



City of Richmond

Report to General Purposes Committee

To: General Purposes Committee

Date: May 20, 2011

From: Phyllis L. Carlyle
General Manager

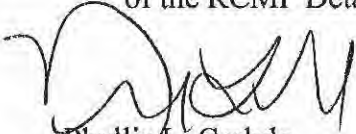
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Re: RCMP Contract Management Committee - Terms of Reference

Staff Recommendation

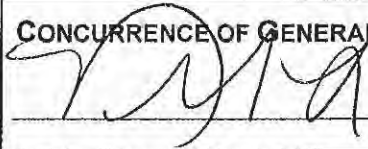
The UBCM and the Solicitor General be advised that the terms of reference for the Provincial/Municipal Police Contract Management Committee include provisions that:

1. No changes to policing practices, equipment, policies or procedures that impact future municipal costs, accountability or governance be introduced unless the Committee approves of the change; and
2. The provincially appointed Committee employ a weighted voting system based on the size of the RCMP Detachment.



Phyllis L. Carlyle
General Manager
(604-276-4104)

Att. 2

FOR ORIGINATING DEPARTMENT USE ONLY		
CONCURRENCE OF GENERAL MANAGER		
		
REVIEWED BY TAG	YES <input checked="" type="checkbox"/>	NO <input type="checkbox"/>
REVIEWED BY CAO DEPUTY	YES <input checked="" type="checkbox"/>	NO <input type="checkbox"/>

Staff Report

Origin

The UBCM has requested that Council provide input into the proposed Terms of Reference for a provincial and local government RCMP Contract Management Committee ("the Committee").

This report supports Council's term goals to:

1. Ensure Richmond remains a safe and desirable community to live, work and play in through an interdisciplinary approach to community safety and a term strategy that result in:

Continued staff involvement in the UBCM contract negotiation process, with periodic updates to Council to assess the effectiveness of the process

Preparation of the appropriate policy papers on RCMP contract related issues

In July 2010, Council adopted the following position relating to the Committee that was communicated to Barbara Steele, the UBCM's President and to Kevin Begg, the Province's lead negotiator in the Solicitor General's office.

The Province be requested to establish the provincial/municipal Contract Advisory Committee as soon as possible with subcommittees to represent urban and rural communities and that the name of the Committee be the "Provincial/ Municipal Police Contract Management Committee".

The municipal representatives (on the Committee) be composed of both elected municipal officials and senior staff with a weighted vote based on the size of the RCMP detachment

That the Committee meet 4 times a year

No changes to police practices, equipment, policies or procedures that impact future municipal costs, accountability or governance would be introduced unless the Contract Management Committee approved of the change.

The Contract Management Committee would be obliged to report out on their meetings directly (not through the UBCM) to all municipalities with RCMP contracts.

The role of the Committee be included in the contract.

The UBCM has requested that Council "provide input into the Terms of Reference" and has supplied a brief summary on the status of the federal/provincial contract negotiation process. (Attachment 1 and 2)

Analysis

Essentially, the UBCM is proposing that the permanent provincial/municipal Committee be formalized in the new RCMP contract in order to provide regular advice to the Province on policing matters and in particular, into the anticipated new 5 year RCMP contract review process.

The UBCM has accepted some of Council's earlier recommendations and has agreed that the role of the Committee be included in the contract. As well, Council's request that the Committee be composed of elected officials and staff has been incorporated but with the proviso that the majority of the members must be elected officials.

The challenges with the UBCM proposal include:

1. the Committee does not have any authority – it is simply a forum for consultation, analysis and communication. Council had previously suggested that no changes would be introduced to police practices, equipments, policies or procedures that impact future municipal costs, accountability or governance unless the Committee approved of the change. If the Committee were to be a decision making body then a dispute resolution process should be considered for inclusion
2. the composition of the Committee does not guarantee that those municipalities with the greatest financial interest in the contract are adequately represented with only 3 of the 10 members being from the Lower Mainland municipalities with populations over 15,000
3. there are no provisions for weighted votes even if only on identified matters. Thus the concept of “pay for say” is not incorporated into the Committee
4. the Committee is required to meet only twice a year - contrary to Council's position that the Committee meet four times a year. With the complex police environment changing rapidly and the requirement of the public for greater police accountability, meeting twice a year may render the Committee with little opportunity to educate itself and to respond to challenges.
5. the Committee will be appointed by the UBCM, rather than a provincial appointment of the members and will report out through the UBCM.

In the future, the Committee could be used as a forum to address matters that are not concluded in the contract negotiations. This feature will gain importance as there appears to be little movement on the concept of reducing the term of the contract from its current 20 years but the inclusion of five year reviews may be forthcoming.

This provincial/municipal Committee will parallel a federal/provincial committee and a representative from the provincial/municipal Committee will sit as the one local government representative at the federal/provincial/municipal contract management committee meetings.

May 12, 2011

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Financial Impact

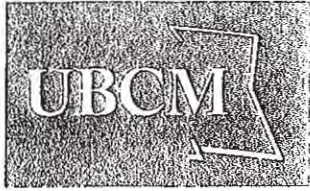
None

Conclusion

The most crucial role of the Committee is to ensure that there is meaningful input by the municipal sector into changes in the policing environment that impact municipal costs; the accountability of the police or the governance of the police service. As these are matters that in the eyes of the public Council has responsibility for, the inclusion of a decision making function, rather than simply an advisory role, would be preferable but realistically this concept may prove challenging to the Province.



Phyllis L. Carlyle
General Manager
(604-276-4104)



MEMBER RELEASE

May 3, 2011

TO: Mayor & Council, Chair & Board, Senior Staff
FROM: UBCM Secretariat
RE: **RCMP Contract Management Committee – Terms of Reference**

This communication is being forwarded to obtain local government input into the Terms of Reference for the creation of a provincial and local government RCMP Contract Management Committee.

One of the recurring themes that local governments have identified in the RCMP Contract negotiations is the need to develop a working partnership between local government, the Province and the RCMP in the delivery of police services. UBCM in 2009 undertook a survey of local government that looked at the affordability and accountability of police services. One of the accountability measures identified in the survey was the “establishment of a Provincial Committee on Policing”.

UBCM has had ongoing discussions with the Province around the need for new measures to monitor the RCMP agreement going forward. The Province has agreed to the creation of an RCMP Contract Management Committee. The RCMP Contract Management Committee will be formalized in the new agreement to facilitate input/feedback to the Province and to facilitate local government input into the 5 year RCMP contract review process.

Attached is a copy of the Terms of Reference for the RCMP Contract Management Committee. The Committee will include both Provincial and local government representatives. This will be a permanent Committee to address concerns related to the RCMP contract and to the on-going delivery of local government services by the RCMP.

UBCM would appreciate your views and suggestions on the Terms of Reference. Please forward your comments and suggestions by June 10, 2011 to Ken Vance at the UBCM Offices in Richmond at 604-270-8226 (ext. 114) or at kvance@ubcm.ca.

**Terms of Reference
BC Local Government RCMP
Contract Management Committee**

Overview:

The Province and BC local governments are committed to working together toward the common goal of providing an efficient and effective RCMP police service in support of the administration of justice. In this context a Joint Provincial-Local Government RCMP Contract Management Committee is being established to:

- (i) Assist in ensuring the delivery of local police services in a cost effective manner by way of the RCMP through the length of the new RCMP Agreement;
- (ii) Ensure that the management of the RCMP Agreement represents a partnership between the Province and those BC local governments who rely on the RCMP for the delivery of local police services;
- (iii) Ensure opportunities for input by local government into decisions that impact on the costs and/or the delivery of local police services;
- (iv) Ensure opportunities for consultation with and accountability to local governments by the RCMP in the delivery of police services;
- (v) Ensure that opportunities related to and/or shortcomings in the new RCMP Agreement that may be identified from time to time during the term of the Agreement are addressed in a timely manner; and
- (vi) Ensure that the RCMP provides information and rationale to the Province and BC local governments with respect to changes in the delivery of police services by the RCMP.

Purpose:

The purpose of the Committee is to provide a forum for consultation, analysis and communication between Local Government and the Province regarding the management of the Agreement under which the RCMP provide local police services in BC and to analyze and respond to changes that may be proposed from time to time by the Federal government and/or the RCMP and recommend changes to the Federal government and/or the RCMP that may be considered necessary or appropriate.

Functions:

The Committee has two key functions:

- 1) Communication
 - Receive and disseminate information to local governments about issues that may impact the cost, quality, governance or capacity of the RCMP to deliver local police services;

- Create and maintain a webpage on the UBCM website dedicated to communications regarding the RCMP Contract and policing issues of interest to local government;
- Provide a forum for local government to identify issues and concerns in relation to the delivery of local police services by the RCMP for consideration by the Committee;
- Communicate to BC local governments and the Province positions that have been taken and decisions that have been made in the context of addressing opportunities and issues with respect to local police service delivery.

2) Research and Analysis

- Consider changes proposed by the Province, the Federal government and/or the RCMP in relation to any aspect of the delivery of local government police services;
- Consider proposed updates to the Municipal Companion Document;
- Collect and coordinate local government input into the RCMP Agreement five year review process; and
- Research and discuss issues and/or concerns of BC local governments related to the RCMP Agreement and the delivery of local police services by the RCMP; and
- Develop recommendations for and provide input to the Federal/Provincial/Territorial Contract Management Committee, the Province, the UBCM, FCM and BC local governments.

Membership:

The local government representatives as referenced below will be appointed by the UBCM:

- Eight (8) Local Government representatives as follows:
 - Four representatives from local governments policed by the RCMP with a population over 15,000 (three being from the Lower Mainland RCMP District and one being from another part of BC);
 - Two representatives from a local governments policed by the RCMP with populations between 5,000 and 15,000;
 - One representative from a regional district policed by the RCMP; and
 - One representative from a local government with a population under 5,000;
- UBCM Executive representative; and
- The Assistant Deputy Minister (ADM), Policing and Security Programs Branch

One local government representative of the Committee will be appointed by the UBCM to sit as an Observer at the Federal/Provincial/Territorial Contract Management Committee meetings.

Appointments to the Committee may be elected officials or local government staff, however, the majority of the Committee must be elected officials. Local government

appointments to the Committee will coincide with the terms of elected office and will take into account the need for some level of continuity of service on the Committee for the effective functioning of the Committee.

Representation on the Committee may be assessed by the Committee from time to time and modifications recommended to the Province and the UBCM as appropriate.

The Committee may decide to structure a sub-committee of UBCM, Provincial and local government staff that would research and develop reports to the Committee regarding issues and opportunities that are referred to the sub-committee by the Committee from time to time.

Committee Co-Chairs:

The Committee will be co-chaired by:

- ADM, Policing and Security Programs Branch; and
- The UBCM-appointed Observer to the Federal/Provincial/Territorial Contract Management Committee

Meeting Schedule:

The Local Government Contract Management Committee will meet in person a minimum of two times per year and by teleconference as required. Meetings will be convened at the call of the Co-chairs.

Local Government representatives of the Committee may choose to caucus without the Province.

Representatives of the RCMP will be invited to attend Committee meetings as required, and/or Committee representatives will schedule meetings with the appropriate RCMP managers to discuss issues raised by the Committee and report back to the Committee.

Reporting Relationship:

The Committee will report to the Deputy Solicitor General, Ministry of Public Safety and Solicitor General and to the UBCM Executive.



MEMBER RELEASE

May 17, 2011

TO: Mayor & Council | Chair & Board | Senior Staff
FROM: UBCM Secretariat
RE: **UPDATE: RCMP Contract Renewal Negotiations**

This communication is being forwarded:

- *to remind local government to provide input into the Terms of Reference for a provincial and local government RCMP Contract Management Committee. A request for input was sent out on May 3, 2011; and*
- *to provide an update on the RCMP contract renewal negotiations.*

RCMP Contract Management Committee

One of the recurring themes that local governments have identified in the RCMP Contract negotiations is the need to develop a working partnership between local government, the Province and the RCMP in the delivery of police services. In 2009 UBCM undertook a survey of local government that sought input about various aspects of the affordability and accountability of police services. One of the accountability measures identified in the survey was the "establishment of a Provincial Committee on Policing".

The Province has agreed to establish an RCMP Contract Management Committee. The RCMP Contract Management Committee will be formalized in the new RCMP Contract and will be a permanent committee. The Committee will facilitate regular input/feedback between local governments that have local police services delivered by the RCMP and the Province as well as local government input into the 5 year RCMP Contract review process. The Committee will also address issues and concerns related to the RCMP contract and to the on-going delivery of local government police services by the RCMP.

Your local government's input on the Terms of Reference would be appreciated. Please forward your comments by **June 10, 2011** to the UBCM office.

Local Government Working Group RCMP Contract

Negotiations in relation to local government issues and concerns under the "Partnership" theme and the "Governance and Accountability" theme are continuing.

Some key issues where there has been progress are the following:

- **Financial Planning & Reporting** – The parties have agreed that under the new contract that the RCMP will provide rolling 5 year financial plans to local government;
- **Accommodations & Equipment** – The negotiating team on behalf of local governments is pursuing the development of guidelines in relation to RCMP accommodations and the establishment of a dispute resolution mechanism; and,
- **Staff Vacancies** – The negotiating team is pursuing embedding provisions within the contract to address the development of RCMP human resource plans with a view to better addressing RCMP staffing requirements, succession planning and seasonal demands.

Negotiations in relation to the “Cost Containment” theme are also progressing. The current focus of these negotiations is on “cost base” issues (i.e. medical costs, pension costs, member benefits and legal costs etc.). These are some of the key cost drivers in RCMP costs and the goal is to contain these costs in the new contract. Negotiations in this area have been far more challenging, likely do to the intention of the federal government to reduce its budget deficit.

Provincial/Territorial Meetings

A meeting of provincial/territorial Assistant Deputy Ministers will take place on May 17th to 19th to confirm the direction and strategy of the RCMP Contract renewal negotiations going forward, particularly in view of the recent announcement by Alberta that it has endorsed a new contract for RCMP services.

A meeting of provincial/territorial Deputy Ministers will take place on June 23rd and 24th to finalize the strategy before further negotiations are held with the federal government on the RCMP Contract. The negotiations process was put on hold during the recent federal election.

The Honourable Shirley Bond, Minister of Public Safety and Solicitor General when she met with the UBCM Community Safety Committee in April and advised that her intention was to keep the current block of provinces/territories together to negotiate further changes to the RCMP Contract and that the province is not wanting to rush a settlement and will continue to negotiate some of the key issues still on the table. The Minister also indicated that, once the new federal ministers (Treasury Board and Public Safety) are chosen, she would be willing to lead a delegation to Ottawa to discuss the RCMP contract and other community safety issues of interest to local government with the federal government.

UBCM Contact

If your local government has any questions regarding this communication, please contact Ken Vance, Senior Policy Advisor. Email: kvance@ubcm.ca; Tel: 604-270-8226 ext. 114.