

Agenda

Parks, Recreation and Cultural Services Committee

Council Chambers, City Hall 6911 No. 3 Road Tuesday, June 29, 2021 4:00 p.m.

Pg. # ITEM

MINUTES

PRCS-3 Motion to adopt the minutes of the meeting of the Parks, Recreation and Cultural Services Committee held on May 26, 2021.

NEXT COMMITTEE MEETING DATE

July 20, 2021, (tentative date) at 4:00 p.m. in Council Chambers.

DELEGATIONS

PRCS-8 1. Roidon Lamb, Strata Chair, Birchwood Estates, to speak on concerns surrounding the proposed community garden adjacent to Branscombe House.

COMMUNITY SERVICES DIVISION

2. **2020 RICHMOND FILM OFFICE YEAR IN REVIEW** (File Ref. No. 08-4150-09-01) (REDMS No. 6671925)

PRCS-11

See Page PRCS-11 for full report

Designated Speaker: Samir Modhwadia

STAFF RECOMMENDATION

That the staff report titled, "2020 Richmond Film Office Year in Review," dated May 30, 2021, from the Director, Arts, Culture and Heritage Services, be circulated to industry stakeholders for their information.

3. AMENDMENT TO REGULATING THE DISCHARGE OF FIREARMS BYLAW NO. 4183 (File Ref. No. 11-7000-01) (REDMS No. 6687756)

PRCS-18

See Page **PRCS-18** for full report

Designated Speaker: Gregg Wheeler

STAFF RECOMMENDATION

That Regulating the Discharge of Firearms Bylaw No. 4183, Amendment Bylaw No. 10278 to amend the terms of the bylaw as described in the staff report titled "Amendment to Regulating the Discharge of Firearms Bylaw No. 4183" dated June 2, 2021, from the Director, Recreation and Sport Services, be introduced and given first, second and third readings.

4. MANAGER'S REPORT

ADJOURNMENT





Parks, Recreation and Cultural Services Committee

Date:	Wednesday, May 26, 2021
Place:	Council Chambers Richmond City Hall
Present:	Councillor Harold Steves, Chair (by teleconference) Councillor Michael Wolfe (by teleconference) Councillor Chak Au (by teleconference) (entered the meeting at 4:25 p.m.) Councillor Bill McNulty (by teleconference) Councillor Linda McPhail (by teleconference)
Also Present:	Councillor Alexa Loo (by teleconference)
Call to Order:	The Chair called the meeting to order at 4:00 p.m.

MINUTES

It was moved and seconded That the minutes of the meeting of the Parks, Recreation and Cultural Services Committee held on April 27, 2021, be adopted as circulated.

CARRIED

NEXT COMMITTEE MEETING DATE

June 29, 2021, (tentative date) at 4:00 p.m. in Council Chambers

DELEGATION

1. Linda Barnes, Chair, Richmond Arts Coalition, reported that the Richmond Arts Coalition launched a social media platform and are soliciting sponsorships from businesses, and the platform is to promote, support and showcase Richmond artists to a global audience. Ms. Barnes shared two videos with Committee. In reply to queries from Committee, Ms. Barnes advised that (i) the social media platform was launched on May 19, 2021, (ii) applications for cultural arts grants have been submitted, and (iii) Richmond Arts Coalition media addresses will be forwarded to Council.

Susan Skemp, Richmond Arts Coalition, advised that (i) sponsorship for the social media platform will fund the artists involved and production costs, (ii) subscriptions and Patreon will result in a self-sustaining platform, and (iii) subscriptions will be free and can garner advertisers to generate funding.

Discussion ensued with regard to a recommendation that both videos be shown at a future Richmond Council meeting.

As a result of the discussion, the following **referral motion** was introduced:

It was moved and seconded

- (1) That the Richmond Arts Coalition promotional videos be shown at a future Richmond Council Meeting, and
- (2) That staff address opportunities to work with the Richmond Arts Coalition to support the social media initiative.

CARRIED

COMMUNITY SERVICES DIVISION

2. MAGICAL BRIDGE PLAYGROUND FOUNDATION

(File Ref. No. 06-2345-01) (REDMS No. 6656538)

In queries from Committee. staff advised that reply to (i) playground distribution standards in the Parks and Open Space Strategy requires playgrounds every 400 square meters and for every new park to include a playground in the City Centre area where there is increasing density, (ii) staff seek opportunities for the addition of playgrounds and open spaces in all new development proposals, (iii) public consultation is undertaken for every new playground, including through "Let's Talk Richmond", and (iv) accessibility elements, similar to the Magical Bridge initiative, are considered in the design of all new playgrounds.

Discussion ensued with regard to (i) a suggestion that organizations that work with youth with accessibility challenges be included as stakeholders in future public engagements on Magical Bridge playgrounds, (ii) Magical Bridge playground concepts being added to existing and new parks in the future, and (iii) whether Magical Bridge playgrounds could be considered a cultural harmony opportunity due to the involvement of ambassadors and youth.

Councillor Au entered the meeting by teleconference (4:25 p.m.).

It was moved and seconded

That the staff report titled "Magical Bridge Playground Foundation," dated April 29, 2021, from the Director, Parks Services, be received for information.

CARRIED

Councillor Loo left the meeting (4:27 p.m.).

3. RENAMING OF MINORU PLACE ACTIVITY CENTRE – 7660 MINORU GATE

(File Ref. No. 06-2050-20-MP) (REDMS No. 6623702)

In reply to a query from Committee, staff advised that the translation of the word "Annex" was not considered.

It was moved and seconded

That the Minoru Place Activity Centre at 7660 Minoru Gate, currently awaiting renovation for conversion to a Community Arts Education and Program Space, be renamed Richmond Cultural Centre Annex as presented in the report titled "Renaming of Minoru Place Activity Centre – 7660 Minoru Gate," dated April 12, 2021, from the Director, Arts, Culture and Heritage Services.

CARRIED

4. MUSEUM AND HERITAGE SERVICES YEAR IN REVIEW 2020 (File Ref. No. 11-7141-01) (REDMS No. 6661284)

Staff shared a video titled "Museum and Heritage Services year in Review 2020".

In reply to a query from Committee, staff advised that the walking tours developed by the Richmond Museum Society identify the historical value in Richmond's neighbourhoods.

Committee requested that the video be shown at the next Richmond City Council meeting.

It was moved and seconded

That the staff report titled, "Museum and Heritage Services Year in Review 2020," dated April 24, 2021, from the Director, Arts, Culture and Heritage Services, be circulated to Community Partners and Funders for their information.

CARRIED

5. MANAGER'S REPORT

(i) Community Gardens by Branscombe House

In reply to queries from Committee regarding correspondence on community gardens, staff advised that (i) meetings have been arranged with the strata council of the development adjacent to Branscombe House regarding a community garden in the area, and (ii) a plan on potential locations of community gardens is in development and will be shared with Council when completed.

(ii) Hamilton Dog Park

In reply to a query from Committee regarding the Hamilton dog park, staff advised that improvements have been approved and funding has been secured to update some of the existing parks.

(iii) Usage Fees at McDonald Beach

In reply to a query from Committee regarding usage fees at McDonald Beach, staff advised that fees are presented for Council's approval through the annual consolidated fees bylaw.

(iv) Walkway Adjacent to 3880 Bayview Street

Staff was requested to provide information on approvals previously granted for the walkway adjacent to 3880 Bayview Street.

(v) Vegetation on Recreational Trails

Staff was requested to ensure vegetation is trimmed on recreational trails to encourage their use during Bike to Work week on May 31 to June 6, 2021 and Bike Month in June 2021.

(vi) City Initiated Tree Sale

Staff reported that they are pursuing options to provide tree sales to the public in winter 2021 and spring 2022 which will synchronize with the optimum planting season.

(vii) Urban Forest Management

Staff reported that guidelines and protocols for managing city trees is contained in the document entitled "City of Richmond Public Tree Management Strategy, 2045" and key aspects of the document are to conserve and protect Richmond's city trees and to increase the canopy cover from the current 20% to 30% by 2045.

In reply to a query from Committee, staff clarified that tree retention is a priority for all new developments in addition to fostering new growth.

(viii) The Gardens Agricultural Park

Staff reported that improvements and updates include removal of invasive species, replacing dead hedges and installation of more benches and tables.

(ix) Railway Bike Park

Staff reported that construction is nearing completion and the park should be open in June 2021.

In reply to a query from Committee, staff advised that an asphalt surface was selected as public consultation identified a preference for inclusivity for all uses such as bicycles, scooters, and inline skates.

(x) 14th Annual Doors Open Richmond event

Staff advised that the event will be online and will launch on June 5, 2021.

ADJOURNMENT

It was moved and seconded *That the meeting adjourn (5:09 p.m.).*

CARRIED

Certified a true and correct copy of the Minutes of the meeting of the Parks, Recreation and Cultural Services Committee of the Council of the City of Richmond held on Wednesday, May 26, 2021.

Councillor Harold Steves Chair Debbie Reimer Recording Secretary Subject:

FW: Non-Agenda Delegation Request

From: ROIDON LAMB <<u>roidons@telus.net</u>> Sent: June 14, 2021 8:02 PM To: CityClerk <<u>CityClerk@richmond.ca</u>> Subject: Re: Non-Agenda Delegation Request

City of Richmond Security Warning: This email was sent from an external source outside the City. Please do not click or open attachments unless you recognize the source of this email and the content is safe.

Thank you so much for your reply and we are looking forward to presenting. As far as background information, I think the below covers it.

We represent a very significant number of residents in our 65 unit complex who would like to voice their concerns regarding the proposed placement of a large 40 bed community garden and all the issues it brings on the beautiful green space directly south of Branscombe House and feet from our backyards.

First off, why would a beautiful park be destroyed to accommodate 40 gardeners, who use it for 6 months of the year and the rest of the year it is a total eyesore, when in its present state, dozens and dozens of people use it year round, with their kids, not only from our complex by several surrounding areas as well. It is a very well used area.

There are lots of other places the garden can go without

destroying our community park and without bringing the increased number of rodents, the smell of manure, rotting produce and flies, the foot traffic, and security issues, right over our fences. Multiple community gardens in Richmond have been vandalized, we do not want to draw that to our back door. Also, units looking over the garden will definitely lose property value, overlooking the area.

It is our hope that with our presentation we will hopefully be heard and our park saved, many thanks for your time, Roidon Lamb

It is our hope that

Why all of a sudden are community gardens being proposed feet from a complex, our complex?

From: ROIDON LAMB <<u>roidons@telus.net</u>> Sent: June 3, 2021 9:10 AM To: CityClerk <<u>CityClerk@richmond.ca</u>> Subject: attend next virtual City Council meeting

City of Richmond Security Warning: This email was sent from an external source outside the City. Please do not click or open attachments unless you recognize the source of this email and the content is safe.

Good Day,

I am the Strata Chair of NW1186 at 4800 Trimaran Drive, Richmond. I represent a very significant number of residents in this complex who would like to voice their concerns directly to council at a city council meeting regarding the placement of a large 40 bed community garden and all the issues it brings on the beautiful green space directly south of Branscombe House and feet from our back yards.

There are lots of other places the garden can go without destroying our well used park and without bringing the increased number of rodents, the smell of manure, and rotting produce and flies, the foot traffic, and security issues feet from our homes, and though we met with Alex Kurnicki and two other planners last Tuesday we get the sense Mr. Kurnicki is not grasping our concerns.

To that end we would like to present our case to the council at the earliest opportunity so can you please advise as to how to make that happen.

PRCS - 9

I thank you for your time and assistance and look forward to hearing from you,

Roidon Lamb, Strata Chair NW 1186 604-272-0084



Re:	2020 Richmond Film Office Year in Review		
From:	Marie Fenwick Director, Arts, Culture and Heritage Services	File:	08-4150-09-01/2021- Vol 01
То:	Parks, Recreation and Cultural Services Committee	Date:	May 30, 2021

Staff Recommendation

That the staff report titled, "2020 Richmond Film Office Year in Review," dated May 30, 2021, from the Director, Arts, Culture and Heritage Services, be circulated to industry stakeholders for their information.

MFenvice

Marie Fenwick Director, Arts, Culture and Heritage Services (604-276-4288)

REPORT CONCURRENCE					
ROUTED TO:	CONCURRENCE OF GENERAL MANAGER				
Finance Division Economic Development	2 2 2	Sevena.			
SENIOR STAFF REPORT REVIEW	INITIALS:	APPROVED BY CAO			

Staff Report

Origin

The City of Richmond has had a dedicated Film Office since 2007. One of the key mandates of the Richmond Film Office is to provide a "one-stop shop" resource for film productions, as well as provide centralized services to Richmond businesses and residents affected by filming. In 2018, Council adopted Policy 1000–Filming on Location in Richmond which formally acknowledges the economic and social benefits of filming.

The purpose of this report is to provide an overview of the 2020 film activity in the City, as well as to advise of early indicators for 2021.

This report supports Council's Strategic Plan 2018-2022 Strategy #7 A Supported Economic Sector:

Facilitate diversified economic growth through innovative and sustainable policies, practices and partnerships.

7.1 Demonstrate leadership through strategic partnerships, collaborations and exploring innovative and emerging economic practices and technical advancements.

7.2 Encourage a strong, diversified economic base while preserving agricultural land and maximizing the use of industrial land.

7.3 Attract businesses to locate in Richmond and support employment and training opportunities in Richmond as we grow.

This report supports Council's endorsed 2019-2024 Richmond Arts Strategy Objective 3.3:

Broaden the economic potential and contribution of the arts.

3.3 3 Continue to create favorable conditions for the filming industry in Richmond.

This report supports Council's endorsed Resilient Economy Strategy Actions 5.6.2 2

Continue to support film and television work in Richmond.

Background

The Richmond Film Office oversees the production of and facilitates filming activities in Richmond. The office processes filming applications, provides permits for filming activity on City-owned properties, and assists with location scouting within the City. Staff facilitate all City services required for filming and coordinates invoicing for those services. The most common services include policing, staff liaisons, location rentals and use of city streets.

A core initiative of the Richmond Film Office is to liaise with motion picture industry and community stakeholders on film-related matters in order to promote the growth of Richmond's film sector. The key objective of these efforts is to attract production crews to shoot on location in Richmond on both public and private property. In recent years, the film office has also worked to help attract and facilitate the opening of film studio facilities in Richmond.

COVID-19 Update

The motion picture industry, like many sectors in British Columbia, continues to be impacted by COVID-19. In March 2020, in response to the Provincial Health Officer's guidelines, live action production companies and supply companies servicing the industry went on a temporary hiatus. During this time, stakeholders from the industry came together forming The B.C. Motion Picture COVID-19 Best Practices Coalition to address the various factors that would allow the industry to safely return to work. The Coalition, in consultation with WorkSafeBC, published a set of high level Safety Guidelines and developed *The B.C. Motion Picture COVID-19 Pandemic Production Guide* to support the assessment and management of COVID-19 risk in all types of production, and assist employers in developing their own COVID-19 safety plans across departments.

On June 24, 2020, as part of Phase 3 of B.C.'s Restart Plan, production activity was officially permitted and gradually picked back up in the Lower Mainland. The motion picture industry in B.C. continues to pivot as Provincial, Federal, and International guidelines regarding COVID-19 shift, with the key priority remaining the safety and well being of cast, crew, and the communities in which filming activity takes place.

2020 Film Days

2020 was an eventful year for filming activity in Richmond. Once the motion picture industry was given the tools needed to safely return to work, the Richmond Film Office received a steady stream of requests from both returning and new productions.

Year	2013	2014	2015	2016	2017	2018	2019	2020
Shoot Days	147	133	189	276	205	211	238	128
Prep/Wrap/Hold Days	52	65	380	291	253	209	256	377
Total Days of Filming Activity	199	198	569	567	458	420	494	505

Table 1: Richmond Film Activity 2013-2020

Within Richmond, there are many non-City owned locations used for filming including Steveston Harbour Authority, Metro Vancouver, BCIT Aerospace Technology Campus, and the Gulf of Georgia Cannery. These locations and other private property owners are not obligated to report revenue or filming days to the City. As a courtesy, film production companies generally alert the Richmond Film Office regarding filming to ensure compliance with bylaws, to avoid any traffic or other conflicts in the area and so that the filming can be included in City records. In 2020, there were 406 days of filming activity managed by staff on City-owned property, five days of filming activity on Metro Vancouver property, 19 days of filming activity at the Gulf of Georgia Cannery, 17 days of filming activity at BCIT Aerospace Technology Campus, and 58 days of filming activity at Steveston Harbour Authority.

The decrease in shoot days from previous years can be attributed to the temporary hiatus during the initial months of the pandemic, along with the cautious return to work by the industry. In the past, productions were able to film in close proximity with each other or film at the same location(s) back to back, however, this is currently constrained. Furthermore, the significant increase in prep/wrap/hold days are a result of productions following strict COVID-19 guidelines which require additional time and larger footprints in order to ensure a safe working environment.

2020 Film Studio Facilities

As the motion picture industry in British Columbia recovers and rebuilds itself from the temporary setback presented by the COVID-19 pandemic, the need for studio spaces in the Lower Mainland continues to rise. Demand for film studio facilities has been increasing for a number of years in the region. This demand has been further amplified over the past year with productions preferring to film at a studio facility whenever possible in order to ensure a safe and controlled work environment.

In 2020, staff worked with Warner Bros. Television on a project to convert two warehouses into film studio facilities. The properties, located in the East Richmond area, have been leased by Warner Bros. Television for a term of 10 years each. Together, the studio facilities provide 170,831 square feet of sound stage and office space. It is projected that the production that is currently occupying the facilities will provide regular employment for an average of 250 cast and crew.

2020 Filming History

The productions that filmed in Richmond for 2020 included:

- Motion Pictures: Wayward, and Hello, Goodbye and Everything in Between;
- **Television Movies:** *The Mari Gilbert Story*;
- Television Series: Zoey's Extraordinary Playlist Season 1 & 2, A Million Little Things Season 2, The Stand Season 1, Home Before Dark Season 2, Supergirl Season 5, Above the Moon, Midnight Mass Season 1, Omens Season 1, Narcoleap Season 2, Are You Afraid of the Dark Season 2, and Superman & Lois Season 1;
- **Commercials:** *Project Tokyo, Kia Project X, Destination B.C., Advil,* and *Turbo Tax;* and

• Marketing Campaigns & Commercial Photoshoots: *Tourism Richmond Stakeholder Video Shoot, B.C. Bird Trail Photo & Video Shoot, and FORM Swim Evergreen.*

2020 Filming Revenue

The Richmond Film Office brought in more revenue and cost recoveries in 2020 than in any previous year, with \$573,956 in service and location charges processed. This is an increase of 16.5 per cent from 2019. The breakdown of revenue was as follows:

- \$238,079 in location rental fees;
- \$46,125 in street use and parking fees;
- \$158,271 in various cost recoveries (e.g., staff time cost recovery, fire hydrant permits, special effects permits);
- \$61,831 to the Richmond RCMP Detachment; and
- \$69,650 for administration fees.

As per Provincial guidelines, the City charges on a cost recovery basis for the majority of services, however location rentals are billed at market rate.

Film revenue collected by the City in 2020 is higher than other years for a variety of reasons including:

- Productions that have leased local film studio facilities generally prefer to film in locations in Richmond;
- Productions such as "*Home Before Dark*" Season 2 and "*Midnight Mass*" Season 1, used the City's heritage sites and parks as reoccurring filming locations for the duration of their seasons; and
- Productions are requesting larger footprints for longer durations, in order to be able to abide by COVID-19 motion picture industry guidelines.

Along with ongoing filming activity, staff also focused on strategic initiatives in 2020, which are paying off in the first quarter of 2021. Examples of strategic initiatives included:

- Staff worked closely with Warner Bros. Television to facilitate the processes required to gain final occupancy of two buildings for use as film studio facilities.
- Staff sit on Creative B.C.'s Municipal Film Advisory Committee, and worked closely with industry stakeholders to develop plans, implement processes, and provide feedback on the motion picture industry's COVID-19 return to work materials.
- Staff are active in the Community Affairs Committee, a group of municipal, provincial, union and studio executives who meet regularly to address issues and best practices regarding the motion picture industry.

Early Indicators for 2021

There has been a steady uptake in film activity during the first quarter of 2021. The Film Office has issued 24 film location agreements to date, with two large-scale productions filming for multiple weeks on City property. In order to accommodate as many productions as possible with

PRCS - 15

the least amount of impact to residents and other industries, staff consider film applications very carefully and work closely with productions to consider a variety of locations within the City.

As the International, Federal, and Provincial responses to the COVID-19 pandemic shift, the motion picture industry continues to pivot, with productions choosing to film in regions that are safe, stable, and cost effective. It is expected that filming activity in B.C. will remain steady in 2021, unless there are any drastic shifts in the Provincial or Federal response to the pandemic. Staff will monitor the situation and continue to liaise closely with the industry.

Economic Benefits of Filming

Each year the Motion Picture Association Canada (MPA-Canada) releases economic studies from data collected from the global studios they represent that highlight the impact that the motion picture industry has on the local economy. In 2019, MPA Studios alone, spent more than \$578 million on goods and services from almost 12,000 businesses in British Columbia. In Richmond, MPA member studios supported more than 500 businesses with almost \$4 million spent on the purchase of goods and services (such as costumes, catering, and automobile rentals). While economic studies from 2020 have not yet been released by MPA-Canada, it is expected that the impacts the motion picture industry has on the local economy will continue to remain positive and strong. MPA-Canada member studios include Walt Disney Studios (Disney, ABC Television), Paramount Pictures, Sony Pictures Entertainment, Netflix Studios, Universal City Studios (NBC Universal, Universal Cable Productions), and Warner Bros. Entertainment.

According to Creative B.C.'s 2019-2020 Impact Report, B.C. continues to be the largest motion picture hub in Canada and third largest in North America, with \$2.41 billion Total Gross Domestic Product (GDP) in value added to B.C.'s economy. The Total GDP measures workers pay and profits resulting from the industry's activities and is part of Creative B.C.'s new measurement mechanism for government and industry. Furthermore, insights show that there are between 60,000 to 70,000 British Columbian "workers" in the motion picture industry. As the industry is largely comprised of gig or freelance workers, this type of work remains difficult to measure however, data indicates that this equates to 35,332 total full-time equivalent jobs when traditional approaches to "hours worked" are used as a measurement tool. In Richmond, beyond the revenue generated by the City and public properties, filming continues to contribute significant direct and indirect revenue to local businesses and land owners.

British Columbia has over 120 sound stages representing over 2.5 million square feet of purpose built stages and warehouse conversions. Productions are actively seeking warehouse spaces and converting them into film studio facilities. As of 2020, the City has six film studio facilities, three are operated by stage management companies and three are operated by studio production companies.

The film sector is a major employer in the City with an estimated over \$22 million in wages earned by residents employed in 2019. The 2020 wage totals are yet to be released, however film production unions are anticipating that 2020 wage totals will be lower as a result of the impacts of COVID-19.

Emerging Initiatives

As filming activity continues to increase in Richmond, staff are working closely with stakeholders at Creative B.C., motion picture industry representatives, and neighbouring municipalities on a variety of initiatives. On February 26, 2020, prior to the restrictions by the Provincial Health Office, staff worked with the Provincial Film Commission at Creative B.C. and the Steveston Merchants Association to host a Film Meet & Greet. The event, which took place at a local business on Moncton Street, was tailored towards merchants in Steveston Village; an area which continues to be the most popular location for filming in Richmond. Merchants were able to have one on one conversations, ask questions, and share feedback with key stakeholders in the industry. As a result of the event, the film office has made additional contacts and implemented a number of changes based on the feedback of attendees.

Financial Impact

None.

Conclusion

Notwithstanding the many impacts of COVID-19, 2020 was a record breaking financial year for the City of Richmond Film Office. The increase in service and location fees processed can be attributed to multiple factors, including the establishment of film studio facilities in Richmond and productions requiring more space and time in order to successfully abide by industry safety guidelines. Staff are committed to working with stakeholders to establish and execute strategic initiatives and adjust existing services in order to enable the motion picture industry's recovery and growth during and beyond COVID-19. The film sector continues to be an important economic industry in the City. The financial impact through employment and fees for locations is significant and beneficial to the City and its residents.

Samir Modhwadia Film and Major Events Liaison (604-247-4607)



To: From:	Parks, Recreation and Cultural Services Committee Gregg Wheeler	Date: File:	June 2, 2021 11-7000-01/2021-Vol
Re:	Manager, Sport and Community Events Amendment to Regulating the Discharge of Fire	arms By	01 viaw No. 4183

Staff Recommendation

 That Regulating the Discharge of Firearms Bylaw No. 4183, Amendment Bylaw No. 10278 to amend the terms of the bylaw as described in the staff report titled "Amendment to Regulating the Discharge of Firearms Bylaw No. 4183" dated June 2, 2021, from the Director, Recreation and Sport Services, be introduced and given first, second and third readings.

Elizabeth Ayers Director, Recreation and Sport Services (604) 247-4669

Att. 3

REPORT CONCURRENCE				
ROUTED TO:	CONCURRENCE	CONCURRENCE OF GENERAL MANAGER		
Law Parks Services Community Safety Administration RCMP Community Byławs	র হ হ হ	Sevena .		
SENIOR STAFF REPORT REVIEW	INITIALS: M/0	APPROVED BY CAO		

Staff Report

Origin

At the January 12, 2021, Community Safety Committee, staff received the following referral:

That staff revisit the City's firearms discharge bylaws for potential modification and editing of the firearms discharge map.

Since January, staff have worked with the RCMP and the Rod and Gun Club to review the Regulating the Discharge of Firearms Bylaw No. 4183, and the Hunting by Permission program provided by the bylaw. This report outlines staff findings and recommendations regarding changes to the Regulating the Discharge of Firearms Bylaw No. 4183.

This report supports Council's Strategic Plan 2018-2022 Strategy #1 A Safe and Resilient City:

Enhance and protect the safety and well-being of Richmond.

1.1 Enhance safety services and strategies to meet community needs.

Analysis

Background

The use of a firearm in Richmond is regulated through the Regulating the Discharge of Firearms Bylaw No. 4183 ("the bylaw") (Attachment 1), which generally prohibits the discharge of firearms within the Municipality. The bylaw provides for hunting in designated areas where "hunting by permission" is allowed with the necessary permits and permissions in place.

The bylaw authorizes the Richmond Rod and Gun Club ("the Club") to operate the Hunting by Permission program which they have been doing since the bylaw was established in 1983. The Hunting by Permission program is run on an annual basis for the purpose of safely managing the recreational hunting of waterfowl during the hunting season in Richmond's Agricultural Land Reserve ("ALR") as shown in Schedule A of Attachment 1.

As per the attached letter (Attachment 2) from Mike Thorne, President, Richmond Rod & Gun Club, the Club only issues hunters a Hunting by Permission pass once they provide proof of the following:

- Federal Government PAL (Possession and Acquisition License);
- Province of BC's CORE Certificate (Conservation and Outdoor Recreation Education Certificate);
- Lower Fraser Valley Special Area License;
- Federal Government's Migratory Game Bird Hunting Permit; and
- Proof of insurance, in the amount of \$5M.

Once a pass is issued the hunter needs to gain the permission of the property owner for the land on which they wish to hunt.

The above licenses, certifications and permit requirements ensure that individuals that take part in the Club's Hunting by Permission program understand the importance of their legal obligations as hunters. This includes the safe handling of firearms, choice of appropriate firearm, storage and transportation of firearms along with what constitutes ethical practices related to hunting and recommendations on location and direction of shooting.

Before the start of each hunting season staff from the City of Richmond, Richmond RCMP, BC Ministry wildlife biologist and President of the Club meet to discuss any issues from the previous season along with discussing particulars related to the pending season.

Review of Richmond Rod and Gun Club Hunting by Permission Pass Program

The Club issued 22 Hunting by Permission passes this past season that were valid from September 2020 to March 2021. The Club recently completed a telephone survey of last year's 22 pass holders and collected the following information as part of the survey:

Richmond Rod and Gun Club 2020/2021	Hunting by Permission Telephone Survey
Number of pass holders surveyed	20 of 22 pass holders (91%)
Number of years hunting	1-55 years (30 years average)
Number of years with a hunting by permission pass	1-30 years (10 years average)
Number of times hunted with their pass this past season	0-17 times (average of 8 times)
Number of pass holders that didn't hunt this past season	4 pass holders
Number of farms that pass holders hunted within Richmond's ALR this past year	13 pass holders hunted on one farm and three pass holders on two to four different farms
Number of times pass holders hunted south of Steveston Highway in the ALR	4 pass holders hunted a total of 24 times
Number of times pass holders hunted east of No. 6 Road in the ALR	13 pass holders hunted a total of 85 times
Number of pass holders that hunted in both ALR zones	1 pass holder

The telephone survey of the 22 pass holders shows that there is a small number of hunters who have taken part in the Hunting by Permission pass this past year. The survey shows that the pass holders are hunters who have been hunting on average over 30 years and have been hunting in Richmond as part of the Club's Hunting by Permission program for an average of 10 years. The survey shows that pass holders are hunting on specific farms with the permission of the farmer/land owner and not hunting on multiple farms over the course of a single hunting excursion or over the duration of the hunting season.

The waterfowl that are taken by pass holders are harvested in an ethical manor and the protein from the fowl is cleaned and consumed, or frozen for later consumption.

The Club, which was established in 1955, has worked hard volunteering over the years to continue the tradition of hunting for recreational purposes in Richmond's ALR zones. Through the Club's management of the program they ensure that hunting is carried out in a safe and lawful manor as required by the bylaws and laws at the municipal, provincial and federal levels of government that govern the hunting of waterfowl in the City of Richmond.

Richmond RCMP Calls for Service Related to Shots Fired

A review of the Richmond RCMP's shots fired call for service over the past three years, in the designated Hunting by Permission zones, showed that there were a total of 28 calls (average of 9 calls per year). Of the 28 calls, upon investigation by the RCMP, none resulted in charges being laid. The incident that occurred on November 11, 2020, off No. 4 Road and Steveston Highway was still under investigation as of May 2021 with the RCMP working with Crown on possible charges related to this incident.

Amendment to Regulating the Discharge of Firearms Bylaw No. 4183

Upon review of the bylaw and a survey of the Hunting by Permission users, staff recommend that that program continue in its current form and that other than three housekeeping items no changes to the bylaw are recommended.

For housekeeping purposes staff propose that under Section 2 of the bylaw that the liability insurance be increased from the current \$1,000,000 to \$5,000,000 as highlighted in Attachment 3 – Proposed Amendment to Firearms Discharge Regulation Bylaw 4183 – redline version. This increase is in alignment with other insurance requirements across the Community Services Division. It is also recommended that the offences section of the bylaw be replaced to bring it into alignment with other City bylaws and to ensure that if enforcement action is ever required to be taken the City has the ability to pursue the most stringent possible fines under the current legislation. Without the replacement of Section 12, the maximum prosecution fine under the Offence Act (BC) would be \$2,000; with the replacement of Section 12 the maximum prosecution fine under the Offence Act to be not less than \$1,000 and can be up to \$50,000. Lastly, that the Schedule A (map) of the bylaw be replaced with an updated map as included in Attachment 3. This update will provide clarity on the areas designated for Hunting by Permission.

Staff will continue to work with the Club to ensure that the Hunting by Permission program is delivered effectively and safely for future hunting seasons.

Financial Impact

None.

Conclusion

That the City of Richmond continue to work with the Club to ensure that the Hunting by Permission program is effectively and safely managed in the future for all pass holders related to the safe discharge of firearms in Richmond. Hunting has a long and safe history in Richmond from a recreational and farm protection perspective that can still occur on farms within the ALR.

Gregg Wheeler Manager, Sport and Community Events (604-244-1274)

- Att. 1: Regulating the Discharge of Firearms Bylaw No. 4183
 - 2: Letter from Mike Thorne, President, Richmond Rod & Gun Club
 - 3: Proposed Amendment to Firearms Discharge Regulation Bylaw 4183 redline version

Attachment 1

CITY OF RICHMOND



REGULATING THE DISCHARGE OF FIREARMS

BYLAW NO. 4183

EFFECTIVE DATE – March 29, 1983

CONSOLIDATED FOR CONVENIENCE ONLY

This is a consolidation of the bylaws below. The amendment bylaws have been combined with the original bylaw for convenience only. This consolidation is not a legal document. Certified copies of the original bylaws should be consulted for all interpretations and applications of the bylaws on this subject.

AMENDMENT BYLAW

SCHEDULE A No. 6106 SCHEDULE A No. 6491 SCHEDULE A No. 6941 Bylaw 8538

EFFECTIVE DATE

June 26, 1993 July 24, 1995 August 24, 1998 November 9, 2009

The bylaw numbers in the margin of this consolidation refer to the bylaws that amended the principal Bylaw No. 4183. The number of any amending bylaw that has been repealed is not referred to in this consolidation.

REGULATING THE DISCHARGE OF FIREARMS BYLAW NO. 4183

A Bylaw for the Purpose of Regulating the Discharge of Firearms

The Council of The Corporation of the Township of Richmond, in open meeting assembled, enacts as follows:

INTERPRETATION

For the purposes of this Bylaw

- 1. "FIREARM" means a rifle, pistol, or shotgun and includes air guns, air rifles, air pistols and spring guns but does not include firearms used for the discharge of blank ammunition in connection with an athletic or sporting event.
- 2. "PUBLIC HIGHWAY" means highway as defined in the Municipal Act.
- 3. The provisions of this Bylaw shall not apply to Peace Officers, employees of the Fisheries & Wildlife Branch, employees of the Ministries of Fisheries & Oceans, employees of the Canadian Wildlife Service, or employees of the Society for the Prevention of Cruelty to Animals required to use firearms in the line of duty.
- 4. No person shall discharge a firearm within or into the area designated as "closed" on Schedule "A" attached hereto and forming part of this Bylaw.
- 5. No person shall discharge a firearm utilizing a single projectile within the Municipality except as specifically provided under section 6 and section 7 hereof.
- 6. (1) A permit to allow the discharge of firearms within the Municipality shall be required:
 - (a) for the operation of a pistol, rifle, trap and/or skeet shooting range, and
 - (b) for an organized trap or skeet shooting event not located on a shooting range permitted to operate under this Bylaw, and
 - (c) when the discharge of firearms is to be conducted by a person who is the holder of a valid resident trapping licence and a resident hunting or firearms licence issued by the Province of British Columbia who has produced written permission from the owner or the lessee of the lands upon which he proposes to operate his trap line.
 - (2) A permit for the discharge of firearms may be issued providing the applicant is covered by an existing public liability and property damage insurance policy in the minimum amount of \$1,000,000.00 validated for the duration of the permit.

- (3) Any person requiring a permit under this section shall make application in writing to the Council of the Municipality setting forth complete details of the activity or event for which the permit is required.
- (4) The Council of the Municipality may, after considering the application referred to in section 6(3) hereof, issue a permit subject to such terms and conditions as the Council deems necessary.
- 7. Notwithstanding sections 4 and 5 hereof, but subject to the Migratory Birds Convention Act, the Wildlife Act and regulations thereto, a person may discharge a firearm within the Municipality without first obtaining a permit therefor when:
 - (a) he is engaged in a farm operation and the firearm is discharged for the purpose of protecting his crops or livestock from birds or animals,
 - (b) he is engaged in the humane destruction or slaughter of domestic livestock, or
 - (c) he is engaged in a commercial slaughter-house operation, or
 - (d) he is engaged in shooting on a pistol, rifle, trap or skeet shooting range duly authorized by a permit pursuant to section 6 of this Bylaw.
- 8. Notwithstanding the provisions of section 4 hereof a person may, in that portion of the Municipality designated as open hunting on Schedule "A" attached hereto and forming part of this Bylaw, during that part of each year when the hunting of wildlife may be carried out in accordance with the laws of the Province of British Columbia and where that person is a holder of a valid and subsisting licence issued by the Province of British Columbia and as required by the laws of the said Province and of Canada for the hunting and killing of such wildlife, discharge firearms therein without the necessity of obtaining a permit therefor pursuant to this Bylaw.
- 9. Notwithstanding the provisions of section 4 hereof, a person may, in the area designated as "hunting by permission only" on Schedule "A" attached hereto and forming part of this Bylaw, if he has a hunting by permission pass issued by the Richmond Rod and Gun Club and validated by the owner of the property, during that period of each year when the hunting of wildlife may be carried out in accordance with the laws of the Province of British Columbia and where that person is a holder of a valid and subsisting licence issued by the Province of British Columbia and as required by the laws of the said Province and of Canada for the hunting and killing of such wildlife, discharge firearms therein without the necessity of obtaining a permit therefor pursuant to this Bylaw.
- 10. Notwithstanding any provisions of this Bylaw:
 - (a) unless authorized by a permit issued in keeping with this Bylaw, no person shall discharge, within the limits of the Municipality, any firearm within 135 metres of any school building, school yard, public park, playground, church, workshop, place of business, dwelling house, farm building, public highway, or other place where persons may be assembled or engaged in work of any kind,

- (b) it shall be lawful for a person to discharge a firearm within or into the Vancouver International Airport with the written permission of the Manager of Vancouver International Airport.
- 11. (a) No person shall discharge a firearm in the area designated as "no discharge toward shore" on Schedule "A" attached hereto and forming part of this Bylaw unless the firearm is aimed into an adjacent area designated as "open area" on Schedule "A" attached hereto and forming part of this Bylaw.
 - (b) The area designated as "no discharge toward shore" shall be a strip I80 metres wide measured out from a line drawn parallel to and perpendicularly distant I80 metres from the shore on the outside foot of the dyke as the case may be.
- 12. Every person who violates any of the provisions of this Bylaw shall be liable to prosecution under the provisions of the "Offence Act".
- 13. Bylaw No. 4106 is hereby repealed.
- 14. This Bylaw is in effect and in force and binding on all persons as from the day following the date of its adoption.

Schedule A to Accompany Bylaw 4183 No discharge towards shore City of Richmond Hunting by permission 7 Closed area Open area CITY OF BURNABY •• ş E C-CH AT ANALIST 770 ž ដ CHO1 ma CITY OF VANCOUVER æ 3 ł 3 5 NENL **KNUK** 1 Ì MANDAL ION 01414 V3 W CLANNA HISTORYATIK METUKI

SCHEDULE A to BYLAW NO. 4183

,



RICHMOND ROD & GUN CLUB Box 26551 Blundell Centre P.O. Richmond, B.C. V7C-5M9 www.rrgc.homestead.com

Hunting in the ALR within the city of Richmond is both safe, viable, and should remain open for future generations. In order for a person to hunt, the hunter has gone through courses and obtained licences before they are able to go afield.

If they want a fire arm they have to take a PAL course which is a Possession and acquisition Licence. This does not enable the person to hunt. It is required to obtain a licence to own a fire arm.

The person then needs to take and successfully pass a CORE course which would let them acquire a hunting licence. CORE stands for conservation outdoor recreation education. This is a fairly in depth course teaching not only wildlife identification and game handling, but also the ethics that go with it.

You then need a Migratory Game Birds Licence to hunt migratory birds within the province.

If you live in the Lower Fraser Valley you will also have to obtain the Fraser Valley Special Area Licence which shows that you are insured for \$2 million liability.

You then have to obtain a Hunting by Permission pass through the RRGC to hunt within the City of Richmond. You can not get this pass without having all the other licences. We take names, phone numbers, addresses, all licence numbers, make, model, color and licence plate numbers of vehicles, and driver's licence.

Once the applicant has provided all the necessary information, they are then eligible to go to farms of their choice and then ask the farmer if they can hunt on their property. Having all the licences does not mean that the farmer has to let you hunt on their land. It is entirely up to the farmer if they will let you hunt on their land.

The Landowner, not the farmer, if they are not the same, then has to sign your Hunting by Permission pass. If they choose to sign your pass, you can then make arrangements with that farmer to hunt on their land. The signature is only good for that particular farm. If you want to hunt on another property you would have to get signed permission for each individual farm.

Once you have all these licences, and a Landowner has signed your pass you are then legally allowed to go hunting, on that property. I recently did a Pass Holder's survey. Of 20 passholders surveyed:

Passholders have had a Provincial hunting licence on average of 31 years plus.

Over 70% of the pass holders live in Richmond.

On average passholders have had a Hunting by Permission pass for 10 years.

15 of 20 pass holders used their pass this year.

4 people were shooting in South Richmond and 13 in East Richmond.

Majority of hunters have only one location to hunt with permission.

Many hunters have been hunting here for generations, bonding with family and friends as they go. They have built up a rapport and trust with the farmer, and are welcome onto the property.

The RRGC takes it's position as stewardship seriously. We have been teaching and promoting safety, competency, and education, with regards to wildlife, conservation, and outdoor recreation since forming as a society in 1955. Our connection with the City of Richmond and serving the community is part of the legacy of the city itself.

We realize that these are changing times and we are adapting, monitoring, and looking at more ways to keep both the Public, farmers and hunters safe.

With Leadership, Monitoring, and Education, we should be able to share our experiences for generations to come. The RRGC is looking forward to continue working as Stewards, within our mandate of our Constitution and By-Laws, with the City of Richmond, supporting our longstanding role as a Society in Richmond.

Please contact me if you have any further questions regarding our club or this program that is valued by our members.

Regards Mike Thorne President RRGC

Attachment 3

CITY OF RICHMOND



REGULATING THE DISCHARGE OF FIREARMS

BYLAW NO. 4183

EFFECTIVE DATE – March 29, 1983

CONSOLIDATED FOR CONVENIENCE ONLY

This is a consolidation of the bylaws below. The amendment bylaws have been combined with the original bylaw for convenience only. This consolidation is not a legal document. Certified copies of the original bylaws should be consulted for all interpretations and applications of the bylaws on this subject.

AMENDMENT BYLAW

SCHEDULE A No. 6106 SCHEDULE A No. 6491 SCHEDULE A No. 6941 Bylaw 8538

EFFECTIVE DATE

June 26, 1993 July 24, 1995 August 24, 1998 November 9, 2009

The bylaw numbers in the margin of this consolidation refer to the bylaws that amended the principal Bylaw No. 4183. The number of any amending bylaw that has been repealed is not referred to in this consolidation.

REGULATING THE DISCHARGE OF FIREARMS BYLAW NO. 4183

A Bylaw for the Purpose of Regulating the Discharge of Firearms

The Council of The Corporation of the Township of Richmond, in open meeting assembled, enacts as follows:

INTERPRETATION

For the purposes of this Bylaw

- 1. "FIREARM" means a rifle, pistol, or shotgun and includes air guns, air rifles, air pistols and spring guns but does not include firearms used for the discharge of blank ammunition in connection with an athletic or sporting event.
- 2. "PUBLIC HIGHWAY" means highway as defined in the Municipal Act.
- 3. The provisions of this Bylaw shall not apply to Peace Officers, employees of the Fisheries & Wildlife Branch, employees of the Ministries of Fisheries & Oceans, employees of the Canadian Wildlife Service, or employees of the Society for the Prevention of Cruelty to Animals required to use firearms in the line of duty.
- 4. No person shall discharge a firearm within or into the area designated as "closed" on Schedule "A" attached hereto and forming part of this Bylaw.
- 5. No person shall discharge a firearm utilizing a single projectile within the Municipality except as specifically provided under section 6 and section 7 hereof.
- 6. (1) A permit to allow the discharge of firearms within the Municipality shall be required:
 - (a) for the operation of a pistol, rifle, trap and/or skeet shooting range, and
 - (b) for an organized trap or skeet shooting event not located on a shooting range permitted to operate under this Bylaw, and
 - (c) when the discharge of firearms is to be conducted by a person who is the holder of a valid resident trapping licence and a resident hunting or firearms licence issued by the Province of British Columbia who has produced written permission from the owner or the lessee of the lands upon which he proposes to operate his trap line.
 - (2) A permit for the discharge of firearms may be issued providing the applicant is covered by an existing public liability and property damage insurance policy in the minimum amount of \$1,000,000.00 \$5,000,000 validated for the duration of the permit.

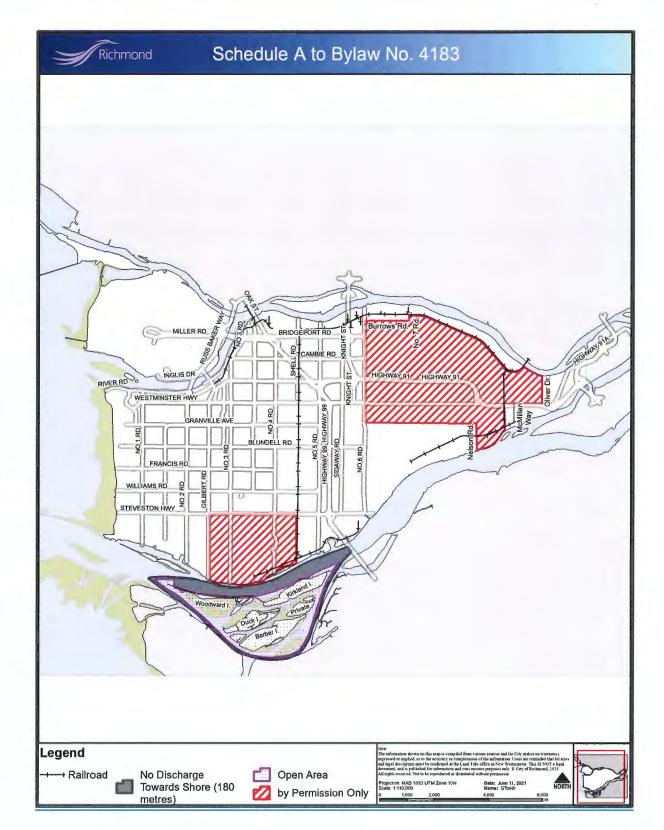
- (3) Any person requiring a permit under this section shall make application in writing to the Council of the Municipality setting forth complete details of the activity or event for which the permit is required.
- (4) The Council of the Municipality may, after considering the application referred to in section 6(3) hereof, issue a permit subject to such terms and conditions as the Council deems necessary.
- 7. Notwithstanding sections 4 and 5 hereof, but subject to the Migratory Birds Convention Act, the Wildlife Act and regulations thereto, a person may discharge a firearm within the Municipality without first obtaining a permit therefor when:
 - (a) he is engaged in a farm operation and the firearm is discharged for the purpose of protecting his crops or livestock from birds or animals,
 - (b) he is engaged in the humane destruction or slaughter of domestic livestock, or
 - (c) he is engaged in a commercial slaughter-house operation, or
 - (d) he is engaged in shooting on a pistol, rifle, trap or skeet shooting range duly authorized by a permit pursuant to section 6 of this Bylaw.
- 8. Notwithstanding the provisions of section 4 hereof a person may, in that portion of the Municipality designated as open hunting on Schedule "A" attached hereto and forming part of this Bylaw, during that part of each year when the hunting of wildlife may be carried out in accordance with the laws of the Province of British Columbia and where that person is a holder of a valid and subsisting licence issued by the Province of British Columbia and as required by the laws of the said Province and of Canada for the hunting and killing of such wildlife, discharge firearms therein without the necessity of obtaining a permit therefor pursuant to this Bylaw.
- 9. Notwithstanding the provisions of section 4 hereof, a person may, in the area designated as "hunting by permission only" on Schedule "A" attached hereto and forming part of this Bylaw, if he has a hunting by permission pass issued by the Richmond Rod and Gun Club and validated by the owner of the property, during that period of each year when the hunting of wildlife may be carried out in accordance with the laws of the Province of British Columbia and where that person is a holder of a valid and subsisting licence issued by the Province of British Columbia and as required by the laws of the said Province and of Canada for the hunting and killing of such wildlife, discharge firearms therein without the necessity of obtaining a permit therefor pursuant to this Bylaw.
- 10. Notwithstanding any provisions of this Bylaw:
 - (a) unless authorized by a permit issued in keeping with this Bylaw, no person shall discharge, within the limits of the Municipality, any firearm within 135 metres of any school building, school yard, public park, playground, church, workshop, place of business, dwelling house, farm building, public highway, or other place where persons may be assembled or engaged in work of any kind,

- (b) it shall be lawful for a person to discharge a firearm within or into the Vancouver International Airport with the written permission of the Manager of Vancouver International Airport.
- 11. (a) No person shall discharge a firearm in the area designated as "no discharge toward shore" on Schedule "A" attached hereto and forming part of this Bylaw unless the firearm is aimed into an adjacent area designated as "open area" on Schedule "A" attached hereto and forming part of this Bylaw.
 - (b) The area designated as "no discharge toward shore" shall be a strip I80 metres wide measured out from a line drawn parallel to and perpendicularly distant I80 metres from the shore on the outside foot of the dyke as the case may be.
- 12. Every person who violates any of the provisions of this Bylaw shall be liable to prosecution under the provisions of the "Offence Act".

Any person who contravenes or violates any provision of this Bylaw, or who suffers or allows any act or thing to be done in contravention or violation of this Bylaw, or who fails or neglects to do anything required to be done under this Bylaw, commits an offence and upon conviction shall be liable to a fine of not less than One Thousand Dollars (\$1,000) and not more than Fifty Thousand Dollars (\$50,000.00), in addition to the costs of the prosecution, and where the offence is a continuing one, each day that the offence is continued shall constitute a separate offence."

- 13. Bylaw No. 4106 is hereby repealed.
- 14. This Bylaw is in effect and in force and binding on all persons as from the day following the date of its adoption.

PAGE 4





REGULATING THE DISCHARGE OF FIREARMS BYLAW NO. 4183, AMENDMENT BYLAW NO. 10278

The Council of the City of Richmond enacts as follows:

- 1. **Regulating the Discharge of Firearms Bylaw No. 4183**, as amended, is further amended at Section 6(2) by deleting the number "\$1,000.000.00" and replacing it with the number "\$5,000,000.00".
- 2. **Regulating the Discharge of Firearms Bylaw No. 4183**, as amended, is further amended by deleting Section 12 and replacing it with the following:
 - "12. Any person who contravenes or violates any provision of this Bylaw, or who suffers or allows any act or thing to be done in contravention or violation of this Bylaw, or who fails or neglects to do anything required to be done under this Bylaw, commits an offence and upon conviction shall be liable to a fine of not less than One Thousand Dollars (\$1,000.00) and not more than Fifty Thousand Dollars (\$50,000.00), in addition to the costs of the prosecution, and where the offence is a continuing one, each day that the offence is continued shall constitute a separate offence."
- 3. **Regulating the Discharge of Firearms Bylaw No. 4183**, as amended, is further amended by deleting Schedule A to Bylaw 4183 and replacing it with Schedule A attached to this Bylaw.
- 4. This Bylaw is cited as "Regulating the Discharge of Firearms Bylaw No. 4183, Amendment Bylaw No. 10278".

FIRST READING	 CITY OF RICHMOND
SECOND READING	 APPROVED for content by originating dept.
THIRD READING	 APPROVED
ADOPTED	 for legality by Solicitor

MAYOR

CORPORATE OFFICER

