



## Regular Council

**Monday, April 12, 2021**

Place: Council Chambers  
Richmond City Hall

Present: Mayor Malcolm D. Brodie  
Councillor Chak Au  
Councillor Carol Day (by teleconference)  
Councillor Alexa Loo (by teleconference)  
Councillor Bill McNulty (by teleconference)  
Councillor Linda McPhail (by teleconference)  
Councillor Harold Steves (by teleconference)  
Councillor Michael Wolfe (by teleconference)

Corporate Officer – Claudia Jesson

Call to Order: Mayor Brodie called the meeting to order at 7:00 p.m.

RES NO. ITEM

### MINUTES

- R21/7-1 1. It was moved and seconded  
*That:*
- (1) *the minutes of the Regular Council meeting held on March 22, 2021, be adopted as circulated;*
  - (2) *the minutes of the Special Council meeting held on April 6, 2021, be adopted as circulated; and*
  - (3) *the Metro Vancouver 'Board in Brief' dated March 26, 2021, be received for information.*

**CARRIED**



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**COMMITTEE OF THE WHOLE**

- R21/7-2      2.    It was moved and seconded  
*That Council resolve into Committee of the Whole to hear delegations on agenda items (7:02 p.m.).*

**CARRIED**

3.    Delegations from the floor on Agenda items

Item No. 11 – Proposed 2021 Operating Hours for Steveston Outdoor Pool

Jim McGrath, Richmond resident, spoke on the petition submission to modify the hours of the Steveston Outdoor Pool, expressing that additional consultation take place with pool users. He suggested that equitable time be given to all pool users and that the proposed schedule be referred back to staff for review.

Item No. 11 – Proposed 2021 Operating Hours for Steveston Outdoor Pool

Louise Shaffer, Richmond resident, expressed concerns with regard to the proposed schedule of the Steveston Outdoor Pool for length swimmers and the consultation process for pool users. She suggested that the pool schedule be extended into September and that length swimmers be allocated more time during the entire season. Also, she remarked that the pool is under utilized and suggested that steps be taken to promote its use.

Item No. 17 – Application by Van Land Use Consulting for a Zoning Text Amendment to the “Industrial Retail (IR1)” Zone to Permit a Retail Liquor Store at 12571 Bridgeport Road

Joe Van Vliet, representing the Applicant, spoke on the proposal and remarked that due to the relocation of another liquor store in Richmond, there will be no net increase in the number of liquor stores in the city. He added that there was positive community response from a survey completed by the applicant. He expressed concern with regard to the City’s liquor license permitting process, noting that such a store would be complementary to other retailers in the area.



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- R21/7-3      4.    It was moved and seconded  
*That Committee rise and report (7:15 p.m.).*

**CARRIED**

**CONSENT AGENDA**

- R21/7-4      5.    It was moved and seconded  
*That Items No. 6 through No. 10 and Items No. 12 to No. 20 be adopted by general consent.*

**CARRIED**

**6.    COMMITTEE MINUTES**

*That the minutes of:*

- (1)    *the Parks, Recreation and Cultural Services Committee meeting held on March 23, 2021;*
  - (2)    *the General Purposes Committee meeting held on April 6, 2021;*
  - (3)    *the Finance Committee meeting held on April 6, 2021; and*
  - (4)    *the Planning Committee meeting held on April 7, 2021;*
- be received for information.*

**ADOPTED ON CONSENT**

**7.    TRAFFIC CALMING ON FUNDY DRIVE**  
(File Ref. No. 10-6450-09-01) (REDMS No. 6657072)

*That staff implement immediate traffic calming on Fundy Drive such as a crosswalk at the entrance to the path just east of Pugwash and installation of a stop sign at Pugwash and to work with the neighbourhood to implement further traffic calming measures adjacent to the park.*

**ADOPTED ON CONSENT**



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**8. 2021 ENGAGING ARTISTS IN COMMUNITY PROGRAM PUBLIC ART PROJECTS**

(File Ref. No. 11-7000-09-20-089) (REDMS No. 6616276 v. 3)

*That the three artist proposals for the community public art projects in partnership with Richmond Public Library, Richmond School District No. 38 and Richmond Multicultural Community Services as presented in the staff report titled “2021 Engaging Artists in Community Program Public Art Projects,” dated February 18, 2021, from the Director, Arts, Culture and Heritage Services, be endorsed.*

**ADOPTED ON CONSENT**

**9. PROPOSED AMENDMENT TO THE RICHMOND SPORTS WALL OF FAME NOMINATING COMMITTEE’S TERMS OF REFERENCE**

(File Ref. No. 11-7000-10-01; 01-0100-30-RSWA1-01) (REDMS No. 6623415 v. 12)

*That the Richmond Sports Wall of Fame Nominating Committee’s Terms of Reference be amended:*

- (1) As detailed in Attachment 2 of the staff report titled “Proposed Amendment to the Richmond Sports Wall of Fame Nominating Committee’s Terms of Reference”; and*
- (2) By replacing Item No. 6 with “Inductees will be invited to a ceremony hosted by the City of Richmond in a Civic Facility mutually agreed to by Council and the Richmond Sports Wall of Fame Nominating Committee ceremony to be held minimum once every three years.”*

**ADOPTED ON CONSENT**



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**10. OUTDOOR SPORTS FIELDS AND AMENITIES ALLOCATION POLICY**

(File Ref. No. 01-0095-20-8500; 11-7000-10-00) (REDMS No. 6657083)

*That Council Policy 8500 Park Playing Fields – Allocation be rescinded and the proposed Outdoor Sport Facilities and Amenities Policy, as detailed in Attachment 2 of the staff report titled “Outdoor Sports Fields and Amenities Allocation Policy,” dated February 22, 2021, from the Director, Recreation and Sport Services be adopted.*

**ADOPTED ON CONSENT**

**11. PROPOSED 2021 OPERATING HOURS FOR STEVESTON OUTDOOR POOL**

(File Ref. No. 11-7143-01) (REDMS No. 6436380 v. 28; 6657085; 6657087)

Please see page 10 for action on this item.

**12. AGRICULTURAL LAND COMMISSION NON-FARM USE APPLICATION BY THE CITY OF RICHMOND FOR COMMUNITY GARDENS AT 5560 GARDEN CITY ROAD (THE GARDEN CITY LANDS)**

(File Ref. No. 06-2345-20-GCIT1; 08-4105-04-04) (REDMS No. 6607433 v. 9)

*That the Agricultural Land Commission Non-Farm Use Application by the City of Richmond for Community Gardens at the Garden City Lands at 5560 Garden City Road, be endorsed and forwarded to the Agricultural Land Commission for approval.*

**ADOPTED ON CONSENT**



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**13. APPLICATION TO AMEND LIQUOR MANUFACTURER LICENCE # 306407 TO INCLUDE A LOUNGE ENDORSEMENT - 0873663 BC LTD DOING BUSINESS AS: COUNTRY VINES - 12900 STEVESTON HWY.**

(File Ref. No. 12-8275-30-001) (REDMS No. 6625428; 6626341)

- (1) *That the application from 0873663 BC Ltd., doing business as, Country Vines, for an amendment to Liquor Manufacturer Licence # 306407 to operate its winery manufacturing facility to include an outdoor Lounge endorsement at the premises located at 12900 Steveston Hwy., be supported for:*
- (a) *Outdoor Lounge with total person capacity set at 65 persons;*
  - (b) *Proposed hours of liquor sales from Monday to Sunday, from 10:00 AM to 10:00 PM; and*
- (2) *That a letter be sent to Liquor and Cannabis Regulation Branch, which includes the information attached as Appendix A, advising that Council recommends the approval of the licence amendment for the reasons that this amendment has been determined, following public consultation, to be acceptable in the area and community.*

**ADOPTED ON CONSENT**

**14. CITY PARTICIPATION IN THE CIRCULAR CITIES AND REGIONS INITIATIVE**

(File Ref. No. 10-6125-07-01) (REDMS No. 6631823 v. 6)

*That as described in the report titled “City Participation in the Circular Cities and Regions Initiative” dated March 2, 2021 from the Director, Sustainability and District Energy, the City of Richmond’s application to participate in the Circular Cities and Regions Initiative (CCRI), be endorsed.*

**ADOPTED ON CONSENT**





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**15. DEVELOPMENT COST CHARGES IMPOSITION BYLAW ANNUAL INFLATIONARY UPDATE (2021)**

(File Ref. No. 12-8060-20-010161, 03-0920-02-01) (REDMS No. 6616651 v. 4; 6617400)

- (1) *That the proposed Development Cost Charges Imposition Bylaw No. 9499, Amendment Bylaw No. 10161, as recommended under Option 1 in the staff report titled “Development Cost Charges Imposition Bylaw Annual Inflationary Update (2021)” dated March 8, 2021 from the Acting Director, Finance, be introduced and given first reading; and*
- (2) *That the staff report titled “Development Cost Charges Imposition Bylaw Annual Inflationary Update (2021)” dated March 8, 2021 from the Acting Director, Finance, be endorsed as the basis for public consultation in establishing the amended Development Cost Charge Imposition Bylaw.*

**ADOPTED ON CONSENT**

**16. 2021 – 2031 RICHMOND CHILD CARE ACTION PLAN**

(File Ref. No. 07-3070-01) (REDMS No. 6625123)

- (1) *That the 2021 – 2031 Richmond Child Care Action Plan as outlined in the staff report titled, “2021 – 2031 Richmond Child Care Action Plan,” dated February 25, 2021, from the Director, Community Social Development, be adopted; and*
- (2) *That the 2021 2021 – 2031 Richmond Child Care Action Plan be referred to the Council/School Board Liaison Committee.*

**ADOPTED ON CONSENT**

**17. APPLICATION BY VAN LAND USE CONSULTING FOR A ZONING TEXT AMENDMENT TO THE “INDUSTRIAL RETAIL (IR1)” ZONE TO PERMIT A RETAIL LIQUOR STORE AT 12571 BRIDGEPORT ROAD**

(File Ref. No. ZT 20-909767) (REDMS No. 6615268 v. 3; 5383705)

*That the application for a Zoning Text Amendment to the “Industrial Retail (IR1)” zone to permit a retail liquor store at 12571 Bridgeport Road be denied.*

**ADOPTED ON CONSENT**



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**18. APPLICATION BY FIREWORK PRODUCTIONS LTD. FOR A  
TEMPORARY COMMERCIAL USE PERMIT RENEWAL AT 8351  
RIVER ROAD AND DUCK ISLAND (LOT 87 SECTION 21 BLOCK 5  
NORTH RANGE 6 WEST PLAN 34592)**

(File Ref. No. TU 20-905119; 11-7400-20-RNMA1) (REDMS No. 6612513 v. 4; 5662321)

- (1) *That the application by Firework Productions Ltd. for a Temporary Commercial Use Permit Renewal at 8351 River Road and Duck Island (Lot 87, Section 21 Block 5 North Range 6 West Plan 34592) be considered at the Public Hearing to be held on May 17, 2021 at 7:00 p.m. in the Council Chambers of Richmond City Hall, and that the following recommendation be forwarded to that meeting for consideration:*

*“That a Temporary Commercial Use Permit be issued to Firework Productions Ltd. for properties at 8351 River Road and Duck Island (Lot 87, Section 21 Block 5 North Range 6 West Plan 34592) for the purposes of permitting the following:*

- (a) Night market event between May 21, 2021 to December 31, 2021 (inclusive) to allow for a maximum of 80 event operational days in accordance with identified dates and hours as outlined in Schedule C attached to the Temporary Commercial Use Permit;*
- (b) Night market event between April 29, 2022 to October 16, 2022 (inclusive) for a maximum of 80 event operational days in accordance with identified dates and hours as outlined in Schedule C attached to the Temporary Commercial Use Permit;*
- (c) Night market event between April 28, 2023 to October 15, 2023 (inclusive) for a maximum of 79 event operational days in accordance with identified dates and hours as outlined in Schedule C attached to the Temporary Commercial Use Permit;*  
*and*





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- (d) *The night market event as outlined in the report dated March 17, 2021 from the Director of Development be subject to the fulfillment of all terms, conditions and requirements outlined in the Temporary Commercial Use Permit and attached Schedules.”*
- (2) *That the Public Hearing notification area be extended to include all properties to the north of Bridgeport Road and West of Great Canadian Way as shown in Attachment 5 to the staff report dated March 17, 2021 from the Director of Development.*

**ADOPTED ON CONSENT**

**19. MARKET RENTAL AGREEMENT (HOUSING AGREEMENT)  
BYLAW 10243 TO PERMIT THE CITY OF RICHMOND TO SECURE  
MARKET RENTAL HOUSING UNITS AT 9900 NO. 3 ROAD AND  
8031 WILLIAMS ROAD**

(File Ref. No. RZ 18-835532; 12-8060-20-010243; 08-4057-05) (REDMS No. 6611248 v. 2; 6611353, 6561046 v. 4 )

*That Market Rental Agreement (Housing Agreement) (9900 No. 3 Road and 8031 Williams Road) Bylaw 10243 to permit the City to enter into a Market Rental Agreement (Housing Agreement) substantially in the form attached hereto, in accordance with the requirements of Section 483 of the Local Government Act, to secure the Market Rental Housing Units required by Rezoning Application RZ 18-835532, be introduced and given first, second and third readings.*

**ADOPTED ON CONSENT**

**20. AMENDMENT TO THE APPOINTMENT OF AN APPROVING  
OFFICER**

(File Ref. No. 01-0172-02) (REDMS No. 6625826)

*That the appointment of Reg Adams as Approving Officer for the City, as per Item 7 of Resolution R08/15-4, adopted by Council on September 8, 2008, be rescinded.*

**ADOPTED ON CONSENT**



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**21. UPDATE ON THE CITY OF RICHMOND TREE PROTECTION  
BYLAW NO. 8057**

(File Ref. No. 12-8060-20-10246/10247) (REDMS No. 6597355; 6616392; 6616414)

Please see page 11 for action on this item.

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**CONSIDERATION OF MATTERS REMOVED FROM THE  
CONSENT AGENDA**

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**11. PROPOSED 2021 OPERATING HOURS FOR STEVESTON  
OUTDOOR POOL**

(File Ref. No. 11-7143-01) (REDMS No. 6436380 v. 28; 6657085; 6657087)

Discussion ensued with regard to modifying the proposed operating hours for the Steveston Outdoor Pool, and as a result, the following **referral motion** was introduced:

R21/7-5

It was moved and seconded

*That the “Proposed 2021 Operating Hours for Steveston Outdoor Pool”, dated February 26, 2021, from the Director, Recreation and Sport Services be referred back to staff to:*

- (1) conduct additional consultation with user groups; and*
- (2) retrieve additional information on the costs and implications of extending the pool season.*

The question on the referral motion was not called as discussion ensued with regard to (i) the costs of modifying the pool schedule, (ii) options to promote use of the pool such as by installing signage, and (iii) continuation of consultation with pool users.

The question on the referral motion was then called and it was **CARRIED**.

It was suggested that the minutes and Terms of Reference of the Aquatic Advisory Board be distributed to Council.



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**21. UPDATE ON THE CITY OF RICHMOND TREE PROTECTION  
BYLAW NO. 8057**

(File Ref. No. 12-8060-20-10246/10247) (REDMS No. 6597355; 6616392; 6616414)

R21/7-6

It was moved and seconded

- (1) *That Tree Protection Bylaw 8057, Amendment Bylaw 10246 amending regulations for tree removal and replacement be introduced and given first, second and third reading; and*
- (2) *That Consolidated Fees Bylaw 8636, Amendment Bylaw 10247 amending the Tree Protection Bylaw permit fees table be introduced and given first, second and third reading.*

The question on the motion was not called as discussion ensued with regard to (i) options for additional consultation with the Advisory Committee on the Environment and the Save Richmond Trees group, (ii) tree removal application fees in other municipalities, (iii) options for habitat compensation and soil protection in large public works and infrastructure projects, and (iv) the required tree replacement ratio.

In reply to queries from Council, staff noted that should the bylaw proceed, consultation with stakeholders on the matter can continue and any potential bylaw modifications can be considered in the future.

As a result of the discussion, the following **referral motion** was introduced:

R21/7-7

It was moved and seconded

*That the staff report titled "Update on the City of Richmond Tree Protection Bylaw No. 8057", dated March 23, 2021, from the Director, Building Approvals, be referred to staff for consultation with the Advisory Committee on the Environment, and report back.*

**DEFEATED**

Opposed: Mayor Brodie  
Cllrs. Au  
Loo  
McNulty  
McPhail

The question on the main motion was then called and it was **CARRIED** with Cllr. Wolfe opposed.



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**NON-CONSENT AGENDA ITEMS**

**GENERAL PURPOSES COMMITTEE**

Mayor Malcolm D. Brodie, Chair

**22. ACCELERATED FLOOD PROTECTION PROGRAM CONCEPT  
AND FLOOD PROTECTION RATE STRUCTURE REVIEW**

(File Ref. No. 10-6060-04-01; 10-6045-11-01) (REDMS No. 6627045 v. 5)

R21/7-8

It was moved and seconded

- (1) *That a target annual revenue level of \$30 million by 2031, for the Drainage and Diking Utility, be endorsed for use in future utility budget planning in order to support Option 1 – 50 Year Implementation Period for an accelerated flood protection program; and*
- (2) *That new rate classes be introduced for the Drainage and Diking Utility as presented in Table 2 of the report titled “Accelerated Flood Protection Program Concept and Flood Protection Rate Structure Review” dated February 26, 2021 from the Director, Engineering and be incorporated in the preparation of the 2022 utility budget and rates;*
- (3) *That a public consultation and communication plan be developed; and*
- (4) *That implementation of the new utility rates commence in 2023.*

The question on the motion was not called as discussion ensued with regard to funding sources for the proposed project and expediting the project’s timeline.

As a result of the discussion, Mayor Brodie noted there was agreement to deal with Parts (1), (2) and (3), (4) separately.

The question on Parts (1) and (2) was then called and it was **CARRIED**.

The question on Parts (3) and (4) was then called and it was **CARRIED** with Cllrs. Day, Steves and Wolfe opposed.



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**LAW AND LEGISLATIVE SERVICES DIVISION**

**23. 2021 BY-ELECTION MINISTERIAL ORDER APPROVAL**  
(File Ref. No. 12-8125-85-01; 12-8060-20-007244) (REDMS No. 6653862; 6640747)

R21/7-9

It was moved and seconded

- (1) *That Council approve the provisions of the Ministerial Order No. M148 dated April 6, 2021 attached to this report;*
- (2) *That Council, as an exception to section 110 of the Act, and despite part 5 of the “Civic Election Administration and Procedure Bylaw No. 7244” as amended, or an applicable provision of any other bylaw, for mail ballot voting in the City of Richmond by-election permit:*
  - (a) *voting by all eligible electors under the Act to be done by mail ballot and, in relation to this, may permit elector registration to be done in conjunction with this voting;*
  - (b) *a secrecy sleeve to be used instead of a secrecy envelope in accordance with this Order and if a secrecy sleeve is permitted any requirement under the Act and the “Civic Election Administration and Procedure Bylaw No. 7244” as amended, or an applicable provision of any other bylaw, pertaining to a secrecy envelope must be read as pertaining to a secrecy sleeve for the purposes of this Order;*
  - (c) *the City of Richmond’s Chief Election Officer to establish time limits in relation to voting by mail ballot at their sole discretion; and*
  - (d) *the City of Richmond’s Chief Election Officer to establish procedures for voting, processing and securing mail ballots at their sole discretion including, but not limited to, establishing times for opening certification envelopes, placing mail ballots in vote tabulating machine, and securing the memory card of the vote tabulating machine;*





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- (3) *That Council, as an exception to section 125 (1) (b) (c) and (2) (a) of the Act, and despite section 4.2.2 (a) (ii) of the “Civic Election Administration and Procedure Bylaw No. 7244” as amended, or an applicable provision of any other bylaw, for the City of Richmond by-election, permit the elector, as directed by the election official responsible, to make an oral declaration that the elector is entitled to vote in the by-election when obtaining a ballot for voting, in which case the election official responsible must make a record that the elector made an oral declaration; and*
- (4) *That Council, as an exception to section 109 (1) of the Act, and despite part 7 of the “Civic Election Administration and Procedure Bylaw No. 7244”, or an applicable provision of any other bylaw, for the City of Richmond by-election permit the City of Richmond’s Chief Election Officer to establish special voting opportunities or to determine that no special voting opportunities will be held at their sole discretion.*

**CARRIED**

**PUBLIC ANNOUNCEMENTS**

Mayor Brodie announced that Allie Lin was appointed to the Richmond Intercultural Advisory Committee as the Richmond Community Services Advisory Committee representative for the remainder of the two-year term to expire on December 31, 2022.

**BYLAWS FOR ADOPTION**

R21/7-10

It was moved and seconded

*That the following bylaws be adopted:*

*City Centre District Energy Utility Bylaw No. 9895, Amendment Bylaw No. 10245*

*Richmond Zoning Bylaw No. 8500, Amendment Bylaw No. 9789*

*Richmond Zoning Bylaw No. 8500, Amendment Bylaw No. 9812*





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*Richmond Zoning Bylaw No. 8500, Amendment Bylaw No. 10053*

**CARRIED**

**DEVELOPMENT PERMIT PANEL**

- R21/7-11     24. It was moved and seconded
- (1) *That the minutes of the Development Permit Panel meeting held on March 24, 2021, and the Chair's report for the Development Permit Panel meetings held on October 30, 2019, and July 29, 2020, be received for information; and*
  - (2) *That the recommendations of the Panel to authorize the issuance of:*
    - (a) *a Development Permit (DP 17-781907) for the property at 6017 No. 4 Road (formerly 9980 Westminster Highway); and*
    - (b) *a Development Permit (DP 18 829083) for the property at 8291 and 8311 Williams Road;**be endorsed, and the Permits so issued.*

**CARRIED**

**ADJOURNMENT**

- R21/7-12     It was moved and seconded  
*That the meeting adjourn (8:48 p.m.).*

**CARRIED**



**City of  
Richmond**

**Minutes**

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Certified a true and correct copy of the  
Minutes of the Regular meeting of the  
Council of the City of Richmond held on  
Monday, April 12, 2021.

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Mayor (Malcolm D. Brodie)

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Corporate Officer (Claudia Jesson)