

## City of Richmond Planning and Development Department

## **Report to Committee**

To:

**Planning Committee** 

Date:

February 2, 2011

From:

Brian J. Jackson, MCIP

Director of Development

File:

RZ 09-489238

Re:

Application by Westmark Developments (Woodwards Pointe) Ltd. for Rezoning

at 9900 No. 2 Road, 6011, 6031, 6051 and 6071 Williams Road from Single

Detached (RS1/E) to Medium Density Townhouses (RTM3)

#### **Staff Recommendation**

That Bylaw No. 8676, for the rezoning of 9900 No. 2 Road, 6011, 6031, 6051 and 6071 Williams Road from "Single Detached (RS1/E)" to "Medium Density Townhouses (RTM3)", be introduced and given First Reading.

W Brian J. Jackson, MCIP Director of Development

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#### **Staff Report**

#### Origin

Westmark Developments (Woodwards Pointe) Ltd. has applied to the City of Richmond for permission to rezone 9900 No. 2 Road, 6011, 6031, 6051 and 6071 Williams Road (Attachment 1) from Single Detached (RS1/E) to Medium Density Townhouses (RTM3) in order to permit the development of 24 townhouse units on the site (Attachment 2).

#### **Findings of Fact**

A Development Application Data Sheet providing details about the development proposal is attached (Attachment 3).

#### **Surrounding Development**

- To the North: Along the east side of No. 2 Road, a townhouse development on a lot zoned Low Density Townhouses (RTL1). Along the west side of Parsons Road, a duplex on a lot zoned Single Detached (RS1/E);
- To the East: Across Parsons Road, single-family dwellings on lots zoned Single Detached (RS1/C);
- To the South: Across Williams Road, single-family dwellings on lots zoned Single Detached (RS1/E) and Land Use Contract (LUC072); and
- To the West: Across No. 2 Road, single-family dwellings on lots zoned Single Detached (RS1/A) and a townhouse development on a lot zoned Medium Density Townhouses (RTM1).

#### Related Policies & Studies

#### Arterial Road Redevelopment and Lane Establishment Policies

The City's Lane Establishment and Arterial Road Redevelopment Policies guide residential infill development for properties located along arterial roads, which also establish a set of location criteria and development guidelines to which residential development proposals must comply with. The subject development site complies with all of the location criteria.

#### Floodplain Management Implementation Strategy

The applicant is required to comply with the Flood Plain Designation and Protection Bylaw (No. 8204). In accordance with the Flood Management Strategy, a Flood Indemnity Restrictive Covenant specifying the minimum flood construction level is required prior to rezoning bylaw adoption.

#### Affordable Housing Strategy

Medium Density Townhouses (RTM3) Zoning allows for up to 0.70 floor area ratio (FAR), provided that a contribution is made to the City's Affordable Housing Reserve in accordance with the Affordable Housing Strategy. As the proposal is for townhouses, the applicant is making a cash contribution of \$2.00 per buildable square foot as per the Strategy; making the payable contribution amount of \$58,095.

#### **Public Input**

The applicant has forwarded confirmation that a development sign has been posted on the site. Staff have receive telephone calls expressing concerns in tree preservation associated with the subject application. A discussion on tree preservation is provided in the Staff Comments section.

#### **Staff Comments**

#### Trees Retention and Replacement

A Tree Survey and a Certified Arborist's report were submitted in support of the application. 41 bylaw-sized trees were identified on the Tree Survey and reviewed by the Arborist. The City's Tree Preservation Coordinator and Parks Operations staff have reviewed the Arborist Report and concurred with the Arborist's recommendations to preserve 19 trees and remove 22 bylaw-sized trees (see **Attachment 4** for a Tree Preservation Plan).

Tree Health / Location	Number of Trees	Number of Trees To be Retained	Number of Trees To be Removed	Comments
On-site trees in good condition	5	2	3	Proposed tree removal due to poor condition and conflict with
On-site trees in moderate- good condition	3	1	2	the proposed development on site. Applicant is proposing to
On-site trees in moderate condition	15	4	11	retain four (4) trees along the No. 2 and Williams Road
On-site trees in moderate- poor condition	1	0	1.	frontages and three (3) trees in the proposed amenity area in
On-site trees in poor condition	5	0	5	the central area of the development site.
Total Number of Trees On-Site	29	7	22	
On City Boulevard or Proposed Road Dedication Area	11	11	0	Future sidewalk to wind away from bases of trees.
Off-Site (9931 Parsons Road)	1	1	0	Tree Fencing will be required.
Total	41	19	22	

Based on the 2:1 tree replacement ratio goal stated in the Official Community Plan (OCP), 44 replacement trees are required. According to the Preliminary Landscape Plan (Attachment 2), the developer is proposing to plant 40 replacement trees on-site and provide cash-in-lieu (\$500/tree) for off-site planting of the balance of the required replacement trees (i.e. \$2,000 cash contribution for four (4) replacement trees). Staff will work with the landscape architect to explore additional tree planting opportunity on-site at the Development Permit stage. Should the applicant wish to begin site preparation work after Third Reading of the rezoning bylaw, but prior to Final Adoption of the rezoning bylaw, the applicant will be required to obtain a Tree Permit, install tree protection around trees to be retained, and submit a landscape security (i.e. \$22,000) to ensure the replacement planting will be provided.

The applicant is also proposing to remove two (2) rows of hedges on the City boulevard along Williams Road. Parks Operations staff have agreed to the proposed hedge removal and have determined that a \$1,000 compensation to the Tree Replacement Fund is required. Prior to the removal of any City trees, the applicant will need to seek formal permission from Parks Operations Division and removal of the hedges will be at the owner's cost.

#### Site Servicing & Frontage Improvements

An independent review of servicing requirements (storm and sanitary) has been conducted by the applicant's engineering consultant and reviewed by the City's Engineering Department. The Capacity Analysis concludes that upgrades to the existing systems are required to support the proposed development. As a condition of rezoning, the developer is required to enter into a standard Servicing Agreement for the design and construction of the upgrades proposed for the City utilities (please see **Attachment 5** for details). It is noted that a portion of the existing sanitary system on site will be abandoned and the relevant sanitary ROW will be replaced with a new ROW over the remaining sanitary system. It is also noted that existing City utilities and trees are located within statutory rights-of-way (ROW) on-site and City boulevard adjacent to the site. Since these existing City utilities and trees may be impacted by the on-site development works (i.e. buildings, foundations, structures, services, construction, etc.), Engineering Department requests that the Servicing Agreement design must include an impact assessment complete with recommendations to ensure that the City is able to construct, maintain, operate, repair or remove City utilities without impact to the on-site works, and that the on-site works, or their construction/maintenance of, will not cause damage to the City utilities or trees.

Prior to final adoption, the developer is required to contribute \$12,000 towards the upgrades of the traffic signal at No.2 Road and Williams Road intersection to an enhanced/accessible signal, and dedicate 2.0 m across the entire No. 2 Road and Williams Road frontages, including a 4 m x 4 m corner cut at both street corners, for new boulevard and sidewalk. As part of the Servicing Agreement for the servicing upgrades, the design and construction of frontage works across the No. 2 Road, Williams Road, and Parsons Road frontages is also required (please see **Attachment 5** for details).

#### Indoor Amenity Space

The applicant is proposing a contribution in-lieu of on-site indoor amenity space in the amount of \$29,000 as per the Official Community Plan (OCP) and Council Policy.

#### Outdoor Amenity Space

Outdoor amenity space will be provided on-site and is adequately sized based on Official Community Plan (OCP) guidelines. Three (3) bylaw-sized trees located within the proposed outdoor amenity area will be retained on-site at existing site grade in a shallow tree well. A landscape berm from the drive aisle down to the tree well is proposed and this area will be designed for passive amenities; no children play equipment will be provided.

#### Public Art

The applicant has agreed to provide a voluntary contribution in the amount of \$0.60 per square foot of developable area for the development to the City's Public Art fund. The amount of the contribution would be \$17,428.42.

#### **Analysis**

#### Official Community Plan (OCP) Compliance – Arterial Road Developments

The proposed development is generally consistent with the Development Permit Guidelines for multiple-family projects contained in the Official Community Plan (OCP). The front buildings along No. 2 Road and Parsons Road have been stepped down from three (3) storeys to 2½ storeys along the side yard and the entry driveway. Although the 2½ storey design is not necessarily lower in building height, it ensures a greater separation between adjacent properties and the third level.

Under the City's Lane Establishment and Arterial Road Redevelopment Policies, development shall not have any three-storey heights along the rear yard interface with single-family housing. However, due to tree preservation in the proposed outdoor amenity area, building footprints for the two (2) duplex buildings along the north property line are extremely restricted. The developer is proposing to locate the three-storey duplexes at 4.3 m to 6.0 m from the property line of the adjacent single-family lot. These units will be designed to orient away from the adjacent single-family property to minimize overlooking. Building massing and conditions of adjacency will be further reviewed at the Development Permit stage.

#### Design

The proposed three-storey townhouses provide an array of different unit types. The site plan identifies the unit location and configuration of the internal drive aisle, as well as the location of the outdoor amenity space for the complex. The unit design includes a layout to accommodate conversion for universal access. The Development Permit application will provide more information and detail regarding the form and character of the proposal in addition to the landscaping and design of the outdoor amenity area.

#### Requested Variances

The proposed development is generally consistent with the Development Permit Guidelines for multiple-family projects contained in the Official Community Plan (OCP). Based on the review of current site plan for the project, the following variances are being requested:

• Reduce the front yard setback along Williams Road from 6.0 m to 5.0 m.

Allow tandem parking spaces in all of the townhouse units.

These variances will be reviewed in the context of the overall detailed design of the project, including architectural form, site design and landscaping at the Development Permit stage.

#### Design Review and Future Development Permit Considerations

A Development Permit will be required to ensure that the development at 9900 No. 2 Road, 6011, 6031, 6051 and 6071 Williams Road is sensitively integrated with adjacent developments. The rezoning conditions will not be considered satisfied until a Development Permit application is processed to a satisfactory level. In association with the Development Permit, the following issues are to be further examined:

- Guidelines for the issuance of Development Permits for multiple-family projects contained in Section 9.3 (Multiple-Family Guidelines);
- Detailed review of building form and architectural character including building massing and conditions of adjacency;
- Landscaping opportunities including planting of replacement trees on-site;
- Measures to protect bylaw-sized trees located on the adjacent property and have drip lines (and root systems) encroach onto the subject development site;
- Opportunities to maximize permeable surface areas and articulate hard surface treatment;
- Enhancement of the outdoor amenity area to maximize use;
- Opportunities to increase the size of private outdoor space for some of the units; and
- Ensure that provision is made to prohibit conversion of tandem parking area into habitable area.

#### Financial Impact or Economic Impact

None.

#### Conclusion

The subject application is consistent with the Official Community Plan (OCP) regarding developments along major arterial roads. Overall, the project is attractive and a good fit with the neighbourhood. Further review of the project design will be required to ensure a high quality project, and will be completed as part of the future Development Permit process. On this basis, staff recommend that the proposed rezoning be approved.

Edwin Lee

Planning Technician – Design

(604-276-4121)

EL:blg

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### **Attachments:**

Attachment 1: Location Map

Attachment 2: Conceptual Development Plans

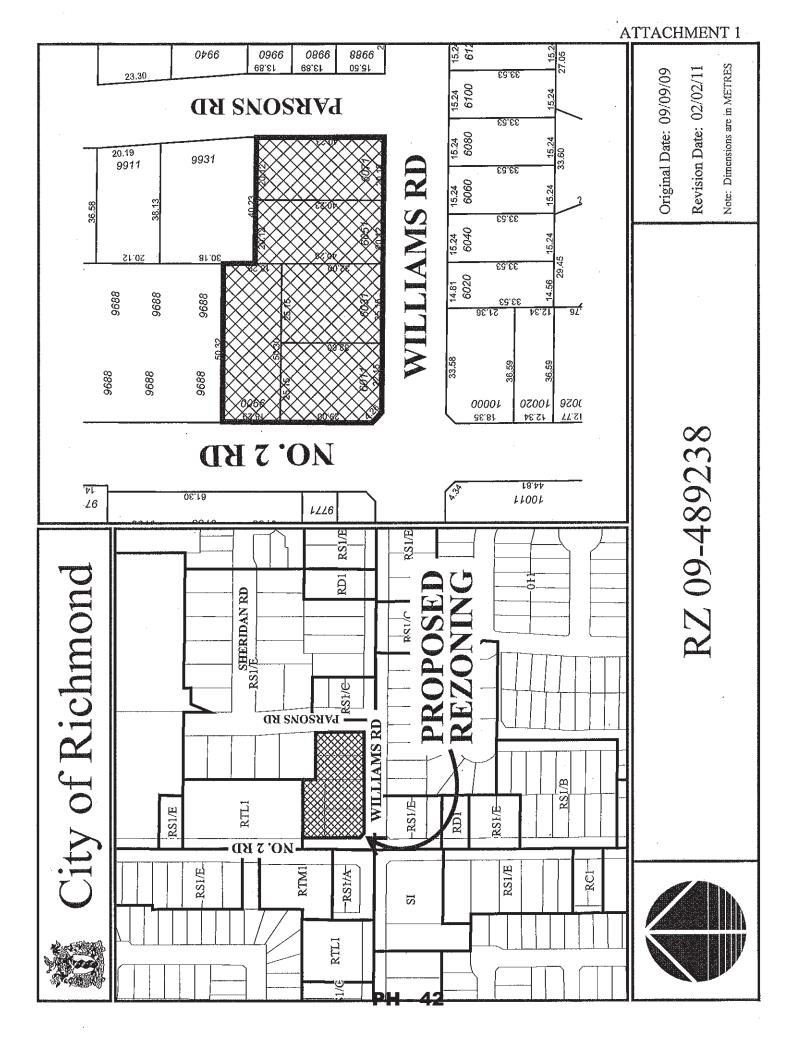
Attachment 3: Development Application Data Sheet

Attachment 4: Tree Preservation Plan

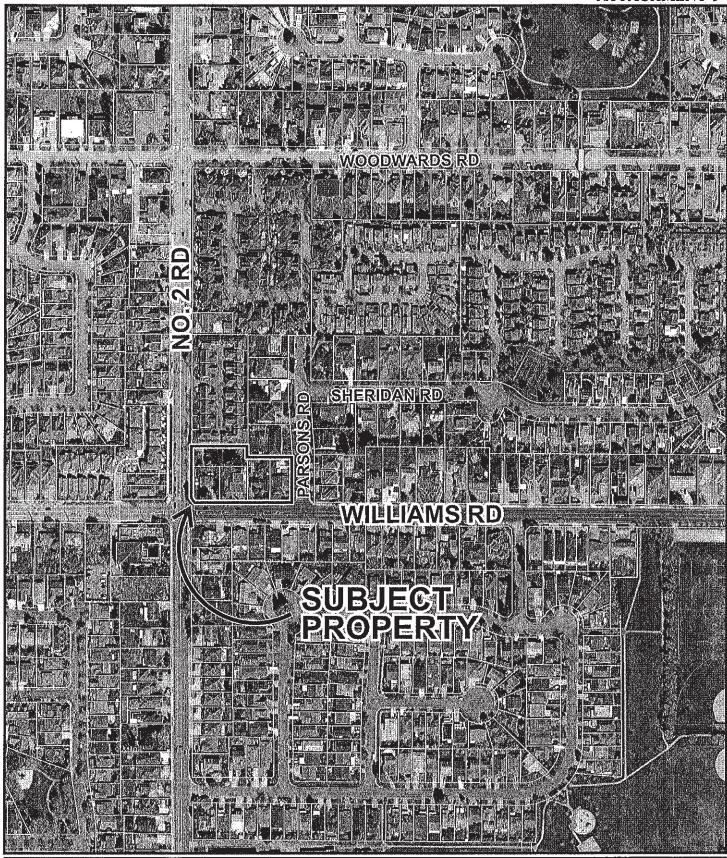
Attachment 5: Rezoning Considerations Concurrence

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ATTACHMENT 1



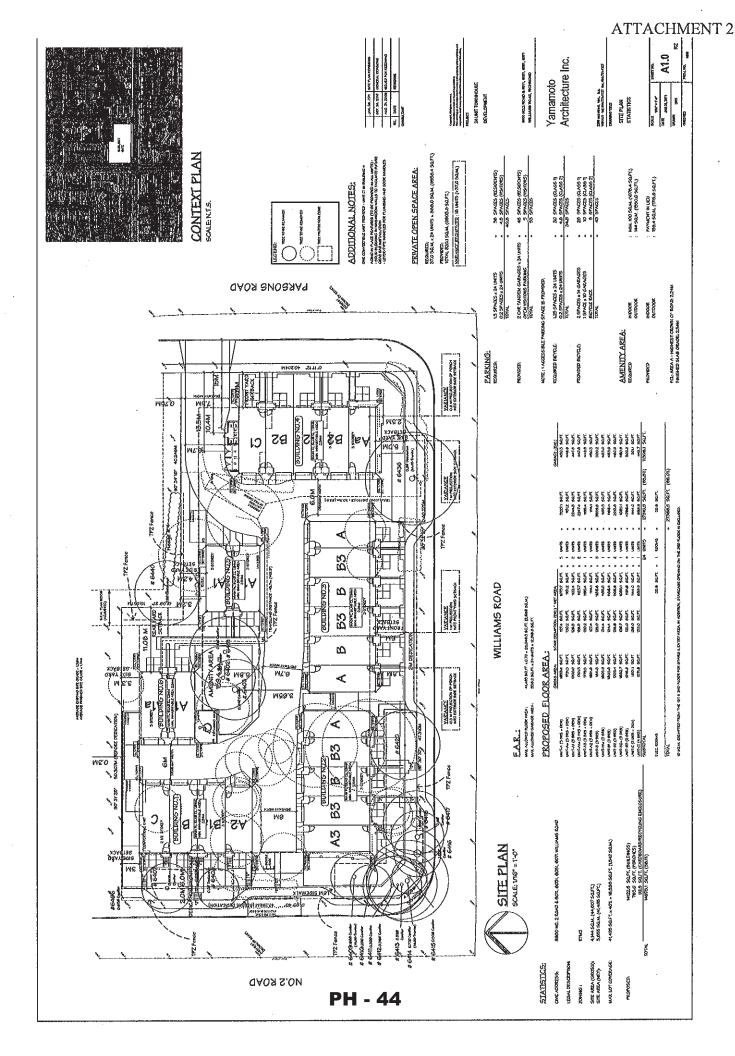


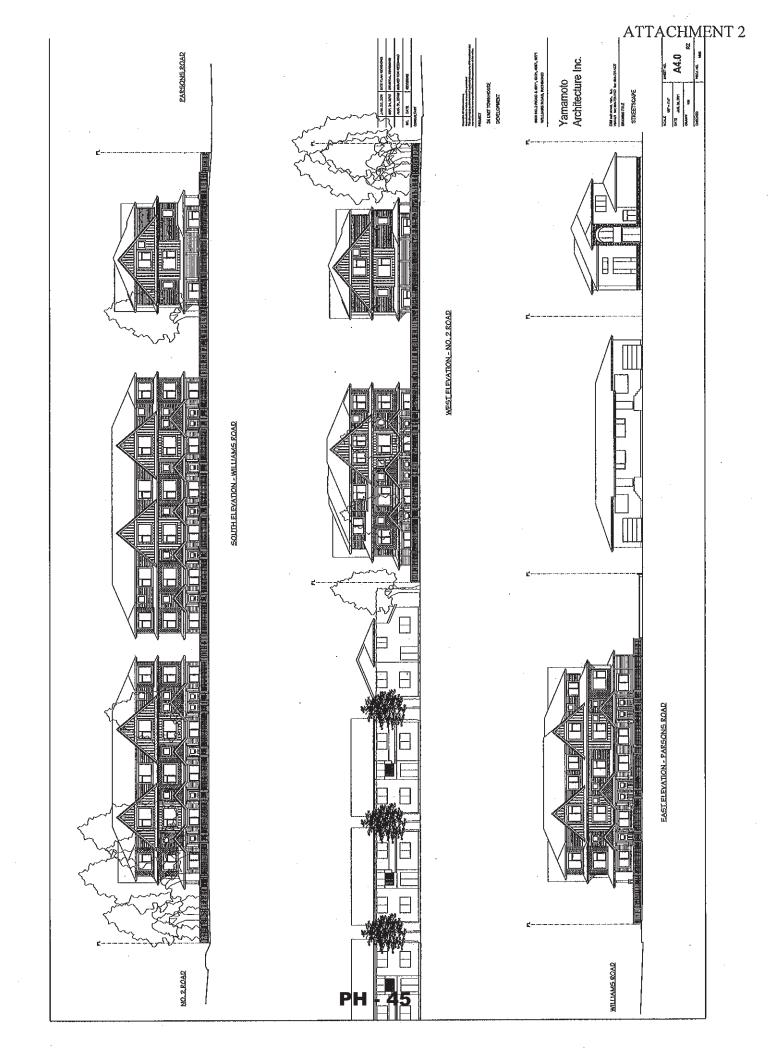
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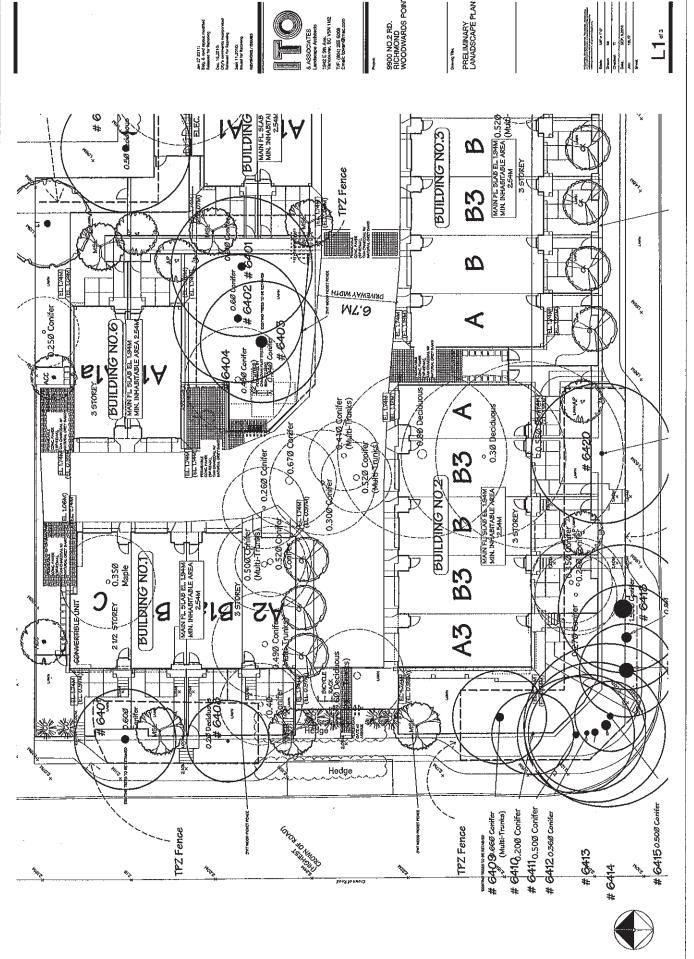
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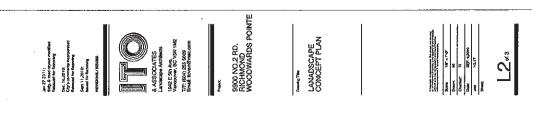
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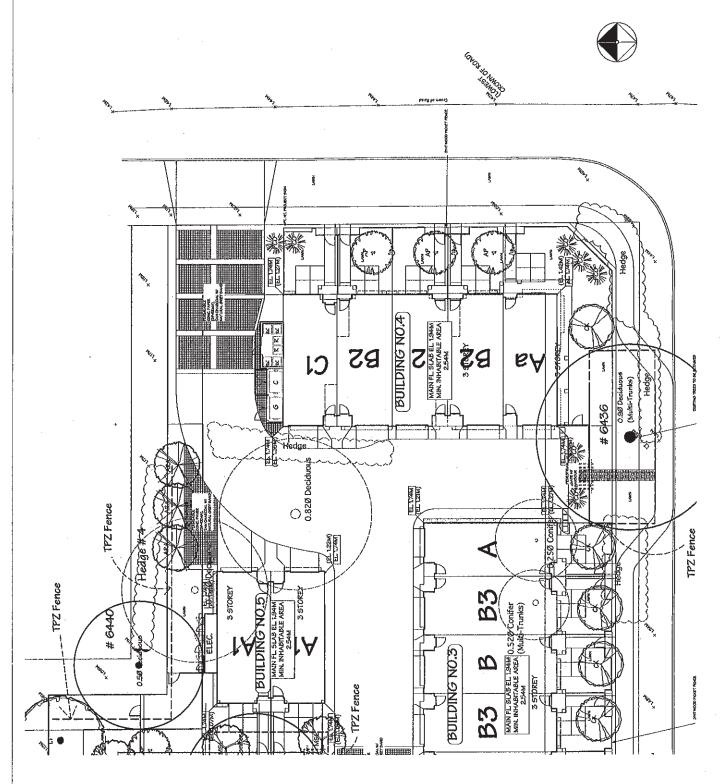






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LANADSCAPE

CONCEPT PLAN

EPLACEMENT TREE PLAN

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× 100	ACER PALMATUM	APASTEDNO MATE	200 CAL 200
8	CODADS KOUSA SATOM!	PRINCINGUES POGWOOD	B.Dom CAL, BLB
	LINCODENDRON TULFFERA	TALK TREE	71.Dom CAL, 56.9 1.Dm 970,
8	PICEA DMORIKA	SEZDIAN SPERKE	3.5m HT. 54.6
SHRUBS			
	AZALEA JAPONICA "	JAPANESE AZALEA	42 701
	EBCA CADVEA	WINTERHEATHER	#2 POT
	LEUCOTHOE ARELAND	COAST LEUCOTHOE	#2 FOT
	SARZOCOCA HUMILIS	HIMALAYAN SANGOGOGOA	#2 POT
	SKEWMIALAMONICA	SKIMMIA	#2 POT
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# Development Application Data Sheet

RZ 09-489238 Attachment 3

Address: 9900 No. 2 Road, 6011, 6031, 6051 and 6071 Williams Road

Applicant: Westmark Developments (Woodwards Pointe) Ltd.

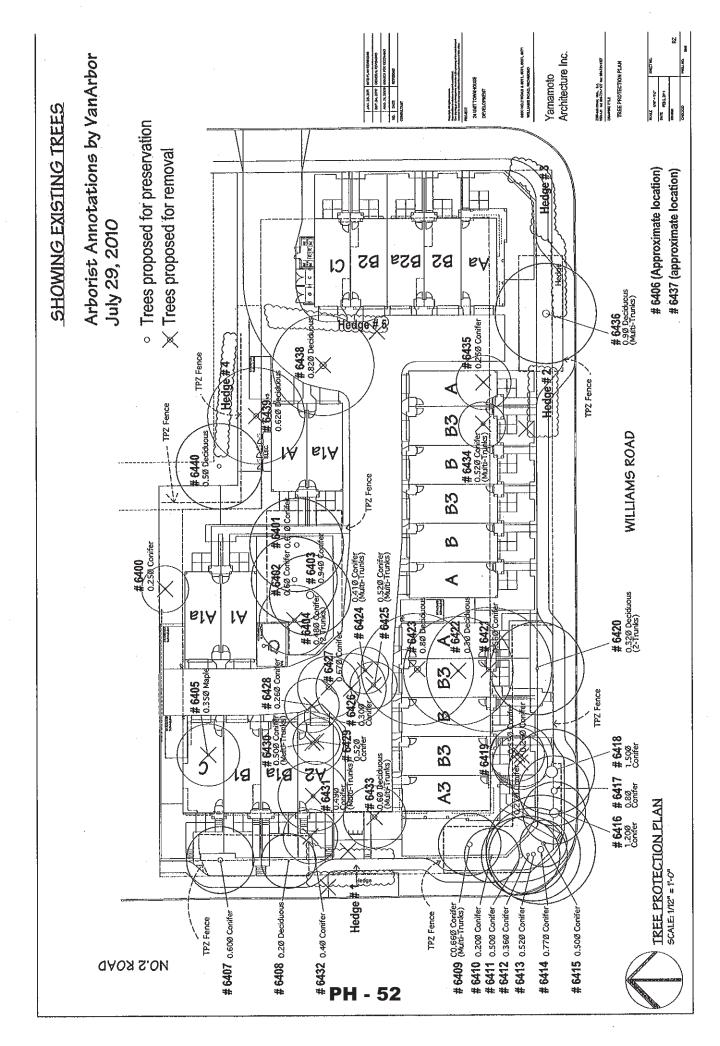
Planning Area(s): Blundell

	Existing	Proposed
Owner:	Westmark Developments (Woodwards Pointe) Ltd.	No Change
Site Size (m²):	4,144 m <sup>2</sup>	3,855 m <sup>2</sup>
Land Uses:	single-family residential	townhouse residential
OCP Designation:	Low Density Residential	No change – complies with designation
Area Plan Designation:	N/A	No Change
702 Policy Designation:	N/A	No Change
Zoning:	Single Detached (RS1/E)	Medium Density Townhouses (RTM3)
Number of Units:	5	24
Other Designations:	Arterial Road Redevelopment Policy – Multiple Family Development	No Change

On Future Subdivided Lots	Bylaw Requirement	Proposed	Variance
Floor Area Ratio:	Max. 0.7	0.66	none permitted
Lot Coverage - Building:	Max. 40%	36.1%	none
Lot Coverage - Non-porous Surfaces	Max. 70%	70% Max.	none
Lot Coverage – Landscaping:	Min. 30%	30.1%	none
Setback – Front Yard – No. 2 Road (m):	Min. 6 m	6.0 m	none
Setback – Front Yard – Williams Road (m):	Min. 6 m	5.0 m	variance requested for Building Nos. 3 & 4
Setback – Front Yard – Parson Road (m):	Min. 6 m	6.0 m	none
Setback - Side Yard (North) (m):	Min. 3 m	Min. 3 m	none
Height (m):	12.0 m (3 storeys)	12.0 m max.	none

On Future Subdivided Lots	Bylaw Requirement	Proposed	Variance
Lot Size (min. dimensions):	min. 50 m wide (major arterial) x 35 m deep	min. 50 m wide on No 2 Road x min. 90 m wide on Williams Road	none
Off-street Parking Spaces – Regular (R) / Visitor (V):	2 (R) and 0.2 (V) per unit	2 (R) and 0.2 (V) per unit	none
Off-street Parking Spaces - Total:	53	53	none
Tandem Parking Spaces:	not permitted	48	variance requested
Amenity Space – Indoor:	Min. 70 m <sup>2</sup> or Cash-in-lieu	\$29,000 cash-in-lieu	none
Amenity Space – Outdoor:	Min. 6 m <sup>2</sup> x 24 units = 144 m <sup>2</sup>	147.8 m <sup>2</sup>	none

Other: Tree replacement compensation required for removal of Bylaw-sized trees.



### Rezoning Considerations 9900 No. 2 Road, 6011, 6031, 6051 and 6071 Williams Road RZ 09-489238

Prior to final adoption of Zoning Amendment Bylaw 8676, the developer is required to complete the following:

- 1. 2.0 m road dedication along the entire frontage on No. 2 Road and Williams Road with 4m x 4m corner cuts at both corners;
- 2. Consolidation of all the lots into one development parcel (which will require the demolition of the existing dwellings).
- 3. Registration of a Flood Indemnity Covenant on title.
- 4. City acceptance of the developer's offer to voluntarily contribute \$2 per buildable square foot (e.g. \$58,095) to the City's affordable housing fund.
- 5. City acceptance of the developer's offer to voluntarily contribute \$2,000 to the City's Tree Compensation Fund for the planting of four (4) replacement trees within the City.
- 6. Submission of Tree Removal Compensation and Issuance of a Tree Removal Permit for the removal of two (2) rows of hedges on the city boulevard along Williams Road. The City's Parks Division has reviewed the proposed tree removal and concurs with it. Identified compensation in the amount of \$1,000 is required.
- 7. City acceptance of the developer's offer to voluntarily contribute \$12,000 towards the proposed enhanced/accessible signal at No.2 Road and Williams Road.
- 8. Enter into a Servicing Agreement\* for the design and construction of upgrades proposed for the city utilities and frontage improvements. Works include, but may not be limited to,
  - a) Storm:
    - Upgrade of storm sewer to 900mm diameter along Williams Road frontage from existing manhole STMH 2681 (located at east side of Parsons Road) to existing manhole STMH 634 (located at the 1050 X 800 concrete box on No. 2 Road); and
    - ii. Remove existing manhole STMH 635 and install new manhole to provide approximate equal pipe spacing between existing manhole STNH 2681 and existing manhole STMH 634 or align the new manhole with the development's future storm service connection.

#### b) Sanitary:

i. install a new manhole located approximately 8.5 meters south of 9900 No.
 2 Road north property line and maintain service to the existing development at 9931 Parsons Road;

- ii. abandon the existing sanitary system south of the proposed new manhole mentioned in item (i) above: and
- iii. discharge existing sanitary ROW 52339/RD47826, replacing with ROW over remaining sanitary.

#### c) Frontage Improvements:

- i. No. 2 Road: a new 2 m sidewalk at property line, with a grass and treed boulevard on the balance to the existing curb and gutter; the new sidewalk must be designed to meander around the protected trees along No. 2 Road;
- ii. Williams Road: a new 2 m sidewalk at property line, with a grass and treed boulevard on the balance to the existing curb and gutter; the new sidewalk must be designed to meander around the protected trees along Williams Road;
- iii. Parsons Road: Full half road upgrade from the existing road curb on the east side: 11.2m road pavement, 0.15m road curb, 1.5 m treed boulevard and 1.5 m concrete sidewalk at property line; Benkelman Beam Test and street lights in new boulevard are required. Note: 150mm AC watermain will probably need to be replaced via construction.

Note: Existing/proposed City utilities, infrastructure and trees are located within rights-of-way on this site or located adjacent to this site, that may be impacted by the on-site development works (i.e. buildings, foundations, structures, services, construction, etc.) or the proposed off-site works. The servicing agreement design must include an impact assessment complete with recommendations to ensure the following conditions are met:

- i. that the City be able to construct, maintain, operate, repair or remove City utilities/infrastructure without impact to the on-site and offsite works, and;
- ii. that the on-site works, or their construction/maintenance of, not cause damage to the City utilities/infrastructure.

The Engineering design, via the Servicing Agreement and/or the Development Permit and/or the Building Permit design must incorporate the recommendations of the impact assessment.

- 9. The applicant is proposing a contribution in-lieu of on-site indoor amenity space in the amount of \$29,000.
- 10. City acceptance of the developer's offer to voluntarily contribute \$0.60 per buildable square foot (e.g. \$17,428.42) to the City's public art fund.
- 11. The submission and processing of a Development Permit\* completed to a level deemed acceptable by the Director of Development.

#### Prior to issuance of Development Permit:

1. Registration of a covenant prohibiting the conversion of parking area into habitable space.

2. Submission of a contract with a certified arborist to oversee site preparation activities on-site, oversee and inspect tree protection fencing, and supervise any tree removals and tree well constructions.

#### Prior to issuance of Demolition Permit:

1. Installation of appropriate tree protection fencing on-site around all trees to be retained on site and on city's property adjacent to the subject site prior to any construction activities, including building demolition, occurring on-site.

Note: Should the applicant wish to begin site preparation work after Third Reading of the Rezoning Bylaw, but prior to Final Adoption of the Rezoning Bylaw, the applicant will be required to obtain a Tree Permit and submit a landscape security (i.e. \$22,000) to ensure the replacement planting will be provided.

#### Prior to issuance of Building Permit:

 A construction parking and traffic management plan to be provided to the Transportation Department to include: location for parking for services, deliveries, workers, loading, application for request for any lane closures (including dates, times, and duration), and proper construction traffic controls as per Traffic Control Manual for Works on Roadways (by Ministry of Transportation) and MMCD Traffic Regulation Section 01570.

* Note: This requires a separate application.		
[Signed original on file]		
Signed	Date	



## Richmond Zoning Bylaw 8500 Amendment Bylaw 8676 (RZ 09-489238) 9900 No. 2 Road, 6011, 6031, 6051 and 6071 Williams Road

The Council of the City of Richmond, in open meeting assembled, enacts as follows:

1.	The Zoning Map of the City of Richmond, which accompanies and forms part of
	Richmond Zoning Bylaw 8500, is amended by repealing the existing zoning designation
	of the following area and by designating it Medium Density Townhouses (RTM3).

P.I.D. 004-064-755

Lot 125 Section 30 Block 4 North Range 6 West New Westminster District Plan 41705;

P.I.D. 002-164-094

Lot 123 Except: Part on By-law Plan 56375; Section 30 Block 4 North Range 6 West New Westminster District Plan 41705;

P.I.D. 006-249-981

Lot 124 Section 30 Block 4 North Range 6 West New Westminster District Plan 41705;

P.I.D. 010-282-785

Lot 4 Section 30 Block 4 North Range 6 West New Westminster District Plan 17514; and

P.I.D. 004-037-065

Lot 3 Section 30 Block 4 North Range 6 West New Westminster District Plan 17514.

2. This Bylaw may be cited as "Richmond Zoning Bylaw 8500, Amendment Bylaw 8676".

A PUBLIC HEARING WAS HELD ON  SECOND READING  THIRD READING  DEVELOPMENT REQUIREMENTS SATISFIED  ADOPTED	FIRST READING	FEB 2 8 2011	
THIRD READING  DEVELOPMENT REQUIREMENTS SATISFIED	A PUBLIC HEARING WAS HELD ON		
DEVELOPMENT REQUIREMENTS SATISFIED	SECOND READING		
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ADOPTED	DEVELOPMENT REQUIREMENTS SATISFIED		
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