw amendments associated with the Industrial Lands Intensification Initiative in 2021. Alternatives should be considered to accommodate industrial expansion through intensification rather than expanding the Urban Containment Boundary.

# Efficient Delivery of Services and Sustainable Transportation Choices

Expansion of the Urban Containment Boundary and re-designating these lands Industrial may result in expansion of regional service infrastructure (i.e., sanitary and water) required to accommodate industrial development in this area. Furthermore, transportation options for future industrial development will be limited to vehicles as no public transit is provided for in this part of the region. Therefore, concerns arise about how future industrial development on these lands will require additional servicing and not provide for transportation options.

Given the above noted concerns, staff recommend that the City of Richmond oppose the Metro 2050 RGS amendments requested by the Township of Langley.

# **Financial Impact**

None.

# Conclusion

In response to the Township of Langley's request to amend the Metro 2050 RGS to change the land use designation from Agricultural to Industrial and revise the Urban Containment Boundary to include 14.59 ha (36 acres) of land, City staff have reviewed this proposal in consideration of Richmond's regional planning interests and land use policies aimed at intensifying use and development of industrial land.

Richmond's primary concerns relate to expansion of industrial land beyond the Urban Containment Boundary, which undermines efforts and supporting policy to intensify the development and usage of industrial land in Richmond and throughout the region. On this basis, it is recommended that the City of Richmond communicate its opposition to the proposed Metro 2050 RGS amendments to the MVRD Board in advance of the July 3, 2023 deadline.

Kevin Eng Planner 3 (604-247-4626)

KE:cas

Att. 1: Metro Vancouver Letter and Accompanying Report



# ATTACHMENT 1

Office of the Chair Tel. 604 432-6215 or via Email <u>CAOAdministration@metrovancouver.org</u>

May 16, 2023

File: CR-12-01

Mayor Malcolm Brodie and Council City of Richmond 6911 No. 3 Road Richmond, BC V6Y 2C1 VIA EMAIL: mbrodie@richmond.ca; cityclerk@richmond.ca

Dear Mayor Malcolm Brodie and Council:

# Land Use Designation Amendment to *Metro 2050* Township of Langley – Gloucester Industrial Park

The Township of Langley is requesting a Type 3 Amendment to *Metro 2050*, the regional growth strategy, for eight properties located at 26477, 26695, 26601, 26575, 26713 – 56 Avenue; 26500 Block of 56 Avenue; 5670 – 264 Street; and 5625 – 268 Street, totaling 14.59 hectares. The proposed regional land use designation amendment would redesignate the site from Agricultural to Industrial and move the Urban Containment Boundary to allow for the lands to be added to the Gloucester Industrial Park.

At its April 28, 2023 regular meeting, the Board of Directors of the Metro Vancouver Regional District (Metro Vancouver) adopted the following resolution:

That the MVRD Board:

- a) initiate the regional growth strategy amendment process for the Township of Langley's requested regional land use designation amendment from Agricultural to Industrial for the lands located at 26477, 26695, 26601, 26575, 26713 – 56 Avenue;26500 Block of 56 Avenue; 5670 – 264 Street; and 5625 – 268 Street;
- b) give first, second, and third readings to "Metro Vancouver Regional District Regional Growth Strategy Amendment Bylaw No. 1364, 2023"; and
- c) direct staff to notify affected local governments as per section 6.4.2 of Metro 2050.

As required by both the *Local Government Act* and *Metro 2050*, the regional growth strategy amendment process requires a minimum 45-day notification period to allow all affected local governments and members of the public to provide comment on the proposed amendment. Following the comment period, the MVRD Board will review all comments received and consider adoption of the amendment bylaw.

59796269

The proposed amendment is a Type 3 amendment to *Metro 2050*, which requires that an amendment bylaw be passed by the MVRD Board by a 50% +1 weighted vote. For more information on regional growth strategy amendment procedures, please refer to Sections 6.3 and 6.4 in *Metro 2050*. A Metro Vancouver staff report providing background information and an assessment of the proposed amendment regarding its consistency with *Metro 2050* is enclosed.

You are invited to provide written comments on the proposed amendment. Please provide your comments **by July 4, 2023**.

If you have any questions with respect to the proposed amendment, please contact Jonathan Cote, Deputy General Manager, Regional Planning and Housing Development, by phone at 604-432-6391 or by email at jonathan.cote@metrovancouver.org.

Yours sincerely,

EDUX V.IL

George V. Harvie Chair, Metro Vancouver Board

GVH/JWD/hm

- cc: Serena Lusk, Chief Administrative Officer, City of Richmond John Hopkins, Director, Policy Planning, City of Richmond Jerry W. Dobrovolny, Commissioner/Chief Administrative Officer, Metro Vancouver Heather McNell, Deputy Chief Administrative Officer, Policy and Planning, Metro Vancouver Jonathan Cote, Deputy General Manager, Regional Planning & Housing Development, Metro Vancouver
- Encl: <u>Proposed Land Use Designation Amendment to Metro 2050, Township of Langley Gloucester</u> <u>Industrial Park</u>

59796269



Subject:	Land Use Designation Amendment to Metro 2050 Township of Langley – Gloucester Industrial Park	
Date:	March 31, 2023	Meeting Date: April 14, 2023
From:	Victor Cheung, Senior Policy & Planning Analyst, Regional Planning and Housing Services	
То:	Regional Planning Committee	

# RECOMMENDATION

That the MVRD Board:

- a) initiate the regional growth strategy amendment process for the Township of Langley's requested regional land use designation amendment from Agricultural to Industrial for the lands located at 26477, 26695, 26601, 26575, 26713 56 Avenue; 26500 Block of 56 Avenue; 5670 264 Street; and 5625 268 Street;
- b) give first, second, and third readings to "Metro Vancouver Regional District Regional Growth Strategy Amendment Bylaw No. 1364, 2023"; and
- c) direct staff to notify affected local governments as per section 6.4.2 of Metro 2050.

#### **EXECUTIVE SUMMARY**

The Township of Langley is requesting a Type 3 Amendment to *Metro 2050* for eight properties located at 26477, 26695, 26601, 26575, 26713 – 56 Avenue; 26500 Block of 56 Avenue; 5670 – 264 Street; and 5625 – 268 Street, totalling 14.59 hectares. The proposed regional land use designation amendment would redesignate the site from Agricultural to Industrial and move the Urban Containment Boundary to allow for the lands to be added to the Gloucester Industrial Park. The Agricultural Land Commission excluded these lands from the Agricultural Land Reserve on March 10, 2022.

The proposed amendment has been considered in relation to *Metro 2050's* goals, strategies, and policies. The analysis demonstrates that on balance, this proposed amendment is supportable and is aligned with *Metro 2050's* goals and strategies. Overall, the proposed amendment allows for new industrial uses, which is consistent with the surrounding area context and provides employment generating uses in close proximity to the Regional Truck Route Network.

#### PURPOSE

To provide the Regional Planning Committee and the MVRD Board with the opportunity to consider the Township of Langley's request to amend *Metro 2050* to accommodate the expansion of the Gloucester Industrial Park through a Type 3 Amendment.

#### BACKGROUND

On March 13, 2023, the Township of Langley Council granted third reading to the Langley Official Community Plan Bylaw 1979 No. 1842 Amendment (Gloucester Industrial Park), Bylaw 1988 No. 2556 Amendment (Rural Plan), Bylaw 1993 No. 3250 Amendment (Conwest), Bylaw No. 5706 and Township of Langley Zoning Bylaw 1987 No. 2500 Amendment (Conwest), Bylaw No. 5707 (Attachment 1). The Township's Bylaw No. 5706 would amend the Langley Official Community Plan by altering the land use designation at the interface between the Township's Rural Plan and the Gloucester Industrial Park Plan, including municipal land use amendments, and associated boundary adjustments, from Agricultural to Industrial.

Metro Vancouver received the application to amend *Metro 2050* on March 14<sup>th</sup>, 2023. The requested *Metro 2050* Type 3 Amendment requires adoption through an affirmative 50%+1 weighted vote of the MVRD Board. As the Township of Langley is a signatory to *Metro 2050*, adoption of the amended OCP Bylaw cannot occur until the MVRD Board has adopted the amending bylaw for *Metro 2050*.

# SITE CONTEXT

The eight subject properties at 26477, 26695, 26601, 26575, 26713 – 56 Avenue; 26500 Block of 56 Avenue; 5670 – 264 Street; and 5625 – 268 Street total 14.59 ha (36.0 ac) and are adjacent to the northwest boundary of the Gloucester Industrial Park. The subject lands are currently zoned Rural Zone RU-1, designated Small Farms/Country Estates in the Langley Rural Plan, and accommodate rural residential uses in the Township of Langley OCP. The current regional land use designation for the lands is Agricultural and the lands are located outside of the Urban Containment Boundary (Figure 1). Formal exclusion of the subject lands from the Agricultural Land Reserve, pursuant to a decision of the Agricultural Land Commission, occurred on March 10, 2022 (Attachment 2).

Additional site information is found in the Township of Langley's staff report (Attachment 1).

# PROPOSED REGIONAL LAND USE DESIGNATION AMENDMENT

The Township of Langley can only adopt the proposed Bylaw after the MVRD Board approves the corresponding regional growth strategy amendment. The proposed Bylaw would amend the Township's OCP and the Zoning Bylaw for the subject properties to accommodate future industrial development.

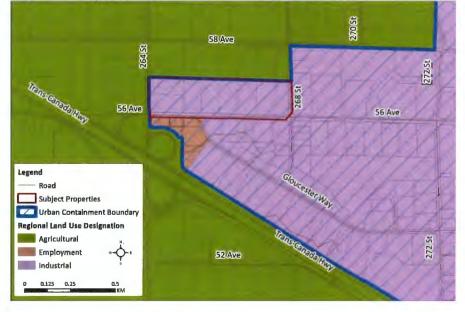
The subject lands were formally granted approval for exclusion from the Agricultural Land Reserve as of March 10, 2022, pursuant to Agricultural Land Commission Resolution #109/2020. Bylaw No. 5706 amends the Township's Rural Plan by removing the properties from the Rural Plan and inserting them into the Gloucester Industrial Park Plan, and further, by designating the properties as, "Service and General Industrial," in the OCP. The new designation would permit such uses as warehousing, wholesaling and distribution, light manufacturing, technical and educational uses, office and business uses, private utilities, processing and manufacturing of goods.

#### Land Use Designation Amendment to Metro 2050 Township of Langley – Gloucester Industrial Park Regional Planning Committee Regular Meeting Date: April 14, 2023

Page 3 of 8



Figure 2 – Proposed Regional Land Use Designation



The proposed amendment also will be accompanied by a request for an updated Regional Context Statement (RCS) that reflects the proposed regional land use designation change. It is expected that the Township will submit the updated RCS for consideration of acceptance if the Board chooses to initiate the proposed amendment process for *Metro 2050* and gives 1<sup>st</sup>, 2<sup>nd</sup> and 3<sup>rd</sup> readings to the *Metro 2050* amendment bylaw. This process is in alignment with regional growth strategy and associated implementation guidelines. Once received, Metro Vancouver has 120 days to accept or not accept the RCS.

#### **REGIONAL PLANNING ANALYSIS**

The Township of Langley's proposed amendment has been assessed in relation to applicable *Metro 2050* goals and policies. The intent of the assessment is not to duplicate that of the municipal planning process, but rather to identify any potential regional planning implications and the regional significance of the proposed land use changes in consideration of the regional growth strategy. Below is a summary of the regional planning analysis.

#### Goal 1: Create a Compact Urban Area

Metro Vancouver and its member jurisdictions have committed to directing 98% of growth, to the year 2050, within the Urban Containment Boundary (UCB). The UCB is intended to be a long term, stable boundary for urban growth in the Metro Vancouver region. Regional Planning projections and analysis demonstrate that there is sufficient land within the UCB to accommodate future growth in the region to the year 2050. Therefore, any expansion to the UCB must demonstrate strong benefits to the regional federation and a strong planning rationale.

Lands that are contiguous with the Urban Containment Boundary, that are not within the Agricultural Land Reserve, and that are changing from Agricultural to Industrial and associated Urban Containment Boundary adjustment are categorized as a Type 3 Amendment per Policy 6.3.4(f) in *Metro 2050*. The subject properties meet the criteria to apply for a Type 3 Amendment.

Additionally, the proposed land use designation change is supportive of the industrial land uses directly abutting the site, which are currently located within the Urban Containment Boundary.

# Goal 2: Support a Sustainable Economy

The region is facing a critical shortage of industrial lands as documented in the Regional Industrial Lands Strategy. 27 percent of the region's jobs are located on industrial lands and there continues to be significant absorption of industrial lands with severely low vacancy rates across the region. Limited industrial land supply, particularly large, flat sites proximate to the goods movement network is constraining potential economic and employment growth in the region. Consolidating industrial areas and uses is an objective in the regional growth strategy and Regional Industrial Lands Strategy.

The proposed amendment, if approved, would expand the established Gloucester Estates Industrial Park to the north and east by 14.59 ha, expanding the regional supply of industrial lands, which continues to experience strong demand. The subject properties are strategically located from a goods movement perspective, as it is proximate to the Regional Truck Route Network (Highway 1, 264 Street and 56 Avenue).

*Metro 2050* recognizes the importance of agricultural land in the region and the importance of the agricultural sector as a part of the region's economy. *Metro 2050* commits to supporting and protecting the agricultural land base and the viability of agricultural land. The regional Agricultural land use designation is, for the most part, aligned with the provincial Agricultural Land Reserve, and policies in *Metro 2050* recognize the primacy of the Province's role in identifying and protecting agriculturally viable lands in the region.

# PBE Noz 01338

Policy 2.3.4 stipulates that where the Agricultural Land Commission has provided conditional approval to exclude land from the Agricultural Land Reserve, the Metro Vancouver Board may provide conditional approval of a regional land use designation amendment for the exclusion site, subject to the Agricultural Land Commission exclusion conditions being met. The subject properties have been excluded from the Agricultural Land Reserve by the Agricultural Land Commission.

Agricultural land across the region continues to experience ongoing pressure for conversion to urban uses. If approved, the proposed amendment will result in the loss of 14.59 hectares of agriculturally-designated land in the region. In addition, lands to the north, bounded by the site, 58<sup>th</sup> Avenue and 264<sup>th</sup> Street, may experience greater pressure for conversion.

The site includes wetted areas and an unclassified watercourse which require streamside protection and enhancement areas. The applicant's voluntary community amenity contribution includes the transfer of 22710 - 96 Avenue, a 2.6 hectare lot approximately 10 kilometres from the site and located within the Agricultural Land Reserve, to the Township upon securing any and all required environmental and Agricultural Land Commission approvals and associated works. 1.0 acre of that site is identified as farmable.

<u>Goal 3: Protect the Environment and Respond to Climate Change and Natural Hazards</u> The subject properties are not considered a sensitive ecosystem as per Metro Vancouver's Sensitive Ecosystem Inventory. However, the soil, trees, shrubs, and waterbodies on this site are providing ecosystem services that will be impacted by a conversion to industrial lands.

The Township's Official Community Plan Development Permit Guidelines require mitigation strategies to reduce potential environmental impact including buffer setbacks to on-site natural vegetation and protection of creek and gully areas. Site specific studies are required by the Township to determine site conditions and setback dimensions. Further, the Township's report (Attachment 1) stipulates compliance with Schedule 3 in their Official Plan, *Development Permit Area: Streamside Protection and Enhancement*, which establishes further protections for wetted areas and watercourses.

The landowner's voluntary community amenity contribution at 22710 – 96 Avenue is adjacent to the Salmon River and could be enhanced to improve fish habitat if the Township permanently protects, restores, and maintains these community benefit lands. This community amenity contribution could contribute toward region-wide efforts to protect 50% of the land base for nature by 2050.

*Metro 2050* encourages land use and transportation infrastructure that reduce energy consumption and greenhouse gas (GHG) emissions, and improve air quality. Specifically, *Metro 2050* outlines regional targets to reduce GHG emissions by 45% below 2010 levels by 2030 and to achieve a carbon neutral region by 2050. Some relevant climate actions that would contribute to meeting these targets include reducing vehicle kilometres travelled, encouraging efficient goods movement, and protecting farmland from conversion to higher-GHG land uses. Should the proposed regional land use designation amendment be approved by the MVRD Board, higher GHG emissions from the subject site are likely due to the nature of the proposed industrial development, in contrast to the existing lower-emission agricultural land use. However, the proximity of the eight subject properties to the adjacent established industrial areas and transportation network would encourage efficient goods movement, which is further explored under the analysis for Goal 5.

# **Goal 5: Support Sustainable Transportation Choices**

The strategies under this goal encourage the coordination of land use and transportation to encourage transit, multiple-occupancy vehicles, cycling and walking, and support the safe and efficient movement of vehicles for passengers, goods and services. Land use changes can influence travel patterns. As identified in the proposal, these transportation matters are to be addressed by the Township of Langley through the development plan at a future stage of design.

The subject properties are strategically located from a goods movement perspective, as it is close to the Regional Truck Route Network (Highway 1, 264 Street and 56 Avenue). However, the site is not served by public transit and is not well-connected to the Regional Cycling Network or regional pedestrian infrastructure. The majority of trips to and from this location will be made by private vehicle.

Should the proposed regional land use designation amendment be approved by the MVRD Board, the Township of Langley is encouraged to integrate active transportation facilities into the site design and adjacent neighbourhood, while working with the applicant and TransLink to develop Transportation Demand Management programs (e.g. vanpools, secure bicycle parking) for future commuters to and from the industrial park.

# IMPLICATIONS FOR METRO VANCOUVER UTILITY SERVICES

Below is a summary of anticipated impacts on Metro Vancouver's utilities.

# Liquid Waste Services (GVS&DD)

The part of the regional system that would receive this flow currently has compromised capacity under wet weather conditions. Attenuation would reduce the impact of peak flows, but the volume of flow would still contribute to potential Sanitary Sewer Overflows downstream. As part of the GVS&DD Board's 2008 approval to connect East Langley (including Gloucester Estates) to the GVS&DD sewer system, the Township of Langley was required to produce a rainwater management plan outlining steps to limit Inflow and Infiltration. Metro Vancouver would expect the provisions within that plan, as well as any subsequent additional requirements, would be incorporated into the development's servicing. In general, Metro Vancouver encourages the Township of Langley (and all contributors), to take the opportunity with new development to implement good water management practices, including the use of green infrastructure where practical, to reduce impacts on regional sewerage infrastructure.

If the MVRD Board resolves that the application is consistent with the provisions of *Metro 2050*, or amends *Metro 2050* accordingly, the Township of Langley will need to submit a Fraser Sewerage Area amendment request to the GVS&DD for a full and complete technical review and GVS&DD Board consideration. Subsequent to an approved Fraser Sewerage Area amendment, Langley will need to submit a Sewer Extension Application outlining the details of each sewer extension.

# PBL 804 0149

#### Water Services (GVWD)

Exact hydraulic impacts cannot be determined as a demand forecast for the proposed development has not been included. Based on the Township of Langley's Development Servicing Bylaw, the design maximum day demand for industrial lands is 1.1 lps/ha and, as a starting point, assuming the current properties are not using any water from the municipal system, rezoning this 14.59 ha would increase demand by about 1.4 ML/day.

In 2021, the Township's total demand was 17,464 ML/year; historically, 30% to 50% of this demand is serviced by their groundwater system. The rezoning would represent a 2% increase in the Township's total water use (both groundwater and from Metro Vancouver's system). However, the Township's geographic information system appears to show that the properties do have municipal drinking water connections. As such, the increase in demand from the rezoning is likely to be less than the estimated 1.4 ML/day.

The subject properties are located within the East Langley Water System of the Township of Langley, which was connected to the GVWD water system in 2016. East Langley System is supplied by the Township's Willoughby Reservoir and Pump Station, which is predominately fed from the GVWD's Barnston Main and indirectly with water transferred from the Township's Strawberry Reservoir. The closest GVWD connection point is about 15 kilometres away. At this time, the impacts of the rezoning on the Metro Vancouver drinking water system are thought to be minimal.

The Township of Langley will be requested to provide their demand forecast, and assessment of the impacts to the municipal and regional water systems, as well as their servicing plan for this development.

# REGIONAL GROWTH STRATEGY AMENDMENT PROCESS AND NEXT STEPS

If the amendment bylaw receives 1<sup>st</sup>, 2<sup>nd</sup>, and 3<sup>rd</sup> readings, it will then be referred to affected local governments and relevant agencies, as well as posted on the Metro Vancouver website for a minimum of 45 days for the opportunity for the public to provide comment. Comments received will be summarized and included in a report advancing the bylaw to the MVRD Board for consideration of final adoption. An updated Regional Context Statement from the Township will be considered at the same time as final adoption of the proposed amendment.

#### **ALTERNATIVES**

- 1. That MVRD Board:
- a) initiate the regional growth strategy amendment process for the Township of Langley's requested regional land use designation amendment from Agricultural to Industrial for the lands located at 26477, 26695, 26601, 26575, 26713 56 Avenue;26500 Block of 56 Avenue; 5670 264 Street; and 5625 268 Street;
- b) give first, second, and third readings to "Metro Vancouver Regional District Regional Growth Strategy Amendment Bylaw No. 1364, 2023"; and
- c) direct staff to notify affected local governments as per section 6.4.2 of Metro 2050.

That the MVRD Board decline the proposed amendment for 26477, 26695, 26601, 26575, 26713

 56 Avenue; 26500 Block of 56 Avenue; 5670 – 264 Street; and 5625 – 268 Street and notify the Township of Langley of the decision.

# FINANCIAL IMPLICATIONS

If the MVRD Board chooses Alternative 1, there are no financial implications for Metro Vancouver related to the acceptance of the Township of Langley's Type 3 Amendment. If the MVRD Board chooses Alternative 2, a dispute resolution process may take place as prescribed by the *Local Government Act*. The cost of a dispute resolution process is prescribed based on the proportion of assessed land values. Metro Vancouver would be responsible for most of the associated costs.

# SUMMARY/CONCLUSION

The Township of Langley has requested that the MVRD Board consider a Type 3 amendment to *Metro 2050* for eight lots totalling 14.59 hectares located immediately northwest of the Gloucester Industrial Park. The amendment to redesignate the site from a regional land use of Agricultural to Industrial will allow for new industrial uses to be developed, and for the lands to be integrated into the Township's Industrial Park Plan.

Overall, the proposed amendment allows for additional industrial uses, which is consistent with the surrounding land use context and ensures employment generating uses in close proximity to the Regional Truck Route Network. Staff recommend Alternative 1.

# Attachments

- 1. Township of Langley Report, dated March 13, 2023 (File: 14-07-0056)
- 2. Agricultural Land Commission Request for Reconsideration of a Decision, dated March 10, 2020 (File: 51725)
- 3. Metro Vancouver Regional District Regional Growth Strategy Amendment Bylaw No. 1364, 2023

# References

- 1. Township of Langley Council Agenda, dated March 13, 2023 (File: 14-07-0056)
- 2. Township of Langley Council Agenda, dated March 28, 2022 (File: 14-07-0056)