



# **Development Permit Panel**

Council Chambers Wednesday, October 16, 2013 3:30 p.m.

## 1. Minutes

Motion to adopt the minutes of the meeting of the Development Permit Panel held on Wednesday, September 11, 2013.

#### 2. Development Permit DP 13-631492 (File Ref. No.: DP 13-631492) (REDMS No. 3977245)

APPLICANT: Polygon Development 269 Ltd.

PROPERTY LOCATION: 9311, 9331, 9393, 9431, 9451 and 9471 Alexandra Road

#### Manager's Recommendations

That a Development Permit be issued which would:

- 1. Permit the construction of a 547 unit apartment complex and one indoor amenity building at 9311, 9331, 9393, 9431, 9451 and 9471 Alexandra Road on a site zoned "Low Rise Apartment (ZLR25) – Alexandra Neighbourhood (West Cambie)"; and
- 2. Vary the provisions of Richmond Zoning Bylaw 8500 to increase the maximum building height from 21.50 metres to a maximum of 22.24 metres to support an architectural pop up roof treatment at the lobby entrance and corners of each building.

3. Development Permit DP 13-634493 (File Ref. No.: DP 13-634493) (REDMS No. 3948829)

APPLICANT: Richmond Inn Investments Ltd.

PROPERTY LOCATION: 7551 Westminster Highway

## Manager's Recommendations

That a Development Permit be issued which would:

- 1. Permit the construction of a 1,651 m<sup>2</sup> (17,768 ft<sup>2</sup>) building addition at the southwest corner of the existing hotel for a conference centre and moving the existing liquor store within the building at 7551 Westminster Highway on a site zoned Downtown Commercial (CDT1); and
- 2. Vary the provisions of Richmond Zoning Bylaw 8500 to:
  - (a) reduce required off-street parking from 439 to 412 parking spaces.
- 4. New Business
- 5. Date Of Next Meeting: Wednesday, October 30, 2013
- 6. Adjournment



**Minutes** 

# Development Permit Panel Wednesday, September 11, 2013

Time: 3:30 p.m.

- Place: Council Chambers Richmond City Hall
- Present: Joe Erceg, Chair Robert Gonzalez, General Manager, Engineering and Public Works Victor Wei, Director, Transportation

The meeting was called to order at 3:30 p.m.

#### 1. Minutes

It was moved and seconded That the minutes of the meeting of the Development Permit Panel held on Wednesday, August 28, 2013, be adopted.

CARRIED

#### 2. Development Permit DP 10-557521 (File Ref. No.: DP 10-557521) (REDMS No. 3639254)

APPLICANT: GBL Architects Group Inc.

PROPERTY LOCATION: 9500 Cambie Road

#### INTENT OF PERMIT:

- 1. To permit the construction of a 135-unit mid rise apartment complex at 9500 Cambie Road on a site zoned "Low Rise Apartment (ZLR24) – Alexandra Neighbourhood (West Cambie)"; and
- 2. To vary the provisions of Richmond Zoning Bylaw 8500 to:
  - a) increase maximum lot coverage from 45% to 46%;
  - b) reduce the minimum side yard from 6.0 m to 5.6 m for limited portions of the southwest corner of the building; and

c) reduce the minimum width of limited portions of the manoeuvring aisles from 6.7 m to 6.1 m.

#### Applicant's Comments

Paul Goodwin, GBL Architects Group Inc., and David Rose, PD Group Landscape Architecture Ltd., gave a brief overview of the proposed townhouse development with respect to (i) urban design, (ii) architectural form and character, (iii) landscaping and open space design, and (iv) aircraft noise sensitivity.

#### Panel Discussion

In reply to queries from the Panel the following additional information was provided:

- that the 1,127 ft<sup>2</sup> indoor amonity space is located on the ground floor adjacent to the main lobby;
- that the outdoor amenity space includes children's play equipment in two separate play stations, and lawn and seating areas with overhead trellises;
- that the building massing is articulated with projecting and recessing bays and balconies; as well, the rooflines are articulated with tower elements;
- that a diverse streetscape will be created with the use of grass boulevard, street trees, landscaping, and patio pedestrian entries; and
- that the accessible pedestrian access to the site is from the main lobby off of May Drive.

#### Staff Comments

Wayne Craig, Director of Development, advised that the development includes six (6) affordable housing units and 122 basic universal housing units in accordance with the zoning bylaw. The Transportation Demand Management package provided with the development includes a cash contribution for a special crosswalk upgrade at the intersection of Stolberg Street and Cambie Road. The building has been designed to comply with the City's Aircraft Noise Sensitive Development policy and will include acoustical measures to ensure CMHC guidelines are achieved. The project will connect into the Alexandra District Utility and the applicant is working co-operatively with the adjacent application to the east on the construction of May Drive. The applicant has satisfactorily addressed the concerns raised by the Advisory Design Panel.

#### Correspondence

None.

#### Gallery Comments

None.

2.

## Panel Decision

It was moved and seconded That a Development Permit be issued which would:

- 1. Permit the construction of a 135-unit mid rise apartment complex at 9500 Cambie Road on a site zoned "Low Rise Apartment (ZLR24) – Alexandra Neighbourhood (West Cambie)"; and
- 2. Vary the provisions of Richmond Zoning Bylaw 8500 to:
  - a) increase maximum lot coverage from 45% to 46%;
  - b) reduce the minimum side yard from 6.0 m to 5.6 m for limited portions of the southwest corner of the building; and
  - c) reduce the minimum width of limited portions of the manoeuvring aisles from 6.7 m to 6.1 m.

## CARRIED

## 3. Development Permit 12-624891

(File Ref. No.: DP 12-624891) (REDMS No. 3913699)

AFFLICANT. Western Maple Late Holdings Li	APPLICANT:	Western Maple Lane Holdings Ltd
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PROPERTY LOCATION: 9160 No. 2 Road

INTENT OF PERMIT:

1. To permit the construction of 15 three-storey townhouse units at 9160 No. 2 Road on a site zoned Medium Density Townhouses (RTM3).

#### **Applicant's Comments**

Wayne Fougere, Fougere Architecture Inc., and Masa Ito, Landscape Architect, ITO & Associates, gave a brief overview of the proposed townhouse development with respect to (i) urban design, (ii) architectural form and character, and (iii) landscaping and open space design. Design changes implemented after public input through the rezoning process included a reduction in the number of units proposed from 18 to 15, one additional accessible unit was added, and five (5) additional residential and two (2) additional visitor parking spaces were provided.

## Panel Discussion

In reply to queries from the Panel the following additional information was provided:

 that the scale of the development is in keeping with the larger scale two storey singlefamily dwellings in the neighbourhood;

- to address safety concerns related to the outdoor amenity space adjacent to No. 2 Road the existing trees have been retained and additional concrete columns for the metal fence have been provided;
- that vehicular access from No. 2 Road has been investigated; however, due to (i) the larger volume of traffic along No. 2 Road, (ii) the steeper grade for vehicular access from No. 2 Road, and (iii) the significant impact on trees to be retained on the site, access for the site has been provided from Maple Road; and
- that a retaining wall and 3.5 foot fence with a landscape filter is proposed along the western property line.

#### Staff Comments

Wayne Craig, Director of Development, commended the applicant and his design team for the revisions made to the project subsequent to the public hearing. As part of the revisions (i) additional residential and visitor parking spaces were added, and (ii) one additional convertible unit was added bringing the total to 2 convertible units. Aging-in-place features are included in all of the units. Staff thoroughly investigated alternative driveway access to the site; however, the driveway access has been retained off of Maple Road, but relocated further west to provide greater separation from the existing single family home to the east. Staff appreciated the efforts made to retain the grove of maple and fir trees along No. 2 Road.

#### Correspondence

None.

#### **Gallery Comments**

None.

#### **Panel Discussion**

The Panel appreciated the changes made to the project, the challenges in providing access from No. 2 Road, and was in support of the development.

#### Panel Decision

It was moved and seconded

That a Development Permit be issued which would permit the construction of 15 threestorey townhouse units at 9160 No. 2 Road on a site zoned Medium Density Townhouses (RTM3).

CARRIED

## 4. New Business

It was moved and seconded That the September 25, 2013 meeting of the Development Permit Panel be cancelled due to lack of agenda items.

## CARRIED

## 5. Date Of Next Meeting: Wednesday, October 16, 2013

## 6. Adjournment

It was moved and seconded *That the meeting be adjourned at 4:05 p.m.* 

## CARRIED

Certified a true and correct copy of the Minutes of the meeting of the Development Permit Panel of the Council of the City of Richmond held on Wednesday, September 11, 2013.

Joe Erceg Chair Heather Howey Committee Clerk



# **Report to Development Permit Panel**

Planning and Development Department

To:	Development Permit Panel
From:	Wayne Craig Director of Development

Date: September 26, 2013 File: DP 13-631492

Re: Application by Polygon Development 269 Ltd. for a Development Permit at 9311, 9331, 9393, 9431, 9451 and 9471 Alexandra Road

#### Staff Recommendation

That a Development Permit be issued which would:

- 1. Permit the construction of a 547 unit apartment complex and one indoor amenity building at 9311, 9331, 9393, 9431, 9451 and 9471 Alexandra Road on a site zoned "Low Rise Apartment (ZLR25) Alexandra Neighbourhood (West Cambie)".
- 2. Vary the provisions of Richmond Zoning Bylaw 8500 to increase the maximum building height from 21.50 metres to a maximum of 22.24 metres to support an architectural pop up roof treatment at the lobby entrance and corners of each building.

Wayne Craig

Director of Development

WC:di

Attachment 1 Attachment 2 Attachment 3 Development Application Data Sheet Advisory Design Panel response Public Hearing Submission Letters

## Staff Report

## Origin

Polygon Development 269 Ltd. has applied to the City of Richmond for permission to develop a 547 unit apartment complex consisting of four (4) residential buildings, each being five (5) and six (6) storeys high, with a separate indoor amenity building, all over one level of parking at 9311, 9331, 9393, 9431, 9451 and 9471 Alexandra Road on a site zoned "Low Rise Apartment (ZLR25) – Alexandra Neighbourhood (West Cambie)". The site is currently vacant.

The site is being rezoned from "Single Detached (RS1/F)" and "Residential/Limited Commercial (ZMU16) – Alexandra Neighbourhood (West Cambie)" to "Low Rise Apartment (ZLR25) – Alexandra Neighbourhood (West Cambie)" under Bylaw 9017 (RZ 12-598503).

The proposal requires amendments to the OCP 2041 map and to the West Cambie Area Plan to support an increase to both building height and density. This is being addressed as through the rezoning application process (RZ 12-598503) under Bylaw 9016 and Bylaw 9021. The rezoning and the OCP amendment Bylaws received third reading on May 21, 2013.

As a condition of rezoning, a separate Servicing Agreement (SA 13-634677) has been entered into for utility upgrades as determined by the capacity analysis, road construction and frontage improvement requirements to Alexandra Road, McKim Way, Tomicki Avenue and the interim design of the Alexandra Way multi-use corridor.

## **Development Information**

Please refer to the attached Development Application Data Sheet (Attachment 1) for a comparison of the proposed development data with the relevant Bylaw requirements.

## Background

Development surrounding the subject site is as follows:

To the North: (Across Tomicki Avenue):

- At 9288 Odlin Road, 9199 and 9299 Tomicki Avenue, a 259 unit, 4-storey apartment complex over one level of parking, on a property zoned "Low Rise Apartment (ZLR20) Alexandra Neighbourhood (West Cambie)";
- At 9388 Odlin Road (under construction), a 245 unit 4-storey apartment complex over one level of parking, on a property zoned "Low Rise Apartment (ZLR24) – Alexandra Neighbourhood (West Cambie)"; and
- At 9500 Odlin Road and 9399 Tomicki Avenue, a 228 unit, 4-storey apartment complex over one level of parking, on a property zoned "Low Rise Apartment (ZLR24) Alexandra Neighbourhood (West Cambie)".

To the South: Across Alexandra Road the proposed Smartcentres retail complex. Currently under rezoning review (RZ 10-528877).

To the East: Across the future May Drive, existing Single Family lots, however the City has received a rezoning application (RZ 12-598506) for a low-rise apartment complex

consisting of approximately 280 units, in a 4-storey apartment complex over one level of parking. This application is currently under rezoning review.

To the West: A proposed 132 unit, 4-storey apartment complex over one level of parking, fronted by a small footprint commercial retail unit that has been reviewed and approved by the Development Permit Panel. The developer is undertaking the completion of their Rezoning considerations.

#### Rezoning and Public Hearing Results

During the rezoning process, staff identified the following design issues to be resolved at the Development Permit stage. Staff have worked with the applicant to address these issues. Steps taken on this regard are included in *bold italics*.

- 1. Final design of the Alexandra Way Greenway. The design is to include:
  - a) Connection with the units fronting the greenway; The applicant is proposing that all ground floor units fronting the Alexandra Way Greenway will provide access to and from the greenway.
  - b) Intersection design at both Alexandra Road and Tomicki Avenue; and The applicant has worked with staff in their proposal to construct an interim walkway along the west property line of the subject property to introduce the Alexandra Way Greenway. The developer has agreed to construct this interim design and provide a full width design of the final greenway to be constructed by the developers of properties to the west that would include 9291 Alexandra Road. The construction of the interim design is intended to facilitate the final design of the intersection, which will feature pavers arranged in a circular pattern with concrete borders in addition to the adjacent landscaping.
  - c) Frontage improvements to and from the intersection to the crosswalk. The northern end of the proposed Alexandra Way Greenway at Tomicki Avenue will not line up with the connecting greenway extending to the north of Tomicki Avenue. To help with this off-set, the applicant is proposing to continue the minimum 3.5 metre wide paved path of the greenway from the northern edge of the pathway, turning it east and extending it along the street frontage to the crosswalk crossing Tomicki Avenue, where it will connect with the greenway heading north to Odlin Road. The paved path extension is intended to act as a way finding feature to help guide users of the greenway at road intersections, and is consistent with the treatment done for Polygon's Mayfair Place project (DP 10-551711) where the same pavement treatment was done along the frontage of McKim Way to connect the north intersection of Alexandra Way to connect with Stolberg Street.
- 2. Overall appropriateness of the landscaping plan in particular the central amenity area and courtyard; and

The applicant is proposing a multi-use interior courtyard that will not only house the indoor amenity building but include a child's play area, picnic area, open lawn space and a paved flex space for activities such as Tai-Chi. A more detailed description of the central courtyard and landscaping is provided in the Landscaping section of this report.

3. Overall appropriateness to the form and character of the buildings and the interaction to the street.

The applicant has worked to achieve the requirements of the Character Area within the West Cambie Area Plan (Alexandra Neighbourhood). As part of the rezoning of these properties, an amendment to the Area Plan was required to support the consideration of five (5) and six (6) storey buildings. The appearance of the proposed buildings is in keeping with the intent of the character area through the use of brick cladding on the lower levels with hardi board panels on the upper levels. More information on the application of these materials is found in the Architectural Form and Character section of this report.

The Public Hearing for the rezoning bylaw for this site was held on May 21, 2013. At the Public Hearing, the following concerns about rezoning these properties were expressed (Attachment 3):

1. Zhe Wang of 408 – 9299 Tomicki Avenue (directly north of the subject site) does not agree with the plan as the area is getting too large and is a constant construction site. The area contains too many people for the local amenities and wonders if there are other areas of Richmond that has such a high density.

Staff worked with the applicant to address these issues in the following ways:

Staff responded by sending a letter to outline that the proposed development is within the projected population targets of the West Cambie Area Plan, and this subject site has been designated for multi-family since 2006. The City's Parks department is working on developing a neighbourhood park just east of May Drive that will provide additional local amenities to the area.

 Alvina Lee of 202 – 9299 Tomicki Avenue (directly north of the subject site) expresses concern that the area is becoming too densely populated and identifies other apartment complexes in the area. A further comment of widening Dubbert Road and Tomicki Avenue needs to be widened.

Staff worked with the applicant to address these issues in the following ways:

Staff responded by sending a letter to convey that the area is being redeveloped in accordance with the West Cambie Area Plan that was initially approved in 2006. The road network will improve as development of the area continues, and that road work is constructed when these properties are developed. The proposed development will see a widening of Tomicki Avenue to the extent of the developer's property and Dubbert Street will be widened when an application is submitted and approved by Council to rezone the properties to the west, including 9180 Odlin Road.

## Staff Comments

The proposed design scheme attached to this report has satisfactorily addressed the significant urban design issues and other staff comments identified as part of the review of the subject Development Permit application. In addition, it complies with the intent of the applicable sections of the Official Community Plan and is in compliance with Zoning Bylaw 8500.

## Zoning Compliance/Variances (staff comments in **bold**)

Vary the provisions of Richmond Zoning Bylaw 8500 to increase the maximum building height from 21.50 metres to a maximum of 22.24 metres to support an architectural pop up roof treatment at the lobby entrance and corners of each building.

# (Staff supports the proposed variance as the pop ups provide vertical articulation that adds interest to the buildings, and avoids a singular roof line.)

## **Advisory Design Panel Comments**

The meeting of Advisory Design Panel was held on May 23, 2013 where the proposal received a favourable response from the Panel. A copy of the relevant excerpt from the Advisory Design Panel Minutes from that meeting is attached for reference (Attachment 2).

## Analysis

## Conditions of Adjacency

- The West Cambie Area Plan Alexandra Neighbourhood Development Permit Guidelines, identifies the subject site as Character Area 4 Medium Density Housing, which includes Low-Rise Apartments. The proposed development will exceed the height and massing of recent apartment developments, but the applicant has maintained the overall character of the proposal to the guidelines regardless of the increased height set out in Bylaws 9016 and 9021.
- The proposal will be implementing the continued development of the Alexandra Way Greenway by constructing an interim pathway along the western edge of the subject properties. The pathway will provide the desired pedestrian connection to adjacent developments taking place to the south of Alexandra Road and to the north of Tomicki Avenue. The proposed four-storey development proposal to the west of the subject properties at 9251 and 9291 Alexandra Road (DP 12-613923) was approved by the Development Permit Panel at the February 27, 2013 meeting, but has not proceeded with obtaining final approval. As the applicant of the subject properties appears to be proceeding ahead of the adjacent development proposal. The applicant of the subject properties have agreed to start the development of its portion of Alexandra Way through the interim design and construction of the walkway, as well as providing a design for the full completion of the greenway to be completed by the developer to the west.
- In accordance with the West Cambie Area Plan Alexandra Neighbourhood, the first level units fronting the streets are to establish a continuous street orientated building character through direct connections to the sidewalk.
- The proposed five (5) and six (6) storey buildings is intended to provide a greater urban context in conjunction with the proposed Smart Centre project to the south of the subject property. The applicant has addressed this in the form and character of the proposal that is in keeping with the character guidelines of the area plan.

#### Urban Design and Site Planning

• The proposal is a 547 unit apartment complex consisting of four (4) L-shaped residential buildings, each of them five (5) and six (6) stories in height, are to be located at each corner of the subject property, with each L-shaped building turning the corner of the site, including the Alexandra Way Greenway.

- Each of these proposed buildings will feature a separate entrance lobby. The applicant is proposing direct access to ground level units along all street frontages, and the proposed Alexandra Way Greenway pedestrian corridor.
- The outdoor amenity area is proposed to be centrally located within the site, behind the proposed apartment buildings. This area will house the proposed indoor amenity building, which is a one-storey multi-functional building consisting of common gathering space, exercise areas, a media room and a concierge and guest suite. It will also provide access to the outdoor swimming pool and hot tub. The outdoor area proposes a children's play area, picnic spaces, open lawn areas, an orchard, and a flex space for various outdoor activity.
- The proposed indoor amenity building is intended to provide a range of uses, as well as provide space for the District Energy Utility (DEU) room, to service the heating and cooling provisions for the entire complex. Connecting to the City operated DEU is secured through rezoning.
- The project is proposed to be built in four (4) phases with each of the residential buildings consisting of one phase. The proposed first phase will consist of the south east building, the indoor amenity building and the southern half of the underground parkade. The second phase will consist of the south west building, with the third phase providing the north west building and the northern half of the underground parkade with the final phase consisting of the north east building. The construction of Alexandra Way will take place during the third phase of development.
- As part of the rezoning considerations, the applicant is to dedicate land to facilitate the
  construction of new roads. In accordance with the West Cambie Area Plan, the developer
  will be dedicating land to the City for the purpose of constructing a new section of May
  Drive and the continued development of Tomicki Avenue. No land dedication is required for
  Alexandra Road. Through the separate Servicing Agreement, the developer is to construct
  the road and frontage improvements for all street frontages (Alexandra Road, May Drive and
  Tomicki Avenue), which is secured through rezoning.
- Underground vehicle parking for this development is proposed via two entrances. One off of May Drive along the east and the other off of Tomicki Avenue to the north. Access to both resident and visitor parking is proposed to be accessed off of these entrances.
- Two (2) loading bays are proposed to be located adjacent to each parkade access point for a total of four (4) loading bays. The area will be a shared space for a recycling and garbage holding area on the day of pick up service. The size of each proposed loading bay meets the requirements set out in the Zoning Bylaw and the applicant is proposing to screen the area through the use of a two (2) metre high metal screen fence. A landscaped band separating the loading bay and public sidewalk is also proposed.
- The main recycling and garbage containers are located within the parkade, at the base of each entry ramp off of May Drive and Tomicki Avenue. Each location is to supply garbage compactors and recycling bins. Access to pickup is proposed to be located to the side of the parkade entry, in the area shared by the loading bays. This arrangement has the support of Solid Waste Services.
- Secured, long term bicycle parking is proposed to be located in several areas of the parkade level. Short term bicycle parking is proposed to be located directly outside of each building lobby along the street front, as well as by the entry to the outdoor amenity building and the mid-block area of Alexandra Way. The number of bike parking stalls for both short and long term parking meet the number required in the parking provisions of the Zoning Bylaw.

• A key element to this development and an important connection to the community is the Alexandra Way greenway, a pedestrian-orientated throughway in the heart of the Alexandra neighbourhood. A section of Alexandra Way is proposed to run along the western edge of the subject properties and connect Alexandra Road to the south and Tomicki Avenue to the north. To facilitate this throughway, a five (5) metre wide pedestrian corridor right-of-way (ROW) will be registered on title prior to the adoption of the rezoning application to allow public access to the greenway. The developer is proposing to construct an interim path along the western edge of the subject property, and provide a final design for the developer of the properties to the west to use when constructing the final greenway. The proposed greenway will provide access to the central courtyard at the midpoint between Alexandra Road and Tomicki Avenue. The proposed greenway is discussed in greater detail in the Landscape Design section of this report.

## Architectural Form and Character

- The proposed main buildings are a combination of five (5) and six (6) storey buildings with the six (6) storey sections located at each corner of the L-shaped buildings. The applicant proposes to step the building down one floor at the end of each building to highlight the midpoint of each block. The proposed building footprint steps back from the property line the near the midpoint of each building.
- Overall, the proposal meets the intended massing as outlined in the amendments to the Design Guidelines of the Neighbourhood Plan to support the five (5) and six (6) storey proposal. The design does propose facade design elements to help break down the massing of the building frontage through the use of different facade materials and colours. The proposed elevations on the submitted architectural plans show a use of brick cladding on the lower floors of the building with hardi board panels on the upper floors. The application proposes a variation of application of these materials to add visual variety and interest, and a break in the vertical articulation of the building.
- Each lobby entrance is easily identified though the use of extended height of glass to highlight transparency, separating itself from the main body of each building.
- The residential units themselves propose to provide private outdoor space in the form of balconies or ground level patio space. All ground level units have patio space with those along the outside perimeter having direct access to either the street or Alexandra Way. The proposed recessed balconies are stacked on top of each other and provide a strong vertical elements to the proposed buildings.
- The main level of the proposal is approximately two (2) metres above the street but the height above grade is treated through planters stepping down between the building face and sidewalk. Staff worked with the applicant to find options to lower this height difference, however the mechanical system needed to service the proposed buildings need to extend to the perimeter walls of the parkade, and any lowering of the ceiling results in the reduced headroom and loss of parking stalls. Lowering the parkade was not an option due to the elevation of the water table.
- The difference in grade elevation between the street level and the main floor level is lessened along Alexandra Way where the greenway slopes upward toward the mid-point access where the grade will meet the access point of the proposed central courtyard.
- The flat roof-line provides a strong horizontal element to the proposal. Roof pop ups at the corner of each building and lobby entrances helps identify different sections of the building elevation.

• Proposed colour choices conform to the area design guidelines and consist of classic brick colours of reds and light browns, to be applied in blocks on the buildings. The hardiboard colour choices for the upper floors consist of warmer greys in both standard tone and off-white tones. The applicant has provided coloured renderings with the drawing submission.

## Landscape Design and Open Space Design

- The applicant has addressed the landscaping comments and recommendations made by the Advisory Design Panel (ADP) contained in Attachment 2, and improved the usability of the outdoor amenity area and the options offered by the centrally located child's play area.
- As the underground parkade proposes to protrude above the finished street grade by approximately two (2) meters, the interface area between this structure and the street and the Alexandra Way greenway will be fully landscaped and terraced to soften the edges of the parkade along the three street frontages of the site. This treatment will ease the grade transition toward the street.
- The treatment of the perimeter wall will consist of a minimum 0.5 metre wide landscape strip from the sidewalk edge to a brick clad finished wall 1.1 metre in height. A gently sloped landscaped area consisting a mixture of shrubs and trees is about 2.0 to 2.5 metres in width is proposed before the second terraced wall 0.9 metres high will be screened by the vegetation described above.
- The proposed guard and handrail fencing for the street front patios and stairways is metal mesh to maximize the viewing transparency to and from the street. The mesh fencing will be provided in appropriate locations, and intermixed with landscaped areas to soften the street front.

## Alexandra Way Greenway

- As mentioned previously, the applicant will be constructing the interim design of Alexandra Way along the western edge of the subject property as an introduction to the greenway. The proposed project to the west at 9251 and 9291 Alexandra Road will be constructing the final design and the developer is to construct the final and completed design for the full 10 metre right-of-way width.
- The proposed final design will include land within the five (5) metre wide ROW from the subject property as well as the five (5) metre wide ROW from eastern edge of the property to the west. The paved pathway consist of a 3.5 metre wide concrete pathway gently winding along the block with brick pavers along the pavement edge and crossing perpendicular to the direction of the path at regular intervals. The intersections at each street will provide a paved design to help identify the greenway and guide users along the path.
- To provide a place of rest for users, an additional PROP ROW has been defined at the mid-point of the greenway. This paved area/node contains benches that will provide a place for people to rest and gather. This mid-point also provides residents of the proposed complex with direct access from the greenway to their private central courtyard/outdoor amenity area. The proposed interim and final midpoint for this proposal will match the grade of their central courtyard.
- As mentioned earlier in this report, the intersection of the greenway on the south side of Tomicki Avenue will not line up with the entrance of the greenway to the north of Tomicki Avenue. The applicant is proposing a way finding pathway design along the south street frontage of Tomicki Avenue from the intersection of Alexandra Way, to the street crosswalk. The proposed design will maintain the 3.5 metre wide pathway where it

will connect with the crosswalk location. This treatment is consistent with the connection used on Polygon's Mayfair Place project to connect the greenway with Stolberg Street.

- Plantings along the greenway will primarily be close to the building structure to screen the parkade wall, and will consist of a mixture of trees and shrubs, separated from the paved path by a grassed lawn.
- Maintenance of the greenway will be shared with the respective strata corporations for the soft landscaping with the City maintaining the hard surfacing.

## Central Courtyard – Outdoor Amenity Area

- The proposed central courtyard is the main outdoor amenity area of the complex. It not only houses the single storey indoor amenity building, but it also proposes other recreational uses and opportunities for neighbour gathering and interaction. Such as:
  - o Outdoor pool and hot tub;
  - o Open lawn space;
  - Child's play area consisting of a grass berm with tubular slides and other play structures on a rubberised surface;
  - o Picnic area;
  - o A fruit tree orchard; and
  - o A rock garden and plaza for activities such as Tai Chi.
- Access to the courtyard is on the ground level and accessed off of the main lobby of each of the main buildings. Access is also provided at the midpoint of Alexandra Way and other mid-block locations of each street. The mid-block access off of Alexandra Road will feature a cascading water feature and well treed landscaping, guiding people to the entrance of the indoor amenity building. Private patios fronting the central courtyard will be able to directly access the internal path network to the common areas of the courtyard.
- A main attraction of the courtyard is the separate indoor amenity building. This building provides various meeting and gathering rooms as well as exercise areas, a media room and concierge and guest suites. The building has a direct connection to the outdoor swimming pool and hot tub as well as the outdoor children's play area.
- A variety of native tree species such as maple, katsura, spruce, pine and cherry trees are provided in the courtyard and should enhance the area.

## **Tree Management**

- During the rezoning process, the applicant submitted an Arborist Report and survey plan where it was reviewed by the City's Tree Preservation Coordinator and the Parks Department. In the submitted report, the Arborist could not identify any on-site trees that are in good enough condition to enable retention or relocation.
- The submitted landscape plans identified the number of new tree plantings to be done on-site. The following chart identifies the numbers provided compared to the required in accordance with policy.

Number of on-site trees	Required number of	Proposed number of	Surplus/Deficit
to be removed	trees to be replaced	trees to be planted	
49	98	278	180 (surpius)

## Public Art

• The applicant has agreed to make a voluntary contribution to the public art fund through the rezoning process. The applicant is also considering the option of integrating a piece of public

art with their proposed development and has agreed to contact the City's Public Art coordinator for further consultation.

## Affordable Housing

• At the Public Hearing meeting for the rezoning of this project, Council supported this proposal under the Affordable Housing Transfer approach where the developer agreed to a cash-in-lieu contribution to the Kiwanis Seniors Housing project on Minoru Boulevard.

## Accessible Housing

- The proposed development includes 46 basic universal housing units that are designed to be easily renovated to accommodate wheelchair access. The applicant has provided information that satisfies the accessibility provisions listed in the Basic Universal Housing Features section of the City's Zoning Bylaw. The proposed units are located on the submitted drawings with an asterix (\*) in the unit floor plan.
- The remaining units are to incorporate aging in place features to accommodate mobility constraints associated with aging. These features include:
  - o stairwell hand rails;
  - o lever-type handles for plumbing fixtures and door handles; and
  - solid blocking in washroom walls to facilitate future grab bar installation beside toilets, bathtubs and showers.

## Crime Prevention Through Environmental Design

- The proposed plan provides good edge features along the site to separate public and private space, giving the site a good sense of territoriality to residents and visitors. Some of the features include:
  - o Grade changes with the supply of stairway, ramps and terraced landscaping;
  - Use of different paving materials and patterns to identify private and public walkways; and
  - Lighting of the site that differs from the public realm.
- The submitted lighting plan should provide good illumination to the complex and to the Alexandra Way pathway while ensuring that no unwanted light spills onto adjacent properties.
- First level units along all four (4) frontages, including Alexandra Way, include individual patios and street level access via staircases integrated into the terraced landscaped planters, which establish a visual relationship with the street and increase casual surveillance to the street as well as over the central courtyard and outdoor amenity area.
- The common areas such as the parkade, lobby areas and amenity spaces are designed with open viewing in mind to allow for good surveillance throughout.

## Aircraft Noise Mitigation

• As per the Aircraft Noise Sensitive Development policy (ANSD), an acoustical report was submitted and provided information to achieve the policy standard noise levels (with windows and doors closed):

Bedrooms	35 dB
Living, dining, and recreation rooms	40 dB
Kitchen, bath, hallways and utility rooms	45 dB

• The report provides an outline to help the architect design and select appropriate building materials and methods of installation such as higher thickness of glass for windows for units

with two or more exterior facades, and additional drywall layers and furring details to provide additional wall thickness to units exposed to two or more sides with a non-brick finish.

• The applicant will be connecting to the City's District Energy Utility (DEU) system that will provide heating and cooling to the complex to aid in maintaining indoor comfort levels to reduce the need to open windows and/or doors to keep aircraft noise levels out of the apartment units.

#### Sustainability

- The proposed plan is reusing existing single-family sites to increase living density within the neighbourhood, utilizing existing and proposed infrastructure more efficiently.
- The applicant has agreed to provide design drawings at the Building Permit stage that will facilitate the connection to the City operated District Energy System that is being developed within the Alexandra Neighbourhood of West Cambie.
- The residential units will provide energy efficient appliances and water saving appliances and faucets.
- The site is close to a main transit corridor and bus stops along Garden City Road for convenient use.
- As part of the Transportation Demand Management Plan, the applicant is to provide:
  - 120V electric plug-ins for 20% of all parking stalls for the provision of electric vehicles; and
  - o 120V electric plug-ins for electric bikes, one for every 40 bicycle storage racks.

## Floodplain Management and Implementation Strategy

• The applicant is required to comply with the Flood Plain Designation and Protection Bylaw No. 8204. In accordance with the Flood Management Strategy, a Flood Plain restrictive covenant, specifying the minimum flood construction level is secured through as a condition of rezoning.

#### Conclusions

The proposed development responds well to the West Cambie Area plan – Alexandra Neighbourhood amended guidelines and to the Character Area Neighbourhood Guidelines in particular. The proposal responds well to creating a strong, street oriented building frontage character and the continued development of the pedestrian Alexandra Way corridor through the neighbourhood. The applicant has adequately resolved staff comments identified during the rezoning phase as well as the staff and Advisory Design Panel comments. Staff recommend approval of this Development Permit application.

David Johnson Planner 2

DJ:cas

The following are to be met prior to forwarding this application to Council for approval:

• Receipt of a Letter-of-Credit for landscaping in the amount of \$460,189.00.

Prior to future Building Permit issuance, the developer is required to complete the following:

- The applicant is required to obtain a Building Permit for any construction hoarding associated with the proposed development. If construction hoarding is required to temporarily occupy a street, or any part thereof, or occupy the air space above a street or any part thereof, additional City approvals and associated fees may be required as part of the Building Permit. For further information on the Building Permit, please contact Building Approvals Division at 604-276-4285.
- Submission of a construction traffic and parking management plan to the satisfaction of the City's Transportation Division (<u>http://www.richmond.ca/services/ttp/special.htm</u>).

# **Development Application Data Sheet**

Development Applications Division

## DP 13-631492

Address: \_\_\_\_9311, 9331, 9393, 9431, 9451 and 9471 Alexandra Road

Applicant: Polygon Development 269 Ltd.

Planning Area(s): \_West Cambie Area Plan – Alexandra Neighbourhood (Schedule 2.11A)

	Existing	Proposed
Site Area:	2.838 Ha (28,376.46 m <sup>2</sup> )	2.51 Ha (25,060.78 m <sup>2</sup> )
Land Uses:	Single Detached	Apartment Residential
OCP Designation:	Apartment Residential, Mixed Use	Apartment Residential
Zoning:	Single Detached (RS1/F)	Low-Rise Apartment (ZLR25) – Alexandra Neighbourhood (West Cambie)
Number of Units:	1 dwelling per lot	547 Apartment units on a consolidated lot

	Bylaw Requirement	Proposed	Variance
Floor Area Ratio:	25,060.78 m <sup>2</sup> x1.88 FAR = 47,114.26 m <sup>2</sup>	46,912.89 m <sup>2</sup> / 25,060.78 m <sup>2</sup> = 1.872 FAR	None permitted
Lot Coverage:	Max. 45%	39.9%	None
Setback – Alexandra Road Street Parkade	4.0 m Min. 3.0 m Min.	4.0 m 3.0 m	None
Setback – May Drive Street Parkade	4.0 m Min. 3.0 m Min.	4.0 m 3.0 m	None
Setback – Tomicki Avenue Street Parkade	6.0 m Min. 3.0 m Min.	6.0 m 3.0 m	None
Setback – Alexandra Way Street Parkade	7.5 m Min, 5.0 m Min.	7.5 m 5.0 m	None
Height (m):	Max. 21.5 m	22.24 m	0.74 m
Lot Size:	No lot size requirements	N/A	None
Off-street Parking Requirements:	Resident – 670 Visitor – 99 769 Spaces required (min.)	788 spaces	None
Assessable Parking Spaces:	16 spaces	16 spaces	None

Owner: Polygon Development 269 Ltd.

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	Bylaw Requirement	Proposed	Variance
Small car ratio:	50% (min.)	50.3% standard size spaces	None
Amenity Space – Indoor:	Min. 100 m <sup>2</sup>	1,195.90 m <sup>2</sup>	None
Amenity Space – Outdoor:	6 m <sup>2</sup> minimum per unit x 547 units = 3,282 m <sup>2</sup>	Approximately 8,710 m <sup>2</sup> (15.9 m <sup>2</sup> per unit)	None

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July 26, 2013

#### BY EMAIL

David Johnson Policy Planning Division City of Richmond 6911 No.3 Road Richmond BC

David,

#### RE: Alexandra Court (DP 13-631492): ADP Response

The following is a response to the comments from the ADP Panel on May 23, 2013. Please refer also to the attached revised drawings as referenced below. For brevity, we have omitted comments from the Panel which are generally supportive and require no action or comment.

Comments from the Panel are listed below, followed by our response:

- 1. strong/simple framework/layout; could have some counter through "softer" and more informal planting Large beds of planting at major entries (of varying height, color and seasonal interest) will soften the these spaces.
- 2. consider another level of canopy structure in the pool area to provide a sense of enclosure and comfort; consider some trellis/arbour around the pool deck See attached revised amenity plan; trellis structure has been added to the pool deck to provide visual screening and shade. An additional set of trellises have been added north of the pool deck to create a seating area. Rows of trees continue the alignment of these trellises to the north.
- 3. pedestrian access/route to the amenity area from the street and building entrances are not clear in the drawings provided by the applicant – notes added to site plan; accessible routes to courtyard are at all 4 building lobbies and via greenway at west.
- consider providing ramp access to the amenity area from the east entrance of the development subject to future grade change on May Drive – planning to advise if engineering is considering additional road grading to accomplish accessible ramp.
- 5. consider showers without curb in the change rooms in the amenity building to enhance the safety of users – we confirm that the shower in the amenity building is fully accessible, including flush finish to floor (drain will be recessed and floor sloped to drain with no curb), grab bars, flip down seat and all required clearances.

**DPP - 22** 

- 6. consider increasing the size of the bathroom in B2 and B5 type units units are not targeted as adaptable; bathroom is an acceptable size (larger than a minimum standard bath) for a small 2 bedroom/1 bath unit. There is a range of size within the unit plans which reflects a mix of affordability for the project.
- 7. look at using pocket doors for B3 type units; will create more floor space and provide more room for furniture – pocket doors have both acoustic and maintenace issues; polygon does not install them as a general policy based on customer service follow-up. Homeowners can retrofit them if they prefer them.
- 8. universal design is generally good in most units; consider showers without curb in said units flush curb showers are not feasible in individual residential suites as they would require dropped framing.
- 9. consider relocating elevators to decrease the travel distance to end units, some of which are universal design; 3 to 4 units passing from the nearest elevator is preferable elevators have been situated in corners of buildings to reduce the depth from exterior for the inside corner units (refer to item 19) and enhance the livability of those units. We have reoriented the elevator doors to reduce distance to end units to the extent possible (see plans); however relocating elevators would further compromise inside corner units.
- 10. agree with the move to make the building corners strong; however, curved project sign is not well resolved; make it more urban curved sign has been redesigned (see attached plan, elevation and view) to eliminate the curve and make the architectural language more consistent with the building.
- 11. consider a better pool configuration; size of the pool necessitates an overhead structure to break down its scale and provide overlook privacy to users see revised amenity plan and item 2 above; trellis has been added to enhance privacy.
- 12. consider better integration of the pool and hot tub see revised amenity plan; hot tub has been shifted closer to pool (separation is a health requirement).
- 13. consider integrating/tying together the bosque of trees with other elements in the amenity area, e.g. with the amenity rooms and barbeque area - eating area within tree bosque has been designed as a separate and second (more casual) outdoor dining area. It is deliberately a separate amenity from the bbg area; duplicate outdoor dining areas are appropriate given the number of units proposed.
- 14. consider a pure array of bosque of trees in the amenity area to strengthen this landscape feature trees have been added to complete the array to the extent possible considering program elements within this area. The parkade exit stair has been moved out of this area to allow for a more complete array.
- 15. provide appropriate termination of views of pedestrian corridors pedestrian corridors have been reworked to provide direct links to entries where possible; in some cases, plan alignments do not permit direct lines and the paths shift. View corridor through the amenity and north over a new reflecting pool strenghthens the view north/south through the courtyard.
- 16. value of bike racks at the top of the stairs is questionable bike racks in courtyard reflect the number of visitor racks required by bylaw (not possible to situate the full number at entrance lobbies).
- 17. amenity building has low roof; future design of the mechanical equipment should not create visual impact as it is a focal point of the surrounding four buildings – noted, we will work with mechanical to take advantage of changes in roof levels to screen any rooftop units. Most mechanical equipment will be inside the building.

- 18. consider a high performance glazing system at the south side to mitigate solar heat gain windows will be low-e glazing throughout to minimize solar heat gain; coloured or reflective coatings on the south elevation only are not desirable architecturally. Windows require acoustic improvements that limit other options for thermal performance (eg triple glazing would not meet acoustic requirements).
- 19. deeply recessed inside corners of the L-shaped buildings lack daylight and views we have redesigned the inside corner unit to improve access to light (particularly at the bottom level) see units a1/a6 -- and have kept elevators in these corners to reduce the depth of these units. Inside corner units are unavoidable in L-shaped buildings.
- 20. consider bringing the roof line in front of the fire wall to tie in with the architecture of the building the roof line cannot come forward of the firewall. Projection of the firewall beyond all building features and faces is a code requirement. We will ensure the projection of the firewall is kept to within the minimum required by code at the roof overhang.
- 21. applicant has made good improvements on the amenity building; consider more translucency on the south side of the amenity building to allow more daylight - see updated amenity plan; we have relocated the exercise room to the south side which can have larger expanses of glass than could the gym. Elevations and views are updated to show the increased windows.

I trust you will find the above is in order.

Yours truly, POLGYON ALEXANDRA COURT HOMES LTD

Robin Glover Vice President Development

ATTACHMENT 3

## Schedule 13 to the Minutes of the Council Meeting for Public Hearings held on Monday, May 21, 2013.

Sent: To:	MayorandCouncillors Date: Send a Submission Online (response #733)	
Categories:		P Bylaw 9000, Amodericat 1000 9016 5 9021
Send a Submissio	on Online (response #733)	ting Byland 8500 Amendmens and 9017 and Fermination Housing Agreement C.
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URL;	http://cms.richmond.ca/Page1793.aspx	
Submission Time/Date:	5/13/2013 9:32:03 PM	
Survey Response	2	
Your Name	ZHE WANG	
Your Address	408-9299 Tomicki Ave, Richmond	
Subject Property Address Bylaw Number	OR RW: 9311, 9331, 9393, 9431, 9451 and 9471 Alexandra Rd	
Comments	As a local resident, I do not agree with this plan. Now I really fell inconvenience living in this community. The whole community is like a big construction site, dirty and noisy. The population of the Community are too much now, while the the relevant supporting facilities is not enough. This plan will have 546 units, that means at least 1600 people will move in. Throughout Richmond, is there any communities have such a large population density? With the increase of population, the security situation is getting worse, the crime rate is also increased. I think that the city hall should not approve more project for tax pourpose, yout should think about how to make our communities more livable. Urban planning should be visionary, rather than the pursuit of short-term economic benefits.	

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MayorandCouncillors

CityClerk

Schedule 14 to the Minutes of the Council Meeting for Public Hearings held on Monday, May 21, 2013.

From: Sent: To: Subject: Alvina L [alvinapoly@hotmail.com] Tuesday, 21 May 2013 1:57 PM CityClerk Submissions of Public Hearing on 5/21/2013

To Public Hearing Date: 2013 Item # 1 Re:

To: Mr. David Weber Director, City Clerk's Office

Dear Mr. Weber,

<u>Re: R2 12-598503</u>

t refer to the above application and wish to raise my concern that the whole area has become densely populated, namely: Meridian Gate ZLR20 (250 units), Cambridge Park ZLR24 (approx. 200 units), Omega Living between ZLR20 and ZLR24 (245 units). I think the City of Richmond should plan and construct better road networks to serve the huge population if approval will be made for the RZ 12-598503 project which will bring a total of 546 apartment units to the area.

I also wish to comment that the Dubbert Road and Tomicki Avenue have to be widened in future.

Thank you for your kind attention.

Regards, Alvina Lee 202-9299 Tomicki Ave. Richmond, B.C. V6X 0C5





## No. DP 13-631492

To the Holder:	Polygon Development 269 Ltd.
Property Address:	9311, 9331, 9393, 9431, 9451 and 9471 Alexandra Road
Address:	900 - 1333 West Broadway Vancouver, BC V6H 4C2

- 1. This Development Permit is issued subject to compliance with all of the Bylaws of the City applicable thereto, except as specifically varied or supplemented by this Permit.
- 2. This Development Permit applies to and only to those lands shown cross-hatched on the attached Schedule "A" and any and all buildings, structures and other development thereon.
- 3. Vary the provisions of Richmond Zoning Bylaw 8500 to increase the maximum building height from 21.50 metres to a maximum of 22.24 metres to support an architectural pop up roof treatment at the lobby entrance and corners of each building.
- 4. Subject to Section 692 of the Local Government Act, R.S.B.C.: buildings and structures; off-street parking and loading facilities; roads and parking areas; and landscaping and screening shall be constructed generally in accordance with Plans #1 to #76 attached hereto.
- 5. Sanitary sewers, water, drainage, highways, street lighting, underground wiring, and sidewalks, shall be provided as required.
- 6. As a condition of the issuance of this Permit, the City is holding the security in the amount of \$460,189.00 to ensure that development is carried out in accordance with the terms and conditions of this Permit. Should any interest be earned upon the security, it shall accrue to the Holder if the security is returned. The condition of the posting of the security is that should the Holder fail to carry out the development hereby authorized, according to the terms and conditions of this Permit within the time provided, the City may use the security to carry out the work by its servants, agents or contractors, and any surplus shall be paid over to the Holder. Should the Holder carry out the development permitted by this permit within the time set out herein, the security shall be returned to the Holder. The City may retain the security for up to one year after inspection of the completed landscaping in order to ensure that plant material has survived.
- 7. If the Holder does not commence the construction permitted by this Permit within 24 months of the date of this Permit, this Permit shall lapse and the security shall be returned in full.

To the Holder:	Polygon Development 269 Ltd.
Property Address:	9311, 9331, 9393, 9431, 9451 and 9471 Alexandra Road
Address:	900 - 1333 West Broadway Vancouver, BC V6H 4C2

8. The land described herein shall be developed generally in accordance with the terms and conditions and provisions of this Permit and any plans and specifications attached to this Permit which shall form a part hereof.

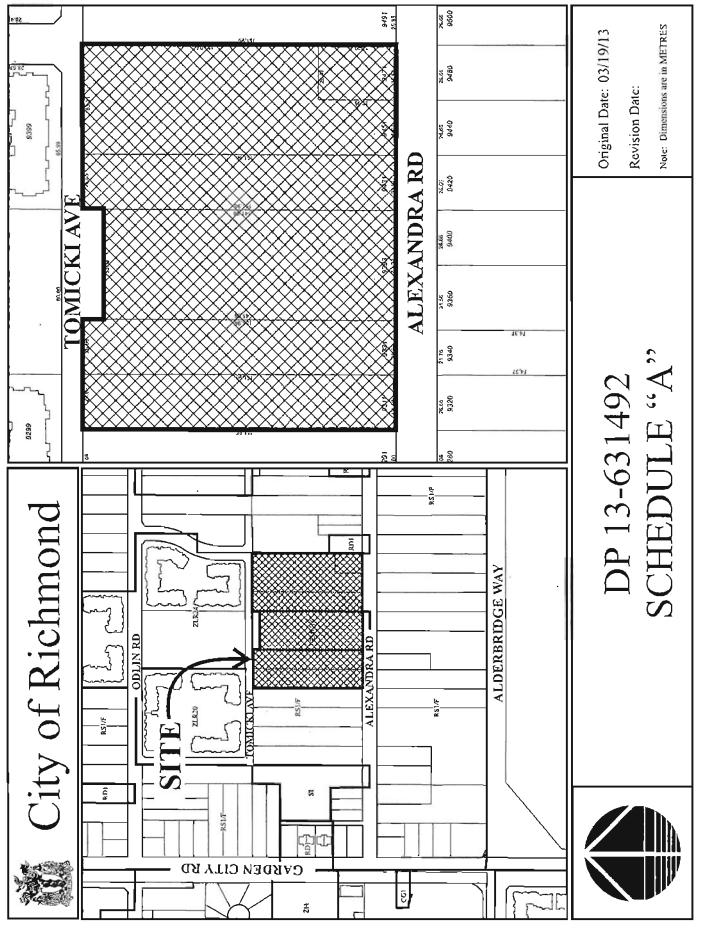
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DELIVERED THIS DAY OF

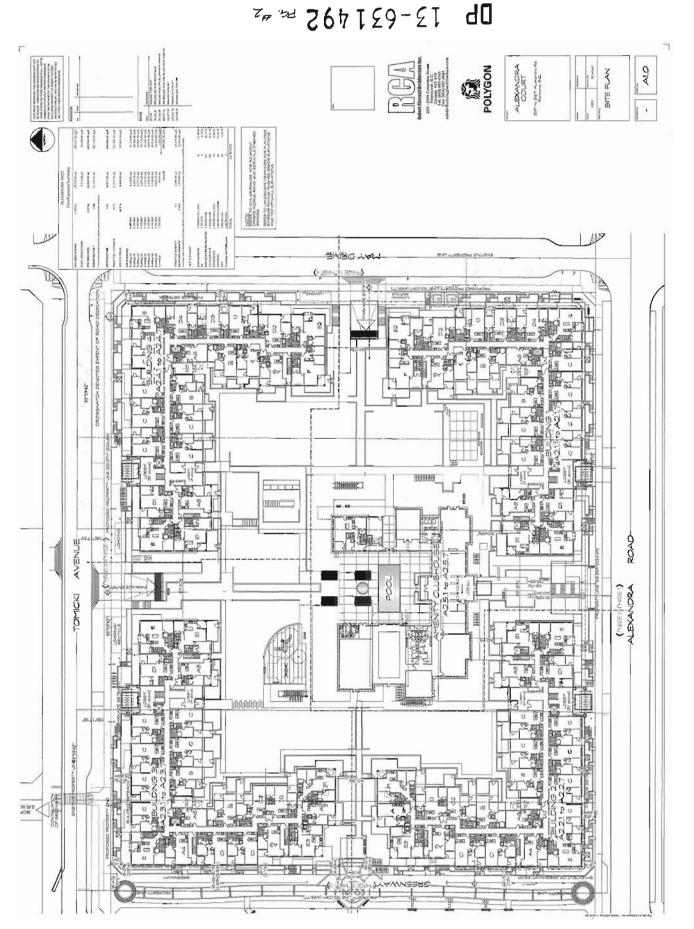
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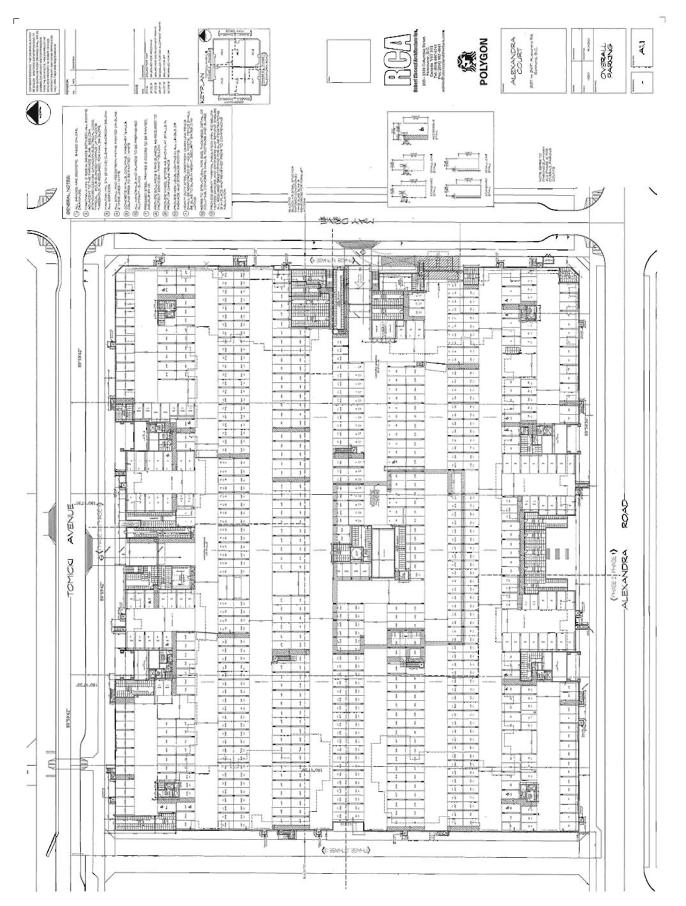
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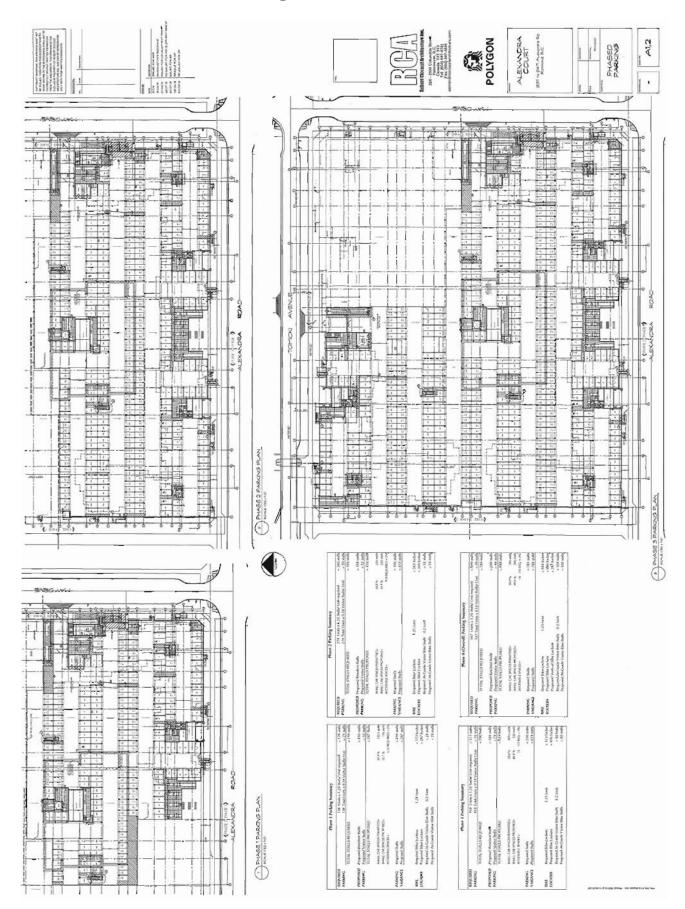
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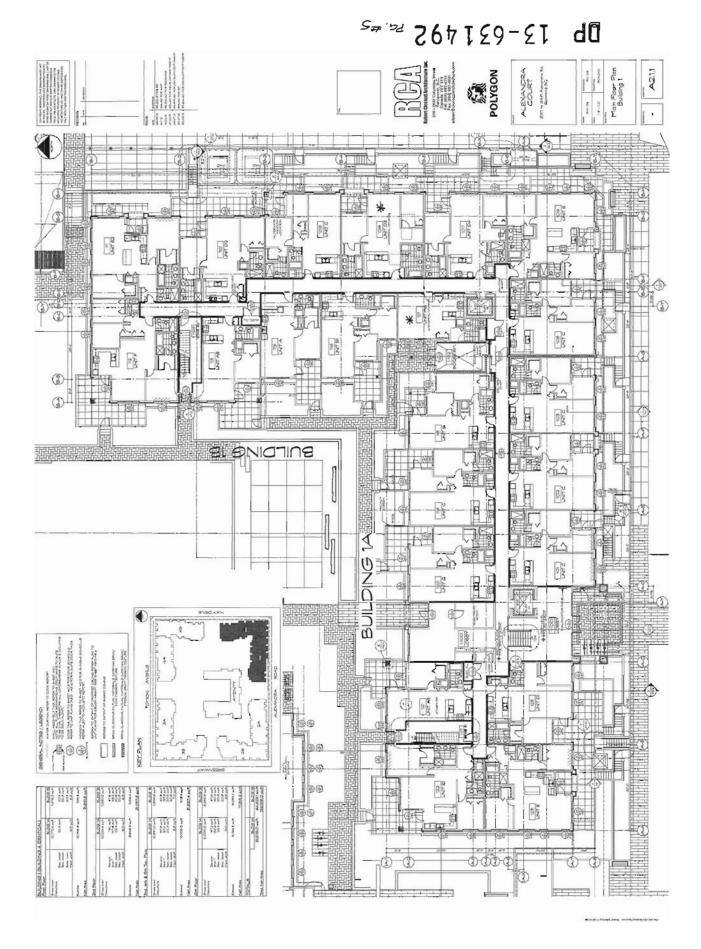
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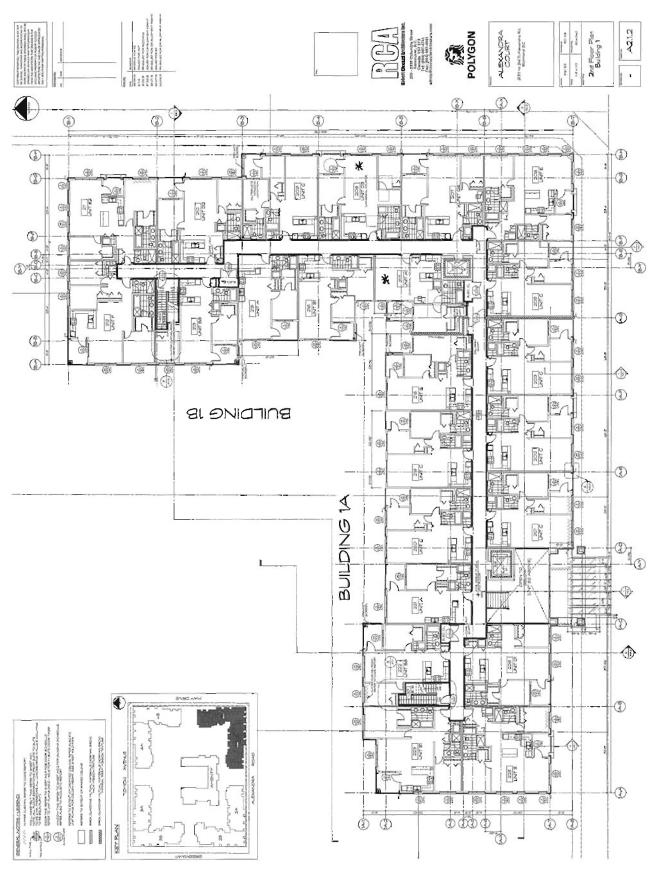


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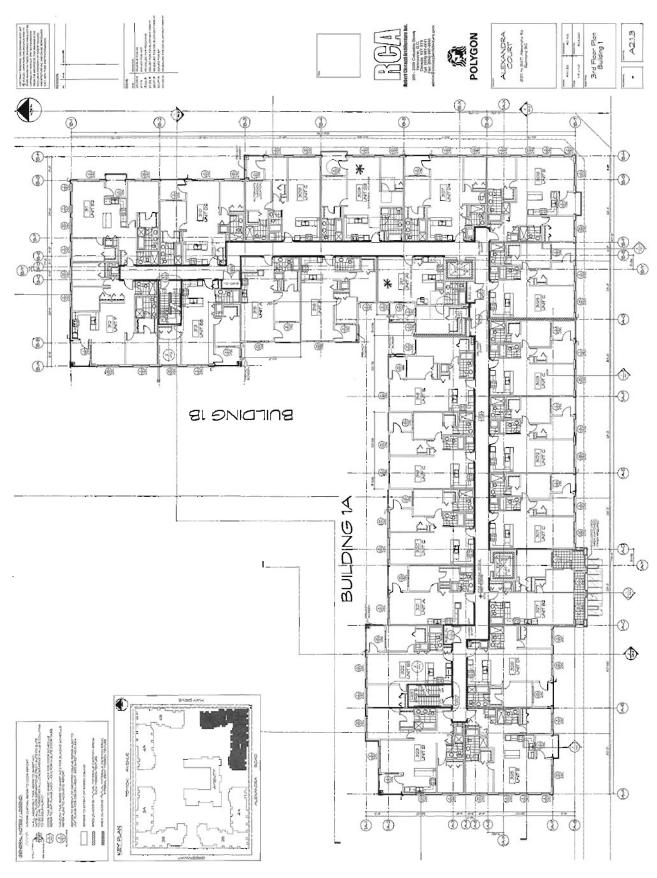


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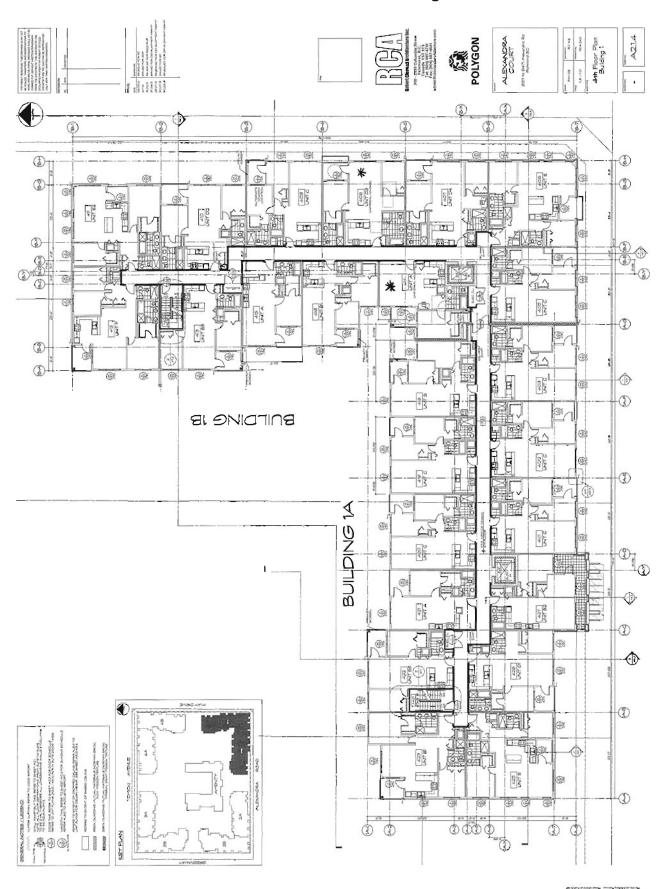
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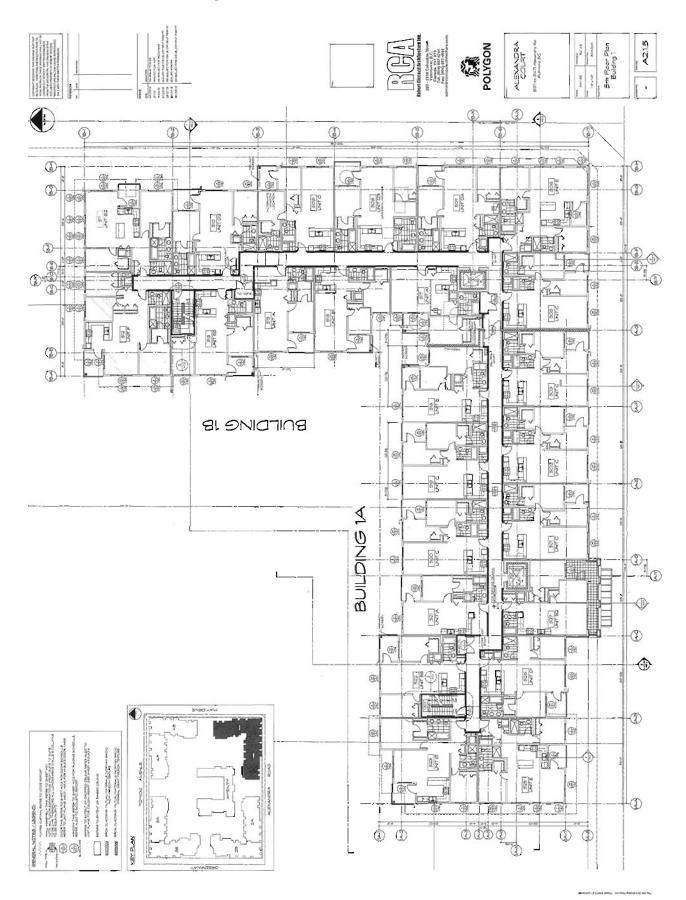
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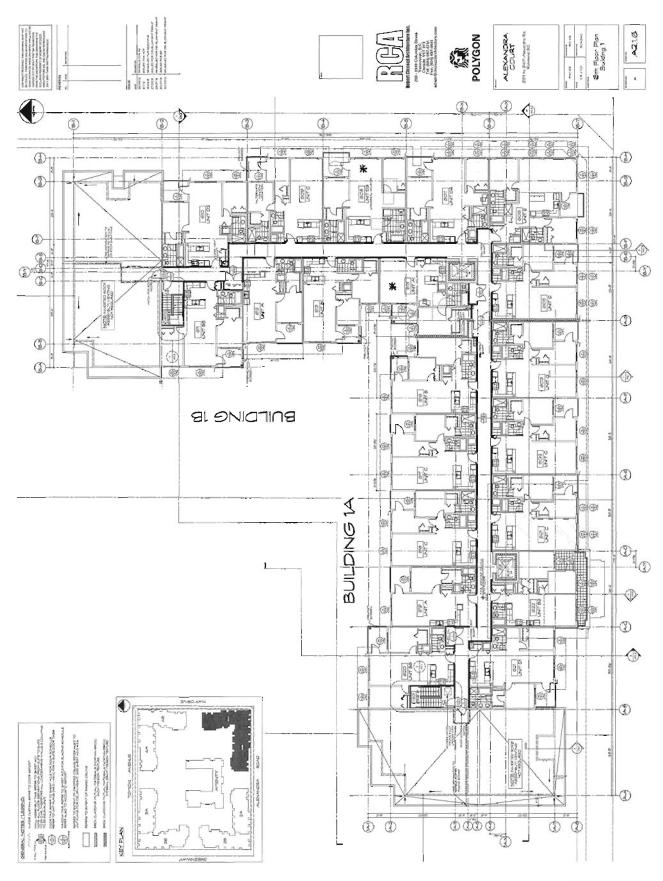
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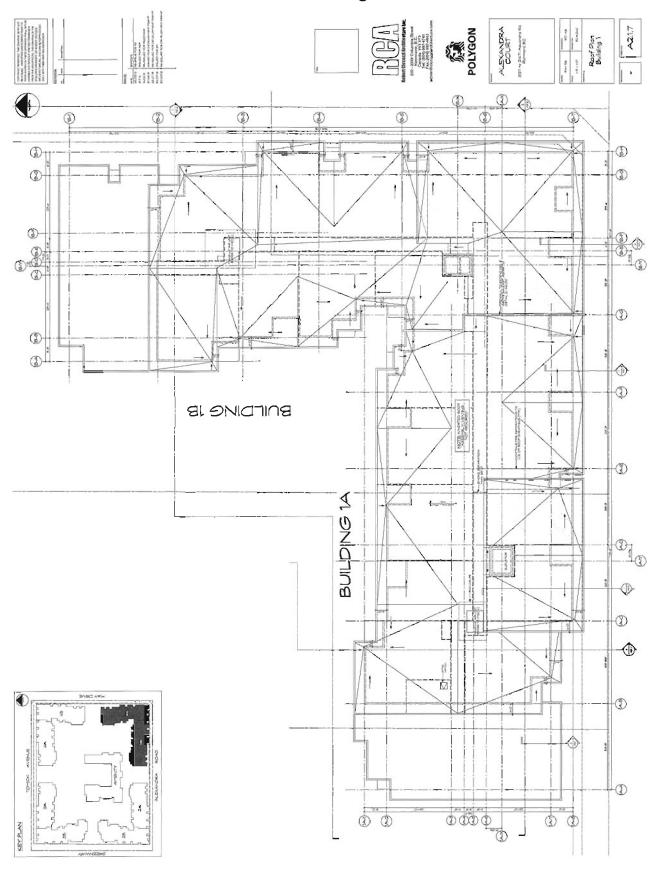
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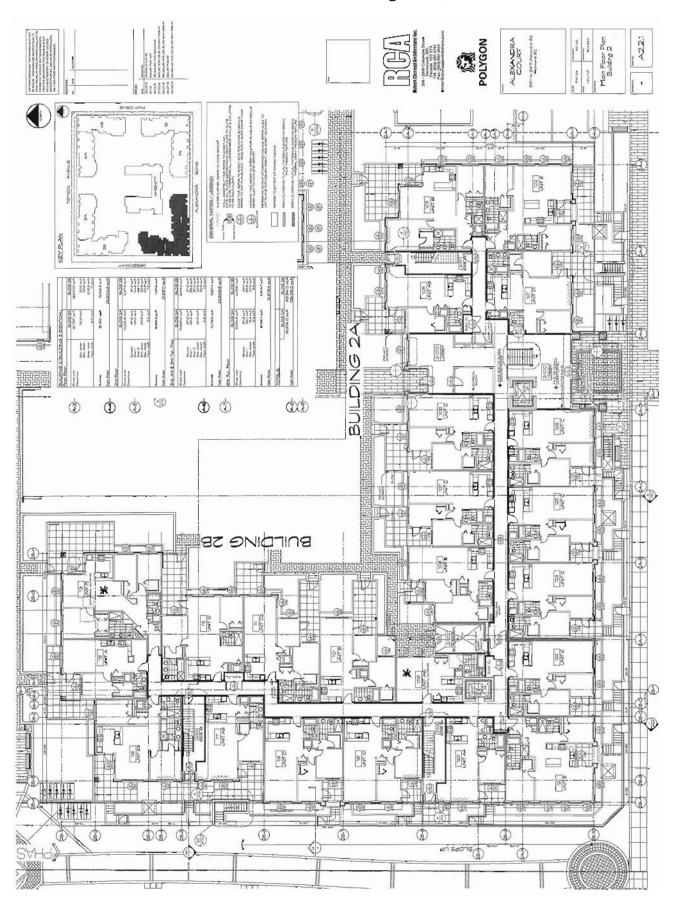


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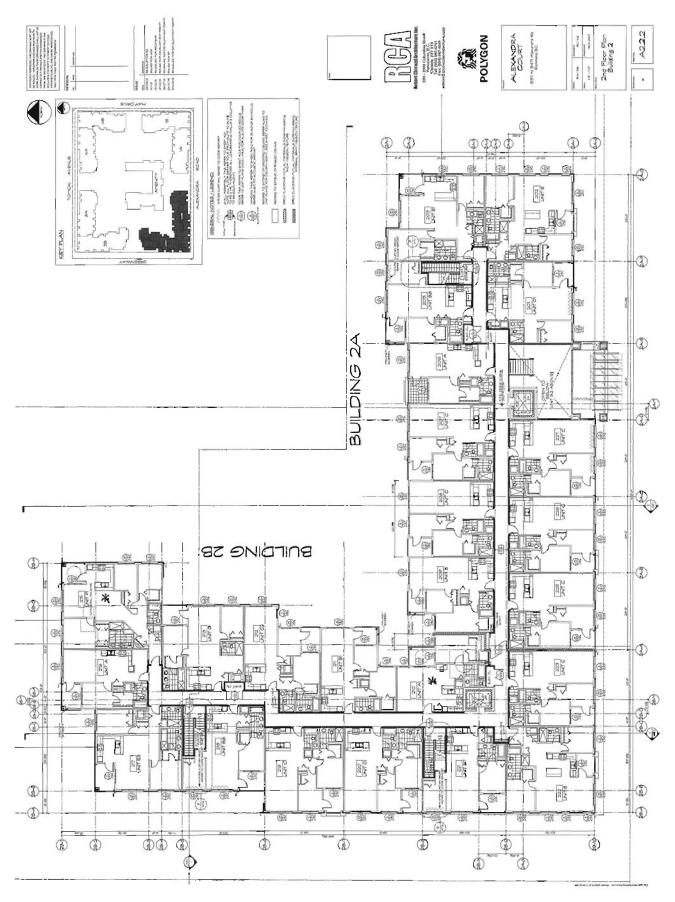
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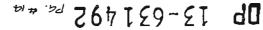


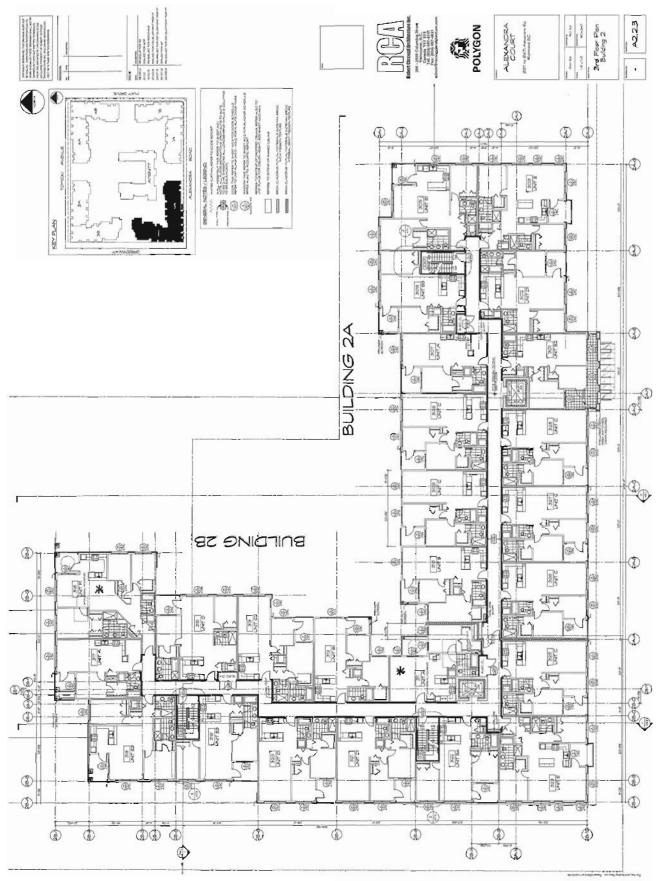


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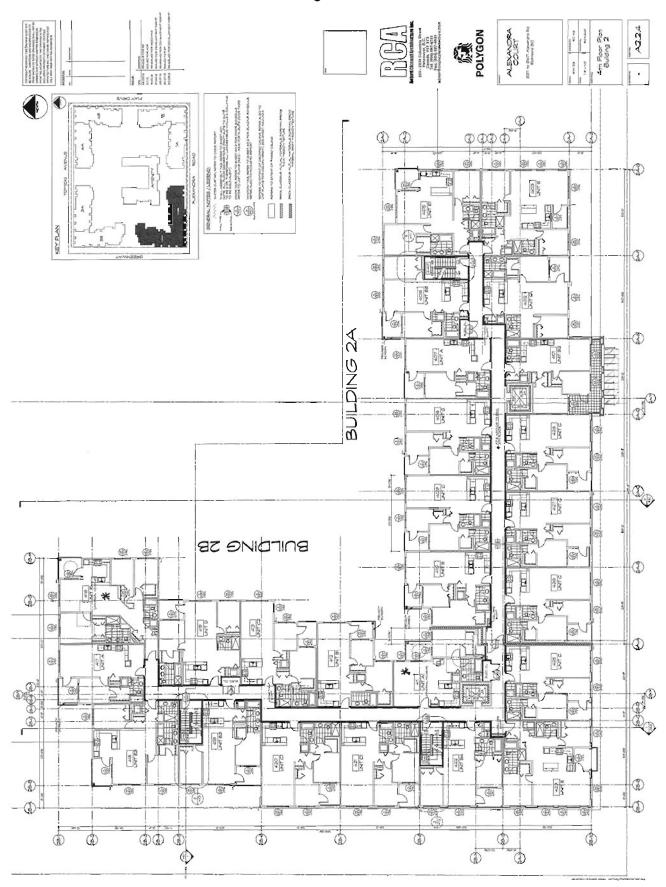
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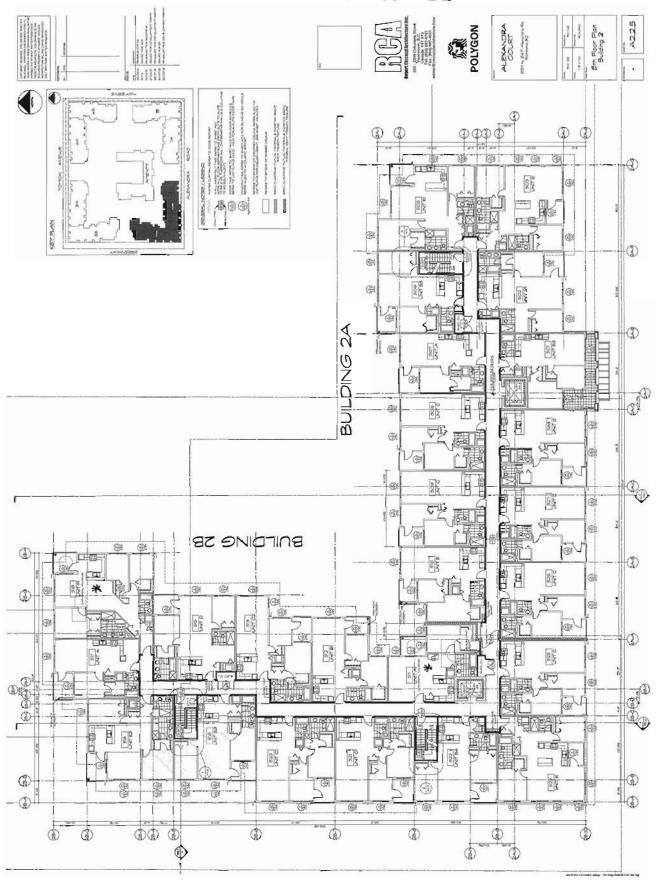




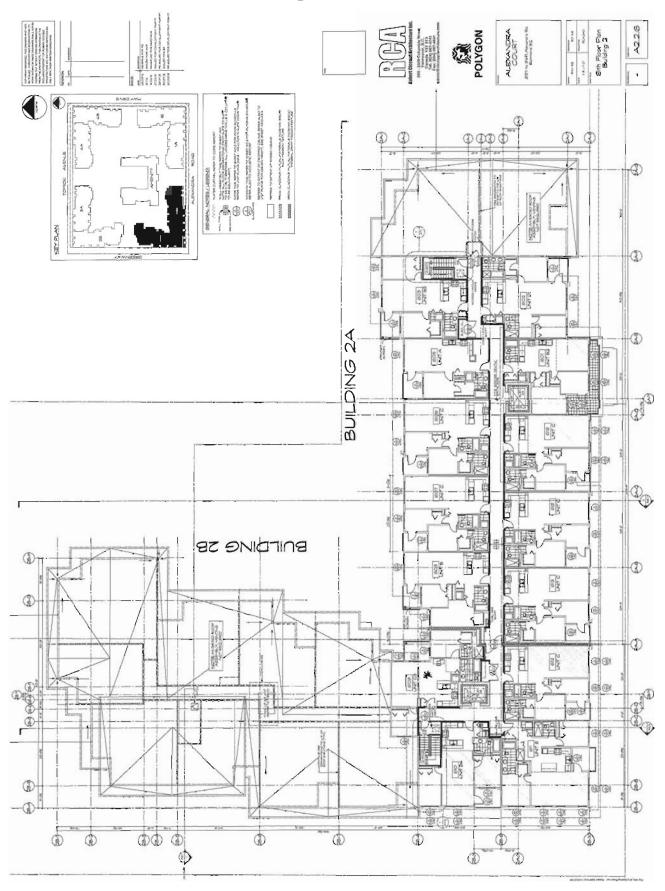
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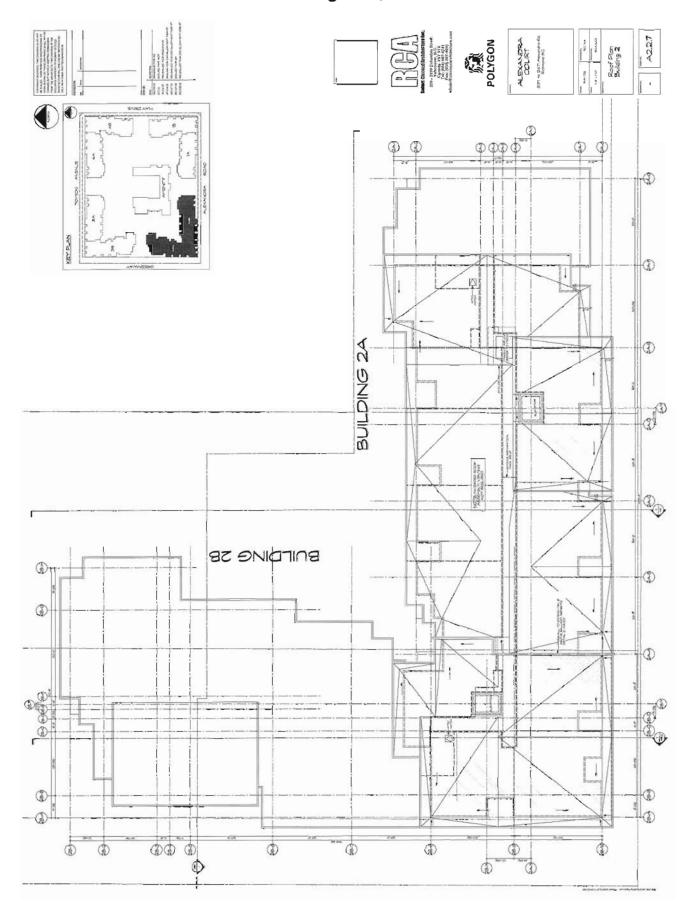
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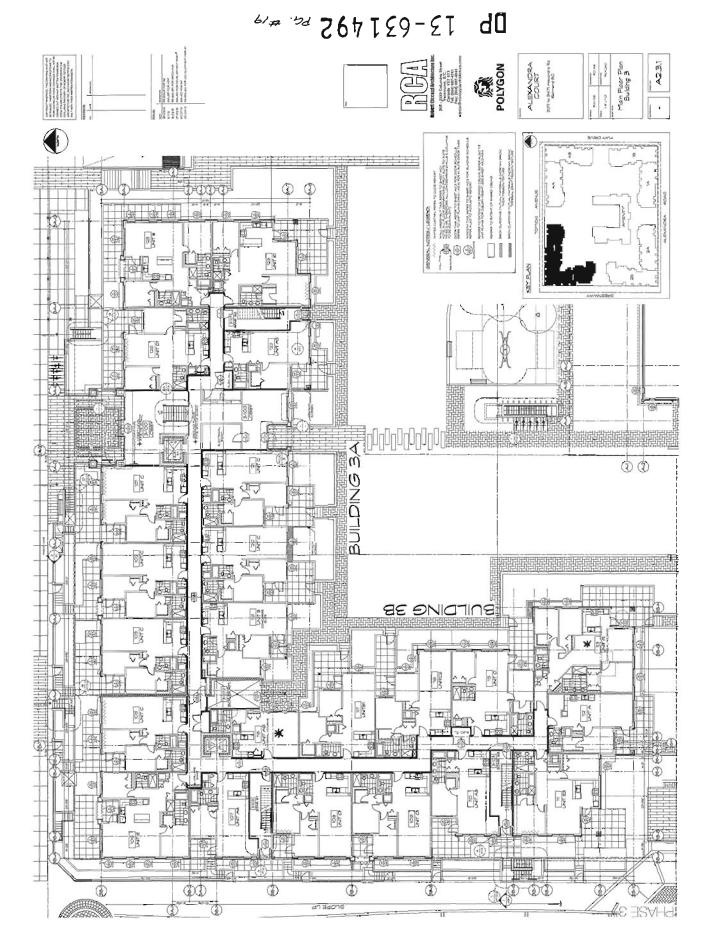


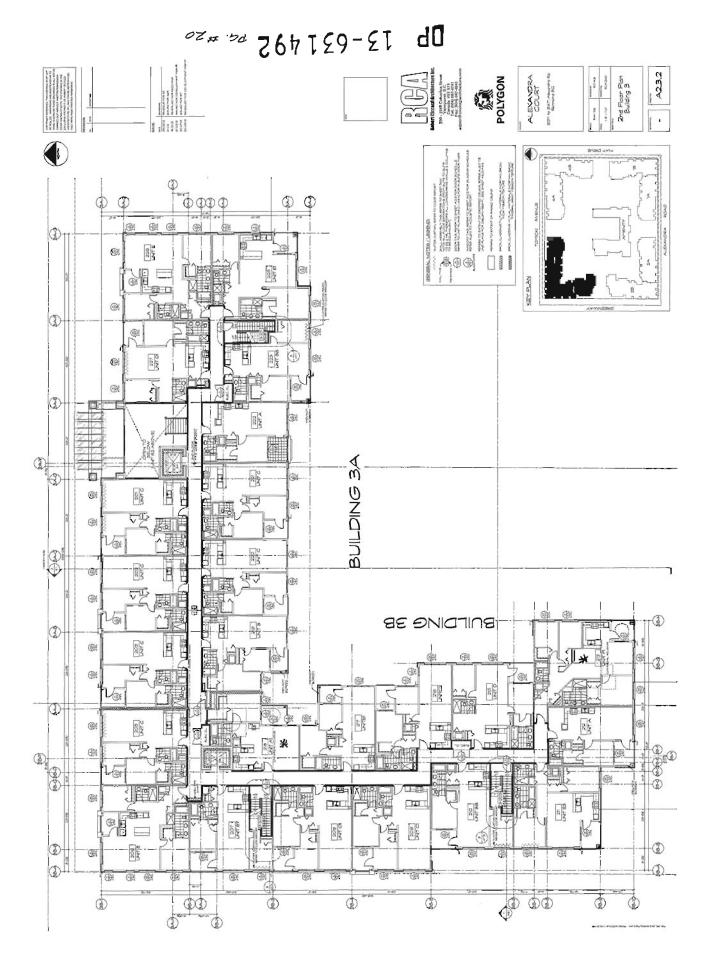
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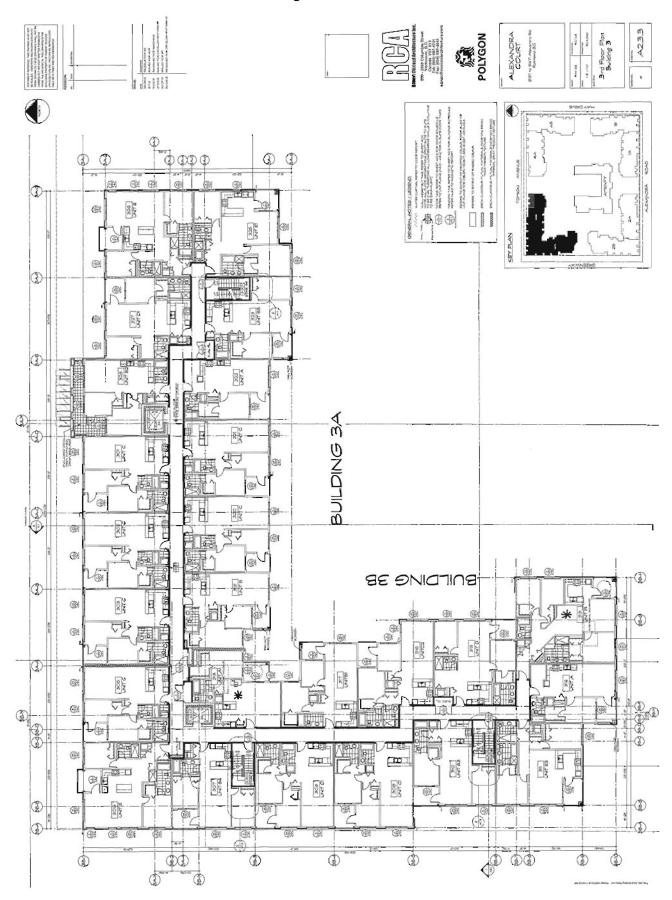
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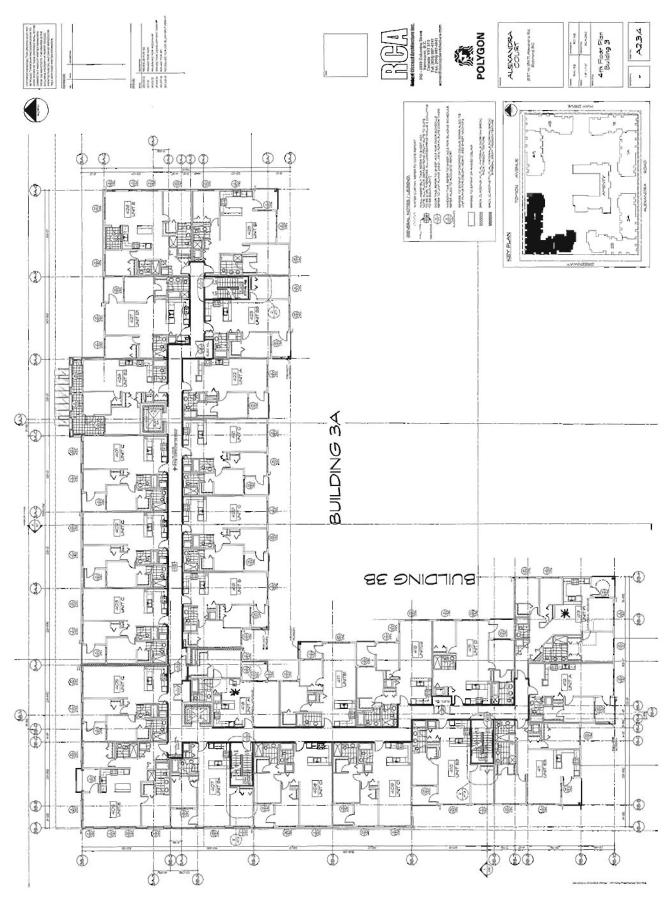




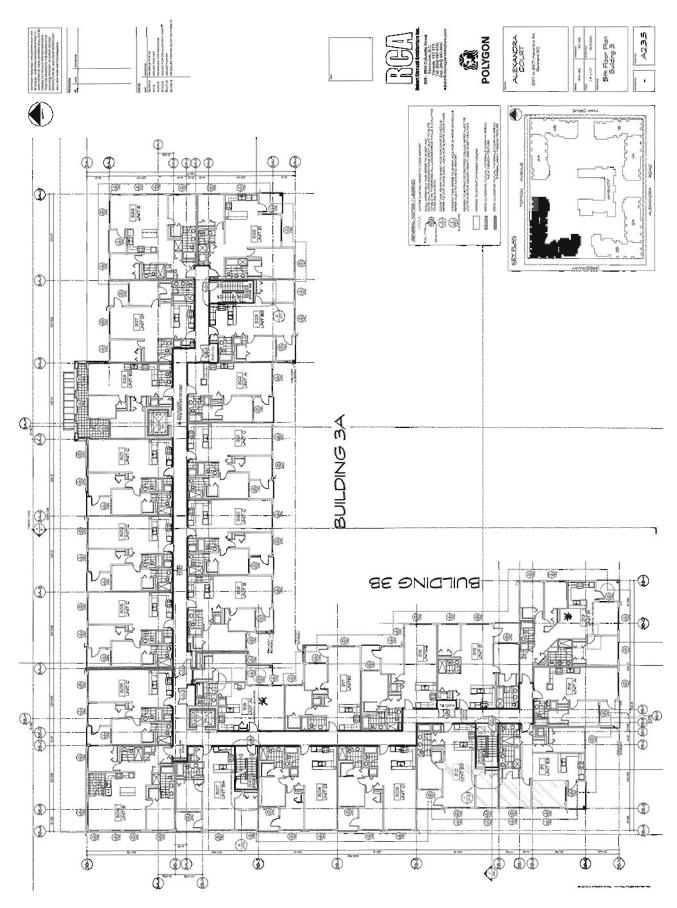
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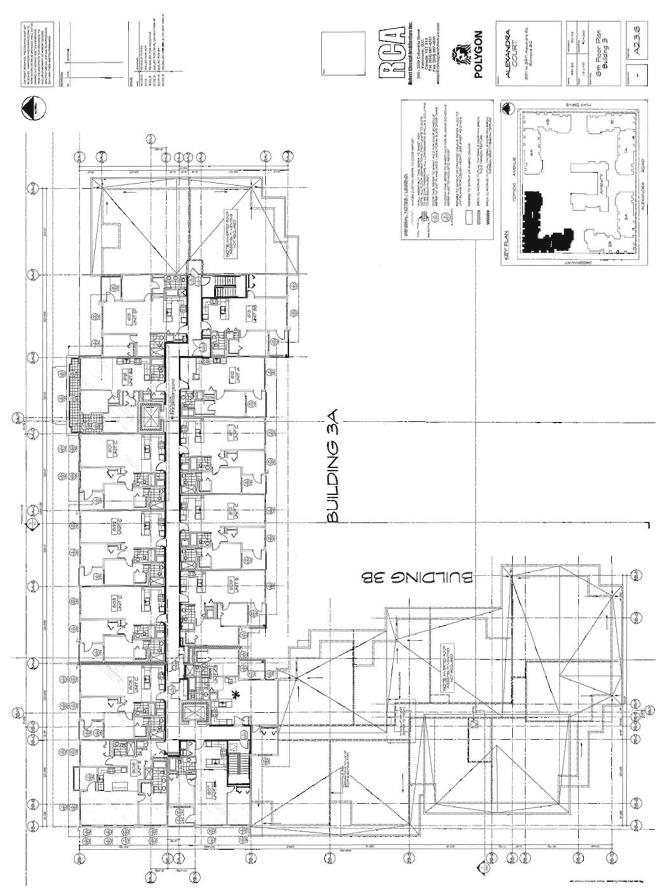
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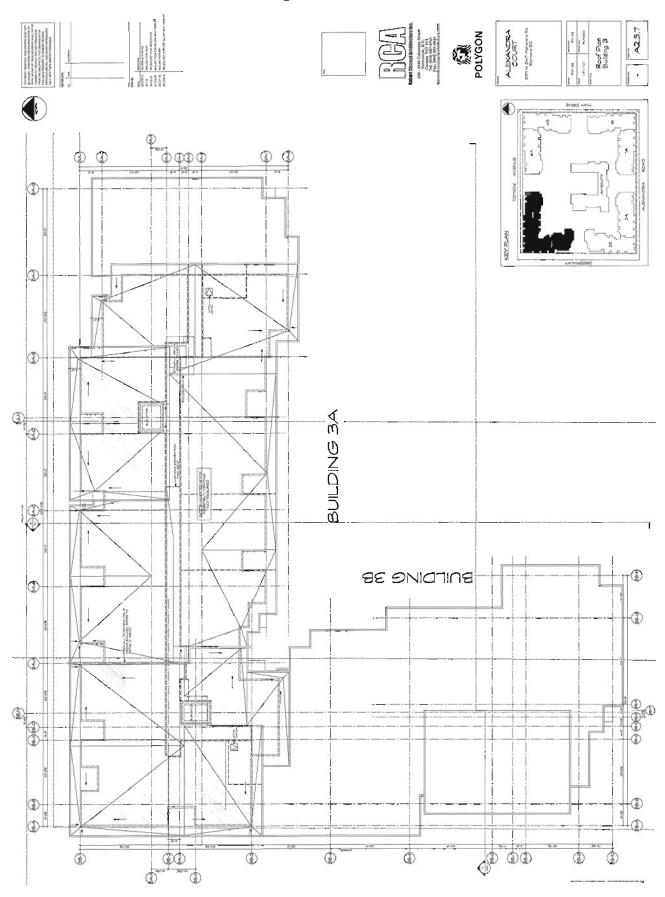
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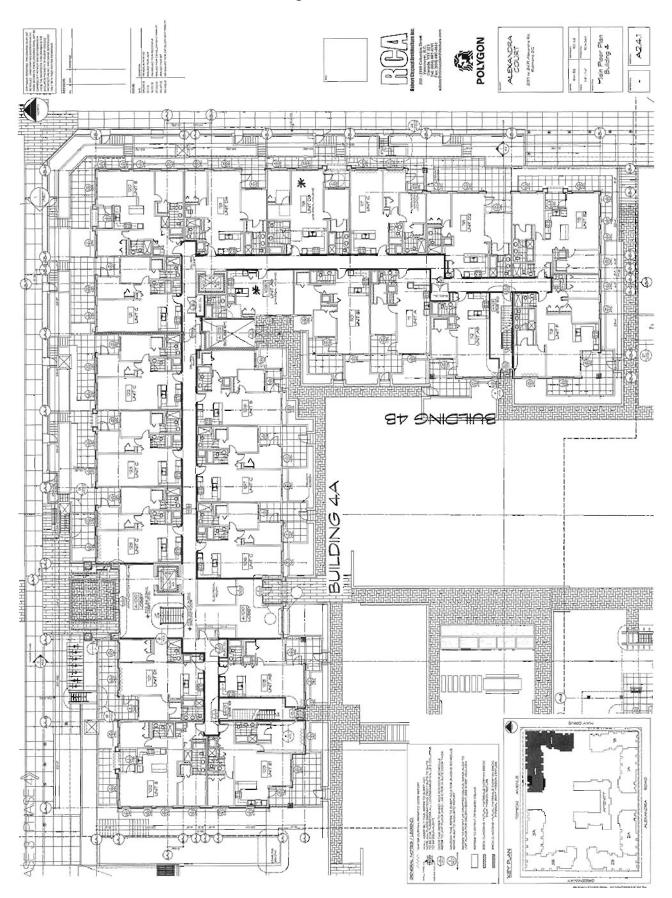
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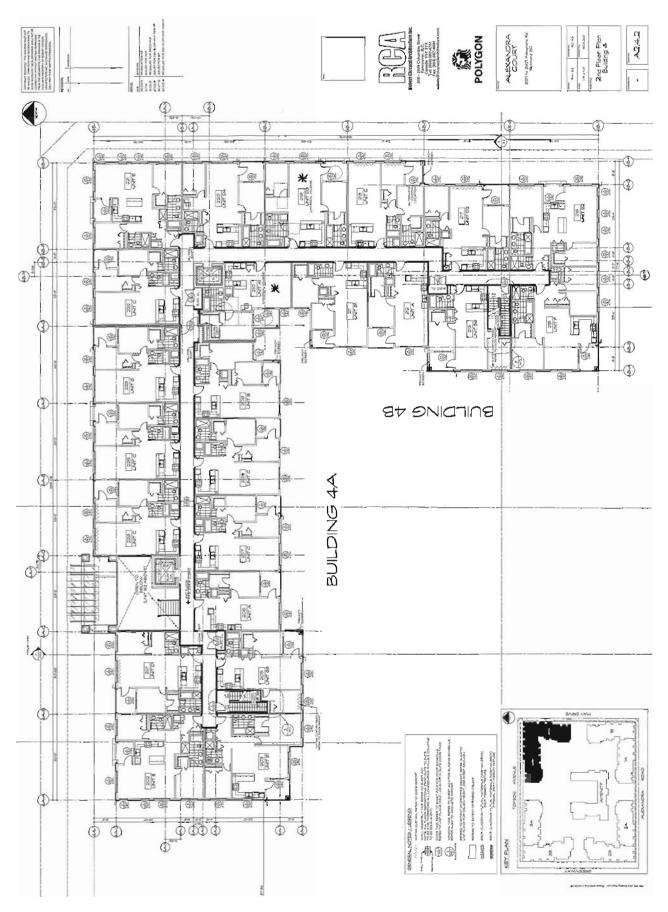
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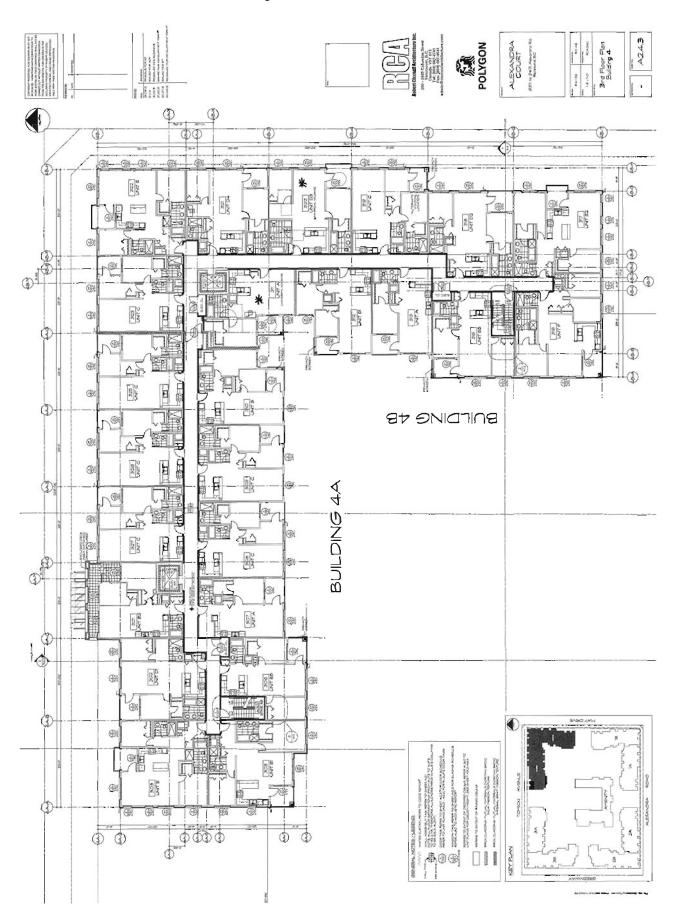
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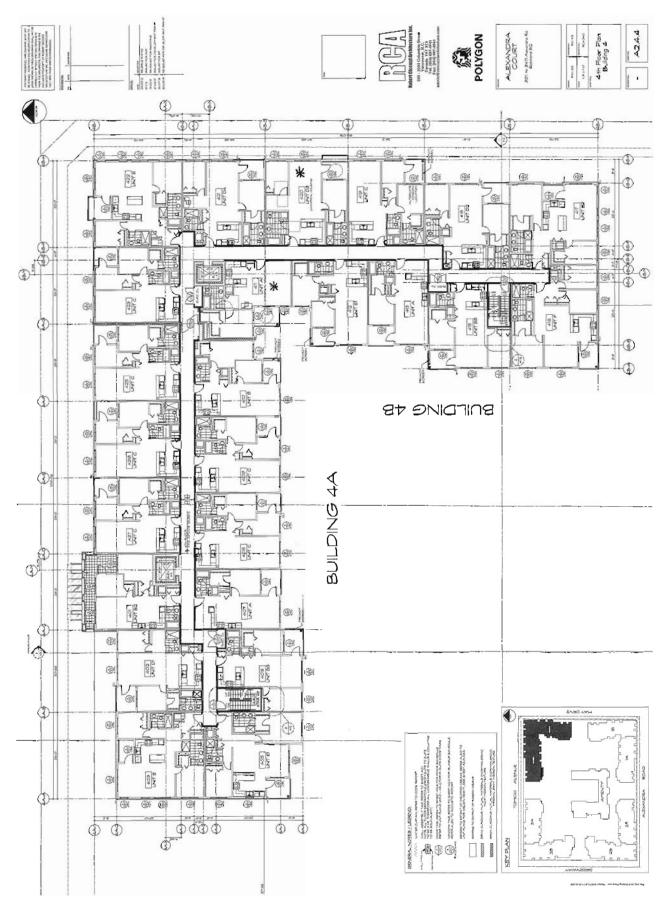
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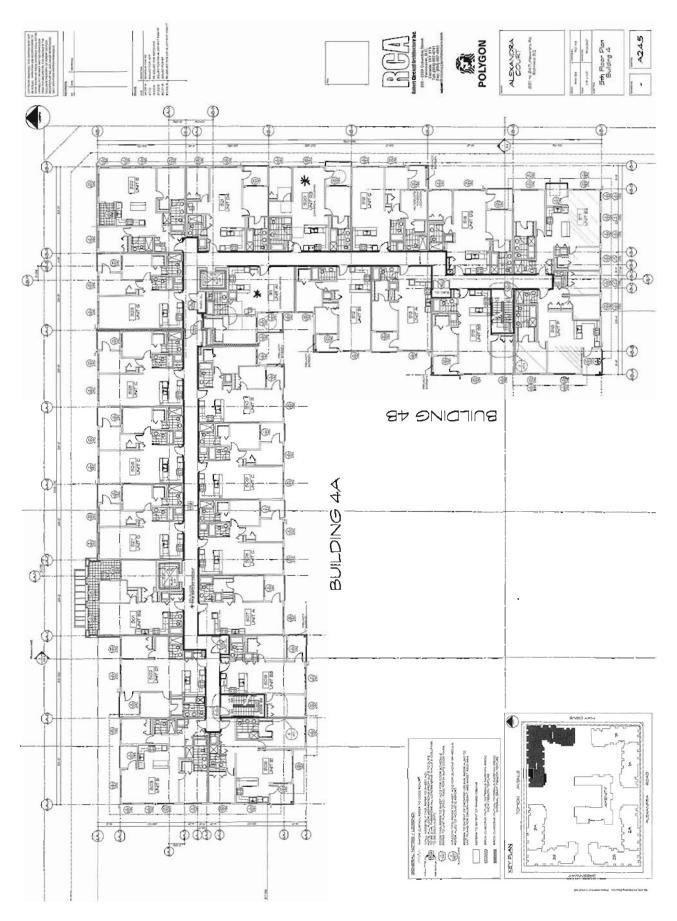
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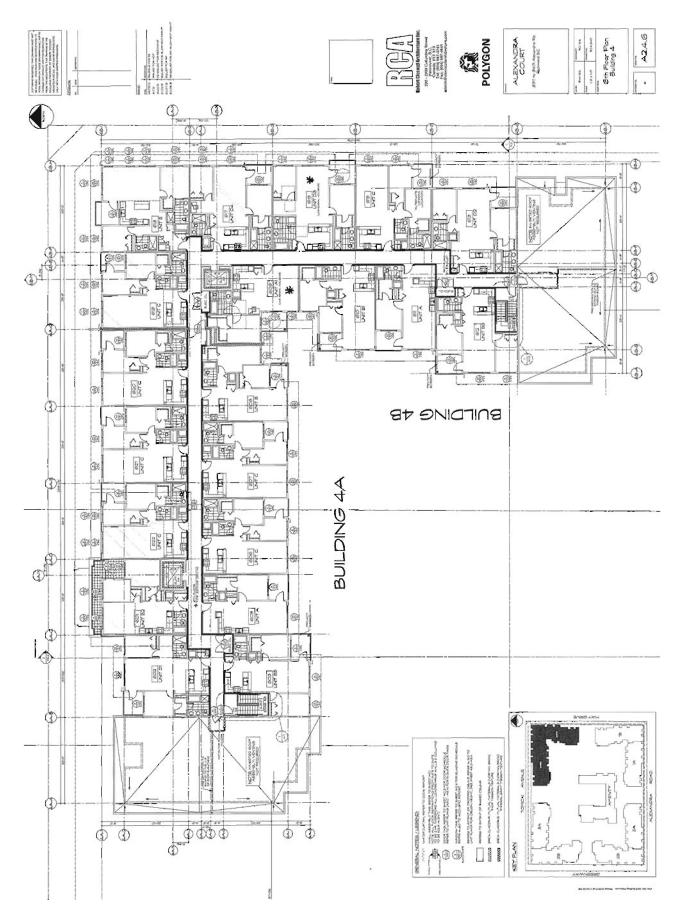
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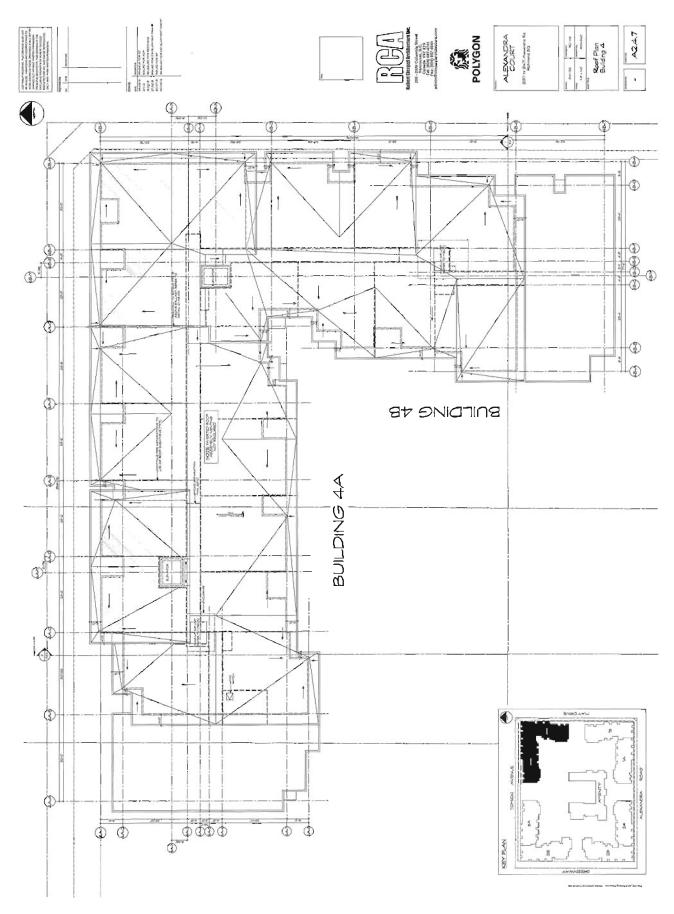
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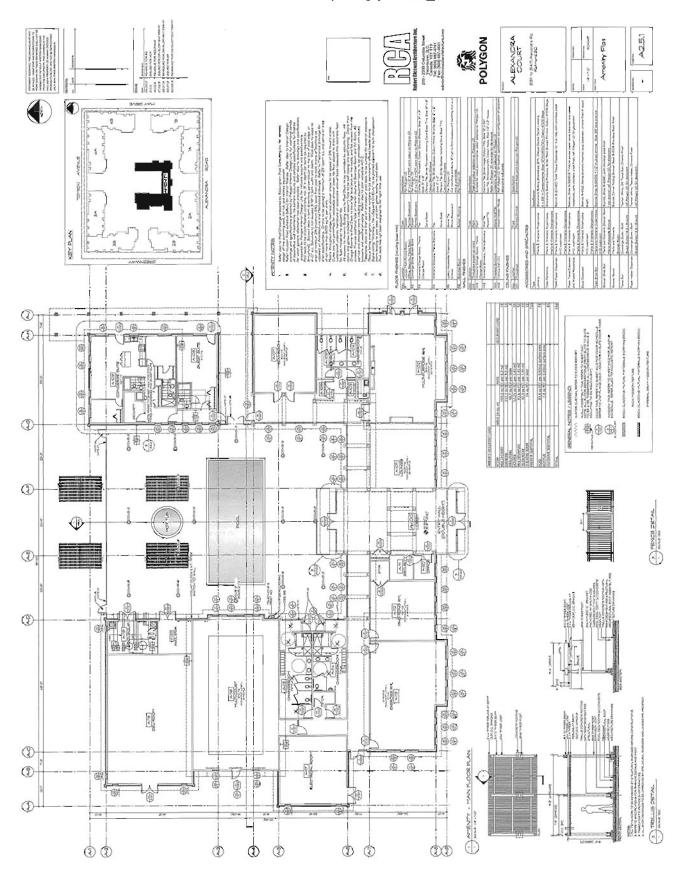
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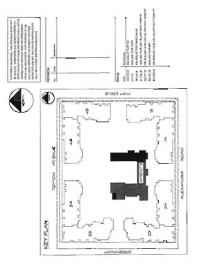
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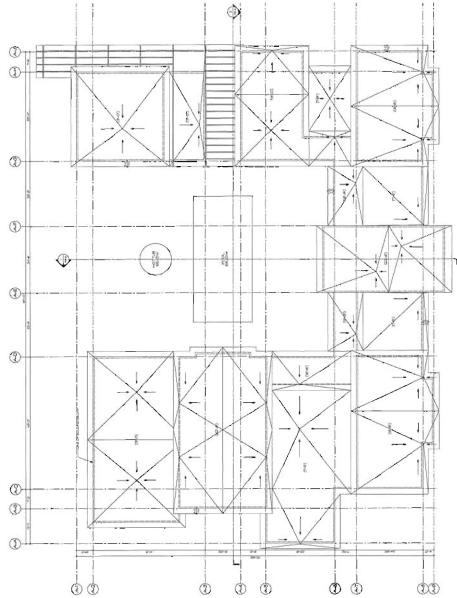
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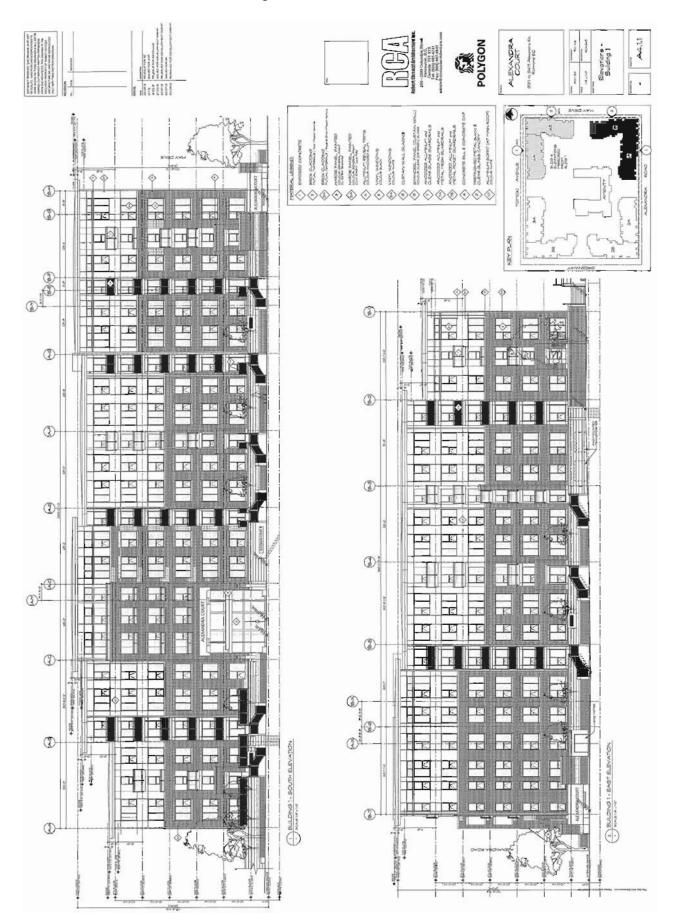
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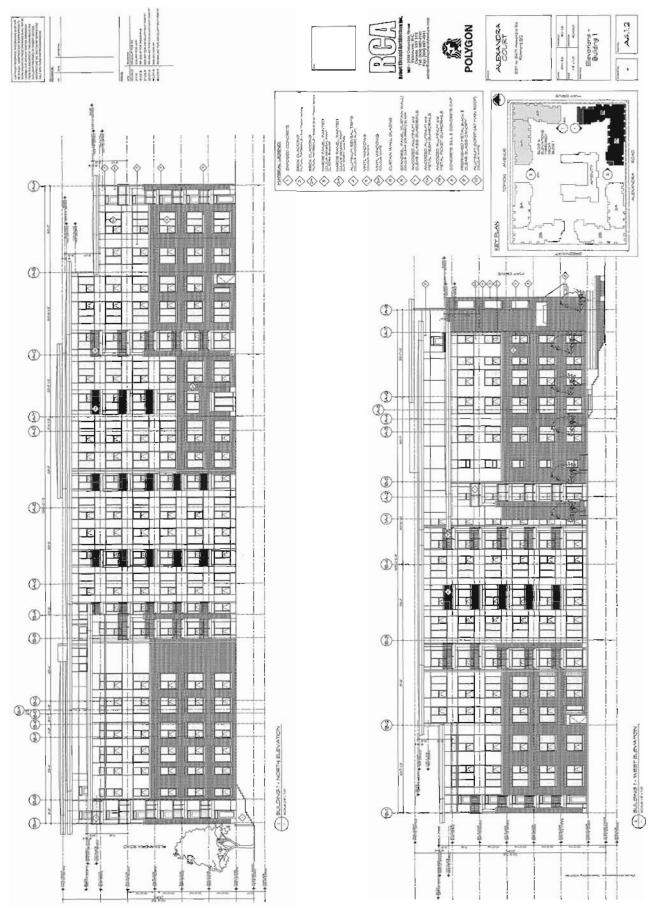




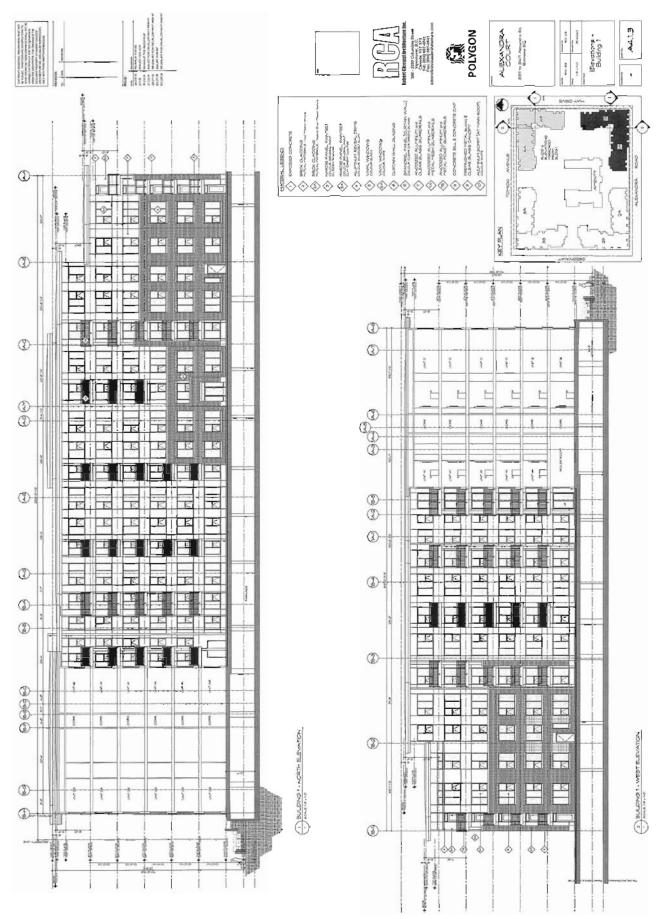
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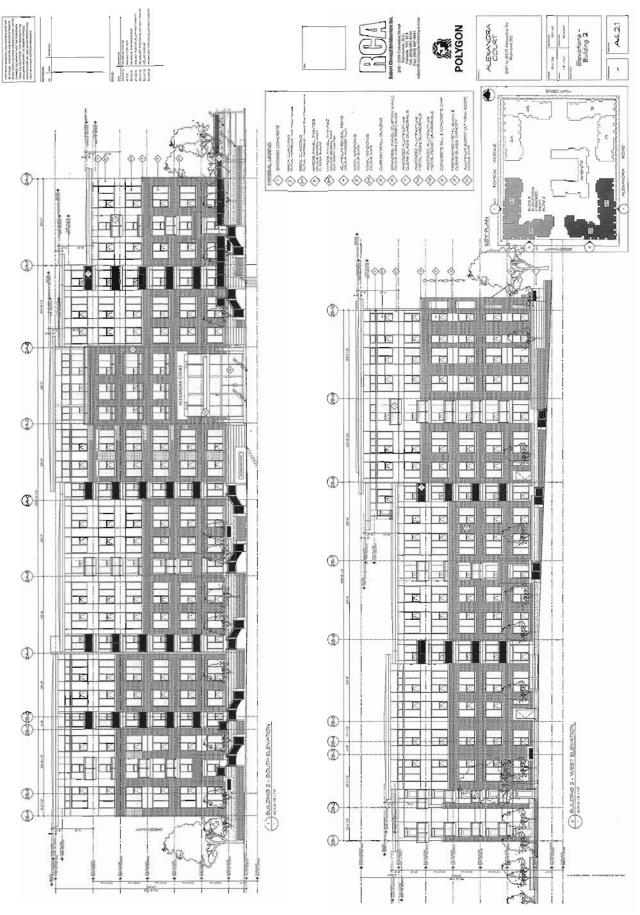
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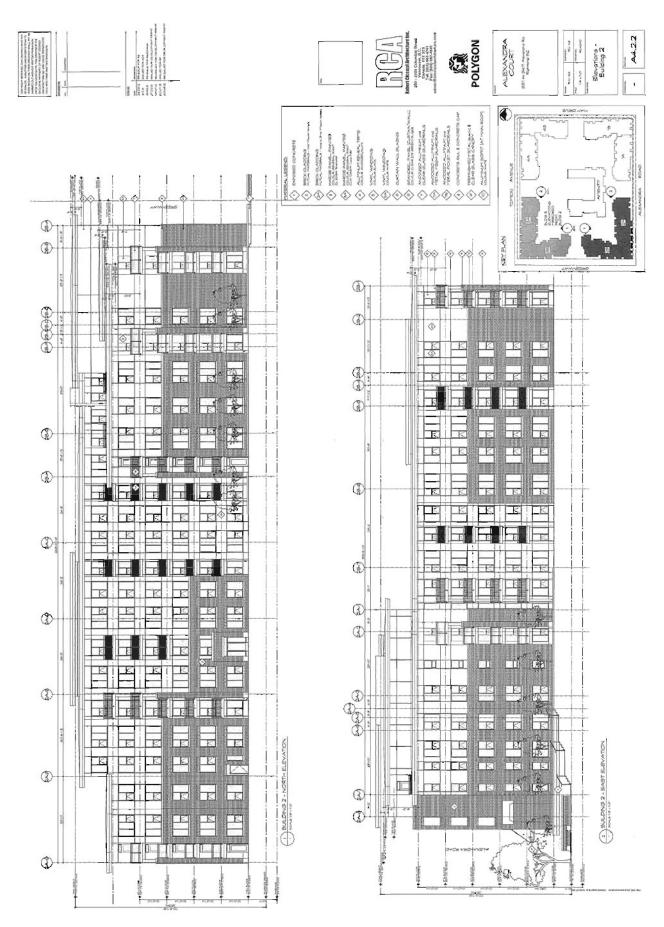
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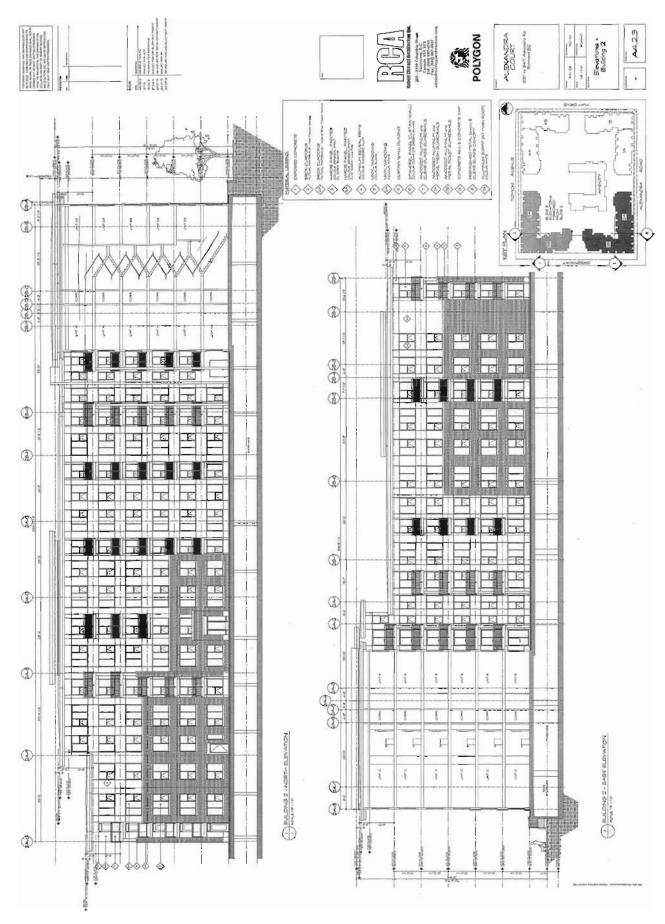
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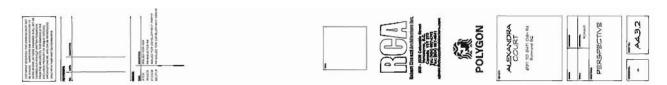
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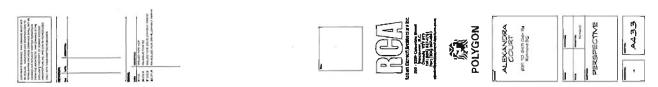


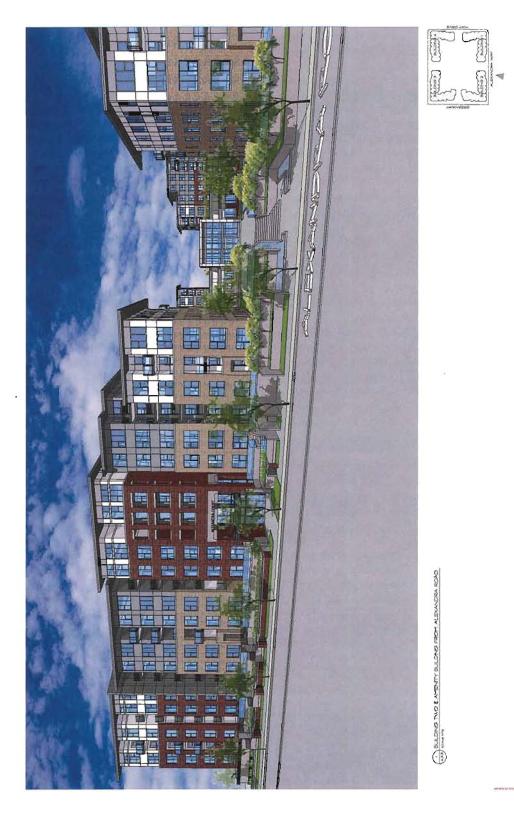
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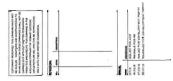


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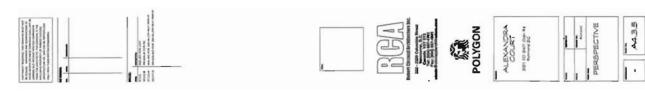




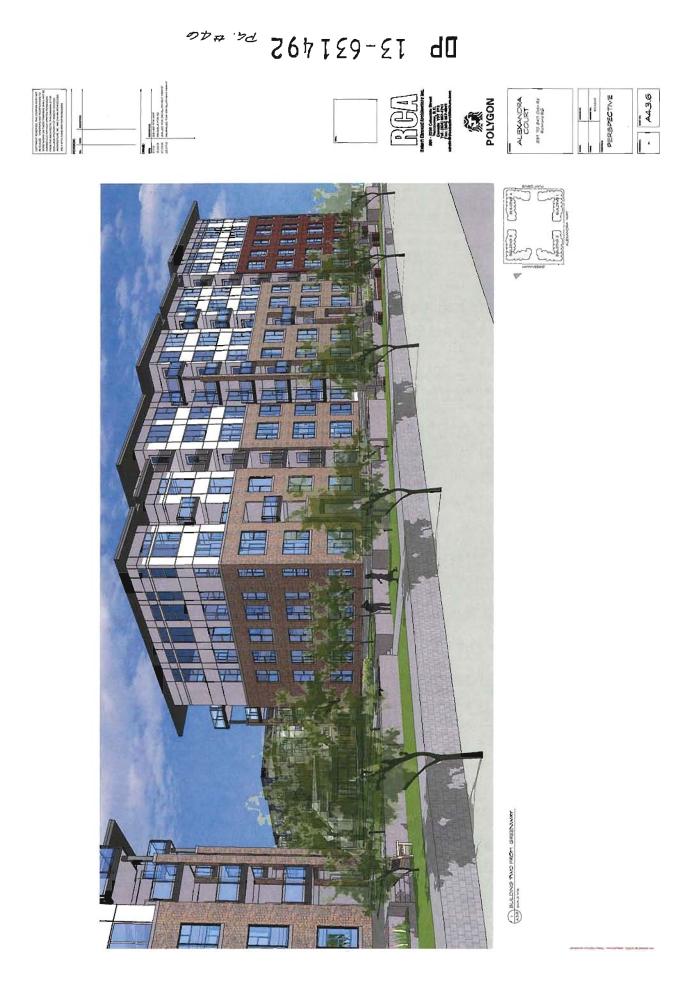
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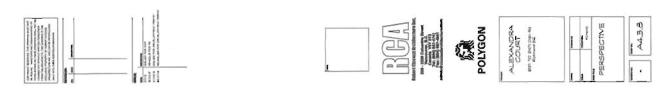


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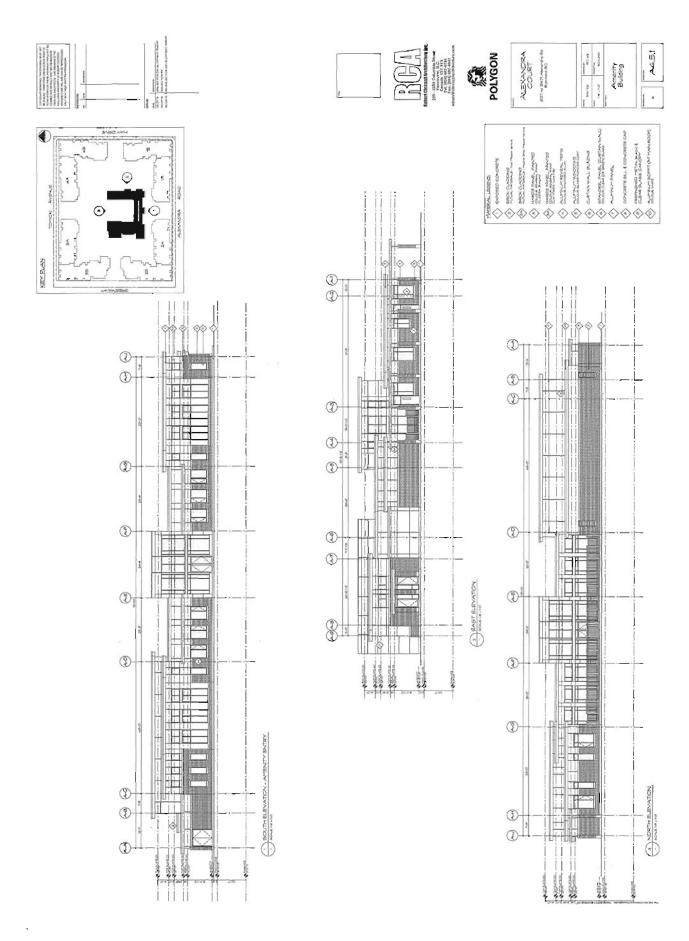


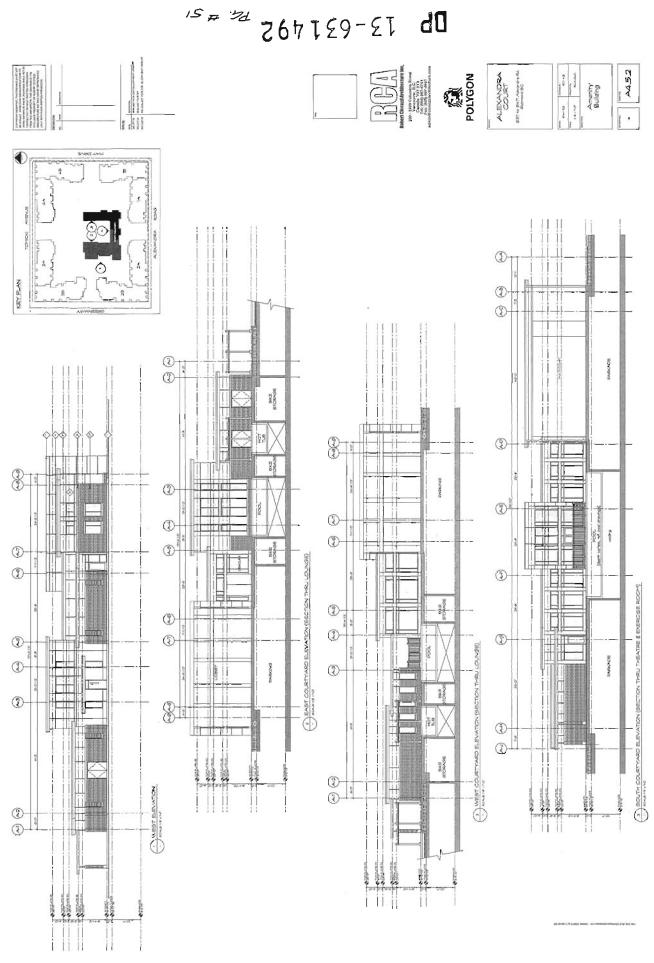


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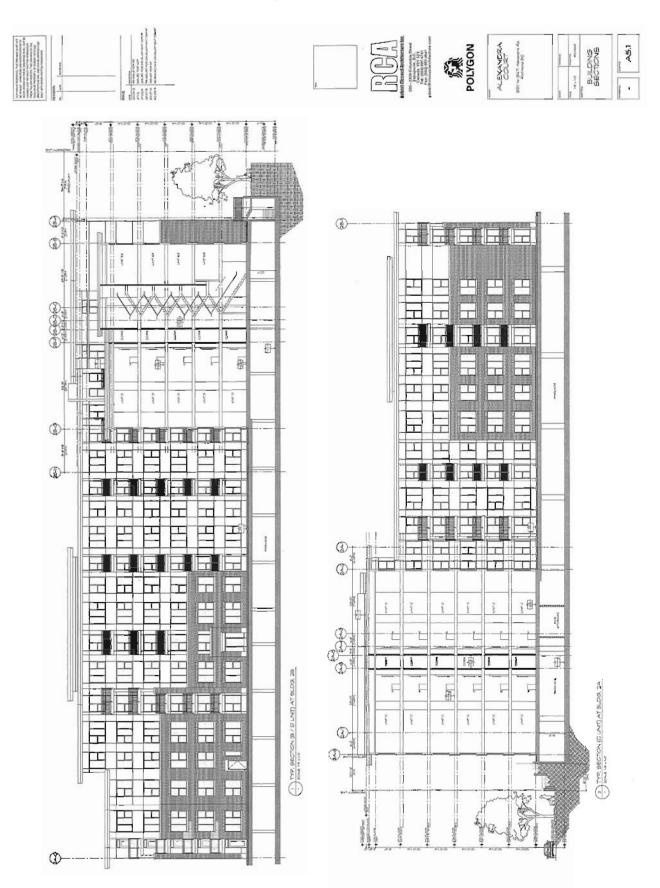


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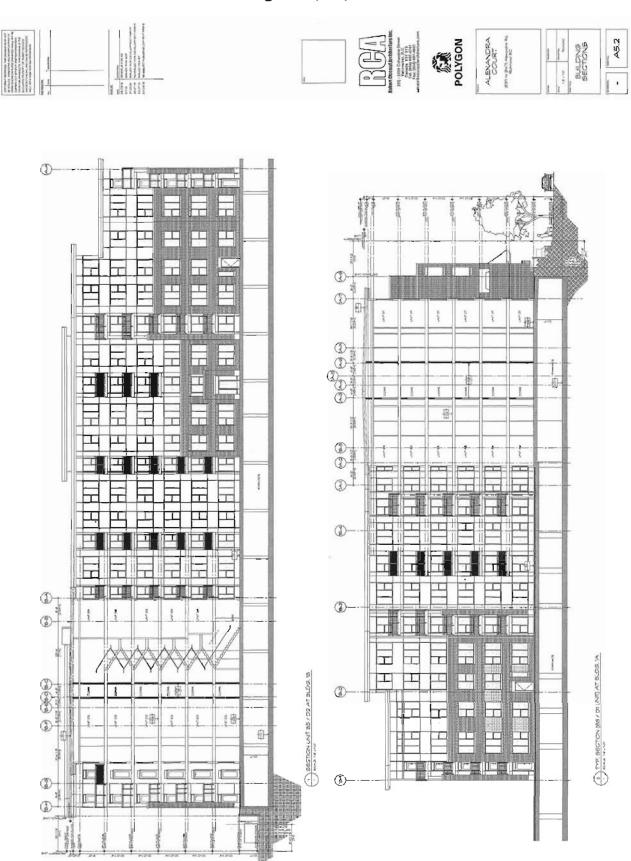




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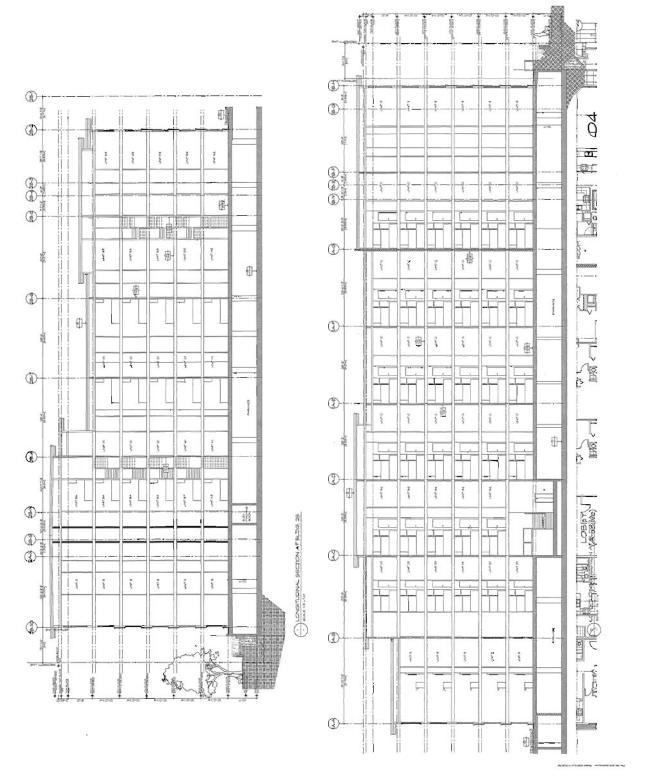
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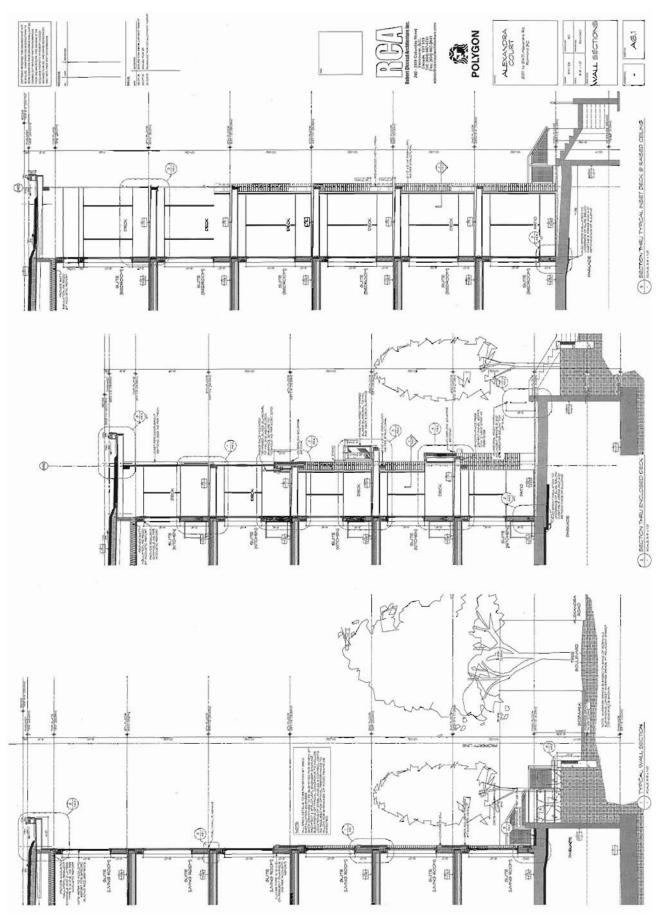
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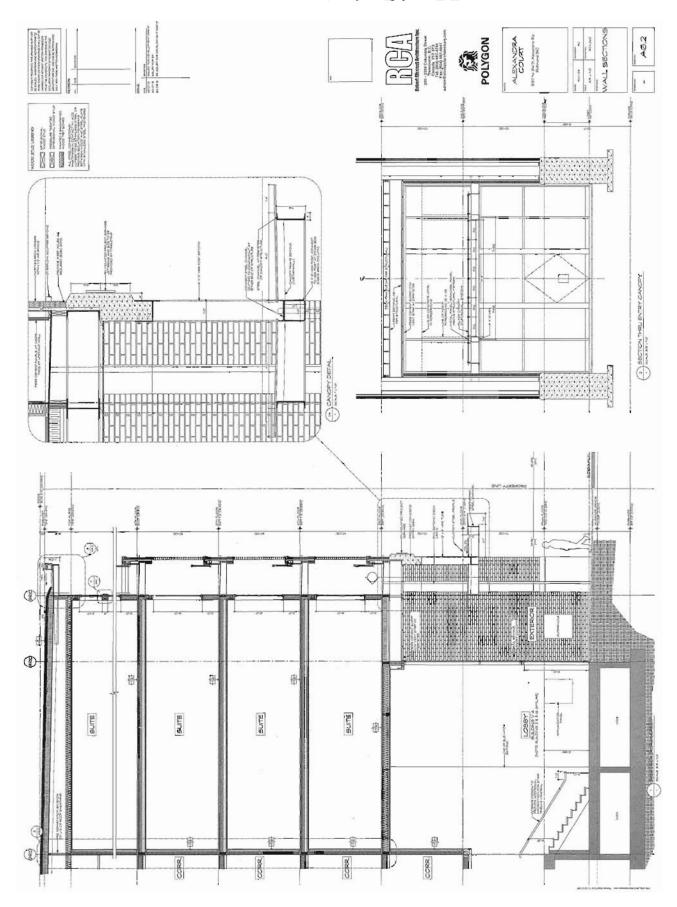


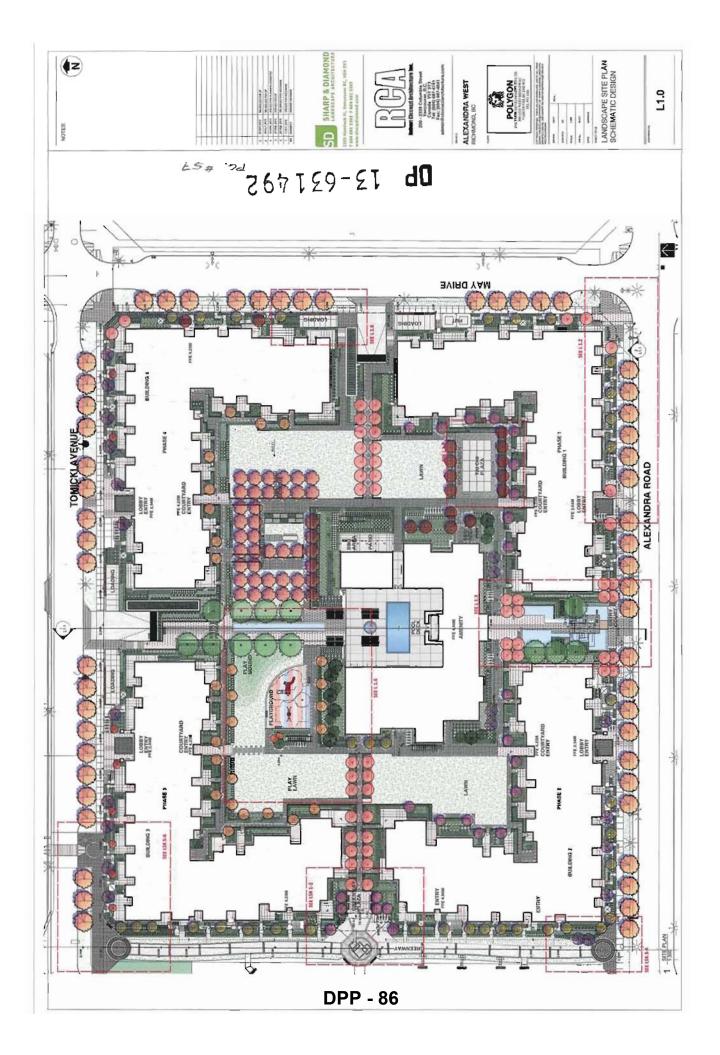


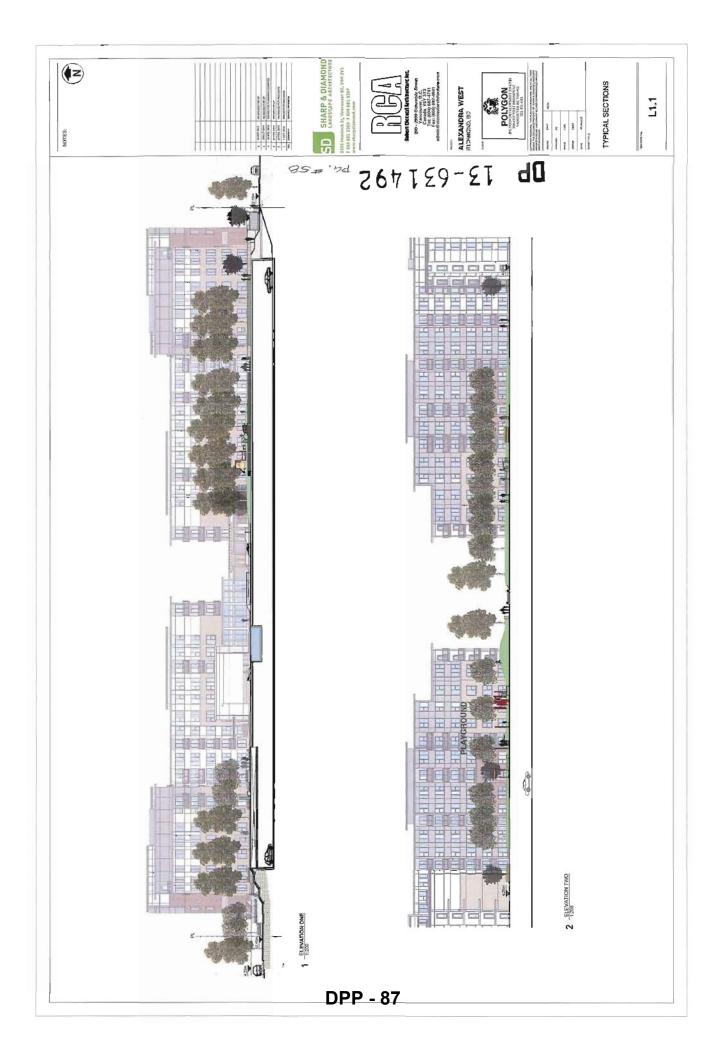
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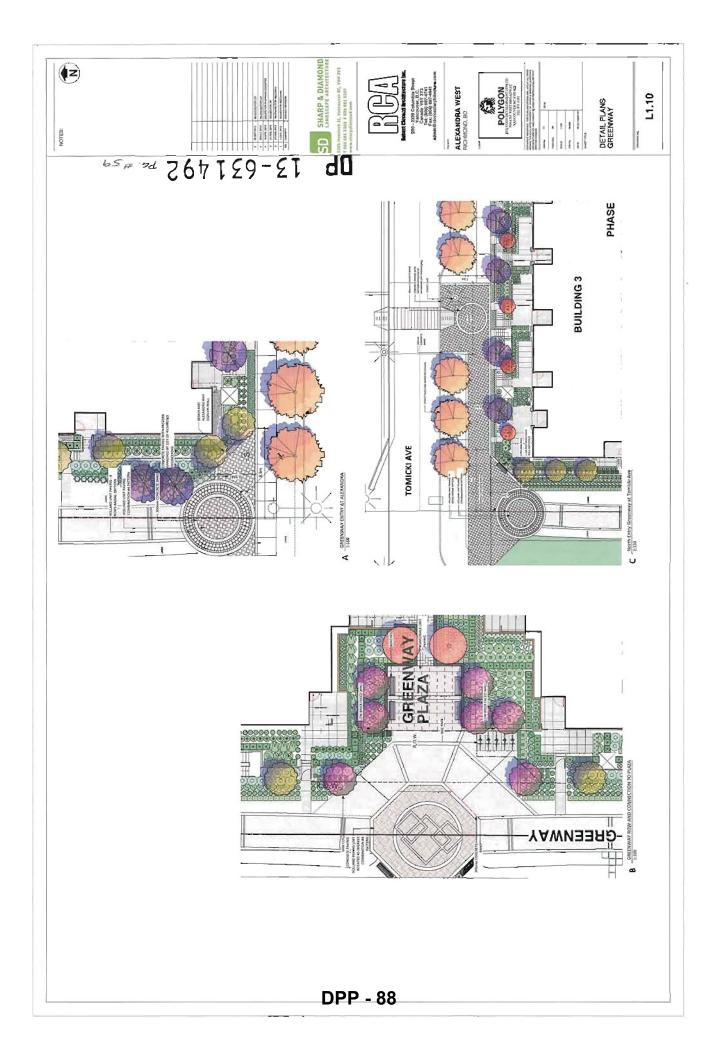


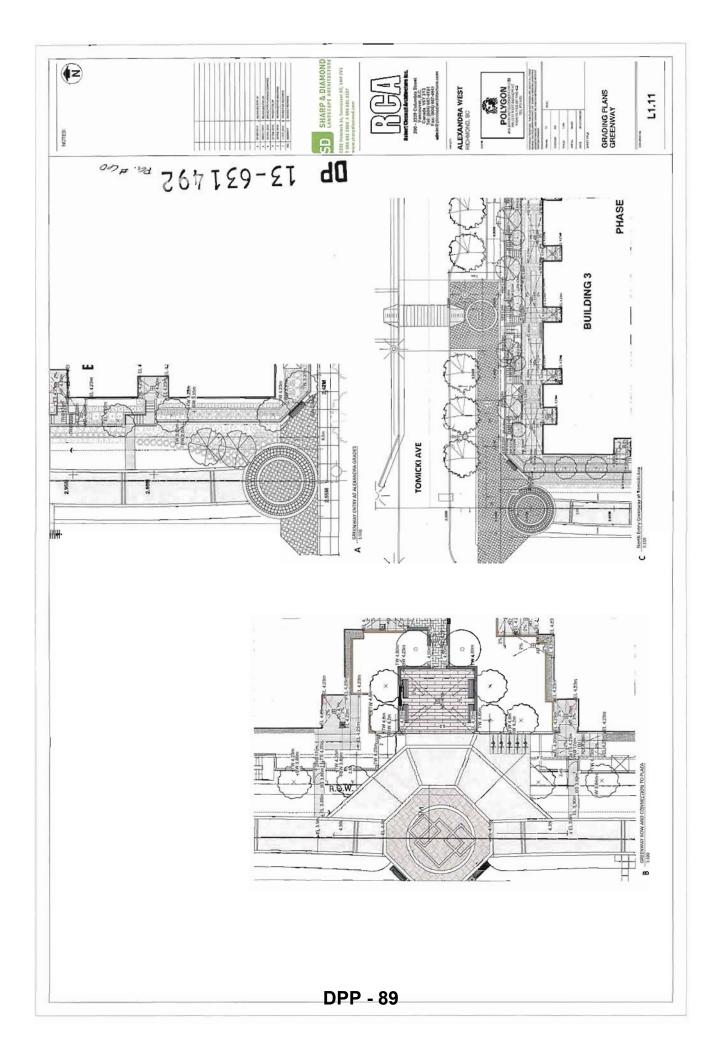
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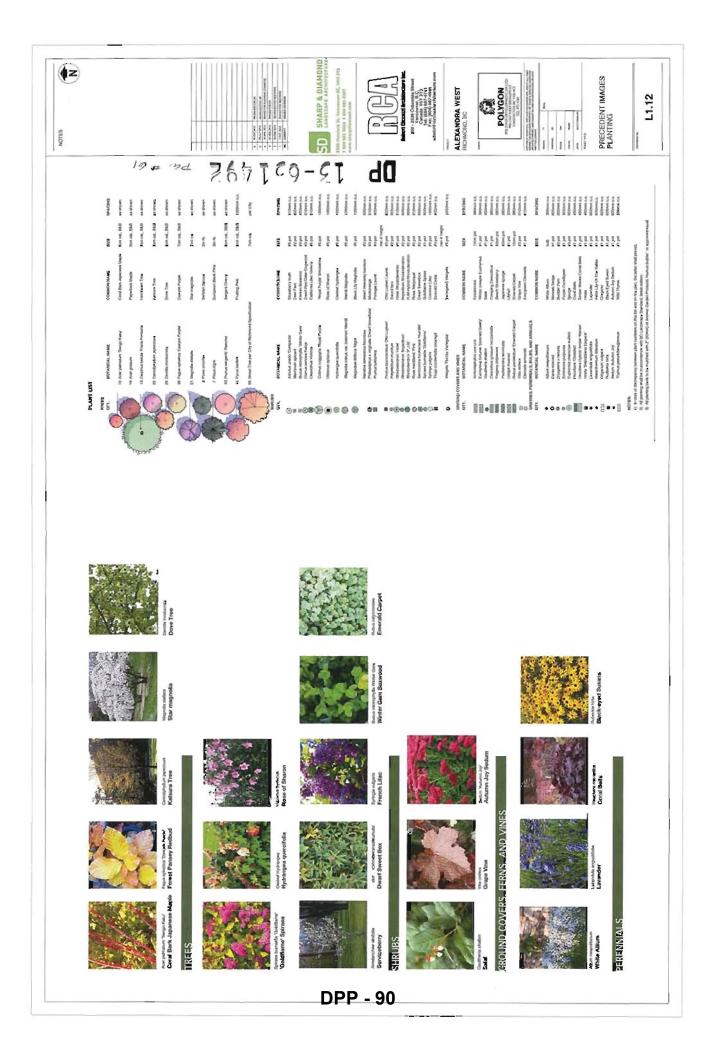


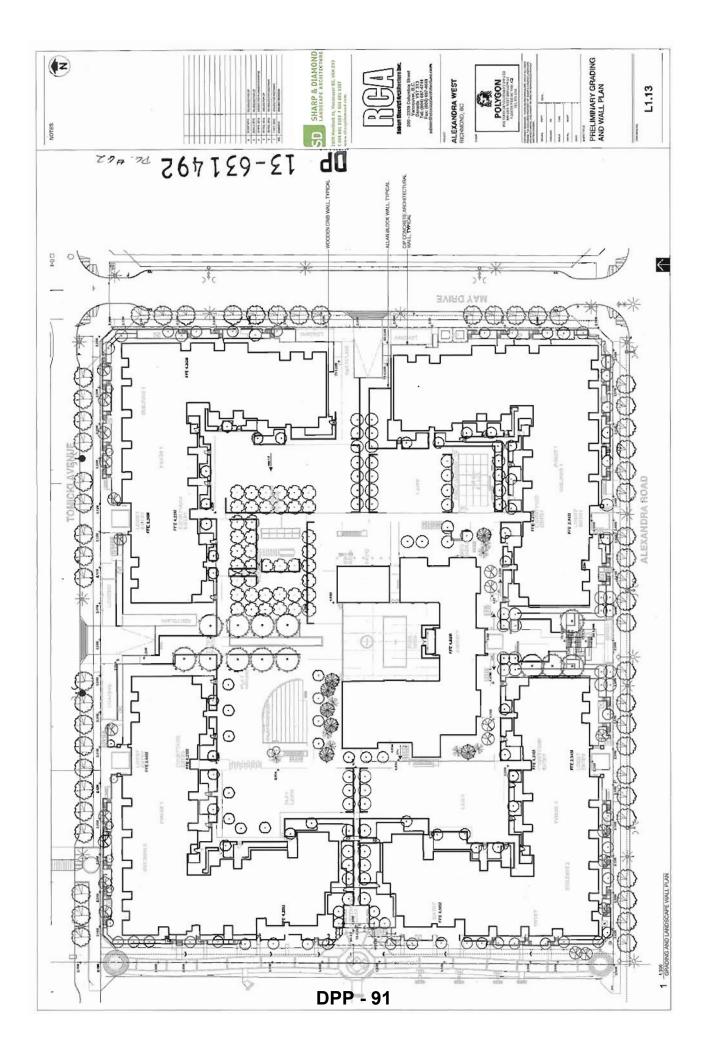


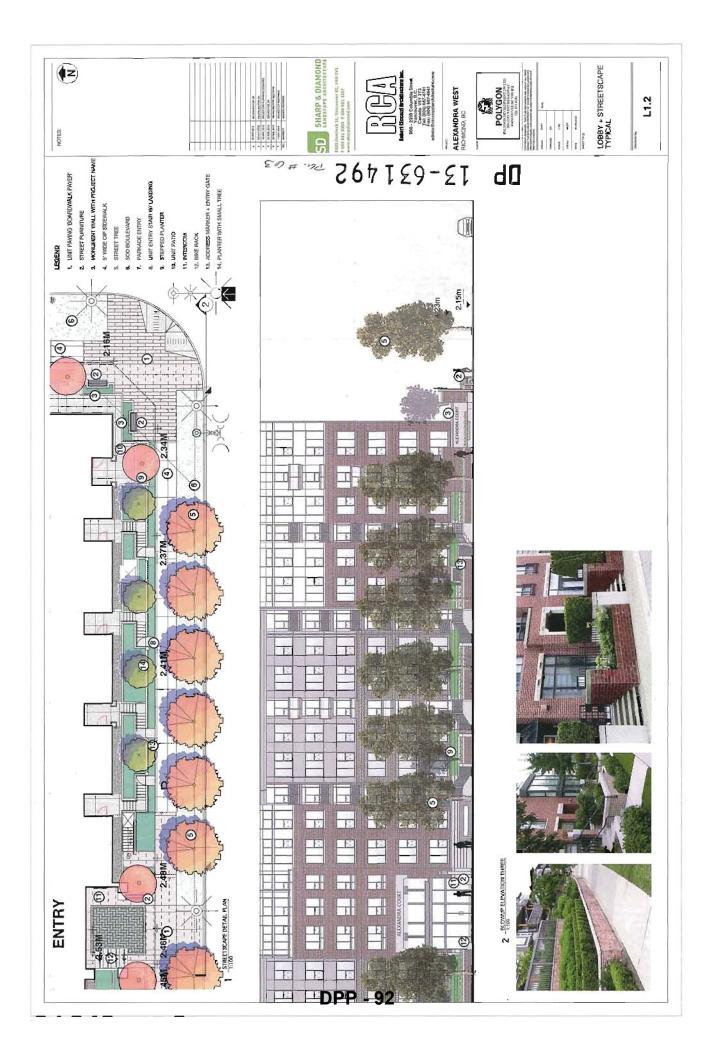




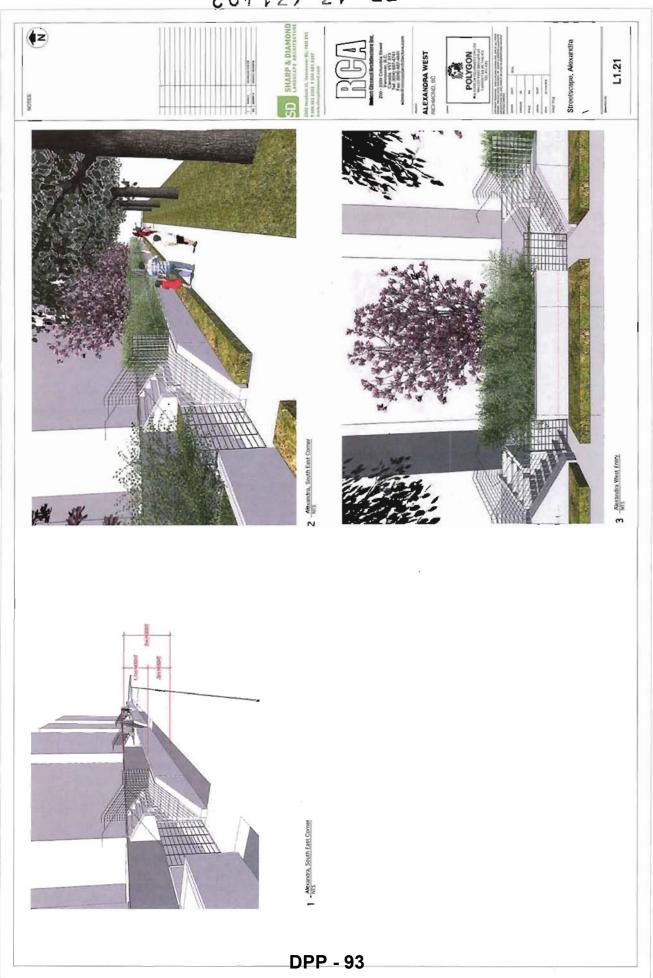


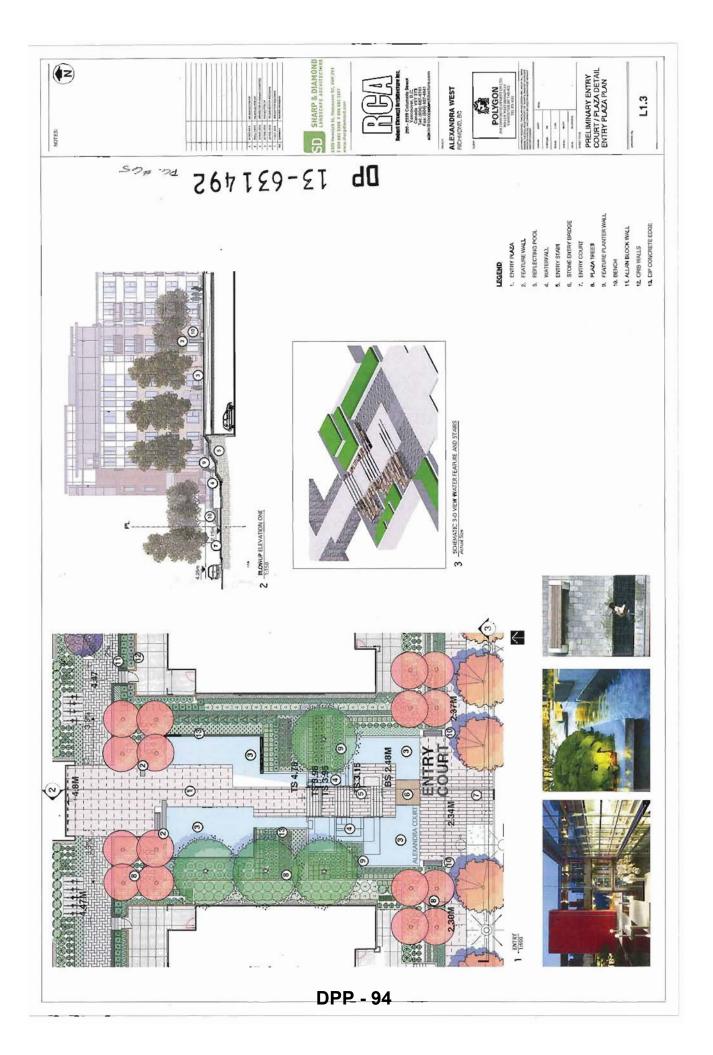


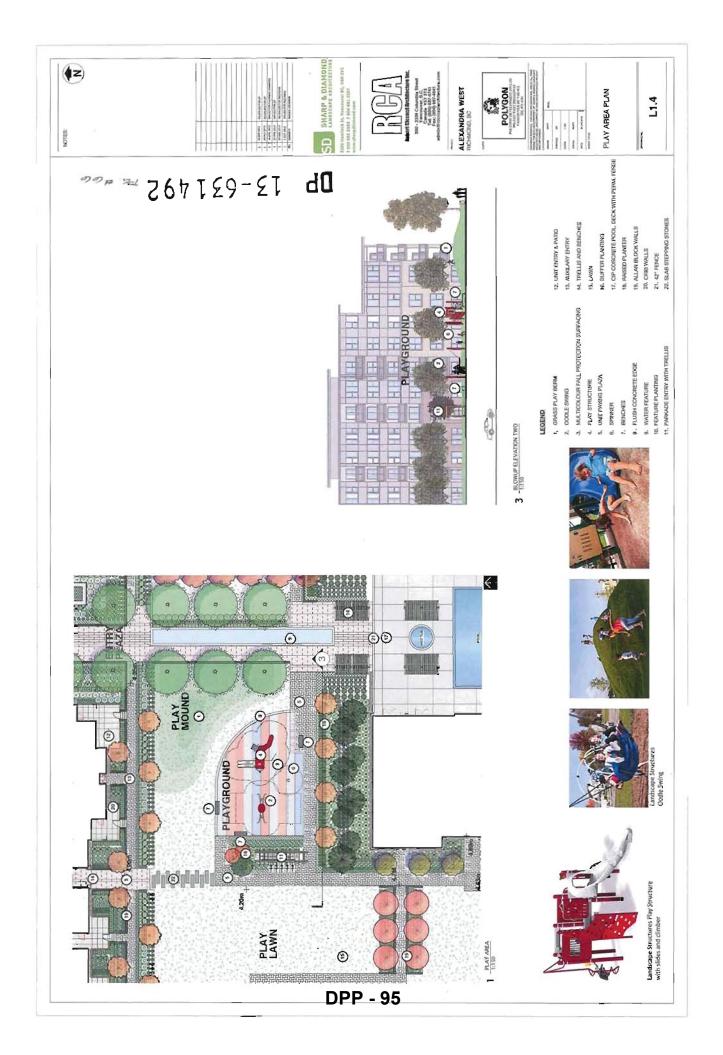


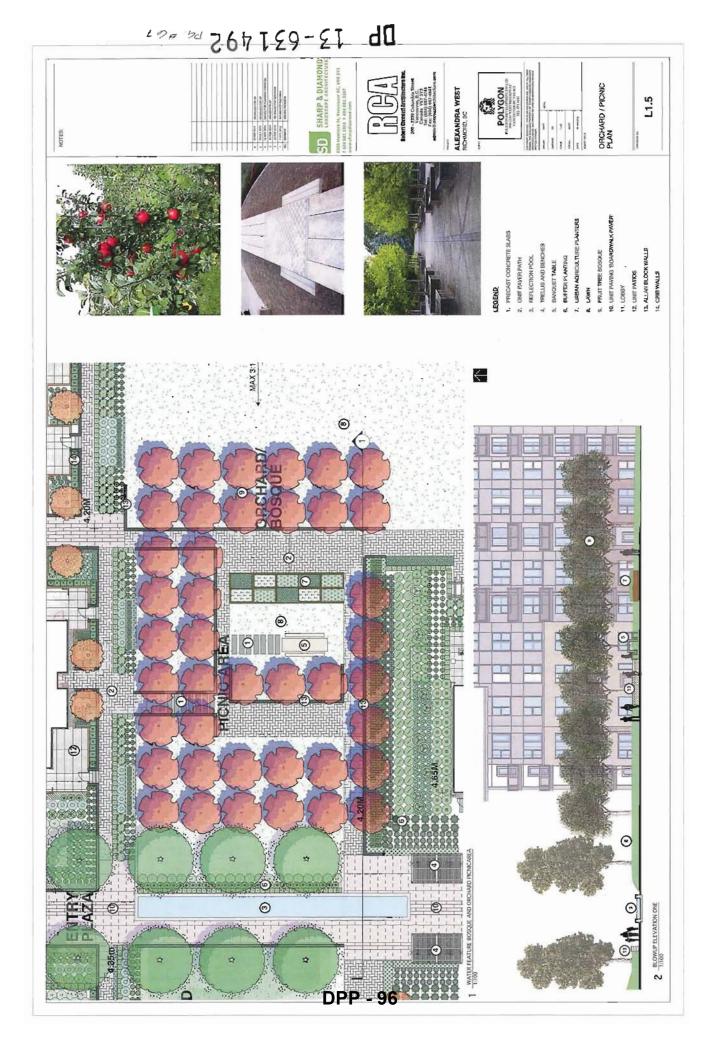


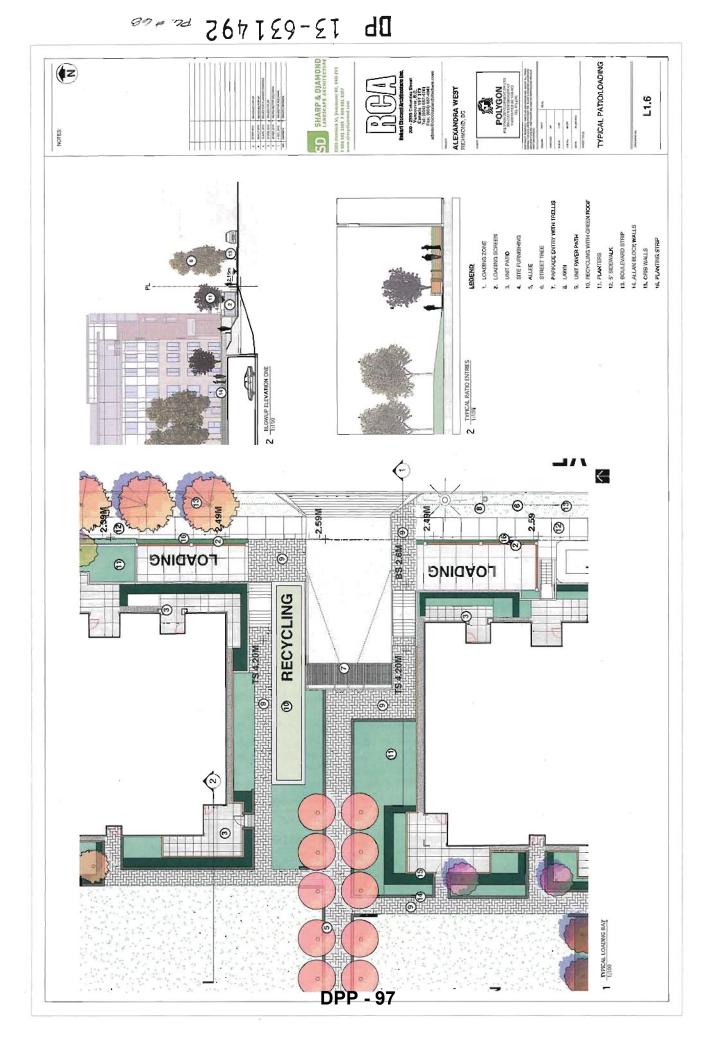
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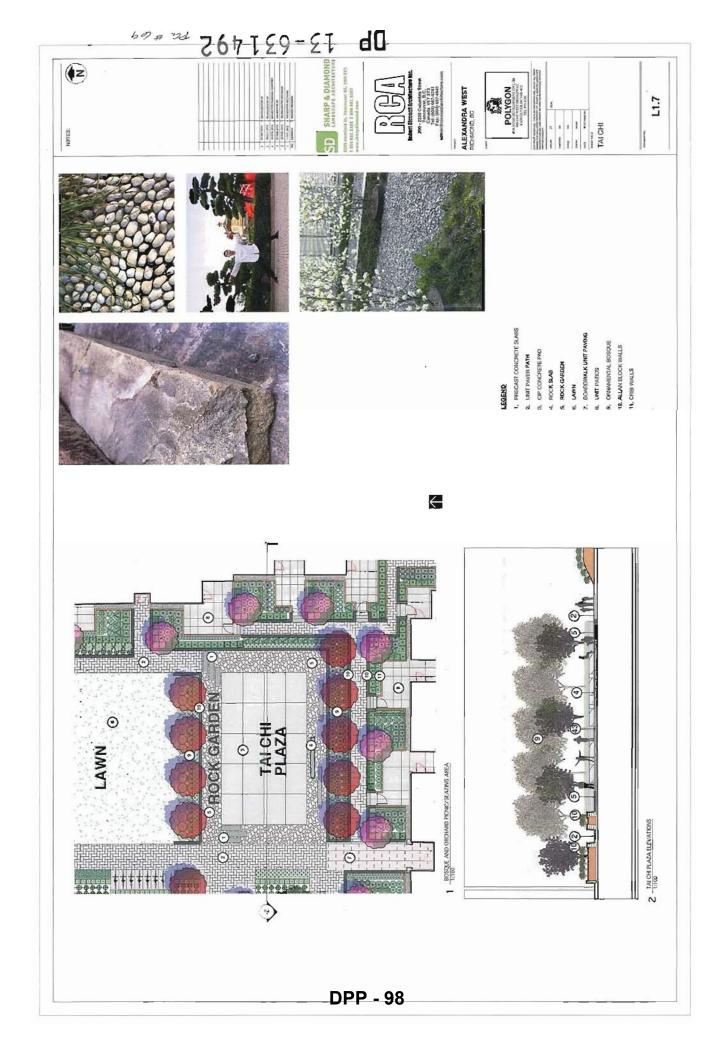


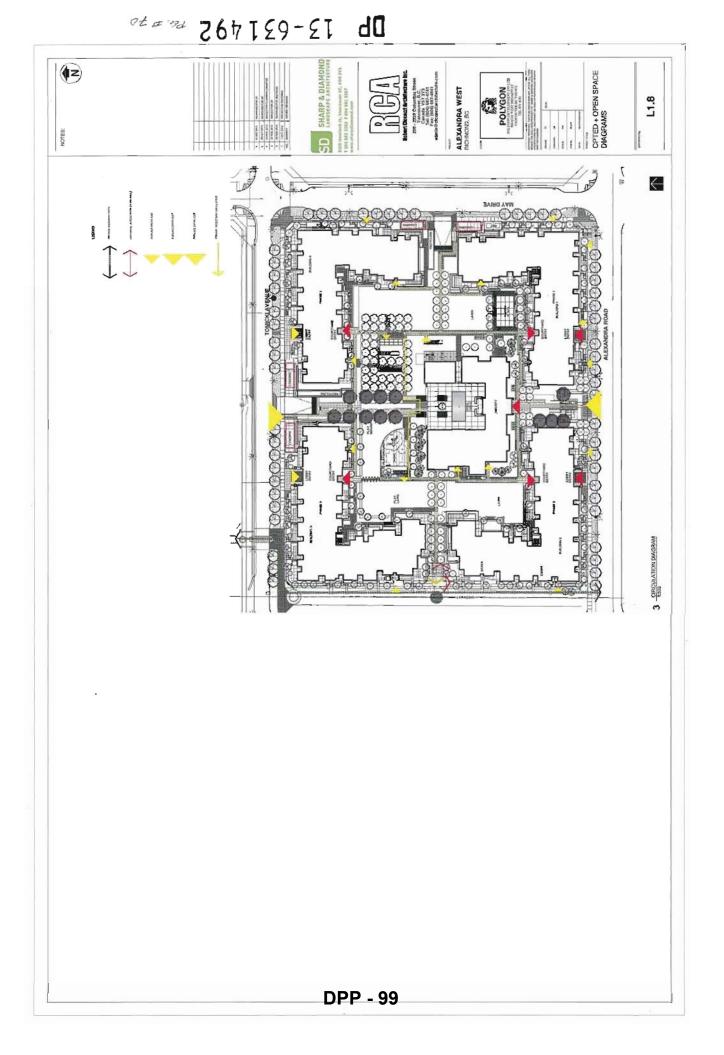


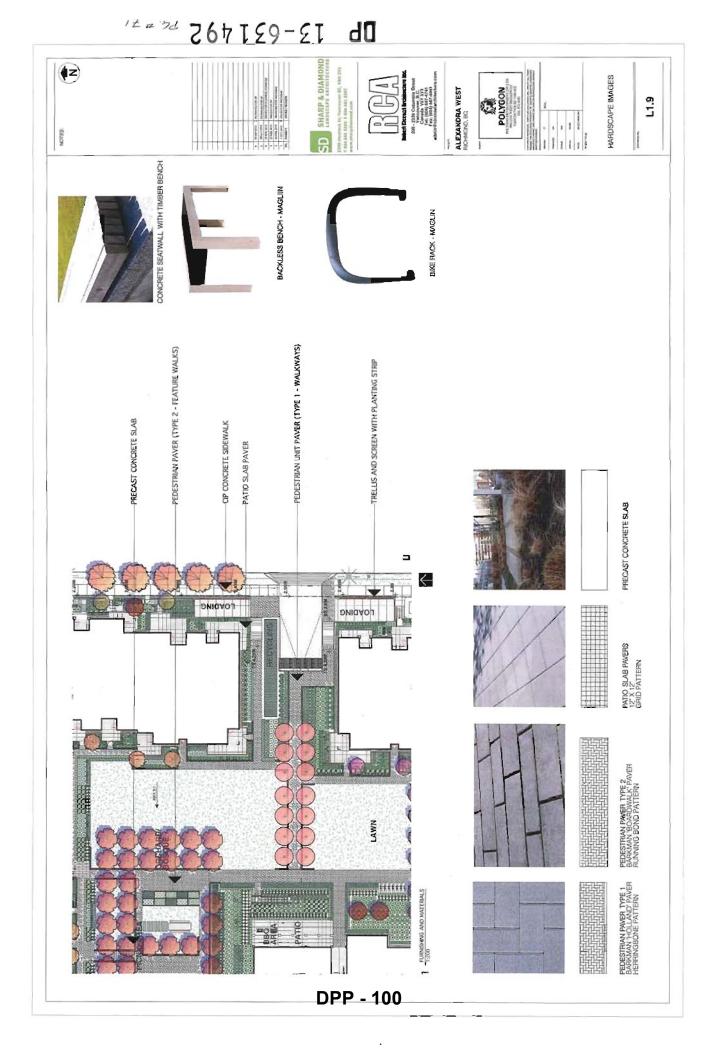


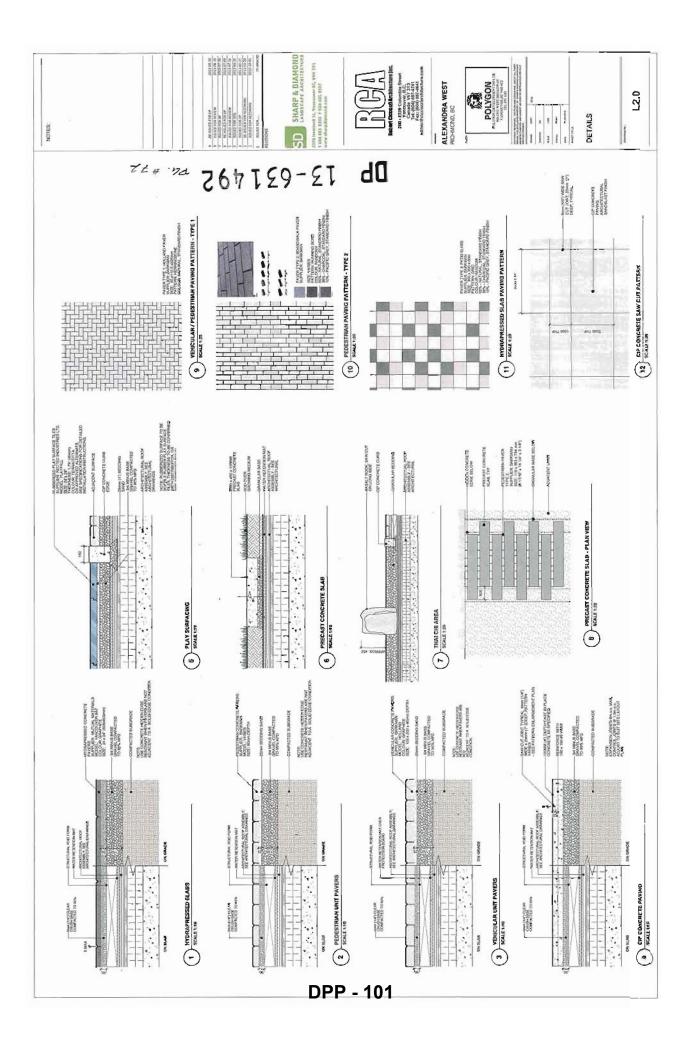


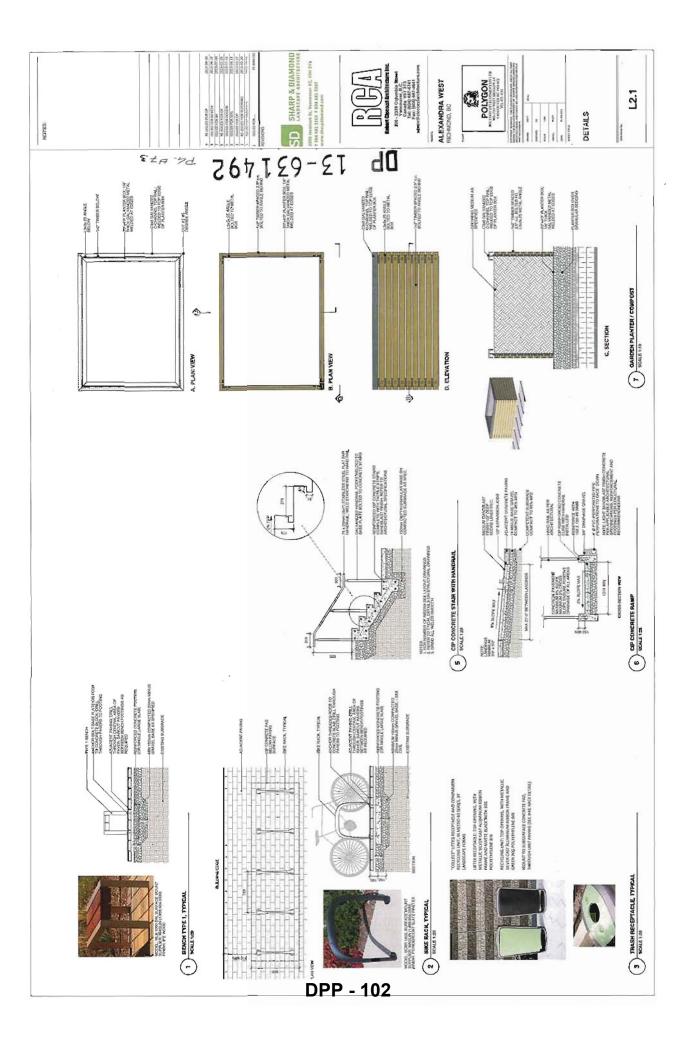


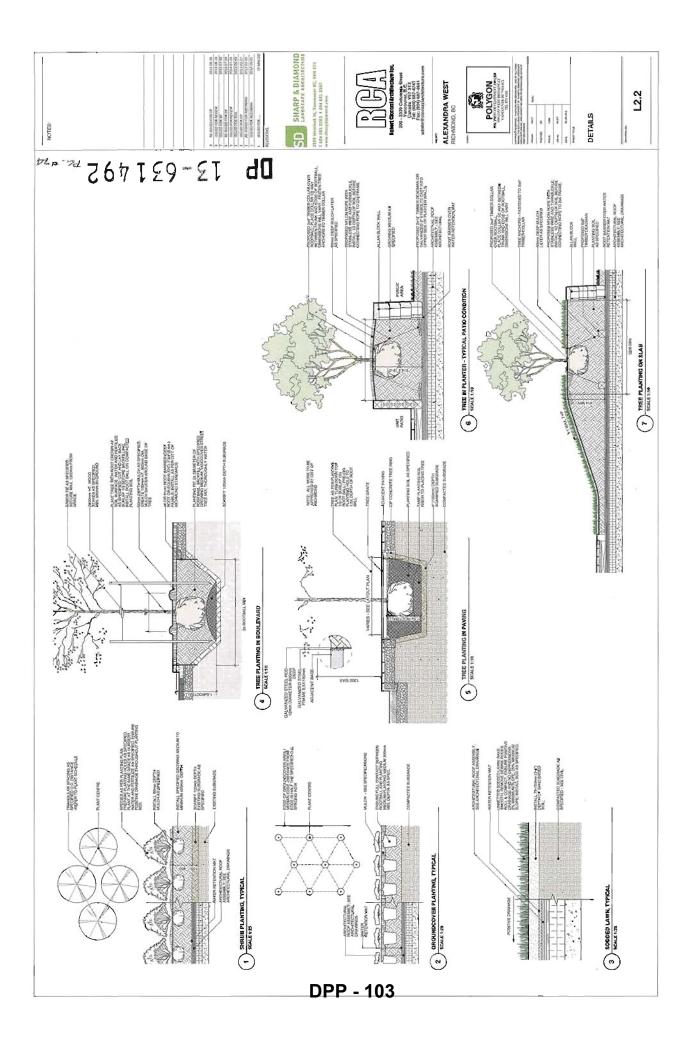


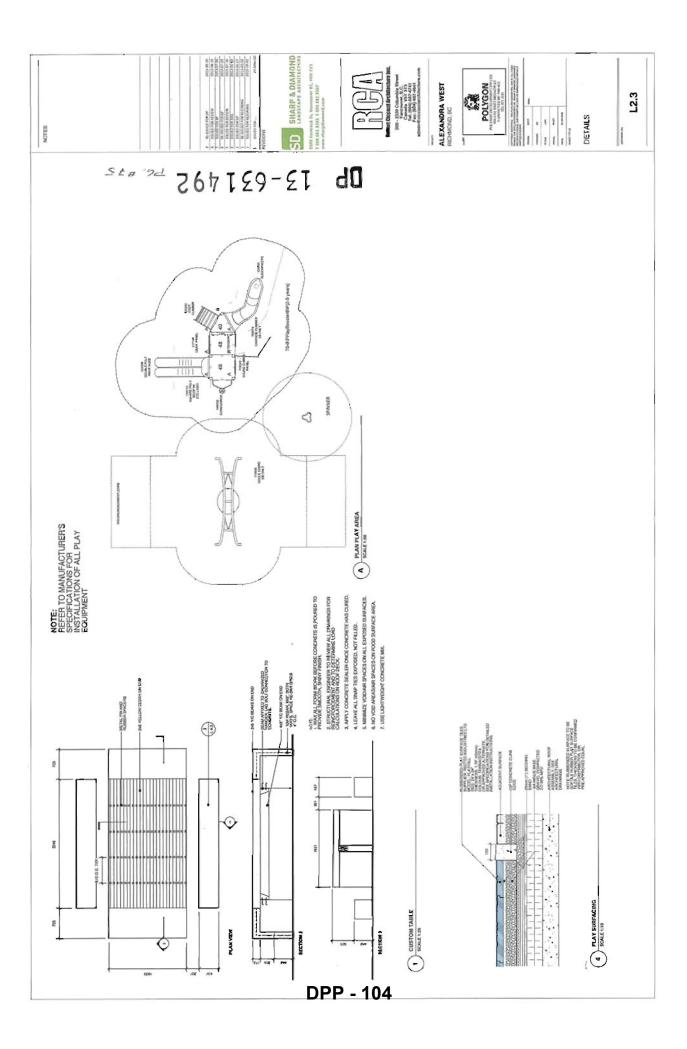




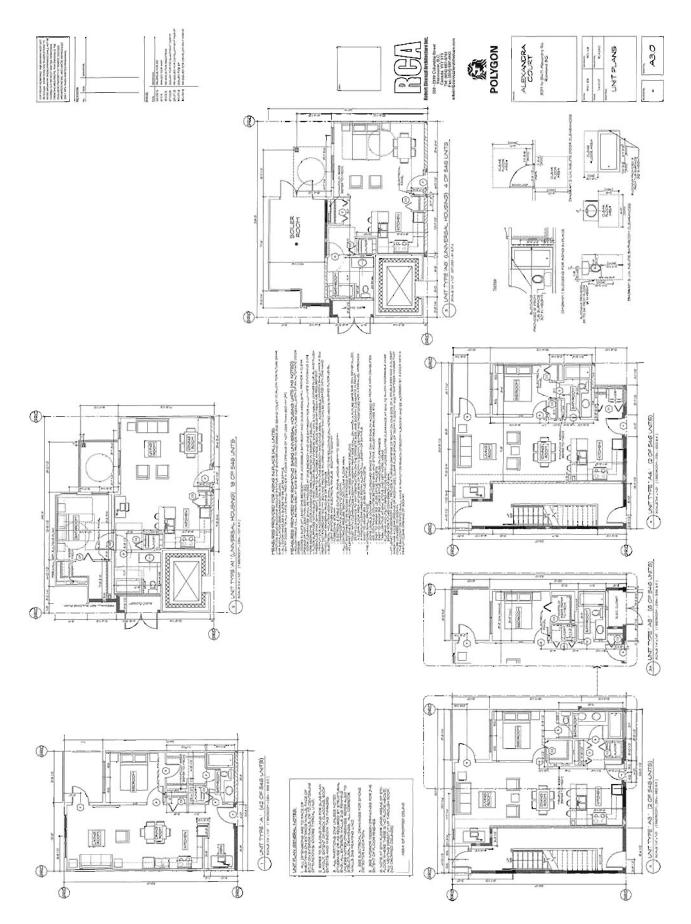






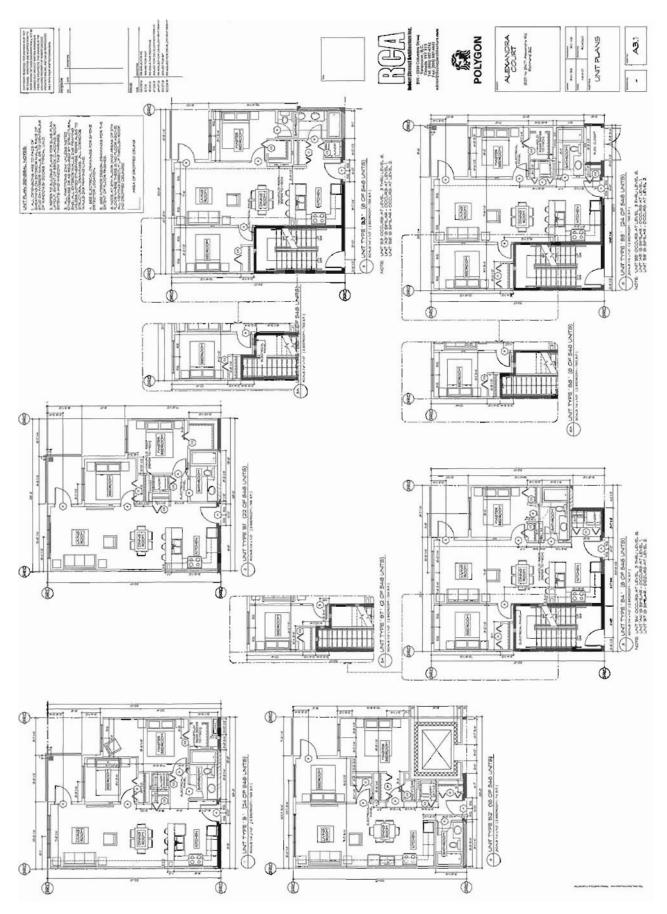


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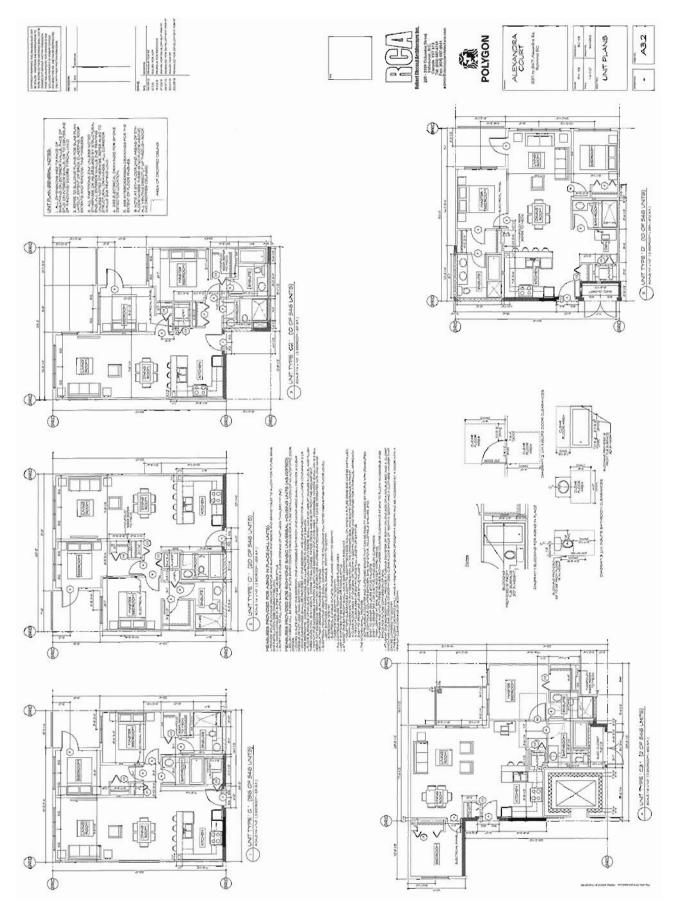


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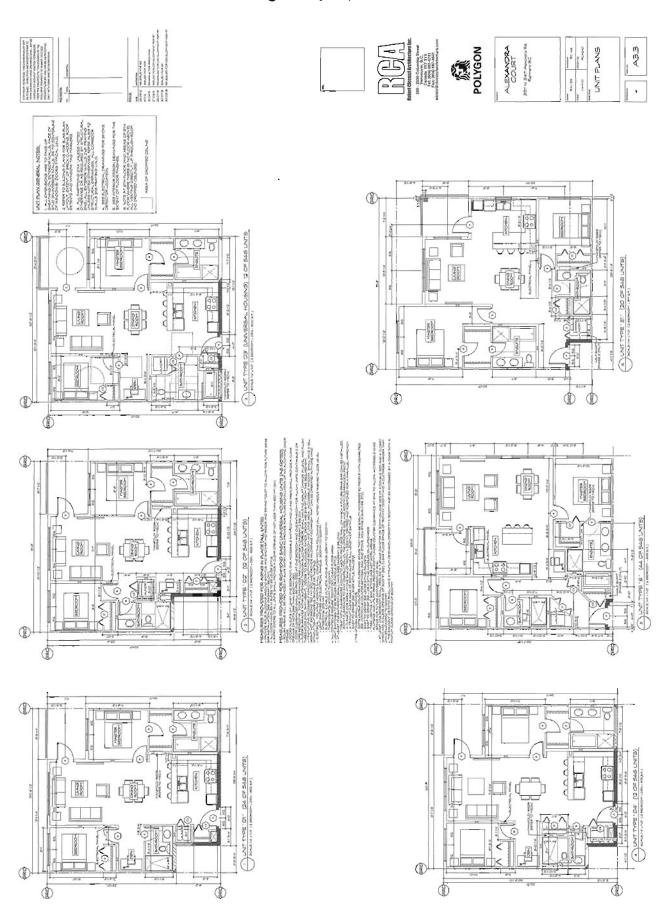
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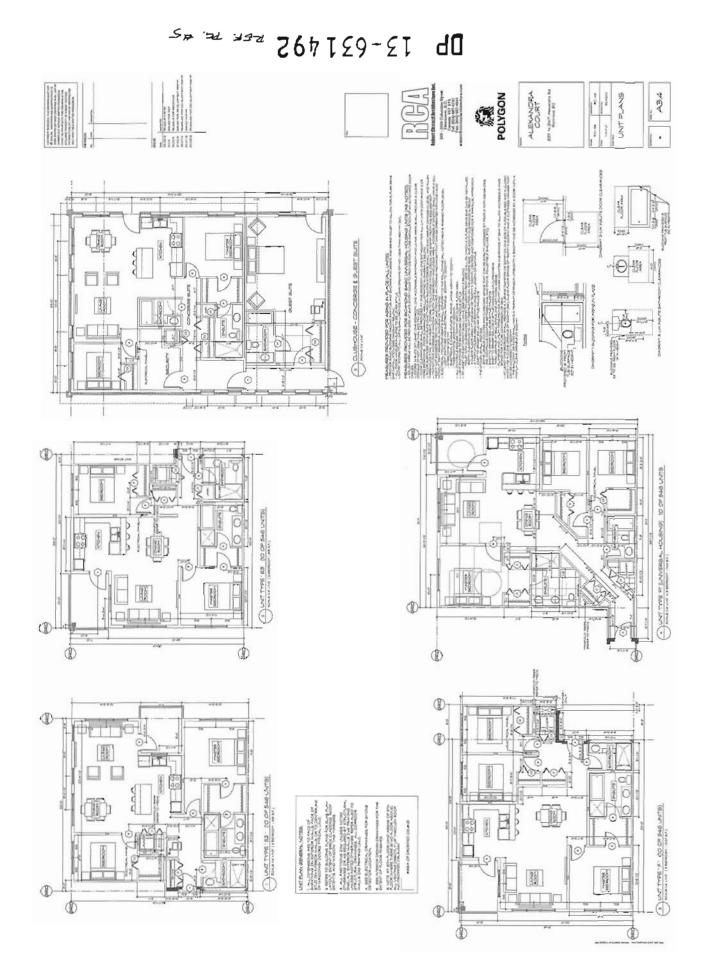


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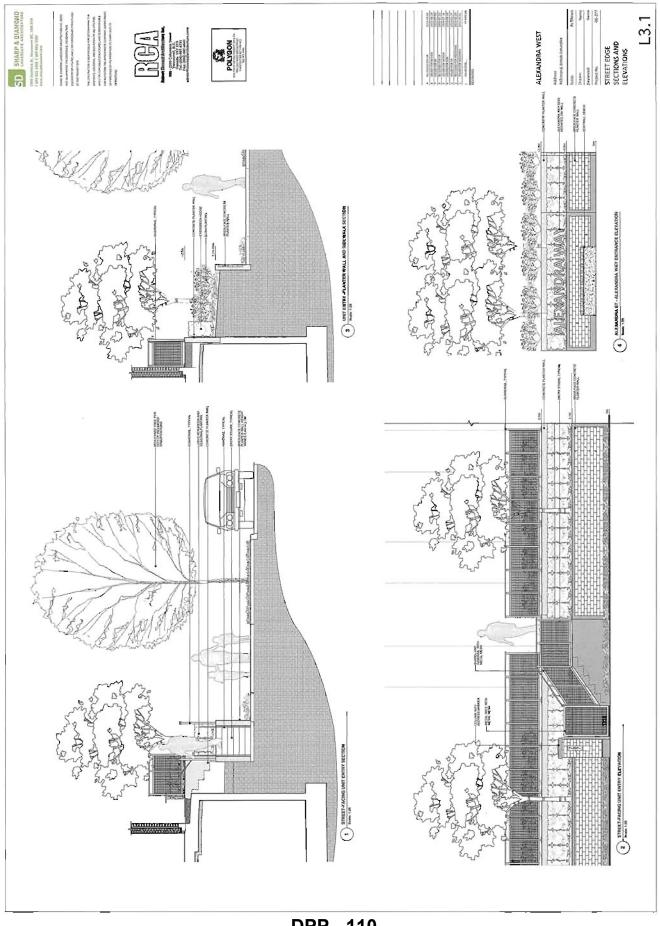


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# **Report to Development Permit Panel**

Planning and Development Department

То:	Development Permit Panel	Date:	September 18, 2013
From:	Wayne Craig Director of Development	File:	DP 13-634493
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# Re: Application by Richmond Inn Investments Ltd. for a Development Permit at 7551 Westminster Highway

#### Staff Recommendations

That a Development Permit be issued which would:

- 1. Permit the construction of a 1,651 m<sup>2</sup> (17,768 ft<sup>2</sup>) building addition at the south-west corner of the existing hotel for a conference centre and moving the existing liquor store within the building at 7551 Westminster Highway on a site zoned Downtown Commercial (CDT1); and
- 2. Vary the provisions of Richmond Zoning Bylaw 8500 to:
  - a) Reduce required off-street parking from 439 to 412 parking spaces.

Wayne Craig Director of Development

SB:blg Att.

#### Staff Report

#### Origin

Richmond Inn Investments Ltd. has applied to the City of Richmond for permission to develop a  $1,651 \text{ m}^2$  (17,768 ft<sup>2</sup>) addition at the south-west corner of the Sheraton Hotel building for a conference hall with ancillary spaces and to relocate the existing liquor store to a new location within the building at 7551 Westminster Highway on a site zoned Downtown Commercial (CDT1).

There is no rezoning application associated with the subject Development Permit application. The site currently contains an older hotel complex; originally built in approximately 1972, with the existing three (3) towers added in three (3) phases between 1977 and 1986. The complex includes a hotel, restaurant, lounge, liquor store, retail stores, meeting facilities and surface parking areas on both Elmbridge Way and Westminster Highway. This older hotel property was not developed through a Development Permit process, however a number of Development Variance Permits and Development Permits have been issued over the years for signage and renovation work.

There are two (2) approved Development Variance Permits (DVP 94-000206 and DVP 98-143147) noted on title, for on-site signage. A Development Permit (DP 08-438237) was issued in 2008 for renovations to the eastern portion of the ground floor façade fronting onto Westminster Highway, including pedestrian circulation routes to Westminster Highway and landscaping in the surface parking lots fronting onto Westminster Highway and Elmbridge Way. A Development Permit (DP 08-448057) was issued in 2009 for minor renovations to the west tower ground floor façades fronting onto Westminster Highway.

#### **Development Information**

Please refer to the attached Development Application Data Sheet (Attachment 1) for a comparison of the proposed development data with the relevant bylaw requirements.

#### Background

The subject site is located in the City Centre planning area, in the Lansdowne Village area. Development surrounding the subject site is as follows:

- To the north, the hotel complex extends from Westminster Highway northward to Elmbridge Way, zoned Downtown Commercial (CDT1).
- To the east, are the Vancouver Airport Marriot Hotel and Hilton Vancouver Airport Hotel, which share parking areas with the subject hotel and are also zoned Downtown Commercial (CDT1).
- To the south, across Westminster Highway, are two (2) older existing non-conforming single-family homes, zoned Auto-Oriented Commercial (CA), and smaller properties with one-storey and two-storey commercial buildings, zoned Auto-Oriented Commercial (CA), Retail Commercial (ZC4) – Brighouse Village (City Centre), Personal Services Commercial (ZC5) – Brighouse Village (City Centre).

• To the west, is a newer three-tower 14-storey residential development with 286 units fronting onto Westminster Highway and Alderbridge Way, zoned Downtown Commercial (CDT1), and a single-tower 15-storey residential development with 138 units fronting onto Elmbridge Way, also zoned Downtown Commercial (CDT1).

#### Staff Comments

The proposed design scheme attached to this report has satisfactorily addressed the significant urban design issues and other staff comments identified as part of the review of the subject Development Permit application. In addition, it complies with the intent of the applicable sections of the Official Community Plan (OCP) and is generally in compliance with the Richmond Zoning Bylaw except for the zoning variance noted below.

#### Zoning Compliance/Variances (staff comments in bold)

The applicant requests to vary the provisions of Richmond Zoning Bylaw 8500 to:

1) Reduce required off-street parking from 439 to 412 parking spaces.

(Staff supports the proposed variance as a detailed Parking Impact Assessment prepared by Bunt & Associates Transportation Planners and Engineers dated April 30, 2013 has been submitted, which demonstrates that the proposed parking facilities which are shared between the three (3) neighbouring hotels, with a total of 702 parking spaces, will exceed the demand for the complementary uses of hotel and conference facilities for all three (3) hotels, including the proposed conference space expansion on the subject property. The proposal includes Transportation Demand Management measures to enhance pedestrian and bicycle facilities and to accommodate electric vehicles.)

#### **Advisory Design Panel Comments**

The proposed addition was not presented to the Advisory Design Panel, as the proposal is an infill addition to an existing hotel complex with an established architectural form, character, massing and site plan.

#### Analysis

#### Urban Design and Site Planning

• The applicant is proposing a single-storey 1,651 m<sup>2</sup> (17,768 ft<sup>2</sup>) addition to be constructed on an existing open surface parking area between two (2) mid-rise wings at the south-west corner of the existing hotel building. The addition will accommodate a new 929 m<sup>2</sup> (10,000 ft<sup>2</sup>) conference hall with ancillary spaces. The addition fronts onto Westminster Highway and brings a portion of the hotel's facade closer to the road, reinforcing a more urban character of the City Centre public realm. The existing liquor store fronting onto the surface parking area along Westminster Highway is proposed to be relocated within the building to a new central location, still facing Westminster Highway.

- The proposed addition would be located on an existing parking area, and as a result of the development, the surrounding parking areas have been reconfigured to provide new pedestrian accesses from proposed building entries to Westminster Highway, maintain existing driveway locations and vehicle circulation around the perimeter of the site, and to maximize parking spaces.
- The proposal includes sidewalk widening to provide a new 2 m wide sidewalk along the Westminster Highway frontage of the subject site.

#### Architectural Form and Character

- The building addition is a simple and clean contemporary designed one-storey volume appropriately inserted into the existing geometry of the hotel site and its built environment. The Westminster Highway facade would be improved by pulling the building closer to the sidewalk, incorporating a glazed curtain wall, and introducing red Cedar in the new substantial overhang soffits. The glazing and two (2) new pedestrian entries will provide animation to the site frontage along Westminster Highway, into what is currently a surface parking area.
- The proposed building materials include stucco painted and scored to match the existing materials used on the hotel, clear anodized aluminum flashing, clear stained Cedar soffits, and black anodized aluminum frame low "e" double pane glazing and skylights. These materials complement the existing hotel and are generally consistent with the Official Community Plan (OCP) Guidelines.

In Development Area	Existing	Proposed	Compensation
On-site bylaw sized trees	3	2 relocated on-site 1 removed	19 new trees
On-site under-sized trees	27	1 retained 9 relocated on-site 17 removed	None required
City street trees	5	Protect	Not applicable

#### Tree Management

- The applicant has submitted an Arborist Report and associated tree management plan, which have been reviewed and are supported by City Tree Preservation staff.
- Two bylaw sized existing trees and nine under-sized existing trees will be retained and relocated into raised planting islands in the east parking lot, including two (2) Japanese Maple trees (tag# 35 and 38), two (2) under-sized Dogwood trees (tag# 36 & 37), six (6) under-sized Beech trees (tag#29-34) and an undersized Japanese Maple tree.
- One (1) bylaw-sized existing Red Maple tree is proposed to be removed. The arborist has reviewed the potential to relocate this tree and has determined that it is too large to be relocated on-site and conflicts with the proposed addition.
- 17 under-sized Sweet Gum and Serbian Spruce trees (including tag# 20-28) located adjacent to the Westminster City sidewalk are proposed to be removed. These are both large growing species that have now grown large enough to conflict with the canopy of the City street trees.

- 19 new trees are proposed to be planted along the Westminster Highway streetscape and marking the new pedestrian accesses to the site. Smaller growing Japanese Snowbell trees are proposed along the Westminster Highway streetscape to safely complement the street tree canopy into the future.
- The nine (9) existing City street trees along Westminster Highway are required to be protected during construction.
- The applicant has agreed to enter into a Contract with a Certified Arborist for the protection of neighbouring trees, and the protection of existing trees to be retained and relocated. This is a requirement of the Development Permit.
- Installation of appropriate tree protection fencing is required prior to any construction activities taking place on-site.

#### Landscape Design and Open Space Design

- The landscape design includes the planting of 6 new Maple trees along the Westminster Highway frontage to mark three (3) pedestrian entries to the site and 13 Japanese Snowbell trees to replace existing under-sized trees that are experiencing canopy crowding.
- The landscape plan also includes relocating existing trees from the area that will be occupied by the building addition into raised planting islands in the cast parking lot.
- Three (3) pedestrian accesses will be provided from Westminster Highway to the hotel property and will be: marked with new Maple tree planting and treated with concrete sidewalks, stamped asphalt crosswalks, and landscaping beds. Two (2) new accesses would be aligned with pedestrian entries to the proposed conference centre addition, and the one (1) existing access is aligned with the proposed liquor store location and main lobby entry.

#### Sustainability Features

- Passive solar heating in the south facing window wall. In the winter, solar heated air is distributed throughout the space. In the summer, the large overhang will provide shade at the south facade, and automatically-controlled opening windows will provide cooling ventilation.
- Concrete topped insulated roof panels with a mix of medium grey and lighter grey solar reflective finishing. The product includes insulation and a light colour finish, minimizing the "heat island effect" (absorbing and radiating solar heat gain), and providing the associated benefits of reduced energy use for heating and cooling, and longer lifespan for the roofing membrane associated with maintaining a stable roof temperature. The product is manufactured in British Columbia, reducing the energy associated with product transport.
- Natural day lighting is provided in the south lobby through the window wall, and in the north and east lobby areas with skylights.
- "Power smart" light fixtures and the extensive use of CFL and LED lighting.
- Low flow plumbing fixtures.
- Low emissions paint and floor coverings for improved air quality. The conference room's carpeting will have the Environmental Product Declaration, Sustainable Carpet Assessment Standard and CRI Green Label Plus.
- Emphasis will be placed on specifying BC and Canadian products. Locally produced Cedar finish is proposed for the large soffit overhangs.
- Structural soil systems will be incorporated to support tree planting at the new pedestrian accesses.

### Transportation

• A detailed Parking Impact Assessment was prepared for the applicant by Bunt & Associates Transportation Planners and Engineers. The report demonstrates that the existing parking facilities shared between the three (3) neighbouring hotels will exceed the demand for all three (3) hotels and conference facilities, including the proposed conference space expansion. The report was reviewed and is acceptable to Transportation Division staff.

	Existing	Bylaw Requirement	Proposed	Peak Demand
<ul> <li>Shared Parking for:</li> <li>Vancouver Sheraton Airport Hotel</li> <li>Vancouver Airport Marriott Hotel</li> <li>Hilton Vancouver Airport Hotel</li> </ul>	746 spaces	729 spaces	702 spaces (27 space variance)	690 spaces (12 extra)

- The report advises that hotel and conference uses are complementary, with peak use at different times of year, and in the unlikely event that both coincided, the potential peak parking demand of 690 spaces would still be less than the proposed supply of 702 spaces.
- Bicycle use is being encouraged. Bicycle storage is provided inside the building for staff, along with lockers and showers as end of trip facilities. New bicycle racks will be provided at the conference centre entry for patrons.
- The three (3) hotels are located in relatively close proximity to the Canada Line, are serviced by transit buses, and provide shuttle bus service to Vancouver International Airport for hotel guests.
- The applicant has agreed to provide the following Transportation Demand Management measures to enhance pedestrian facilities and to accommodate electric vehicles as a requirement of the Development Permit:
  - Registration of a legal agreement, ensuring the provision of 120V electric outlets in at least five (5) parking spaces.
  - Registration of a public-rights-of-passage (PROP) Statutory Right-of-Way (SRW) along the Westminster Highway property line for a new 2.0 m wide sidewalk (approximately 0.5 m wide SRW with City responsible for maintenance and liability).
- The applicant has agreed to provide further Transportation Demand Management measures by entering into a Servicing Agreement as a requirement of the Building Permit for design and construction to:
  - > Provide a new 2 m wide sidewalk along the site's entire Westminster Highway frontage.
  - Upgrade the existing crosswalk at Elmbridge Way/Cedarbridge Way to a special crosswalk with overhead downward lighting and associated equipment.
  - Upgrade the traffic signal at Alderbridge Way/Westminster Highway to include Accessible Pedestrian Signals (APS) and illuminated street name sign(s).

#### **Existing Easements**

• There are currently three (3) blanket easements registered on title to the subject site providing the following benefits to the two (2) adjacent hotel properties: pedestrian/driveway/loading area access (BL205518); general access (BM81932); and utilities access (BM145472). The blanket easement areas are not materially affected by the proposed addition. No amendments to the easements are required as part of the Development Permit.

#### Conclusions

The applicant has addressed the technical issues associated with the proposed building addition and parking needs. The proposed addition fits well into the existing hotel complex and will improve the Westminster Highway streetscape. Staff recommend support for this Development Permit.

Sara Badya Planner 2 (604-276-4282)

#### SB:blg

The following are to be met prior to forwarding this application to Council for approval:

- Registration of a public-rights-of-passage right-of-way along the Westminster property line for a new 2.0 m wide sidewalk (approximately 0.5 m wide SRW with City responsible for maintenance and liability).
- Registration of a legal agreement ensuring the provision of 120V electric outlets for at least five (5) parking spaces.
- Entering into a Contract with a Certified Arborist for the protection of existing trees to be retained and relocated, including a post-construction assessment report for City review.
- Installation of appropriate tree protection fencing around all trees to be retained as part of the development prior to any construction activities, including building demolition, occurring on-site.
- Receipt of a Letter-of-Credit for landscaping in the amount of \$69,482.00.

Prior to future Building Permit issuance, the developer is required to complete the following:

- Enter into a Servicing Agreement for the design and construction of:
  - A new 2.0 m wide sidewalk along the entire Westminster Highway frontage.
  - Upgrade crosswalk at Elmbridge Way/Cedarbridge Way to a special crosswalk with overhead downward lighting and associated equipment.
  - Upgrade traffic signal at Alderbridge Way/Westminster Highway to include APS (Accessible Pedestrian Signals) and illuminated street name sign(s).
- Apply for and obtain signage permit for new/revised signage.
- The applicant is required to obtain a Building Permit for any construction hoarding associated with the proposed development. If construction hoarding is required to temporarily occupy a street, or any part thereof, or occupy the air space above a street or any part thereof, additional City approvals and associated fees may be required as part of the Building Permit.
- Submission of a construction traffic and parking management plan to the satisfaction of the City's Transportation Division (http://www.richmond.ca/services/ttp/special.htm).
- If applicable, payment of latecomer agreement charges associated with eligible latecomer works.



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## **Development Application Data Sheet**

Owner: Richmond Inn Investments Ltd.

Development Applications Division

## DP 13-634493

Address: 7551 Westminster Highway

Applicant: Richmond Inn Investments Ltd.

Planning Area(s): Lansdowne Village (City Centre)

	Existing	Proposed
<b>Site Area</b> 24,099 m <sup>2</sup>		No change
Land Uses	Commercial (Hotel)	No change
OCP Designation CCAP Designation	Downtown Mixed-Use Urban Core T6 (45m) & Proposed Street	No change No change
Zoning	Downtown Commercial (CDT1)	No change
Number of Units	Hotel, including: 390 guest rooms (21,483 ft <sup>2</sup> ) meeting area rooms, restaurant, lounge, retail and liquor stores	Conference hall addition

	Bylaw Requirement	Proposed	Variance
Floor Area Ratio	Max. 3.0	1.11	None permitted
Lot Coverage	Max. 90%	40%	None
Setbacks: Elmbridge Way Westminster Highway West Slde Yard East Side Yard	Min. 6 m Min. 6 m None None	11.4 m existing 16.6 m to addition 13.1 m existing 0 m existing	None
Height	Max. 47 m geodetic	seven-storey & 30 m existing	None
Off-street Parking	729 spaces for all 3 hotels	702 spaces for all 3 hotels	27 space reduction
Tandem Parking Spaces	Not permitted	None	None



## **Development Permit**

		No. DP 13-634493
To the Holder:	RICHMOND INN INVESTMENTS LTD.	
Property Address:	7551 WESTMINSTER HIGHWAY	
Address:	C/O ART PHILLIPS LARCO INVESTMENTS LTD. #300 - 100 PARK ROYAL WEST VANCOUVER, BC V7T 1A2	

- 1. This Development Permit is issued subject to compliance with all of the Bylaws of the City applicable thereto, except as specifically varied or supplemented by this Permit.
- 2. This Development Permit applies to and only to those lands shown cross-hatched on the attached Schedule "A" and any and all buildings, structures and other development thereon.
- 3. The "Richmond Zoning Bylaw 8500" is hereby varied to:
  - a) Reduce required off-street parking from 439 to 412 parking spaces.
- 4. Subject to Section 692 of the Local Government Act, R.S.B.C.: buildings and structures; off-street parking and loading facilities; roads and parking areas; and landscaping and screening shall be constructed generally in accordance with Plans #1 to #8 attached hereto.
- 5. Sanitary sewers, water, drainage, highways, street lighting, underground wiring, and sidewalks, shall be provided as required.
- 6. As a condition of the issuance of this Permit, the City is holding the security in the amount of \$69,482.00 to ensure that development is carried out in accordance with the terms and conditions of this Permit. Should any interest be earned upon the security, it shall accrue to the Holder if the security is returned. The condition of the posting of the security is that should the Holder fail to carry out the development hereby authorized, according to the terms and conditions of this Permit within the time provided, the City may use the security to carry out the work by its servants, agents or contractors, and any surplus shall be paid over to the Holder. Should the Holder carry out the development permitted by this permit within the time set out herein, the security shall be returned to the Holder. The City may retain the security for up to one year after inspection of the completed landscaping in order to ensure that plant material has survived.
- 7. If the Holder does not commence the construction permitted by this Permit within 24 months of the date of this Permit, this Permit shall lapse and the security shall be returned in full.

To the Holder:	RICHMOND INN INVESTMENTS LTD.
Property Address:	7551 WESTMINSTER HIGHWAY
Address:	C/O ART PHILLIPS LARCO INVESTMENTS LTD. #300 - 100 PARK ROYAL WEST VANCOUVER, BC V7T 1A2

8. The land described herein shall be developed generally in accordance with the terms and conditions and provisions of this Permit and any plans and specifications attached to this Permit which shall form a part hereof.

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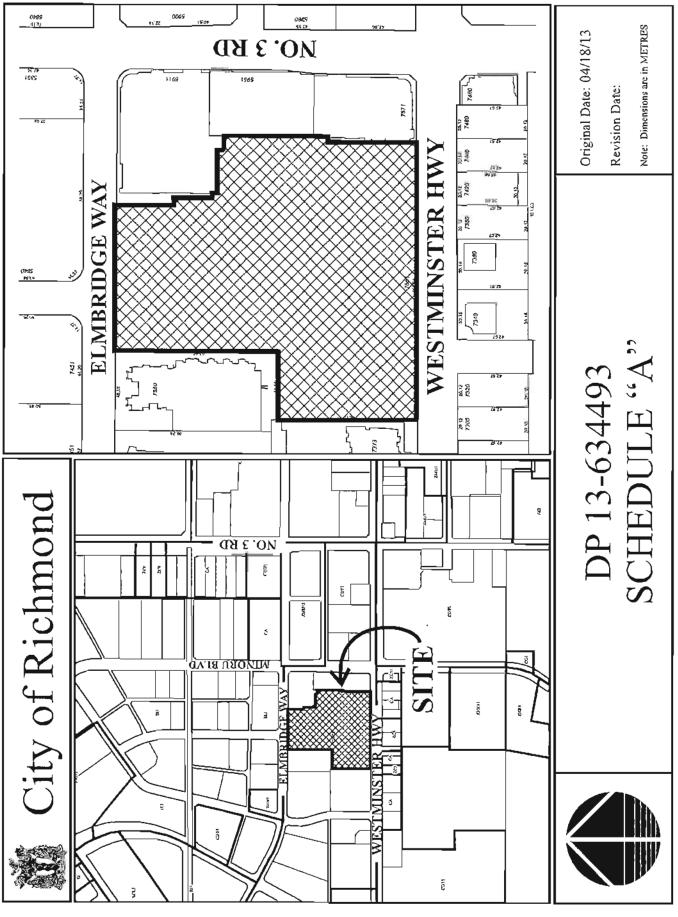
This Permit is not a Building Permit.

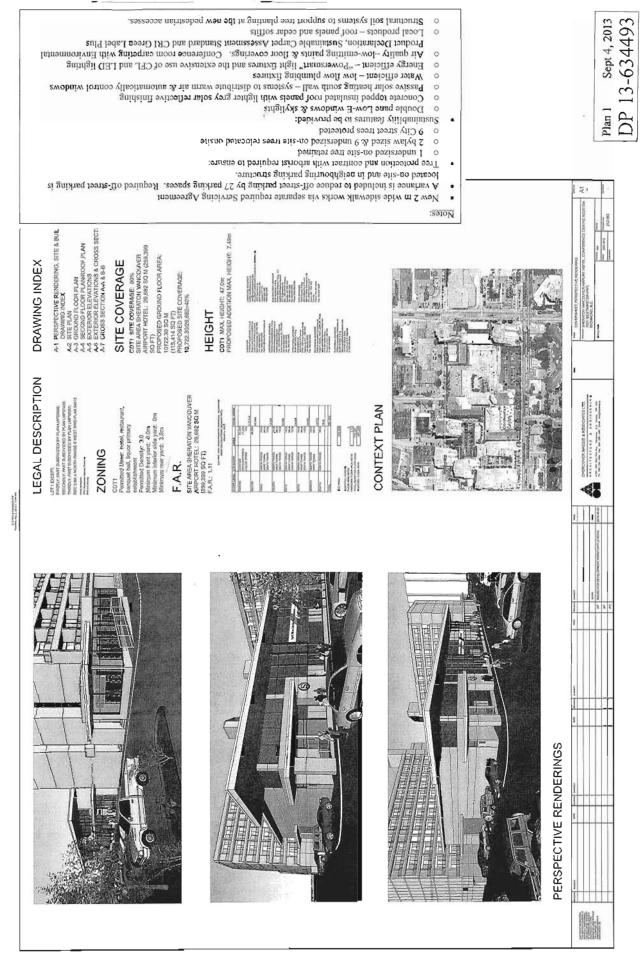
AUTHORIZING RESOLUTION NO. DAY OF

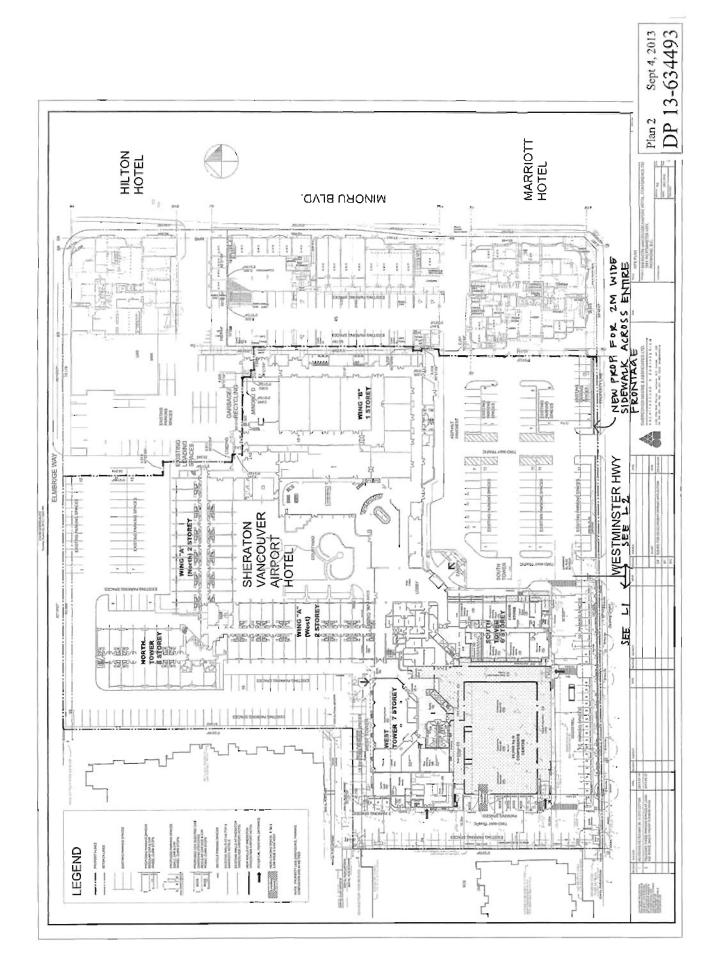
ISSUED BY THE COUNCIL THE

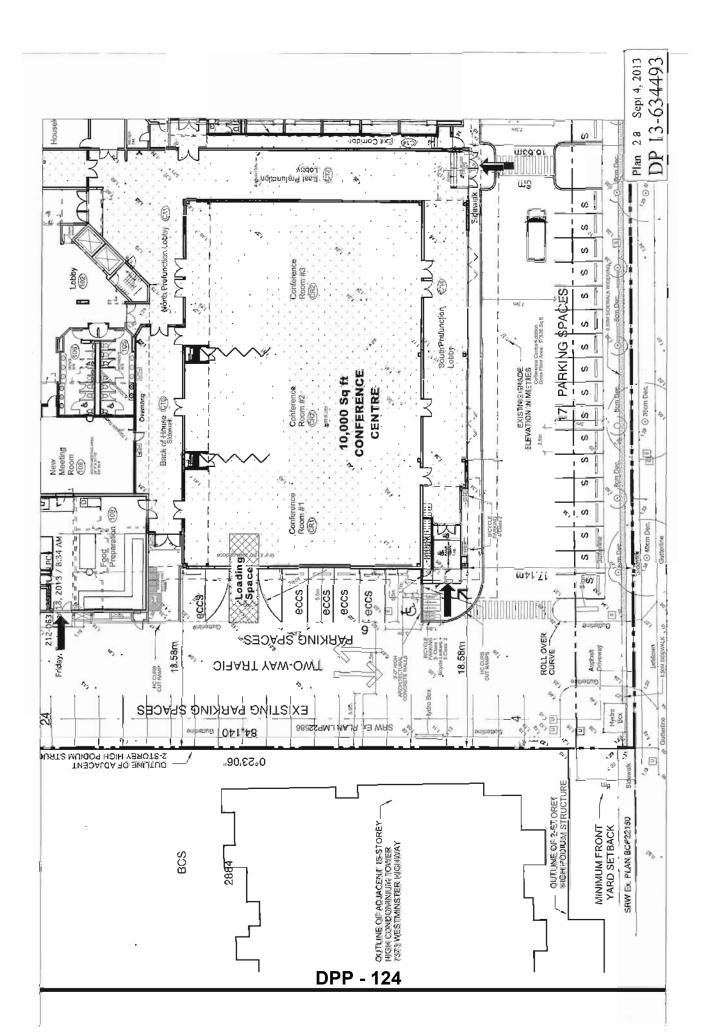
DELIVERED THIS DAY OF

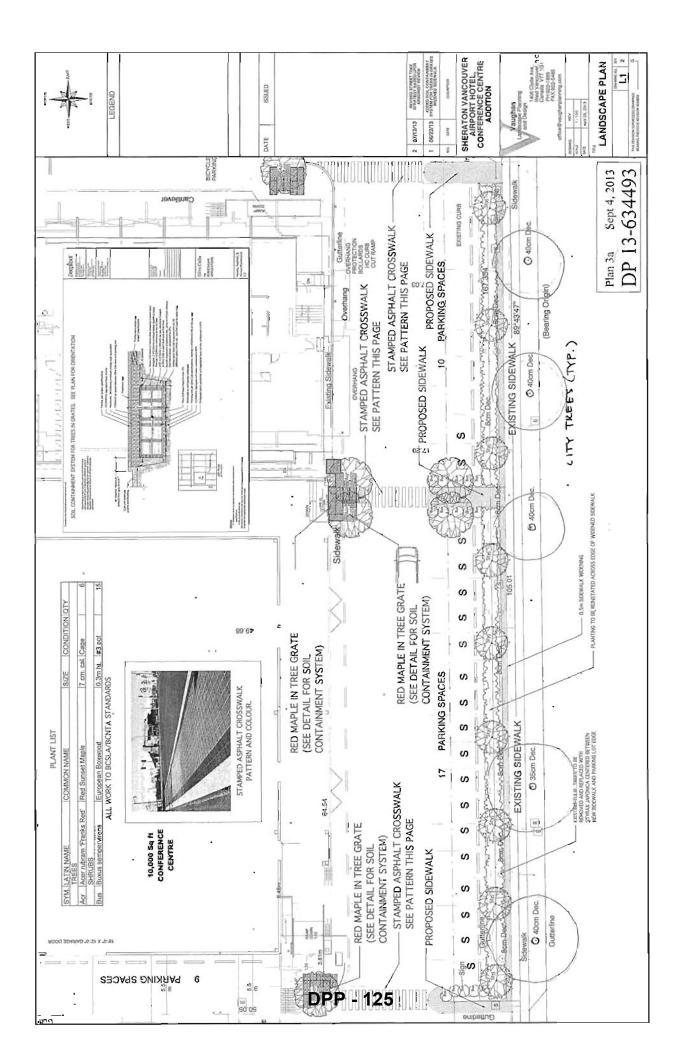
MAYOR

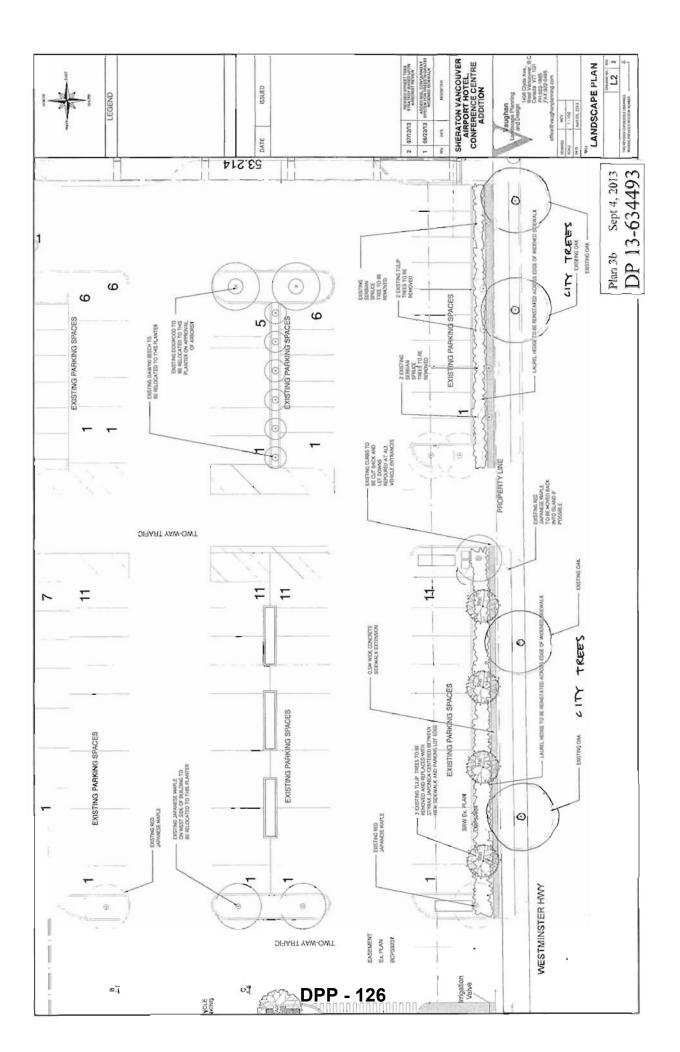


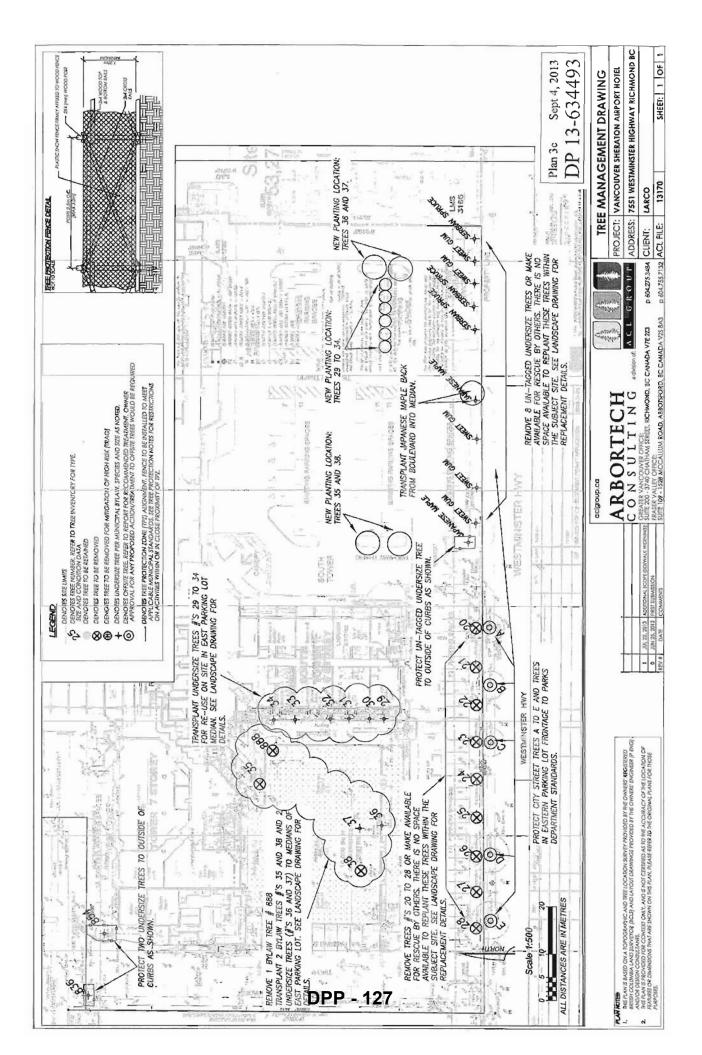


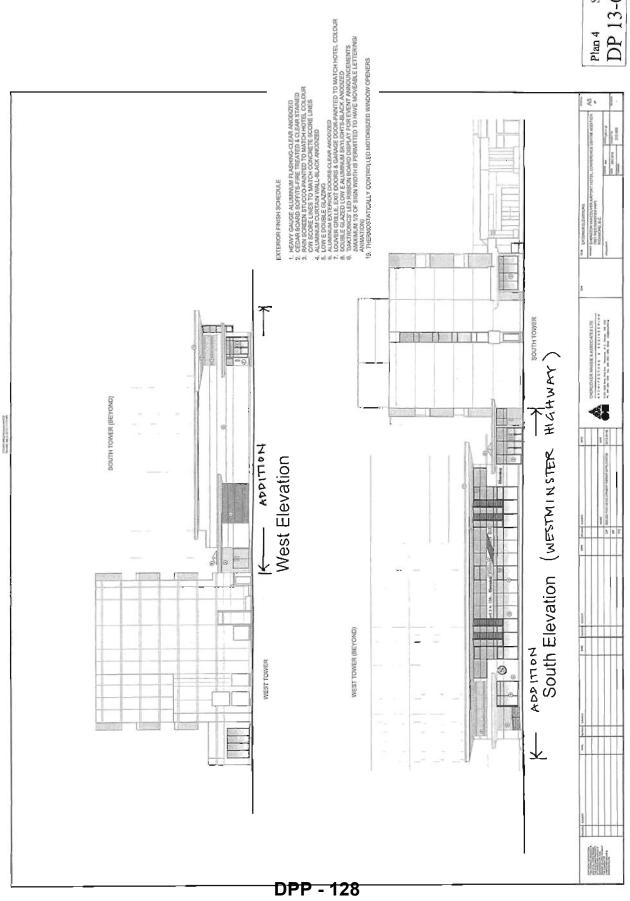






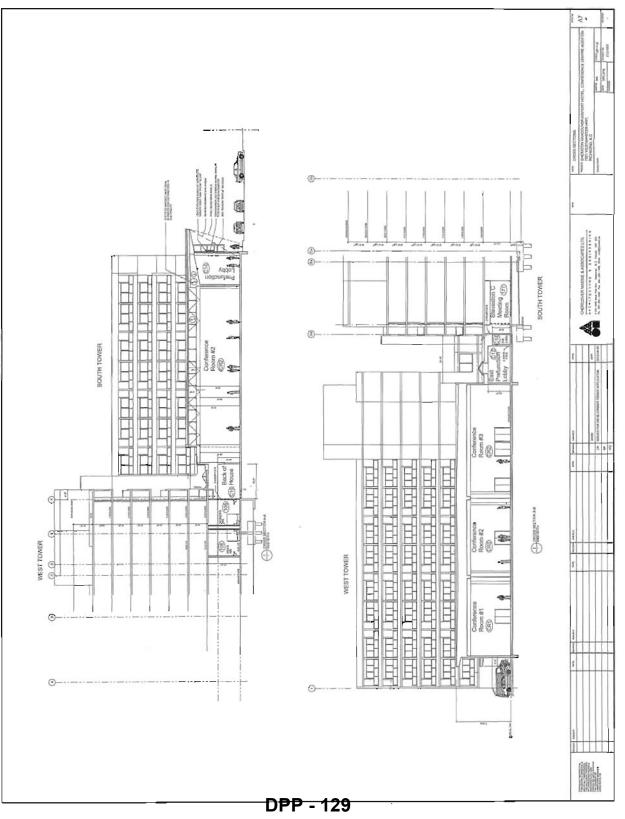






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Plan 6 Sept 4, 2013 DP 13-634493

