



Parks, Recreation and Cultural Services Committee

Anderson Room, City Hall
6911 No. 3 Road

Thursday, July 21, 2011
4:00 p.m.

Pg. # ITEM

MINUTES

PRCS-3 *Motion to adopt the minutes of the meeting of the Parks, Recreation and Cultural Services Committee held on Tuesday, June 28, 2011.*



NEXT COMMITTEE MEETING DATE

Tuesday, September 27, 2011 (tentative date) at 4:00 p.m. in the Anderson Room.

PARKS AND RECREATION DEPARTMENT

PRCS-11 1. **STEVESTON TRAM BUILDING PROJECT**
(File Ref. No.) (REDMS No. 3237225)

[TO VIEW eREPORT CLICK HERE](#)

See Page **PRCS-11** of the Parks, Recreation and Cultural Services agenda for full hardcopy report

Designated Speaker: Elizabeth Ayers

STAFF RECOMMENDATION

(1) *That staff be authorized to proceed with the Steveston Tram Building Project based on a modified conceptual design at a cost of \$1.973M;*

- (2) *That Council confirm the final slope of roof and colour of the Steveston tram building based on the options presented in this report;*
- (3) *That \$372,600 be allocated from the approved Interurban Tram Restoration (2011) project to fund the Steveston Tram Building Project (2011);*
- (4) *That \$427,400 be allocated from the Steveston Road Ends to fund the Steveston Tram Building Project (2011);*
- (5) *That the 5 Year Financial Plan Bylaw (2011-2015) be amended accordingly; and*
- (6) *That the Chief Administrative Officer and the General Manager, Parks & Recreation be authorized to negotiate a modification of the existing agreement between the City and the Steveston Community Society based on the terms and conditions in this report, and to execute the modification agreement.*



2. **MANAGER'S REPORT**

ADJOURNMENT





Parks, Recreation & Cultural Services Committee

Date: Tuesday, June 28, 2011

Place: Anderson Room
Richmond City Hall

Present: Councillor Harold Steves, Chair
Councillor Evelina Halsey-Brandt, Vice-Chair
Councillor Sue Halsey-Brandt
Councillor Ken Johnston (arrived 4:01 p.m.)
Councillor Bill McNulty

Also Present: Councillor Linda Barnes
Councillor Greg Halsey-Brandt

Call to Order: The Chair called the meeting to order at 4:00 p.m.

MINUTES

It was moved and seconded

That the minutes of the meeting of the Parks, Recreation and Cultural Services Committee held on Wednesday, April 27, 2011, be adopted as circulated.

CARRIED

NEXT COMMITTEE MEETING DATE

Thursday, July 21, 2011 (tentative date) at 4:00 p.m. in the Anderson Room

COMMUNITY SERVICES DEPARTMENT

1. **RICHMOND PUBLIC ART PROGRAM 2009-2010 ANNUAL REPORT AND PUBLIC ART ADVISORY COMMITTEE 2011 WORK PLAN**
(File Ref. No. 11-7000-09-01) (REDMS No. 3193125)

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Eric Fiss, Public Art Planner, provided background information and noted that the proposed Public Art Advisory Committee 2011 Work Plan is the result of intensive work with the Richmond Public Art Advisory Committee (RPAAC).

In reply to queries from Committee, Mr. Fiss advised that (i) Biennale artworks will remain in place until Biennale staff have identified buyers for the various pieces; and (ii) a revised public art proposal for the new Community Safety building site would be forwarded to the RPAAC for review.

Discussion ensued regarding self-guided walking tours and Committee commented that having a member of the RPAAC accompany a tour would be welcomed, as members are very knowledgeable.

It was moved and seconded

- (1) *That the Richmond Public Art Program 2009-2010 Annual Report be received for information; and*
- (2) *That the Richmond Public Art Advisory Committee 2011 Work Plan be approved.*

CARRIED

2. **CITY CENTRE AREA PUBLIC ART PLAN**

(File Ref. No. 11-7000-09-01) (REDMS No. 3233431)

Mr. Fiss provided background information and advised that in-depth stakeholder consultations helped identify high priority locations for public art, themes and medium / genres for the City Centre area.

Discussion ensued regarding the appropriate protocol for circulating public art related reports to the RPAAC and Committee queried why the proposed City Centre Area Public Art Plan was not reviewed by RPAAC.

In reply to queries from Committee, Mr. Fiss provided the following information:

- a significant public art project at the Brighthouse station would transform the current 'unfinished' terminus; and
- public art at the Brighthouse station (end of the guide way) could be installed on the guide way itself and/or the area surrounding the station.

Discussion ensued and Committee commented that (i) the Dinsmore bridge and No. 2 Road bridge would be ideal for achieving maximum impact with public as these two bridges are heavily used; and (ii) the Brighthouse Library / Cultural Centre Plaza would benefit from public art as it is a prominent location.

Discussion took place regarding the Bridgeport Market clock, which is now in the possession of the City and in storage, and a comment was made that the clock be incorporated preferably in the Bridgeport area, or elsewhere in the City.

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Discussion further ensued regarding the appropriate protocol for circulating public art related reports to the RPAAC. In reply to comments from Committee, Mr. Fiss stated that the development of the proposed Plan was created in conjunction with representatives from external stakeholders and members of the RPAAC. However, the RPAAC has not seen the final version of the Plan.

As a result of the discussion, the following **referral** was introduced:

It was moved and seconded

That the City Centre Area Public Art Plan as presented in the staff report dated June 15, 2011, from the Director, Arts, Culture & Heritage Services, be referred to the Richmond Public Art Advisory Committee for comment.

CARRIED

3. SNOW GEESE MANAGEMENT PROGRAM UPDATE 2011

(File Ref. No. 06-2345-01) (REDMS No. 3210082)

In reply to queries from Committee, Dee Bowley-Cowan, Acting Manager, Parks Programs, stated that (i) when combined with hazing, winter cover crops have been highly effective in luring snow geese away from unwanted sites; and snow geese can be 'trained' by means of hazing to locate the covered crop fields.

Discussion ensued and it was suggested that the same cover crop fields or adjacent fields be used each year in an effort to minimize the disruption in migratory routes.

It was moved and seconded

That in 2012, staff continue the Snow Geese Management partnerships with the Vancouver International Airport (YVR), local farmers, Richmond School Board, Canadian Wildlife Service, Delta Farmland and Wildlife Trust, and Richmond residents, subject to available funding.

CARRIED

4. PHOENIX NET LOFT

(File Ref. No. 11-7141-01) (REDMS No. 3104020)

In reply to queries from Committee, Dave Semple, General Manager, Parks and Recreation, advised the following:

- if approved, staff will be submitting \$250,000 in the 2012 Capital Budget Program to (i) demolish portions of the Phoenix Net Loft that are susceptible to collapse; (ii) install lightweight shading elements; and (iii) undertake an updated condition assessment; and
- if approved, once the updated condition assessment is completed, staff would report back to Council in the Spring of 2012 seeking direction on the longer term future of the structure, specifically whether to demolish it or repair/rebuild it.

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Discussion ensued and Committee commented on the Seine Net Loft and its current use as storage. A suggestion was made that the Phoenix Net Loft be utilized in a similar manner to house various Richmond artefacts and equipment.

Discussion took place regarding the water lot that the Phoenix Net Loft structure is situated on and comments were made regarding the Fraser River Estuary Management Program (FREMP) and 'red zone' designation.

It was moved and seconded

That \$250,000 be submitted for the 2012 Capital Budget Program to demolish portions of the Phoenix Net Loft structure that are susceptible to immediate collapse, install lightweight shading elements, and undertake an updated condition assessment report, as outlined in the staff report entitled "Phoenix Net Loft" dated June 7, 2011 from the General Manager, Parks and Recreation.

The question on the motion was not called as Committee requested that when staff report back in the Spring of 2012, the report provide a detailed breakdown of each possible option and their respective processes, including the costs associated with each option.

The question on the motion was then called and it was **CARRIED**.

5. **TERRA NOVA RURAL PARK 2004-2011 UPDATE**

(File Ref. No. 06-23-4520-TNRP1) (REDMS No. 3233284)

Mike Redpath, Senior Manager, Parks and Yvonne Stich, Park Planner, provided background information and distributed an updated 2011 Work Program for the Terra Nova Rural Park (attached to and forming part of these Minutes as Schedule 1).

In reply to queries from Committee, staff provided the following information:

- the Richmond Fruit Tree Sharing Farm partnered with Terasen Gas and constructed a Healing Garden that is focused around medicinal plants;
- the Crabapple Ridge was symbolically reproduced to demonstrate the crabapple ridge that went from Terra Nova to Steveston;
- a number of buildings were acquired as part of the assembly of the park land and it is anticipated that these buildings be utilized once they may safely be occupied; and
- non-revenue generating uses were not considered, but may be at a future date.

Discussion ensued regarding public water fountains and the need for a tap to fill water bottles.

It was moved and seconded

That the future plans for Terra Nova Rural Park, as outlined in the staff report dated June 6, 2011 from the General Manager, Parks and Recreation be endorsed.

CARRIED

6. **MANAGER'S REPORT**

(i) *Shuchona IV*

Discussion ensued regarding a vessel at the Britannia Heritage Shipyard called the Shuchona IV.

It was noted that BC Packers donated the vessel to the Britannia Heritage Shipyard Society and the Society has since been exploring options for its use. The Society has obtained estimates for demolition and removal of the vessel from the water, but has not obtained a repair estimate.

Discussion further ensued regarding possible uses of the vessel and their cost implications. As a result of the discussion, the following **referral** was introduced:

It was moved and seconded

That staff investigate options for the Shuchona IV vessel located at the Britannia Heritage Shipyard and report back.

The question on the **referral** motion was not called as it was requested that staff comment on the significance of the vessel to Richmond. The question on the referral motion was then called and it was **CARRIED**.

(ii) *Parks Updates*

Mr. Redpath provided an update on the status of construction for several playgrounds and noted that the upgrades to the General Currie playground would be completed by the end of July 2011.

He spoke of future community garden construction at Paulik Park and noted that 50 community garden plots have been prepared at the end of Railway Avenue.

Mr. Redpath commented on the success of the Ships to Shore Steveston 2011 event, but mentioned that there were many concerns related to kites at Garry Point Park. He spoke of ideas for decorating the piles at Garry Point Park, noting that superimposed photographs that act as camouflage are being researched.

Councillor Johnston left the meeting (5:31 p.m.) and did not return.

Councillor Barnes left the meeting (5:32 p.m.) and did not return.

Staff also provided updates on professional dog walking and outdoor fitness equipment.

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(iii) Sport for Life Video

Vern Jacques, Acting Director, Recreation, accompanied by Eric Stepura, Manager, Sports & Community Events, highlighted that staff have developed a Richmond Sport for Life video that will be shared with all of the City's partners involved in sport delivery in Richmond.

Mr. Jacques provided background information and played the video. He mentioned that staff hope to play the video for the Richmond Sport Council at their upcoming meeting. Staff will be asking the Richmond Sport Council to post the video on their website and share with all their coaches, officials, volunteers and participants. Also, the video will be forwarded to Richmond Community Associations, the Richmond School District, the Richmond Olympic Oval, and other Richmond sport delivery agencies.

Discussion ensued and Committee commented on other avenues of physical activity and the need to showcase those activities in an effort to reach a wider audience, specifically Richmond's growing Asian population.

ADJOURNMENT

It was moved and seconded

That the meeting adjourn (5:49 p.m.).

CARRIED

Certified a true and correct copy of the Minutes of the meeting of the Parks, Recreation & Cultural Services Committee of the Council of the City of Richmond held on Tuesday, June 28, 2011.

Councillor Harold Steves
Chair

Hanieh Floujeh
Committee Clerk

Terra Nova Rural Park
2011 Work Program
Prepared June 22, 2011

Vision: *To preserve the rural landscape character of Terra Nova North West Quadrant while providing a balance between agricultural heritage, wildlife conservation, and recreational uses.*

Budget

2004 Park Concept : \$8 million Order of magnitude cost estimate for completion
2005 – 2010 Budget : \$4,697,772 (including the \$2 million Provincial Grant)
To date expenditures: \$2,960,087
Remaining Budget : \$1,737,685

2011 Work Program and Budget Estimates

| | |
|--|--------------------|
| 1. Completing Parson House Exterior (windows) | \$ 15,000 |
| 2. Restoring and interpreting the Parson House landscape | \$ 50,000 |
| ▪ replanting the orchard | |
| ▪ interpretation signage | |
| ▪ symbolic deck indicating where a Japanese bunkhouse was located | |
| 3. Rehabilitating the Cannery House (1040 ft ²) | \$220,000 |
| 4. Rehabilitation of the Cannery Store (740 ft ²) | \$320,000 |
| 5. Replace the Edwardian Cottage roof and interior repairs (1450 ft ²) | \$150,000 |
| 6. Septic Field to serve current and future uses on Cannery site | \$ 50,000 |
| 7. Mount Terra Nova viewing area and landscaping | \$250,000 |
| 8. Public Art agri-tectural benches | \$ 50,000 |
| 9. Seating throughout the park | \$ 50,000 |
| 10. Trails, landscaping, bridges, signage drainage | \$288,000 |
| 11. Waterfront Picnic and Play Area Master Plan | \$120,000 |
| 10 % Contingency | <u>\$173,000</u> |
| Total | \$1,736,000 |

2004 – 2010 Park Development – Key Features

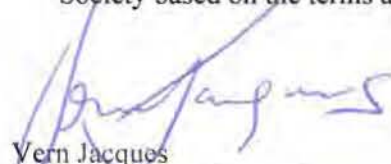
- Slough construction
- Crabapple Ridge
- Trails, landscaping, extensive planting, fences, drainage
- Community Gardens, Sharing Farm and Demonstration Garden
- The Barn – a retrofit of a garage to community kitchen and meeting space
- Edwardian House- minor interior fixes for caretaker use
- Buemann House – retrofit for office space
- Parson House – new foundation and exterior restoration
- Dyke breaching design – Engineering fees
- Consultant fees for detailed park design, heritage research, architectural design, and conservation plan



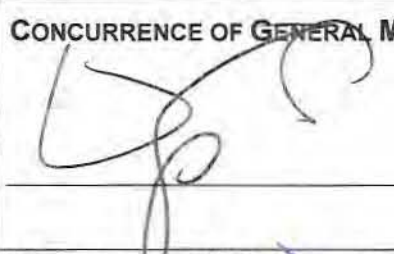

To: Parks, Recreation and Cultural Services Committee **Date:** June 27, 2011
From: Vern Jacques
Acting Director, Recreation **File:**
Re: Steveston Tram Building Project

Staff Recommendation

1. That staff be authorized to proceed with the Steveston Tram Building Project based on a modified conceptual design at a cost of \$1.973M; and
2. That Council confirm the final slope of roof and colour of the Steveston tram building based on the options presented in this report; and
3. That \$372,600 be allocated from the approved Interurban Tram Restoration (2011) project to fund the Steveston Tram Building Project (2011); and
4. That \$427,400 be allocated from the Steveston Road Ends to fund the Steveston Tram Building Project (2011); and
5. That the 5 Year Financial Plan Bylaw (2011-2015) be amended accordingly; and
6. That the Chief Administrative Officer and the General Manager, Parks & Recreation be authorized to negotiate a modification of the existing agreement between the City and the Steveston Community Society based on the terms and conditions in this report, and to execute the modification agreement.


Vern Jacques
Acting Director, Recreation
(604-247-4930)

Att. 5

| FOR ORIGINATING DEPARTMENT USE ONLY | | | | | |
|-------------------------------------|--|---|--------------------------|--|--|
| ROUTED TO: | | CONCURRENCE | | CONCURRENCE OF GENERAL MANAGER | |
| Budgets | | Y <input checked="" type="checkbox"/> N <input type="checkbox"/> | |  | |
| Arts, Culture and Heritage | | Y <input checked="" type="checkbox"/> N <input type="checkbox"/> | | | |
| Law | | Y <input checked="" type="checkbox"/> N <input type="checkbox"/> | | | |
| Project Development | | Y <input checked="" type="checkbox"/> N <input type="checkbox"/> | | | |
| REVIEWED BY TAG | | YES | NO | REVIEWED BY CAO | |
| | | <input checked="" type="checkbox"/>  | <input type="checkbox"/> | YES <input checked="" type="checkbox"/> NO <input type="checkbox"/> | |

Staff Report

Origin

On April 27th 2011, the following resolution was passed at the Parks, Recreation and Cultural Services Committee:

That staff report back to the Parks, Recreation and Cultural Services Committee regarding:

- (1) authorization to proceed with the Steveston Tram Building Project based on a modified conceptual design at a cost of \$1.973M;
- (2) the allocation of \$372,600 from the approved Interurban Tram Restoration (2011) project to fund the Steveston Tram Building Project (2011);
- (3) the allocation of \$427,400 from the Steveston Road Ends to fund the Steveston Tram Building Project (2011);
- (4) that the 5 Year Financial Plan Bylaw (2011-2015) be amended accordingly;
- (5) the development of an operating agreement for the Steveston Tram Building, (i) subject to the approval of the Steveston Community Society and (ii) pending approval of an amendment to the present operating agreement in place between the City of Richmond and the Steveston Community Society; and
- (6) modification of the Steveston Tram Building design to meet the City's Official Community Plan-Steveston Area Plan Development Permit Guidelines specifically for the Steveston Village Conservation Program.

The purpose of this report is to update Council on the status of the agreement between the City and Steveston Community Society, to seek approval to negotiate the terms and conditions required to modify the existing agreement between the City and the Steveston Community Society to include the tram building, to present a revised concept for the tram building, and to seek approval from Council to proceed with the design and construction of the tram building.

This project fits with Council's term goal to "Advance the City's destination status and ensure our continued development as a vibrant cultural city...."

Analysis

Proposed Building

The Architect, Birmingham & Wood, has developed three concept designs for the tram building, each of the options meet the Steveston Area Plan – Steveston Village Development Permit Guidelines. It should be noted however, that the proposed location of the tram building within Steveston Park is outside of the conservation area.

Option 1 (Attachment 1) – The original design, as presented to the Parks, Recreation & Culture Committee on April 27th, 2011, with colours from Vancouver Heritage Foundation's historical true colours palette. The green colour enhances and contrasts the tram's notable red colour. This option shows a 13:12 roof pitch and corner trim that is the same colour as the siding. This option

recognizes the historic significance and heritage value of the tram, is physically and visually compatible with the tram, and the buildings' surroundings, and it distinguishes itself as a building conceived in our current era, while respecting heritage value and character defining elements. This is the preferred option of the architect and project staff.

Option 2 (Attachment 2) – A revised design which addresses discussion at the committee meeting on April 27th, 2011, and suggestions of the committee members. This option shows a red structure with contrasting cream trim and a 10:12 roof pitch. The colours were also chosen from the historical true colours palette.

Option 3 (Attachment 3) – The same building design as option 2, except the building is presented in the same green colour as option 1.

A meeting with Community Stakeholders, including representatives from Steveston Community Society, Richmond Heritage Commission, Richmond Museum Society, Richmond Heritage Railway Society, Steveston Historical Society, and the Steveston Group of Eight was held on May 10th, 2011. The stakeholders had an opportunity to meet with the Architects and review the options. The majority (four out of six) of community stakeholders preferred Option 2, as the preferred design for the tram building.

It should be noted that the options presented are concept designs for form and character. During the detailed design phase other details such as fenestrations, accents, etc. may be added. Examples of the type of details that are designed after the concept stage are presented in Attachment 4 for Council's reference.

Operating Agreement

The existing agreement dated May 10, 2000 (the "Existing Agreement") between the City and the Steveston Community Society includes all of the facilities located in Steveston Park, including the Steveston Community Centre, the Netshed Indoor Tennis Facility, the Japanese Canadian Cultural Centre, the Martial Arts Centre, Storage Facilities, and Programmable Spaces with the Park.

The Existing Agreement covers all of the major terms associated with the operation of the buildings, including term, staffing, facility operation and maintenance, equipment, programs, finances, insurance, and dispute resolution.

Staff met with representatives of the Steveston Community Society and have agreed in principle that the existing agreement should be extended to include the tram building. Some modifications to the agreement will be required and these are outlined in Attachment 5. In addition to the terms outlined staff and the Steveston Community Society will develop a protocol outlining the procedure for moving the tram and the conditions under which it can be moved. The Steveston Community Society has agreed with the terms as outlined.

Financial Impact

The increase in budget required to complete the tram building as presented in the concept design is \$800,000. The capital funding allocated for the tram restoration will be reduced from \$830,000 to \$457,400. The second phase capital funding required to complete the tram restoration will be a 2012 capital request.

In addition, the Operational Budget Impact (OBI) is projected to increase by \$9,900. This increase will be included for consideration as part of the 2012 operating budget process.

The 2011 Capital Plan and the 5 year Financial Plan (2011-2015) will be amended to reflect these changes.

Conclusion

The revised scope, design, and additional funding will allow the building to meet the program and curatorial needs for the tram, while providing an architecturally significant building, that showcases an important historical artifact. The terms and conditions agreed to by the City and the Steveston Community Society will provide the framework required for the ongoing efficient and effective operation of the tram building and the programs and services associated with it.



Elizabeth Ayers
Manager, Community Recreation Services
(604-247-4669)

EA:ea



SOUTH ELEVATION



PERSPECTIVE



NORTH ELEVATION



WEST ELEVATION

PRCS - 15

OPTION 1: OPTION PRESENTED TO COMMITTEE • STEVESTON TRAM BUILDING

BIRMINGHAM & WOOD • ARCHITECTS AND PLANNERS

JULY 6, 2011

Attachment 1



SOUTH ELEVATION



PERSPECTIVE



NORTH ELEVATION



WEST ELEVATION

OPTION 2: 10:12 RED OPTION • STEVESTON TRAM BUILDING
BIRMINGHAM & WOOD • ARCHITECTS AND PLANNERS

JULY 6, 2011



SOUTH ELEVATION



PERSPECTIVE



NORTH ELEVATION



WEST ELEVATION

OPTION 3: 10:12 GREEN OPTION WITH LIGHT TRIM • STEVESTON TRAM BUILDING

BIRMINGHAM & WOOD • ARCHITECTS AND PLANNERS

JULY 6, 2011



GABLE END TREATMENT



SOFFITS



DOORS



WINDOWS



SIDING PROFILE AND TRIM



STEEL ROOF TIES TO EXTEND TO EXTERIOR GABLE END



COVERED PLATFORM

DESIGN DEVELOPMENT DETAIL PRECEDENTS • STEVESTON TRAM BUILDING
BIRMINGHAM & WOOD • ARCHITECTS AND PLANNERS

JULY 6, 2011

Attachment 5

Modifications to Existing Operating Agreement between the City and the Steveston Community Society

The Existing Operating Agreement will be modified to address the following:

1. Add the tram to the schedule of facilities covered by the Existing Operating Agreement, with specific acknowledgment in the Existing Operating Agreement that:
 - the tram remains the sole property of the City;
 - as set out below, certain sections of the operating agreement will not apply to the tram and may apply to the tram building and *vice versa*;
 - the tram is part of the City's Heritage Collection and therefore must be treated in accordance with the Heritage Collection Policy (a copy of which will be attached to the modification agreement);
2. The City will be solely responsible for the renovation, restoration and preservation of the tram and all costs (including staffing, volunteer supervision and equipment) associated with the restoration of the tram;
3. Subject to section 5 below, the Society may rent-out the tram building in accordance with the terms of the Existing Operating Agreement but may not rent-out the tram for any use or function;
4. The Society and the City may sponsor programs in the tram building. The organization that sponsors the program will receive all revenues associated with such programs and assume responsibility for all expenses associated with such programs. The sponsoring organization has the right to set the fees associated with the programs.
5. Heritage and interpretive programming for the tram is the first priority for all spaces in the tram building, with the exception of the meeting room.
6. The Society acknowledges that it has been given the opportunity to review the concept design of the tram building and will be given the opportunity to review the detailed design.