

Report to Development Permit Panel

To:

Development Permit Panel

Date:

April 3, 2024

From:

Wayne Craig

File:

DP 23-035339

rom:

Director, Development

Re:

Application by Gustavson Wylie Architects Inc. for a Development Permit at

18399 Blundell Road

Staff Recommendation

That a Development Permit be issued which would permit the construction of two single-storey buildings with drive-through restaurant uses at 18399 Blundell Road on a site zoned "Industrial (I)".

Wayne Craig

Director, Development

(604-247-4625)

WC:ac

Att. 2

Staff Report

Origin

Gustavson Wylie Architects Inc. has applied on behalf of the owner, Bontebok Holdings Ltd. (Directors: Gary Segal and Lorne Segal), to the City of Richmond for permission to develop two single-storey commercial buildings with drive-through restaurant uses at 18399 Blundell Road on a site zoned "Industrial (I)" (Attachment 1). The site is currently vacant, except for a small building at the southeast corner that houses a water pressure release valve chamber, which will remain.

A Zoning Text Amendment to amend the "Industrial (I)" zone to allow for "Restaurant, Drive-through" as a site-specific permitted use on the subject property under Bylaw 9532 (ZT 13-639146) was adopted on May 10, 2021. Additionally, a Development Permit (DP 16-750045) was issued by Council on May 10, 2021 to facilitate the construction of two single-storey multi-unit commercial buildings with two drive-through restaurants, consistent with zoning. However, as construction did not commence within 24 months of the approval date, the permit lapsed. As such, a new Development Permit is required to be issued in order to facilitate construction. The new Development Permit application submitted for the site is generally consistent with the previously issued permit.

An associated Servicing Agreement (SA 16-744060) was processed as a condition of final adoption of the Zoning Text Amendment. Works included frontage upgrades along Blundell Road and Nelson Road, modifications of the existing Blundell median, a bus landing pad, service connections and an on-site public pathway to avoid existing City infrastructure and utilities generally located in the southeast corner of the site. These works have largely been completed, with some remedial work outstanding.

Development Information

Please refer to attached Development Application Data Sheet (Attachment 2) for a comparison of the proposed development data with the relevant Bylaw requirements.

Background

The subject site is located in the Fraser Lands industrial area. Development surrounding the subject site is as follows:

To the North: Light industrial buildings, parking and loading areas on properties zoned "Industrial (I)".

To the South: Across Blundell Road, an existing rail line and light industrial buildings, parking and loading areas on properties zoned "Industrial (I)".

To the East: Across Nelson Road, light industrial buildings, parking and loading areas on properties zoned "Industrial (I)".

To the West: Light industrial buildings, parking and loading areas on properties zoned "Industrial (I)".

Staff Comments

The proposed development consists of two single-storey multi-unit commercial buildings with two drive-through restaurants (including pick-up windows and vehicle queuing areas) and required surface parking. The proposal is generally consistent with the previous Development Permit (DP 16-750045) issued for the site. The proposed development has addressed the planning and design issues identified as part of the review of this Development Permit application. In addition, this development proposal complies with the intent of the applicable sections contained within the Official Community Plan (OCP) and would comply with all aspects of the "Industrial (I)" zone.

Advisory Design Panel Comments

Because of the scale of the development, the limited building area and the consistent design approach as the previously issued Development Permit, the development proposal was not presented to the Advisory Design Panel.

Analysis

Conditions of Adjacency

- Adjacent properties to the north and west of the development site are light industrial buildings with surface parking and loading areas. The proposed siting of the buildings on the development site would provide an 11.5 m setback to the north property line and a 26.4 m setback to the west property line. Additionally, a landscape buffer with a strip of trees and shrubs along the north and west property lines is proposed.
- Along the Blundell Road and Nelson Road frontages, a 3.0 m wide landscape buffer is proposed, with a strip of trees and shrubs to provide screening of the surface parking from the street. Additional information is provided in the "Landscape Design and Open Space Design" section of this report.
- The loading area and garbage, recycling and organics storage enclosures are adequately screened and located behind the proposed buildings, away from the public streets.
- Regarding potential noise generated by the restaurant and drive-through operation, the
 applicant has confirmed they will comply with the City's Noise Bylaw. The applicant
 advised that the drive-through speakers will be equipped with Automatic Volume Control
 (AVC), which adjusts the outbound volume based on the outdoor, ambient noise level. When
 ambient noise levels naturally decrease at night, AVC reduces the outbound volume on the
 system.

Urban Design and Site Planning

- The proposed siting of the buildings are centred on the development site to accommodate required vehicle access, drive-aisle circulation, drive-through vehicle queuing areas and offstreet parking and is consistent with the previous Development Permit.
- Efforts have been made to limit parking along street frontages to single-loaded aisles. Staff
 have worked with the applicant to provide a 3.0 m wide landscape buffer along the Blundell
 Road and Nelson Road frontages to screen the view of surface parking and drive-through
 queuing areas from the street.

- Vehicle access to the site is provided via both Blundell Road (right-in/right-out and left-turn movements from Blundell through the establishment of a left-turn bay in the existing median) and Nelson Road (right-in/right-out). The applicant has demonstrated sufficient turning radii for the on-site movement of delivery, disposal and fire vehicles.
- A total of 64 visitor vehicle parking stalls are proposed, which exceeds the Zoning Bylaw requirement of 56 spaces. Included are two accessible parking spaces located in close proximity to the entrances of the buildings.
- Nine parking spaces are to be equipped with 60amp Level 2 charging outlets in compliance with the City's EV charging requirements.
- Bicycle parking and a loading space will be provided in accordance with the Zoning Bylaw; three Class-1 and four Class-2 bicycle parking spaces will be provided in an accessible location near the entrances of the buildings and in view from the street.
- Pedestrian walkways are clearly delineated and are proposed to provide direct pedestrian access from the City sidewalks to the entrances of the buildings. Areas of the pedestrian walkways that cross drive aisles or vehicle queuing areas utilize an alternative colour (dark grey) of pervious pavers to provide visual and textural identification. Additionally, appropriate signage will be installed in these areas to further enhance pedestrian safety and visibility.
- A barrier-free circulation path to the entrances of the buildings; with a minimum clear width of 1.5 m and a maximum slope of five per cent, from the City sidewalk on Blundell Road and Nelson Road, and from the accessible parking spaces, will be provided.
- An outdoor plaza eating area, which includes picnic tables, benches and planters is proposed to be located between the two buildings.
- Garbage, recycling and organic waste storage facilities are sufficiently sized, within a walled enclosure and adequately screened from public view.
- There is an existing small building located in the southeast corner of the subject site within an existing Statutory Right-of-Way (SRW), which will remain and continue to house a water pressure release valve chamber. The landscaping and treatment of this area was finalized and secured through the Servicing Agreement.

Architectural Form & Character

- The proposed single-storey buildings incorporate a contemporary design complementary to the adjacent light industrial buildings.
- Variation in height and horizontal plane provide visual interest and differentiation between units.
- The southeast corner building acts as an anchor and landmark for the development site
 through changes in colour and height of the painted metal panels. Additionally, this building
 includes an active frontage on both sides of the street, with glazing extending around the
 corner.
- The proposed metal building materials are consistent with the surrounding industrial area.
- Canopies are provided at the restaurant entrances to offer weather protection.
- Parapet wall on the roof is designed to screen the rooftop mechanical equipment from street view.

Landscape Design and Open Space Design

- A Landscape Plan, prepared by a registered Landscape Architect, has been submitted by the applicant, which addresses tree planting and landscape design.
- The subject site currently has no existing on-site trees, and 57 trees are proposed to be planted and maintained on-site.
- Landscape islands are proposed adjacent to drive-through queuing and surface parking areas to break up the hardscape portions of the site. The introduction of a significant amount of trees around the perimeter of the site further addresses visual impact.
- The Landscape Plan includes a combination of deciduous and coniferous trees, which will be planted and maintained on-site.
- Structural soil trenches will be provided underneath identified surface parking areas where required to allow for adequate soil volume for trees.
- Pervious pavers are proposed for the pedestrian walkways and outdoor plaza area to minimize the amount of impervious surfaces.
- To accommodate for existing City and utility infrastructure in the southeast corner, a City sidewalk was constructed on the subject site through the associated Servicing Agreement (SA 16-744060). No further changes to the sidewalk are required.
- Additional landscaping, including a variety of shrubs and groundcover on-site are also included in the Landscape Plan.
- In order to ensure the 57 trees are planted and maintained and proposed landscaping works are undertaken, the applicant is required to submit a Landscaping Security in the amount of \$189,701.76 (100 per cent of the cost estimate provided by the Landscape Architect, which includes a 10 per cent contingency) prior to the application being forwarded to Council for approval. A portion of the security will be released after construction and landscaping at the subject site is completed and a landscaping inspection by City staff has been passed. The City may retain the balance of the security for a one-year maintenance period.
- A lighting plan is provided, which does not cause spillover onto adjacent properties. This
 included both downward-facing building-mounted lighting as well as pole-mounted lighting
 in select locations on site.

Crime Prevention through Environmental Design

- The site plan minimizes potential entrapment areas and the landscape plan maintains visual permeability.
- Public entrances to the buildings are visible from the street. Large glazing areas facing the street and surface parking offer opportunities for passive surveillance.
- Surface parking areas are open, with minimal changes in grade, which allows for visual transparency, clear sightlines and facilitates vehicle movement and pedestrian safety.
- Outdoor areas will be well-lit by dual lamp standards and perimeter site lighting will be provided by street lamp standards. Lighting on the buildings will be contained within canopy soffit areas.

Sustainability Measures

• In accordance with the Zoning Bylaw 8500 requirements for Electric Vehicle Charging Infrastructure for New Non-Residential Buildings, the applicant has provided for nine EV stalls with 60amp Level 2 charging.

- The applicant advised the following additional features will be incorporated into the development:
 - o High-performance low-E tinted glazing.
 - o Thermal values consistent with ASHRAE requirements.
 - o Energy efficient programming lighting.
 - o Energy efficient heating systems and fixtures
 - o Light-coloured roofing ballasts.

Conclusion

The proposed development consists of two single-storey multi-unit buildings with restaurant and drive-through uses. The proposal adequately responds to staff's urban design, architectural form and character and landscape design comments identified through the review of the Development Permit as well as the applicable design guidelines contained within the Official Community Plan (OCP). The proposal as designed complies with the site's "Industrial (I)" zone and the surrounding industrial context.

On this basis, staff recommend that the Development Permit be endorsed, and issuance by Council be recommended.

Alex Costin

Planning Technician – Design

(604-276-4200)

AC:js

Att. 1: Location Map

2: Development Application Data Sheet

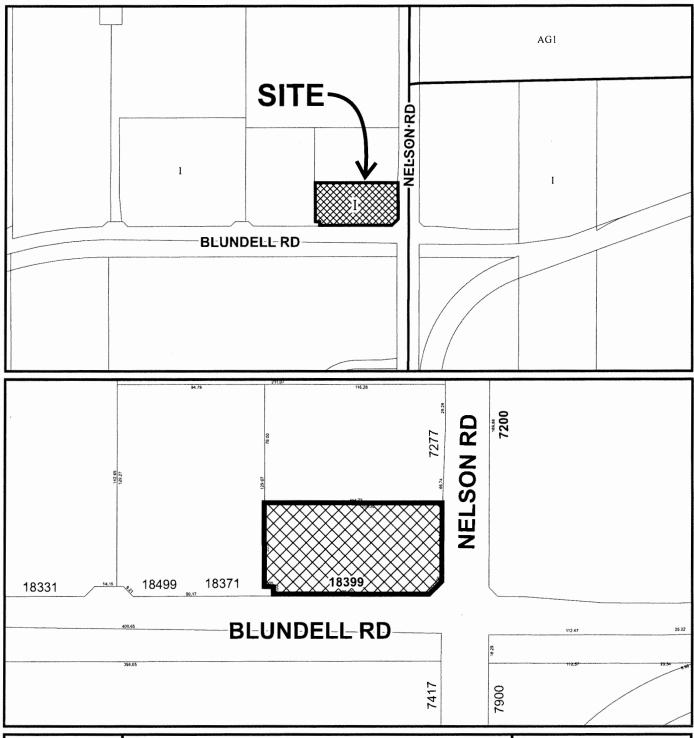
The following are to be met prior to forwarding this application to Council for approval:

- Submission of a Landscaping Security in the amount of \$189,701.76 (based on the cost estimate provided by a registered Landscape Architect, including 10 per cent contingency). A portion of the security will be released after construction and landscaping at the subject site is completed and a landscaping inspection by City staff has been passed. The City may retain the balance of the security for a one-year maintenance period.
- Payment of all fees in full for cost associated with the Public Notices.

Prior to future Building Permit issuance, the developer is required to complete the following:

- Submission of a construction traffic and parking management plan to the satisfaction of the City's Transportation Department (http://www.richmond.ca/services/ttp/special.htm).
- The applicant is required to obtain a Building Permit for any construction hoarding associated with the proposed development. If construction hoarding is required to temporarily occupy a street, or any part thereof, or occupy the air space above a street or any part thereof, additional City approvals and associated fees may be required as part of the Building Permit. For further information on the Building Permit, please contact Building Approvals Department at 604-276-4285.
- Incorporation of sustainability and accessibility measures in Building Permit plans as determined via the Rezoning and/or Development Permit processes.







DP 23-035339 SCHEDULE "A" Original Date: 01/12/24

Revision Date:

Note: Dimensions are in METRES



Development Application Data Sheet Development Applications Department

DP 23-035339 Attachment 2						
Address: 18399	Blundell Road					
Applicant: Gusta	vson Wylie Architects Inc.	Owner:	Bontebok Holdings Ltd.			
Planning Area(s):	Fraser Lands					
Floor Area Gross:	759 m ²	Floor Area Net:	759 m²			

	Existing	Proposed	
Site Area:	6,635.5 m ² (71,424 ft ²)	6,635.5 m ² (71,424 ft ²) Road dedication: 115.4 m ² (1,242 ft ²)	
Land Uses:	Vacant	Commercial (food establishments with drive-through components)	
OCP Designation:	Industrial	No change	
Zoning:	Industrial (I) with an amendment to allow "Restaurant, drive-through" as a site- specific permitted use	No change	

	Bylaw Requirement	Proposed	Variance
Floor Area Ratio:	Max. 1.0	0.11	None Permitted
Lot Coverage – Buildings	Max. 75%	11.4%	None
Setback – Front Yard:	Min. 3.0 m	20.8 m	None
Setback – Exterior Side Yard:	Min. 3.0 m	17.7 m	None
Setback – Interior Side Yard:	N/A	11.5 m	None
Setback – Rear Yard:	N/A	26.4 m	None
Height:	Max. 16.0 m	7.6 m	None
Lot Size:	N/A	6,635.5 m ²	None
Off-street Parking Spaces – Total	Min. 56	64	None
Off-street Parking Spaces – Accessible:	Min. 2	2	None
Loading:	Min. 1 medium space	1 medium space	None
Bicycle Parking – Class 1:	Min. 3	3	None
Bicycle Parking – Class 2:	Min. 4	4	None



Development Permit

No. DP 23-035339

To the Holder:

BONTEBOK HOLDINGS LTD.

Property Address:

18399 BLUNDELL ROAD

Address:

C/O #520 - 701 WEST GEORGIA STREET

VANCOUVER, BC V7Y 1A1

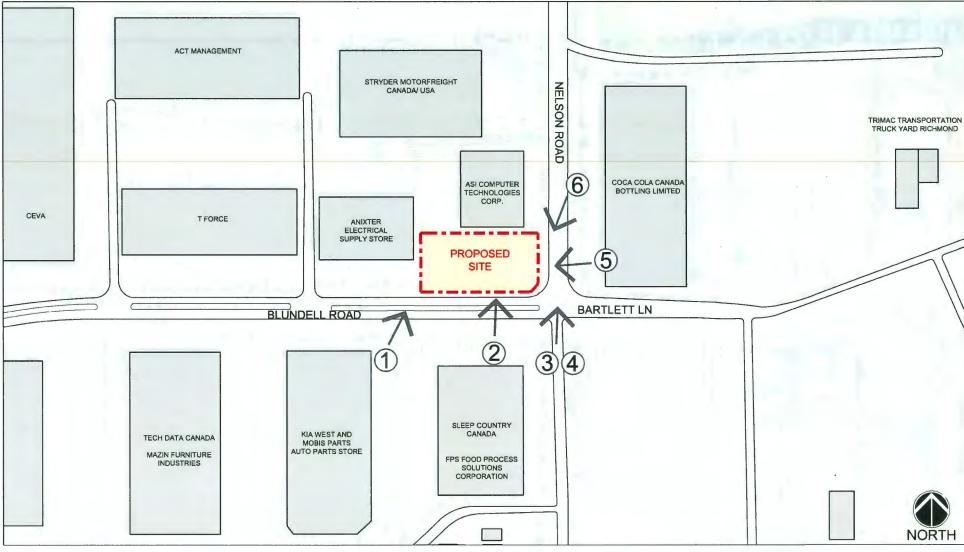
1. This Development Permit is issued subject to compliance with all of the Bylaws of the City applicable thereto, except as specifically varied or supplemented by this Permit.

- 2. This Development Permit applies to and only to those lands shown cross-hatched on the attached Schedule "A" and any and all buildings, structures and other development thereon.
- 3. Subject to Section 692 of the Local Government Act, R.S.B.C.: buildings and structures; off-street parking and loading facilities; roads and parking areas; and landscaping and screening shall be constructed generally in accordance with Plans #1 to #13 attached hereto.
- 4. Sanitary sewers, water, drainage, highways, street lighting, underground wiring, and sidewalks, shall be provided as required.
- 5. As a condition of the issuance of this Permit, the City is holding the security in the amount of \$189,701.76 to ensure that development is carried out in accordance with the terms and conditions of this Permit. Should any interest be earned upon the security, it shall accrue to the Holder if the security is returned. The condition of the posting of the security is that should the Holder fail to carry out the development hereby authorized, according to the terms and conditions of this Permit within the time provided, the City may use the security to carry out the work by its servants, agents or contractors, and any surplus shall be paid over to the Holder. Should the Holder carry out the development permitted by this permit within the time set out herein, the security shall be returned to the Holder. The City may retain the security for up to one year after inspection of the completed landscaping in order to ensure that plant material has survived.
- 6. If the Holder does not commence the construction permitted by this Permit within 24 months of the date of this Permit, this Permit shall lapse and the security shall be returned in full.

Development Permit No. DP 23-035339

To the Holder:		BONTEBOK HOLDINGS LTD.		
Property Address:		18399 BLUNDELL ROAD		
Address:		# 520 - 701 WEST GEORGIA STREET VANCOUVER, BC V7Y 1A1		
7.	. The land described herein shall be developed generally in accordance with the terms and conditions and provisions of this Permit and any plans and specifications attached to this Permit which shall form a part hereof.			
	This Permit is not a Building Permit.			
AUTHORIZING RESOLUTION NO. ISSUED BY THE COUNCIL THE DAY OF , .				
DE	ELIVERED THIS D	OAY OF ,		
MA	AYOR			









1 VIEW LOOKING NORTH FROM BLUNDELL ROAD

VIEW LOOKING NORTH FROM BLUNDELL ROAD EXISTING BUS STOP

VIEW NORTH AT INTERSECTION OF BLUNDELL AND NELSON ROAD





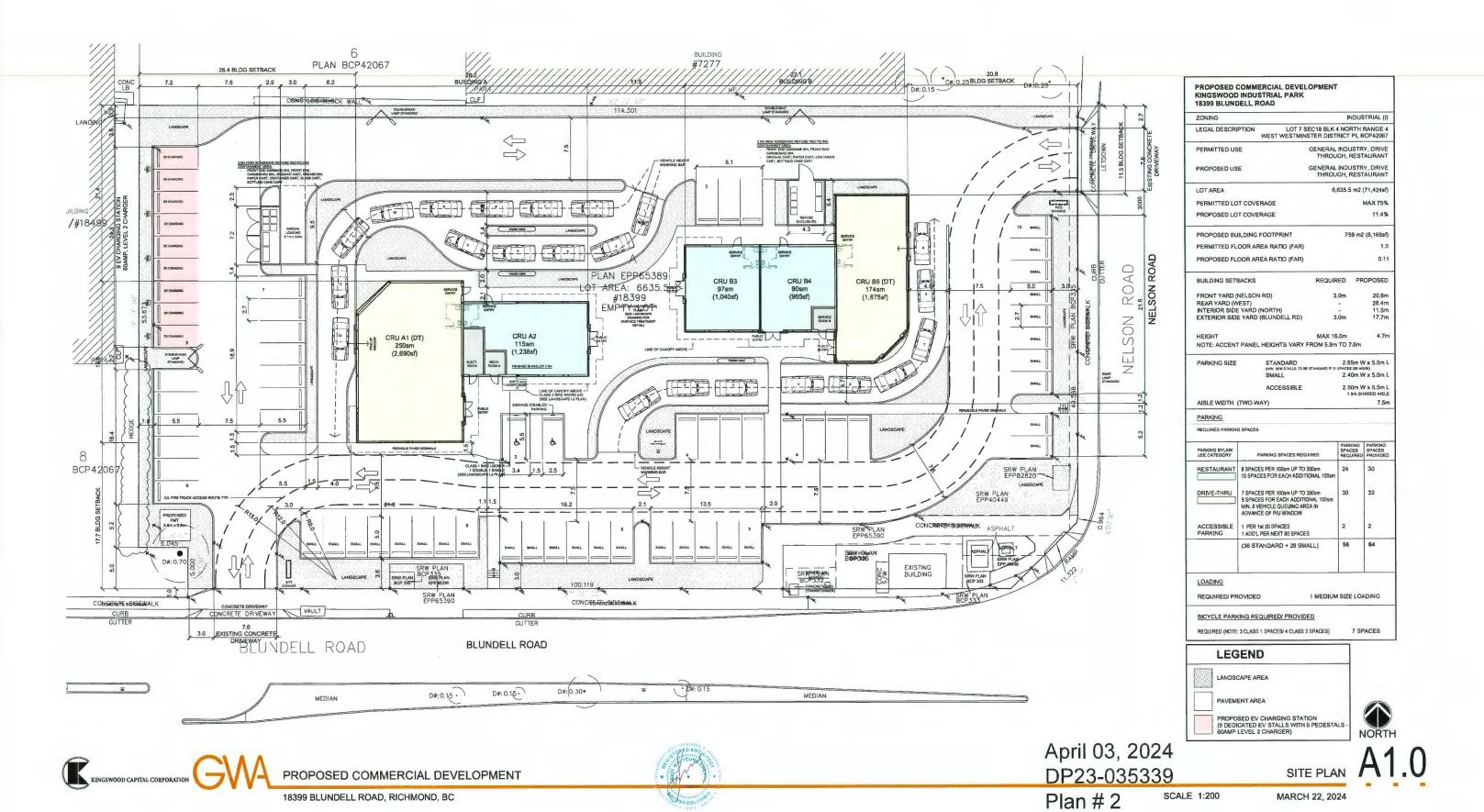


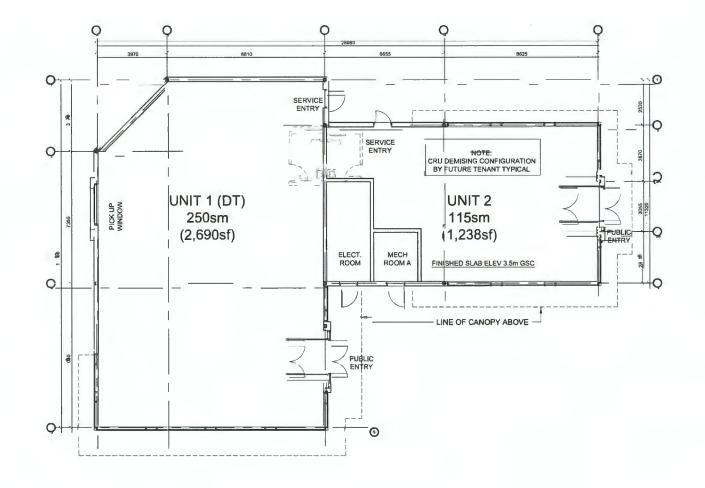
VIEW NORTH AT INTERSECTION OF BLUNDELL AND NELSON ROAD

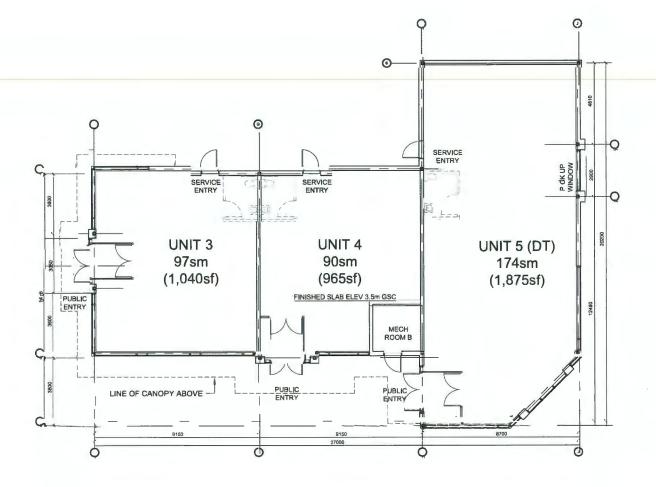
April 03, 2024 DP23-035339

CONTEXT PLAN











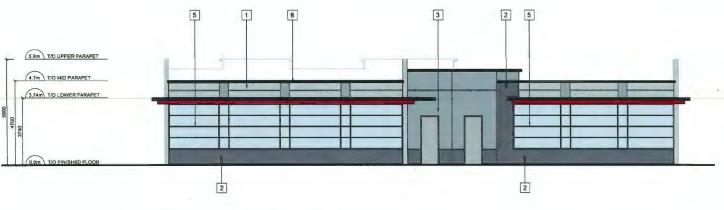




April 03, 2024 DP23-035339

BUILDING A & B FLOOR PLANS

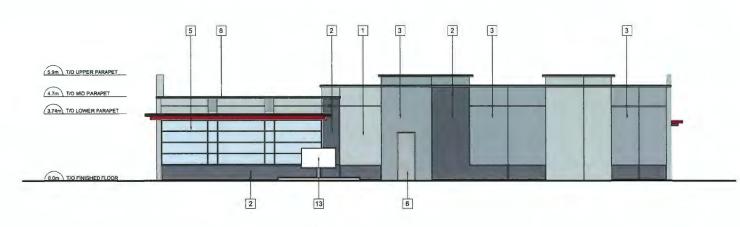


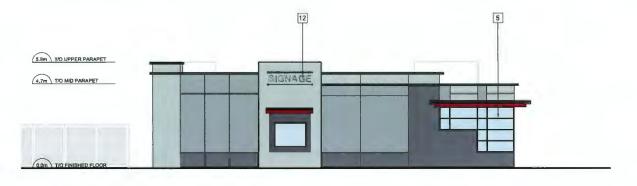




A SOUTH ELEVATION

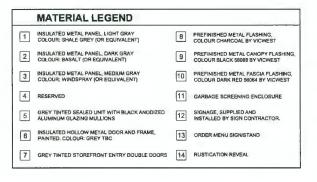
B EAST ELEVATION



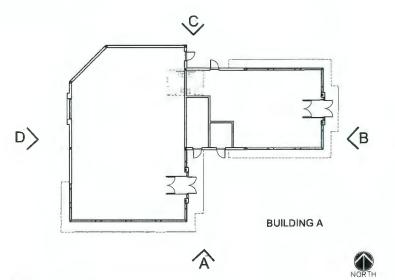


C NORTH ELEVATION

D WEST ELEVATION







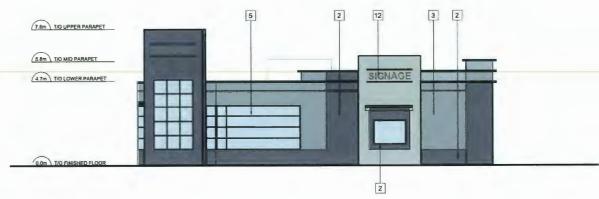
April 03, 2024 DP23-035339

BUILDING A ELEVATIONS

A3.0

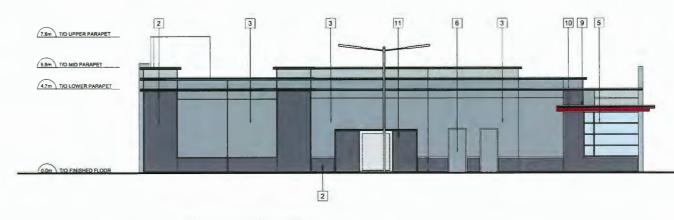


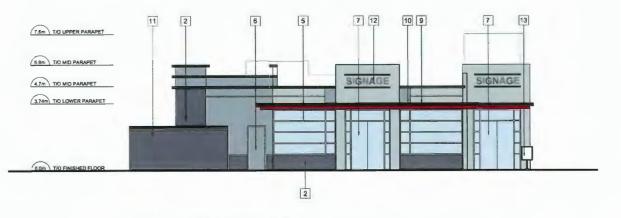




SOUTH ELEVATION

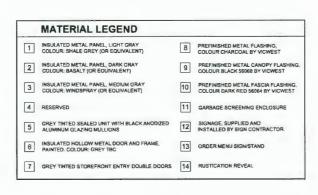
EAST ELEVATION



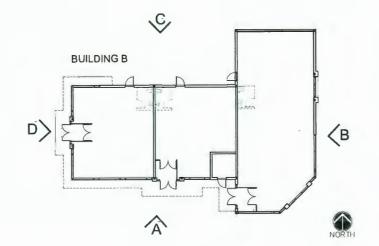


NORTH ELEVATION

WEST ELEVATION

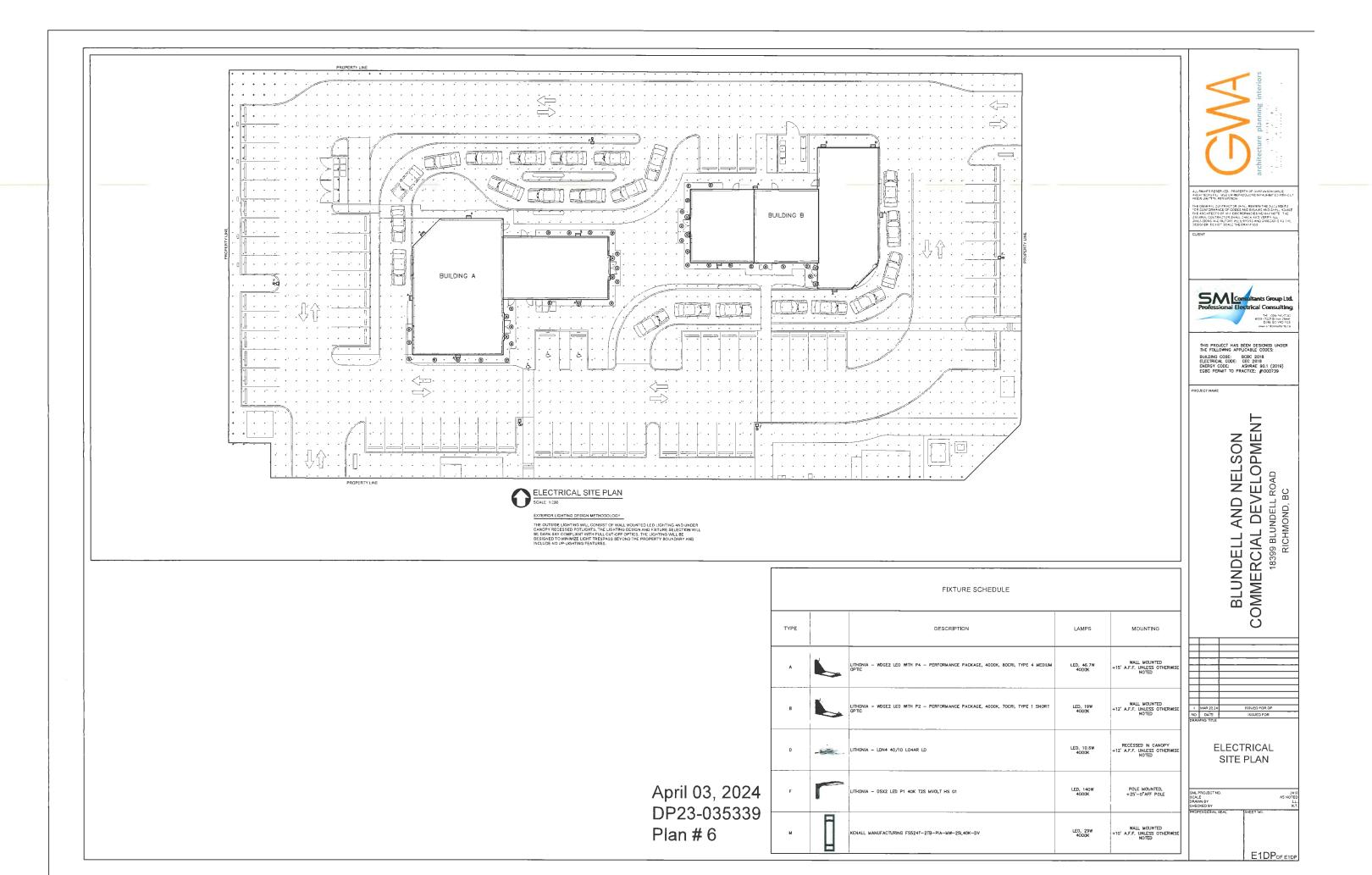






BUILDING B ELEVATIONS

April 03, 2024 DP23-035339





SOUTHEAST CORNER



SOUTHWEST CORNER







NORTHWEST CORNER

April 03, 2024 DP23-035339

BUILDING A RENDERS A3.2



Plan #7



SOUTHEAST CORNER



SOUTHWEST CORNER









NORTHWEST CORNER



NORTHEAST CORNER

April 03, 2024 DP23-035339

BUILDING B RENDERS

Plan #8



COURTYARD VIEW A



COURTYARD VIEW B







STREETSCAPE VIEW FROM BLUNDELL ROAD

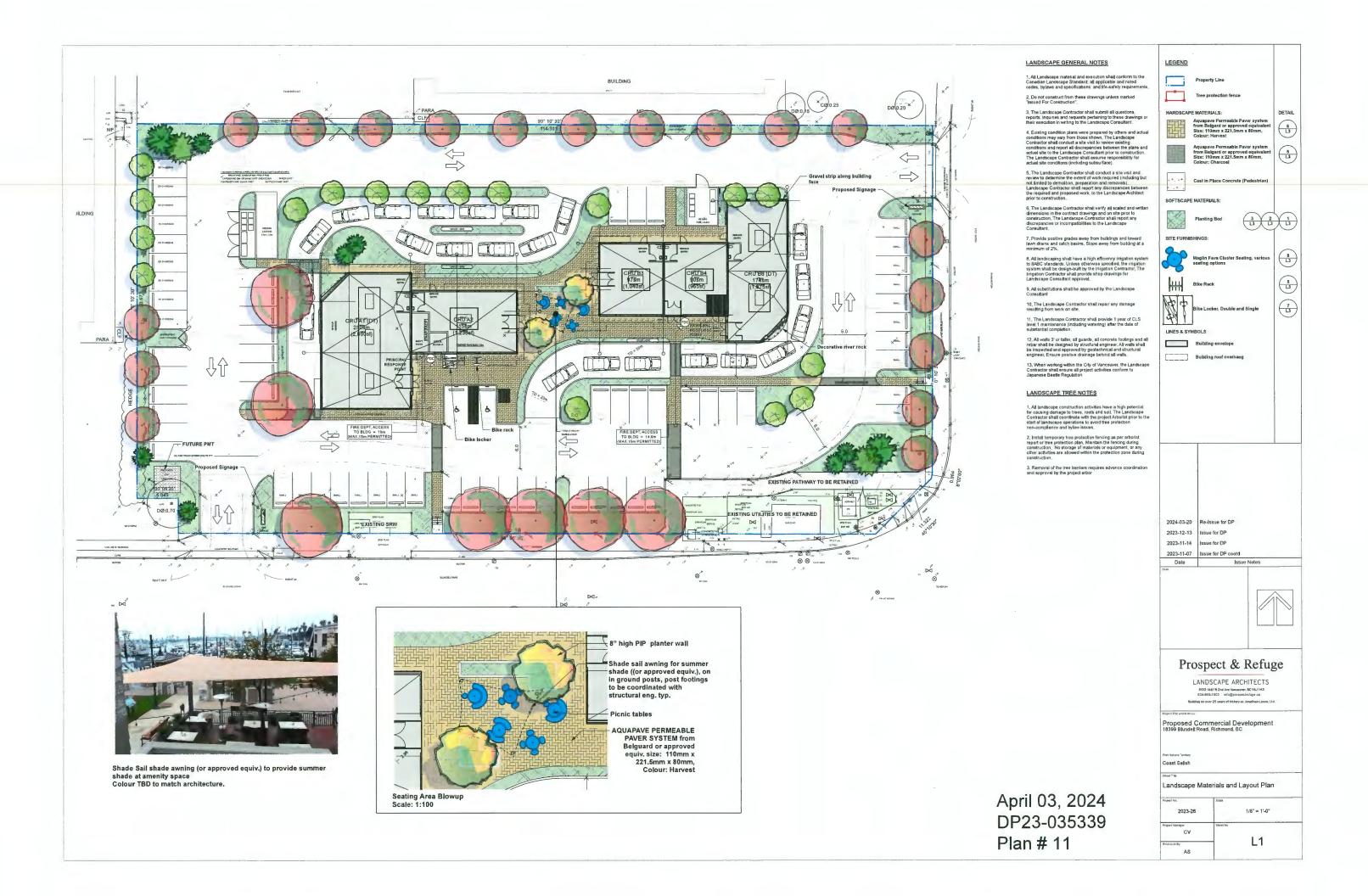


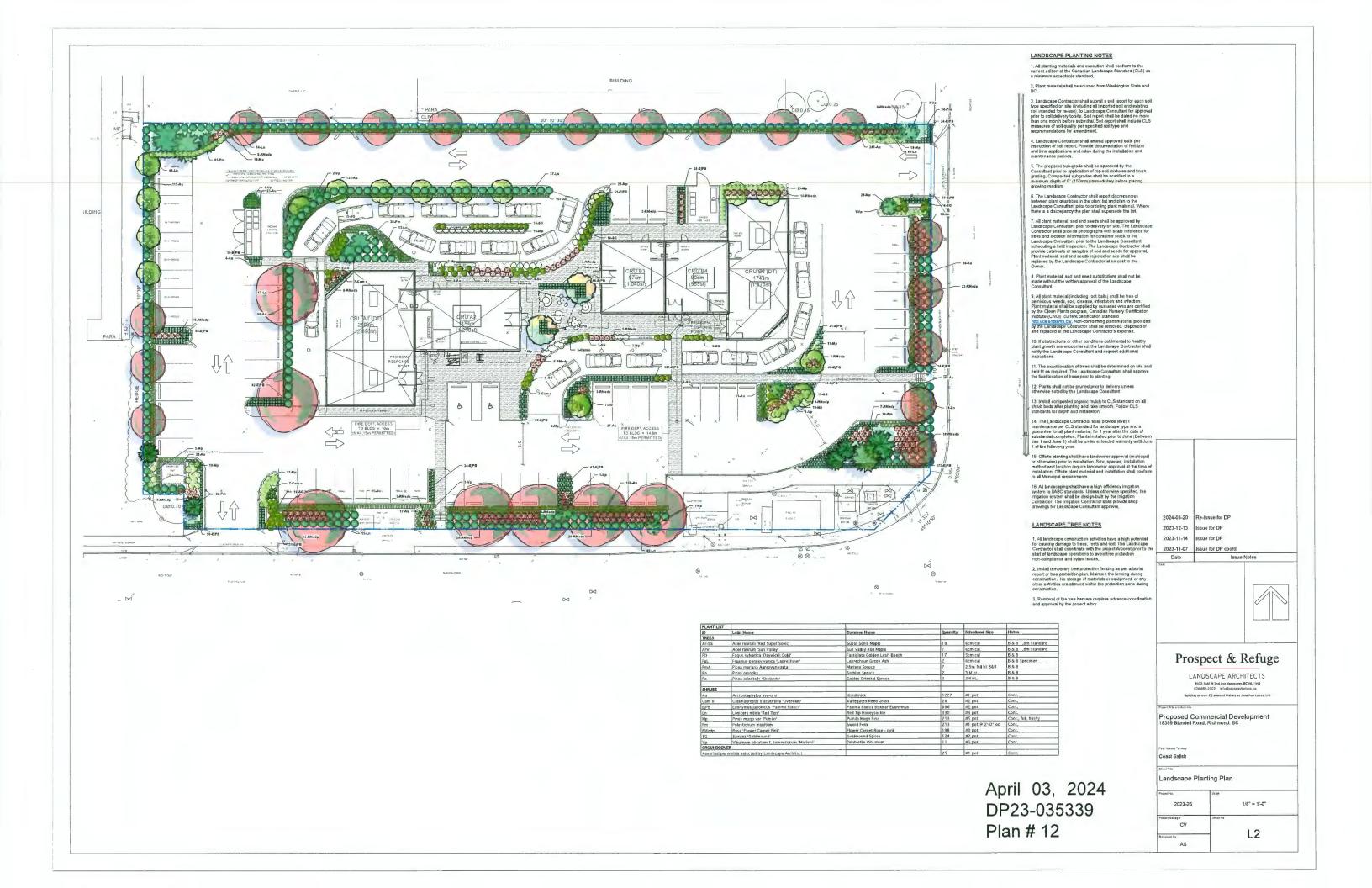
STREETSCAPE VIEW FROM NELSON ROAD

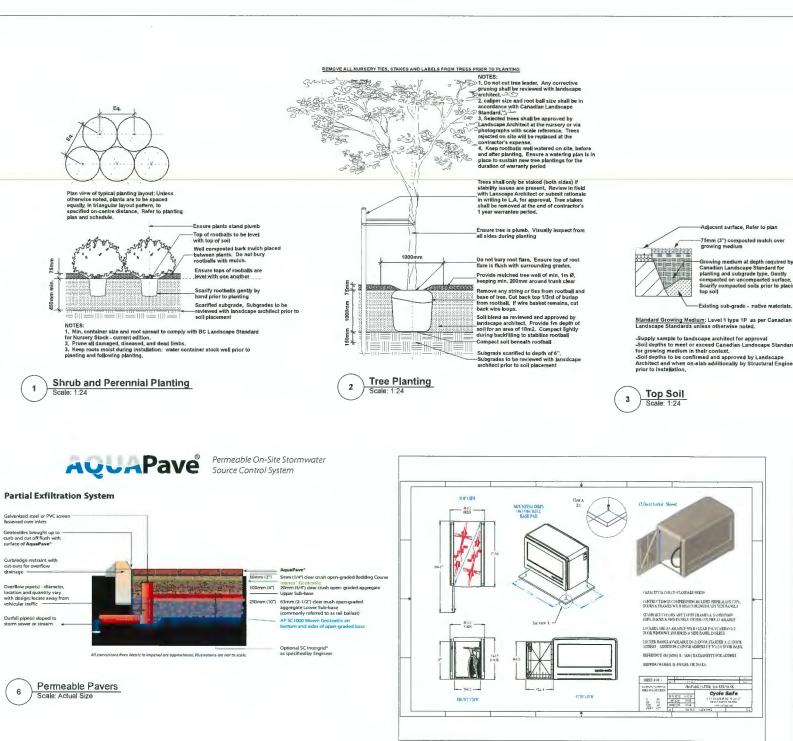




MARCH 22, 2024







7 Bike Locker
Scale: NTS



8 Cluster Seating
Scale: NTS

Growing medium at depth required by Canadian Landscape Standard for planting and subgrade type. Gently compacted on uncompacted surface. Scarify compacted soils prior to placing top soil

—Topdress and overseed a 600mm (2') transition zone between existing lawn and new sod. Make good any damage to existin-Jawn such as tire tracks and dead patches.

Scarify subsoil to a depth of —150mm (6") prior to adding topsoil.

MAGLIN

Standard Growing Medium for Lawn offsite: Level 2 type 2L as per Canadian Landscape Standards unless otherwise noted.

Standard Growing Medium for Lawn onsite: Level 1 type 1H as per Canadian Landscape Standards unless

April 03, 2024 DP23-03533 9 Plan # 13

2024-03-20 2023-12-13 Issue for DP 2023-11-14 Issue for DP 2023-11-07 Issue for DP coord Date Prospect & Refuge LANDSCAPE ARCHITECTS #102-1661 W 2nd Ave Yencouver, BC V6J 1H3 634-659-1003 mfo@prospectrufuge.ca Coast Salish Landscape Details 2023-26 As Noted CV L3

Surface mount to concrete slab base with tamper proof hardware

Cora Bike Rack W3606