

Report to **Development Permit Panel**

To:

Re:

Development Permit Panel

Date:

January 26, 2010

From:

Brian J. Jackson, MCIP

File:

DP 08-429756

Director of Development

Application by Oval 2 Holdings Ltd. for a Development Permit at

6031 River Road

Staff Recommendation

That a Development Permit be issued which would:

- 1. Permit the construction of multi-residential development consisting of four (4) high-rise building blocks and townhouses with a total square footage of approximately 65.479 m² (704,820 ft²), which includes approximately 458 units (432 apartments units and 26 townhouses) at 6031 River Road on a site zoned "High Rise Apartment and Olympic Oval (ZMU4) - Oval Village (City Centre)"; and
- 2. Vary the provisions of Richmond Zoning Bylaw 8500 to:
 - a) Reduce the minimum Public Road setback from 5.0 m to 3.0 m along Road "A".

Brian J. Jackson, MCIP Director of Development

FM:blg Att.

Staff Report

Origin

Oval 2 Holdings Ltd. has applied to the City of Richmond for permission to develop 6031 River Road for a multi-residential development consisting of four (4) high-rise building blocks and townhouses with a total square footage of approximately 65.485,92 m² (705,495 ft²), which includes approximately 458 units (432 apartment units and 26 townhouses) on a site zoned "High Rise Apartment and Olympic Oval (ZMU4) – Oval Village (City Centre)". The proposal also includes three (3) levels of parking for 881 cars. The site is currently vacant.

Development Information

Please refer to attached Development Application Data Sheet (Attachment 1) for a comparison of the proposed development data with the relevant Bylaw requirements.

This parcel is the first residential parcel to be developed within the original Oval Lands area.

Background

The proposed development site is part of what is defined as the Richmond Oval Neighbourhood. The Richmond Oval Neighbourhood, is identified as one of the "villages" in the City Centre Area Plan, and is envisioned as a premiere riverfront neighbourhood with high level of public amenities such as parks and open space, as well as a showcase of sustainable practices such as storm water management and alternate energy sources such as geothermal.

The City Centre Area Plan provides direction on land uses, densities and forms of development on this neighbourhood, which encompass areas to the east, west and south of the subject site.

Development context surrounding the subject site is as follows:

- To the north, dyke and Fraser River;
- To the **east**, 6051 River Road/Parcel 3 which is designated for residential development (at 3.0 FAR); this parcel is within the original Oval Lands area;
- To the **south**, River Road and land designated General Urban T4 in the City Centre Area Plan (CCAP) (which permits a maximum residential density up to 1.2 FAR conditional to compliance with the Affordable Housing Strategy). This area is currently zoned "Industrial Business Park (IB1) and contains numerous industrial businesses; and
- To the west, 6011 River Road/Parcel 1 is designated for residential development (at 3.0 FAR), this parcel is within the original Oval Lands area.

Rezoning and Public Hearing Results

During the rezoning process, no major design issues were identified, as these aspects needed addressing at the Development Permit stage. The Public Hearing for the rezoning of the lands involved the "Richmond Oval Neighbourhood" which includes the subject site, was held on December 20, 2004. At the Public Hearing, no major concerns about rezoning the property were expressed.

Development Permit Design Review

During the Development Permit review process, staff worked with the applicant to address several design issues that were critical to achieving the urban design objectives for the area. Following is a summary of these issues and the applicant's design response, included in "*italics*", that have resulted in the proposed development meeting the desired urban design objectives for the Richmond Oval Neighbourhood.

- Massing and building separation; privacy and blocked views concerns. Separation between Buildings E and F, and between Buildings A and B raise some concerns regarding adequate levels of privacy; floor plans show living room areas fronting outdoor decks/living room areas or bedroom windows, or large blank walls. Consider re-orienting opening of bedrooms and living rooms and providing a stronger architectural link between these buildings.
 - Buildings A & B, and Buildings E & F are connected at the lower levels and their separation generally meets the building separation criteria indicated in the Urban Design Framework for the Oval lands while also providing a strong mass articulation/gap to the otherwise continuous building streetfront along the east side of River Road (west). Apartments units at the ending of these buildings are oriented toward the street or the interior courtyard therefore increasing privacy, avoiding overlook and minimizing views across the gap between buildings.
- Height of Building at the southeast corner of the site. Allowing a higher building at this corner
 results in any building higher than 8-storeys on the southwest portion of Parcel 3 (Across Road
 A and also owned by ASPAC) be located at a substantial setback from River Road (South) in
 order to meet the intent of alternating higher and lower buildings masses.
- Addressing the functional aspects associated with garbage and recycling collection that requires a holding and truck loading area at street level.
 - Revisions to the design of the proposed development include the elimination of two (2) units in order to provide a room (of sufficient dimensions, including headroom and complete with a holding area) for recycling containers, adjacent to the parking entrance on Road A.
- Design development to courtyard area between north and south lobbies/indoor amenity buildings required to reinforcing pedestrian priority over vehicles at west end of the East-West Promenade.
 - The whole area of the arrival courtyard is proposed to be slightly raised and identifiable with the use of pavement of colour and texture contrasting with the asphalt pavement of the street from Road A. Pedestrian and bike corridors continue the pavement and alignment across the arrival courtyard area.

- Design development to upper ending of the East-West Promenade to reinforce a public space/plaza area as an observation platform to the west, and down to street level.
 - Size of the central arrival courtyard has been enlarged and an open space with landscaping and seating established at the upper end of the East-West Promenade; trees have been removed to allow for long views to the west.
- Establishing an urban space/gateway/plaza at the north end of Road A as a gateway toward Fish Trap open space. Proposed trees along the north side of the East-West Promenade and the landscaped island at that end interrupt views and do not visually invite people toward the Dyke/Riverfront.
 - Fish Trap Way now incorporates a plaza at this location that strengthens and better facilitates a connection towards the Dyke/Riverfront. Tree planting has also been re-aligned to reinforce the axis of the north-south direction of Fish Trap Way path leading toward the waterfront. The plaza area includes a piece of Public Art that strengthens the visual connection and reinforces the character of Fish Trap Way open space, enhancing the user experience as one moves towards the Riverfront.
- Increasing landing area at the bottom of the East-West Promenade stairs/ramp to define an urban space at its ending and reinforcing its linkage to the riverfront greenway to the north.
 - A future curb extension extending the whole width of the East-West Promenade is proposed at the street landing area. This curb extension; which creates a larger public space, will be built at the time the site across River Road (west) develops. A corner cut in the planter/retaining wall on north side at the landing of the stairs open up the ending of the Promenade toward the north.
- Design development to reinforce a more natural flow of the stepping water surfaces toward the dyke/river and introduce environmentally friendly features in the overall landscaping design.
 - Water surface area has been increased throughout the north courtyard water feature, particularly closest to the dyke.
 - The water feature in the north courtyard has a strong flow of water northwards, to the lowest collecting pool at the property line shared with the dyke. This pool collects from two additional sources; a 'canal' feature along the west side of Fish Trap Way, in front of the townhouses, and a smaller water element at the play area, further east.
- Softening the sharp change in grade between River Road (South) and the north central open space while also addressing issues of landscaped island slope.
 - The south end of the development has a more urban character toward River Road (South), with an architectural response to the grade change represented by the steps cascade. The waterfall follows a series of shallow steps, creating a fine texture of water motion and agitation. This waterfall blends into the landscaped slope, which has been widened to provide greater contrast.
 - The island slope is proposed as shallow as possible given the architectural requirements, and includes low natural boulders for retention. It will be covered with groundcover and low shrubs, with selectively placed conifer planting for screening and accent.

• Design development to interface/transition area between sloping landscaped areas/planters at north end of River Drive (West) with the natural edge character of the landscaping alongside the dyke greenway.

Relocation of exit stair/emergency exit corridor has allowed for the natural character of the landscaping alongside the dyke to further extend around the northwest corner of the site to the south, along a portion of River Road (West).

 Reinforcing continuity of the two linkages from the Fish Trap Way to the dyke at the northeast corner of the site. Appropriate width of link/bridge and size of areas at points of change in direction need refinement.

Continuous pedestrian path along the west side of Fish Trap Way includes a 15 ft. 8 in. wide paver walkway that is increased through the placement of low concrete seawall. elements at the path edge. The west side pathway follows the alignment of the sidewalk at Road A. Way-finding along this pathway is improved with the introduction of a plaza space at the transition between Buildings E and F, with the 'canal' water source as a focal point. Areas at the ending of the west and east side pedestrian corridors of Fish Trap Way have been enlarged and width of the boardwalk link to the dyke increased to 8 ft. in width on the west side, and to 10 ft. wide for the link to the dyke from the main east pathway.

Staff Comments

The proposed development design responds well to the general urban design principles articulated in the "Urban Design Framework", Planning Framework" and "Pedestrian Circulation Plan" included in the RFP that form part of the Sale and Purchase Agreement between the City of Richmond and ASPAC for the Richmond Oval Neighbourhood lands.

These documents set the direction to achieving the urban design objectives for the neighbourhood in general, and the subject development site in particular, and can be summarized as follows:

Terraced buildings and height, massing

- building height increasing from north to south, from the riverfront. Maximum 18.0 m (4-6 storeys) in height closer to the dyke (within 20.0 m from property line along the dyke) and 47.0 m geodetic (9-15 storeys) toward the south, to River Road (south)
- buildings organized in "U" configuration with a central courtyard opening to the north
- massing to minimize shadow impacts on the dyke and public spaces

Building setbacks

- 30.0 m setback from High Water Mark (HWM)
- 3.0 or 5.0 m setbacks along road frontages
- 3.0 m setback from East-West Promenade

Public open space relationships

- blurring of distinction between public and private outdoor space along the water front
- east/west Promenade -- a minimum 12.0 m wide right-of-way (ROW) linking the Oval Lands
- a public open space and children's play area on the north of the east/west promenade
- landscaping to make reference to native vegetation

• integrated storm water management (proposed periodic spill over the City parcel alongside the dyke)

The proposed scheme attached to this report has satisfactorily addressed the significant urban design issues and staff comments identified as part of the review of the subject Development Permit application, as summarized above. In addition, it complies with the intent of the applicable sections of the Official Community Plan (OCP) and is generally in compliance with the "High Rise Apartment and Olympic Oval (ZMU4) – Oval Village (City Centre)" except for the zoning variance noted below.

Zoning Compliance/Variances (staff comments in bold)

The applicant requests to vary the provisions of Richmond Zoning Bylaw 8500 to:

1. Reduce the minimum Public Road setback from 5.0 m to 3.0 m along Road "A".

(Staff supports the requested variance as the reduced setback will achieve adequate separation between buildings across the central southern courtyard/open space. The portion of the site to the south of the East-West Promenade site is quite narrow and the reduced setback will allow achieving the development potential assigned to the site in the Planning Framework for the Richmond Oval Neighbourhood lands).

Advisory Design Panel Comments

The Advisory Design Panel reviewed the proposed development at its meeting of September 23, 2009. A copy of the relevant excerpt from the Advisory Design Panel Minutes is attached for reference (Attachment 2). The design response from the applicant has been included immediately following the specific Design Panel comments and is identified in 'bold italics'.

Analysis

Conditions of Adjacency

- Location of a 12-storey high building at the southeast corner of the site and resulting future displacement of a high building to the north in the development parcel across Road "A" will achieve the objective of alternating higher and lower buildings masses sought by the Development Framework for general area.
- The proposed development makes good use and exploits of the physical relationship between the residential units and the natural landscape around by extending indoor spaces onto the outdoors with a good overall relationship between building and context.
- Relationship between the subject parcel and the dyke will establish a visual transition between public and private space in a way similar to the transition achieved at the Olympic Oval, however, in this specific case natural features (water and landscaping) will soften the interface/transition area between the proposed development and the greenway/dyke along the waterfront.
- Thoughtful public realm treatment and extensive use of glass on the building façades have been incorporated to ensure good interface with the open space and public realm surrounding the proposed building.

Urban Design and Site Planning:

- This development is the first one in the area; will set the standards for residential developments in the Richmond Oval Neighbourhood and, with the inclusion of recreational and additional open space nodes, will revitalize the waterfront.
- Terraced building heights range from 45.0 m or 14-storey height on the south end of the site to 25.0 m or 8-storey closer to the riverfront and 18.0 m or 4-storey within 20.0 m of the north setback along the dyke. This stepping of building heights is reinforced by the soft stepping of water surfaces and open space between buildings toward the dyke.
- Location of higher buildings toward the River Road (south) frontage of the site and stepping of buildings toward the riverfront is consistent with the general disposition of building heights and masses desired for this area.
- The long and narrow site is divided in four (4) building blocks by the East-West Promenade and the north-south central open space. There are two (2) building blocks to the north of the East-West Promenade and two (2) to the south.
- Buildings along the northern portion of River Road (west) front the dyke at the north ending and the internal wetlands environment of the central open space to the east. This building includes two-storey street level townhouses fronting River Road (west) that provide a residential quality to the street and strengthen its edge. The building rises from 4-storey at the north (dyke front) to 8-storey and then ends in a 13-storey tower at the edge of the Promenade.
- Buildings along the eastern portion of the site, north of the East-West Promenade respond to the dyke and the internal central wetlands/garden in a similar way to the buildings described above, save that the eastern side of the building fronts onto the Fish Trap Way public open space. This building steps up from 4-storey at the northern end to 9-storey, with a tower at the edge of the promenade that raise up to 13-storey.
- Buildings on the south side of the East-West Promenade, although further away from the riverfront, still capture panoramic views to the north and south due to the progressive stepping of the buildings on the site. The two (2) residential towers; 14-storeys at the southwest corner of the site and 12-storeys at the southeast, punctuate the end of the stepped massing of the buildings on the site.
- The internal garden, amenities and natural landscaping at its southern end create an intimate environment for the southern portion of the development and help to bring the scale of the project down to street-level and provide views from the residential units to the south.
- The overall width of the East-West Pedestrian Promenade has increased to 20.0 m to include vehicular access to the central "Arrival Court" which also functions as a parking/drop off area for valet parking and deliveries and provides access to the visitor parking area in parking Level 1 below. The Promenade includes separate pavement for pedestrians and bicycle path which continue across the "Arrival Court" toward the ramp and stairs toward its ending at River Road (west).
- The "Arrival Court" located centered and at the west ending of the East-West Promenade provides access to the lobbies, located to the north and south, that lead to the residential and amenity areas. This central arrival court is slightly raised and paved with distinct paving material to reinforce pedestrian priority over vehicles.
- Exclusive access to residents parking levels is provided via Road "A". Access to visitor parking area is provided from the "Arrival Court" at the upper western end of the East-West

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- Promenade. Secondary access route to the residents parking is also possible through the visitor parking area; which is separated from the residents parking by overhead doors.
- All levels within the proposed development, public open spaces and the East-West Promenade meet the universal accessible conditions. The west ending of the East-West Promenade includes ramps that allow use by wheelchairs to reach the River Road (West) street level landing.
- The proposal considers the option for eight (8) adaptable units for universal accessibility, two (2) of these units are expected in each one of the towers. Layout of these units will be adjusted to respond to the requirements of the purchaser; detailed suite floor plans will be provided at the Building Permit stage.
- For the purpose of facilitating aging-in-place, one (1) of the bathrooms in each unit in the
 proposed development will be provided with blocking in the walls to allow for installation of
 grab bars.

Architectural Form and Character

- Materials and colours, as per sample board provided at the Advisory Design Panel presentation, include high quality natural materials on the outside of the buildings that will require minimum maintenance such as architectural concrete, stone veneer, preformed metal siding, etc.
- Concrete, glass, stone, steel and wood comprise the dominant materials to be used in the buildings. The lower level floors will be dominantly transparent with large expanses of vision glass forming part of a glazing wall system.
- Overhangs that project from the concrete structure slabs provide sun shading and weather protection. Vertical fins will help to break the horizontal character of the lower residential blocks.
- The materials in the lower, central building containing the indoor amenity areas and residential lobbies at the "Arrival Court" include stone, wood and steel. These materials are also present in the residential units in the form of soffits, screens, trellises, walls and terraces.
- The proposed various height and stepping terraces of buildings forming part of the proposed development creates an interesting skyline and contribute to minimize the potential impact of the allowable density on the site.
- The stepping terraces and breaking the continuity of the building blocks along River Road (west) and Fish Trap Way in two provide a strong vertical articulation of masses that contribute to reducing the scale and perception of density of the proposed development. The use of stone veneer in planters, architectural concrete and steel also contribute to reinforce achieving this objective.
- Townhouse units along River Road (west) and Fish Trap Way are oriented and have direct access to/from the street and public open space in front. These units have decks and outdoor patios at a higher elevation and separated from the abutting public use areas by low planters/retaining walls to provide adequate privacy.
- A separate legal agreement to the satisfaction of the City Solicitor, Director of Engineering and Director of Planning will be required for the low retaining walls/planters of patio/deck areas of townhouse units that encroach into the existing right-of-way (ROW) along River Road (west). These encroachments are acceptable in principle as there are no services provided within this existing ROW.

- Indoor amenity space is provided in combination with the residential lobby of the buildings on the north and south sides of the Promenade, in two separated, well-identifiable structures located on each side of the "Arrival Court" to the proposed development. Abundant use of glass visually expands towards and integrates the indoor amenity space to the interior, terraced water and landscaped central open space between residential buildings along the east and west sides of the site. The roof of these lower buildings at the centre of the development are proposed as green roofs to blend with the central landscaped space when viewed from upper levels of the building(s).
- Common outdoor and indoor amenity space is provided according to the Official Community Plan (OCP)

Landscape Design and Open Space Design

- The proposed planting, water features, paving and other landscape components that incorporate native species immediately surrounding the proposed development are designed to achieve a strong integration with and blur the boundary with the riverfront/dyke open space.
- It should be noted that the landscaping for this site is designed by the same design team as for the Richmond Oval and Middle Arm Open Space Master Plan endorsed by Council. Continued collaboration between the developers of the subject site and the City of Richmond is expected for the design and construction of the dyke to its planned elevation, and the construction and planting of the proposed bio-swale extending between the development site and the dyke.
- The proposed development includes the construction and landscaping for the Fish Trap Way open space. As this public open space is provided on private property on both, Lot 2 and Lot3, a Public Right-of-Passage (PROP) right-of-way (ROW) over that area will be registered on title to secure unrestricted access and use of this unique Richmond wide landscaped open space that provides access to the dyke. The developer will construct, maintain and assume liability over this public use open space. Adequate legal arrangements to the satisfaction of the City Solicitor will all aspects associated with this north-south public use open space.
- The Fish Trap Way open space includes randomly placed fish trap interpretive poles alongside the east pedestrian corridor that provides access to the dyke as a symbolic gesture to the fishing history of the site.
- Construction of the Fish Trap way open space is expected to take place as a complete unit, although its eastern edge, which includes the approximately 5.0 m wide main pedestrian path providing access to the dyke, falls within the boundaries of Parcel 3 that is owned by the same developer of the subject site. Appropriate legal agreements to the satisfaction of the City Solicitor will ensure achieving this objective. The above-mentioned main pedestrian path runs north, alongside the extension of the east side of Road "A" to the north, from its intersection with the East-West Promenade to the dyke.
- The secondary pathway to the dyke follows the alignment of the west sidewalk at Road A. Way-finding along this pathway is improved with the introduction of a plaza space at the transition between the two buildings on the north side of the Promenade, with the 'canal' water source as a focal point. This canal separates the public and private realm and helps to increase the privacy of the patio area of units that front onto the Fish Trap Way open space.

- The main pathway link to the dyke is provided by a paved connection of approximately 3.0 m wide; the secondary path that runs alongside the "canal" link to the dyke via an approximately 2.4 m wide boardwalk. The main pedestrian paved link to the dyke lands on a proposed large node along the dyke trail system that provides the opportunity to engage the water edge and provides a moment of pause for walkers and cyclists using the dyke trail.
- The central area between buildings along the east and west sides of the development site incorporates a series of reflecting water surfaces that gradually step down from the north lobby/central amenity building toward the dyke and natural areas along the middle arm of the Fraser River dyke. The same stepping water surfaces treatment is proposed on the south side of the Promenade for the courtyard space extending from the south lobby/indoor amenity building to River Road (south).
- The E-W Promenade that is the main pedestrian spine that links of sites from No.2 Road Bridge to the Olympic Oval crosses the development site at its mid-point and extends from Road "A" River Road (west) on the west. This 20.0 m wide ROW includes divided pedestrian and cycling paths between a double row of trees on its north side, and vehicular lanes and a standard width sidewalk on the south. Buildings on each side are located at a 3.0 m setback from the ROW.
- The E-W Promenade expands to the north and south in front of the amenity buildings/lobbies to define the "Arrival Court" area as the formal pedestrian access for residents and drop-off area for visitors to the proposed development. The Promenade and the pedestrian and bicycle paths continue across the "Arrival Court" to the open plaza /resting place at the west end of this central space before descending to River Road (west) street level via stairs and ramped paths for cyclists that, because of the soft inclination allow universal accessibility. The "Arrival Court" is proposed to be finished in cut stone and patterned concrete.
- The open plaza /resting place at the apex of the descent of the E-W Promenade toward River Road (west) provide views to the west that are framed by the pedestrian bridge that connect buildings on each side of the sloping portion of the Promenade; these framed views help to bring down a pedestrian scale and prepare the descent of pedestrians and cyclists to River Road (west).
- Proposed hard surfaces used in the proposed development landscaping scheme for Fish Trap Way, the East-West Promenade and the "Arrival Court" include: pre-cast unit pavers in lawns, cut stone paving, informal cut slab stone paving and stone slab bridges, among others. The "Arrival Court" is proposed to be finished in cut stone and patterned concrete.
- The east side of the parkade walls, which range in height from 1.0 m to 3.0 m above portions of Road A and the Fish Trap Way open space, are articulated with a green wall, aluminum louvers, rustic granite base and stone cladding to soften its exposure to views.
- The developer will provide a Letter-of-Credit for landscaping in the amount of \$2,044,947.75 (based on cost estimate prepared by the Landscape Architects) prior to the issuance of the Development Permit.

Parking, Loading and Garbage/Recycling Collection.

• The total number of parking spaces is 881 parking spaces provided in three (3) parking levels and are distributed as follows: 810 resident parking spaces (587 spaces required) and 71 visitor parking spaces. Of the total resident parking, there are 48 spaces are provided in 22 private garages and 61 parking spaces provided in a tandem arrangement, which will be assigned to the same unit. Accessible parking (14 spaces) is provided according to the Zoning bylaw requirements.

- Visitor parking is provided in parking Level 1 with access via the "Arrival Court". The number of visitor parking spaces provided (71) meets the requirements of the Zoning Bylaw with the provision of TDM measures that allow up to a 10% reduction.
- Three (3) loading bays are provided: two (2) SU9 and one (1) WB17. The two (2) SU9 loading bays are located at each of the building entrances within the "Arrival Courtyard" at the upper ending of the East-West Promenade. The WB17 loading is located on the west side of Road A, close to the residents parking entrance driveway. The applicant has submitted graphic analysis and diagrams that demonstrate that appropriate turning radius and manoeuvring paths for each of the trucks accessing the proposed loading bays.
- All garbage pickup will be via a private company, which has specialized trucks and equipment that will allow convenient access to the entire underground parking garage. There are six (6) Garbage Rooms located on Parking Levels P1 and P2. Each garbage room has a compactor and large capacity bin, fed by a vertical garbage chute. Every suite will have access to the chute, on all floors of every building.
- On Parking Level PG, the uppermost parking level, there are six (6) Recycle Rooms adjacent to the elevator cores of each building in the development. Access to the recycle rooms is generally off the elevator lobby of each core. Within each recycle room, there is ample space for both paper and cardboard recycling bins. For corrugated cardboard recycling, there is one (1) cardboard bin each for the smaller buildings and two (2) bins each of the buildings at the southeast and southwest corners of the site, on River Road (West).
- There is a recycling holding room at Parking level PG, adjacent to the resident parking entrance from Road "A". This room is of sufficient dimensions, including headroom and a holding area to address the recycling material collection functions.

Crime Prevention Through Environmental Design

- The proposed building incorporates good CPTED design principles. It is the design intention to create a seamless, integrated landscape between the dyke and the proposed building. The extensive use of glazing allows for good passive surveillance over the Fish Trap Way public space and the dyke trail.
- Access to the parking levels will be secured by overhead gates activated electronically at the
 entrances from Road "A" and the "Arrival Court". Access to the visitor parking area will be
 only allowed by the host.
- All elevator lobbies have a high level of visibility; there will be video surveillance throughout the parking levels and 24-hr. security patrols.
- Walkways and entrances to the buildings have been logically located to maintain continuous sight lines between public and private spaces, ensuring high visibility levels.
- Public access to the dyke along public walkways will be maintained at all times and appropriate pedestrian scale lighting will ensure safety of the Fish Trap Way open space area.

Affordable Housing

• This project is not required to comply with the City of Richmond's Affordable Housing Strategy. Parcel 7A was been reserved in the Richmond Oval Neighbourhood for providing Affordable Housing for the Oval lands.

Public Art

- This project is not subject to the Richmond Public Art Program, however, the developer does intend to have a major art piece, located in the public realm, and integrated with the architectural and landscape design.
- Proposed location for a major art piece is at the plaza/urban space at the entrance to Fish Trap Way from the East-West Promenade, at the north end of Road "A". This Public Art component is intended to strengthen the visual connection and reinforce the character and symbolic role of Fish Trap Way.

Minimum Flood Plain Elevation

- Finished grade elevation of dwelling units in the proposed development comply with and are above the lowest habitable floor elevation which is the greater of 4.0 m geodetic or the crown of the abutting public road.
- 'Flood Plain Designation and Protection Bylaw No. 8204 establishes the flood plain elevation for this site at 2.9 m (9.51 ft.). Parking Level PG/L1 is at elevation 3.94 m (12.94 ft.), which is above the flood plain elevation. PG/L1 contains the mechanical rooms, electrical rooms and storage rooms required for the development.
- Parking Levels P1 and P2 include the bicycle storage lockers, and garbage compacting and storage, uses which are permitted to be below the flood plain under the bylaw. For technical reasons, the two (2) water feature mechanical rooms will have to be located on Level P2 and exemptions to Bylaw No. 8204 will require approval by Building Permits as part of the process of obtaining a Building Permit.

Sustainability and Integrated Storm water Management

- The developer has retained a LEED consultant for the project. The project is designed to LEED silver standard.
- The proposed stepping ponds that flow toward the dyke and the bio-swale proposed in between the proposed development and the south slope of the dyke are integral part of an integrated storm water management system for the site. The lowest pool of the central open space between the buildings is designed to overflow, at an interval to be established, to the bio-swale beside the dyke. This overflow will occur, during periods of heavy rainfall when the water feature might be turned off; surge plus rainfall on the water surface raising the surface level above a weir. The boundary between the bio-swale and the water feature will be blurred with emergent and aquatic planting, with a contrasting hard edge along the property line. There will be a water flow of the terraced water surfaces of the central open space northwards to the dyke, functionally to a lesser degree, visually to a greater degree.
- Environmentally sustainable features are incorporated into the proposed buildings including green roof over the amenity buildings, Low-E (low emissivity) glazing, horizontal concrete slab projections provide sun shading and weather protection, among others.
- Green roofs are proposed over the two (2) indoor amenity/lobby buildings on both sides of the "Arrival Court" at the upper ending of the East-West Promenade.

Engineering Works

The developer is to enter into two Servicing Agreements for works relating to this application.

- The first Servicing Agreement (SA08-440517) is for frontage and infrastructure upgrades along the entire site edge of River Road Diversion (West edge) and River Road (South edge) and construction of "Road A". This includes, but is not limited to, road construction, curb and gutter, watermains, storm and sanitary sewer systems, grass and treed boulevards, street lighting and sidewalk. Included in this SA, there is a storm sewer upgrade along the south edge of the dyke that must be approved by Ministry of Environment prior to Engineering Dept signing the Servicing Agreement. This Servicing Agreement must be entered prior to issuance of the first Building Permit for the site.
- A minimum 6m Utility ROW is required for the new storm sewer system connecting "Road A" to the system on the south edge of the dyke. This ROW is to be secured as part of the Servicing Agreement prior to issuance of a Building Permit.
- The second Servicing Agreement (SA 09-458899) is for downstream sanitary pump station works, and must be entered prior to first phase of occupancy of the development site. A legal agreement identifying "No Final BP Inspection" is to be granted until the SA is entered into to the satisfaction of the Director of Engineering and Director of Development.

Conclusions

The proposed development successfully addressed and resolved both on-site challenges posed by a tight site, and interface to future adjacent developments to the east and west. Staff recommends approval for the subject development, as the proposed buildings will set a standard for high quality design for this riverfront neighbourhood.

Francisco Molina, MCIP, IA.AIBC Senior Planner III, Urban Design

(604-247-4620)

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The following are to be met prior to forwarding this application to Council for approval:

- 1. Receipt of a Letter-of-Credit for landscaping in the amount of \$2,044,947.75 (based on cost estimate prepared by the Landscape Architect);
- 2. Registration on title of a Statutory PROP ROW regarding the "Y-Shaped" North-South oriented open space (Fish Trap Way) extending north from the end of "Road A". As this ROW falls on portions of Lot 2 and Lot 3, the ROW agreement will need to be registered against both lots and

- should address the fact that a portion of the building/underground parking extends under a portion of this area. Owner will construct, maintain and assume liability over this area;
- 3. Registration on title of a Statutory PROP ROW regarding the 20.0 m wide East-West Promenade extending across the middle of the development site and should also address the fact that there is a portion of the building/underground parking extending under a portion of this area and an elevated bridge extending between two buildings across this ROW. Owner will construct, maintain and assume liability over the ROW area;
- 4. Registration of a legal agreement on title indicating that "No Final BP Inspection" will be granted until the SA for sanitary pump station upgrades has been approved to the satisfaction of the Director of Engineering and Director of Development;
- 5. Registration of a legal agreement on title to ensure that tandem parking spaces are allocated to the same unit:
- 6. The provision of the following TDM measures:
 - a) Provision of a \$22,000 cash contribution for provision and installation of a bus shelter on River Road (south) at a location further east from the development site;
 - b) Construction and installation, or a \$22,000 cash contribution, for a bus shelter to be placed on River Road (south) in front of the development site; and
 - c) Construction, as part of frontage works, of a 3 m x 9 m wheelchair accessible bus landing pad in front of the development's River Road frontage (note that additional rights-of-way might be required to accommodate this bus pad, which could be within the boulevard area but must be clear of the sidewalk). The ROW requirements are subject to an approved functional design acceptable to the Director of Engineering and Director of Development.
- 7. Title summary review of the existing legal agreements registered on title. The existing legal agreements may need to be modified or discharged, as determined by the Director of Development. The applicant shall be responsible for all costs associated with the review, modification or discharge of these agreements.

Prior to future Building Permit issuance, the developer is required to complete the following:

- Standard Servicing Agreement to the satisfaction of the City Solicitor and Director of Engineering for frontage and infrastructure upgrades along the entire site edge of River Road Diversion (West edge) and River Road (South edge), including construction of a wheelchair accessible bus landing pad, and construction of "Road A". The Servicing Agreement will involve design and construction of the works noted via Key Plan 440517-08-04, plus any additional works determined necessary via full engineering design plus any upgrades identified via the Capacity Analysis results. Additional ROW's may be required depending on approved SA design;
- Standard Servicing Agreement 09-458899 for sanitary pump station works. This Standard Servicing Agreement should be signed prior to first phase of occupancy of the development site;
- Engineering Encroachment Agreement for the low retaining walls/planters of patio/deck of townhouse units encroaching onto the existing ROW along River Road (west);
- The applicant is required to obtain a Building Permit for any construction hoarding associated with the proposed development. If construction hoarding is required to temporarily occupy a street, or any part thereof, or occupy the air space above a street or any part thereof, additional City approvals and associated fees may be required as part of the Building Permit. For further information on the Building Permit, please contact Building Approvals Division at 604-276-4285; and
- Submission of a construction traffic and parking management plan to the satisfaction of the City's Transportation Division (http://www.richmond.ca/services/ttp/special.htm).



Development Application Data Sheet

Development Applications Division

DP 08 4	29756		
Address:	6031 River Road		
Applicant:	Oval 2 Holdings Ltd.	Owner:	Oval 2 Holdings Ltd.
Planning A	rea(s): City Centre Area Plan.		Autoritina de la companya della companya de la companya della comp
Floor Area	Gross: 70,180.7 m² (755,444 ft²)	Floor Area Net:	65,479.92 m ² (704,820 ft ²)

	Existing	Proposed
Site Area:	a: 21,801.5 m ² 21,80	
Land Uses:	Oval Village. Urban Centre T5	Multi-family Residential
OCP Designation:	Olympic River Front	No change
Zoning:	High Rise Apartment and Olympic Oval (ZMU4) – Oval Village (City Centre) (Former "Comprehensive Development District (CD/157)"	No change
Number of Units:		458 units

	Bylaw Requirement	Proposed	Variance
Floor Area Ratio:	3.0	3.0	none permitted
Lot Coverage:	Max. 40%	35.4 %	
Setback – River Road (West):	Min. 3.0 m	5.0 m	
Setback - River Road (South):	Min. 3.0 m	5.0 m	
Setback – Road A (East):	Min. 5.0 m	3.0 m	Variance Required
Setback – rear (North): Dyke	Min. 3.0 m.	3.0 m	
Height (m) within 20.0 m from PL abutting the dyke:	Max. 18.0 m (Geodetic)	17.32 m	
Height (m) excluding area within 20.0 m from PL abutting the dyke:	Max. 47.0 m (Geodetic)	46.96 m	
Lot Size:	Min. 21,000 m ²	21,801.5 m ²	
Off-street Parking Spaces – residents:	587 parking spaces (1.28 spaces per d.u.)	810	
Off-street Parking Spaces – visitors:	78 (0.17 spaces per d.u.) 71 spaces if TDM measures	71	TDM measures provided
Total off-street Spaces:	665 658 if TDM measures provided	881	

Off-street Parking Spaces – accessible:	14 spaces (0.02 of total required parking)	14	
Tandem Parking Spaces	allowed if the two parking spaces in tandem are allocated to the same dwelling unit	61	
Loading Spaces	3 (2- SU-9 and 1-WB-17)	3	
Bicycle Parking Spaces	667 (1.25 spaces per unit. Residents) (0.20 spaces per unit. Visitors)	667	
Amenity Space – Indoor:	Min. 70 m ² (753.5 ft²) Max. 2,180 m ² (23,466.97.ft²)	1,989.45 m ² (21,415.ft²)	
Amenity Space – Outdoor:	Min. 2,180 m ² (23,467 ft²) (10% of the net site area)	3,644 m ² (includes open space on private property)	
Minimum Habitable Floor Elevation (dwelling units):	The greater of 4.0 m (13.123 ft.) geodetic or crown of abutting public road	4.55 m	

Survey .

Excerpt from the Minutes from The Design Panel Meeting

Wednesday, September 23, 2009 – 4:00 p.m. Rm. M.1.003 Richmond City Hall

Time:

4:00 p.m.

Place:

Room M.1.003

Richmond City Hall

Present:

Dean Gregory, Acting Chair

Gary Fields
Thomas Leung
Norm Chin
Kush Panatch
Tom Parker
Willa Walsh

Also Present:

Sara Badyal, Planner

Francisco Molina, Senior Urban Planner

David Johnson, Planner

Rustico Agawin, Committee Clerk

Absent:

Joseph Fry

Agatha Malczyk Cst. Derek Cheng

The meeting was called to order at 4:10 p.m.

1. MINUTES

It was moved and seconded

That the minutes of the meeting of the Advisory Design Panel held on Wednesday, September 2, 2009 be adopted.

CARRIED

2. DP 08-429756 – 465-UNIT RIVER FRONT RESIDENTIAL DEVELOPMENT

ARCHITECT:

James Cheng, James Cheng Architects

PROPERTY LOCATION:

6031 River Road

Panel Discussion

Comments from the Panel were as follows:

- pleased to see this signature project finally move forward; very supportive of the project; applicant has given appropriate attention to the design of the project which is of high caliber; project looks very well-integrated; hope that the design integrity of the project will be maintained during the construction phase if it will done on a piecemeal basis; concerns on parking and dyke elevations have been addressed; high quality of materials used during the applicant's presentation to the Panel, however not of the same quality as those earlier provided to the Panel; did not give Panel opportunity to study the materials and make detailed comments; suggest that applicant use the presentation materials in the Development Permit Panel stage;
- applicant has identified spaces for public art; suggest that the character of public art to be in line with the general directions of the soon to be finalized City Centre Public Art Plan large, iconic, serves as landmark and meeting place and with appropriate theme and colour; development is not in the City Centre but is close to it; city plan has relevance to the development owing to its urban and rural character; the scale of the project and the building should determine the size of public art; appreciate that the history of the area is addressed by the proposed public art; there is a breath of opportunities for public art in the development;
- very well-integrated plan; concern on the form of buildings C and D in the south looks fairly square, flat and straight up and down from the streetscape; buildings need further development in form and architecture; front and back of the site are not balanced; need to balance density and shape of the buildings; understand the project's intention to fit into the affordable housing strategy through construction of buildings C and D; curved roof of the amenity building does not seem to match with the rest of the buildings;
- appreciate a well-integrated project in a natural setting; pleased to hear the reassurance of access throughout the residential zone; reiterate comment on the scale of the drawings provided to Panel; does not permit suite design critique to assess usability and accessibility of the suite; with respect to dyke access, pleased to know that the bridging is wider and more accessible; consider wheelchair access on the river side with the stepping down of the riprap; similar to the interruption of the stairway in the Vancouver courthouse where the ramp is placed diagonally across; consider the same approach to the inward-facing seating area;
- the project is a tremendous addition to the neighbourhood which includes the prominent Olympic Oval nearby; extremely well thought out; massing and approach is appropriate; scheme is provocative; appreciate the use of water and greenery as a primary landscape features; transition from public to private realm works well; buildings on the south side are fairly large but articulation is satisfactory; transition of the buildings down to the Fraser River is appropriate; two smaller buildings on the north side create interesting terracing forms; nice approach in the use of materials; very strong palette; use of stone work and granite is appropriate considering the caliber of the project; a very successful

project; concern on the zigzagged bike path; may not be necessary;

- in general, a great and successful project; model presented to the Panel is not appropriate; scale is too small and not appropriate for Panel review; the parquette design of Fish Trap Way is eloquent, however, it appears chopped up and does not offer enough play space for children; projecting base of the bedrooms in the townhouse buildings on the north end are under the soffit; area will be permanently under shade; could be done differently; appreciate the materials used for the finishes of the exterior of the buildings; sets a higher standard in Richmond; building elevations need further articulation in addition to the 7-inch soffit which looks relentless; give more profile and depth to the entries; parapets at the tip of the towers make the buildings look like layers; understand the austerity considerations for the choice of materials and colour palette, however, more substance and character to this high profile project is needed; like the landscape integration; consider comments on the bird fly-way; concern on the green wall; support comments of Panel members on pedestrian bike circulation; and
- share the consensus of the members that the project is really well-developed.

Panel Decision

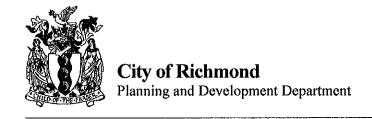
It was moved and seconded

That DP 08-429756 move forward to the Development Permit Panel taking into consideration the following comments of the Advisory Design Panel:

- 1. consider consistency in quality of documents and scale of model used during Panel presentation vis-à-vis plans provided to Panel for a fuller understanding of the project;
 - For the DPP meeting, we will provide a large scale detailed model of the proposed development and comprehensive presentation drawings for Council to review.
- 2. consider substantial implementation of the landscape design prior to the phased construction of the buildings;
 - Should the construction and occupancy be phased, the landscape design will be implemented and completed for each individual phase.
- 3. consider thematic and spatial characteristics in the selection and placement of public art in view of the scale of the project;
 - As mentioned above, this project is not subject to the Richmond Public Art Program. The developer intends to have a major art piece in the public open space. It will be located in the large drive/pedestrian court in front of the north and south building entrance, and on axis with the east-west promenade. The theme for the art will be water and light. Refer to revised drawings.
- 4. consider providing wheelchair access to the stepped stone along the riprap similar to the approach used in the Vancouver courthouse;
 - All public spaces will comply with accessible requirements as per the National, Provincial and Municipal Building Codes.
- 5. consider further development of the form of buildings C and D;
 The design of Buildings C and D have been refined with the intent of breaking down the mass of the building form and providing articulation to enhance the form. Refer to new drawings.

- 6. consider appropriateness of the bike path connecting River Road and the east-west promenade;
 - The bike path connecting the east-west promenade and River Road (West) consists of steps and ramps. The ramp will allow accessibility for both pedestrians and cyclist to continue east-west movement down to River Road (West). The change in elevation from the promenade to River Road (West) is 4.1 m and the proposed ramping system will allow universal accessibility. It is intended that cyclist demount and walk their bicycles along the ramp.
- 7. consider further development of the Fish Trap Way;
 The landscape design of Fish Trap Way relates directly to the architecture of the townhouses that face it. See below.
- 8. consider contiguous level lawn area for variety of opportunities for play; and Fish Trap Way is the front yard for on grade townhouses to the west (Parcel 2) and east (Parcel 3). The right-of-way was provided to allow pedestrians and emergency vehicles to access the dike. Providing a contiguous lawn for active play would not be appropriate for this space. Fish Trap way is designed for quiet enjoyment of the public. Any major physical activities are provided for at the skating Oval.
- 9. consider developing the soffits and parapets to reduce the relentlessness of the current treatment.
 - The design of the buildings has been completed, refer to new elevations

CARRIED



Development Permit

No. DP 08-429756

To the Holder:

OVAL 2 HOLDINGS LTD.

Property Address:

6031 RIVER ROAD

Address:

C/O MR. JASON SMITH

1830 - 1055 WEST HASTINGS STREET

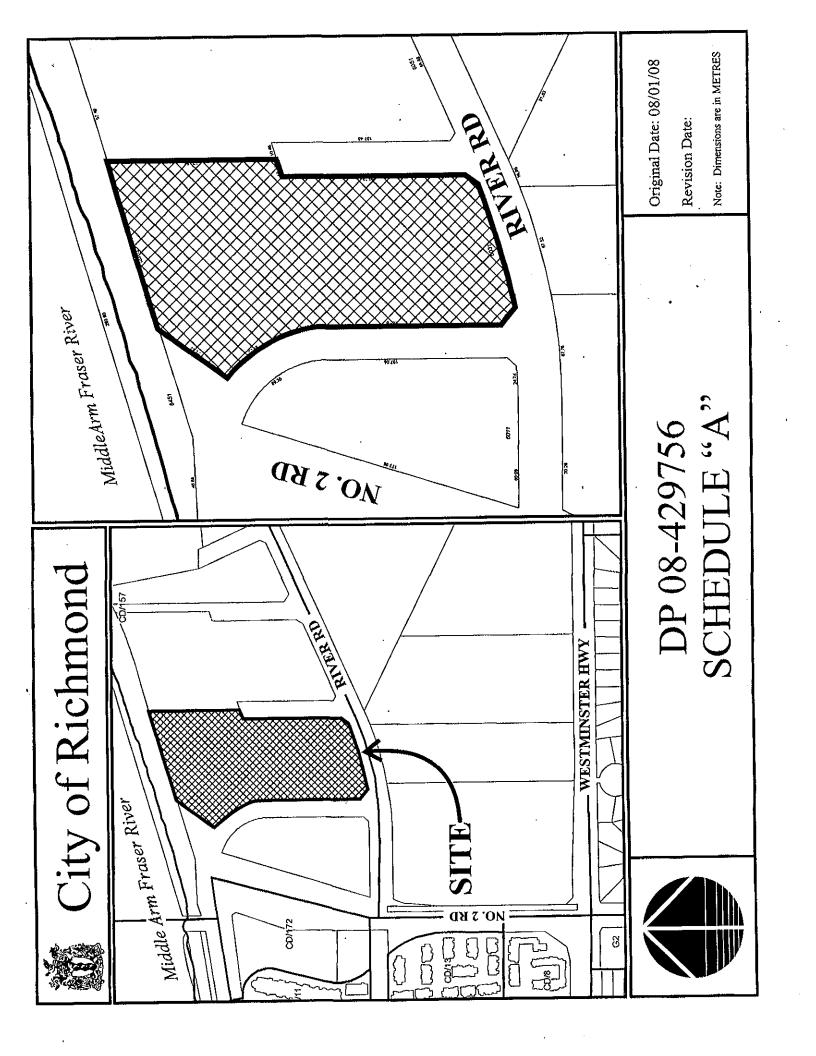
VANCOUVER, BC V6E 2E9

- 1. This Development Permit is issued subject to compliance with all of the Bylaws of the City applicable thereto, except as specifically varied or supplemented by this Permit.
- 2. This Development Permit applies to and only to those lands shown cross-hatched on the attached Schedule "A" and any and all buildings, structures and other development thereon.
- 3. The "Richmond Zoning Bylaw 8500" is hereby varied to:
 - a) Reduce the minimum Public Road setback from 5.0 m to 3.0 m along Road "A"
- 4. Subject to Section 692 of the Local Government Act, R.S.B.C.: buildings and structures; off-street parking and loading facilities; roads and parking areas; and landscaping and screening shall be constructed generally in accordance with Plans #1 to #52 attached hereto.
- 5. Sanitary sewers, water, drainage, highways, street lighting, underground wiring, and sidewalks, shall be provided as required.
- 6. As a condition of the issuance of this Permit, the City is holding the security in the amount of \$2,044,947.75 to ensure that development is carried out in accordance with the terms and conditions of this Permit. Should any interest be earned upon the security, it shall accrue to the Holder if the security is returned. The condition of the posting of the security is that should the Holder fail to carry out the development hereby authorized, according to the terms and conditions of this Permit within the time provided, the City may use the security to carry out the work by its servants, agents or contractors, and any surplus shall be paid over to the Holder. Should the Holder carry out the development permitted by this permit within the time set out herein, the security shall be returned to the Holder. The City may retain the security for up to one year after inspection of the completed landscaping in order to ensure that plant material has survived.
- 7. If the Holder does not commence the construction permitted by this Permit within 24 months of the date of this Permit, this Permit shall lapse and the security shall be returned in full.

Development Permit

No. DP 08-429756

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To the Holder:	OVAL 2 HOLDI	NGS LTD.	
Property Address:	6031 RIVER RO	DAD	
Address:	C/O MR. JASO 1830 – 1055 W VANCOUVER,	EST HASTINGS STREET	
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DELIVERED THIS	DAY OF	,	
MAYOR			



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EXCLUSIONS FSR AREA (STAIR & ELEY) (SF)

PROPOSED RESIDENTIAL BUILDING AREA BRAIDOW

AMENTY AREA: "

GROSS BUILDING AREA (SF) BUILDING:

23,488.97 SF (.10 X SITE APEA) EXCLUDED FROM F3 21,416 SF (.0813)

704,009.16 SF (65,404.59 SW) 704,820.00 SF (65,479.02 SM)

FSR PLOOR AREA:

284,889.72 SF (27,801.53 SM)

SITE AREA: FSR RATIO:

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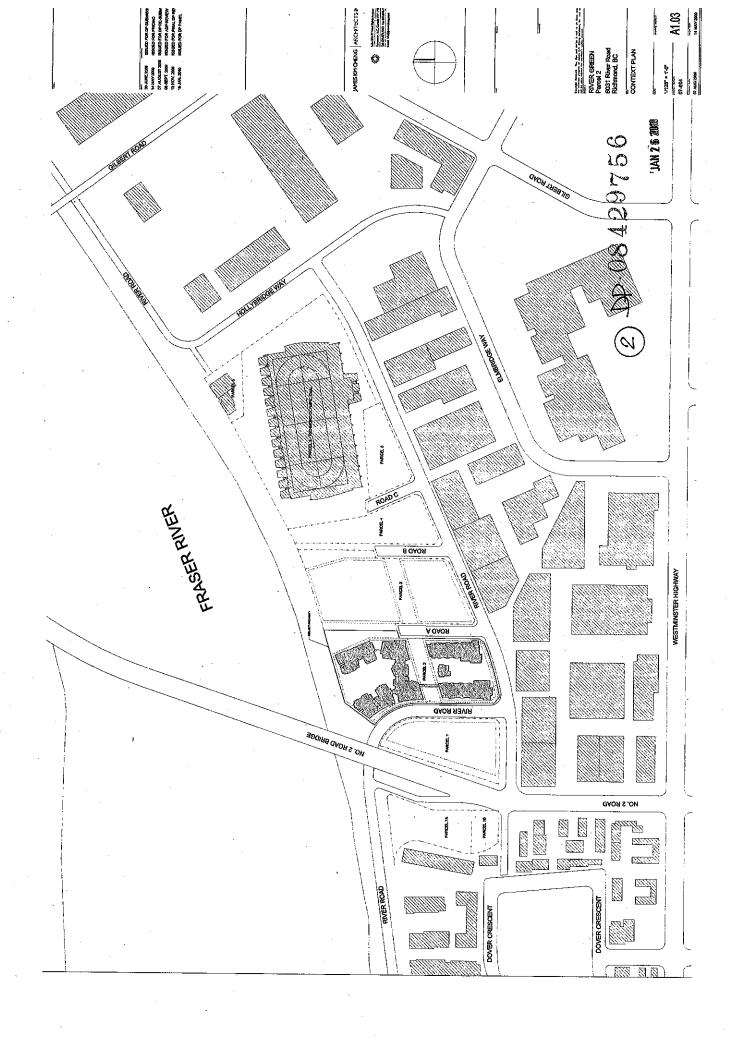
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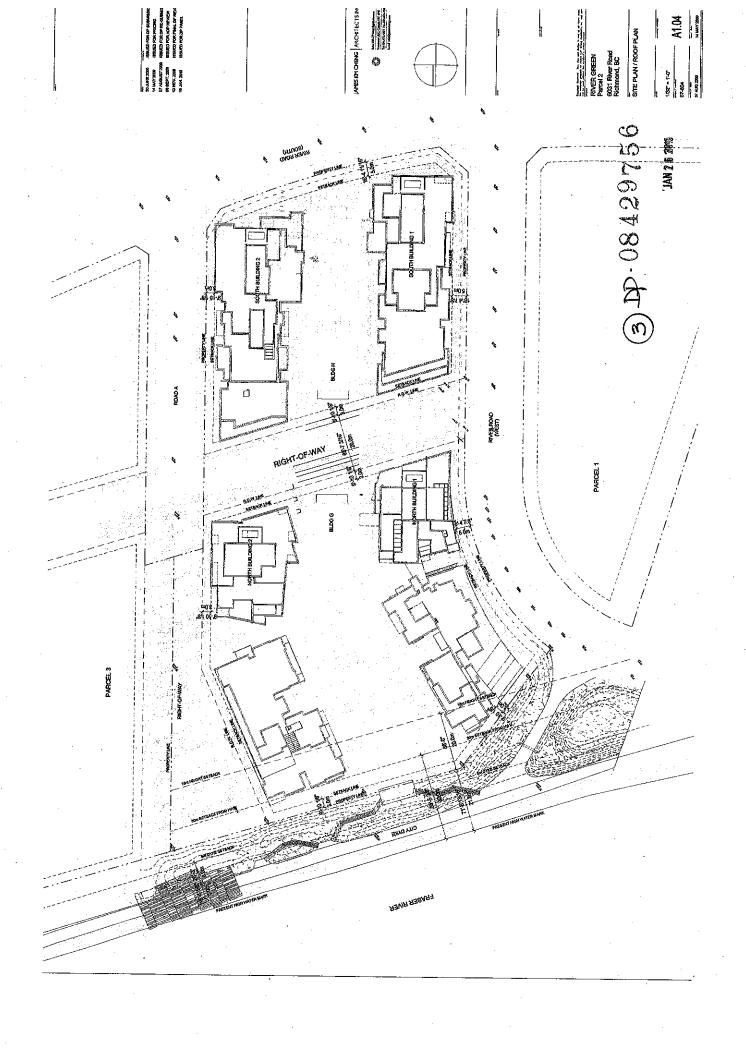
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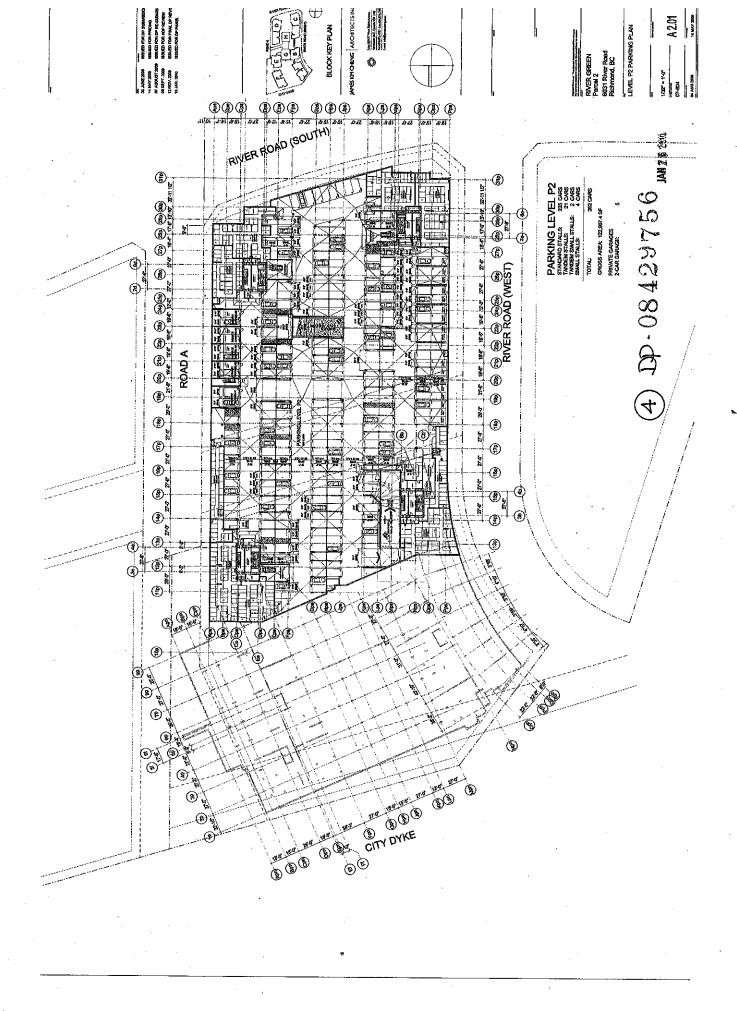
LIST OF DRAWINGS

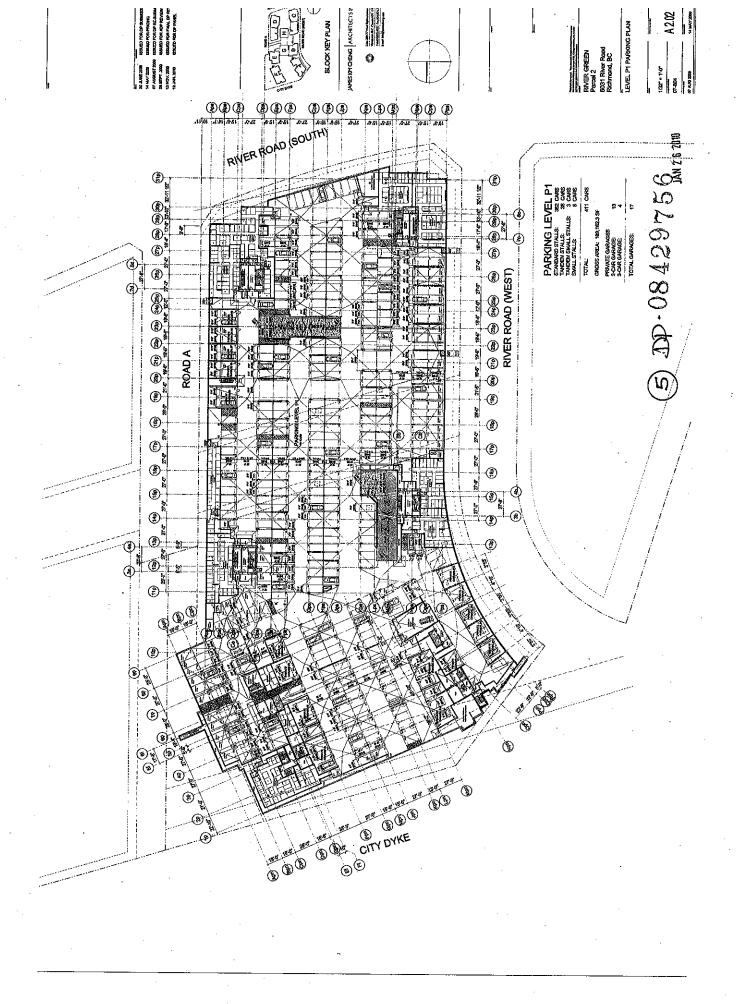
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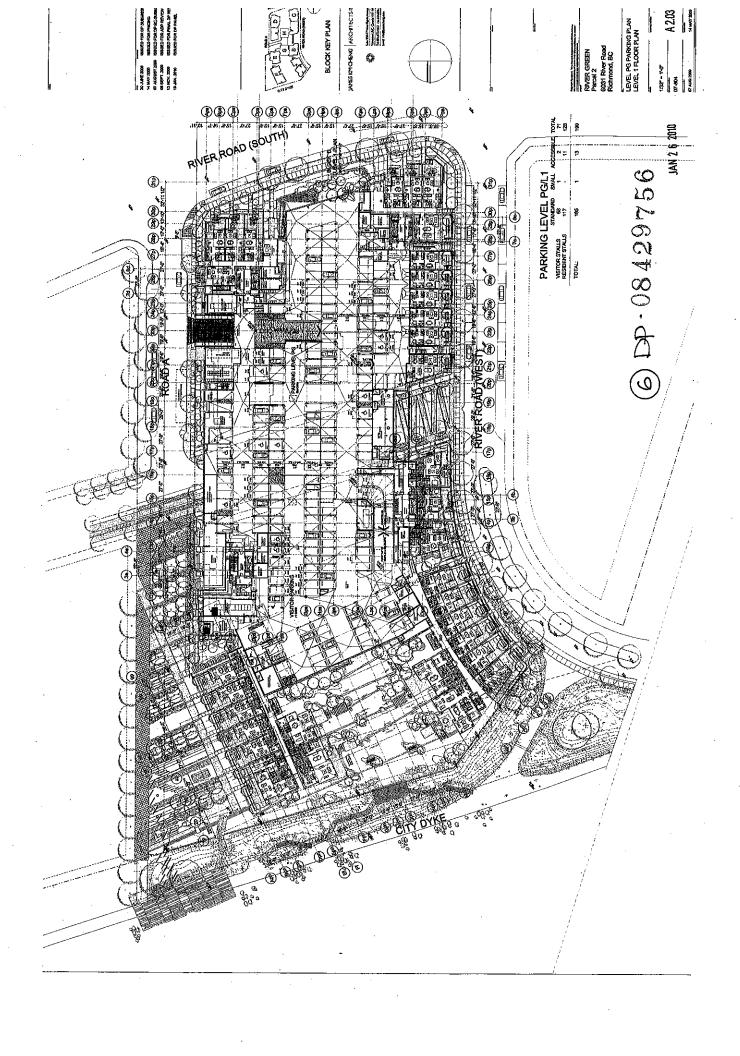
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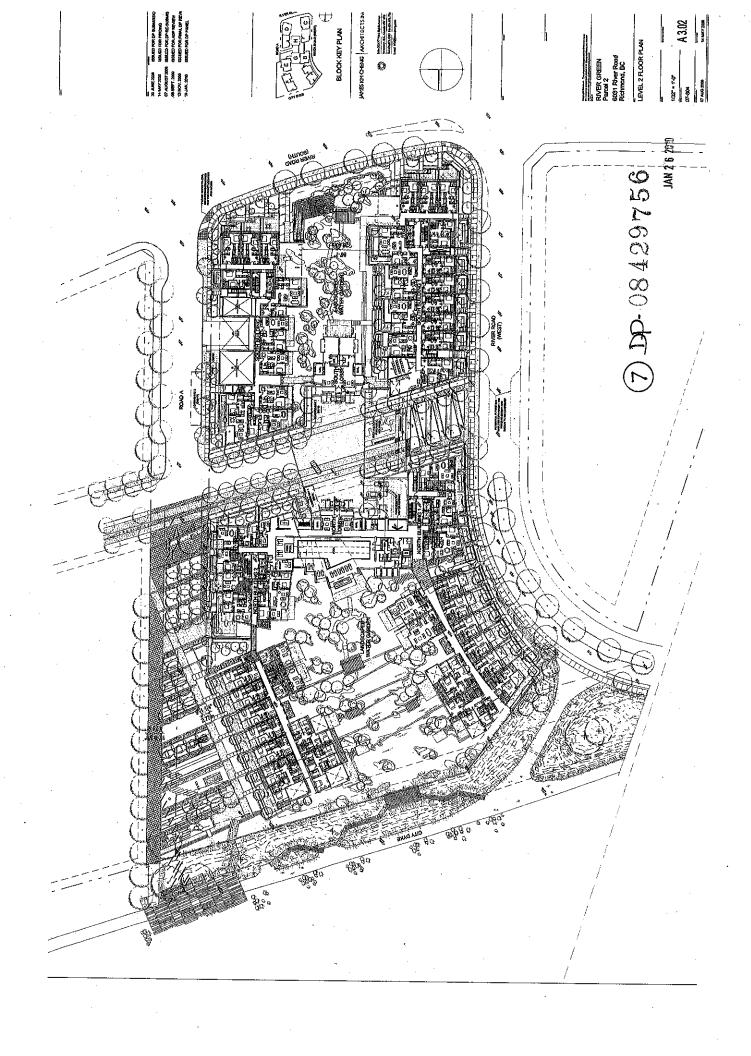


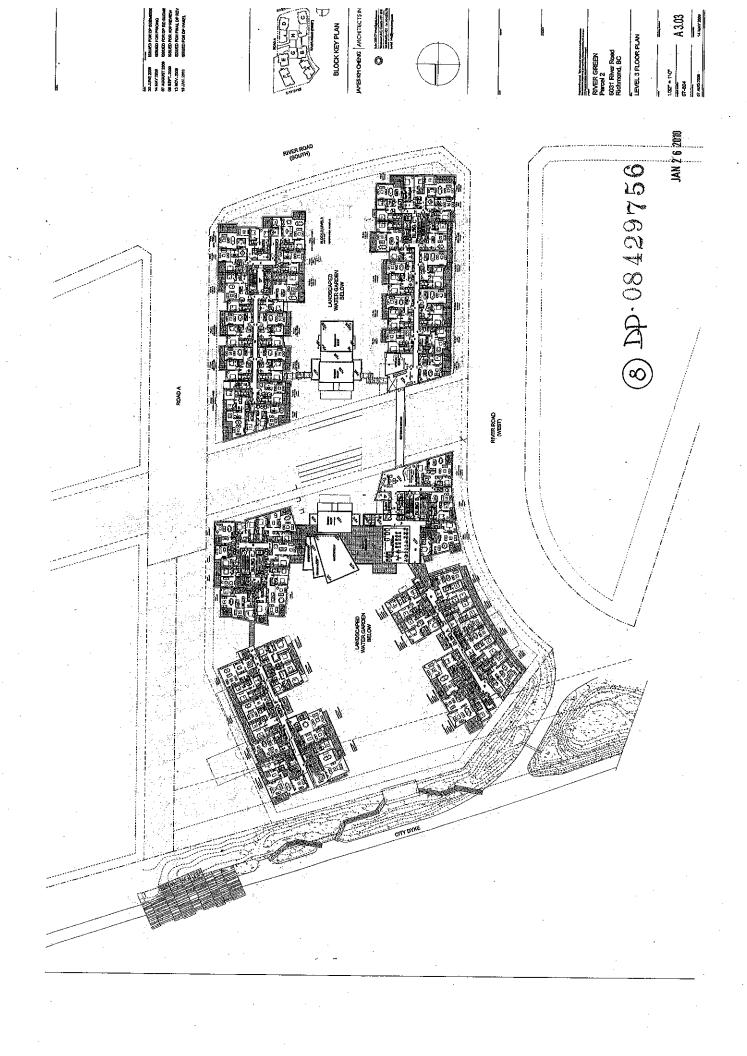


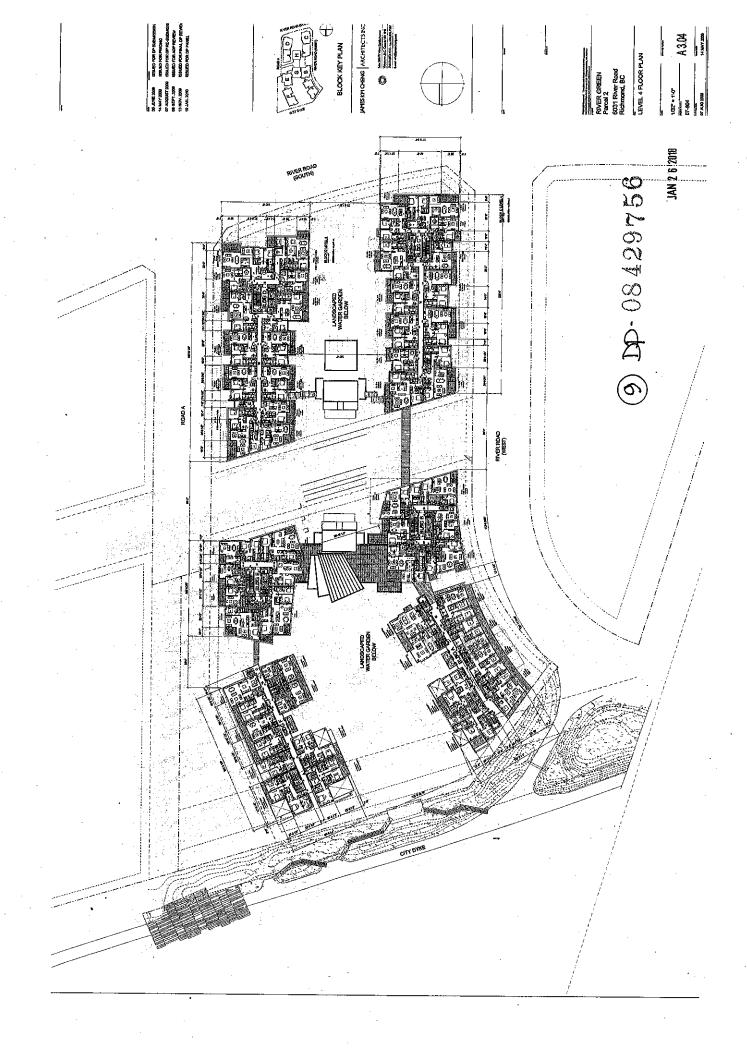


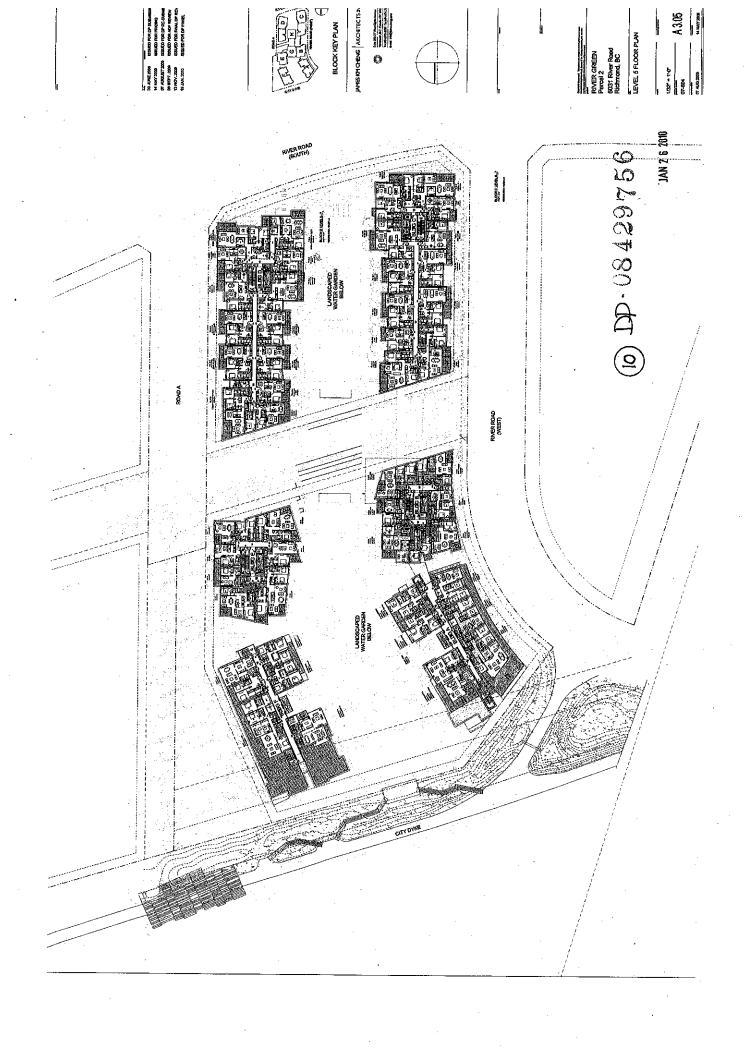


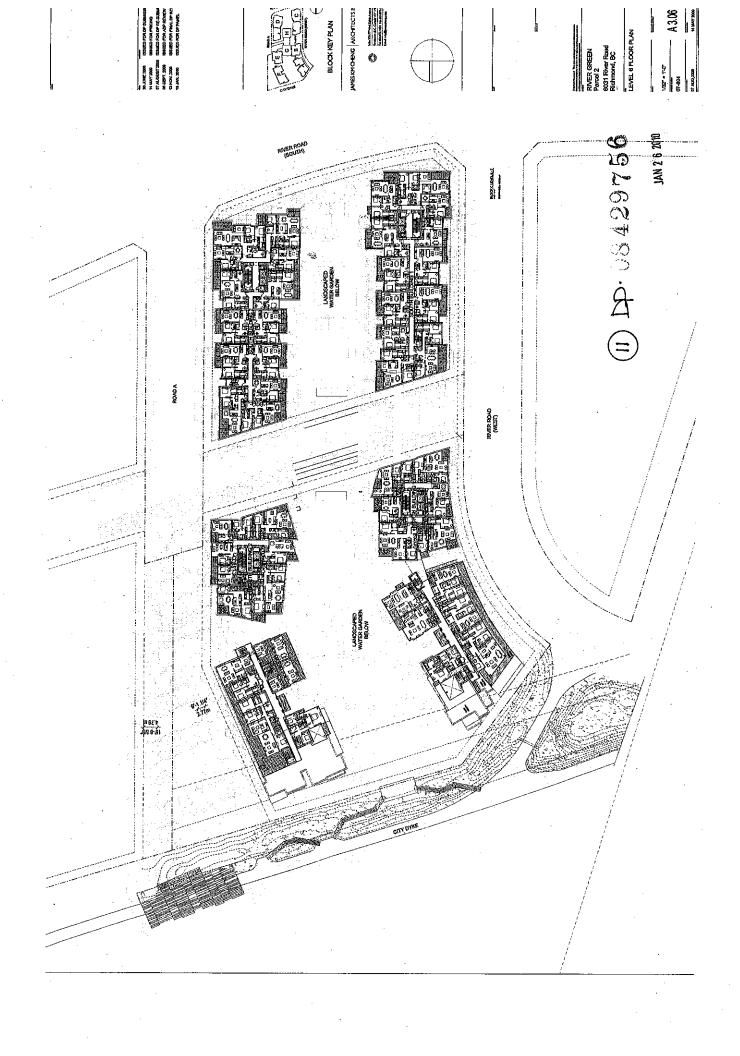


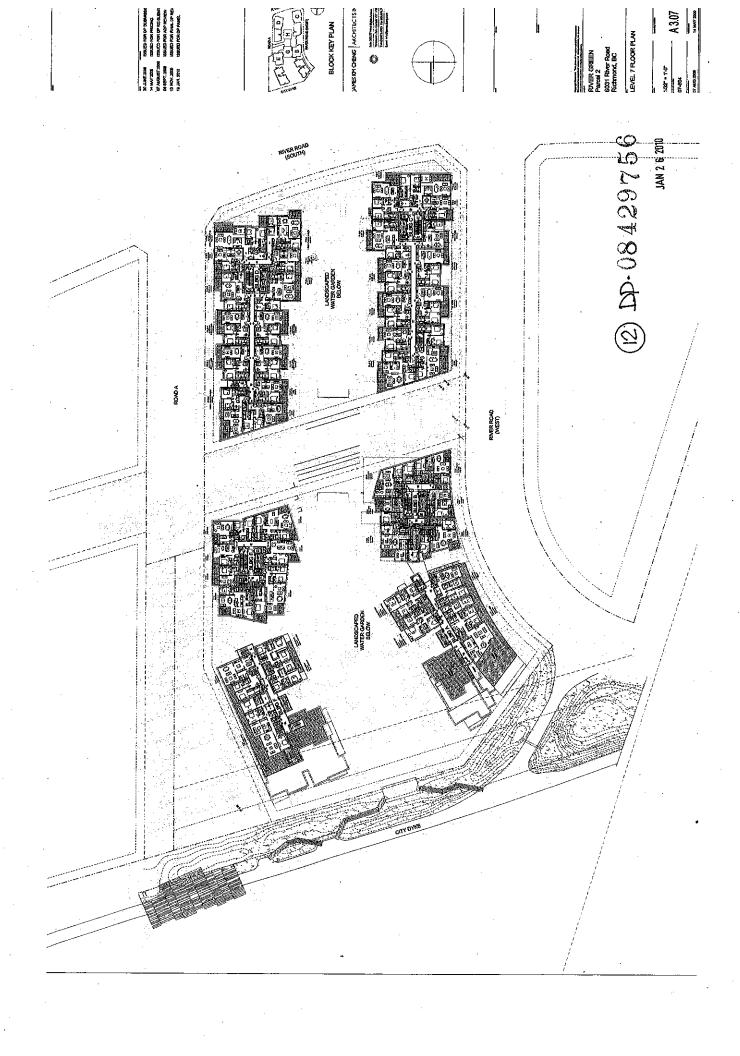


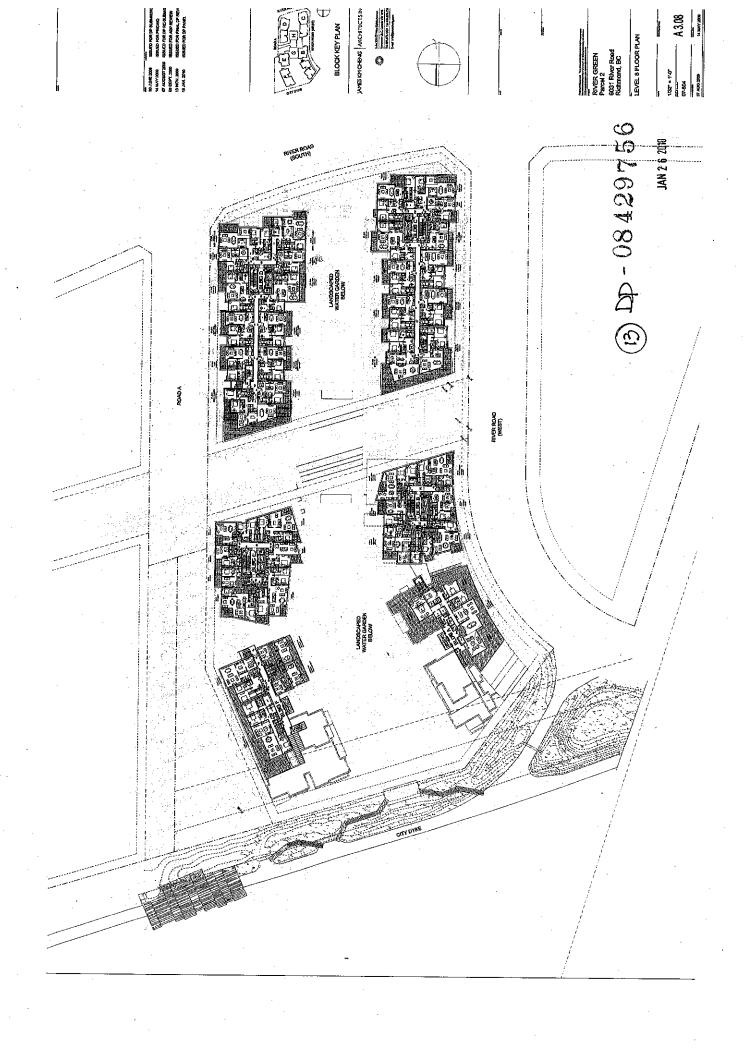


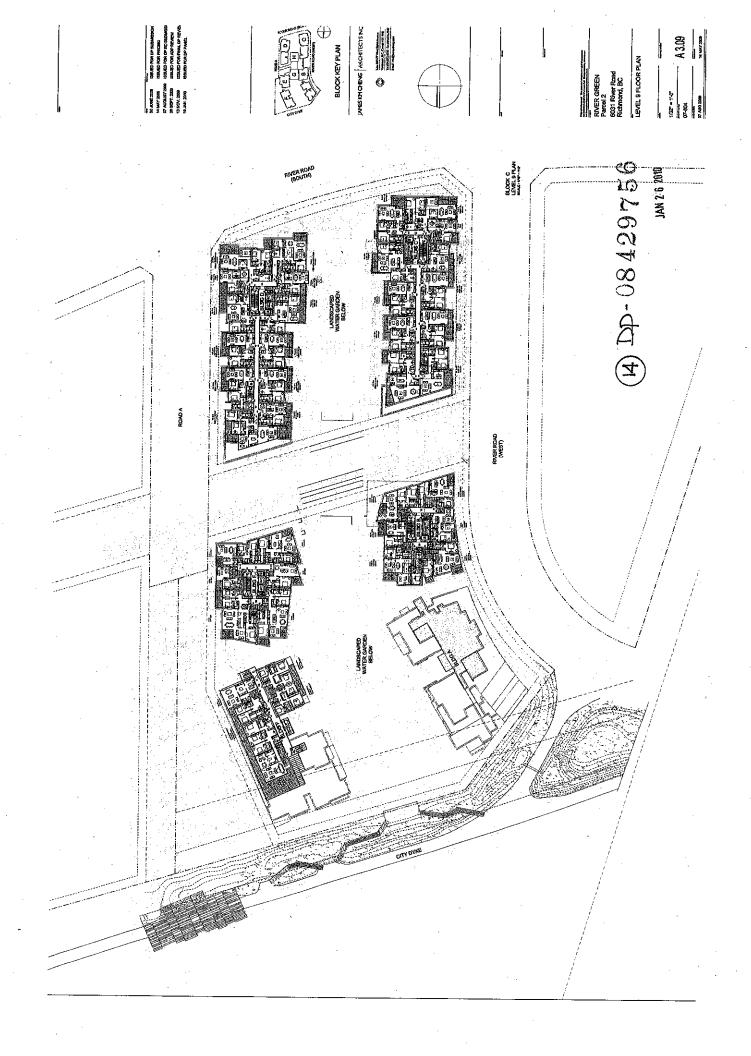


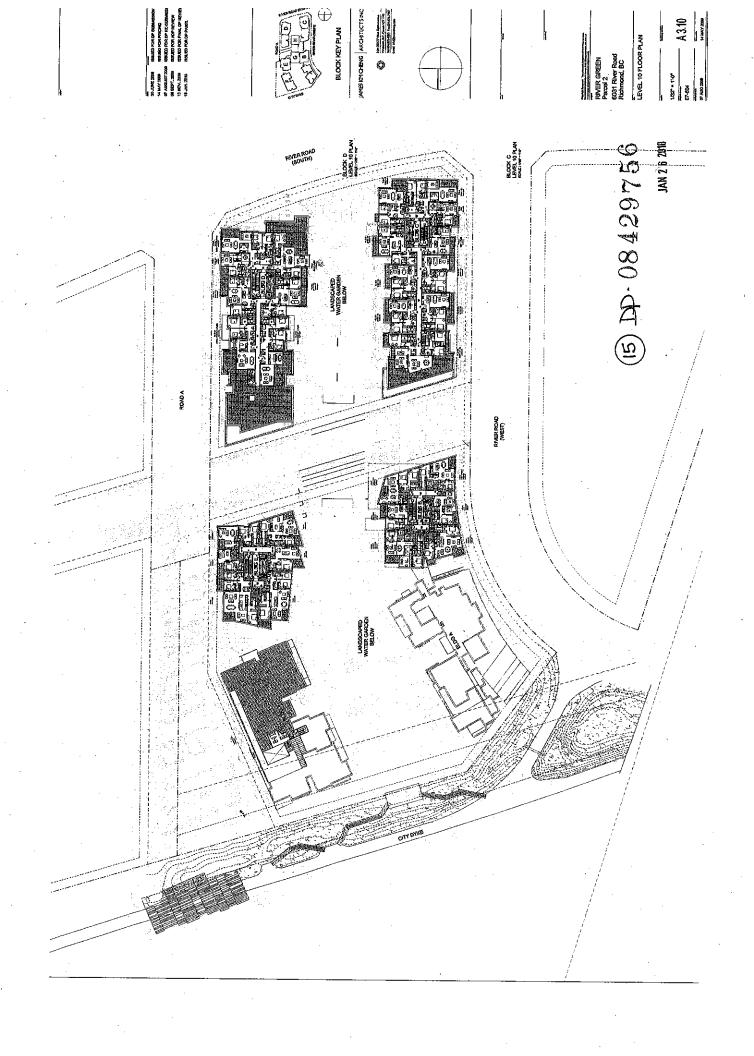


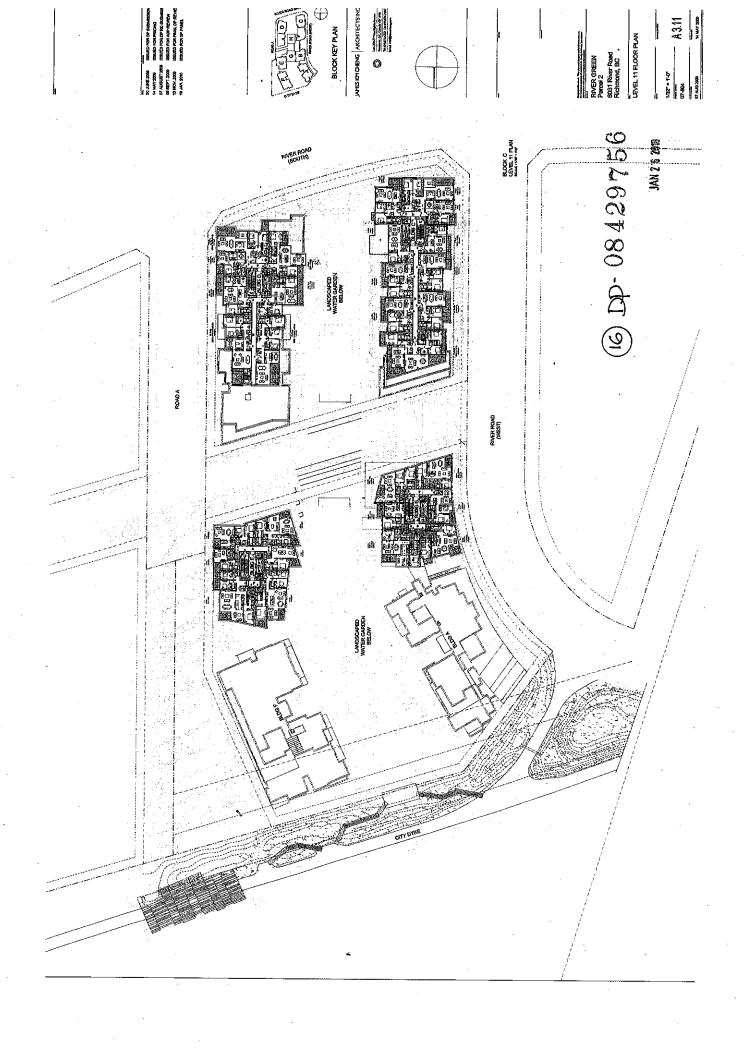


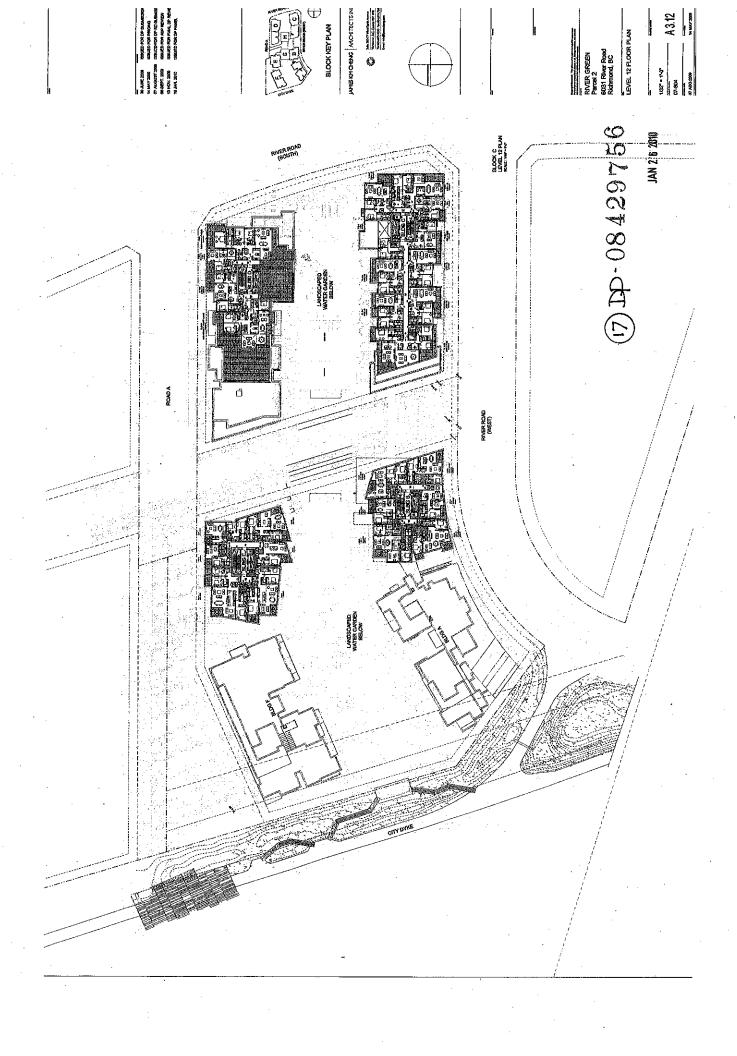


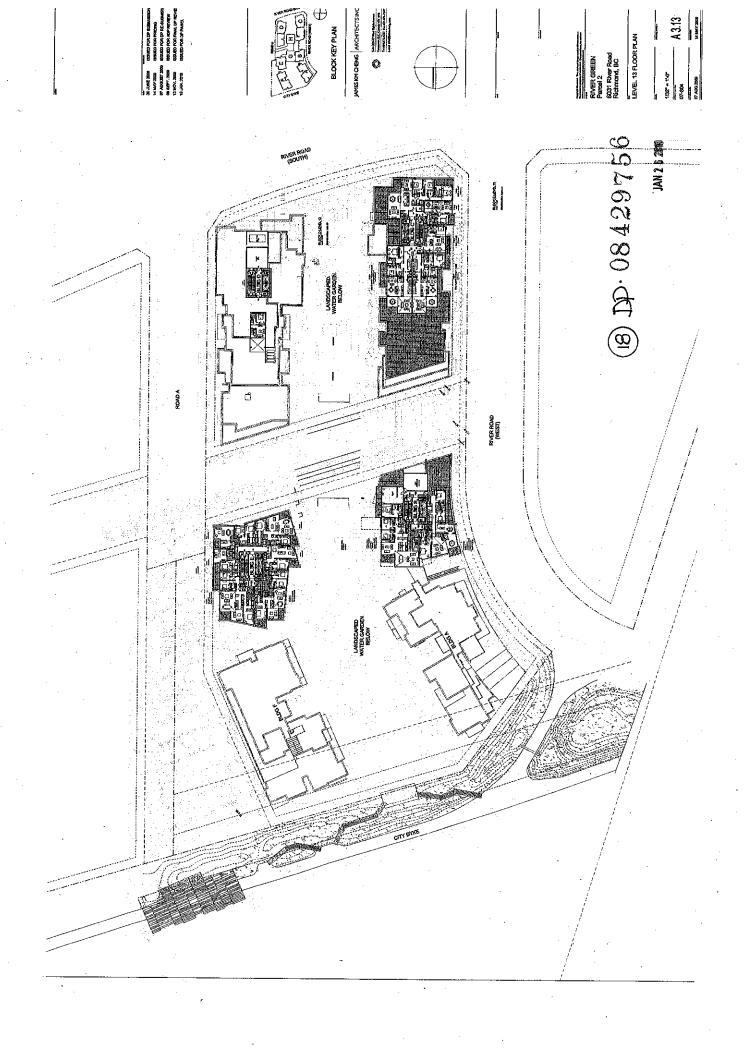


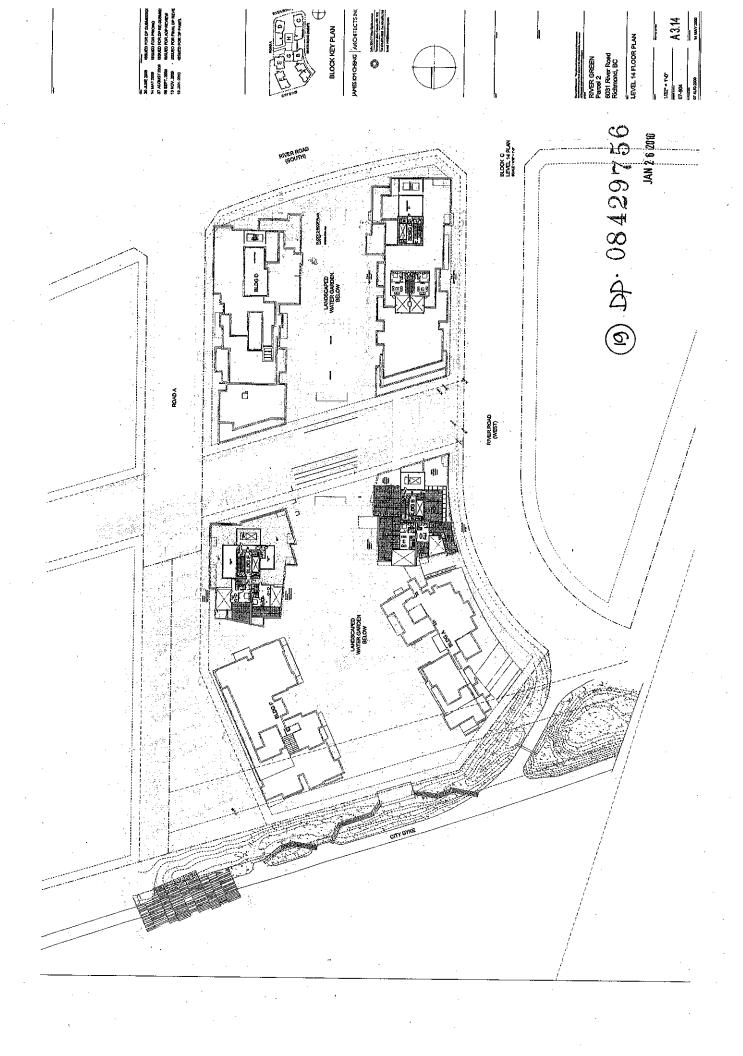


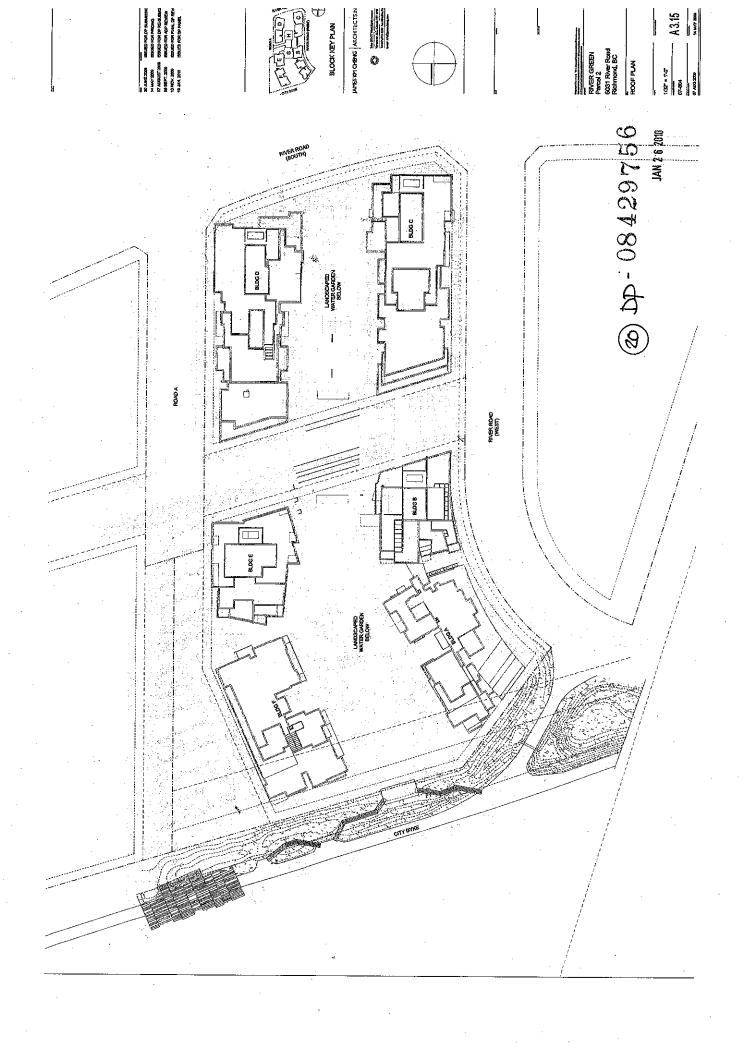










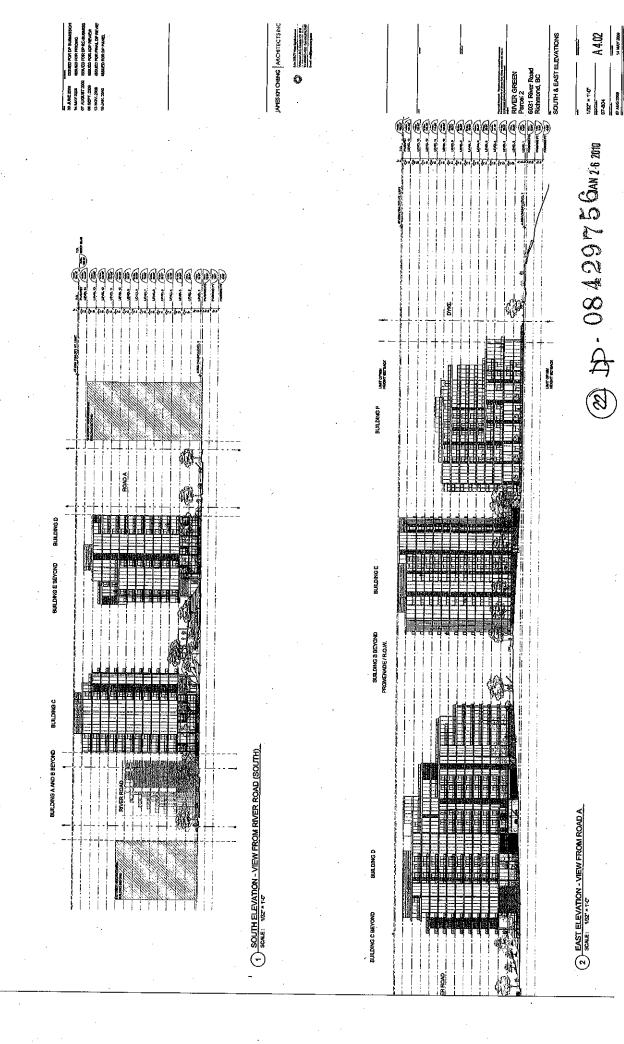


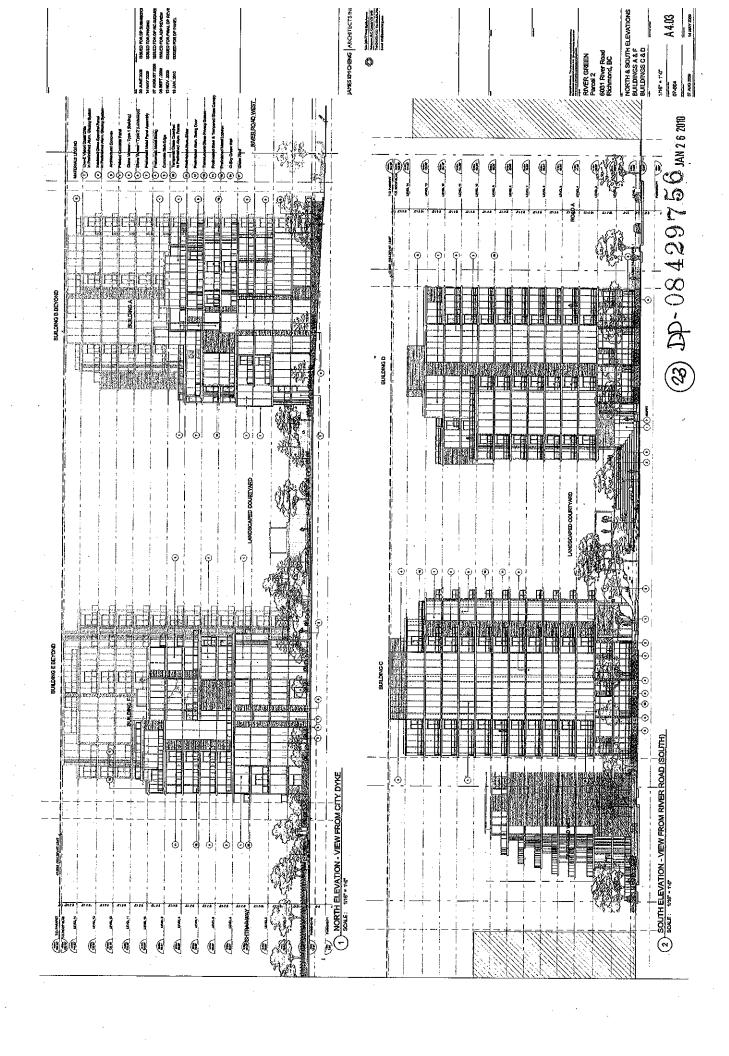
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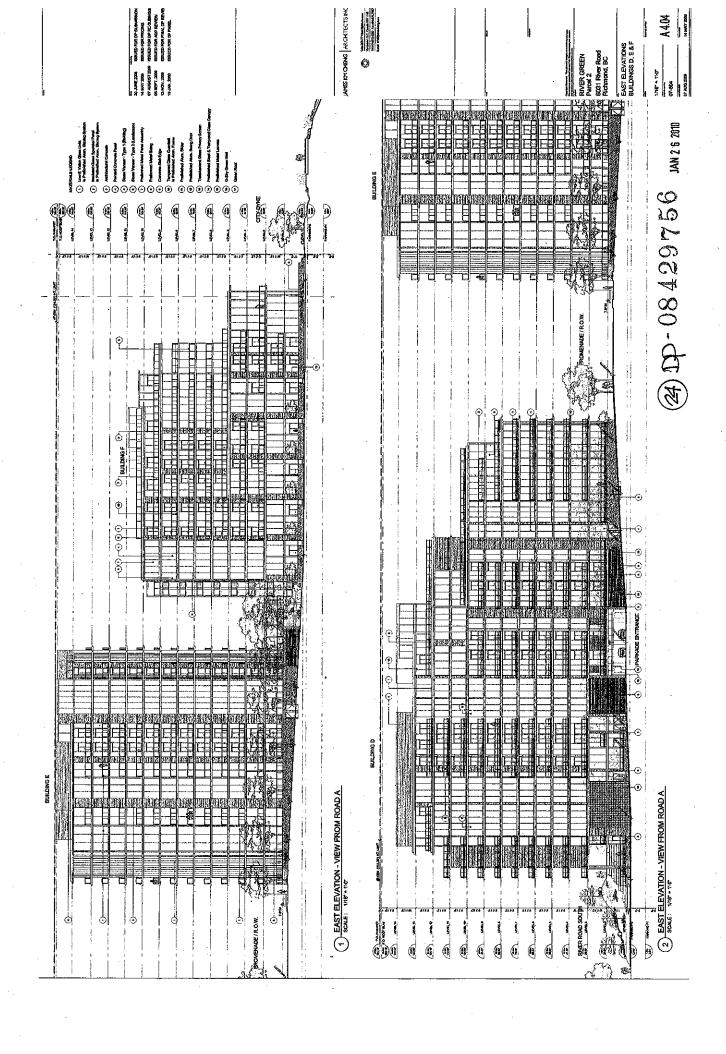
2) WEST ELEVATION - VIEW FROM RIVER ROAD (WEST).

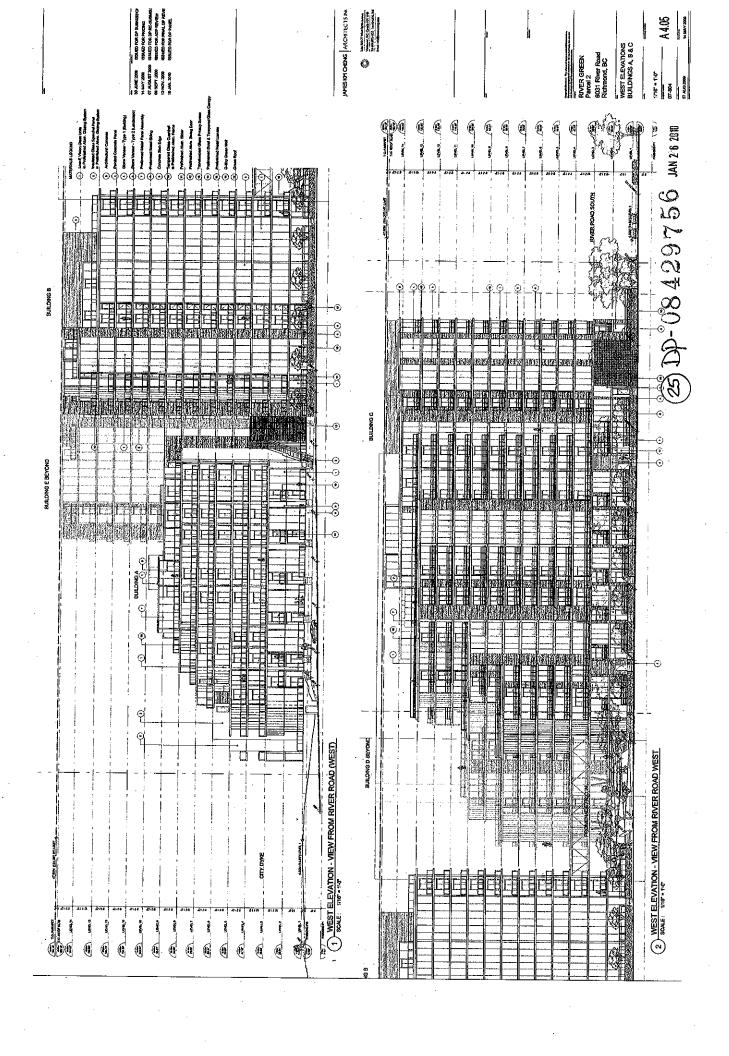
(2) Dp - 08429756 JAN 26 2010

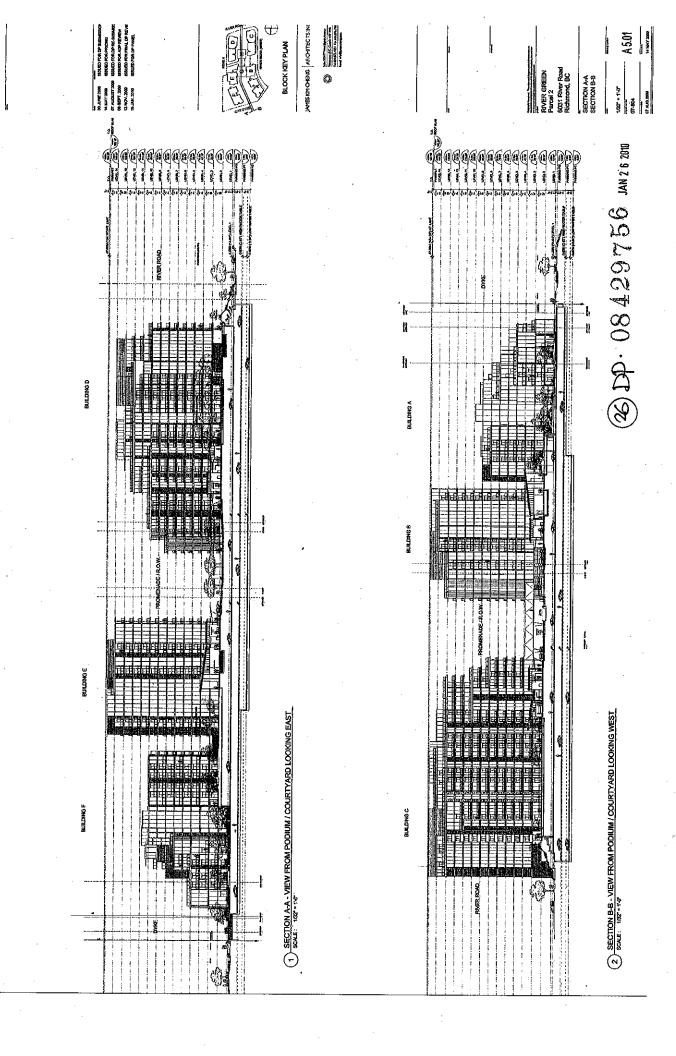
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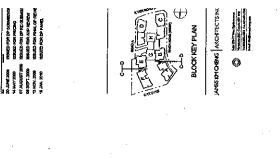


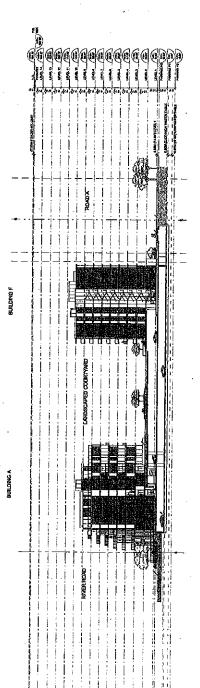




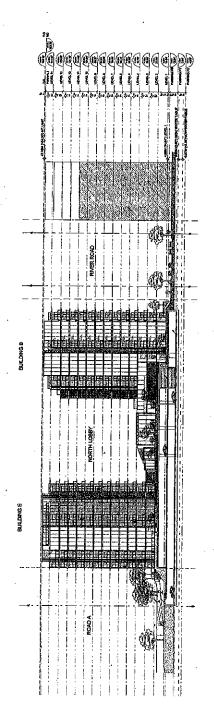








1) SECTION C.C. - VIEW OF BUILDINGS A & FLOOKING NORTH



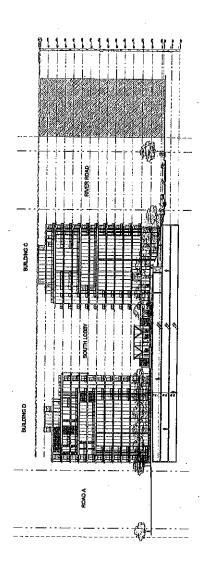
2) SECTION D-D - VIEW OF BUILDINGS B & E LOOKING SOUTH

(27) DD-08429756 JAN 26 2010

A 5.02

AMESION CHEMIC ARCHITECTS INC

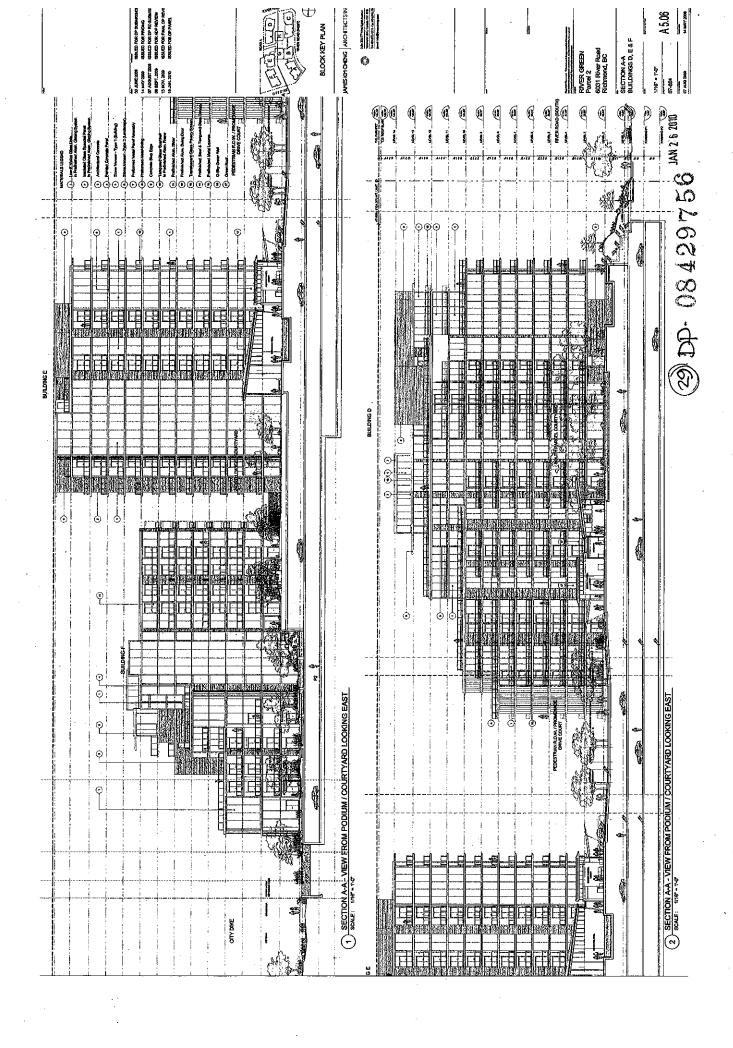
SECTION E-E-VIEW FROM PROMENADE / RIGHT OF WAY LOOKING NORTH

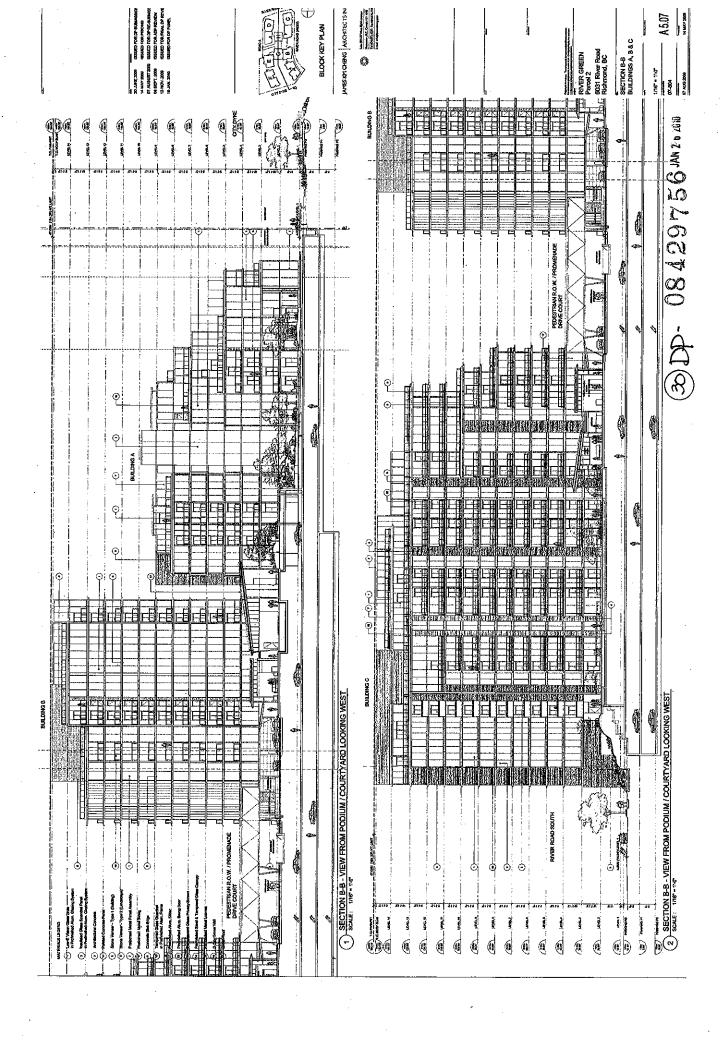


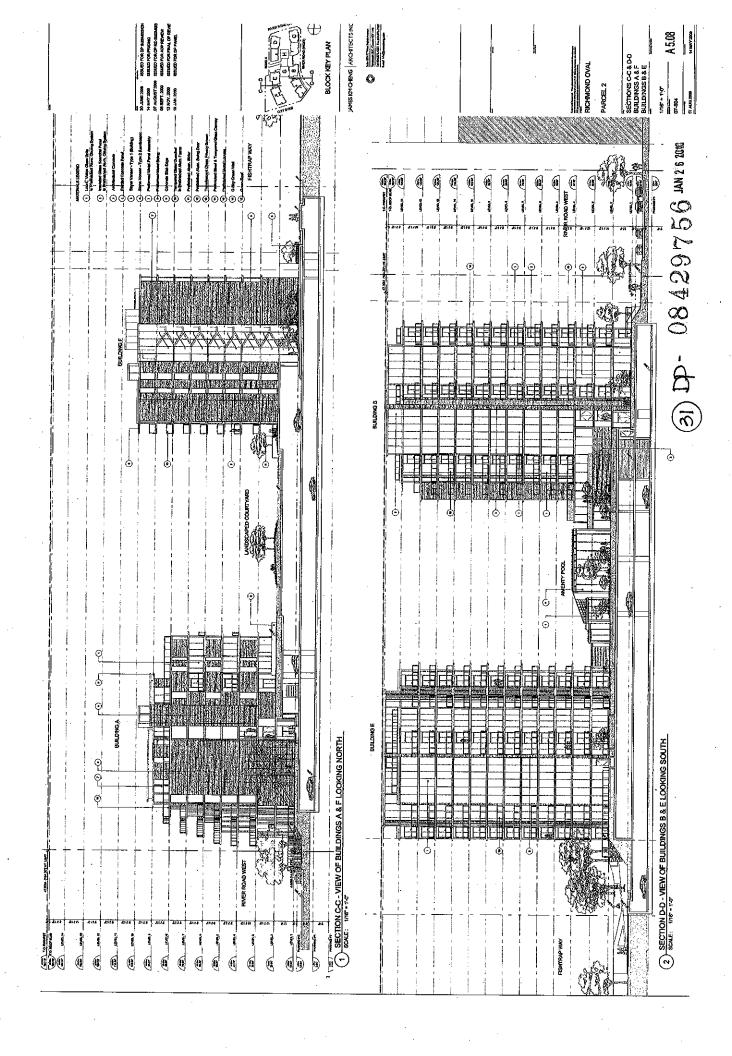
2 SECTION F-F - VIEW FROM PROMENADE / RIGHT OF WAY LOOKING SOUTH SOME: 102-1-1-0

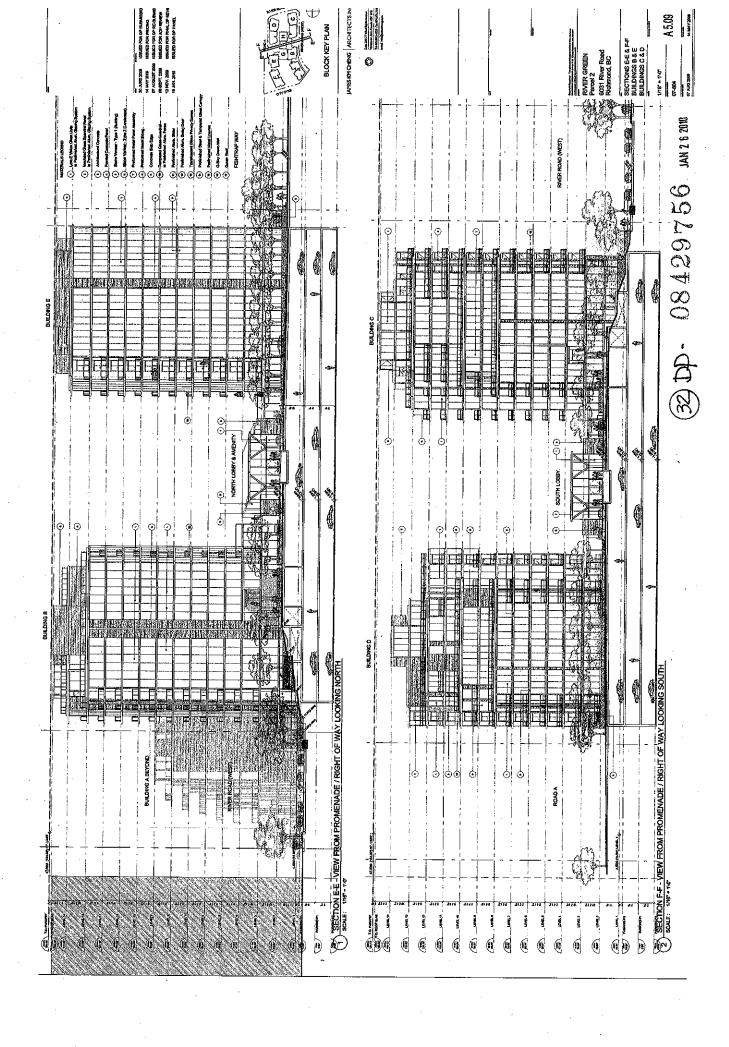
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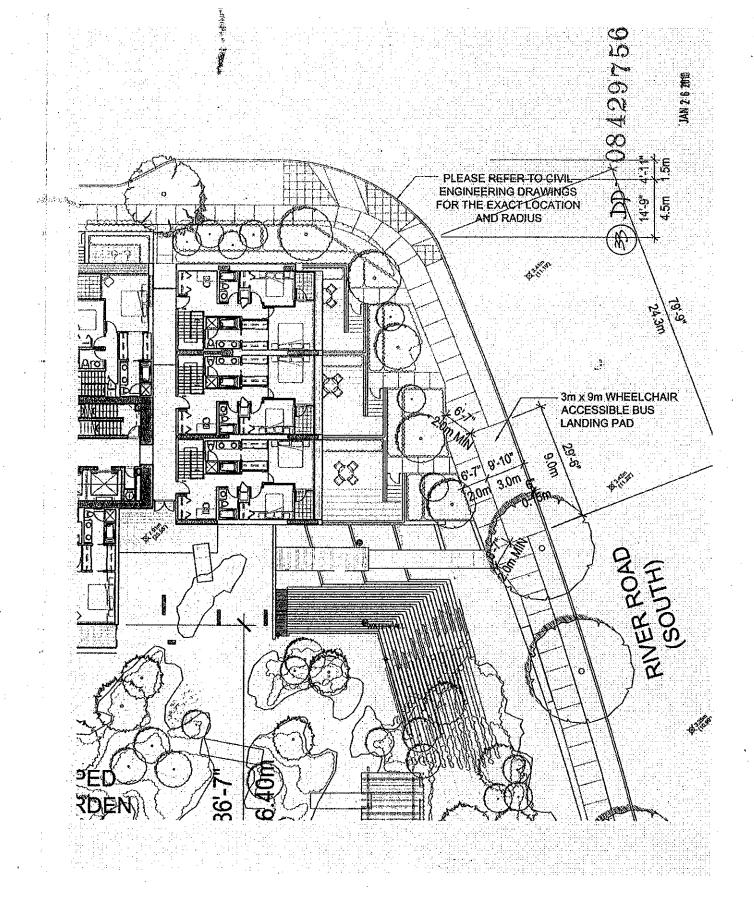
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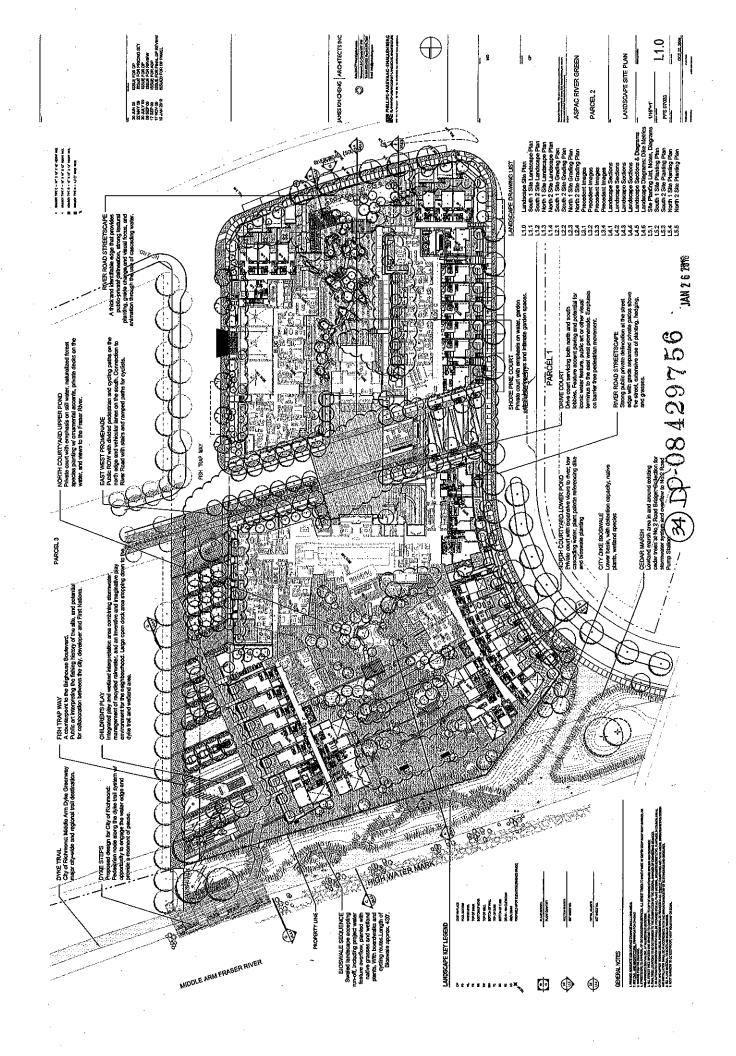


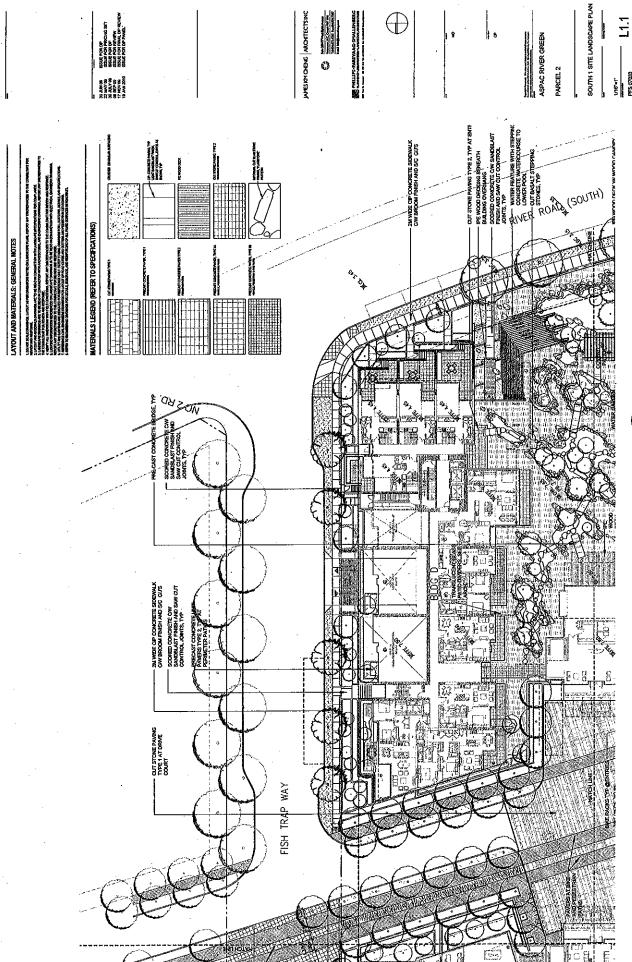




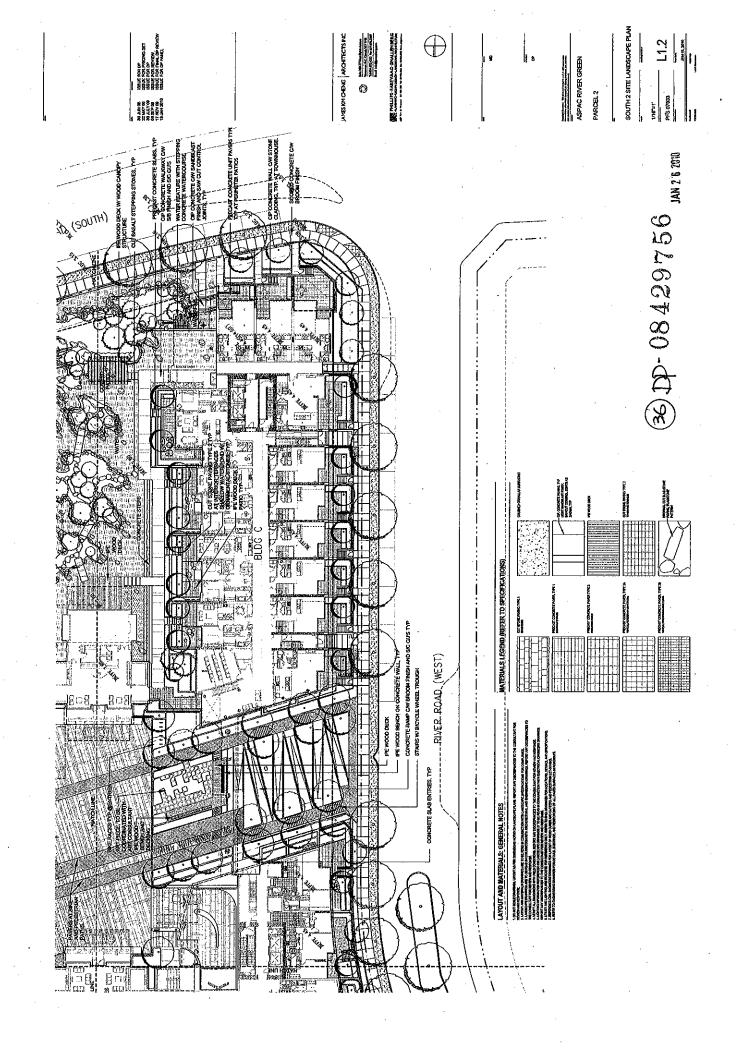


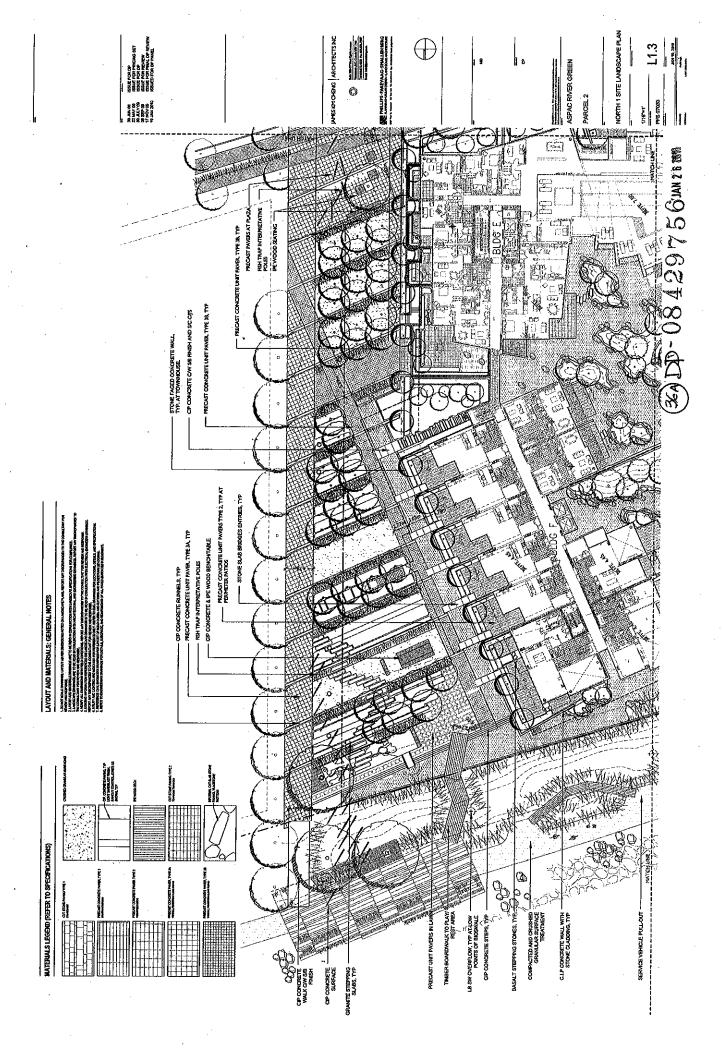


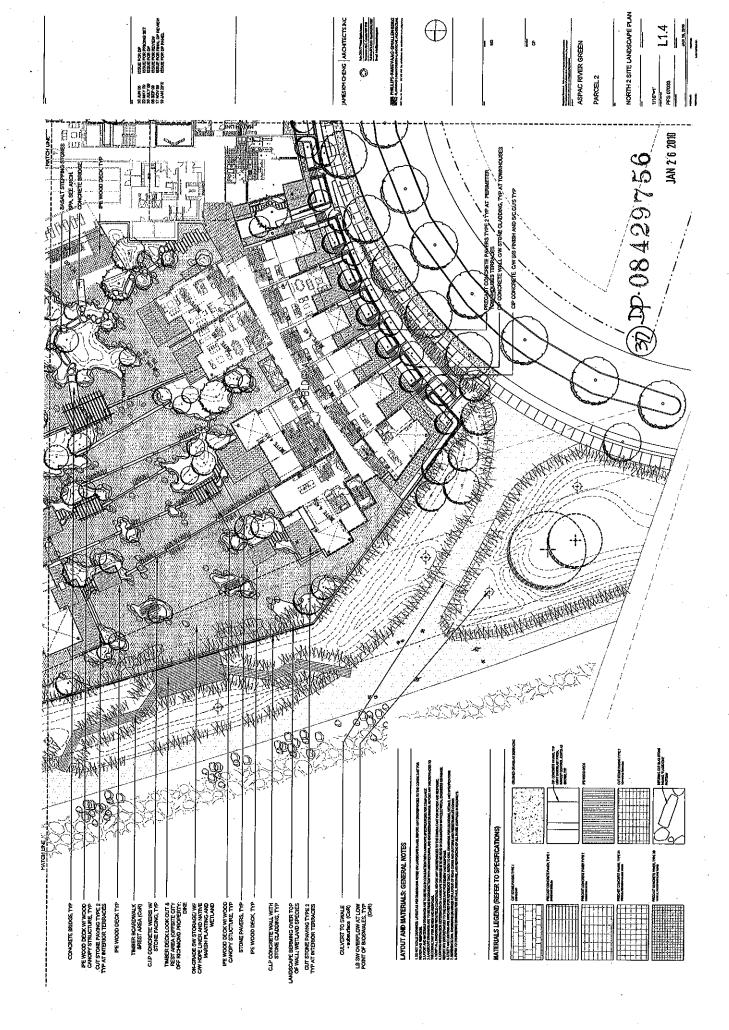


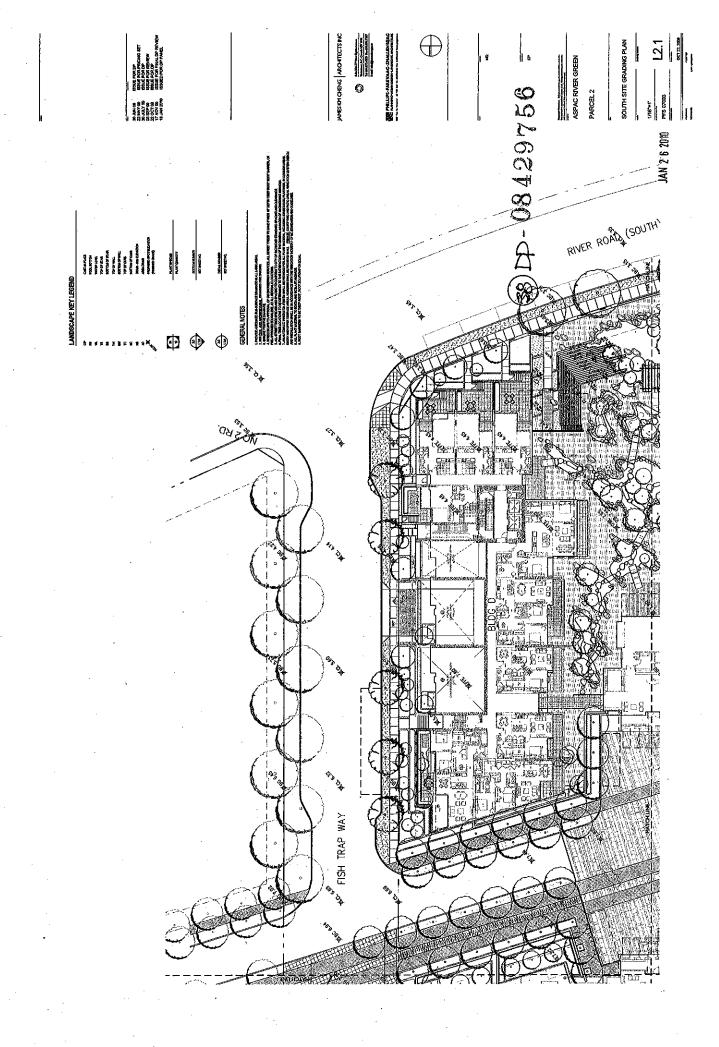


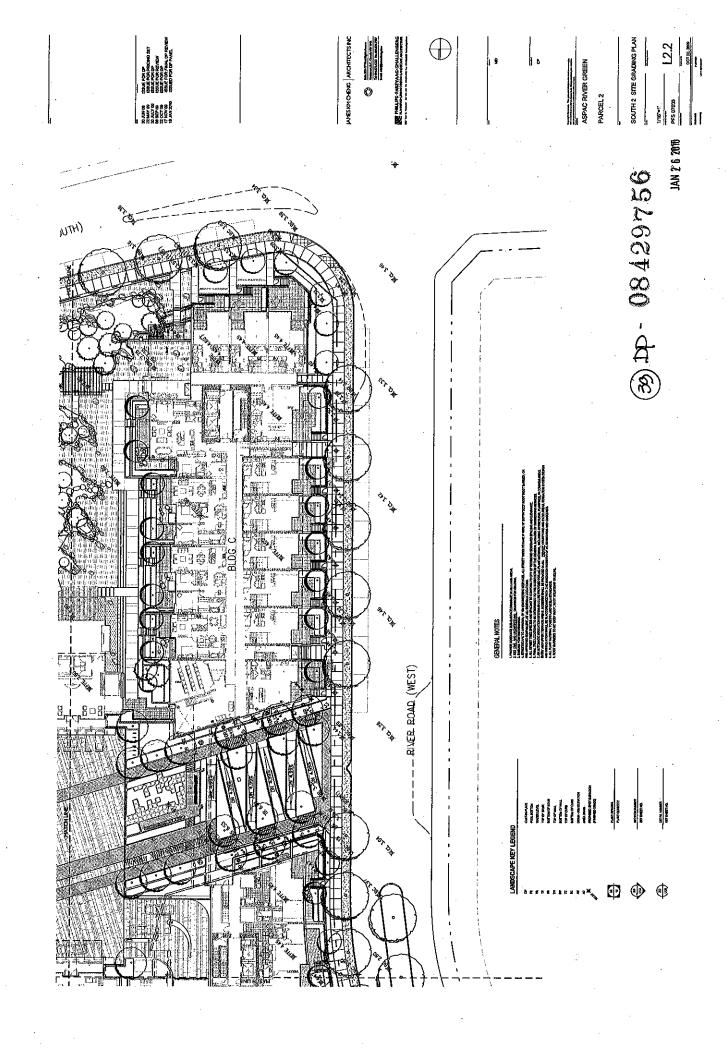
(3) Dp-08429756 INTERNE

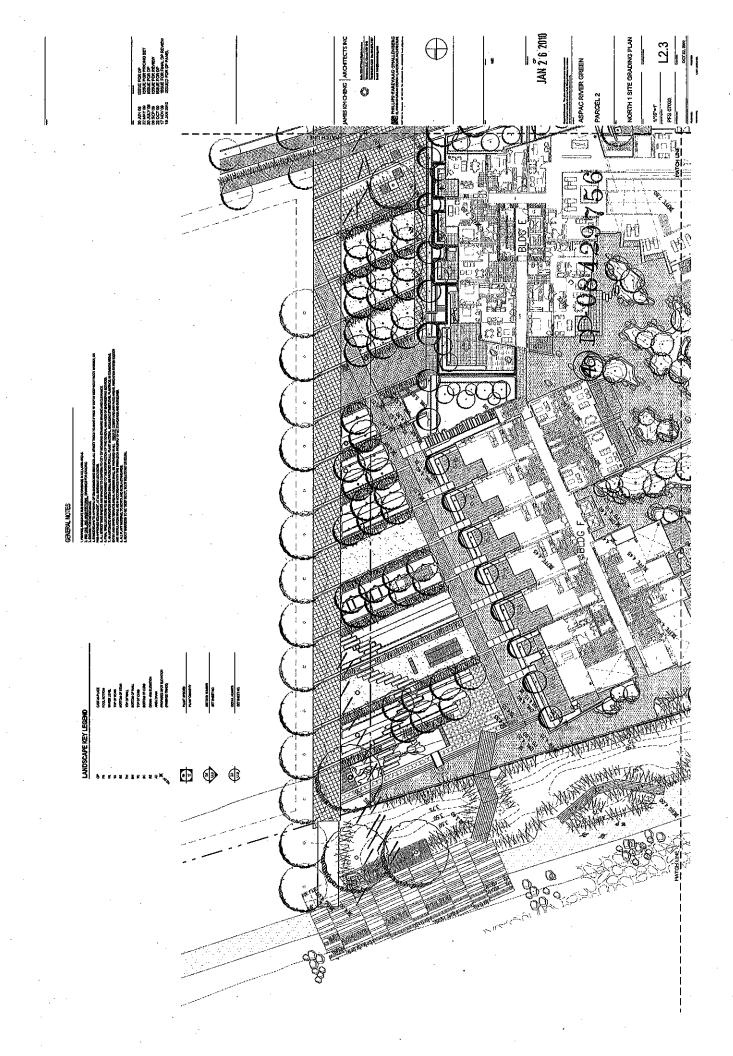


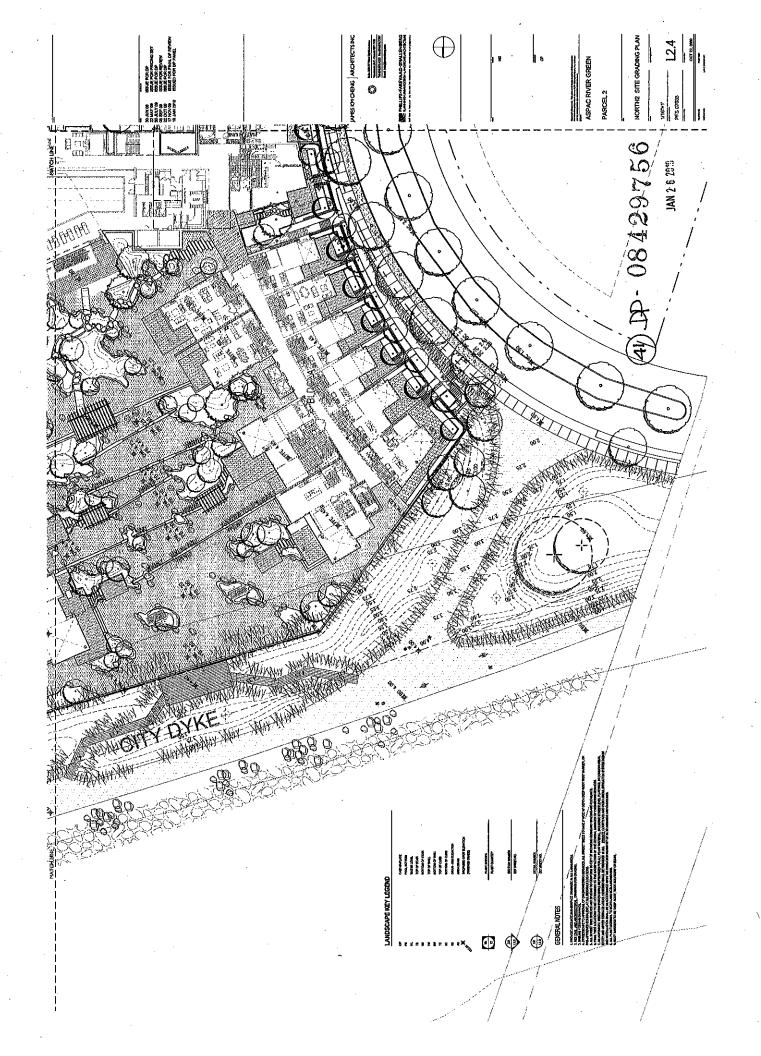


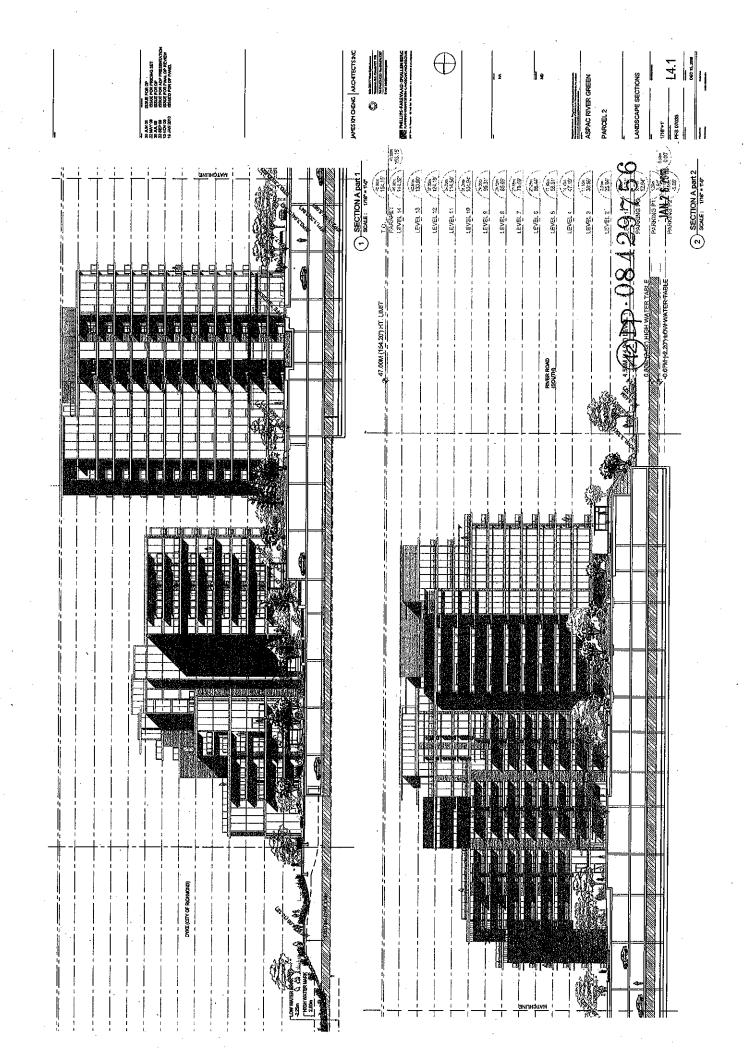


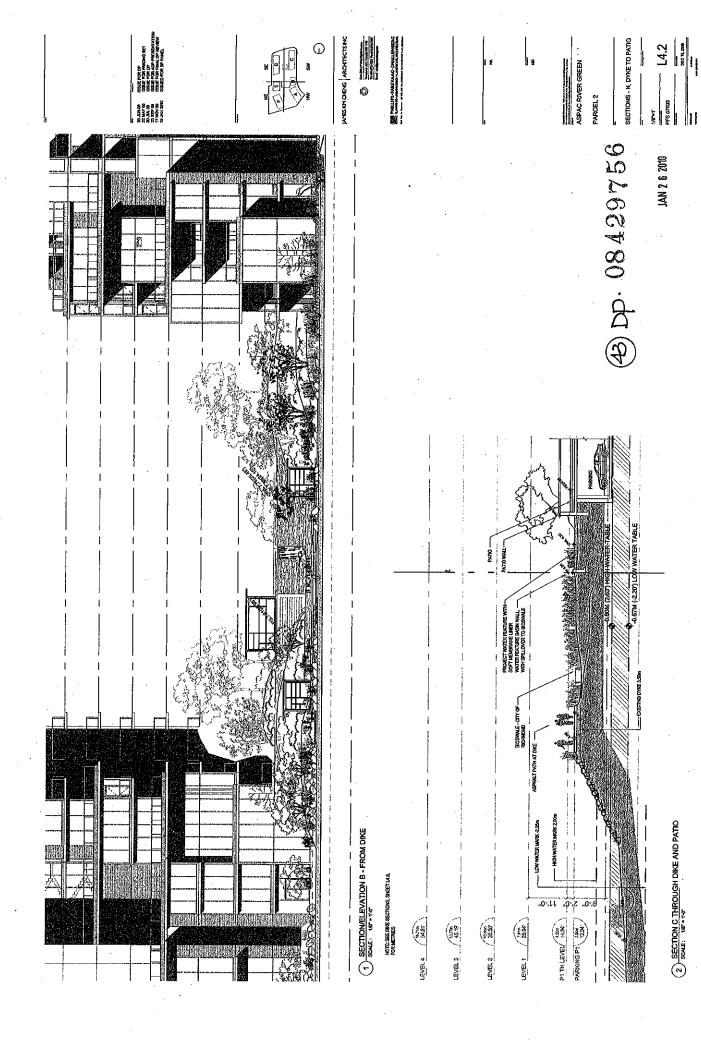


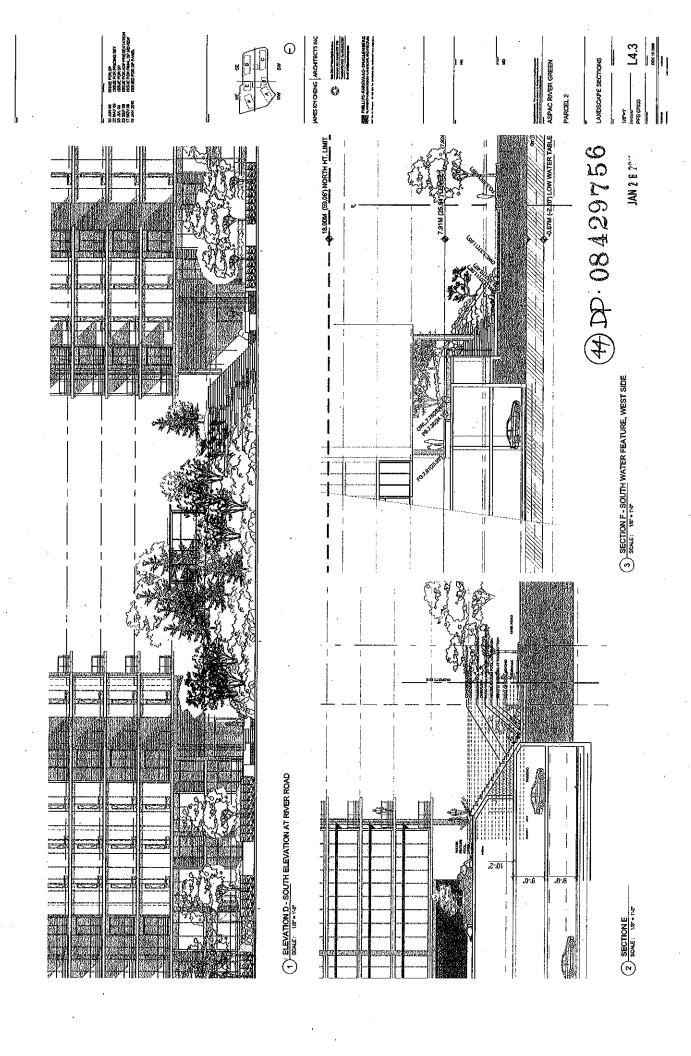


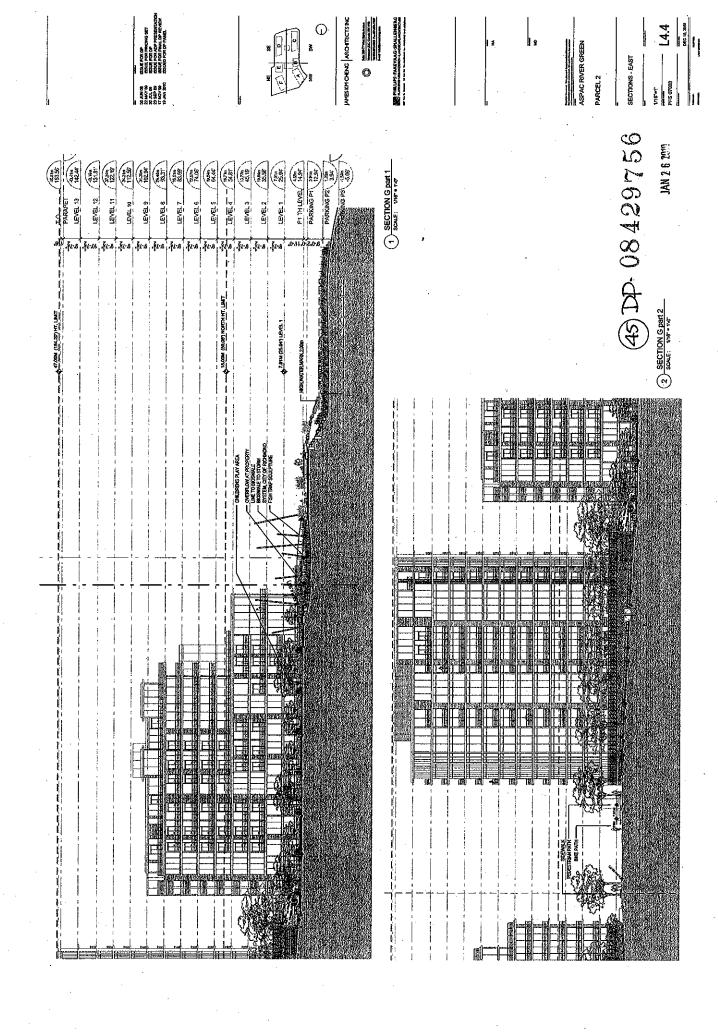








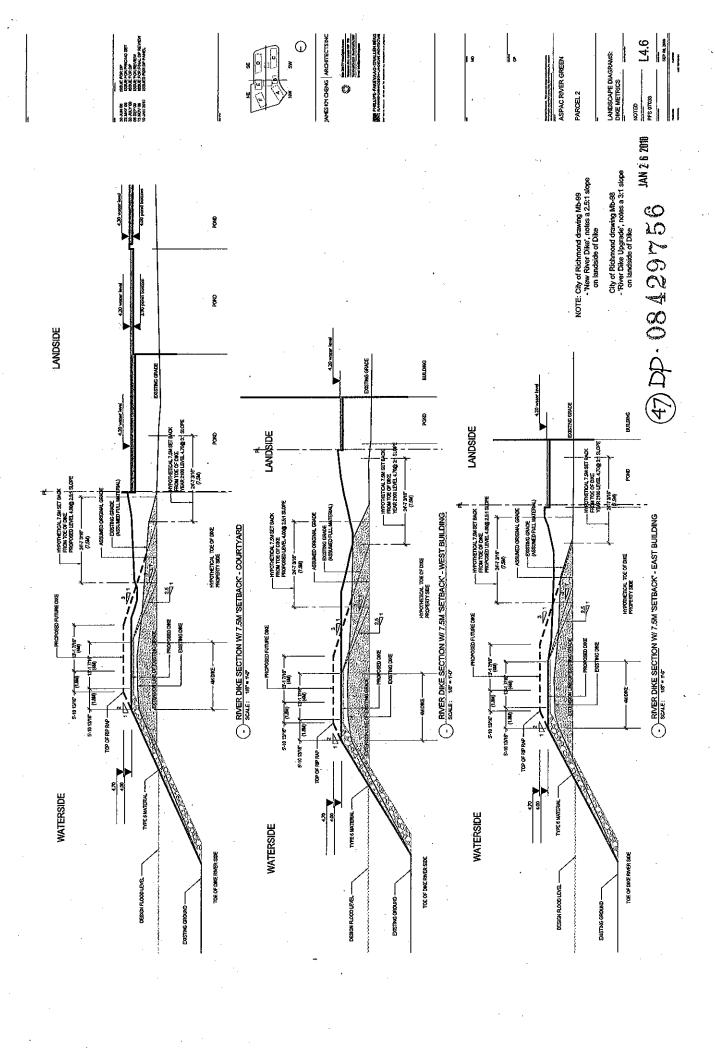


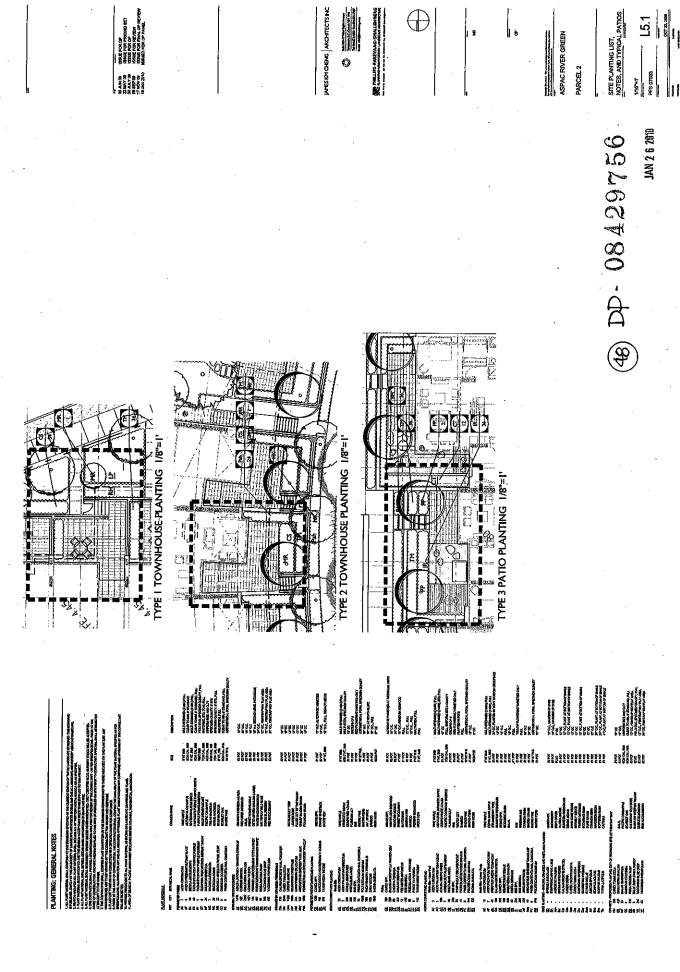


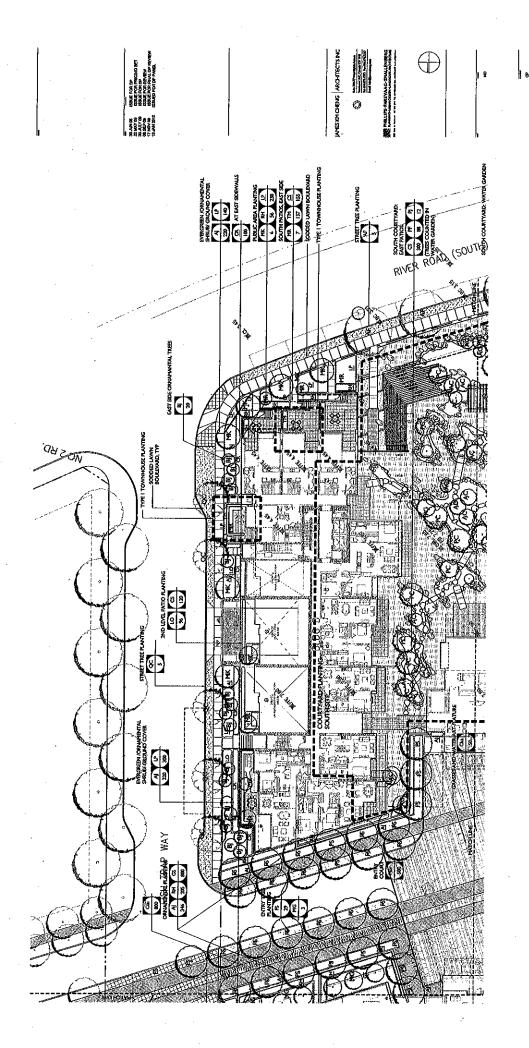
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4 DP. 08429756

(1) SECTION H - NORTHWEST TOWNHOUSE TO RIVER ROAD (WEST)







(49) TD · 08429756 JAN 262 ETT

SOUTH 1 SITE PLANTING PLAN

ASPAC RIVER GREEN

PARCEL 2

- L5.2

