## City of Richmond

## Report to Development Permit Panel

To: Development Permit Panel
From: Wayne Craig
Director of Development

Date: September 17, 2015
File: DP 15-690728

Re: Application by Casa Mia Projects Ltd. for a Development Permit at 8491 Williams Road

## Staff Recommendation

That a Development Permit be issued which would:

1. Permit the construction of four (4) townhouse units at 8491 Williams Road on a site zoned "Low Density Townhouses (RTL4)"; and
2. Vary the provisions of Richmond Zoning Bylaw 8500 to:
a) Reduce the minimum lot width from 40.0 m to 20.53 m ;
b) Reduce the minimum west side yard setback from 3.0 m to 1.96 m for a single storey porch in front of the mailbox kiosk and garbage/recycling enclosure; and
c) Allow four (4) small car parking stalls, one (1) in each of the side-by-side double car parking garages.


Director of Development
EL:blg
Att.

## Staff Report

## Origin

Casa Mia Projects Ltd. has applied to the City of Richmond for permission to develop four (4) townhouse units at 8491 Williams Road with vehicle accesses from adjacent previously developed townhouse sites to the east and west at 8391 Williams Road and 8531 Williams Road. The site is being rezoned from "Single Detached (RS1/E)" to "Low Density Townhouses (RTL4)" for this project under Bylaw 9242 (RZ 14-673732), which received third reading following the Public Hearing on May 19, 2015. The site is currently vacant.

There is no City standard Servicing Agreement required in association with this development proposal. Removal of the existing driveway on Williams Road and reinstating continuity of the sidewalk will be achieved via a City Work Order at Building Permit stage at the developer's cost. The driveway at 8391 Williams Road is required to be widened to meet current City's standards (i.e., 7.5 m at the property line and taper from the property line at $5: 1$ to a minimum width of 6.7 m within the site).

## Development Information

Please refer to the attached Development Application Data Sheet (Attachment 1) for a comparison of the proposed development data with the relevant bylaw requirements.

## Background

Development surrounding the subject site is as follows:

- To the north, existing single-family homes on lots zoned "Single Detached (RS1/E)".
- To the east, a 10 -unit townhouse complex with vehicle access from Williams Road. A Public Rights-of-Passage (PROP) Statutory Right-of-Way (SRW) is registered on Title of this property ( 8531 Williams Road) to provide vehicle access to the subject site. 8531 Williams Road is zoned "Low Density Townhouses (RTL4)".
- To the south, across Williams Road, the Church of Jesus Christ of Latter-Day Saints on a lot zoned "Assembly (ASY)".
- To the west, a 15 -unit townhouse complex with vehicle access from Williams Road. A Cross-Access Easement is registered on Title of this property (8391 Williams Road) to provide vehicle access to the subject site. 8391 Williams Road is zoned "Medium Density Townhouses (RTM1)".


## Rezoning and Public Hearing Results

The Public Hearing for the rezoning of this site was held on May 19, 2015. No concerns regarding the rezoning were expressed at the Public Hearing.

## Staff Comments

The proposed scheme attached to this report has satisfactorily addressed the significant urban design issues and other staff comments identified as part of the review of the subject Development Permit application. In addition, it complies with the intent of the applicable sections of the Official Community Plan (OCP) and is generally in compliance with the "Low Density Townhouses (RTL4)" zone except for the zoning variances noted below.

Zoning Compliance/Variances (staff comments in bold)
The applicant requests to vary the provisions of Richmond Zoning Bylaw 8500 to:

1) Reduce the minimum lot width from 40.0 m to 20.53 m .
(Staff supports the proposed variance as the subject site is an orphan lot located between two (2) existing multiple-family developments.)
2) Reduce the minimum west side yard setback from 3.0 m to 1.96 m for a single storey porch in front of the mailbox kiosk and garbage/recycling enclosure.
(Staff supports the proposed variance as the variance is minor and will enhance the side elevation fronting the main vehicle entry, as well as provide added weather protection for the mailbox kiosk.)
3) Allow four (4) small car parking stalls; one (1) in each of the side-by-side double car parking garages.
(Staff supports the proposed variance to allow one (1) small car parking stall in each of the double car garages due to the narrow width of this orphan lot and the minimum side yard setback requirements. There is limited building frontage along the internal drive aisle; by allowing a small car parking stall in each of the units (all with side-by-side parking arrangement), the reduced width of the garages allows for the following:

- Main entrances to the rear units to be located adjacent to the garage and front onto the internal drive aisle; otherwise, the unit entries would have to be located on the side of the building and would result in limited visibility from the internal drive aisle.
- Sufficient space to provide the mailbox kiosk and garbage/recycling enclosure, as well as a wider outdoor amenity area adjacent to the street fronting building.
This proposal also increases opportunity for passive surveillance in keeping with CPTED principles.)


## Advisory Design Panel Comments

The subject application was not presented to the Advisory Design Panel on the basis that the project generally met all the applicable Development Permit Guidelines, and the overall design and site plan adequately addressed staff comments.

## Analysis

## Conditions of Adjacency

- The subject proposal is an infill development on an orphaned lot between the adjacent developments at 8391 Williams Road and 8531 Williams Road. The proposed development is considered as an extension of the adjacent townhouse developments.
- The proposed height, siting and orientation of the buildings respect the massing of the existing single-family homes and townhouse developments adjacent to the site.
- The small scale 2 -storey and $21 / 2$-storey duplex units fit well with the existing single-family homes to the north, as well as with the 2 -storey end units constructed as part of the adjacent townhouse complexes.
- The proposed rear yard setbacks of 4.5 m on the ground floor and 6.0 m on the second floor meet the minimum rear yard setback specified in the "Low Density Townhouses (RTL4)" zone and in the Arterial Road Guidelines for Townhouses in the OCP.
- The existing mature cedar hedge spanning approximately $80 \%$ of the rear property line (and $100 \%$ of the proposed building width) will be retained and protected.


## Urban Design and Site Planning

- The layout of the townhouse units is organized around the drive aisle providing access to the site from the adjacent townhouse developments to the east and west.
- Main vehicular access to this new townhouse project is to be from Williams Road through the existing Access Easement on the adjacent property to the west at 8391 Williams Road. This access arrangement was envisioned when the original rezoning and Development Permit applications for the adjacent townhouse development at 8391 Williams Road were approved by Council in 2011 to facilitate on site truck turning at 8391 Williams Road and 8491 Williams Road.
- A Public Rights of Passage (PROP) Statutory Right of Way (SRW) providing access to the subject site through the townhouse development to the east is also registered on Title of 8531 Williams Road. The developer is proposing to utilize this PROP SRW as a secondary access to the subject development site.
- A PROP SRW over the entire area of the proposed internal drive aisle on the subject site has been secured at rezoning.
- One (1) $21 / 2$-storey duplex will be oriented towards Williams Road and the units will have their main pedestrian entrances off Williams Road. A 2-storey duplex will be situated on the north half of the site; with main pedestrian access through the internal driveway.
- All units have two (2) vehicle parking spaces. One (1) standard visitor parking space is provided within the west side yard setback adjacent to the rear building. Accessible visitor parking space is not required for this small development.
- Outdoor amenity space is provided at the east side of the street fronting building. This outdoor amenity space is meets the minimum requirement of the Official Community Plan (OCP) guidelines.
- The mailbox kiosk and garbage/recycling enclosure are to be located along the main vehicle entry driveway and have been incorporated into the design of the adjacent building to minimize its visual impact.


## Architectural Form and Character

- This four (4) unit infill project will continue the 'Craftsman'- inspired exterior design of the adjacent townhouse developments.
- A pedestrian scale is achieved along the public road and internal drive aisle with the inclusion of projections, recesses, entry porches, gable roofs, varying material combinations, a range of colour finishes, landscape features, and individual unit gates.
- The roof lines and massing have all been incorporated into the design to align and fit with the neighbouring townhouse developments; attic bonus rooms are located over the street fronting duplex, with no windows facing public road.
- The proposed building materials (hardie siding, hardie shingle, wood trims/posts/cross beams, and asphalt roof shingles) are generally consistent with the Official Community Plan (OCP) Guidelines and compatible with the existing multi-family character being introduced along Williams Road.
- A warm gray palette is proposed to distinguish it from the adjacent projects (west: olive/red brick; east: dark brown/light gray). Red-gray doors are proposed to offer a colour accent and draw attentions to the unit entries.
- The impact of blank garage doors has been mitigated with panel patterned doors, transom windows, and planting islands.


## Landscape Design and Open Space Design

- Tree preservation was reviewed at rezoning stage. No trees requiring retention were identified. An existing hedgerow located along the rear (north) property line is proposed to be protected and retained.
- Landscaping is designed to fit into the existing neighbourhood streetscape and be compatible with adjacent townhouse projects to the east and west.
- The Williams Road frontage incorporates decorative fencing and gates; with layers of ornamental planting including a mixture of flowering trees, shrubs, and groundcovers.
- The shared entry driveway is landscaped with a row of flowering trees on the east side of the driveway as well as flowering shrubs and broad-leafed Evergreens.
- Private outdoor amenity areas provided for the two (2) units facing Williams Road include functional patios, lawn areas, and mixed plantings of trees and shrubs. Low fences and plantings give a degree of separation and privacy for these spaces.
- Private outdoor amenity areas provided for the two (2) rear units include fenced yards with functional patios, lawn areas, and tree plantings (Evergreens and deciduous). The existing Evergreen hedge along the north property line will be retained and augmented with additional hedge plants to screen adjacent single-family homes at that location.
- Side yard fences ( 6 ft . height) are retained for privacy between outdoor amenity areas and adjacent properties.
- A children's play area is provided in a quiet location away from the main street; with good visibility and pedestrian access from the internal walkway/driveway. The proposed play apparatus is a colourful, accessible design suitable for small children 6 months to 4 years of age. Play area surfacing is a safe, soft rubberized paving material. A wood garden bench is provided for seating and supervision.
- The applicant is proposing to plant three (3) conifers and 11 deciduous trees on-site; hedges, an assortment of shrubs and ground covers, as well as perennials and grasses have been selected to ensure the landscape treatment remains interesting throughout the year.
- In order to ensure the landscaping works are undertaken, the applicant is required to provide a landscape security of $\$ 44,180.00$ in association with the Development Permit.
- Indoor amenity space is not proposed on-site; a $\$ 4,000$ cash-in-lieu contribution has been secured as a condition of rezoning approval in accordance to the OCP.


## Crime Prevention Through Environmental Design

- The architect advised that the following CPTED design/features are incorporated into the proposal:
- Passive surveillance via doors and windows facing unit entries, the outdoor amenity area, mailboxes, and other common areas.
- Low planting with good visibility; no 3-sided building alcoves.
- Entry door glazing and lighting at all units front entry areas.
- Thoughtful and appropriate fencing heights and locations to clearly delineate usage.


## Sustainability

- A Restrictive Covenant specifying that all units are to be built and maintained to EnerGuide Rating of 82 or higher, and that all units are to be solar-hot-water-ready, has been secured at rezoning. A Certified Energy Advisor has confirmed that the proposed townhouse units will be designed to achieve an EnerGuide Rating of 82. The report prepared by the Energy Advisor is on file and will be utilized through the Building Permit review process to ensure these measures are incorporated in the Permit drawings.
- The developer also advises that the following sustainability features will be incorporated into the development:
- Porous pavers at the visitor parking space for additional storm water percolation.
- Energy Star appliances.
- Dual flush toilets; insulated water tank/piping.
- Low water-usage planting.


## Accessible Housing

- The proposed development includes one (1) convertible unit that is designed with the potential to be easily renovated to accommodate a future resident in a wheelchair. The potential conversion of this unit will require installation of a chair lift (the staircase has been dimensioned to accommodate this in unit 3Bc) in the future, if desired.
- All of the proposed units incorporate aging in place features to accommodate mobility constraints associated with aging. These features include:
- Stairwell hand rails.
- Lever-type handles for plumbing fixtures and door handles.
- Solid blocking in washroom walls to facilitate future grab bar installation beside toilets, bathtubs and showers.


## Conclusions

The applicant has satisfactorily addressed staff's comments regarding conditions of adjacency, site planning and urban design, architectural form and character, and landscape design. The applicant has presented a development that fits into the existing context. On this basis, staff recommend support of this Development Permit application.


Edwin Lee
Planning Technician - Design
(604-276-4121)
EL:blg
The following are to be met prior to forwarding this application to Council for approval:

- Final adoption of the Zoning Amendment Bylaw 9242.
- Receipt of a Letter-of-Credit for landscaping and hedge survival in the amount of $\$ 44,180.00$; Letter-of-Credit will not be released until the Letter of Assurance from the Landscape Architect confirming that landscaping are installed as per Development Permit, as well as the Post Construction Impact Assessment Report from the Arborist confirming that the protected hedgerow survived the construction, are reviewed by staff.

Prior to future Building Permit issuance, the developer is required to complete the following:

- Removal of the existing sidewalk crossing and reinstatement of the sidewalk to be done at the developer's sole cost via City Work Order.
- Submission of DCC's (City \& GVS\&DD), School site acquisition charges, Address Assignment Fee, and servicing charges, etc.
- Submission of a Construction Parking and Traffic Management Plan to the Transportation Division. Management Plan shall include location for parking for services, deliveries, workers, loading, application for any lane closures, and proper construction traffic controls as per Traffic Control Manual for works on Roadways (by Ministry of Transportation) and MMCD Traffic Regulation Section 01570.
- Incorporation of all accessibility and sustainability features in Building Permit (BP) plans as determined via the rezoning and/or Development Permit processes.
- If applicable, payment of latecomer agreement charges associated with eligible latecomer works. <reference applicable Servicing Agreement number if information is available>
- Obtain a Building Permit (BP) for any construction hoarding. If construction hoarding is required to temporarily occupy a public street, the air space above a public street, or any part thereof, additional City approvals and associated fees may be required as part of the Building Permit. For additional information, contact the Building Approvals Division at 604-276-4285.
- Submission of a construction traffic and parking management plan to the satisfaction of the City's Transportation Department (http://www.richmond.ca/services/ttp/special.htm).


## Development Application Data Sheet

Development Applications Department

## DP 15-690728

Attachment 1
Address: 8491 Williams Road
Applicant: Casa Mia Projects Ltd._Owner: Casa Mia Projects Ltd.
Planning Area(s): Broadmoor
Floor Area Gross: $738 \mathrm{~m}^{2} \quad$ Floor Area Net: $547 \mathrm{~m}^{2}$

|  | Existing | Proposed |
| :--- | :---: | :--- |
| Site Area: | $\mathrm{m}^{2}$ | No Change |
| Land Uses: | Single-Family Residential | Multiple-Family Residential |
| OCP Designation: | Low-Density Residential | No Change |
| Zoning: | Single Detached (RS1/E) | Low Density Townhouses <br> (RTL4) |
| Number of Units: | 1 | 4 |


|  | Bylaw Requirement | Proposed | Variance |
| :---: | :---: | :---: | :---: |
| Floor Area Ratio: | Max. 0.60 | 0.59 | none permitted |
| Lot Coverage - Building: | Max. 40\% | 40\% | none |
| Lot Coverage - Non-porous Surfaces: | Max. 65\% | 62.8\% | none |
| Lot Coverage - Landscaping: | Min. 25\% | 33.7\% | none |
| Setback - Front Yard (m): | Min. 6.0 m | 6.0 m | none |
| Setback - East Side Yard (m): | Min. 3.0 m | 3.07 m | none |
| Setback - West Side Yard (m): | Min. 3.0 m | Min. 3.00 m to building 1.96 m to covered porch | variance required |
| Setback - Rear Yard (m): | Min. 3.0 m | Ground Floor 4.5 m Min. Second Floor 6.0 m Min. | none |
| Height (m): | Max. 12.0 m (3 storeys) | 21⁄2 storeys ( 10.77 m max.) | none |
| Lot Width: | Min. 40.0 m | 20.32 m | variance required |
| Off-street Parking Spaces Regular (R) / Visitor (V): | $2(\mathrm{R})$ and $0.2(\mathrm{~V})$ per unit | $2(\mathrm{R})$ and $0.25(\mathrm{~V})$ per unit | none |
| Off-street Parking Spaces - Total: | 9 | 9 | none |
| Tandem Parking Spaces: | Max. 50\% of proposed residential spaces in enclosed garages $(4 \times$ Max. $50 \%=2)$ | 0 | none |


| Small Car Parking Spaces | None when fewer than 31 <br> spaces are provided on <br> site | 4 | variance <br> required |
| :--- | :---: | :---: | :---: |
| Handicap Parking Spaces: | None when fewer than 3 <br> visitor parking spaces are <br> required | none | none |
| Amenity Space - Indoor: | Min. $70 \mathrm{~m}^{2}$ or Cash-in- <br> lieu | Cash-in-lieu | none |
| Amenity Space - Outdoor: | Min. $6 \mathrm{~m}^{2} \times 4$ units <br> $=24 \mathrm{~m}^{2}$ | $28 \mathrm{~m}^{2}$ | none |

No. DP 15-690728

To the Holder:
Property Address:
Address:

CASA MIA PROJECTS LTD.
8491 WILLIAMS ROAD
C/O JEFF CHALISSERY 4808 CHESHAM AVENUE BURNABY, BC V5G 2X2

1. This Development Permit is issued subject to compliance with all of the Bylaws of the City applicable thereto, except as specifically varied or supplemented by this Permit.
2. This Development Permit applies to and only to those lands shown cross-hatched on the attached Schedule "A" and any and all buildings, structures and other development thereon.
3. The "Richmond Zoning Bylaw 8500 " is hereby varied to:
a) Reduce the minimum lot width from 40.0 m to 20.53 m .
b) Reduce the minimum west side yard setback from 3.0 m to 1.96 m for a single storey porch in front of the mailbox kiosk and garbage/recycling enclosure.
c) Allow four (4) small car parking stalls, one (1) in each of the side-by-side double car parking garages.
4. Subject to Section 692 of the Local Government Act, R.S.B.C.: buildings and structures; off-street parking and loading facilities; roads and parking areas; and landscaping and screening shall be constructed generally in accordance with Plans \#1 to \#5 attached hereto.
5. Sanitary sewers, water, drainage, highways, street lighting, underground wiring, and sidewalks, shall be provided as required.
6. As a condition of the issuance of this Permit, the City is holding the security in the amount of $\$ 44,180.00$ to ensure that development is carried out in accordance with the terms and conditions of this Permit. Should any interest be earned upon the security, it shall accrue to the Holder if the security is returned. The condition of the posting of the security is that should the Holder fail to carry out the development hereby authorized, according to the terms and conditions of this Permit within the time provided, the City may use the security to carry out the work by its servants, agents or contractors, and any surplus shall be paid over to the Holder. Should the Holder carry out the development permitted by this permit within the time set out herein, the security shall be returned to the Holder. The City may retain the security for up to one year after inspection of the completed landscaping in order to ensure that plant material has survived.
7. If the Holder does not commence the construction permitted by this Permit within 24 months of the date of this Permit, this Permit shall lapse and the security shall be returned in full.

| To the Holder: | CASA MIA PROJECTS LTD. |
| :--- | :--- |
| Property Address: | 8491 WILLIAMS ROAD |
| Address: | C/O JEFF CHALISSERY |
|  | 4808 CHESHAM AVENUE <br>  <br>  |

8. The land described herein shall be developed generally in accordance with the terms and conditions and provisions of this Permit and any plans and specifications attached to this Permit which shall form a part hereof.

This Permit is not a Building Permit.

AUTHORIZING RESOLUTION NO.
ISSUED BY THE COUNCIL THE DAY OF

DELIVERED THIS DAY OF

MAYOR

## City of <br> Richmond



|  | $\begin{aligned} & \text { DP 15-690728 } \\ & \text { SCHEDULE "A" } \end{aligned}$ | Original Date: 01/28/15 <br> Revision Date: 02/19/15 <br> Note: Dimensions are in METRES |
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