

Regular Council

Monday, July 8, 2019

- Place: **Council Chambers Richmond City Hall** Present: Mayor Malcolm D. Brodie Councillor Chak Au Councillor Carol Day (entered at 7:01 p.m.) Councillor Kelly Greene Councillor Alexa Loo Councillor Bill McNulty Councillor Linda McPhail Councillor Harold Steves Councillor Michael Wolfe Corporate Officer - David Weber Mayor Brodie called the meeting to order at 7:00 p.m. Call to Order: RES NO. ITEM MINUTES
- R19/12-1 1. It was moved and seconded *That:*
 - (1) the minutes of the Regular Council meeting held on June 24, 2019, be adopted as circulated; and
 - (2) the minutes of the Special Council meeting held on 24, 2019, be adopted as circulated.

CARRIED

Cllr. Day entered the meeting (7:01 p.m.).





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AGENDA ADDITIONS & DELETIONS

R19/12-2 It was moved and seconded

- (1) That the recommendation for Item No. 9 be amended to delete the phrase "of Parliament"; and
- (2) That Item No. 10 "Potential Transit Exchange As Part Of Steveston Community Centre And Branch Library Replacement Project," be removed from the Consent Agenda.

CARRIED

COMMITTEE OF THE WHOLE

R19/12-3 2. It was moved and seconded *That Council resolve into Committee of the Whole to hear delegations on agenda items (7:01 p.m.).*

CARRIED

- 3. Delegations from the floor on Agenda items None.
- R19/12-4 4. It was moved and seconded *That Committee rise and report (7:02 p.m.).*

CARRIED

CONSENT AGENDA

R19/12-5 5. It was moved and seconded *That Items No. 6 through No. 9 and No. 11 through No. 14 be adopted by general consent.*





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6. COMMITTEE MINUTES

That the minutes of:

- (1) the Parks, Recreation and Cultural Services Committee meeting held on June 25, 2019;
- (2) the General Purposes Committee meeting held on July 2, 2019;
- (3) the Planning Committee meeting held on July 3, 2019; and
- (4) the Council/School Board Liaison Committee meeting held on May 8, 2019;

be received for information.

ADOPTED ON CONSENT

7. RICHMOND ARTS STRATEGY 2019-2024

(File Ref. No. 01-0340-35-CSER5) (REDMS No. 6189917 v. 3; 6162159; 6200943)

- (1) That the Richmond Arts Strategy 2019–2024, and companion documents, as outlined in the report titled "Richmond Arts Strategy 2019–2024," dated June 6, 2019 from the Senior Manager, Arts, Culture and Heritage Services, be adopted; and
- (2) That staff report on progress annually through the Arts Services Year in Review, as outlined in the report titled "Richmond Arts Strategy 2019–2024," dated June 6, 2019 from the Senior Manager, Arts, Culture and Heritage Services.

ADOPTED ON CONSENT



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8. RICHMOND CULTURAL CENTRE PROPOSED COMMUNITY MURAL PUBLIC ART PROJECT

(File Ref. No. 11-700-09-20-268) (REDMS No. 6190774 v. 4; 6039766; 6197128)

That the concept proposal for the Richmond Cultural Centre Community Mural Public Art Project by the artist team Richard Tetrault and Jerry Whitehead, as presented in the staff report titled "Richmond Cultural Centre Proposed Community Mural Public Art Project," dated May 14, 2019, from the Senior Manager of Arts, Culture and Heritage Services, be endorsed.

ADOPTED ON CONSENT

- 9. MUNICIPAL SUPPORT FOR INCREASED LIBRARY ACCESS TO DIGITAL PUBLICATIONS (File Ref. No. 01-0155-04) (REDMS No.)
 - (1) That the City of Richmond support the draft resolution "Increased Library Access to Digital Publications" provided to the Richmond Public Library by The Canadian Urban Libraries Council and which is being passed by municipalities across Canada; and
 - (2) That the City of Richmond send letters of support for the adopted resolution to local Members of the Provincial Legislative Assembly, local Federal Election Candidates, and the Federal Minister of Canadian Heritage.

ADOPTED ON CONSENT

10. POTENTIAL TRANSIT EXCHANGE AS PART OF STEVESTON COMMUNITY CENTRE AND BRANCH LIBRARY REPLACEMENT PROJECT

(File Ref. No. 06-2052-25-SCCR1; Xr: 10-6480-01) (REDMS No. 6196248 v. 5; 6222494)

Please see Page 6 for action on this Item.



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11. HERITAGE ALTERATION PERMIT (HA 19-859014) AND STEVESTON VILLAGE HERITAGE CONSERVATION GRANT APPLICATION FOR 3891 MONCTON STREET BY BRETT MARTYNIUK

(File Ref. No. HA 19-859014) (REDMS No. 6206798)

- (1) That a Heritage Alteration Permit (HA 19-859014) which would permit the replacement of the existing roof for the protected heritage building at 3891 Moncton Street; and
- (2) That a grant request of \$15,159.38 be approved under the Steveston Village Heritage Conservation Grant Program to assist with the roof replacement work for the protected heritage building located at 3891 Moncton Street and disbursed in accordance with Council Policy 5900.

ADOPTED ON CONSENT

12. APPLICATION BY MONIREH AKHAVAN FOR A HERITAGE ALTERATION PERMIT AT 12051 3RD AVENUE (STEVESTON COURTHOUSE)

(File Ref. No. HA 19-860363) (REDMS No. 6189864)

That a Heritage Alteration Permit which would permit the installation of a new kitchen exhaust system on the rear (west) elevation of the protected heritage building and the replacement of the existing free standing sign in the front yard at 12051 3rd Avenue be issued.

ADOPTED ON CONSENT

13. APPLICATION BY KONIC DEVELOPMENT FOR REZONING AT 8291 AND 8311 WILLIAMS ROAD FROM "SINGLE DETACHED (RS1/E)" ZONE TO "LOW DENSITY TOWNHOUSES (RTL4)" ZONE (File Ref. No. 12-8060-20-010053; RZ 17-788945) (REDMS No. 6202186; 6205046)

That Richmond Zoning Bylaw 8500, Amendment Bylaw 10053, for the rezoning of 8291 and 8311 Williams Road from the "Single Detached (RS1/E)" zone to the "Low Density Townhouses (RTL4)" zone, to permit the development of 10 townhouse units with vehicle access from Williams Road, be introduced and given first reading.

ADOPTED ON CONSENT



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14. APPLICATION BY FAIRCHILD DEVELOPMENTS LTD. FOR A ZONING TEXT AMENDMENT TO THE "RESIDENTIAL MIXED USE COMMERCIAL (ZMU9) - ABERDEEN VILLAGE (CITY CENTRE)" ZONE TO ALLOW "RETAIL, SECOND HAND" AS A PERMITTED USE AT 4151 HAZELBRIDGE WAY (File Bof No. 12, 2060 20 010055; 7T 10 261140) (BEDMS No. 6206582; 6207235)

(File Ref. No. 12-8060-20-010055; ZT 19-861140) (REDMS No. 6206583; 6207335)

That Richmond Zoning Bylaw 8500, Amendment Bylaw 10055, for at Zoning Text Amendment to the "Residential Mixed Use Commercial (ZMU9) – Aberdeen Village (City Centre)" zone to allow "Retail, Second Hand" as a permitted use at 4151 Hazelbridge Way, be introduced and given first reading.

ADOPTED ON CONSENT

CONSIDERATION OF MATTERS REMOVED FROM THE CONSENT AGENDA

10. POTENTIAL TRANSIT EXCHANGE AS PART OF STEVESTON COMMUNITY CENTRE AND BRANCH LIBRARY REPLACEMENT PROJECT

(File Ref. No. 06-2052-25-SCCR1; Xr: 10-6480-01) (REDMS No. 6196248 v. 5; 6222494)

- R19/12-6 It was moved and seconded *That with respect to TransLink's planned upgrade of the Steveston Transit Exchange as identified in Phase Three of the Mayors' Council 10-Year Investment Plan:*
 - (1) TransLink be advised that the City does not support a location within Steveston Community Park as part of the Steveston Community Centre and Branch Library Replacement Project; and
 - (2) That staff be directed to review other possible locations for the Steveston Transit Exchange including at 4320 Moncton Street or elsewhere in Steveston.



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The question on the motion was not called as discussion ensued with regard to a Metro Vancouver report on the Urban Centre and Frequent Transit Development Areas (FTDA) Policy Review and proposals to densify areas along the Frequent Transit Network corridors.

A map of the Frequent Transit Network in Richmond was presented (attached to and forming part of these minutes as Schedule 1).

As a result of the discussion, the following referral motion was introduced:

R19/12-7 It was moved and seconded That the following recommendation and the staff report titled "Potential Transit Exchange as Part of Steveston Community Centre and Branch Library Replacement Project", dated June 13, 2019, from the Director of Transportation be referred back to staff:

> That with respect to TransLink's planned upgrade of the Steveston Transit Exchange as identified in Phase Three of the Mayors' Council 10-Year Investment Plan:

- (1) TransLink be advised that the City does not support a location within Steveston Community Park as part of the Steveston Community Centre and Branch Library Replacement Project; and
- (2) That staff be directed to review other possible locations for the Steveston Transit Exchange including at 4320 Moncton Street or elsewhere in Steveston; and

That staff consider rejection of a Chatham Street bus exchange and related Frequent Transit Network Corridor that would require densification 400 metres on each side of a route from Railway Avenue along Williams Road, Springmount Drive, Seventh Avenue, and Chatham Street west of Third Avenue.

The question on the referral motion was not called as discussion ensued with regard to (i) potential land acquisition by TransLink, (ii) potential future rapid transit lines in Richmond, and (iii) providing TransLink with the City's input on the proposed bus exchange.

The question on the referral motion was then called and it was **CARRIED**.



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NON-CONSENT AGENDA ITEMS

PARKS, RECREATION AND CULTURAL SERVICES COMMITTEE Councillor Harold Steves, Chair

In accordance with Section 100 of the Community Charter, Cllrs. McPhail and Steves declared to be in a conflict of interest as members of their family have memorial benches and tables, and Cllrs. McPhail and Steves left the meeting -7:19 p.m.

15. TREE, BENCH AND PICNIC TABLE DEDICATION PROGRAM – RENEWALS, TERM LENGTHS, AVAILABLE SPACES, AND NUMBER OF PLAQUES

(File Ref. No. 11-7200-30-ADON1) (REDMS No. 6204070 v. 10; 6206016; 6206018; 6206024; 6206045; 6207522; 6206047; 6205289; 6205300)

- R19/12-8 It was moved and seconded
 - (1) That Option 2 be approved as described in the staff report titled "Tree, Bench and Picnic Table Dedication Program – Renewals, Term Lengths, Available Spaces, and Number of Plaques," dated June 3, 2019, from the Director, Parks Services;
 - (2) That the maximum number of plaques per bench be increased to three and the maximum number of plaques per picnic table be increased to eight, as described in the staff report titled "Tree, Bench and Picnic Table Dedication Program – Renewals, Term Lengths, Available Spaces, and Number of Plaques," dated June 3, 2019, from the Director, Parks Services;



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- (3) That Policy 7019 "Tree, Bench and Picnic Table" be amended as proposed in Attachment 7 of the staff report titled "Tree, Bench and Picnic Table Dedication Program – Renewals, Term Lengths, Available Spaces, and Number of Plaques," dated June 3, 2019, from the Director, Parks Services; and
- (4) That the moratorium on the Tree, Bench and Picnic Table Dedication Program be lifted.

The question on the motion was not called as discussion ensued with regard to options to amend the number of plaques that are installed on benches.

In reply to queries from Council, staff noted that staff have explored fixed terms for the bench dedications. Also, it was noted that staff have reviewed different types of benches and that a lifespan of a bench will vary depending on its location.

As a result of the discussion, a motion to amend the number of plaques to a maximum of four plaques per picnic table was introduced, but failed to receive a seconder.

The question on the main motion was then called and it was CARRIED.

Discussion then took place on City policy related to the retention of plaques upon completion of a term.

As a result of the discussion, the following **referral motion** was introduced:

R19/12-9 It was moved and seconded That staff examine the establishment of an exit program for people transitioning out of the Tree, Bench and Picnic Table Dedication Program, who may not wish to retain their own plaque at the end of the term.

CARRIED

Discussion then ensued on options to place memorial plaques along the ends of picnic tables.

As a result of the discussion, the following **referral motion** was introduced:

R19/12-10 It was moved and seconded *That staff examine the feasibility of placing memorial plaques along the ends of picnic tables.*



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Cllrs. McPhail and Steves returned to the meeting – 7:30 p.m.

PLANNING COMMITTEE Councillor Linda McPhail. Chair

16. APPLICATION BY WEI DONG LUO FOR REZONING AT 11951 BLUNDELL ROAD FROM "AGRICULTURE (AG1)" TO A SITE SPECIFIC AGRICULTURE ZONE TO PERMIT A LARGER HOUSE SIZE

(File Ref. No. RZ 19-855349) (REDMS No. 6195932 v. 2)

R19/12-11 It was moved and seconded That the application for the rezoning of 11951 Blundell Road from "Agriculture (AG1)" to a Site Specific Agricultural Zone, to permit a house up to 500 m² in floor area, be denied.

The question on the motion was not called as it was noted that the associated building permit application was submitted during the withholding period for building permits when the maximum house size on agricultural land was under consideration by Council and that the applicant is proposing a house that is approximately $500m^2$ in floor area, larger than the permitted $400m^2$ in the AG1 zone.

Discussion ensued with regard to (i) the application process and timeline, (ii) raising chickens in small-sized agricultural lots, and (iii) protecting farmland.

The question on the motion was then called and it was **CARRIED** with Cllr. Loo opposed.

Discussion then took place on current regulations related to raising chickens in backyards.

As a result of the discussion, the following **referral motion** was introduced:

R19/12-12 It was moved and seconded *That staff study the viability of the current rules regarding chickens in backyards on properties within the Agricultural Land Reserve and properties outside the Agricultural Land Reserve.*



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The question on the referral motion was not called as discussion ensued with regard to reviewing the minimum allowable yard size to raise chickens.

The question on the referral motion was then called and it was **CARRIED**.

17. EARLY ADOPTION OF BC BUILDING CODE PROVISIONS FOR 12 STOREY MASS TIMBER CONSTRUCTION

(File Ref. No. 12-8360-03-02-01) (REDMS No. 6185110 v. 12; 6208316)

R19/12-13 It was moved and seconded

- (1) That participation in the Province's program as identified in the report titled "Early Adoption of BC Building Code Provisions for 12 Storey Mass Timber Construction" dated June 7, 2019 from the Director, Building Approvals and the Fire Chief, Richmond Fire-Rescue be endorsed; and
- (2) That staff be directed to consider mass timber construction for buildings only in those areas of the City Centre Area Plan where buildings up to a maximum of 35 m are permitted.

The question on the motion was not called as discussion ensued with regard to (i) sustainable forestry practices in BC, (ii) the fire resistant properties of the processed timber, and (iii) construction and demolition methods using the processed timber.

In reply to queries from Council, staff noted that Canada employs stringent forestry regulations and timber from BC is typically sourced from certified forests.

The question on the motion was then called and it was **CARRIED** with Cllrs. Greene and Steves opposed.

Discussion then ensued with regard to advocating the Province to adopt more sustainable forestry regulations.

As a result of the discussion, the following **referral motion** was introduced:

R19/12-14 It was moved and seconded *That staff provide information on the certified sustainable forest practices related to the BC Building Code Provisions for 12 Storey Mass Timber Construction.*



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PUBLIC ANNOUNCEMENTS

Mayor Brodie announced that Councillor Bill McNulty has been APPOINTED TO THE BOARD OF EMERGENCY COMMUNICATIONS for Southwest British Columbia (E-COMM), until the Annual General Meeting of E-COMM in 2020.

Mayor Brodie announced that the following individuals were appointed as members of the Richmond 2020 55+ BC Games Board of Directors:

Jim Lamond;

Donna Marsland;

Barb Norman;

Dale Jackaman;

Peter Liu;

Aiman El-Ramly;

Larry Diehl;

Stuart Corrigal;

Heidi Lyons;

Roger Doi; and

Bill McNulty; and

That Councillor Harold Steves was appointed as the Council liaison to the Richmond 2020 55+ BC Games Board of Directors.

BYLAWS FOR ADOPTION

R19/12-15 It was moved and seconded *That the City Centre District Energy Utility Bylaw No. 9895, Amendment Bylaw No. 10012 be adopted.*



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R19/12-16 It was moved and seconded *That the Richmond Zoning Bylaw No. 8500, Amendment Bylaw No. 9681 be adopted.*

The question on the motion was not called as staff responded to queries regarding the applicant's affordable housing and community amenity contributions and the site's Environmental Sensitive Area assessment.

The question on the motion was then called and it was **CARRIED** with Cllr. Wolfe opposed.

DEVELOPMENT PERMIT PANEL

R19/12-17 18. It was moved and seconded

- (1) That the minutes of the Development Permit Panel meeting held on June 12, 2019 and June 26, 2019 and the Chair's reports for the Development Permit Panel meetings held on January 30, 2019 and May 15, 2019, be received for information; and
- (2) That the recommendations of the Panel to authorize the issuance of:
 - (a) a Development Permit (DP 17-788728) for the property at 4300, 4320, 4340 Thompson Road and 4291, 4331,4431, 4451 Boundary Road;
 - (b) a Development Permit (DP 18-816029) for the property at 6811 Pearson Way;
 - (c) a Heritage Alteration Permit (HA 18-840992) for the property at 6900 River Road; and
 - (d) an Environmentally Sensitive Area Development Permit (ESA DP 18-840993) for the property at 6900 River Road and portions of 6899 Pearson Way and 6811 Pearson Way;

be endorsed, and the Permits so issued.



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ADJOURNMENT

R19/12-18 It was moved and seconded *That the meeting adjourn (8:24 p.m.).*

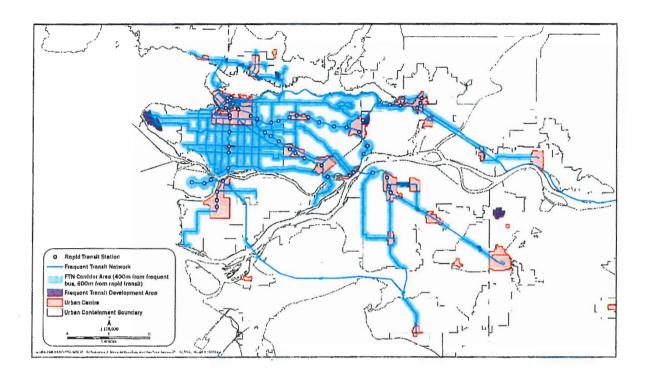
CARRIED

Certified a true and correct copy of the Minutes of the Regular meeting of the Council of the City of Richmond held on Monday, July 8, 2019.

Mayor (Malcolm D. Brodie)

Corporate Officer (David Weber)

Schedule 1 to the Minutes of the Regular meeting of Richmond City Council held on Monday, July 8, 2019.



5 Urban Centre and FTDA Policy Review

The *Metro 2040* Urban Centres and FTDA Policy Review is a multi-year initiative to help improve clarity and effectiveness of the Metro Vancouver growth framework by recommending changes to two of its growth structuring tools – i.e. Urban Centres and FTDAs. The review will inform the regional growth strategy update.

6 Urban Centre and FTDA Policy Review - Objectives

Phase 1 of the Policy Review focused on understanding how Urban Centres and FTDAs are performing and evolving on the ground. Based on the results of Phase 1, the objectives of Phase 2 are to **identify opportunities** to improve Metro Vancouver's growth structuring tools by:

- 1. Clarifying the types, definitions, and identification criteria of the Urban Centres and FTDAs;
- 2. **Defining the relationships** among the Urban Centres and FTDAs and between the Urban Centres and FTDAs and regional services, including (but not limited to the Frequent Transit Network);
- Developing the policies to support the implementation of a new Urban Centres and FTDA framework;
- 4. Further integrating the use of corridors into regional planning and monitoring.

Addition to Referral of July 2, 2019,

Councillor Harold Steves, July 8, 2019

4) Urban Centre & FTDA Policy Review Background Paper, June 24, 2019

That staff consider rejection of a Chatham Street bus exchange and related Frequent Transit Network Corridor that would require densification 400 metres on each side of a route from Railway Avenue along Williams Road, Springmont Drive, Seventh Avenue and Chatham Street west of Third Avenue.