



Regular Council

Monday, December 12, 2016

Place: Council Chambers
Richmond City Hall

Present: Mayor Malcolm D. Brodie
Councillor Chak Au
Councillor Derek Dang
Councillor Carol Day
Councillor Ken Johnston
Councillor Alexa Loo
Councillor Bill McNulty
Councillor Linda McPhail
Councillor Harold Steves

Corporate Officer – David Weber

Call to Order: Mayor Brodie called the meeting to order at 7:00 p.m.

RES NO. ITEM

MINUTES

- R16/21-1 1. It was moved and seconded
That the minutes of the Regular Council meeting held on November 28, 2016, be adopted as circulated.

CARRIED



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AGENDA ADDITIONS & DELETIONS

David Weber, Director, City Clerk's Office, noted that the wording for Item No. 25 - 2017 Council Community Initiatives One-Time Expenditures was recommended to read: *"That the one-time expenditure requests as outlined in Attachment 1 of the 2017 Council Community Initiatives One-Time Expenditures staff report, be approved and the amounts included in the 5 Year Financial Plan (2017-2021)."*

R16/21-2

It was moved and seconded

That the agenda be approved with the noted changes.

CARRIED

PRESENTATION

- (1) Dr. Meena Dawar, Richmond Medical Health Officer, and Dr. James Lu, Medical Health Officer and Regional Lead for Environment Health, commented on the letter which was sent to City Council from Vancouver Coastal Health (VCH) regarding Harvest Power's Air Quality Permit.

Dr. Dawar stated that Vancouver Coastal Health is in agreement that the odour related to Harvest Power is offensive and noted that the response to the odour can vary between individuals and can produce a range of physiological responses. However, Dr. Dawar noted that the physical discomfort caused by the smell would not lead to long term physical effects, or severe health problems, and therefore would not satisfy the requirements under the *Public Health Act* to declare a public health hazard.

In conclusion, Dr. Dawar, noted that the odour issue needs to be addressed from an odour management regulatory framework and that the powers vested to Metro Vancouver provide sufficient authority to apply pressures should the situation not improve.



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In reply to questions, Dr. Dawar and Dr. Lu noted that:

- VCH has not examined the potential impact on the workers on the site as that responsibility lies with WorkSafe BC.
 - In examining the Harvest Power matter, most of the research conducted by VCH involved the consultation of published literature which analyzed similar recycling facilities.
 - No specific study has been conducted by VCH on or near the Harvest Power site; rather, VCH has analyzed the data collected by Metro Vancouver – which includes odour complaints, health burdens, and air quality data from a spatial distribution perspective.
 - For people with asthma, it is known that many smells may exacerbate asthma symptoms and should people be more vulnerable to specific smells it is recommended that those individuals limit their activities in areas where such odours are concentrated.
 - Information will be included on VCH's website to help the public understand their options when dealing with odour related to Harvest Power.
 - There should be an improvement to the odour through the conditions set by Metro Vancouver via Harvest Power's new permit for odour management.
 - Under the *Environmental Management Act*, Metro Vancouver has the power to implement progressive compliance measures, charge fines, and take offenders to court.
 - Volatile organic compounds have many sources, such as car emissions, and cannot be eliminated.
- (2) Mayor Malcolm D. Brodie introduced the video presentation on tax assessment, found on the City's website, and explained its relation to the approval of the City's budgets and the determination of taxes.



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2. APPOINTMENT OF COUNCIL MEMBERS TO EXTERNAL ORGANIZATIONS

R16/21-3

It was moved and seconded

(a)

That Councillor Chak Au be appointed as the Council representative to the TransLink – Southwest Area Transport Plan Senior Advisory Committee, until December 11, 2017.

(b)

(i) *That Mayor Malcolm D. Brodie be appointed as the Council representative to the Richmond Olympic Oval Corporation, until December 11, 2017; and*

(ii) *That Councillor Alexa Loo be appointed as the alternate Council representative to the Richmond Olympic Oval Corporation, until December 11, 2017.*

(c)

(i) *That Councillor Carol Day be appointed as the Council representative to the BC Aviation Council, until December 11, 2017; and*

(ii) *That Councillor Chak Au be appointed as the alternate Council representative to the BC Aviation Council, until December 11, 2017.*

CARRIED

3. NAMING OF STANDING COMMITTEES AND THEIR COMPOSITION BY THE MAYOR
(in accordance with the *Community Charter*)

Mayor Brodie announced the following Standing Committees and their membership:



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COMMUNITY SAFETY COMMITTEE

Cllr. Bill McNulty (Chair)
Cllr. Derek Dang (Vice-Chair)
Cllr. Ken Johnston
Cllr. Alexa Loo
Cllr. Linda McPhail

FINANCE COMMITTEE

Mayor Malcolm Brodie (Chair)
All members of Council

GENERAL PURPOSES COMMITTEE

Mayor Malcolm Brodie (Chair)
All members of Council

PARKS, RECREATION & CULTURAL SERVICES COMMITTEE

Cllr. Harold Steves (Chair)
Cllr. Ken Johnston (Vice-Chair)
Cllr. Carol Day
Cllr. Bill McNulty
Cllr. Linda McPhail

PLANNING COMMITTEE

Cllr. Linda McPhail (Chair)
Cllr. Bill McNulty (Vice-Chair)
Cllr. Chak Au
Cllr. Alexa Loo
Cllr. Harold Steves

PUBLIC WORKS AND TRANSPORTATION COMMITTEE

Cllr. Chak Au (Chair)
Cllr. Harold Steves (Vice-Chair)
Cllr. Derek Dang
Cllr. Carol Day
Cllr. Alexa Loo



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4. APPOINTMENT OF MEMBERS OF COUNCIL (AND THEIR ALTERNATES) AS THE LIAISONS TO CITY ADVISORY COMMITTEES AND ORGANIZATIONS

R16/21-4

It was moved and seconded

That the following Council liaisons (and where applicable, their alternatives) be appointed until December 11, 2017:

- (a) *Advisory Committee on the Environment – Councillor Carol Day;*
- (b) *Agricultural Advisory Committee – Councillor Harold Steves;*
- (c) *Canada 150 Celebration Steering Committee – Councillor Bill McNulty (Chair), Councillor Linda McPhail and Councillor Harold Steves;*
- (d) *Child Care Development Advisory Committee – Councillor Alexa Loo;*
- (e) *Council / School Board Liaison Committee – Councillor Linda McPhail and Councillor Alexa Loo;*
- (f) *Economic Advisory Committee – Councillor Derek Dang and Councillor Chak Au;*
- (g) *Heritage Commission – Councillor Derek Dang;*
- (h) *Major Facility Building / Project Technical Advisory Committee – Councillor Derek Dang (Chair) and Councillor Harold Steves;*
- (i) *Minoru Major Facility Stakeholder Advisory Committee – Councillor Ken Johnston (Chair) and Councillor Linda McPhail;*
- (j) *Richmond Centre for Disability – Councillor Alexa Loo;*
- (k) *Richmond Chamber of Commerce – Councillor Chak Au and Councillor Alexa Loo (Alternate);*
- (l) *Richmond Community Services Advisory Committee – Councillor Derek Dang;*



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- (m) *Richmond Family and Youth Court Committee – Councillor Carol Day;*
- (n) *Richmond Farmers' Institute – Councillor Harold Steves;*
- (o) *Richmond Intercultural Advisory Committee – Councillor Derek Dang;*
- (p) *Richmond Public Art Advisory Committee – Councillor Linda McPhail;*
- (q) *Richmond Sister City Advisory Committee – Councillor Bill McNulty;*
- (r) *Richmond Sports Council – Councillor Bill McNulty;*
- (s) *Richmond Sports Wall of Fame Nominating Committee – Councillor Harold Steves;*
- (t) *Seniors Advisory Committee – Councillor Ken Johnston; and*
- (u) *Vancouver Coastal Health / Richmond Health Services Local Governance Liaison Group – Councillor Alexa Loo.*

CARRIED

5. **APPOINTMENT OF MEMBERS OF COUNCIL AS LIAISONS TO COMMUNITY ASSOCIATIONS**

R16/21-5

It was moved and seconded

That the following Council liaisons (and where applicable, their alternatives) be appointed until December 11, 2017:

- (a) *Arenas Community Association – Councillor Bill McNulty;*
- (b) *City Centre Community Association – Councillor Bill McNulty;*
- (c) *East Richmond Community Association – Councillor Chak Au;*
- (d) *Hamilton Community Association – Councillor Derek Dang;*
- (e) *Richmond Art Gallery Association – Councillor Carol Day;*
- (f) *Richmond Fitness and Wellness Association – Councillor Carol Day;*
- (g) *Sea Island Community Association – Councillor Harold Steves;*



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- (h) *South Arm Community Association – Councillor Carol Day;*
- (i) *Thompson Community Association – Councillor Linda McPhail; and*
- (j) *West Richmond Community Association – Councillor Ken Johnston.*

CARRIED

6. APPOINTMENT OF MEMBERS OF COUNCIL AS THE LIAISONS TO VARIOUS BOARDS

R16/21-6

It was moved and seconded

That the following Council liaisons (and where applicable, their alternatives) be appointed until December 11, 2017:

- (a) *Aquatic Services Board – Councillor Ken Johnston;*
- (b) *Museum Society Board – Councillor Ken Johnston;*
- (c) *Richmond Gateway Theatre Society Board – Councillor Chak Au; and*
- (d) *Richmond Public Library Board – Councillor Chak Au and Councillor Alexa Loo (Alternate).*

CARRIED

7. APPOINTMENT OF MEMBERS OF COUNCIL AS LIAISONS TO VARIOUS SOCIETIES

R16/21-7

It was moved and seconded

That the following Council liaisons (and where applicable, their alternatives) be appointed until December 11, 2017:

- (a) *Britannia Heritage Shipyard Society – Councillor Harold Steves;*
- (b) *Gulf of Georgia Cannery Society – Councillor Carol Day;*
- (c) *London Heritage Farm Society – Councillor Chak Au;*
- (d) *Minoru Seniors Society – Councillor Derek Dang;*
- (e) *Richmond Nature Park Society – Councillor Carol Day;*



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- (f) *Steveston Community Society – Councillor Alexa Loo; and*
- (g) *Steveston Historical Society – Councillor Bill McNulty.*

CARRIED

8. APPOINTMENT OF PARCEL TAX ROLL REVIEW PANEL FOR LOCAL AREA SERVICES

R16/21-8

It was moved and seconded

That the members of the Public Works and Transportation Committee be appointed as the Parcel Tax Roll Review Panel for Local Area Services until December 11, 2017.

CARRIED

9. APPOINTMENT OF ACTING MAYORS FROM DECEMBER 13, 2016 TO DECEMBER 11, 2017

R16/21-9

It was moved and seconded

That the following Acting Mayors be appointed until December 11, 2017.

December 13, 2016 – January 31, 2017

Cllr. Bill McNulty

February 1 – March 15, 2017

Cllr. Derek Dang

March 16 – April 30, 2017

Cllr. Carol Day

May 1 – June 15, 2017

Cllr. Ken Johnston

June 16 – July 31, 2017

Cllr. Alexa Loo

August 1 – September 15, 2017

Cllr. Harold Steves

September 16 – October 31, 2017

Cllr. Chak Au

November 1 – December 11, 2017

Cllr. Linda McPhail

CARRIED



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COMMITTEE OF THE WHOLE

- R16/21-10 10. It was moved and seconded
That Council resolve into Committee of the Whole to hear delegations on agenda items (7:53 p.m.).

CARRIED

11. Delegations from the floor on Agenda items.

Item No. 33 – 2017 One-Time Expenditures

Corey Parker, 25-4700 Francis Road, President, Richmond Firefighters Association, spoke to Item 17 (The Richmond Fire Rescue Plan Update) and requested that the wording be amended to direct that an expert consultant be retained to perform staffing reviews and that current staffing levels in Richmond be reviewed based on industry standards and that any recommendations be forwarded to Council for consideration.

Item No. 15 – Baseball Facility Development in Richmond

Serjeet Sangara, 3240 River Road, representing a not for profit group in Richmond called The Dugout Club (TDC), voiced his concerns regarding the overall development of baseball diamonds around Richmond. Mr. Sangara questioned the process the City uses when making decisions on the usage of the facilities and asked for an explanation on the selection criteria when determining which group to enter into agreements with.

In response to questions, Mr. Sangara confirmed that TDC does not have a set amount of registrants and has advocated for baseball expansion.

Item No. 32 – 2017 Proposed Operating Budget

Donald Flintoff, 6071 Dover Road, expressed concern regarding the increase of municipal property taxes in comparison to the Consumer Price Index increases. As a result, Mr. Flintoff noted that it was becoming harder for people to pay their taxes.

Mr. Flintoff noted that the increase in taxes is attributed to the increase in spending by the City.



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Item No. 15 – Baseball Facility Development in Richmond

John Braaten, 6300 London Road, President of Richmond City Baseball, noted that there was a the lack of field inventory in Richmond and that the organization is working with families at a grass roots level to maintain the fields. Mr. Braaten expressed appreciation relative to Council's support for baseball development in the City and supported item 15 on the Council agenda (the operating agreement for the concession at Palmer/Garden City Park.

Item No. 31 – Maritime Vessel Management and Operational Plan at Britannia Shipyards National Historic Site

Lorne Slye, Chair, Britannia Heritage Shipyard Society, noted that the restoration of the M.V. Fleetwood and the restoration of the M.V. Burnaby would provide value to the community.

In response to questions, Mr. Slye noted that the long-term vision would be to have a floating museum.

- R16/21-11 12. It was moved and seconded
That Committee rise and report (8:20 p.m.).

CARRIED

CONSENT AGENDA

- R16/21-12 13. It was moved and seconded
That Items No. 6 through No. 27, No. 29 and No. 30 be adopted by general consent.

CARRIED



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14. COMMITTEE MINUTES

That the minutes of:

- (1) the Parks, Recreation and Cultural Services Committee meeting held on November 29, 2016;*
 - (2) the General Purposes Committee meeting held on December 5, 2016;*
 - (3) the Finance Committee meeting held on December 5, 2016; and*
 - (4) the Planning Committee meeting held on December 6, 2016;*
- be received for information.*

ADOPTED ON CONSENT

15. BASEBALL FACILITY DEVELOPMENT IN RICHMOND

(File Ref. No. 03-1000-10-113) (REDMS No. 5215345 v. 4; 896382; 5215561; 5215563; 5216212)

That staff develop an Operating Agreement with Richmond City Baseball Association for the operation and management of the concession at Palmer/Garden City Neighbourhood School Park, as detailed in the staff report titled "Baseball Facility Development in Richmond," dated November 8, 2016, from the Senior Manager, Recreation and Sport Services.

ADOPTED ON CONSENT

16. 2016 METRO VANCOUVER REGIONAL FOOD SYSTEM ACTION PLAN

(File Ref. No. 01-0157-30-RFSA1) (REDMS No. 4838223 v. 3; 5211747)

That the 2016 Metro Vancouver Regional Food System Action Plan, provided as Attachment 1, as detailed in the staff report titled "2016 Metro Vancouver Regional Food System Action Plan," dated November 8, 2016, from the Senior Manager, Parks, be endorsed as a guide for future planning purposes.

ADOPTED ON CONSENT



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17. RICHMOND SCHOOL BOARD – SCHOOL CLOSURE PROCESS

(File Ref. No. 01-0155-02) (REDMS No. 5208965 v. 7)

That a letter be sent to the British Columbia Premier, the British Columbia Minister of Education, and the Richmond Members of the Legislative Assembly, in support of School District No. 38 (Richmond)'s request for seismic remediation funding for all schools in Richmond in need of seismic upgrades to ensure the long-term safety of students and school staff, as detailed in the staff report titled "Richmond School Board – School Closure Process," dated November 8, 2016, from the Senior Manager, Parks.

ADOPTED ON CONSENT

18. SOUTH ARM COMMUNITY CENTRE UPGRADES

(File Ref. No.: 11-7140-20-SACC1) (REDMS No. 4911243 v. 48; 4585449)

That \$500,000 from the Council Community Initiatives Fund be considered in the 2017 budget process to assist in funding renovations to the South Arm Community Centre fitness centre as described in the staff report titled, "South Arm Community Centre Fitness Centre Upgrades," dated November 15, 2016, from the Senior Manager, Recreation and Sport Services.

ADOPTED ON CONSENT

**19. COUNCIL/SCHOOL BOARD LIAISON COMMITTEE RESOLUTION
RELATING TO FENTANYL DRUG FORUM**

(File Ref. No. 09-5350-05-05; 01-0100-30-CSBL1-01) (REDMS No. 5254254)

- (1) That a letter be sent to the Premier of BC, the Provincial Minister of Health, and the Federal Minister of Health, outlining actions taken in the City relative to the Fentanyl Drug crisis and the need to consider banning pill press machines; and*
- (2) That copies of the letter be forwarded to the local MLAs and MPs, the Federal and Provincial Leaders of the Opposition and the Richmond School Board.*

ADOPTED ON CONSENT



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20. FEDERAL GOVERNMENT PROPOSED SALE OF AIRPORT LAND ASSETS

(File Ref. No. 01-0153-01) (REDMS No. 5228880 v. 2)

That a letter be sent to the Federal Minister of Transport, with copies to Metro Vancouver, Metro Vancouver Cities, and local MPs, outlining the City's strong opposition to the sale of Vancouver International Airport as part of the collective group of airport assets being considered for sale.

ADOPTED ON CONSENT

21. APPOINTMENT OF ACTING CORPORATE OFFICER

(File Ref. No. 05-1400-01) (REDMS No. 5232375)

That Claudia Jesson, Manager, Legislative Services, be appointed as an Acting Corporate Officer for the purposes of carrying out statutory duties prescribed in section 148 of the Community Charter in the absence of, or as directed by, David Weber, Director, City Clerk's Office (Corporate Officer).

ADOPTED ON CONSENT

22. 2017 COUNCIL AND COMMITTEE MEETING SCHEDULE

(File Ref. No. 01-0105-01) (REDMS No. 5124167 v. 2)

That the 2017 Council and Committee meeting schedule as shown in Attachment 2 to the staff report dated November 16, 2016, from the Director, City Clerk's Office, be approved with the following revisions:

- (1) That the Regular Council meetings (open and closed) of August 14, August 28 and December 27, 2017 be cancelled; and*
- (2) That the August 21, 2017 Public Hearing be re-scheduled to September 5, 2017 at 7:00 p.m. in the Council Chambers at Richmond City Hall.*

ADOPTED ON CONSENT

23. RICHMOND MAJOR FACILITIES PROJECTS

(File Ref. No. 06-2052-25-001; 06-2052-25-CCN01; 06-2052-25-SCCR1; 06-2052-20-LST; 06-2052-25-LBOW1; 06-2052-25-BHSY1; 06-2052-25-PNET1; 06-2052-20-AS) (REDMS No. 5174871 v. 11)

- (1) That the priority list of major facility projects for the period of 2016-2026 as follows:*



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- (a) *City Centre Community Centre North; (Developer Funded)*
 - (b) *Steveston Community Centre and Branch Library;*
 - (c) *Lawn Bowling Clubhouse;*
 - (d) *Britannia Shipyards National Historic Site and Phoenix Net Loft; and*
 - (e) *Richmond Animal Shelter;*
- be approved.*
- (2) *That \$2,000,000 for Advanced Planning and Design for Major Facilities Projects be considered in the 2017 Capital Budget process, as outlined in the staff report titled "Richmond Major Facilities Projects" dated November 29, 2016 from the Senior Manager, Capital Buildings Project Development and the Senior Manager, Recreation and Sport Services on the understanding that each project will be presented to Council for a final approval before work would commence.*

ADOPTED ON CONSENT

24. 2017 OPERATING BUDGETS FOR RICHMOND PUBLIC LIBRARY
(File Ref. No. 03-0970-25-2016-01; 01-0155-04) (REDMS No. 5244286 v. 2)

- (1) *That the 2017 Richmond Public Library budget of \$8,994,000 as presented in Attachment 1 from the Chief Librarian and the Secretary to the Board, be approved.*
- (2) *That the Richmond Public Library branch hours be restored to 2015 levels by utilizing savings within the library budget and augmented by City contingency accounts, with no additional tax impact.*

ADOPTED ON CONSENT



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25. 2017 COUNCIL COMMUNITY INITIATIVES ONE-TIME EXPENDITURES

(File Ref. No. 03-1075-20) (REDMS No. 5204469 v. 1)

That the one-time expenditure requests as outlined in Attachment 1 of the 2017 Council Community Initiatives One-Time Expenditures staff report, be approved and the amounts included in the 5 Year Financial Plan (2017-2021).

ADOPTED ON CONSENT

26. 2017 CAPITAL BUDGET

(File Ref. No. 03-0980-01) (REDMS No. 5207753 v. 2)

- (1) That the 2017 Capital Budget totalling \$102,925,549 be approved and staff authorized to commence the 2017 Capital Projects; and*
- (2) That the 2017 Capital Budget totalling \$102,925,549 and the 2018-2021 Capital Projects be included in the 5 Year Financial Plan (2017-2021).*

ADOPTED ON CONSENT

27. APPLICATION BY 0731649 BC LTD. FOR REZONING AT 9491, 9511, 9531, 9551, 9591 ALEXANDRA ROAD FROM “SINGLE DETACHED (RS1/F)” AND “TWO-UNIT DWELLINGS (RD1)” TO “LOW RISE APARTMENT (ZLR30) – ALEXANDRA NEIGHBOURHOOD (WEST CAMBIE)”

(File Ref. No. 12-8060-20-009638; RZ 16-734204) (REDMS No. 5195334 v. 3; 3186793; 5198809)

- (1) That Richmond Zoning Bylaw 8500, Amendment Bylaw 9638 to create the “Low Rise Apartment (ZLR30) – Alexandra Neighbourhood (West Cambie)” zone, and to rezone 9491, 9511, 9531, 9551, 9591 Alexandra Road from “Single Detached (RS1/F)” and Two-Unit Dwellings (RD1)” to “Low Rise Apartment (ZLR30) – Alexandra Neighbourhood (West Cambie)”, be introduced and given first reading;*



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- (2) *That 9491, 9511, 9531, 9551, 9591 Alexandra Road be approved as an Affordable Housing Special Development Circumstance “donor” site; and*
- (3) *That the entire cash-in-lieu affordable housing contribution of \$892,634 for the rezoning of 9491, 9511, 9531, 9551, 9591 Alexandra Road (RZ 16-734204) be allocated to the capital Affordable Housing Reserve Fund established by Reserve Fund Establishment Bylaw No. 7812.*

ADOPTED ON CONSENT

28. **APPLICATION BY PETER HU FOR REZONING AT 6231 BLUNDELL ROAD FROM “SINGLE DETACHED (RS1/E)” TO “COACH HOUSES (RCH1)”**

(File Ref. No. 12-8060-20-009644; RZ 16-731320) (REDMS No. 5209527; 1910680; 5216893)

Please see page 18 for action on this item.

29. **AGRICULTURAL LAND RESERVE APPEAL APPLICATION BY GURDIAL S. BADH FOR SUBDIVISION AT 15240 AND 15260 WESTMINSTER HIGHWAY**

(File Ref. No. AG 16-748982; 08-4105-04-04) (REDMS No. 5216005)

That authorization for Gurdial S. Badh to make a non-farm use application to the Agricultural Land Commission to allow a subdivision to adjust the lot lines at 15240 and 15260 Westminster Highway be denied.

ADOPTED ON CONSENT

30. **UPDATE: POSSIBLE CASINO IN DELTA**

(File Ref. No. 01-0155-20-DELTA1; 08-4040-04-01) (REDMS No. 5233109)

That the British Columbia Lottery Corporation (BCLC) and the Corporation of Delta (Delta) be advised that:

- (1) *the City of Richmond is opposed to any casino south of the Fraser River; and*



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- (2) *the City of Richmond should be fully consulted and given at least 90 days, to respond to any future Gaming Control Act and Local Government Act (e.g., for Official Community Plan amendment) notices regarding the proposed casino.*

ADOPTED ON CONSENT

NON-CONSENT AGENDA ITEMS

PLANNING COMMITTEE

Councillor Linda McPhail, Chair

28. **APPLICATION BY PETER HU FOR REZONING AT 6231 BLUNDELL ROAD FROM “SINGLE DETACHED (RS1/E)” TO “COACH HOUSES (RCH1)”**
(File Ref. No. 12-8060-20-009644; RZ 16-731320) (REDMS No. 5209527; 1910680; 5216893)

R16/21-13

It was moved and seconded

That Richmond Zoning Bylaw 8500, Amendment Bylaw 9644, for the rezoning of 6231 Blundell Road from “Single Detached (RS1/E)” to “Coach Houses (RCH1)”, be introduced and given first reading.

CARRIED

Opposed: Cllr. Day

**PARKS, RECREATION AND CULTURAL SERVICES
COMMITTEE**

Councillor Harold Steves, Chair

31. **MARITIME VESSEL MANAGEMENT AND OPERATIONAL PLAN AT BRITANNIA SHIPYARDS NATIONAL HISTORIC SITE**
(File Ref. No. 11-7140-20-BSHI1; 06-2025-20-003) (REDMS No. 5210763 v. 9; 5217738)

Council discussed the loss of heritage vessels, the possible options for usage of the vessels and benefits to the community, and the challenges of accepting the transfer of historic vessels.



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In response to questions, Mike Redpath, Senior Manager, Parks, noted that (i) the M.V. Fleetwood is unable to float and therefore staff recommend a static display option, (ii) the risk of accepting ownership would be taking on the costs for disposal of the asset or selling the asset, and (iii) restoration for the M.V. Burnaby will involve the consultation of qualified shipwrights.

R16/21-14

It was moved and seconded

- (1) *That the City of Richmond Maritime Vessel Management and Operational Plan as detailed in the staff report titled "Maritime Vessel Management and Operational Plan at Britannia Shipyards National Historic Site" dated November 9, 2016, from the Senior Manager, Parks, be approved;*
- (2) *That the City of Richmond accept the transfer of asset of the M.V. Fleetwood from the Britannia Heritage Shipyard Society; and*
- (3) *That the M.V. Burnaby restoration program as detailed in the staff report titled "Maritime Vessel Management and Operational Plan at Britannia Shipyards National Historic Site" dated November 9, 2016, from the Senior Manager, Parks, be approved.*

The question on the motion was not called, as there was agreement to deal with Part (2) separately.

The question on Part (1) and Part (3) of Resolution R16/21-14 was then called and it was **CARRIED**.

The question on Part (2) of Resolution R16/21-14 was then called and it was **CARRIED** with Cllrs. Au, Johnston, and Loo opposed.

FINANCE COMMITTEE

Mayor Malcolm D. Brodie, Chair

32. **2017 PROPOSED OPERATING BUDGET**
(File Ref. No. 03-0985-01) (REDMS No. 5243400)

Andrew Nazareth, General Manager, Finance and Corporate Services, presented slides (attached to and forming part of these minutes as Schedule 1) relating to the Proposed 2017 Operating Budget and summarized the information.



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Councillor Dang spoke to handouts provided to Council (attached to and forming part of these minutes as Schedule 2) regarding understaffing example at the Vernon RCMP Detachment and the over usage of overtime hours.

In reply to questions, Renny Nessel, OIC, explained that:

- Officers with years of experience are usually moved to specialized positions in order to accommodate new recruits.
- It is the duty of the supervisors to monitor overtime hours.
- Overtime can be attributed to statutory holidays, major events, and requirement for officers who deal with specialized situations.
- Neighbouring municipalities do offer more desirable salaries for the same jobs; however, the Richmond RCMP competes with the difference in salary by offering a competitive benefits package to its employees.

In response to queries regarding cutting costs, Mr. Nazareth explained that the City conducts service level reviews throughout the year, searches for way to mitigate cost increases, has ongoing budget reviews, and challenges departments throughout the year to find efficiencies in operating costs.

R16/21-15

It was moved and seconded

- (1) *That the 2017 Operating Budget presented in the staff report titled 2017 Proposed Operating Budget dated November 30, 2016 from the Director, Finance with a total tax increase of 1.89% before additional levels of service, be approved;*

CARRIED

Opposed: Cllrs. Au
Day

- (2) *That ongoing additional levels in the amount of \$162,682 with a tax impact of 0.08% as presented in Attachment 9 of the staff report titled 2017 Proposed Operating Budget from the Director, Finance be approved;*

CARRIED



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- (3) *That ongoing additional levels for policing in the amount of \$2,285,685 for 11 additional police officers and 3 municipal employees to support the RCMP detachment with a tax impact of 0.48% in 2017 and 0.51% in 2018 as presented in Budget Option 3 of the staff report titled 2017 Proposed Operating Budget from the Director, Finance be approved;*

CARRIED

Opposed: Cllr. Au

- (4) *That the Rate Stabilization Account be used to pay for the capital and other one time costs associated with the additional 11 police officers and 3 municipal employees to support the RCMP detachment for a total of \$272,000; and*

CARRIED

Opposed: Cllrs. Au

Loo

- (5) *That \$1,000,000 from the Rate Stabilization Account be used towards general taxes to reduce the base level of taxation.*

CARRIED

Opposed: Cllr. Loo

- (6) *That a tax increase of 1.00% for community facilities infrastructure replacement needs as per Council's Long Term Financial Management Strategy, be approved; and*

CARRIED

Opposed: Cllrs. Au

Day

- (7) *That the 2017 Proposed Operating Budget as described above and the 2018-2021 same level of service base budget be included in the 5 Year Financial Plan (2017-2021).*

CARRIED

Opposed: Cllrs. Au

Day



Regular Council
Monday, December 12, 2016

33. **2017 ONE-TIME EXPENDITURES**

(File Ref. No. 03-0985-01) (REDMS No. 5204512; 5202860)

Tim Wilkinson, Fire Chief, received direction from Council to bring the terms of reference from the Richmond Fire Rescue Plan Update (Item 17) back to Community Safety Committee for review and consideration.

R16/21-16

It was moved and seconded

That the December 12, 2016, Open Regular Council meeting of Richmond City Council continue beyond 11:00 p.m.

CARRIED

Council discussed the possibility of increasing the funding for the Richmond Fire Rescue Plan Update (Item 17). As a result of the discussion a motion was proposed.

R16/21-17

It was moved and seconded

That the funding for Item 17 – Richmond Fire Rescue Plan Update, from the staff report titled, “2017 One Time Expenditures,” be increased from \$60,000 to \$100,000, and, that the funding be taken from the Rate Stabilization Account.

CARRIED

A referral motion was then introduced:

R16/21-18

It was moved and seconded

(1) *That Item 17 – Richmond Fire Rescue Plan Update be referred to staff to develop a Fire Rescue Plan Update which would include the examination of the current Richmond Fire Rescue staffing levels; and*

(2) *That a consultant acceptable to Council be retained to commence the work within the first quarter of 2017.*

CARRIED



Regular Council
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R16/21-19

It was moved and seconded

That the recommended one-time expenditures in the amount of \$7,829,167 as outlined in Attachment 1 of the 2017 One-Time Expenditures staff report, be approved for funding from the Rate Stabilization Account.

CARRIED

Opposed: Cllr. Day

ENGINEERING AND PUBLIC WORKS DIVISION

34. AMENDMENT TO WATERWORKS AND WATER RATES BYLAW NO. 5637, AMENDMENT BYLAW NO. 9633 (SCHEDULE D)

(File Ref. No. 12-8060-20-009633) (REDMS No. 5247519)

R16/21-20

It was moved and seconded

- (1) *That third reading of Waterworks and Water Rates Bylaw No. 5637, Amendment Bylaw No. 9633, given on November 28, 2016, be rescinded;*
- (2) *That Waterworks and Water Rates Bylaw No. 5637, Amendment Bylaw No. 9633 be amended by replacing the Schedule titled "Schedule "D" to Bylaw 5637" with the corrected "Schedule "D" to Bylaw 5637" as provided in the Council agenda on page CNCL - 695; and*
- (3) *That Waterworks and Water Rates Bylaw No. 5637, Amendment Bylaw No. 9633 be given third reading, as amended.*

CARRIED

PUBLIC ANNOUNCEMENTS AND EVENTS

Mayor Brodie announced that tonight is the last regular open Council Meeting of 2016, but a special Open Council Meeting will be held on Wednesday, December 21, at 7 p.m., to wrap up any final business for the year. The December 21 meeting will not be televised, however the Minutes will be posted on our website by the end of that week.



Regular Council
Monday, December 12, 2016

Mayor Brodie announced the following Advisory Committee appointments:

Richmond Gateway Theatre Society Board

Appointed - Two Year Term to expire on December 31, 2018

- Gillian Burnett
- Clayton Rubinstein

Re-Appointed - Two Year Term to expire on December 31, 2018

- Wayne Gibson

Richmond Museum Society Board

Appointed - Two Year Term to expire on December 31, 2018

- Denise Dale
- Gail Sumanik

Re-Appointed - Two Year Term to expire on December 31, 2018

- John Roston

Richmond Public Art Advisory Committee

Appointed - Two Year Term to expire on December 31, 2018

- Mackenzie Biggar
- Samantha Kim Herrera
- Rebecca Lin
- Vicki Lingle

Board Of Variance

Appointed - Three Year Term to expire on December 31, 2019

- Sheldon Nider
- Dalip Sandhu



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Richmond Family and Youth Court Committee

Appointed - One Year Term to expire on December 31, 2017

- Lorne Brandt
- Brandon Hastings
- Samantha Kim Herrera
- Emmett Mark
- Kathleen Muir
- Cynthia Zhou

Re-Appointed - One Year Term to expire on December 31, 2017

- Rod Belleza
- Jun Wen Chen
- Gary Cross
- Jonathan Feng
- Heng Yu (Helen) Huang
- Kuldip Johal
- Neelu Kang Dhaliwal
- Heather McDonald
- Stephen Morris

NEW BUSINESS

R16/21-21

It was moved and seconded

That Council extend a public thanks to the Public Works and Engineering Department staff for their work in assisting with keeping the roads safe for the citizens of Richmond during the recent snowfall.

CARRIED



Regular Council
Monday, December 12, 2016

BYLAWS FOR ADOPTION

R16/21-22

It was moved and seconded

That the following bylaws be adopted:

*Drainage, Dyke and Sanitary Sewer Bylaw No. 7551, Amendment
Bylaw No. 9634*

*Solid Waste and Recycling Regulation Bylaw No. 6803, Amendment
Bylaw No. 9640*

Richmond Zoning Bylaw No. 8500, Amendment Bylaw No. 9285

CARRIED

R16/21-23

It was moved and seconded

That the following bylaws be adopted:

Richmond Zoning Bylaw No. 8500, Amendment Bylaw No. 9208

Richmond Zoning Bylaw No. 8500, Amendment Bylaw No. 9505

CARRIED



Regular Council
Monday, December 12, 2016

ADJOURNMENT

R16/21-24

It was moved and seconded
That the meeting adjourn (11:11 p.m.).

CARRIED

Certified a true and correct copy of the
Minutes of the Regular meeting of the
Council of the City of Richmond held on
Monday, December 12, 2016.

Mayor (Malcolm D. Brodie)

Corporate Officer (David Weber)

Proposed Operating Budget 2017

Schedule 1 to the Minutes of the
Regular meeting of Richmond
City Council held on Monday,
December 12, 2016.

Proposed 2017 Operating Budget Summary

	Amount Increase (Decrease)	Tax Impact	Total Tax Impact
Same Level of Service Increase	\$2.34M	1.19%	1.19%
Previously Approved Capital OBI (Facilities Phase 1 and Developer Contributed Assets)	0.75M	0.38%	1.57%
2017 Capital Operating Budget Impact (Year 1 of 2)	0.28M	0.14%	1.71%
City Centre Community Centre North (Year 1 of 4)	0.36M	0.18%	1.89%
1% Transfer to Reserves	1.98M	1.00%	2.89%
Additional Level Expenditures - City	0.16M	0.08%	2.97%
Additional Level Expenditures - Policing \$1.224M – 0.272M	0.95M	0.48%	3.45%
Rate Stabilization	(1.00M)	(0.50%)	2.95%
Proposed 2017 Net Budget Increase	\$5.82M	2.95%	

2018 Impact of Previously Approved OBI and RCMP Additional Levels

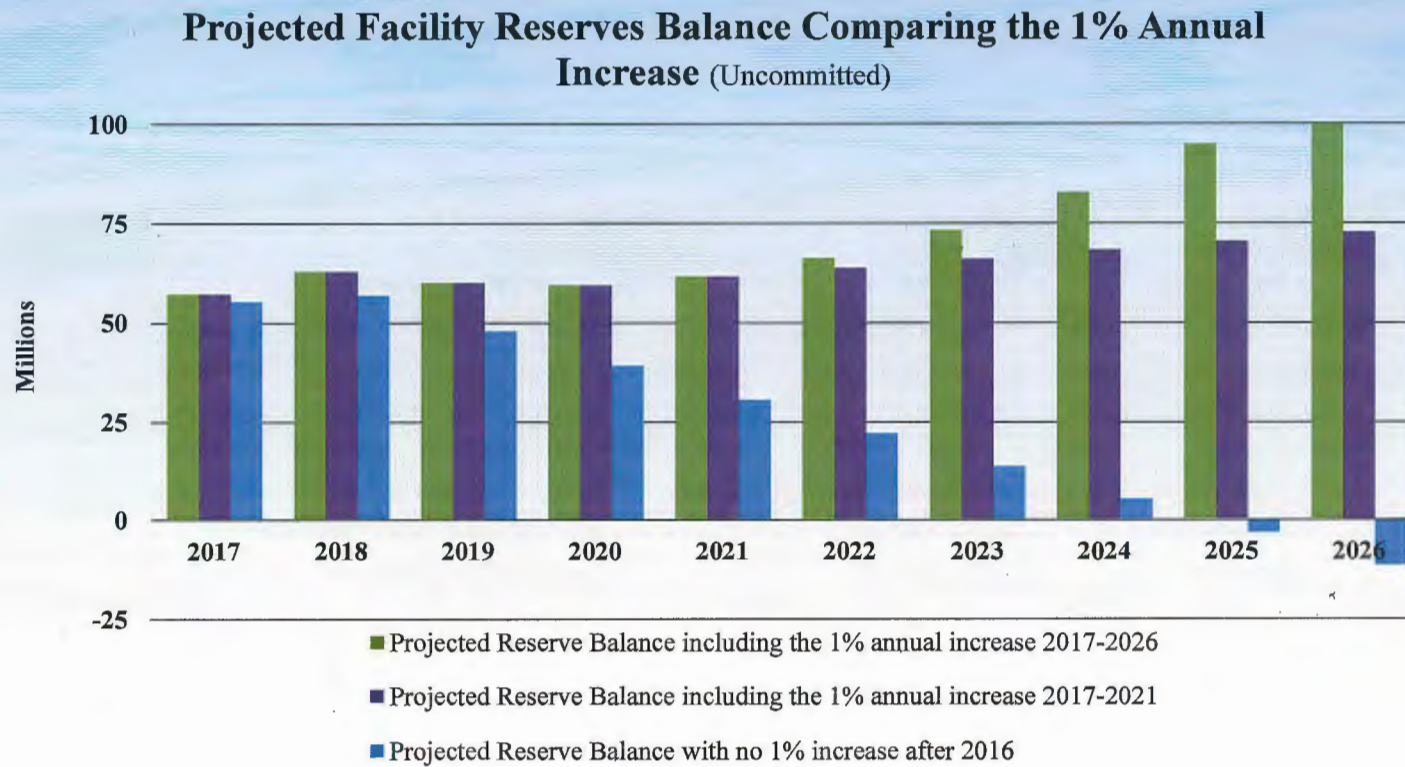
	Amount Increase (Decrease)	Tax Impact
11 Officers and 3 Municipal Employees to support RCMP approved in 2017	1.96M	0.94%
Previously Approved OBI		
Major Facilities Phase 1 (Year 5 of 7)	0.60M	0.29%
City Centre Community Centre North (Year 2 of 4)	0.36M	0.17%
2017 Capital OBI (Year 2 of 2)	0.28M	0.13%
2018 Impacts	\$3.20M	1.53%

RCMP Detachment

	2016	2017 Increase	2017 Proposed
Contract/Authorized Strength	214	11	225
Gap Funded	(11)		(11)
Base Budgeted Strength	203	11	214
Active/Invoiced Members	189		
Modified Duty/ Div Admin/Leave	18		
RCMP Detachment - Officers	207*		

*As at October 31, 2016. 7 additional cadets from depot by April 2017

Reserves



RISK IT OUT: Chronic understaffing a longstanding challenge at Vernon RCMP detachment

By Charlotte Helston



*An officer blocks off a section of Pottery Road in Vernon following a shooting incident April 14, 2016. (FILE PHOTO)
(CHARLOTTE HELSTON /InfoTel Multimedia)*

December 08, 2016 - 8:00 PM

VERNON - Chronic understaffing isn't a new problem for Vernon RCMP detachment — it has plagued the department for years, and it's not the only detachment facing the dilemma.

Back in 2013, former Supt. Reg Burgess said the North Okanagan detachment, which includes Vernon and outlying communities, consistently faced 15 to 20 long term absences at any given time for the past several years. At the time, Burgess, who retired in 2015, said the detachment was operating with between 19 and 27 resources unable to perform duties at any given time.

"This high percentage of non-operational resources often puts us short of the minimal resource levels in any of our areas resulting in excessive overtime, insufficient vacation time, compounded fatigue and stress which in turn contribute in part to our medical absences. Shortages affect sufficient developmental training time for members. They also significantly reduce our ability to conduct proactive policing such as undercover operations and high visibility random patrols," Burgess said in a report to Vernon councillors.

Sources say those same issues continue to impact the detachment today, with chronic understaffing leaving some watches running short of the minimum manpower needed for officer safety. At

times, watches are as low as three officers in the City of Vernon due to difficulty filling shifts, sources say, forcing remaining officers to 'risk it out' when they go on shift.

It should be noted that accounting for RCMP staffing positions is complicated and the language is important. Resources are reported in many different ways. (If you have questions, ask them in the comments below the story.)

Staffing levels within the RCMP are known to fluctuate significantly for various reasons, but what's largely causing the issue is members off duty due to illness, suspension, injury or parental leave which the RCMP often doesn't backfill like municipal police forces do. Police reports to the city between 2012 and today show the number of established positions — within the City of Vernon specifically — have changed little, ranging from 50 to 56, but only 47 to 50 officers actually on the ground. The difference is how many officers are unavailable for duty — on average approximately eight members.



*Supt. Reg Burgess retired in March 2015.
(CHARLOTTE HELSTON /InfoTel Multimedia)*

'HIGH IMPACT ON OVERALL OPERATIONS'

In 2013, Burgess told council the strain wasn't just coming from the 15 to 20 long term absences. He said additional officers — four at the time in the North Okanagan at large — were at work, but

on restricted duty status. An additional four to seven short term absences also negatively impacted resource levels, he said.

The number of officers off duty changes constantly, at times on a weekly or even daily basis. Near the end of summer 2013, Burgess said incoming transfers and returns to duty from parental leave in the next few months would help achieve staffing levels required to meet budget obligations, operational needs and "provide relief required to maintain officer wellness."

Despite the optimism, there was still a significant strain on resources six months later. In December 2013, Burgess said "ongoing issues caused by long and short term medical absences and compounded by the delay of incoming transfers is having a negative impact on our operational capacity."

He said 12 to 16 soft vacancies were due to medical issues, plus an average of seven to eight officers on restricted duty status.

"Most of these officers are reporting to work in light duty capacity but there is still a high impact on overall operations requiring significant use of overtime to maintain minimal roadable resource," Burgess said.

In spring 2014, Burgess still had eight to ten members on administrative or medical status within the City of Vernon and said it was "making it difficult to consistently maintain 48 operational members within 56 positions."

At times, the detachment appears to have had a full complement of officers. Between October to December of 2014, Burgess said all 101 established positions in the greater Vernon detachment were occupied.

Since 2015, it appears the RCMP stopped fully and clearly reporting the number of members on leaves.

RCMP HAS 'LOST A LOT OF TRACTION'

In addition to leaves, simply getting officers is another challenge. In 2013, the City of Vernon cut its available funding to 48 officers from 50, because the detachment was proving unable to maintain 50 positions. A city official said at the time there was a lot of pressure on Depot, Canada's RCMP academy, to train and fill vacant positions across the country. That remains true today.

In Kamloops, for example, the city authorizes funding for 130 officers, but the detachment is only billing for 120. Supt. Brad Mueller said the detachment has not yet seen the full arrival of ten new positions approved by the city in May 2015. In Vernon, where the city upped funding back to 50 positions in January 2016, the detachment has only routinely been billing for 48.

According to Statistics Canada, while overall police strength in Canada increased from 1999 to 2010, it declined for four consecutive years from 2011 to 2015.

Dr. Robert Gordon, a criminology professor at Simon Fraser University and a former policeman, says recruiting is a huge problem facing RCMP detachments across Canada.

"A lot of that has to do with changed perspectives on the RCMP," Gordon says. "It used to be one of Canada's icons along with Tim Hortons and hockey. It's lost a lot of traction over the last 20 years," Gordon says.

He says independent, non-RCMP police forces typically have better success with recruitment, in part because they don't transfer officers across the country, as the RCMP does.

This year, the RCMP loosened its requirements for entry into its police academy, Depot, in part to help fill the gap left by hundreds of retiring police officers.

Recent news reports chronicle issues of understaffing and excessive use of overtime across the country. In Saskatchewan, the Minister of Justice is exploring understaffing issues caused by vacancies.

VERNON DETACHMENT TODAY



*Supt. Jim McNamara
(CHARLOTTE HELSTON /InfoTel Multimedia)*

Supt. Jim McNamara says the city's share of the North Okanagan detachment presently has "57 officers in 56 established positions," however due to illness, injuries and administrative leave, it is billing for 48 operational officers — nine less than its established positions.

McNamara has said he does not believe chronic under staffing is leaving police officers, or the public, in danger. He said the detachment can re-deploy resources throughout its five detachment areas, as needed.

However, it appears those detachments are experiencing similar staffing pressures.

Because municipalities over 5,000 people have to pay for their own police services, both Spallumcheen and Coldstream budget a certain amount for officers in their areas. A report from the Ministry of Justice on police resources in 2014, the last year available, indicates Coldstream has an authorized strength of seven positions, and Spallumcheen three, roughly the same as today. Police reports on the first nine months of 2016 show the detachment only billed Coldstream for five to six positions, and Spallumcheen between one and 2.4.

Other detachments in the area are covered by the province. According to figures from 2014, the province authorizes six positions in Armstrong, eight in Enderby and three in Falkland. It also authorizes nine in Vernon, for a total of 36 positions in the five detachments, also roughly the same as today. To date in 2016, the detachment's bill to the province has ranged from 27 to 30 positions.

McNamara also said shift schedules and resources have been adjusted to re-deploy general duty officers to peak policing hours "with the intent of increasing service levels to the public by decreasing response time to priority calls and by increasing time available to our officers for proactive policing."

Vernon Mayor Akbal Mund recently affirmed his confidence in the RCMP.

Despite McNamara's and Mund's assurances, sources with knowledge of the situation say the frontline officers remain understaffed.

To contact a reporter for this story, email Charlotte Helston or call 250-309-5230 or email the editor. You can also submit photos, videos or news tips to the newsroom and be entered to win a monthly prize draw.

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\$1B RCMP overtime bill proof of 'exhausted and depressed' members, retirees say

More than 90 per cent of RCMP members work overtime, internal reports show

By Brett Ruskin, [CBC News](#) Posted: Dec 08, 2016 5:00 AM ET Last Updated: Dec 08, 2016 6:23 AM ET

The Royal Canadian Mounted Police (RCMP) has paid its members more than \$1 billion of overtime since 2009, according to documents obtained by CBC News.

Recent retirees from the force say the costs confirm anecdotes that many officers are stressed, overworked and depressed.

"The rank and file — especially the patrol guys and girls — are burnt out," said Derek Snow, a recently retired RCMP member with 29 years of policing experience.

"You want to do a good job and you want to do extra," Snow said, who lives in Shediac, N.B. "But there's only so much anybody can take."

'Unlimited overtime'

Between April 2009 and June 2015, the RCMP paid \$1.01 billion in overtime, according to documents obtained via access to information requests.

- 2009: \$153,000,000
- 2010: \$170,000,000
- 2011: \$166,000,000
- 2012: \$145,000,000
- 2013: \$170,418,985
- 2014: \$189,806,887
- 2015: \$21,497,546 (Q1 only; April to June)
- **TOTAL: \$1,015,723,418**

"There's unlimited overtime," Snow said. "You notice a lot of the members would start working overtime. A lot of overtime.

"And then they'd get burnt out."

'You're putting members' health at risk ... and the public is at risk as well. - Terry McKee, MPPAC

Terry McKee advocates for RCMP members and acts as a spokesperson for the Mounted Police Professional Association of Canada (MPPAC).

He says the money spent on overtime should instead be used to hire more officers.

"You're putting members' health at risk because they're always being called to supplement for shifts that are not staffed properly," McKee said, who is based in Moncton.

"If you've got exhausted members trying to protect and serve, you've got an issue with them being alert and effective," he said.

"And the public is at risk as well."

90 per cent of members worked overtime

Internal reports obtained by CBC News reveal how overtime is managed across the force.

"Over 90 per cent of regular members received EDP [extra duty pay] compensation during the fiscal year 2014/15," said a report on RCMP work-life balance completed in May 2016.

- [RCMP decides not to outfit officers with body-worn cameras](#)
- [Mounties offer apology and \\$100M compensation for harassment, sexual abuse against female members](#)

"Relief units are not available to all small units in all divisions," the report says.

"As a result, demands on members at these units increase significantly."

The report also confirms a sentiment shared by many members — a presumed duty to work long hours when the need arises, such as when a shift is short-staffed because someone is absent.

While overtime is voluntary, "some members may feel obligated to work overtime" in order to provide support for colleagues on shift, the report says.

'You're tired. That just goes with the job.'

Snow recounts the time when he first realized the extent of his stress.

"I went to a call and it was someone hiding a runaway upstairs and they lied to us," he said. "I kind of lost it a little bit, verbally, and I went back to my car and I sat there and had to shake my head."

"That's not who I am, but that's how things bubble to the surface and then you get angry," Snow said.

"You're tired. That just goes with the job."

CBC News requested an interview with the RCMP's chief human resources officer, or any member of the senior executive committee. A media relations officer declined the offer.

The RCMP also declined to provide a written statement to address or explain the overtime costs.

Contained within the documents obtained by CBC News is the RCMP's response to the work-life balance report.

"Human Resources and Corporate Management will benefit from the content of this report and are committed to providing the enhancements needed to improve operational management and oversight. We will also address the concerns outlined in this report, many of which have already been actioned," wrote Dan Dubeau, chief human resources officer.

Snow said he didn't see any attempts to reduce or manage overtime when he left the force earlier this year.

"I'm surprised it's not more," he said.

- [RCMP racked up \\$900,000 in overtime during undercover anti-terrorism operation](#)

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