



City of Richmond

Report to Committee

To: Community Safety Committee
From: Phyllis L. Carlyle
 General Manager, Law & Community Safety
Re: Parking Program

Date: December 22, 2009
File: 12-8060-02-01/2009

Staff Recommendation

1. That Traffic Bylaw No. 5870, Amendment Bylaw No. 8572 (Attachment 1) be introduced and given first, second and third reading;
2. That Parking (Off-Street) Regulation Bylaw No. 7403, Amendment Bylaw No. 8573 (Attachment 2) be introduced and given first, second and third reading;
3. That Commercial Vehicle Licencing Bylaw No. 4716, Amendment Bylaw No. 8570 (Attachment 3) be introduced and given first, second and third reading; and
4. That Notice of Bylaw Violation Dispute Adjudication Bylaw No. 8122, Amendment Bylaw No. 8571 (Attachment 4) be introduced and given first, second and third reading.

Phyllis L. Carlyle
 General Manager, Law & Community Safety
 (604.276.4104)

Att. 4

FOR ORIGINATING DEPARTMENT USE ONLY			
ROUTED TO:	CONCURRENCE		CONCURRENCE OF GENERAL MANAGER
Budgets	Y <input checked="" type="checkbox"/>	N <input type="checkbox"/>	
Law	Y <input checked="" type="checkbox"/>	N <input type="checkbox"/>	
REVIEWED BY TAG	YES <input checked="" type="checkbox"/>	NO <input type="checkbox"/>	REVIEWED BY CAO
			YES <input checked="" type="checkbox"/> NO <input type="checkbox"/>

Staff Report

Origin

At the open Finance Committee meeting of December 21, 2009, the staff referral read, in part:

That the 2010 Operating Budget and 5 Year Financial Plan (2010-2014) report be referred back to staff for further information on:

(9) other ideas for revenue generation

The 2010 Operating Budget report presented on December 21, 2009 already included increased revenue of \$163,000 from the City's parking program through proposed increases in:

- fine revenue based on a \$5 per violation increment applied to an average of 20,000 paid violations for a total of \$100,000;
- meter revenue based on a \$0.50 per hour increment for pay parking for a total of \$96,000 based on historical results of comparable increases;
- the total of these proposed increases amounting to \$196,000 was then pro-rated for a 10 month period based on expected implementation.

This report is intended to implement the bylaw amendments necessary to facilitate this increased revenue and provide an additional option to further enhance revenue impact for 2010.

Analysis

Parking Fines

The costs associated with an efficient enforcement presence on City streets to address parking infractions, as well as safety and liability issues, have been increasing every year since the City assumed an in-house program in 2003. However, the fine structure associated with various contraventions has not changed in the interim and fine revenue is used to partially offset the costs associated with patrolling and enforcement.

The City's present fine structure related to parking, safety and liability issues ranges from \$40 for parking meter infractions up to \$100 for commercial vehicle and disabled space infractions.

For comparison, the following are some representative infractions from other municipalities as known upon production of this report:

Infraction	City of Vancouver	City of Burnaby	City of North Vancouver	City of Richmond
Expired Meter	\$ 70	\$ 50	Not applicable	\$ 40
Fire Hydrant	\$ 100	\$ 80	\$ 40	\$ 60
No Stopping	\$ 100	\$ 80	\$ 40	\$ 60
Commercial Vehicle	\$ 100	\$ 250	\$ 90	\$ 100

Option 1 – Proposed Parking Fine Revenue Impact (Recommended)

Given the period of time since the last consideration of these fines in 2003 and the relationship to comparable fines in other municipalities, a standard increase of \$5 for all fine and early payment amounts is recommended. Based on the City’s average volume of 20,000 paid violations per year this would generate additional revenue of \$100,000 per annum or pro-rated at \$83,000 when effective on March 1, 2010.

Option 2 – Enhanced Parking Fine Revenue Impact

Given the same considerations as in Option 1, staff could prepare the necessary bylaw amendments to implement a more aggressive increase of \$10 for all fine and early payment amounts. Based on the City’s average volume of 20,000 paid violations per year this would generate additional revenue of \$200,000 per annum or pro-rated at \$167,000 when effective on March 1, 2010.

Parking Meter Rates

The City’s parking meter rates were increased in 2008 and 2009 by \$0.50 per hour for each year.

The prevailing rates in neighbouring municipalities are as follows:

Municipality	Rate per Hour
City of Vancouver	Average of \$ 2.75 effective April 1, 2010
City of Victoria	\$ 2.00
City of White Rock	\$ 2.00
City of Richmond	\$ 2.00

Given the increase within the City of Vancouver, the need to encourage turnover in the downtown core of Richmond and the City’s active involvement in promoting public transportation, an additional increase of \$0.50 per hour for metered pay parking effective March 1, 2010 to allow for the necessary programming of the meters is recommended. Based on prior experience from the previous increases, revenues of \$96,000 per annum or \$80,000 pro rated for 2010 from the implementation date would be realized.

The attached bylaw amendments implement the proposed fine and meter rate increases and also include amendments to the City’s bylaws to permit:

- the addition of commercial vehicle enforcement to the City’s successful adjudication program to increase the efficient issuing and payment of violations presently administered in an outdated manner ; and

- the addition of two adjacent City-owned properties at 8080 Anderson Road and 8111 Granville Avenue to the Parking (Off-Street) Regulation Bylaw No 7403 to permit enforcement activities when these properties are used for overflow parking at City Hall during the 2010 Winter Olympics.

The amendments for commercial vehicles and off-street enforcement on City-owned properties are not expected to result in any significant revenue.

Financial Impact

Option 1 – Proposed Revenue Impact (*Recommended*)

- Increase in fine and early payment amounts by \$5 pro-rated to Mar 1st \$ 83,000
 - Increase in parking meter rates by \$0.50 per hour pro-rated to Mar 1st \$ 80,000
- Total revenue impact \$163,000

Option 2 – Enhanced Revenue Impact

- Increase in fine and early payment amounts by \$5 pro-rated to Mar 1st \$167,000
 - Increase in parking meter rates by \$0.50 per hour pro-rated to Mar 1st \$ 80,000
- Total revenue impact \$247,000

Conclusion

Staff recommends the adoption of the attached amendments to the Traffic Bylaw No. 5870, the Parking (Off-Street) Regulation Bylaw No. 7403, the Commercial Vehicle Licencing Bylaw No. 4716 and the Notice of Bylaw Violation Dispute Adjudication Bylaw No. 8122 to:

- increase the respective fine amounts for parking, safety & liability infractions to bring the City closer to the prevailing market levels;
- increase the respective parking meter rates to maintain the City’s position relative to the prevailing market rates;
- add Commercial Vehicle enforcement to the City’s adjudication program to enhance the efficiency of this emerging program; and
- add two City-owned properties on Anderson Road to permit effective enforcement during the 2010 Winter Olympics and beyond.



Wayne G. Mercer
 Manager, Community Bylaws
 (604.247.4601)

WGM:wgm



Traffic Bylaw No. 5870, Amendment Bylaw No. 8572

The Council of the City of Richmond enacts as follows:

- 1. Traffic Bylaw No. 5870, as amended, is further amended at Section 12A by deleting Subsection 12A.3 and substituting the following:
12A.3 The fee payable for parking in block meter zones is \$2.50 per hour, between the hours of 8:00 am and 9:00 pm, including applicable taxes, except:
(a) during any special event at the Richmond Oval, the fee payable for parking in the block meter zone located on Hollybridge Way is equal to the fee payable in the parkade of the Richmond Oval, as set by the Operations Manager of the Richmond Oval and the Manager, Community Bylaws.
2. This bylaw comes into force and effect on March 1, 2010.
3. This Bylaw is cited as "Traffic Bylaw No. 5870, Amendment Bylaw No. 8572".

FIRST READING

SECOND READING

THIRD READING

ADOPTED

Four horizontal lines for signatures or initials.

CITY OF RICHMOND
APPROVED for content by originating Division
APPROVED for legality by Solicitor

MAYOR

CORPORATE OFFICER



Parking (Off-Street) Regulation Bylaw No. 7403, Amendment Bylaw No. 8573

The Council of the City of Richmond enacts as follows:

- 1. Parking (Off-Street) Regulation Bylaw No. 7403, as amended, is further amended at Schedule A by adding the following:
29. 8111 Granville Avenue, Lot 2, Section 9, Block 4 North, Range 6 West, Plan 6498, Suburban Block 5.
30. 8080 Anderson Road, Lot 1, Section 9, Block 4 North, Range 6 West, Plan 6498, Suburban Block 5.
2. Parking (Off-Street) Regulations Bylaw No. 7403, as amended, is further amended by deleting Schedule D and substituting amended Schedule A as attached to and forming part of this bylaw as Schedule D to Bylaw No. 7403.
3. This Bylaw is cited as "Parking (Off-Street) Regulation Bylaw No. 7403, Amendment Bylaw No. 8573".

FIRST READING

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ADOPTED

MAYOR

CORPORATE OFFICER

CITY OF RICHMOND
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SCHEDULE A to BYLAW NO. 8573

**SCHEDULE D to BYLAW NO. 7403
PAY PARKING RATES**

Parking Pay Stations

(all rates include applicable taxes)

6131 Bowling Green Road (Item 2 in Schedule A)

\$2.00 per hour – 7:00 am to 9:00 pm

\$2.50 per hour – 7:00 am to 9:00 pm effective March 1, 2010

6500 Gilbert Road (Item 1 in Schedule A)

\$2.00 per hour – 7:00 am to 9:00 pm

\$2.50 per hour – 7:00 am to 9:00 pm effective March 1, 2010

Gateway Theatre Productions - \$5.00 for maximum stay

7840 Granville Avenue (Item 4 in Schedule A)

\$2.00 per hour – 7:00 am to 4:00 pm

\$2.00 per hour – 7:00 am to 4:00 pm effective March 1, 2010

Regular Permit / Decal Rates

(all rates plus applicable taxes)

All Off-Street Locations

\$40.00 per calendar month plus applicable taxes

subject to discount rates of:

10% for groups of 11 to 25 **permit decals**

15% for groups of 26 to 50 **permit decals**

25% for groups of 51 or more **permit decals**

Special Permit / Decal Rates

(all rates plus applicable taxes)

Gateway Theatre Staff (6500 Gilbert Road)

\$5.00 per calendar year

Richmond Lawn Bowling Club (6131 Bowling Green Road)

\$5.00 per calendar year

Richmond Seniors' Centre (Item 1 in Schedule A)

\$8.00 per calendar year

Richmond Tennis Club (Item 1 in Schedule A)

\$5.00 per calendar year



**Commercial Vehicle Licencing Bylaw No. 4716,
Amendment Bylaw No. 8570**

The Council of the City of Richmond enacts as follows:

1. Commercial Vehicle Licencing Bylaw No. 4716, as amended, is further amended at Section 16 by deleting Subsection 16(2) and substituting the following:
 - (2) Without affecting the generality of Subsection (1) and pursuant to Division 3 of Part 20 of the Act:
 - (a) no **owner** or operator of a **vehicle** shall operate or use or cause such **vehicle** to be operated or used upon any **highway** in the City of Richmond without holding and displaying a valid and subsisting licence and **licence plate** for such **vehicle**; except a **vehicle** that is exempt under section 8;
 - (b) no person shall display or cause to be displayed a **licence plate** upon any **vehicle** not authorized to have such **licence plate** displayed thereon and any such person is subject to the confiscation of such **licence plate**; and
 - (c) no fine imposed under this Section removes any liability for any prescribed licence fee under this division.
2. Commercial Vehicle Licencing Bylaw No. 4716, as amended, is further amended after Section 16 (2) by adding the following:
 - (3)
 - (a) A violation of any of the provisions in Section 16(2) identified in Schedule B attached to and forming part of this bylaw shall result in liability for penalties and late payment amounts established in the *Notice of Bylaw Violation Dispute Adjudication Bylaw No. 8122*; and
 - (b) A violation of any of the provisions in Section 16(2) identified in Schedule B attached to and forming part of this bylaw shall be subject to the procedures, restrictions, limits, obligations and rights established in the *Notice of Bylaw Violation Dispute Adjudication Bylaw No. 8122* in accordance with the *Local Government Bylaw Notice Enforcement Act, SBC 2003, c. 60*.
3. Commercial Vehicle Licencing Bylaw No. 4716, as amended, is further amended by adding Schedule A as attached to and forming part of this bylaw as Schedule B to Bylaw No. 4716.



- 4. This Bylaw is cited as **“Commercial Vehicle Licencing Bylaw No. 4716, Amendment Bylaw No. 8570”**.

FIRST READING

SECOND READING

THIRD READING

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APPROVED for legality by Solicitor 

MAYOR

CORPORATE OFFICER

SCHEDULE A to BYLAW NO. 8570

SCHEDULE B to BYLAW NO. 4716

Designated Bylaw Contraventions

B1 Bylaw	B2 Description of Contravention	B3 Section
Commercial Vehicle Licencing Bylaw No. 4716 (1987)	Operating a vehicle without a valid commercial licence Operating a vehicle without a valid commercial licence plate displayed Displaying a commercial licence plate on any vehicle not authorized	16 (2)(a) 16 (2)(a) 16 (2)(b)



Notice of Bylaw Violation Dispute Adjudication Bylaw No. 8122, Amendment Bylaw No. 8571

The Council of the City of Richmond enacts as follows:

- 1. Notice of Bylaw Violation Dispute Adjudication Bylaw No. 8122, as amended, is further amended at Part One – Application by deleting Section 1.1 and substituting the following:
1.1 This bylaw applies only to those contraventions included in the following bylaws as enacted by the City of Richmond:
(a) Commercial Vehicle Licencing Bylaw No. 4716, as amended;
(b) Traffic Bylaw No. 5870, as amended;
(c) Parking (Off-Street) Regulation Bylaw No. 7403, as amended;
and that are identified in Schedule A, attached hereto and forming part of this bylaw.
2. Notice of Bylaw Violation Dispute Adjudication Bylaw No. 8122, as amended, is further amended by deleting Schedule A and substituting Schedule A as attached to and forming part of this bylaw as Schedule A to Bylaw No. 8122.
3. This Bylaw is cited as “Notice of Bylaw Violation Dispute Adjudication Bylaw No. 8122, Amendment Bylaw No. 8571”.

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CORPORATE OFFICER

Designated Bylaw Contraventions and Corresponding Penalties

A1 Bylaw	A2 Description of Contravention	A3 Section	A4 Compliance Agreement Available	A5 Penalty	A6 Early Payment Option	A7 Late Payment Amount	A8 Compliance Agreement Discount
	Period of Time from Receipt (inclusive)		n/a	29 to 60 days	1 to 28 days	61 days or more	n/a
Commercial Vehicle Licencing Bylaw No. 4716 (1987)	Operating a vehicle without a valid commercial licence	16 (2)(a)	No	\$ 50.00	\$ 50.00	\$ 75.00	n/a
	Operating a vehicle without a valid commercial licence plate displayed	16 (2)(a)					
	Displaying a commercial licence plate on any vehicle not authorized	16 (2)(b)					
Traffic Bylaw No. 5870 (1992)	Parking over 48 hours	12.4 (d)	No	\$ 45.00	\$ 30.00	\$ 70.00	n/a
	Parking over 3 hours between 8 am and 6 pm	12.4 (l)					
	Overtime parking	12.4 (r)					
	Park without valid proof of payment	12A.2					
Traffic Bylaw No. 5870 (1992)	Stopping on a sidewalk, boulevard or median	12.3 (a)	No	\$ 65.00	\$ 40.00	\$ 90.00	n/a
	Stopping in an intersection	12.3 (b)					
	Stopping within 6 metres of a property line at an intersection	12.3 (c)					
	Stopping within 1.5 metres of a sidewalk crossing, private road or lane	12.3 (d)					
	Stopping within 6 metres of a stop sign or control signal	12.3 (e)					
	Stopping so as to obstruct traffic	12.3 (f)					
	Stopping on the roadway with no curb	12.3 (g)					
	No stopping zone	12.3 (h)					

A1 Bylaw	A2 Description of Contravention	A3 Section	A4 Compliance Agreement Available	A5 Penalty	A6 Early Payment Option	A7 Late Payment Amount	A8 Compliance Agreement Discount
	Period of Time from Receipt (inclusive)		n/a	29 to 60 days	1 to 28 days	61 days or more	n/a
Traffic Bylaw No. 5870 (1992)	Stopping on a crosswalk	12.3 (j)	No	\$ 65.00	\$ 40.00	\$ 90.00	n/a
	Stopping within 6 metres of a crosswalk	12.3 (k)					
	Stopping within a bus stop at an intersection	12.3 (l)					
	Stopping within 16 metres of a bus stop sign in mid block	12.3 (m)					
	Stopping on a bridge	12.3 (n)					
	Stopping within 5 metres of a fire hydrant	12.3 (o)					
	Stopping so as to obstruct a traffic sign	12.3 (r)					
	Stopping within 15 metres of a railway crossing	12.3 (s)					
	Stopping in a construction zone	12.3 (t)					
	Stopping beside a yellow curb	12.3 (u)					
	Parking in a lane	12.4 (a)					
	Parking on a roadway where it is practicable to park off the roadway	12.4 (b)					
	No parking zone	12.4 (c)					
	Parking abutting a centre median	12.4 (e)					
	Parking on the roadway side of a vehicle already stopped or parked	12.4 (g)					
	Parking vehicle to display for sale	12.4 (h)(i)					
	Parking vehicle for repairs on street	12.4 (h)(ii)					
	Parking vehicle to sell from vehicle	12.4 (h)(iii)					
	Parking opposite or adjacent to excavation so as to obstruct traffic	12.4 (i)					
	Parking abutting elementary school between 8 am and 5 pm	12.4 (m)					
	Parking in loading zone over 5 minutes for passenger	12.4 (o)					

A1 Bylaw	A2 Description of Contravention	A3 Section	A4 Compliance Agreement Available	A5 Penalty	A6 Early Payment Option	A7 Late Payment Amount	A8 Compliance Agreement Discount
Traffic Bylaw No. 5870 (1992)	<p>Parking in loading zone over 30 minutes for materials</p> <p>Parking so as to obstruct a traffic sign</p> <p>Parking on school grounds or in City parks between 3 am and 6 am</p> <p>Parking with expired plates or no plates</p> <p>Parking in a construction zone</p> <p>Moving a vehicle within a block to avoid time limits</p> <p>Stopping or parking other than on the right side of the roadway in the direction of traffic</p> <p>Stopping other than parallel to the curb or edge of the roadway</p> <p>Parking beyond 30 cm from front of vehicle to adjacent curb</p> <p>Parking not in a marked stall</p> <p>Parking with vehicle or the load thereon extending into traffic</p> <p>Parking at an angle other than 45 degrees or as indicated by lines or signs</p> <p>Parking beyond 30 cm from front of vehicle to adjacent curb</p> <p>Parking without displaying a valid parking permit</p> <p>Overweight vehicle on a weight limited roadway</p>	<p>12.4 (p)</p> <p>12.4 (q)</p> <p>12.4 (s)</p> <p>12.4 (t)</p> <p>12.4 (u)</p> <p>12.4A</p> <p>12.5</p> <p>12.5</p> <p>12.5</p> <p>12.6</p> <p>12.7</p> <p>12.7</p> <p>12.7</p> <p>12B.6</p> <p>15.2</p>	No	\$ 65.00	\$ 40.00	\$ 90.00	n/a

A1 Bylaw	A2 Description of Contravention	A3 Section	A4 Compliance Agreement Available	A5 Penalty	A6 Early Payment Option	A7 Late Payment Amount	A8 Compliance Agreement Discount
	Period of Time from Receipt (inclusive)		n/a	29 to 60 days	1 to 28 days	61 days or more	n/a
Traffic Bylaw No. 5870 (1992)	Remove, obliterate or otherwise interfere with any markings made by a Bylaw Enforcement Officer	35.B.1	No	\$ 65.00	\$ 40.00	\$ 90.00	n/a
Traffic Bylaw No. 5870 (1992)	Parking a commercial vehicle during prohibited hours	12.8	No	\$ 105.00	\$ 60.00	\$ 130.00	n/a
	Parking a commercial vehicle over 3 hours from 7 am to 7 pm	12.9					
	Parking a commercial vehicle abutting property used for residence, church, school or public park	12.10					
	Parking an unattached trailer	12.11					
	Parking in a disabled parking space without specified hanger	12.13					
Parking (Off-Street) Regulation Bylaw No. 7403 (2002)	Parking beyond posted time limit	2.1.1 (f)	No	\$ 45.00	\$ 30.00	\$ 70.00	n/a
	Parking without valid proof of payment	5.1.2					
Parking (Off-Street) Regulation Bylaw No. 7403 (2002)	Parking in a reserved parking space without an authorized parking permit	2.1.1 (f)	No	\$ 65.00	\$ 40.00	\$ 90.00	n/a
	Parking in loading zone over 5 minutes for passenger	2.1.1 (g)(i)					
	Parking in loading zone over 30 minutes for materials	2.1.1 (g)(ii)					
	Stopping or parking a vehicle where prohibited	3.2.1 (c)					
	Parking outside of designated lines	3.2.1 (d)					
	Parking in an area not designated for parking	3.3.1 (b)(i)					
	Parking with expired plates or no plates	3.3.1 (b)(ii)					

A1 Bylaw	A2 Description of Contravention	A3 Section	A4 Compliance Agreement Available	A5 Penalty	A6 Early Payment Option	A7 Late Payment Amount	A8 Compliance Agreement Discount
	Period of Time from Receipt (inclusive)		n/a	29 to 60 days	1 to 28 days	61 days or more	n/a
Parking (Off-Street) Regulation Bylaw No. 7403 (2002)	Parking without displaying a valid parking permit	5.1.2 (c)	No	\$ 65.00	\$ 40.00	\$ 90.00	n/a
Parking (Off-Street) Regulation Bylaw No. 7403 (2002)	Stopping in a disabled parking space without displaying a specified hanger	2.1.1 (h)	No	\$ 105.00	\$ 60.00	\$ 130.00	n/a