

Memorandum

Planning and Development Division

Development Applications

April 8, 2020

To: Mayor and Councillors Date:

From: Wayne Craig File: TU 20-890944

Director, Development

Re: Temporary Commercial Use Permit for Property at 8320 Cambie Road and

8431 Brownwood Road (TU 20-890944)

This memo responds to concerns about landscaping and parking surface technologies raised at the Council meeting on March 9, 2020, when this application was considered by Council.

### Landscaping

In response to the concerns of neighbours, the applicant engaged a landscaper to prune the hedges between the subject site and the neighbouring property. This work has been completed, and general landscape maintenance will continue on a monthly basis. The hedges will continue to be pruned as necessary. The applicant has also committed to weekly inspections of the site to remove litter.

## **Parking Surface Technologies**

The existing parking lot is compacted gravel and has an existing drainage system on site. The existing gravel surface is also the source of concerns raised by neighbouring property owners with respect to dust. Compacted gravel has a varying degree of water permeability depending on the size of the gravel particles. The drainage system was installed as part of the previous Temporary Use Permit application to address water runoff, and includes perimeter drainage along the east property line and two catch basins in the centre of each property. The drainage system is connected to the municipal storm sewer and would remain in place.

In response to the direction from Council, staff has worked with the applicant to investigate alternative paving technologies such as permeable pavers and grasscrete for the proposed temporary parking lot.

A permeable paver system consists of concrete paving stones laid on a base of layered aggregates and textiles to allow groundwater infiltration. The aggregate layers may be sloped towards a drainage system, or may drain directly to the soil. Grasscrete typically consists of a concrete or plastic lattice structure with a growing medium in the voids. Both systems allow improved water infiltration among other benefits over traditional asphalt. The applicant investigated the use of permeable pavers and grasscrete with a company specializing in parking lot paving. They of permeable that both materials are less durable in high traffic areas and would require note.

Therefore, the applicant has decided to proceed with the proposal for asphalt paving in conjunction with the existing drainage system in order to address concerns with dust. The applicant has confirmed that upon closure of the temporary parking lot the asphalt would be removed and sent to an appropriate location for recycling.

Wayne Craig

Director, Development

(604-247-4625)

JR:blg

6444245

pc: SMT

Joshua Reis, Program Coordinator, Development Suzanne Smith, Program Coordinator, Development



## **Report to Committee**

To: Planning Committee Date: February 19, 2020

From: Wayne Craig File: TU 20-890944

Director, Development

Re:

Application by Fairchild Developments Ltd. for a Temporary Commercial Use

Permit at 8320 Cambie Road and 8431 Brownwood Road

#### **Staff Recommendation**

That the application of Fairchild Developments Ltd. for a Temporary Commercial Use Permit for property at 8320 Cambie Road and 8431 Brownwood Road be considered at the special meeting of Council (for the purpose of holding a Public Hearing) to be held on April 20, 2020 at 7:00 PM in the Council Chambers of Richmond City Hall, and that the following recommendation be forwarded to that meeting for consideration:

"That a Temporary Commercial Use Permit be issued to Fairchild Developments Ltd. to allow 'Non-accessory Parking' as a permitted use at 8320 Cambie Road and 8431 Brownwood Road for a period of three years."

Director, Development

REPORT CONCURRENCE

CONCURRENCE OF GENERAL MANAGER

## Staff Report

#### Origin

Fairchild Developments Ltd. has applied to the City of Richmond for a Temporary Commercial Use Permit (TCUP) to allow "Non-accessory Parking" as a permitted use at 8320 Cambie Road and 8431 Brownwood Road for a period of three years (Attachment 1). There is an existing TCUP issued for the properties (TU 14-653009, TU 17-763604), which Council originally issued for a three-year term on June 16, 2014, and extended for an additional three years on May 17, 2017. As such, the existing TCUP expires on May 17, 2020, and a new TCUP is requested.

## **Findings of Fact**

A Development Application Data Sheet providing details about the proposal is provided in Attachment 2.

### **Surrounding Development**

Development immediately surrounding the subject site is as follows:

- To the North, across Cambie Road: Aberdeen Neighbourhood Park, which is a City-owned park on a lot zoned "School & Institutional Use (SI)."
- To the East: Single-family dwellings on lots zoned "Single Detached (RS1/E)," which are designated "General Urban T4 (25 m)" in the City Centre Area Plan.
- To the South, across Brownwood Road: Single-family dwellings on lots zoned "Single Detached (RS1/E)," which are designated "General Urban T4 (25 m)" in the City Centre Area Plan.
- To the West, across Hazelbridge Way: Aberdeen Centre, which is a commercial centre on a lot zoned "Residential Mixed Use Commercial (ZMU9) Aberdeen Village (City Centre)" and is designated "Urban Centre T5 (35 m)" in the City Centre Area Plan.

#### **Related Policies & Studies**

#### Richmond Zoning Bylaw 8500

The subject site is zoned "Single Detached (RS1/E)," which permits single detached housing and associated secondary uses. The attached TCUP would allow "Non-accessory Parking" as a permitted use, which Richmond Zoning Bylaw 8500 defines as "parking that is not primarily intended for the use of residents, employees or clients of a particular building, which includes surface parking lots and enclosed parking located above or below grade."

## Official Community Plan/City Centre Area Plan - Aberdeen Village

The subject site is located in the Aberdeen Village area of the City Centre Area Plan (CCAP). It is designated "Mixed Employment" in the Official Community Plan (OCP), and is designated "General Urban T4 (25 m)" in the CCAP. These designations provide for light industry, office, retail and services, restaurants, and educational uses.

The OCP allows Temporary Commercial Use Permits in areas designated "Industrial", "Mixed Employment", "Commercial", "Neighbourhood Shopping Centre", "Mixed Use", "Limited Mixed Use," and "Agricultural" (outside of the Agricultural Land Reserve) where deemed appropriate by Council and subject to conditions suitable to the proposed land use and surrounding area.

It is recognized by both the applicant and staff that this area will be developed according to the City Centre Area Plan in the future. Permitting a parking lot would allow for productive use of the site until redevelopment occurs.

#### Local Government Act

The *Local Government Act* identifies that TCUPs are valid for a period up to three years from the date of issuance. An application for an extension to the Permit may be made and issued for up to three additional years, at the discretion of Council. Following this one time extension, a new TCUP application would be required.

#### **Public Consultation**

A notification sign has been installed on the subject property. Staff have not received any comments from the public about the TCUP application in response to the placement of the notification sign on the property.

Should the Planning Committee and Council endorse the staff recommendation, the application will be forwarded to a Public Hearing where any area resident or interested party will have an opportunity for comment. Public notification for the Public Hearing will be provided as per the *Local Government Act*.

#### **Analysis**

The applicant is proposing to maintain the existing surface parking lot, which contains 35 parking spaces. The existing parking lot has operated since the original TCUP was issued by Council on June 16, 2014, and initially included 36 parking spaces. This was reduced by the applicant in response to the operational needs of the lot. Each space is assigned by the owner, and public parking is not permitted.

The applicant has indicated that there is ongoing demand for contractor and employee parking to facilitate tenant improvements at Aberdeen Square and Aberdeen Centre. The applicant has indicated that tenant improvement activity will continue for the next five to six years. Maintaining these off-site parking spaces for a temporary period would continue to assist in alleviating the parking demand at Aberdeen Square and Aberdeen Centre.

#### Landscaping

There is a landscaped strip between the parking area and the sidewalk on both the Cambie Road and Hazelbridge Way frontages, which includes Laurel shrubs and four trees. The on-site parking is separated from adjacent properties to the east by an off-site Cedar hedge, a fence on the property line, and Laurel shrubs on-site.

This existing landscaping was secured and installed as a condition of the original TCUP, and is to remain in place for the duration of the new TCUP. Further frontage and landscape improvements will be identified when the site is developed to its ultimate use in accordance with the CCAP.

## Site Servicing

No servicing upgrades are required at this time, as the proposed use would be temporary. Servicing upgrades will be identified with the site is developed to its ultimate use in accordance with the CCAP.

#### **Staff Comments**

Staff have no objections to the proposal to maintain a surface parking lot on the subject site and recommend that the TCUP be issued on the understanding that this Permit will expire in three years. The applicant may apply for an extension to the Permit for an additional three years

#### **Financial Impact**

None.

#### Conclusion

It is recommended that a Temporary Commercial Use Permit be issued to Fairchild Developments to allow "Non-accessory Parking" as a permitted use at 8320 Cambie Road and 8431 Brownwood Road for a period of three years.

Jordan Rockerbie

Planner 1

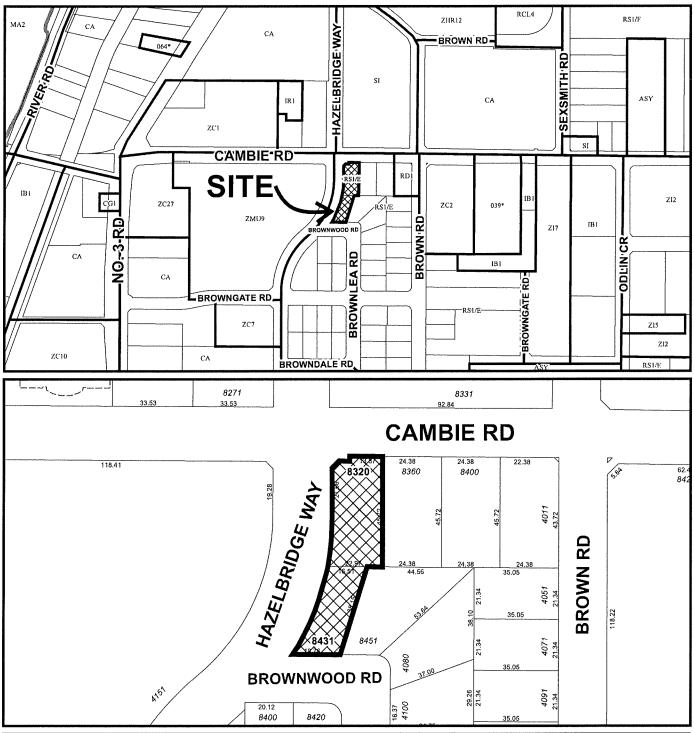
(604-276-4092)

JR:blg

Attachments:

Attachment 1: Location Map and Aerial Photo Attachment 2: Development Application Data Sheet







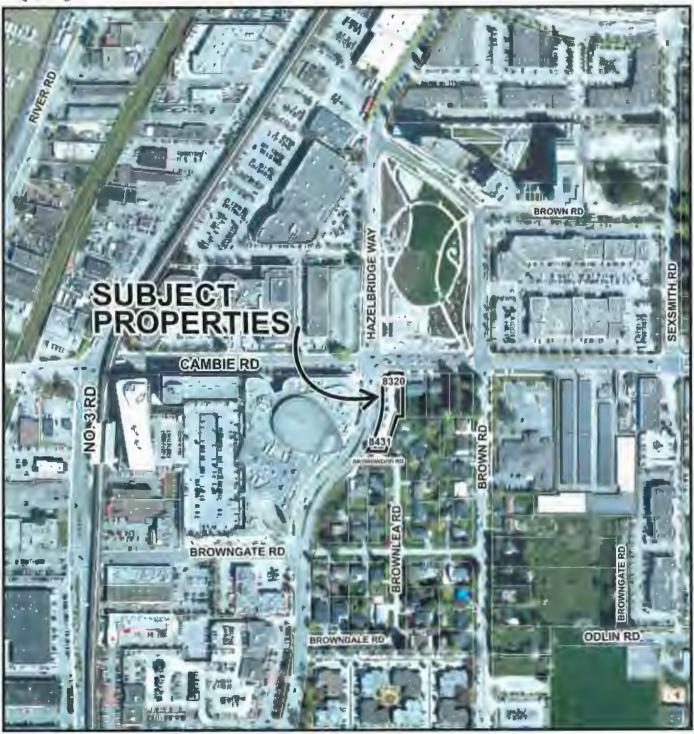
TU 20-890944

Original Date: 01/22/20

Revision Date:

Note: Dimensions are in METRES







TU 20-890944

Original Date: 01/22/20

Revision Date:

Note: Dimensions are in METRES



# **Development Application Data Sheet**

**Development Applications Division** 

TU 17-763604 Attachment 2

Address:

8320 Cambie Road & 8431 Brownwood Road

Applicant:

Fairchild Developments Ltd.

Planning Area:

City Centre Area Plan - Aberdeen Village

	Existing	Proposed
Owner:	Fairchild Developments Ltd.	No change
Site Size (m²):	Total: 1,574 m <sup>2</sup> • 8320 Cambie Road: 960 m <sup>2</sup> • 8431 Brownwood Road: 614 m <sup>2</sup>	No change
Land Uses:	Non-accessory Parking	No change
OCP Designation:	Mixed Employment	No change
Area Plan Designation:	General Urban T4 (25 m)	No change
Zoning:	Single Detached (RS1/E)	No change, with the exception of allowing "Non-accessory parking" as a permitted use for a period of three years

	Bylaw Requirement	Proposed	Variance
Off-street Parking Spaces  – Standard:	n/a	17 of 35 total spaces (49%)	None
Off-street Parking Spaces  – Small	n/a	17 of 35 total spaces (49%)	None
Off-street Parking Spaces  – Accessible:	n/a	1 of 35 total spaces (2%)	None



## **Temporary Commercial Use Permit**

No. TU 20-890944

To the Holder:

FAIRCHILD DEVELOPMENTS LTD.

Property Address:

8320 CAMBIE ROAD AND 8431 BROWNWOOD ROAD

Address:

FAIRCHILD DEVELOPMENTS LTD. UNIT 130 - 4400 HAZELBRIDGE WAY

RICHMOND, BC V6X 3R8

- 1. This Temporary Commercial Use Permit is issued subject to compliance with all of the Bylaws of the City applicable thereto, except as specifically varied or supplemented by this Permit.
- 2. This Temporary Commercial Use Permit applies to and only to those lands shown cross-hatched on the attached Schedule "A" and any and all buildings, structures and other development thereon.
- 3. The subject property may be used for the following temporary Commercial use:

"Non-accessory Parking" for up to 35 vehicles, generally as shown in Schedule "B"

- 4. Any temporary buildings, structures and signs shall be demolished or removed and the site and adjacent roads shall be maintained and restored to a condition satisfactory to the City of Richmond, upon the expiration of this permit or cessation of the use, whichever is sooner.
- 5. As a condition of the issuance of this Permit, Council is holding the security set out below to ensure that development is carried out in accordance with the terms and conditions of this Permit. Should any interest be earned upon the security, it shall accrue to the Holder if the security is returned. The condition of the posting of the security is that should the Holder fail to carry out the development hereby authorized, according to the terms and conditions of this Permit within the time provided, the City may use the security to carry out the work by its servants, agents or contractors, and any surplus shall be paid over to the Holder, or should the Holder carry out the development permitted by this permit within the time set out herein and comply with all the undertakings given in Schedule "C" attached hereto, the security shall be returned to the Holder.

There is filed accordingly:

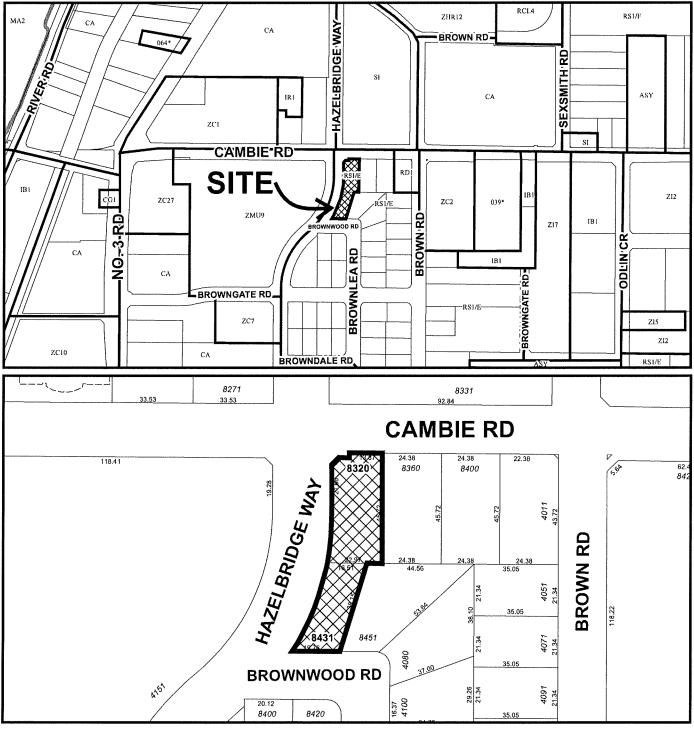
An Irrevocable Letter of Credit in the amount of \$10,000.00.

6. The land described herein shall be developed generally in accordance with the terms and conditions and provisions of this Permit and any plans and specifications attached to this Permit which shall form a part hereof.

No. TU 20-890944

To the Holder:	FAIRCHILD DEVELOPMENTS LTD.	
Property Address:	8320 CAMBIE ROAD AND 8431 BROWNWOOD ROAD	
Address:	FAIRCHILD DEVELOPMENTS LTD. UNIT 130 - 4400 HAZELBRIDGE WAY RICHMOND, BC V6X 3R8	
	this Permit shall lapse	on permitted by this Permit within 24 months and the security shall be returned in full.
AUTHORIZING RESOLUTI DAY OF ,	ION NO.	ISSUED BY THE COUNCIL THE
DELIVERED THIS D	AY OF ,	
MAYOR		CORPORATE OFFICER







TU 20-890944

Original Date: 01/22/20

Revision Date:

Note: Dimensions are in METRES

**SCHEDULE B** LSC-01 -TRAFFIC LIGHT CONTROLLER LSC-01 CAMBIE ROAD SYMBOL 1. INSTALL ALL PLANT MATERIAL TO CITY OF RICHMOND. PROWIDE AND INSTALL ALL PLANT MATERIAL IN ACCORDANCE WITH BICLSA / BICH, LANDSCAPE STANDARDS.
2. AREA OF SEKRECH: BRITISH COLUMBAL, MASHWOTON AND OREGON.
3. PROVIDE DISEASE AND PEST-PREE PLANT MATERIAL FROM CENTER DIVINISEBLES. PROVIDE GUARANTEE OF CERTIFICATION.
4. PROVIDE HOSE BIB ON ROOF FOR LUSES ASSOCIATED WITH THE ROFF PLANTINGS.
5. ALL PLANT MATERIAL BE IRRIGATED WITH AM AUTOMATIC IRRIGATION. 2014-04-29 PROJECT NUMBER 0000000 BI CADD FILE DWG. COMMENTS ž B THE HADRAPRESSED SLABS 72 ដ 22 R DRAWING DATE REF, DRAWING SPACING SCALE 24° OC 23 R HC 18,-0. 18,-0 52,-5, -F 2 R PROPERTY LINES MIN. SIZE SURFACE PARKING
HAZELBRIDGE WAY #3 Pot 25 R 저 한 "0-'8! ∝ ≒ 26 R Ą. 22 -EX. EVERGREEN HEDGE TO REMAIN 27 R ·0--,91% & 28 HAZELBRIDGE WAY -EX. TREE TO BE RETAINED TREE PROTECTION FONCE REQUIRED TITLE s <del>t</del> 23 23 © Copyright reserved, this drawing and design is and all times remains the exclusive property of BIMS THOM Architects incloned cannot be used without the Architect's written compan. s 4 8 4 SHRUBS / GRASSES / PERENNIALS Pl Pruns favrograsis 'Offo Lukyen FENCE REMAN ი ლ 8320 CAMBIE ROAD ᄄ PLANT LIST 2 2 -- 4 HYDRAPRESSED SLABS 32 Shrubs s E 铝片 တ္≘ 000000000 H **%** ~ -DX. TREE TO BE REMOVED ഗര OVERLAY EXIST, IEMP, ASPHALT SIDEMALK, AS REOURED TO OBTAN 2,028(MIN.) SLOPE TO TOP OF CURB. (TYP. – FROM CAMBIE ROAD TO NEW CONSTRUCTION.) 85 A BING THOM ARCHITECTS WELTER BELLINGS S 80 REMOVE EXIST. ASPHALT SIDEMALK AND DISPOSE OFFSITE AS NECESSARY TO SUIT PROPOSED ASPHALT DRIVEWAY. CITY TO REMOVE EXIST. BARNER CURB. DISPOSE OFFSITE, AND REPLACE WITH CURB LETDOWN AT THE DEVELOPER'S COST. Dumo Starte State FENCE TO REMAIN S. 91 zwen 17,27090\_AberdeenSh\150 Dramga\iso\Hazebiddo Porting Lo\2014—04—29\_LSC\_Hazebiddo Parting.deg Koy-12—2014 Ø DATE PROPOSED ASPHALT DRIVENAY AS PER CITY OF RICHMOND SPECIFICATIONS. CROWING MEDIUM, BESLA STANDARDS 2 REPLACEMENT TREES TO BE SELLO PLANT TO CITY OF RICHMOND STRANGA 1. ABONE RINISH GRADE AN BLIELAP AND TWONE FROM T HULF OF ROOTBALL FINISH CRADE FERTILIZER TARS BC HYDRO SWITCHGEAR & MANHOLE Z WASH SHRUB / PERRENIAL PLANTING RENSTATE EXIST. LANDSCAPE/GRASS AS NECESSARY TO SUIT THE NEW CONSTRUCTION. (TYP.) REINSTATE EXIST, GRASS AREA WITH 150mm SEEDED TOPSOIL CHK REV. DATE 2014.04.04 2014.04.29 56'~0" 41.-9 DESCRIPTION ISSUED FOR REVEW LANDSCAPE ISSUED PH -

# Schedule "C"

Undertaking
In consideration of the City of Richmond issuing the Temporary Commercial Use Permit, we the undersigned hereby agree to demolish or remove any temporary buildings, structures and signs; to restore the land described in Schedule A; and to maintain and restore adjacent roads, to a condition satisfactory to the City of Richmond upon the expiration of this Permit or cessation of the permitted use, whichever is sooner.
Fairchild Developments Ltd. by its authorized signatory
Grace Lam