



## **Special General Purposes Committee**

Date: Tuesday, October 15, 2019

Place: Anderson Room  
Richmond City Hall

Present: Mayor Malcolm D. Brodie, Chair  
Councillor Chak Au  
Councillor Carol Day  
Councillor Kelly Greene  
Councillor Alexa Loo  
Councillor Bill McNulty  
Councillor Linda McPhail  
Councillor Harold Steves  
Councillor Michael Wolfe

Call to Order: The Chair called the meeting to order at 4:01 p.m.

### **PLANNING AND DEVELOPMENT DIVISION**

#### **1. GEORGE MASSEY CROSSING – PHASE 2 DISCUSSION** (File Ref. No.) (REDMS No.)

With the aid of a PowerPoint presentation (attached to and forming part of these minutes as Schedule 1), Lina Halwani, Pam Ryan and Joost Meyboom, representing the Ministry of Transportation and Infrastructure, reviewed the George Massey Tunnel options, noting the following:

- public engagement on the project is on-going;
- the potential crossing options examined included a deep bore tunnel, an immersed tube tunnel, and a bridge;
- the optimal number of traffic lanes and lane dedication options were analyzed;
- interchange designs for Steveston Highway and Highway 17 can be examined in future phases of the project;

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- the Province will work with the City and TransLink on future transit options for the George Massey Crossing and along the Highway 99 corridor;
- options to expedite the environmental assessment process can be examined;
- minor improvements to the existing tunnel can proceed and the existing tunnel can be safely utilized until the new crossing is completed; and
- the existing tunnel will be retained solely for utility uses after completion of the new crossing.

Discussion ensued with regard to (i) improving the Steveston Highway interchange and connections between east and west Richmond, (ii) comparing the vehicle emission rates in a tunnel to a bridge, (iii) reviewing the number of general traffic lanes in the proposed crossing, (iv) reviewing options to reduce vehicle use and increase transit use, (v) assigning dedicated transit lanes for future light rail transit, and (vi) analysing road and transit improvement upgrades north of the crossing.

As a result of the discussion, the following **motion** was introduced:

It was moved and seconded

- (1) *That the report titled “George Massey Crossing Project – Phase 2 Crossing Options”, dated October 15, 2019 be received for information;*
- (2) *That based on the Province’s technical analysis, the City of Richmond endorse a new eight-lane immersed-tube tunnel with multi-use pathway and two dedicated transit lanes as the preferred option for the George Massey Crossing for the purposes of public engagement; and*
- (3) *That a request be made to the Province to develop further plans to improve transit along the entire Highway 99 corridor to improve transit speed, reliability and capacity.*

**CARRIED**

## ADJOURNMENT

It was moved and seconded

*That the meeting adjourn (5:01 p.m.).*

**CARRIED**

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Certified a true and correct copy of the Minutes of the meeting of the General Purposes Committee of the Council of the City of Richmond held on Tuesday, October 15, 2019.

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Mayor Malcolm D. Brodie  
Chair

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Evangel Biason  
Legislative Services Coordinator



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# George Massey Crossing Project

Schedule 1 to the Minutes of the  
Special General Purposes  
Committee meeting of Richmond  
City Council held on Tuesday,  
October 15, 2019.

## Phase 2: Crossing Options

Richmond General Purposes Committee

October 15, 2019



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## Agenda

- Planning and engagement to date
- What we heard
- Options analysis
- Request to select preferred option

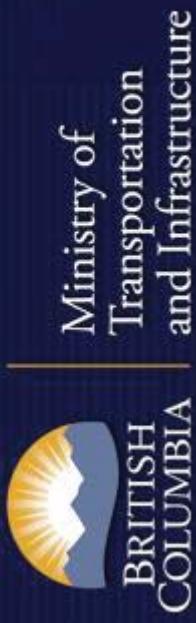


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## Project Update

- Completed initial meetings with interested councils
- Finalized principles, goals and objectives
- Developed long-list of options
- Developed evaluation framework
- Retained technical consultants
- Worked with Task Force and agency staff
- Concurrent engagement with First Nations
- Stakeholder meetings on request
- Public input ongoing



# Process Recap

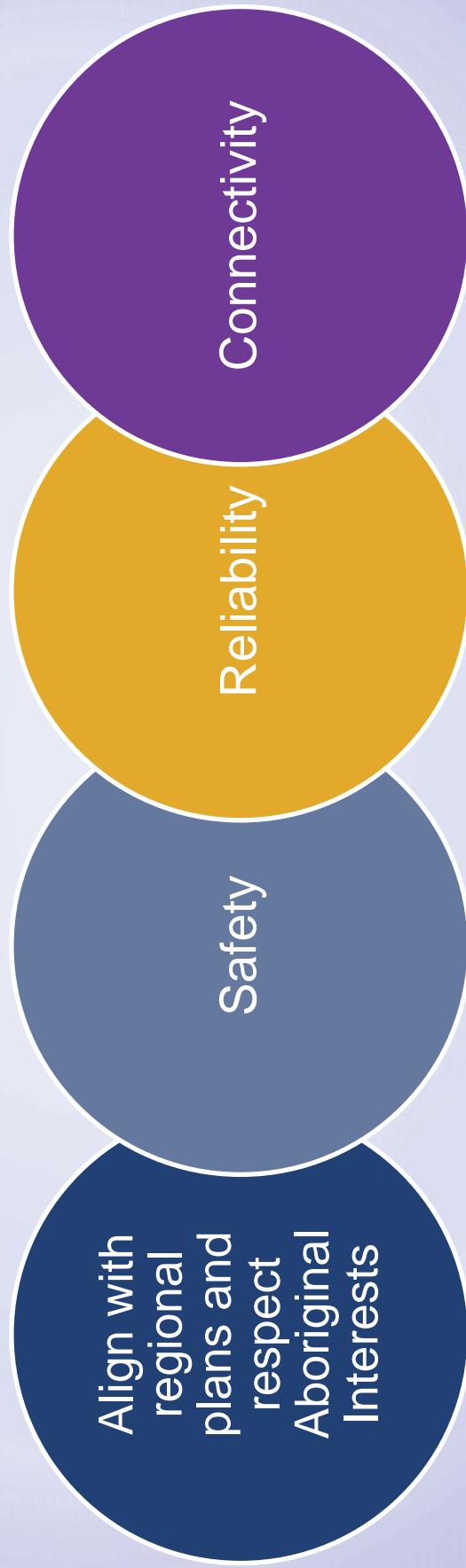


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# Project Principles





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## Project Goals

Support sustainability  
of Fraser River  
Communities

Facilitate increased  
share of sustainable  
modes of transport

Enhance regional  
goods movement and  
commerce

Support a healthy  
environment



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# Task Force Engagement Process



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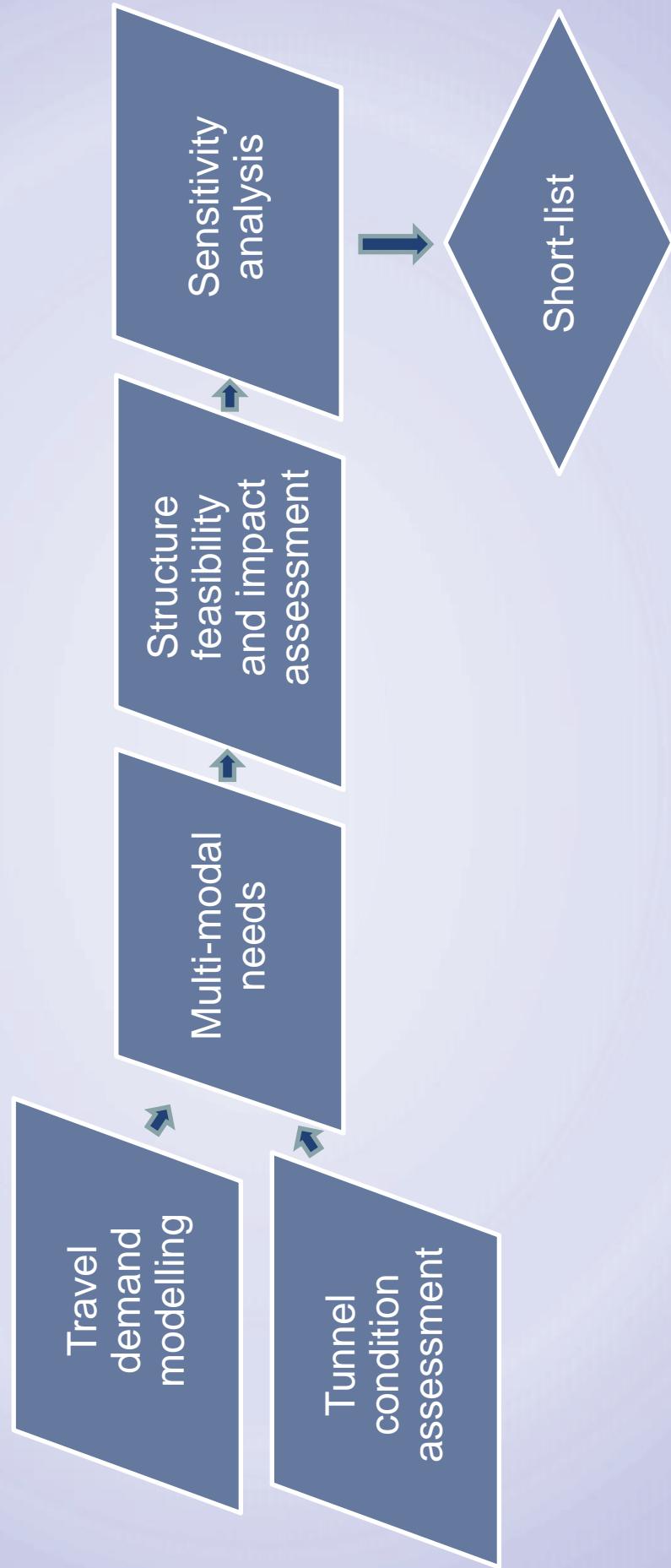


## Long-list of Options

18 potential options identified:

- 6-8 lanes
- Consideration of counterflow
- With and without the existing tunnel
- Transit, cycling and pedestrian provisions
- Range of structural options

# Long-list Evaluation Process





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## Short-list Evaluation Framework - Highlights

- Safety
- Travel time
- Agricultural & industrial land
- Communities quality of life
- Project completion timeline
- Transit trip times
- Ease of future expansion to rail transit



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## Lane Alternatives Analysis Summary

- 6-lane generates significant benefits in the off-peak direction on Hwy 99; some peak direction benefits.
- 8-lane **with** transit dedication incentivizes transit use and provides upside future Hwy 99 resilience benefits.
- 8-lane **without** transit dedication generates overall network benefits but limits transit network benefits.



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## Endorsed Options Short-list

*All options include 2 lanes dedicated for transit and cycling/pedestrian paths*

- 8-lane deep bored tunnel (DBT)
- 8-lane immersed tube tunnel (ITT)
- 8-lane bridge
- 6-lane DBT + transit lanes in existing tunnel
- 6-lane ITT + transit lanes in existing tunnel
- 6-lane bridge + transit lanes in existing tunnel



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## What we've heard from the Task Force

- Urgency to move forward quickly
- Promoting transit use is imperative
- Concern about lifespan of existing tunnel
- Desire to manage risk and cost



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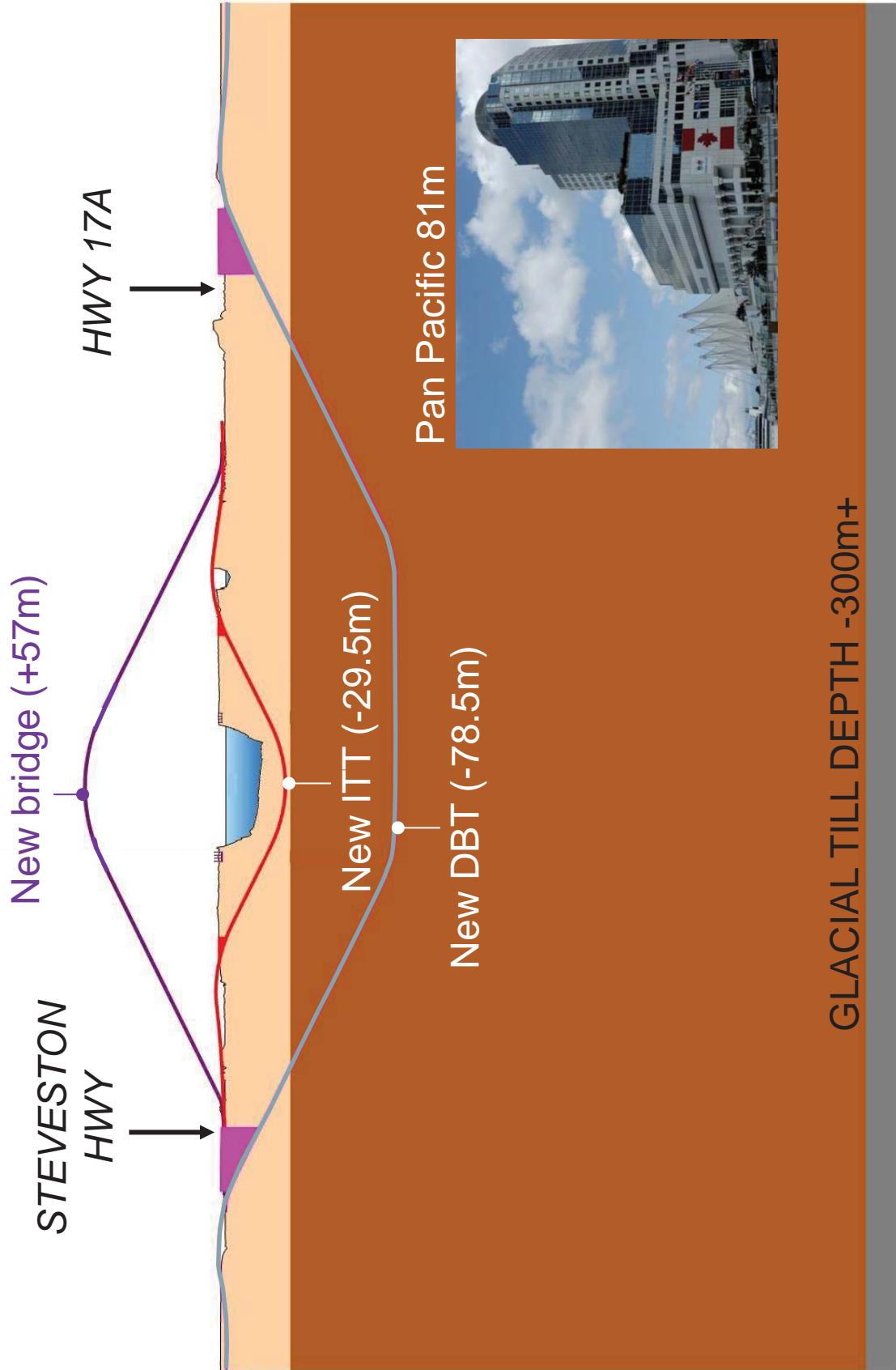


## Existing Tunnel

**Options using the existing tunnel have greater impacts than all-new options due to:**

- In-river ground densification
- Environmental Assessment extended timeline
- Up to 5 minutes longer for transit trips
- Shorter lifespan
- Additional cost (hundreds of millions)

# Comparative Height/Depth of Options





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## Benchmark Comparisons for Costing

### Deep Bored Tunnel:

- 8 recent projects in the U.S., Italy, Hong Kong and Australia
- None with our soil or seismic conditions

### Immersed Tube Tunnel:

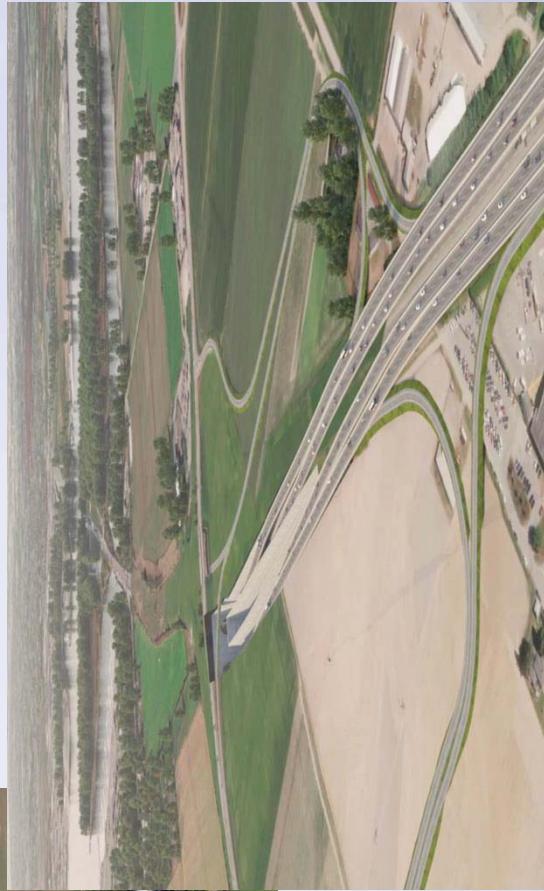
- 7 projects in the U.S. and northern Europe



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## Deep Bored Tunnel Concept Design



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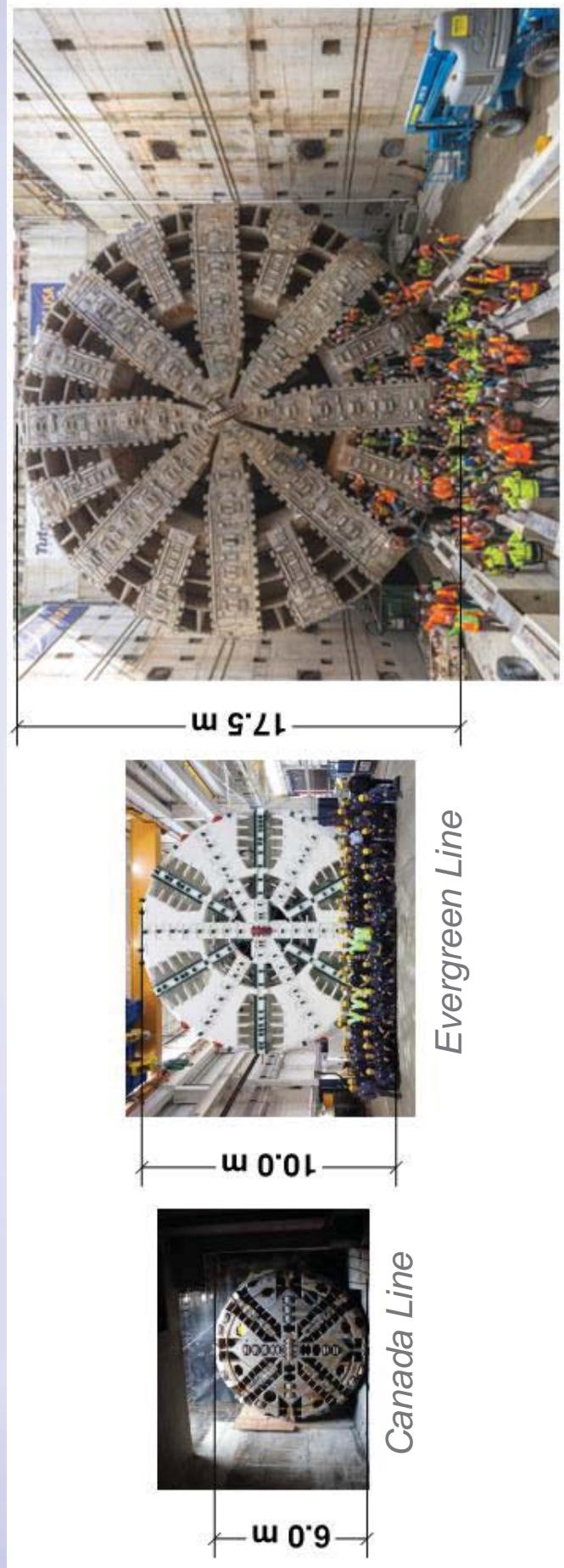
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# Deep Bored Tunnel Size Reference



**SR99 (*Bertha*)**  
Slightly smaller than  
would be required

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## Deep Bored Tunnel Cross Section



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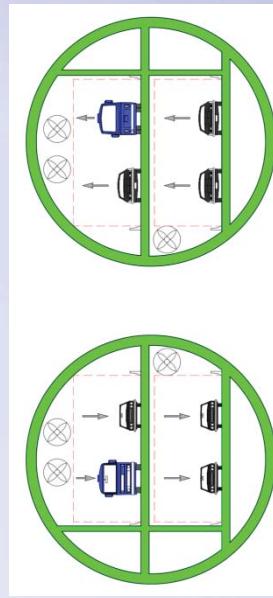
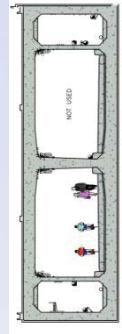


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## Deep Bored Tunnel

- Significant risk of multiple sinkholes
- Longest timeframe to completion
- Extends beyond Steveston and Hwy 17A I/C
- Increased transit trip times
- Existing tunnel must be retained for pedestrians and cyclists
  - ALR impacts – up to 200 acres
  - Approx. 3 times cost of ITT/bridge





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# Deep Bored Tunnel Interchange Footprint

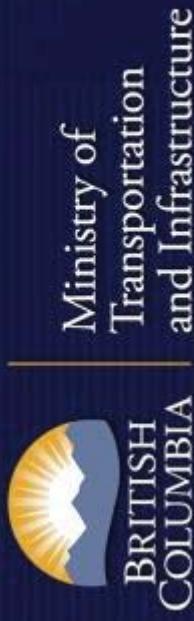


Preliminary draft for  
discussion purposes only

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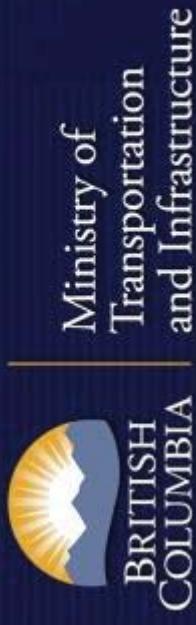
# Immersed Tube Tunnel Concept Design



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## Immersed Tube Tunnel Concept Planview



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## Immersed Tube Tunnel Portal



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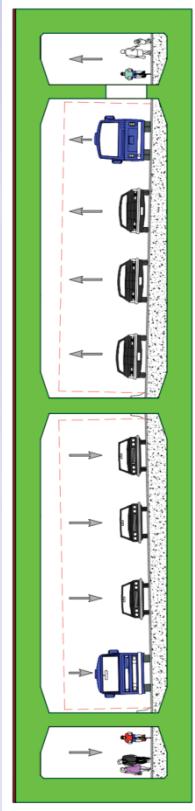


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## Immersed Tube Tunnel

- Temporary environmental impact during construction; lowest long term impact
- Greatest potential for environmental enhancements
- Medium timeframe to completion
- Low property impact
- Comparable order of magnitude cost to bridge





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## Long Span Bridge Concept Planview



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# Long Span Bridge Concept Design



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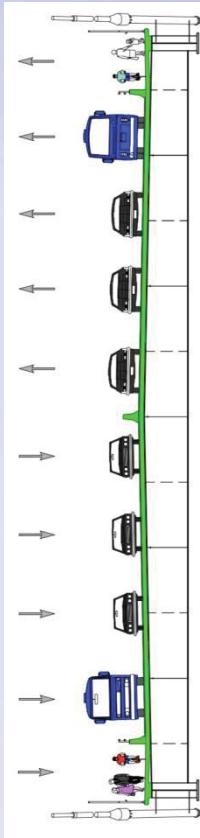
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## Long Span Bridge

- Long term noise, visual and shading impacts
- Land-side property impacts
- No in-river disturbance
- Shortest timeframe to completion
- Comparable order of magnitude cost to ITT
- Local construction expertise





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## Technology Summary

| Option                          | Bore Tunnel   | Immersed Tube   | Long-span Bridge  |
|---------------------------------|---|---|---|
| <b>Environment Impacts</b>      | <ul style="list-style-type: none"><li>Sinkhole potential</li><li>ALR</li><li>Ground densification</li></ul> | <ul style="list-style-type: none"><li>In-river construction</li></ul>     | <ul style="list-style-type: none"><li>Noise, visual and shade</li></ul> |
| <b>Est. Schedule</b>            | <ul style="list-style-type: none"><li>EA</li><li>3 yr</li><li>7 yr</li></ul>                                | <ul style="list-style-type: none"><li>3 yr</li><li>5 yr</li></ul>         | <ul style="list-style-type: none"><li>2 yr</li><li>5 yr</li></ul>       |
| <b>Construction Risk</b>        | <ul style="list-style-type: none"><li>High</li></ul>  | <ul style="list-style-type: none"><li>Medium</li></ul>                    | <ul style="list-style-type: none"><li>Low</li></ul>                     |
| <b>High level cost estimate</b> | <ul style="list-style-type: none"><li>Approx. 3 times cost of ITT/bridge</li></ul>                          | <ul style="list-style-type: none"><li>Comparable cost to bridge</li></ul> | <ul style="list-style-type: none"><li>Comparable cost to ITT</li></ul>  |



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## Goals Summary

**Key differences by goal area:**

- **Goal 1:** ALR impact, timeline
- **Goal 2:** Transit, cycling + pedestrian experience
- **Goal 3:** Goods and service reliability, industrial land impact
- **Goal 4:** In-river impact, community livability

- Not aligned
- Somewhat aligned
- Aligned

## Goal Achievement Analysis Summary

| Goal   | Bored<br>Tunnel    | Immersed<br>Tube | Bridge             |
|--|--------------------|------------------|--------------------|
| <b>Goal 1:</b> Support community sustainability    | ● Not aligned      | ● Aligned        | ● Somewhat aligned |
| <b>Goal 2:</b> Increase share of sustainable modes | ● Not aligned      | ● Aligned        | ● Somewhat aligned |
| <b>Goal 3:</b> Enhance regional goods movement     | ● Somewhat aligned | ● Aligned        | ● Not aligned      |
| <b>Goal 4:</b> Support healthy environment         | ● Somewhat aligned | ● Not aligned    | ● Somewhat aligned |

- Not aligned
- Somewhat aligned
- Aligned



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# Thank You