

- To: Development Permit Panel
- From: Wayne Craig Director of Development

Date: January 31, 2014 File: DP 12-605094

# Re: Application by Integra Architecture Inc. for a Development Permit at 8080 Anderson Road and 8111 Granville Avenue

#### Staff Recommendation

That a Development Permit be issued which would:

- Permit the construction of a 14-storey mixed use development with 129 affordable housing units and approximately 2,090 m<sup>2</sup> (22,500 ft<sup>2</sup>) community service space at 8080 Anderson Road and 8111 Granville Avenue on a site zoned Downtown Commercial (CDT1); and
- 2. Vary the provisions of Richmond Zoning Bylaw 8500 to:
  - a) Reduce the Basic Universal Housing Features manoeuvring space at bathroom doorways as shown in the Development Permit plans;
  - b) Reduce the number of required parking spaces from 163 to 67;
  - c) Reduce the number of required class 1 bicycle storage spaces from 165 to 150; and
  - d) Reduce the number of required medium-size on-site loading spaces from 2 to 1.

Wayne Craig Director of Development

SB:kt Att.

#### Staff Report

#### Origin

Integra Architecture has applied to the City of Richmond for permission to develop a 14-storey mixed use development at 8080 Anderson Road and 8111 Granville Avenue on a site zoned "Downtown Commercial (CDT1)" and designated Urban Core T6 (45m) in the City Centre Area Plan (CCAP) (Brighouse Village Specific Land Use Map) (Attachment 1). The development consists of 129 affordable housing dwelling units, approximately 2,090 m<sup>2</sup> (22,500 ft<sup>2</sup>) of community service space and 3 levels of parking. The proposed community service space includes community centre space, community support space, non-profit society office space, and a social enterprise coffee shop that would provide job training opportunities. The site is currently vacant.

The site is City-owned and the Development Permit application was received in response to an Expression of Interest call issued in March 2011 through a partnership between BC Housing and the City. Integra Architecture has applied for the Development Permit on behalf of the six (6) non-profit societies chosen to develop the site with affordable housing and community service space: Atira Women's Resource Society, Coast Mental Health, S.U.C.C.E.S.S. Affordable Housing Society, Tikva Housing Society, Turning Point Housing Society and the Canadian Mental Health Association for their Pathways Clubhouse.

There is no associated rezoning application with this Development Permit. The applicant proposes to develop the site in accordance with the site's existing zoning.

A Servicing Agreement (SA) is required as a condition of Building Permit issuance. The SA includes frontage improvements along Granville Avenue and Anderson Road, which include sidewalk and boulevard improvements, a new fire hydrant on Granville Avenue and storm sewer improvements along the Anderson Road frontage. Fire flow calculations are required at the Building Permit stage.

#### **Development Information**

Please refer to attached Development Application Data Sheet (Attachment 2) for a comparison of the proposed development data with the relevant Bylaw requirements.

#### Background

Development surrounding the subject site is as follows:

- To the North: Across Anderson Road is an older 3-storey mixed-use building zoned "Downtown Commercial (CDT1)" and designated "Urban Core T6 (45m)" in the CCAP (Brighouse Village Specific Land Use Map);
- To the East: A gas station with car wash, convenience store and repair facilities zoned "Gas and Service Station Commercial (ZC18) – Brighouse Village (City Centre)" and designated "Urban Core T6 (45m)" in the CCAP (Brighouse Village Specific Land Use Map);

- To the South: Across Granville Avenue is a 7-storey portion of a mixed-use high-rise development zoned "Residential/Limited Commercial (ZMU6) – St. Albans Sub Area (City Centre)" and designated "Urban Core T6" in the CCAP (Generalized Land Use Map (2031)). Also across Granville Avenue is a 9-storey office building zoned "Downtown Commercial (CDT1)" and designated "Urban Core T6" in the CCAP (Generalized Land Use Map (2031)); and
- To the West: Across a City lane are one and 2-storey commercial buildings fronting onto No. 3 Road zoned "Downtown Commercial (CDT1)" and designated "Urban Core T6 (45m)" in the CCAP (Brighouse Village Specific Land Use Map).

#### Rezoning and Public Hearing Results

The proponent proposes to develop the site in accordance with the site's existing "Downtown Commercial (CDT1)" zoning. There is no associated rezoning application.

#### Staff Comments

The proposed scheme attached to this report has satisfactorily addressed the significant urban design issues and other staff comments identified as part of the review of the subject Development Permit application. In addition, it responds to the intention of applicable sections of the Official Community Plan (OCP) and City Centre Area Plan (CCAP) and is generally in compliance with the "Downtown Commercial (CDT1)" zone except for the zoning variances noted below.

#### Zoning Compliance/Variances (staff comments in bold)

The applicant requests to vary the provisions of Richmond Zoning Bylaw 8500 to:

1) Reduce the Basic Universal Housing Features manoeuvring space at bathroom doorways as shown in the Development Permit plans.

(Staff supports the proposed variance as the architect has confirmed that the unit design is functional and a person in a wheelchair would be able to enter and exit the washrooms. The development was designed to comply with the standards that were in effect at the time the Development Permit application was submitted to the City. After the application was submitted to the City, additional manoeuvring space requirements regarding bathroom doorways were added to the zoning bylaw.)

- 2) Reduce the number of required parking spaces from 163 to 67.
- 3) Reduce the number of required class 1 bicycle storage spaces from 165 to 150.
- 4) Reduce the number of required medium-size on-site loading spaces from 2 to 1.

(Staff supports these three proposed variances as they reflect the anticipated demand for these unique uses and the proposal includes Transportation Demand Management features. A Transportation Impact and Parking Study prepared by EBA Engineering Consultants Ltd. was submitted in support of the proposal and has been reviewed and accepted by Transportation staff. The study addresses the anticipated demand for vehicle parking, bicycle parking and service loading bays for this unique mix of subsidized rental uffordable housing and community service uses and this unique model of sharing building management responsibilities. Transportation Demand Management features associated with the proposal include 120 volt receptacles for electric vehicle charging equipment in 5% of the parking spaces, pre-ducting for future 120 volt receptacles in 20% of the parking spaces and an electric outlet in the employee bicycle storage room for electric bicycle/scooter charging.)

#### **Advisory Design Panel Comments**

The development proposal was supported by the Advisory Design Panel (ADP) to proceed to Development Permit Panel for consideration, subject to the applicant working with staff to address the Panel's comments. A copy of the relevant excerpt from the ADP Minutes from June 20, 2012 is attached for reference (Attachment 3). The design response from the applicant has been included immediately following the specific Design Panel comments and is identified in 'bold italic' text. Staff have worked with the applicant to address the Panel's design review comments.

#### Analysis

#### Affordable Housing Strategy

- The site is City-owned and the Development Permit application was received in response to an Expression of Interest call issued in March 2011 through a partnership between BC Housing and the City. The City jointly announced with BC Housing in April 2012, the selection of five non-profit societies to develop the City-owned property with affordable housing and community service space. The non-profit societies include Atira Women's Resource Society, Coast Mental Health, S.U.C.C.E.S.S. Affordable Housing Society, Tikva Housing Society and Turning Point Housing Society. In addition, CMHA Pathways Clubhouse will be a community service provider in this project. Integra Architecture has applied for the Development Permit on behalf of the six (6) non-profit societies.
- The City will contribute the city-owned site through a long-term lease to the societies. The terms of the lease will be approved by Council prior to Building Permit issuance.
- All 129 residential units in the proposal are subsidized rental affordable housing units. The terms of the required Housing Agreement shall be in accordance with the City's affordable housing strategy, shall indicate that they apply in perpetuity and will provide for the following:

Unit Type	85 studio units 32 units with 1 bedroom 4 units with 2 bedrooms
	8 units with 3 bedrooms
Number of Units	129

#### **Conditions of Adjacency**

- The site is located in the City Centre Brighouse Village area. The site, along with the entire block and the blocks to the north, are designated as "Urban Core T6" with a 45 m height.
- The area is intended primarily for high-density, high-rise commercial and mixed-use development. Substantial streetwall bases and street-oriented retail uses are envisioned.
- As the block redevelops, the CCAP envisions a character transitioning from low-rise commercial and service buildings with surface parking to higher density, high-rise

development with enclosed parking and continuous commercial frontages. This will achieve a built form that will actively interface with the street in accordance with the CCAP.

- The adjacencies are particularly important as the unique uses for the subject development have a significantly lower parking need than future adjacent market developments will have. The architect has located a significant amount of floor area in what would normally be a parking structure to ensure compatibility between podium heights of the proposal and future adjacent development. The 9.5 m high 3-storey streetwall along Anderson Road meets the CCAP guideline of a height of 9-12 m, and the slightly taller 13.7 m high 5-storey streetwall along Granville Avenue references the 7-storey massing of the newer development on the opposite side of Granville Avenue.
- Lower roof levels that may be viewed from upper floors of the proposed building and from neighbouring developments are treated with landscaping or decorative coloured pebbles.
- The CCAP guideline is for 24 m tower separation in the area. Ideally two adjacent sites would each provide half of the required tower separation. The subject site is narrow and is not able to provide half of the tower separation on both sides. Future development to the West would be required to provide half of the required separation (12 m). Future development to the East would be required to provide a greater separation of 18.2 m, which would be easily accommodated as it is a larger site. A development concept for the adjacent sites is on file.
- The east and west elevations of the podium will be visible until the neighbouring sites redevelop. These two party walls are proposed to be treated with a pattern of architectural reveals on the sandblasted and painted architectural concrete and partially screened with cascading vine planting.

#### Urban Design and Site Planning

- The proposed development is below the CCAP potential. The CCAP allows for a maximum density of 4.0 FAR including bonuses for affordable housing and village centre, which is higher than what is permitted under the existing zoning. The proposed development achieves the maximum density permitted under the existing zoning.
- The proposed massing includes a 14-storey tower fronting onto Anderson Road along with a lower 6-storey wing and 3-storey streetwall. The proposed massing fronting onto Granville Avenue is a 5-storey continuous streetwall with a setback at the third level. Active street level uses are proposed along both Granville Avenue and Anderson Road.
- The proposed development will start the process of incremental change on the block and is consistent with other recent tower podium designs in the City Centre.
- Weather protection canopies, seating opportunities, and active street level uses are proposed.
- The building is significantly set back from Granville Avenue due to an existing sanitary sewer right-of-way that is needed until the gas station property to the east redevelops.
- The development proposal includes two driveways to Anderson Road, with the second driveway limited to the shared loading bay. Access is not proposed to the lane as the lane is envisioned to be consolidated with the No. 3 Road properties through future redevelopment.
- The proposal includes a 5.3 m wide right-of-way for public-rights-of-passage along the Granville Avenue frontage and overlapping an existing sanitary sewer utilities right-of-way. The new right-of-way allows for installation of a new sidewalk and boulevard and future road widening.

- The site is located at the outside edge of an area impacted by overhead aircraft noise, and registration of an aircraft noise covenant is a consideration of the Development Permit. The applicant's acoustic engineer has not identified the need to upgrade the overall building envelope to address aircraft noise, but has recommended glazing upgrading to address traffic noise along Granville Avenue. The design includes upgraded glazing in the residential units on the 5<sup>th</sup> floor of the streetwall elevation facing Granville Avenue. No upgrades are needed in residential units in upper floors, which are located in the tower and further set back from Granville Avenue.
- In accordance with the City's flood plain designation and protection bylaw 8204, registration of a flood covenant is a consideration of the Development Permit. The proposed slab elevation at the level of the sidewalk accommodates access for persons in wheelchairs and complies with the bylaw.

#### Architectural Form and Character

- The development style is contemporary with a high level of architectural design, articulation and material quality. The tower and podium proposal includes variation in building height and massing, articulation along the building facades, with a street level base to anchor the building and punctuated entrances.
- This unique affordable housing and community service space proposal is not required to provide contributions towards Public Art. The City will be incorporating Public Art into the project and a number of potential locations have been identified. The City's Public Art Coordinator is working with the non-profit groups through the City's Public Art Program to choose artwork for the development.
- The proposed building materials (concrete, brick, corrugated metal siding, metal panels, aluminum framed windows and steel and glass canopies) are generally consistent with the Official Community Plan (OCP) guidelines and compatible with recent high-rise development in the City Centre.
- The palette of colors includes beige and earth tones with orange highlights.
- In accordance with the CCAP, a "shopfront" treatment is proposed for the community services spaces and residential lobby along both Granville Avenue and Anderson Road. This treatment would activate the streetscapes along with weather protection awnings at entries.
- The building roofs will be flat and rooftop mechanical equipment will be screened with acoustic aluminum screen enclosures as shown in the attached plans.

#### Landscape Design and Open Space Design

- Passive outdoor amenity space is proposed on the 4<sup>th</sup> level podium roof as well as smaller gathering spaces along Granville Avenue, Anderson Road and roof decks at the 5<sup>th</sup>, 6<sup>th</sup>, 7<sup>th</sup> and 11<sup>th</sup> floor levels.
- The main outdoor amenity area at the 4<sup>th</sup> level is designed as an open passive area with both paved and planted areas, picnic tables, seating, soft landscaping and tree planting. Upper level common decks provide smaller outdoor seating areas with paving, seating, soft landscaping and tree planting.
- There were previously four (4) existing trees on the vacant site that were reviewed by Parks staff and not considered appropriate for retention. The trees were removed during site preparation.

- The landscape design includes a total of 29 new trees, including 5 new trees at street level, 15 new trees on the podium roof, and 9 on upper roof decks.
- Approximately 5 new street trees will be planted through the separate required Servicing Agreement.

#### Parking, Loading and Waste Collection

- Vehicle access is proposed to the site from Anderson Road.
- As noted above, variances are included in the proposal to reduce the Zoning Bylaw requirement for off-street vehicle parking spaces, indoor secure bicycle parking spaces and for a shared loading space. Specific parking requirements for the unique uses proposed for the site are not identified in the City's zoning bylaw and the variances are supported by a traffic impact and parking study submitted on behalf of the applicant by traffic consultant EBA Consulting Engineers Ltd. The unique proposed mix of subsidized rental affordable housing and community service space uses, the anticipated lack of car ownership of the target residents, proximity to rapid transit and case studies of other affordable housing developments were carefully considered by the consulting engineers. The submitted study was reviewed and accepted by Transportation staff.
- The total number of parking spaces proposed to be provided on-site is 67, including 27 spaces for the use of residents and 40 shared spaces for community services and residential visitors.
- Transportation Demand Management features of the proposal include:
  - o 120 volt receptacles for electric vehicle charging equipment in 3 parking spaces (5%).
  - Pre-ducting for future 120 volt receptacle & electric vehicle charging equipment in 14 parking spaces (20%).
  - An electric outlet in the (employee) bicycle storage room for electric bicycle/scooter charging.
- Considerations of the Development Permit include entering into legal agreements to ensure that the residential visitor and non-residential parking spaces are shared and to ensure the entry gate to the parkade remains open during regular hours of operation for the community service spaces.
- The applicant has demonstrated to the satisfaction of Transportation staff that loading vehicles and waste collection vehicles can be accommodated on-site.
- Separate garbage and recycling storage rooms are proposed for the residential and non-residential uses in the building.
- Short term bicycle parking is accommodated with bicycle racks on both the Granville Avenue and Anderson Road frontages and long term bicycle parking is accommodated in secure storage rooms in the parking structure.

#### Crime Prevention through Environmental Design

- The building has been designed in accordance with CPTED principles and with the input of a security consultant, including a security strategy. Although not related to the architectural form and character criteria of a Development Permit, the non-profit groups will together form a strata council for the building and a management committee to discuss security needs of the building on an ongoing basis in collaboration with Community Social Development staff.
- The streetscape and common area design is defined and visually permeable to establish a sense of territoriality that contributes toward overall safety.

- The parking area is secured with an overhead gate.
- Parking areas include appropriate lighting level and light painted ceilings and walls.

#### Accessibility

- The building has been designed to accommodate access for a person in a wheelchair throughout all of the common and public areas of the building.
- All 129 of the residential units included in the proposed development are designed as basic universal housing units to be easily renovated to accommodate a future resident in a wheelchair. These single-storey units are required to incorporate all of the accessibility provisions listed in the zoning bylaw, with a proposed variance to the clearances at the washroom doorways. As noted earlier in this report, the architect has confirmed that a person in a wheelchair would be able to access the washrooms.

#### Sustainability

- The applicant has provided a checklist (Attachment 5) which identifies the LEED equivalency provisions that are intended to be incorporated into the project. The projected total number of points is 54, which is the equivalent of a LEED Silver accreditation (LEED Silver requires 50-59 points). The proposed sustainability strategy includes:
  - o Water efficient fixtures and planting
  - Energy efficient equipment, lighting and controls
  - o Air quality indoor air quality management and low-emitting materials.
  - o Recycling secure area for garbage, organics and recycling.
  - o Construction waste management, including storage and collection of recyclables
  - o Use of recycled content and regional materials

#### Conclusions

The project will provide much needed affordable housing and community service space in an innovative facility and secured through an innovative partnership process. Based on the proposal's design response to the objectives of the CCAP and general compliance with the site's existing CDT1 zoning, with the noted variances, staff support the proposed development.

Sava Badyal.

Sara Badyal Planner 2

SB:kt

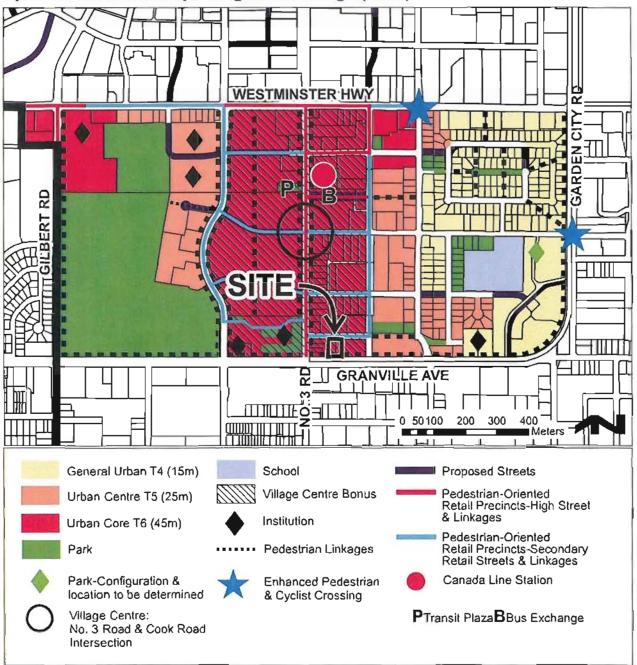
Attachment 1: Subject Site Location within Brighouse Village

Attachment 2: Data Sheet

Attachment 3: Annotated Excerpt from Advisory Design Panel Minutes (June 20, 2012)

Attachment 4: Considerations of Development Permit and Building Permit Issuance

Attachment 5: LEED Equivalency (provided by applicant)



### Specif c Land Use Map: Brighouse Village (2031)



## **Development Application Data Sheet**

**Development Applications Division** 

Attachment 2

#### DP 12-605094

Address: 8080 Anderson Road and 8111 Granville Avenue

Applicant: Integra Architecture Inc.

Owner: City of Richmond

Planning Area(s): Brighouse Village (City Centre)

	Existing		Propose	ed
Síte Area:	2,524 m <sup>2</sup>		No chan	ge
Land Uses:	Vacant		Mixed U	se
Area Plan Designation:	Urban Centre T5 (25m)	1	No chan	ge
Zoning:	Downtown Commercial (CDT1	)	No chan	ge
Number of Units:	Vacant		129 Affordable Hous approximately 2,090 Community Serv	m <sup>2*</sup> (22,500 ft <sup>2</sup> )
	Requirement		Proposed	Variance
Floor Area Ratio:	Max. 3.48 (including amenity, community amenity and Affordable Housing)		3.48 ding amenity, community y and Affordable Housing)	None permitted
Lot Coverage:	Max. 90%		54%	None
Setbacks: Front Yard (Granville Ave) Rear Yard (Anderson Rd) Interior Side Yard (North) Interior Side Yard (South)	Min. 3 m (without driveway) Min. 1.5 m (to public open space) None None		7 m 3 m 0 m 0 m	None
Height:	Max. 47 m geodetic		44.5 m geodetic	None
Off-street Parking Spaces: Resident Visitor/Community Space Total:	117 46 <b>163</b>		27 40 67 (shared)	96 space reduction
Accessible Parking Spaces:	Min. 2%		3% (2 spaces)	None
Small Car Parking Spaces:	Max. 50%		48% (32 spaces)	None
Bicycle Storage Spaces: Class 1 (secured) Class 2 (outdoor)	165 32		<b>150</b> 48	15 Class 1 space reduction
Off-street Loading Spaces:	1 residential & 1 non-residential		1 (shared)	1 loading space reduction
Basic Universal Housing	Basic Universal Housing Features (Sub-section 4.16)	space is fui	es incorporated, except at bathroom doorways nctional, but less than specified.	Reduced space at bathroom doorways
Amenity Space - Indoor:	Min. 100 m <sup>2</sup>		atisfied with 2,090 m <sup>2</sup> munity Service Space	None
Amenity Space - Outdoor:	Mín, 774 m <sup>2</sup>	Аррг	ox. 880 m <sup>2</sup> (combined)	None

## The Advisory Design Panel Meeting Annotated meeting minutes excerpt Wednesday, June 20, 2012

DP 12-605094 – Mixed Use High Rise Development with 129 Affordable Housing Units & Community Service Space

Applicant:	Integra Architecture, Inc.
Property location:	8111 Granville Avenue & 8080 Anderson Road

#### Applicant's Presentation

Architect Duane Siegrist, Integra Architecture, Inc., Landscape Architect Patricia Campbell, PMG Landscape Architects, Doug Purdy and Casey Clerkson, CPA Development Consultants, presented the project on behalf of the applicant.

#### Panel Discussion

Comments from the Panel were as follows (with applicant design response included in 'bold italics'):

- Client groups may not be physically fit and may have mobility issues; in view of the limited space of units, consider using sliding doors or doors opening outwards in washrooms to address the mobility of residents, emergency access and to maximize floor space The residential units have been designed to allow for future convertibility should special measures be needed for a future resident. Sliding doors were considered but not incorporated as the non-profit groups are concerned that they have significant durability and maintenance cost implications.
- Good integration of many uses of the project.
- Well thought out project; commend the huge amount of work done for the project.
- Incorporate additional seating elements that promote social and/or game playing in the south plaza, e.g. chess and other social games; would help to pull some of the interior at grade activity outside to animate and populate the south edge along Granville Avenue; consider moving the cafe from the north side or other small vendor to the south side due to its solar advantages; would help populate and animate the south edge Seating is proposed in the south facing Granville frontage and will be reviewed through the required Servicing Agreement due to an existing Sanitary Sewer right-of-way and required right-of-way for sidewalk, boulevard and future road widening. The cafe will animate the Anderson frontage, and the larger community amenity space will animate the Granville frontage.
- Consider a modest sand pit to provide a play area and complement the boulders A children's play area was considered, but is not proposed for this project. The proposed project is primarily intended for single occupants, with only 12 of the 129 units having more than 1 bedroom.

- · An intricate program involving many stakeholders.
- The proposed project needs to be more successful than a market residential project on the same block; project should set precedent and be successful in any location; look at every angle to ensure success of the project.
- address security concern which is a very critical issue in a multi-use project intended for
  various users, e.g. families, seniors and people at risk; consider a 24/7 reception desk or site
  office on the main floor for security, reception and to manage loading area; would be critical
  to the overall success of the liveability of the building The building has been designed in
  accordance with CPTED principles and with the input of a security consultant, including a
  security strategy. Although not related to the architectural form and character criteria of a
  Development Permit, the non-profit groups will together form a strata council for the
  building and a management committee to discuss security needs of the building on an
  ongoing basis in collaboration with Community Social Development staff. Safety is
  important to the non-profit groups.
- Consider allowing for an electric scooter/wheelchair plug-in area in the parkade; would be useful to the elderly and the handicapped; consider providing a medical emergency call station at bed height or 24 inches above the floor in the bedroom and washroom for seniors *Electrical plugs are proposed in the parking structure and could be used for scooters or wheelchairs*.
- East and west adjacent properties along Granville Avenue face a temporary concrete wall; proposed developments may take time to move forward; consider cutting back a little bit of corner and add landscaping to soften the edges and mitigate the concrete wall – Vine planting is included in the landscape design to cascade down over the edges of the podium roof. The location and orientation of the party walls allows for future development to build adjacent to them for a continuous streetwall and to maximize the function space in the building.
- Consider overhead protection for outdoor spaces, e.g. weather protection for seating areas Weather protection is proposed where gathering areas are designed to function at the 7<sup>th</sup> floor roof deck and building entries.
- Nice project; very complex; applicant has done a good job in accommodating various uses in a compact site; well-resolved and thought out; good precedent for streetscape along Granville Avenue.
- Consider shadow diagram and opportunities to increase the amount of outdoor amenity space; some areas in the courtyard are under shadow for most part of the year; could the applicant taper the south side of the 2-storey? – Shadowing was analyzed and there is no significant shadowing of the amenity area.
- Granville Avenue is supposed to be a green belt; applicant should put more effort in landscape design along the Granville Avenue; the project should set a good precedent in landscaping along Granville Avenue; make the boulevard more alive and usable by the residents, e.g. by adding seating areas – The Granville frontage beautification has been secured through a separate required Servicing Agreement. The frontage design involves input from Transportation and Parks staff to ensure the design ties in with the overall vision for Granville and Garden City, keeping in mind that there will be future Granville

Avenue widening when the properties to the west redevelop and there is an interim sanitary sewer right-of-way located along this frontage until the gas station property to the east redevelops.

- Like the design of the building; however, the north side is more flat than the south side; consider opportunities to bring the level of the north side up to the level of the south side – Massing elements on the north elevation include the stepping back of the tower from the podium, main entry element with recessed building entry, and vehicle accesses for parking and loading. The tower was positioned further to the north and not in the centre of the lot to allow for future potential tower development to the west and east.
- Congratulate the applicant for being able to handle a project with many clients.
- Building architecture is very close to the original concept; proves that the concept works.
- Very good architectural design, i.e. massing, articulation and fenestration; breaks up building visually into various program elements.
- Consider opportunities to incorporate public art on outdoor spaces, particularly on lane elevation even if temporary – The City will be incorporating Public Art into the project and a number of potential locations have been identified. The City's Public Art Coordinator is working with the non-profit groups through the City's Public Art Program to choose and install artwork on the site.
- Colours not as vibrant as some of the precedent images but not necessarily a negative comment but a signal to adjacent future developments, or perhaps an opportunity for them.
- Consider adding weather protection for outdoor amenity areas, e.g. trellises or canopies See response above.

#### Panel Decision

It was moved and seconded

That DP 12-605094 be supported to move forward to the Development Permit Panel subject to the applicant giving consideration to the comments of the Panel.

CARRIED Opposed: Steve Jedreicich



Development Permit Considerations Development Applications Division 6911 No. 3 Road, Richmond, BC V6Y 2C1

#### Address: 8080 Anderson Road and 8111 Granville Avenue File No.: DP 12-605094

# The following are required to be met prior to forwarding this application to Council for approval:

- 1. Receipt of a Letter-of-Credit for landscaping in the amount of \$211,344.
- 2. Consolidation of the lots into one development parcel.
- 3. The granting of a 5.3 m wide statutory public-rights-of-passage right-of-way along the Granville Avenue property line for a sidewalk, boulevard and future road widening. City responsible for maintenance and liability of City sidewalk and City boulevard located between curb and sidewalk.
- 4. Entering into legal agreement(s) to secure 129 subsidized rental affordable housing units, which shall comprise 100% of the subject development's total residential dwelling units. The terms of the Housing Agreement shall be in accordance with the City's affordable housing strategy, shall indicate that they apply in perpetuity and will provide for the following:

	4 units with 2 bedrooms 8 units with 3 bedrooms
Unit Type	85 studio units 32 units with 1 bedroom

5. Registration of a noise covenant on title to address: aircraft noise in the residential units in accordance with the City's Official Community Plan (ANSD policy area 4); and to avoid excessive noise being generated by the internal non-residential use and HVAC equipment in accordance with the City's Noise Regulation Bylaw. The covenant requires the development to be designed and constructed in accordance with an acoustic report prepared by an appropriate registered professional to not exceed the following standards for maximum interior noise levels (decibels) within the dwelling units:

Portions of Dwelling Units	Noise Levels (decibels)
Bedrooms	35 decibels
Living, dining, recreation rooms	40 decibels
Kitchen, bathrooms, hallways, and utility rooms	45 decibels

- 6. Registration of a flood indemnity covenant on title (Area A).
- 7. Entering into a legal agreement to ensure that the one (1) loading bay is shared by all of the residential and non-residential uses in the building.
- 8. Entering into a legal agreement to ensure that the residential visitor and non-residential parking spaces are shared. None of the shared residential visitor/non-residential parking spaces may be assigned to any specific area of the building (i.e. leased, reserved, signed, etc.) for the exclusive use of any residential unit, specific area of the building, employees, and/or others.
- 9. Entering into a legal agreement to ensure that the entry gate to the parkade remains open during regular hours of operation for the non-residential uses in the building.

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- 10. Entering into a legal agreement for the provision of Electric Vehicle Plug-Ins: Minimum 5% of the parking stalls to be provided with 120 volt receptacle to accommodate electric vehicle charging equipment and minimum 20% of parking spaces to have pre-ducting for 120 volt receptacle to accommodate future installation of electric vehicle charging equipment.
- 11. Entering into a legal agreement for the provision of electric outlet in (employee) bicycle storage room to accommodate electric bicycle/scooter charging.

#### Prior to Building Permit\* Issuance, the developer must complete the following:

- 1. Confirmation of having entered into legal agreement(s) to lease the subject City-owned lands as approved by Richmond City Council.
- 2. Incorporation of accessibility, sustainability, and Transportation Demand Management (TDM) measures in Building Permit\* (BP) plans as determined via the Development Permit.
- Submission of a Construction Parking and Traffic Management Plan to the Transportation Division. Management Plan shall include location for parking for services, deliveries, workers, loading, application for any lane closures, and proper construction traffic controls as per Traffic Control Manual for works on Roadways (by Ministry of Transportation) and MMCD Traffic Regulation Section 01570.
- 4. Submission of acoustic and mechanical reports with recommendations prepared by an appropriate registered professional, which demonstrates that the interior noise levels and noise mitigation standards comply with the aircraft noise sensitive use covenant, City's Official Community Plan and Noise Bylaw requirements. The building envelope and HVAC systems are required to be designed to mitigate aircraft noise in the residential units and to avoid excessive noise being generated by the internal non-residential use and HVAC equipment. The standard required for air conditioning systems and their alternatives is the ASHRAE 55-2004 "Thermal Environmental Conditions for Human Occupancy" standard and subsequent updates as they may occur. Maximum interior noise levels (decibels) within the dwelling units must achieve the following CMHC standards:

Portions of Dwelling Units	Noise Levels (decibels)
Bedrooms	35 decibels
Living, dining, recreation rooms	40 decibels
Kitchen, bathrooms, hallways, and utility rooms	45 decibels

- 5. Enter into a Servicing Agreement\* for the design and construction of frontage improvements, infrastructure upgrades, and service connections. Works include, but may not be limited to:
  - a) <u>Anderson Road Frontage Improvements</u> ultimate cross-section, measures from existing curb:
    - (1) 2.35 m wide boulevard with street lighting, hard surface paving, and street trees with grates and sub-surface structure to facilitate paved surfaces over soil areas. For paver pattern and type, refer to SA 09-486006 drawings for 8160 Park Road; and
    - (2) 2.0 m wide concrete sidewalk.
  - b) <u>Granville Avenue Frontage Improvements</u> interim cross-section measured from existing curb:
    - (1) 4.3 m grass boulevard with street lighting, street trees, and benches; and
    - (2) 2.5 m scored concrete sidewalk. For score pattern, refer to Granville Avenue sidewalk at City Hall.

Note that interim cross-section is sought as ultimate cross-section will not be achieved until redevelopment occurs on adjacent property to the west and/or east.

- c) Storm Sewer Upgrade
  - Construct a new single 600 mm diameter storm sewer system centered in the roadway across the Anderson Road frontage and connect to the existing 450 mm diameter storm sewer crossing located approximately 2 m east of the west property line.
  - (2) A storm sewer transition will be required at the east end to connect to the existing storm sewer along the north side of Anderson Road.
  - (3) Remove/abandon existing storm sewer system and re-connect existing services that are in line with the proposed storm sewer construction.
  - (4) Site to connect to storm system on Anderson Road.
- d) Sanitary Sewer Site to connect to sanitary system on Anderson Road.
- e) Water System Upgrade
  - (1) A fire hydrant is required along the Granville Avenue frontage (minimum 75 m spacing).
  - (2) Using the OCP Model, there is 191 L/s available at 20 psi residual on Anderson Road. This site will be required to connect to the watermain on Anderson Road. Based on your proposed rezoning, your site requires a minimum fire flow of 220 L/s. Once you have confirmed your building design at the Building Permit stage, you must submit fire flow calculations signed and sealed by a professional engineer based on the Fire Underwriter Survey to confirm that there is adequate available flow. If adequate flow is not available, a water analysis is required to determine upgrades to achieve minimum requirements.
- f) Impact Assessment The developer is to obtain the services of a Geotechnical Engineer to assess the impacts to existing City Infrastructure due to the proposed pre-loading, underpinning or any other activities. The Developer and/or its engineer may be required to monitor/review the actual settlement via pre & post survey of City infrastructure and pre & post video inspection of the City storm & sanitary system. If the activities result in settlement, displacement, subsidence, damage or nuisance to City Infrastructure, the developer is responsible to repair and/or replace to the City' satisfaction. The Developer and/or its engineer are responsible to contact the Private Utility Companies and notify of them of the work and any potential impact to their infrastructure.
- g) <u>Private Utilities</u> the developer is responsible for the undergrounding of the existing private utility pole line if required by BC Hydro. (Note: pre-ducting is required as a minimum if BC Hydro determines the undergrounding will not occur with this development). Developer to contact and confirm Private Utility Companies requirements, including any ROWs for their equipment, and whether required street lighting will trigger requirement to install new hydro poles to provide separation to the lines.
- 6. Obtain a Building Permit\* (BP) for any construction hoarding. If construction hoarding is required to temporarily occupy a public street, the air space above a public street, or any part thereof, additional City approvals and associated fees may be required as part of the Building Permit. For additional information, contact the Building Approvals Division at 604-276-4285.

#### Note:

- \* This requires a separate application.
- Where the Director of Development deems appropriate, the preceding agreements are to be drawn not only as personal covenants of the property owner but also as covenants pursuant to Section 219 of the Land Title Act.

All agreements to be registered in the Land Title Office shall have priority over all such liens, charges and encumbrances as is considered advisable by the Director of Development. All agreements to be registered in the Land Title Office shall, unless the Director of Development determines otherwise, be fully registered in the Land Title Office prior to enactment of the appropriate bylaw.

The preceding agreements shall provide security to the City including indemnities, warranties, equitable/rent charges, letters of credit and withholding permits, as deemed necessary or advisable by the Director of Development. All agreements shall be in a form and content satisfactory to the Director of Development.

• Additional legal agreements, as determined via the subject development's Servicing Agreement(s) and/or Development Permit(s), and/or Building Permit(s) to the satisfaction of the Director of Engineering may be required including, but not limited to, site investigation, testing, monitoring, site preparation, de-watering, drilling, underpinning, anchoring, shoring, piling, pre-loading, ground densification or other activities that may result in settlement, displacement, subsidence, damage or nuisance to City and private utility infrastructure.

Authorized Signature

Date

**Richmond Community Housing** Preliminary Sustainability Progress Report Last updated: January 30, 2014

# KANECONSULTING



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	No. DP 12-605094
To the Holder:	INTEGRA ARCHITECTURE INC. C/O DUANE SIEGRIST
Property Address:	8080 ANDERSON ROAD AND 8111 GRANVILLE AVENUE
Address:	416 WEST PENDER STREET, VANCOUVER, BC V6B 1T5

- 1. This Development Permit is issued subject to compliance with all of the Bylaws of the City applicable thereto, except as specifically varied or supplemented by this Permit.
- 2. This Development Permit applies to and only to those lands shown cross-hatched on the attached Schedule "A" and any and all buildings, structures and other development thereon.
- 3. The "Richmond Zoning Bylaw 8500" is hereby varied to:
  - a) Reduce the Basic Universal Housing Features manoeuvring space at bathroom doorways as shown in the Development Permit plans;
  - b) Reduce the number of required parking spaces from 163 to 67.
  - c) Reduce the number of required class 1 bicycle storage spaces from 165 to 150; and
  - d) Reduce the number of required medium-size on-site loading spaces from 2 to 1.
- 4. Subject to Section 692 of the Local Government Act, R.S.B.C.: buildings and structures; off-street parking and loading facilities; roads and parking areas; and landscaping and screening shall be constructed generally in accordance with Plans #1 to #16 attached hereto.
- 5. Sanitary sewers, water, drainage, highways, street lighting, underground wiring, and sidewalks, shall be provided as required.
- 6. As a condition of the issuance of this Permit, the City is holding the security in the amount of \$211,344. to ensure that development is carried out in accordance with the terms and conditions of this Permit. Should any interest be earned upon the security, it shall accrue to the Holder if the security is returned. The condition of the posting of the security is that should the Holder fail to carry out the development hereby authorized, according to the terms and conditions of this Permit within the time provided, the City may use the security to carry out the work by its servants, agents or contractors, and any surplus shall be paid over to the Holder. Should the Holder carry out the development permitted by this permit within the time set out herein, the security shall be returned to the Holder. The City may retain the security for up to one year after inspection of the completed landscaping in order to ensure that plant material has survived.
- 7. If the Holder does not commence the construction permitted by this Permit within 24 months of the date of this Permit, this Permit shall lapse and the security shall be returned in full.

#### Development Permit No. DP 12-605094

Address:	VANCOUVER, BC
Property Address:	8080 ANDERSON ROAD AND 8111 GRANVILLE AVENUE
To the Holder:	INTEGRA ARCHITECTURE INC. C/O DUANE SIEGRIST

8. The land described herein shall be developed generally in accordance with the terms and conditions and provisions of this Permit and any plans and specifications attached to this Permit which shall form a part hereof.

This Permit is not a Building Permit.

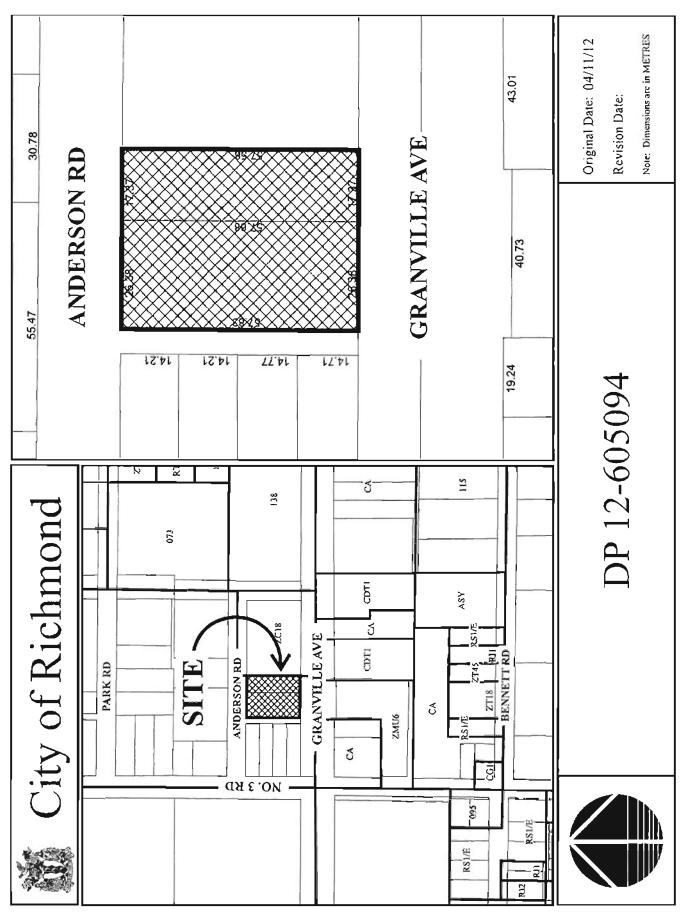
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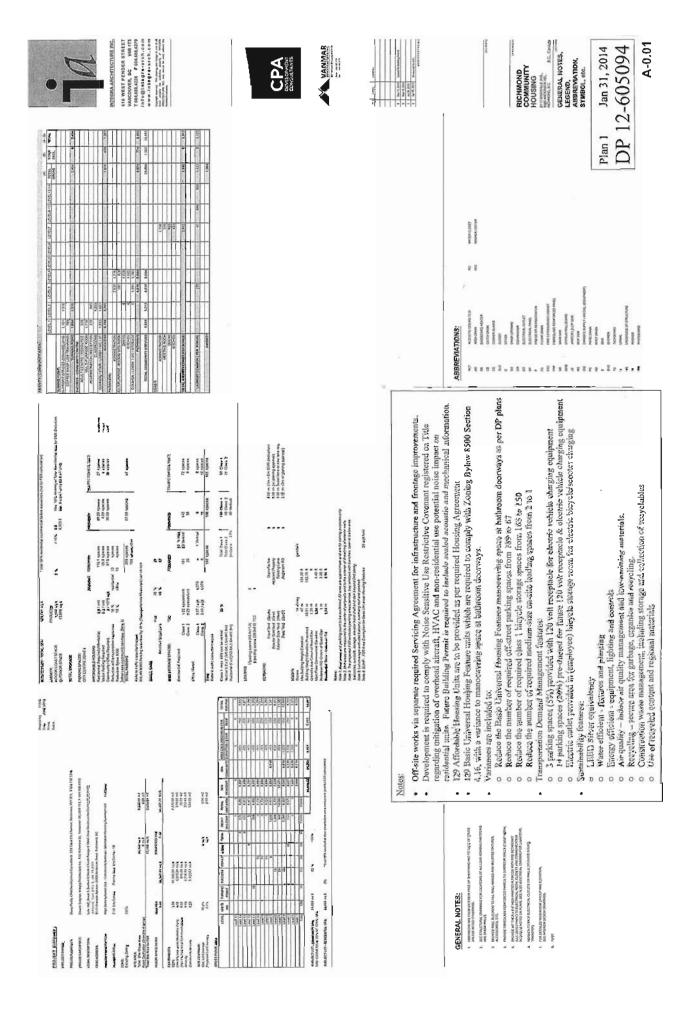
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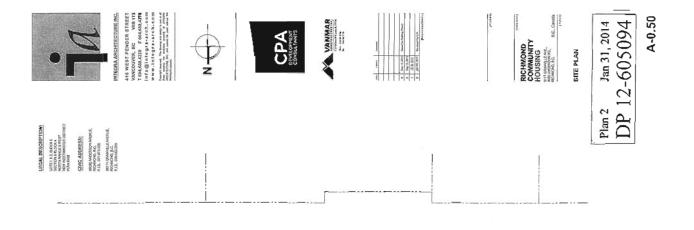
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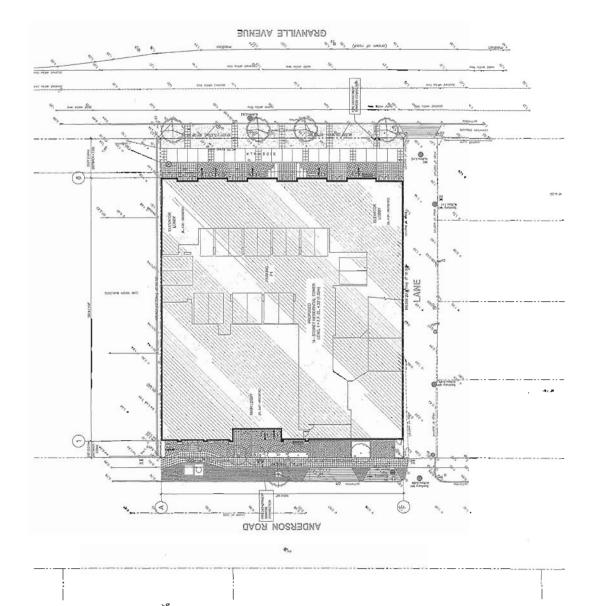


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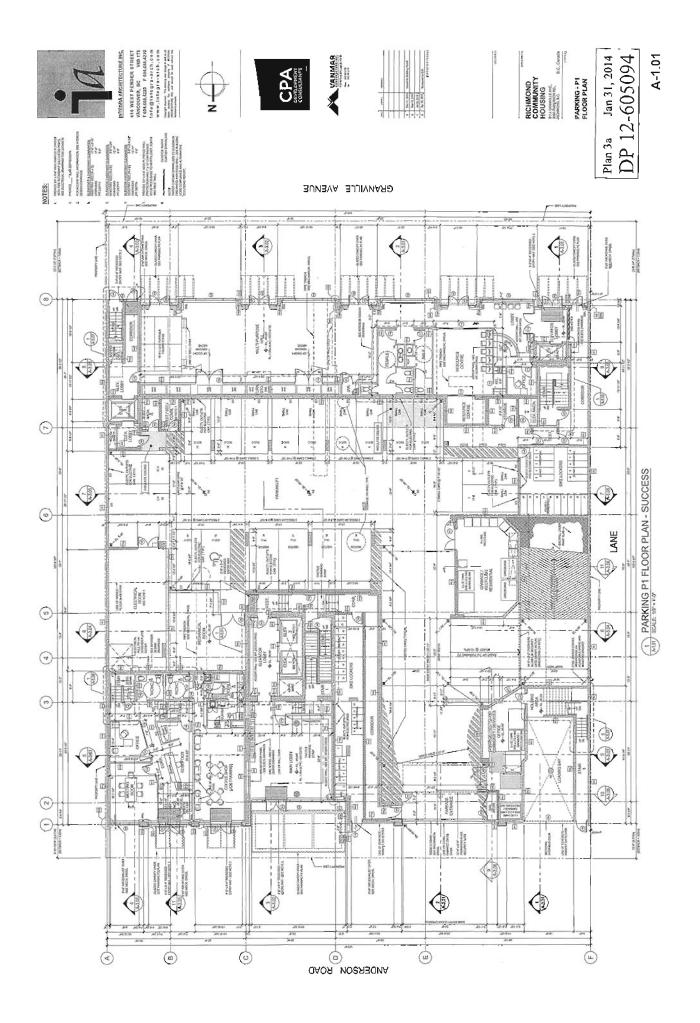


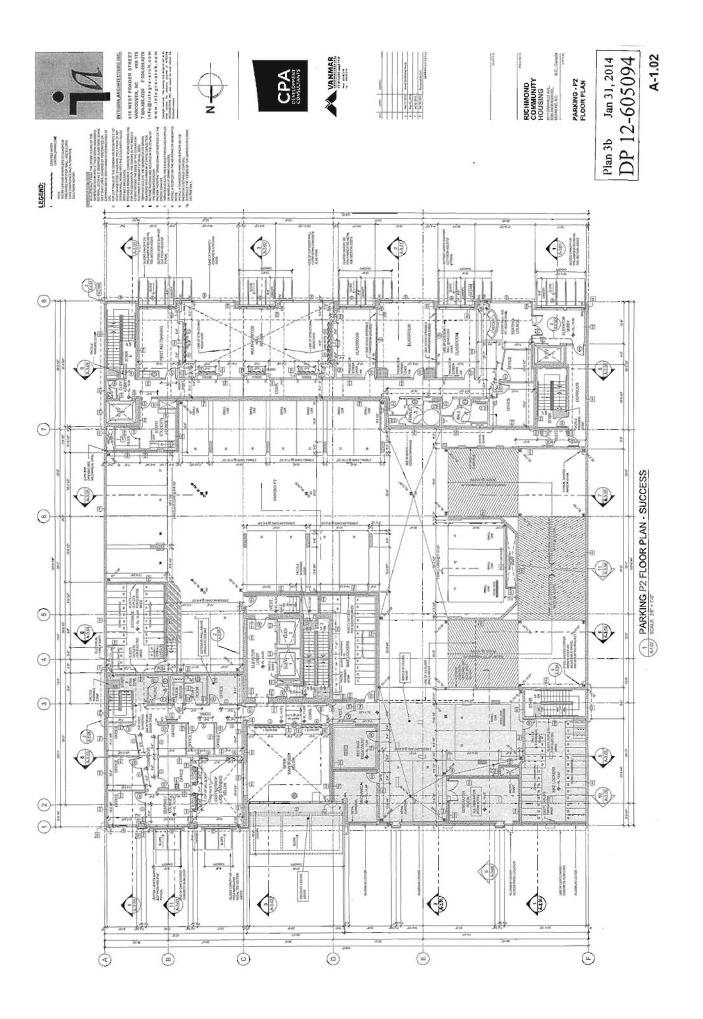


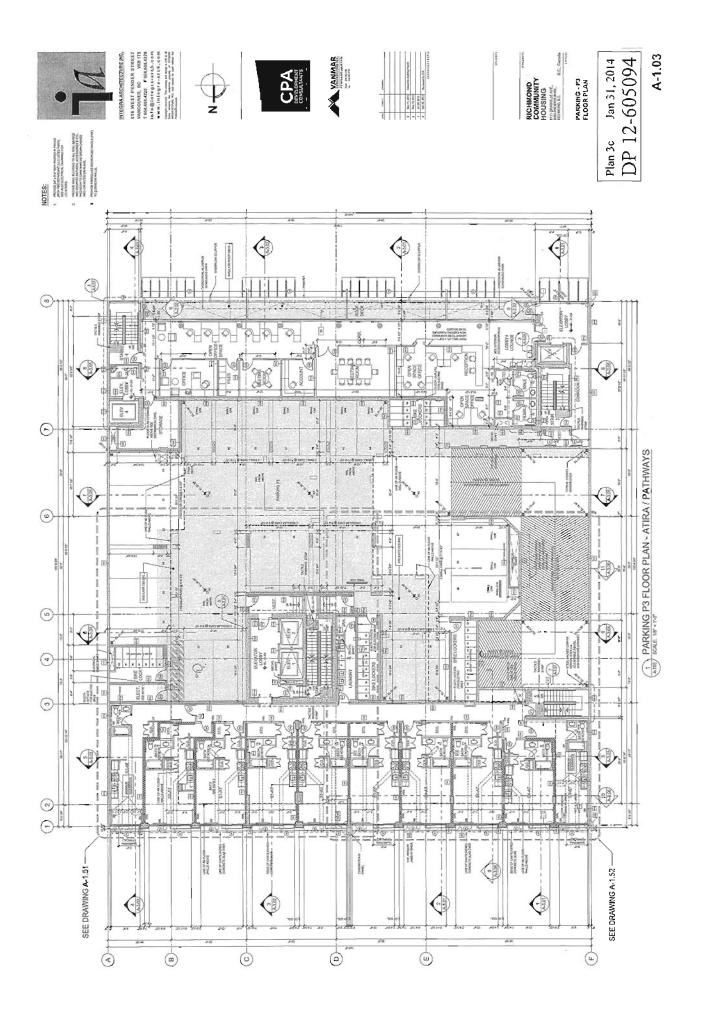
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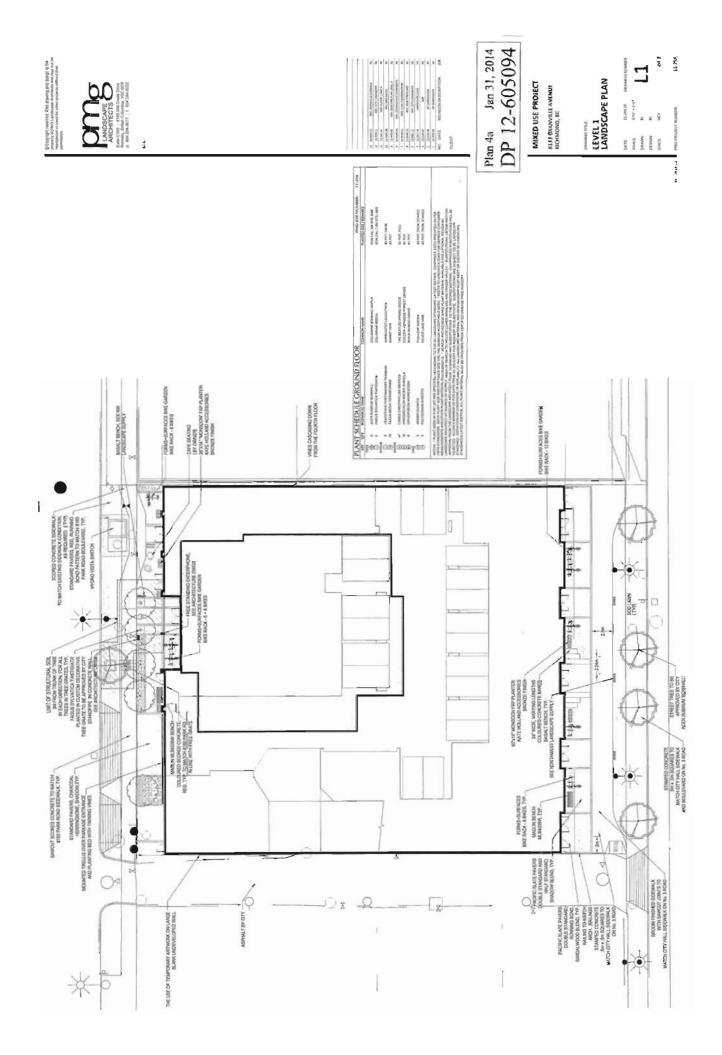


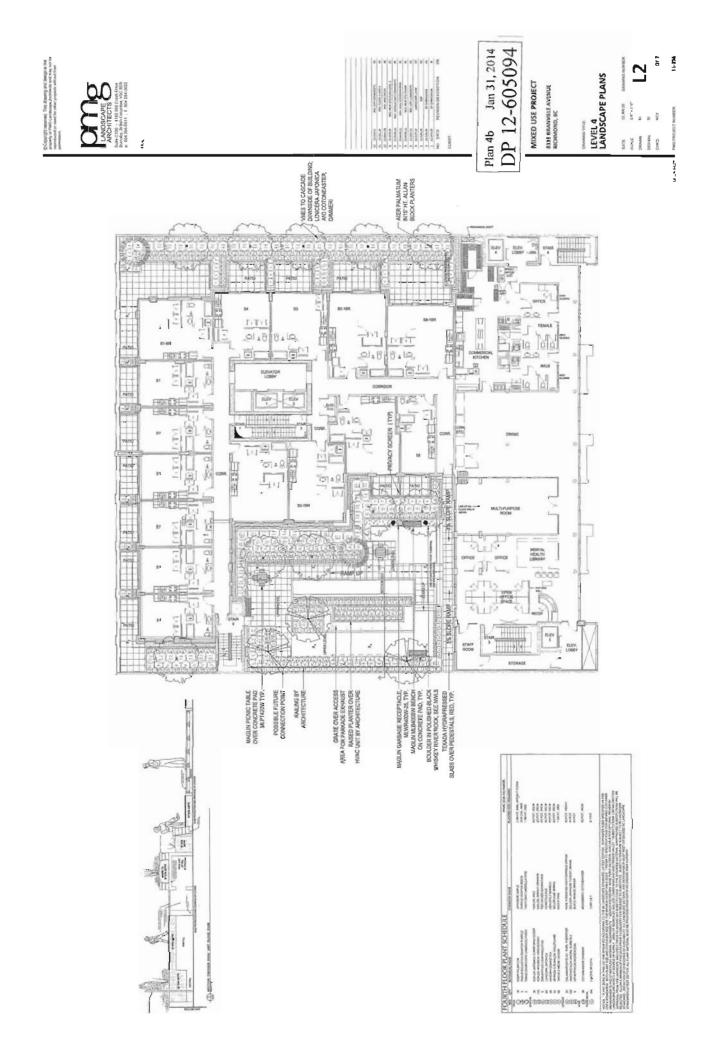
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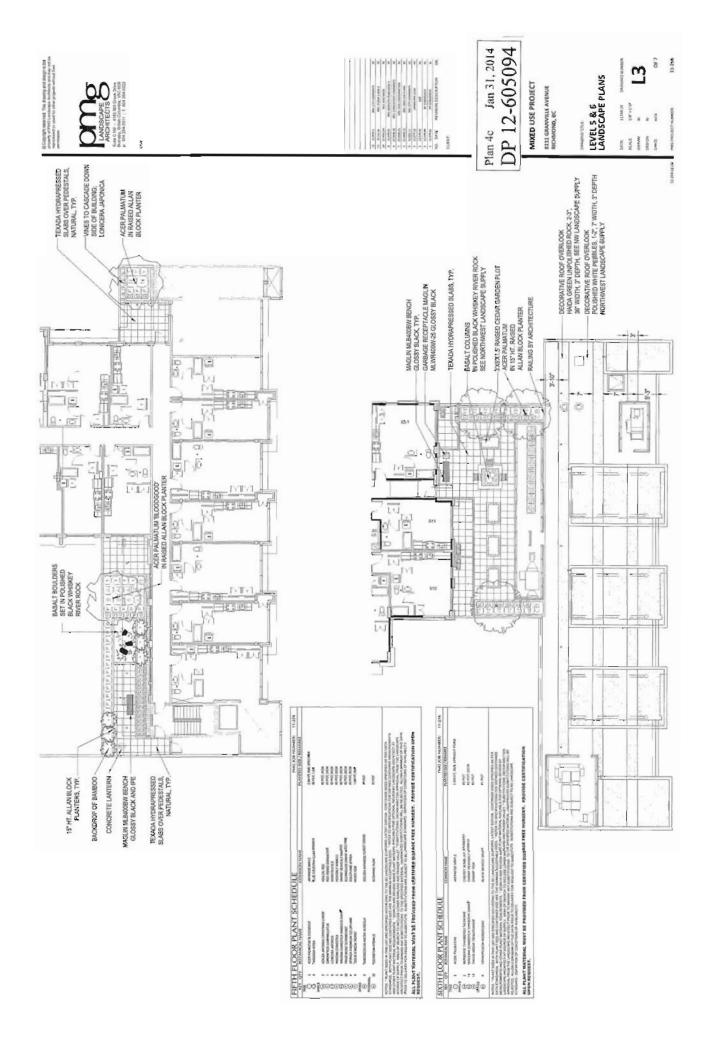


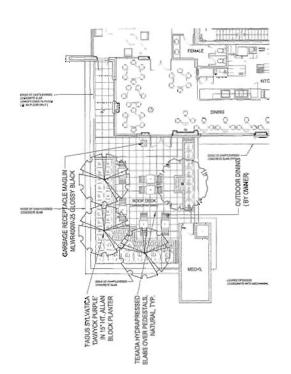


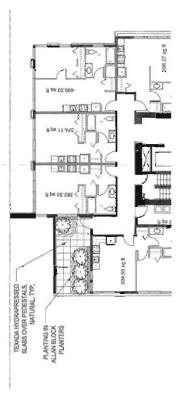








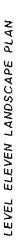












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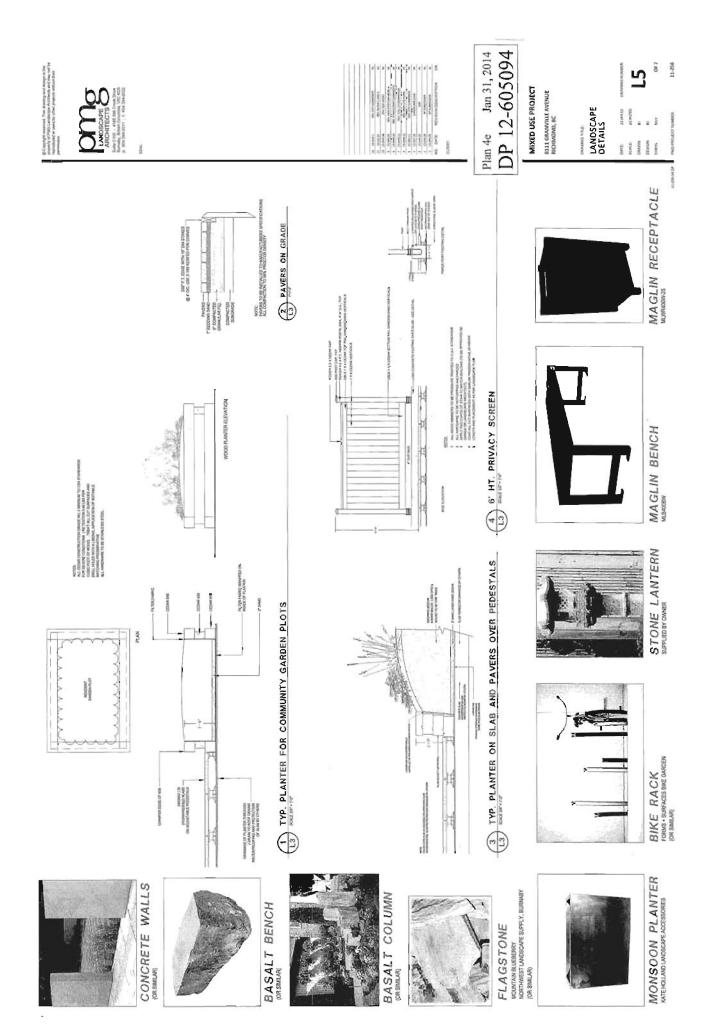
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