

# **Report to Committee**

To:

Public Works and Transportation Committee

Date:

October 24, 2015

From:

John Irving, P.Eng. MPA

Director, Engineering

File:

10-6125-07-02/2015-

Vol 01

Re:

Community Energy and Emissions Plan - 2015 Update

#### Staff Recommendation

That the staff report titled "Community Energy and Emissions Plan – 2015 Update," dated October 24, 2015, from the Director, Engineering, be received for information.

John Irving, P.Eng MPA Director, Engineering (604-276-4140)

Att. 1

REPORT CONCURRENCE		
ROUTED TO:	CONCURRENCE	CONCURRENCE OF GENERAL MANAGER
Development Applications Intergovernmental Relations & Protocol Economic Development Facility Services Fleet Policy Planning Project Development Transportation	Unit II	
REVIEWED BY STAFF REPORT / AGENDA REVIEW SUBCOMMITTEE	INITIALS:	APPROVED BY CAO

## **Staff Report**

#### Origin

In January 2014, Council adopted the Community Energy and Emissions Plan. This report provides an update on implementation of the Plan's strategies and actions achieved to date, and key future directions to pursue Richmond's energy and emissions targets.

This report supports Council's 2014-2018 Term Goal #4 Leadership in Sustainability:

Continue advancement of the City's sustainability framework and initiatives to improve the short and long term livability of our City, and that maintain Richmond's position as a leader in sustainable programs, practices and innovations.

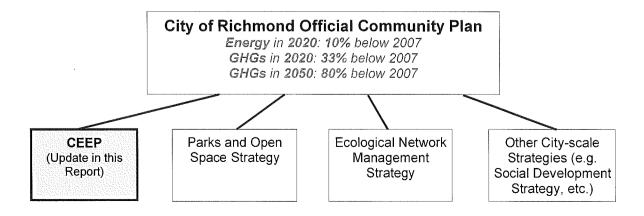
4.1. Continued implementation of the sustainability framework.

This report provides an overview of a variety of strategies and actions the City is taking to reduce emissions community-wide. Another staff report provides an update on the City's corporate Carbon Neutral Strategy, including the Richmond Carbon Marketplace, which focuses on achieving carbon neutrality in City operations.

## Background

In 2010, Council adopted targets in Richmond's Official Community Plan to reduce community greenhouse gas (GHG) emissions 33% below 2007 levels by 2020, and 80% below 2007 levels by 2050. The 2041 Official Community Plan also includes a target to reduce energy use 10% by 2020 below 2007 levels. These targets are in line with what climate science suggests developed nations will need to achieve to have a good chance of avoiding 2 degrees of global average temperature increases above pre-industrial levels; this 2 degrees level is considered a threshold for "dangerous climate change," beyond which the impacts of climate change are substantially more difficult to adapt to, costly and uncontrollable.

Richmond's 2014 Community Energy and Emissions Plan (CEEP) outlines an array of strategies and actions for the City to take to reduce community energy use and GHG emissions. The CEEP impacts multiple areas of City business. The CEEP's relation to the OCP and other corporate wide plans is illustrated in the diagram below.



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The CEEP strategies and actions are organized around five themes:

- Neighborhoods and Buildings
- Mobility and Access
- Resilient Economy
- Sustainable Infrastructure and Resources
- Climate Change Leadership

The CEEP includes modeling of the impacts of these strategies on Richmond's community emissions out to 2050. The CEEP modeling suggests that these strategies would reduce emissions approximately 25% by 2050 below 2007 levels. This would comprise an important contribution to climate action, but is still below the City's 80% target.

Importantly, the CEEP recognizes that the City's community emissions reduction targets will only be achieved with "Big Breakthroughs," notably:

- Near universal adoption of zero carbon vehicles (e.g. plug-in electric vehicles, fuel cell vehicles, etc.) by 2040.
- Zero carbon new building construction by 2025.
- Deep energy improvements to most existing buildings, sufficient to reduce emissions by over 70% by 2050.

The CEEP recognizes that these reductions are not achievable by the City alone; rather, they require provincial and federal regulatory changes, market innovation, increasing carbon pricing, and coordinated efforts between all levels of government and industry. The CEEP specifies that the City work to pursue the "Big Breakthroughs" in coordination with other levels of government, and the private and non-profit sectors.

#### Analysis ·

## Sources of Energy Use and Emissions

The Province provides the Community Energy and Emissions Inventory (CEEI), summarizing sources of energy use and emissions in Richmond. The latest year for which the CEEI is available is 2010. As illustrated in Figure 2 below, approximately 43% of Richmond's inventoried GHG emissions are from buildings, 54% from transportation, and 3% from solid waste. Buildings account for 64% of energy use, while transportation accounts for 36%.

The CEEI inventory does not account for global carbon emissions that result from local consumption of goods that were produced in other places, such as building materials, food, and consumer goods. These "consumption based" sources of emissions are a further opportunity to reduce emissions, though they are not within the scope of the CEEI nor the CEEP. The City will continue to investigate means of reducing the emissions and other environmental and social impacts of consumption based sources in Richmond's community and the City's corporate operations, as part of its ongoing commitment to sustainability.

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Energy Use

Commercial Cher Vehicles 8%

Reader tial Euldrigs 28%

Passenger Cers 28%

19,862,000 GJ

Commercial Buildings 36%

Commercial Social Waste 3%

Reader tial Euldrigs 22%

Passenger Cers 21%

Commercial Buildings 316%

Figure 2: Energy Use and Emissions Sources, CEEI 2010

## Achievements Implementing the CEEP

The Community Energy and Emissions Plan 2015 Update (Attachment 1) highlights key achievements that have been made since the CEEP was adopted from across the different themes noted above. Highlights include:

- The expansion of the Alexandra District Energy Utility and the launching of the Oval Village District Energy Utility, both of which will increase energy security, provide costcompetitive energy, and reduce emissions for connected buildings.
- The launch of the "EnergySave Richmond" suite of programs, including the Smart Thermostats Pilot Program, Building Energy Challenge, and Richmond Carbon Marketplace.
- The integration of energy and emissions considerations into the Hamilton Area Plan, setting a precedent for other area plans.
- Facilitating car sharing in Richmond, enabling Modo, ZipCar and Car2Go's entry and expansion into the market.
- Expansion of transit shelters, to help Richmond's community travel more comfortably and safely.
- Expanding active transportation infrastructure, including pedestrian walkways on Minoru Boulevard, Shell Road East, and in Blundell Park; and 11 new special crosswalks to enhance safety.
- New waste diversion programs, including expanded Blue Box and Blue Cart programs, and the multifamily Green Cart program, to reduce emissions from the waste sector and help pursue the City's waste diversion goals.
- Leading by example in the City's operations, including adopting the Sustainable High Performance Building policy in 2014, and achieving carbon neutral corporate operations.
- Advocating for action by senior levels of government, including providing input on key directions needed in the BC Climate Leadership Plan to help local governments meet their community energy and emissions targets.

#### **Future Actions**

In addition to highlighting achievements, the update briefly summarizes important future directions that the City will be undertaking in the near term to implement the CEEP strategies and the big breakthroughs required to meet the City's emissions goals. These opportunities will be brought forward for Council's consideration as they are developed. Important directions that staff are investigating include:

- Energy reporting and benchmarking policy, facilitating buildings above a certain size to report energy consumption data to the City. Such a policy would allow for improved evaluation of energy policies and customization of energy programs to meet different building types' unique needs.
- Improved energy efficiency standards to be requested of projects undergoing rezoning, and exploring incentives to drive greater energy performance for new developments.
- Continuing to build on the EnergySave Richmond suite of programs, to help residents and businesses save money on energy costs.
- Investigating how to support electric vehicles (EVs), including EV charging in new developments.
- Implementing a "complete streets" approach in new transportation infrastructure to ensure low carbon modes of travel including walking, biking, rolling, and taking transit are supported. Such an approach is being implemented in improvements to Westminster Highway (Nelson Road-McMillan Way), Lansdowne Road Extension (Minoru Blvd-Alderbridge Way), and the No. 2 Road Upgrade with the inclusion of multi-use pathways and upgraded bus stops.
- Evaluate the expansion of district energy nodes in further areas of the City.
- Continue to evaluate green building standards that can enhance civic building performance.

#### Communicating Climate Action

The City will continue to communicate to households and businesses about opportunities for them to save money on energy through various City programs and initiatives. Such initiatives are generally communicated by the City's Energy Save Richmond initiative (www.energy.richmond.ca). The City's progress on climate action, outlined in the Community Energy and Emissions Plan – 2015 Update, will be communicated via social media, press release, newspaper publications, the City's advisory committees, and other channels.

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## **Financial Impact**

None.

## Conclusion

This report presents the Community Energy and Emissions Plan -2015 Update, outlining key achievements implementing the CEEP to date, as well as future directions that staff are exploring to implement the CEEP and pursue Richmond's energy and emissions goals.

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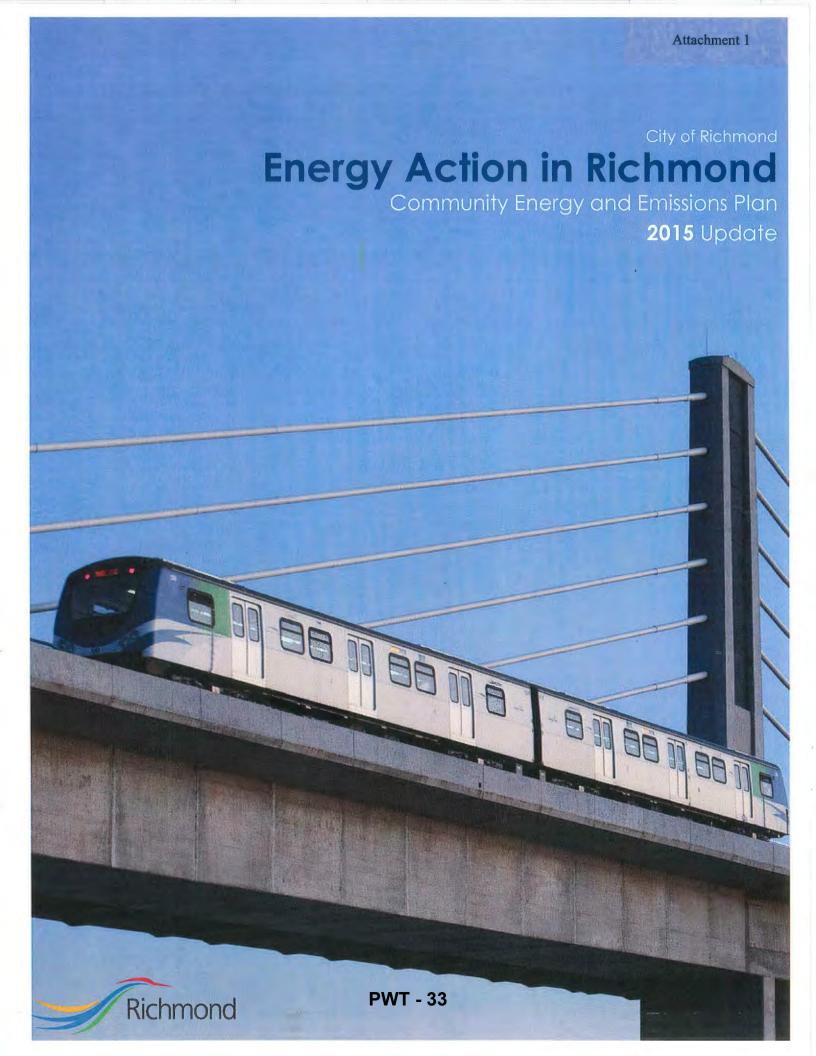
Brendan McEwen

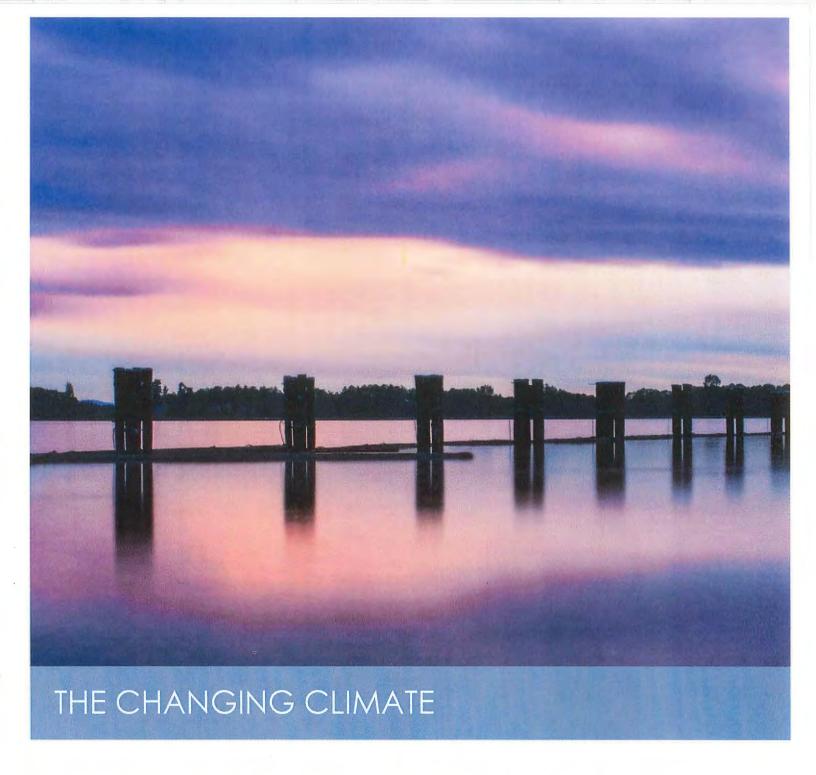
Sustainability Manager

(604-247-4676)

BM:bm

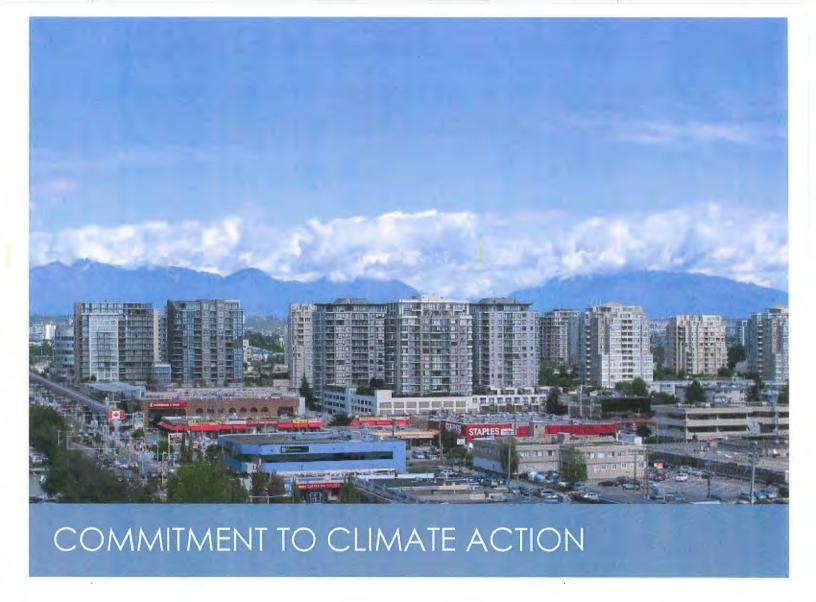
Att. 1: Community Energy and Emissions Plan Update 2015





We cannot ignore our strange and increasingly severe weather. The climate is changing, and an overwhelming scientific consensus points to human greenhouse gas (GHG) emissions as the cause. Globally, the twelve warmest years in recorded history have all come in the last 15 years. Locally, Richmond experienced significant drought and air quality advisories due to forest fires in 2015; these types of climate change impacts, and many others, are projected to become more severe as climate change intensifies.

The City of Richmond recognizes that it shares in the responsibility to reduce our communities' GHG emissions, and help leave a better world for children in Richmond and around the world.



Richmond's 2041 Official Community Plan (OCP) commits the City to greenhouse gas (GHG) reduction targets of 33% by 2020, and 80% by 2050, below 2007 levels. Additionally, the OCP includes a target to reduce energy use 10%. The Area Plans support these commitments.

<u>Richmond's Community Energy and Emissions Plan (CEEP)</u> includes detailed strategies and actions organized around five themes to achieve City targets:

- Neighborhoods and Buildings
- Mobility and Access
- Resilient Economy
- Sustainable Infrastructure and Resources
- Climate Change Leadership



Click to view CEEP Video

This document summarizes the overall benefits of climate action in Richmond, provides an update to the progress made implementing the CEEP in 2014/15, and notes additional opportunities to achieve targets and pursue "Big Breakthroughs".

Based on 2007 levels
City GHG reduction
targets

33%

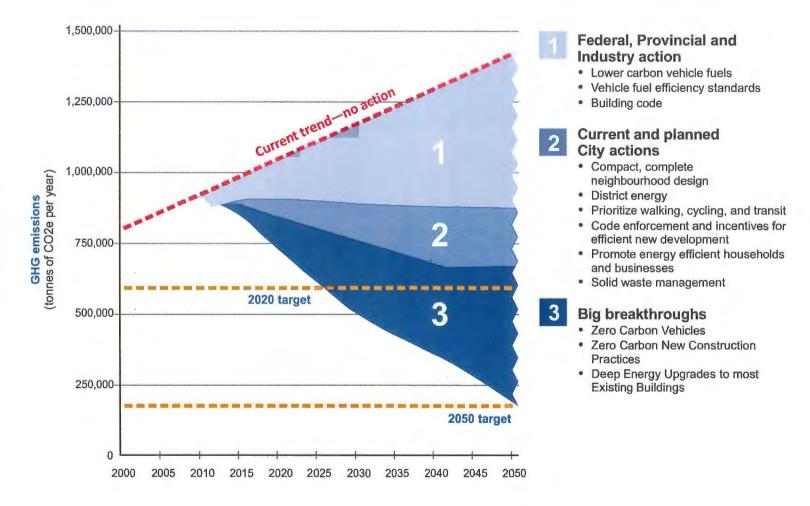
80% by 2050

Based on 2007 levels
City Energy
reduction target

 $10\%_{by\ 2020}$ 

# THE NEED FOR "BIG BREAKTHROUGHS"

The City is taking meaningful steps to reduce Richmond's GHG emissions. However, these actions are not sufficient to reach the City's emissions reduction goals. The CEEP recognizes that to reach Richmond's targets, three "Big Breakthroughs" are necessary by 2050: 1) Near universal adoption of zero carbon vehicles; 2) Zero carbon new building construction by 2025; 3) Deep energy improvements to most existing buildings.



Achieving these breakthroughs will require innovation and action by the province and federal governments, residents, businesses, and local government. The CEEP commits the City to working with other stakeholders to pursue these breakthroughs.



# BENEFITS OF CLIMATE ACTION

**Saving residents and businesses money:** Energy efficiency reduces spending while cutting emissions. Similarly, Richmond's district energy systems deliver zero carbon energy at a comparable cost to conventional systems that realize greater GHG emissions. The costs of renewable energy are decreasing dramatically; for example, some analysts estimate that in 5-10 years, residents of Richmond will save money when they invest in solar electricity systems.



Creating jobs and economic opportunity: When households and businesses save on energy, they reinvest it in other sectors of the economy. Natural Resources Canada suggest that realizing increasing investments in energy efficiency could create 300,000 additional jobs per year, while reducing GHG emissions 10 per cent. Encouraging sustainable energy solutions can keep energy spending from leaving our community.



**Healthier, more livable communities:** Low carbon communities are compact and complete, and allow their residents to travel by transit, walking, biking and rolling. Neighbourhood design features are associated with lower rates of obesity, heart disease, diabetes, and cancer. And reduced climate change pollution also means cleaner air, with reduced emissions from vehicles, industry and buildings. Low carbon communities are healthy communities.



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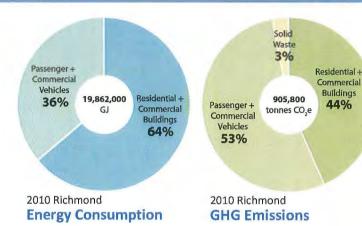
# NEIGHBOURHOODS AND BUILDINGS

# **DIRECTIONS**

The CEEP supports Richmond towards the following:

- 1. Compact, Complete Neighbourhood Design
- 2. Increase Energy Efficiency in New Buildings
- 3. Increase Energy Efficiency in Existing Buildings

# KEY ACHIEVEMENTS



**Planning to achieve more sustainable neighbourhoods:** The City is partnering with Translink to develop the Southwest Area Transport Plan (SWATP), including Richmond, South Delta, and Tsawwassen First Nation to define Richmond's long-term transportation network and priorities.

Promoting energy efficiency in new buildings: The City requires new homes to be "solar hotwater ready". The City also secures energy performance for new developments as part of rezonings and development approvals. Notably, the 2009 City Centre Area Plan established a LEED Silver standard for new large buildings, and in 2014 Council adopted a policy of EnerGuide 82/Energystar performance for townhouses. The 2041 Official Community Plan establishes a policy for electric vehicle charging in new developments. New developments in City Centre and West Cambie must be district energy ready, allowing connection to low-carbon systems.

**Implementing transportation demand management strategies:** By working with developers, the City has achieved reductions in vehicle parking requirements when transportation demand management strategies are secured through development approvals.

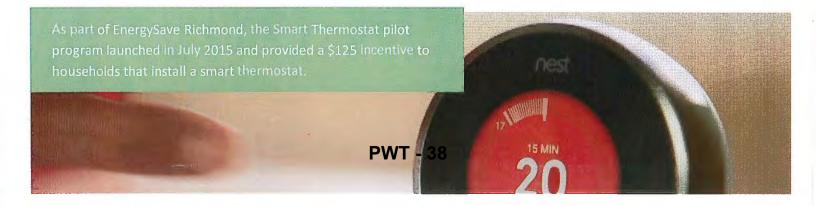
Promoting energy efficiency in existing buildings with EnergySave Richmond: The City is undertaking outreach and education, providing incentives for building retrofits, and operating a residential energy conservation program to support housing affordability. <a href="EnergySave">EnergySave</a> <a href="EnergySave">Richmond</a> helps residents and businesses save money on energy.

As part of EnergySave Richmond

150

household participants in the Smart Thermostat

units affected by townhouse policy for energy efficiency requirements



## **Official Community Plan**

Energy (2020) 10% below 2007 GHGs (2020) 33% below 2007 GHGs (2050) 80% below 2007

## **Community Energy and Emissions Plan**



## **FUTURE ACTIONS**

**Explore energy reporting:** Tools that allow buildings above a certain size threshold to report energy consumption data. Energy use benchmarking better positions owners to save energy.

**Energy standards for new buildings:** Investigate how the City can maximize the energy performance of buildings undertaking rezoning, and evaluate other incentives.

**Build on EnergySave Richmond:** Expand on energy programs that help residents and businesses reduce energy consumption, working with utilities, the Province, Metro Vancouver and others.

**Explore energy improvement requirements at time of sale and/or renovation:** Deep energy improvements most often occur at the time of sale, or for other renovations. The City will explore encouraging or requiring energy upgrades at these triggers points.

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# MOBILITY AND ACCESS

# **DIRECTIONS**

- 1. Prioritize and Fund Walking, Rolling and Cycling
- 2. Promote Low-Carbon Personal Vehicles
- 3. Facilitate Car-Sharing

## KEY ACHIEVEMENTS

**Facilitating car sharing in Richmond:** The City supports car-share operations, facilitating Modo, ZipCar and Car2Go's entry to and expansion in the Richmond market, providing access to public infrastructure and off-street parking.

Partnership with TransLink as a TravelSmart municipality: Richmond formally became a TravelSmart municipality working in partnership with TransLink's TravelSmart program to develop and implement transportation demand management (TDM) strategies and programs to manage travel demand specifically associated with single-occupancy private vehicles.

**Expansion of transit shelters:** Transit shelters provide weather protection, a more comfortable and safer waiting area particularly at night due to shelter lighting, and improved visibility of a bus stop, all of which encourage transit use. The City is supplementing the supply of existing privately-owned shelters with City-owned shelters to provide greater coverage across the city.

**Active transportation infrastructure**: The City continues to expand the network of active transportation facilities, recent projects include:

- Railway Greenway: 5.6-kilometre off-road cycling and walking route.
- Pedestrian walkways on Minoru Blvd (east side between Elmbridge Way and Alderbridge Way) and Shell Road East (Williams Road to Seahurst Road).
- Paved multi-use path in Blundell Park as part of the Crosstown Neighbourhood Bikeway.
- Implementation of 11 new special crosswalks since 2014 to support pedestrian access.



As a pilot, some
Transit Shelters will
be equipped with
solar panels to
power LED lighting

Richmond's
Travel Smart
Actions

Cycling education School travel planning Business travel planning

68<sub>km</sub>

Of bike routes and

56

Transit shelters as of 2015





Continue to support electric vehicle charging: By 2050, nearly all vehicle trips in Richmond will need to be made by zero carbon vehicles, the majority of which will likely be plug-in electric vehicles. Since 2012, the City has required that a minimum of 20% of parking stalls in new multifamily developments provide electric charging outlets, with an additional 25% constructed to accommodate future installation. The City will evaluate how to increase charging capacity cost-effectively.

**Expansion of transit shelters**: In 2016 the City will be seeking to greatly expand the number of transit shelters as well as stand-alone benches throughout the city to support transit use and walking, particularly around neighbourhood centres.

**Complete streets**: All roadway projects currently under construction or planned will incorporate active transportation infrastructure. Examples include:

- Westminster Highway (Nelson Road-McMillan Way): a multi-way path will be provided on the south side.
- Lansdowne Road Extension (Minoru Blvd-Alderbridge Way): the upgrade of the existing lane
  to a three-lane road will include a multi-use path on the north side and a sidewalk on the
  south side.
- No. 2 Road Upgrade (Steveston Highway-Dyke Road): a multi-use path will be provided on the east side.

# RESILIENT ECONOMY

# **DIRECTIONS**

- 1. Encourage Energy Efficient Businesses
- 2. Encourage Businesses to Reduce GHG Emissions
- 3. Promote Investment in Sustainable Energy and Green Jobs

# SECTION STATES OF THE PROPERTY OF THE PROPERTY

Click to view EnergySave Richmond website

## KEY ACHIEVEMENTS

**Energy saving program for businesses:** As part of <u>EnergySave Richmond</u>, a variety of programs that help businesses reduce their carbon footprint were launched:

- Building Energy Challenge: Launched in November 2014, the Challenge is a friendly competition between buildings to reduce energy use. The City provides workshops and supports energy management training for building operators.
- Carbon Marketplace Pilot Project: To meet the City's carbon neutral commitment, the Richmond Carbon Marketplace was launched to provide an opportunity for local organizations to reduce emissions and offer carbon credits to the City.
- Efficient Water Fixtures Program: In 2015, Council approved a program to provide energy efficient water spray valves and faucet aerators free of charge to Richmond businesses. This program is launching in Fall 2015.
- Carbon Management: In October 2015, Council approved a new program to help businesses inventory their carbon emissions, and implement strategies to reduce their carbon footprint while saving money on energy and resources.

As part of EnergySave Richmond, the Building Energy Challenge involved

Million sq. ft. of

35

Organizations registered

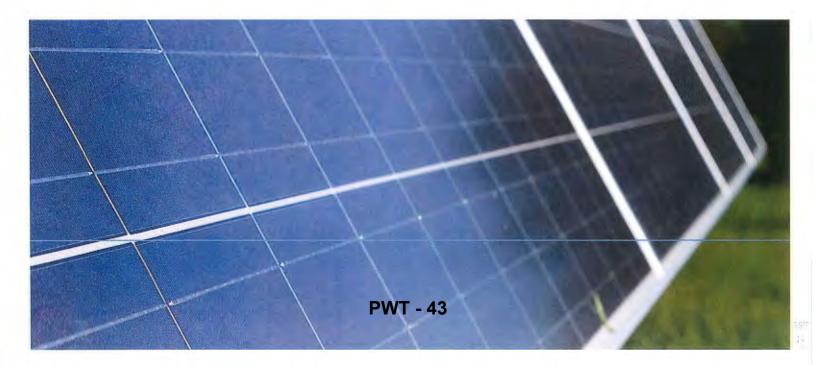
Building operators received energy management training





Communicate sustainability opportunities to businesses and residents: The City interacts with businesses and residents in a variety of fashions, including development permitting, business licensing, and utility billing. The City will continue to communicate sustainability opportunities through existing and new channels.

Integrate sustainability and climate action opportunities into the City's sustainable procurement practices: The City will continue to integrate sustainability criteria into purchasing decisions, working to adopt cost-effective goods and services and encourage its suppliers to increase their sustainability performance.



# SUSTAINABLE INFRASTRUCTURE AND RESOURCES

# **DIRECTIONS**

- 1. Continue Advancement of District Energy Systems
- 2. Utilize Local Energy Sources
- 3. Continue to Utilize Waste Management and Minimize the Use of Waste



Click to view Lulu Island Energy website

# KEY ACHIEVEMENTS

**Expansion of the Alexandra District Energy Utility:** The Alexandra District Energy Utility (ADEU) provides renewable heat, cooling, and hot water to customers in the West Cambie neighbourhood. In 2015, the City broke ground on the Phase 3 expansion of the ADEU to serve a further nine developments. These works include the installation of another geo-exchange system and the expansion of the distribution system.

Launching the Lulu Island Energy Company and the Oval Village District Energy Utility: In 2014, the City incorporated the wholly-municipally owned <u>Lulu Island Energy Company</u> (LIEC) to own and operate district energy systems on the City's behalf. Through LIEC, the City broke ground on the Oval Village District Energy Utility (OVDEU) in 2015, connecting two new multifamily developments, providing space heating and domestic hot water needs.

**Solid waste diversion:** In 2013, the City achieved its target of 70 per cent diversion of solid waste for single family homes, two years ahead of the target year. The City has been working to help multifamily and commercial buildings meet these same targets. In 2015, the City introduced expanded Blue Box and Blue Cart programs to include more goods, and its multifamily food scraps recycling was introduced.

**Piloting innovative technologies:** The City implemented a sewer heat recovery system in the Gateway Theatre, to provide renewable heating and cooling services. This innovative technology achieved a reduction in the buildings GHG emissions of approximately 50 per cent, while generating a good return on the City's investment with a payback period of about 6 years.

At build out
Oval Village District
Energy Utility will
meet

67%

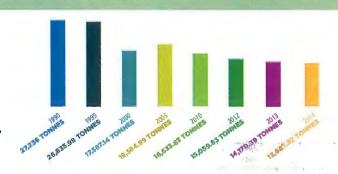
of the neighbourhood's thermal energy needs

Oval Village District Energy
Utility is also
expected to serve
approximately

500,000 m<sup>2</sup> of residential and commercial floor area



Garbage disposal is decreasing in Richmond due to City initiatives such as the Green Cart and Blue Box programs.





Click to view ADEU video

**Expanding on existing district energy systems:** The City will continue to serve new developments in the service areas of the Alexandra and Oval Village District Energy Utilities as they occur.

**Exploring further district energy nodes:** Through Lulu Island Energy Company, the City will be seeking partners to evaluate the potential for district energy systems in the Capstan and Bridgeport Village neighbourhoods of Richmond's City Centre.

**Explore implementing innovative technologies throughout the community:** Staff continues to evaluate opportunities to implement innovative technologies like sewer heat recovery in partnership with other businesses and institutions in Richmond's community.

# CLIMATE ACTION LEADERSHIP

# **DIRECTIONS**

- 1. Maintain a Leadership Position on Climate Action
- 2. Continue to Advocate for Support from Senior Levels of Government
- 3. Engage Community on Climate Action

## KEY ACHIEVEMENTS

**Achieving carbon neutrality:** As a signatory to the Climate Action Charter, Richmond is committed to being carbon neutral in its corporate operations. For the second straight year, Richmond achieved carbon neutrality in 2014, and anticipates achieving neutrality in 2015.

Low Carbon buildings: In 2014, the City revised its Sustainable High Performance Building Policy, committing the City-owned buildings to high levels of energy and climate performance. New buildings were held to rigorous energy performance standards, with a target to achieve LEED® Gold with at least 10 Energy and Atmosphere points, as well as a target for all new buildings to be carbon neutral by 2030. The policy also targets no net increase in GHG emissions from the City's expanding range of facilities.

**Construction recycling:** In 2014, the City adopted an 80% target for recycling construction and demolition waste from its own City facilities.

**Benchmarking City buildings:** The City supports the practice of building energy benchmarking, and encourages buildings in the community to track and manage energy performance through programs like the Building Energy Challenge. The City is showing leadership in benchmarking by tracking the energy consumption in all its buildings using ENERGY STAR Portfolio Manager and other tools.

**Green Vehicle Fleets:** In 2013, the City adopted its <u>Green Fleet Action Plan</u>, outlining strategies to reduce emissions from the City's fleets by 20% by 2020 below 2010 levels. Richmond is reducing its vehicles' carbon footprint by helping employees adopt greener travel choices; procuring more efficient vehicles, including electric vehicles; and continuously improving maintenance and management practices.

Advocating for action by senior government: Achieving a low carbon society requires action by the provincial and federal governments. The City regularly provides input to senior government to note actions that are critical to meeting Richmond's energy and emissions goals. Most recently, the BC Climate Leadership Plan and the Clean Energy Vehicles Program.

Recent
LEED Gold® City
Buildings



Richmond Community Safety Building (RCMP)

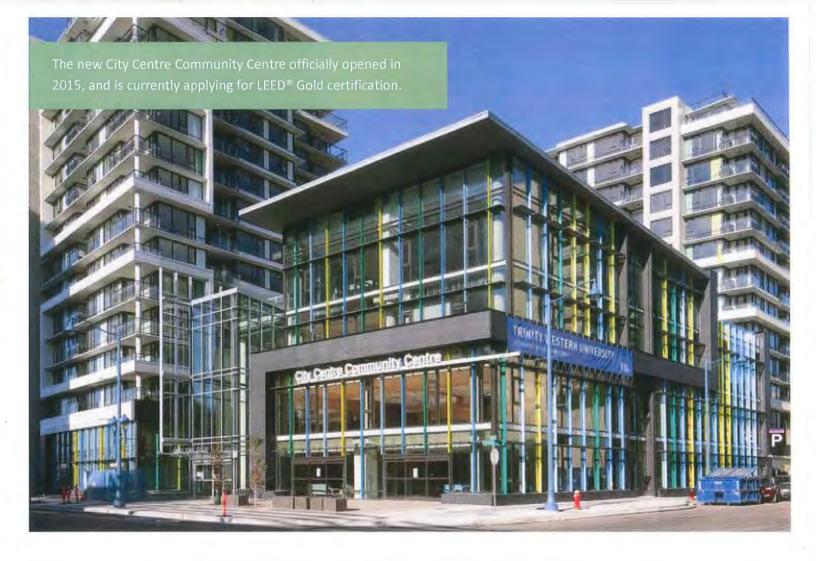


Steveston Fire Hall

As part of the Green Fleet Action Plan

60

City vehicles and equipment replaced since 2014



**Continue to evaluate green building standards for City buildings:** The City will continue to review appropriate standards that measure green building performance, such as Passive House, and evaluate whether to reference them in City policy.

Achieve green building performance in new buildings: The City is embarking on a range of important facility projects such as the Minoru Civic Precinct, and will pursue a high level of energy performance.

**Continue to inform the BC Climate Leadership Plan:** The City will continue to forward innovative climate action strategies to inform the development of the BC Climate Leadership Plan.

**Coordinate with regional stakeholders to maximize sustainability outcomes:** The City will work with other local governments and regional stakeholders to ensure that high impact policies such as building benchmarking, stretch energy standards, and transportation policy can be scaled across jurisdictions for maximum impact.