



To: Community Safety Committee
From: Phyllis L. Carlyle
 General Manager, Law & Community Safety
Re: Pay Parking and Disabled Parking Review

Date: March 28, 2008
File: 12-8080-08-01/2008-Vol 01

Staff Recommendation

1. THAT Council increase the City's pay parking meter rates and parking permit rates;
2. THAT Council prohibit stopping in parking spaces designated for use by persons with disabilities;
3. THAT Traffic Bylaw No. 5870, Amendment Bylaw No. 8341 (Attachment 1) be introduced and given first, second and third reading;
4. THAT Parking (Off-Street) Regulation Bylaw No. 7403, Amendment Bylaw No. 8342 (Attachment 2) be introduced and given first, second and third reading.

Phyllis L. Carlyle
 General Manager, Law & Community Safety
 (604.276.4104)

Att. 2

FOR ORIGINATING DEPARTMENT USE ONLY					
ROUTED TO:	CONCURRENCE		CONCURRENCE OF GENERAL MANAGER		
Budgets	Y <input checked="" type="checkbox"/>	N <input type="checkbox"/>			
Law	Y <input checked="" type="checkbox"/>	N <input type="checkbox"/>			
Transportation	Y <input checked="" type="checkbox"/>	N <input type="checkbox"/>			
REVIEWED BY TAG	YES	NO	REVIEWED BY CAO	YES	NO
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Staff Report

Origin

The pay parking program within the City of Richmond was revamped and expanded in 2002 with the establishment of:

- a combination of new pay stations strategically placed in block meter zones and pay parking lots within the City core; and
- a number of parking permit programs within three distinct on-street zones and pay parking lots within the City core.

Since the expansion, the performance of the program has been consistent and rates for pay parking have remained unchanged since 2002.

Analysis

The City's Parking Program, both for pay operations and enforcement, performed extremely well in 2007 based on year-over-year comparisons and provided the best results since 2002. Basic financial performance indicators are as follows:

Category	2005	2006	2007
Total Revenue Budget	\$ 1,240,300	\$ 1,170,000	\$ 1,258,000
Total Actual Revenue	\$ 910,020	\$903,716	\$ 1,178,080
Actual to Budget	70.21%	76.73%	93.61%
Actual Net Revenue	\$ 139,650	\$ 134,719	\$ 310,497
# of Violations Issued	18,150	16,865	24,585
Actual Violation Revenue	\$ 470,870	\$ 377,880	\$ 674,732

A number of the core reasons for this performance are the efficient and effective deployment of our bylaw enforcement officers in issuing tickets for infractions; a slight increase in the fine structure; and the implementation of the City's Bylaw Dispute Adjudication system which has seen the voluntary payment rate increase from 76% in 2006 to 92% in 2007. For 2007, this resulted in a 78.6% increase in revenue from enforcement sources and a 45.8% increase in the number of tickets issued when compared to 2006.

Pay Parking Meter Rates

While the pay parking rates have remained stagnant since 2002, the costs associated with the resources necessary to maintain and administer the pay parking program have not increased. The wages and benefits for personnel, as well as the costs associated with providing patrol vehicles,

materials, parts, uniforms, enforcement systems and an efficient dispute system have increased substantially in the interim.

In reviewing the market pay parking rates at meters in comparable municipalities, Richmond's rates have continued to slip well below the average. While Richmond's rates have averaged \$1.00 per hour, other municipalities such as North Vancouver, Victoria, White Rock and Vancouver are approaching or have exceeded \$2.00 per hour. Another indicator is the average amount of revenue from each parking space within the City's inventory and Richmond is the lowest of the comparators.

Municipality	Rate per Hour	Annual Revenue per Space
North Vancouver	\$ 1.50	\$ 1,939
Vancouver	\$2.00 to \$4.00	\$ 3,000
Victoria	\$2.00	\$ 1,947
White Rock	\$2.00	\$ 2,161
Richmond	\$1.00	\$ 890

The recommended increase in pay parking rates from \$1.00 per hour to \$2.00 per hour is in keeping the comparable markets rates in other municipalities.

The proposed increase to the pay parking rates at the pay stations, when considering the simpler hourly rate structure and some expected reluctance to pay, is expected to increase meter revenue from \$442,000 to \$542,000 for 2008 and to \$592,000 for 2009.

The cost associated with the reprogramming of the forty-one pay stations and production and installation of revised rate cards on each pay station to reflect the change in rates is a one-time payment of \$ 13,760 plus taxes.

Parking Permit Rates

Also recommended is an increase in the rates for parking permits; from \$40.00 per month to \$50.00 per month for on-street operations and from \$30.00 per month to \$40.00 per month for off-street operations. These rates have also not been increased since 2002. The proposed increase to the pay parking rates for permits and decals, for the present inventory of over 310 permits, is expected to increase our permit revenue from \$166,000 to \$188,000 for 2008 and to \$196,000 for 2009.

It should be noted that, conservatively, the existing preferred rates for the following groups and agencies potentially have the a negative impact on the City's pay parking program's annual revenue when compared to current market rates:

- Gateway Theatre > 50 Staff Permits @ \$5.00 per year \$ 3,300 less than current market
- Gateway Theatre > Performances @ \$1.00 per hour \$ 35,000 less than current market

- Richmond Lawn Bowling Club > 180 Permits @ \$5.00 per year \$ 45,000 less than current market
- Richmond Tennis Club > 200 Permits @ \$5.00 per year \$ 25,000 less than current market
- Richmond Seniors' Centre > 800 Permits @ \$8.00 per year \$ 40,000 less than current market

Total annual impact on revenue \$ 148,300 less than current market

Amendments to the Parking (Off-Street) Regulation Bylaw No. 7403, have been included to formalize existing discount arrangements for permits issued to Gateway Theatre, Richmond Lawn Bowling, Richmond Seniors' Centre and the Richmond Tennis Club.

The general details of the proposed rate changes involved in this report were reviewed and discussed with the City's Parking Advisory Committee on March 17, 2008 and there was general understanding that a rate increases were overdue given the history of the City's pay parking program in the City Centre.

Parking for Persons with Disabilities

In the attached bylaw amendments is included a refinement on the regulated use of Disability Parking spaces. The Richmond Disability Resource Centre (DRC) has been formalized as an issuer of disabled persons parking permits pursuant to the *Motor Vehicle Act & Regulations*; as designated by Council in 2001. The sections of the City's applicable bylaws have been made more restrictive by prohibiting stopping in a space designated for use by persons with disabilities.

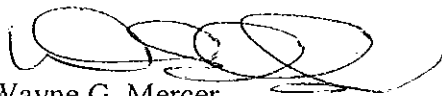
Financial Impact

Meters & Permits	Balance of 2008	2009
Revenue from Rate Increases	\$ 122,000	\$ 180,000
Expenses for Meter Programming & Signs	\$ 13,760	----

Conclusion

Staff recommends adoption of the attached amendments to the Traffic Bylaw No. 5870 and the Parking (Off-Street) Regulation Bylaw No. 7403 to:

- increase the respective pay parking rates for meters and permits to better reflect the market cost of pay parking – both on and off the street; and
- to facilitate more effective regulation of the use of parking spaces for persons with disabilities.



Wayne G. Mercer
 Manager, Community Bylaws
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 WGM:wgm



**Traffic Bylaw No. 5870,
Amendment Bylaw No. 8341**

The Council of the City of Richmond enacts the following amendments to **Traffic Bylaw No. 5870, as amended**:

1. Section 1 is amended by adding the following to subsection 1.2:

PUBLIC UTILITY CORPORATION means a Corporation as defined in the *Interpretation Act* whose prime business activity is the supply and maintenance of public utilities such as electricity, communications or natural gas.

2. Section 12 is amended by deleting subsection 12.12 and substituting the following:

12.12 The provisions of subsections 12, 12A and 12B shall not apply to the following **vehicles** while engaged in the active performance of their duties:

- (a) utility service **vehicles** contracted or owned by the **City** or the Province of British Columbia;
- (b) service **vehicles** of a **public utility corporation**;
- (c) tow trucks;
- (d) parking enforcement **vehicles** contracted or owned by the **City**; or
- (e) police and emergency **vehicles**.

3. Section 12 is amended by deleting subsection 12.13 and substituting the following:

12.13 No person shall **stop** a **vehicle** in any parking space marked or otherwise designated as "Disabled Parking" unless the vehicle displays a valid placard issued, pursuant to the *Motor Vehicle Act & Regulations*, by:

- (a) the Social Planning and Review Council of British Columbia (SPARC); or
- (b) the Richmond Disability Resource Centre (DRC);

indicating that the vehicle is operated by or transporting a disabled person.

4. Section 12 is amended by deleting subsection 12.14 and substituting the following:
12.14 A **vehicle** displaying a valid SPARC or DRC placard, as described in subsection 12.13, shall not be limited to the designated time limits indicated for that area.
5. Section 12 is amended by deleting subsection 12A.3 and substituting the following:
12A.3 The fee payable for **parking in block meter zones** between the hours of 8:00 am and 9:00 pm is:
 - (a) \$1.00 per 30 minutes including applicable taxes
6. Section 12 is amended by deleting subsection 12A.6 and substituting the following:
12A.6 The provisions of subsections 12A.2, 12A.3, and 12A.4 do not apply to **vehicles** displaying a valid SPARC or DRC placard, as described in subsection 12.13.
7. Section 12 is amended by deleting subsection 12B.2 and substituting the following:
12B.2 The **Manager, Community Bylaws** is authorized to issue **parking permits for permit zones** authorizing parking during the following hours:
 - (a) Zone 1 – 8:00 am to 6:00 pm daily; and
 - (b) Zones 2 and 3 – 8:00 am to 9:00 pm daily
8. Section 12 is amended by deleting subsections 12B.3, 12B.4, 12B.5 and substituting the following:
12B.3 A **parking permit** issued under subsection 12B.2 is valid only for **parking** in the zone for which the permit was issued and only within the portion of the **street** as designated by a **traffic control device** for permit parking.
12B.4 The fee for a **permit decal** to validate a **parking permit** issued under subsection 12B.2 is:
 - (a) \$50.00 per calendar month plus applicable taxes
12B.5 The fees charged in subsection 12B.4 are subject to volume discounts at the rate of:
 - (a) 10% for groups of 11 to 25 **permit decals**; or
 - (b) 15% for groups of 26 to 50 **permit decals**; or
 - (c) 25% for groups of 51 or more **permit decals**.
9. Section 34 is amended by deleting subsections 34.2 and substituting the following:
34.2 Upon notification of a violation to the **owner** of a **vehicle**, the burden of proving:
 - (a) that the person in charge of the **vehicle** was not a person entrusted with the possession of that **vehicle** by the **owner**; or
 - (b) that the legal registered owner is not the **owner**;

is on the owner.

- 10. Schedule I is amended by deleting the last contravention listed in Schedule I and substituting the following:

Traffic Bylaw No. 5870 (1992)	Stopping in a disabled parking space without a valid SPARC or DRC placard	12.13
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- 11. This Bylaw is cited as “Traffic Bylaw No. 5870, Amendment Bylaw No. 8341”.

FIRST READING

SECOND READING

THIRD READING

ADOPTED

MAYOR

CORPORATE OFFICER

CITY OF RICHMOND
APPROVED for content by originating Division
APPROVED for legality by Solicitor



**Parking (Off-Street) Regulation Bylaw No. 7403,
Amendment Bylaw No. 8342**

The Council of the City of Richmond enacts the following amendments to **Parking (Off-Street) Regulation Bylaw No. 7403, as amended:**

1. Part Two is amended at subsection 2.1.1 by deleting paragraph (h) and substituting the following:
 - (h) “Parking for Persons with Disabilities” – No person is permitted to stop in a space so designated unless:
 - (i) the vehicle displays a valid placard issued, pursuant to the *Motor Vehicle Act & Regulations*, by:
 - a. the Social Planning & Research Council of British Columbia (SPARC); or
 - b. the Richmond Disability Resource Centre (DRC);indicating that the vehicle is operated by or transporting a disabled person; or
 - (ii) the person has been issued a temporary parking permit because of physical incapacity or injury.
2. Part Two is amended by deleting subsection 2.2.1 and substituting the following:
 - 2.2.1 A vehicle displaying a valid placard issued, pursuant to the *Motor Vehicle Act & Regulations*, by:
 - (a) the Social Planning & Research Council of British Columbia (SPARC); or
 - (b) the Richmond Disability Resource Centre (DRC);indicating that the vehicle is operated by or transporting a person with disabilities is not limited to the designated parking time indicated for the space in which the vehicle is parked.

3. Part Three is amended by deleting subsection 3.3.1 and substituting the following:

3.3.1 A person must not:

- (a) while a **vehicle** remains in an area subject to a posted limit, remove, obliterate or otherwise interfere with any markings made by a **bylaw enforcement officer** or a **traffic enforcement agent** to determine the length of time that **vehicle** remains **parked** in that location;
- (b) **stop, stand or park a vehicle:**
 - (i) in an area that is not designated a **parking space** by a **traffic control device**; or
 - (ii) on a property as outlined in Schedule A, without valid licence plates.

4. Part Three is amended by adding the following subsection:

3.3.2 With respect to an area identified in Schedule A, the posted limit for **parking** applies to prohibit a **vehicle** from remaining in any of the **parking spaces** within that area after the limit has expired.

5. Part Six is amended by deleting subsection 6.1.1 and substituting the following:

6.1.1 The **Manager, Community Bylaws** is authorized:

- (a) to issue **parking permits** or **permit decals** under such conditions as considered necessary for the proper and orderly administration of **parking**; and
- (b) to revoke or reinstate **parking permits** or **permit decals** issued under this Part.

6.1.2 A person applying for a **parking permit** or **permit decal** must pay the fee identified in Schedule D.

6. Schedule A is amended by deleting item 14 and substituting the following:

14. Location deleted.

7. Schedule B is amended by deleting the last contravention listed in Schedule B and substituting the following:

Parking (Off-Street) Regulation Bylaw No. 7403 (2002)	Stopping in a disabled parking space without a valid SPARC or DRC placard	2.1.1 (h)
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- 8. Schedule D is deleted and Schedule D to Bylaw No. 7403, as attached to and forming part of this bylaw, is substituted.
- 9. This Bylaw is cited as **“Parking (Off-Street) Regulation Bylaw No. 7403, Amendment Bylaw No. 8342”**.

FIRST READING

SECOND READING

THIRD READING

ADOPTED

CITY OF RICHMOND
APPROVED for content by originating Division
APPROVED for legality by Solicitor

MAYOR

CORPORATE OFFICER

SCHEDULE D to BYLAW NO. 7403

PAY PARKING RATES

Parking Pay Stations

(all rates include applicable taxes)

6131 Bowling Green Road (Item 2 in Schedule A)

\$2.00 per hour – 7:00 am to 9:00 pm

6500 Gilbert Road (Item 1 in Schedule A)

\$2.00 per hour – 7:00 am to 9:00 pm

Gateway Theatre Productions - \$3.00 for 3 hours (only when approved signs are displayed)

7840 Granville Avenue (Item 4 in Schedule A)

\$2.00 per hour – 7:00 am to 4:00 pm

Regular Permit / Decal Rates

(all rates plus applicable taxes)

All Off-Street Locations

\$40.00 per calendar month plus applicable taxes

subject to discount rates of:

10% for groups of 11 to 25 permit decals

15% for groups of 26 to 50 permit decals

25% for groups of 51 or more permit decals

Special Permit / Decal Rates

(all rates plus applicable taxes)

Gateway Theatre Staff (6500 Gilbert Road)

\$5.00 per calendar year

Richmond Lawn Bowling Club (6131 Bowling Green Road)

\$5.00 per calendar year

Richmond Seniors' Centre (Item 1 in Schedule A)

\$8.00 per calendar year

Richmond Tennis Club (Item 1 in Schedule A)

\$5.00 per calendar year