City of Richmond

Agenda

General Purposes Committee
Electronic Meeting

Council Chambers, City Hall
6911 No. 3 Road

Monday, June 6, 2022
4:00 p.m.

Pg. # ITEM

MINUTES

GP-4 ***Motion to adopt the minutes of the meeting of the General Purposes Committee held on May 16, 2022.***

DELEGATION

GP-8 1. Jaime Gusto, General Manager of Steveston Harbour Authority to speak about dredging Steveston Cannery Channel.

ENGINEERING AND PUBLIC WORKS DIVISION

2. **2022 BC ENERGY STEP CODE AND GHG REQUIREMENTS FOR NEW BUILDINGS**
(File Ref. No. 10-6125-07-02) (REDMS No. 6898984)

GP-11 See Page **GP-11** for full report

Designated Speaker: Peter Russell

6904576

STAFF RECOMMENDATION

(1) That Building Regulation Bylaw 7230, Amendment Bylaw 10365, which amends Sections 10.1.1 and 16.1 regarding updates to existing BC Energy Step Code and greenhouse gas intensity (GHGI) requirements for Part 9 residential buildings and Part 3 residential, hotel, commercial and office buildings, be introduced and given first reading;

(2) That for buildings requiring a Development Permit, notwithstanding the adoption of Building Regulation Bylaw 7230, Amendment Bylaw 10365:

(a) If a Development Permit is issued prior to July 1, 2022, the owner may, while their Development Permit remains valid, apply for a Building Permit in compliance with energy efficiency requirements applicable prior to the adoption of Bylaw 10365; or

(b) If an acceptable Development Permit application has been submitted to the City prior to adoption of Bylaw 10365, is considered and endorsed by the Development Permit Panel prior to July 1, 2023, and has a complete Building Permit application acceptable to the City submitted prior to July 1, 2023, the owner may apply for a Building Permit in compliance with energy efficiency requirements applicable prior to adoption of Bylaw 10365.

(3) That Official Community Plan Bylaw 9000, Amendment Bylaw 10364, which amends Section 14.2.10 to Schedule 1 (Development Permit Guidelines) regarding the use of design approaches and technologies that improve the energy performance of buildings, be introduced and given first reading;

(4) That Richmond Official Community Plan Bylaw 9000, Amendment Bylaw 10364, having been considered in conjunction with:

(a) the City's Financial Plan and Capital Program; and

(b) the Greater Vancouver Regional District Solid Waste and Liquid Waste Management Plans;

is hereby found to be consistent with said program and plans, in accordance with Section 477(3)(a) of the Local Government Act; and

Pg. # ITEM

(5) ***That Richmond Official Community Plan Bylaw 9000, Amendment Bylaw 10364, having been considered in accordance with Section 475 of the Local Government Act and the City's Official Community Plan Bylaw Preparation Consultation Policy 5043, is found not to require further consultation.***

PLANNING AND DEVELOPMENT DIVISION

3. **REPORT FROM THE CITIZEN REPRESENTATIVES ON THE VANCOUVER INTERNATIONAL AIRPORT AERONAUTICAL NOISE MANAGEMENT COMMITTEE FOR 2021**
(File Ref. No. 01-0153-04-01) (REDMS No. 6895134)

GP-47 See Page **GP-47** for full report

Designated Speaker: John Hopkins

STAFF RECOMMENDATION

That the staff report titled "Report from the Citizen Representatives on the Vancouver International Airport Aeronautical Noise Management Committee for 2021", dated May 5, 2022, from the Director, Policy Planning, be received for information.

ADJOURNMENT

City of Richmond

Minutes

General Purposes Committee

Date:	Monday, May 16, 2022
Place:	Council Chambers Richmond City Hall
Present:	Mayor Malcolm D. Brodie, Chair Councillor Chak Au Councillor Carol Day Councillor Andy Hobbs Councillor Alexa Loo (by teleconference) Councillor Bill McNulty Councillor Linda McPhail (by teleconference) Councillor Harold Steves (by teleconference) Councillor Michael Wolfe (by teleconference)
Call to Order:	The Chair called the meeting to order at 4:09 p.m.

AGENDA ADDITION

It was moved and seconded
That Federal Electoral Boundaries be added to the agenda as Item No. 4.

CARRIED

MINUTES

It was moved and seconded
That the minutes of the meeting of the General Purposes Committee held on May 2, 2022, be adopted as circulated.

CARRIED

DELEGATIONS

1. Kevin Quinn, CEO, and Sarah Ross, Vice President of Planning, TransLink, provided a PowerPoint presentation (copy on file) and an overview of the Transport 2050: 10-Year Priorities, anticipated to go to the Mayors and Board for approval in summer 2022.

   The presentation outlined the prioritization of the first decade of projects identified in the Regional Transportation Strategy and relevant investments, made or proposed, to make progress toward Transport 2050 targets, including the goal to achieve a majority fully electrified fleet by 2033. In particular, growth of the bus service overall with significant improvements to passenger safety, the doubling of local bus service, and a reliable and fast transit network, were noted.

   In response to comments and questions from the Committee, the delegation noted the difficulty with bus operating needs and providing safe and effective bus layover locations, and reported that their staff are working closely with the City's Engineering Division to assess and evaluate options. It was further noted there is a high level of communication, both with the Port and with the Province, with respect to plans to achieve the highest quality bus service for the Highway 91 corridor.

2. Scott Macintosh, Senior Project Manager, TransLink, provided an update on the Capstan Canada Line Station.

   It was noted that construction on the Capstan Station (the first infill station to be constructed on the Canada Line) began in 2021, with the majority of the work to date happening underground. It was further noted that construction activities are progressing for the station's structural foundation, with installation of the building's services now underway, and the station remains on track to open in 2023.

   It was also noted that the temporary public art installed on the fencing around the site was commissioned from Richmond based artists, and that a video featuring the local artists and their art pieces was produced, has been extensively promoted on social media and, as part of Doors Open Richmond, the artwork will be featured on the Richmond Public Art Walking Tour on June 5, 2022. Details of the permanent public art piece for the station will be shared once finalized.

LAW AND LEGISLATIVE SERVICES DIVISION

3. **ELECTION PROCEDURE AMENDMENT BYLAW FOR MAIL BALLOT VOTING**
(File Ref. No. 12-8125-90) (REDMS No. 6874788)

It was moved and seconded
That "Civic Election Administration and Procedure Bylaw No. 7244, Amendment Bylaw No. 10349" be introduced and given first, second, and third readings.

CARRIED

COUNCILLOR DAY

4. **FEDERAL ELECTORAL BOUNDARIES**
(File Ref. No.) (REDMS No.)

The Federal Electoral Boundaries Commission of British Columbia proposed change to the district boundary of Steveston-Richmond East, was discussed. In particular, it was noted that the change includes a small section of Delta. Further discussion ensued with respect to providing the City's comments and feedback. As a result of the discussion, the following **referral motion** was introduced:
It was moved and seconded
That staff take a look at the proposed changes to British Columbia's federal electoral district boundaries with respect to Steveston-Richmond East, and provide comments.

CARRIED

ADJOURNMENT

It was moved and seconded
That the meeting adjourn (4:43 p.m.).

CARRIED

Certified a true and correct copy of the Minutes of the meeting of the General Purposes Committee of the Council of the City of Richmond held on Monday, May 16, 2022.

Mayor Malcolm D. Brodie
Chair

Lorraine Anderson
Legislative Services Associate

May 26, 2022

STEVESTON HARBOUR AUTHORITY
12740 Trites Road, Richmond, B.C. V7E 3R8 604-272-5539 Fax 604-271-6142

Mayor and Councillors
City of Richmond
6911 No. 3 Road
Richmond, BC V6Y 2C1
Via email: mayorandcouncillors@richmond.ca

RE: CRITICAL STATUS OF THE STEVESTON CANNERY CHANNEL

Dear Mayor Brodie and City Councillors:

I write you today to highlight a major problem that we are continually facing here at Steveston Harbour: maintenance dredging of the Cannery Channel. This is an issue that many of you are likely familiar with to some extent and my hope is that this letter will draw additional awareness and understanding to what I consider to be an existential threat to the functionality of Steveston Harbour as a whole.

As you all know, a vast amount of commerce takes place in Steveston, which is Canada's largest commercial fishing harbour. This economic activity provides employment to hundreds of people, both directly and indirectly. Furthermore, Steveston's storied fishing heritage combined with the fact that it remains an active fishing harbour makes it a truly unique tourist destination. Steveston Harbour is without a doubt, the most popular tourist attraction in the entire City of Richmond and generates vast amounts of revenue for local businesses of all types.

Several years ago, Steveston Harbour Authority's (SHA's) Board of Directors resolved to make its primary goal to transform Steveston Harbour into the central hub of the BC fishing industry. We believe that SHA has made significant progress in achieving this goal by attracting a wide range of fishing-related tenants to our site. This consolidation of services into one convenient central location, combined with SHA's subsidized rates, provides tremendous value to commercial fishers. We believe this value creation will drive growth and prosperity in the area for years to come.

Sediment Infill in the Cannery Channel: A Significant, Ongoing Problem

Despite the amazing progress we have achieved in a relatively short period of time, there does however remain an immense, looming issue which threatens the economic sustainability of the entire region: sediment infill in the Cannery Channel. We believe significant steps must soon be taken to address the Cannery Channel's maintenance dredging needs.

The sediment in many sections of the Cannery Channel is quickly approaching critical levels, one such area that is of deep concern to us is a large hump at the entrance of the Cannery Channel. This sediment buildup creates serious navigational and safety hazards, especially for larger vessels. Presently, many large ships may only enter

Steveston at high tide and the situation is worsening with each passing day. The only way to remedy this issue is to enact a regular maintenance dredging campaign that will increase the water depth throughout the channel. It is vital that we ensure Steveston's waterways remain fully accessible so that local commerce may continue unimpeded.

In addition to providing in-water access to Steveston Harbour and housing significant, critical infrastructure for the BC fishing industry, the Cannery Channel is also of great importance to various properties belonging to the City of Richmond. The channel is used by visiting transient boaters who wish to access Steveston Village as well as the City-owned docks at Imperial Landing and Britannia Heritage Shipyards.

Background

Historically, maintenance dredging of local channels has been the federal government's responsibility. Public Works began dredging in 1901, and in 1982, the responsibility was passed to the Canadian Coast Guard. In 1998, the *Canada Marine Act* transferred responsibility to commercial users and the commercial ports, which resulted in an abrupt halt of dredging activity.

The Port of Vancouver implemented the *Local Channel Dredging Program* in 2009, whereby stakeholders responsible for the 14 local channels along the Fraser River could each apply for up to $500,000 in funding for the purpose of dredging. While $500,000 may have potentially been enough to finance dredging for a smaller channel, it was barely enough to even get us started. $125,000 was spent to dredge the channel entrance and the remainder was put towards a small portion of the western wing of the channel (Phase I). In order to complete the dredging of the western wing, an additional $786,000 was required, which was provided to us by the City of Richmond and the BC Provincial Government.

Once this work was completed, SHA began actively working with all levels of government in an attempt to raise more funds to dredge the eastern half of the channel. Eventually, SHA entered into a cost-sharing agreement with the City of Richmond and the Province of BC in order to finally complete dredging of the western channel arm (Phase II), a full 5 years after the western portion was dredged. Further to this cost-sharing agreement, SHA contributed $590,000 of its own funds, making SHA the first and only harbour in the *Small Craft Harbours Program* to have ever contributed funds for the purpose of channel dredging. Funding for dredging is far outside of SHA's mandate, but we had no choice but to provide these last funds in order to enable the dredging project to proceed.

The Port of Vancouver ended the *Local Channel Dredging Program* in 2019, leaving stakeholders of each channel in a precarious position as dredging costs continue to rise. In response to this unwise and abrupt decision, SHA has taken it upon itself to create a "Sediment Management Fund" which is funded by levying a surcharge on all transactions. All money collected in this fund is earmarked for dredging purposes. Despite these efforts, we are still faced with a considerable funding shortfall and thus still require significant aid from other stakeholders in order to finance future dredging projects.

The Present Reality: Skyrocketing Costs and Long Wait Times

A recent estimate pegged the cost of dredging the entire Cannery Channel to be as much as $5,000,000, which would be a 79% increase to the cost of the last program, which itself was not sufficient at the time, as we ran out of funds before the entire Channel was dredged. In addition to the shocking sticker price for this work, we also anticipate significant delays in obtaining the permits that are required for channel dredging. This means that SHA must begin the permit application process now if we hope to perform any sort of maintenance dredging in the next two years.

Due to the timing issues and financial constraints laid out above, SHA finds itself in a difficult position as we expect serious navigational and safety hazards to occur if we do not dredge the harbour in the very near future. To this end, we have been lobbying the Provincial and Federal Governments for financial aid as well as potential solutions to the overly burdensome permitting process. We are hopeful that these governmental agencies as well as the City of Richmond are able to assist us in overcoming these challenges.

Our Proposed Solution

We believe that it is in everyone's best interest to ensure that the Cannery Channel is well-maintained and accessible to all vessels at all times. Similar to the previous dredging campaign, we are proposing that the various stakeholders enter into a cost-sharing agreement to finance the next channel dredging project. At this time, we are requesting that the SHA, City of Richmond and BC Provincial Government each agree to contribute up to 33% of the funding that is necessary to dredge the entire channel to desired grade. We are also engaging with the Federal Government in hopes of including them into the funding agreement as well. Despite Ottawa previously indicating that they would no longer finance local channel dredging, our lobbying efforts appear to be gaining traction as the issue seems to be back on the table for discussion. We are hopeful that by educating them of the Cannery Channel's importance, they will come around and realize that the waterway is far too important for them to ignore. If the Federal Government were included in the proposed funding partnership, it would reduce each party's share to 25% of the total cost.

SHA firmly believes that the financial challenges outlined in this letter can be overcome with the proper inter-governmental collaboration. We look forward to working with you to ensure the continued success of Steveston Harbour and the BC commercial fishing industry. Please call Jaime Gusto at 604-272-5539 or email her at jaime@stevestonharbour.com so that we may further discuss these issues and plan the next steps accordingly.

Yours truly,

Robert Kiesman, Board Chairman
Steveston Harbour Authority

Jaime Gusto, General Manager
Steveston Harbour Authority

Cc: SHA Board of Directors

City of Richmond

Report to Committee

To:	General Purposes Committee	**Date:**	May 9, 2022
From:	Peter Russell, Director, Sustainability and District Energy	**File:**	10-6125-07-02/2022-Vol 01
Re:	**2022 BC Energy Step Code and GHG Requirements for New Buildings**		

Staff Recommendation

1. That Building Regulation Bylaw 7230, Amendment Bylaw 10365, which amends Sections 10.1.1 and 16.1 regarding updates to existing BC Energy Step Code and greenhouse gas intensity (GHGI) requirements for Part 9 residential buildings and Part 3 residential, hotel, commercial and office buildings, be introduced and given first reading;

2. That for buildings requiring a Development Permit, notwithstanding the adoption of Building Regulation Bylaw 7230, Amendment Bylaw 10365:

   (a) If a Development Permit is issued prior to July 1, 2022, the owner may, while their Development Permit remains valid, apply for a Building Permit in compliance with energy efficiency requirements applicable prior to the adoption of Bylaw 10365; or

   (b) If an acceptable Development Permit application has been submitted to the City prior to adoption of Bylaw 10365, is considered and endorsed by the Development Permit Panel prior to July 1, 2023, and has a complete Building Permit application acceptable to the City submitted prior to July 1, 2023, the owner may apply for a Building Permit in compliance with energy efficiency requirements applicable prior to adoption of Bylaw 10365.

3. That Official Community Plan Bylaw 9000, Amendment Bylaw 10364, which amends Section 14.2.10 to Schedule 1 (Development Permit Guidelines) regarding the use of design approaches that improve the energy performance of buildings, be introduced and given first reading;

4. That Richmond Official Community Plan Bylaw 9000, Amendment Bylaw 10364, having been considered in conjunction with:

   a. the City's Financial Plan and Capital Program; and

   b. the Greater Vancouver Regional District Solid Waste and Liquid Waste Management Plans;

   is hereby found to be consistent with said program and plans, in accordance with Section 477(3)(a) of the Local Government Act; and

5. That Richmond Official Community Plan Bylaw 9000, Amendment Bylaw 10364, having been considered in accordance with Section 475 of the Local Government Act and the City's Official Community Plan Bylaw Preparation Consultation Policy 5043, is found not to require further consultation.

Peter Russell, MCIP RPP
Director, Sustainability and District Energy
(604-276-4130)

6898984

Att. 4

REPORT CONCURRENCE			
ROUTED TO:	**CONCURRENCE**		**CONCURRENCE OF GENERAL MANAGER**
Law Building Approvals Development Applications Policy Planning	☑ ☑ ☑ ☑		
SENIOR STAFF REPORT REVIEW		**INITIALS:**	**APPROVED BY CAO**

6898984

Staff Report

Origin

This report includes a proposed amendment to the Building Regulation Bylaw 7230 to achieve Step Code requirements for new Part 9 residential buildings and Part 3 buildings, including multi-unit residential buildings and hotels/motels, offices and commercial uses as well as retail uses. The proposed amendment continues to expand the two-option approach, under which builders and developers have the choice to build to the prescribed Step Code performance requirement or request a one-Step relaxation if the new building will be installed with, or connected to, or connected to a District Energy Utility owned by the City (LCES). More information can be found in Attachment 1 regarding Richmond's implementation of the Step Code to date.

This report also includes a proposed amendment to the City's Official Community Plan (OCP) with respect to Development Permit (DP) Guidelines encouraging design approaches and technologies that improve the energy performance of buildings. This amendment addresses the expected influence of higher levels of energy performance on building design and clarifies that compliance with a given Step of the BC Energy Step Code shall not compromise the intent of the City's well-established form and character guidelines.

This report supports Council's Strategic Plan 2018-2022 Strategy #2 A Sustainable and Environmentally Conscious City:

> *2.1 Continued leadership in addressing climate change and promoting circular economic principles.*

This report supports the implementation of Richmond's Community Energy and Emissions Plan 2050, and OCP emission reduction policies through:

Strategic Direction 3: Carbon Neutral New Buildings

Action Categories:
- ☑ Accelerate Transition to the Top Level of Building Performance
- ☑ Support Continuous Improvement to the BC Energy Step Code
- ☑ Advance Implementation of Low Carbon Energy Systems

Analysis

The following section details proposed changes to the Building Regulation Bylaw for Part 9 and Part 3 buildings in Richmond. Attachment 1 has more information on implementation of the Step Code in Richmond to date. Part 9 buildings include single family dwellings, duplexes and multiplexes including townhomes, small apartments whereas Part 3 buildings include large wood frame and concrete residential buildings, offices and hotels. Anticipated provincial opt-in greenhouse gas (GHG) emission requirements are also considered for future bylaw changes for both Part 9 and Part 3 buildings; based on developer feedback, providing advance notice of future proposed bylaw changes is essential for project planning. Recommended changes to form and character guidelines, as set out in the DP Guidelines within the City's OCP, that support a transition to higher levels of the Step Code are also outlined below.

Proposed Building Regulation Bylaw Amendment for Part 9 Residential Buildings

The proposed Bylaw Amendment for July 1, 2022 (Table 1) uniformly raises minimum BC Energy Step Code performance requirements for all Part 9 residential buildings. Staff engaged Richmond's design and construction community on these proposed changes at a series of virtual Builder Breakfast workshops held from mid-2021 to early 2022. The proposed amendment would include an administrative requirement limiting the use of the Percent Better than Reference House metric only to buildings reaching the highest Step Code level (Step 5), consistent with Council direction. This approach is consistent with the City's ability to administratively set special performance conditions at various stages of Step Code implementation, if at each stage there is at least one option with no such condition.

Table 1 shows current and proposed requirements for Part 9 residential buildings for July 2022, as well as current thinking about timing of future increases from 2023 to 2027. As a first step in transitioning to the Province's forthcoming greenhouse gas intensity (GHGI) requirements, staff recommend that for all applications accepted on or after July 1, 2022, the City implement a new LCES definition identical to the Province's forthcoming "Low" GHGI standard. Attachment 2 has more details on the Province's proposed opt-in GHGI requirements.

Table 1: Current, Proposed and Future Step Code Requirements for Part 9 Residential Buildings

	Current Bylaw	**Proposed Bylaw**	**Future Bylaw Amendments Subject to Council Approval**		
	Dec. 2020	***July 2022***	***July 2023***	***Jan. 2025***	***Jan. 2027***
Single Family Dwellings, Duplexes and Multiplexes including Townhomes & Apartments	Step **3** *-or-* Step **2** + LCES <6 kg/m^2	Step **5** *-or-* Step **4** *-or-* Step **3** + LCES <2.5 kg/m^2	Step **5** + BC GHGI: Mid Carbon *-or-* Step **4** + BC GHGI: Low Carbon *-or-* Step **3** + BC GHGI: Zero Carbon Ready	Step **5** + BC GHGI: Low Carbon *-or-* Step **4** + BC GHGI: Zero Carbon Ready	Step **5** + BC GHGI: Zero Carbon Ready

<u>Consultation</u>

Staff undertook extensive online consultation with Part 9 homebuilders, designers and energy advisors, starting with an information session in May 2021, followed by two workshops (September 8, 2021 and March 3, 2022) to assess and review proposed 2022 Building Regulation Bylaw changes. This engaged 200 participants in total, with live polling on three potential options for proposed 2022 residential requirements.

Proposed Building Regulation Bylaw Amendment for Part 3 Buildings

The proposed Bylaw Amendment for July 2022 also sets requirements for all Part 3 buildings in Richmond regulated by the BC Energy Step Code. These changes are in general agreement with proposed future Step Code requirements signalled in a Report to General Purposes Committee on October 19, 2020. These requirements include an optional one-Step relaxation in Step Code levels available to applicants that install an on-site renewable energy system providing a minimum 70% of the building's annual heating, cooling and domestic hot water energy demand, or that connect to a low carbon energy system, including the City's district energy utility. With approval of the proposed amendment, this relaxation option would be available to all Part 3 Step Code regulated buildings.

Table 2 shows proposed July 1, 2022 requirements for Part 3 buildings and current thinking about future energy and GHG emission requirements for each building type from 2023 to 2027.

Table 2: Current, Proposed and Future Step Code Requirements for Part 3 Buildings

	Current Bylaw	Proposed Bylaw	Future Bylaw Amendments Subject to Council Approval		
	Dec. 2020	*July 2022*	*July 2023*	*Jan. 2025*	*Jan. 2027*
Office and Retail	Step **2**	Step **3** -or- Step **2** + LCES	Step **3** + BC GHGI -or- Step **2** + BC GHGI	Step **3** + BC GHGI	Step **3** + BC GHGI
Residential: Wood Frame (mid-rise)	Step **3**	Step **4** -or- Step **3** + LCES	Step **4** + BC GHGI -or- Step **3** + BC GHGI	Step **4** + BC GHGI	Step **4** + BC GHGI
Residential: Concrete Frame	Step **3** -or- Step **2** + LCES	Step **3** -or- Step **2** + LCES	Step **3** + BC GHGI -or- Step **2** + BC GHGI	Step **4** + BC GHGI -or- Step **3** + BC GHGI	Step **4** + BC GHGI
Hotels and Motels	Step **3** -or- Step **2** + LCES	Step **3** -or- Step **2** + LCES	Step **4** + BC GHGI -or- Step **3** + BC GHGI	Step **4** + BC GHGI -or- Step **3** + BC GHGI	Step **4** + BC GHGI

Consultation

For Part 3 developers, staff provided updates on proposed 2022 Energy Step Code requirements and relaxations for low carbon energy systems at UDI-Richmond Liaison Committee meetings on September 28, 2021 and January 19, 2022. These bylaw requirements were covered again during a 90-minute workshop with UDI members on March 8, 2022, which included a review of findings from Richmond's building form and character review, as well as expected timing of adoption of the GHGI framework in 2023. Presentations for feedback were also made to Richmond's Advisory Design Panel on August 18, 2021 and on March 23, 2022.

In-Stream Provisions for Development Permit Applications

When Richmond introduced new BC Energy Step Code requirements in September 2018, and December 2020, Council approved in-stream provisions for buildings requiring a Development Permit (DP). Staff recommend similar in-stream provisions with respect to the proposed bylaw amendment, such that an owner would be permitted to submit a Building Permit application in compliance with prior requirements if:

a) a DP was issued prior to July 1, 2022, and remains valid; or
b) an acceptable DP application is submitted prior to adoption of Amendment Bylaw No. 10365, and, prior to July 1, 2023, the DP is considered and endorsed by the Development Permit Panel and an acceptable Building Permit application is submitted to the City. The Building Permit application must include architectural drawings showing envelope details and schedule of mechanical systems in compliance with Part 10 (Step Code section) of the BC Building Code (BCBC).

High-Performance Building Standards and Richmond's Development Permit Guidelines

As the City implements higher Step Code levels, building design is expected to increasingly favour simpler massing, lower window-to-wall ratios, increased use of sun shades, increased attention to solar orientation, better insulated wall and window systems, and thermally-broken balconies. This design shift will affect building types differently. For example:

- Townhouses already achieve the lower window-to-wall ratio encouraged by Step Code, but often have highly articulated building envelopes (e.g., dormers and bay windows) that can negatively impact energy performance; and
- High-rise and mid-rise buildings typically have the simpler massing encouraged by Step Code, but office buildings often have high-window-to-wall ratios and multi-family residential buildings have balconies, both of which can pose challenges for efficient heating and cooling.

Staff compared current form and character guidelines with high-performance building standards such as Passive House, Net Zero Energy Ready. Potential conflicts between high-performance building standards and the City's guidelines are negligible but staff recommend amending the guidelines to better support development proponents and general public as the City transitions to higher levels of the Step Code. Like the Step Code, Richmond's form and character DP Guidelines are generally performance-based and not prescriptive, which provides opportunities to explore alternative ways of satisfying energy requirements without compromising other City objectives. For example:

- Townhouses may choose between bay windows and dormers (rather than including both) and/or may choose to include decorative porches, changes in materials or colour, or other means of articulation that do not compromise energy performance;
- Office buildings may choose to use better insulated window systems rather than reducing their window-to-wall ratio; and

- Larger residential buildings may choose balcony designs that limit heat loss through the envelope by using thermally-broken concrete slabs, hung, pinned or self-supported balconies.

Attachment 3 provides further insight into potential built form changes, which staff have summarized into a table of possible friction points and design trends for each building type subject to the Step Code. In addition, resource sheets have been developed highlighting the range of potential design and technology options for achieving high performance in typical new buildings in Richmond (see Attachment 4).

Proposed OCP (Schedule 1) DP Guidelines Amendment Bylaw

To help clarify the City's intent, staff recommend that sub-section 14.2.10 (Green Buildings and Sustainable Infrastructure) within Section 14 (Development Permit Guidelines), of the OCP be amended by:

- Removing wording qualifying "green building and sustainable infrastructure" as a "voluntary undertaking, where feasible";
- Stating that "applicable new buildings will be designed and constructed to meet the BC Energy Step Code" and including a reference table of high-performance building design considerations;
- Strengthening existing language on the need to integrate energy performance considerations at the start of the building design process, stating that "through rezoning, Development Permit and other permit approval processes, proposed buildings shall demonstrate compliance with the applicable requirements of the BC Energy Step Code to the satisfaction of the City (e.g. by providing energy modelling outputs)"; and,
- Clarifying that compliance with the Step Code will not compromise the intent of any of the Development Permit Guidelines contained in Schedules 1 or 2 of the OCP, and that any remedial actions taken during construction to achieve compliance with the Step Code shall not compromise the intent of the Development Permit Guidelines applicable to the building.

OCP Consultation Policy

Should Council grant first reading to the amendment bylaws, the amendment bylaws will be forwarded to a Public Hearing where any resident or interested party will have an opportunity to comment. The public will have the opportunity to comment further on all proposed bylaw amendments at the Public Hearing. Public notification for the Public Hearing will be provided in accord with the *Local Government Act*.

Staff have reviewed the proposed OCP amendments with respect to the *Local Government Act* and the City's OCP Bylaw Preparation Consultation Policy 5043 requirements, and recommend that this report does not require referral to external stakeholders. Richmond Official Community Plan Bylaw 9000, Amendment Bylaw 10364, having been considered in accordance with OCP Bylaw Preparation Consultation Policy 5043, is hereby found to not require further consultation.

Next Steps

Staff will monitor compliance with new Step Code and forthcoming GHGI requirements to understand the impact on permitting procedures and address any building performance, market or regulatory issues that may arise during the construction phase. Staff will also monitor the affects of high performance standards on the form and character of buildings. The Province of BC has indicated that an opt-in framework for Provincial greenhouse gas emissions limits should be available for use by local governments in 2023. To support the transition toward high performance, low-emissions new buildings, staff will continue to offer knowledge and capacity-building opportunities through virtual Builder Breakfast events, UDI-Richmond developer webinars, and other educational opportunities.

Finally, staff will update the following bulletins to include the July 1, 2022 Energy Step Code requirements: Building-37 Energy Step Code: Part 9 Buildings Overview; and Building-40 Energy Step Code: Part 3 Buildings. Staff will also create a new bulletin regarding revisions to Development Permit Guidelines (Section 14.2.10) on form and character consideration for low carbon, highly energy efficient new buildings using materials found in Attachment 4.

Financial Impact

None.

Conclusion

Implementing new BC Energy Step Code requirements for Part 9 and Part 3 buildings in July 2022 will advance the City's policy objectives for higher energy efficiency and reduce greenhouse gas emissions in new construction. The proposed Building Regulation Bylaw amendments provide a platform to integrate anticipated Provincial GHGI standards when they become available.

Council policy direction is for Richmond to reach the top performance level of the Energy Step Code, and achieve near zero emissions several years ahead of the Provincial target in the CleanBC Roadmap. To support a successful transition to high-performance buildings, staff recommend that the existing Green Buildings and Sustainable Infrastructure subsection of the General Considerations be amended within the form and character section of the Development Permit Guidelines in the Official Community Plan Bylaw No. 9000, included in this report.

Norm Connolly
Manager, Sustainability
(604-247-4676)

Nicholas Heap
Project Manager, Sustainability
(604-276-4267)

Att. **1**: Step Code Implementation in Richmond
2: Proposed Provincial Opt-in Greenhouse Gas Emissions Intensity (GHGI) Standards
3: Step Code / Possible Development Trends / February 14, 2022
4: Key Considerations for High Performance Buildings

Step Code Implementation in Richmond

The City's implementation of the BC Energy Step Code is nested within Provincial policy initiated by the 2018 CleanBC Plan signaling that a "net zero energy-ready" level of efficiency would be required for all new buildings in the 2032 BC Building Code, specifically:

Compared to the current base BC Building Code, new buildings will be:

- *20 per cent more energy efficient by 2022,*
- *40 per cent more energy efficient by 2027, and*
- *80 per cent more energy efficient by 2032, the net-zero energy ready standard.*

Richmond was one of the first municipalities to adopt the BC Energy Step Code into local regulation. In July 2018, Council amended Building Regulation Bylaw 7230 to implement energy efficiency requirements of the BC Energy Step Code for new Part 9 residential buildings that included single detached houses, townhouses and small apartment buildings, and Part 3 multi-unit residential, office and commercial buildings. Council also approved amendments to the Official Community Plan (Schedule 1, Section 12.4, Energy) that included a schedule of future Building Regulation Bylaw amendments for 2020, 2022 and 2025, subject to future Council approvals, signaling the expected timing of higher BC Energy Step Code requirements and the City's greenhouse gas (GHG) reduction targets.

Richmond pioneered a two-option approach for Step Code implementation, under which builders and developers have the choice to build to the prescribed Step Code performance requirement or request a one-Step relaxation if the new building will be installed with, or connected to, a low-carbon energy system (LCES). This approach was first introduced for residential concrete towers in 2018, extended to Part 9 residential buildings and hotels/motels in 2020, and with Council approval, would be extended to mid-rise, wood-frame multi-unit residential buildings, commercial office and retail buildings on July 1, 2022.

In December 2020, Council approved amendments to Building Regulation Bylaw 7230 to implement incrementally higher Step Code requirements for new Part 9 residential buildings (per OCP direction), and added hotel and motel uses to Richmond's Step Code regulation.

Builders and developers have been regularly consulted with regarding the proposed timing of Step Code requirements in Richmond. Staff continue to receive positive feedback on Richmond's innovative options approach to Step Code regulation, which offers a relaxation in the default Step requirement to help drive installation of, or connection to, a low carbon energy system.

In 2022, City Council endorsed deeper GHG emission reduction targets for 2030 and 2050, through the renewed Community Energy and Emissions Plan 2050, and adopted the Official Community Plan Amendment Bylaw 10328, with a commitment to reduce citywide carbon emissions to 50% below 2007 levels by 2030, and achieve net zero GHG emissions by 2050.

Proposed Provincial Opt-in Greenhouse Gas Emissions Intensity (GHGI) Standards

In November 2020, a mandate letter from Premier John Horgan directed the Minister Responsible for Housing, David Eby, to "*build on our government's work to require new buildings and retrofits to be more energy efficient and cleaner by supporting local governments to set their own carbon pollution performance standards for new buildings*." Correspondingly, the Province has been developing opt-in standards limiting GHG emissions in new buildings that would be included in a forthcoming revision to the BC Building Code in December 2022.

In 2021, the Province of BC brought forward a plan to accelerate climate action at the provincial scale through the CleanBC Roadmap to 2030. The following target was set for new buildings:

> *By 2030, all new buildings will be zero carbon, and all new space and water heating equipment will meet the highest standards for efficiency.*

The 2022 BC Building Code update is expected to enter into force in mid-December 2022. The 20% more energy efficient Code requirement will apply to all Building Permit applications submitted after the in-force date, and will apply to all new buildings. For Step Code regulated Part 9 residential buildings, Step 3 is 20% more efficient, while for Part 3 buildings, Step 2 achieves 20% more energy efficiency across all building types.

Orderly transition to mandatory GHGI limits for new buildings

The Provincial process to introduce an opt-in framework of GHGI requirements for new buildings has been slower than expected. Staff understand that the proposed framework will be available for use by local governments in early 2023.

Having both BC Energy Step Code and a GHGI framework in the BC Building Code enables local governments to set both energy performance levels and carbon emission limits for most new buildings, eliminating the need to offer a Step Code relaxation as an incentive. Accordingly, Tables 1 and 2 and Figure 1 show how the City will integrate forthcoming Provincial greenhouse gas emission limits with Step Code requirements for new buildings, starting in 2023.

The GHGI framework uses a stepped approach similar to the BC Energy Step Code, providing local governments with flexibility to phase the transition to near zero emission buildings, with easier GHGI performance levels set initially, followed by incrementally higher performance requirements over time. This framework also allows local governments to set both energy performance levels via the BC Energy Step Code, as well as carbon emission limits for new buildings using the new GHGI framework.

A summary of the framework is included below, with three GHGI levels and the performance range (kilograms of CO2e emitted per square meter annually) indicated for each level:

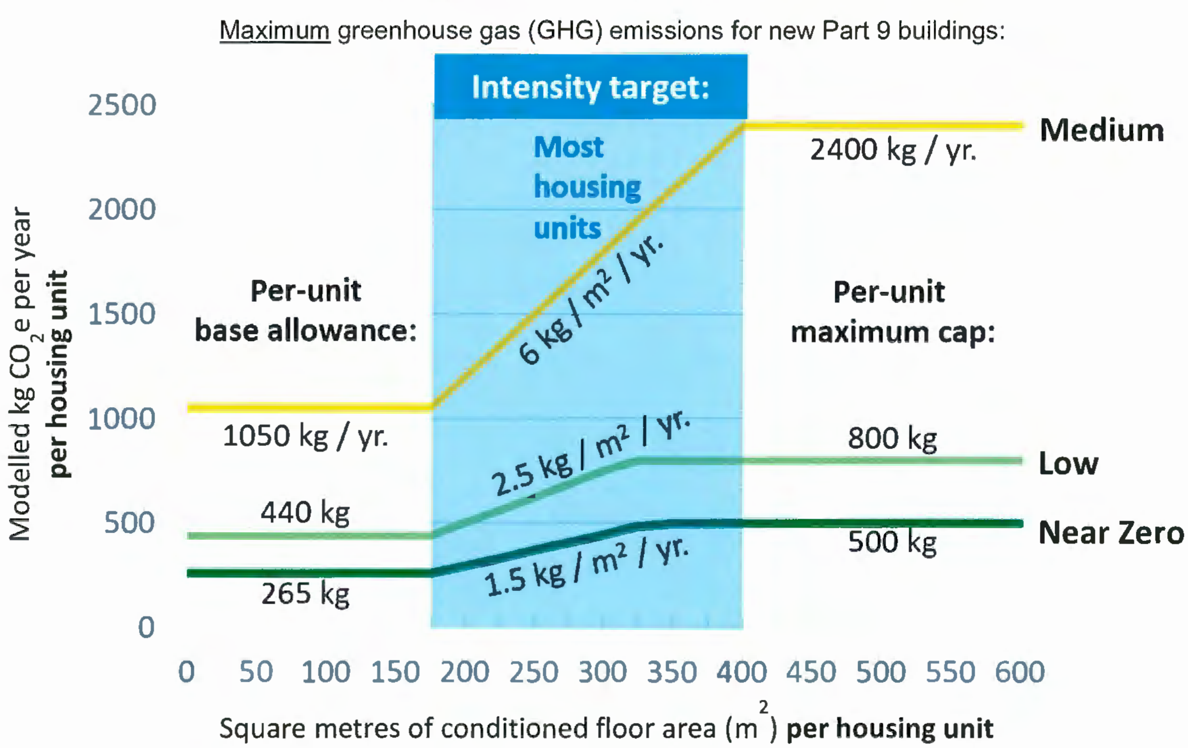
Table A-1: Proposed BC GHGI Framework – Intended Outcomes

Medium Carbon Emissions (*'Mid Carbon'*)	**Low Carbon Emissions** (*'Low Carbon'*)	**Near Zero Carbon Emissions** (*'Zero Carbon Ready'*)
At least one major heating system is fully decarbonized; domestic hot water <u>or</u> space heating.	Both domestic hot water <u>and</u> space heating are fully decarbonized; natural gas may be used for cooking or peak heating.	All electric building; no natural gas uses.

Table A-2: Proposed BC GHGI Framework - Performance Requirements for Part 3 Buildings

Medium Carbon Emissions (*'Mid Carbon'*)	**Low Carbon Emissions** (*'Low Carbon'*)	**Near Zero Carbon Emissions** (*'Zero Carbon Ready'*)
5 kg to **9 kg** CO_2e / m^2 / year (depending upon archetype)	**2.5 kg** to **4 kg** CO_2e / m^2 / year (depending upon archetype)	**1.5 kg** to **2 kg** CO_2e / m^2 / year (depending upon archetype)

Figure A-1: Proposed BC GHGI Framework - Performance Requirements for Part 9 Buildings



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Per-unit base allowance: Even when their per-resident and total GHG emissions are relatively low, the limited floor space of small housing units means they often have higher GHG emissions *per square metre of conditioned floor space* than larger homes. Having a modest base allowance of GHG emissions for housing units levels the playing field for more-affordable small homes while ensuring overall GHG emissions remain low.

Intensity target: Larger housing units tend to have higher GHG emissions; there is more space to heat and cool, and they often have additional energy-consuming bathrooms. An intensity target based on the conditioned floor area (i.e. excluding unheated indoor spaces like garages) ensures a wide range of homes achieve comparable levels of GHG reductions performance.

Per-unit maximum cap: Experience shows that it is easier for very large housing units to meet a given GHG intensity target than mid-sized units, and even low per-metre intensity targets can produce large homes with high total and per-resident GHG emissions. Adding a maximum cap to GHG emissions per housing unit limits total and per capita GHGs from large homes without increasing compliance costs relative to smaller housing units.

STEP CODE / POSSIBLE DEVELOPMENT TRENDS / FEBRUARY 14 2022

Features	High Performance (HP) Building Directions	GENERAL (COMMERCIAL & RESIDENTIAL)		
		OCP Form/Character Objectives	**Friction with HP Directions**	**Possible Trends**
Massing & Roofs	• More compact massing to reduce the overall size of the thermal envelope • Simpler building and roof forms to enhance thermal performance • Fewer architectural features with complex junctions that can contribute to heat loss (e.g., less bay windows, dormers, recesses, and stepping)	• Varied forms (e.g., more complex residential and simpler commercial forms) • Massing is visually broken up with recesses, stepping, and decorative projections	• Complex massing and projections can cause heat loss due to thermal bridging and/or increased wall area	• Move away from complex massing to simpler forms and strategic/limited use of stepping, recesses, and projections
Orientation & Shading	• Strategic building and window orientation for more effective winter solar heat gain and summer shading • External shading devices on key south and west facades (e.g., balconies, fins, blinds, shutters, and deciduous trees) • Operable windows for natural ventilation	• Street oriented uses at grade and lower floors • Tower form/orientation considers site-specific factors • Tower separation protects sun, views, and privacy	• No OCP conflict, **BUT** street orientation plus typical building layouts and shading may not optimize heating and cooling for all tenants	• Increased distinction between sunny and shady building facades • Increased use of shading devices for shading and visual interest
Windows & Daylighting	• Lower window-to-wall-ratio (WWR) to lessen heat gain (i.e. 40% encouraged) • A few larger windows (rather than more smaller or multi-pane windows) to minimize heat loss through window frames (e.g., mullions, muntins, etc.) • Higher sills to reduce window size without compromising daylighting	• Window treatments vary with use, ranging from towers with floor-to-ceiling glass to multi-pane and smaller windows in traditional-character housing	• No OCP conflict, **BUT** 40% WWR and higher sills may be contrary to accepted market norms • Multi-pane and smaller windows may increase heat loss due to more frame area	• More strategic window use to better balance heating, cooling, livability, views, and daylighting • Decreased use of multi-pane and smaller windows • Higher WWR as needed to satisfy market demands
Balconies & Roof Decks	• Thermally broken designs (e.g., modified slab, pinned, hanging, and self-supported) to reduce heat loss at balcony connection points • Fewer and/or stacked recessed balconies to reduce the heat loss associated with this balcony type (due to more wall area, corners, and connection points) • Where appropriate, use of roof decks in place of balconies	• Residential units must have balconies, decks, patios, and/or gardens	• Balconies and complex deck designs can cause heat loss due to thermal bridging	• Thermally-broken, projecting and stacked balconies will provide required open space and add visual interest
Envelope Materials & Design	• Increase insulation (e.g., thicker exterior wall assemblies and triple glazing), especially where heat loss is unavoidable (e.g., due to a high WWR) • Reduced use of lower performing window/wall systems (e.g., curtain wall) • Increased variation in colour, materials, and pattern in place of other building articulation (i.e. instead of more complex massing or architectural features)	• Light, glassy towers • Colour/material/pattern variation visually breaks up massing and enhances building features	No OCP conflict, **BUT** typical curtain/window wall and spandrel systems perform poorly compared to alternative window/wall designs	• Less curtain/window wall • Use of panel systems may lead to more colourful, patterned buildings • Use of materials/detailing in lieu of complex forms (particularly in traditional-character housing areas)

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FORM AND CHARACTER IMPLICATIONS FOR HIGH PERFORMANCE BUILDINGS – CITY STAFF SUMMARY

(PART 3) COMMERCIAL BUILDINGS

Features	High Performance (HP) Building Directions	OCP Form/Character Objectives	Friction with HP Directions	Possible Trends
Massing & Roofs	• More compact massing to reduce the overall size of the thermal envelope • Simpler building and roof forms to enhance thermal performance • Fewer architectural features with complex junctions that can contribute to heat loss (e.g., less bay windows, dormers, recesses, and stepping)	• Varied building types (e.g., low, mid, and high-rise retail, office, and hotel) • Typically simple forms with limited recesses, stepping, and decorative projections	• No OCP conflict	• No specific change
Orientation & Shading	• Strategic building and window orientation for more effective winter solar heat gain and summer shading • External shading devices on key south and west facades (e.g., balconies, fins, blinds, shutters, and deciduous trees) • Operable windows for natural ventilation	• Street oriented uses at grade and lower floors • Tower form/orientation considers site-specific factors • Tower separation protects sun, views, and privacy	• No OCP conflict, BUT street orientation plus typical building layouts and shading may not optimize heating and cooling for all tenants	• Increased distinction between sunny and shady building facades • Increased use of shading devices for shading and visual interest
Windows & Daylighting	• Lower window-to-wall-ratio (WWR) to lessen heat gain (i.e. 40% encouraged) • A few larger windows (rather than more smaller or multi-pane windows) to minimize heat loss through window frames (e.g., mullions, muntins, etc.) • Higher sills to reduce window size without compromising daylighting	• Transparency required at grade on street frontages • Window treatment must enhance appearance • Operable windows	• No OCP conflict, **BUT** 40% WWR and higher sills may be contrary to accepted market norms (e.g., flexible multi-tenant space)	• More strategic window use to better balance heating, cooling, livability, views, and daylighting • Higher than 40% WWR to as needed to meet market demand, combined with mitigating measures (e.g., tinted/coated glass and more shading devices)
Balconies & Roof Decks	• Thermally broken designs (e.g., modified slab, pinned, hanging, and self-supported) to reduce heat loss at balcony connection points • Fewer and/or stacked recessed balconies to reduce the heat loss associated with this balcony type (due to more wall area, corners, and connection points) • Where appropriate, use of roof decks in place of balconies	• Not required	• No OCP conflict	• No specific change
Envelope Materials & Design	• Increase insulation (e.g., thicker exterior wall assemblies and triple glazing), especially where heat loss is unavoidable (e.g., due to a high WWR) • Reduced use of lower performing window/wall systems (e.g., curtain wall) • Increased variation in colour, materials, and pattern in place of other building articulation (i.e. instead of more complex massing or architectural features)	• Light, glassy towers • Colour/material/pattern variation visually breaks up massing and enhances building features	• Typical curtain/window wall and spandrel systems perform poorly compared to alternative window/wall designs	• Less curtain/window wall • Use of panel systems may lead to more colourful, patterned buildings

FORM AND CHARACTER IMPLICATIONS FOR HIGH PERFORMANCE BUILDINGS – CITY STAFF SUMMARY

(PART 3) HIGH-RISE MIXED-USE/RESIDENTIAL

Features	High Performance (HP) Building Directions	OCP Form/Character Objectives	Friction with HP Directions	Possible Trends
Massing & Roofs	• More compact massing to reduce the overall size of the thermal envelope • Simpler building and roof forms to enhance thermal performance • Few architectural features with complex junctions that can contribute to heat loss (e.g., less bay windows, dormers, recesses, and stepping)	• Small floorplate towers (650 m^2), landscaped podiums, and low/mid-rise streetwalls • Massing is visually broken up with recesses, stepping, and decorative projections	• Complex massing and projections can cause heat loss due to thermal bridging and/or increased wall area	• Move away from complex massing to simpler forms and strategic/limited use of stepping, recesses, bay windows, and projections
Orientation & Shading	• Strategic building and window orientation for more effective winter solar heat gain and summer shading • External shading devices on key south and west facades (e.g., balconies, fins, blinds, shutters, and deciduous trees)	• Street oriented uses at grade and lower floors • Tower form/orientation considers site-specific factors • Tower separation protects sun, views, and privacy	• No OCP conflict, **BUT** street orientation plus typical building layouts and shading may not optimize heating and cooling for all tenants	• Increased distinction between sunny and shady tower facades • Increased use of shading devices for shading and visual interest
Windows & Daylighting	• Lower window-to-wall-ratio (WWR) to lessen heat gain (i.e. 40% encouraged) • A few larger windows (rather than more smaller or multi-pane windows) to minimize heat loss through window frames (e.g., mullions, muntins, etc.) • Higher sills to reduce window size without compromising daylighting • Operable windows for natural ventilation	• Transparency required at grade along street frontages • Window treatment must enhance appearance • Operable windows	• No OCP conflict, **BUT** 40% WWR and higher sills may be contrary to accepted market norms (e.g., floor-to-ceiling windows)	• More strategic window use to better balance heating, cooling, livability, views, and daylighting • Use of tinted/coated glass to reduce solar heat gain
Balconies & Roof Decks	• Thermally broken designs (e.g., modified slab, pinned, hanging, and self-supported) to reduce heat loss at balcony connection points • Fewer and/or stacked recessed balconies to reduce the heat loss associated with this balcony type (due to more wall area, corners, and connection points) • Where appropriate, use of roof decks in place of balconies	• Units must have balconies, decks, and/or patios (i.e. min. 6 – 9 m^2 /apartment)	• Balconies can cause heat loss due to thermal bridging	• Hung and pinned balconies likely preferred • Projecting and stacked recessed balconies may give visual interest in lieu of massing articulation
Envelope Materials & Design	• Increase insulation (e.g., thicker exterior wall assemblies and triple glazing), especially where heat loss is unavoidable (e.g., due to a high WWR) • Reduced use of lower performing window/wall systems (e.g., curtain wall) • Increased variation in colour, materials, and pattern in place of other building articulation (i.e. instead of more complex massing or architectural features)	• Light, glassy towers • Colour/material/pattern variation visually breaks up massing and enhances building features	• Typical curtain/window wall and spandrel systems perform poorly compared to alternative window/wall designs	• Less curtain/window wall • Use of panel systems may lead to more colourful, patterned buildings

FORM AND CHARACTER IMPLICATIONS FOR HIGH PERFORMANCE BUILDINGS – CITY STAFF SUMMARY

(PART 3) MID-RISE RESIDENTIAL

Features	High Performance (HP) Building Directions	OCP Form/Character Objectives	Friction with HP Directions	Possible Trends
Massing & Roofs	• More compact massing to reduce the overall size of the thermal envelope • Simpler building and roof forms to enhance thermal performance • Few architectural features with complex junctions that can contribute to heat loss (e.g., less bay windows, dormers, recesses, and stepping)	• Typically, block-like forms with flat roofs (3 – 6 storeys) • Massing is visually broken up with recesses, stepping, bay windows, and decorative projections	• Complex massing and projections can cause heat loss due to thermal bridging and/or increased wall area	• Move away from complex massing to simpler forms and strategic/limited use of stepping, recesses, bay windows, and projections
Orientation & Shading	• Strategic building and window orientation for more effective winter solar heat gain and summer shading • External shading devices on key south and west facades (e.g., balconies, fins, blinds, shutters, and deciduous trees)	• Street orientation preferred • Roof overhangs, decorative projections (e.g., frames and fins), and trees provide weather protection and enhance character	• No OCP conflict, **BUT** street orientation plus typical building layouts and shading may not optimize heating and cooling for all tenants	• Increased distinction between sunny and shady building facades • Increased use of shading devices for shading and visual interest
Windows & Daylighting	• Lower window-to-wall-ratio (WWR) to lessen heat gain (i.e. 40% encouraged) • A few larger windows (rather than more smaller or multi-pane windows) to minimize heat loss through window frames (e.g., mullions, muntins, etc.) • Higher sills to reduce window size without compromising daylighting • Operable windows for natural ventilation	• Residential window patterns (i.e. varied shapes and sizes), including multi-pane and smaller windows in traditional-character areas • Operable windows	• No OCP conflict, **BUT** multi-pane and smaller windows may increase heat loss due to more frame area	• More strategic window use to better balance heating, cooling, livability, views, and daylighting
Balconies & Roof Decks	• Thermally broken designs (e.g., modified slab, hanging, and self-supported) to reduce heat loss at balcony connection points • Fewer and/or stacked recessed balconies to reduce the heat loss associated with this balcony type (due to more wall area, corners, and connection points) • Where appropriate, use of roof decks in place of balconies	• Units must have balconies, decks, and/or patios (i.e. min. 6 – 9 m^2 /apartment)	• Balconies and complex deck designs can cause heat loss due to thermal bridging	• Self-supported balconies likely preferred (possibly creating opportunities for larger/deeper balconies) • Stacked recessed balconies may give visual interest in lieu of massing articulation
Envelope Materials & Design	• Increase insulation (e.g., thicker exterior wall assemblies and triple glazing), especially where heat loss is unavoidable (e.g., due to a high WWR) • Reduced use of lower performing window/wall systems (e.g., curtain wall) • Increased variation in colour, materials, and pattern in place of other building articulation (i.e. instead of more complex massing or architectural features)	• Colour/material/pattern variation visually breaks up massing and enhances building features	• No OCP conflict	• Particularly in traditional-character areas, increased use of materials/detailing to achieve desired character (in lieu of complex forms)

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FORM AND CHARACTER IMPLICATIONS FOR HIGH PERFORMANCE BUILDINGS – CITY STAFF SUMMARY

(PART 9) TOWNHOUSES

Features	High Performance (HP) Building Directions	OCP Form/Character Objectives	Friction with HP Directions	Possible Trends
Massing & Roofs	• More compact massing to reduce the overall size of the thermal envelope • Simpler building and roof forms to enhance thermal performance • Few architectural features with complex junctions that can contribute to heat loss (e.g., less bay windows, dormers, recesses, and stepping)	• House-like forms that may be articulated (particularly in traditional-character areas) with complex roofs, dormers, bay windows, and decorative projections • Generally, 2-3 storey buildings (2-6 units each) with the larger buildings along street frontages	• Complex massing and projections can cause heat loss due to thermal bridging and/or increased wall area • Larger buildings (e.g., 6 units) preferred for energy efficiency	• Move away from complex massing to simpler forms and strategic/limited use of stepping, recesses, bay windows, and projections • Decreasing acceptance of smaller (2 unit) buildings
Orientation & Shading	• Strategic building and window orientation for more effective winter solar heat gain and summer shading • External shading devices on key south and west facades (e.g., balconies, fins, blinds, shutters, and deciduous trees)	• Street orientation preferred • Roof overhangs, decorative projections, and trees provide weather protection and enhance character	• No OCP conflict, **BUT** street orientation plus typical building layouts and shading may not optimize heating and cooling for all tenants	• Increased distinction between sunny and shady building facades • Increased use of shading devices for shading and visual interest
Windows & Daylighting	• Lower window-to-wall-ratio (WWR) to lessen heat gain (i.e. 40% encouraged) • A few larger windows (rather than more smaller or multi-pane windows) to minimize heat loss through window frames (e.g., mullions, muntins, etc.) • Higher sills to reduce window size without compromising daylighting • Operable windows for natural ventilation	• House-like window patterns, including multi-pane and smaller windows in traditional-character areas • Operable windows	• Multi-pane and smaller windows may increase heat loss due to more frame area	• Decreased use of multi-pane and smaller windows in favour of alternative traditional-character and modern window styles
Balconies & Roof Decks	• Thermally broken designs (e.g., modified slab, hanging, and self-supported) to reduce heat loss at balcony connection points • Fewer and/or stacked recessed balconies to reduce heat loss associated with this balcony type (due to more wall area, corners, and connection points) • Where appropriate, use of roof decks in place of balconies	• Units must have balconies, decks, and/or gardens (i.e. min. 30 – 37 m^2 /unit) • Inward site orientation preferred (i.e. away from neighbours and street noise)	• Balconies and complex deck designs can cause heat loss due to thermal bridging	• Self-supported balconies and roof decks preferred • Street-fronting balconies (e.g., porches) may give visual interest in lieu of massing articulation
Envelope Materials & Design	• Increase insulation (e.g., thicker exterior wall assemblies and triple glazing), especially where heat loss is unavoidable (e.g., due to a high WWR) • Reduced use of lower performing window/wall systems (e.g., curtain wall) • Increased variation in colour, materials, and pattern in place of other building articulation (i.e. instead of more complex massing or architectural features)	• Colour/material/pattern variation visually breaks up massing and enhances building features	• No OCP conflict	• Use of materials/detailing in lieu of complex forms (particularly in traditional-character housing areas)

FORM AND CHARACTER IMPLICATIONS FOR HIGH PERFORMANCE BUILDINGS – CITY STAFF SUMMARY

(PART 9) DUPLEXES

Features	High Performance (HP) Building Directions	OCP Form/Character Objectives	Friction with HP Directions	Possible Trends
Massing & Roofs	• More compact massing to reduce the overall size of the thermal envelope • Simpler building and roof forms to enhance thermal performance • Few architectural features with complex junctions that can contribute to heat loss (e.g., less bay windows, dormers, recesses, and stepping)	• House-like form (2 storeys) • Massing/roof variations mitigate adjacency issues (e.g., scale and overlook) • Traditional SF features (e.g., bay windows) enhance neighbourhood fit	• Complex massing and projections can cause heat loss due to thermal bridging and/or increased wall area	• Move away from complex massing to simpler forms and strategic/limited use of stepping, recesses, bay windows, and projections
Orientation & Shading	• Strategic building and window orientation for more effective winter solar heat gain and summer shading • External shading devices on key south and west facades (e.g., balconies, fins, blinds, shutters, and deciduous trees)	• Street orientation preferred • Roof overhangs, decorative projections, and trees provide weather protection and enhance character	• No OCP conflict, **BUT** street orientation plus typical building layouts and shading may not optimize heating and cooling for all tenants	• Increased distinction between sunny and shady building facades • Increased use of shading devices for shading and visual interest
Windows & Daylighting	• Lower window-to-wall-ratio (WWR) to lessen heat gain (i.e. 40% encouraged) • A few larger windows (rather than more smaller or multi-pane windows) to minimize heat loss through window frames (e.g., mullions, muntins, etc.) • Higher sills to reduce window size without compromising daylighting • Operable windows for natural ventilation	• House-like window patterns • Operable windows	• No OCP conflict, **BUT** multi-pane and smaller windows may cause heat loss due to more frame area	• Decreased use of multi-pane and smaller windows in favour of alternative traditional-character and modern window styles
Balconies & Roof Decks	• Thermally broken designs (e.g., modified slab, hanging, and self-supported) to reduce heat loss at balcony connection points • Fewer and/or stacked recessed balconies to reduce the heat loss associated with this balcony type (due to more wall area, corners, and connection points) • Where appropriate, use of roof decks in place of balconies	• Units must have gardens • Balconies/decks must not overlook neighbours	• Balconies and complex deck designs can cause heat loss due to thermal bridging	• Move away from balconies and complex deck designs where adequate open space can be provided at grade
Envelope Materials & Design	• Increase insulation (e.g., thicker exterior wall assemblies and triple glazing), especially where heat loss is unavoidable (e.g., due to a high WWR) • Reduced use of lower performing window/wall systems (e.g., curtain wall) • Increased variation in colour, materials, and pattern in place of other building articulation (i.e. instead of more complex massing or architectural features)	• Colour/material/pattern variation visually breaks up massing and enhances building features	• No OCP conflict	• No specific change

This document presents the key concepts and considerations for high performance building design, as well as common design strategies and implications for form and character on common Richmond archetypes.

KEY CONSIDERATIONS FOR HIGH PERFORMANCE BUILDINGS

The following design strategies, which relate to building form and character, are considered **best practice** and the most cost-effective way to achieve the higher steps of the BC Energy Step Code. Following these best practices closely may not always be feasible due to project-specific context, such as site constraints and regulations. Similar performance outcomes can be achieved with various combinations of high performance strategies. For example, a building with a somewhat more complex massing may achieve the same energy target as a building with simple massing, if the wall and/or window performance is increased. Designers can use energy models to explore different trade-offs and validate the appropriate set of strategies to meet multiple project objectives and balance various considerations, including form and character guidelines. Energy models help inform design decision making including cost-benefit considerations, and best-value options.

MASSING AND ARTICULATION

Focus on creating a **compact building** with simple massing. This approach helps to reduce thermal losses through the building envelope. Simpler massing with fewer details and complex junctions reduce the number of points at which thermal bridging often occurs, and make it easier to achieve a continuous air barrier.

Tip: As an alternative to building forms requiring a complex building envelope, consider using colours, textures and/or building elements external to the thermal envelope to articulate the facade with minimal impact on thermal performance.

ORIENTATION AND SHADING

Orient buildings and distribute fenestration to maximize solar gains in winter and maximize daylighting, while allowing for natural ventilation. Consider the shading effect of adjacent buildings or trees on the building's solar gains.

Maximize **glazing area** on the south to benefit from the best potential for solar gains in the winter. Windows on the south can be shaded effectively to manage the potential for overheating during the summer months, with minimal impact on winter heat gains. This approach is key to addressing increased summer temperatures in future climate conditions. Consider reducing excess window area on north-facing building elevations as available solar gains are limited for this orientation, while balancing the benefit of daylighting in reducing artificial lighting energy consumption.

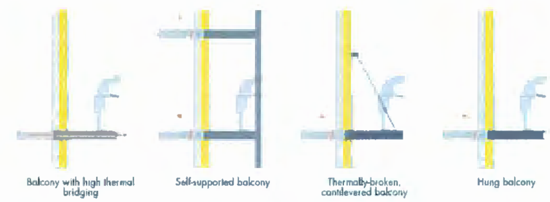
Ensure **shading** strategies are implemented on the south and west orientations. **Deciduous trees**, for example, can provide shading in the summer, when it is most useful, and minimize shading in the winter when additional light and heat is of maximum benefit. **Operable windows** on multiple facades can also contribute to natural ventilation, reducing the energy used by the active ventilation system.

Tips: Solar shading devices can take many forms and help articulate the building, including fixed horizontal overhangs, vertical fins, sliding or folding louvers, motorized blinds, dynamic glass, and/or deciduous trees.

SPECIFIC CONSIDERATIONS FOR BALCONIES

Conventional balconies created from concrete floor slabs penetrating through the thermal envelope of the building create significant **thermal bridges** between the conditioned space of the building and the exterior. This approach allows large amounts of heat to be conducted between the exterior and interior, even through well-insulated building envelopes.

Use thermally broken balconies, hung balconies, or self-supported structures to minimize unwanted heat losses/gains through the building envelope. These strategies will have an impact on project cost and may affect the building aesthetic.

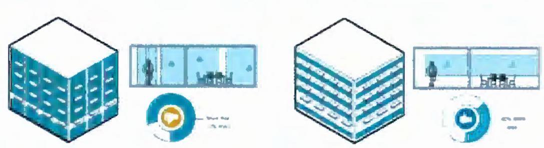


Recessed balconies may pose an additional challenge for efficient envelope performance, compared to extended balconies; they increase building envelope area, and often create complex junctions and corners all of which lead to more heat losses through the envelope. Stacking recessed balconies to reduce the number of complex junctions in the building envelope, can minimize those impacts.

GLAZING

Use **triple glazing** in a high performance frame, vertically centered on the insulation layer in order to maximize continuity of the building's thermal envelope. The frame is the weakest point of a window assembly so it is important to minimize the number of framing elements. Avoid intermediate mullions where not required, and opt for fewer larger windows rather than more smaller ones.

Even high-performance windows have have a much lower thermal resistance than opaque walls. To minimize heat losses, consider targeting an overall **window-to-wall ratio** of 40%.



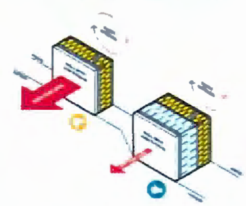
Tips: Consider raising window sills to a least 2' (600mm) above the floor. This will reduce the heat losses through the glazing, reduce risk of glare and improve comfort without compromising daylighting and views.

BUILDING ENVELOPE MATERIALS AND DESIGN

Increase insulation levels and consider building designs with thicker envelope assemblies, as there is no loss of total calculated floor space when doing so.

Reduce **thermal bridging** from design elements like exposed slab balconies. Where thermal bridging cannot be avoided, use lower thermal conductivity materials to help reduce heat transfer.

Design the building envelope to facilitate installation of a continuous air barrier; this not only minimizes air leakage (improving indoor air quality and occupant comfort), but also reduces thermal losses. Limiting the number of junctions, intersections and recesses in the envelope will make a continuous airtight layer easier to build.



Tips: Use materials with low thermal conductivity (such as wood, fiberglass, etc.) for any elements penetrating the insulation layer. For example, using wood studs in an exterior wall with insulated stud cavities will greatly reduce thermal bridging relative to using steel studs.

BUILDING SCALE AND DENSITY

Larger buildings tend to be more compact, with a smaller ratio of building envelope surface to floor area. This helps to reduce the impact of envelope heat losses on overall building performance.

Buildings with a higher density of occupants and/or other heat-emitting features (kitchen, server room, etc) can benefit from the additional "free heat" provided by people and equipment. These buildings may find it easier to meet the envelope performance requirements (TEDI target) of the BC Energy Step Code, since heat losses through the envelope are typically less critical where more internal gains are available. For example, a MURB with a more complex massing may achieve the same level of energy performance as a single family home with a simple massing, as the MURB's high internal gains can compensate for some of the additional heat losses through the envelope.

However, buildings with higher internal gains may face additional cooling loads to be considered in the project design, in order to ensure thermal comfort in summer.

PART 3 MIXED-USE / RESIDENTIAL HIGH-RISE BUILDINGS

The purpose of this page is to describe the main potential tension points between high performance design strategies and form and character objectives for **Part 3 mixed-use / residential high-rise buildings**. For each potential tension point, issues are summarized, and strategies to consider are presented which balance high performance design and form and character objectives.

BALCONIES AND THERMAL BRIDGING

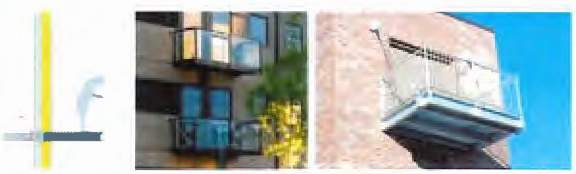
Conventional balconies are created by extending the concrete floor slab through the thermal envelope. As reinforced concrete is a good thermal conductor, the slab penetrating the insulation layer functions like a radiator fin, transferring heat from the building interior to the outdoors. When designing balconies, consider the following strategies to limit heat losses:

CANTILEVERED BALCONIES (CONCRETE AND METAL CLIP-ON STRUCTURES)

A thermal break is used to separate the building and balcony structures. The thermal break should be placed in line with the insulation layer in the wall assembly. While thermolly broken concrete balconies appear the same as typical cantilevered balconies, metal clip-on balconies can have a different aesthetic.

HUNG BALCONIES

Steel tension cables and rods are used to suspend the balcony and greatly reduce the total area of the thermal connections passing through the thermal envelope to the building structure. These have a different look than typical cantilevered balconies and may have limitations on size.



SELF-SUPPORTED BALCONIES

An external structure extending to the ground supports the balcony (instead of the building's structure), thus limiting thermal envelope penetrations. While this approach is more commonly used on mid-rise buildings, some high-rise buildings have also been built with self-supported balconies.

COMPACT MASSING AND ARTICULATION

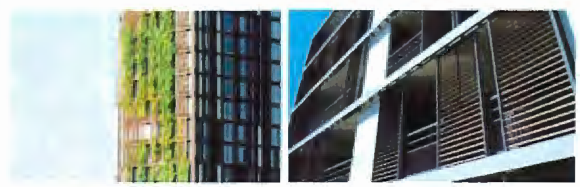
Compact massing is key to limiting heat losses from the envelope since the complex corners and detailing resulting from a more complex building envelope is often a significant source of thermal bridging. Although simple shifts in massing can often be accomodated in high performance buildings, the following strategies create articulation and visual interest with no or minimal impact on energy performance:

COLOUR, MATERIALS AND TEXTURES

Changes in exterior cladding material, colour or textures can create architectural interest while maintaining simple building volume.

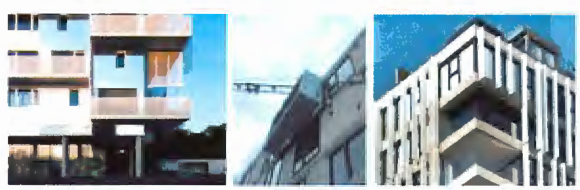
SHADING DEVICES

Shading is critical to avoid overheating in summer, on the south and west elevations. Shading devices can provide interest by providing external detailing and enabling the creation and varying of patterns across the elevation.



ELEMENTS OUTSIDE THE THERMAL ENVELOPE

A simple, efficient thermal envelope can be independent of the outer appearance of the building. Elements such as balconies, shading devices, and cladding with various depths or materials can create visual interest with minimal impact on the building thermal envelope, if carefully detailed.



GLAZING AND HEAT LOSS

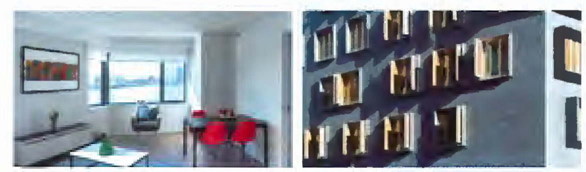
Even the most efficient triple-glazed windows have much less thermal resistance than insulated solid walls. It is therefore important to limit the overall glazing area and distribute it where it is most needed, to allow for views, daylighting, connection to the street, etc. The following solutions can be adopted to reduce heat losses through windows and window frames:

TRANSPARENCY AT GRADE, LESS GLAZING ON UPPER FLOORS

High-performance buildings can achieve an active/tranparent frontage at grade while achieving a lower overall window-to-wall ratio by reducing glazing on the upper floors. The increased heat losses from the ground floor glazing are compensated for with less heat losses from the upper floors.

RAISE WINDOW SILLS

Although floor to ceiling windows are popular, the lower part of the glazing does not contribute to views or daylighting. Consider raising the height of the window sill to at least 2' (600mm) to benefit from reduced glazing area without impacting daylighting or access to views by occupants.



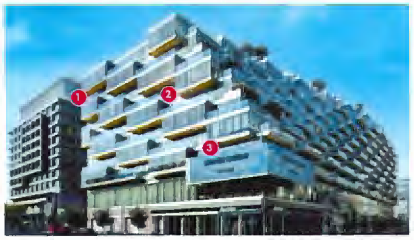
CONSIDER SOLAR ORIENTATION FOR WINDOWS

Glazing area on the south orientation can be increased to maximize solar gains, with appropriate shading to mitigate the summertime overheating risks (now and in the future, as the local climate warms). Optimize glazing on the north orientation to maximize daylighting for occupants while minimizing heat losses.

PART 3 MIXED-USE/RESIDENTIAL HIGH-RISE CASE STUDIES

CONVENTIONAL STRATEGIES

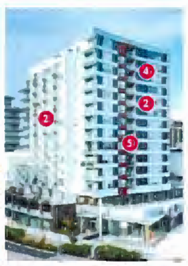
These projects demonstrate conventional design approaches (listed below) that would be challenging to accommodate in high-performance buildings.



West Half, Washington - US

Architects: ODA New York

1. Very high window-to-wall ratio
2. Complex massing with large amount of thermal bridging
3. Minimal shading relative to the amount of glass, increasing overheating risk in summer.



6900 Pearson Way, Richmond - Canada

1. Very high window-to-wall ratio
2. Similar window-to-wall ratio on all orientations
3. Minimal shading provided
4. Extensive use of inefficient curtain wall and spandrels
5. Recessed balconies increases building envelope area

HIGH PERFORMANCE STRATEGIES

Although these projects have not reached high levels of energy performance, the following features demonstrate design practices aligned with high performance.

Couch9, Portland - US

Architect: Vallaster Corl Architects

1. Overall simple and compact massing, although the recessed balconies would affect building energy performance.
2. Self-supported balconies on the west, and clip-on balconies on the east limit thermal bridging
3. West-oriented glazing shaded by balconies
4. Higher window-to-wall ratio on the south

Other form and character objectives:

5. Higher transparency at grade

ZAC Boucicaut, Paris - France

Architect: MG-AU

1. Simple and compact massing
2. Folding shutters and deep window frames provide visual interest with minimal impact on performance
3. Low window-to-wall ratio
4. Large windows with minimal framing

Other form and character objectives:

5. Highly glazed ground floor

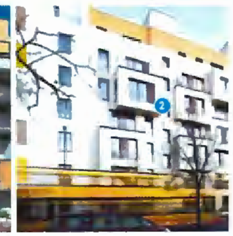
HIGH PERFORMANCE ACHIEVED

These projects demonstrate design approaches (listed below) that have been used to achieve high performance.

Buggi 50, Freiburg - Germany

PASSIVE HOUSE

1. Compact and simple massing
2. Cantilevered thermally-broken balconies
3. Low window-to-wall ratio
4. Largest windows shaded by balconies
5. Large windows with minimal framing

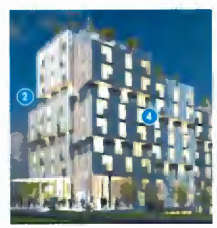


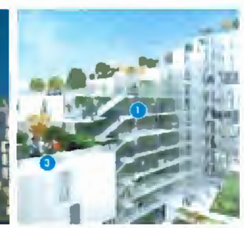
Boyen Street, Berlin - Germany

Architect: Deimel Oelschlager

PASSIVE HOUSE, ZERO EMISSIONS

1. Low window-to-wall ratio
2. Simple and compact massing overall (note that the building envelope is sufficiently high-performance to allow for several bump-outs on the north elevation)
3. Self-supported balconies on the south, to limit thermal bridging
4. South-facing windows shaded by folding shutters on balconies and retractable shades on upper floor





Corvette Landing, Admirals Road & Constance Avenue, Victoria - Canada

Architect: LWPAC

PASSIVE HOUSE

1. Conditioned area of the building reduced by pushing the hallways and stairways outdoors
2. Relatively complex massing is offset by the large scale of the project, which reduces the surface-area-to-volume ratio
3. Outdoor amenity space provided on the rooftop to avoid thermal bridging impact of balconies (note that balconies for all units are required in Richmond)
4. Fairly low window-to-wall ratio

Solis Passive House, Seattle - US

Architect: Weber Thompson

PASSIVE HOUSE PHIUS CERTIFIED

1. Simple massing
2. Low window-to-wall ratio
3. Thermally broken balconies
4. Lobby, stair and elevator shaft are located outside of thermal envelope
5. Ground floor windows shaded by canopy with building integrated PV's

Other form and character objectives:

6. Higher transparency at grade to create visual connection to the street

PART 3 MID-RISE RESIDENTIAL BUILDINGS

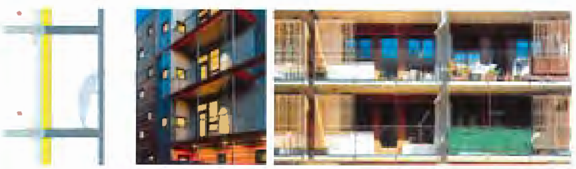
The purpose of this page is to describe the main potential tension points between high performance design strategies and form and character objectives for **Part 3 mid-rise residential buildings**. For each potential tension point, issues are summarized, and strategies to achieve both high performance design and form and character objectives are presented for consideration.

BALCONIES AND THERMAL BRIDGES

Conventional balconies are created by extending the concrete floor slab through the thermal envelope. As reinforced concrete is a good thermal conductor, the slab penetrating the insulation layer functions like a radiator fin, transferring heat from the building interior to the outdoors. When designing balconies, consider the following strategies to limit heat losses:

SELF-SUPPORTED BALCONIES

An external structure extending to the ground supports the balcony (instead of the building's structure), thus limiting thermal envelope penetrations. These types of balconies work well on mid-rise buildings.



CANTILEVERED BALCONIES (CONCRETE AND METAL CLIP-ON STRUCTURES)

A thermal break is used to separate the building and balcony structures. The thermal break should be placed in line with the insulation layer in the wall assembly. While thermally broken concrete balconies appear the same as typical cantilevered balconies, metal clip-on balconies can have a different aesthetic.

HUNG BALCONIES

Steel tension cables and rods are used to suspend the balcony and greatly reduce the total area of the thermal connections passing through the thermal envelope to the building structure. These have a different look than typical cantilevered balconies and may have limitations on size.

COMPACT MASSING AND ARTICULATION

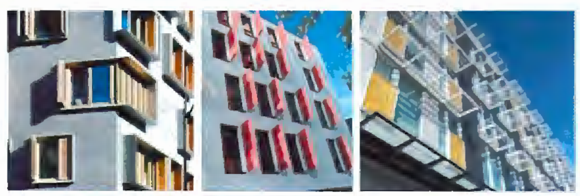
Compact massing is key to limiting heat losses from the envelope and helps to avoid complex detailing which can be a source of thermal bridging and air leakage. Although simple shifts in massing can often be accomodated in high performance buildings, the following strategies create articulation and visual interest with no or minimal impact on energy performance:

COLOUR, MATERIALS AND TEXTURES

Changes in exterior cladding material, colour or textures can create architectural interest while maintaining simple building volume.

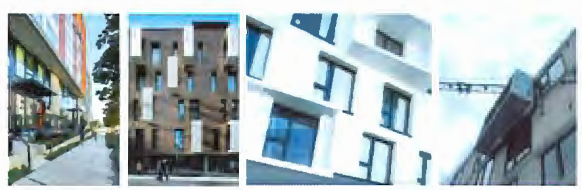
SHADING DEVICES

Shading is critical to avoid overheating in summer, on the south and west elevations. Shading devices can provide interest by providing external detailing and enabling the creation and varying of patterns across the elevation.



ELEMENTS OUTSIDE THE THERMAL ENVELOPE

A simple, efficient thermal envelope can be independent of the outer appearance of the building. Elements such as balconies, shading devices, and cladding with various depths or materials can create visual interest with minimal impact on the building thermal envelope, if carefully detailed.



GLAZING AND HEAT LOSS

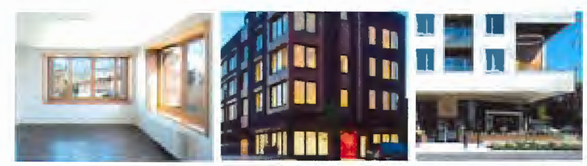
Even the most efficient triple-glazed windows have much less thermal resistance than insulated solid walls. It is therefore important to limit the overall glazing area and distribute it where it is most needed, to allow for views, daylighting, connection to the street, etc. The following solutions can be adopted to reduce heat losses through windows and window frames:

TRANSPARENCY AT GRADE, LESS GLAZING ON UPPER FLOORS

High-performance buildings can achieve an active/tranparent frontage at grade while achieving a lower overall window-to-wall ratio by reducing glazing on the upper floors. The increased heat losses from the ground floor glazing are compensated for with less heat losses from the upper floors.

RAISE WINDOW SILLS

Although floor to ceiling windows are popular, the lower part of the glazing does not contribute to views or daylighting. Consider raising the height of the window sill to at least 2' (600mm) to benefit from reduced glazing area without impacting daylighting or access to views by occupants.



CONSIDER SOLAR ORIENTATION FOR WINDOWS

Glazing area on the south orientation can be increased to maximize solar gains, with appropriate shading to mitigate the summertime overheating risks (now and in the future, as the local climate warms). Optimize glazing on the north orientation to maximize daylighting for occupants while minimizing heat losses.

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PART 3 MID-RISE RESIDENTIAL BUILDINGS
CASE STUDIES

CONVENTIONAL STRATEGIES

These projects demonstrate conventional design approaches (listed below) that would be challenging to accommodate in high-performance buildings.

The Village, 4211 Bayview Street, Richmond - Canada
Architect: Yamamoto Architecture Inc.

1. Complex massing, roof forms and building articulations
2. High window-to-wall ratio
3. Extensive use of non thermally-broken concrete balconies increases thermal bridging.

Mandalay, 9371 Hemlock Drive, Richmond - Canada

1. High window-to-wall ratio on all orientations maximizes thermal losses in winter and overheating in summer.
2. Extensive use of non thermally-broken concrete balconies increases thermal bridging.
3. Multiple window mullions increase transmission heat losses.

HIGH PERFORMANCE STRATEGIES

Although these projects have not reached high levels of energy performance, the following features demonstrate design practices aligned with high performance.

The Black and White, 1033 Cook Street, Victoria - Canada
Architect: Architects

1. Compact and simple massing
2. Low window-to-wall ratio on upper floors
3. Large windows with limited framing
4. Color and materials used to emphasize building articulation with no impact on building performance.

Other form and character objectives:

5. Highly glazed ground floor allows connection to the street.

Mercy, 2239 West 7th Ave, Vancouver - Canada
Builder: Kindred Construction

1. Low window-to-wall ratio. Large windows with minimal framing
2. Relatively simple massing
3. Windows shaded by roof overhang and balconies
4. Exterior front canopy minimizes thermal bridging.

Other form and character objectives:

5. Balconies or private outdoor space provided for each unit

HIGH PERFORMANCE ACHIEVED

These projects demonstrate design approaches (listed below) that have been used to achieve high performance.

Residence Ardea, rue v, Brussels, Belgium
Architect: A2M
PASSIVE HOUSE

1. South oriented windows shaded by balconies
2. Self-supported balconies
3. Thermal envelope with a very simple volumetry, with all elements contributing to articulation located outboard
4. High window-to-wall ratio on the south (this building has a lower window-to-wall ratio on its north elevation)

Other form and character objectives:

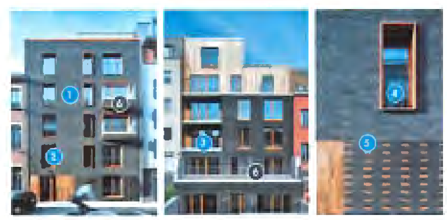
5. Generous south-oriented balconies or private outdoor space for every unit

Dubrucq Escaut, Brussels, Belgium
Architect: R²D²
PASSIVE HOUSE CERTIFIED

1. Compact massing
2. Visual interest from pattern variation in the wood cladding, thus with no or minimal impact on thermal performance
3. Limited window-to-wall ratio on upper floors
4. Windows shaded by balconies and wood slats
5. Large windows with minimal framing

Other form and character objectives:

6. Balconies or rooftop terrace provided for each unit
7. Higher transparency at grade to create visual connection to the street

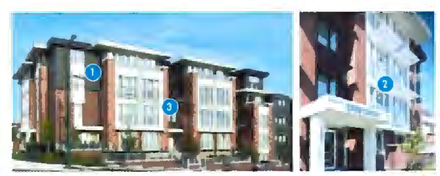


Orient, Brussels, Belgium
Architect: R²D²
PASSIVE HOUSE

1. Compact massing
2. Lower window-to-wall ratio on the north
3. Higher window-to-wall ratio on the south
4. Large windows with minimal framing
5. Use of colour and materials provides articulation with no impact on energy performance.

Other form and character objectives:

6. Balconies or rooftop terrace provided for all units



Spire Landing, 706E 57th Ave, Vancouver - Canada
Architect: Cornerstone Architecture
PASSIVE HOUSE CERTIFIED

1. Relatively simple massing for a building of this scale
2. Fixed horizontal sunshades on the south facing windows
3. Use of various materials, shading devices and some volumetric shifts create articulation, with minimal impact on thermal envelope.

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PART 3 COMMERCIAL BUILDINGS

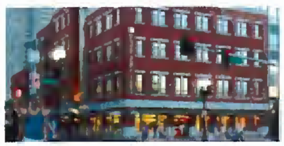
The purpose of this page is to describe the main potential tension points between high performance design strategies and form and character objectives for **Part 3 commercial buildings.** For each potential tension point, issues are summarized, and strategies to consider are presented which balance high performance design and form and character objectives.

GLAZING AND HEAT LOSS

Even the most efficient triple-glazed windows have much less thermal resistance than insulated solid walls. It is therefore important to limit the overall glazing area and distribute it where it is most needed, to allow for views, daylighting, connection to the street, etc. The following solutions can be adopted to reduce heat losses through windows and window frames:

TRANSPARENCY AT GRADE, LESS GLAZING ON UPPER FLOORS

High-performance buildings can achieve an active/tranparent frontage at grade while achieving a lower overall window-to-wall ratio by reducing glazing on the upper floors. The increased heat losses from the ground floor can be balanced with less heat losses from the upper floors.



RAISE WINDOW SILLS

Although floor to ceiling windows are popular, the lower part of the glazing does not contribute to views or daylighting. Consider raising the height of the window sill to at least 2' (600mm) to benefit from reduced glazing area without impacting daylighting or access to views by occupants.

CONSIDER SOLAR ORIENTATION FOR WINDOWS

Glazing area on the south orientation can be increased to maximize solar gains, with appropriate shading to mitigate the summertime overheating risks (now and in the future, as the local climate warms). Optimize glazing on the north orientation to maximize daylighting for occupants while minimizing heat losses.

North Elevation (less glazing)

South Elevation (more glazing)

COMPACT MASSING AND ARTICULATION

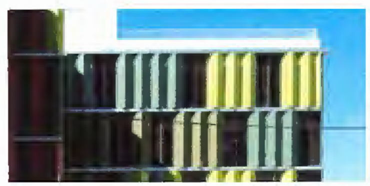
Compact massing is key to limiting heat losses from the envelope and helps to avoid complex detailing which can be a source of thermal bridging and air leakage. Although simple shifts in massing can often be accomodated in high performance buildings, the following strategies create articulation and visual interest with no or minimal impact on energy performance:

COLOUR, MATERIALS AND TEXTURES

Shading is critical to avoid overheating in summer, on the south and west elevations. Shading devices can provide interest by providing external detailing and enabling the creation and varying of patterns across the elevation.

SHADING DEVICES

Shading is critical to avoid overheating in summer, on the south and west elevations. Shading devices can provide interest by varying patterns across the elevation.



ELEMENTS OUTSIDE THE THERMAL ENVELOPE

A simple, efficient thermal envelope can be independent of the outer appearance of the building. Elements such as balconies, shading devices, and cladding with various depths or materials can create visual interest with minimal impact on the building thermal envelope, if carefully detailed.

CURTAIN WALLS AND SPANDRELS

While used on several building types, curtain wall systems are commonly used as the building envelope on commercial office buildings. These systems consist of floor to ceiling glass with opaque panels at floor slabs or other service spaces.

Curtain walls perform relatively poorly compared to other window wall systems, and spandrel panels perform significantly worse than a well-insulated opaque wall. Selecting a building envelope that can deliver the performance required is a critical choice for achieving overall energy efficiency targets.

If the building will incorporate a curtain call system, a second key determinant of energy performance is optimizing the window-to-wall ratio in order to limit heat transfer.

Consider limiting the amount of spandrel panels in the envelope, and using insulated walls where transparency is not required.

6081 No 3 Rd Richmond office building with extensive curtain wall and spandrels

Capital Park, office building, Victoria BC

Appropriate window-to-wall ratio with punched windows and less curtain wall areas

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PART 3 COMMERCIAL BUILDINGS
CASE STUDIES

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CONVENTIONAL STRATEGIES

These projects demonstrate conventional design approaches (listed below) that would be challenging to accommodate in high-performance buildings.

3820 Cessna Drive, Richmond - Canada

1. Building fully glazed on all facades
2. Building oriented on the north-south axis (main elevations on the east and west) with no shading, increasing the risk of overheating in summer
3. Exterior concrete columns supporting the overhang produce significant thermal bridging

5951 No. 3 Road, Richmond, Canada

1. High window-to-wall ratio on all elevations, including on the north orientation
2. Exterior glazing flush with face of cladding is not in line with the mid-point of the insulation layer, increasing thermal bridging at window perimeters.

HIGH PERFORMANCE STRATEGIES

Although these projects have not reached high levels of energy performance, the following features demonstrate design practices aligned with high performance.

1515 Douglas Street & 750 Pandora Avenue, Victoria, Canada

Architect: D'Ambrosio Architecture + Urbanism

1. Limited window-to-wall ratio on upper floors
2. Compact massing
3. Use of different colours and cladding materials to create articulation with no impact on energy performance
4. Shading and weather protection provided by exterior canopy at grade, fully outside the thermal envelope

Other form and character objectives:

5. Higher transparency at grade to create visual connection to the street.

111 East Grand and St. Kilda Surf & Turf, Des Moines, US

Architect: Neumann Monson Architects

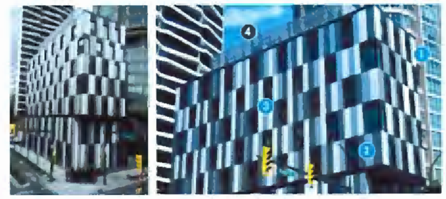
1. Simple massing
2. Articulation created by the use of different colours and materials, with no impact on energy performance.
3. Thermal bridging minimized by the use of wood exterior columns, rather than a concrete or steel structure with increased heat transfer
4. Limited window to wall ratio on upper floors
5. Balconies appear to be recessed, but are strategically stacked at the corner so that they do not increase the total surface area of the building envelope
6. Large overhang provides shading to the large windows.

Other form and character objectives:

7. Higher transparency at grade to create visual connection to the street.

HIGH PERFORMANCE ACHIEVED

These projects demonstrate design approaches (listed below) that have been used to achieve high performance.



825 Pacific Street, Vancouver - Canada

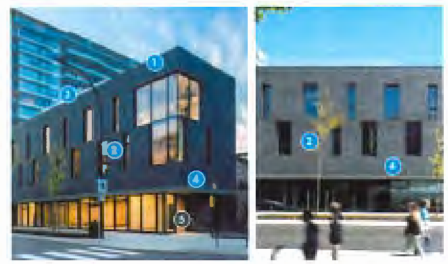
Architect: IBI Group

PASSIVE HOUSE

1. Compact massing
2. Use of various colours of cladding to create visual interest with no impact on thermal performance
3. Limited window-to-wall ratio, with a few large glazed units

Other form and character objectives:

4. Architectural screens concealing rooftop mechanical equipment



Lonsdale Avenue Commercial Building, Vancouver, Canada

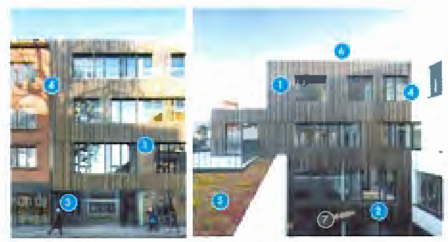
Architect: Hemsworth Architecture

PASSIVE HOUSE

1. Compact and simple massing
2. Limited window-to-wall ratio on upper floors
3. Most glazing is south facing. No glazing on the north
4. Exterior canopy hung from the exterior wall and independent of the thermal envelope, provides shading for the glazed ground floor with minimal thermal bridging.

Other form and character objectives:

5. Higher transparency at grade to create visual connection to the street



Maison de l'Emploi, Brussels, Belgium

Architect: A2M

PASSIVE HOUSE

1. Limited window-to-wall ratio. Glazing with a raised sill.
2. Simple volumetry with interior courtyard to maximize daylighting
3. More glazing at street level, placed strategically where most beneficial
4. Varied cladding materials create articulation with no impact on massing.
5. Green roofs provide additional insulation on the roofs
6. Rooftop PV array

Other form and character objectives:

7. Rooftop and interior courtyard offer exterior common amenity space for occupants

The Genesis, Braine-l'Alleud, Belgium

Architect: A2M

PASSIVE DESIGN, BREEAM CERTIFIED: EXCELLENT

1. Two compact boxes connected by an atrium
2. Glazed atrium height is maximized on the (south facing) entrance side, but reduced to a single story on the (north facing) rear elevation to limit heat losses.
3. Wood fins outside the thermal envelope create articulation with no impact on the building enclosure.

Other form and character objectives:

4. Large overhang at main entrance creates protected outdoor space.

PART 9 TOWNHOUSES AND DUPLEXES

The purpose of this page is to describe the main potential tension points between high performance design strategies and form and character objectives for **Part 9 townhouses and duplexes**. These are included together because they have similar considerations. For each potential tension point, issues are summarized, and strategies to consider are presented which balance high performance design and form and character objectives.

COMPACT MASSING AND ARTICULATION

Compact massing is key to limiting the heat losses from the envelope since the complex corners and increased surface area resulting from a detailed building envelope is often a significant source of thermal bridging and air leakage. Dormers, pitched roofs and bay windows typically add complex junctions and increase the overall surface area of the building envelope, increasing heat transfer. The following strategies allow for articulation and visual interest with minimal impact on energy performance:

COLOUR, MATERIALS AND TEXTURES

Changes in exterior cladding material, colour or textures can create architectural interest while maintaining simple building volume.


SHADING DEVICES

Shading is critical to avoid overheating in summer, on the south and west elevations. Shading devices can provide interest by varying patterns across the elevation.



ELEMENTS OUTSIDE THE THERMAL ENVELOPE

A simple, efficient thermal envelope can be independent of the outer appearance of the building. Elements such as balconies, shading devices, and cladding with various depths or materials can create visual interest with minimal impact on the building thermal envelope, if carefully detailed.


BALCONIES AND THERMAL BRIDGING

Conventional balconies are created by extending the concrete floor slab outside the thermal envelope. As reinforced concrete is a good thermal conductor, the slab penetrating the insulation layer function as radiator fins, transferring heat from the building interior to the outdoors. When designing balconies, consider the following strategies to limit heat losses:

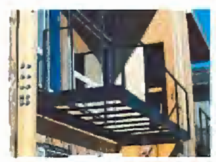
SELF-SUPPORTED BALCONIES

An external structure extending to the ground supports the balcony (instead of the building's structure), thus limiting thermal envelope penetrations. These types of balconies work well on low-rise buildings.



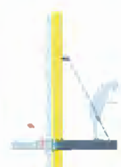
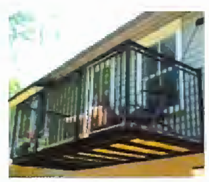
CANTILEVERED BALCONIES (METAL CLIP-ON STRUCTURES)

A thermal break is used to separate the building and balcony structures. The thermal break should be placed in line with the insulation layer in the wall assembly. Metal clip-on balconies are more common than concrete balconies for Part 9 buildings.


HUNG BALCONIES

Steel tension cables and rods are used to suspend the balcony and greatly reduce the total area of the thermal connections passing through the thermal envelope to the building structure. These have a different look than typical cantilevered balconies and may have limitations on size.


OTHER HIGH PERFORMANCE DESIGN CONSIDERATIONS UNIQUE TO SMALL RESIDENTIAL BUILDINGS

Townhouses are small buildings with a relatively high ratio of building envelope to gross floor area. In smaller buildings, complex geometries can significantly decrease the building performance. Although achieving an energy efficient design with a complex volumetry is technically feasible, these designs tend to cost more and use more materials than a simpler building. Complex massing also results in increased numbers of complex junctions, making thermal bridging and airtightness difficult to manage and optimize. A simple thermal envelope volume is key for success. Designers should be strategic about trade-offs between different design elements.

BAY WINDOWS AND DORMERS

The addition of bay windows and dormers add envelope area and increase heat losses. It is also typical that these features necessitate more small windows increasing heat losses through the additional window frames.

PITCHED ROOFS

Pitched roofs tend to increase the surface area of the thermal envelope compared to a flat roof when the attic space is conditioned. If the attic space is not heated, it may be more challenging to maintain a continuous air barrier and continuous insulation between the exterior wall and the attic floor. Careful detailing can help minimize heat losses and air leakage.

SHARED WALLS

Maximizing the contact surface between adjacent units helps to reduce heat losses where shared walls between townhouses separate two conditioned spaces. Keeping the townhouses aligned at the front and back minimizes the building envelope area exposed to the outside. Adjacent units can be differentiated by materials or texture rather than relying on modulation of the building facade.

GP- 36

PART 9 TOWNHOUSES - CASE STUDIES

CONVENTIONAL STRATEGIES

These projects demonstrate conventional design approaches (listed below) that would be challenging to accommodate in high-performance buildings.

Tigris Garden, 7471 No 4 Road, Richmond - Canada

1. Complex massing created by dormers, bay windows and canopies increases heat losses through the increased surface area of the building envelope
2. Numerous complex junctions introduce additional thermal bridging

22888 Windsor Court, Richmond - Canada

1. Complex massing with bay windows and multiple roof shapes increases heat losses through the increased surface area of the building envelope
2. Recessed balconies create more opportunities for thermal bridging
3. Many small windows increase amount of window framing and associated heat losses

HIGH PERFORMANCE STRATEGIES

Although these projects have not reached high levels of energy performance, the following features demonstrate design practices aligned with high performance.

19159 Watkins Drive, Surrey - Canada

Builder: Mosaic

1. Compact massing and simple thermal envelope
2. Visual interest created by the use of various colours and cladding treatments, with no impact on energy performance
3. Limited window-to-wall ratio
4. Externally supported balconies to minimize thermal bridging
5. Exterior canopies with minimal thermal bridging

Other form and character objectives:

6. Pitched roofs create a visual separation between units.

Tilley Row Homes, Austin - US

Architect: Michael Hsu

1. Compact massing
2. Small size balconies minimize thermal bridging
3. Deep grey window frames and wood elements provide articulation and contrast with the white cladding, with no impact on energy performance.
4. Limited window-to-wall ratio

Other form and character objectives:

5. Small recesses highlight the entrances, provide weather protection and private outdoor spaces. Townhouses facing the street
6. Pitched roofs create a visual separation between units.

HIGH PERFORMANCE ACHIEVED

These projects demonstrate design approaches (listed below) that have been used to achieve high performance.

The Walk, Bainbridge Island - US

Architect: Davis Studio Architecture + Design

NET ZERO ENERGY

1. Compact massing
2. Limited window-to-wall ratio, with a few large glazed units
3. Visual interest created by the use of different materials and colours with no impact on thermal performance

Other form and character objectives:

4. Entrances facing the street, with weather protection

Tillamook Row, Portland - US

Architect: Green Hammer

ZERO ENERGY, PASSIVE HOUSE

1. Fixed horizontal sunshades and roof overhangs for shading on the south elevation
2. Sliding shutters on east and west elevations for shading and visual interest
3. Individual units have a compact massing.
4. Balconies and canopies with self-supported structure to reduce thermal bridging.
5. Articulation created by the use of different materials, colours and patterns, with no impact on thermal performance.
6. Limited window-to-wall ratio with minimal window framing
7. Rooftop PV array

Ankeny Row Cohousing, Portland - US

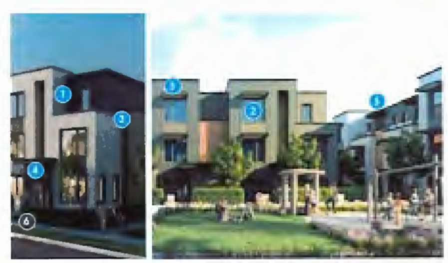
Architect: Green Hammer

PASSIVE HOUSE

1. Limited window-to-wall ratio
2. Roof overhangs provide shading
3. Balconies with structure braced back to the exterior wall to minimize thermal bridging.
4. Articulation provided by elements outside of the thermal envelope.

Other form and character objectives

5. Entrances facing the street, with weather protection



Skagen, 606 Foster Avenue, Coquitlam - Canada

Architect: Cornerstone Architecture

PASSIVE HOUSE

1. Compact massing
2. Limited window-to-wall ratio
3. Use of various colours and cladding materials to create articulation with no impact on thermal performance
4. Front canopy outside the thermal envelope
5. Fixed horizontal sunshades on south and west elevations

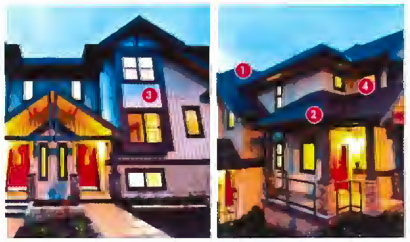
Other form and character objectives:

6. Entrances facing the street, with weather protection

PART 9 DUPLEXES - CASE STUDIES

CONVENTIONAL STRATEGIES

These projects demonstrate conventional design approaches (listed below) that would be challenging to accommodate in high-performance buildings.



The Bridge Lynn Valley Homes, 1163 Harold Road, North Vancouver - Canada

1. Very complex roof lines and overall massing increase heat losses through the additional building envelope area
2. Numerous complex junctions introduce additional thermal bridging and make it more challenging to achieve a high level of airtightness
3. Window-to-wall ratio similar for all orientations
4. Small windows increase heat losses through window frames

310 11th Street East, North Vancouver - Canada

1. Complex massing and roof lines increase heat losses through the additional building envelope area
2. Numerous complex junctions introduce additional thermal bridging and make it more challenging to achieve a high level of airtightness.

HIGH PERFORMANCE STRATEGIES

Although these projects have not reached high levels of energy performance, the following features demonstrate design practices aligned with high performance.

4236 Inverness Street, Vancouver - Canada

1. Simple and compact massing
2. Exterior canopy outside of thermal envelope, minimizing thermal bridging
3. Low window to wall ratio

Other form and character objectives:

4. Entrances facing the street, with weather protection

Dickens, 1041 East 16th Avenue, Vancouver - Canada

Architect: Evoke International Design

1. Simple and compact 'box' massing
2. Patios and canopies supported by external structure to limit thermal bridging
3. Overall low window-to-wall ratio
4. Higher window-to-wall ratio on the south, lower on the north
5. Deep frame around upper south windows provide summertime shading

Other form and character objectives:

6. Entrances facing the street, with weather protection

HIGH PERFORMANCE ACHIEVED

These projects demonstrate design approaches (listed below) that have been used to achieve high performance.

Mary Street Duplex, Victoria - Canada

Architect: hcma

PASSIVE HOUSE CERTIFIED

1. Compact massing
2. South-facing clerestory glazing provides solar gains and daylighting on north side of building
3. Use of different cladding materials and colours to create articulation with no impact on thermal performance
4. Large overhang on south elevation provides summertime shading
5. East and west facades shaded with exterior blinds and vegetated structure
6. Balcony supported by exterior structure

Other form and character objectives:

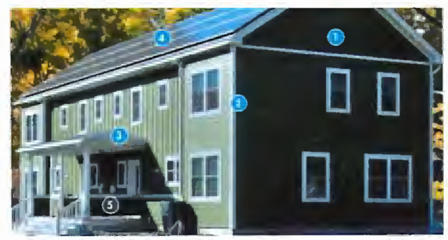
7. Entrances facing the street

Futrhaus, 1152 East 13th Avenue, Vancouver - Canada

Architect: b Squared Architecture

PASSIVE HOUSE

1. Roof overhang and fixed horizontal sunshades over south-facing windows provide summertime shading
2. Exterior canopies outside the thermal envelope provide shading.
3. Limited window-to-wall ratio
4. Compact volumetry
5. Large windows with minimal framing



South Deerfield Net Zero Energy Duplex, South Deerfield - US

Architect: Fitch Architecture & Community Design

NET ZERO ENERGY, TIER 3 ENERGY STAR

1. Simple and compact massing
2. Limited window-to-wall ratio
3. Front canopy outside the thermal envelope with minimal thermal bridging
4. Rooftop PV array

Other form and character objectives:

5. Entrances facing the street, with weather protection

Rainbow Passive House Duplex, Whistler - Canada

Architect: Marken Design + Consulting

PASSIVE HOUSE

1. Low window-to-wall ratio
2. Balconies and canopies supported by external structure limit thermal bridging
3. Fixed horizontal sunshades over windows
4. Exterior blinds on the south
5. Rooftop solar thermal array

Other form and character objectives:

6. Entrances facing the street, with weather protection

City of Richmond

Bylaw 10365

Building Regulation Bylaw No. 7230, Amendment Bylaw No. 10365 (Energy Step Code requirements)

The Council of the City of Richmond, in open meeting assembled, enacts as follows:

1. *Building Regulation Bylaw No. 7230*, as amended, is further amended by replacing the table in Section 10.1.1 with the following table:

<table>
<tr><th colspan="4">Buildings subject to Part 9 of the Building Code</th></tr>
<tr><th>Building Type</th><th>Building permit application filed on or after September 1, 2018</th><th>Building permit application filed on or after December 15, 2020</th><th>Building permit application filed on or after July 1, 2022</th></tr>
<tr><td>Townhomes and apartments</td><td>Step 3</td><td rowspan="2">Step 3
OR
Step 2 for buildings that implement a low carbon building energy system.</td><td rowspan="2">Step 5
OR
Step 4 for buildings that comply with the building envelope performance requirement using absolute metrics
OR
Step 3 for buildings that comply with the building envelope performance requirement using absolute metrics, and that implement a low carbon building energy system.</td></tr>
<tr><td>Single family, duplex and other dwelling units</td><td>Step 1</td></tr>
</table>

Buildings subject to Part 3 of the Building Code			
Building Type	**Building permit** application filed on or after September 1, 2018	**Building permit** application filed on or after December 15, 2020	**Building permit** application filed on or after July 1, 2022
Hotels and Motels	n.a.	Step 3 OR Step 2 for **buildings** that implement a **low carbon building energy system.**	Step 3 OR Step 2 for **buildings** that implement a **low carbon building energy system.**
Other Group C Residential occupancies greater than 6 stories or **non-combustible construction** (not including hotel and motel occupancies)	Step 3 OR Step 2 for **buildings** that implement a **low carbon building energy system.**		Step 3 OR Step 2 for **buildings** that implement a **low carbon building energy system.**
Other Group C Residential occupancies 6 stories or less and **combustible construction** (not including hotel and motel occupancies)	Step 3		Step 4 OR Step 3 for **buildings** that implement a **low carbon building energy system.**
Group D Business and personal services occupancies or **Group E mercantile occupancies**	Step 2		Step 3 OR Step 2 for **buildings** that implement a **low carbon building energy system.**

6846449

2. *Building Regulation Bylaw No. 7230*, as amended, is further amended at Section 16.1 by adding the following definitions in alphabetical order:

ABSOLUTE METRICS means:

a) the thermal energy demand intensity listed under the "Performance Requirement of Building Envelope" column of Table 9.36.6.3.A in the British Columbia Building Code, or

b) the thermal energy demand intensity requirement calculated using the formula in Sentence 4 of Section 9.36.6.3 in the British Columbia Building Code.

BUILDING ENERGY USE means the total modelled annual energy requirements of an occupied building, including space heating, cooling, hot water heating, ventilation, appliances and electrical plug loads.

BUILDING ENVELOPE PERFORMANCE REQUIREMENT means the requirements listed under the "Performance Requirement of Building Envelope" column of Table 9.36.6.3.A in the British Columbia Building Code.

3. *Building Regulation Bylaw No. 7230*, as amended, is further amended at Section 16.1 by removing the definition of "Low Carbon Building Energy System" and replacing it with:

LOW CARBON BUILDING ENERGY SYSTEM

means:

a) for buildings subject to Part 3 of the Building Code, a building's space heating, cooling and domestic hot water heating mechanical system that is supplied energy through:

(i) a connection to a district energy utility system owned by the City or a corporate subsidiary of the City; or

(ii) on-site energy supply equipment designed to meet a minimum 70% of each of the building's A) annual heating demand, B) annual cooling demand, and C) domestic hot water energy demand, from a renewable energy source, approved by the City's General Manager of Engineering and Public Works. Applicable renewable energy source technologies include, but are not limited to, air and ground source heat pump systems, waste heat recovery systems, solar collectors, or other systems as approved by the City's General Manager of Engineering and Public Works. The building's energy system must be designed and constructed such that it is ready to connect to a future district energy utility system owned by the City or a corporate subsidiary of the City. For sites outside district energy utility service areas and the City Centre Area (as defined in Bylaw No. 9000, Official Community Plan), the City's General Manager of Engineering and Public Works may exempt the building's energy system from the requirement to be ready to connect to a future district energy utility system.

b) for buildings subject to Part 9 of the Building Code, annual GHG emissions from building energy use, per metre of conditioned floor space, of no more than the amount defined below:

	Submission date of complete Building Permit Application	
	On or after December 15, 2020, and before July 1, 2022	On or after July 1, 2022
Part 9 Residential buildings	1200 kg CO_2e per dwelling unit per year OR no more than 6 kg CO2e per spare meter of conditioned floor space per year	440 kg CO_2e per dwelling unit per year OR no more than 2.5 kg CO2e per spare meter of conditioned floor space per year, <u>and</u> no more than 800 kg CO_2e per dwelling unit per year

4. This Bylaw may be cited as **"Building Regulation Bylaw No. 7230, Amendment Bylaw No. 10365".**

FIRST READING ______________________

SECOND READING ______________________

THIRD READING ______________________

ADOPTED ______________________

CITY OF RICHMOND

APPROVED by

APPROVED by Manager or Solicitor

____
MAYOR

____
CORPORATE OFFICER

6846449

Richmond Official Community Plan Bylaw 9000, Amendment Bylaw 10364 (Development Permit Guidelines for Low Carbon, Energy Efficient Buildings)

The Council of the City of Richmond, in open meeting assembled, enacts as follows:

1) Richmond Official Community Plan Bylaw 9000, as amended, is further amended at Section 14.2.10 Green Buildings and Sustainable Infrastructure, by deleting the words:

"The intent is to provide general direction in regards to the voluntary undertaking, where feasible, of green building and sustainable infrastructure to support City of Richmond sustainability objectives and help reduce the demand for energy and resources."

and replacing them with:

"The intent is to provide general direction in regards to the undertaking of green building and sustainable infrastructure to support City of Richmond greenhouse gas (GHG) emission reduction and sustainability objectives and help reduce the demand for energy and resources."

2) Richmond Official Community Plan Bylaw 9000, as amended, is further amended at Section 14.2.10 Green Buildings and Sustainable Infrastructure, by deleting the text of subsection 14.2.10.A Low Carbon, Energy Efficient Buildings in its entirety and replacing it with the following:

14.2.10.A Low Carbon, Energy Efficient Buildings

a) New buildings are encouraged to be designed to achieve low or zero GHG emissions in their operations.

b) As required in the Building Regulation Bylaw, applicable new buildings will be designed and constructed to meet the BC Energy Step Code to support more energy efficient development, which may include, but may not be limited to, the high-performance building considerations set out in the table below.

- Through rezoning, Development Permit and other permit approval processes, proposed buildings shall demonstrate compliance with the applicable requirements of the BC Energy Step Code to the satisfaction of the City (for example, by providing energy modelling outputs).

- Compliance with a given Step of the BC Energy Step Code shall not compromise the intent of any of the Development Permit Guidelines contained in Schedule 1 or Schedule 2 of the OCP.
- In the event that, during the Building Permit process, a new building subject to an approved Development Permit requires remedial actions to achieve compliance with the applicable step of the BC Energy Step Code, any such remedial actions shall not compromise the intent of the Development Permit Guidelines applicable to the building.

Features	High-Performance Building Considerations
Massing & Roofs	• Consider compact massing to reduce the overall size of the building envelope[1]. • Consider simple building and roof forms to enhance thermal performance. • Use fewer architectural features with complex junctions that may contribute to heat loss due to thermal bridges[2] and/or increased building envelope area (e.g., bay windows, dormers, recesses, and stepping).
Orientation & Shading	• Consider strategic building and window orientations that enhance opportunities for winter solar heat gain and summer shading. • Provide external shading devices on key south and west facades (e.g., balconies, fins, blinds, shutters, and deciduous trees). • Include operable windows to enable natural ventilation.
Windows & Daylighting	• Limit the window-to-wall-ratio (WWR)[3] to reduce solar heat gain (i.e. typically 40% or less, as applicable). • Consider fewer, larger windows (rather than more smaller or multi-pane windows) to minimize thermal bridging through window frames, mullions, and muntins. • Raise window sills to reduce window size without compromising daylighting.
Balconies & Roof Decks	• Use thermally-broken[4] balcony designs (e.g., modified slab, pinned, hanging, and self-supported) to reduce thermal bridging at building connection points. • Avoid recessed balconies and/or consider stacking recessed balconies to reduce thermal bridging due to increased wall area, corners, and connection points. • Where appropriate, consider using roof decks in place of balconies.

Envelope Materials & Design	• Increase insulation (e.g., thicker exterior wall assemblies and triple glazing), especially where heat loss is unavoidable (e.g., due to a high WWR). • Reduce use of lower-performing window/wall systems (e.g., curtain wall). • Where appropriate, consider enhancing thermal performance of the building envelope by utilizing variation in colour, materials, and pattern as building articulation strategies in lieu of complex massing and architectural features.

[1] "Building envelope" means the connected system of foundations, floors, windows, walls, ceilings and/or roofs, which provide an air, moisture and heat insulation barrier separating the conditioned interior spaces of a building from unconditioned interior spaces (for example, an unheated garage or attic) and/or the outdoors.

[2] "Thermal bridge" means a building component or system that permits a greater heat transfer through the building envelope than surrounding materials.

[3] "Window-to-wall ratio (WWR)" means, for a given building, the total surface area of windows, divided by the total wall area (including windows).

[4] "Thermally-broken" means use of a building component or system to minimize heat transfer through the building envelope by mitigating potential thermal bridges.

3) This Bylaw is cited as **"Richmond Official Community Plan Bylaw 9000, Amendment Bylaw 10364".**

FIRST READING ______________________

PUBLIC HEARING ______________________

SECOND READING ______________________

THIRD READING ______________________

ADOPTED ______________________

Ready for

CITY OF RICHMOND

APPROVED for content by originating dept.

APPROVED for legality by Solicitor

______________________ MAYOR

______________________ CORPORATE OFFICER

6846377

City of Richmond

Report to Committee

To:	General Purposes Committee	**Date:**	May 5, 2022
From:	John Hopkins Director, Policy Planning	**File:**	01-0153-04-01/2022-Vol 01
Re:	**Report from the Citizen Representatives on the Vancouver International Airport Aeronautical Noise Management Committee for 2021**		

Staff Recommendation

That the staff report titled "Report from the Citizen Representatives on the Vancouver International Airport Aeronautical Noise Management Committee for 2021", dated May 5, 2022, from the Director, Policy Planning, be received for information.

John Hopkins
Director, Policy Planning
(604-276-4279)

Att. 1

REPORT CONCURRENCE	
CONCURRENCE OF GENERAL MANAGER	
SENIOR STAFF REPORT REVIEW	INITIALS:
APPROVED BY CAO	

6895134

Staff Report

Origin

The Vancouver International Airport Aeronautical Noise Management Committee (YVR ANMC) is a committee of stakeholders formed and operated by the Vancouver International Airport Authority (YVR). The City's representatives on the YVR ANMC are two citizen representatives appointed by Council and a staff member from the Policy Planning Department.

The purpose of this report is to provide an annual update to Council on the work and activities undertaken by the YVR ANMC in 2021.

This report supports Council's Strategic Plan 2018-2022 Strategy #8 An Engaged and Informed Community:

> *Ensure that the citizenry of Richmond is well-informed and engaged about City business and decision-making.*
>
> *8.1 Increased opportunities for public engagement.*

Findings of Fact

Vancouver International Airport Authority Aeronautical Noise Management Committee

YVR is responsible for noise management at the airport that is addressed through a comprehensive noise management program, which includes:

- Development and implementation of a five-year Noise Management Plan;
- Stakeholder engagement through the YVR ANMC;
- Procedures and directives to mitigate noise from aircraft and aircraft operations;
- Flight tracking and noise monitoring across the region;
- Dedicated YVR staff responsible for responding to questions and concerns from the community; and
- Education and awareness programs.

The purpose of the YVR ANMC is to enable YVR to engage regularly with stakeholders and provide a forum where aeronautical noise management issues associated with YVR aircraft operations can be identified and discussed. In addition to representatives of YVR, members of this committee are appointed by stakeholders groups and include affected municipalities, the Musqueam Indian Band, airline associations, NAV Canada and Transport Canada.

Attachment 1 provides a report submitted by the appointed Richmond citizen representatives that summarizes the activities and work discussed by the YVR ANMC in 2021. This report provides additional information related to aeronautical noise matters, community concerns and initiatives arising from the operation of the airport.

Analysis

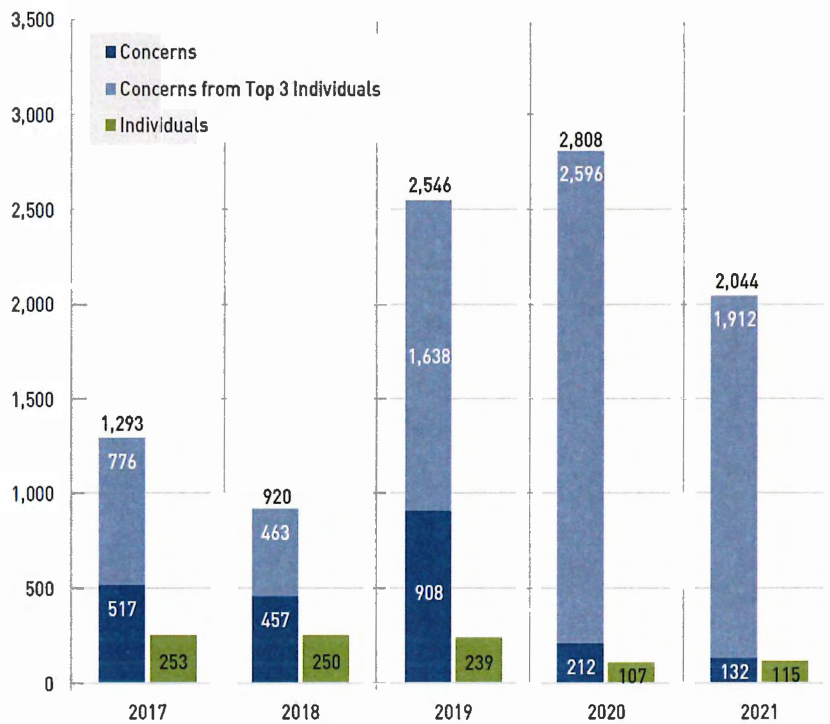
COVID-19 Impacts

In 2021, aircraft operations at YVR continued to be impacted by the ongoing global pandemic with overall aircraft movements and passenger numbers at significantly reduced volumes comparable to pre-pandemic 2019 levels. Total aircraft movements in 2021 were down 49% compared to 2019 data. However, YVR reported an upward trend in air traffic in the latter half of 2021 as a result of a combination of factors including relaxation of pandemic restrictions and increase in Canadian vaccination rates. Compared to 2020, aircraft movements increased approximately 7% in 2021.

2021 Aircraft Noise Concerns

Community concerns regarding aircraft noise in 2021 were compiled by YVR staff. In 2021, YVR received a total of 2,044 community noise concerns related to YVR aircraft operations from 115 individuals across the Lower Mainland. Of the total community noise concerns received, approximately 94% were received from three individuals in the Lower Mainland. Compared to 2020 data, there was a decrease in the number of community noise concerns received (from 2,808 down to 2,044 registered concerns) and slight increase in the number of individuals who made noise concerns to YVR (from 107 up to 115 individuals). The above referenced data on community noise concerns received in the Lower Mainland received by YVR is shown in Figure 1.

Figure 1: Number of Concerns & Individuals – Lower Mainland, Top 3 Defined



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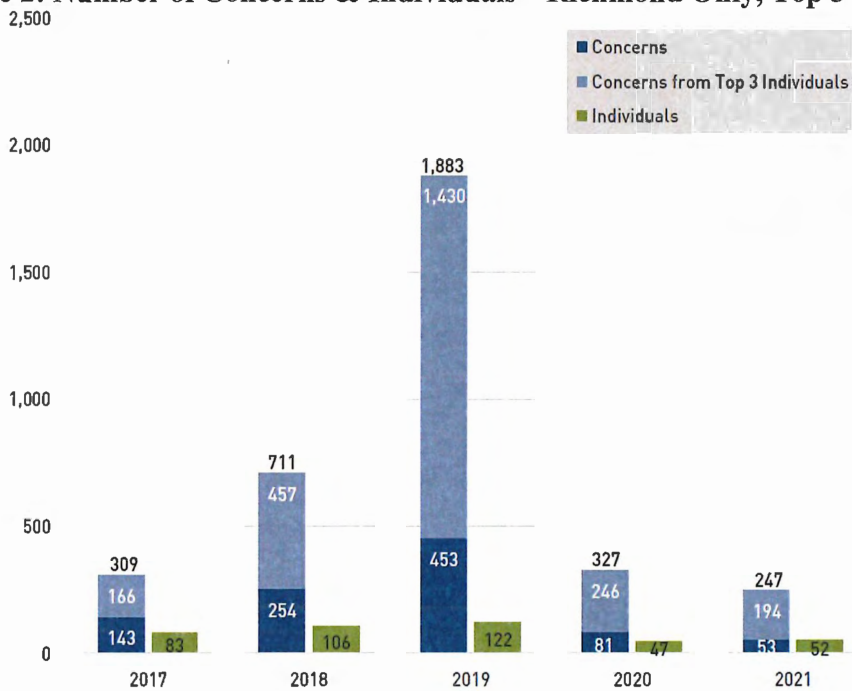
Community concerns regarding aircraft noise received from Richmond in 2021 were also compiled by YVR. In 2021, YVR received a total of 247 community noise concerns related to YVR aircraft operations from 52 individuals in Richmond. Of the total community noise concerns received from Richmond, approximately 79% were received from three individuals in the City. Compared to 2020 data, there was a decrease in the number of community noise concerns received (from 327 down to 247 registered concerns) and slight increase in the number of individuals in Richmond who made noise concerns to YVR (from 47 up to 52 individuals). The above reference data on community noise concerns received in Richmond is shown in Figure 2.

Figure 2: Number of Concerns & Individuals – Richmond Only, Top 3 Defined



Jet arrivals and departures, propeller aircraft movements and engine run-ups (required testing activity as part of regular maintenance activities) were the common community noise concerns about aircraft operations documented by YVR.

The approach taken by YVR staff when community noise concerns are received is summarized as follows:

- Provide multiple ways for individuals to contact YVR about aircraft related noise.
- Investigate all community concerns with flight tracking information and other data sources.
- Respond to individuals with information gathered by YVR staff.
- Offer to reach out directly to individuals that submit community noise concerns to discuss issues and their concerns.

Airspace Modernization Project and Use of Runways

The NAV Canada Airspace Modernization Project was initiated in 2019 to optimize flight paths around YVR with the objective of accommodating increased air traffic while maintaining safety and reducing the impact of aircraft noise on surrounding communities. In 2021, NAV Canada identified that additional design work is required and that the overall project timeline, including planned public consultation, will need to be revised. The YVR ANMC will be updated on this project and will continue to work with all project stakeholders to address aircraft noise issues in the community.

With respect to the use of the north and south runways, YVR staff have indicated that optimizing the use of YVR's existing runways and taxiways is a key element identified in the 2037 YVR Master Plan approved by Transport Canada. Any option for changing operations between the two runways that has noise implications will be presented and discussed with the YVR ANMC. It is important to note the environmental assessment approval conditions for the north runway specify that YVR can increase the use of the north runway when it approaches capacity limits. In general, these guidelines are exceeded during the spring and summer months. As air traffic gradually increases, it is anticipated that the use of the north runway would increase until such time as a third runway is needed, which is not expected for several decades.

Financial Impact

None.

Conclusion

The YVR ANMC is a valuable stakeholder forum for addressing aeronautical noise impacts in Richmond. The City's citizen representatives to the YVR ANMC continue to uphold Richmond's interest at the committee and contribute positively to discussions.

Kevin Eng
Planner 3
(604-247-4626)

KE:cas

Att. 1: Richmond Citizen Report Summarizing 2021 Activities of the YVR ANMC

ATTACHMENT 1

Date: April 5th 2022

To: City of Richmond General Purposes Committee

From: Arvind Sharma, Ivan Ma
City of Richmond Citizen YVR ANMC Representatives

2021 Status Report: YVR Aeronautical Noise Management Committee

City Appointees:

Arvind Sharma, Aeronautical Maintenance Engineer (AME) working for Lufthansa at Vancouver International Airport and has been the City representative on YVR Aeronautical Noise Management Committee (ANMC) since 2018 and recently renewed his term. Ivan Ma was the other City representative on YVR ANMC. Ivan is a Project Manager at Translink and a general aviation pilot. Ivan Ma's term ended at the end of 2021. Gary Abrams is the new Council appointed Richmond City representative on the YVR ANMC commencing in 2022.

Past Year at the YVR Aeronautical Noise Management Committee

ANMC met on March 18th, September 16th and December 2nd, 2021.

March 18th Meeting

1. First meeting of year reflected the impact of Covid during 2020. Passenger traffic was down by 70% and cargo movement by 20%. Travel restrictions and spread of different Covid variants has affected business. YVR presented its new Strategic Plan for 2021 focused on 6 key areas to improve and sustain during Covid and be adaptable for 2022. NAV Canada staff were in attendance to present and explain progress on the YVR airspace modernization project. Public/local community consultation was planned in fall of 2021.

2. YVR reported full year statistics of Noise complaints for 2020. There were 2808 concerns from 107 individuals, which was a 10% increase in concerns but 55% decrease of individuals making complaints. 3 individuals provided 92% of complaints. In the last meeting, there was a concern raised regarding how complaints from a few individuals was skewing the data. YVR conducted a study to find how noise complaints were recorded by other international airports regarding total number of complaints and complaints from repeat individuals. The findings of the study identified that the procedures in place for documenting and reporting on noise complaints by YVR were consistent with other airports. For Q1 there were 251 Noise complaints registered by 22 individuals, which was 74% decrease from last year. Out of this total (251), 229 complaints were from 2 individuals. There were no complaints which had exceeded limits or needed to be reported to Transport Canada

3. YVR shared with committee FAA Survey findings to understand the relationship between aircraft noise exposure and community annoyance. The community complaints increased once the noise levels reached a certain sound benchmark. The survey was done for 20 airports and involved over 10,000 residents. Presently FAA is collecting data and has not indicated any changes in policy at this time.

September 16th Meeting

1. The ANMC held its second meeting on September 16th. Newly appointed YVR CEO Tamara Vrooman attended this meeting and answered questions from Committee members. There was discussion regarding noise complaints and YVR projected growth plans

2. YVR Airspace modernization project update report was provided by NAV Canada staff, including some of the challenges being faced and additional design work required, which will impact the overall project timeline. The committee was informed that NAV Canada remains committed to reducing noise impacts on surrounding communities with projected growth and modernization plans. Committee was briefed about all new technology being incorporated to reduce noise impacts.

3. YVR provided updates on the modernization and upgrades to Noise Monitoring Terminals (NMT). Works to expand the NMT network were also planned by adding 4 new terminals to improve the capture and collection of noise data.

4. YVR is working to provide more material on noise management on their website. Based on previous ANMC suggestions all public material will be provided in French too.

5. YVR presented noise complaint data from January to August 2021. A total of 1505 complaints were received from 93 individuals. Of this total, 1400 complaints were received by 3 individuals. YVR staff had communications with an individual to discuss their concerns regarding float plane operations including following up with float plane operators to discuss the concerns of the community and mitigate noise concerns.

December 2nd Meeting

1. The last meeting of the YVR ANMC for 2021 took place on December 2nd.

2. YVR provided information on the plan to achieve net zero carbon emissions from the airport authority's direct operations by 2030. This target has been accelerated by 20 years. Plans were outlined on how YVR will be working with all stakeholders and business partners to achieve this goal.

3. YVR provided updates on the Noise Monitoring Terminals (NMT) upgrade and infrastructure project. All old equipment has been upgraded and 3 new NMT have been installed (one at Musqueam and two located in Delta). The location of the 4th new NMT will be determined based on the work being done as part of the YVR airspace modernization project.

4. YVR provided updates on planned 2022 runway works and maintenance and associated adjustments to runway operations as a result. No major impacts are anticipated and noise impacts will be minimized based on pre-planning and flight plan movements.

5. YVR noted that regular updates to its website occurs to provide information and resources available to the public. For the YVR ANMC committee, a SharePoint will be launched and available to members to improve access and ensure information, materials and resources (including historical information) are available online.

6. A noise management summary for the year 2021 up to November 15th was provided. A total of 1874 concerns were registered by 112 individuals. Of those, 1745 complaints came from 3 individuals.

Arvind Sharma