



City Council

Council Chambers, City Hall
6911 No. 3 Road

Monday, November 23, 2009
7:00 p.m.

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ITEM

MINUTES

1. *Motion to adopt:*

(1) *the minutes of the Regular Council Meeting held on Monday, November 9, 2009* (distributed previously); *and*

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(2) *the minutes of the Regular Council Meeting for Public Hearings held on Monday, November 16, 2009.*



AGENDA ADDITIONS & DELETIONS

COMMITTEE OF THE WHOLE

2. *Motion to resolve into Committee of the Whole to hear delegations on agenda items.*



3. Delegations from the floor on Agenda items.

(PLEASE NOTE THAT FOR LEGAL REASONS, DELEGATIONS ARE NOT PERMITTED ON ZONING OR OCP AMENDMENT BYLAWS WHICH ARE TO BE ADOPTED; OR ON DEVELOPMENT PERMITS/DEVELOPMENT VARIANCE PERMITS - ITEM NO. 23.)

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4. *Motion to rise and report.*



RATIFICATION OF COMMITTEE ACTION

CONSENT AGENDA

(PLEASE NOTE THAT ITEMS APPEARING ON THE CONSENT AGENDA WHICH PRESENT A CONFLICT OF INTEREST FOR COUNCIL MEMBERS MUST BE REMOVED FROM THE CONSENT AGENDA AND CONSIDERED SEPARATELY.)

CONSENT AGENDA HIGHLIGHTS

- Receipt of Committee minutes
- Richmond Extreme Weather Response Plan for the Homeless
- 2010 Capital Budget
- Draft Telecommunication Antenna Consultation and Siting Protocol
- Miscellaneous Amendments Bylaw 8542 Arising From Richmond Zoning Bylaw 8500
- Richmond Zoning Bylaw 8500, Amendment Bylaw No. 8554
- An Enhanced OCP “Community Institutional” Definition and New Policy to Better Manage “Religious Assembly Uses”: OCP Amendment Bylaw No. 8533
- Application by Selby Property Investments (1983) Ltd. for Rezoning at 10211 St. Edwards Drive to Permit a Licensee Retail Store (Private Liquor Store)
- Land use applications for first reading (to be further considered at the Public Hearing on Monday, December 21, 2009):
 - 8811 Heather Street– Rezone from RS1/B to RS1/K (Jhujar Construction Ltd. – Applicant)
 - Unit 2175 of 21000 Westminster Highway – Amend ZI1 to add “Retail, Liquor 2” (Farrell Estates Ltd. – Applicant)
 - 80/100 Lancaster Crescent – Rezone From RD1 To RD2/D (Laine & Christina Bosma and Lilac Bosma & Chris Hawkey – Applicants)
- Municipal Access Agreement with Rogers Cable Communications Inc.
- Organics Collection Program

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- Traffic Bylaw No. 5870, Amendment Bylaw No. 8555 – ‘Sidewalk Snow Removal on Sundays’, and Update on 2009/2010 Snow Response Preparedness

5. *Motion to adopt Items 6 through 19 by general consent.*



Consent
Agenda
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6. **COMMITTEE MINUTES**

That the minutes of:

- CNCL-15** (1) *the Community Safety Committee meeting held on Tuesday, November 10, 2009;*
- CNCL-21** (2) *the Finance Committee meeting held on Monday, November 16, 2009;*
- CNCL-29** (3) *the General Purposes Committee meeting held on Monday, November 16, 2009;*
- CNCL-33** (4) *the Planning Committee meeting held on Tuesday, November 17, 2009;*
- (5) *the Public Works & Transportation Committee meeting held on Wednesday, November 18, 2009 (distributed separately);*
- be received for information.*

Consent
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7. **RICHMOND EXTREME WEATHER RESPONSE PLAN FOR THE HOMELESS**

(File Ref. No.: 09-5125-03-07/Vol 01) (REDMS No. 2738885, 2737404)

CS-13

See Page CS-13 of the Community Safety Committee agenda for full report

COMMUNITY SAFETY COMMITTEE RECOMMENDATION

That the revised Extreme Weather Response Plan for the Homeless dated October 15, 2009 be approved.



Consent
Agenda
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8. **2010 CAPITAL BUDGET**

(File Ref. No.): (REDMS No. 2737088)

FC-75

See Page FC-75 of the Finance Committee agenda for full report

FINANCE COMMITTEE RECOMMENDATION

(1) *That the 2010 Capital Budget be approved as the basis for preparing the 5 Year Financial Plan (2010-2014);*

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- (a) *subject to adding the Nelson Road – Highway 91 Interchange project to be funded through DCCs, but in the interim, funding would be provided through unallocated Casino surplus and unallocated 2008 operating budget surplus;*
- (b) *subject to adding the Minoru Bowling Green to the capital program in the amount of \$350,000 to be funded from the remainder of the Casino surplus and 2008 operating budget surplus leftover after the Nelson Road-Highway 91 Interchange project;*
- (2) *That staff be authorised to commence 2010 capital projects effective January 1, 2010;*
 - (a) *subject to the purchase of the ladder truck being referred to staff for further analysis and report back through Committee;*
 - (b) *subject to a final decision on the waterfront improvements of \$550,000 being made after the report on the Operational Plan for the 2011 Tall Ships Challenge is presented in March 2010.*
- (3) *That staff be directed to bring back further information prior to the Operating budget on operational rationale for (i) Britannia: Site Wide Wayfinding and Interpretation, (ii) 4091 Chatham Street - Japanese House (Restoration) and (iii) the Interurban Car Barn.*



Consent
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9. **DRAFT TELECOMMUNICATION ANTENNA CONSULTATION AND SITING PROTOCOL**

(File Ref. No.:) (REDMS No. 2715628)

PLN-7

See Page PLN-7 of the Planning Committee agenda for full report

PLANNING COMMITTEE RECOMMENDATION

That the Telecommunication Antenna Consultation and Siting Protocol (Attachment 1 to the staff report dated October 28, 2009) be approved for discussion with key stakeholders.



Consent
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10. **MISCELLANEOUS AMENDMENTS BYLAW 8542 ARISING FROM RICHMOND ZONING BYLAW 8500**

(File Ref. No.: 12-8060-20-8542) (REDMS No. 2715628)

PLN-23

See Page PLN-23 of the Planning Committee agenda for full report

PLANNING COMMITTEE RECOMMENDATION

That Miscellaneous Amendments Bylaw 8542 Arising From Richmond Zoning Bylaw 8500 be introduced and given first, second and third reading.



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11. **RICHMOND ZONING BYLAW 8500, AMENDMENT BYLAW NO. 8554**
(File Ref. No.: 12-8060-20-8554) (REDMS No. 2744743)

PLN-35

See Page PLN-35 of the Planning Committee agenda for full report

PLANNING COMMITTEE RECOMMENDATION

That Richmond Zoning Bylaw 8500, Amendment Bylaw No. 8554 be introduced and given first, second and third reading.



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12. **AN ENHANCED OCP “COMMUNITY INSTITUTIONAL” DEFINITION AND NEW POLICY TO BETTER MANAGE “RELIGIOUS ASSEMBLY USES”: OCP AMENDMENT BYLAW NO. 8533**
(File Ref. No.: 12-8060-20-8533) (REDMS No. 2751410)

PLN-41

See Page PLN-41 of the Planning Committee agenda for full report

PLANNING COMMITTEE RECOMMENDATION

- (1) *That Richmond Official Community Plan Bylaw 7100, Amendment Bylaw No. 8533, proposing text amendments to Schedule 1 of Richmond Official Community Plan Bylaw 7100 by replacing the definition of “Community Institutional” and establishing a new policy to better manage religious assembly uses in “Community Institutional” designated areas, be introduced;*
- (2) *That Bylaw No. 8533 having been considered in conjunction with:*
- *the City’s Financial Plan and Capital Program; and*
 - *the Greater Vancouver Regional District (GVRD) Solid Waste and Liquid Waste Management Plans;*
- be hereby deemed to be consistent with said program and plans, in accordance with Section 882(3) (a) of the Local Government Act; and*
- (3) *That Bylaw No. 8533 consultation be as per the City Policy on consultation during an OCP Amendment, namely the Public Hearing and that no further consultation is required.*



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13. **APPLICATION BY SELBY PROPERTY INVESTMENTS (1983) LTD. FOR REZONING AT 10211 ST. EDWARDS DRIVE TO PERMIT A LICENSEE RETAIL STORE (PRIVATE LIQUOR STORE)**
(File Ref. No.: RZ 08-409269) (REDMS No. 2748624)

PLN-55

See Page PLN-55 of the Planning Committee agenda for full report

PLANNING COMMITTEE RECOMMENDATION

That the application for the rezoning of 10211 St. Edwards Drive to permit a Licensee Retail Store (private liquor store) at the Sandman Signature Hotel & Resort Vancouver Airport be denied.



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14. **APPLICATION BY JHUJAR CONSTRUCTION LTD. FOR REZONING AT 8811 HEATHER STREET FROM SINGLE DETACHED (RS1/B) TO SINGLE DETACHED (RS1/K)**
(File Ref. No.: 12-8060-20-8530, RZ 07-380065) (REDMS No. 2712010)

PLN-99

See Page PLN-99 of the Planning Committee agenda for full report

PLANNING COMMITTEE RECOMMENDATION

That Bylaw No. 8530, for the rezoning of 8811 Heather Street from “Single Detached (RS1/B)” to “Single Detached (RS1/K)”, be introduced and given first reading.



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15. **APPLICATION BY FARRELL ESTATES LTD. TO AMEND “INDUSTRIAL LIMITED RETAIL (ZI1)” TO ADD “RETAIL, LIQUOR 2” AS A PERMITTED USE IN ORDER TO PERMIT A PRIVATE LIQUOR STORE AT UNIT 2175 OF 21000 WESTMINSTER HIGHWAY**
(File Ref. No.: 12-8060-20-8552, ZT 08-421561) (REDMS No. 2736384)

PLN-111

See Page PLN-111 of the Planning Committee agenda for full report

PLANNING COMMITTEE RECOMMENDATION

That Bylaw No. 8552, to amend “Industrial Limited Retail (ZI1)” to add “Retail, Liquor 2” as a permitted use at 21000 Westminster Highway, be introduced and given first reading.



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16. **APPLICATION BY LAINE & CHRISTINA BOSMA AND LILAC BOSMA & CHRIS HAWKEY FOR REZONING AT 80/100 LANCASTER CRESCENT FROM TWO-UNIT DWELLINGS (RD1) TO SINGLE DETACHED (RS2/D)**

(File Ref. No.: 12-8060-20-8438, RZ 08-406864) (REDMS No. 2508100)

PLN-141

See Page PLN-141 of the Planning Committee agenda for full report

PLANNING COMMITTEE RECOMMENDATION

That Bylaw No. 8438, for the rezoning of 80/100 Lancaster Crescent from "Two-Unit Dwellings (RD1)" to "Single Detached (RS2/D)", be introduced and given first reading.



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17. **MUNICIPAL ACCESS AGREEMENT WITH ROGERS CABLE COMMUNICATIONS INC.**

(File Ref. No.: 10-6060-01/2009) (REDMS No. 2729028)

PWT-7

See Page PWT-7 of the Public Works & Transportation Committee agenda for full report

PUBLIC WORKS AND TRANSPORTATION COMMITTEE RECOMMENDATION

That the General Manager, Engineering & Public Works be authorized to negotiate, enter into and execute a Municipal Access Agreement between the City of Richmond and Rogers Cable Communications Inc.



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18. **ORGANICS COLLECTION PROGRAM**

(File Ref. No.: 10-6370-10-01/2009) (REDMS No. 2736180)

PWT-15

See Page PWT-15 of the Public Works & Transportation Committee agenda for full report

PUBLIC WORKS AND TRANSPORTATION COMMITTEE RECOMMENDATION

That:

- (1) food waste organics be added to the City of Richmond's recycling program as outlined in Option 1 of the staff report from the Manager, Fleet & Environmental Programs;*
- (2) the additional estimated 2010 cost of \$640,000 be funded from the sanitation and recycling provision account;*
- (3) the annual cost be included in the 2011 base level budget submission;*
- (4) the General Manager, Engineering & Public Works be authorized to execute an amendment to Contract T.2988, Residential Garbage and Recycling Collection Services, effective April 1, 2010 to:*
 - (a) add food waste organics collection to the scope of work,*
 - (b) extend the term of the contract to December 31, 2014,*

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- (c) *include an annual inflation rate of 3%,*
- (d) *change the collection starting time to 7:30 a.m.,*
- (e) *eliminate the yard waste processing components of the contract; and*
- (5) *the City of Richmond participate in the Greater Vancouver Sewerage and Drainage District service agreement for food waste organics and yard waste processing.*



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19. **TRAFFIC BYLAW NO. 5870, AMENDMENT BYLAW NO. 8555 – ‘SIDEWALK SNOW REMOVAL ON SUNDAYS’, AND UPDATE ON 2009/2010 SNOW RESPONSE PREPAREDNESS**
(File Ref. No.: 10-6360-13/2009, 12-8060-20-8555) (REDMS No. 2747869, 2749900)

PWT-27

See Page PWT-27 of the Public Works & Transportation Committee agenda for full report

PUBLIC WORKS AND TRANSPORTATION COMMITTEE
RECOMMENDATION

That:

- (1) *Traffic Bylaw No. 5870, Amendment Bylaw No. 8555 be introduced and given first, second and third readings; and*
- (2) *staff include public promotion and awareness of the revisions to the Traffic Bylaw No. 5870, expanding the requirements to clear snow from sidewalks on Sundays, as part of the corporate communications strategy on winter preparedness.*



CONSIDERATION OF MATTERS REMOVED FROM THE
CONSENT AGENDA

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FINANCE COMMITTEE –
Mayor Malcolm D. Brodie, Chair

20. **2010 UTILITY BUDGETS AND RATES**
(File Ref. No.: 03-0970-01/2009-Vol 01) (REDMS No. 2707249v6)

FC-61

See Page FC-61 of the Finance Committee agenda for full report

FINANCE COMMITTEE RECOMMENDATION (Cllr. G. Halsey-Brandt opposed)

- (1) *That the 2010 Utility Expenditure Budgets, as recommended under Option 3 for each utility in the staff report dated October 30, 2009 from the General Managers of Business & Financial Services and Engineering & Public Works, be approved as the basis for establishing the 2010 Utility Rates; and*
- (2) *That staff be directed to report directly to Council with the necessary amendment bylaws to bring into effect the 2010 utility rates option recommended by Committee and the bylaw provision amendments described in the staff report for the Drainage, Dyke and Sanitary Sewer System Bylaw, Waterworks and Water Rates Bylaw, and Solid Waste and Recycling Regulation Bylaw.*



- CNCL-45 21. **2010 UTILITY RATE AMENDMENT BYLAWS**
(File Ref. No.: 12-8060-20-8550, 12-8060-20-8549, 12-8060-20-8548) (REDMS No. 2759137)

STAFF RECOMMENDATION

That the following bylaws be introduced and given first, second and third readings:

- (a) *Solid Waste & Recycling Regulation Bylaw No. 6803, Amendment Bylaw No. 8550;*
- (b) *Drainage, Dyke and Sanitary Sewer System Bylaw No. 7551, Amendment Bylaw No. 8549;*
- (c) *Waterworks and Water Regulation and Rates Bylaw No. 5637, Amendment Bylaw No. 8548.*



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GENERAL PURPOSES COMMITTEE –
Mayor Malcolm D. Brodie, Chair

22. **UPDATE ON NELSON ROAD-HIGHWAY 91 INTERCHANGE - PROPOSED CITY OF RICHMOND CONTRIBUTION**
(File Ref. No.: 01-0150-20-THIG1/2009-Vol 01) (REDMS No. 2743838)

GP-11

See Page GP-11 of the General Purposes Committee agenda for full report

GENERAL PURPOSES COMMITTEE RECOMMENDATION (Cllr. G. Halsey-Brandt opposed)

- (1) That the proposed contribution of \$2.13 million by the City of Richmond to support the implementation of the Nelson Road-Highway 91 Interchange, as described in Option 4 of the attached report, be approved subject to the following conditions:*
 - (a) the recommended design of the interchange, which minimizes impacts to adjacent farmlands as illustrated in Attachment 3 of the attached report, be adhered to as the project advances to the detailed design stages and that it not preclude the future addition of a flyover at Westminster Highway;*
 - (b) traffic control measures are implemented at the intersection of Westminster Highway and Nelson Road as part of the project to prevent trucks from turning left onto or right from Westminster Highway west of Nelson Road;*
 - (c) upon opening of the interchange, trucks weighing more than nine tonnes Gross Vehicle Weight are banned from using Westminster Highway between Knight Street and Nelson Road; and*
 - (d) the City continues to be part of the design review team as the project progresses.*
- (2) That staff be directed to submit the project as part of the 2010 Capital Budget process.*
- (3) That the General Manager, Planning & Development, be authorized to execute a term sheet with the Ministry of Transportation & Infrastructure and Port Metro Vancouver for the project funding arrangements based on the conditions stated in Recommendation 1.*
- (4) That the removal of Westminster Highway between Knight Street and Nelson Road from the Major Road Network be supported as required by TransLink staff for their recommendation to the TransLink Board for approval of the proposed truck ban on this roadway section.*
- (5) That staff continue to pursue Port Metro Vancouver for payment to the City of its outstanding payments in lieu of taxes (PILT) for the 2000-2009 periods and subsequent periods; and*

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- (6) *That staff be directed to consult with TransLink regarding additional buses and bus stops along Westminster Highway.*



PUBLIC ANNOUNCEMENTS AND EVENTS

NEW BUSINESS

BYLAWS FOR ADOPTION

- CNCL-71** Zoning & Development Bylaw No. 5300, Amendment **Bylaw No. 8431**
(8251 No. 3 Road, RZ 08-433884)
Opposed at 1st Reading – None.
Opposed at 2nd/3rd Readings – None.



- CNCL-73** Flood Plain Designation and Protection Bylaw 8204, Amendment **Bylaw No. 8468**
Opposed at 1st/2nd/3rd Readings – None.



- CNCL-77** Housing Agreement (9420, 9460, 9480, 9500 Odlin Road) **Bylaw No. 8535**
Opposed at 1st/2nd/3rd Readings – None.



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CNCL-97 Zoning & Development Bylaw No. 5300, Amendment **Bylaw No. 8440**
(9420, 9460, 9480, 9500 Odlin Road, RZ 08-408104)
Opposed at 1st Reading – None.
Opposed at 2nd/3rd Readings – None.

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CNCL-103 Business Regulation Bylaw No. 7538, Amendment **Bylaw No. 8546**
Opposed at 1st/2nd/3rd Readings – None.

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CNCL-105 Business Licence Bylaw No. 7360, Amendment **Bylaw No. 8551**
Opposed at 1st/2nd/3rd Readings – None.

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DEVELOPMENT PERMIT PANEL

23. RECOMMENDATION

- CNCL-107** (1) *That the minutes of the Development Permit Panel meeting held on*
CNCL-111 *Thursday, November 12, 2009, and the Chair's report for the*
Development Permit Panel meetings held on July 29, 2009 and
October 14, 2009, be received for information.
- (2) *That the recommendations of the Panel to authorize the issuance of:*
- (a) *a Development Permit (DP 08-432218) for the property at 9420,*
 9460, 9480 and 9500 Odlin Road; and
- (b) *a Development Permit (DP 09-476289) for the property at 15900*
 River Road;
- be endorsed, and the Permits so issued.*

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ADJOURNMENT

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