

Re:	Application by Pacific Land Group for a Development Permit at			
From:	Joshua Reis Director, Development	File:	DP 23-018128	
To:	Development Permit Panel	Date:	November 18, 2024	

#### Staff Recommendation

9100 Cambie Road

That a Development Permit be issued which would permit the construction of a single-storey building with convenience store and restaurant uses at 9100 Cambie Road on a site zoned "Gas Station Commercial (ZC50) – West Cambie".

Ju Per

Joshua Reis Director, Development (604-247-4625)

JR:sds Att. 2

#### Staff Report

#### Origin

Pacific Land Group, on behalf of Parkland Fuel Corporation, has applied to the City of Richmond for permission to develop a single-storey building with convenience store and restaurant uses in addition to the existing gas station at 9100 Cambie Road on a site zoned "Gas Station Commercial (ZC50) – West Cambie". The existing gas station is proposed to remain and the existing building containing the convenience store and former service area is proposed to be demolished and replaced by a new 303.3 m<sup>2</sup> (3,265 ft<sup>2</sup>) building with a convenience store and restaurant.

The site is being rezoned from "Gas & Service Stations (CG2)" to "Gas Station Commercial (ZC50) – West Cambie" for this project under Bylaw 10414 (RZ 19-864731), which received third reading on October 17, 2022. The Development Permit proposal is consistent with the associated rezoning application.

A Servicing Agreement application (SA 24-042780) is also associated with this project, which is required as a condition of rezoning approval and includes, but is not limited to, the following improvements:

- Cambie Road: new sidewalk, grassed/treed boulevard, and curb/gutter, along with a new raised centre median separating westbound and eastbound traffic;
- Garden City Road: new sidewalk, pedestrian lighting, asphalt bike path, grassed/treed boulevard, and curb/gutter; and
- Installation of a new watermain along Garden City Road, upgrade of existing storm sewers, and installation of new sanitary sewers.

#### **Development Information**

Please refer to attached Development Application Data Sheet (Attachment 1) for a comparison of the proposed development data with the relevant Bylaw requirements.

#### Background

Development surrounding the subject site is as follows:

To the North:	Across Cambie Road, townhouses on a property zoned "Low Density Townhouses (RTL1)" with a rear yard interface to the subject site and accessed from the internal road network (Cunningham Drive).
To the East and South:	Single-family dwellings on properties zoned "Single Detached (RS1/F)" designated for "Mixed Use (MU)" in the Official Community Plan (OCP) and "Mixed Use Employment – Residential" in the West Cambie Area Plan.
To the West:	Across Garden City Road, a vacant property zoned "Auto-Oriented Commercial (CA)", with an active rezoning application to develop a six-storey mixed-use building for commercial and industrial uses (RZ 21-939474), currently under review.

#### **Rezoning and Public Hearing Results**

The Public Hearing for the rezoning of this site was held on October 17, 2022. At the Public Hearing, the following concerns about rezoning the property were expressed:

- The property owner of the adjacent property to the south at 4060 Garden City Road expressed concern regarding potential soil contamination.
- Review the potential of increasing the number of replacement trees proposed.

Staff worked with the applicant to address these issues in the following ways:

- As a condition of rezoning approval, Provincial Ministry of Environment and Climate Change Strategy (MECCS) Certificate of Compliance or alternative approval to proceed granted from MECCS regarding potential site contamination issues is required. The applicant also met with the property owner of 4060 Garden City Road in October 2022 to discuss the resident's concern regarding potential soil contamination of their property. The applicant has since conducted further testing in 2023 and submitted reporting indicating no exceedances of applicable standards in soil or groundwater and no further investigation is recommended at this time. The applicant will still be required to meet Provincial MECCS requirements prior to rezoning approval.
- The applicant has increased the number of replacement trees from 14 to 24. The project Landscape Architect has confirmed that no further replacement trees can be accommodated on-site.

#### **Staff Comments**

The proposed scheme attached to this report has satisfactorily addressed the staff comments identified as part of the review of the subject Development Permit application. In addition, it complies with the intent of the applicable sections of the Official Community Plan and is generally in compliance with the "Gas Station Commercial (ZC50) – West Cambie".

#### **Advisory Design Panel Comments**

Due to the scale of the development and limited building area, the proposal was not presented to the Advisory Design Panel.

#### Analysis

#### **Conditions of Adjacency**

- The site is bounded by Cambie Road to the north and Garden City Road to the west, where tree planting and landscaping are proposed on-site along both street frontages to soften the existing gas station and proposed commercial building, and screen the required parking from the street.
- Along the east property line, tree planting and landscaping are proposed to provide a buffer between the adjacent residential property and the proposed commercial building. In addition, the existing trees located on the adjacent property along the east property line are proposed to be retained.
- Tree planting and landscaping is also proposed along the south property line, to provide a buffer between the adjacent residential property and the subject site.

The buffer along the south property line includes a wide and fully planted multi-layered landscape of deciduous and broadleaf evergreen shrubs, to provide year-round screening.

- The garbage and recycling area includes Molok bins, which are partially submerged underground and finished with high quality materials, reducing visual impact. The bins will also be screened from the adjacent property with a variety of landscaping.
- The applicant submitted a lighting plan, demonstrating lighting levels will be generally contained within the site by the selection of downward lighting fixtures and landscaping to mitigate headlight glare and light pollution onto neighbouring properties.
- The applicant submitted an acoustical report, indicating that based on the current design and proposed screening, the rooftop mechanical equipment are expected to comply with the City's Noise Regulation Bylaw 8856.

#### Urban Design and Site Planning

- As a condition of rezoning approval, road dedication is required along Cambie Road (2.25 m wide) and Garden City Road (2.25 m wide), in addition to a 4 m by 4 m corner cut at the northwest corner of the site.
- The proposed commercial building will be located in the northeast corner of the site, due to the location of the existing gas station, approximately 3.0 m from Cambie Road.
- Pedestrian access is provided from both street frontages (Cambie Road and Garden City Road) from the City's sidewalk to the entrances of the building, through a 1.5 m wide accessible path. On-site pedestrian connectivity is also provided from the vehicle parking areas to the entrances of the building, consisting of alternative surface treatments.
- Vehicular access is provided by existing driveways, one from Cambie Road and one from Garden City Road, both located a significant distance from the intersection. The additional two existing driveways (one on each frontage) are required to be closed. The proposed number of vehicle parking spaces is in compliance with Zoning Bylaw requirements.
- The applicant submitted a Traffic Impact Assessment (TIA) at rezoning stage, which indicated that the existing road network can accommodate the proposal.
- The accessible parking spaces are located near the building entrance, directly adjacent to an on-site accessible pedestrian pathway.
- Both Class 1 and Class 2 bicycle parking spaces have been incorporated into the proposal, near the building entrance, and in compliance with Zoning Bylaw requirements.

#### Architectural Form and Character

- Staff worked with the applicant to revise the design of the proposed commercial building to adequately address both street frontages (Cambie Road and Garden City Road), while maintaining corporate standards.
- The proposed building facades along the street frontages include sufficient articulation, including a variety of materials, glazing, detailing, canopies and signage.
- Fiber cement siding and metal panels are the proposed primary materials, with a grey and wood colour scheme, along with orange and green signage consistent with corporate standards.
- Windows will be transparent glass with aluminum frames along public areas and opaque spandrel glass along the internal service and back-of-house areas.
- Staff have worked with the applicant to ensure the mechanical systems and venting on the roof and on ground are screened from adjacent uses and both street frontages, and located to

minimize visual impact and any potential odours. In addition, a variety of roof materials/colours are provided to develop visual interest for future development to the east and south.

• The proposed height varies across the façade of the commercial building and complies with Zoning Bylaw requirements.

#### Landscape Design and Open Space Design

- Tree preservation was reviewed at rezoning stage where 18 on-site trees were identified for removal. The 2:1 replacement ratio identified in the OCP would result in a total of 36 replacement trees. At rezoning stage, 14 replacement trees were proposed, along with a contribution of \$16,500 (\$750/tree) to the City's Tree Compensation Fund in lieu of the remaining 22 trees. At the Public Hearing, discussion ensued regarding the possibility of increasing the number of replacement trees proposed. In response, the applicant has increased the number of replacement trees from 14 to 24.
- The applicant has also submitted a memo from the Landscape Architect confirming that no further replacement trees can be accommodated on-site.
- 16 trees located on the neighbouring property to the east (tag# 23-38) and three trees on the neighbouring property to the south (tag# 20-22) are identified to be retained and protected. A contract with a Certified Arborist was secured through rezoning for the retention of these trees.
- Landscaping, including trees, shrubs and perennials, is proposed along both street frontages, with a minimum width of 3.0 m along Garden City Road. As identified at rezoning stage, due to the required road dedication, vehicle maneuvering area, and existing gas station pump islands, a 3.0 m wide landscaped area will not be possible along the entire new property line abutting Cambie Road. Staff have worked with the applicant to maximize landscaping onsite, while maintaining required road dedication, vehicle maneuvering area, and existing gas station pump islands. In addition, the required off-site frontage improvements will ensure a grassed/treed boulevard along Cambie Road.
- Alternative surface treatment is used for pedestrian pathways, including stamped concrete and paint, to act as visual cues.
- An automatic irrigation system will be provided for the proposed landscaping on-site.
- In order to ensure the proposed landscaping works are completed, the applicant is required to submit a landscape security of \$58,332.18.

#### Crime Prevention Through Environmental Design

- The main building entrance of the proposed commercial building and pedestrian routes are visible from the street.
- Site lighting and clear sight lines along the building frontages provide clear unobstructed views and casual surveillance opportunities. The proposed commercial building and entryways are situated so that staff have unobstructed site lines of the gas station pump islands, establishing surveillance from inside the building.
- Tree planting, existing tree retention along neighbouring sites, and additional landscaping along the street edge distinguish the public realm and private use.
- Security lighting will be installed, including light poles for the vehicle parking and pedestrian pathways and wall-mounted lighting for building entry, which has been designed to mitigate light pollution onto adjacent properties.

• The applicant has indicated that security cameras will be installed throughout the site, including parking areas, driveways, entryways and back entrances.

#### Sustainability

- At the rezoning stage, the proposal included two electric vehicle (EV) parking spaces (12.5% of the required spaces), which was secured by way of a legal agreement to be registered on title prior to rezoning bylaw adoption. Since then, the City has introduced new non-residential EV charging infrastructure requirements in the Zoning Bylaw. These requirements are greater than what the applicant had originally committed to as part of the rezoning application. The proposal is required to comply with the new Zoning Bylaw requirements for EV charging infrastructure, and the legal agreement secured through rezoning is no longer necessary.
- The applicant advised that the following sustainability related design/features are incorporated into the proposal:
  - High performance assemblies, limited window to wall ratio, and heat recovery ventilation systems;
  - LED lighting for interior and exterior light fixtures;
  - Durable and long-lasting materials that can reduce building maintenance;
  - EV charging spaces (see above);
  - Native and drought-resistant landscaping, and planting to absorb rainwater runoff and reduce load on municipal sewers.
- Due to the scale of the development and limited building area, Building Approvals staff have agreed to an alternative solution to meet the intent of the Energy Step Code (40% energy savings over NECB2015). The proposal is required to comply with these requirements at Building Permit application stage.

#### Conclusions

As the proposed development would meet applicable policies and Development Permit Guidelines, staff recommend that the Development Permit be endorsed, and issuance by Council be recommended.

The list of Development Permit Considerations is included in Attachment 2, which has been agreed to by the applicant (signed concurrence on file).

Steven De Sousa Planner 3 (604-204-8529)

SDS:cass

Att. 1: Development Applications Data Sheet

Att. 2: Development Permit Considerations



## Development Application Data Sheet Development Applications Department

DP 23-018128				Attachment 1	
Address: 9100 Cambie F	s: 9100 Cambie Road				
Applicant: Pacific Land Gr	nt: Pacific Land Group		er: Parkland Fuel Corp	ooration	
Planning Area(s): West C	ambie				
Floor Area Gross: 303.3 n	1 <sup>2</sup> (3,265 ft <sup>2</sup> ) Floor	Area N	et: <u>303.3 m<sup>2</sup> (3,265 ft<sup>2</sup></u>	)	
	Existing		Propos	ed	
Site Area:	2,758.8 m <sup>2</sup> (29,696 ft <sup>2</sup> )		2,532.7 m <sup>2</sup> (27,262 ft <sup>2</sup> )		
Land Uses:	Gas station and convenience retail		Gas station, convenience retail, and restaurant		
OCP Designation:	Mixed Use (MU)		No change		
Zoning:	Gas & Service Stations (CG2)		Gas Station Commercial (ZC50) – West Cambie		
	Bylaw Requirement		Proposed	Variance	
Floor Area Ratio:	Max. 0.35		0.12	None permitted	
Lot Coverage:	Max. 35%	12%		None	
Setback – Front Yard (Garden City Road):	Buildings: Min. 12.0 m Pump Islands: Min. 4.5 m Canopies: Min. 1.5 m	Complies		None	
Setback – Exterior Side Yard (Cambie Road):	Buildings: Min. 3.0 m Pump Islands: Min. 4.5 m Canopies: Min. 1.5 m	Complies		None	
Setback – Interior Side Yard & Rear Yard:	Buildings: Min. 3.0 m Pump Islands: Min. 10 m Canopies: Min. 3.0 m	Complies		None	
Height (m):	Max. 9.0 m	7.72 m		None	
Lot Size:	N/A		2,532.7 m <sup>2</sup>	None	
Off-street Parking Spaces:	Convenience retail: 3 spaces / 100 m <sup>2</sup> = 6 spaces Restaurant: 8 spaces / 100 m <sup>2</sup> = 10 spaces	3 spaces / 100 m <sup>2</sup> = 6 spaces Restaurant: Convenience retail: 6 spaces Restaurant: 10 spaces		None	
Off-street Parking Spaces – Accessible:	Min. 1		1	None	
Bicycle Parking Spaces:	Class 1: Min. 1 Class 2: Min. 2		Class 1: 1 Class 2: 3	None	

#### **Development Permit Considerations**

Development Applications Department 6911 No. 3 Road, Richmond, BC V6Y 2C1

#### Address: 9100 Cambie Road

#### File No.: DP 23-018128

### Prior to forwarding the application to Council for approval, the developer is required to complete the following:

- 1. Final Adoption of Zoning Amendment Bylaw 10414.
- 2. Receipt of a Letter-of-Credit for landscaping in the amount of \$58,332.18. The letter-of-credit will not be returned until the Letter of Assurance, confirming the landscaping is installed as per the Development Permit, prepared by the Landscape Architect, is reviewed by staff.
- 3. Payment of all fees in full for the cost associated with Public Notices associated with the application.

#### Prior to Building Permit Issuance, the developer must complete the following requirements:

- 1. Installation of appropriate tree protection fencing around all trees to be retained as part of the development prior to any construction activities, including building demolition, occurring on-site. Tree protection fencing must be installed to City standard in accordance with the City's Tree Protection Information Bulletin TREE-03, and must remain in place until construction and landscaping on-site is completed.
- 2. Submission of the required documentation as part of the Building Permit application process (including energy reports and modelling) to assure that the project substantially complies with the alternative solution to meet the intent of the Energy Step Code (40% energy savings over NECB2015).
- Submission of a Construction Parking and Traffic Management Plan to the Transportation Department. Management
  Plan shall include location for parking for services, deliveries, workers, loading, application for any lane closures, and
  proper construction traffic controls as per Traffic Control Manual for works on Roadways (by Ministry of
  Transportation) and MMCD Traffic Regulation Section 01570.
- 4. Incorporation of energy efficiency, CPTED, sustainability and accessibility measures in Building Permit (BP) plans as determined via the Rezoning and/or Development Permit processes.
- 5. Payment of Development Cost Charges (City, Metro and Translink).
- 6. Payment of the Supplementary Local Area DCC for the Alexandra Neighbourhood.
- 7. If applicable, payment of charges plus applicable interest, in accordance with the Alexandra Neighbourhood Development Agreement.
- 8. If applicable, payment of latecomer agreement charges, plus applicable interest associated with eligible latecomer works.
- 9. If applicable, obtain a Building Permit (BP) for any construction hoarding. If construction hoarding is required to temporarily occupy a public street, the air space above a public street, or any part thereof, additional City approvals and associated fees may be required as part of the Building Permit. For additional information, contact the Building Approvals Department at 604-276-4285.

#### Note:

- \* This requires a separate application.
- Where the Director of Development deems appropriate, the preceding agreements are to be drawn not only as personal covenants of the property owner but also as covenants pursuant to Section 219 of the Land Title Act.



All agreements to be registered in the Land Title Office shall have priority over all such liens, charges and encumbrances as is considered advisable by the Director of Development. All agreements to be registered in the Land Title Office shall, unless the Director of Development determines otherwise, be fully registered in the Land Title Office prior to enactment of the appropriate bylaw.

The preceding agreements shall provide security to the City including indemnities, warranties, equitable/rent charges, letters of credit and withholding permits, as deemed necessary or advisable by the Director of Development. All agreements shall be in a form and content satisfactory to the Director of Development.

- Additional legal agreements, as determined via the subject development's Servicing Agreement(s) and/or Development Permit(s), and/or Building Permit(s) to the satisfaction of the Director of Engineering may be required including, but not limited to, site investigation, testing, monitoring, site preparation, de-watering, drilling, underpinning, anchoring, shoring, piling, pre-loading, ground densification or other activities that may result in settlement, displacement, subsidence, damage or nuisance to City and private utility infrastructure.
- Applicants for all City Permits are required to comply at all times with the conditions of the Provincial *Wildlife Act* and Federal *Migratory Birds Convention Act*, which contain prohibitions on the removal or disturbance of both birds and their nests. Issuance of Municipal permits does not give an individual authority to contravene these legislations. The City of Richmond recommends that where significant trees or vegetation exists on site, the services of a Qualified Environmental Professional (QEP) be secured to perform a survey and ensure that development activities are in compliance with all relevant legislation.

[Signed copy on file]

Signed

Date



No. DP 23-018128

# To the Holder:Pacific Land GroupProperty Address:9100 Cambie RoadAddress:12992 76th Avenue Unit 212,<br/>Surrey, BC, V3W 2V6

- 1. This Development Permit is issued subject to compliance with all of the Bylaws of the City applicable thereto, except as specifically varied or supplemented by this Permit.
- 2. This Development Permit applies to and only to those lands shown cross-hatched on the attached Schedule "A" and any and all buildings, structures and other development thereon.
- 3. Subject to Section 692 of the Local Government Act, R.S.B.C.: buildings and structures; off-street parking and loading facilities; roads and parking areas; and landscaping and screening shall be constructed generally in accordance with Plans #1 to #3 attached hereto.
- 4. Sanitary sewers, water, drainage, highways, street lighting, underground wiring, and sidewalks, shall be provided as required.
- 5. As a condition of the issuance of this Permit, the City is holding the security in the amount of \$58,332.18 to ensure that development is carried out in accordance with the terms and conditions of this Permit. Should any interest be earned upon the security, it shall accrue to the Holder if the security is returned. The condition of the posting of the security is that should the Holder fail to carry out the development hereby authorized, according to the terms and conditions of this Permit within the time provided, the City may use the security to carry out the work by its servants, agents or contractors, and any surplus shall be paid over to the Holder. Should the Holder carry out the development permitted by this permit within the time set out herein, the security shall be returned to the Holder. The City may retain the security for up to one year after inspection of the completed landscaping in order to ensure that plant material has survived.
- 6. If the Holder does not commence the construction permitted by this Permit within 24 months of the date of this Permit, this Permit shall lapse and the security shall be returned in full.

#### Development Permit No. DP 23-018128

To the Holder:	Pacific Land Group
Property Address:	9100 Cambie Road
Address:	12992 76th Avenue Unit 212, Surrey, BC, V3W 2V6

7. The land described herein shall be developed generally in accordance with the terms and conditions and provisions of this Permit and any plans and specifications attached to this Permit which shall form a part hereof.

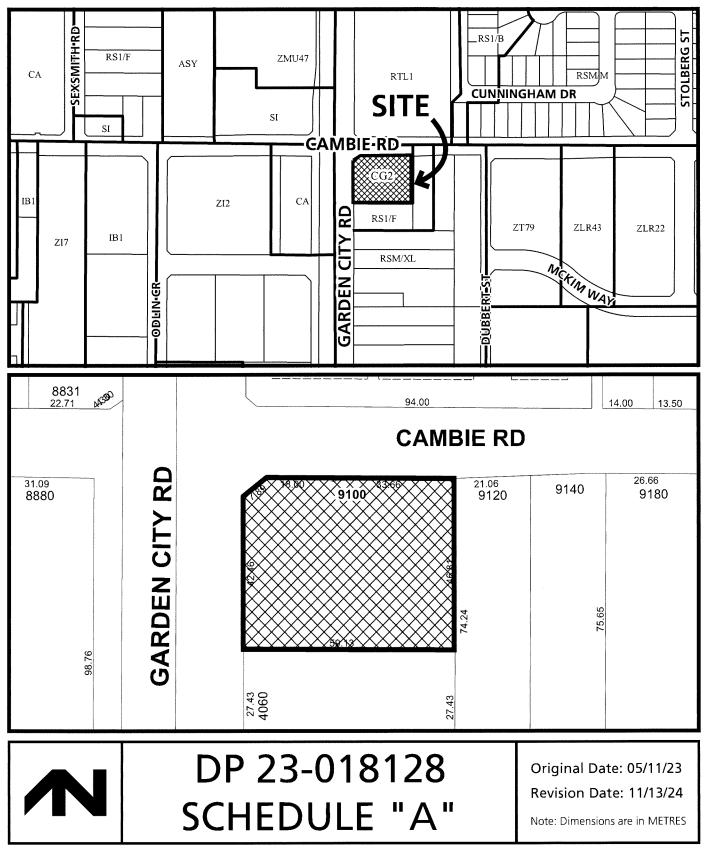
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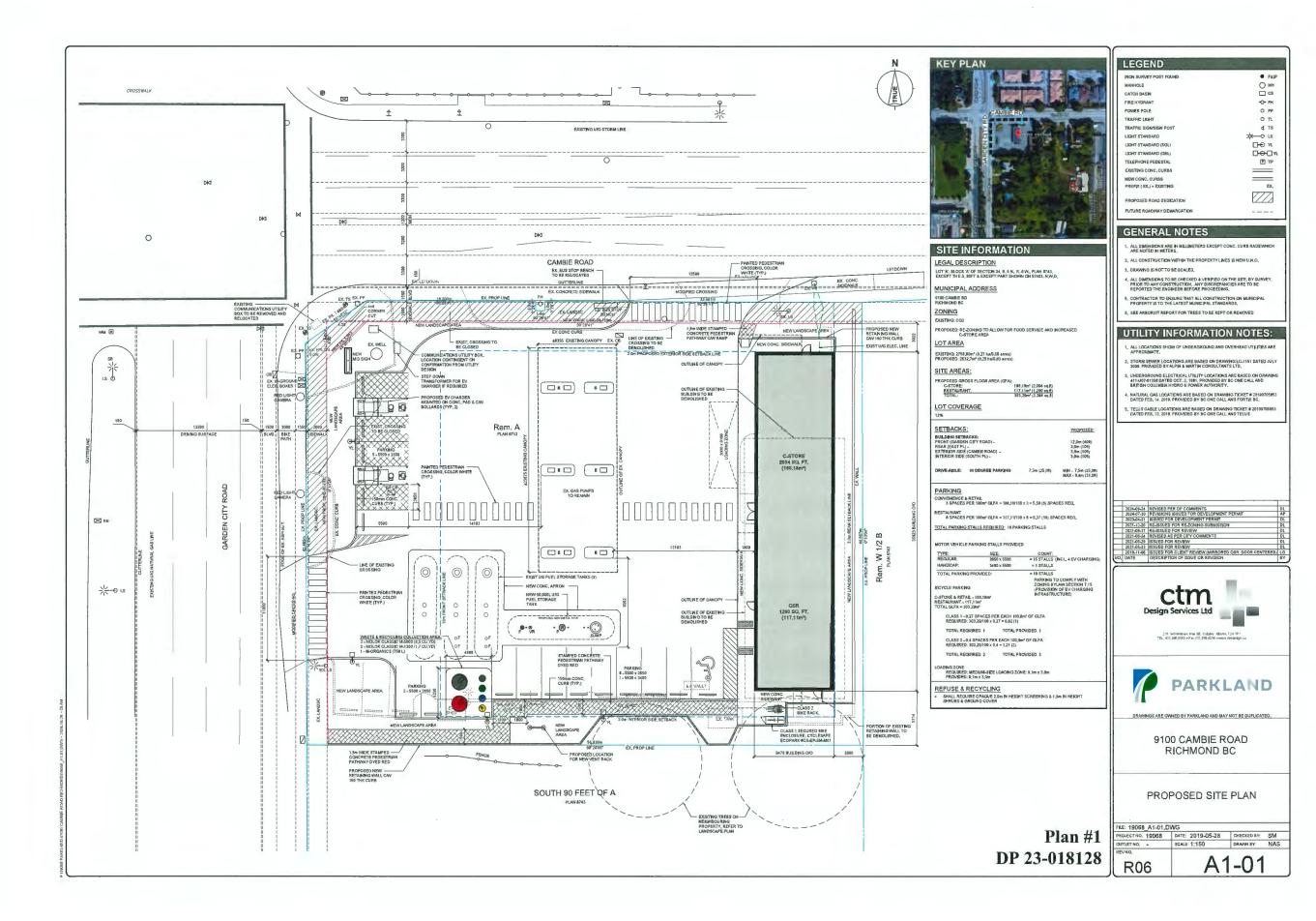
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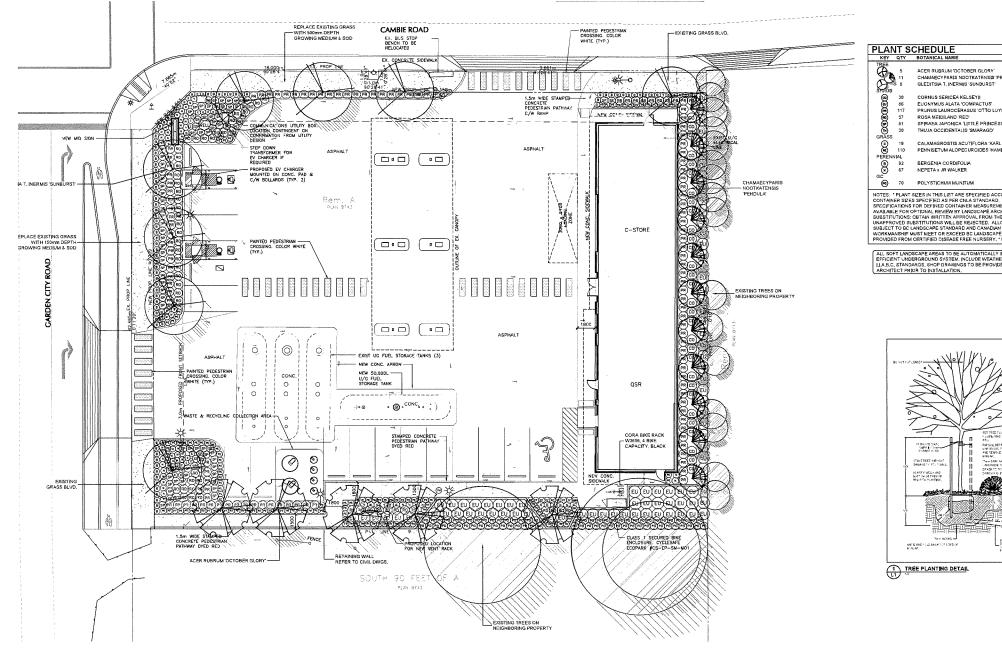
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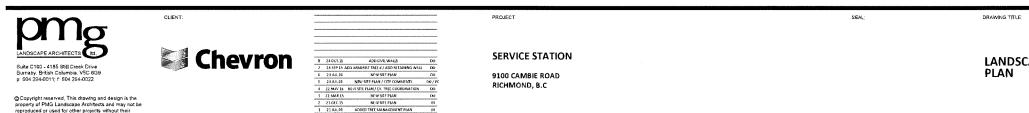
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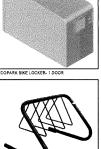
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LAN	PLANT SCHEDULE PMG PROJECT NUMBER: 21-10				
KEY	QTY	BOTANICAL NAME	COMMON NAME	PLANTED SIZE / REMARKS	
TREE					
CA.	5	ACER RUBRUM 'OCTOBER GLORY'	OCTOBER GLORY MAPLE	8CM CAL; 2M STD. B&B	
79	<u>, 11</u>	CHAMAECYPARIS NOOTKATENSIS 'PENDULA'	WEEPING NOOTKA CYPRESS	4M HT: B&B	
E B	58	GLEDITSIA T. INERMIS 'SUNBURST'	SUNBURST HONEY LOCUST	8CM CAL; 1,8M STD; B&B	
®	30	CORNUS SERICEA KELSEY!	DWARF REDTWIG DOGWOOD	#2 POT; 40CM	
a	86	EUONYMUS ALATA 'COMPACTUS'	COMPACT WINGED BURNING BUSH	#3 POT: 50CM	
ă	117	PRUNUS LAUROCERASUS 'OTTO LUYKEN'	OTTO LUYKEN LAUREL	#7 POT. 1,0M	
<u>ل</u>	57	ROSA MEIDILAND 'RED'	MEIDILAND ROSE; RED; 0.9M MATURE HT	#2 POT; 40CM	
a	31	SPIRAEA JAPONICA 'LITTLE PRINCESS'	LITTLE PRINCESS SPIRAEA: PINK	#2 POT: 40CM	
30BBBB	30	THUJA OCCIDENTALIS 'SMARAGD'	EMERALD GREEN CEDAR	2M HT: B&B	
GRASS					
0	19	CALAMAGROSTIS ACUTIFLORA 'KARL FOERSTER'	FEATHER REED GRASS	#1 POT	
8	110	PENNISETUM ALOPECUROIDES 'HAMELIN'	DWARF FOUNTAIN GRASS	#1 POT	
ERENN	IAL				
(1)	92	BERGENIA CORDIFOLIA	HEARTLEAF BERGENIA; ROSE PINK	11CM POT	
8	67	NEPETA x JR WALKER	DWARF BLUE CATMINT	15CM POT	
۲	70	POLYSTICHUM MUNITUM	WESTERN SWORD FERN	#1 POT; 25CM	
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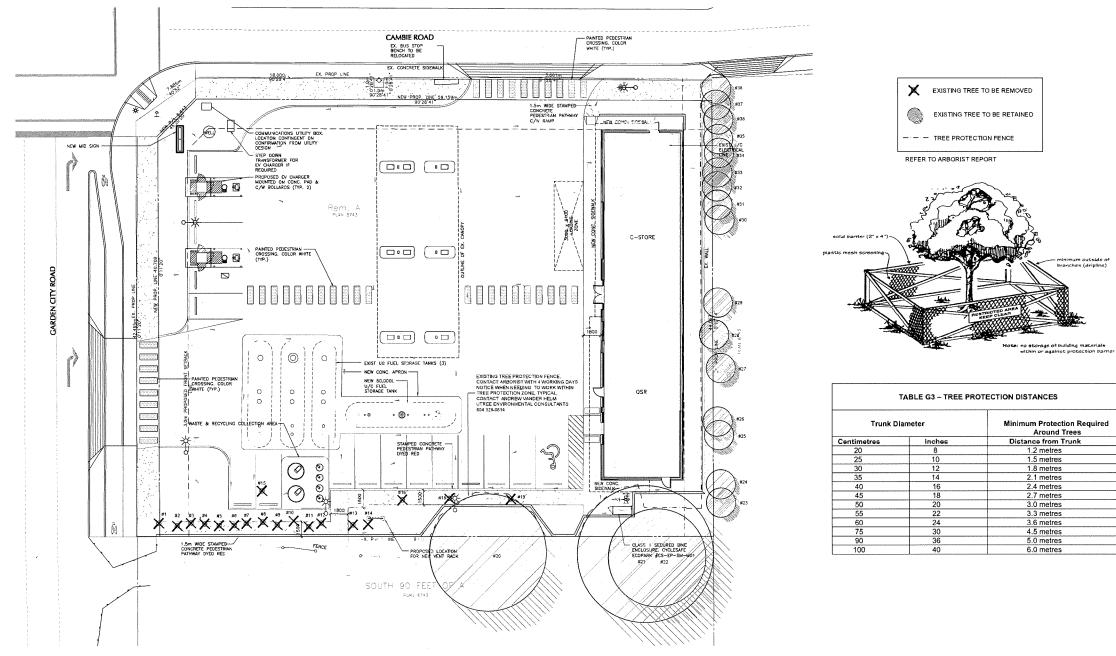
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DP 23-018128	PMG PROJECT (		21-100







	Minimum Protection Required Around Trees	
Inches	Distance from Trunk	
8	1.2 metres	
10	1.5 metres	
12	1.8 metres	
14	2.1 metres	
16	2.4 metres	
18	2.7 metres	
20	3.0 metres	
22	3.3 metres	
24	3.6 metres	
30	4.5 metres	
36	5.0 metres	
40	6.0 metres	



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Plan #2.D		12	OF 3
DP 23-018128	PMG PROJECT N		21-100



