

### Report to **Development Permit Panel**

To:

Re:

**Development Permit Panel** 

Date:

June 14, 2004

From:

Raul Allueva

File:

DP 03-254824

**Director of Development** 

Application by Patrick Cotter Architect Inc. for a Development Permit at 4191

Williams Road

### **Staff Recommendation**

That a Development Permit be issued which would:

- 1. Permit the construction of 14 two-storey townhouses at 4191 Williams Road on a site zoned Townhouse District (R2 - 0.6); and
- 2. Vary the provisions of the Zoning and Development Bylaw No. 5300 to:
  - a) To reduce the minimum side yard setback from the dedicated lane from 3 m to 2.4 m for the electrical closet; and
  - b) To increase the maximum lot coverage from 40% to 45%.

Raul Allueva

Director of Development

SB:blg

Att.

### **Staff Report**

### Origin

Patrick Cotter Architect Inc. has applied to the City of Richmond for permission to develop 14 townhouse units at 4191 Williams Road in the form of seven (7) two-storey duplexes. The site contained two single-family homes which were demolished for this project.

The site is being rezoned from Single-Family Housing District, Subdivision Area C (R1/C) to Townhouse District (R2 - 0.6) for this project under Bylaw 7582 (rezoning application RZ 03-234963). The only outstanding item preventing the adoption of this Bylaw is the registration of a cross-access agreement on the interior centre drive aisle allowing access to and from the future development site to the east.

### **Development Information**

Please refer to attached Development Permit Application Data Sheet (Attachment 1) for a comparison of the proposed development data with the relevant Bylaw requirements.

### **Background**

The subject site is located in the Seafair Area on Williams Road between No 1 Road and Railway Avenue. The following development surrounds the site:

- To the north: Existing single-family homes;
- To the east: Two (2) single family homes and townhouse development further to the east. The single-family lots have the potential to be assembled and redeveloped, but no applications have been received to date;
- · To the south across Williams Road: Existing church and single-family homes; and
- To the west: Existing single-family homes.

### **Rezoning and Public Hearing Results**

A Public Hearing Meeting for the Rezoning of this site (RZ 03-234963) was held on October 20, 2003. At the Public Hearing, concerns regarding the rezoning for this development included the following:

- Sunlight impact on properties to the north facing Waller Drive;
- 3 m setback along the northern property line;
- Tree and vegetation retention; and
- Provision of adequate landscape buffer at northern property line (3 m sanitary sewer right-of-way along property line).

The applicant addressed the concerns of shadow impact onto and proximity to single-family homes to the north through providing greater rear yard setback than required and pulling back the second storey to create an even greater setback at the second storey level. The proposed rear yard setback is 4.6 m at the ground storey and 5.7 m at the second storey, with ground storey bay window projections of 1 m. This exceeds the required minimum rear yard setback of 3 m by 1.6 m at the ground storey and 2.7 m at the second storey, and will result in the second storey being setback virtually in the same location as would be the case for a single family home (5.7 m vs. 6 m for single family homes). In addition, the proposed 1 m bay window projections are

limited to the ground storey and are substantially less than the permitted 1.8 m bay window projection. A shadow analysis has been submitted and demonstrates that the proposal will result in minor shadow impact to adjacent properties.

During the rezoning process, it was indicated that nine (9) existing trees would be retained based on an aerial photograph survey. These details were to be looked at during the Development Permit process. Subsequently, a registered arborist conducted a survey, documented thirteen (13) existing trees onsite and recommended retention of two (2) of them. Six (6) of the trees which were agreed to be retained are not located on site. The applicant has committed to retain the three (3) existing trees previously agreed to be retained and an additional tree to retain a total of four (4) of the existing trees. These include the two (2) trees which the arborist recommends retaining.

The applicant is proposing an almost 3 m wide strip of landscaping with shrubs of varying height along the northern property line (in the 3 m sanitary sewer right-of-way). This will buffer the back yard activities from the single-family homes to the north. Larger trees cannot be planted along this servicing right-of-way. A wooden fence (1.8 m height) will be provided for privacy.

### **Staff Comments**

The proposed revised scheme attached to this report has satisfactorily addressed all the significant urban design issues and other staff comments identified as part of the review of the subject Development Permit application. In addition, it complies with the intent of the applicable sections of the Official Community Plan (OCP) and is generally in compliance with the Townhouse District (R2 - 0.6) Schedule except for the zoning variances noted below.

### Zoning Compliance/Variances (staff comments in bold)

The applicant requests the following variances to the R2 - 0.6 District Schedule of the Zoning and Development Bylaw No. 5300:

- 1) To vary the provision of Section 203(A).3 (Maximum Lot Coverage) to increase the maximum permitted lot coverage from 40% m to 45%; and
  - (Staff supports the proposed variance as it is the result of lane dedication and measures taken to reduce the impact of the development on single-family homes to the north. The lane is intended to provide access for other properties in the area. These measures include two-storey duplex massing as the transition to the single-family homes to the north. The two-storey units have a greater site coverage. The 45% lot coverage was included in the plans attached to the rezoning application and were presented at Public Hearing)
- 2) To vary the provision of Section 203(A).4 (Minimum Setbacks From Property Lines) to reduce the minimum required side yard setback to the lane from 3.0 m to 2.4 m for an electrical closet.

(Staff supports the proposed minor variance as the electrical closet is appropriately located in a side yard condition where it is screened from view. In addition, if the projection were for a bay window; it would be permitted)

### **Analysis**

Criteria and policies for the issuance of Development Permits appear in Schedule 1 of Bylaw 7100, the Official Community Plan:

- 9.2 General Development Permit Guidelines
- 9.3 Multiple-Family Residential Development Permit Guidelines (Townhouses)

### Conditions of Adjacency:

- The proposed, height, siting and orientation of the buildings respect the massing of the surrounding existing residential development;
- The applicant has addressed privacy for the adjacent single-family lot to the east through landscaping along the east property line and orienting the windows of the main living areas to focus on the north and south views. In addition, a 1.8 m fence is proposed; and
- The applicant has mitigated the impact of the proposed development on the five single-family lots to the north, which face Waller Drive through reduced two-storey and duplex massing, increased rear yard setbacks, recessed second storey, intensive landscaping and a 1.8 m fence. The recessed second storey generally mirrors what could be constructed if the site were developed with single family dwellings as permitted in the existing zoning.

### Site Planning and Urban Design:

- The siting of the building and the relationship between the indoor spaces and the outdoor areas allow for adequate surveillance to meet safety and crime prevention objectives; and
- The visitor parking has been screened with landscaping to minimize its visual impact on Williams Road.

### Architectural Form and Character:

- The building forms are well articulated; and
- The proposed building materials (Hardi-board and trim, Hardi-siding, vinyl siding, painted wood trim and asphalt shingle roofing) are generally consistent with the Official Community Plan (OCP) Guidelines.

### Landscape Design:

- The landscape design includes 31 trees: planting 27 new trees and retaining 4 existing trees. Three (3) of the existing trees face Williams Road and their retention will contribute a maturity to the streetscape elevation;
- The landscape design also includes children's play equipment, special paving treatment with patterning and colour, as well as substantial planting to provide a highly liveable environment along this arterial road;
- An intensive landscape buffer is located along the north property line which separates the northern unit back yards from the adjacent single-family home back yards. This is also the location of a sanitary sewer right-of-way (R.O.W.) and has therefore been landscaped with shrubs which may be removed and reinstated in the event of sewer work;
- The recycling is located in the lane, setback and screened with a gated enclosure and landscaping to minimize its visual impact on Williams Road; and
- The use of interlocking pavers improves the permeability of the site.

### **Advisory Design Panel Comments**

The Advisory Design Panel was generally supportive of the proposed development and decided that the project should proceed. A copy of the relevant excerpt from the Advisory Design Panel Minutes from February 04, 2004 is attached for reference (Attachment 2). The response from the applicant has been included immediately following the specific Design Panel comments and are identified in 'bold italics'. Unfortunately, this small-scale development does not include accessible units on site, nor were provisions made for future elevator installation.

### **Conclusions**

The applicant has worked cooperatively with staff and has satisfactorily addressed issues that were identified through the rezoning and Public Hearing process, as well as staff and the Advisory Design Panel's comments regarding conditions of adjacency, site planning and urban design, architectural form and character, and landscape design. The applicant has presented a development that fits well into the existing context. Therefore, staff recommend support of this Development Permit application.

Sara Badyal, M.Arch.

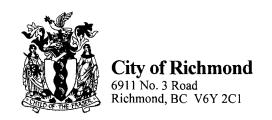
Sara Badyal.

Planner 1

SB:blg

The following conditions are required to be met prior to forwarding this application to Council for approval:

- Payment of cash in-lieu of on-site indoor amenity space; and
- Receipt of a Letter of Credit for landscaping in the amount of \$54,014.80 (based on a total floor area of 27,007.4 ft²).



### Development Application Data Sheet Development Applications Department

Attachment 1

Address:	4191 and 4211 Williams Road		
Planning Area:	Seafair Area		
Zoning:	Townhouse District (R2 – 0.6)		
Site Area (sq.m):	Gross: 3,289 m <sup>2</sup>	Net:	3,023.3 m <sup>2</sup> (after dedications)
Floor Area (sq.m):	Gross: 2,509 m <sup>2</sup>	Net:	1,813.7 m2
Number of Units:	Formerly: 2 single-family homes	Proposed:	14 townhouse units

	Min. or Max.	Proposed
Floor Area Ratio:	Max.0.6	0.6
Lot Coverage – Building*:	Max. 40%	45%
Density (unit/acre)	n/a	19 upa
Setback – Front Yard: (Williams Rd)	Min. 6 m	6 m
Setback - Side Yard: (east)*	Min. 3 m	Min. 2.4 m
Setback – Side Yard: (west)	Min. 3 m	Min. 3 m
Setback – Rear Yard: (north)	Min. 3 m	4.6 m
Height (m):	Max three-storey and 11 m	two-storey and 8.7 m
Lot Size	Min. 30 m width and 35 m depth	65.9 m width and 45.7 m depth
Off-street Parking Spaces – Regular/Visitor	Min. 16 and 3	28 and 3
Off-street Parking Spaces – Accessible:	Min. 1	1
Off-street Parking Spaces – Total:	Min. 19	31
Amenity Space – Indoor:	Min. 70 m <sup>2</sup>	cash-in-lieu
Amenity Space – Outdoor (Min. 6 m²/unit):	Min. 84 m <sup>2</sup>	119 m <sup>2</sup>

Variance Requested:

<sup>\*</sup> Variances have been requested to increase the maximum permitted lot coverage from 40% to 45% and to reduce the minimum required side yard setback to the lane to 2.4 m for the electrical closet (see attached Plan #1).

### ANNOTATED EXCERPT FROM MINUTES FROM THE DESIGN PANEL MEETING

Wednesday, February 4th, 2004 – 4:00 p.m.

Rm. 1.003

### RICHMOND CITY HALL

The response from the Applicant has been included immediately following the specific Design Panel comments and are identified in 'bold italics'.

Representatives:

DP 03-254824

Patrick Cotter, Architect

Masa Ito, Landscape Architect

Mel Bains, Owner

### 3. 2004-04 Multi-family Residential

Patrick Cotter, Architect. 4191, 4211 Williams Road (Formal) DP 03-254824

The panel then proffered the following comments about the project that:

- there should be accessible units on site, or units should be designed to permit future elevator installation (e.g. stacked closets) – not provided;
- the retention of existing landscape was appreciated, however, the size of new trees should be increased and blend in with streetscapes.
  Street and drive aisle trees have been increased to 8cm calliper:
- rear yards should have a variety plantings to differentiate each unit incorporated;
- the size of the trees in the drive aisle should be increased either by increasing its calibre or using larger trees incorporated;
- windows could be placed along entrances to provide natural light and to animate elevation - *incorporated*;
- the project was simple and reserved, therefore, the columns seemed over articulated. The columns provide an appropriate level of detail and identity to the entrances;
- units facing Williams Road had no front or rear yards. Units have private outdoor terraces in front yards;
- along the drive aisle, only garage doors were visible. Entries are identified and differentiated through the variation of open space between units and landscape treatment;
- the site coverage was over the maximum allowable for this zone variance has been requested;
- too much impervious material was being used, however this could be alleviated by the use of pavers – incorporated in amenity and visitor parking area;

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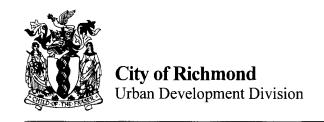
### Minutes of Design Panel Meeting Wednesday, February 4<sup>th</sup>, 2004 Meeting Room 1.003, 1<sup>st</sup> Floor, Richmond City Hall

ITEM MINUTE SUBJECT FILE

- the 6' backyard fences would be a security problem, they should be lowered to 3'. Fences have been lowered to 3'6" at 8' from unit;
- the treatment on the west side was not strong enough, landscape should be separated from street driveway at the side of the building. Fence and hedge provide the separation;
- street trees should be planted in the public space. The existing 30' Spruce tree will be retained and will provide the larger scale;
- the play area should be surrounded by a low fence incorporated;
- an indoor amenity space should have been provided to promote a sense of community – cash-in-lieu will be provided;

In summary, Acting Chair stated that she liked the fact that the units were 2-storeyed, however, she was concerned that the units which fronted the drive aisle were too plain – **revised**.

The decision of the Panel was that the project should move forward.



### **Development Permit**

No. DP 03-254824

To the Holder:

PATRICK COTTER ARCHITECT INC.

Property Address:

4191 WILLIAMS ROAD

Address:

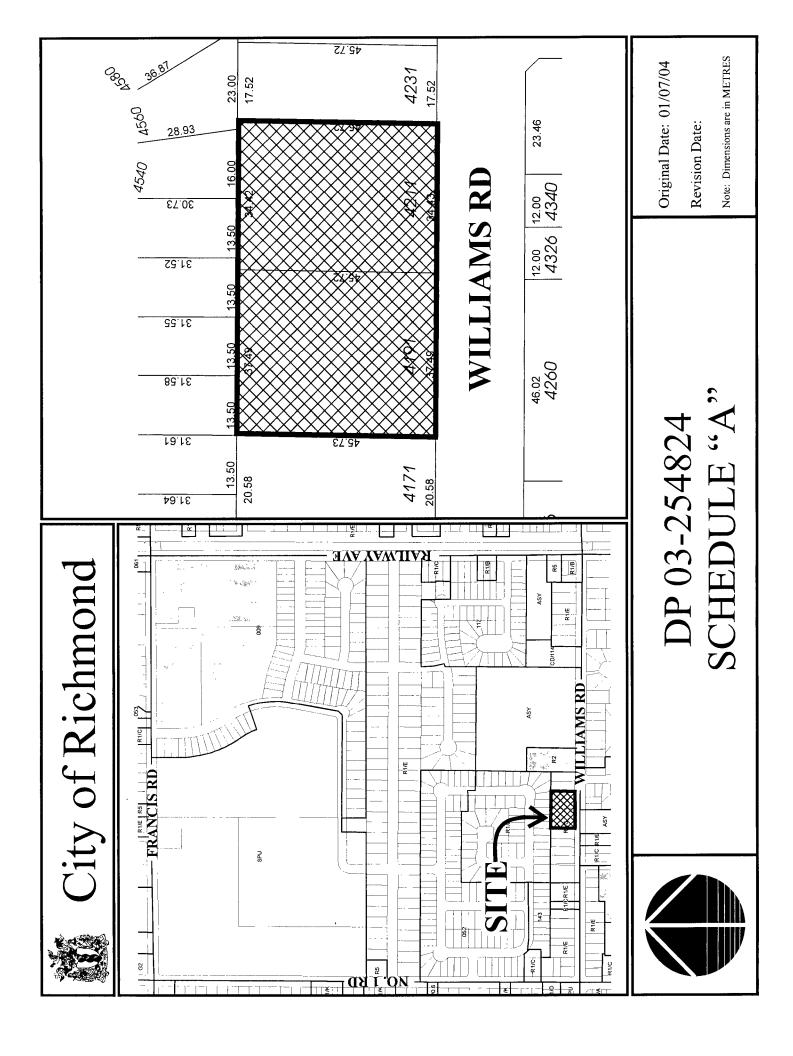
C/O 1338 - 56<sup>TH</sup> STREET DELTA, BC V4I 2A4

- 1. This Development Permit is issued subject to compliance with all of the Bylaws of the City applicable thereto, except as specifically varied or supplemented by this Permit.
- 2. This Development Permit applies to and only to those lands shown cross-hatched on the attached Schedule "A" and any and all buildings, structures and other development thereon.
- 3. The "Richmond Zoning and Development Bylaw No. 5300" is hereby varied or supplemented as follows:
  - a) The dimension and siting of buildings and structures on the land shall be generally in accordance with Plans #1 and #2 attached hereto.
  - b) The siting and design of off-street parking and loading facilities shall be generally in accordance with Plans #2 and #3a attached hereto.
  - c) Landscaping and screening shall be provided around the different uses generally in accordance with the standards shown on Plans #3a to #3c attached hereto.
  - d) Roads and parking areas shall be paved in accordance with the standards shown on Plans #2 and #3a attached hereto.
  - e) Sanitary sewers, water, drainage, highways, street lighting, underground wiring, and sidewalks, shall be provided as required.
  - f) Subject to Section 692 of the Local Government Act, R.S.B.C., the building shall be constructed generally in accordance with Plans #4 to #6 attached hereto.
- 4. As a condition of the issuance of this Permit, Council is holding the security set out below to ensure that development is carried out in accordance with the terms and conditions of this Permit. Should any interest be earned upon the security, it shall accrue to the Holder if the security is returned. The condition of the posting of the security is that should the Holder fail to carry out the development hereby authorized, according to the terms and conditions of this Permit within the time provided, the City may use the security to carry out the work by its servants, agents or contractors, and any surplus shall be paid over to the Holder, or should the Holder carry out the development permitted by this permit within the time set out herein, the security shall be returned to the Holder. The City may retain the security for up to one year after inspection of the completed landscaping in order to ensure that plant material has survived.

### **Development Permit**

			•	No. DP 03-254824										
To th	e Holder:	PATRICK COTTER ARCHITECT INC.												
Prope	erty Address:	4191 WILLIAMS RO	4191 WILLIAMS ROAD											
Addre	ess:	C/O 1338 - 56 <sup>TH</sup> STREET DELTA, BC V4I 2A4												
There	e is filed accordingly:													
	An Irrevocable Letter	of Credit in the amo	unt of \$54,014.80.											
5. The land described herein shall be developed generally in accordance with the terms a conditions and provisions of this Permit and any plans and specifications attached to the Permit which shall form a part hereof.														
	f the Holder does not confitted from the fatter of this Permit,		-	Permit within 24 months l be returned in full.										
T	his Permit is not a Build	ding Permit.												
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LOT 374 SEC 26 BLK4N RG7W PLAN 59643 LOT 364 SEC 26 BLK4N RG7W PLAN 56491 PATRICK COTTER ARCHITECT INC. 4191 - 4211 WILLIAMS ROAD RICHMOND, BRITISH COLUMBIA EXISTING: R1/C PROPOSED: R2 - 0.6 003-916-855 PARCEL IDENTIFIER: LEGAL ADDRESS: CIVIC ADDRESS: APPLICANT: ZONING:

LOCATION PLAN:



# WILLIAMS ROAD TOWNHOUSE DEVELOPMENT

### 4191 - 4211 WILLIAMS ROAD RICHMOND, BRITISH COLUMBIA

ISSUED FOR REZONING APPLICATION
ISSUED FOR DEVELOPMENT PERMIT APPLICATION
ISSUED FOR ADVISORY DESIGN PANEL
ISSUED FOR DEVELOPMENT PERMIT PANEL MAY 02/03 DEC 23/03 JAN 26/04 **APR 30/04** 

DRAWING LIST:

COVER SHEET	SURVEY
*	*

SITE PLAN CONTEXT PHOTOS SHADING ANALYSIS SHADING ANALYSIS CONTEXTUAL SITE PLAN TYPICAL UNIT 'A' PLANS TYPICAL UNIT 'B' PLANS TYPICAL UNIT 'C' PLANS A-101 A-102 A-103 A-104 A-105 A-201 A-202 A-203

UNIT TYPE 'A-B' & 'C-C' CROSS SECTIONS LANDSCAPE PLAN LANDSCAPE PLAN - PLANT LIST, DETAILS LANDSCAPE DRAINAGE GRADING PLAN UNIT TYPE 'A-B' ELEVATIONS UNIT TYPE 'C-C' ELEVATIONS STREETSCAPE ELEVATIONS STREETSCAPE ELEVATIONS PLAN#3a PLAN#3b PLAN#3c A-301 A-302 A-303 A-304 A-401

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## PATRICK COTTER ARCHITECT INC.

1398 - 564 STREET, DELTA, BRITISH COLLMBIA, V41, 2A4
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FAX. (604) 942-115
CEL. (604) 377-7545
E-MALL parch@elsis.net

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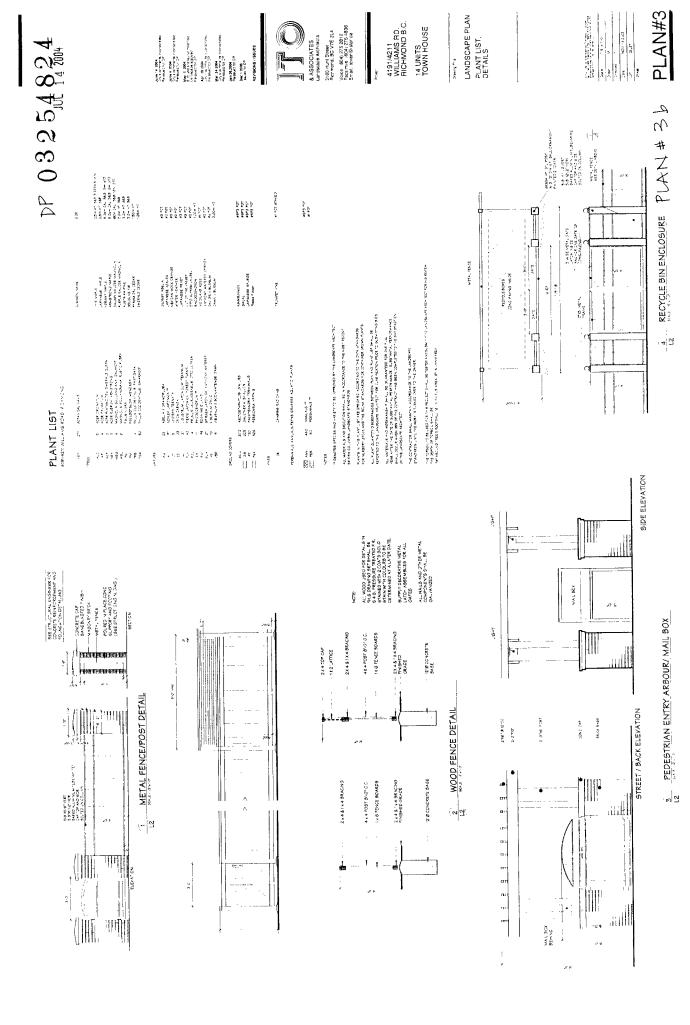
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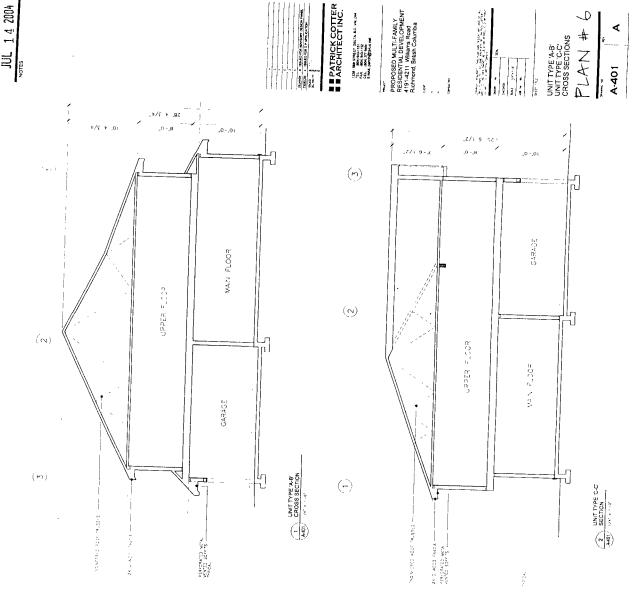
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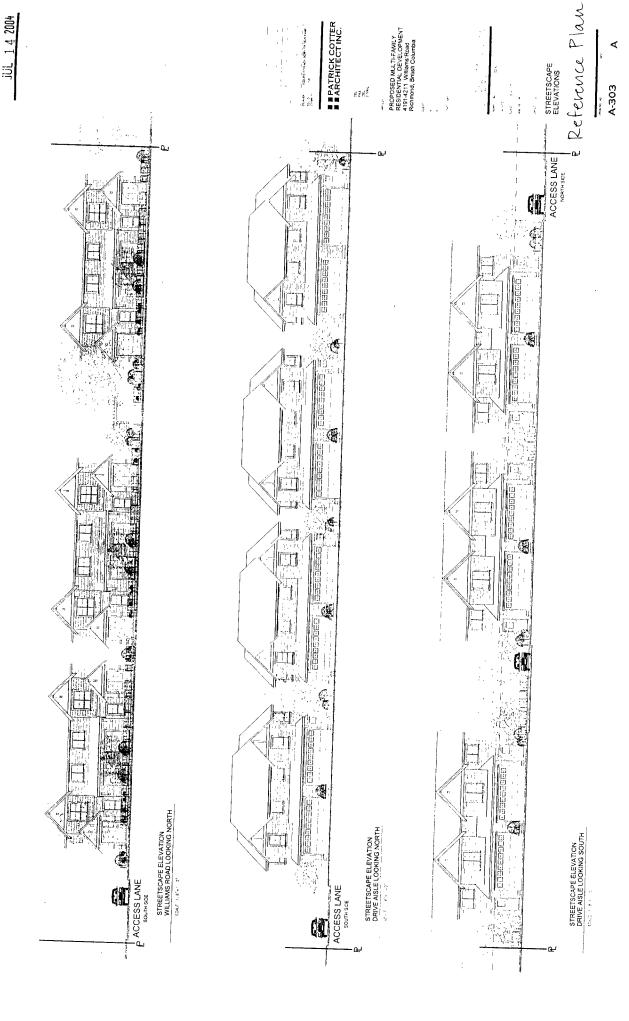
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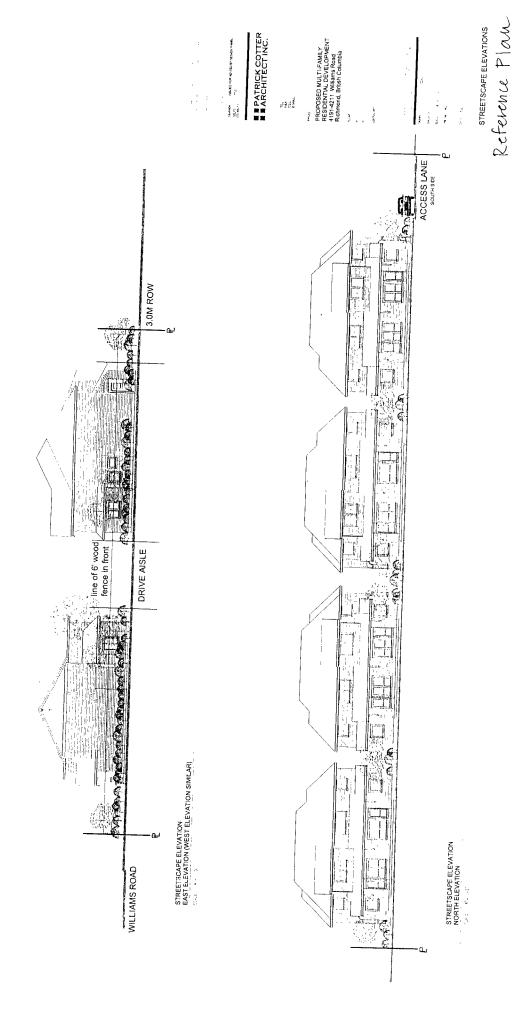
UNIT TYPE C.C.
WILLIAMS ROAD ELEVATION

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UNIT 6 - TYPE C.C. ONLY
SIDE ELEVATION WITH ELECTRICAL CLOSE?







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