

Report to Development Permit Panel

To:

Development Permit Panel

Date:

January 3, 2012

From:

Brian J. Jackson, MCIP

File:

DP 10-545013

Re:

Director of Development

Application by Western Dayton Homes Ltd. for a Development Permit at

8540 No. 3 Road

Staff Recommendation

That a Development Permit be issued which would:

- 1. Permit the construction of eight (8) townhouse units at 8540 No. 3 Road on a site zoned Medium Density Townhouses (RTM2); and
- 2. Vary the provisions of Richmond Zoning Bylaw 8500 to:
 - a) Reduce the minimum lot width from 30 m to 27.6 m;
 - b) Reduce the minimum exterior (north) side yard setback along Bowcock Road from 6.0 m to 3.0 m for Building 1 and from 6.0 m to 4.6 m for Building 2;
 - c) Reduce the minimum interior side yard setback from 3.0 m to 2.09 m for the single-storey garages along the south property line; and
 - d) To allow tandem parking spaces in four (4) of the townhouse units and five (5) small-car parking stalls in five (5) of the townhouse units.

Brian J. Jackson, MCIP Director of Development

EL:blg Att.

Staff Report

Origin

Western Dayton Homes Ltd. has applied to the City of Richmond for permission to develop eight (8) townhouse units at 8540 No. 3 Road. This site is being rezoned from Single Detached (RS1/E) to Medium Density Townhouses (RTM2) for this project under Bylaw 8785 (RZ 09-499249). The site is currently vacant. Road and infrastructure improvements were secured through the rezoning and will be constructed through the separate required Servicing Agreement (SA 11-589890). Works include, but are not limited to upgrades to the existing storm, sanitary, and water systems, and beautification works along both No. 3 Road and Bowcock Road frontages including provision of a 3 m x 9 m concrete bus pad.

Development Information

Please refer to the attached Development Application Data Sheet (Attachment 1) for a comparison of the proposed development data with the relevant Bylaw requirements.

Background

Development surrounding the subject site is as follows:

To the North: Across Bowcock Road, a mix of existing single-family dwellings and duplexes on

lots zoned Single Detached (RS1/C) and Single Detached (RS1/E);

To the East: Existing single-family dwellings on lots zoned Single Detached (RS1/E), fronting

Gay Road;

To the South: An existing townhouse development with 18 two-storey units on a lot zoned Low

Density Townhouses (RTL3) at a maximum density of 0.6 FAR; and

To the West: Across No. 3 Road, existing single-family dwellings on lots zoned Single

Detached (RS1/E).

Rezoning and Public Hearing Results

The Public Hearing for the rezoning of this site was held on September 7, 2011. The following concerns were expressed during the Public Hearing. The response to the concern is provided in *italics*.

- 1. Concern that the proposed visitor parking stall within the south side yard setback is too close to the adjacent townhouse units to the south.
 - Visitor parking stall within the south side yard setback has been relocated.
- 2. Concern that the proposed garbage/recycling collection area along the Bowcock Road frontage is unenclosed and unsightly.
 - A 0.9 m (3.0 ft.) high brick wall combined with landscaping along the Bowcock Road frontage has been added to screen the garbage/recycling area. The recycling carts will be stored in an enclosure with trellis on top, matching the trellis at the mailbox kiosk area on the other side of the entry driveway. Garbage cans will only be brought out to the collection area (concrete pad in front of the recycling area) on collection day.

3. Concern that the roots of the proposed Armstrong Maple trees along the south property line would damage the fence as the trees mature and would block daylight when the trees grow tall.

The proposed Armstrong Maple trees along the south property line have been substituted with Purple Saucer Magnolia. Purple Saucer Magnolia has fibrous roots and there is no knowledge that its root would damage fences. Purple Saucer Magnolia is also a smaller tree than Armstrong Red Maple; it can grow up to 6 m (20ft.). Since the trees will be planted to the north of the neighbouring yards and will not grow taller than the proposed buildings, there is no shadowing concern.

Staff Comments

The proposed scheme attached to this report has satisfactorily addressed the significant urban design issues and other staff comments identified as part of the review of the subject Development Permit application. In addition, it complies with the intent of the applicable sections of the Official Community Plan (OCP) and is generally in compliance with the Medium Density Townhouses (RTM2) zone except for the zoning variances noted below.

Zoning Compliance/Variances (staff comments in bold)

The applicant requests to vary the provisions of Richmond Zoning Bylaw 8500 to:

- 1) Reduce the minimum lot width from 30 m to 27.6 m.
 - (Staff supports the proposed variance since the subject site is an orphan lot; constraining further land assembly exists as it is bounded by Bowcock Road to the north and an existing townhouse complex to the south along No. 3 Road.)
- 2) Reduce the minimum exterior (north) side yard setback along Bowcock Road from 6.0 m to 3.0 m for Building 1 and from 6.0 m to 4.6 m for Building 2.
 - (Staff supports the proposed variance due to the narrow frontage along No. 3 Road. The reduced setback along Bowcock Road will add variety to the streetscape. The setback for the east building (Building 2) is similar to the neighbouring single-family home to the east.)
- 3) Reduce the minimum interior side yard setback from 3.0 m to 2.09 m for the single-storey garages along the south property line;
 - (Staff supports the proposed variance as this variance would accommodate a side-by-side double car garage in each of the end units ("D" units), and thus increase the percentage of concealed parking stalls on site.)
- 4) To allow tandem parking spaces in four (4) of the townhouse units and four (4) small-car parking stalls in five (5) of the townhouse units.
 - (Staff supports the proposed tandem parking arrangement on the basis that the tandem parking arrangement is generally accepted in small developments to reduce the site coverage. A restrictive covenant to prohibit the conversion of the garage area into habitable space will be required as a condition of the Development Permit.
 - Staff support the proposed small-car parking stalls based on the developer's observation that there is a tendency for two-car-families who live in townhouse units to have at least one smaller, more affordable car. Transportation Department accepted the proposal.)

Advisory Design Panel Comments

The subject application was not presented to the Advisory Design Panel on the basis that the project generally met all the applicable Development Permit Guidelines, and the overall design and site plan adequately addressed staff comments.

Analysis

Conditions of Adjacency

- The proposed height, siting and orientation of the buildings respect the massing of the existing developments adjacent to the site.
- The townhouses are designed to a maximum of $2\frac{1}{2}$ -storey height with a 6 m setback to both the front and rear property line.
- A four-plex interface with the single-family homes to the east is being proposed as opposed to the preferred duplexes interface between townhouse units and single-family homes.
- To minimize the impact from the four-plex on the adjacent existing single-family home to the east, the developer has adjusted the roof form as much as possible to simulate a duplex character.
- The proposed 2½-storey homes are also designed to have no attic windows overlooking the neighbouring property to the east.
- New trees are to be planted along the east and south property lines to provide natural privacy screens between the proposed development and the existing adjacent residential developments.

Urban Design and Site Planning

- The layout of the townhouse units is organized along one (1) short north-south drive aisle, providing access to the site and access to all unit garages/parking pads from Bowcock Road.
- The proposed drive aisle arrangement does not allow for on-site truck turning. The arrangement is accepted since parking and stopping on Bowcock Road is allowed for collection and delivery purposes.
- All units have two (2) vehicle parking spaces. Tandem parking spaces are proposed in four (4) of the eight (8) units.
- A total of two (2) standard visitor parking spaces are provided. Accessible visitor parking space is not required for this small development.
- Outdoor amenity space is provided in accordance with the OCP and is designed to promote both active and passive use. The outdoor amenity is proposed along the Bowcock Road frontage. The location is appropriate in providing open landscape and amenity convenient to all of the units.
- The garbage collection area and recycling enclosure are located just off the main vehicle entry to the site for easy access. Although staff from both Transportation Department and Environmental Programs recommend the facilities be located east of the entry driveway to provide a greater separation to the No. 3 Road/Bowcock Road intersection, the proposal is acceptable to staff due to other constraints on site planning, i.e. tot lot dimensions, separation from existing residential units, etc.

Architectural Form and Character

- A pedestrian scale is achieved along the public street and internal drive aisle with the inclusion of sloped roofs, projections, recesses, entry porches, varying material combinations, a range of colour finishes, landscape features, and individual unit gates. All units along No. 3 Road and Bowcock Road have direct access from the street.
- The impact of blank garage doors has been mitigated with panel patterned doors, transom windows, and planting islands.
- The proposed building materials (asphalt shingles, vinyl siding, slop dash stucco, wood trim, brackets and fascia) are generally consistent with the Official Community Plan (OCP) Guidelines and compatible with both the existing single-family character of the neighbourhood and multi-family character being introduced along No. 3 Road.
- A visual contrast is achieved by the use of lighter coloured trims on darker coloured siding.
- One (1) convertible unit with one (1) concealed handicap parking stall and one (1) uncovered standard parking stall has been incorporated into the design ("C" unit). Additional space within the garage to accommodate future ramp from the garage level to the main living level is proposed. A restrictive covenant to prohibit the installation of additional walls/partitions within the concealed garage and the conversion of the garage area into habitable space will be required as a condition of the Development Permit.
- Accessibility features that allow for aging in place have been incorporated into all units in this development (i.e. blocking in all bathrooms for grab-bars, level handle for all doors, and lever faucet in all bathrooms and powder rooms).

Landscape Design and Open Space Design

- The developer proposes to retain one (1) bylaw tree on site and to protect one (1) City tree located within the boulevard along No. 3 Road. It is noted that the new sidewalk along No. 3 Road must be designed to meander around the protected City tree. A contract with a Certified Arborist to monitor all works to be done near or within all tree protection zones must be submitted prior to Development Permit issuance.
- Five (5) bylaw-size trees on-site were identified for removal at rezoning stage due to the poor condition, as well as proposed change of site grade and conflicts with the proposed building footprints. Ten (10) replacement trees are required.
- The applicant is proposing to plant 20 replacement trees on-site including six (6) conifer and 14 deciduous trees; hedges, an assortment of shrubs and ground covers, and perennials and grasses have been selected to ensure the landscape treatment remains interesting throughout the year.
- A low metal fence, punctuated by masonry columns at individual gate entrances, will be introduced to demarcate private space and individual grade level unit entrances along the street frontage.
- A pedestrian walkway along the east property line is proposed to provide access to units #5 to #7.
- Fence along the street frontage is 0.45 m setback from the property line to allow for a landscaped area between the fence and the edge of the public sidewalk.
- The outdoor amenity area includes a fenced children's play area, which come with play equipment that caters to 2 to 6 year old age groups, and an open grass area for spontaneous physical activities.

- A mailbox kiosk and benches are also located in the outdoor amenity area to facilitate social interaction.
- Indoor amenity space is not proposed on-site. An \$8,000 cash-in-lieu contribution has been secured as a condition of rezoning approval.

Crime Prevention Through Environmental Design

- The site plan and individual unit design create opportunity for passive surveillance of both of the street frontage, outdoor amenity space, and internal drive aisle.
- Individual unit entrances are visible from either the public street or the internal drive aisle.
- Space differentiation (public, semi public, private) is achieved through the use of fences, gates, and landscape features.
- Low planting is proposed along edges of buildings to keep the entry area open and visible.
- Solid-core exterior doors with solid door frames are proposed for added security.

Sustainability

- Drought tolerant and native planting materials are incorporated into the landscaping design.
- Permeable pavers are proposed on the internal driveway to improve the permeability of the site and reduce volume of storm water discharge to the domestic utility services. The lot coverage for permeable area (including landscaping) is 42.4%.
- The choice of construction materials (i.e. Hardie panel siding) offers enhanced durability.
- Building locations and window placements are designed to maximize natural light and ventilation.

Conclusions

The applicant has satisfactorily addressed staff's comments regarding conditions of adjacency, site planning and urban design, architectural form and character, and landscape design. The applicant has presented a development that fits into the existing context. Therefore, staff recommend support of this Development Permit application.

Edwin Lee

Planning Technician - Design

(604-276-4121)

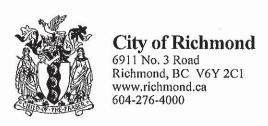
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The following are to be met prior to forwarding this application to Council for approval:

- Registration of a covenant prohibiting the conversion of parking area into habitable space;
- Registration of a covenant prohibiting the installation of walls/partitions within the concealed garage of the
 convertible unit (Unit 3C). The space outside of the handicap parking stall within the garage is reserved for
 future installation of accessible ramp between the garage level and the main living level.
- Submission of a Contract entered into between the applicant and a Certified Arborist for supervision of any
 on-site works conducted within the tree protection zone of trees to be retained on site and on city property
 adjacent to the site. The Contract should include the scope of work to be undertaken, including: the proposed
 number of site monitoring inspections, and a provision for the Arborist to submit a post-construction
 assessment report to the City for review; and
- Receipt of a Letter-of-Credit for landscaping in the amount of \$29,136 (based on total floor area of 14,568 ft²).

Prior to future Building Permit issuance, the developer is required to complete the following:

- Submission of a Construction Parking and Traffic Management Plan to the Transportation Division.
 Management Plan shall include location for parking for services, deliveries, workers, loading, application for any lane closures, and proper construction traffic controls as per Traffic Control Manual for works on Roadways (by Ministry of Transportation) and MMCD Traffic Regulation Section 01570.
- Incorporation of accessibility measures in Building Permit (BP) plans as determined via the rezoning and/or Development Permit processes.
- Obtain a Building Permit (BP) for any construction hoarding. If construction hoarding is required to temporarily occupy a public street, the air space above a public street, or any part thereof, additional City approvals and associated fees may be required as part of the Building Permit. For additional information, contact the Building Approvals Division at 604-276-4285.



Development Application Data Sheet

Development Applications Division

DP 10-545013 Attachment 1

Address: 8540 No. 3 Road

Applicant: Western Dayton Homes Ltd. Owner: 0896280 BC Ltd.

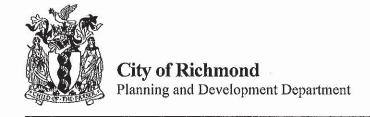
Planning Area(s): Broadmoor

Floor Area Gross: 1,353.4 m² (14,568 ft²) Floor Area Net: 1,066.3 m² (11,478 ft²)

	Existing	Proposed
Site Area:	1,650 m ² (17,761 ft ²)	1,643.8 m ² (17,694 ft ²)
Land Uses:	Single-Family Residential	Multiple-Family Residential
OCP Designation:	Low-Density Residential	No Change
Zoning:	Single Detached (RS1/E)	Medium Density Townhouses (RTM2)
Number of Units:	1 non-conforming duplex (2 units)	8 townhouse units

	Bylaw Requirement	Proposed	Variance
Floor Area Ratio:	Max. 0.65	0.65	none permitted
Lot Coverage – Building:	Max. 40%	40%	none
Lot Coverage – Non-porous Surfaces	Max. 65%	57.6%	none
Lot Coverage – Landscaping:	Min. 25%	25.9%	none
Setback – Front Yard (No. 3 Road) (m):	Min. 6 m	6.0 m	none
Setback – Exterior Side Yard (Bowcock Road) (m):	Min. 6 m	3.0 m (Building 1) 4.6 m (Building 2)	variance requested
Setback – Interior Side Yard (South) (m):	Min. 3 m	2.09 m	variance requested
Setback – Rear Yard (East) (m):	Min. 3 m	6.0 m	none
Height (m):	Max. 12.0 m (3 storeys)	11.55 m	none
Lot Size (min. dimensions):	Min. 30 m wide x 35 m deep	27.58 m wide x 60.05 m deep	none
Off-street Parking Spaces – Regular (R) / Visitor (V):	2 (R) and 0.2 (V) per unit	2 (R) and 0.25 (V) per unit	none
Off-street Parking Spaces – Total:	18	18	none
Tandem Parking Spaces:	not permitted	4	variance requested
Small Car Parking Spaces:	not permitted	5	variance requested
Off-street Visitor Parking Spaces - Accessible	0	0	none

Bicycle Parking Spaces – Class 1 / Class 2:	1.25 (Class 1) and 0.2 (Class 2) per unit	1.25 (Class 1) and 0.25 (Class 2) per unit	none
Off-street Parking Spaces - Total:	10 (Class 1) and 2 (Class 2)	10 (Class 1) and 2 (Class 2)	none
Amenity Space - Indoor:	Min. 70 m² or Cash-in-lieu	\$8,000 cash-in-lieu	none
Amenity Space - Outdoor:	Min. 6 m ² x 8 units = 48 m ²	61.5 m ²	none



Development Permit

No. DP 10-545013

To the Holder:

WESTERN DAYTON HOMES LTD.

Property Address:

8540 NO. 3 ROAD

Address:

C/O WAYNE FOUGERE

FOUGERE ARCHITECTURE INC.

#210 - 230 BROADWAY VANCOUVER, BC V5Y 1P7

- 1. This Development Permit is issued subject to compliance with all of the Bylaws of the City applicable thereto, except as specifically varied or supplemented by this Permit.
- 2. This Development Permit applies to and only to those lands shown cross-hatched on the attached Schedule "A" and any and all buildings, structures and other development thereon.
- 3. The "Richmond Zoning Bylaw 8500" is hereby varied to:
 - a) Reduce the minimum lot width from 30 m to 27.6 m;
 - b) Reduce the minimum exterior (north) side yard setback along Bowcock Road from 6.0 m to 3.0 m for Building 1 and from 6.0 m to 4.6 m for Building 2;
 - c) Reduce the minimum interior side yard setback from 3.0 m to 2.09 m for the single-storey garages along the south property line;
 - d) To allow tandem parking spaces in four (4) of the townhouse units and five (5) small-car parking stalls in five (5) of the townhouse units.
- 4. Subject to Section 692 of the Local Government Act, R.S.B.C.: buildings and structures; off-street parking and loading facilities; roads and parking areas; and landscaping and screening shall be constructed generally in accordance with Plans #1 to #4 attached hereto.
- 5. Sanitary sewers, water, drainage, highways, street lighting, underground wiring, and sidewalks, shall be provided as required.
- 6. As a condition of the issuance of this Permit, the City is holding the security in the amount of \$29,136.00 to ensure that development is carried out in accordance with the terms and conditions of this Permit. Should any interest be earned upon the security, it shall accrue to the Holder if the security is returned. The condition of the posting of the security is that should the Holder fail to carry out the development hereby authorized, according to the terms and conditions of this Permit within the time provided, the City may use the security to carry out the work by its servants, agents or contractors, and any surplus shall be paid over to the Holder. Should the Holder carry out the development permitted by this permit within the time set out herein, the security shall be returned to the Holder. The City may retain the security for up to one year after inspection of the completed landscaping in order to ensure that plant material has survived.

Development Permit

No. DP 10-545013

То	the	Ho	lder:

WESTERN DAYTON HOMES LTD.

Property Address:

8540 NO. 3 ROAD

Address:

C/O WAYNE FOUGERE

FOUGERE ARCHITECTURE INC.

#210 - 230 BROADWAY VANCOUVER, BC V5Y 1P7

- 7. If the Holder does not commence the construction permitted by this Permit within 24 months of the date of this Permit, this Permit shall lapse and the security shall be returned in full.
- 8. The land described herein shall be developed generally in accordance with the terms and conditions and provisions of this Permit and any plans and specifications attached to this Permit which shall form a part hereof.

This Permit is not a Building Permit.

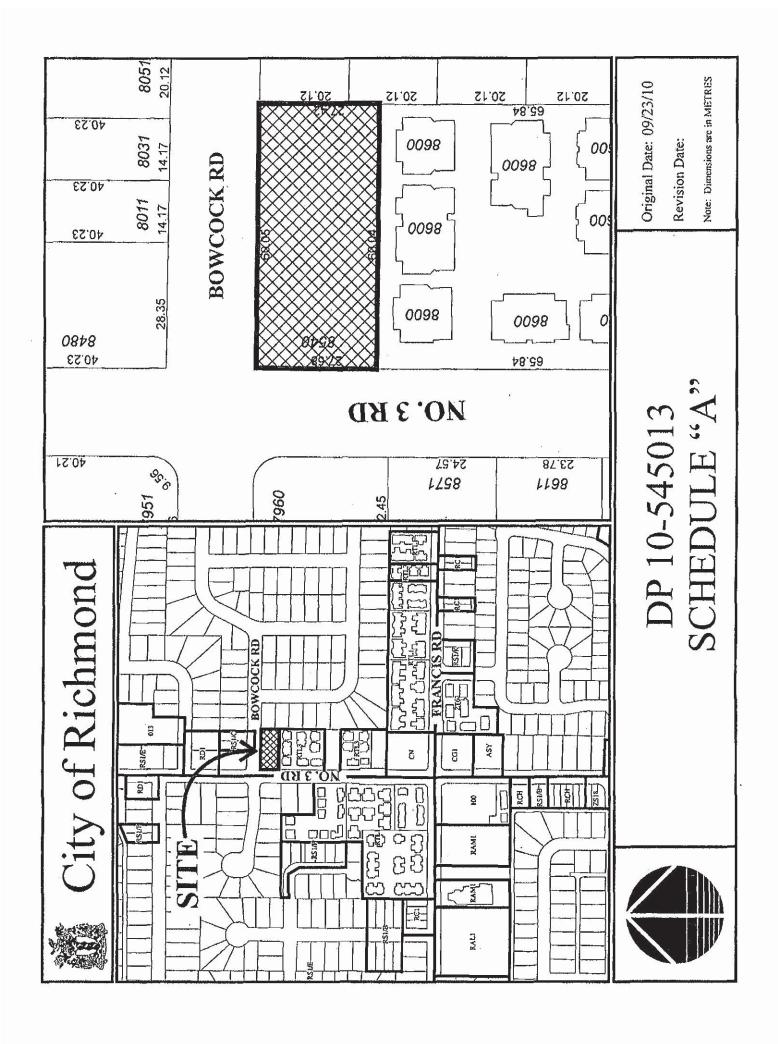
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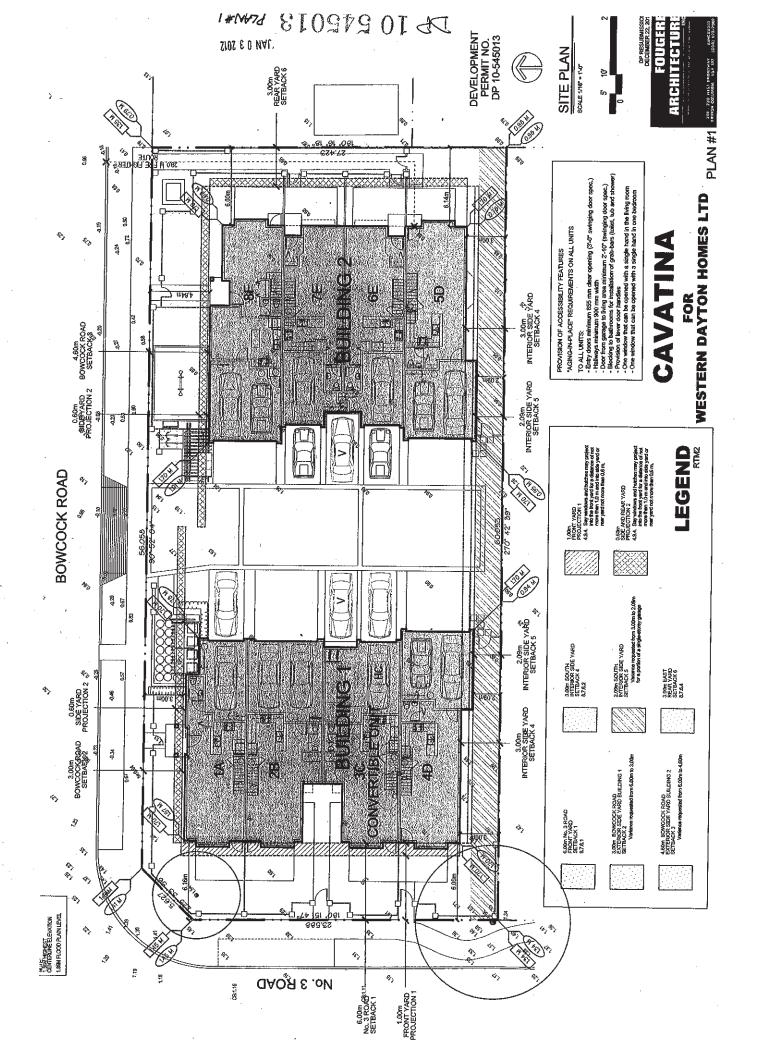
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DAY OF

MAYOR





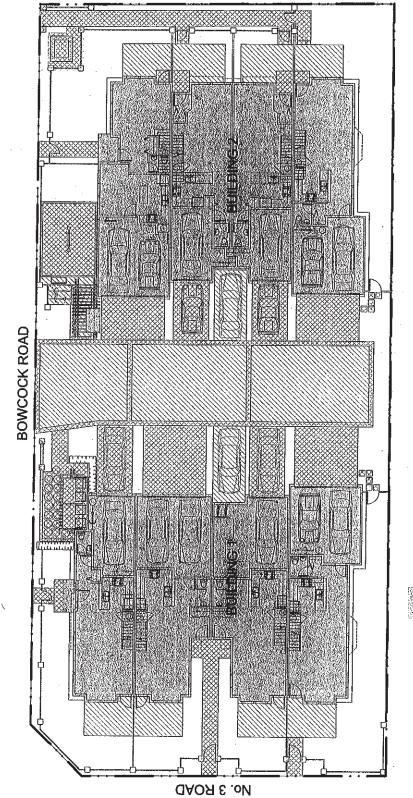
DEVELOPMENT PERMIT NO. DP 10-545013











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2,914 SF OF POUROUS GROUND COVER AREA 16.5% PROPOSED POUROUS GROUND COVER COVERAGE

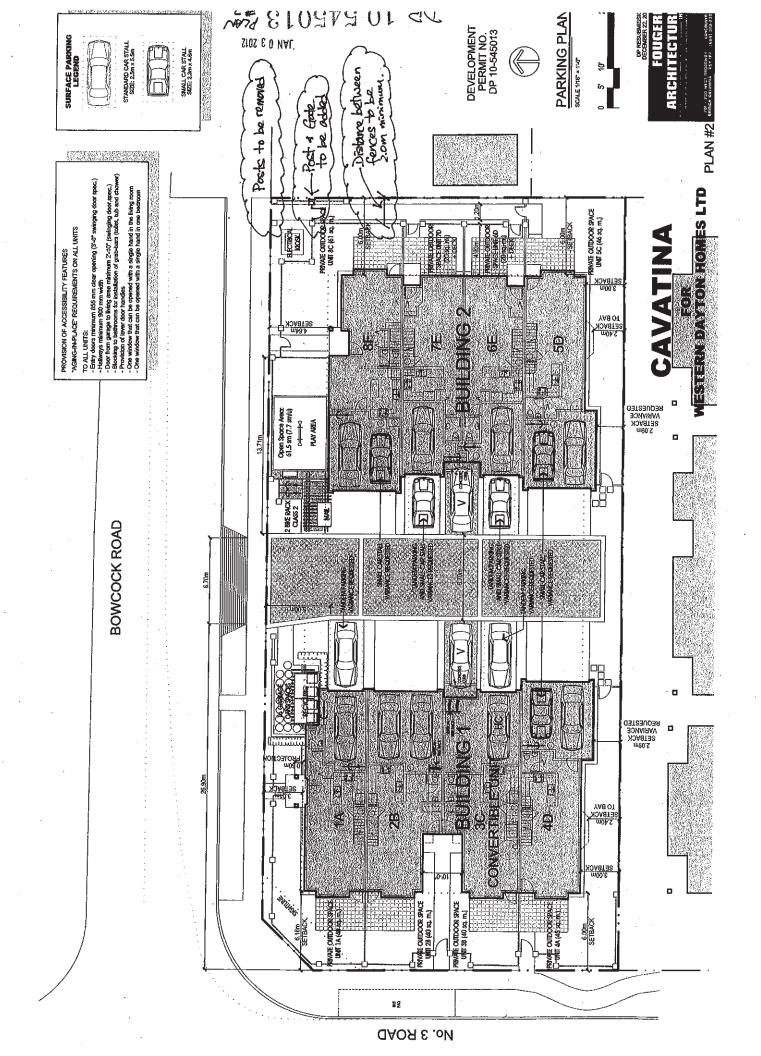
3,113 SF OF NON-POUROUS SURFACE AREA 17.6% PROPOSED OF NON-POUROUS SURFACE COVERAGE

Required:
No more than 65% of the lot may be occupied by buildings, structures and non-porous surfaces

Proposed: 57.6% of Buildings, Structures and Non-porous surfaces

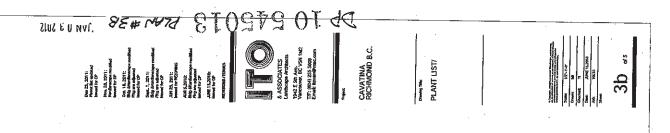
SITE AREA CALCULATION PLAN

WESTERN DAYTON HOMES LTD PLAN #1A AND THE PLAN #1A AND TH CAVATIN



25 ≥ ANIA PART No. 3 ROAD

23 of 5



REPLACEMENT TREE PLAN

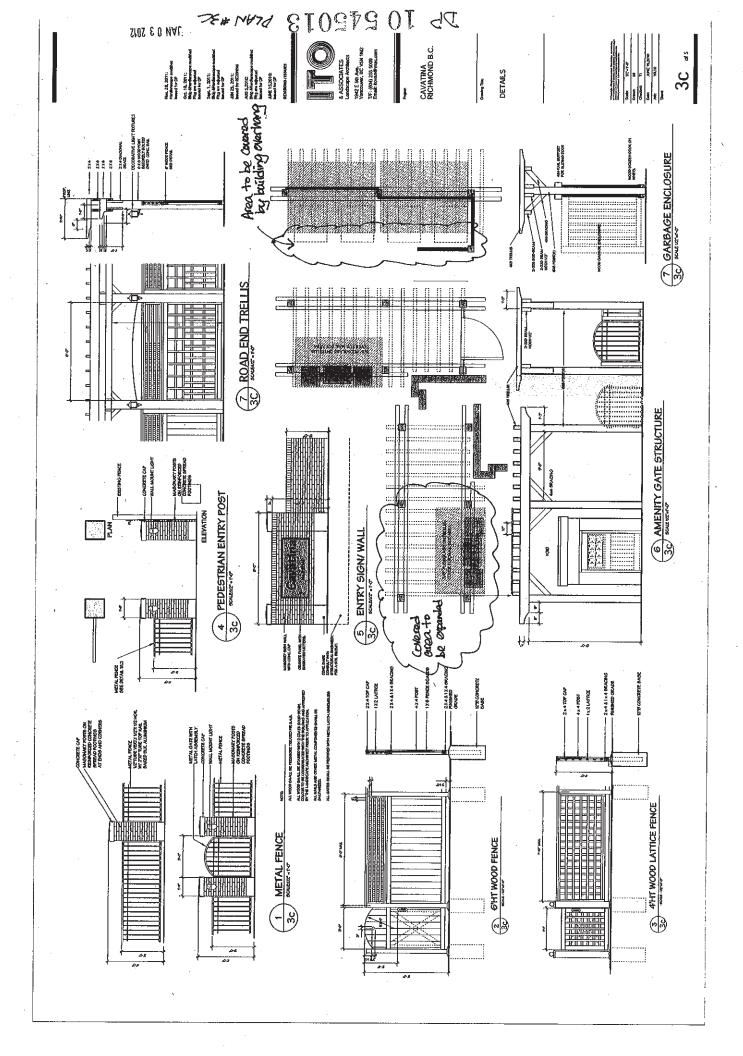
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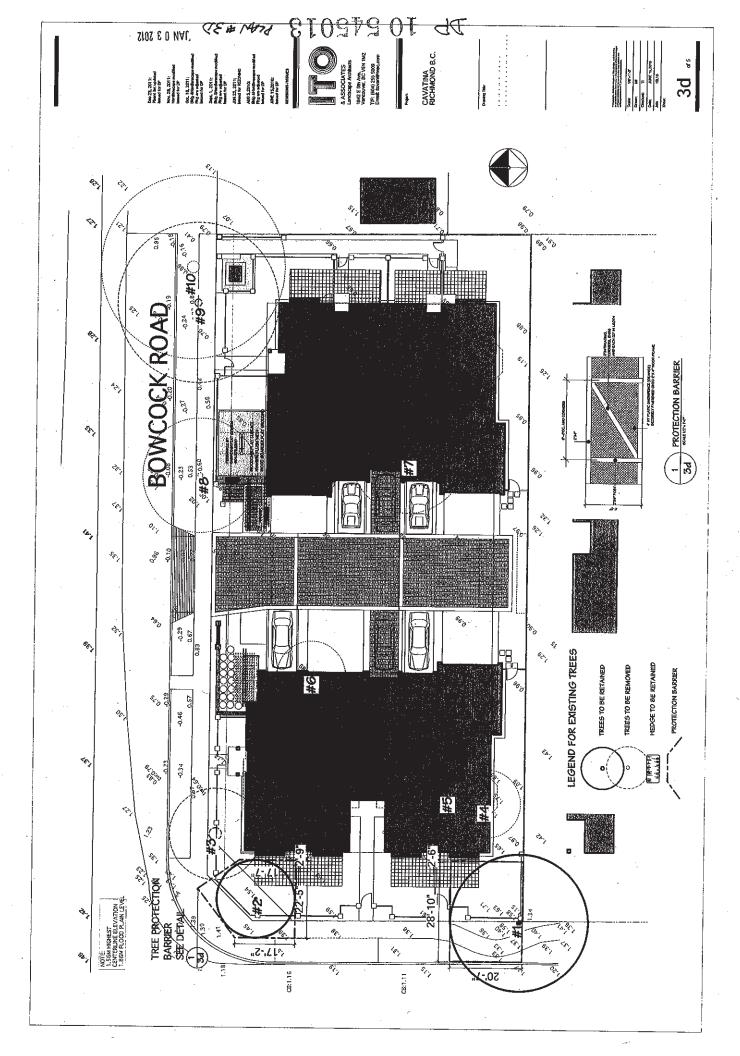
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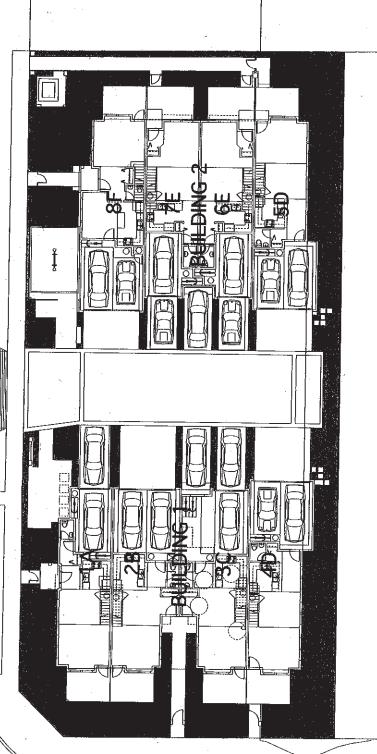
THE CONTRACTOR SHALL MARKAN ACCORDANCE TO THE LANDSCAPE STANDARDS UNTE. THE WORK IS TURNED OVER TO THE DWINER.











BOWCOCK ROAD

LOT COVERAGE FOR ALIVE PLAINTS

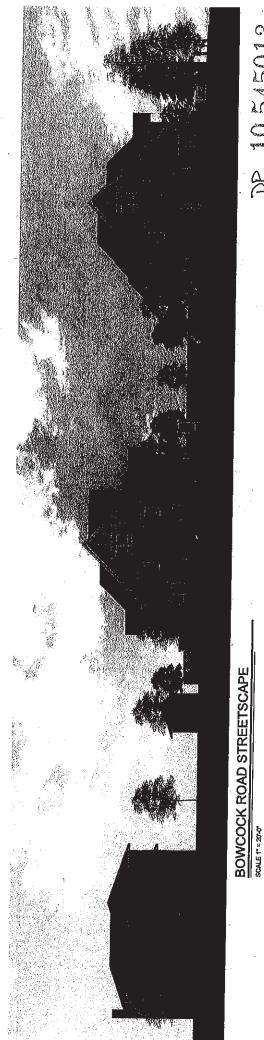
AREA COVERED BY ALIVE PLANTS: TOTAL SITE AREA:

4,590 SF 17,694SF

PERCENTAGE PROVIDED: REQUIRED:

25.94% 25.0 %

3e "



DP 10545013

DEVELOPMENT PERMIT NO. DP 10-545013

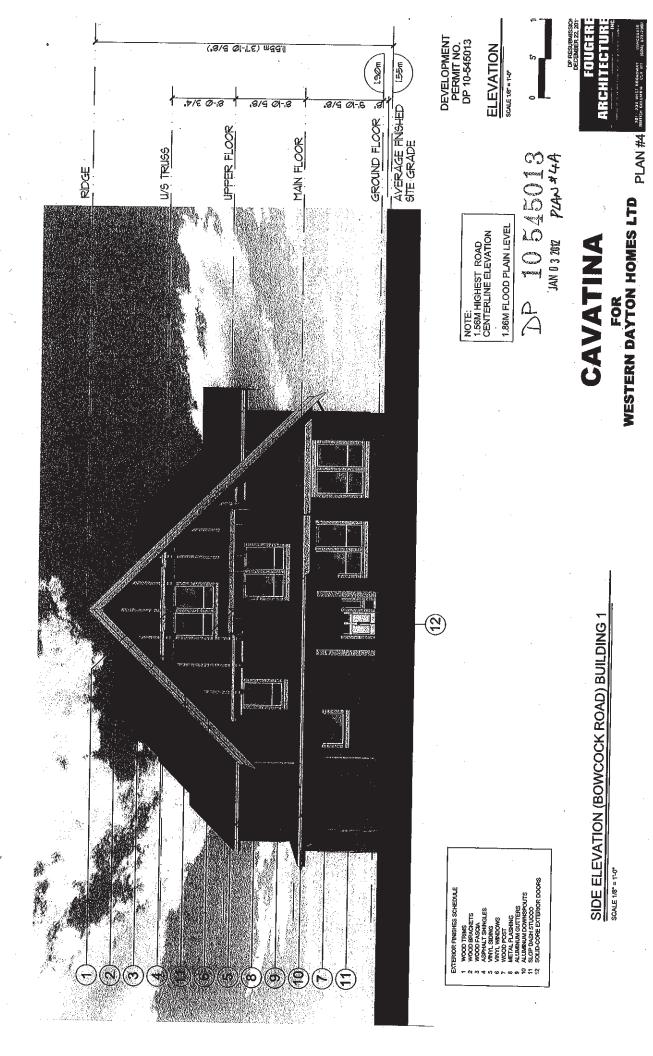


STREETSCAPE

CAVATINA

No. 3 ROAD STREETSCAPE

WESTERN DAYTON HOMES LTD PLAN #18 and 18 and



DEVELOPMENT PERMIT NO. DP 10-545013 GROUND FLOOR MAN FLOOR

ELEVATION SCALE 187 # 1-0"

DP 10 545013

JAN 03 2012 PAN # 4B

WESTERN DAYTON HOMES LTD PLAN #5 AND TOWNS OF THE PROPERTY OF

CAVATIN

SIDE ELEVATION (SOUTH) BUILDING 1

GROUND FLOOR

DEVELOPMENT PERMIT NO. DP 10-545013

DP 10 545013

ELEVATION SCALE 1/8" * 11-0"

CAVATINA

WESTERN DAYTON HOMES LTD PLAN #6 ZNATABLINAN UST US DE LA COMPANIENT DE LA

BACK ELEVATION (EAST) BUILDING 1

DEVELOPMENT PERMIT NO. DP 10-545013

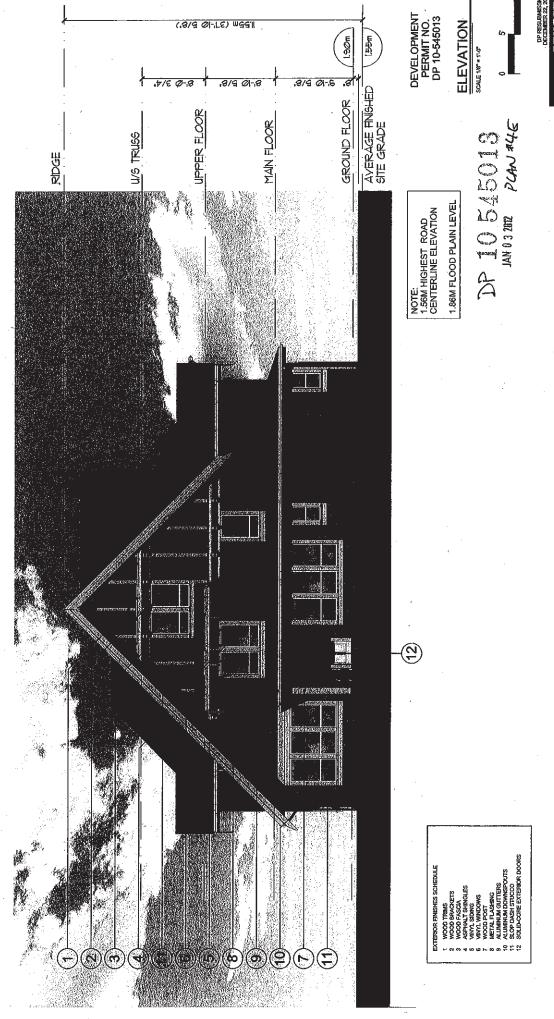
DP 10 545013

ELEVATION SCALE 1/8" # 1-0"

WESTERN DAYTON HOMES LTD PLAN #7 2012 CONTRACTOR OF THE PROPERTY OF THE PROPER CAVATINA

FRONT ELEVATION (No. 3 ROAD) BUILDING 1





CAVATINA

FOR WESTERN DAYTON HOMES LTD

PLAN #8 MANIES COLUMNIA NOV 197 (GOA) DEED

SIDE ELEVATION (BOWCOCK ROAD) BUILDING 2

,8/G ØI-,6 GROUND FLOOR UPPER FLOOR

DEVELOPMENT PERMIT NO. DP 10-545013

DP 10 545013

ELEVATION scale 1/8" = 1.0

CAVATINA

WESTERN DAYTON HOMES LTD PLAN #9 GREAT CONTRACTOR OF THE PROPERTY OF THE PROPE

SIDE ELEVATION (SOUTH) BUILDING 2

DEVELOPMENT PERMIT NO. DP 10-545013

202720TA

JAN D 3 2012 PLAN # 4 4

ELEVATION SCALE 1/8" = 1.4"

CAVATINA

WESTERN DAYTON HOMES LTD PLAN #10 Mills 200 Mi

BACK ELEVATION (WEST) BUILDING 2



GROUND FLOOR PPER FLOOR

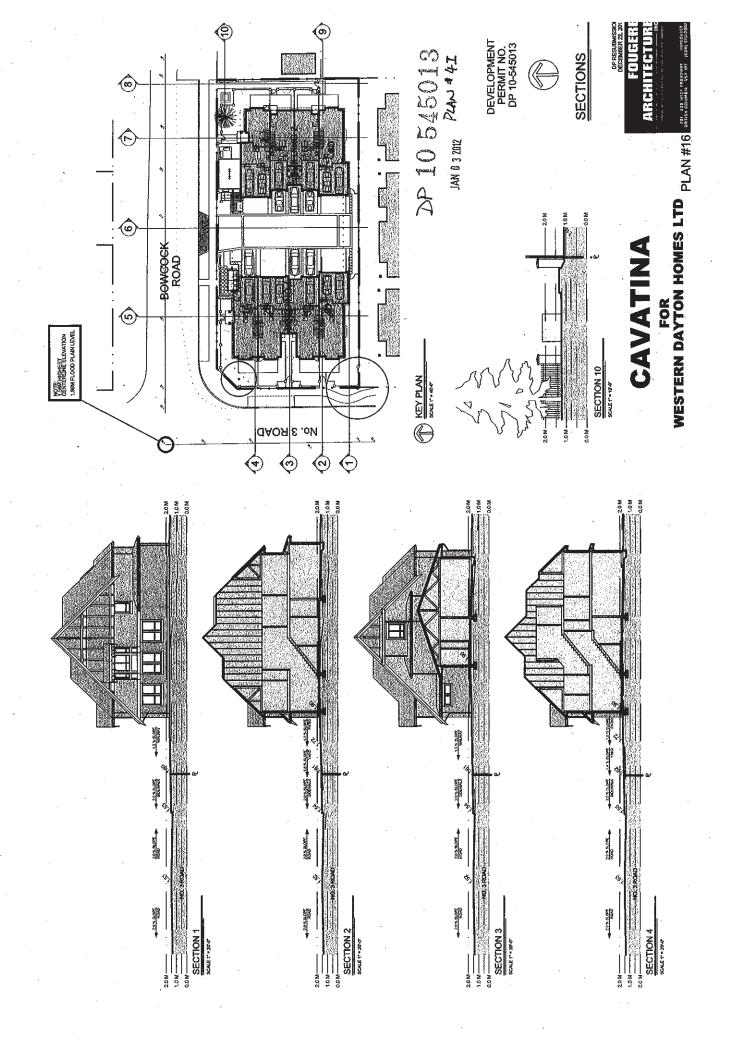
DEVELOPMENT PERMIT NO. DP 10-545013

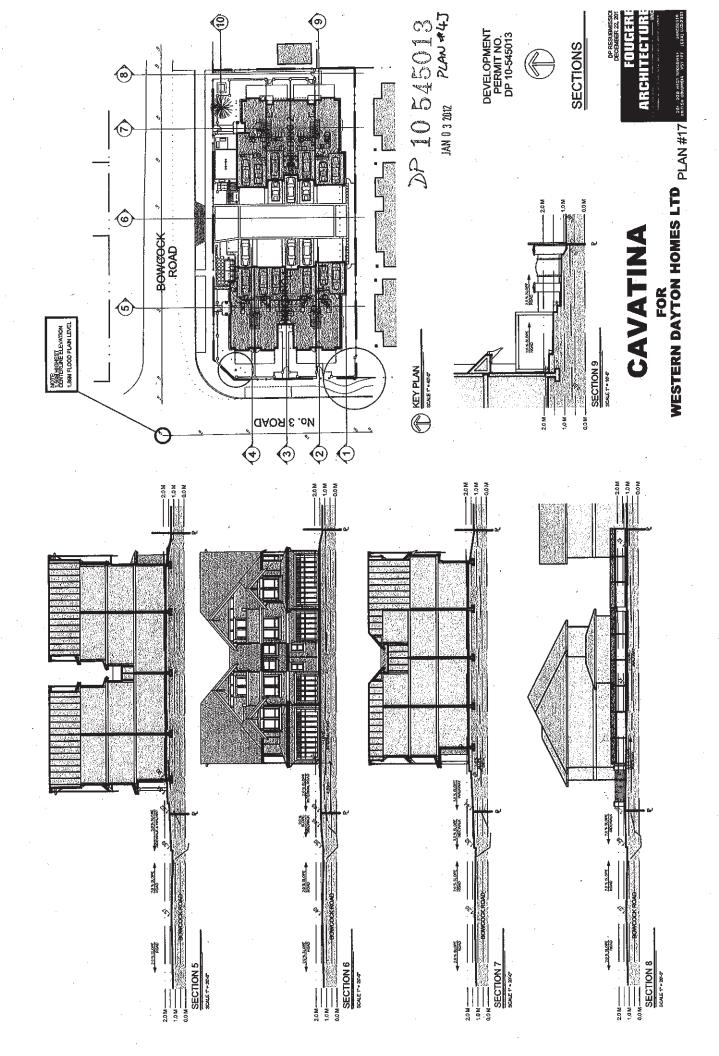
DP 10 545013 JAN 8 3202 P CAN STANDED

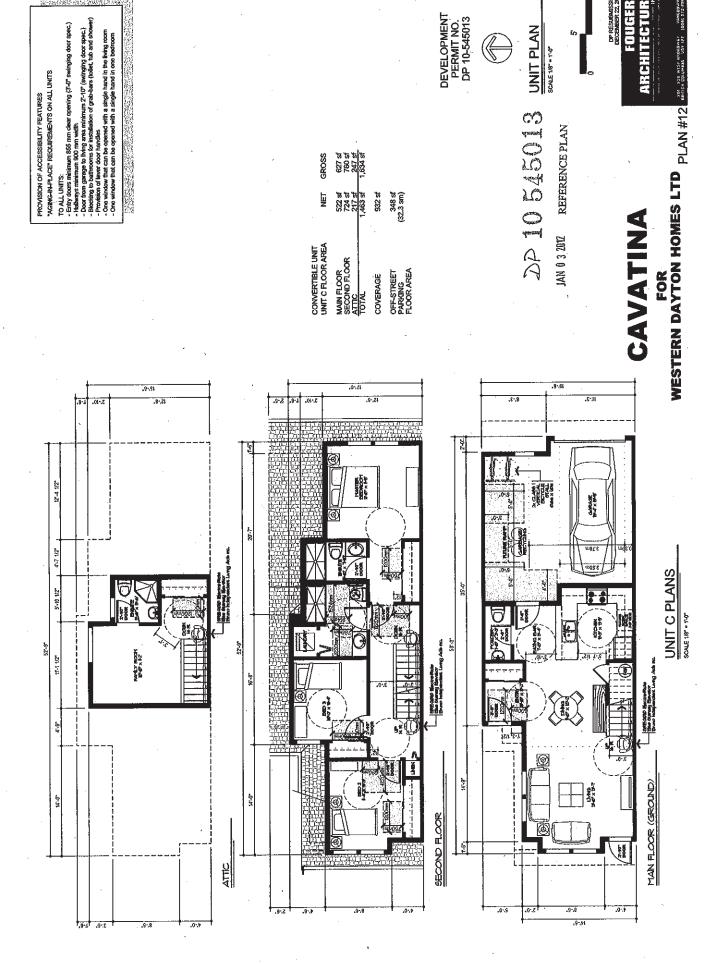
ELEVATION SCALE 1/8"= 1/4"

WESTERN DAYTON HOMES LTD PLAN #11 after consumer CAVATINA

FRONT ELEVATION (EAST) BUILDING 2







227 25 SE 227 SE 227 SE 227 SE 227 SE

932 sf

GROSS

AGING-IN-PLACE REQUIREMENTS ON ALL UNITS

DEVELOPMENT PERMIT NO. DP 10-545013

DP 10 545013

UNIT PLAN

ARCHITECT

BLOCK PLAN DEVELOPMENT PERMIT NO. DP 10-545013 JAN 0 3 2012 REFERENCE PLAN ATTC SECOND FLOOR CONVERTIBLE ONLY MAIN FLOOR (GROUND) 1 18

vision of lever door handles a window that can be opened with a single hand in the living room a window that can be opened with a single hand in one bedroom

CAVATINA

WESTERN BAYTON HOMES LTD PLAN #13 SALL-RENTE CONTROLLED

BUILDING 1 BLOCK PLAN

BLOCK PLAN DEVELOPMENT PERMIT NO. DP 10-545013 D 10 545013 JAN 0 3 2012 REFERENCE PLAN 12-6" × 10-17 DECK 12-6" x 10-17 SECOND FLOOR MAIN FLOOR (GROUND) 門 ß

CAVATINA

WESTERN DAYTON HOMES LTD PLAN #14 AMARGEMENT WESTERN DAYTON HOMES LTD PLAN #14

BUILDING 2 BLOCK PLAN