Report to **Development Permit Panel**

To:

Development Permit Panel

Date:

December 16, 2008

From:

Brian J. Jackson, MCIP

File:

DP 06-335428

Director of Development

Re:

Application by Timothy C.W. Tse for a Development Permit at 5640 & 5660

Blundell Road

Staff Recommendation

That a Development Permit be issued which would:

- 1. Permit the construction of 16 townhouse units at 5660 & 5640 Blundell Road on a site zoned Townhouse District (R2 - 0.7); and
- 2. Vary the provisions of the Zoning and Development Bylaw No. 5300 to:
 - a) Decrease the front yard setback from 6 m (19.685 ft.) to 4.5 m (14.76 ft.); and
 - b) Increase the maximum permitted lot coverage from 40% to 41.2%.

Brian J. Jackson, MCIP Director of Development

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Staff Report

Origin

Timothy C.W. Tse has applied to the City of Richmond for permission to develop 16 townhouse units at 5660 & 5640 Blundell Road on a site zoned Townhouse District (R2 - 0.7).

The subject properties are being rezoned from Single-Family Housing District, Subdivision Area E (R1/E) to Townhouse District (R2 - 0.7) for this project under Bylaw 8027 and 8345 (5660 Blundell Road - RZ 04-279101; 5640 Blundell Road - RZ 06-348772).

A Servicing Agreement (SA 07-391386) for sanitary sewer upgrades is to be completed prior to issuance of the building permit.

Development Information

Please refer to the attached Development Application Data Sheet (Attachment 1) for a comparison of the proposed development data with the relevant bylaw requirements.

Background

Development surrounding the subject site is as follows:

To the north, single-family dwellings on the north side of Blundell Road zoned R1/E;

To the east, a single-family dwelling zoned R1/E;

To the south, single-family dwellings zoned R1/E fronting Clearwater Drive;

To the west, a single-family dwelling zoned R1/E.

Rezoning and Public Hearing Results

During the rezoning process, staff identified the following design issues to be resolved through the processing of the Development Permit application.

- Identification and review of the requested variances.
- Review and refinement of architectural detailing and building finishes.
- Ensure landscaping complies with identified tree replacement guidelines and provides appropriate planting, surface treatment and fencing for the development.
- Ensure that Crime Prevention Through Environmental Design (CPTED) issues are addressed.
- Implement on-site vehicle-circulation controls, as recommended by the consulting traffic engineer, to facilitate vehicle manoeuvrability in the internal drive-aisle.

Design modifications and responses to these issues are highlighted in the applicable Analysis section of this report.

The Public Hearing for the rezoning of 5660 Blundell Road was held on March 20, 2006. A Public Hearing for 5640 Blundell Road was held on April 21, 2008. The project involves two properties that proceeded separately through the rezoning process as the developer added an additional property after the original application at 5660 Blundell Road proceeded to Public Hearing. These two properties will be consolidated into one development parcel (which has been secured as a rezoning consideration). As such, this development permit will apply to both 5660 and 5640 Blundell Road. There were no concerns identified at the Public Hearing on April 21, 2008 for 5640 Blundell Road. At the Public Hearing for 5660 Blundell Road on March 20,

2006, the following concerns about rezoning the property were expressed (A staff response is contained in *bold italics*):

• A property owner behind the subject properties noted concerns about construction noise, preload activities, privacy/adjacency concerns and traffic safety along Blundell Road.

Noise associated with construction will be required to adhere to the City's Public Health Protection Bylaw (6989). Staff have also informed the developer of resident concerns over construction activity impacts and have circulated the City's "Good Neighbour Program" brochure to the developer so that efforts to mitigate the impacts of construction on surrounding residents are undertaken. Prior to issuance of the building permit, the developer has also been informed of the requirement to provide a construction parking and management plan to the Transportation Division for review and approval.

As it relates to concerns over land use adjacencies and landscaping, a rear yard setback of 4.5 m (minimum) is provided in combination with two-storey building massing along the development sites south property line to ensure an appropriate scale of transition and minimize overlook between the proposed multi-family project and single-family dwellings.

Transportation staff have reviewed the location and width of the vehicle access from Blundell Road to ensure the driveway is functional and safe. Cross access agreements to facilitate access for the neighbouring properties to the east have been secured through the rezoning application. Vehicle access for the re-development of the neighbouring property to the west (5620 Blundell Road) will be via the existing lane access established off Clearwater Gate.

Staff Comments

The proposed scheme attached to this report has satisfactorily addressed the urban design issues and other staff comments identified as part of the review of the subject Development Permit application. In addition, it complies with the intent of the applicable sections of the Official Community Plan and is generally in compliance with the zoning regulations of R2-0.7 except for the variances noted below.

Zoning Compliance/Variances (staff comments in bold italics)

The applicant requests to vary the provisions of the Zoning and Development Bylaw No. 5300 to:

1) Decrease the front yard setback from 6 m (19.685 ft.) to 4.5 m (14.76 ft.).

(Staff supports the proposed variance, as this will enable a rear yard setback of 4.5m for all of the rear units allowing an improved adjacency to the surrounding single-family dwellings. A 2m wide road dedication along Blundell Road has also reduced the front property line setback measured from Blundell Road for a majority of the frontage. Front entry porches and bay window projections, up to the permitted allowances of 1.5 m and 0.6 m respectively in the R2 – 0.7 zone, are also proposed along Blundell Road. These permitted entry porch and bay window projections helps to articulate the Blundell townhouse units streetscape elevations.

2) Increase the maximum permitted lot coverage from 40% to 41.2%.

(The proposed increase in lot coverage is a result of maintaining 2 storey building massing adjacencies to the surrounding single-family dwellings along the east, west and south property lines of the subject site. Staff supports the requested variance.)

Advisory Design Panel Comments

The Advisory Design Panel reviewed the Development Permit application on September 17, 2008. A copy of the relevant excerpt from the Advisory Design Panel Minutes from September 17, 2008 is attached for reference (Attachment 2 - The design response has been included immediately following the specific Design Panel comments and is identified in 'bold italics').

Analysis

Conditions of Adjacency

- The overall townhouse massing and proposed setbacks for the development comply with Official Community Plan guidelines for multi-family development along arterial roads. Two-storey massing adjacent to single-family land uses along the west, east and south property lines in conjunction with a 3 m side yard and 4.5 m rear yard setback ensures compatibility and privacy between multi-family and single-family land uses.
- An existing cedar hedgerow on a neighbouring property and combination of new hedging and replacement trees provide a sufficient landscape buffer within the 4.5 m setback between the rear two-storey units and neighbouring single-family properties.
- Preliminary site grading plans and elevations indicate an increase in overall finished site grade with elevation changes minimized along the perimeter of the subject site to ensure a minimal grade difference between surrounding properties and sidewalk along Blundell Road.

Urban Design and Site Planning

- One driveway will provide the permanent vehicle access to the development site from Blundell Road and is offset to the west to minimize conflicts with the intersection at Blundell Road and No. 2 Road. This access and internal driveway will also serve as the access for the three properties on Blundell Road to the east (secured through a cross access easement as a consideration of the rezoning application) should they develop in the future.
- The internal drive-aisle has also been designed to incorporate recommendations made by the traffic consultant to facilitate movement of vehicles (cars and SU-9) in the drive-aisle consisting of a minimum driveway width from Blundell Road of 7.5 m, painted stop lines and a parabolic mirror at the intersection to aid with sight lines and vehicle movements.
- The development is providing 2 off-street parking stalls (32 total) for each dwelling unit and a total of 4 visitor parking stalls, which complies with bylaw requirements.
- Garbage and recycling areas are situated in an enclosure located along the driveway close to Blundell Road. The enclosure is designed to be compatible with the townhouse units with similar use of materials and finishing and situated to allow ease of access for garbage and recycling trucks.
- The Blundell Road streetscape consists of a combination of triplex and duplex building typologies with entrances at grade. Front yard landscaping defined by 4 ft. high pillar and metal wicket fence is proposed along the Blundell Road frontage with direct pathways for each dwelling unit to the sidewalk on Blundell Road.

One unit (Unit 14) in the proposed development is being designed to enable its future conversion to a universally accessible unit.

Architectural Form and Character

Materials and cladding consists primarily of hardi-plank siding with hardi-shingles accenting roof dormers selected wall panels to break-up townhouse unit massing along the Blundell Road streetscape.

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- A variety of cladding treatments and materials (hardi-plank and shingle; cultured stone) are proposed for all buildings in the proposed development.
- Roof forms and massing steps down to two-storeys adjacent to all single-family residential lots to provide an appropriate scale of transition.

Landscape Design and Open Space Design

- 12 bylaw size trees have been identified for removal. 3 trees and 1 hedgerow are identified for retention (to be protected by tree protection zones). The 3 retained trees are located at the southwest, northwest and northeast area of the subject site. The hedgerow is situated along the south property line on the west edge of the site.
- A total of 30 replacement trees are being planted on the subject site. The number and sizing of replacement trees complies with the OCP landscaping and tree replacement guidelines.
- An outdoor amenity (containing a play structure and benches) is centrally located and situated to enhance visibility and surveillance from the drive aisle and adjacent dwelling units. The amenity area has been moved further away from the south property line to minimize impacts to surrounding single-family properties.
- The developer is providing a cash-in-lieu contribution for indoor amenity space (secured through the rezoning applications).
- A solid wood fence (6 ft. in height) is located on the east, south and west edges of the subject site. Lower level concrete pillar and metal picket fencing (4 ft. in height) is located along the streetscape to differentiate between the unit front yards and sidewalk.
- Permeable concrete pavers are proposed for the driveway access from Blundell Road and internal drive aisle, visitor parking stalls, road ends, amenity area, patios and walkways. The applicant has incorporated an extensive amount of permeable concrete pavers wherever feasible in the project, which will help minimize storm water run-off and increase sustainability measures for the project.

Crime Prevention Through Environmental Design

- The outdoor amenity area is centrally located and situated to enhance surveillance opportunities from the drive-aisle and adjacent dwelling units.
- The mailbox enclosure is located directly adjacent to the outdoor amenity area and contained within an entrance gazebo to the amenity area. The entrance structure is open and located where surveillance opportunities are maximized.
- Dwelling unit access for Blundell Road fronting buildings consist of grade level individual entrances. Dwelling unit access for rear units is from individual grade level entrances directly adjacent to garages along the townhouse drive-aisle.

Affordable Housing

 A voluntary cash contribution is being made based on the provisions of the Interim Affordable Housing Strategy. This item has been secured through the prior rezoning applications.

Servicing Capacity Analysis

A capacity analysis was completed as part of the rezoning application, which identified
upgrades to the City's sanitary sewer system. The upgrades will be completed through a
Servicing Agreement prior to the issuance of the building permit. A Servicing Agreement
application (SA 07-391386) is currently being processed by staff.

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Conclusions

The proposed 16-unit townhouse development at 5640 and 5660 complies with all applicable Development Permit guidelines and addresses issues related to the previous rezonings on the subject properties. Staff recommend support of the Development Permit application.

Kevin Eng Planner 1

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The following are to be met prior to forwarding this application to Council for approval:

Receipt of a Letter-of-Credit for landscaping in the amount of \$55,000 (based on total floor area of 27,000 sq.ft.).

• Confirmation that existing Tree Protection Zones are in place.

Prior to future Building Permit issuance, the developer is required to complete the following:

Completion of the Servicing Agreement (SA 07-391386) for the identified sanitary sewer works.

• The applicant is required to obtain a Building Permit for any construction hoarding associated with the proposed development. If construction hoarding is required to temporarily occupy a street, or any part thereof, or occupy the air space above a street or any part thereof, additional City approvals and associated fees may be required as part of the Building Permit. For further information on the Building Permit, please contact Building Approvals Division at 604-276-4285.

Submission of a construction traffic and parking management plan to the satisfaction of the City's

Transportation Division (http://www.richmond.ca/services/ttp/special.htm).



Development Application Data Sheet

Development Applications Division

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DP 06-335428	7 (((0)	كالكاشاط

Address: 5640 & 5660 Blundell Road

Applicant: Timothy C.W. Tse

Floor Area Gross: 2,549 m²

Floor Area Net: 1,948 m²

	Existing	Proposed
Site Area:	3,040 m²	2,933 m ² (after road dedication)
Land Uses:	Single-family lots	Multi-Family
OCP Designation:	Neighbourhood Residential Low Density Residential	No change – complies with designation
Zoning:	R1/E	R2 - 0.7
Number of Units:	N/A	16 townhouse units

	Bylaw Requirement	Proposed	Variance
Floor Area Ratio:	0.7 F.A.R	0.67	None permitted
Lot Coverage:	Max: 40%	41.2%	Variance requested
Setback – Front Yard:	Min. 6 m	4.5 m	Variance requested
Setback – Side Yard:	Min. 3 m	3 m	None
Setback – Rear Yard:	Min. 3 m	4.5 m	None
Height (m):	Max. 11 m	10.27 m	None
Lot Size:	30 m (minimum width) 35 m (minimum depth)	76 m (width) 40 m (depth)	None
Off-street Parking Spaces – Resident (R) & Visitor (V)	24 (R) and 4 (V)	32 (R)and 4 (V)	None
Amenity Space – Indoor:	N/A	Cash in lieu	N/A
Amenity Space – Outdoor:	Min. 96 m ²	107 m²	None

Excerpt from the Minutes from The Design Panel Meeting

Wednesday, September 17, 2008 – 4:00 p.m. Rm. M.1.003 Richmond City Hall

DEVELOPMENT PERMIT 06-335428 - 16 UNIT TOWNHOUSE AT 0.7 FAR

APPLICANT:

Timothy C.W. Tse

PROPERTY LOCATION:

5640 & 5660 Blundell Road

Kevin Eng, Planner, and Timothy C.W. Tse of Matthew Cheng Architect, Inc. provided background information related to the subject site.

Panel Discussion

Comments from the Panel were as follows:

- density of 0.7 FAR is very low considering the presence of a major commercial center close to the site;
- project is acceptable in terms of scale and development of forms; gables on the end of the blocks work well; scale and relief of the forms are successful; dormers seem to pop out of the roof;
- units need to be differentiated and demarcated; use of the skylights is appreciated; sits well in its immediate context;
- dormers on the roof of the middle building need to be bigger to differentiate it from the others;
- entry roofs are fine but need more detail to look more substantial;
- turrets are a good idea; need to be bigger and slightly taller to make a gateway expression; entrance to unit by the driveway can be relocated to address safety concerns;
- dormer in western most unit looks very tall; spacing between the duplex and triplex units are very narrow; no perceptible benefit other than possible market perception of development as consisting of duplex and triplex;
- liveability of the ground floor of the third unit from the northwest corner is very tight:
- increase species diversity by replacing red maples with other types of shade trees; consider plants that are permanent over those which die out after one season:
- turrets are appreciated; pleased to see Unit 14 as an adaptable unit; modify space to permit temporary accommodation on the ground floor of two-storey units; consider future adaptation of the other two-storey units to make them accessible;

In response to the Panel's comments, the applicant indicated he would undertake more discussion with staff regarding the identity for each unit and modification of turrets and entry roofs.

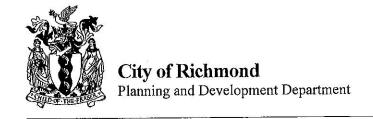
Panel Decision

It was moved and seconded

That DP 06-335428 move forward to the Development Permit Panel, taking into consideration the following comments of the Advisory Design Panel:

- 1. consider creating greater variety between the units using elements such as colour and texture to add some differentiation;
 - Colour and different cladding materials implemented between units has been added.
- 2. consider further design development to the dormers and front entry roofs;
 - Shingles have been added to the dormers to improve articulation. Front entry roof formers have been increased in size and design has been developed with the addition of a cultured stone base, decorative wooden support brackets and wooden posts.
- 3. consider greater height or other treatment to add more definition to the turrets; The height, scale and cladding treatment has been enhanced on both turrets.
- 4. consider location of entry to unit by driveway;
 - The entry to the unit has been shifted away from the driveway.
- 5. consider liveability on the ground floor of Unit 16;
 - The floor unit layout has been revised to move the kitchen to the second floor.
- 6. consider greater diversity of plant species; and
 - A greater number and variety of plant species has been implemented.
- 7. consider use of perennials over annuals.
 - The number and use of perennials has been maximized.

CARRIED



Development Permit

No. DP 06-335428

To the Holder:

TIMOTHY C.W. TSE

Property Address:

5640 & 5660 BLUNDELL ROAD

Address:

5271 MERGANSER DRIVE RICHMOND, B.C. V7E 3X8

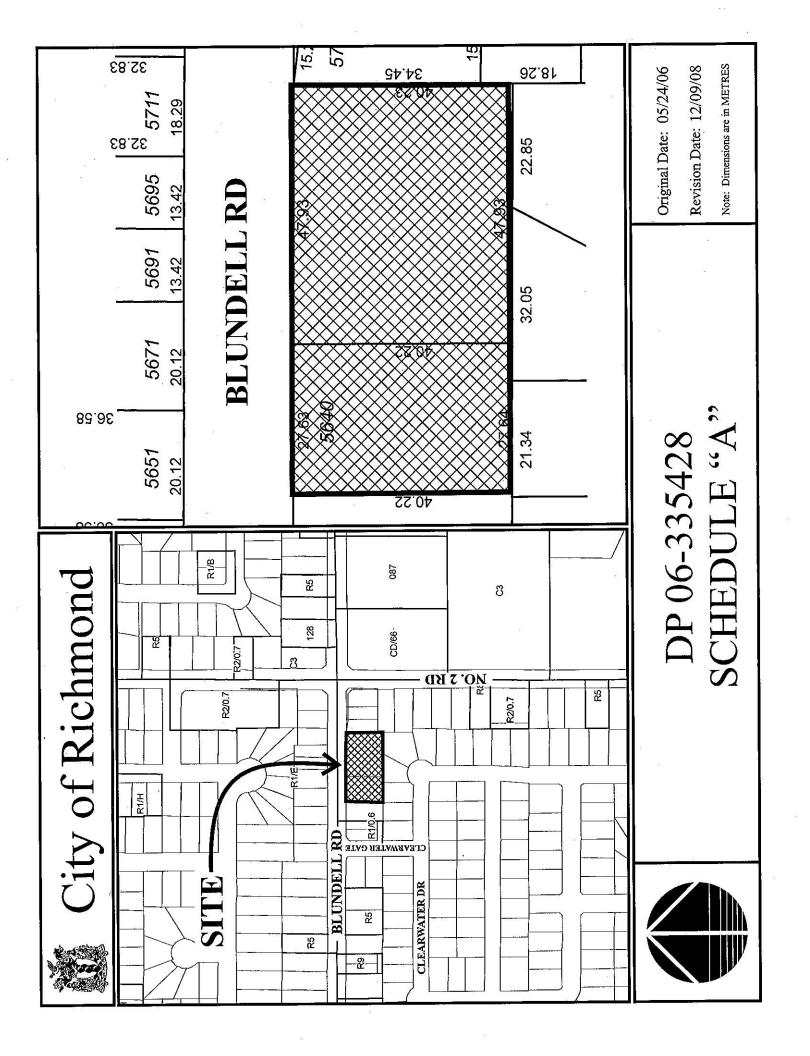
- 1. This Development Permit is issued subject to compliance with all of the Bylaws of the City applicable thereto, except as specifically varied or supplemented by this Permit.
- 2. This Development Permit applies to and only to those lands shown cross-hatched on the attached Schedule "A" and any and all buildings, structures and other development thereon.
- 3. The "Richmond Zoning and Development Bylaw No. 5300" is hereby varied to:
 - a) Decrease the front yard setback from 6 m (19.685 ft.) to 4.5 m (14.76 ft.); and
 - b) Increase the maximum permitted lot coverage from 40% to 41.2%.
- 4. Subject to Section 692 of the Local Government Act, R.S.B.C.: buildings and structures; off-street parking and loading facilities; roads and parking areas; and landscaping and screening shall be constructed generally in accordance with Plans #1 to #12 attached hereto.
- 5. Sanitary sewers, water, drainage, highways, street lighting, underground wiring, and sidewalks, shall be provided as required.
- 6. As a condition of the issuance of this Permit, the City is holding the security in the amount of \$55,000 to ensure that development is carried out in accordance with the terms and conditions of this Permit. Should any interest be earned upon the security, it shall accrue to the Holder if the security is returned. The condition of the posting of the security is that should the Holder fail to carry out the development hereby authorized, according to the terms and conditions of this Permit within the time provided, the City may use the security to carry out the work by its servants, agents or contractors, and any surplus shall be paid over to the Holder. Should the Holder carry out the development permitted by this permit within the time set out herein, the security shall be returned to the Holder. The City may retain the security for up to one year after inspection of the completed landscaping in order to ensure that plant material has survived.
- 7. If the Holder does not commence the construction permitted by this Permit within 24 months of the date of this Permit, this Permit shall lapse and the security shall be returned in full.

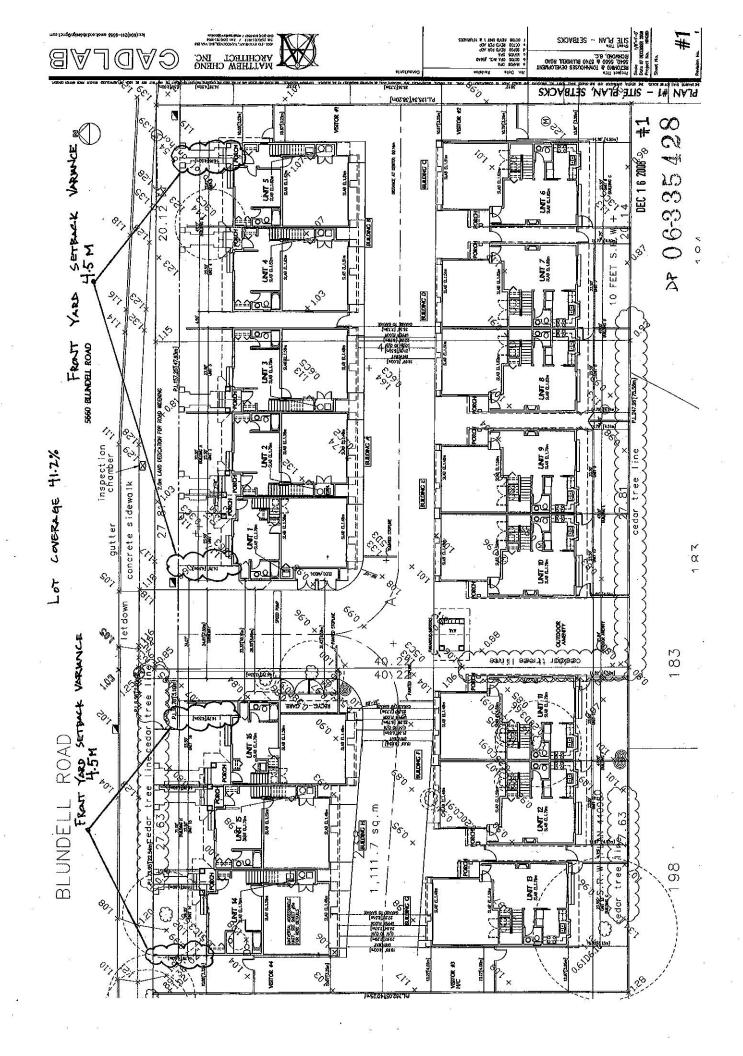
Development Permit

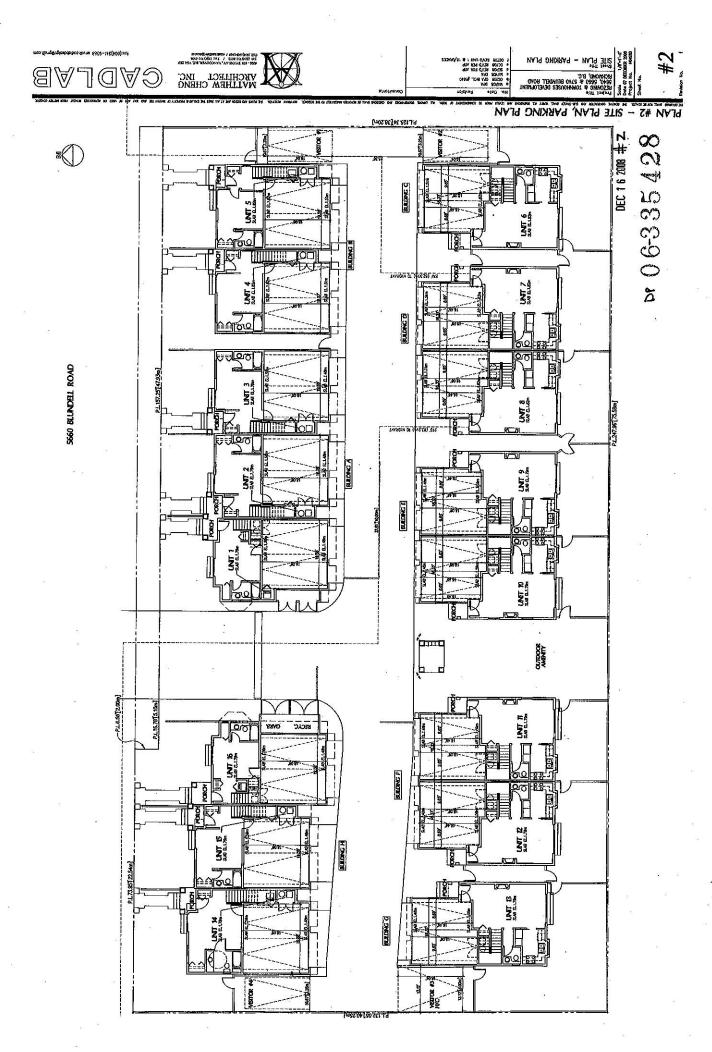
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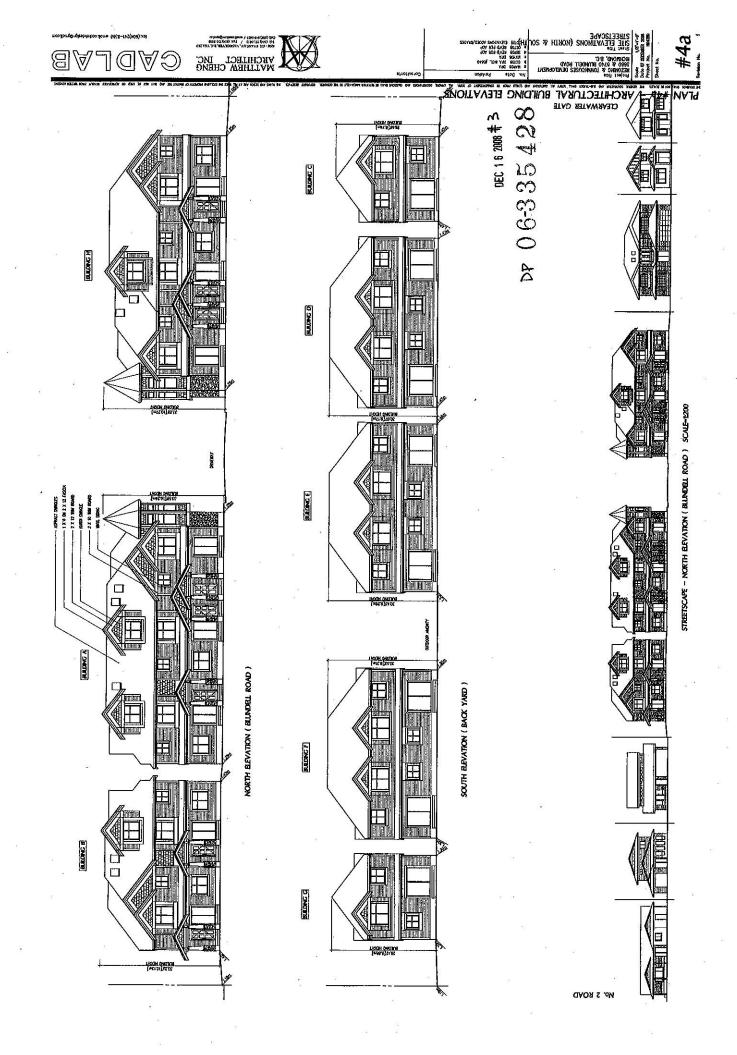
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To the Holder:	TIMOTHY C.W. TSE	
Property Address:	5640 & 5660 BLUNDELL ROAD	
Address:	5271 MERGANSER DRIVE RICHMOND, B.C. V7E 3X8	
8. The land described conditions and prov	erein shall be developed generally in accordance with the terms sions of this Permit and any plans and specifications attached to	s an
Permit which shall		
This Permit is not a	Building Permit.	
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DELIVERED THIS	DAY OF .	
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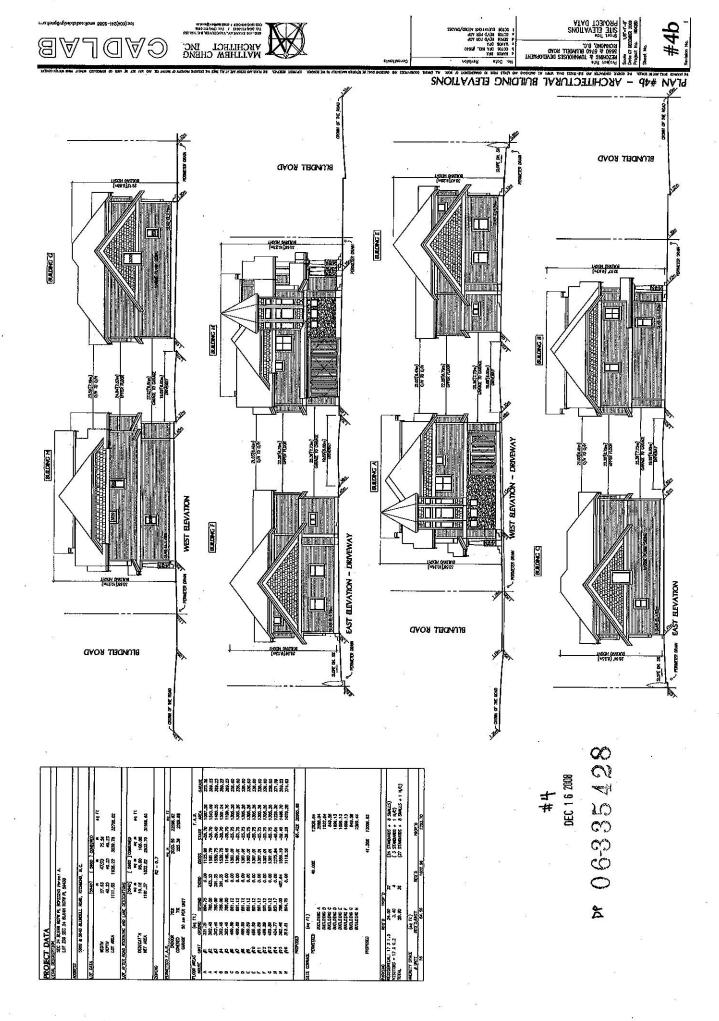
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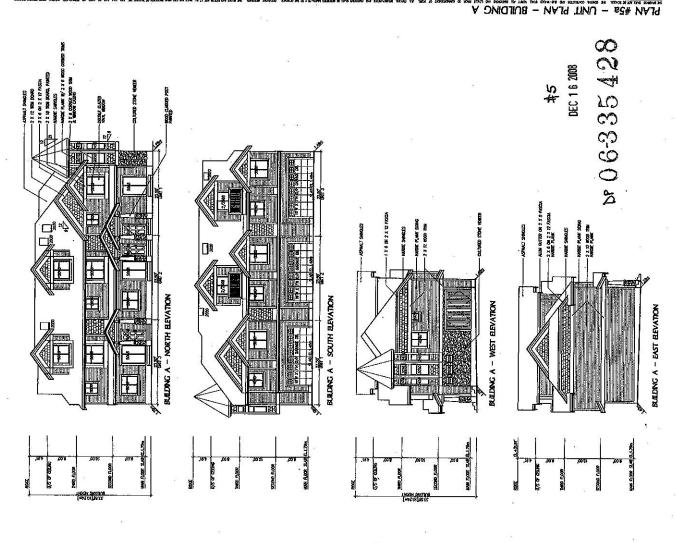


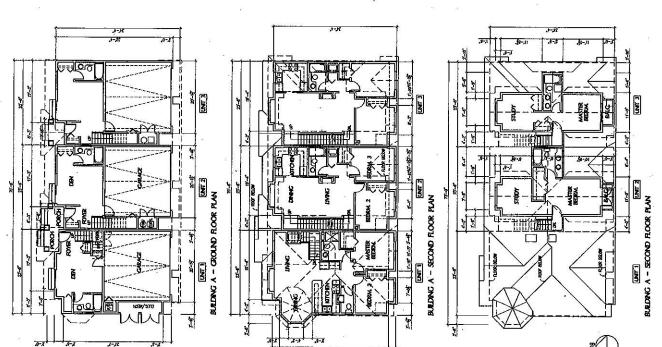










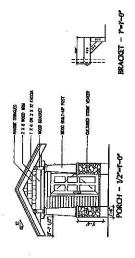


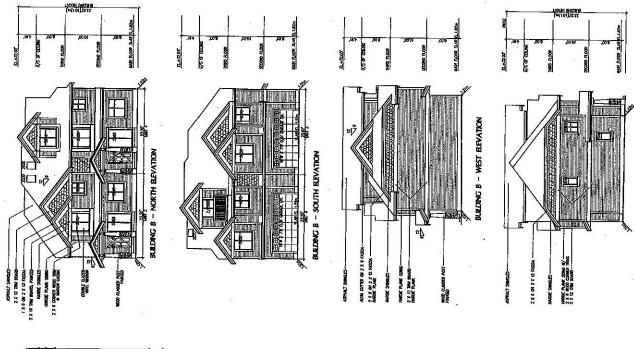
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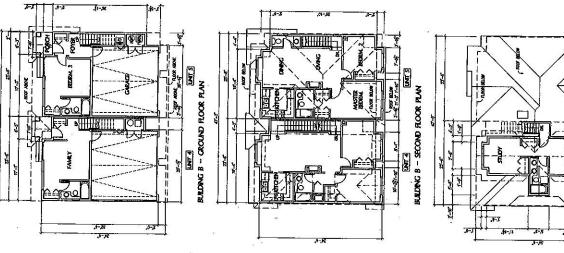
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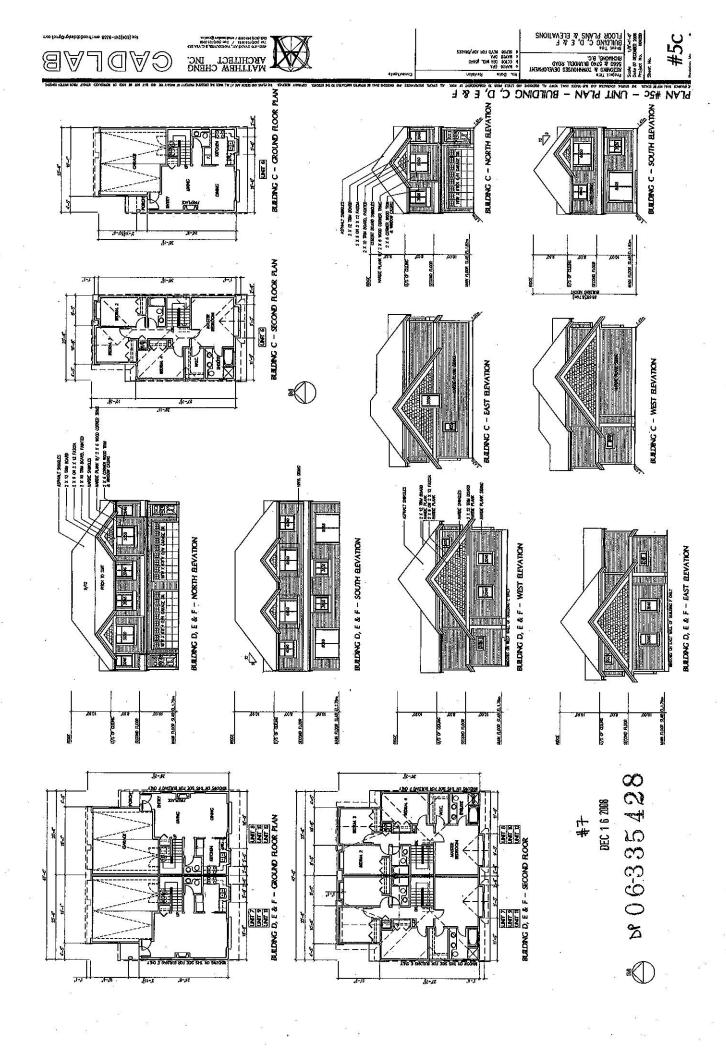
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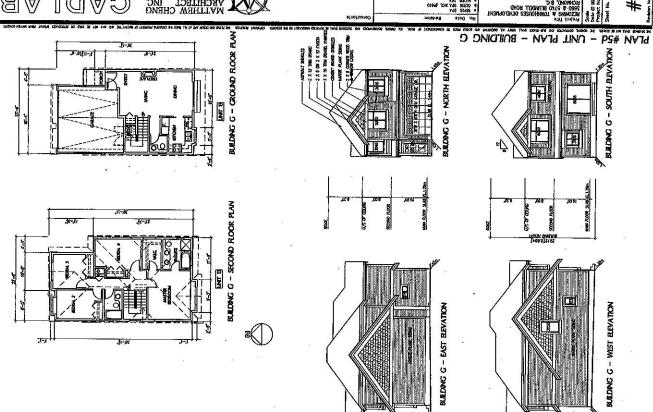




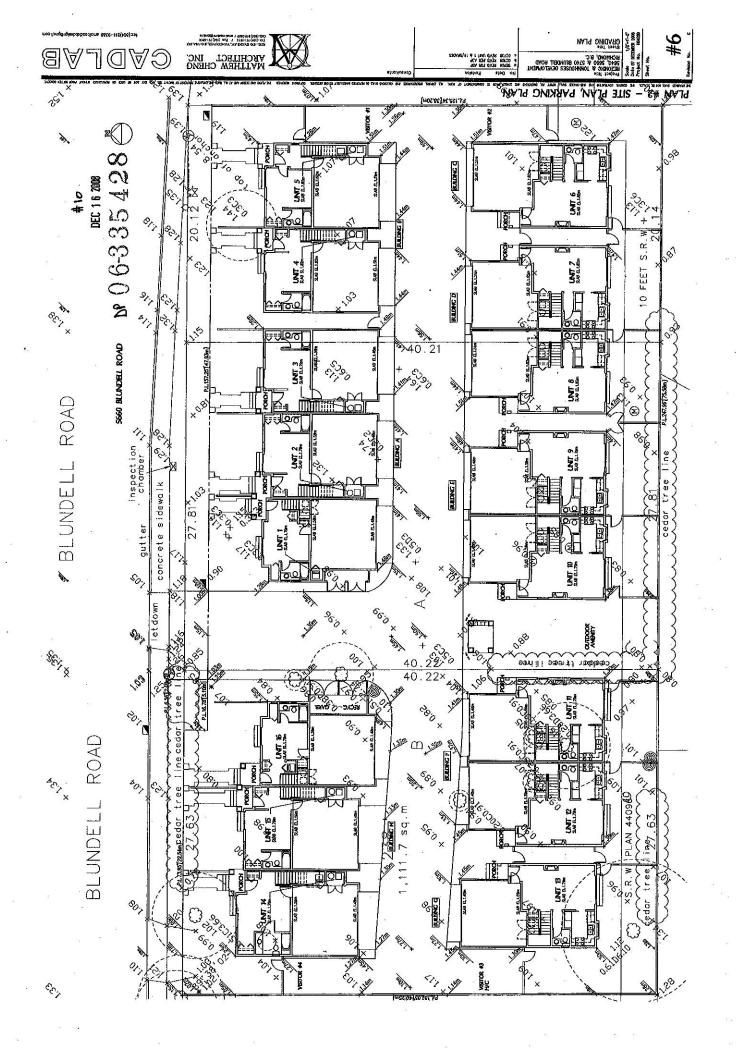


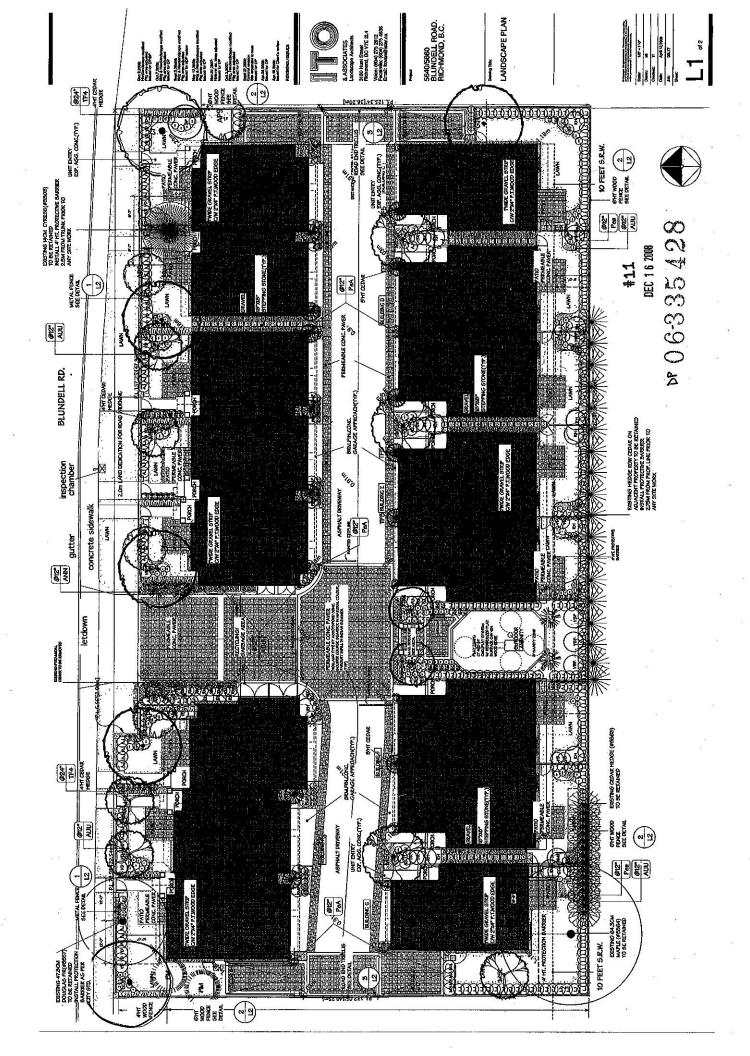


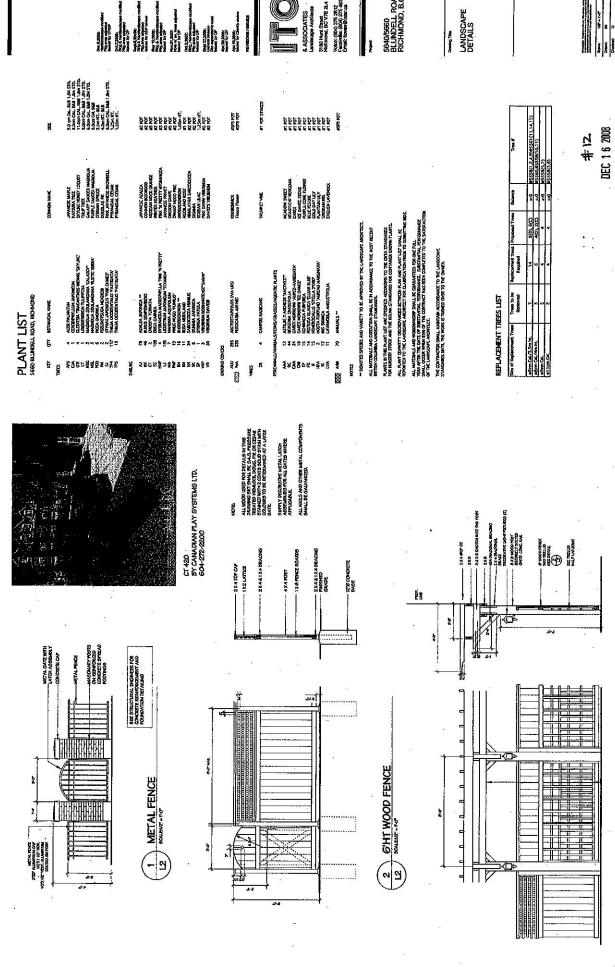




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