## Report to Development Permit Panel

To: Development Permit Panel ..... Date: July 28, 2015
From: Wayne CraigFile: DP 15-700390
Director of Development
Re: Application by Harjit Sandhu for a Development Permit at 10691 Dennis Crescent

## Staff Recommendation

That a Development Permit be issued which would:

1. Permit the construction of a coach house at 10691 Dennis Crescent on a site zoned "Single Detached with Granny Flat or Coach House - Edgemere (RE1)"; and
2. Vary the provisions of Richmond Zoning Bylaw 8500 to:
a) Allow a coach house to be located 3.0 m from the northern interior side lot line; and
b) Allow a portion of the parking spaces for the lot to be accessed from Dennis Crescent.


WC:cl
Att.

## Staff Report

## Origin

Harjit Sandhu has applied to the City of Richmond for permission to develop a coach house at 10691 Dennis Crescent on a site zoned "Single Detached with Granny Flat or Coach House Edgemere (RE1)" (Attachment 1). There is currently a new single-family dwelling under construction at the subject site.

The subject site is located in the Edgemere neighbourhood, generally bounded by No. 4 Road to the west, Williams Road to the north, Shell Road to the east, and Steveston Highway to the south. A portion of this neighbourhood underwent City-initiated rezoning to RE1 in 2012 to allow infill development in the form of granny flats or coach houses subject to the Development Permit Application review process. The subject proposal is the second Development Permit Application to construct a coach house in the neighbourhood.

## Development Information

Please refer to attached Development Application Data Sheet (Attachment 2) for a comparison of the proposed development data with the relevant Bylaw requirements.

## Background

The subject site is located on a large lot with an east-west orientation, fronting Dennis Crescent to the west and backing onto the existing rear lane along the east property line.

Development surrounding the subject site is as follows:

- To the north, fronting Aquila Rd, are two (2) lots zoned RE1 that contain single detached dwellings.
- To the east, immediately across the rear lane, is a lot zoned RE1 that contains a single detached dwelling and that fronts Aintree Crescent;
- To the south, is a single detached dwelling on a lot zoned RE1; and
- To the west, immediately across Dennis Crescent, are two (2) lots zoned RE1 that contain single detached dwellings.


## Staff Comments

The proposed scheme attached to this report has satisfactorily addressed the significant urban design issues and other staff comments identified as part of the review of the subject Development Permit application (see Plans \# 1 to 3). In addition, it complies with the intent of the design guidelines for coach houses in the Edgemere neighbourhood in the City's Official Community Plan (OCP), and is generally in compliance with the RE1 zone except for the zoning variances noted below.

## Zoning Compliance/Variances (staff comments in bold)

The applicant requests to vary the provisions of Richmond Zoning Bylaw 8500 to:

1) Allow a coach house to be located 3.0 m from the northern interior side lot line; and
2) Allow a portion of the parking spaces for the lot to be accessed from Dennis Crescent.
(Staff supports the proposed variances for the following reasons:
a) The zoning bylaw requirement to locate the coach house at 2.0 m from the northern interior side lot line is not possible at the subject site because there is an existing 3.0 m wide statutory right-of-way along the north property line for the sanitary sewer line. Encroachment into the right-of-way is not permitted;
b) The zoning bylaw requires that all parking spaces for a lot that contains a new single detached dwelling and a coach house must be accessed from the rear lane only. The intent of this zoning provision is to create a more pedestrian-oriented streetscape and also to enhance the lane as a public space by orienting the primary coach house entry and access to the lane.

Due to the sequence of proposed development at the subject site, the applicant is seeking a variance to allow a portion of the parking spaces for the lot to be accessed from Dennis Crescent:

- The applicant submitted Building Permit applications to construct a new single detached dwelling and a detached accessory building with vehicle access to and from Dennis Crescent in December 2014, consistent with the zoning bylaw.
- Building Permits were issued in February 2015 and construction of the single detached dwelling at the site proceeded as proposed.
- In May 2015, the applicant reconsidered his plans to build the proposed detached accessory building in favour of pursuing a Development Permit application for a coach house at the site. Since construction of the single detached dwelling had already progressed with vehicle access from Dennis Crescent, the applicant is now seeking a variance to allow the originally proposed access to proceed.
- The applicant indicates that his proposal to provide additional on-site parking with access from the lane (for a total of 6 on-site parking spaces) avoids the potential for parking to occur on the street, while still complying with the lot coverage requirements for impermeable surfaces and live plant material.

To maintain the intent of the zoning provision as it relates to enhancing the pedestrian experience along the street, the applicant proposes to incorporate a planting area onsite along the front property line, featuring a combination of flowering and evergreen shrubs.

Staff will also be reviewing the experience of coach houses and granny flats in the Edgemere neighbourhood after such housing has been built, to determine whether any refinements to the zone and the design guidelines are necessary with respect to site planning and vehicle access.)

## Advisory Design Panel Comments

Due to the small scale of the proposed development, the applicant was not presented to the Advisory Design Panel.

## Analysis

## Conditions of Adjacency

- The proposed coach house design complements the existing single detached housing form, character and scale of the surrounding neighbourhood.
- The proposed location of the coach house, which is setback between 2.1 and 3.0 m from the rear lane ( 6 m wide), provides an adequate buffer to the adjacent lot to the east.
- The majority of the floor space in the coach house building is proposed on the ground floor ( $70 \%$, i.e., garage, entry, living, kitchen), and the portion of floor space located in the upper storey of the coach house is concentrated furthest away from side lot lines to limit the impact on adjacent neighbours.


## Urban Design and Site Planning

- Consistent with the OCP guidelines, the proposed primary pedestrian entry to the coach house is off the rear lane, and secondary pedestrian access to the coach house is proposed via Dennis Crescent to the rear yard of the subject property.
- The elevation of the coach house that faces the lane has been designed to appear as a front elevation complete with outdoor lighting at the pedestrian entry gate to enhance visibility and appearance of the lane as a public space.
- Consistent with zoning, private outdoor space that is exclusively for the benefit of the coach house is proposed in the form of:
- a yard to the west of the coach house, which is adequately screened through the use of Emerald Cedars; and
- a balcony off the upper floor bedroom of the coach house facing the rear lane.
- A total of two (2) garbage and recycling enclosures are proposed on-site, for use by the residents of the principal dwelling and the coach house. The enclosures are sufficiently set back from the rear property line, are screened by Cedar fencing ( 2 m high), and are adequately sized to each contain a garbage cart, organics cart, blue recycling bin and mixed paper recycling bag, and a grey glass recycling bin.
- The proposed site plan provides on-site parking in excess of that required by the zoning bylaw, including:
- three (3) enclosed parking spaces for the principal dwelling with access from Dennis Crescent;
- two (2) enclosed parking spaces with access from the lane; and
- one (1) unenclosed and permeable parking space for the coach house with access from the lane.


## Architectural Form and Character

- The proposed exterior building materials and colours of the coach house are designed to complement the character of the principal residence on-site and that of other dwellings in the surrounding neighbourhood (e.g. neutral stucco and wood trim).
- The primary facade of the coach house facing the lane is proposed to be articulated and visually broken into smaller components to create architectural interest.
- Windows are proposed to be oriented toward the lane and to maximize light penetration into the main floor living area of the coach house, while mitigating overlook onto the adjacent properties.


## Landscaping and Open Space Design

- The private open space for the coach house is proposed in two (2) locations: a $31 \mathrm{~m}^{2}$ patio treated with pavers next to the coach house's kitchen/living area that is delineated and screened through the use of Emerald Cedars; as well as a $4.6 \mathrm{~m}^{2}$ balcony off the upper floor bedroom facing the lane. The proposed open space is adequately sized and shaped to comply with the RE1 zone.
- The area between the coach house and the rear lane is proposed to be treated with soft landscaping including lawn as well as both evergreen and flowering shrubs to enhance the visual appearance of the lane (e.g., Azalea, Rhododendron, Boxwood, Fern, Emerald Cedars, Columnar Cherry trees, and ornamental grasses).
- The front yard is proposed to be enhanced with the addition of a Pacific Dogwood tree, as well as a planting area on-site along the front property line, featuring a combination of flowering and evergreen shrubs (Azalea, Rhododendron, Boxwood, Laurel, Black-Eyed Susan, and ornamental grasses).
- Tree retention and removal was assessed as part of the Building Permit application for the principal dwelling on the subject site. One (1) bylaw-sized Japanese Maple in the boulevard on Dennis Crescent, as well as one (1) bylaw-sized Western Red Cedar on the neighbouring site to the south, are required to be protected (Attachment 3). Tree protection fencing was installed and inspected prior to issuance of the Building Permit. Eight (8) trees were authorized for removal under Tree Removal Permit T2 14-678343. The applicant is required to provide six (6) replacement trees on the subject site, which are shown on the proposed Landscape Plan.
- Prior to DP issuance, the applicant is required to submit a Landscaping Security in the amount of $\$ 18,579$, based on $100 \%$ of the cost estimate provided by the Landscape Architect for the proposed works (including a $10 \%$ contingency, all soft and hard landscaping, fencing, and installation).


## Crime Prevention Through Environmental Design

- Consistent with the design guidelines for coach houses in the OCP, the proposed coach house design enables natural surveillance by locating windows, living areas, and a balcony overlooking the lane.
- Similarly, the applicant proposes porch lighting at the coach house main entry and pedestal lighting at a pedestrian entry gate to the property at the lane to enhance visibility and pedestrian safety of the lane.
- The applicant also proposes two (2) surveillance cameras on the coach house along the lane.


## Energy Efficiency

- Consistent with the design guidelines for coach houses in the OCP, the applicant indicates that Energy Star appliances and windows will be installed in the coach house, as well as high performance walls and roofs to reduce energy consumption. Low water consumption plumbing fixtures are also proposed to be installed in the coach house.


## Conclusion

The applicant is seeking permission to build a coach house in the rear yard of the subject property at 10691 Dennis Crescent in the Edgemere neighbourhood.

The proposal aims to respect the existing character of the immediate surrounding neighbourhood, which consists of single detached housing, by conforming to the design guidelines for coach houses in the Official Community Plan. The proposed site plan is generally consistent with the requirements of the existing REl zone, except for the variances identified.

On this basis, staff recommends support for this Development Permit application.


Cynthia Lussier
Planning Technician
CL.rg

## Attachments:

Attachment 1: Location Map/Aerial Photo
Attachment 2: Development Application Data Sheet
Attachment 3: Tree Retention \& Removal Plan

The following items must be completed prior to forwarding this application to Council for approval:

- Receipt of a landscaping security in the amount of $\$ 18,579$ based on $100 \%$ of the cost estimate for the proposed works (including $10 \%$ contingency costs, fencing, hard and soft landscaping, and installation).
Prior to Building Permit issuance for the coach house, the following items must be completed:
- obtain a Building Permit for any construction hoarding associated with the proposed development. If construction hoarding is required to temporarily occupy a street, or any part thereof, or occupy the air space above a street or any part thereof, additional City approvals and associated fees may be required as part of the Building Permit. For further information on the Building Permit, please contact Building Approvals Department at 604-276-4285.
- Submit a construction traffic and parking management plan to the satisfaction of the City's Transportation Department (http://www.richmond.ca/services/ttp/special.htm), if applicable.


## City of Richmond

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City of
Richmond


## Development Application Data Sheet

Address: 10691 Dennis Crescent
Applicant: Harjit Sandhu Owner: Harjit Sandhu
Planning Area(s): Shellmont

|  | Existing | Proposed |
| :--- | :---: | :---: |
| Site Area: | $1,263.7 \mathrm{~m}^{2}$ | No change |
| Land Uses: | Single detached dwelling <br> under construction | Single detached dwelling and <br> a detached coach house |
| OCP Designation: | Neighbourhood Residential | Neighbourhood Residential |
| Zoning: | Single Detached with Granny Flat or <br> Coach House - Edgemere (RE1) | No change |


|  | Bylaw Requirement | Proposed | Variance |
| :---: | :---: | :---: | :---: |
| Floor Area Ratio: | $\begin{array}{r} 464.5 \mathrm{~m}^{2} \times \operatorname{Max} .0 .60 \\ +\quad 799.2 \mathrm{~m}^{2} \times \text { Max. } 0.30 \\ \hline \text { Total }=518.46 \mathrm{~m}^{2}\left(5,580 \mathrm{ft}^{2}\right) \end{array}$ | $518.12 \mathrm{~m}^{2}\left(5,577 \mathrm{ft}^{2}\right)$ | none permitted |
| Lot Coverage - Buildings: | $\begin{aligned} & \text { Max. } 45 \% \\ & \left(568 \mathrm{~m}^{2}\right) \\ & \hline \end{aligned}$ | $\begin{gathered} 34 \% \\ \left(435 \mathrm{~m}^{2}\right) \\ \hline \end{gathered}$ | none |
| Lot Coverage - Buildings, structures, and non-porous surfaces: | $\begin{gathered} \text { Max. } 70 \% \\ \left(884 \mathrm{~m}^{2}\right) \end{gathered}$ | $\begin{gathered} 59 \% \\ \left(739 \mathrm{~m}^{2}\right) \end{gathered}$ | none |
| Lot Coverage - Live plant material: | $\begin{aligned} & \hline \text { Min. } 30 \% \\ & \left(380 \mathrm{~m}^{2}\right) \end{aligned}$ | $\begin{aligned} & \text { Min. } 30 \% \\ & \left(380 \mathrm{~m}^{2}\right) \end{aligned}$ | none |
| Setback - Front Yard: | A coach house is not permitted within the front yard. | N/A | none |
| Setback - North Side Yard: | 2.0 m | 3.0 m | Requested due to SRW |
| Setback - South Side Yard: | Min. 2.0 m | 8.94 m | none |
| Setback - Rear Yard: | Min. 1.2 m for no more than $65 \%$ of the rear facade of the coach house building | 2.13 m | none |
|  | Min. 3.0 m for at least $35 \%$ of rear facade of the coach house building | 3.0 m | none |
|  | Min. 1.5 m for entry to the coach house. | 2.88 m | none |
|  | Between 2.0 m \& 8.0 m of the rear lot line | Between $2.0 \mathrm{~m} \& 7.92 \mathrm{~m}$ of the rear lot line | none |


|  | Bylaw Requirement | Proposed | Variance |
| :--- | :---: | :---: | :---: |
| Building Separation Space <br>  <br> coach house | Min. 4.5 m | 7.10 m | none |
| Height (m): | Max. $11 / 2$ storeys above <br> grade or 6.0 m, <br> whichever is less | 6.0 m from <br> grade to roof peak | none |
| On-site Parking Spaces - <br> Principal dwelling: | Two (2) standard spaces | Five (5) standard spaces | none |
| On-site Parking Spaces - Coach <br> House: | One (1) standard space, <br> unenclosed, permeable, <br> and accessible | One (1) standard space | none |
| from the rear lane | Min. $30 \mathrm{~m}^{2}$ | $31.2 \mathrm{~m}^{2}$ patio <br> Private Outdoor Space for the <br> Coach House: | Min. $3.0 \mathrm{~m} \times 3.0 \mathrm{~m}$ |

 (5)

TREE RETENTION \&
REMOVAL PLAN

To the Holder:
Property Address:
Address:

HARJIT SANDHU
10691 DENNIS CRESCENT
4511 DANFORTH DRIVE RICHMOND BC V6X 2 X 5

1. This Development Permit is issued subject to compliance with all of the Bylaws of the City applicable thereto, except as specifically varied or supplemented by this Permit.
2. This Development Permit applies to and only to those lands shown cross-hatched on the attached Schedule "A" and any and all buildings, structures and other development thereon.
3. The "Richmond Zoning Bylaw 8500 " is hereby varied to:
a) Allow a coach house to be located 3.0 m from the northern interior side lot line; and
b) Allow a portion of the parking spaces for the lot to be accessed from Dennis Crescent.
4. Subject to Section 692 of the Local Government Act; R.S.B.C.: buildings and structures; off-street parking and loading facilities; roads and parking areas; and landscaping and screening shall be constructed generally in accordance with Plans \#1 to \#3 attached hereto.
5. Sanitary sewers, water, drainage, highways, street lighting, underground wiring, and sidewalks, shall be provided as required.
6. As a condition of the issuance of this Permit, the City is holding the security in the amount of $\$ 18,579$ to ensure that development is carried out in accordance with the terms and conditions of this Permit. Should any interest be earned upon the security, it shall accrue to the Holder if the security is returned. The condition of the posting of the security is that should the Holder fail to carry out the development hereby authorized, according to the terms and conditions of this Permit within the time provided, the City may use the security to carry out the work by its servants, agents or contractors, and any surplus shall be paid over to the Holder. Should the Holder carry out the development permitted by this permit within the time set out herein, the security shall be returned to the Holder. The City may retain the security for up to one year after inspection of the completed landscaping in order to ensure that plant material has survived.
7. If the Holder does not commence the construction permitted by this Permit within 24 months of the date of this Permit, this Permit shall lapse and the security shall be returned in full.

| To the Holder: | HARJIT SANDHU |
| :--- | :--- |
| Property Address: | 10691 DENNIS CRESCENT |
| Address: | 4511 DANFORTH DRIVE |
|  | RICHMOND BC V6X 2X5 |

8. The land described herein shall be developed generally in accordance with the terms and conditions and provisions of this Permit and any plans and specifications attached to this Permit which shall form a part hereof.
This Permit is not a Building Permit.

## AUTHORIZING RESOLUTION NO. ISSUED BY THE COUNCIL THE

## DAY OF

## DELIVERED THIS DAY OF

MAYOR

## City of <br> Richmond



$\mathbb{N}$

DP 15-700390
SCHEDULE "A"
Original Date: 07/13/15
Revision Date:

Note: Dimensions are in METRES





