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## General Purposes Committee

Anderson Room, City Hall  
6911 No. 3 Road

Monday, March 5, 2012  
4:00 p.m.

Pg. #      ITEM

### MINUTES

**GP-5**      *Motion to adopt the minutes of the meeting of the General Purposes Committee held on Monday, February 20, 2012.*



### BUSINESS & FINANCIAL SERVICES DEPARTMENT

1. **DHI PROPERTY MANAGEMENT INC., DOING BUSINESS AS RAINFLOWER RESTAURANT, 3600 NO 3 ROAD, RICHMOND BC**

(File Ref. No.: 12-8275-05/2012-Vol 01) (REDMS No. 3475478)

**GP-11**

See Page **GP-11** for full report

*Designated Speaker: Glenn McLaughlin*

### STAFF RECOMMENDATION

*That the application by DHI Property Management Inc., doing business as Rainflower Restaurant, for an amendment to add patron participation under Food Primary Liquor License No. 303143, in order to offer entertainment in the form of soft music and allowing dancing, be supported and that a letter be sent to the Liquor Control and Licensing Branch advising that:*

- (1) *Council supports the application as the issuance will not pose a significant impact on the community.*

- (2) *Council comments on the prescribed considerations are as follows:*
  - (a) *The potential for additional noise in the area if the application is approved was considered and determined that there will be little or no impact of additional noise.*
  - (b) *The impact on the community if the application is approved was considered and based on no responses being received from the public notices, the licence approval would have little impact.*
  - (c) *The amendment to permit patron participation under the Food Primary Licence should not change the establishment so that it is operated in a manner that is contrary to its primary purpose as there has been no history of non-compliance with the operation.*
- (3) *As the operation of the establishment as a licensed establishment with entertainment, might affect residents, the City gathered the views of the community as follows:*
  - (a) *Signage was posted at the subject property and three public notices were published in a local newspaper. The signage and notice provided information on the application and instructions on how community comments or concerns could be submitted.*
  - (b) *Property owners and businesses within a 50-metre radius of the subject property were contacted by letter detailing the application and provided instructions on how community concerns could be submitted.*
- (4) *Council's comments and recommendations respecting the views of the residents are as follows:*
  - (a) *That based on the lack of response received from all public notifications, Council considers that the amendment is acceptable to the community.*



## PARKS & RECREATION DEPARTMENT

### 2. WEST CAMBIE AREA PLAN AND ALEXANDRA NEIGHBOURHOOD NATURAL PARK CONSIDERATIONS

(File Ref. No.: 06-2345-01/2012-Vol 01) (REDMS No. 3456301)

GP-19

See Page GP-19 for full report

*Designated Speaker: Dave Semple*

STAFF RECOMMENDATION

*That as per the staff report dated February 15, 2012, titled “West Cambie Area Plan and Alexandra Neighbourhood Natural Park Considerations”, Planning and Parks staff lead a planning process to bring forth an Area Plan amendment to remove the Area Plan Natural Park designation on 9540, 9560, 9580, 9600, 9620, 9660, 9680, 9700, 9740, 9800, 9820 Alexandra Road and 4711, 4731, 4751, 4771 No 4 Road;*



3. **RICK HANSEN 25TH ANNIVERSARY RELAY CELEBRATION**  
(File Ref. No. 11-7200-01/2012-Vol 01) (REDMS No. 3470408)

**GP-29**

See Page **GP-29** for full report

*Designated Speaker: Vern Jacques*

STAFF RECOMMENDATION

*That \$40,000 from the Major Events Provisional Fund be allocated to provide funding for End of Day events on the Richmond portion of the Rick Hansen 25th Anniversary Relay Celebration.*



ADJOURNMENT







## General Purposes Committee

Date: Monday, February 20, 2012

Place: Anderson Room  
Richmond City Hall

Present: Mayor Malcolm D. Brodie, Chair  
Councillor Chak Au  
Councillor Linda Barnes  
Councillor Derek Dang  
Councillor Evelina Halsey-Brandt  
Councillor Ken Johnston  
Councillor Bill McNulty  
Councillor Linda McPhail  
Councillor Harold Steves

Call to Order: The Chair called the meeting to order at 4:02 p.m.

### MINUTES

It was moved and seconded

*That the minutes of the meeting of the General Purposes Committee held on Monday, February 6, 2012, be adopted as circulated.*

**CARRIED**

### COMMUNITY SERVICES DEPARTMENT

1. **2012 HEALTH, SOCIAL AND SAFETY GRANTS**  
(File Ref. No.) (REDMS No. 3468541)

A discussion took place between Lesley Sherlock, Social Planner, and Committee members, and the following was noted:

- applicants had responded favourably to the shorter application form for minor grants, as well as the availability of three-year funding;

## General Purposes Committee

Monday, February 20, 2012

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- figures are rounded-up to the nearest dollar as a result of the cost of living increase and other factors, therefore some figures may appear to be out of sync such as the \$1100 amount allocated to the Family Integration and Resource Support Team (FIRST). A suggestion was then made to round-up the grant amount to \$1500 for FIRST;
- 2012 was the first year in which the grant applicants were requested to fill out the Grant Application Summary Sheet, therefore certain pieces of information that have been available in previous years, when City staff filled out the summary sheets, may have been left out;
- a grant amount does not necessarily reflect the value of a group or its programs, the Grant Review Committee takes into consideration factors such as: (i) the length of time a group has been applying for grants, (ii) access to other sources of funding; and (iii) the consistency of community benefits realized by a group's services; and
- the Multicultural Helping House Society grant provides operating assistance for ongoing activities in partnership with the Chinese Mental Wellness Association of Canada. The Helping House Society no longer has an office located in Richmond, and the Society's Richmond services are not as widely available as previously, therefore the grant amount has been reduced accordingly.

With respect to future grant applications, staff was requested to review the applicants' comments provided in the Grant Application Summary Sheet, and provide staff comments in addition to those of the applicants'. It was also noted that it would be helpful if staff provided information relating to the number of people served by the programs offered by the groups as well as how many of those served are Richmond residents.

It was moved and seconded

***That, as per the report from the General Manager of Community Services, dated January 27, 2012, with an additional \$400 to the Family Integration and Resource Support Team (FIRST):***

- (1) ***Health, Social and Safety Services Grants be awarded for the recommended amounts, and cheques disbursed for a total of \$530,637 (additional \$400 included); and***
- (2) ***The following applicants be recommended for the first year of a three-year funding cycle, based on Council approval of each subsequent year of funding:***

## General Purposes Committee

Monday, February 20, 2012

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- (a) *Big Sisters of the Lower Mainland;*
- (b) *Canadian Mental Health Association – Richmond Branch;*
- (c) *CHIMO Crisis Services;*
- (d) *Family Services of Greater Vancouver;*
- (e) *Richmond Addiction Services;*
- (f) *Richmond Family Place;*
- (g) *Richmond Multicultural Community Services;*
- (h) *Richmond Youth Service Agency; and*
- (i) *Volunteer Richmond Information Services Society.*

The question on the motion was not called as comments were made about the benefits of the City Grant Program realized by the groups, how new groups are encouraged to seek partnerships, and funding responsibilities in other jurisdictions.

The question on the motion was then called, and it was **CARRIED**.

## PARKS & RECREATION DEPARTMENT

### 2. **2012 PARKS, RECREATION AND COMMUNITY EVENTS GRANTS** (File Ref. No. 03-1085-01/2012-Vol 01) (REDMS No. 3467295)

Serena Lusk, Manager, Parks Programs, circulated a revised version of attachment 2 of the report, attached as **Schedule 1**, and forming part of these minutes. Ms. Lusk noted that the figure under the *2012 Proposed Awards* for the *Total Parks, Recreation and Community Events Requests*, had changed to \$94,224.

A discussion then ensued about:

- the feasibility of changing the grant amounts allocated to: (i) the Richmond Agricultural and Industrial Society from \$7,247 to \$7,250; and (ii) KidSport - Richmond Chapter from \$6,212 to \$6,250;
- the feasibility of awarding a grant to the Richmond Rockets Speed Skating Club;
- the eligibility for a three-year funding cycle. It was noted that an applicant must have received a grant in each of the previous five years to be eligible;
- the proposed \$3000 grant award to the Steveston Community Society. It was noted that the funds would allow the Society to hire staff to plan and raise further funding for the Sockeye Spin road race; and

## General Purposes Committee

Monday, February 20, 2012

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- how the grant monies to KidSport are used for registration only. It was noted that KidSport receives support and contributions from other community organizations, including schools, the Rotary Club, and various sports teams.

It was moved and seconded

(1) *That:*

- (a) *the Richmond Agricultural and Industrial Society be awarded a total grant amount of \$7,250;*
- (b) *KidSport - Richmond Chapter be awarded a total grant amount of \$6,250;*
- (c) *an additional grant of \$500 be awarded to the Richmond Rockets Speed Skating Club;*

*for a total additional increase of \$541;*

- (2) *That Parks, Recreation and Community Events Grants be allocated and cheques disbursed for a total of \$94,765 (additional \$541 grants included); as identified in attachment 2 of the report, Parks, Recreation and Community Events City Grants dated February 2<sup>nd</sup> 2012, from the Senior Manager, Parks and the Acting Director, Recreation; and*
- (3) *That the Richmond Summer Programs be recommended for the first year of a three-year funding cycle, based on Council approval of each subsequent year of funding.*

CARRIED

## ENGINEERING & PUBLIC WORKS DEPARTMENT

### 3. ESTABLISHMENT OF THE CAPSTAN STATION CAPITAL RESERVE FUND

(File Ref. No.: 12-8060-01/2011-Vol 01) (REDMS No. 342845)

It was moved and seconded

*That Capstan Station Capital Reserve Fund Establishment Bylaw No. 8854 be introduced and given first, second and third reading.*

CARRIED



## General Purposes Committee

Monday, February 20, 2012

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### CHILDCARE DEVELOPMENT GRANTS

Councillor Evelina Halsey-Brandt inquired about the status of the follow-up on the new Terms of Reference for the Child Care Development Grant Program which was revised to expand their ability to recommend grants for more than minor capital expenses.

Staff advised that the Childcare Statutory Reserve fund was originally established for capital expenses only, and that the matter must be reviewed to expand the uses of the fund. The process may involve a bylaw amendment. Staff also advised that a report on the matter is forthcoming to the March 6, 2012 Planning Committee meeting.

### DELEGATION

De Whalen, 13631 Blundell Road, stated that she was speaking on behalf of the Richmond Poverty Response Committee, and thanked the City for the \$5,000 grant. Ms. Whalen then spoke about the Rental Connect Project, noting that the Project's aim was to connect low income tenants with landlords with a social conscience. She also stated that there was a need to educate and engage landlords to address the gap in housing for low income tenants. Prior to conclusion, Ms. Whalen expressed concerns about how the Committee has had difficulties finding City venues at no charge to host workshops and educational seminars, and asked if it was possible for the City to provide venues for such events in-kind.

### ADJOURNMENT

It was moved and seconded

*That the meeting adjourn (4:53 p.m.).*

**CARRIED**

Certified a true and correct copy of the Minutes of the meeting of the General Purposes Committee of the Council of the City of Richmond held on Monday, February 20, 2012.

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Mayor Malcolm D. Brodie  
Chair

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Shanan Dhaliwal  
Executive Assistant  
City Clerk's Office

Parks, Recreation Community Events - Recommended Grant Allocation

Schedule 1 to the minutes of the  
General Purposes Committee  
meeting held on Monday, February  
20, 2012

ATTACHMENT 2

	APPLICANT	2011 AWARD*	2012 REQUEST	Major / Minor / 3 year**	2012 Proposed Award	Comments
1	East Richmond Community Association		\$1,500	Minor	\$1,500	To support the Summer Fun Nights event
2	Hamilton Community Association	\$1,015	\$1,500	Minor	\$1,500	Increase from last year to support Hamilton Festival
3	The Kehila Society	n/a	\$5,000	Minor	\$1,000	To support Jewish Film Festival in Richmond
4	KidSport - Richmond Chapter	\$6,090	\$10,000	Major	\$6,212	Same level plus cost of living increase; to assist children in low-income families to access sport and recreation opportunities
5	Richmond Agricultural & Industrial Society	\$7,105	\$18,055	Major / 3 years	\$7,247	Same level plus cost of living increase; to support the Salmon Festival and Steveston Farmer's and Artisan's Market
6	Richmond Chinese Community Society	\$2,538	\$33,500	Major	\$3,000	Increase to support delivery of recreation programs.
7	Richmond City Centre Community Association	\$4,060	\$14,900	Major	\$10,000	Increase from last year to support delivery of after school program for low-asset children.
8	Richmond Fitness & Wellness Association	\$2,030	\$10,000	Major	\$9,000	Significant increase to support delivery of the Walk Richmond Program which helps meet the desired outcomes of both the Sport for Life and Wellness Strategies
9	Richmond Rockets Speed Skating Club	n/a	\$5,000	Minor	\$0	Denied: A grant is not recommended for this group as no additional secured funding partners or working partnerships have been identified.
10	Steveston Community Society	\$1,015	\$35,344	Major / 3 years	\$3,000	Increase to support the hiring of staff to deliver future Sockeye Spin road race
11	Richmond Summer Project c/o Steveston Community Society	\$50,750	\$50,000	Major	\$51,765*	Same level plus cost of living increase; to support low cost summer programs
	<b>TOTAL Parks, Recreation &amp; Community Events Requests</b>		<b>\$184,799</b>		<b>\$94,224</b>	
	<b>Total Funding Available</b>		<b>\$96,587</b>		<b>\$96,587</b>	
	<b>GAP</b>		<b>-\$88,212</b>		<b>\$2,363</b>	

\*includes cost of living increase

\*\*Minor = greater than \$5000; 3 year = applicants receiving City Grants for a minimum of the five most recent consecutive cycles will have the option of applying for a maximum three-year funding cycle.



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To:	General Purposes Committee	Date:	February 22, 2012
From:	W. Glenn McLaughlin Chief Licence Inspector & Risk Manager	File:	12-8275-05/2012-Vol 01
Re:	DHI Property Management Inc., doing business as Rainflower Restaurant, 3600 No 3 Road, Richmond BC		

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### Staff Recommendation

That the *application* by DHI Property Management Inc., doing business as Rainflower Restaurant, for an amendment to *add patron participation* under Food Primary Liquor License No. 303143, in order to offer entertainment in the form of soft music and allowing dancing, be supported and that a letter be sent to the Liquor Control and Licensing Branch advising that:

1. Council supports the application as the issuance will not pose a significant impact on the community.
2. Council comments on the prescribed considerations are as follows:
  - a. The potential for additional noise in the area if the application is approved was considered and determined that there will be little or no impact of additional noise.
  - b. The impact on the community if the application is approved was considered and based on no responses being received from the public notices, the licence approval would have little impact.
  - c. The amendment to permit patron participation under the Food Primary Licence should not change the establishment so that it is operated in a manner that is contrary to its primary purpose as there has been no history of non-compliance with the operation.
3. As the operation of the establishment as a licensed establishment with entertainment, might affect residents, the City gathered the views of the community as follows:
  - a. Signage was posted at the subject property and three public notices were published in a local newspaper. The signage and notice provided information on the application and instructions on how community comments or concerns could be submitted.
  - b. Property owners and businesses within a 50-metre radius of the subject property were contacted by letter detailing the application and provided instructions on how community concerns could be submitted.




4. Council's comments and recommendations respecting the views of the residents are as follows:

- a. That based on the lack of response received from all public notifications, Council considers that the amendment is acceptable to the community.



W. Glenn McLaughlin  
Chief Licence Inspector & Risk Manager  
(604-276-4136)

Att. (2)

FOR ORIGINATING DEPARTMENT USE ONLY			
		CONCURRENCE OF GENERAL MANAGER	
			
REVIEWED BY TAG	YES <input checked="" type="checkbox"/> 	NO <input type="checkbox"/>	REVIEWED BY CAO
			 YES <input checked="" type="checkbox"/> NO <input type="checkbox"/>

## Staff Report

### Origin

The provincial Liquor Control and Licensing Branch (LCLB) issues licences in accordance with the Liquor Control and Licensing Act (the “Act”), and the Regulations made pursuant to the Act.

This report deals with an amendment application submitted to LCLB and to the City of Richmond by Xiao Dong Liu, owner of Rainflower Restaurant (the “Applicant”), for a *patron participation endorsement* to enable entertainment in the form of soft music and dancing under Rainflowers’ Food Primary Liquor Licence No. 303143.

Amendments to food primary licences require local government to provide comment with respect to the following criteria;

- the potential for noise if the application is approved
- the impact on the community if the application is approved
- whether the amendment may result in the establishment being operated in a manner that is contrary to its primary purpose.

### Analysis

The Applicants’ premises at 3600 No 3 Road is a single story commercial building and the sole occupant is the Rainflower Restaurant offering chinese seafood cuisine. The building is surrounded to the north, south, east and north-west by shopping complexes and commercial buildings. (Attachment 1) The zoning district is Auto-Oriented Commercial (CA), which permits the use. There is a rezoning application in circulation for a change of zoning for this property from Auto-Oriented Commercial (CA) to Residential/Limited Commercial (RCL3).

A restaurant has been operating at this location since 2007 and the Applicant assumed the operation in May of 2011. The restaurant is a 362-seat facility and is approved for an occupant load of 392. The Applicant operates from 9:00 a.m. to Midnight, Monday to Sunday under its’ Food Primary Liquor Licence and no change of hours are requested with the application.

In November of 2011 and again in January of 2012 the Applicant applied for and received a Temporary Change to his Food Primary Liquor Licence to host a patron participation customer appreciation night and a Chinese New Year celebration. Staff provided a no objection comment to LCLB on these applications and no negative feedback was received from these two events.

In the letter of intent for the permanent amendment, the Applicant indicates that in addition to serving the general public they want to be able offer entertainment for weddings, birthdays, company dinners or community gatherings.

### Summary of Application & Comments

To meet LCLB requirements, the City’s review process requires that the public be notified of the proposed amendment and given an opportunity to express any concerns related to the proposal.

The City's process for reviewing applications on liquor related permits is prescribed by the Development Application Fee's bylaw No. 7984 which calls for:

1.9.1 Every **applicant** seeking approval from the **City** in connection with:

- (a) a licence to serve liquor under the *Liquor Control and Licensing Act and Regulations*; or
- (b) any of the following in relation to an existing licence to serve liquor
  - (i) addition of a patio;
  - (ii) relocation of a licence;
  - (iii) change of hours; or
  - (iv) patron participation

must proceed in accordance with subsection 1.9.2.

In addition to the advertised public notice requirements for public advertising on site and in the local newspaper of Section 1.9.2, staff have adapted from a prior bylaw requirement the process of the City sending letters to businesses, residents and property owners within a 50-metre radius of the establishment (Attachment 2). The letter provides details of the proposed liquor licence application and requests the public to communicate any concerns to the City. The following table is a summary of the application data and dates:

ITEM	DETAILS
City of Richmond Application Received	January 12, 2012
Type	Amendment to Food Primary Licence #303143 – Patron Participation
Location	3600 No. 3 Road
Hours of Liquor Sales	9:00 a.m. to Midnight Monday to Sunday
Zoning	Auto-Oriented Commercial (CA)
Business Owner	DHI Property Management Inc., doing business as Rainflower Restaurant
Date Sign Posted	January 13, 2012
Newspaper Publication Dates	January 13, 18, 20, 2012
Letters to residents/businesses	January 19, 2012

The public consultation period for the application ended February 20, 2012. As of February 21, 2012, no responses have been received from the City wide public notifications.

#### *Views of nearby residents, businesses and property owners*

To gather views on the application, letters were sent to 344 businesses, residents and property owners in the 231 properties within the consultation area. There was 1 letter returned as undeliverable. As of February 21, 2012, no responses were received from the mail out.

*Potential for noise*

Staff is of the opinion that there would be no noticeable increase in noise if the patron participation endorsement were supported as no objections were received from nearby property owners or businesses.

*Potential for impact on the Community*

Based on the lack of any negative public feedback, staff is of the opinion that there would be no impact on the community associated with the amendment.

*Potential to operate contrary to its primary purpose*

There have not been any non-compliance issues related to this operation and staff do not foresee this establishment being operated in a manner that would be contrary to its primary purpose as a restaurant catering to the general public.

*Other agencies comments*

As part of the review process, staff requested comments from Vancouver Coastal Health, Richmond Fire-Rescue, the City Building Permit Division, the Richmond RCMP and Business Licence Division – Special Projects. These agencies generally provide comments on the compliance history of the Applicant's operations and premises.

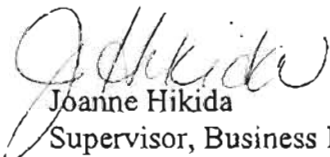
No objections to the application were received from any of the above-mentioned agencies and divisions.

**Financial Impact**

None

**Conclusion**

Following the public consultation period, staff reviewed the Food Primary Liquor Licence amendment application against the legislated review criteria and recommend City Council support the patron participation endorsement. The amendment is not expected to increase noise or have a negative impact on the community nor result in the applicant operating the business contrary to its' primary purpose.



Joanne Hikida  
Supervisor, Business Licence  
(604-276-4155)

JMH:jmh





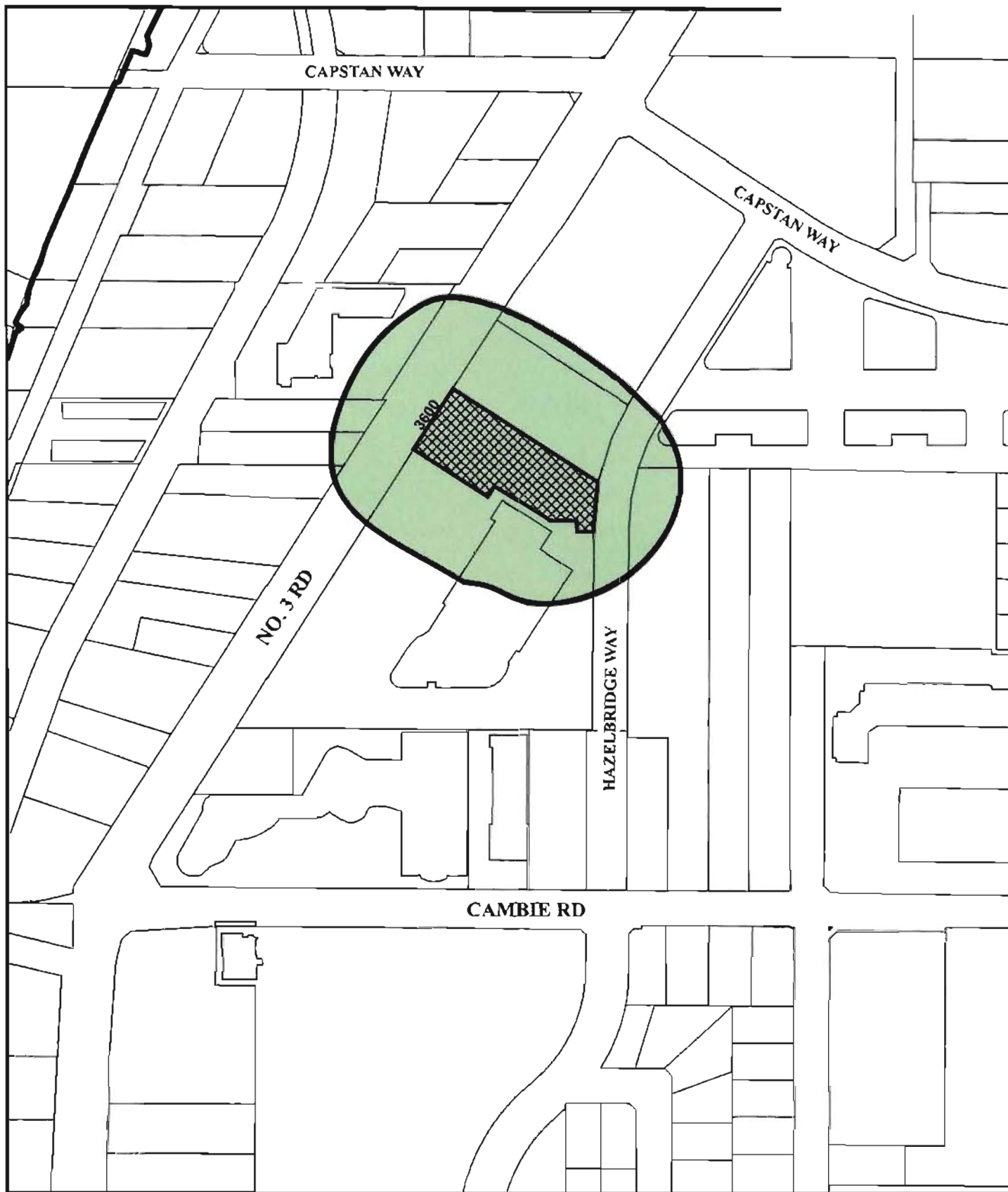
3600 No. 3 Road

Original Date: 02/15/12

Amended Date:

Note: Dimensions are in METRES





3600 No. 3 Road

GP - 17

Original Date: 02/15/12

Revision Date:

Note: Dimensions are in METRES





# City of Richmond

## Report to Committee

**To:** General Purposes Committee

**Date:** February 15, 2012

**From:** Dave Semple  
General Manager Parks and Recreation


**File:** 06-2345-01/2012-Vol  
01

**Re:** **West Cambie Area Plan and Alexandra Neighbourhood Natural Park  
Considerations**

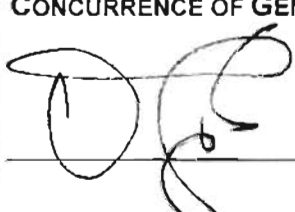
### Staff Recommendation

That as per the staff report dated February 15, 2012, titled "West Cambie Area Plan and Alexandra Neighbourhood Natural Park Considerations:"

- 1) Planning and Parks staff lead a planning process to bring forth an Area Plan amendment to remove the Area Plan Natural Park designation on 9540, 9560, 9580, 9600, 9620, 9660, 9680, 9700, 9740, 9800, 9820 Alexandra Road and 4711, 4731, 4751, 4771 No 4 Road;

  
Dave Semple  
General Manager, Parks and Recreation

Att. 2

FOR ORIGINATING DEPARTMENT USE ONLY			
<b>ROUTED TO:</b>	<b>CONCURRENCE</b>		<b>CONCURRENCE OF GENERAL MANAGER</b>
Real Estate Services	Y <input checked="" type="checkbox"/> N <input type="checkbox"/>		
Sustainability	Y <input checked="" type="checkbox"/> N <input type="checkbox"/>		
Law	Y <input checked="" type="checkbox"/> N <input type="checkbox"/>		
Policy Planning	Y <input checked="" type="checkbox"/> N <input type="checkbox"/>		
Budgets	Y <input checked="" type="checkbox"/> N <input type="checkbox"/>		
<b>REVIEWED BY TAG</b>	YES <input checked="" type="checkbox"/>	NO <input type="checkbox"/>	<b>REVIEWED BY CAO</b> YES <input checked="" type="checkbox"/> NO <input type="checkbox"/>

## Staff Report

### Origin

This report is as a result of the following closed referral from the Parks, Recreation and Cultural Services Committee of October 27, 2009:

*“That staff consider the potential relocation of the portion of the Alexandra Neighbourhood Parkland at the corner of Alderbridge way and No 4 Road to the Garden City Lands on the other side of Alderbridge Way, and explore the appropriateness of re-assigning City-wide DCC funds for this purpose.”*

The West Cambie Area Plan, adopted in 2006, includes a neighbourhood park, a connecting greenway and a Natural Park between Alexandra Road, Alderbridge Way and No. 4 Road (Attachment 1). To date, all the properties for the neighbourhood park and most of the greenway have been acquired. The 15 properties identified for the Natural Park are included in the DCC Program for park land acquisition; 9540, 9560, 9580, 9600, 9620, 9660, 9680, 9700, 9740, 9800, 9820 Alexandra Road and 4711, 4731, 4751, 4771 No. 4 Road for a total of 4.86 ha. (12 acres) in area (Attachment 2). These properties were valued at \$23.6 mil. in the DCC program.

The City has received several requests from land owners to purchase their properties and to remove the park designation. The purpose of this report is to respond to the above referral and to provide an evaluation of the options regarding the future of these properties.

### Analysis

The West Cambie Area Plan identified the Natural Park in the Alexandra neighbourhood for its current ecological value, for future ecological services and to satisfy the vision of the Area Plan to “encourage redevelopment of the Alexandra neighbourhood as a “complete and balanced community.”

The properties in question are subject to the following considerations:

#### *1. Planning Policies:*

##### *a. OCP Land Use Designation*

The properties have an OCP designation of “Public and Open Space” meaning: those areas of the City where the principal use is public or private recreation, parks, schools, religious facilities, public administration and City works, transportation, utilities, health care facilities, or other institutions.

##### *b. OCP ANSD Policy*

The properties are also regulated by the OCP Aircraft Noise Sensitive Development (ANSD) Policy as Area 1A, “New Aircraft Noise Sensitive Land Use Prohibited” which does not permit any OCP re-designation to any residential land use. Therefore, while the existing zoned single family uses are allowed, any

other proposed residential use would be subject to review by YVR who has, in the past, applied a no net loss principle requesting equivalent area to be designated for OCP ANSD non residential uses. The OCP ANSD Policy has no such net loss policy.

c. ESA Guidelines

Of the 15 properties identified for the Natural Park, thirteen were designated Environmentally Sensitive Area (ESA) prior to the adoption of the Area Plan. The ESA designation recognizes the significant stands of trees and associated understory present on the properties. This means that an ESA Development Permit would be required should rezoning of the properties be contemplated. Under the guidelines, any rezoning proposal would be required to show that there will be “no net loss” of natural area.

d. West Cambie Area Plan

The West Cambie Area Plan establishes the area as a “Complete Community” (e.g., achieving live, work, play principles; balancing residential and non-residential uses, providing natural and active open space and improved cycling and pedestrian connections)

The Natural Park was identified to satisfy the following Area Plan objectives:

“Set high standards for development for West Cambie, including means and methods to promote social, economic and environmental sustainability.”; and,

“Create a system of parks, greenways and community facilities that serve the residents of West Cambie, preserve sensitive environments, and help to retain Richmond’s heritage.”

The Natural Park area shown in the Alexandra Neighbourhood Land Use Map indicates the City’s intention to secure the area for public open space and ecological and sustainability benefits (i.e., air and water pollution management, groundwater recharge, stormwater management carbon sequestering, community recreation and health, biodiversity and habitat). In particular, the Natural Park in the West Cambie Area Plan was designed to meet four objectives:

1. Provide a multi-purpose greenway at the neighbourhood scale
2. Provide for the long-term opportunity of development of a larger, multi-purpose greenway linking the Nature Park to the Fraser River
3. Reduce ecological health loss
4. Bring nature and eco-amenities into neighbourhoods

The Natural Park and the open space system were developed through the community consultation process for the Area Plan. The current single family residential uses continue until the properties are acquired for the Natural Park.

e. *Current Zoning*

All 15 properties are zoned residential including RS1/F Single Detached and RD1 Two Unit Dwelling designations.

2. *DCC Program and Land Acquisition Status*

- a. The City acquisition of these 15 properties is guided by the 2009 Council approved "Park Land Acquisition and Development (2009)" DCC program and by the "Park Land Acquisition Strategy 2009 to 2013" which established acquisition priorities based on a set of criteria approved by Council. The Natural Park properties are included in the current DCC program and 10 of the 15 properties have been included as priorities for acquisition in the Strategy.
- b. The value of the DCC's attributable to the properties was determined during the West Cambie Area Plan process and was included in the DCC program update of 2006. It is likely that the current market value of the properties has increased since.
- c. None of the 15 properties has been purchased to date since other priorities, both city wide and within the Alexandra neighbourhood (including the neighbourhood park and the greenway sections from Cambie Road to Alexandra Road), have taken precedence over the purchase of the Natural Park properties.
- d. Several of the property owners in the area have been in contact with the City wishing to sell their properties.

3. *Park Standards*

- a. At the neighbourhood level, the access to open space goal is for residents to have access to a neighbourhood park within 800 metres without crossing a major street. The standard for access has been met in the Alexandra Neighbourhood with the acquisition of the neighbourhood park and by the location of the existing school park. The rest of the West Cambie Area is similarly well served.
- b. The greenway and neighbourhood park contribute to the city wide standard for quantity of open space of 7.66 acres per 1000 population. Since adoption of the West Cambie Area Plan, 3.12 ha. (7.71 acres) have been acquired for the Alexandra neighbourhood park and most of the greenway. The neighbourhood park is 2.34 ha. (5.79 acres) in size and the greenway area is 1.16 ha. (2.86 acres) to date. The current total area of open space in the Alexandra Neighbourhood, including the school district property, is 5.56 ha. (13.75 acres). As part of the DCC program, the 4.86 ha. (12 acres) area represented by the Natural Park would also contribute to the city wide standard.

4. *Future Park Location and the DCC Program*

Subject to discussions with the Province and review and analysis of current DCC legislation and guidelines, staff propose that the Natural Park area identified in the West Cambie Area Plan could be relocated elsewhere in the city. As more study is required for the Garden City Lands it has not been included in the City's open space calculations in the OCP.

### Options for the Alexandra Neighbourhood Natural Park

In light of the 2009 Council referral and to address the desire of some or all of the property owners to sell now, staff offer for Council's consideration, the following options:

#### ***Option 1 Make no change to the Park designation in the OCP (not recommended)***

In this option, the City would continue to implement the objectives of the West Cambie Area Plan and retain the Natural Park designation on the subject properties. The properties included in the DCC program would be purchased once they rose in priority according to the Park Land Acquisition Strategy and as funding became available. Given the cost of all 15 properties, the timeframe for acquisition will be longer than anticipated in the Park Land Acquisition Strategy. In the meantime, staff would ensure that property owners are aware that the Natural Park designation does not prevent them from selling their properties under the current zoning.

Advantages	Disadvantages
By adhering to the approved area plan, this option meets the objectives for the Natural Park and the expectations of residents and developers in the West Cambie Area	The timeframe for City acquisition may not meet the expectation of property owners who are anxious to sell
The site specific ecological values of the land would continue to be protected and the City's future sustainability performance would be improved by dedicating public open space to ecological services	Current property owners who are having difficulty in selling their properties will not have their concerns addressed
The OCP ANSD policy would remain unchanged and the City would avoid having to: (1) consult with YVR and (2) address their likely requests to replace an equivalent ANSD area	Park land acquisition DCC revenues are dedicated to an area that is already well served according to park standards

*This option is not recommended since the timeframe to purchase the properties through the DCC program will be longer than anticipated and the property owners concerns will not be addressed.*

#### ***Option 2: Amend Area Plan Following Completion of a Detailed Planning Process (not recommended)***

In this option, staff would undertake a planning process to review appropriate land uses for the properties and bring forth recommended amendments once the planning process was completed. In this way, no change would be made until after public consultation. Options for securing other park land with equal or better ecological value would also be determined and adopted by Council prior to any changes being made to the West Cambie Area Plan. This option would also provide flexibility to consider retaining a portion of the Natural Area in West Cambie if this proved to be a viable and preferred option. A key consideration is the value in retaining, as a minimum, a greenway corridor in order that the entire Alexandra park system can be managed effectively as an interconnected ecological system. Alternative financial strategies could also be explored in order that City objectives pertaining to park acquisition in other areas could be met.

Advantages	Disadvantages
Respects the previous West Cambie Area Plan public process and re-engages the community in a transparent manner	Delays addressing property owner concerns
Provides opportunity for a complete solution approach (e.g., removal of the Natural Park designation with an appropriate replacement option articulated at the same time).	Does not provide certainty with regard to the removal of the Natural Park designation
Enables integrated planning within the broader context and provides flexibility in land use options (including complete and partial removal options of the Natural Park designation)	
Higher certainty regarding protection of the ecological values of the properties	

*While this option provides greater flexibility in determining future land uses and allows for community consultation prior to removal of the Natural Park designation, it does not provide certainty to property owners.*

***Option 3 Amend the West Cambie Area Plan to remove the park designation from the subject properties (recommended)***

In this option, staff would undertake a planning process to remove the Natural Park designation, review alternative land uses for the properties and bring forth recommended Area Plan amendments once the planning process was completed. Since the requirement for public open space has already been satisfied in the Alexandra neighbourhood and in the West Cambie Area, no additional park land is required to meet the City's standard for park access. If the park designation was removed, other land not currently included in the DCC program of equivalent size and quality (e.g., ecological value) could be identified. For example, the City has recently acquired 126.7 acres of land on Sturgeon Banks with Ducks Unlimited Canada which includes approximately 7 acres of upland riparian ESA.

This option would require an Area Plan amendment, which may require an amendment to the DCC program. Staff would be required to seek advice from the Province on whether a DCC program amendment is required. Any DCC amendment would require review and approval by the inspector of Municipalities and would occur prior to the OCP Update.

City staff would consult with local developers who have purchased properties in the area, and hold a public meeting to discuss land use alternatives. Any future rezoning of the properties for alternative land uses would still be subject to the OCP ESA guidelines.

Completion of the greenway linking Alexandra Rd. to Alderbridge Way is recommended as a condition of any future alternative land use. As part of consideration of alternative land uses, options to secure a greenway connection would be explored, (e.g., acquisition of one or more properties, legal agreements).

In the Area Plan, the Alexandra Road right-of-way fronting the Natural Park was proposed to be closed. If alternative land uses are identified for the properties, the Alexandra Road right-of-way



may be required. Existing property owners to the north would be consulted with regard to the continuation of Alexandra Road.

Advantages	Disadvantages
The OCP ANSD policy does not need to be changed	The sustainability objectives of the West Cambie Area Plan would not be realized.
Equivalent or better ecologically valuable land would be acquired elsewhere.	Less certainty regarding protection of the ecological values of the properties.
More certainty for property owners in the Alexandra Neighbourhood.	
Other priorities for park land acquisition can be pursued.	Some owners may expect higher value residential uses and a buyout process but this was never promised

*This option is recommended because it allows the City to address park needs in other areas experiencing growth and provides certainty to the affected property owners.*

The table below summarizes the effects of each option on the key considerations regarding the subject properties.

Proposed Options	Summary of Key Considerations					
	Meets Area Plan Objectives	Conforms to the OCP ANSD Policy	Conforms to the ESA DP Guidelines	Satisfies Park Standards	Meets Community Expectations	Meets Property Owners' Expectations
Option 1 Status Quo	Yes	Yes	Yes	Yes	Yes	No - does not advance purchase of properties
Option 2 Complete Planning Process	Yes	Yes	Yes	Yes	Yes	Uncertain - may not advance the purchase of properties
Option 3 Amend the OCP	No - removal of park designation	Yes	Yes	Yes	Uncertain - public consultation has not occurred	Yes

### Financial Impact

The financial impact arising from staff recommendations cannot be quantified at this time until further analysis and discussions ensue.


**Conclusion**

Subject to future discussions and research, Option 3 is recommended in response to the referral of October, 2009 because it allows the City to reallocate DCC funding to acquire park space in another location where park standards have not been achieved. Residents in the Alexandra Neighbourhood and the West Cambie Area are well served by parks and other open spaces (school parks, greenways and publicly accessible open space on private property). While the objective behind the designation of the Natural Park will not be satisfied in the West Cambie Area, it can be satisfied elsewhere in the city by acquiring property with equal or better ecological value.

If Council approves the recommendation of this report then Planning staff will proceed to examine land use alternatives for the lands designated Natural Park, consult with area residents and stakeholders and the Province. Upon completion of consultations and research, staff will report to Council on the proposed alternative land uses, any DCC amendments and recommend an OCP amendment accordingly.



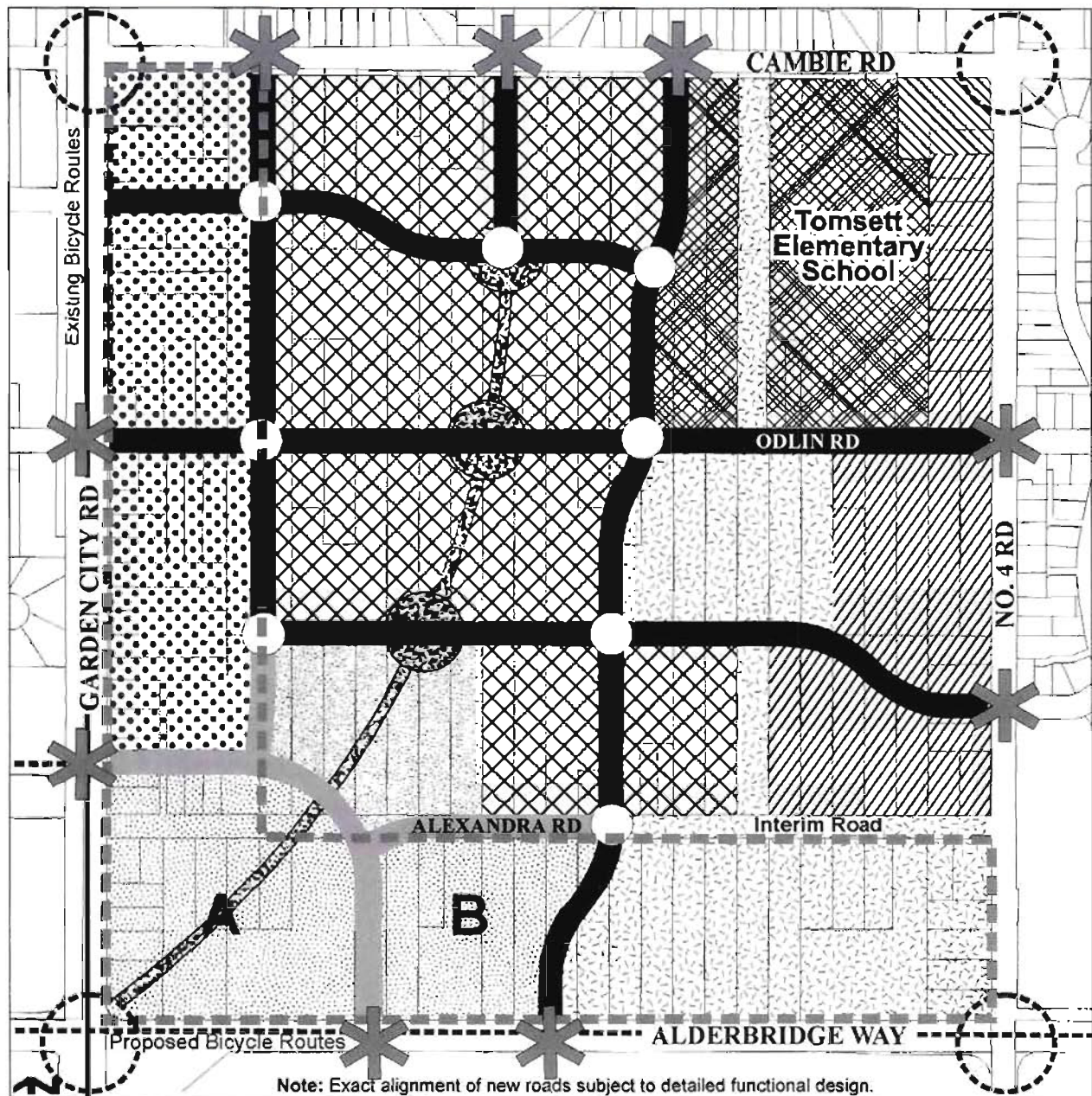
Mike Redpath  
Senior Manager, Parks  
(604-247-4942)



Jamie Esko  
Park Planner, Parks Planning and Design  
(604-233-3341)

# Alexandra Neighbourhood Land Use Map

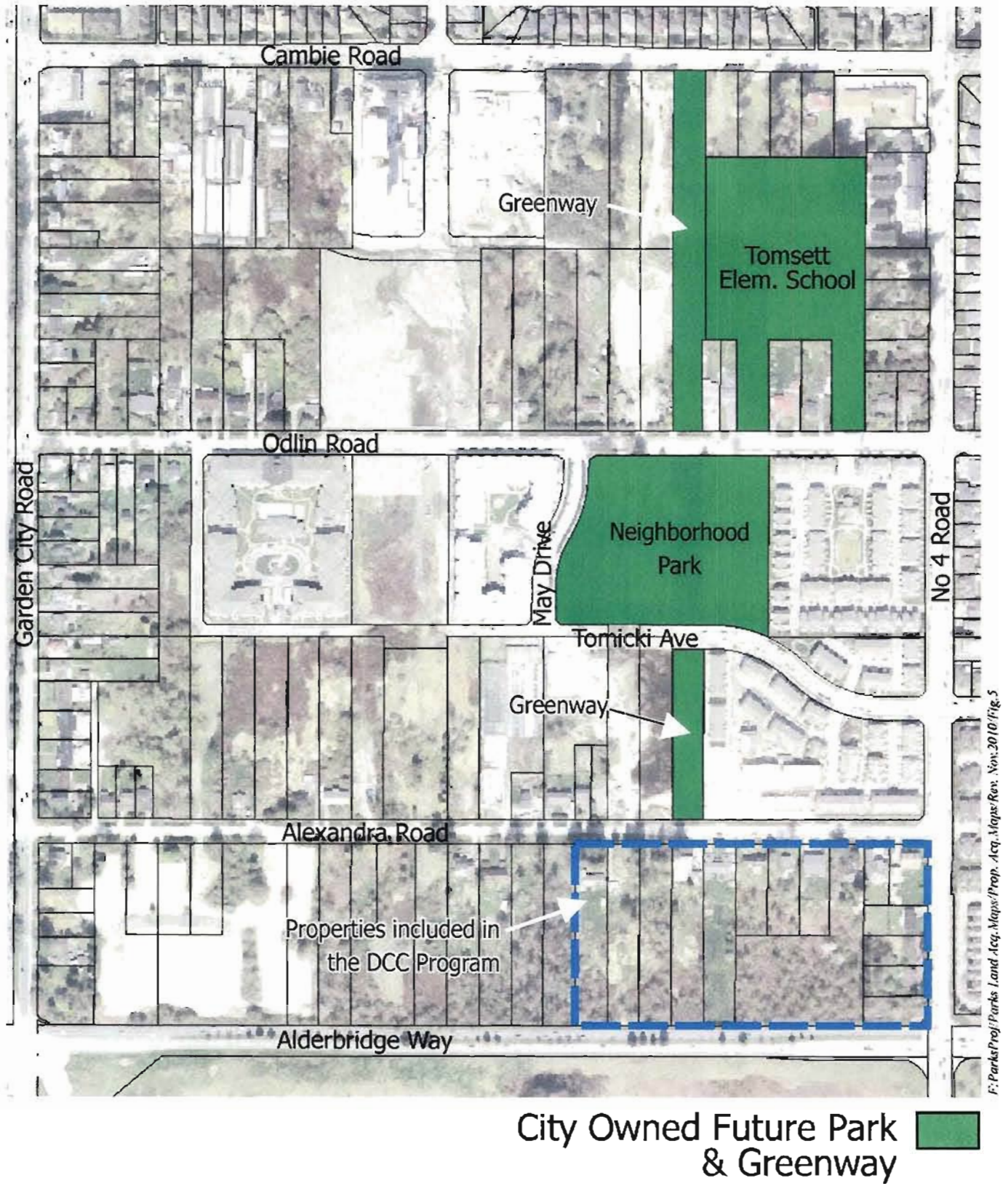
Attachment 1



	Area of No Housing Affected by Aircraft Noise		Mixed Use: Hotel, office and streetfront retail commercial. Area A: Minimum 1.25 FAR up to 2.0. Area B: Large and small floor plate up to 2.0.		Proposed Roadways
	Business/Office – office over retail FAR up 1.25		Mixed Use: Housing over small floor-plate retail. 1.25 base FAR. Building heights low to mid-rise. (Max. 1.50 FAR with density bonusing for affordable housing).		High Street
	Convenience Commercial		Community Institutional		New Traffic Signals
	Residential Area 1 1.50 base FAR (Max. 1.70 FAR with density bonusing for affordable housing). Townhouse, Low-rise Apts. (4-storey typical)		Park: North Park Way, Central Park, Natural Park, South Parkway		Feature Intersections – details to be developed
	Residential Area 2 0.65 base FAR (Max. 0.75 FAR with density bonusing for affordable housing). 2 & 3-storey Townhouses		Alexandra Way (Public Rights of Passage Right-of-way)		Feature Landmarks in combination with Traffic Calming Measures



# Alexandra Neighbourhood Public Open Space Attachment 2





# City of Richmond

## Report to Committee

**To:** General Purposes Committee

**Date:** February 23, 2012

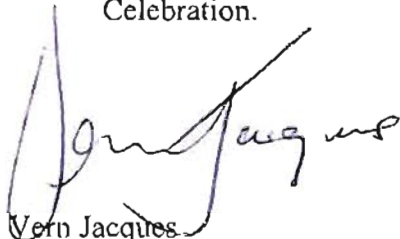
**From:** Vern Jacques  
Director, Recreation and Sport Services

**File:** 11-7200-01/2012-Vol  
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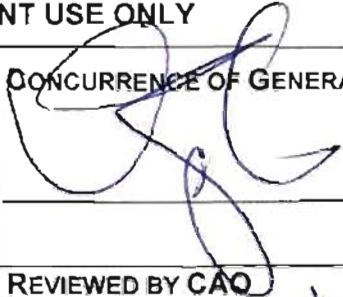
**Re:** Rick Hansen 25th Anniversary Relay Celebration

### Staff Recommendation

1. That \$40,000 from the Major Events Provisional Fund be allocated to provide funding for End of Day events on the Richmond portion of the Rick Hansen 25<sup>th</sup> Anniversary Relay Celebration.



Vern Jacques  
(604) 247-4930

FOR ORIGINATING DEPARTMENT USE ONLY			
<b>ROUTED TO:</b>	<b>CONCURRENCE</b>	<b>CONCURRENCE OF GENERAL MANAGER</b>	
Budgets	Y <input checked="" type="checkbox"/> N <input type="checkbox"/>		
Enterprise Services	Y <input checked="" type="checkbox"/> N <input type="checkbox"/>		
Richmond Oval	Y <input checked="" type="checkbox"/> N <input type="checkbox"/>		
<b>REVIEWED BY TAG</b>	YES <input checked="" type="checkbox"/> NO <input type="checkbox"/>	<b>REVIEWED BY CAO</b>	YES <input checked="" type="checkbox"/> NO <input type="checkbox"/>

## **Staff Report**

### **Origin**

In January 2011, the Rick Hansen Foundation contacted the Mayor's Office to request the City's participation in the Rick Hansen 25<sup>th</sup> Anniversary Relay as an End of Day Celebration Site. The Rick Hansen 25<sup>th</sup> Anniversary Relay commemorates the 25<sup>th</sup> Anniversary of the Man in Motion World Tour. The Relay started in St. John's Newfoundland on August 24 2011 and is travelling across Canada and visiting hundreds of communities and featuring over 7,000 runners. Each runner will pass a singular Rick Hansen Medal to each other as the Relay travels across the country.

The purpose of the Relay is to highlight the progress that has been made in the areas of accessibility and spinal cord research, and to tell the story of local Canadians making a difference in their communities, their country and the world.

The Rick Hansen 25<sup>th</sup> Anniversary Relay will travel over 12,000 kilometres through more than 700 communities, and will arrive in Richmond on Sunday May 20 2012. The Relay will make brief stops at South Arm Community Centre, Steveston Community Centre, West Richmond Community Centre, Thompson Community Centre then proceed to the Richmond Olympic Oval Plaza for a Day End Celebration at approximately 4pm.

The purpose of this report is to confirm the funding for the Rick Hansen 25<sup>th</sup> Anniversary Relay End of Day Celebration.

The Rick Hansen 25<sup>th</sup> Anniversary Relay Celebration supports the Council Term Goal of advancing "the City's destination status and to ensure our continued development as a vibrant cultural City with well established festivals and the arts through increased major events."

### **Background – The Rick Hansen Legacy**

Rick Hansen carries an international profile as an athlete and as an iconic leader in the movement to improve lives for people with disabilities. Through this profile Rick has brought international attention and recognition to the City of Richmond. Rick has also been a tremendous contributor at the community level both as a coach for youth sports teams and as a tireless advocate for improved accessibility for all residents.

Richmond has a great history of supporting the development of services for persons with disabilities as well as a long-standing commitment to improving all aspects of accessibility. This event provides and opportunity to showcase the achievements on a national stage as well as to the community.

With Richmond being the second to the last stop on the cross-Canada journey, and because Rick Hansen is a well-known local resident and celebrity, large crowds are expected to attend the End of Day Celebration.

Following the Sunday celebration, the Relay will depart from Richmond at 7am Monday, May 21, 2012 for Vancouver. The Relay ends with a Homecoming celebration in Vancouver on Tuesday, May 22, 2012.

## Relay Event Planning

Preliminary discussions have taken place with the Relay organizers regarding the arrival of the Rick Hansen 25<sup>th</sup> Anniversary Relay. The following are some of the discussions held to date:

- Meetings have been held between Relay organizers, City staff and the RCMP to establish the relay route through Richmond, and to determine a suitable End of Day Celebration site
- A multi-departmental and multi-agency event planning team has been established to plan and implement the Relay arrival, celebrations and departure
- Richmond Centre for Disabilities has agreed to participate in planning and hosting a barrier-free event

## Next Steps

- Secure funding in the amount of \$40,000 for the Rick Hansen 25<sup>th</sup> Anniversary Relay. A breakdown of Relay related costs is as follows:

Traffic and parking control along relay route and End of Day Celebration Site	\$10,000
Event staging, equipment and technical support	\$20,000
Event production marketing and security	\$10,000
Total Event Costs	\$40,000

- Determine the final relay medal bearer (plus 2 spares) for the arrival at the End of Day Celebration.
- Promote the Richmond End of Day Celebration
- Finalize parking and traffic control plans and procure resources
- Develop the End of Day program featuring local talent and possibly demonstrations of sport activities for people with disabilities
- Develop a communication plan to showcase the City's accessibility achievements
- Invite Richmond Community Associations to stage small celebrations at each of the Relay stops
- Recruit and train a large group of volunteers to help stage the event

## End of Day Celebration Site

Relay organizers, Oval event staff and the City's event planning team have agreed that the best site for hosting the Rick Hansen 25<sup>th</sup> Anniversary Relay End of Day Celebrations is at the Richmond Olympic Oval Legacy Plaza. The benefits of hosting the event at the Richmond Olympic Oval are as follows:

- High profile iconic venue
- Opportunity to showcase the Richmond Olympic Oval to a national television audience
- Good tie-in with the National Wheelchair Basketball event at the Oval
- Legacy Plaza is easily accessible for people with disabilities

The celebration will utilize one of the one of the 22 City sponsored free event days on the Oval Plaza as per the agreement with the Richmond Olympic Oval Corporation.

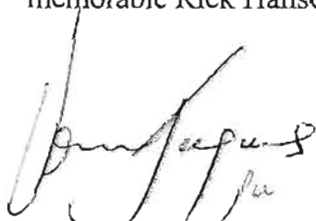
### **Financial Impact**

Costs for the event as proposed are \$40,000. Staff recommend that funding in the amount of \$40,000 from the Major Events Provision be utilized for the Richmond portion of the Rick Hansen 25<sup>th</sup> Anniversary Relay Celebration.

### **Conclusion**

The Rick Hansen 25<sup>th</sup> Anniversary Relay provides the City of Richmond with a tremendous opportunity to showcase achievements made to improve the lives of people living with disabilities in our community, participate in the Rick Hansen 25<sup>th</sup> Anniversary Relay Celebrations and to recognize the many accomplishments of Rick Hansen – an internationally renowned Richmond resident and humanitarian.

Approval of the staff recommendation will provide the funding needed to stage an exciting and memorable Rick Hansen 25<sup>th</sup> Anniversary Relay Celebration.

A handwritten signature in black ink, appearing to read 'Eric Stepura', is written over a horizontal line.

Eric Stepura  
Manager, Sports & Community Events  
(604-244-1274)