



Public Works and Transportation Committee

Anderson Room, City Hall
6911 No. 3 Road

Wednesday, October 17, 2018
4:00 p.m.

Pg. # ITEM

MINUTES

PWT-5

*Motion to adopt the **minutes** of the meeting of the Public Works and Transportation Committee held on September 19, 2018.*



NEXT COMMITTEE MEETING DATE

November 21, 2018, (tentative date) at 4:00 p.m. in the Anderson Room

COMMUNITY SERVICES DIVISION

1. **CITY BUILDINGS – ENHANCED ACCESSIBILITY DESIGN GUIDELINES AND TECHNICAL SPECIFICATIONS**
(File Ref. No. 06-2050-01) (REDMS No. 5869509 v. 14)

PWT-11

See Page PWT-11 for full report

Designated Speakers: Kim Somerville and Martin Younis

STAFF RECOMMENDATION

That the proposed “City of Richmond Enhanced Accessibility Design Guidelines and Technical Specifications” presented as Attachment 1 of this report, and as described in the report dated September 12, 2018, from the Senior Manager, Capital Buildings Project Development and Manager, Community Social Development, be endorsed and used in planning for future corporate facilities.



ENGINEERING AND PUBLIC WORKS DIVISION

2. **SUSTAINABILITY INITIATIVES IN RICHMOND’S CITY CENTRE**
(File Ref. No. 10-6060-01) (REDMS No. 5912334 v. 13)

PWT-70

See Page PWT-70 for full report

Designated Speakers: Lloyd Bie and Peter Russell

STAFF RECOMMENDATION

That the staff report titled, “Sustainability Initiatives in Richmond’s City Centre”, dated October 9, 2018 from the Director, Engineering, be received for information.



3. **MUNICIPAL ACCESS AGREEMENT WITH FREEDOM MOBILE INC.**
(File Ref. No. 10-6060-01) (REDMS No. 5974056 v. 2)

PWT-78

See Page PWT-78 for full report

Designated Speaker: Lloyd Bie

STAFF RECOMMENDATION

That the Chief Administrative Officer and the General Manager, Engineering & Public Works be authorized to execute, on behalf of the City, a Municipal Access Agreement between the City and Freedom Mobile Inc. containing the material terms and conditions set out in the staff report titled, “Municipal Access Agreement with Freedom Mobile Inc.”, dated September 11, 2018 from the Director, Engineering.



Pg. # ITEM

4. **DCC RESERVE FUND EXPENDITURE BYLAWS – DCC FRONT-ENDER AGREEMENTS FOR 4588 DUBBERT STREET AND 4133 STOLBERG STREET**

(File Ref. No. 03-1000-08-033; 12-8060-20-009847/009783) (REDMS No. 5973005 v. 4; 5772449; 5612345)

PWT-81

[See Page PWT-81 for full report](#)

Designated Speaker: Lloyd Bie

STAFF RECOMMENDATION

- (1) *That DCC Reserve Fund Expenditure (4588 Dubbert Street) Bylaw No. 9847 be introduced and given first, second and third readings; and*
- (2) *That DCC Reserve Fund Expenditure (4033, 4099 and 4133 Stolberg Street and 9388 Cambie Road) Bylaw No. 9783 be introduced and given first, second and third readings.*



5. **PROPOSED 2019 PAVING PROGRAM**

(File Ref. No.) (REDMS No. 5977176)

PWT-116

[See Page PWT-116 for full report](#)

Designated Speaker: Milton Chan

STAFF RECOMMENDATION

That the staff report titled, “Proposed 2019 Paving Program,” dated September 14, 2018, from the Director, Engineering be received for information.



6. **2018 SUBMISSION TO THE INVESTING IN CANADA INFRASTRUCTURE PROGRAM GREEN INFRASTRUCTURE – ENVIRONMENTAL QUALITY SUB-STREAM: HAMILTON AREA SANITARY SEWER AND PUMP STATION**

(File Ref. No. 10-6060-01) (REDMS No. 5998958)

PWT-123

[See Page PWT-123 for full report](#)

Designated Speakers: Lloyd Bie and Denise Tambellini

STAFF RECOMMENDATION

- (1) *That the submission to the Investing in Canada Infrastructure Program Green Infrastructure – Environmental Quality Sub-Stream requesting funding for up to 73.33% of the \$1,700,000 cost for the Hamilton Area Sanitary Sewer and Pump Station project be endorsed;*
- (2) *That the Chief Administrative Officer and the General Manager of Engineering and Public Works be authorized to enter into funding agreements with the Government of Canada and/or the Province of BC for the above mentioned project should it be approved for funding by the Government of Canada; and*
- (3) *That, should the above mentioned project be approved for funding by the Government of Canada, the Consolidated 5 Year Financial Plan (2019-2023) be updated accordingly.*

☐

7. **MANAGER'S REPORT**

ADJOURNMENT

☐



Public Works and Transportation Committee

Date: Wednesday, September 19, 2018

Place: Anderson Room
Richmond City Hall

Present: Councillor Chak Au, Chair
Councillor Derek Dang
Councillor Carol Day
Councillor Alexa Loo

Absent: Councillor Harold Steves

Call to Order: The Chair called the meeting to order at 4:00 p.m.

MINUTES

It was moved and seconded

That the minutes of the meeting of the Public Works and Transportation Committee held on July 18, 2018, be adopted as circulated.

CARRIED

NEXT COMMITTEE MEETING DATE

October 17, 2018, (tentative date) at 4:00 p.m. in the Anderson Room

AGENDA ADDITION

It was moved and seconded

That Other Flexible Plastic Packaging Initiative be added to the agenda as Item No. 4A.

CARRIED

Public Works & Transportation Committee
Wednesday, September 19, 2018

PLANNING AND DEVELOPMENT DIVISION

1. TRANSLINK 2019 CAPITAL PROGRAM COST-SHARE APPLICATIONS

(File Ref. No. 01-0154-04) (REDMS No. 5915775 v. 4)

In reply to queries from Committee, Victor Wei, Director, Transportation, advised that the standard for safety at intersections for cyclists is a combination of special pavement markings and diversions to deter cyclists from speeding into the crosswalk. He noted that the ultimate standard is combination of various safety measures that will be gradually applied to all intersections. Mr. Wei then noted that the public will be made aware of these changes through an onsite presentation, through the City's website and the City's cycling page.

In response to further queries from Committee, Mr. Wei advised that due to Council's endorsement and staff's efforts the City consistently secures funding for these projects.

It was moved and seconded

- (1) *That the submission of pedestrian, bicycle and transit facility improvement projects for cost-sharing as part of the TransLink 2019 capital cost-share programs as described in the report titled, "TransLink 2019 Capital Program Cost-Share Applications" dated August 24, 2018 from the Director, Transportation, be endorsed; and*
- (2) *That, should the above submissions be successful, the Chief Administrative Officer and General Manager, Planning and Development be authorized to execute the funding agreements and the 2019 Capital Budget and the consolidated 5-Year Financial Plan (2019-2023) be updated accordingly.*

CARRIED

ENGINEERING AND PUBLIC WORKS DIVISION

2. NO. 7 ROAD SOUTH DRAINAGE PUMP STATION DESIGN CONCEPT

(File Ref. No. 10-6050-01) (REDMS No. 5900126)

It was moved and seconded

That the design concept for the No. 7 Road South Drainage Pump Station, as detailed in Attachment 1 of the staff report titled "No. 7 Road South Drainage Pump Station Design Concept" and dated August 22, 2018, from the Acting Director, Engineering be endorsed.

CARRIED

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3. CITY OF RICHMOND'S RESPONSE TO THE CANADIAN NATIONAL RAILWAY COMPANY'S DEVELOPMENT OF A FIVE YEAR PEST MANAGEMENT PLAN

(File Ref. No. 10-6000-00) (REDMS No. 5955939)

Discussion ensued with regard to engaging and strengthening communications with the Canadian National Railway Company with regard to their five year pest management plan.

It was moved and seconded

- (1) That the City's feedback on the Canadian National Railway Company (CN) proposed Five Year Pest Management, outlined in the report titled "City of Richmond's Response to the Canadian National Railway Company's Development of a Five Year Pest Management Plan" from the Senior Manager, Sustainability and District Energy dated August 28, 2018, be endorsed and sent to CN as part of their 5 year Pest Management Plan; and*
- (2) That staff report back in one year on the progress of Canadian National Railway Company's pest management plan.*

CARRIED

4. CULTURAL CENTRE EQUIPMENT RENEWAL AND GHG EMISSIONS REDUCTION PROJECT

(File Ref. No. 10-6125-05-01) (REDMS No. 5838860 v. 22)

In reply to queries from Committee, Levi Higgs, Corporate Energy Manager, noted that the original project plan consisted of minor capital projects; however the enhanced project plan allows for more comprehensive improvements with funding from the Federation of Canadian Municipalities.

It was moved and seconded

- (1) That the equipment renewal and upgrade at the Cultural Centre, as described in the report title "Cultural Centre Equipment Renewal and GHG Emissions Reduction Project" from the Senior Manager, Sustainability and District Energy dated August 24, 2018 be endorsed;*
- (2) That the funding of \$500,000 from the Carbon Tax Provision and \$170,000 from the Energy Operating Provision be approved for use to support the completion of the Cultural Centre equipment renewal project, and that the Consolidated 5 Year Financial Plan (2018-2022) Bylaw be amended accordingly; and*
- (3) That if incentive funding applications to Fortis BC and/or BC Hydro are successful, the Consolidated 5 Year Financial Plan (2018-2022) Bylaw be amended accordingly and, if applicable, the corresponding internal City funding sources be returned to their source funds.*

CARRIED

3.

Public Works & Transportation Committee
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4A. OTHER FLEXIBLE PLASTIC PACKAGING INITIATIVE

(File Ref. No.)

The staff memorandum titled “City’s Recycling Depot to Begin Accepting Other Flexible Plastic Packaging Commencing September 1, 2018” dated August 27, 2018 was referenced (copy on file, City Clerk’s Office). Discussion took place and it was noted that the City’s recycling depot is accepting Other Flexible Plastic Packaging (OFPP) on a trial basis as a collector to Recycle BC and there may be an opportunity to involve Richmond students in this new initiative.

In reply to queries from Committee, Suzanne Bycraft, Manager, Fleet and Environmental Programs, advised that the City currently partners with the Richmond School District on a number of environmental educational outreach initiatives and staff can examine adding the pilot program on OFPP.

As a result of the discussion, the following **motion** was introduced:

It was moved and seconded

- (1) That staff work with the Richmond School District on an awareness-raising campaign regarding the Other Flexible Plastic Packaging initiative;*
- (2) That a contest or prize incentive financial award of \$2,500 be allocated as a component of the Other Flexible Plastic Packaging awareness-raising initiative; and*
- (3) That an Other Flexible Plastic Packaging awareness-raising initiative be referred to the Council / School Board Liaison Committee;*

and report back.

CARRIED

5. MANAGER’S REPORT

(i) 2018 Project of the Year Award

Milton Chan, Manager, Engineering Design and Construction, highlighted that the City has won the 2018 Project of the Year Award from the Public Works Association of BC for the No. 2 Road North Drainage Pump Station.

(ii) Public Works Ambassador Award

Tom Stewart, Director, Public Works Operations, highlighted that Nicole Trotter has been awarded the Public Works Ambassador Award.

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(iii) Highway 91 S-Curve

Donna Chan, Manager, Transportation Planning, advised that in a previous staff report provided to Council there were some safety measures recommended for consideration by the Ministry of Transportation and feedback was provided. She then noted that when a final response is received from the Ministry of Transportation staff will report back to Council.

In reply to queries from Committee, Ms. Chan advised that staff can speak with the Ministry of Transportation with regard to Emergency Vehicle access along the S-Curve and provide a staff memorandum with an update.

(iv) City Centre Transportation Plan

Discussion took place on a proposed development in the City Centre and concerns were raised with regard to traffic congestion in the area and ways to improve traffic flow.

In reply to queries from Committee, Mr. Wei advised that staff can update Council on the City Centre Transportation Plan. He noted that the anticipated increase in density in the City Centre has been accounted for in future transportation plans as part of the City Centre Area Plan and OCP and therefore, road widening of No. 3 Road or Minoru Boulevard for cars are neither necessary nor recommended. Mr. Wei then stated that other modes of transportation such as public transit, walking and cycling should be promoted in an effort to keep vehicles off the road. Also, Mr. Wei advised that in light of the existing Canada Line and a TransLink community shuttle bus already serving the area, an additional free shuttle bus within the City Centre is currently not feasible, however should a demand arise, staff can explore this further with TransLink.

Discussion further ensued and staff advised that an overall framework and an update of the City Centre Transportation Plan would be circulated to the new Council in November 2018.

As a result of the discussion, the following **referral motion** was introduced:

It was moved and seconded

That staff provide an update on the City Centre Transportation Plan and its progress to Council.

CARRIED

ADJOURNMENT

It was moved and seconded

That the meeting adjourn (4:40 p.m.).

CARRIED

Public Works & Transportation Committee
Wednesday, September 19, 2018

Certified a true and correct copy of the Minutes of the meeting of the Public Works and Transportation Committee of the Council of the City of Richmond held on Wednesday, September 19, 2018.

Councillor Chak Au
Chair

Sarah Goddard
Legislative Services Coordinator



City of Richmond

Report to Committee

To: Public Works & Transportation Committee
From: Jim Young, P.Eng.
Senior Manager,
Capital Buildings Project Development
Kim Somerville
Manager, Community Social Development
Date: September 12, 2018
File: 06-2050-01/2018-Vol 01
Re: **City Buildings – Enhanced Accessibility Design Guidelines and Technical Specifications**

Staff Recommendation

That the proposed “City of Richmond Enhanced Accessibility Design Guidelines and Technical Specifications” presented as Attachment 1 of this report, and as described in the report dated September 12, 2018, from the Senior Manager, Capital Buildings Project Development and Manager, Community Social Development, be endorsed and used in planning for future corporate facilities.

Jim Young, P. Eng.
Senior Manager,
Capital Buildings Project Development
(604-247-4610)

Kim Somerville
Manager, Community Social Development
(604-247-4671)

Att. 1

REPORT CONCURRENCE		
ROUTED TO:	CONCURRENCE	CONCURRENCE OF GENERAL MANAGER
Building Approvals	<input checked="" type="checkbox"/>	
Development Applications	<input checked="" type="checkbox"/>	
Transportation	<input checked="" type="checkbox"/>	
REVIEWED BY STAFF REPORT / AGENDA REVIEW SUBCOMMITTEE	INITIALS: 	APPROVED BY CAO

Staff Report

Origin

This report proposes to replace the existing “Accessibility Guidelines for City-Owned Buildings” (“1994 Guidelines”), with the proposed updated “City of Richmond Enhanced Accessibility Design Guidelines and Technical Specifications” (“2018 Guidelines”), presented as Attachment 1.

This report supports Council’s 2014-2018 Term Goal #1 A Safe Community:

Maintain emphasis on community safety to ensure Richmond continues to be a safe community.

This report supports Council’s 2014-2018 Term Goal #2 A Vibrant, Active and Connected City:

Continue the development and implementation of an excellent and accessible system of programs, services, and public spaces that reflect Richmond’s demographics, rich heritage, diverse needs, and unique opportunities, and that facilitate active, caring, and connected communities.

This report supports Council’s 2014-2018 Term Goal #3 A Well-Planned Community:

Adhere to effective planning and growth management practices to maintain and enhance the livability, sustainability and desirability of our City and its neighbourhoods, and to ensure the results match the intentions of our policies and bylaws.

The Development of these 2018 Guidelines is in keeping with the Council-adopted *Social Development Strategy (2013-2022)*, specifically the recommended Action 3, which speaks to improving accessibility in the community.

Action 3 – Continue to play a leadership role with respect to physical accessibility, consulting people with disabilities and other partners in efforts to:

3.5 Promote best practices in the assessment and upgrading of accessibility features in City and non-City facilities (e.g. continued participation with the Rick Hansen Foundation and others on the promotion and enhancement of the Planat online venue accessibility rating tool.

3.6 Develop a comprehensive plan with associated budget requirements, for undertaking necessary upgrades to further increase accessibility of existing City facilities.

3.7 Ensure that, to the extent possible, City facilities and the public realm (e.g. parks, sidewalks) are accessible.

These updated 2018 Guidelines seek to improve on the previous guidelines so that it meets current enhanced accessibility design concepts and updated industry standards and practices. A few examples the 2018 Guidelines exceeding the BC Building Code (BCBC) are as follows:

- Contrasting colour and texture for flooring at the centreline of the path of pedestrian travel, particularly at entrances and elevators. The BCBC only requires tactile warning strips at the top of a stairway and at intermediate stairway landings;
- Generally larger clear space and passage for enhanced manoeuvrability of wheelchairs and scooters. For example, BCBC requires a minimum corridor width of 1,100mm whereas the updated Guidelines recommend 1,829mm to allow for passage of two wheelchairs or BCBC's minimum doorway width of 800mm and the Guideline's recommendation of 914mm;
- Elevator cab to incorporate verbal audible messaging identifying floors and available directions of travel. BCBC does not specify this; and
- Incorporating additional visual and audible cues or systems as well as digital and communication technologies (such as hearing loops, use of wayfinding mobile technology, audible, visual and tactile feedback, message boards, etc.) to convey information and assist with wayfinding. BCBC specifies audio and visual signal devices for emergency warning systems only.

The proposed Guidelines will be used in planning for future City building projects and renovation of existing City buildings. The preparation of the guidelines was jointly coordinated by the Community Social Development and Capital Building Project Development departments.

Analysis

Consultation on Guidelines

The proposed "City of Richmond Enhanced Accessibility Design Guidelines and Technical Specifications" were developed to assist the design of enhanced accessibility features exceeding the BC Building Code for all corporate facilities as future civic assets.

During the process of developing the guidelines and technical specification, a number of internal and external stakeholder meetings were held to solicit input on the consultant's initial draft. An internal Steering Committee was created to lead and endorse the process and was comprised of City staff from the following departments:

- Building Approvals;
- Development Applications;
- Facility Services;
- Public Works Administration;
- Real Estate Services; and
- Transportation.

External meetings were held with the following:

- Alzheimer's Society of BC;
- Barrier Free BC;
- Developmental Disabilities Association;

- Richmond Centre for Disability;
- Richmond Seniors Advisory Committee;
- Richmond Society for Community Living; and
- Vancouver Coastal Health.

Policy and Principles

The preparation of the proposed “City of Richmond Enhanced Accessibility Design Guidelines and Technical Specifications” is consistent with Council’s commitment to accessibility and the Social Development Strategy. It fulfills Council’s direction to promote best practices in the assessment and upgrading of accessibility features in City and non-City facilities. The document is intended to guide the accessibility design and development of City built facilities constructed as capital projects and City facilities built by developers as community amenity contributions related to rezoning processes. It is not intended to be used for privately initiated facility projects; however, it may serve as a useful reference for those involved with such projects and for developer amenity contribution discussions.

The following principles developed by the Steering Committee were applied to the development of these guidelines and technical specifications:

- provide for accessibility in all buildings and public spaces, indoors and outdoors;
- provide for principles of equity in new developments;
- commitment to principles of visitability for people of all physical abilities in buildings and public spaces;
- commitment to assisting to care for Richmond citizens who are part of vulnerable groups;
- commitment to partnering with community health, stakeholder and other organizations that assist with generating healing and accessible environments;
- development of resilient and sustainable buildings that incorporate principles of accessibility that are durable and that minimize maintenance costs over the life of the facility;
- commitment to sound public finance economic practice and working pro-actively with all stakeholders in the delivery of accessible buildings and public spaces; and
- commitment to public engagement on the delivery of accessibility in buildings and public spaces to meet the needs of the community.

Benefits

The proposed “City of Richmond Enhanced Accessibility Design Guidelines and Technical Specifications” will help reduce staff time spent guiding developers, designers and consultants about what to consider when building new facilities. The document provides a reference tool that can be used to assist with preparing design elements that enhance accessibility and offers direction about how to incorporate accessibility features.

The intent of these 2018 Guidelines is to promote enhanced accessibility and barrier-free access for all Richmond citizens and foster independence and mobility in all parts of the city.

Implementation

Once approved, the “City of Richmond Enhanced Accessibility Design Guidelines and Technical Specifications” document will be used by City staff to guide accessibility design of all City facilities and be posted on the City’s web site and made available to developers contemplating making a community amenity contribution as part of a rezoning application. For future developer-built or City projects, the document will provide guidance on accessibility parameters required.

Next Steps

Policy No. 2012 City Buildings – Accessibility (adopted on February 14, 1994) to be amended and to reflect the proposed updated accessibility guidelines be presented for Council consideration.

It is expected that the guidelines will need to be revised from time to time based on potential changes to the BC Building Code, sustainable building practices and lessons learned from the various facility projects. Staff will continue to collect this information and engage external stakeholders in further enhancement of the guidelines which will be brought forward to Council in future revisions as required.

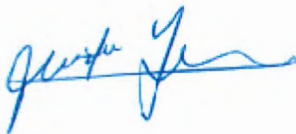
Financial Impact

None.

Conclusion

Staff recommend that the proposed updated “City of Richmond Enhanced Accessibility Design Guidelines and Technical Specifications”, be approved and used for future City facilities either constructed by the City as capital projects or by developers as community amenity contributions.

With an ageing population and an increasing need to enhance independence for people with physical, sensory and cognitive challenges, there is a need to exceed minimum standards for accessibility whenever possible.



Martin Younis, B.Eng., M.Eng.
Senior Project Manager
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Kim Somerville
Manager, Community Social Development
(604-247-4671)

LH:lh

Att. 1: Enhanced Accessibility Design Guidelines and Technical Specifications (June 2018)

Enhanced Accessibility

Design Guidelines and Technical Specifications
June 2018



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These City of Richmond Enhanced Accessibility Design Guidelines and Technical Specifications [“The Guidelines”] were approved by City Council on (mm/dd/yyyy) as an administrative document to be updated from time to time.

The City of Richmond provides these Guidelines to assist City staff and the development community in the incorporation of accessibility features in City-owned or City leased premises, that go beyond the requirements of the BC Building Code for accessibility in public buildings. The Guidelines are provided as well to the public as a resource on an information only basis.

Therefore, while the content is thought to be accurate on the publication date shown, the Guidelines are provided on an “as is” basis, and without warranty of any kind, either expressed or implied.

The City of Richmond, its elected officials, officers, agents, employees and contractors will, in no event, be liable or responsible for losses or damages of any kind arising out of the use of the Guidelines. Additionally, changes may be made to the Guidelines without prior notice.

The information contained in the Guidelines is subject always to the provisions of all governing legislation and bylaws including, without limitation, the BC Building Code, the City of Richmond Zoning Bylaw 8500, the City of Richmond Building Regulation Bylaw 7230, and the City of Richmond Subdivision and Development Bylaw 8751, including all as they may be amended or replaced from time to time.

The City of Richmond is committed to incorporating principles of accessible design in all buildings and open spaces in the City. This is especially true for City-owned facilities, and ongoing efforts are made to ensure that the design and construction of Richmond's public infrastructure reflects a strong commitment to accessible design requirements.

An essential aspect of this commitment to accessibility is the need to keep abreast with requirements for accessibility and inclusivity as they occur over time in Richmond. City Policies have in the past, articulated such objectives. City Policy 4012 – Access and Inclusion, emphasizes this, and commits to:

- developing programs and adopting practices to ensure Richmond residents and visitors have access to a range of opportunities to participate in the economic, social, cultural and recreational life of the City;
- collaborating with senior levels of government, partner organizations and stakeholder groups to promote social and physical infrastructure to meet the diverse needs of people who visit, work and live in Richmond; and
- promoting barrier free access to the City's facilities, parks, programs and services.

The City of Richmond Building Bylaws and the Provincial Building Code typically provide for the minimum requirements for accessibility in buildings and public spaces. These regulations are informed by the BC Office of Housing and Construction Standards "BC Access Handbook (2014)", which provides an illustrated commentary, describing and suggesting how many of the Code requirements can be implemented.

Across Canada, there is a growing trend for more and more provinces and municipalities to go beyond minimum standards, and to establish new guidelines and regulations that enhance accessibility, particularly in public buildings and open spaces. Generally, this shift in attitude is in response to the changing needs of an aging society, which has greater numbers of people who are experiencing changes to their abilities, and who require more design supports in the built environment to assist them to live as healthy and independent lives as possible.

The intent of these Design Guidelines and Technical Specifications for Enhanced Accessibility - to keep pace with new attitudes and commitments to people's health and independence - and to provide guidelines for City-owned buildings and public spaces that go beyond basic codes for accessibility.

In addition to input from City staff, the preparation of these Design Guidelines has relied on consultation with key stakeholders and advocates for those living with diverse abilities. The contributions of these groups are recognized with thanks in the Acknowledgements section of the document. This document has also been informed by a survey of work in the field and best practices from other jurisdictions in Canada.

It is hoped that by enhancing accessibility in City-owned buildings and public spaces, Richmond can play a leadership role, and can promote better standards for accessible design in privately developed buildings throughout the City.



1.1 Mission Statement

The City of Richmond is committed to incorporating principles of accessible design in all buildings and open spaces in the City. The City is also committed to moving beyond the basic building code requirements for accessibility, and wishes to promote “enhanced accessibility” and barrier-free access for all Richmond citizens. The goal is to help foster independence and mobility in all parts of the City for every person, no matter what their degree of physical or cognitive ability might be.

1.2 Intent of Guidelines and Technical Specifications and How They Are to be Applied

In the City of Richmond, accessibility and “enhanced accessibility” in buildings and streets/sidewalks and open spaces, is typically mandated through the city’s development approvals and building permitting processes.

The Richmond Building Bylaws and the Provincial Building Code provide minimum requirements for accessibility for persons with diverse abilities, including individuals who have had a loss or reduction of functional ability, people living with a sensory or cognitive disability, impairments, or those living with a form of dementia.

The intent of these Guidelines and Technical Specifications is to provide information for the public, and to provide clarity for building owners, developers, architects, and others in the development industry, regarding the City’s expectations for going beyond minimum requirements, and providing for enhanced design and delivery of accessibility in buildings and in the public realm.

More specifically, these Guidelines and Technical Specifications are intended to define expectations and guide the City’s decisions for the design of all City-owned buildings, whether for a new build or a renovation of an existing City facility.

1.3 City of Richmond’s Commitment to Accessibility and Enhanced Accessibility

The City has a strong history of facilitating accessibility in buildings and public spaces.

Richmond’s “Social Development Strategy” (2013), sets out that the City is an inclusive, engaged and caring community, and one that commits to enhancing accessibility and addressing the needs of an aging population.

More specifically, under Social Development Strategy Strategic Direction #2, the City supports:

- *promoting best practices in the assessment and upgrading of accessibility features in City and non-City facilities.*
- *developing a long term plan to undertake the necessary upgrades to further increase the accessibility of existing City facilities.*
- *ensuring that City facilities and the public realm are as accessible as possible.*

Richmond’s City Council Policies 2012 and 4012 reiterate goals set out in the Social Development Strategy, namely to:

- *acknowledge and keep abreast of the accessibility and inclusive needs and challenges of diverse population groups in Richmond.*
- *collaborate with senior levels of government, partner organizations and stakeholder groups to promote the development of physical infrastructure to meet the diverse needs of people who work, visit and live in Richmond.*



Park path.

The City of Richmond continues to support goals for accessibility and enhanced accessibility, based on the following core planning principles:

- provide for accessibility in all buildings and public spaces, indoors and outdoors.
- provide for principles of equity in new developments.
- commitment to principles of visitability for people of all physical abilities in buildings and public spaces.
- commitment to assisting to care for Richmond citizens who are part of vulnerable groups.
- commitment to partnering with community health, stakeholder and other organizations that assist with generating healing and accessible environments.
- development of resilient and sustainable buildings that incorporate principles of accessibility, that are durable and that minimize maintenance costs over the life of the facility.
- commitment to sound public finance economic practice, and working pro-actively with all stakeholders in the delivery of accessible buildings and public spaces.
- commitment to public engagement on the delivery of accessibility in buildings and public spaces, to meet the needs of the community.



Accessible Route Highlighted by Paving Contrast.

1.4 The Changing Regulatory Environment Concerning Accessibility in Canada
Typically, new builds or renovated private buildings in Canada must comply with the minimum requirements for accessibility that are set out in the Building Codes adopted by the various Provinces.

In British Columbia, the 2012 BC Building Code sets out the minimum requirements for accessibility in buildings and public spaces, and these regulations are further informed by the Building Access Handbook 2014, published by the BC Office of Housing and Construction Standards. The Handbook provides an illustrated commentary, suggesting how many of the code requirements may be implemented.

However, for publicly owned and funded buildings, a growing number of provinces and municipalities are opting to go beyond minimum standards and are establishing new sets of regulations to enhance accessibility in buildings.

The work of this document to enhance accessibility emulates what many other municipalities and provincial jurisdictions are already doing, and also anticipates new federal legislation that is presently being formulated that will enforce a higher degree of accessibility-related regulations for the construction of buildings and public spaces in the future.

Until Canada passes legislation similar to the United States' "Americans with Disabilities Act [2010]", the most nationally recognized and recommended accessible design guide is CAN/CSA B651, Accessible Design for the Built Environment". This document refers to and summarizes some of the standards described in CAN/CSA B651, but also includes references to best practices adopted already in other jurisdictions in Canada.

One such best practices guide is:

Ontario's Accessibility for Ontarians with Disabilities Act [AODA]

In 2005, Ontario passed the Accessibility for Ontarians with Disabilities Act, with the goal of making buildings and public spaces accessible by 2025. The Act created standards for businesses and government and non-government organizations to follow --- to identify and remove barriers that prevent people with disabilities having opportunities to participate in everyday life.

The Integrated Accessibility Standards Regulation now requires that all businesses and organizations provide a Declaration of Compliance with the provisions of the Act, with first reporting due by 31 December 2017.

1.5 Principles of Accessibility and Universal Design

Richmond residents and visitors have varying degrees of physical ability and levels of comfort in participating in the activities of everyday life. "Enhanced Accessibility" in buildings, also referred to as "barrier-free design" or "universal design", allows for easier and safer use of buildings and public spaces for the public in general. Such design guidelines promote ease of user access and safety that benefit all citizens, from parents pushing strollers to tradespeople dealing with the loading and unloading of goods.

In all, "Universal Design" aspires to benefit each member of the population by promoting accessible and usable products, services and built environments.

The Seven Principles of Universal Design were developed in 1997 by a working group of architects, product designers, engineers and environmental design researchers under the leadership of Ronald Mace of North Carolina State University.

The Seven Principles of Universal Design

[copyright c 1997 NC State University, The Centre for Universal Design]

1

EQUITABLE USE
The design is useful and marketable to people with diverse abilities.



2

FLEXIBILITY IN USE
The design accommodates a wide range of individual preferences and abilities.



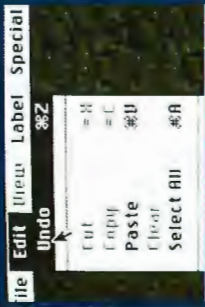
3

SIMPLE AND INTUITIVE USE
Use of the design is easy to understand, regardless of the user's experience, knowledge, language skills, or current concentration level.



5

TOLERANCE FOR ERROR
The design minimizes hazards and the adverse consequences of accidental or unintended actions.



4

PERCEPTIBLE INFORMATION
The design communicates necessary information effectively to the user, regardless of ambient conditions or the user's sensory abilities.



6

LOW PHYSICAL EFFORT
The design can be used efficiently and comfortably and with a minimum of fatigue.



7

SIZE AND SPACE FOR APPROACH AND USE
Appropriate size and space is provided for approach, reach, manipulation, and use regardless of user's body size, posture, or mobility.



1.6 How the Development Process in the City of Richmond Works, and How Principles to Incorporate Enhanced Accessibility in Buildings and Open Spaces Can be Integrated into the Development Process

- Overview of the Process

The City collaborates with the public, the development community, various stakeholders in the non-profit sector, and other involved groups, to create high quality, fully accessible buildings and open spaces.

To facilitate this process, it is important for building and public space project proposal applicants to follow an appropriate development methodology in order to promote applications that successfully promote principles of enhanced accessibility and universal design. An overview of the process would include:

- review City and Provincial guidelines and requirements for accessibility and enhanced accessibility for new City-owned projects and renovations.
- review of the typical approvals process, including preliminary project discussions with City staff.
- City Approvals
 - Modified Development Permit Process for City-Owned Buildings
 - a development application for the project, comprised of design drawings that incorporate City and Provincial requirements for Accessibility, as well as expectations for Enhanced Accessibility including these Design Guidelines and Technical Specifications, and any other related guidelines or regulations.
 - Building Permit
 - City approval that allows construction to begin, comprised of working drawings and specifications that demonstrate compliance with the Building Code and Development Permit requirements.
 - Occupancy Permit
 - City final approval of the constructed facility, indicating that it is ready for use.



The City of Richmond wants to enhance the accessibility of its City-owned buildings, for the public and City staff and officials.

2.0 A Glossary of Definitions Pertaining to Accessibility in Buildings and Public Spaces

Developments incorporating accessibility and enhanced accessibility have a descriptive and regulatory language that is specific to the needs and requirements of this "barrier-free" and "universal design" philosophy.

Access Aisle

A pedestrian space that provides satisfactory clearances between specific elements, such as parked cars or desks or seating, and which provides for accessible use.

Accessibility

A design standard that allows for persons with diverse abilities to approach, enter, pass to and from, and make use of an area and its facilities, without the assistance of a third party or caregiver. Accessibility allows for independence of use and movement by individuals who live with diverse abilities.

Accessible Route

A continuous and clear path of travel that is unobstructed by vertical or over-hanging elements, as well as any encroaching or protruding horizontal elements.

Interior accessible routes may include hallways, ramps, or specific floor areas such as clear spaces at doors or furnishings or fixtures.

Exterior access routes may include sidewalks and crossings, curb cuts and ramps, parking access aisles and building exits and entrances.

Active Transportation Routes

Refers to human-powered transportation modes such as walking, cycling or rolling. Providing for barrier-free design typically enhances the functionality of Active Transportation Routes, as well as enhancing their accessibility for people with diverse abilities or those using mobility devices such as walkers, wheelchairs and scooters, and people using certified guide dogs.



Active Transportation Routes.

Adaptable Buildings and Public Spaces

Refers to anticipating future needs, or changing aspects of existing buildings and public spaces to make them more functionally useful to people with different degrees of disability. For example, bathrooms can be constructed with backing in the wall construction, to enable the addition of grab bars in the future, to enhance accessibility in years to come.

Aging in Place

The ability to live in one's home for as long as possible. This will often depend on the living space being adaptable in order to assist with health and wellness goals.

Area of Refuge [Area of Rescue Assistance]

A floor area with direct access to a building exit, where individuals who cannot use stairs can wait in relative safety, until assisted or instructed to evacuate the building. An area of rescue assistance can also be located at an exterior location, where individuals can wait for help to arrive.

Assistive Listening Device

Wireless sound transmission systems that improve sound reception for persons with hearing impairments. Such systems provide adjustable amplification for the user, while blocking out background noise disturbances.

At-Risk Populations

Individuals or households with income or health challenges, and typically whose shelter needs are a concern. Often the health challenges faced include living with diverse abilities.

Automatic Door / Power-Assisted Door

A door equipped with power-operation and controls that open and close the door without manually touching the door. These doors can be swing or automatic sliding door type. Switches for such doors typically are push plates to enable accessibility, and may also include photoelectrical devices, or floor mat actuators.

Barrier

A condition that impedes freedom of movement, or an obstacle or social circumstance that prevents an objective being reached, including access to information.

Barrier-Free Design

A design philosophy that looks to eliminate physical barriers on the ground plane that impede freedom of movement. Primarily concerned with avoiding curbs, steps or changes in grade that make movement in a wheelchair difficult or impossible. Barrier-free design also helps the average person's ease of mobility, since trip hazards are avoided or eliminated.

BC Building Code

The legislation that governs the design and construction of new buildings, additions to buildings, alterations to existing buildings, and the occupancy of any building. The BC Building Code sets out the minimum requirements for accommodating accessibility in buildings.

Cane Detectable

The condition of an object being within the detection range of a user's cane as it sweeps or taps. Typically, cane detectability refers to a mobility cane used by a person who is blind, deafblind, or partially sighted.

Circulation Path

Refers to a way of passage for pedestrians, including walkways, hallways, courtyards, stairways and stair landings. Accessible circulation paths must meet minimum regulatory standards in order to comply with building code requirements.



Barrier-free design incorporates a clear accessible path with cane detectability and good colour contrast.

Clear Space

The minimum unobstructed floor area or ground space required to accommodate a single stationary wheelchair, power wheelchair, scooter, or other mobility device, including the user of the device.

Closed-Circuit Telephone [Enterphone]

Refers to a house or courtesy phone, or a telephone to gain entrance to a building. An appropriate mounting height is installed for the telephone to provide for accessibility.

Colour Contrast and Conspicuity

Research shows that elements are more conspicuous when there is a colour contrast of at least 70%, and with light-coloured characters on a dark background providing the best readability. Colour contrast should be provided on building elements such as stair nosings or signage, to promote legibility for persons who are partially sighted.

Complete Community

A neighbourhood where individuals and households of all income strata, and levels of ability, can be housed with the appropriate design and community supports in order to meet their daily living needs.

Crime Prevention through Environmental Design [CPTED]

An approach to building and urban design which can foster feelings of security for residents and users. CPTED principles should also endeavor to accommodate principles of Enhanced Accessibility.

Diverse Ability

A limitation occurring when an individual's physical environment fails to accommodate his or her functional needs. The experience of a diverse ability can be alleviated by designing environments that accommodate a wide range of physical and sensory abilities.

Egress, Means of

A continuous and unobstructed path of exit travel, in a vertical or horizontal travel direction, or a combination thereof, that provides for an ability to safely leave a building. On upper floors of a building, an accessible means of egress means that exiting is accommodated without the use of stairs, elevators or escalators. In such cases, areas of rescue assistance, such as areas of refuge or protected lobbies, provide a safe refuge until help arrives.

It is also advisable to include an area of refuge outside of the building on the ground level, where people with mobility or cognitive challenges can gather to wait for help to arrive.

Enhanced Accessibility

A barrier-free design philosophy that seeks to go beyond the requirements of the Building Code for accessibility, to foster independence and mobility for all citizens regardless of what their level of individual disability might be.

Entrance

An access point into a building or part of the public realm. The accessibility and spatial requirements of entrances are many, and include an approach walkway, any vertical climb or descent to the entry, the entrance element itself, whether a vestibule is provided at the entry or gate, and what the nature of the entry hardware is at the door or gate. Well-designed entrances are key to providing for enhanced accessibility.

Floor Area Ratio [FAR] or Floor Space Ratio [FSR]

A calculation where the total floor area of a building or development is divided by the area of the site.

Since providing enhanced accessibility is often about providing more space in a building that can often encroach into the maximum FAR or FSR permitted, a municipality may provide floor space exclusions so that economics of development of a building with a level of enhanced accessibility is not the negatively impacted.

Guard

A protective barrier or safety railing used to prevent falling off of a raised platform or floor, or at the open sides of stairs, landings, or raised walkways. The barrier or railing may or may not have openings on it.

Handrail

A building element that provides support for pedestrians, primarily at steps, ramps and stairways, and also at hallways or horizontal passageways, such as corridors in seniors' facilities.

Handrails should be designed for ease of gripping, and provide sufficient clearances to walls or adjacent surfaces.

Healing Environments

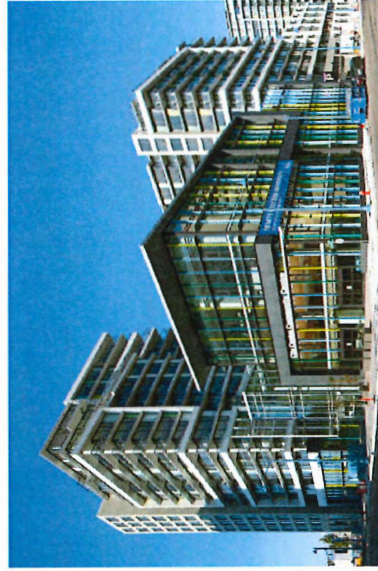
Environments that provide appropriate supports to enable users to better deal with physical, intellectual and health-related challenges.

Impairment

Refers to a diminishment of physical or psychological performance or function. The affects of impairment can be alleviated with appropriate building design and attention to detail.

Mixed-Use Development

A building or development that blends two or more uses, including retail, office, institutional and residential uses. Mixed-use developments are more urban in character and should incorporate barrier-free design elements throughout to foster the establishment of complete and accessible communities.



Mixed Use Development

Multi-Use Pathway

Refers to paths that typically accommodate both bicycle and pedestrian use on the same path system. Both uses benefit from a continuous barrier-free design without curbs or steps. Care should be undertaken to design the multi-use path in order to avoid conflicts between pedestrians, and those who use mobility devices such as wheelchairs, strollers, cyclists, scooters, skates and other personal low-powered travel modes.

Operable Portion of Piece of Equipment

The part of a piece of equipment that is used to activate, de-activate or adjust how the equipment performs. These include door handles, push buttons, water fountains, washroom fixtures and accessories, and mail and coin slots, among other items.

Ramp, including Ramp Slope and Cross Slope

A walking surface where the slope is greater than 1:20 [5%]. The maximum ramp slope allowed by code for assembly occupancy or exterior use is 1:10. If possible, the maximum slope should be kept to 1:12. Appropriate landings should be provided in compliance with code requirements.

Cross slopes at ramps should be minimized to allow for surface drainage [maximum 6mm (1/4") in one foot], while not compromising the safety of the ramp.

Handrails and guards are required by code to accommodate safe use of ramps.

Regulations for curb cuts or lay-downs to the street level at exterior sidewalks differ from those for ramps.

The dual wheelchair curb cut design is a preferred best practice for crosswalks at intersections, where the centreline of the curb cut ramp lines up with the centreline of the crosswalk.

Includes ramps at the end of pedestrian access aisles for van accessible parking and as defined in City of Richmond Zoning Bylaw 8500 Section 7 Parking and Loading

Resilient Cities and Neighbourhoods

An urban planning strategy that encourages new development to be built for the long term, with an emphasis on a high level of energy utilization, and a reduction in the need to replace buildings systems or components.

Elements that provide accessibility in buildings should be designed with the same level of resilience in mind.

Service Entrance

Typically a non-public entrance, provided for the delivery of goods and services. As such entrances often also provide entry for staff, principles of accessibility should also be considered.



Accessibility should be considered for all drop-off and service entrances.

Signage

Providing for general information or way-finding in buildings and in the public realm, signage should provide for a wide range of effectiveness in communication, and include an appropriate combination of written word, pictorial, and tactile information, including Braille.

Speaking Port

A piece of security equipment that provides for effective two-way communication. Often amplification of voice levels is required to deliver effective communication at speaking ports.

Sustainability

Meeting present needs without compromising the ability of future generations to meet their needs. Sustainability is described as having four main components: economic, cultural, social and environmental. Providing for accessibility and barrier-free design enhances the social sustainability of urban places for the long term.

Tactile Walking Surface Indicators [TWSI]

A surface treatment on pedestrian walkways, ramps and stairs, that provides a warning for persons who are blind, deafblind, or partially sighted regarding obstructions on the circulation path. As well as providing for colour contrasts, indicator surfaces should be textured differently in order to be cane-detectable.

Technically Not Feasible [Building Renovations and Alterations]

When an existing building is being altered, at times a building upgrade cannot be contemplated because of structural or building services considerations.

In some instances building upgrades that promote use of the building by persons with diverse abilities should be contemplated, even though they do not provide complete compliance with minimum code requirements for new construction, and are "technically not feasible".

An example of such a condition would be the installation of a wheelchair lift in a building that cannot accommodate installation of a code-compliant elevator.

[Note: an inadequate budget is not a reason to relax full code compliance].

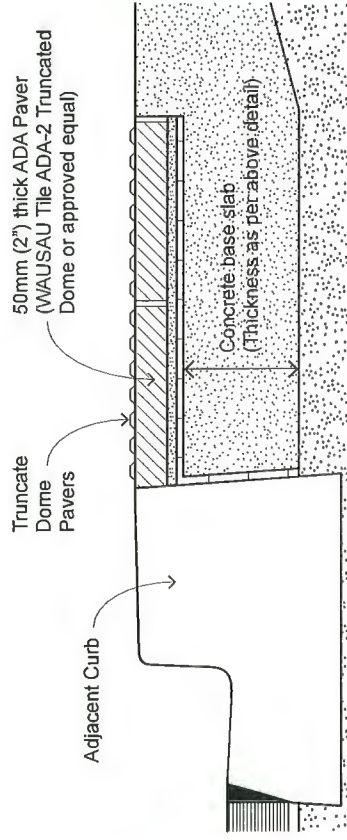
Transit-Oriented Development [TOD]

An urban planning strategy that looks at encouraging pedestrian-oriented developments by clustering higher density urban developments around public transit infrastructure investments, such as rapid transit stations.

Transit-oriented developments should incorporate accessible design and further benefit from barrier-free and enhanced accessibility strategies.

Truncated Domes

Small domes with flattened tops that are inset into paving as tactile warnings at hazardous places such as transit platforms or at stair and ramp landings. They also can act as directional cues for pedestrians at curb edges at curb ramps. (see Figure below).



Typical Detail for Truncated Paver Installation. See- Pavers and Tactile Warning Strips Drawing Number: R-18-SD, City of Richmond Engineering Department Supplementary Specifications and Detail Drawings.

Universal Design

The design of spaces, environments and products to be usable by all people, including those with diverse abilities, without the need of specialized design. Universal Design is linked to "Enhanced Accessibility" and barrier-free design, as well as the concept of Visability.

Visability

A strategy to change home construction practices, so that all new housing incorporates features that improve access and functional comfort for people with mobility challenges, both in their own homes and in other dwelling units that they may visit.

Wayfinding

The spatial problem-solving process that a person uses to reach a destination. Wayfinding is assisted by orientation clues that can be made available in the local setting, and includes signage, surface textures, colours, illumination, acoustic treatments, and other architectural features. It is especially important to consider wayfinding elements that would assist fostering the independence of people living with diverse abilities.



A sense of place to enhance wayfinding can be created through effective use of colour.

3.0 Understanding Accessibility Requirements

3.1 Meeting Community Needs

Accessibility requirements as set out in the BC Building Code, tend to be conservative, and typically assume for wheelchair users as well as for other persons with physical, sensory or cognitive challenges, that a relatively physically strong individual's needs are being met.

Such an approach tends to overlook the many individuals who not as strong or mobile, or who use a larger mobility device like a power wheelchair or scooter.

These guidelines strives to be more inclusive than the approach set out by code compliance alone, and tries to reflect spatial requirements and design improvements that reflect and serve a wider range of user abilities; hence the goal of delivering "Enhanced Accessibility" for Richmond.

3.2 Preferred Dimensions to Enhance Accessibility

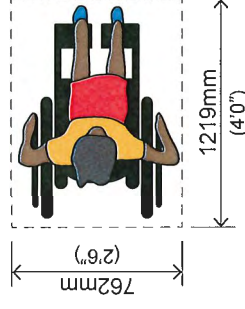
3.2.1 Wheelchairs - Clear Space

The preferred clear space for a wheelchair to make a 360-degree turn is 1829 mm [6'0"]. The preferred clear floor or ground space to accommodate a stationary wheelchair is 762 mm [2'6"] wide x 1219 mm [4'0"] long.

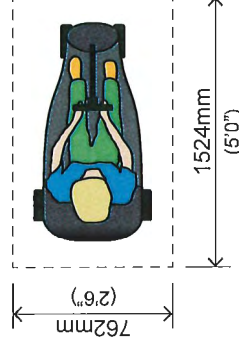
This clear space may be part of the knee or toe space required under all objects, such as counters or sinks. It is important to provide clear accessible space along at least one side of a wheelchair.

Wheelchair 180-degree turning space is accommodated in a corridor at least 1119 mm [3'8"] wide, with a T-shaped contiguous corridor at least 914 mm [3'0"] deep. However, note that it is preferred that public corridors that are meant to be accessible should be 1829 mm [6'0"] wide, and at minimum 1524 mm [5'0"] wide.

Clear space allowances to enhance wheelchair maneuvering also accommodates space requirements for parents with strollers and people using walkers.



Clear space for Wheelchair.



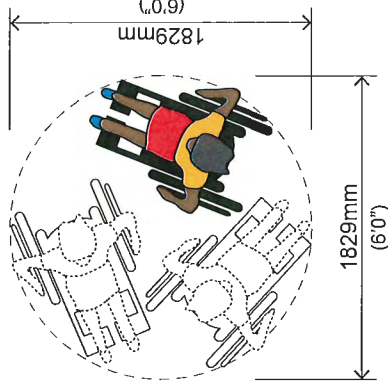
Clear space for Scooter or Power Wheelchair.

Understanding the spatial requirements for people who use mobility devices leads to the creation of more responsive design solutions.

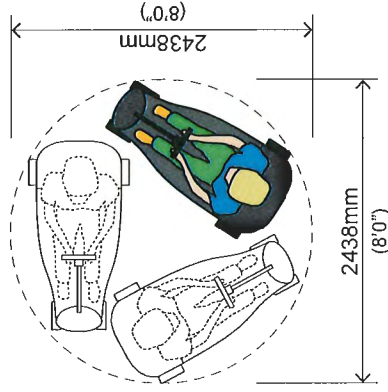
3.2.2 Wheelchairs - Reach Requirements

If the available wheelchair clear space allows a parallel approach to an object, the maximum high side reach should be 1372 mm [4'6"], and the low side reach no less than 330 mm [1'1"] above the finished floor. All switches or other wall-mounted devices should be mounted between 864 mm [2'10"] to 1219 mm [4'0"] maximum above the floor.

Wheelchair reach limits, and those over obstructions and at desks and counters, are summarized in the accompanying diagrams.



Wheelchair 360° Turning Space (acceptable except where larger space is specified i.e. Individual Washroom).

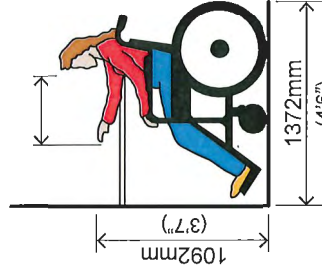


Scooter 360° Turning Space (Preferred).

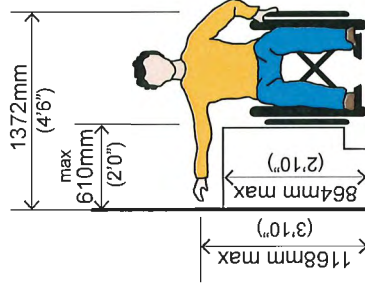
3.2.3 Requirements for Power Wheelchair and Scooter Maneuvering

- stationary clear space for both a power wheelchair or a scooter is 762 mm [2'6"] wide x 1524 mm [5'0"] long.
- a power wheelchair requires a clear space of 2260 mm x 2260 mm [7'5" x 7'5"] to make a 360-degree turn.
- for a scooter to make a 360-degree turn a clear space of 2438 mm x 2438 mm [8'0" x 8'0"] is required.

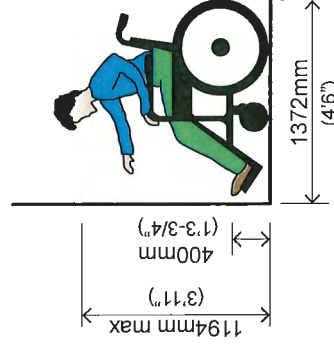
The highest forward reach is 1092 mm (3'7") from the floor which allows for a 500 mm (1'8") grasp-reach



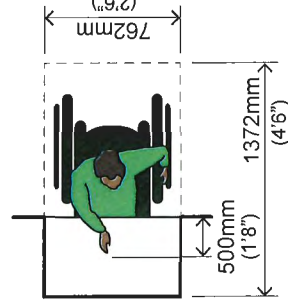
Forward Reach over an Obstruction.



Wheelchair Reach allowance over an Obstruction.



Wheelchair Forward Reach Allowances.



Forward Reach over an Obstruction.

3.2.4 Requirements for Persons Accompanied by Certified Guide or Service Dogs

A minimum width of 1119 mm [3'8"] is required for the clear width of a path of travel. Also note that the cane detectable range for users who are blind, deafblind or partially sighted is between 914 mm [3'0"] and 1524 mm [5'0"].

For protruding objects on walls, or obstructions on the ground plane, it is important that the clear width of travel path not be decreased. If objects project more than 101 mm [0'4"] into the path of travel, a detectable warning surface should be installed flush with the walkway on the ground plane.

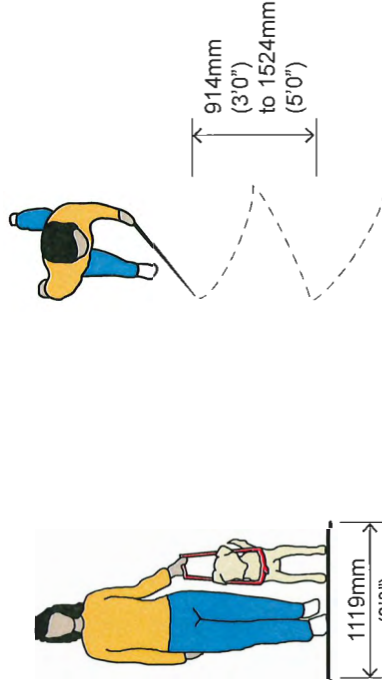
When there is a drop-off at the side of the path of travel, a minimum 76 mm [0'3"] high curb should be installed to provide cane detectability. Where the drop off is greater than 254 mm [0'10"], a guard should be installed above the edge protection. Overhead clearance of 2438 mm [8'0"] should be provided for all overhanging obstacles that encroach on the clear path of travel.

3.2.5 Acoustic Considerations for those who are Hard of Hearing

Opportunities exist in the design of public buildings, to create acoustic environments that can be extremely useful for people living with diverse abilities. The transmission of sound in different areas of a building can be used as cues for orientation, and can help users navigate within a space. Additionally, appropriate systems to mechanically amplify sound can be installed, to assist in cognitive comprehension in various interior spaces.

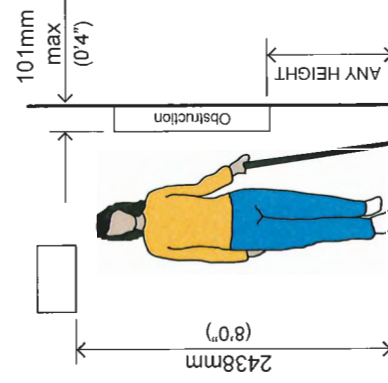
Design opportunities include:

- control of sound reflection and sound transmission effects through the choice of sound-reflective or sound absorptive finish materials. Generally, designers should consider how ambient sound can be used to allow people to orient themselves in public lobbies and corridors in buildings, and how disruptive echoing might be dampened in assembly areas.
- avoid creation of unnecessary background noise. Mechanical equipment such as fans and air diffusers should typically be dampened, and ambient effects such as people's voices or exterior traffic noise should be curtailed as much as possible.
- for public address systems, best results occur when the system is zoned to key areas of a building, rather than being a general address system throughout the building. General comprehension is increased when background noise is minimized. For hard-of-hearing users, public address systems should be tied into a visual alert system. A reader board is recommended for better comprehension, so that the public address message is graphically broadcast the same way it is announced.



Clear Width for Persons with Service Dog.

Cane Detectable Range.



Limits of Protruding Objects.

4.0 General Design Considerations to Enhance Accessibility

4.1 Corridors and Paths of Travel

Routes through buildings and open spaces should accommodate the mobility abilities for a wide range of individuals. The following design principles are to be considered:

- provide the necessary clear width for paths of travel.
- allow for corridor spaces that permit people using wheelchairs or scooters to make 180-degree turns.
- avoid long minimum-width corridors.
- gradual sloped walkways are preferred to ramps or wheelchair lifts in exterior locations.
- avoid changes in flooring or pavement type along a path of travel. Use changes of flooring or ground plane material as delineators of the path of travel, or to signify the presence of an obstruction. Strong colour contrast between path surfaces and delineator surfaces is preferred.
- provide edge protection at changes in level.
- a person using a mobility device such as wheelchair, should not have to exit the building to gain access to another floor.
- it is not appropriate to have only some areas accessible in a building. An accessible route should be provided to link all occupiable building spaces and to allow building staff with mobility challenges the same access in buildings as the public.
- it is preferred that the width of corridor be 1829 mm [6'0"], to allow for two wheelchairs to easily pass each other. At minimum, an accessible corridor should be 1524 mm [5'0"] wide.
- where the longitudinal grade of an accessible path is greater than 1:20 [5%], it should be designed as a code-compliant ramp, with level landings spaced as required for longer ramps and changes in grade.
- wall surfaces in corridors should be non-abrasive.
- where the edges of an accessible route are located beside a vehicular street, or where there is a change of elevation greater than 76 mm [0'3"] between the path and adjacent grade, the edge of the accessible path should be separated with a truncated dome surface, or a 76 mm [0'3"] high curb with colour contrast. Handrails and guards should also be considered, and installed as required by code.
- install wayfinding signage with tactile features where appropriate in public buildings and open spaces, to promote more universal independence of movement.



Straight Run for Wheelchair Ramp is preferred to a ramp that switches back 180 degrees.

4.4 Stairs

As for ramps, the Building Code defines minimum requirements for stairs, but the following should also be considered:

- To assist people who are partially sighted:
- provide high colour contrast for demarcation strips at landings and the leading edges of stairs, and for nosings on stair treads.
 - avoid highly patterned textures on stair treads.
 - ensure stairs and landings have a non-slip surface.
 - stairs should be illuminated to at least a level of 100 lux [9.2 ft.-candles].

To universally assist physical mobility:

- handrails should be circular or ovoid in shape for graspability.
 - ensure handrails have a contrasting colour compared to the adjacent background surface.
 - add a second lower handrail located 686 mm [2'3"] to the top of the handrail above the line of the nosings.
- [Note: check that climbability issues are not created for guards on stairs].
- handrails should be continuous on the inside face of the stair between floors, to ensure that the user's handhold is not broken.
- [Note: avoid newel posts or any obstructions that can break a handhold].

4.5 Colour and Texture

Texture and colour systems should be selected to enhance accessibility:

- avoid heavy or overly distinct patterns on walking paths, floors, walls and ceilings. These can be disorienting to people with perceptual difficulties or partially sighted.
 - except for demarcation strips, simple, repetitive, non-directional patterns and low colour contrast in the general material palette is preferred.
 - a high contrast colour for baseboards is recommended, to visually emphasize where the floor meets the wall.
 - colour should be used consistently, to distinguish important wayfinding elements, such as exit doors, or end walls at the end of corridors (to note a change of direction).
 - all textured surfaces that are used as demarcation strips should be cane-detectable.
- [On interior surfaces, a raised dot or square pattern is sufficient. The use of truncated domes should be reserved for exterior use].
- on exterior pathways, select a material for the path of travel that is non-slip and that contrasts with adjacent surfaces.
 - for signs, a glare-free, 70% colour contrast is required to promote visibility. A white/buff or yellow on a black or dark background is optimal.



River Green Wheelchair Ramp and Stairs.

4.6 Signage

Generally, signage in buildings should be limited to providing essential information to users of buildings and public spaces. Consistently organized and displayed signage enhances usability in buildings for everyone. The use of internationally accepted graphic symbols promotes comprehension and wayfinding, and is helpful for children, those with literacy challenges, and those whose first language is not English.

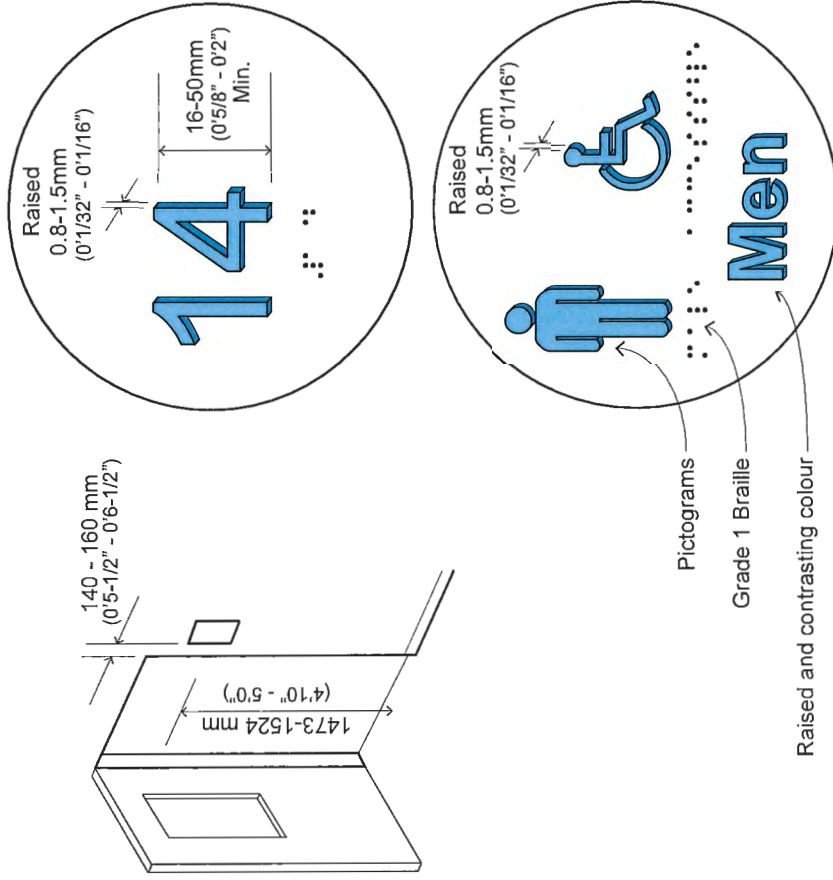
International Symbol of Accessibility

- should be used at all locations with facilities for individuals with diverse abilities, such as designated parking stalls, accessible entrances and loading zones, accessible toilet facilities, and areas of rescue assistance (areas of refuge).
- generally, if pictograms are used, equivalent verbal descriptions should also be included.

Design Requirements for Signage

- for lettering, avoid stylized, italicized, or fonts with serifs. Arial font is preferred.
- numbers should Arabic.
- ensure widths and heights of letters and numbers are sufficient to enhance readability. Avoid the use of capital letters alone, as lower case letters are typically easier to read.
- backgrounds of signs to be glare-free (eggshell finish preferred).
- colour contrast to be a minimum of 70% between sign characters and background.
- [Refer to CNIB Guide to Effective Colour Contrast].
- where signs are required to be tactile, letters and numbers should be raised 0.8 mm [0'1/32"] minimum, and not be sharply edged, and be between 16 mm [0'5/8"] and 50mm [0'2"] high.

The Canadian National Institute for the Blind [CNIB] publishes "Clear Print Accessibility Guidelines" that are a useful resource for signage colour and design.



Tactile lettering is the preferred means of signage to enhance accessibility for door or interpretive signage.

Information Systems and Panels, Display Kiosks, and Video Display Terminals

- information panels should be inclined, and allow for knee space underneath for ease of reading.
- provide an alternative format when video display terminals are used, such as audio, Braille and large-text print.
- ensure push buttons or other controls are mounted at an accessible height.
- avoid vertical wording or electronic scrolling signage. Where scrolling signage must be used, a slower scrolling speed should be used.
- consider incorporating digital and communication technologies that aid wayfinding for persons with diverse abilities

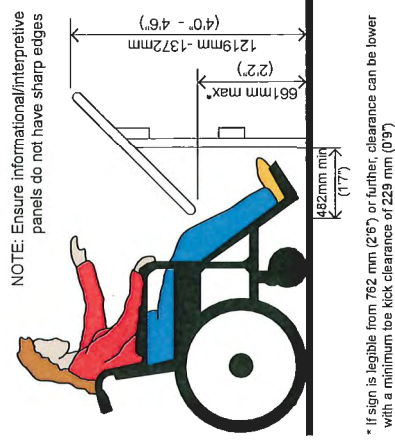
4.7 Spatial Requirements at Drinking Fountains and Bottle Fillers.

Generally, it is preferred that two types of fountains be installed:

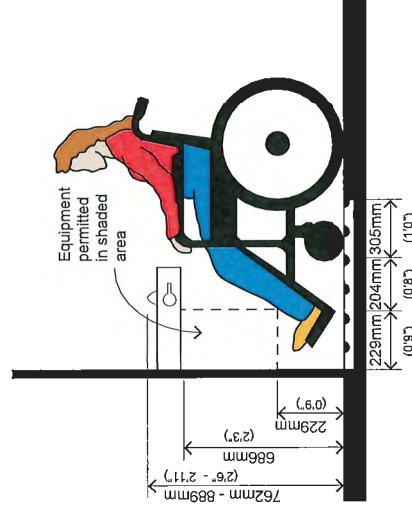
- a higher one that provides for use by individuals that have difficulty bending.
- a lower one that is more suitable for use by children, or persons using a wheelchair.

Fountains and bottle fillers should:

- be located in an alcove, out of the path of travel, especially if they are wall-mounted above the height of cane-detection.
- have an operating system that accommodates limited hand strength or dexterity. Controls should be on the front of the unit or on both side and front.
- have spouts that are at the front of the fountain, and with a water trajectory parallel to the front of the fountain.



Information Systems and Panels, Display Kiosks and Video Display Terminals should be designed to accommodate accessibility for people with diverse abilities.



At least one Drinking Fountains and Bottle Filler should be provided, along with one regular height fountain, that allows for access for children and for people with diverse abilities.

4.8 Clearances at Mailboxes and Vending Machines

Generally, provide for space at these elements that allow for maneuverability for wheelchairs and other mobility aids:

- locate these adjacent to a path of travel, and not encroaching into the accessible travel route.
- the highest operable part of the subject element should not be located more than 1219 mm [4'0"] above the finish floor or ground surface, and not below 405 mm [1'4"].

4.9 Waiting, Queuing and Seating Areas

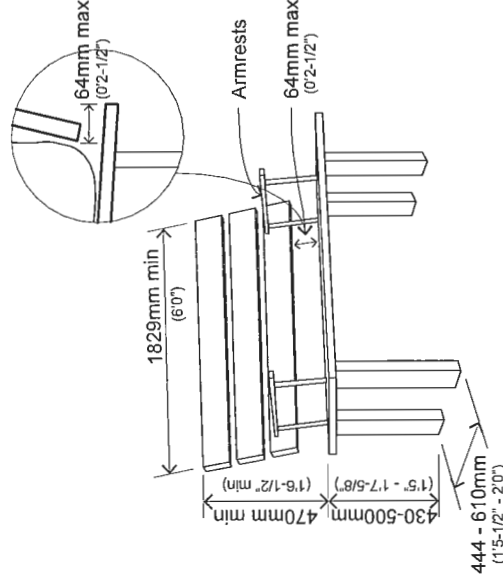
Waiting and queuing areas should provide enough space for mobility devices, such as strollers, walkers, wheelchairs, power wheelchairs and scooters, especially at corners or where queues double back on themselves.

Additionally:

- provide rigidly-mounted handrails to provide support for waiting persons.
- avoid rope-queuing systems, as these are a hazard to persons with who are blind, deafblind or partially sighted.
- provide intermittent seating opportunities for people in waiting areas, or along long routes.
- seating should be located outside the path of accessible travel, at a height that facilitates sitting and rising. Similarly, provide armrests to assist sitting and rising. Seats with backs are preferred to ledge seating, but where ledge seating is provided, say on top of planters, the ledge should have a pitched surface for drainage, and a heel space to promote ease of getting up.
- where picnic tables are provided, it is preferred that all tables have an extension of the table surface to provide knee space for persons in wheelchairs.



Public Seating is Set Back from the Accessible Path.



Preferred Bench Dimensions for Enhanced Accessibility.

4.10 Interior Finishing

4.10.1 Flooring

The selection of an appropriate flooring material allows for the safe and easy movement of people using mobility aids, as well as people who are partially sighted.

- floor finishes should be stable, firm, non-slip and glare-free.
- carpet or carpet tile should be low profile, directly glued to the subfloor. Avoid separate underlay, and do not use carpet on ramps.
- if possible, specify carpet that has been off-gassed prior to installation. Off-gassing from new carpeting can adversely affect people with environmental sensitivities.
- avoid heavily patterned flooring. If tile or stone is used, the product should be large in size to minimize joint grout lines, and the finish should not be slippery, too uneven or rough, and not produce glare or reflections. Non-slip, low luster or matte finishes are preferred.
- keep joints in flooring narrow, 6 mm [0'1/4"] maximum. Flooring should be flush on either side of the joint.
- while it is preferable to pick up any variations in finish floor elevations at the subfloor level in order to get flush transitions from one flooring material to another, the use of transition strips is sometimes unavoidable. Such strips should be wider and more gradual, and rated for wheelchair accessibility.



Accessibility is enhanced at elevators by providing a contrasting floor colour to delineate the accessible path. Similar flooring contrasts should be considered to delineate the path to entrances, or other strategically important pathways.

4.10.2 Walls

Interior wall finishes should typically be smooth and have matte or satin finishes to reduce glare:

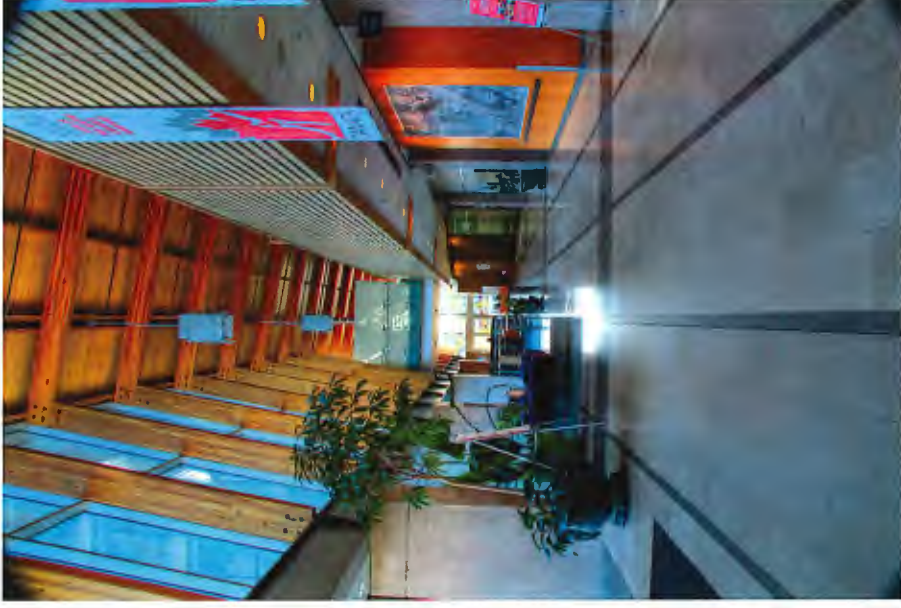
- more neutral colour palettes are recommended. Avoid patterned finishes.
- avoid any rough surfaces, especially with the use of specialty finishes like wood, stone or feature wall tiles.
- in high traffic areas, some types of impact resistant wainscoting is recommended, again with a smooth finish.
- where keyed access hatches are required to access all in-wall service shut-offs or valves, or similar service items, paint these out as per the colour of the wall.
- handrails along the length of public corridors is recommended.
- for people who are partially sighted, a high contrasting colour baseboard or vinyl cove base is preferred.
- do not obstruct the path of travel with projecting obstacles. Amenities like water fountains should be recessed in an alcove rather than projecting into a corridor.



Generally speaking, neutrally coloured resilient flooring, without excessive patterning, is preferred for flooring in public areas.

4.10.3 Ceilings

- provide a floor-to-ceiling dimension that is appropriate for the space involved. Larger floor areas should have higher floor-to-ceiling dimensions. Allow for floor-to-floor dimensions that permit a ceiling service space of at least 610 mm [2'0"], or more if service requirements in the ceiling space are considerable. Do not design floor-to-ceiling dimensions such that the finish space feels compressed.
- ceilings with exposed services can work if it is appropriate for the subject interior space location. Exposed services and ducts should be thoroughly painted out the same as the exposed structure, to lessen visual clutter in the ceiling space.
- more neutral colour palettes are recommended for finished ceilings. Avoid patterned finishes. Refer to City of Richmond Standard Paint Colour palettes.
- if ceiling drywall is used, it should be limited in the area, with access hatches provided at all required service locations.
- acoustic T-bar ceilings are preferred, with a tile that is simple in texture and pattern. Select T-bar lighting systems that provide an even distribution of lighting and do not project any glare.



The disorienting effects of glare in public lobbies and hallways, can be reduced by using appropriate interior finish materials, and limiting adjacent large areas of glazing to north-facing exterior walls, as shown in this photo.

4.10.4 Doors and Entrances

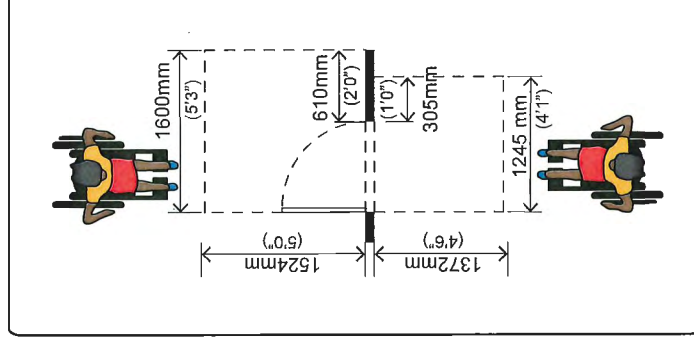
Doors

Doors should function in order to maximize independence of use. Reliance on assistance from others in order to negotiate doorways is not an appropriate design strategy:

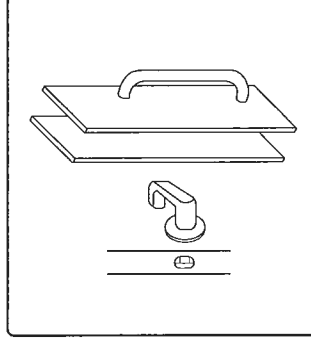
- ensure doorways are sufficiently wide and high. A 914 mm [3'0"] wide x 2133 mm [7'0"] high doorway is preferred.
- consider the use of 1000 mm [3'3"] doors, in order to have a finished door width of 914 mm [3'0"].
- if double doors are used, avoid the use of a centre post.
- avoid any raised thresholds over 6 mm [1/4"] in height.
- door mats should be fully recessed, flush with the finish floor level, and firmly affixed to the subfloor. (Occasional door mats for use in bad weather should have gently beveled edges).
- if glazed doors are provided, install a colour contrast strip across the glazing at eye level, to assist those with vision challenges. Colour contrasting door frames and door hardware are also recommended.
- automatic door openers provide independence, but these should include an emergency push bar release and battery back-up to ensure operation during power outages.

Automatic openers should be used at:

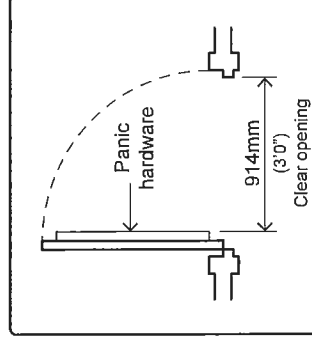
- building entrances.
- at least one washroom for each gender that includes an accessible toilet stall (unless the facility is doorless).
- accessible individual washrooms or toilet rooms.
- accessible change rooms.
- intermediate doorways across primary circulation routes within a building.



Front approach at hinged doors.
[at top of ramps landing should be 2438 mm x 2438 mm min (8ft x 8ft)].



Example of accessible hardware.



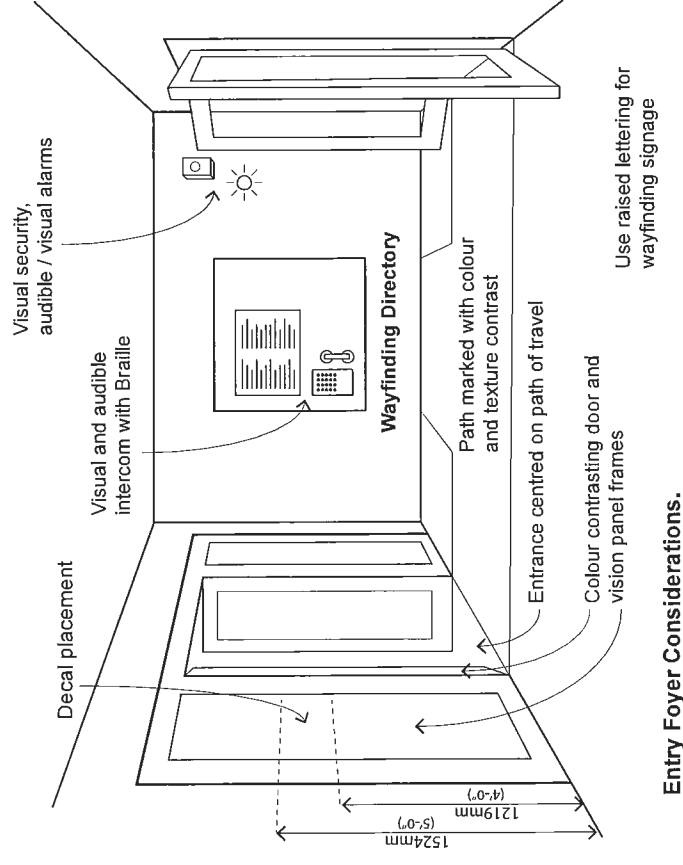
Minimum clear opening at doors.

- provide level wheelchair maneuvering space on both sides of doors, and clear space at the latch side to the adjacent wall, distance dependent on the swing of the door.
- the minimum space between doors in a series is 1524 mm [5'0"], plus the width of the door leaf.
- door operating hardware should be lever type, with the lever bent and returning towards the door surface. Operating hardware should not require tight grasping or twisting of the wrist to operate, and should be installed no higher than 1092 mm [3'7"] above finished floor.
- provide a smooth, uninterrupted 305mm [1'0"] high kick plate on all doors providing access.
- the maximum door opening force should be:
 - 38 N (8.5 lbs.) for exterior hinged doors.
 - 22 N (4.6 lbs.) for interior hinged doors.
 - 22 N (4.6 lbs.) for sliding or folding doors.
- door closers should be adjusted to the least pressure possible, but never more than the door opening forces noted above. The sweep period of the closer should be set so that from an open position of 90 degrees, it should take no less than 3 seconds for the door to move to a semi-closed position of 12 degrees.
- power-assisted swinging doors should:
 - be adjusted to take not less than 3 seconds to move from the closed to the fully open position, and remain fully open for a minimum of 5 seconds.
 - be equipped with a sensor, that stops the door from closing on a person or object that is still in the area of the door swing.
 - require a force of not more than 66 N (13.8 lbs.) to stop the door movement.

Entrances

Entrances should be designed to create an inclusive sense of welcome, and address the widest possible range of a person's physical abilities. The intent should be to promote independence for all users, and not to create separate accessible entrances to meet specialized needs.

- make the place of entrance as obvious as possible.
- install entry canopies and weather protection at main entrances.
- provide required spatial clearances at doors and between series of doors.
- provide automatic door openers.
- provide appropriate intercom communication and electronic security measures.



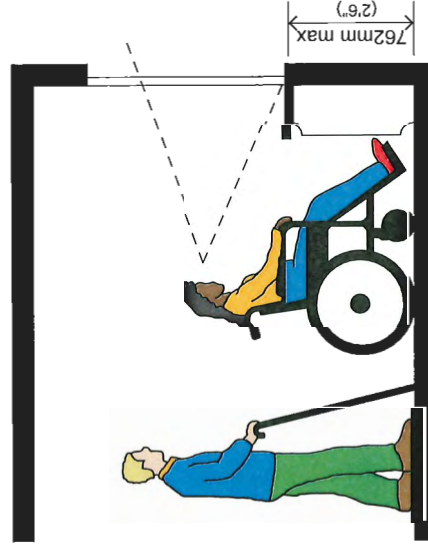
Entry Foyer Considerations.

4.10.5 Windows, Glazed Screens and Sidelights

Extensively glazed areas can create perception difficulties for persons who are partially sighted. As noted previously, perception problems relating to where the glazing is actually located can be alleviated by installing rows of decals, typically at 1219 mm [4'0"] and at 1524 mm [5'0"] above the finish floor on the glazing.

Additionally, persons using wheelchairs or scooters experience building interiors from a lower eye level. Lower sill heights and easily reached and operated opening mechanisms on windows are recommended.

PWT - 46



Preferred window sill height.

4.10.6 Reception and Information Counters

A choice of counter heights is recommended to provide a range of options for visitors and staff using Reception and Information Services in a building.

- provide a lower section which allows children, persons of lower height and persons in wheelchairs to receive or deliver Reception services. Ensure that knee space is provided for wheelchair users.
- other sections can be made higher to provide a sense of security and visual privacy for staff at Reception services.
- provide strong colour contrast between counter surfaces and adjacent finishes to give visual clues to people who are partially sighted.
- if additional security measures such as security glazing is required, ensure that speaking ports intended to serve persons in wheelchairs are installed no higher than 1067 mm [3'6"] above the finished floor.

PWT - 47



Reception Desk with Accessibility Counter.

4.10.7 Elevators, Lifts and Escalators

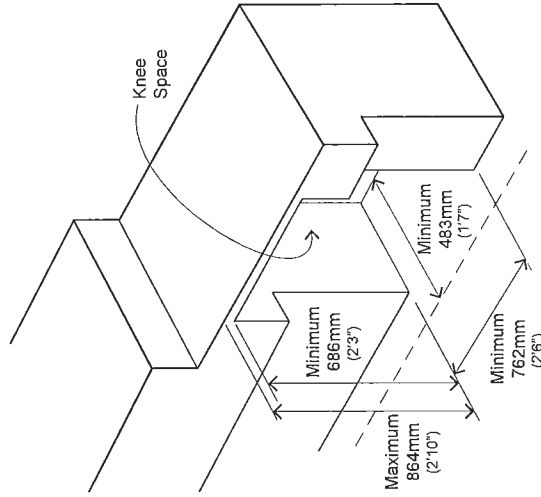
Elevators are key in providing independence of movement to persons using mobility aids, and to those with vision challenges. Elevators also provide access for emergency responders, and the car by code, must be sized allow emergency personnel to maneuver a stretcher in the car space.

Elevator car controls should be correctly positioned to facilitate independent use by all people, including those using mobility aids and those who are blind, deafblind, or partially sighted:

- lighting should provide 100 lux (10 ft.-candles) illumination minimum in the car, on the control panels, and at the landing on each floor.
- a verbal audible message identifying the floor landing, and the available direction of travel, should be announced when the elevator stops at a floor.
- mirrors should not be used as a wall finish on the wall opposite the elevator door.
- elevator doors should have a strong colour contrast from the walls in the elevator car, and from the walls adjacent the elevator doors at landings. There should also be a pronounced colour contrast between the car sill, and the adjacent flooring in the car and the landing adjacent.
- consider the use of "smart" elevator call systems, that provide controls with accessibility user features, which allow for customized elevator travel use.

Platform Lifts and Stair Lifts

Typically these should not be used in place of an elevator, but there might be retrofit or heritage reasons why such vertical transport aids should be used in existing buildings. If such lifts must be used, they should be sized to accommodate scooters, as well as a person in a wheelchair with an attendant.



Dimensions for Accessible Reception Counter.

Escalators

Boarding and stepping off of an escalator can be a challenging experience for many people. To enhance safety of escalator use, the following aids are recommended:

- provide high colour contrast strips on escalator nosings and tread edges.
- provide a detectable warning strip at the head and foot of the escalator, similar to those required at flights of stairs.
- provide lighting over escalators at a minimum of 200 lux (18.4 ft.-candles), from a low-glare lighting source.

4.10.8 Work Stations and Shelving

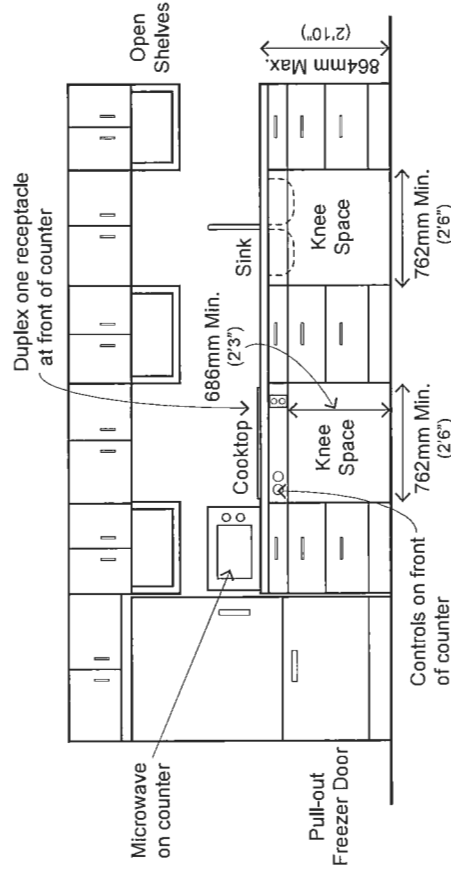
Provide a range of work space counter heights and shelving options for work stations to accommodate a range of user needs and abilities.

- for persons in wheelchairs, provide a maximum height for work surfaces of 864 mm [2'10"]; however, 762 mm [2'6"] is preferred. The minimum height under the work surface should be 686 mm [2'3"], with 509 mm [1'8"] minimum of knee space.
- floor shelving that is meant for use by persons in wheelchairs should have the lower shelf a minimum of 229 mm [9"] off of the finish floor, with the top shelf 1372 mm [4'6"] maximum above the finish floor.
- cabinet fronts should have a contrasting colour from the work surface and hardware should be selected that provides for ease of grasping and use with one hand.

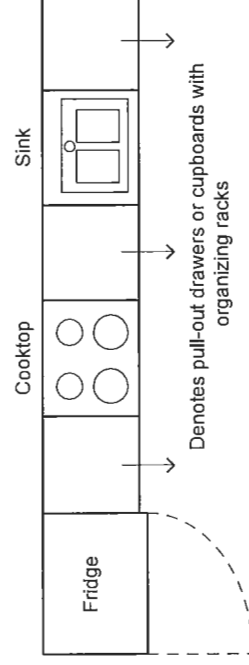
4.10.9 Staff Kitchenettes

Staff Kitchenettes should provide adequate maneuvering space and counter, storage cabinet and appliance selection and layout to accommodate persons using mobility aids, particularly wheelchairs:

- provide for a minimum of 1119 mm [3'8"] clearance between the Kitchenette and opposite wall or other counter space.
- provide a counter top that is a maximum of 864 mm [2'10"] above the finished floor.
- provide a portion of the counter top with knee space that is a minimum of 762 mm [2'6"] wide, and provide knee space at the kitchenette sink.
- provide for pull-out drawers rather than shelving in base cabinets.
- if a dishwasher is provided, allow for a clear space adjacent the open dishwasher door.
- microwaves should sit on the countertop, and be reachable for the wheelchair user.
- refrigerators with a lower pull-out freezer compartment are preferred, rather than those with upper freezer cabinets, or side-by-side fridge and freezer doors.
- all kitchen elements should have strong colour contrasts to differentiate the cabinets, counters and appliances from the adjacent wall and floor surfaces.



Staff Kitchenette - Elevation.



Staff Kitchenette - Plan.

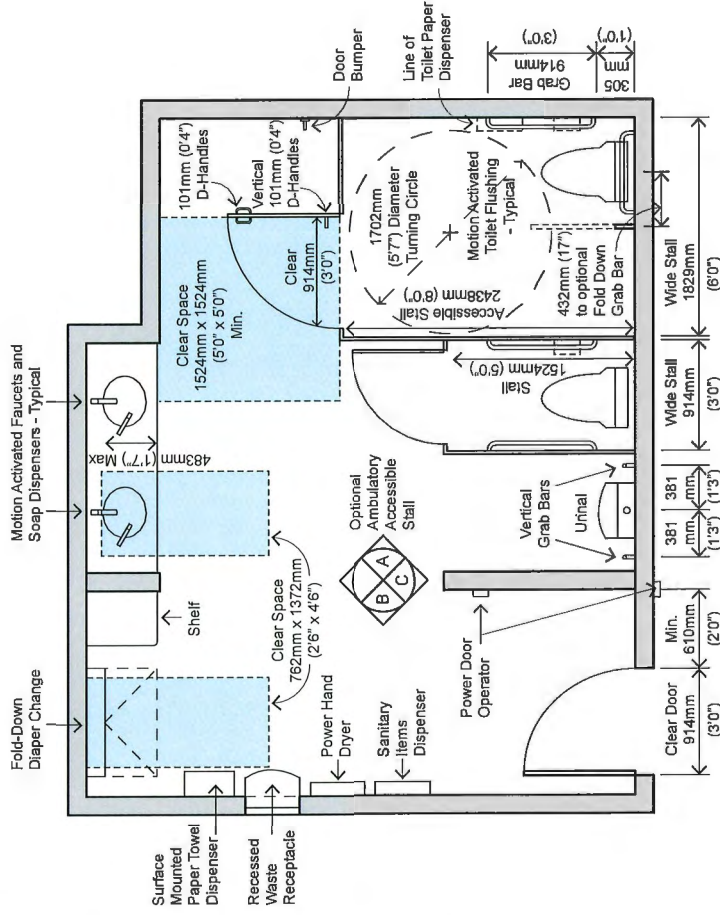
4.10.10 Washroom Facilities

Washroom facilities should accommodate the range of physical abilities of people who will use public buildings. The Building Code sets out minimum standards for accessibility in washroom design, however these requirements do not provide for the wider range of users in buildings; additionally, more space is typically needed to accommodate the use of mobility aids, such as power wheelchairs:

- sometimes gender-specific washrooms create awkward situations where washroom assistance is required. In such cases, providing Universal Washrooms that also function as Family Room Washrooms, in addition to Male and Female Washrooms, is recommended.
- wet floor surfaces in washrooms can increase the risk of falls; therefore an emergency call switch is recommended in accessible toilet stalls.
- strong colour contrast is recommended for elements in the washroom, to assist users who are partially sighted.
- if space allows, it is preferable that doors to washrooms be eliminated by means of open vestibules that provide for visual privacy.
- where doors into washrooms are provided, automatic door openers / operators should be installed.
- infant change tables should be provided in all washrooms.

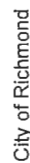
Typical Male and Female Washrooms

Even if a Universal Washroom is provided, accessible facilities are still required in these General Use Washrooms. Extra space should be included in these washrooms, beyond the requirements of the Building Code, to allow for user movement with mobility aids and for assistance by attendants.



Typical Accessible Washroom - Plan.

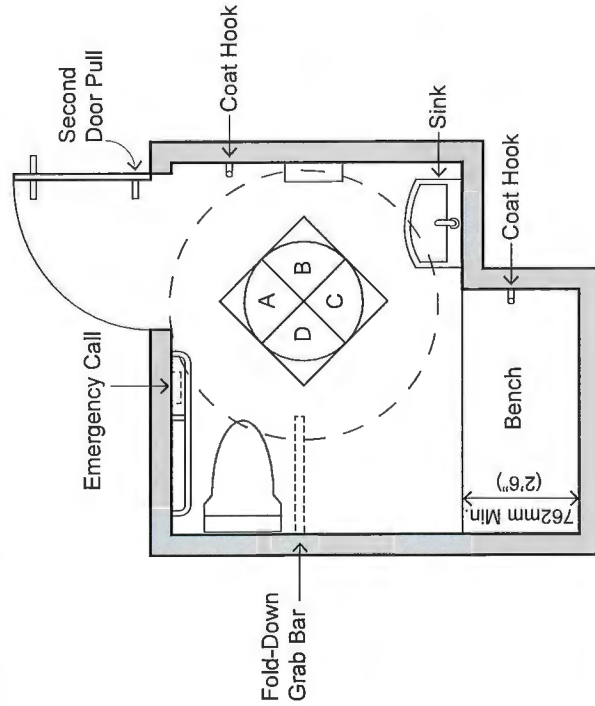
Downlight Over Sink



Universal Washroom

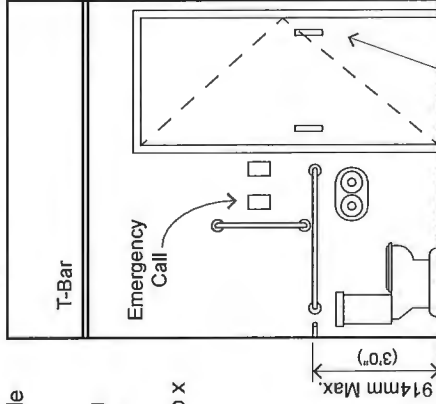
One Universal Washroom should be provided on each floor, in addition to Accessible Male and Female Washrooms:

- provide an emergency call switch.
- the Universal Washroom should be equipped with a door that is capable of being locked inside with one hand, and which has a lock that can be released from the outside by authorized staff in case of emergency.
- a change bench for the user is recommended, that is at least 762 mm [2'6"] deep x 1829 mm [6'0"] long.



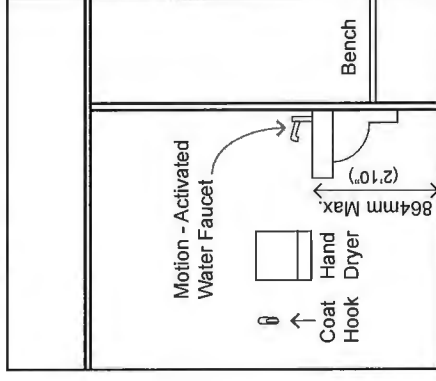
Universal Washroom - Plan.

Elevation A

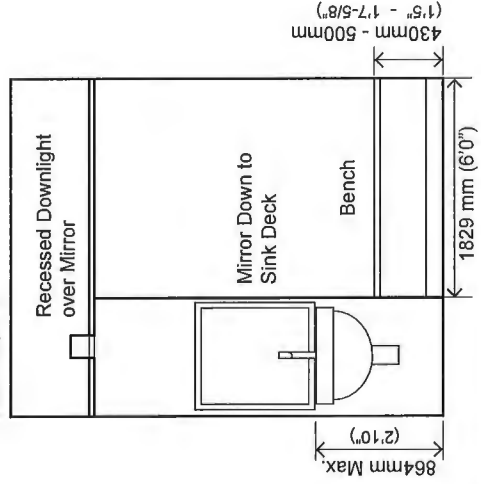


Second Door Pull on Hinge Side of Door

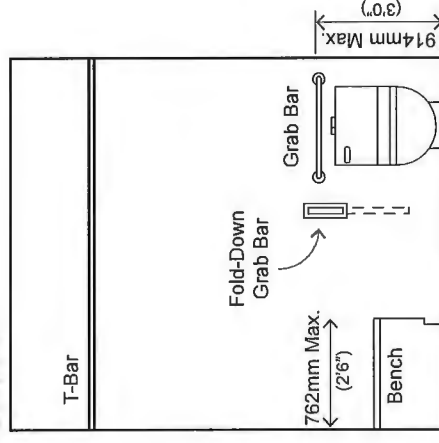
Elevation B



Elevation C



Elevation D

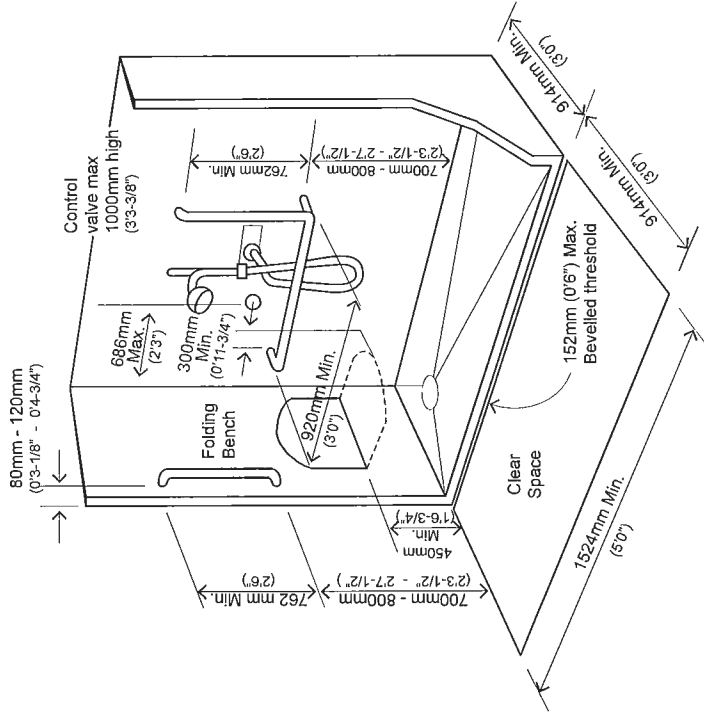


Shower Stalls

When showers are installed for use by staff in buildings, the shower stalls provided should be accessible, and incorporate low thresholds, hand-held shower wands, and seating benches.

Additionally:

- shower valves should be equipped with thermostatic mixing valves that limits the hot water temperature to 49 degrees C [120 degrees F].
- enclosures for shower stalls should not obstruct controls or the ability to transfer from wheelchairs onto shower seats.



When shower stalls are installed for use by staff in City-owned buildings, the shower stall should be an accessible one.

4.10.11 Lockers and Storage Areas

Lockers

Accessible staff locker areas should be provided for 20% of staff.

- the bottom shelf of a locker should be no lower than 405 mm [1'4\"] above the finish floor.
- the top shelf should be no higher than 1372 mm [4'6\"] above the floor.
- the locking mechanism for the locker should be mounted no higher than 1067 mm [3'6\"] above the floor.
- locker numerals or names should be in clearly legible raised lettering, and in a contrasting colour.

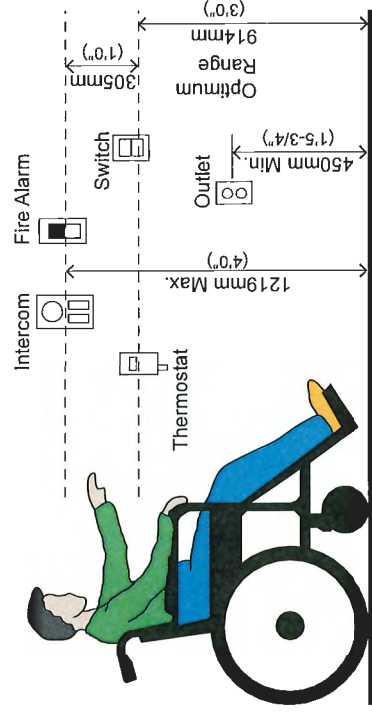
Storage Areas

Provide for a minimum of 1372 mm [4'6\"] for aisle spaces in front of storage shelves [and lockers].

4.10.12 Controls and Operating Mechanisms

The placement of controls is integral to their accessibility:

- install controls so that they accommodate the reach of persons in wheelchairs.
- provide controls that contrast in colour from their background, and provide tactile markings to assist people with vision impairments.
- plumbing controls should generally be electronically controlled, however if hand-operated controls like faucets are provided, these should be operable by one hand without the need to grasp tightly or twisting of the wrist.

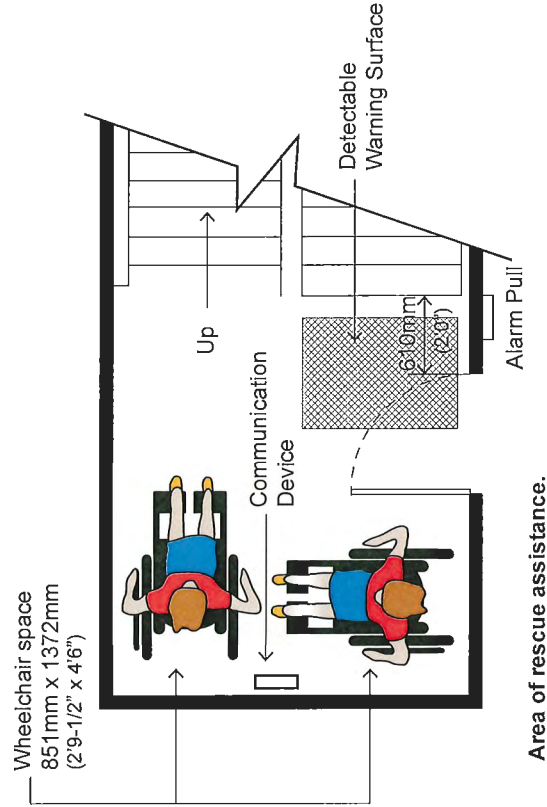


Reach range for accessible controls.

4.10.13 Emergency Exits and Areas of Refuge

In the event of fire when elevators cannot be used, areas of refuge (areas of rescue assistance) are provided by code in protected floor areas at floor landings in stairwells.

- provide additional space between the door jamb and the leading edge of the stair, beyond that which is required by code.
- provide a two-way voice communication system for use between the area of refuge and the central alarm and control facility.



On the ground level outside of the building, it is recommended that a gathering or refuge area be located, to allow for people with physical or cognitive challenges to wait in an emergency, in a relatively safe place until help arrives.

Such a refuge area would ideally be linked with the building exit by a clearly demarcated path, with a handrail situated on the path edge leading to the refuge area. The refuge area could also be developed as a seating area for everyday pedestrian use.

4.10.14 Security Considerations and Alarms

Emergency Signaling

To provide an added sense of security for more frail seniors or persons with diverse abilities who are using building facilities, adequate lighting and emergency signaling devices are important considerations in building design:

- as noted previously, provide sufficient lighting along public walkways, steps and ramps.
- provide emergency signaling devices in locations like washrooms, where the potential for a fall may be increased and an individual may be alone.

Security System Access

- when card-access systems are used, all system components should be suitable for persons of varying abilities.
- intercom entry systems should provide both visual and verbal features, to accommodate persons with vision, hearing or speech challenges. These include providing both audible (beep) and visual (light) signals to indicate that access has been granted.

4.10.15 Indoor Lighting Considerations

Artificial lighting and natural light typically should provide a glare-free and evenly distributed light where required, at working areas, on accessible path routes, at areas of potential hazard, and at building entrances.

Indoor Lighting Principles

- typically, light fixtures should be selected to minimize glare. Avoid wrap-around lenses and install fixtures that employ diffusers or are recessed. Provide for general, even distributed levels of illumination, and task lighting at work stations.
- use curtains, blinds or other sun-screen elements to modify direct sunlight exposure.
- select interior material finishes that generally do not create high-gloss reflective surface effects.
- provide illumination at the surface level of stairs, ramps and landings of at least 50 lux.
- operating portions of control devices should be illuminated to a level of at least 100 lux, and where reading is necessary, to a level of 200 lux.

4.11 Streetscape Considerations

All on-site parking areas and sidewalk and street design elements within 3047 mm [10'0"] of City-owned buildings should be designed for greater ease of accessibility:

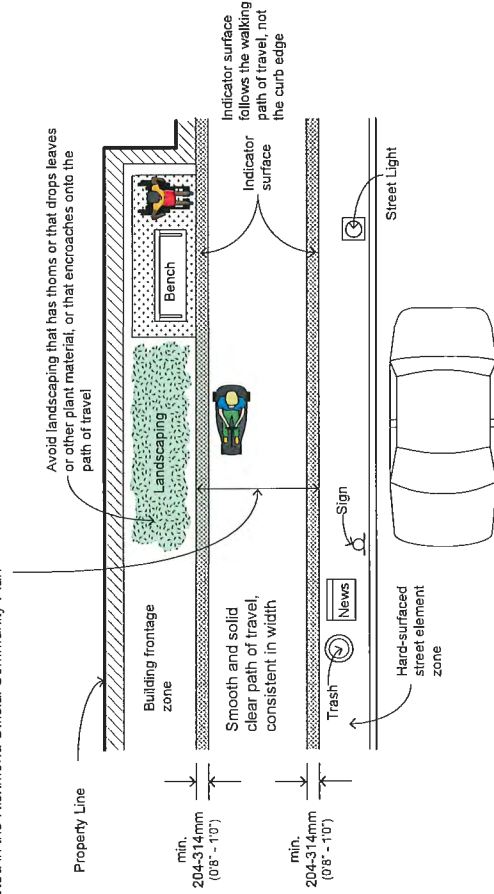
- avoid slippery surfaces, or irregular surfaces, such as cobblestones or gravel that are difficult for walking or wheelchair use.
- avoid openings in grates or grilles that can catch high heels, canes or wheelchair wheels. (A maximum width of opening should be limited to 13 mm [0'1/2"], with the opening at right angles to the path of travel).
- if boardwalks are installed, a handrail along the length of the boardwalk is recommended.
- avoid surface materials that are prone to differential settlement, and which can develop trip hazards. Surface materials should be installed on a stable sub-base that is not susceptible to frost heave or other vertical movement.
- ensure that all accessible routes have a smooth, firm and solid surface, free of obstructions like streetlight and traffic signal standards and poles, street trees, waste receptacles, newspaper boxes, benches, outdoor patios or bus shelters.
- for the sight challenged, demarcation strips to signal the presence of such street furniture is required.
- all street elements that serve the public, like push button signal controls or flaps on waste receptacles or mailboxes, should be installed at a height that serves accessibility for all users.
- curb ramps should have a wide and smooth transition from a travel path or a sidewalk to the street finish elevation at a crosswalk. Truncated cones required in designated pedestrian zone areas so that people with vision challenges can safely negotiate the curb ramp.

[Refer to City of Richmond Supplement to Master Municipal Construction Standards].

- contrasting paving strip should be installed at open plazas to allow for a partially sighted person to safely negotiate from the path of travel/sidewalk to the entry of a building.

- shrub plantings at landscaped areas should not encroach into the path of travel, and plant material should be selected that minimizes potential obstruction of the accessible path with excess leaf droppings or seed pods. Thorny shrubs also should be avoided directly adjacent the path of travel. Some plant materials that provide olfactory clues for the sight challenged can be considered, to promote wayfinding independence.
- overhanging tree branches should be cut back to provide a minimum of 2438 mm [8'0"] clearance over the path of travel.
- dog parks or dog relief areas should not encroach on the accessible path of travel, and should feature a waste receptacle that provides for accessible use.

The clear path of travel is typically a minimum of 1524 mm (5'0") in width, and 1961 mm (6'6") in pedestrian-oriented areas as noted in the Richmond Official Community Plan

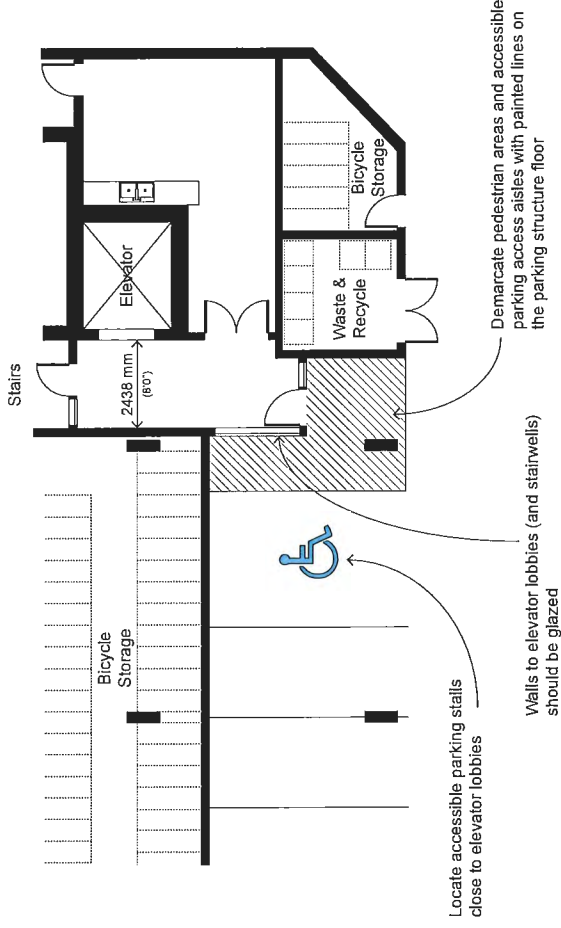


Streetscape element and the path of travel.

4.12 Parking Area Considerations

It is important to provide parking spaces for people with limited mobility close to building entrances, and provide an accessible path that is convenient and safe:

- accessible parking requirements, including van access parking, access aisle and signage per Richmond Zoning Bylaw 8500, Section 7 Parking and Loading
- avoid any steps or curbs.
- in parking areas with angle parking, provide a parking stall as required by the Richmond Zoning Bylaw 8500, Section 7 Parking and Loading, along with an adjacent maneuvering aisle, but also consider enhancing maneuvering space to facilitate ease of mobility.
- where parallel parking is provided, consider the needs of people using mobility aides such as a power wheelchair or scooter, that should utilize a side-loading lift in a van to load and unload the user and the mobility aide.
- ensure signage clearly demarcates that the parking stall is for accessible use.
- ensure that all surfaces on the ground plane are firm and level, with a maximum 2% slope to drain to keep the parking and maneuvering areas free-draining.
- ensure access aisles are clearly marked.
- allow for additional overhead clearance at certain marked parking stalls, to anticipate that some users may be driving vans that are higher than standard height.

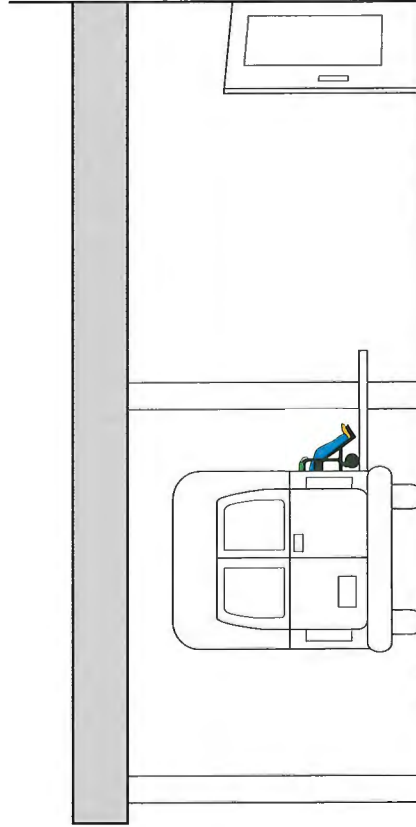


Approaching and entering a City-owned building entry from an under-building parking structure.

4.13 Passenger Loading Zone Considerations

Similar to installing access aisles for accessible parking stalls, passenger loading zones also require maneuvering space to safely and conveniently accommodate users with limited mobility.

Additionally, it is beneficial to provide weather protection, as well as interior or covered exterior waiting areas that have a clear line of sight to the vehicle loading area.



Passenger loading zones require maneuvering space to safely and conveniently accommodate users with limited mobility.

4.14 Outdoor Recreational Facilities

Opportunities for active outdoor recreation should be available to all members of the community, regardless of their level of physical mobility.

Access should be provided to all public facilities, including outdoor areas and washroom facilities located in parks and recreational areas, given Richmond's generally flat topography.

- avoid steps and ramps if possible. Where ramps or elements like footbridges are installed, ideally these should be sloped at no greater than 1:20 [5%], with non-slip surfacing and suitable handrails or guards painted in a colour with good visual contrast.
- on paths, install lighting, waste receptacles, benches, drinking fountains, trees and shrub plantings, and other pedestrian path elements, in a location adjacent and not encroaching on the accessible path.
- ensure bike paths are separate from accessible paths, and that intersections are well-marked, informing cyclists to slow down, and giving the accessible path the right-of-way.
- entrance gates to park and recreational areas should be designed to accommodate accessibility, and spectator areas for people using mobility aids should also be installed at sports fields, incorporating benches and raised viewing areas.
- children's play areas should incorporate features that enhance accessibility, both for adults supervising children's play, and for children who may have limited mobility.

4.15 Drop-Off and Pick-Up Shelters

Platforms for these shelters where buses that deploy a power ramp to accommodate people using mobility aids, should be minimum 3 m x 9 m, and also maintain a clear accessible route for users, free of any obstacles.

It is recommended also that such shelters have at least one higher seat with armrests that accommodate a less mobile user, and all vertical glass elements should be framed, typically in metal, and in a strong contrasting colour.

4.16 Outdoor Lighting Considerations

Similar to indoor lighting, artificial lighting and natural light typically should provide a glare-free evenly distributed light where required, at outdoor working areas, on accessible path routes, at areas of potential hazard, and at building entrances and places of outdoor amenity.

Outdoor Lighting Principles

- illumination along an accessible route should not create any dark or shadowy areas.
- at public entrances, provide a full spectrum type lighting, of a minimum 100 lux (9.4 ft.-candles), measured at the ground.
- at walkways, stairs and ramps, rest areas, and accessible parking areas, lighting levels should be 50 lux (4.7 ft.-candles) measured at the ground. In interior parking garages, the lighting level should generally be 10 lux (0.94 ft.-candles) measured at the ground, with higher lighting levels provided at entrances to building circulation and adjacent areas.
- at passenger drop-off areas, lighting should be 30 lux (2.82 ft.-candles), measured at the ground.
- at steps or stairs, provide lighting directly beside to clearly define the treads, risers and nosings.
- provide supplementary lighting to highlight signage and other orientation elements.



Richmond park path.

5.0 Technical Specifications

5.1 Purpose - Technical Specification References

- to organize the design, construction, material and building system requirements associated with Enhanced Accessibility, into industry-standard specification nomenclature.
- to be used as a tool for preparing cost estimates early in the design process.
- for use by consultants who are ultimately responsible for ensuring that the completed project meets all standards, and conforms to the regulations of all authorities having jurisdiction.

5.2 Technical Specification Sections

- consultants for City-owned building projects should use the following Divisions and Sections annotations in this document, as a basic guideline for the formulation of construction specification document packages accompanying construction drawings.
- specification packages will vary from project to project, and will be the consultant's responsibility to ensure that the specification requirements adequately describe the scope of work associated with the specific project.
- the following specification references are organized according to the Masterformat Specification System.
- please refer to the City's "Building Facilities Design Guidelines and Technical Specifications" for a more detailed overview of specification considerations for City-owned buildings.

5.3 Outline Specification - Enhanced Accessibility

5.3.1 Overview of New Construction General Design Requirements

- provide designs for accessibility in buildings that respond to user's needs, and that provide durability and that are cost effective in construction.
- respond to the Design Guidelines and Technical Specifications noted in this document.

5.3.2 Overview of Construction Design Requirements for the Renovation of Existing Buildings

- respond to the requirements of the Design Guidelines and Technical Specifications as much as possible.
- review structural engineering and code issues with consultant specialists, regarding incorporating enhanced accessibility design requirements.
- install an accessible elevator in all multi-storey buildings. If there are concerns about how an elevator might be successfully integrated into an existing building condition, consider the inclusion of other elevating devices such as platform lifts, and review with City staff.

5.3.3 Excavation, Backfill and Compaction

- comply with all municipal bylaws and applicable building codes, as well as all Master Municipal Construction Documents, relating to subsurface, paving, and drainage work.
- ensure sub-bases and base course layers receive proper compaction and drainage to provide for durable paved finish surfaces that are not prone to differential settlement and heaving.

Specification Reference - Section 31 00 00 - Earthwork

5.3.4 Exterior Surface Finishes - Hard and Soft Surfaces /Landscaping

- provide exterior surface areas and landscape designs that are simpler in nature and that provide durability and amenity, and that require low maintenance.
- provide parking areas that are required by the City, and that meet accessibility standards.
- select landscaping that does not create hazards for people with diverse abilities, such as thorny bushes adjacent pedestrian paths. Also select plant material that could provide olfactory and orientation clues, such as aromatic flowering trees or shrubs in strategic locations.

Specification References - Section 03 35 00 - Concrete Finishing
 Section 31 22 13 - Rough Grading
 (Landscape)
 Section 32 01 90 - Landscape
 Establishment &
 Maintenance
 Section 32 05 23 - Concrete for Exterior
 Improvements
 Section 32 14 13 - Concrete Unit Paving
 Section 32 12 16 - Asphalt Paving
 Section 32 17 23 - Pavement Markings
 Section 32 91 21 - Growing Medium and
 Finish Grading
 Section 32 93 10 - Trees, Shrubs and
 Groundcovers

5.3.5 Basic Concrete Materials and Methods

- all floors to be left exposed, or that receive carpeting, resilient flooring, or floor tile, should be finished flat, and free from defects that would telegraph through finish materials.
- provide control joints at required locations to control cracking.
- avoid changes in floor elevation between finished surfaces, by anticipating the depth of floor finishes and accommodating these with different finish concrete substrate elevations, to keep the overall finish flooring level flat and true.

Specification Reference - Section 03 33 00 - Cast-In-Place Concrete
 Section 03 35 00 - Concrete Finishing
 Section 03 54 00 - Concrete Self-Leveling Topping

5.3.6 Basic Metals Materials and Methods - Miscellaneous Metals

- provide guardrails, handrails and other miscellaneous metal fabrications that meet accessibility requirements.
- the Contractor will retain a structural engineer registered in the Province of BC to prepare signed and sealed shop drawings for metal fabrications.
- finish for miscellaneous aluminum or steel metals should be powder coat paint.

Specification Reference - Section 05 50 00 - Metal Fabrications
 Section 05 58 00 - Historic Metalwork
 Restoration
 [Existing Buildings]

5.3.7 Rough Carpentry

- Floor Underlayment for Finish Resilient Flooring or Carpeting
- provide 3 ply, 9 mm [11/32"] thick spruce plywood with the finish face double-sanded and the back face lightly sanded. Prior to installation, confirm that the finish product will be acceptable to the resilient flooring manufacturer.
- Grab-Bar and Railing Blocking
 - provide 38x235 mm [2x10] typical in the wall framing at anchoring locations for grab-bars, handrails and guards.

Specification Reference - Section 06 10 00 - Rough Carpentry

5.3.8 Finish Carpentry

- workmanship should conform to the Quality Standards for Architectural Woodwork as published by the Architectural Woodwork Manufacturers Association of Canada [AWMAC], latest edition.
- **Casework**
 - AWMAC Custom Grade typical.
- **Wood Cabinets for Transparent Finish**
 - Grade A face veneer, with adjustable shelving veneer plywood core.
- **Plastic Laminate Cabinets**
 - all surfaces P.Lam, with adjustable shelving veneer plywood core.
- **Countertops**
 - "Corian" type non-porous countertops with integral splash.
- **Cabinet Hardware**
 - 101 mm [4"] minimum D-pulls, polished or brushed chrome finish.
- **Wall Protection**
 - 9 mm [3/8"] veneer face plywood is acceptable, as is PVC plastic wainscoting. Provide wood battens or PVC trim strips to avoid flush detailing.
- **Outdoor Wood Furniture (Benches, Picnic Tables, etc.)**
 - smooth sanded finishes. Transparent coatings preferred.

Specification Reference - Section 06 20 00 - Finish Carpentry
 Section 06 20 11 - Landscape Finish Carpentry
 Section 06 40 00 - Architectural Woodwork
 Section 06 42 00 - Restoration of Existing Architectural Woodwork
 [Existing Buildings]

5.3.9 Doors

- typically provide a 914 mm [3'0"] clear opening at doors.
 [Generally this means a 1000 mm wide door].
- position doors to allow for required clearances at jambs, and approach clearances for wheelchair users.

Specification Reference - Sections relating to Doors

5.3.10 Glass and Glazing - Doors and Windows

- provide frames with strong contrasting colours for glazing in doors and windows, to provide potential obstruction signals and orientation clues for people who are partially sighted. Similarly, provide decals or patterns on glazing at eye level in the standing and seated positions.
- in lieu of tilt mirrors to serve people in wheelchairs, consider wall mirrors that extend down to the deck of the sink vanity or counter.

Specification Reference - Sections relating to Windows and Doors
 Section 08 80 50 - Glass and Glazing

5.3.11 Finish Hardware

- provide lever handles on all passage or locksets. Install pulls with faceplates on non-locking doors.
- provide automatic door openers at entry doors and at selected washroom and universal washroom doors (See Design Guidelines), and at all doors where required clearances at jambs are technically not feasible.
- provide accessible thresholds at doors.
- install electronic and security system hardware at accessible heights above the finished floor.

Specification Reference - Section 08 70 00 - Door Hardware
Division 28 - Electronic Safety and Security

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5.3.12 Interior Finishes Floors

- provide resilient flooring generally and in wet areas. Vinyl tile or sheet vinyl goods with welded seams are acceptable. Flash coving is preferred in wet areas with sheet goods, in lieu of standard vinyl base.
- if ceramic or stone tile is used, larger size tiles are preferred that are non-slip. Use ceramic base tiles and darker colours for grout.
- carpet tile is a preferred product compared to wall-to-wall. Avoid carpet with underlay.
- walk-off entry mats should be recessed in the finished floor, so that finish floor elevations are flush and level. Vinyl transition strips between floor finishes should be rated for accessibility.
- specify flooring materials that do not create off-gassing or negatively affect interior air quality.

Specification Reference - Section 09 30 13 - Ceramic Tiling
Section 09 65 10 - Resilient Flooring
Section 09 65 16 - Athletic Flooring
Section 09 68 00 - Carpeting
Section 10 90 00 - Miscellaneous Specialties
(Walk-Off Mats)

Walls and Ceilings Walls and Partitions

- painted drywall is the typical finish. Avoid rough wall finishes.
- wall protection and corner guard treatments are recommended in high traffic areas.
- provide sound absorptive panels in areas where echo problems could occur.

Ceilings

- typically install commercial quality T-bar acoustic ceilings, with an NRC rating of 70 or better.
- provide washable ceiling tiles in washrooms, kitchens and service rooms.

Painting

- provide paint sheens that are washable.
- refer to City of Richmond Standard Paint Colour palettes for paint colour selection.
- specify paints that are low VOC (volatile organic compounds) and that do not negatively affect interior air quality.

Specification Reference - Section 09 21 16 - Gypsum Board Assemblies

Section 09 30 13 - Ceramic Tiling
Section 09 51 13 - Acoustic Panel Ceilings
Section 09 84 13 - Fixed Sound Absorptive Panels
Section 09 91 10 - Painting
Section 10 90 00 - Miscellaneous Specialties
(Wall Protection, Corner Guards)



5.3.13 Washrooms and Accessories

- Common and Accessible Washrooms

Plumbing Fixtures

- accessible height wall-hung commercial toilets with padded back rest. Alternately (review with Richmond staff), accessible height tank style WC's with bolted tops.
- self-rimming drop-in sinks in accessible vanities with accessible type motion-activated plumbing brass. (Preferred compared to single wall-hung sinks).
- wheel-in showers where required. (For example, in staff rooms).

Washroom Accessories

- all accessories to be rated for accessible use.
- annealed finish on grab bars.
- hand dryers are preferred to paper towel dispensers. If paper towels are used, provide recessed accessible towel and waste containers, or an under-counter receptacle with a wide diameter grommet opening in the washroom countertop.

Lighting

- install at sufficient levels to accommodate use by people who are partially sighted. Provide indirect over-mirror lighting at 100 lux (9.4 ft.-candles) illumination in combination with general room lighting.

Toilet Partitions

- ceiling-hung, with no supports anchored in the flooring. Provide heavy-duty polished chrome or brushed nickel finish on hardware, which should be anchored with tamper-proof screws.

Diaper Change Tables

- typical in washrooms.

Specification Reference - Section 10 21 14 - Toilet Compartments

Section 10 28 14 - Toilet and Bath

Accessories

Division 22 - Plumbing

Division 25 - Lighting

5.3.14 Kitchenettes

Millwork - See 5.3.8 - Finish Carpentry

- plywood construction and "corian" countertop with corners eased.

Plumbing Fixtures

- double bowl self-rimming stainless steel kitchen sinks preferred, in countertops designed for accessible use and maneuvering.

Appliances

- refrigerator with a pull-out bottom freezer compartment is preferred.
- countertop model microwave.
- cooktop with front controls (unless in a location accessed by children).

Specification Reference - Section 06 40 00 - Architectural Woodwork
Section 11 31 00 - Residential and Commercial Appliances

Division 22 - Plumbing

5.3.15 Staff Facilities

Staff Office

Millwork - See 5.3.8 - Finish Carpentry

Staff Room

- provide Kitchenette as per 5.3.14 over.
- lockers should be accessible.
- provide accessible staff washroom and confirm if wheel-in shower is required.

Maintenance and Storage Areas

- provide maintenance workbench and storage shelves from nominal frame lumber and good-one-side 19mm (3/4") plywood.

Design for accessible use

- storage systems should provide for accessible use.

Specification Reference - Section 06 20 00 - Rough Carpentry

Section 06 40 00 - Architectural Woodwork

Section 10 90 00 - Miscellaneous Specialties

(Metal Lockers and "Interlock" Shelving Systems)

Division 22 - Plumbing

Checklist for Enhanced Accessibility

With an aging population, and an increasing need to enhance independence for people with physical, sensory and cognitive challenges in everyday life, there is a need to exceed minimum standards for accessibility wherever possible.

Enhanced accessibility in building and open space design, will also benefit all users by offering design solutions to a wider range of functional issues than is typically considered in the design and development process.

Checklist Legend



Physical Access











Blind or Partially Sighted Access


































Deaf or Hard of Hearing Access





Cognitive Limitations Access

1.0 Building Entrances		Notes / Remarks
<p>1.1 Barrier-free paths to entrances are provided and enhanced with designation strips.</p> <p>1.2 No obstructions are located in the path of entry. [e.g. Waste receptacles, overhanging branches, hydrants, light standards, etc.].</p> <p>1.3 The primary entrance has a power-operated door. [Automatic sliding doors are preferred. If a power door with a large paddle push plate is used, the plate should be located 1219 mm [4'0"] back from the door].</p> <p>1.4 It is preferred that entry doors provide a clear opening of 914 mm [3'0"] when the door is in a 90 degree open position.</p> <p>1.5 Doors with glazing should have a frame with a high colour-contrast.</p> <p>1.6 Lever handles on door hardware is required. On non-latching doors, a D-shaped pull handle is required. [e.g. Buildings in parks where it is not feasible to install an automatic door opener].</p>	       	

<p>1.7 For existing buildings, non-accessible entrances should have signage indicating where the accessible entrance is located.</p> <p>1.8 At vestibule entries [doors in series], provide 1500 mm [5'0"] between the end of the 90 degree open door and the next door in the vestibule.</p> <p>1.9 In case of emergency, provide a safe and accessible gathering place on the ground level outside of the building, where people with diverse abilities who have exited the building, can wait for further assistance.</p> <p>1.10 Provide benches with varying heights and armrests.</p>	   	   	
<p>2.0 Parking Areas</p>			
<p>2.1 Provide accessible parking stalls as per the requirements of the City of Richmond Zoning Bylaw 8500, Section 7 Parking and Loading</p> <p>2.2 Designated accessible parking stalls are located closest to an accessible building entrance in parking areas.</p> <p>2.3 A curb ramp to the sidewalk is located adjacent the accessible parking stall in a clearly demarcated aisle.</p> <p>2.4 An accessible parking symbol is painted on the designated parking space, and a vertical sign located 1829 mm [6'0"] above the ground level is situated at the centerline of the stall.</p> <p>2.5 Covered drop-off / pick-up zones are preferred, with appropriate overhead clearance for service vehicles.</p> <p>2.6 Provide a barrier-free non-obstructed path of travel from the parking area, on a sidewalk that is well lit and not prone to obstruction from the ends of parked vehicles.</p>	     	     	

3.0 Signage		Notes / Remarks
<p>3.1 All facilities and services for individuals with diverse abilities are identified with signage with appropriate symbols.</p> <p>3.2 Signage is large print, with high colour contrast and raised tactile lettering. Include braille in addition to print signage.</p> <p>3.3 Design general and way-finding signage that is consistent in all locations, and easily identifiable.</p> <p>3.4 Signage font is Sans Serif, e.g. Arial, and door signage should be located adjacent and not on the door.</p> <p>3.5 Incorporate virtual and/or audible accessibility technologies where possible.</p>	    	
4.0 Ramps, Stairs, Handrails, and Elevators		Notes / Remarks
<p>4.1 Slip-resistant tactile strips at stair and ramp landings, and at the beginning and end of the ramp, should have a high colour contrast.</p> <p>4.2 Avoid single isolated steps.</p> <p>4.3 The preferred maximum slope for a ramp is 1:16 if possible. [1:12 absolute maximum]. Avoid tight turns or switch backs for ramps.</p> <p>4.4 Provide a high contrasting colour on handrails. Terminate all handrails to the wall or to ground. A second lower height handrail on ramps is recommended, if climbability issues are not created.</p> <p>4.5 Provide yellow demarcation strips at the step edges and sides of escalator steps.</p> <p>4.6 Elevator doors should have a strong colour contrast from the surrounding walls.</p>	     	

<p>4.7 Clearly mark elevator locations and wayfinding at the main entrance of the building.</p> <p>4.8 The minimum size of the elevator cab is 1524 mm [5'0"] deep to permit the turning radius function for a wheelchair.</p> <p>4.9 Elevator buttons and emergency controls are located at an accessible height 1067 mm [3'6"] above finish floor, and incorporate large print tactile numbers and Braille mounted in raised fashion.</p> <p>4.10 Provide a visual indicator in the elevator signaling that "help is on the way".</p>		
<p>5.0 Washrooms</p>		Notes / Remarks
<p>5.1 For washrooms without entry doors, provide only one turn, to avoid feelings of disorientation.</p> <p>5.2 Provide appropriate signage outside washroom entrance and at cubicles,</p> <p>5.3 In addition to providing all accessible elements as required by code, increase the size of the accessible cubicle to 1829 mm [6'0"] wide x 2438 mm [8'0"] deep. Ensure the cubicle latch is of the large sliding variety (no thumb-turn).</p> <p>5.4 Provide a clear space of 1524 mm [5'0"] back from the lip of sink line to walls, or the face of toilet stalls opposite.</p> <p>5.5 Increase the dimensions of Universal Washrooms to incorporate a seating bench as well as diaper change table. Include an emergency call button in the room.</p>		

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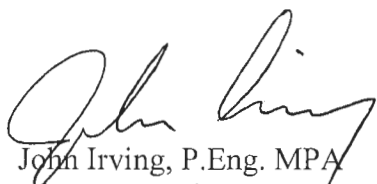
City of Richmond

Report to Committee

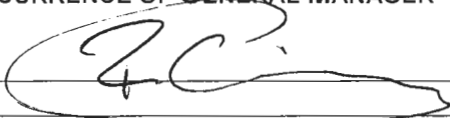

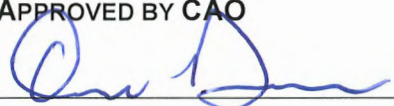
To: Public Works and Transportation Committee **Date:** October 9, 2018
From: John Irving, P.Eng. MPA **File:** 10-6060-01/2018-Vol
Director, Engineering 01
Re: **Sustainability Initiatives in Richmond's City Centre**

Staff Recommendation

That the staff report titled, "Sustainability Initiatives in Richmond's City Centre", dated October 9, 2018 from the Director, Engineering, be received for information.



John Irving, P.Eng. MPA
Director, Engineering
(604-276-4140)

REPORT CONCURRENCE	
CONCURRENCE OF GENERAL MANAGER 	
REVIEWED BY STAFF REPORT / AGENDA REVIEW SUBCOMMITTEE	INITIALS: 
APPROVED BY CAO 	

Staff Report

Origin

This report is in response to a referral from the June 20, 2018 Public Works and Transportation Committee Meeting, which requested:

That staff: (1) provide an update on the District Energy program; (2) explore initiatives for a Solar District Energy in the city centre area; and (3) explore initiatives for rainwater harvesting; and report back.

This report supports Council's 2014-2018 Term Goal #4 Leadership in Sustainability:

Continue advancement of the City's sustainability framework and initiatives to improve the short and long term livability of our City, and that maintain Richmond's position as a leader in sustainable programs, practices and innovations.

Background

The City incorporated the Lulu Island Energy Company Ltd. (LIEC) in 2013 for the purposes of managing district energy utilities on the City's behalf. LIEC currently owns and operates the Alexandra District Energy (ADEU) and Oval Village District Energy (OVDEU) Utilities.

The City adopted the Community Energy and Emissions Plan (CEEP) in 2014, outlining strategies and actions for the City to meet the OCP targets to reduce community greenhouse gas (GHG) emissions 33% below 2007 levels by 2020, and 80% below 2007 levels by 2050.

The City adopted the Integrated Rainwater Resource Strategy in 2018, introducing a number of initiatives and strategies to address the City's unique stormwater management needs.

Analysis

District Energy

The City Centre District Energy Utility (CCDEU) service area was recently approved by Council; the first customer buildings in this area are expected to be connected in 2021. The City Centre area, including the West Cambie and the Oval Village neighbourhoods, has experienced a rapid development pace. LIEC's energy utilities have been growing to meet this increased energy demand, and have played a key role in meeting the community-wide greenhouse gas emission reduction targets identified in the City's Official Community Plan (Table 1).

Table 1: Current District Energy Services Areas

	Connected		Committed		Lifetime GHGs
	No. Units	Floor Space	No. Units	Floor Space	Avoided (tCO₂e) ¹
ADEU	1,456 units	1.68 M sq.ft.	1,127 units	0.95 M sq.ft.	~20,000
OVDEU	1,681 units	1.89 M sq.ft.	1,611 units	2.04 M sq.ft.	~30,000
CCDEU	-	-	4,141 units	4.43 M sq.ft.	~100,000

LIEC is continuing to work with Corix on the City Centre DEU (CCDEU) due diligence process. This work includes the development and analysis of long term DEU servicing strategies for the City Centre area. The City has continued to secure commitments that new developments will be connected to LIEC's services through rezoning, development and building permit processes.

ADEU

Expansion and development in the West Cambie Neighbourhood continues. There are three developments scheduled to connect to the ADEU system in 2019 and two more in 2020. The design of two new geo-exchange fields is currently under way to ensure the ADEU's low carbon infrastructure is able to meet the needs of the multiple new developments which are scheduled for completion in 2019 and beyond.

	Anticipated Occupancy
Trafalgar Square	2019
Spark	2019
Westmark	2019
Berkeley House	2020
Ex-Jingon	2020

OVDEU

Development activity continues in the Oval Village within and adjacent to the OVDEU service area. LIEC continues monitoring development activity and is bringing forward to Council recommendations for a broader expansion of the service area to match development activity. A permanent energy centre is currently planned to be built 2024, which will produce low carbon energy, harnessed from the Gilbert Trunk sanitary force main sewer.

	Anticipated Occupancy
Intracorp (River Park Place 2)	2019
Landa Cascade City	2020
Aspac Lot 12	2020
Onni Riva Phase 3 Building 4	2020
ASPAC Lot 13	2020

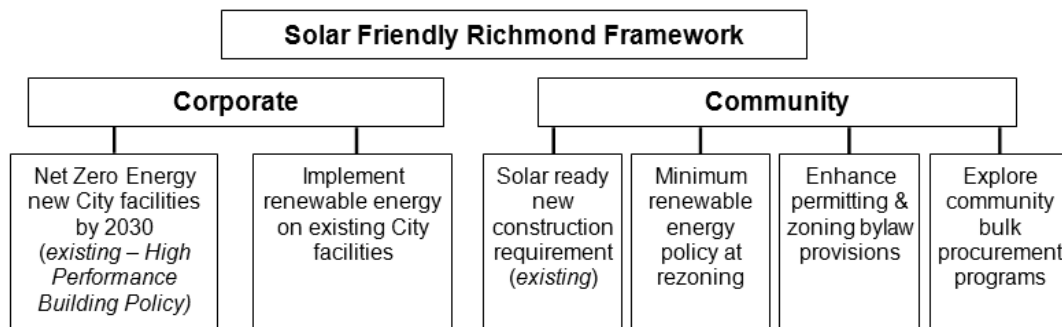
¹ Based on the estimated energy provided for heating. The business-as-usual (BAU) assumes that 40% of the building heating load would be provided from electricity and the remaining 60% would be from gas make-up air units.

CCDEU

Through recent rezoning applications six developments, including Richmond Centre Mall development, have committed to construct and transfer low carbon energy plants to the City/LIEC. The recent adoption of the City Centre DEU Service Area Bylaw 9895 will allow for immediate provision of low carbon energy and in turn immediate avoidance of generating GHG emissions. At full build out, the City Centre DEU service area has the potential to service over 30M ft² of customers.

Solar District Energy

Staff previously brought to council the report titled “Solar Friendly Richmond Framework” in 2016, which identified the potential of solar PV technology and provided a framework for the City to support greater deployment of solar energy technologies both in its corporate operations and in the community.



The City of Richmond has taken a variety of leadership actions to integrate solar energy into a wide variety of corporate buildings and infrastructure, reducing electrical demand, GHG emissions, and building energy resiliency into its corporate operations. These projects are also intended to demonstrate the use of renewable energy technologies as an effective tool to achieve energy and emission reductions in the community. These projects include:

- Solar air heating on the South Arm Community Centre
- Solar hot water on Steveston Firehall No 2, South Arm Outdoor Pool, and Minoru Aquatic Centre
- The Hamilton Fire Hall’s solar wall
- Planned solar PV installation with battery storage at Firehall No 1
- Planned solar PV installation and battery storage at the Works Yard and Graybar sanitary pump stations

The recently adopted BC Energy Step Code relies on building energy efficiency as the most cost effective means to achieve energy demand reductions in the community; due to BC’s relatively low electricity prices and low annual levels of sunshine, energy efficiency continues to be more cost-effective than investing in solar energy systems.

Cost and Space Constraints

One of the main findings presented in the “Solar Friendly Richmond Framework” January 28, 2016 report to Council was that even though the costs of solar PV modules has decreased markedly in the last decade, solar energy would need to cost approximately \$2.00/W to be competitive with the retail price of electricity in BC. Industry stakeholders estimate this will occur in 5 to 10 years. Some building owners/developers have chosen to install solar PV even when it is not competitive with retail electricity prices; this choice may reflect power resiliency or backup needs, environmental values, technological interest, leadership, and other reasons. Reaching “grid parity” is important to achieve a positive business case, in particular for utility scale projects.

A solar PV feasibility study conducted by staff in 2017 found the actual cost of solar PV in Richmond to be in the range of \$2.5-3.0/W. Other low carbon thermal energy sources actively being considered for the City Centre DEU servicing strategy are in the \$1.2-1.6/W range, while still providing the same environmental benefits. Selecting the most cost effective low carbon energy solution is important to ensure customer rates are competitive with conventional non-renewable energy sources.

One of the main benefits of district energy is the ability to centralize generating equipment to achieve higher efficiencies and reduce capital costs and space requirements. Covering the rooftop of a typical multi-unit residential building with solar PV panels would satisfy only about 10% to 20% of its total energy needs, and would require an installation at least five times that size to completely fulfill them. In the case of district energy, this area would have to be multiplied for each building connected to the system.

Other Opportunities

LIEC is currently looking at the possibility of using solar thermal or solar PV technology to supplement other on-site energy needs in buildings and to provide backup power to improve energy resiliency in the city centre area. Solar energy in some cases could be used to supply energy for onsite DEU equipment. This would provide customers with a larger share of renewable energy and could result in a more stable energy rate. Energy storage could also be used in combination with solar PV to provide backup power during energy outages. The adoption of the *City Centre District Energy Utility Bylaw* makes this possible by requiring a share of the energy used for heating, cooling and domestic hot water to come from on-site low carbon energy source.

As part of the City Centre DEU due diligence process, LIEC has been looking at different low carbon energy sources for thermal energy needs to service customers, and it will continue to consider solar as an alternative. The cost of solar and hydro rates may change in the future and could make solar a viable option to serve customers in the city centre area. One of the greatest benefits of district energy is the ability to add or switch energy sources using the same distribution network. Staff will also continue to look for opportunities such as economic incentives and grants that could make solar energy feasible.

Rainwater Harvesting

Rainwater harvesting for outdoor irrigation purposes is common in the Lower Mainland and Richmond has a rain barrel programs to support this form of rainwater harvesting. The City sold 153 rain barrels in 2017. Rain barrels can be purchased for \$30 from the Richmond Recycling Depot.

Rainwater harvesting for use inside of buildings is not a common practice in BC. In the Lower Mainland due to long payback periods and onerous BC Building Code regulation. There are only a handful of projects that utilize harvested rainwater for toilet flushing. These include:

- The Richmond Olympic Oval;
- The UBC Centre for Interactive Research on Sustainability;
- Quayside Village in North Vancouver; and
- The Vancouver Convention Centre.

Utilization of harvested rainwater indoors is permitted by the BC Building Code, however harvested rainwater is included in the same category as recycled wastewater from sinks, toilets, dish washers and washing machines. The same level of water treatment is required for both sources. Rainwater is cleaner than these other sources and the required level of treatment is therefore excessive. The Canadian Standards Association has proposed guidelines that are specific to harvested rainwater for indoor use, however, there is no schedule for adoption and implementation of these guidelines. The design and implementation of rainwater harvesting systems for indoor use is reviewed on a case by case basis by local health authorities, however, there is no oversight or regulation for maintenance of these systems. Buildings that incorporate water re-use are eligible for LEED credits through the U.S. Green Building Council. Table 1 summarizes the advantages and disadvantages of rainwater harvesting.

Table 1 - Benefits and Disadvantages of Rainwater Harvesting

Benefits of Rainwater Harvesting	Disadvantages of Rainwater Harvesting
<ul style="list-style-type: none"> • Drinking water conservation • Lower utility bills for property owners • Reduced impact on Municipal infrastructure <ul style="list-style-type: none"> ○ Captured rainwater is diverted from stormwater infrastructure ○ Reduces demand on the Municipal drinking water distribution system 	<ul style="list-style-type: none"> • Cost to property owners for installation and maintenance of rainwater harvesting system • Long payback period

Single-Family Residential Rainwater Harvesting Components and Costs

Rainwater harvesting for use in toilets requires the following components: installations including a rainwater storage tank, filtration system, pump, chemical treatment system and a separate piping system for harvested rainwater. The estimated cost of retrofitting an existing home with a

rain harvesting system is approximately \$9,300 and the estimated cost for installation in a new home is \$7,500.

Rainwater Harvesting Payback Period

The following analysis focuses on rainwater harvesting for toilet flushing in residential developments. Toilet flushing accounts for approximately 25% of indoor water use in a typical home and is the most common use for water that is not suitable for drinking, such as harvested rainwater. There are additional potential indoor uses for lower quality water in residential developments; however, toilet flushing is the most economic use.

a) Single Family Homes

Rainwater harvesting has a long payback period for single family homes and is not economic at current water rates. Using rainwater for toilet flushing in a typical single family home will reduce drinking water use by approximately 75 m³/year. At Richmond's 2018 net water rates (\$1.2757 per m³), property owners would save approximately \$88 per year in water costs. Using the estimated installation costs above, not including inflation, the simple payback period for retrofits and new construction in single family homes would be 105 and 86 years respectively. As water rates increase in the future through inflation, this payback period will decrease.

b) Multi-Family Homes

The payback period for multi-family residential development is dependent on the density of the development. High density developments have a shorter payback period than low density developments. As such, developments need to be reviewed on a case by case basis to determine the economic viability of rainwater harvesting for toilet flushing. At a very high level, high rise residential developments are estimated to have a payback period in excess of 30 years, low rise have a payback in excess of 40 years and townhouses have a payback in excess of 80 years.

c) Commercial and Industrial

The commercial and industrial sectors have a high degree of variability in land use. As such, staff cannot make a blanket statement regarding the viability of rainwater harvesting in these sectors. Each of the properties will require analysis for the suitability and economic viability of rainwater harvesting for each of their unique uses.

The payback period for rainwater harvesting for indoor use is in excess of 30 years for the densest Richmond developments and is not currently considered cost effective. This will change over time as water prices increase and the cost of rainwater harvesting systems go down through changes in regulation or technological improvements. At this point in time, investments in other water demand management tools, such as water metering, pressure management and toilet rebates are more cost effective than rainwater harvesting.

Other Considerations

While permanent signage is required where people come into contact with non-drinking water, it is possible that children that are not old enough to read or understand the warnings could ingest the harvested rainwater.

Harvested rainwater systems for indoor use require a separate pipe system to keep the harvested water separate from drinking water. Implementing rainwater harvesting systems will create opportunities for accidental connection of the drinking water system to the harvested water system during construction or renovation.

The City's metered sewer utility rates utilize water meter readings as a proxy for sewer use. Rainwater harvesting for indoor use would reduce drinking water use, but would not impact household discharge to sanitary sewers. Therefore the metered sewer rate structure may require an updated structure to maintain equity should rainwater harvesting systems become more common.

Financial Impact

None.

Conclusion

District energy continues to play a key role in meeting the community-wide greenhouse gas emission reduction targets. An opportunity also exists to incorporate solar energy into the City's low carbon district energy systems. LIEC is currently looking at the feasibility of different low carbon technologies as part of the CCDEU due diligence process, and will continue to look at solar as one of the available alternatives.

The City's rain barrel program for utilization of harvested rainwater for outdoor irrigation has been successful and rain barrels are available at the Richmond Recycling Depot for \$30. High rise developments have the shortest payback period for indoor rainwater harvesting, however, the payback period for the densest Richmond developments is over 30 years at current drinking water prices. Indoor rainwater harvesting will become more economic as water rates increase, however, it will likely be a long time before indoor rainwater harvesting becomes economic. Investment in other demand management tools, such as water metering, pressure management and toilet rebates are more cost effective than rainwater harvesting at this time. Staff will continue to monitor changes to the BC Building Code and other technical advances that impact the cost of rainwater harvesting for indoor use and will report improvements as they become available.



Peter Russell
Senior Manager, Sustainability and
District Energy
(604-276-4130)



Lloyd Bie, P.Eng.
Manager, Engineering Planning
(604-276-4075)



City of Richmond

Report to Committee

To: Public Works and Transportation Committee

Date: September 11, 2018

From: John Irving, P.Eng. MPA
Director, Engineering

File: 10-6060-01/2018-Vol
01

Re: **Municipal Access Agreement with Freedom Mobile Inc.**

Staff Recommendation

That the Chief Administrative Officer and the General Manager, Engineering & Public Works be authorized to execute, on behalf of the City, a Municipal Access Agreement between the City and Freedom Mobile Inc. containing the material terms and conditions set out in the staff report titled, "Municipal Access Agreement with Freedom Mobile Inc.", dated September 11, 2018 from the Director, Engineering.

John Irving, P.Eng. MPA
Director, Engineering
(604-276-4140)

REPORT CONCURRENCE		
ROUTED TO: Law	CONCURRENCE <input checked="" type="checkbox"/>	CONCURRENCE OF GENERAL MANAGER
REVIEWED BY STAFF REPORT / AGENDA REVIEW SUBCOMMITTEE	INITIALS: CS	APPROVED BY CAO

Staff Report

Origin

Freedom Mobile Inc. has requested to install telecommunication infrastructure and equipment within dedicated highways, streets, roads, road allowances, lanes and bridges under the City's jurisdiction (collectively, the "Service Corridors"). To accommodate this request, a draft Municipal Access Agreement between Freedom Mobile and the City has been prepared.

Analysis

Freedom Mobile is a federally regulated telecommunications carrier providing telecommunications services in Canada. Freedom Mobile is proposing to install telecommunications infrastructure and equipment within the City of Richmond's Service Corridors. Freedom Mobile must seek the City's consent to use the Service Corridors and this is typically accomplished through a Municipal Access Agreement.

The City has Municipal Access Agreements with all telecommunications carriers who use the City's Service Corridors. The proposed Freedom Mobile Municipal Access Agreement will protect the City's interests and establishes the roles and responsibilities of both parties. The proposed agreement with Freedom Mobile will:

- Specify locations where the agreement will be applicable (i.e. the Service Corridors);
- Specify required consent for constructing, maintaining, operating, repairing and removing Freedom Mobile's equipment, and define the scope of the City's consent;
- Require Freedom Mobile to pay causal¹ costs to the City;
- Define the conditions which Freedom Mobile may carry out work;
- Enable the City to have access to information about Freedom Mobile equipment;
- Specify cost allocations for Freedom Mobile equipment to be relocated as a result of any municipal and third party projects;
- Minimize the City's liability due to Freedom Mobile's work or equipment;
- Permit shallow inlay fibre;
- Identify the initial term of the Municipal Access Agreement to be one year, automatically renewable for successive one year periods thereafter;
- Define fees (eg. lost productivity costs, permitting and inspection costs, and pavement degradation) and their annual CPI increase;
- Require Freedom Mobile to assume environmental liability for any hazardous substances that they bring to or cause to be brought to the Service Corridors;
- Identify the insurance requirements Freedom Mobile must maintain; and
- Include mutual indemnity clauses.

¹ Causal costs are costs incurred as a result of additional effort and materials spent working around a private utility installation while maintaining or constructing public infrastructure

Financial Impact

None.

Conclusion

A Municipal Access Agreement between the City and Freedom Mobile will allow the City to better manage and regulate the installation and presence of Freedom Mobile equipment within the City's Service Corridors. The terms and conditions of the proposed agreement provide cost recovery for the City and protect the City's interests.



Lloyd Bie, P.Eng.
Manager, Engineering Planning
(604-276-4075)



Carlos J. Rocha, AScT
Supervisor - Design Services
(604-276-4025)

LB:cjr



City of Richmond

Report to Committee

To: Public Works and Transportation Committee **Date:** October 2, 2018
From: John Irving, P.Eng., MPA **File:** 03-1000-08-033/Vol 01
Director, Engineering
Re: **DCC Reserve Fund Expenditure Bylaws – DCC Front-ender Agreements for
4588 Dubbert Street and 4133 Stolberg Street**

Staff Recommendation

That:

1. DCC Reserve Fund Expenditure (4588 Dubbert Street) Bylaw No. 9847 be introduced and given first, second and third readings;
2. DCC Reserve Fund Expenditure (4033, 4099 and 4133 Stolberg Street and 9388 Cambie Road) Bylaw No. 9783 be introduced and given first, second and third readings.

John Irving, P.Eng. MPA
Director, Engineering
(604-276-4140)

REPORT CONCURRENCE		
ROUTED TO:	CONCURRENCE	CONCURRENCE OF GENERAL MANAGER
Finance	<input checked="" type="checkbox"/>	
Law	<input checked="" type="checkbox"/>	
Development Applications	<input checked="" type="checkbox"/>	
REVIEWED BY STAFF REPORT / AGENDA REVIEW SUBCOMMITTEE	INITIALS: 	APPROVED BY CAO

Staff Report

Origin

The Alexandra Area Road DCC Program (“Alexandra DCC Program”) was established to collect development cost charges (DCC’s) from developers to fund the land and construction of north-south roads in the Alexandra Area (Figure 1). The program ensures that roads required to support development are funded entirely by developers, with no impact to tax payers. Developers are required to construct road segments fronting their property as part of their development and are responsible for front-ending the associated land and construction costs. Where these roads are included in the Alexandra DCC Program, they are eligible for rebates via front-end agreements to recover these costs through the Alexandra DCC Program.

This report presents two DCC Reserve Fund Expenditure bylaws, which authorizes front-end agreements with each of two developers to facilitate re-payment a portion of their land and road construction costs as funds are recovered through the Alexandra DCC Program.

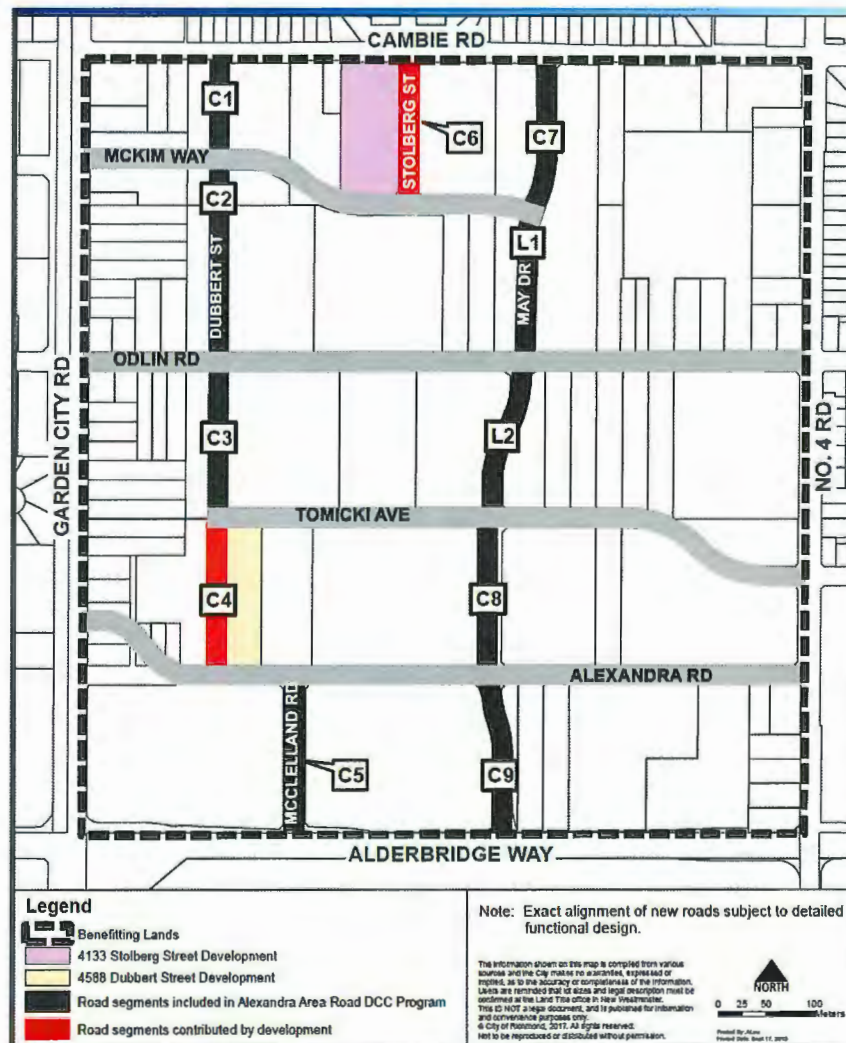


Figure 1 - Alexandra DCC Program

The developers for 4588 Dubbert Street and 4033, 4099 and 4133 Stolberg Street and 9388 Cambie Road (“4133 Stolberg Street”) have each completed the construction and dedication of their road frontages and have requested front-end agreements.

This report supports Council’s 2014-2018 Term Goal #6 Quality Infrastructure Networks:

Continue diligence towards the development of infrastructure networks that are safe, sustainable, and address the challenges associated with aging systems, population growth, and environmental impact.

6.2. Infrastructure is reflective of and keeping pace with community need.

Analysis

The Alexandra DCC Program was established through the Cost Charges Imposition Bylaw No. 9499. Pursuant to section 566(2) of the Local Government Act, money in development cost charge reserve funds, such as the Alexandra DCC Program, may be used to pay the capital costs of providing and constructing sewage, water, drainage and highway (road) facilities, and to pay a person who incurred such capital costs if the project was completed under an agreement between that person and the City.

Pursuant to section 566(3) of the Local Government Act, the authority to make payments from the Alexandra DCC Program reserve fund must be authorized by bylaw. As such, staff recommend that attached DCC Reserve Fund Expenditure bylaws, which authorize the execution of the corresponding DCC front-end agreements by the Chief Administrative Officer and the General Manager, Engineering and Public Works, on the terms detailed below, and authorizes the release of DCC reserve funds as set out below and in further detail in the proposed agreements appended to the Bylaws, be introduced and given first, second and third readings.

DCC Reserve Fund Expenditure (4588 Dubbert Street) Bylaw No. 9847

Alexandra Road LP has completed frontage road construction as per their servicing agreement with the City and approved rezoning (RZ 14-656219), and transferred ownership of the dedicated road areas to the City. The fronting roads are included in the Alexandra DCC Program, as identified by Road Segment C4 in Figure 1. The allocated values for the fronting roads under the Alexandra DCC Program are as follows:

- Road Segment C4 (Dubbert Street from Alexandra Road to Tomicki Avenue)
 - Land: \$1,181,877.36
 - Construction: \$182,359.48

The following are the key terms and conditions of the proposed DCC front-end agreement with Alexandra Road LP:

- Alexandra Road LP contributed 50% of the land value and 10% of the construction value for road segment C4 (total value \$609,174.63).
- The City has provided to Alexandra Road LP \$138,888.29 in DCC credits as a refund for their DCC payment, per section 565 of the Local Government Act.

- The maximum compensation payable to the developer through this agreement is \$470,286.34 (\$609,174.63 less \$138,888.29 DCC credits already provided to the developer). This is based on the proportional share road segment C4 represents in the Alexandra DCC Program.
- The agreement is in effect until the earlier of:
 - i. 15 years from the completion date of road construction – March 11, 2031; or
 - ii. the date the City has collected and remitted all applicable payments to Alexandra Road LP, as described in the agreement.
- Initial payment to Alexandra Road LP is based on DCC amounts collected up to December 31, 2017 for the neighbourhood, and the value of Road Segment C4 as a percentage of total Alexandra DCC Program.
- Subsequent payments will occur annually based on annual DCC amounts collected for the neighbourhood, and the value of Road Segment C4 as a percentage of total Alexandra DCC Program.

DCC Reserve Fund Expenditure (4033, 4099 and 4133 Stolberg Street and 9388 Cambie Road)
Bylaw No. 9783

Oris Development (Cambie) Corp. (“Oris”) has completed frontage road construction as per the servicing agreement with the City and approved rezoning (RZ 07-366342) and transferred ownership of the dedicated road areas to the City. The fronting roads are included in the Alexandra DCC Program, as identified by Road Segment C6 in Figure 1. The allocated values for the fronting roads under the Alexandra DCC Program are as follows:

- Road Segment C6 (Stolberg Street from Cambie Road to McKim Way)

Land:	\$1,453,127.91
Construction:	\$224,212.47

The following are the key terms and conditions of the proposed DCC front-end agreement with Oris:

- Oris contributed 100% of the land and construction values for road section C6 (total value \$1,677,340.38).
- The City has provided to Oris \$547,170.47 in DCC credits as a refund for their DCC payment, per section 565 of the Local Government Act.
- The maximum compensation payable to Oris through this agreement is \$1,130,169.91 (\$1,677,340.38 less \$547,170.47 DCC credits already provided to Oris). This is based on the proportional share road segment C6 represents in the Alexandra DCC Program.
- The agreement is in effect until the earlier of:
 - i. 15 years from the completion date of road construction – September 24, 2029; or
 - ii. the date the City has collected and remitted all applicable payments to the developer, as described in the agreement.

- Initial payment to Oris is based on DCC amounts collected up to December 31, 2017 for the neighbourhood, and the value of Road Segment C6 as a percentage of total Alexandra DCC Program.
- Subsequent payments will occur annually based on annual DCC amounts collected for the neighbourhood, and the value of Road Segment C6 as a percentage of total Alexandra DCC Program.

Financial Impact

DCC Reserve Fund Expenditure (4588 Dubbert Street) Bylaw No. 9847

Upon execution of the agreement, initial payment to Alexandra Road LP will be \$105,531.30. Subsequent payments will occur annually based on DCC amounts collected. The maximum compensation payable through this bylaw and agreement is \$470,286.34 and payments will be made from the Alexandra Area Road DCC balance. Compensation is funded from local area DCC amounts collected from other developments in the neighbourhood.

DCC Reserve Fund Expenditure (4033, 4099 and 4133 Stolberg Street and 9388 Cambie Road) Bylaw No. 9783

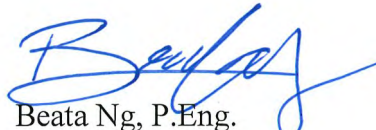
Upon execution of the agreement, initial payment to Oris will be \$125,694.22. Subsequent payments will occur annually based on DCC amounts collected. The maximum compensation payable through this bylaw and agreement is \$1,130,169.91 and payments will be made from the Alexandra Area Road DCC balance. Compensation is funded from local area DCC amounts collected from other developments in the neighbourhood.

Conclusion

The developers for 4588 Dubbert Street and 4133 Stolberg Street have each completed the construction and dedication of their road frontages, which are included in the Alexandra DCC Program, and have requested front-end agreements to recover a portion of their costs. Staff recommend that DCC Reserve Fund Expenditure (4588 Dubbert Street) Bylaw No. 9847 and DCC Reserve Fund Expenditure (4033, 4099 and 4133 Stolberg Street and 9388 Cambie Road) Bylaw No. 9783 be introduced and given first, second and third readings, to authorize the execution of the DCC front-end agreements by the Chief Administrative Officer and the General Manager, Engineering and Public Works and the release of DCC reserve funds as set out in the attached DCC front-end agreements.



Lloyd Bie, P.Eng.
Manager, Engineering Planning
(4075)



Beata Ng, P.Eng.
Project Engineer
(4257)



DCC Reserve Fund Expenditure (4588 Dubbert Street) Bylaw No. 9847

WHEREAS the Council has established a development cost charge reserve fund for road construction in the Alexandra Area (the “DCC Reserve Fund”); and

AND WHEREAS pursuant to sections 566(2) and 566(3) of the *Local Government Act*, Council intends to expend a portion of the monies set aside in the DCC Reserve Fund to reimburse a developer who has built part of the works that form the basis of the calculations for the development cost charges paid into the DCC Reserve Fund;

NOW THEREFORE, The Council of the City of Richmond, enacts as follows:

1. Council authorizes the execution of the DCC Front-End Agreement attached hereto as Schedule “A” by the Chief Administrative Officer and the General Manager, Engineering and Public Works.
2. Council authorizes the expenditure of up to \$470,286.34 (the “expenditure”) from the DCC Reserve Fund on account of Dubbert Street land acquisition and road works, in accordance with the terms of the DCC Front-End Agreement attached hereto as Schedule “A”.
3. Should any of the above expenditure remain unexpended after the expenditure hereby authorized has been made, any unexpended balance shall be returned to the credit of the DCC Reserve Fund.
4. This Bylaw is cited as “DCC Reserve Fund Expenditure (4588 Dubbert Street) Bylaw No. 9847”.

FIRST READING

SECOND READING

THIRD READING

ADOPTED

MAYOR

CORPORATE OFFICER



Schedule “A” to Bylaw 9847

DCC Front-Ender Agreement

(see attached)

DEVELOPMENT COST CHARGE FRONT-ENDER AGREEMENT

ALEXANDRA AREA ROADS DCC PROGRAM

THIS AGREEMENT made as of _____, 2018 (the "Commencement Date").

BETWEEN:

CITY OF RICHMOND

6911 No. 3 Road
Richmond, B.C. V6Y 2C1

(the "**City**")

AND:

ALEXANDRA ROAD LP

1212-450 SW Marine Drive
Vancouver BC
V5X 0C3

(the "**Developer**")

WHEREAS:

- A. Two (2) legal parcels were consolidated to create Lot A (hereinafter defined) pursuant to a subdivision plan filed March 2, 2015 assigned number EPP45057 (the "**Subdivision Plan**");
- B. The two (2) legal parcels referred to in Recital A of this Agreement are legally described as follows:
 - a) East half of Lot 26 Block B Section 34 Block 5 North Range 6 West NWD Plan 1224; and
 - b) West half of Lot 25 Block B Section 34 Block 5 North Range 6 West NWD Plan 1224;
- C. Pursuant to the filing of the Subdivision Plan, certain lands were dedicated as road;
- D. Due to the filing of the Subdivision Plan, the Developer became the registered and beneficial owner of lands legally described as:

Lot A Block B Section 34 Block 5 North Range 6 West NWD Plan EPP4057

("Lot A")

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- E. Lot A was subsequently subdivided by way of strata plan EPS3225;
- F. Pursuant to an unregistered Servicing Agreement dated February 11, 2015 (application SA 14-672672) between the City and the Developer (the **"Servicing Agreement"**), the Developer, has undertaken the construction of certain road works more particularly described in the Servicing Agreement (the **"Road Works"**) and have since transferred ownership of the Road Works, including the dedication of road areas as highway to the City at no cost to the City;
- G. Proposed road works for the Alexandra Area (as described in City of Richmond *Development Cost Charges Imposition Bylaw No. 9499*, as amended from time to time (the **"DCC Bylaw"**)) are contained within the City's Official Community Plan, adopted under Bylaw 7100, for the West Cambie Area;
- H. Section 1.2.2 and Schedule C of the DCC Bylaw provide for supplementary development cost charges in the Alexandra Area in addition to the development cost charges applicable city-wide in Richmond;
- I. The total lands that benefit from the Road Works and are therefore benefiting lands within the Alexandra DCC area, excluding parks, schools and lands owned by the City, are all the lands shown within the dotted outline on Schedule A of this Agreement (the **"Benefiting Lands"**);
- J. The City created the Alexandra Area Road DCC Program such that the owners of the Benefiting Lands shall pay development cost charges to the City when they apply for a subdivision or a building permit to a maximum of \$24,439,792.00 being the total Alexandra Area Road DCC Program value including land and construction for all the north south roads as shown on the attached Schedule A within the dotted line including related signal, turning bays and other related installations;
- K. The City created the Alexandra Area Road DCC Reserve Fund into which it shall deposit the funds received pursuant to the Alexandra Area Road DCC Program;
- L. This Agreement concerns that area labelled "Dubbert Rd" on Schedule A attached hereto between Tomicki Ave and Alexandra Rd (also known as "Road Segment C4").
- M. The allocated value of land acquisition and the Road Works under the Alexandra Area Roads DCC program for Road Segment C4 is \$1,364,236.84 (being land value of \$1,181,877.36 and construction value of \$182,359.48);
- N. The City, as of the date of this Agreement, has provided \$138,888.29 development cost charge credits to the Developer;

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- O. The Developer contributed 50% of the land value for Road Segment C4 by way of Subdivision Plan EPP45057;
- P. The Developer constructed permanent works associated with 10% of the ultimate road configuration, amounting to 10% of the road construction value for Road Segment C4;
- Q. The maximum compensation payable to the Developer under this Agreement is \$470,286.34 (the **"Agreement Value"**), being \$609,174.63 less the \$138,888.29 development cost charge credits already provided to the Developer; and
- R. Council of the City adopted Bylaw 9847 on _____, 2018, authorizing:
 - 1) the parties to enter into this Development Cost Charge Front-ender Agreement pursuant to sections 565 and 566 of the *Local Government Act*, for the provision of the Road Works; and
 - 2) the payment to the Developer of the amounts described in this Agreement from the City's Alexandra Area Roads DCC Reserve Fund, in accordance with this Agreement.

NOW THEREFORE in consideration of the mutual promises contained in this Agreement and for other good and valuable consideration (the receipt and sufficiency of which is hereby acknowledged by the parties), the parties agree as follows:

Term

- 1. The term of this Agreement begins on the Commencement Date and terminates on the earlier of:
 - (a) March 11, 2031 (being 15 years after the Completion Date (hereinafter defined)); and
 - (b) the date the City has collected and remitted all applicable payments to the Developer as described in this Agreement,
 (the **"Term"**).
- 2. The Developer acknowledges and agrees that this Agreement and the obligations of the City under this Agreement terminate on March 11, 2031, even if all applicable Development Cost Charges have not been collected in respect of the Benefiting Lands.
- 3. Despite section 1 of this Agreement, sections 4, 22, 23, 25, 26, and 27 shall survive the expiration or earlier termination of this Agreement

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Representations and Warranties

4. The Developer represents and warrants to the City that:

- (a) the Road Works have been completed in the manner set-out in the Servicing Agreement;
- (b) the Road Works were completed on March 11, 2016 and the City accepted the condition of the Road Works in writing by issuing a Certificate of Completion (the "**Completion Date**");
- (c) the Developer is absolutely entitled to any and all Alexandra Road DCCs (defined in section 9 below) payable pursuant to this Agreement;
- (d) the Developer has not assigned any of its right, title or interest in the Alexandra Road DCCs (hereinafter defined), with respect to the construction of the Road Works;
- (e) the information set out in Schedule A of this Agreement is true and correct;
- (f) as of the date of this Agreement, the actual cost incurred by the Developer to construct the interim and ultimate Road Works, excluding GST, is \$445,000.00;
- (g) the allocated value of land acquisition under the Alexandra Area Roads DCC program for Road Segment C4 is \$1,181,877.36;
- (h) the maximum compensation payable to the Developer under this Agreement from the City's Alexandra Area Roads DCC Reserve Fund is the Developer's Agreement Values (defined above), being \$609,174.63 less \$138,888.29 being development cost charge credits already provided to the Developer;
- (i) the Developer has not received, claimed, demanded or collected money or any other consideration from any owner of the Benefiting Lands for the provision of, or in expectation of the provision of, the Road Works, other than as contemplated by this Agreement; and
- (j) the Developer has not entered into any agreement or legal obligation with any owner of the Benefiting Lands for consideration in any way related to or connected directly or indirectly with the provision of the Road Works.

DCC Front-Ender Works

5. The Developer is solely responsible for the design, engineering and construction of the Road Works and for retaining consultants and entering into any contracts required to

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construct the Road Works, subject to the direction of the City.

6. The following tables set out items and amounts paid for with the collected Alexandra Road DCCs (hereinafter defined) and the payments to the Developer:

Table 1 – Contributions for the Developer

Item	Item Description	Value (\$)
(a)	Total Alexandra Area Road DCC Program value relating to the area outlined in Schedule A, comprising: - land and construction costs for all north-south roads (\$19,285,340) - related signals and turning bays required for the entire area, including arterial road improvements (\$5,154,452)	24,439,792.00
(b)	Road Segment C4 land acquisition and construction DCC value	1,364,236.84
(c)	Developer contribution to land acquisition and construction of Road Segment C4	609,174.63
(d)	% of Developer contribution for Road Segment C4, out of total DCC program = (c)/(a)	2.493%
(e)	Gross Alexandra Area Road DCC's collected, as of December 31, 2017	9,804,235.57
(f)	Portion of DCC collected payable to Developer as of December 31, 2017 = (d)*(e)	244,419.59
(g)	Total DCC credits/front-ender agreement payments already provided to Developer	138,888.29
(h)	The DCC Front-End Agreement initial payment value = (f)-(g)	105,531.30
(i)	Maximum outstanding value of this Front-End Agreement payable to the Developer = (c)-(g)-(h)	364,755.04

7. The Developer has facilitated the design, engineering and construction of the Road Works through the provision of funds as set out in this Agreement.
8. The City is not responsible for financing any of the costs of the Road Works.

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Calculation and Collection of Alexandra Road DCCs

9. In consideration of the land dedication and the completion of the Road Works by the Developer to the satisfaction of the City's General Manager of Engineering and Public Works, without incurring any cost to the City, the City agrees to impose and collect from the owners of the Benefiting Lands the road Development Cost Charges payable by them when they seek to subdivide or obtain a building permit (the "**Alexandra Road DCCs**").
10. The events upon which the City is obliged to impose and collect Alexandra Road DCCs with respect to a parcel within the Benefiting Lands are the earlier of:
 - (a) the approval of a subdivision; and
 - (b) the issuance of a building permit authorizing construction, alteration or extension of a new building or structure,

although, in practice, the City usually collects Development Cost Charges at the time of building permit issuance.
11. The Developer agree that the City is to calculate all Alexandra Road DCCs, and that the City's determination of such amounts is in each case conclusive and binding on the Developer.

Payment for DCC Front-End Works

12. The City shall pay to the Developer the sum of the Developer's Agreement Value, excluding GST, as follows:
 - (a) \$105,531.30 initial payment in accordance with item (h) in the Table 1 in Section 6 of this Agreement; and
 - (b) subsequent payments will be calculated based on a review of items (b) through (i) inclusive of the Table 1 in section 6 of this Agreement and to the extent of the Alexandra Road DCCs collected during the Term from the Benefiting Lands in accordance with sections 9 and 10 of this Agreement.
13. Subject to there being sufficient reserves in the Alexandra Area Road DCC Reserve Fund, the City will, in accordance with the then applicable City policies and procedures, remit to the Developer on or before June 30th of each year of the Term the amounts described in Section 12(b), or such outstanding portion thereof as may be available in the Alexandra Area Road DCC Reserve Fund at such time, based on the City's audited financial statements of the previous fiscal year.

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14. If there are any unpaid payments due to there being insufficient reserves in the City's account designated for this purpose, the City will pay such payments upon being in receipt of sufficient reserves in the City's account designated for this purpose.
15. After the Term has expired, the City shall have no further obligation to the Developer to make any payment pursuant to this Agreement.
16. The Developer acknowledges and agrees that no interest is payable by the City on Alexandra Road DCCs for the period between its receipt by the City and the City's payment to the Developer of the sum of the Developer's Agreement Value.
17. The Developer acknowledges and agrees that the City is not obliged to make any payments under this Agreement except to the extent that the owner of a parcel within the Benefiting Lands has actually paid Alexandra Road DCCs to the City.
18. The Developer acknowledges and agrees that once the City has fully paid out the total Alexandra Area Road DCC Program value (\$24,439,792.00), the City may elect in its sole discretion (subject however to compliance with any City bylaw requirements) to discontinue collecting Alexandra Area Roads DCCs.
19. The Developer acknowledges and agrees that it is possible that the City may not ever fully reimburse the Developer for all its costs in providing the land dedicated for Road and in providing the Road Works. Accordingly, the Developer acknowledges and agrees that it will not make a claim against the City or City Personnel for any lack of full reimbursement for all the Developer's costs in providing the land dedicated for Road and the Road Works.
20. The Developer acknowledges and agrees that the City does not owe the Developer any monies for the cost of the Road Works or for the land dedicated for Road.
21. The Developer shall provide the City from time to time with a current address to which amounts payable under this Agreement may be sent by ordinary mail, if such address is different from the address first set-out above. If the Developer fails to provide such address to the City and amounts sent to the address set out in this Agreement or the most recently provided address are returned to the City, the City may retain such amounts for its own use and is thereafter discharged from any obligation to remit the remaining Alexandra Road DCCs.

Release and Indemnity

22. The Developer hereby releases, waives and agrees not to commence legal proceedings against the City, or its elected officials, officers, employees, agents, or contractors ("**City Personnel**"), from and in respect of any duty, obligation or liability of any of them in way

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connected with any error, omission or act relating to this Agreement, including without limitation, failure to pass any resolution, adopt any bylaw, enter into any agreement, or impose, calculate or collect any Alexandra Road DCCs .

23. The Developer hereby releases, waives and agrees to indemnify and save the City harmless from and against all costs, expenses, damages, claims, demands, actions, suits and liability by whomever brought or made and however arising whether directly or indirectly, from any misrepresentation by the Developer or breach of this Agreement by the Developer.

Assignment

24. The Developer shall not assign or transfer its rights under this Agreement without the City's prior written consent.
25. In the event of the assignment or transfer of the rights of the Developer voluntarily, or by operation of law, the City may pay any benefits accruing under this agreement, after notice, to the assignee where specific assignment is made and consented to, if applicable, or in all other cases, to the successor of the Developer as the City, in its sole discretion, deems entitled to such benefits. In the event of conflicting demands being made on the City for benefits accruing under this agreement, the City may at its option commence an action in interpleader joining any party claiming rights under this agreement, or other parties which the City believes to be necessary or proper, and the City shall be discharged from further liability on paying the person or persons whom the court having jurisdiction over such interpleader action shall determine, and in such action the City shall be entitled to recover its reasonable legal fees and costs, which fees and costs shall constitute a lien upon all funds accrued or accruing pursuant to this agreement and the City shall have a right of set-off in respect of such fees and costs.
26. The Developer acknowledges and agrees that the City is released from any liability under this Agreement by paying amounts payable to the Developer to the assignee(s), transferee(s) or successor(s) considered by the City, in its sole discretion, to be entitled to receive those payments or by paying the amounts payable to the Developer under this Agreement to the person whom the Supreme Court of British Columbia orders in any interpleader proceedings is entitled to receive those amounts, or as otherwise ordered by the Supreme Court of British Columbia.

General Provisions

27. The Developer represents and warrants to the City that:
 - (a) it has the full and complete power, authority and capacity to enter into, execute and deliver this Agreement;

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- (b) all necessary corporate actions and proceedings have been taken to authorize entry into and performance of this Agreement;
 - (c) this Agreement shall be fully and completely binding upon such party in accordance with the terms hereof;
 - (d) neither the execution and delivery, nor the performance of or covenants in, this Agreement breaches any other agreement or obligation or causes default of any other agreement or obligation on the part of such party; and
 - (e) the foregoing representations and warranties shall have force and effect notwithstanding any knowledge on the part of the City whether actual or constructive concerning the status of such party or any other matter whatsoever.
28. Any notice to be given under this Agreement shall be in writing and may be delivered personally or sent by prepaid registered mail. The addresses of the parties for the purpose of notice shall be the addresses set-out in this Agreement. Any party may at any time give notice in writing to another of any change of address.
29. No partnership, joint venture or agency involving the City or the Developer is created by or under this Agreement and the Developer will not have the authority to commit and will not purport to commit the City to the payment of any money to any person.
30. The parties each agree that this Agreement creates only contractual rights and obligations among them and each party by this section agrees that no tort or other duty, obligation or liability is created by or under this Agreement (including any duty of care or fiduciary duty).
31. This Agreement is the entire agreement among the parties, apart from the Servicing Agreement between the Developer and the City, and supersedes and terminates all previous agreements, promises, representations and warranties respecting the subject matter of this Agreement. The City has made no representations, warranties, guarantees, promises, covenants or agreements to or with the Developer other than those in this Agreement and the Servicing Agreement. For certainty, the Developer each acknowledge and agree that the City has not made or given any representations or warranties to the Developer respecting the subject matter of this Agreement.
32. No amendment to this Agreement is valid unless in writing and executed by the parties.
33. Wherever the singular or masculine is used in this Agreement, the same shall be construed as meaning the plural or the feminine or the body corporate or politic where the context or the parties so require.

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34. If any section, or lesser portion of this Agreement is held invalid by a court of competent jurisdiction, the invalid portion shall be severed and the invalidity of such section or portion shall not affect the validity of the remainder.
35. Time is of the essence of this Agreement.
36. This Agreement shall enure to the benefit of and be binding upon the parties, their respective heirs, executors, administrators, successors and permitted assigns.
37. Nothing contained or implied in this Agreement shall fetter in any way the discretion of the City or the Council of the City. Further, nothing contained or implied in this Agreement shall derogate from the obligation of the Developer under any other agreement with the City or, if the City so elects, prejudice or affect the City's rights, powers, duties or obligation in the exercise of its functions pursuant to the *Community Charter* or the *Local Government Act*, as amended or replaced from time to time, or act to fetter or otherwise affect the City's discretion, and the rights, powers, duties and obligations of the City under all public and private statutes, by-laws, orders and regulations, which may be, if the City so elects, as fully and effectively exercised as if this Agreement had not been executed and delivered by the parties.
38. The laws of British Columbia are to govern its interpretation and enforcement and each of the City and the Developer accepts the jurisdiction of the courts of British Columbia. If a party to this Agreement consists of more than one person, firm, or corporation, the covenants and obligations of such party under this Agreement shall be joint and several.
39. This Agreement may be signed by the parties hereto in counterparts and by facsimile or pdf email transmission, each such counterpart, facsimile or pdf email transmission copy shall constitute an original document and such counterparts, taken together, shall constitute one and the same instrument.

IN WITNESS WHEREOF the parties have set their hands and seals on the day and year first above written.

CITY OF RICHMOND

by its authorized signatory:

George Duncan
Chief Administrative Officer

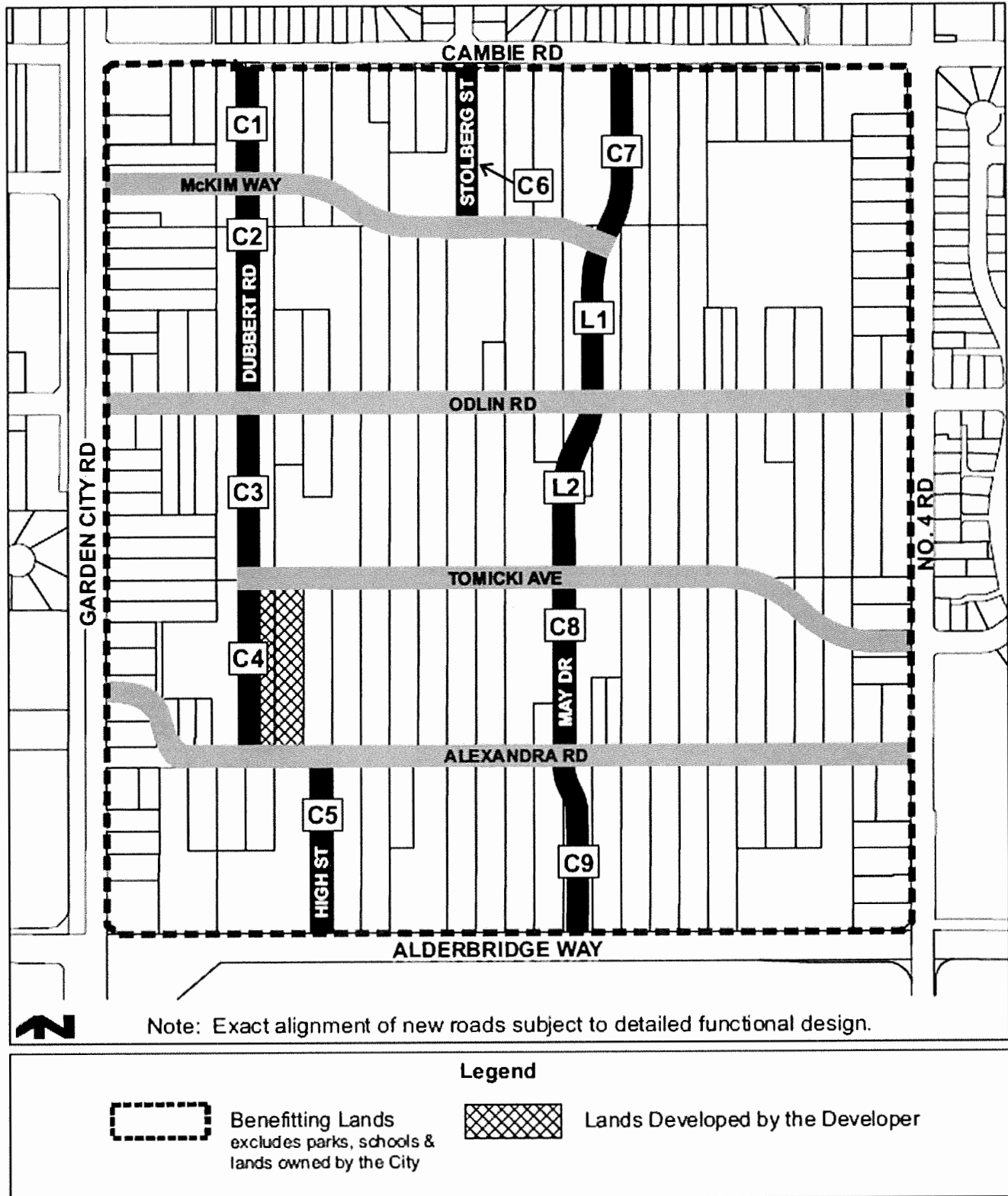
Robert Gonzalez
General Manager, Engineering & Public Works

ALEXANDRA ROAD LP,
by its General Partner,
ALEXANDRA ROAD GP INC.
by its authorized signatory:

Print Name:
Print Title:

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Schedule A



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**DCC Reserve Fund Expenditure (4033, 4099 and 4133 Stolberg Street
and 9388 Cambie Road) Bylaw No. 9783**

WHEREAS the Council has established a development cost charge reserve fund for road construction in the Alexandra Area (the “DCC Reserve Fund”); and

AND WHEREAS pursuant to sections 566(2) and 566(3) of the *Local Government Act*, Council intends to expend a portion of the monies set aside in the DCC Reserve Fund to reimburse a developer who has built part of the works that form the basis of the calculations for the development cost charges paid into the DCC Reserve Fund;

NOW THEREFORE, The Council of the City of Richmond, enacts as follows:

1. Council authorizes the execution of the DCC Front-End Agreement in substantially similar form to that attached hereto as Schedule “A” by the Chief Administrative Officer and the General Manager, Engineering and Public Works.
2. Council authorizes the expenditure of up to \$1,130,169.91 (the “expenditure”) from the DCC Reserve Fund on account of Stolberg Street land acquisition and road works, in accordance with the terms of the DCC Front-End Agreement attached hereto as Schedule “A”.
3. Should any of the above expenditure remain unexpended after the expenditure hereby authorized has been made, any unexpended balance shall be returned to the credit of the DCC Reserve Fund.
4. This Bylaw is cited as “DCC Reserve Fund Expenditure (4033, 4099 and 4133 Stolberg Street and 9388 Cambie Road) Bylaw No. 9783”.

FIRST READING

SECOND READING

THIRD READING

ADOPTED

CITY OF RICHMOND
APPROVED for content by originating dept.
APPROVED for legality by Solicitor

MAYOR

CORPORATE OFFICER

Schedule "A" to Bylaw 9783

DCC Front-Ender Agreement

(see attached)

DEVELOPMENT COST CHARGE FRONT-ENDER AGREEMENT

ALEXANDRA AREA ROADS DCC PROGRAM

THIS AGREEMENT made as of June____, 2018 (the “**Commencement Date**”).

BETWEEN:

CITY OF RICHMOND

6911 No. 3 Road
Richmond, B.C. V6Y 2C1

(the “**City**”)

AND:

ORIS DEVELOPMENT (CAMBIE) CORP.

Incorporation No. BC0786708
12235 No. 1 Road
Richmond, B.C. V7E 1T6

(“**Oris**”)

AND:

S-232 HOLDINGS LTD.

Incorporation No. BC0861890
215-8171 Cook Road
Richmond, B.C. V6Y 3T8

(“**S-232**”)

(Oris and S-232 are together referred to as the “**Developers**”)

WHEREAS:

- A. Three (3) legal parcels were consolidated to create Lot A (hereinafter defined) pursuant to a subdivision plan filed September 28, 2009 assigned number BCP42345 (the “**Subdivision Plan**”);
- B. The three (3) legal parcels referred to in Recital A of this Agreement are legally described as follows as follows:
 - a) PID:004 869 745 Lot 32 Section 34 Block 5 North Range 6 West NWD Plan 25359;
 - b) PID:003 526 828 Lot 61 Section 34 Block 5 North Range 6 West NWD Plan 50506;
and
 - c) PID:003 526 220 Lot 62 Section 34 Block 5 North Range 6 West NWD Plan 50506;

- C. Three (3) legal parcels were consolidated to create Lot B (hereinafter defined) pursuant the filing of the Subdivision Plan;
- D. The three (3) legal parcels referred to in Recital C of this agreement are legally described as follows as follows:
 - a) PID:012 030 619 East Half Lot 8 Bl "A" Section 34 Block 5 North Range 6 West NWD Plan 1224;
 - b) PID:001 035 479 The East Half Lot 7 Bl "A" Section 34 Block 5 North Range 6 West NWD Plan 1224; and
 - c) PID:003 483 681 West Half Lot 8 Bl "A" Section 34 Block 5 North Range 6 West NWD Plan 1224;
- E. Pursuant to the filing of the Subdivision Plan, certain lands were dedicated as road, principally from the lots referred to in Recital B of this Agreement;
- F. Due to the filing of the Subdivision Plan, Oris became the registered and beneficial owner of lands legally described as:

PID: 028-092-082 Lot A, Section 34, Block 5 North, Range 6 West, New Westminster District, Plan BCP42345

(**"Lot A"**);
- G. Due to the filing of the Subdivision Plan, S-8070 Holdings Ltd. Incorporation Number 638403 (**"S-8070"**) became the registered and beneficial owner of lands legally described as:

PID: 028-092-112 Lot B, Section 34, Block 5 North, Range 6 West, New Westminster District, Plan BCP42345

(**"Lot B"**);
- H. On September 22, 2009, S-232 Holdings Ltd. incorporation number BC0345150 and S-8070 amalgamated to create S-232 Holdings Ltd. under incorporation number BC0861890;
- I. On December 1, 2009, the title to Lot B in the name of S-8070 was cancelled;
- J. On December 1, 2009, the title to Lot B was raised in the name of S-232 Holdings Ltd. (**"S-232"**);
- K. Pursuant to an unregistered Servicing Agreement dated September 25, 2009

(application SA 08-434616) between the City and the Developers (the “**Servicing Agreement**”), the Developers agreed, at the Developers’ expense, to undertake the construction of certain road works more particularly described in the Servicing Agreement (the “**Road Works**”) and to transfer ownership of the Road Works, including the dedication of road areas as highway, following completion thereof to the City at no cost to the City (the “**Road Dedication**”);

- L. The Road Works were completed in the manner set out in the Servicing Agreement to the satisfaction of the City’s General Manager of Engineering and Public Works on September 24, 2014 (the “**Completion Date**”);
- M. The City has accepted the condition of the Road Works and provided written evidence of such acceptance by issuing a Certificate of Completion to the Developers;
- N. The Road Dedication has been completed;
- O. While Oris and S-8070 were together defined as the developer in the Servicing Agreement and although S-232 is the successor in interest to S-8070, Oris solely facilitated the design, engineering and construction of the Road Works and the completion of the Road Dedication, and paid the costs thereof;
- P. Proposed road works for the Alexandra Area (as described in City of Richmond *Development Cost Charges Imposition Bylaw No. 9499*, as amended from time to time (the “**DCC Bylaw**”)) are contained within the City’s Official Community Plan, adopted under Bylaw 7100, for the West Cambie Area;
- Q. Section 1.2.2 and Schedule C of the DCC Bylaw provide for supplementary development cost charges in the Alexandra Area in addition to the development cost charges applicable city-wide in Richmond;
- R. The total lands that benefit from the Road Works and are therefore benefiting lands within the Alexandra Area as described in the DCC Bylaw, excluding parks, schools and lands owned by the City, are all the lands shown within the dotted outline on Schedule A of this Agreement (the “**Benefiting Lands**”);
- S. The City created the Alexandra Area Road DCC Program such that the owners of the Benefiting Lands shall pay development cost charges to the City when they apply for a subdivision or a building permit to a maximum of \$24,439,792.00, being the total Alexandra Area Road DCC Program value including land and construction for all the north south roads as shown on the attached Schedule A within the dotted line including related signal, turning bays and other related installations;
- T. The City created the Alexandra Area Road DCC Reserve Fund into which it shall deposit the funds received pursuant to the Alexandra Area Road DCC Program;

- U. This Agreement concerns the area labelled as “Stolberg Street” on Schedule A attached hereto (such area is also known as “Road Segment C6”) (“**Stolberg Street**”) and is being entered into for the purpose of compensating Oris, as front-ending developer, for the cost of carrying out the Road Dedication and the Road Works in the Alexandra Area pursuant to the Servicing Agreement by paying to Oris as development cost charge credits (the “**DCC Credits**”) the Alexandra Road DCCs (as hereinafter defined in Section 9) amounts collected by the City under the Alexandra Area Road DCC Program, up to a maximum of the Total Eligible DCC Program Amount (as hereinafter defined in Recital V);
- V. The total value of the DCC Credits payable to Oris, being the allocated value of the Road Works and the Road Dedication, under the Alexandra Area Roads DCC program for Stolberg Street is \$1,677,340.38 (being land value of \$1,453,127.91 and construction value of \$224,212.47) (the “**Total Eligible DCC Program Amount**”);
- W. The City, as of the date of this Agreement, has paid \$547,170.47 (the “**Paid DCC Credit Amount**”) in DCC Credits to Oris under the City’s DCC Form 20120005 and DCC Form 6819;
- X. The maximum compensation payable to Oris under this Agreement from the City’s Alexandra Area Roads DCC Reserve Fund is \$1,130,169.91 (the “**Agreement Value**”), being the Total Eligible DCC Program Amount less the Paid DCC Credit Amount; and
- Y. Council of the City adopted Bylaw 9783, authorizing:
 - 1) the parties to enter into this Development Cost Charge Front-ender Agreement pursuant to Sections 565 and 566 of the *Local Government Act*, for the provision of the Road Works; and
 - 2) the payment to Oris of the Agreement Value from the City’s Alexandra Area Roads DCC Reserve Fund, in accordance with this Agreement.

NOW THEREFORE in consideration of the mutual promises contained in this Agreement and for other good and valuable consideration (the receipt and sufficiency of which is hereby acknowledged by the parties), the parties agree as follows:

Term

- 1. The term of this Agreement begins on the Commencement Date and terminates on the earlier of:
 - (a) September 24, 2029 (being 15 years after the Completion Date (hereinafter defined)); and
 - (b) the date the City has collected and remitted all applicable payments to Oris as described in this Agreement,

(the “Term”).

2. The Developers acknowledge and agree that this Agreement and the obligations of the City under this Agreement terminate on September 24, 2029, even if all applicable Alexandra Road DCCs have not been collected in respect of the Benefiting Lands.
3. Despite Section 1 of this Agreement, Sections 4, 22, 23, 25, 26, 27, 28 and 29 shall survive the expiration or earlier termination of this Agreement

Representations and Warranties

4. The Developers represent and warrant to the City that:
 - (a) Oris is absolutely entitled to any and all DCC Credits and the Agreement Value payable by the City pursuant to this Agreement;
 - (b) Neither Oris nor S-232 has assigned any of its right, title or interest in the DCC Credits or the Agreement Value;
 - (c) the information set out in Schedule A of this Agreement is true and correct;
 - (d) the Developers have not received, claimed, demanded or collected money or any other consideration from any owner of the Benefiting Lands for the provision of, or in expectation of the provision of, the Road Works, other than as contemplated by this Agreement; and
 - (e) the Developers have not entered into any agreement or legal obligation with any owner of the Benefiting Lands for consideration in any way related to or connected directly or indirectly with the provision of the Road Works.
5. Oris represents and warrants to the City that, as of the date of this Agreement, the actual cost incurred by Oris to construct the Road Works, excluding GST, is \$713,182.00.
6. S-232 represents and warrants to Oris and the City that:
 - (a) S-232 did not provide any land dedicated for Stolberg Road or contribute any money towards the Road Works; and
 - (b) S-232 has no right, title or interest whatsoever in the Agreement Value or the DCC Credits in respect of the Road Dedication or the completed Road Works and hereby waives any entitlement to the Agreement Value and the DCC Credits.

DCC Front-End Works

7. The following table sets out the items and amounts used to calculate the Agreement

Value payable by the City from the City's account designated for the Alexandra Road DCCs (the "**Alexandra Area Road DCC Reserve Fund**") to Oris for the front-end works it has performed:

Table 1 – Contributions for the Developers

Item	Item Description	Value (\$)
(a)	Total Alexandra Area Road DCC Program value relating to the area shown outlined in broken bold on Schedule A, comprising: <ul style="list-style-type: none"> - land and construction costs for all north-south roads (\$19,285,340.00), and - related signals and turning bays required for the entire area, including arterial road improvements (\$5,154,452.00) 	24,439,792.00
(b)	Stolberg Street (Road Segment C6) land and construction DCC value	1,677,340.38
(c)	Stolberg Street (Road Segment C6) value as a percentage of total Alexandra Area Road DCC Program value = (b)/(a)	6.863%
(d)	Gross Alexandra Area Road DCC's collected to December 31, 2017	9,804,235.57
(e)	Portion of DCC collected payable to Oris on December 31, 2017 = (c)x(d)	672,864.69
(f)	Total DCC Credits/Front-End Agreement Payments already provided to Oris	547,170.47
(g)	The DCC Front-End Agreement Initial Payment Value = (e)-(f).	125,694.22
(h)	The maximum outstanding value of this Front-End Agreement payable to the Oris = (b)-(f)-(g)	1,004,475.69

8. The City is not responsible for financing any of the costs of the Road Works.

Calculation and Collection of Alexandra Road DCCs

9. In consideration of the Road Dedication and completion of the Road Works by Oris, the City agrees, without incurring any cost to the City, to impose and collect from the owners of the Benefiting Lands the road development cost charges payable by them when they seek to subdivide or obtain a building permit (the "**Alexandra Road DCCs**") and deposit such amounts into the Alexandra Road DCC Reserve Fund.
10. The events upon which the City is obliged to impose and collect Alexandra Road DCCs with respect to a parcel within the Benefiting Lands are the earlier of:

- (a) the approval of a subdivision; and
- (b) the issuance of a building permit authorizing construction, alteration or extension of a new building or structure,

although, in practice, the City usually collects development cost charges at the time of building permit issuance.

11. The Developers agree that the City is to calculate all Alexandra Road DCCs, and that the City's determination of such amounts is in each case conclusive and binding on the Developers.

Payment for DCC Front-End Works

12. The City shall pay to Oris the sum of the Agreement Value, excluding GST, as follows:
 - (a) an initial payment of \$125,694.22, such amount being the DCC Front-End Agreement Payment Value specified in item (g) of Table 1 in Section 7 of this Agreement, within thirty (30) business day of full execution of this Agreement; and
 - (b) the \$1,004,475.69 balance of the Agreement Value, such amount being the value specified in item (h) of Table 1 in Section 7 of this Agreement, will be paid as and to the extent that Alexandra Road DCCs are collected during the Term from the Benefiting Lands in accordance with Sections 9, 10 and 21 of this Agreement.
13. Subject to there being sufficient reserves in the Alexandra Area Road DCC Reserve Fund, the City will, in accordance with the then applicable City policies and procedures, remit to Oris on or before June 30th of each year of the Term the amount described in Section 12(b), or such outstanding portion thereof as may be available in the Alexandra Area Road DCC Reserve Fund at such time, based on the City's audited financial statements for the previous year.
14. If there are any unpaid payments due to there being insufficient reserves in the Alexandra Area Road DCC Reserve Fund, the City will pay such payments upon being in receipt of sufficient reserves in the Alexandra Area Road DCC Reserve Fund.
15. After the Term has expired, the City shall have no further obligation to Oris to make any payment pursuant to this Agreement.
16. Oris acknowledges and agrees that no interest is payable by the City on Alexandra Road DCCs for the period between their receipt by the City and their payment to Oris to the sum of the Agreement Value.
17. The Developers acknowledge and agree that the City is not obliged to make any payments under this Agreement except to the extent that the owner of a parcel within the Benefiting Lands has actually paid Alexandra Road DCCs to the City.

18. The Developers acknowledge and agree that once the City has collected the full Alexandra Area Road DCC Program value (\$24,439,792.00), the City may elect in its sole discretion (subject however to compliance with any City bylaw requirements) to discontinue collecting Alexandra Area Roads DCCs.
19. The Developers acknowledge and agree that it is possible that the City may not ever fully reimburse Oris for all its costs in providing the Road Dedication and in providing the Road Works. Accordingly, the Developers acknowledge and agree that they will not make a claim against the City or City Personnel for any lack of full reimbursement for all the Developers' costs in providing the Road Dedication and the Road Works.
20. Oris shall provide the City from time to time with a current address(es) to which amounts payable under this Agreement may be sent by ordinary mail, if such address is different from the addresses first set-out above. If Oris fails to provide such address to the City and any amount sent to the address set out in this Agreement or the most recently provided address is returned to the City, the City will hold such money for Oris until such time as Oris provides the City with a current address (at which time the City will then pay such funds to Oris) or until expiry of the Term. After expiry of the Term, the City may retain such returned amounts for its own use and is thereafter discharged from any obligation to remit same to Oris.
21. Subject to the right of assignment set out in Section 24, the Developers direct that the amounts payable to the Developers pursuant to this Agreement from the City's Alexandra Area Roads DCC Reserve Fund be paid as follows:
 - a) To Oris: 6.863% of whatever amounts the City collects each year of the Term in connection with the Alexandra Road DCCs (such amounts collected determined in the City's sole discretion) to a total maximum value of \$1,004,475.69; and
 - b) To S-232: 0% of whatever amounts the City collects each year of the Term in connection with the Alexandra Road DCCs (such amounts collected determined in the City's sole discretion), being \$0.00.

Release and Indemnity

22. The Developers hereby jointly and severally release, waive and agree not to commence legal proceedings against the City, or its elected officials, officers, employees, agents, or contractors ("**City Personnel**"), from and in respect of any duty, obligation or liability of any of them in way connected with any error, omission or act relating to this Agreement, including without limitation, failure to pass any resolution, adopt any bylaw, enter into any agreement, or impose, calculate or collect any Alexandra Road DCCs .
23. The Developers hereby jointly and severally release, waive and agree to indemnify and save the City harmless from and against all costs, expenses, damages, claims, demands,

actions, suits and liability by whomever brought or made and however arising whether directly or indirectly, from any misrepresentation by the Developers or breach of this Agreement by the Developers.

Assignment

24. Neither Developer shall assign or transfer its rights under this Agreement without the City's prior written consent. Notwithstanding the foregoing, either Developer may assign or transfer some or all of its rights under this Agreement to the other Developer upon written notice to the City.
25. In the event of the assignment or transfer of the rights of Oris voluntarily, or by operation of law, the City may pay any benefits accruing under this agreement, after notice, to the assignee where specific assignment is made and consented to, if applicable, or in all other cases, to the successor of Oris as the City, in its sole discretion, deems entitled to such benefits. In the event of conflicting demands being made on the City for benefits accruing under this agreement, the City may at its option commence an action in interpleader joining any party claiming rights under this agreement, or other parties which the City believes to be necessary or proper, and the City shall be discharged from further liability on paying the person or persons whom the court having jurisdiction over such interpleader action shall determine, and in such action the City shall be entitled to recover its reasonable legal fees and costs, which fees and costs shall constitute a lien upon all funds accrued or accruing pursuant to this agreement and the City shall have a right of set-off in respect of such fees and costs.
26. In the event of the assignment or transfer of the rights of S-232 voluntarily, or by operation of law, the City may pay any benefits accruing under this agreement, after notice, to the assignee where specific assignment is made and consented to, or in all other cases, to the successor of S-232 as the City, in its sole discretion, deems entitled to such benefits. In the event of conflicting demands being made on the City for benefits accruing under this agreement, the City may at its option commence an action in interpleader joining any party claiming rights under this agreement, or other parties which the City believes to be necessary or proper, and the City shall be discharged from further liability on paying the person or persons whom the court having jurisdiction over such interpleader action shall determine, and in such action the City shall be entitled to recover its reasonable legal fees and costs, which fees and costs shall constitute a lien upon all funds accrued or accruing pursuant to this agreement and the City shall have a right of set-off in respect of such fees and costs.
27. Oris and S-232 acknowledge and agree that the City is released from any liability under this Agreement by paying amounts payable to Oris and/or S-232 to the assignee(s), transferee(s) or successor(s) considered by the City, in its sole discretion, to be entitled to receive those payments or by paying the amounts payable to Oris and/or S-232 under

this Agreement to the person whom the Supreme Court of British Columbia orders in any interpleader proceedings is entitled to receive those amounts, or as otherwise ordered by the Supreme Court of British Columbia.

General Provisions

28. Oris represents and warrants to the City that:

- (a) it has the full and complete power, authority and capacity to enter into, execute and deliver this Agreement;
- (b) all necessary corporate actions and proceedings have been taken to authorize entry into and performance of this Agreement;
- (c) this Agreement shall be fully and completely binding upon such party in accordance with the terms hereof;
- (d) neither the execution and delivery, nor the performance of or covenants in, this Agreement breaches any other agreement or obligation or causes default of any other agreement or obligation on the part of such party; and
- (e) the foregoing representations and warranties shall have force and effect notwithstanding any knowledge on the part of the City whether actual or constructive concerning the status of such party or any other matter whatsoever.

29. S-232 represents and warrants to the City that:

- (a) it has the full and complete power, authority and capacity to enter into, execute and deliver this Agreement;
- (b) all necessary corporate actions and proceedings have been taken to authorize entry into and performance of this Agreement;
- (c) this Agreement shall be fully and completely binding upon such party in accordance with the terms hereof;
- (d) neither the execution and delivery, nor the performance of or covenants in, this Agreement breaches any other agreement or obligation or causes default of any other agreement or obligation on the part of such party; and
- (e) the foregoing representations and warranties shall have force and effect notwithstanding any knowledge on the part of the City whether actual or constructive concerning the status of such party or any other matter whatsoever.

30. Any notice to be given under this Agreement shall be in writing and may be delivered personally or sent by prepaid registered mail. The addresses of the parties for the purpose of notice shall be the addresses set-out in this Agreement. Any party may at any time give notice in writing to another of any change of address.
31. No partnership, joint venture or agency involving the City or Oris or S-232 is created by or under this Agreement and neither Oris nor S-232 will have the authority to commit and will not purport to commit the City to the payment of any money to any person.
32. The parties each agree that this Agreement creates only contractual rights and obligations among them and each party by this section agrees that no tort or other duty, obligation or liability is created by or under this Agreement (including any duty of care or fiduciary duty).
33. This Agreement is the entire agreement among the parties, apart from the Servicing Agreement between the Developers and the City, and supersedes and terminates all previous agreements, promises, representations and warranties respecting the subject matter of this Agreement. The City has made no representations, warranties, guarantees, promises, covenants or agreements to or with the Developer or S-232 other than those in this Agreement and the Servicing Agreement. For certainty, Oris and S-232 each acknowledge and agree that the City has not made or given any representations or warranties to Oris and/or S-232 respecting the subject matter of this Agreement.
34. No amendment to this Agreement is valid unless in writing and executed by the parties.
35. Wherever the singular or masculine is used in this Agreement, the same shall be construed as meaning the plural or the feminine or the body corporate or politic where the context or the parties so require.
36. If any Section, or lesser portion of this Agreement is held invalid by a court of competent jurisdiction, the invalid portion shall be severed and the invalidity of such Section or portion shall not affect the validity of the remainder.
37. Time is of the essence of this Agreement.
38. This Agreement shall enure to the benefit of and be binding upon the parties, their respective heirs, executors, administrators, successors and permitted assigns.
39. Nothing contained or implied in this Agreement shall fetter in any way the discretion of the City or the Council of the City. Further, nothing contained or implied in this Agreement shall derogate from the obligation of Oris or S-232 under any other agreement with the City or, if the City so elects, prejudice or affect the City's rights, powers, duties or obligation in the exercise of its functions pursuant to the *Community*

Charter or the Local Government Act, as amended or replaced from time to time, or act to fetter or otherwise affect the City's discretion, and the rights, powers, duties and obligations of the City under all public and private statutes, by-laws, orders and regulations, which may be, if the City so elects, as fully and effectively exercised as if this Agreement had not been executed and delivered by the parties.

40. The laws of British Columbia are to govern its interpretation and enforcement and each of the City and the Developer accepts the jurisdiction of the courts of British Columbia. If a party to this Agreement consists of more than one person, firm, or corporation, the covenants and obligations of such party under this Agreement shall be joint and several.
41. This Agreement may be signed by the parties hereto in counterparts and by facsimile or pdf email transmission, each such counterpart, facsimile or pdf email transmission copy shall constitute an original document and such counterparts, taken together, shall constitute one and the same instrument.

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IN WITNESS WHEREOF the parties have set their hands and seals on the day and year first above written.

CITY OF RICHMOND

by its authorized signatory:

George Duncan
Chief Administrative Officer

Robert Gonzalez
General Manager, Engineering & Public Works

ORIS DEVELOPMENT (CAMBIE) CORP.

by its authorized signatory:

Print Name:
Print Title:

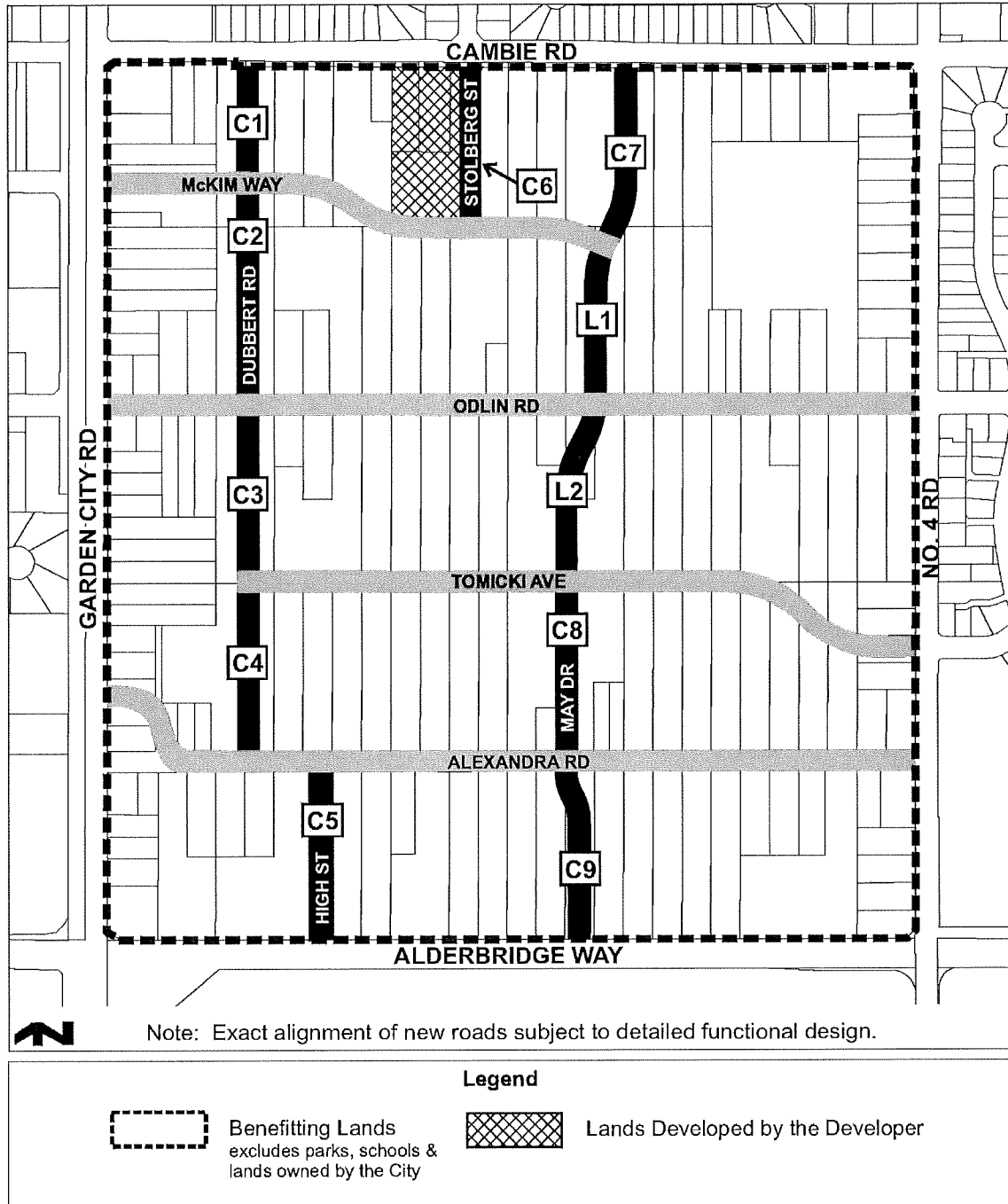
S-232 HOLDINGS LTD.

by its authorized signatory:

Print Name:
Print Title:

SCHEDULE "A"

Schedule A





City of Richmond

Report to Committee

To: Public Works and Transportation Committee
From: John Irving, P.Eng, MPA
Director, Engineering
Re: **Proposed 2019 Paving Program**

Date: September 14, 2018
File:

Staff Recommendation

That the staff report titled, "Proposed 2019 Paving Program," dated September 14, 2018, from the Director, Engineering be received for information.

John Irving, P.Eng, MPA
Director, Engineering
(604-276-4140)

Att. 3

REPORT CONCURRENCE		
ROUTED TO: Roads & Construction	CONCURRENCE <input checked="" type="checkbox"/>	CONCURRENCE OF GENERAL MANAGER
REVIEWED BY STAFF REPORT / AGENDA REVIEW SUBCOMMITTEE	INITIALS: 	APPROVED BY CAO

Staff Report

Origin

This report supports Council's 2014-2018 Term Goal #6 Quality Infrastructure Networks:

Continue diligence towards the development of infrastructure networks that are safe, sustainable, and address the challenges associated with aging systems, population growth, and environmental impact.

As in previous years, staff are presenting the annual paving program report for information purposes. Staff propose to tender this program early to realize favourable asphalt pricing.

Background

The paving program is required to maintain the City's road network to current operating levels as well as reduce the need for costly repairs. Staff have developed a prioritized list of locations that will be included in the 2019 Paving Program.

Analysis

The scope of work includes the milling and paving of roads and asphalt surfaces in priority order as identified by the City's Pavement Management System and staff. This also includes preparatory work such as curb and gutter repairs. The Pavement Management System software takes into account items such as the age, structure and current condition of the road. Updated pavement deflection data has been gathered on an assortment of road types (arterial roads, the TransLink Major Road Network, recently resurfaced segments, and sections with substantial surface cracking) to ensure that the Pavement Management System model results are accurate. The data is currently being analyzed, and the model being updated.

Included in Attachment 1 is a list of the primary paving sites included in the 2019 Paving Program. As with past years, it is possible that identified paving locations cannot be completed due to conflict with development projects that are not known at this time. Should the seasonal paving restrictions permit, any deferred primary paving locations would be replaced with the secondary paving locations. These secondary locations are listed in Attachment 2. Two maps of the proposed paving sites (Richmond West and Richmond East) are included in Attachment 3.

In 2018, the primary locations at Alderbridge Way (9000 Block) and Horseshoe Way (No. 5 Road to Coppersmith Way) were deferred to 2019 so that they could be co-ordinated with paving on adjacent locations. These were replaced with the secondary location Bridgeport Way (Shell Road to Simpson Road). All other 2018 primary locations will be completed with funding from the previous paving program.

In most years, some paving work is required to address unforeseen road condition issues that arise during the year, such as settling utility trenches. These are added to the paving program throughout the course of the year. Since the specific locations are not known at this time, they are not shown on the attached location maps.

Prior to 2018 achieving contractor completion of the paving program within the dates specified in the contract had been an ongoing issue. The 2018 Paving Program included a provision for schedule based liquidated damages, resulting in improved responsiveness from the paving contractor. This clause will be included in the 2019 paving tender to help ensure timely completion of the paving program.

The tender for the 2019 Paving Program is scheduled to be issued to the market in November 2018.

The 2019 Paving Program also includes an amendment to the City's standard tendering practices that reflects upon the City's environmental initiatives and allows for the use of recycled asphalt. The successful bidder will be encouraged to employ sustainable methodologies, practices and materials that would assist in reducing harmful emissions, in direct alignment with the City's sustainability goals. The tender will also note that the contract award is subject to approval of the 2019 Capital Budget by Council.

Financial Impact

Proposed funding for the 2019 Paving Program has been submitted as part of the 2019 Capital Budget as follows:

Proposed Funding	Amount (\$)
2019 Annual Asphalt Re-Paving Program – MRN	\$ 1,150,560
2019 Annual Asphalt Re-Paving Program – Non-MRN	\$ 3,131,100
Total Proposed Funding	\$ 4,281,660

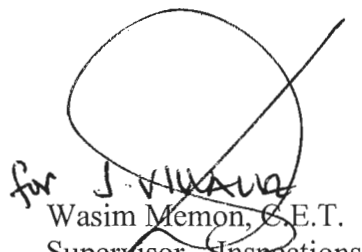
Award of the 2019 Paving Program will occur once the 2019 Capital Budget is approved by Council.

Conclusion

The procurement process for the 2019 Paving Program is underway. Contract award and commencement of paving will occur once the 2019 Capital Budget is approved by Council.



Eric Sparolin, P. Eng.
Acting Manager,
Engineering Design & Construction
(604-247-4915)



for J. Memon
Wasim Memon, S.E.T.
Supervisor – Inspections
(604-247-4189)

MC:mc

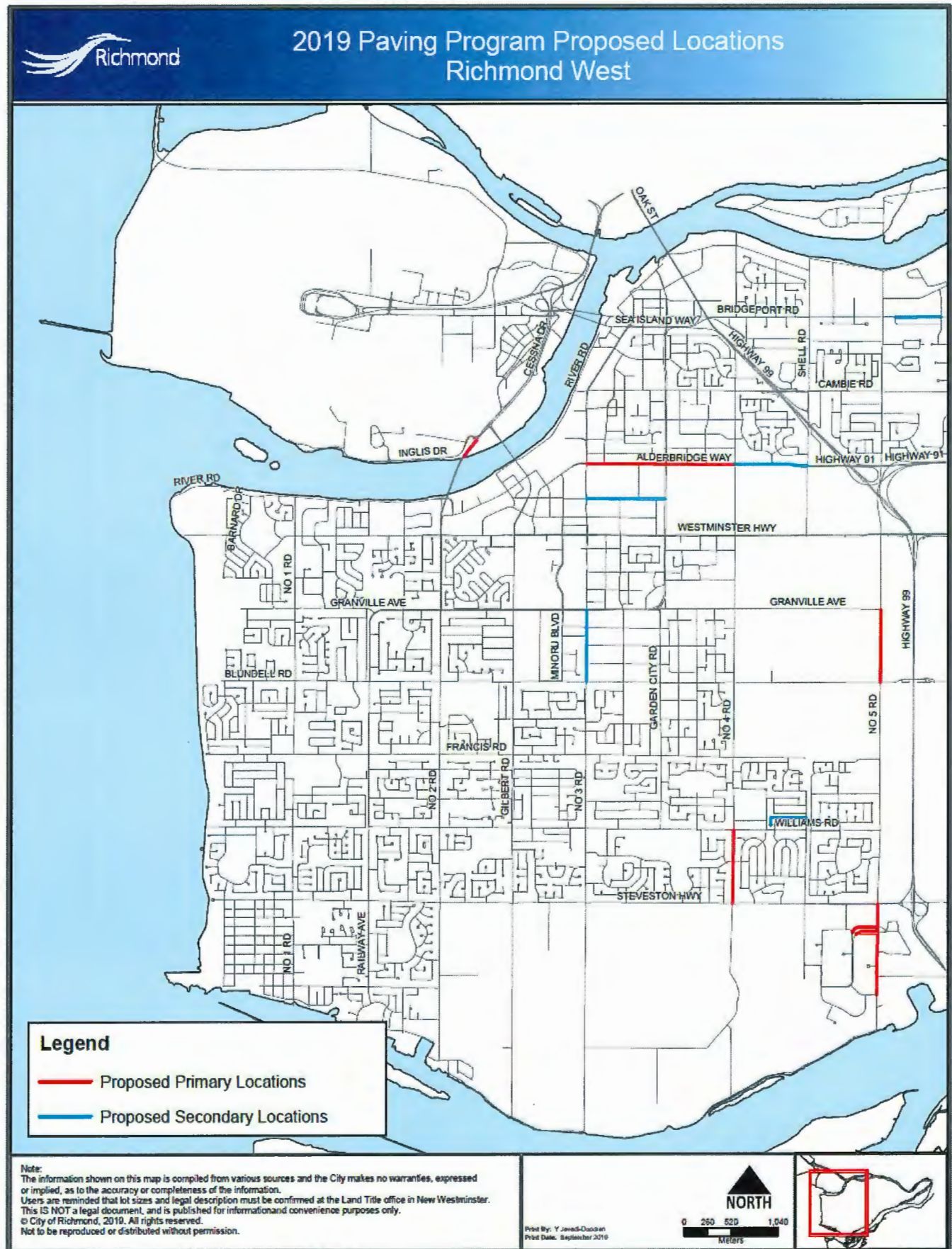
- Att. 1: 2019 Paving Program – Primary Locations
2: 2019 Paving Program – Secondary Locations
3: 2019 Paving Program Proposed Locations – Richmond West and Richmond East

2019 PAVING PROGRAM – PRIMARY LOCATIONS

Location	Road Type
Alderbridge Way (8000 Block)	MRN
Alderbridge Way (9000 Block)	MRN
Bridgeport Road (Viking Way to No.6 Road)	Non-MRN
Horseshoe Way (No. 5 Road to Coppersmith Way)	Non-MRN
No.4 Road (10000 Block)	Non-MRN
No.5 Road (7000 Block)	Non-MRN
No.5 Road (11000 Block)	Non-MRN
No.5 Road (12000 Block)	Non-MRN
Russ Baker Way (No.2 Road Bridge to Inglis Drive)	MRN
Westminster Highway (Smith Crescent to Boundary Road)	MRN

2019 PAVING PROGRAM – SECONDARY LOCATIONS

Location	Road Type
Alderbridge Way (10000 Block)	MRN
Anahim Lane (Aragon Lane to Shell Road)	Non-MRN
Blundell Road (17000 Block)	Non-MRN
Blundell Road (18000 Block)	Non-MRN
Bridgeport Road (Vickers Way to Sweden Way)	MRN
Fraserwood Way (Fraserwood Place to Dyke Road)	Non-MRN
Lansdowne Road (8000 Block)	Non-MRN
No. 3 Road (7000 Block)	Non-MRN
No. 6 Road (Westminster Highway to Francis Road Corridor)	Non-MRN
No. 6 Road (Bridgeport Road to River Road)	Non-MRN








City of Richmond



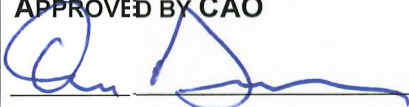
Report to Committee

To: Public Works and Transportation Committee **Date:** October 11, 2018
From: John Irving, P.Eng. MPA **File:** 10-6060-01/2018-Vol
Director, Engineering 01
Re: **2018 Submission to the Investing in Canada Infrastructure Program Green
Infrastructure – Environmental Quality Sub-Stream:
Hamilton Area Sanitary Sewer and Pump Station**

Staff Recommendation

1. That the submission to the Investing in Canada Infrastructure Program Green Infrastructure – Environmental Quality Sub-Stream requesting funding for up to 73.33% of the \$1,700,000 cost for the Hamilton Area Sanitary Sewer and Pump Station project be endorsed;
2. That the Chief Administrative Officer and the General Manager of Engineering and Public Works be authorized to enter into funding agreements with the Government of Canada and/or the Province of BC for the above mentioned project should it be approved for funding by the Government of Canada; and
3. That, should the above mentioned project be approved for funding by the Government of Canada, the Consolidated 5 Year Financial Plan (2019-2023) be updated accordingly.


John Irving, P.Eng. MPA
Director, Engineering
(604-276-4140)

REPORT CONCURRENCE		
ROUTED TO: Finance Department Sewerage & Drainage	CONCURRENCE <input checked="" type="checkbox"/> <input checked="" type="checkbox"/>	CONCURRENCE OF GENERAL MANAGER 
REVIEWED BY STAFF REPORT / AGENDA REVIEW SUBCOMMITTEE	INITIALS: 	APPROVED BY CAO 

Staff Report

Origin

On May 31, 2018, Investing in Canada Infrastructure Program (ICIP) Green Infrastructure – Environmental Quality Sub-Stream announced a call for applications from local governments for projects that help communities address infrastructure needs, while supporting environmental quality through infrastructure projects including improvements to treatment and management of drinking water, wastewater and stormwater, as well as reductions to soil and air pollutants through solid waste diversion and remediation.

The deadline for applications was August 29, 2018. Staff submitted an application for the Hamilton Area Sanitary Sewer and Pump Station project. Council approved \$1,700,000 as part of the 2017 Capital Plan.

The purpose of this report is to seek Council's endorsement on the submission to ICIP Green Infrastructure – Environmental Quality Sub-Stream grant funding for up to 73.33% of the project cost, for a total of \$1,246,610.

This report supports Council's 2014-2018 Term Goal #5 Partnerships and Collaboration:

Continue development and utilization of collaborative approaches and partnerships with intergovernmental and other agencies to help meet the needs of the Richmond community.

This report supports Council's 2014-2018 Term Goal #6 Quality Infrastructure Networks:

Continue diligence towards the development of infrastructure networks that are safe, sustainable, and address the challenges associated with aging systems, population growth, and environmental impact.

6.1. Safe and sustainable infrastructure.

This report supports Council's 2014-2018 Term Goal #7 Strong Financial Stewardship:

Maintain the City's strong financial position through effective budget processes, the efficient and effective use of financial resources, and the prudent leveraging of economic and financial opportunities to increase current and long-term financial sustainability.

7.4. Strategic financial opportunities are optimized.

Analysis

The Hamilton Area Sanitary Sewer and Pump Station project will provide sanitary sewer service for the Willet sanitary catchments to support population growth projected through the City's Official Community Plan. The area is currently serviced by private septic systems and is not connected to the regional sanitary sewer system. Council approved \$1,700,000 as part of the 2017 Capital Plan. Staff are currently in the early design phase of this project and estimate that construction will be complete by end of 2020.

Staff submitted an application for the Hamilton Area Sanitary Sewer and Pump Station project to the Green Infrastructure – Environmental Quality Sub-Stream that is a component of the wider Investing in Canada Infrastructure Program (ICIP). The ICIP will provide funding through a mutual agreement between Canada and British Columbia for Green Infrastructure, Community, Culture and Recreation Infrastructure, Rural and Northern Communities Infrastructure, and Public Transit Infrastructure.

Canada and British Columbia governments are investing up to \$243.04 million in the initial intake of the ICIP Green Infrastructure – Environmental Quality Sub-Stream.

Staff submitted one project to ICIP Green Infrastructure – Environmental Quality Sub-Stream requesting grant funding:

Project	Total Estimated Cost	Potential Federal Contribution	Potential Provincial Contribution	Potential Total Senior Government Contribution
Hamilton Area Sanitary Sewer and Pump Station	\$1,700,000	Up to 40% of eligible costs (\$680,000)	Up to 33.33% of eligible costs (\$566,610)	Up to 73.33% of eligible costs (\$1,246,610)

Hamilton Area Sanitary Sewer and Pump Station project is in the Council approved 2017 Capital Plan.

Funding Details

The ICIP Green Infrastructure – Environmental Quality Sub-Stream operates through a 40% federal and 33.33% provincial funding model.

Should the funding request be successful, the City would be required to enter into a funding agreement with the Province of BC and/or the Government of Canada. The agreements are standard form agreements provided by senior levels of government and include an indemnity and release in favour of the Provincial and Federal Government. As with any submission for funding to external sources, funding is not guaranteed to be granted to assist with this project.

Financial Impact

The City of Richmond will be requesting up to \$1,246,610 for funding of the Hamilton Area Sanitary Sewer and Pump Station project from the ICIP Green Infrastructure – Environmental Quality Sub-Stream.

There is existing capital funding for the Hamilton Area Sanitary Sewer & Pump Station project in the Council approved 2017 Capital Plan for a total cost of \$1,700,000 funded by Sanitary Sewer Reserve and Development Cost Charges. Should the grant be successful, the funding source of the project will be adjusted to utilize the grant funding and reduce the Sanitary Sewer Reserve and Development Cost Charge funding sources accordingly.

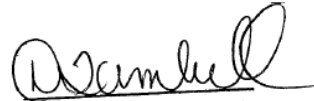
Conclusion

Staff are seeking Council's endorsement on the submission to the Investing in Canada Infrastructure Program Green Infrastructure – Environmental Quality Sub-Stream for the Hamilton Area Sanitary Sewer and Pump Station project. Richmond is requesting up to the maximum grant amount of 73.33% funding for this project for a total of \$1,246,610.



Lloyd Bie, P.Eng.
Manager, Engineering Planning
(604-276-4075)

LB:ch



Denise Tambellini
Manager, Intergovernmental Relations
and Protocol Unit
(604-276-4349)