



**Regular Council**

**Monday, April 28, 2014**

Place: Council Chambers  
Richmond City Hall

Present: Mayor Malcolm D. Brodie  
Councillor Chak Au  
Councillor Linda Barnes  
Councillor Derek Dang  
Councillor Evelina Halsey-Brandt  
Councillor Ken Johnston  
Councillor Bill McNulty  
Councillor Linda McPhail  
Councillor Harold Steves

Corporate Officer – David Weber

Call to Order: Mayor Brodie called the meeting to order at 7:00 p.m.

**RES NO. ITEM**

**MINUTES**

- R14/8-1 1. It was moved and seconded  
*That:*
  - (1) *adopt the minutes of the Regular Council meeting held on Monday, April 14, 2014; and*
  - (2) *adopt the minutes of the Regular Council meeting for Public Hearings held on Tuesday, April 22, 2014.*

**CARRIED**



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**COMMITTEE OF THE WHOLE**

- R14/8-2      2.    It was moved and seconded  
*That Council resolve into Committee of the Whole to hear delegations on agenda items (7:01 p.m.).*

**CARRIED**

3.    Delegations from the floor on Agenda items.

Item No. 13 – UNESCO World Heritage Designation for Steveston

Peter Mitchell, 6271 Nanika Crescent, was of the opinion that seeking a UNESCO World Heritage designation for Steveston was beneficial, noting however that this endeavour will be challenging. He commented on various factors that may influence the outcome of obtaining such designation and, in particular, stated that there are seven other Canadian submissions currently in-stream. Mr. Mitchell concluded by stating that, had the City sought such designation ten years ago, these in-stream applications would not yet have been registered.

- R14/8-3      4.    It was moved and seconded  
*That Committee rise and report (7:04 p.m.).*

**CARRIED**

**CONSENT AGENDA**

- R14/8-4      5.    It was moved and seconded  
*That Items 6 through 23 be adopted by general consent.*

**CARRIED**

6.    **COMMITTEE MINUTES**

*That the minutes of:*

- (1) *the Community Safety Committee meeting held on Tuesday, April 15, 2014;*



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- (2) *the General Purposes Committee meeting held on Tuesday, April 22, 2014;*
  - (3) *the Planning Committee meeting held on Wednesday, April 23, 2014;*
  - (4) *the Public Works and Transportation Committee meeting held on Thursday, April 24, 2014;*
- be received for information.*

**ADOPTED ON CONSENT**

7. **EMERGENCY INFORMATION PLAN**  
(File Ref. No. 09-5125-03-05) (REDMS No. 4166524 v. 5, 4168754 v. 6)

*That the Emergency Information Plan, as required under the British Columbia Emergency Program Act, be approved.*

**ADOPTED ON CONSENT**

8. **BC AMBULANCE SERVICE – DISPATCH PROTOCOL CHANGES**  
(File Ref. No. 01-0150-20-BCEH1) (REDMS No. 4189980 v.5)

- (1) *That the Fire Chief continue to update Council on the impacts of the BC Ambulance Service dispatch protocol changes; and*
- (2) *That staff continue to work collaboratively with BC Emergency Health Services, to further develop the emergency medical care system for the citizens of Richmond.*

**ADOPTED ON CONSENT**

9. **COMMUNITY IMPACTS OF THE PROPOSAL TO ELIMINATE HOME DELIVERY SERVICE BY THE CANADA POST CORPORATION**  
(File Ref. No. 01-0140-20-CPOS1/2014) (REDMS No. 4206383, 4190718)

- (1) *That a letter be written to the Federal Government and the Canada Post Corporation, through the federal Minister of Transportation, to express City opposition with the current proposal to replace home mail delivery service with community mailboxes and request that Canada Post consult with the City to:*



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- (a) *ensure that any new mail delivery service proposal provides for the continued security of citizens' private information and property;*
  - (b) *ensure that all proposals related to home mail delivery provide for the necessary safety and protection of seniors and persons with mobility restrictions;*
  - (c) *address specific issues related to the impact of any proposed home mail delivery changes to existing federal, provincial and local government obligations related to the statutory notification of property owners and citizens;*
  - (d) *remove the discretion of the Federal Government under the Canada Post Corporation Act to utilize City-owned property for any community mailbox program in urban centres, without the direct consultation and approval of local governments;*
- (2) *That a copy of the letter to the federal Minister of Transportation be sent to:*
- (a) *Richmond MPs and MLAs;*
  - (b) *the Honourable Coralee Oakes, Minister of Community, Sport and Cultural Development;*
  - (c) *the BC Chief Electoral Officer – Mr. Keith Archer, Elections BC;*
  - (d) *the Federation of Canadian Municipalities;*
  - (e) *the Union of BC Municipalities; and*
  - (f) *Metro Vancouver.*

**ADOPTED ON CONSENT**



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**10. HAZARDOUS MATERIALS EQUIPMENT LOAN AGREEMENT –  
HER MAJESTY THE QUEEN**

(File Ref. No. 03-1000-06-029) (REDMS No. 4167453 v.5)

*That the Chief Administrative Officer and General Manager of Law and Community Safety be authorized to execute a loan agreement on behalf of the City of Richmond and Her Majesty The Queen In Right of Canada for hazardous materials identification equipment to be used by Richmond Fire-Rescue, as outlined in the staff report dated March 28, 2014 from the Deputy Fire Chief.*

**ADOPTED ON CONSENT**

**11. 2014 ANNUAL PROPERTY TAX RATES BYLAW**

(File Ref. No. 12-8060-20-009131) (REDMS No. 4173487, 4173372)

*That the Annual Property Tax Rates (2014) Bylaw No. 9131 be introduced and given first, second and third reading.*

**ADOPTED ON CONSENT**

**12. RIVER GREEN DISTRICT ENERGY UTILITY SERVICE AREA  
BYLAW NO. 9134**

(File Ref. No. 12-8060-20-009134) (REDMS No. 4197098 v. 5, 4194055)

*That the River Green District Energy Utility Service Area Bylaw No. 9134, presented in the staff report titled River Green District Energy Utility Service Area Bylaw No. 9134 dated April 17, 2014; from the Director, Engineering be introduced and given first, second and third reading.*

**ADOPTED ON CONSENT**

**13. UNESCO WORLD HERITAGE DESIGNATION FOR STEVESTON**

(File Ref. No. 08-4200-03) (REDMS No. 4166319)

*That \$20,000 be allocated from Council Contingency to prepare a submission for National Historic Site designation for Steveston Village as outlined in the staff report titled UNESCO World Heritage Designation for Steveston, dated April 3, 2014 from the Director, Arts, Culture and Heritage Services.*

**ADOPTED ON CONSENT**



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**14. APPROVAL TO REPLACE HOUSING AGREEMENT (10820 NO. 5 ROAD) BYLAW NO. 8937 WITH TERMINATION OF HOUSING AGREEMENT (10820 NO. 5 ROAD) BYLAW NO. 9118, HOUSING AGREEMENT (10820 NO. 5 ROAD) BYLAW NO. 9119, AND MARKET RENTAL HOUSING AGREEMENT (10820 NO. 5 ROAD) BYLAW NO. 9123**

(File Ref. No. 12-8060-20-009123/009118/009119) (REDMS No. 4163018 v. 5, 4163214, 4163440, 4166321)

- (1) *That Termination of Housing Agreement (10820 No. 5 Road) Bylaw No. 9118 be introduced and given first, second, and third readings to authorize the termination, release and discharge of the Housing Agreement entered into pursuant to Housing Agreement (10820 No. 5 Road) Bylaw No. 8937 and the repeal of Housing Agreement (10820 No. 5 Road) Bylaw No. 8937;*
- (2) *That Housing Agreement (10820 No. 5 Road) Bylaw No. 9119 be introduced and given first, second, and third readings to permit the City to enter into a Housing Agreement substantially in the form attached thereto, in accordance with the requirements of s. 905 of the Local Government Act, to secure the affordable rental housing units required by Zoning Text Amendment No. 14-656053 and Development Application No. 13-641796; and*
- (3) *That Market Rental Housing Agreement (10820 No. 5 Road) Bylaw No. 9123 be introduced and given first, second, and third readings to permit the City to enter into a Market Rental Housing Agreement substantially in the form attached thereto, in accordance with the requirements of s. 905 of the Local Government Act, to secure the market rental housing units required by Zoning Text Amendment No. 14-656053 and Development Application No. 13-641796.*

**ADOPTED ON CONSENT**



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15. **APPLICATION BY KULWANT K. BHULLAR FOR REZONING AT 11440 AND 11460 SEABROOK CRESCENT FROM TWO-UNIT DWELLINGS (RD1) TO SINGLE DETACHED (RS2/C)**  
(File Ref. No. 12-8060-20-009133; RZ 13-650094) (REDMS No. 4183896, 4189750)

*That Richmond Zoning Bylaw 8500, Amendment Bylaw 9133, for the rezoning of 11440 and 11460 Seabrook Crescent from "Two-Unit Dwellings (RD1)" to "Single Detached (RS2/C)", be introduced and given first reading.*

**ADOPTED ON CONSENT**

16. **APPLICATION BY PINNACLE INTERNATIONAL (RICHMOND) PLAZA INC. FOR REZONING AT 3200, 3220, 3240, 3300, AND 3320 NO. 3 ROAD AND 3171, 3191, 3211, 3231, 3251, 3271, 3291, 3331, AND 3371 SEXSMITH ROAD FROM "SINGLE DETACHED (RS1/F)" TO "RESIDENTIAL/LIMITED COMMERCIAL AND ARTIST RESIDENTIAL TENANCY STUDIO UNITS (ZMU25) - CAPSTAN VILLAGE (CITY CENTRE)" AND "SCHOOL & INSTITUTIONAL USE (SI)"**  
(File Ref. No. 12-8060-20-009135, RZ 12-610011) (REDMS No. 4204605, 4179714, 4176215)

- (1) *That Richmond Zoning Bylaw 8500, Amendment Bylaw 9135, to amend the Richmond Zoning Bylaw 8500 to create "Residential/Limited Commercial and Artist Residential Tenancy Studio Units (ZMU25) – Capstan Village (City Centre)" and for the rezoning of 3200, 3220, 3240, 3300, and 3320 No. 3 Road and 3171, 3191, 3211, 3231, 3251, 3271, 3291, 3331, and 3371 Sexsmith Road from "Single Detached (RS1/F)" to "Residential/Limited Commercial and Artist Residential Tenancy Studio Units (ZMU25) – Capstan Village (City Centre)" and "School & Institutional Use (SI)", be introduced and given first reading; and*
- (2) *That the Conceptual Parks Plan for the Neighbourhood Park, as described in the staff report dated April 10, 2014, from the Director of Development, be approved.*

**ADOPTED ON CONSENT**



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17. **SPECIAL RESOLUTION TO THE LOWER MAINLAND LOCAL GOVERNMENT ASSOCIATION REGARDING THE PROVINCIAL GOVERNMENT'S MARCH 27, 2014 DECISION TO PLACE SOME COMMUNITIES IN AN AGRICULTURAL LAND RESERVE ZONE 2**  
(File Ref. No. 01-0150-20-BCAL1) (REDMS No. 4218039)

- (1) *Whereas the provincial government has, without consultation with the public or with local governments, created two zones for the Agricultural Land Reserve in the Province of BC, thereby discriminating between regions and potentially constraining their ability to achieve and sustain agricultural self-sufficiency and economic development;*
- (2) *Whereas not all affected regions wish to see the requirements of the Agricultural Land Reserve weakened in Zone 2;*
- (3) *Whereas substantial agricultural activity has historically taken place and is currently being practiced outside of Zone 1;*
- (4) *Whereas the local panel system may also be discriminatory between regions;*
- (5) *Therefore be it resolved that LMLGA send a letter to the Union of BC Municipalities, Minister of Agriculture, Minister of Community, Sport and Cultural Development Coralee Oakes, and Premier Christy Clark, with copies to all BC local governments, requesting that the provincial government undertake consultation with the public, local governments, the Union of BC Municipalities, and affected parties, on the proposed two-zone approach and other changes to the ALR and that Bill 24 not be brought into force until such consultation is complete and taken into account.*

**ADOPTED ON CONSENT**

18. **PROPOSED RAILWAY-ROADWAY GRADE CROSSINGS REGULATIONS AND STANDARDS**  
(File Ref. No. 01-0140-20-TCAN1-01) (REDMS No. 4165866 v.3)

- (1) *That a letter be sent to the federal Minister of Transport and to Transport Canada as formal comment in response to the pre-publication of the proposed Grade Crossings Regulations in the Canada Gazette, Part I, on February 8, 2014:*





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- (a) *requesting that the specification of a maximum time limit of five minutes that a moving train may block any at-grade roadway crossing be included in the proposed Grade Crossings Regulations;*
  - (b) *reiterating the previous Council resolution of July 23, 2012 that the proposed Grade Crossings Standards be revised to be engineering guidelines to allow for a risk-based approach that provides flexibility to address any identified safety concerns and, if the proposed Standards are implemented, a dedicated program be established by Transport Canada to provide adequate funding support to municipalities for any upgrades required from the new Standards; and*
- (2) *That a copy of the above letter be sent to all Richmond Members of Parliament, the Federation of Canadian Municipalities, TransLink, and Lower Mainland municipalities affected by the proposed Regulations and Standards for support of the above request.*

**ADOPTED ON CONSENT**

**19. BATH SLOUGH REVITALIZATION INITIATIVE**

(File Ref. No. 10-6125-25-017) (REDMS No. 4149768 v.9)

- (1) *That Option 1 – Proceed with the Bath Slough Revitalization Initiative on a Pilot Basis, as presented in the staff report titled Bath Slough Revitalization Initiative dated February 6, 2014, from the Director, Engineering, be endorsed; and*
- (2) *That the staff report titled Bath Slough Revitalization Initiative dated February 6, 2014, from the Director, Engineering be forwarded to the Council / School Board Liaison Committee for information.*

**ADOPTED ON CONSENT**

**20. RICHMOND ENERGY CHALLENGE AND THE CLIMATE SMART PROGRAM**

(File Ref. No. 10-6125-07-02) (REDMS No. 4196803, 4204804)

*That, as presented in the staff report titled Richmond Energy Challenge and the Climate Smart Program dated March 28, 2014, from the Director, Engineering:*



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- (1) *staff's development and implementation of a "Richmond Energy Challenge" for larger private buildings be endorsed; and*
- (2) *the Chief Administrative Officer and General Manager, Engineering and Public Works be authorized to execute a funding agreement with BC Hydro, and other potential funders, to implement this Challenge.*

**ADOPTED ON CONSENT**

**21. RICHMOND'S ECOLOGICAL NETWORK MANAGEMENT STRATEGY**

(File Ref. No. 10-6125-07) (REDMS No. 4143643 v. 3, 4153490 v. 9)

*That the Ecological Network Management Strategy, as described in the staff report titled Ecological Network Management Strategy – Phase 1 dated April 3, 2014, from the Director, Engineering, be endorsed for the purposes of public consultation.*

**ADOPTED ON CONSENT**

**22. MANHOLE COVER ART CONTEST AND PROGRAM**

(File Ref. No. 11-7000-09-20-100) (REDMS No. 4184720, 4164087)

*That the implementation of the public art contest and program for integrating artwork on sanitary sewer and storm drainage manhole covers, as outlined in the staff report from the Director, Engineering, and Director, Arts, Culture and Heritage Services dated April 8, 2014, be endorsed.*

**ADOPTED ON CONSENT**

**23. MULTI-MATERIAL BC PROGRAM IMPLEMENTATION**

(File Ref. No. 10-6370-03-01, 03-1000-20-T.2988) (REDMS No. 4196769 v. 2)

- (1) *That the Chief Administrative Officer and General Manager, Engineering & Public Works be authorized to negotiate and execute an amendment to or replacement of Contract T.2988, Residential Solid Waste & Recycling Collection Services with Sierra Waste Services Ltd. (in accordance with the April 7, 2014 staff report titled "Multi-Material BC Program Implementation" from the Director, Public Works (the "Staff Report")), to:*



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- (a) include acquisition, storage, assembly, labelling, delivery, and related tasks for the bags, containers and carts associated with implementation of the program changes and added recycling materials to be collected under the terms of the City's agreement with Multi-Material BC per Section 1, Item a) of the Staff Report;*
  - (b) remove the processing and marketing components from the scope of work and incorporate other changes described in Section 1, Item b) of the Staff Report, effective May 19, 2014;*
  - (c) modify the scope of work as described in Section 1, Item c) of the Staff Report to collect glass as a separate recycling stream, newsprint and mixed paper products as one combined stream, and collect an expanded scope of recycling materials as defined by Multi-Material BC as Packaging and Printed Paper for all residents serviced by the City for recycling services under Contract T.2988, effective May 19, 2014;*
  - (d) add administrative provisions to address the requirements of the contract with MMBC, as described in Section 1, Item d) of the Staff Report;*
  - (e) revise the annual contract amount to approximately \$6,391,841.26 (depending on contract variables such as required added equipment, inflationary and unit count increases), effective May 19, 2014;*
- (2) That additional funding for the remaining portion of the 2014 Sanitation and Recycling budget be approved at the estimated amount of \$650,000 and that full program funding in the estimated amount of \$1,040,000 be included in the 2015 utility budget process for Council's consideration;*
- (3) That a letter be sent to Allan Langdon, Managing Director of Multi-Material BC (MMBC), copied to Tamara Burns, Vice-President Supply, Canadian Stewardship Services Alliances, expressing concern regarding the negative operational and financial impacts associated with the current designated post-collection site (located in Surrey) for Richmond's recycling materials, and that MMBC be urged to establish a site within closer proximity to Richmond; and*



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- (4) *That staff evaluate options, alternatives and costs associated with addressing the operational and logistical challenges associated with the current designated post-collection site for Richmond, and report back to Council.*

**ADOPTED ON CONSENT**

**NON-CONSENT AGENDA ITEMS**

**GENERAL PURPOSES COMMITTEE**

**Mayor Malcolm D. Brodie, Chair**

**24. OPTIONS FOR THE 2014 GENERAL LOCAL ELECTION**

(File Ref. No. 12-8125-70-01) (REDMS No. 4167537 v. 3, 4169335)

R14/8-5

It was moved and seconded

***That:***

- (1) *based on Option 1, including all additional program components, as set out in the staff report dated March 3, 2014 from the Director, City Clerk's Office, staff be authorized to take all necessary steps to conduct and make arrangements for the 2014 General Local Election.*

**CARRIED**

Opposed: Mayor Brodie  
Cllrs. Au  
Barnes

R14/8-6

It was moved and seconded

***That:***

- (2) *staff bring forward any appropriate bylaw amendments, as required, pertaining to the 2014 General Local Election; and*
- (3) *one-time additional funding be approved in the amount of \$182,500 from the General Contingency Account, in accordance with the option selected.*

**CARRIED**



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**ADDITIONAL STAFF RECOMMENDATIONS**

(File Ref. No. 12-8125-70-01, Xr: 12-8060-20-009141) (REDMS No. 4219795, 4212678)

R14/8-7

It was moved and seconded

- (1) *That Civic Election Administration and Procedure Bylaw No. 7244, Amendment Bylaw No. 9141, which re-establishes voting divisions in accordance with Option 1 in the staff report dated March 3, 2014 from the Director, City Clerk's Office, be introduced and given first, second and third readings; and*
- (2) *That David Weber be appointed as Chief Election Officer, and that Michelle Jansson be appointed as Deputy Chief Election Officer for the 2014 General Local and School Election.*

**CARRIED**

**PUBLIC DELEGATIONS ON NON-AGENDA ITEMS**

R14/8-8

25. It was moved and seconded

*That Council resolve into Committee of the Whole to hear delegations on non-agenda items (8:24 p.m.).*

**CARRIED**

With the aid of a PowerPoint presentation, Felicity Lawong, Project Coordinator, Conversations for Responsible Economic Development (CRED) spoke on the benefits and risks of new oil pipelines to BC businesses and the following information was noted:

- economic risks are often absent from discussions regarding new oil pipelines, as these discussions often focus on environmental factors and economic benefits;
- the stakeholders who stand to benefit the most are not the same as those who will assume the majority of the risks;
- mining, oil, and gas merely contribute one per cent of BC's total job opportunities; whereas construction and manufacturing are the leading industries, with technology showing tremendous opportunity for growth;



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- in 2011, the oil and gas industry contributed approximately 4.2% of Canadian corporate taxes; and
- proponents of the Trans Mountain Pipeline cite (i) job creation, (ii) increased tax revenue, and (iii) exportation markets for upstream oil producers as the project's main benefits; however, of the approximate 2,000 temporary jobs, only 50 permanent jobs will be created, tax revenues are inconsistent and questionable, and the likelihood of small leaks are high and could be catastrophic for BC's economy.

Ms. Lawong then provided examples of past major and minor oil spills, citing their detrimental effects on their regions' economies.

- R14/8-9      26. It was moved and seconded  
*That Committee rise and report (8:33 p.m.).*

**CARRIED**

**PUBLIC ANNOUNCEMENT**

Mayor Brodie announced that the City Centre Community Centre tenant improvements have been awarded to Ledcor.

**BYLAWS FOR ADOPTION**

- R14/8-10      It was moved and seconded  
*That the following bylaws be adopted:*
- Termination of Housing Agreement (9340 – 9400 Cambie Road) Bylaw No. 9059*
- Excess or Extended Services and Latecomer Payment Interest Rate Establishment Bylaw No. 6936, Amendment Bylaw No. 9084*
- Richmond Zoning Bylaw No. 8500, Amendment Bylaw No. 9113 (7117 Elmbridge Way, ZT 13-650975)*
- Revenue Anticipation Borrowing (2014) Bylaw No. 9116*



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*Richmond Athletic Commission Repeal Bylaw No. 9130*

**CARRIED**

**DEVELOPMENT PERMIT PANEL**

- R14/8-11 27. It was moved and seconded
- (1) *That the minutes of the Development Permit Panel meeting held on Wednesday, April 16, 2014, and the Chair's report for the Development Permit Panel meeting held on Wednesday, April 16, 2014, be received for information;*
  - (2) *That the recommendation of the Panel to authorize the issuance of a Development Variance Permit (DV 13-627930) for the property at Highway 99 – Westminster Highway off-ramp be endorsed, and the Permit so issued; and*
  - (3) *That Richmond City Council grant concurrence to the proposed telecommunication antenna monopole installation for the site located on a provincially owned highway road right-of-way (Highway 99 – Westminster Highway off-ramp).*

**CARRIED**

**ADJOURNMENT**

- R14/8-12 It was moved and seconded  
*That the meeting adjourn (8:43 p.m.).*

**CARRIED**

Certified a true and correct copy of the Minutes of the Regular meeting of the Council of the City of Richmond held on Monday, April 28, 2014.

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Mayor (Malcolm D. Brodie)

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Corporate Officer (David Weber)