

# Report to Development Permit Panel

To:

**Development Permit Panel** 

Date:

May 22, 2008

From:

Brian J. Jackson, MCIP

File:

DP 07-377055

Re:

Director of Development

Application by Matthew Cheng Architect Inc. for a Development Permit at

9071 and 9091 Williams Road

# **Staff Recommendation**

That a Development Permit be issued which would:

- 1. Permit the construction of nine (9) townhouse dwellings at 9071 and 9091 Williams Road on a site zoned "Townhouse District (R2-0.6)"; and
- 2. Vary the provisions of the Zoning and Development Bylaw No. 5300 to:
  - a) Reduce the minimum front yard setback from 6.0 m to 5.00 m for the buildings and to 4.17 m for porch projections;
  - b) Increase the maximum lot coverage from 40% to 42.7%; and
  - c) Allow tandem parking spaces in three (3) of the nine (9) townhouse units.

Brian Jackson, MCIP Director of Development

EL:blg Att.

### **Staff Report**

# Origin

Matthew Cheng Architect Inc. has applied to the City of Richmond for permission to develop nine (9) townhouses at 9071 and 9091 Williams Road. The site is currently vacant and is being rezoned from Single-Family Housing District, Subdivision Area E (R1/E) to Townhouse District (R2-0.6) for this project under Bylaw No. 8233 (RZ 05-308086).

## **Development Information**

Please refer to the attached Development Application Data Sheet (Attachment 1) for a comparison of the proposed development data with the relevant Bylaw requirements.

#### **Background**

The sites are located on a portion of Williams Road (local arterial) where multi-family residential development is encouraged by the Arterial Road Redevelopment Policy. Surrounding development includes:

To the north: Existing single-family dwellings zoned Single-Family Housing District,

Subdivision Area E (R1/E);

To the East: Existing single-family dwellings zoned Single-Family Housing District,

Subdivision Area E (R1/E);

To the South: Existing single-family dwellings zoned Single-Family Housing District,

Subdivision Area E (R1/E). South Arm Park also fronts onto the opposite side of

Williams Road; and

To the West: Existing single-family dwellings zoned Single-Family Housing District.

Subdivision Area E (R1/E).

### **Rezoning and Public Hearing Results**

The rezoning application for this development (RZ 05-308086) was presented to Planning Committee on April 17, 2007. The Public Hearing for the rezoning of this site was held on May 22, 2007. At the Public Hearing, concerns were expressed about density, school capacity, traffic, and drainage. Transportation staff have reviewed the proposal and confirmed that it complies with current requirements. Perimeter drainage will be required as part of the Building Permit to ensure storm water remains within the property and will not spill over to neighbouring properties. No concerns related to architectural form and character or urban design and site planning were expressed.

During the rezoning process, staff identified the following design issues to be resolved at the Development Permit stage:

- Articulation of building elevations through architectural refinement and cladding treatments.
- Implementation of appropriate number of replacement trees.
- Overall site landscaping, which is to include "hard" landscape treatments (i.e., permeable pavers, stamped concrete, walkways, benches and play structures).
- Conditions of adjacency to surrounding land uses (i.e., single-family dwellings).

- Review of requested variances (based on drawings submitted at rezoning):
  - Reduce front yard setback from 6m (19.68 ft.) to 4.76m (15.62 ft.) for the west portion of the building due to the required 2 m (6.56 ft.) dedication along Williams Road.
  - Increase the lot coverage from 40% to 43% Requested as a result of predominant two-storey massing over the site with limited 2-1/2 storey elements for the dwellings along Williams Road.

#### Staff Comments

The proposed scheme attached to this report has satisfactorily addressed the significant urban design issues and other staff comments identified as part of the review of the subject Development Permit application. In addition, it complies with the intent of the applicable sections of the Official Community Plan (OCP) and is generally in compliance with the Townhouse District (R2-0.6) except for the zoning variances noted below.

### Zoning Compliance/Variances (staff comments in bold)

and amenity area to improve site permissibility).

The applicant requests to vary the provisions of the Zoning and Development Bylaw No. 5300 to:

- 1) Reduce the minimum front yard setback from 6.0 m to 5.00 m for the buildings and 4.17 m for porch projections.
  - (Staff supports the variance as it is a result of road dedication along Williams Road, only applies to a part of the site, and raised no concern during the rezoning process. The variance permits the buildings to move forward on the site and allow for a greater rear setback. The projections provide building articulation and contribute to a pedestrian-oriented streetscape).
- 2) Increase the maximum lot coverage from 40% to 42.7%.

  (Staff supports the variance as it has resulted from a predominant two-storey massing over the site with limited half-storey elements for the dwellings along Williams Road. The two-storey massing provide a good transition from the 2-1/2 storey townhouse units to the adjacent single-family homes. Permeable pavers are proposed on the entrance walkways
- 3) Allow tandem parking spaces in three (3) of the nine (9) townhouse units.

  (Staff supports the proposed tandem parking arrangement on the basis that the tandem parking arrangement is generally accepted in small developments to reduce the site coverage. A restrictive covenant to prohibit the conversion of the garage area into habitable space will be required as a condition of the Development Permit).

#### **Advisory Design Panel Comments**

The subject application was not presented to the Advisory Design Panel on the basis that the project generally met all the applicable Development Permit Guidelines, and the overall design and site plan adequately addressed staff comments.

#### **Analysis**

## Conditions of Adjacency

- The proposed height, siting and orientation of the buildings respect the massing of the surrounding existing single-family residential development.
- All units immediately adjacent to the neighbouring single-family houses have been reduced in height to two (2) storeys. The front buildings along Williams Road have been stepped down from 2½ storeys to two (2) storeys along the side yards. The duplex units at the rear have been limited to two (2) storeys and a 4.5 m rear yard setback is proposed.
- The increased rear yard setbacks provides appropriate private outdoor open space.
- The applicant has addressed privacy for the adjacent single-family homes through hedge and shrub planning, and a continuous 1.8 m solid wood privacy fence. Large specimen trees cannot be planted along the rear property line due to an existing statutory right of way.

#### Urban Design and Site Planning

- The layout of the townhouse units is oriented around one driveway providing access to the site from Williams Road and an east-west drive aisle providing access to the unit garages.
- The amenity area is situated on the north-east portion of the site and is expected to be consolidated with the outdoor amenity area of the future development to the east. A cross-access easement is required and the agreement must include language to ensure that no fencing dividing the future consolidated outdoor amenity area is permitted.
- Buildings consist of a five (5) unit building with 2 ½ storey massing fronting Williams Road. Duplex building typologies (each containing two (2) units) are situated at the rear of the site with two-storey massing.
- The two (2) duplex buildings are designed to have minimum building separation space to allow for a wider outdoor amenity space on the east side of the buildings.
- All units have two (2) vehicle parking spaces where tandem parking spaces are proposed in three (3) of the units. A Restrictive Covenant prohibiting the conversion of tandem parking area into habitable area is required.
- Two (2) visitor parking spaces are provided throughout the site, including one (1) accessible parking space.
- Cross-access agreements allowing access to/from the future development sites to the west and east at 9940 Garden City Road and 9031/35 and 9051 Williams Road (or any land assembly thereof) along with 9111 Williams Road (or any land assembly thereof) were secured at rezoning stage.

#### Architectural Form and Character

- The building forms are well articulated.
- A pedestrian scale is provided at the ground floor level of the units along the public street and driveway with the inclusion of windows, doors, porches, and landscape features.
- Visual interest and variety has been incorporated with gable roof, porches, balconies, varying material combinations and a range of colour finishes.

- The proposed building materials (hardie shingle side, hardie siding, hardie board, vinyl siding, vinyl board and batten, wood trim, wood bracket, vinyl windows, and asphalt roof shingles) are generally consistent with the Official Community Plan (OCP) Guidelines.
- The impact of blank garage doors has been mitigated with panel patterned doors, transom windows, planting islands, and pedestrian entries.
- One (1) adaptable unit has been incorporated into the design. The stairs in this unit will be wide enough to accommodate future chairlift.

# Landscape Design and Open Space Design

- The development site was cleared in July, 2005; demolition occurred prior to the establishment of the City's Interim Tree Protection Bylaw.
- Based on an examination of aerial photographs taken in May, 2005, there appears to be some hedging and trees that were removed during demolition. However, size and type of trees removed cannot be determined.
- An Arborist report has been submitted in support of the application. Twelve (12) tree stumps are noted along the property lines of the subject site and six (6) trees are noted on adjacent properties, located within 2 m of the subject site.
- Tree protection barriers around all neighbour's tree must be installed prior to issuance of the Development Permit and must remain on site until the construction of the future townhouse development is completed.
- The landscape design includes the planting of 15 new trees (including large calliper and ornamental species) and a variety of shrubs and ground covers which meets the Tree Protection Bylaw guidelines for replacement and OCP guidelines for landscaping.
- The applicant is proposing to remove a street tree which will be in conflict with the proposed driveway. Parks Operations staff has reviewed the Arborist Report and have no concerns on the proposed removal. Before removal of any City trees, the applicant will need to seek formal permission from Parks, Recreation & Cultural Services Department and may need to plant replacement trees or make a contribution to the Tree Planting Fund. Removal and replanting of boulevard trees will be at the owner's cost.
- The use of permeable pavers in the outdoor amenity area and at the internal pedestrian entrances to the units improves the permeability of the site.
- Paving treatment includes a variety of materials to mitigate the length of the drive aisle and to differentiate between drive isle, visitor parking, and pedestrian entrances.
- Concrete unit pavers are proposed at the vehicular entrance to the development to provide visual interest and flexibility in the future for widening of the shared driveway.
- A duo play toy is proposed in the outdoor amenity area for children's play equipment.
- Visitor parking stalls are located off of the internal manoeuvring aisle, are setback and screened from Williams Road with landscaping.
- Cash-in-lieu (\$9,000) for indoor amenity has been provided as a condition of rezoning approval (RZ 05-308086).

#### Affordable Housing

• No affordable housing units are proposed in this nine (9) unit development. A voluntary contribution towards the City's Affordable Housing Reverse Fund was secured through the rezoning in the amount of \$0.60 per square foot of maximum floor area ratio

(e.g. \$6,996). This complies with the interim affordable housing strategy for applications received prior to July 1, 2007.

#### Crime Prevention Through Environmental Design

- The site design provides both internal unit privacy and passive surveillance of internal roadways and communal areas to enhance safety for residents; and
- Effective lighting of buildings, open spaces, parking areas, and along the drive aisles will be provided.

#### **Conclusions**

The applicant has satisfactorily addressed staff's comments regarding conditions of adjacency, site planning and urban design, architectural form and character, and landscape design. The applicant has presented a development that fits into the existing context. Therefore, staff recommend support of this Development Permit application.

Edwin Lee

Planning Technician - Design

(Local 4121)

EL:blg

The following are to be met prior to forwarding this application to Council for approval:

- Receipt of a Letter-of-Credit for landscaping in the amount of \$34,087.02 (based on total floor area of 17,043.51 ft².
- Registration of a cross-access easement over the outdoor amenity area between the subject site and the future
  development site to the east at 9111 Williams Road (or any land assembly thereof) for shared use of open
  space. The Agreement must include languages to ensure that no fencing dividing the future consolidated
  outdoor amenity area is permitted.
- Registration of a Restrictive Covenant prohibiting the conversion of tandem parking area into habitable area.
- Installation of tree protection barriers around all trees and hedges within 2 m of the property line on adjacent lots and submission of photos of tree protection fencing to the City of Richmond for subsequent inspection (fencing must remain in place until construction of future townhouse development on the site is complete).

Prior to future Building Permit issuance, the developer is required to complete the following:

- The applicant is required to obtain a Building Permit for any construction hoarding associated with the proposed development. If construction hoarding is required to temporarily occupy a street, or any part thereof, or occupy the air space above a street or any part thereof, additional City approvals and associated fees may be required as part of the Building Permit. For further information on the Building Permit, please contact Building Approvals Division at 604-276-4285.
- Submission of a construction traffic and parking management plan to the satisfaction of the City's Transportation Division (<a href="http://www.richmond.ca/services/ttp/special.htm">http://www.richmond.ca/services/ttp/special.htm</a>).



# Development Application Data Sheet

**Development Applications Division** 

DP 07-377055 Attachment 1

Address: 9071 & 9091 Williams Road

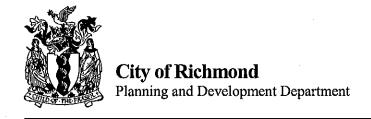
Applicant: Matthew Cheng Architect Inc. Owner: 0718423 B.C. Ltd.

Planning Area(s): N/A

Floor Area Gross: 1,583.34 m<sup>2</sup> Floor Area Net: 1,081.48 m<sup>2</sup>

|                  | Existing   | Proposed                    |  |
|------------------|--|-----------------------------|--|
| Site Area:       | 1,840 m²   | 1,809 m²                    |  |
| Land Uses:       | Vacant Lots  | Townhouses                  |  |
| OCP Designation: | Low-Density Residential                                      | No Change                   |  |
| Zoning:          | Single-Family Housing District,<br>Subdivision Area E (R1/E) | Townhouse District (R2-0.6) |  |
| Number of Units: | Vacant Site  | 9                           |  |

|  | Bylaw Requirement                      | Proposed   | Variance              |
|--|--|--|-----------------------|
| Floor Area Ratio:                                | Max. 0.6 F.A.R.                        | 0.60 F.A.R.  | none permitted        |
| Lot Coverage:                                    | Max. 40%                               | 42.7%  | variance<br>supported |
| Setback – Front Yard:                            | Min. 6 m                               | 5.00 m for building<br>4.17 m for porch projection | variance<br>supported |
| Setback – Side Yard (east):                      | Min. 3 m                               | 3.00 m   | none                  |
| Setback - Side Yard (west):                      | Min. 3 m                               | 4.10 m   | none                  |
| Setback – Rear Yard:                             | Min. 3 m                               | 4.50 m   | none                  |
| Height (m):                                      | Max. 12 m                              | 10.51 m  | none                  |
| Lot Size:  | Min. Width = 30 m<br>Min. Depth = 35 m | Width = 40.3 m<br>Depth = 45.7 m                   | none                  |
| Off-street Parking Spaces – Residential/Visitor: | 18 and 2                               | 18 and 2   | none                  |
| Off-street Parking Spaces – Accessible:          | 1                                      | 1  | none                  |
| Total off-street Spaces:                         | 20                                     | 20   | none                  |
| Tandem Parking Spaces                            | not permitted                          | 6  | variance<br>supported |
| Amenity Space - Indoor:                          | Min. 70 m <sup>2</sup>                 | \$9,000 cash-in-lieu                               | none                  |
| Amenity Space – Outdoor:                         | Min. 54 m <sup>2</sup>                 | 65 m <sup>2</sup>                                  | none                  |



# **Development Permit**

No. DP 07-377055

To the Holder:

MATTHEW CHENG ARCHITECT INC.

**Property Address:** 

9071 AND 9091 WILLIAMS ROAD

Address:

c/o MATTHEW CHENG

UNIT 202 – 670 EVANS AVENUE VANCOUVER, BC V6A 2K9

- 1. This Development Permit is issued subject to compliance with all of the Bylaws of the City applicable thereto, except as specifically varied or supplemented by this Permit.
- 2. This Development Permit applies to and only to those lands shown cross-hatched on the attached Schedule "A" and any and all buildings, structures and other development thereon.
- 3. The "Richmond Zoning and Development Bylaw No. 5300" is hereby varied to:
  - a) Reduce the minimum front yard setback from 6.0 m to 5.00 m for the buildings and 4.17 m for porch projections;
  - b) Increase the maximum lot coverage from 40% to 42.7%; and
  - c) Allow tandem parking spaces in three (3) of the nine (9) townhouse units.
- 4. Subject to Section 692 of the Local Government Act, R.S.B.C.: buildings and structures; off-street parking and loading facilities; roads and parking areas; and landscaping and screening shall be constructed generally in accordance with Plans #1 to #4 attached hereto.
- 5. Sanitary sewers, water, drainage, highways, street lighting, underground wiring, and sidewalks, shall be provided as required.
- 6. As a condition of the issuance of this Permit, the City is holding the security in the amount of \$34,087.02 to ensure that development is carried out in accordance with the terms and conditions of this Permit. Should any interest be earned upon the security, it shall accrue to the Holder if the security is returned. The condition of the posting of the security is that should the Holder fail to carry out the development hereby authorized, according to the terms and conditions of this Permit within the time provided, the City may use the security to carry out the work by its servants, agents or contractors, and any surplus shall be paid over to the Holder. Should the Holder carry out the development permitted by this permit within the time set out herein, the security shall be returned to the Holder. The City may retain the security for up to one year after inspection of the completed landscaping in order to ensure that plant material has survived.
- 7. If the Holder does not commence the construction permitted by this Permit within 24 months of the date of this Permit, this Permit shall lapse and the security shall be returned in full.

# **Development Permit**

No. DP 07-377055

| To the Holder:  | MATTHEW CHENG ARCHITECT INC.  |
|-----------------|-------------------------------|
| TO THE FIGURE . | MATTIEV CHENO ARCHITECT 1140: |

Property Address: 9071 AND 9091 WILLIAMS ROAD

Address: c/o MATTHEW CHENG

UNIT 202 – 670 EVANS AVENUE VANCOUVER, BC V6A 2K9

8. The land described herein shall be developed generally in accordance with the terms and conditions and provisions of this Permit and any plans and specifications attached to this Permit which shall form a part hereof.

This Permit is not a Building Permit.

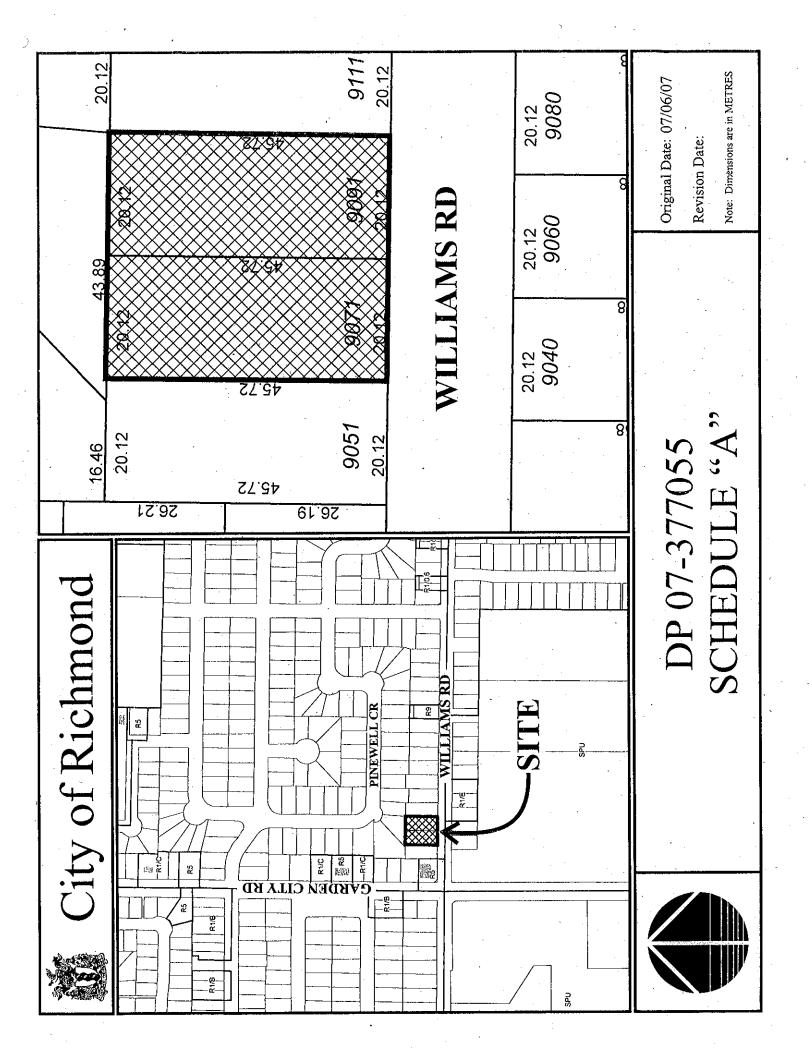
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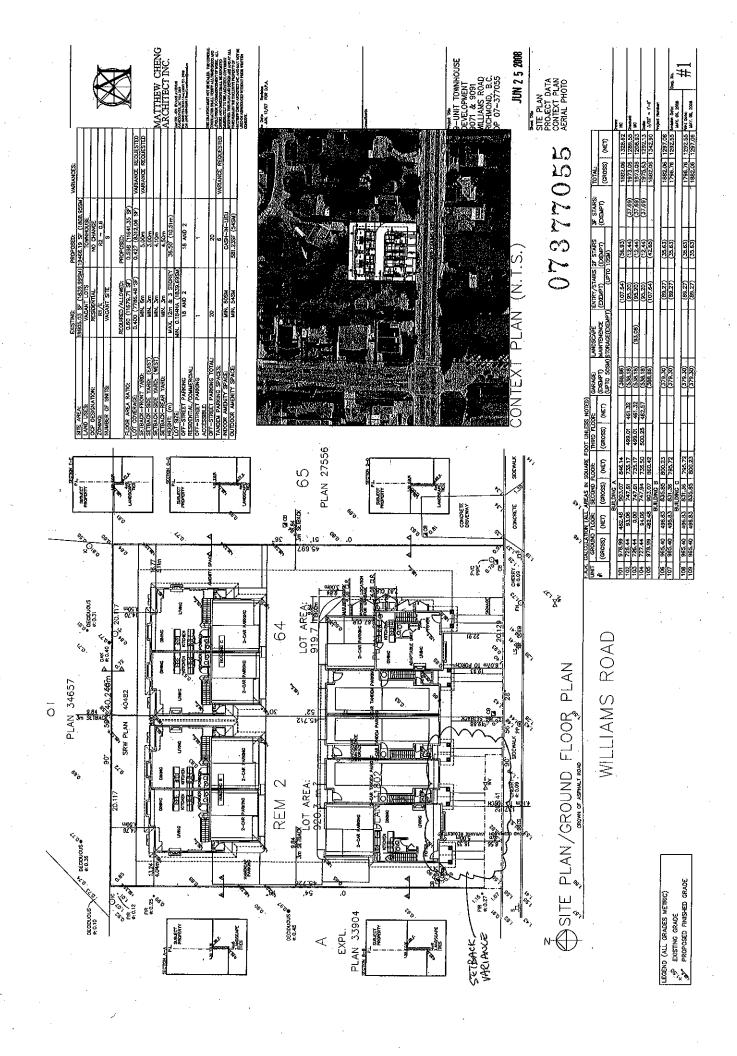
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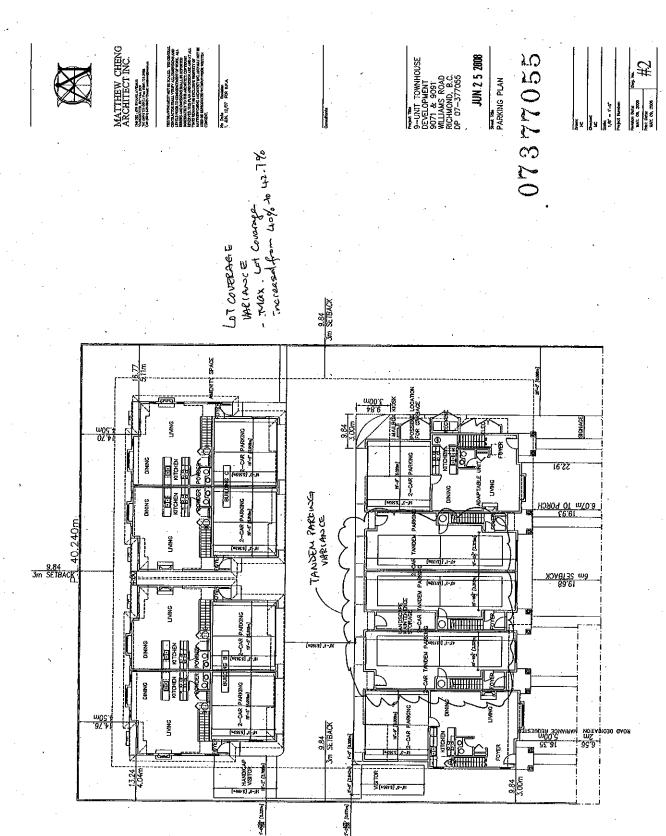
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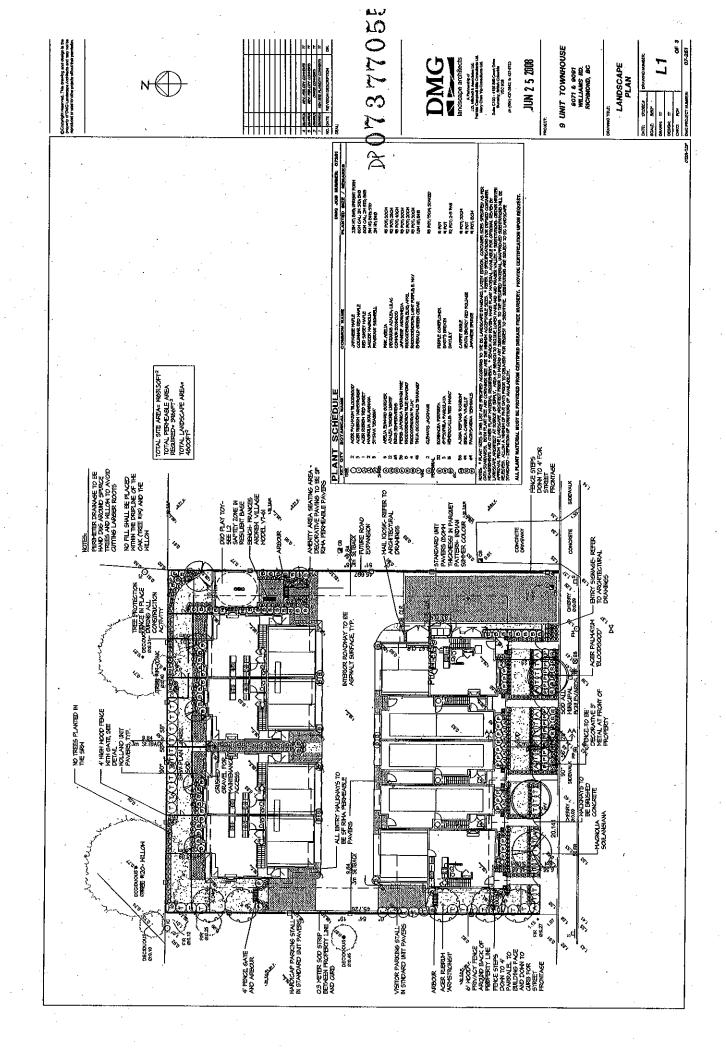
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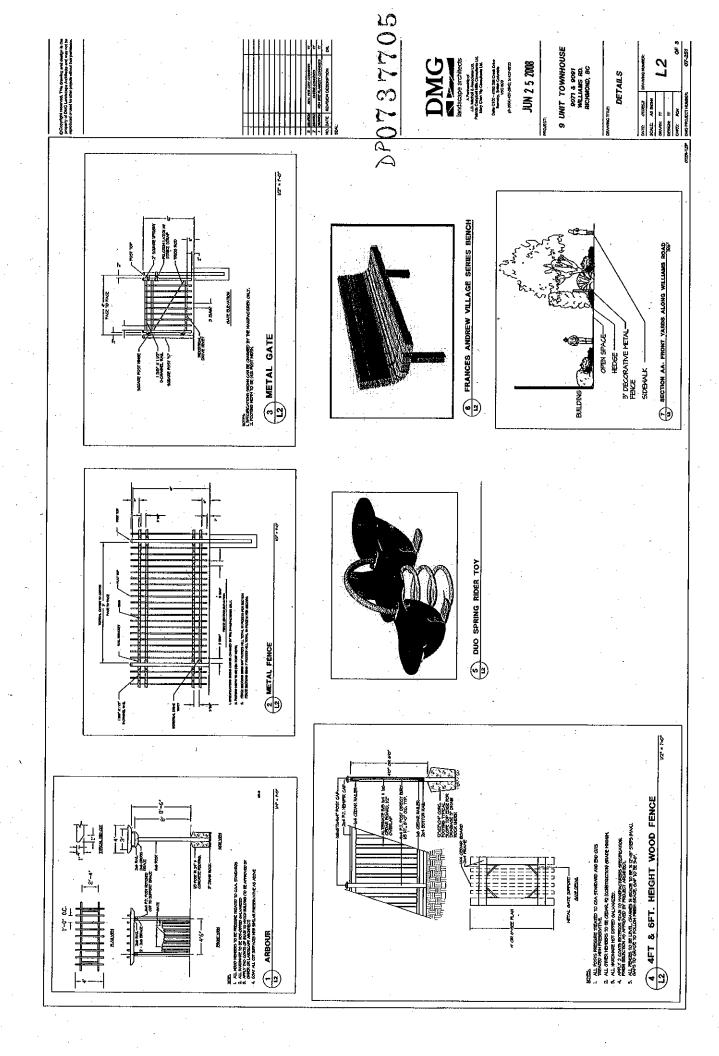
MAYOR











DP 0737705. 9 UNIT TOWNHOUSE 8071 & 9091 WILLANS RD. RICHAGNE, BC OCOpyright nearword. The drawing and deciple is the property of DMD Landscape Architects and may not be repoduced or used for other projects without shot persention. Enderson architecture of the control DESIMINATIONS SPECIFICATIONS

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MATTHEW CHENG ARCHITECT INC.



BUILDING A EAST ELEVATION

BUILDING A SOUTH ELEVATION

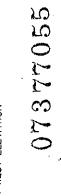


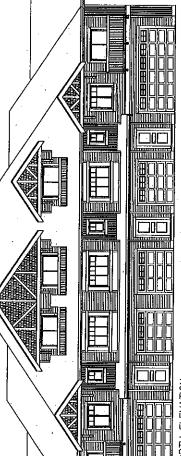






BUILDING A WEST ELEVATION





CONTRACTOR AND MEDICAL CONTRACTOR

BUILDING B/C NORTH ELEVATION

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BENJAMIN MOORE #10-93 C 224 WOOD TRIM 226 WOOD TRIM WOOD BRACKET

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BUILDING B/C SOUTH ELEVATION

BUILDING B BUILDING C ELEVATIONS

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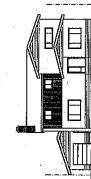
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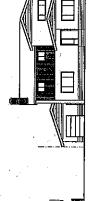
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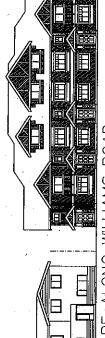
BUILDING B WEST ELEVATION (REVERSE) BUILDING C EAST ELEVATION

JUN 2 5 2008

STRETTSCAPE
SIGNAGE/MALBOX
DETAIL







STREETSCAPE ALONG WILLIAMS ROAD



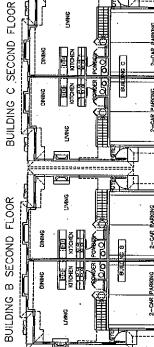
MAILBOX KIOSK AND SIGNAGE DETAIL



BUILDING C GROUND FLOOR

BUILDING B GROUND FLOOR

07377055



BUILDING A GROUND FLOOR



-- DEGK----

BUILDING A THIRD FLOOR

MATTHEW CHENG ARCHITECT INC.

BUILDING A SECOND FLOOR

