

Report to Development Permit Panel

To:

Development Permit Panel

Date:

July 28, 2011

From:

Brian J. Jackson, MCIP

File:

DP 09-498967

Re:

Director of Development

Application by OTO Development Ltd. for a Development Permit at 8080 and

8100 Blundell Road

Staff Recommendation

That a Development Permit be issued which would:

- 1. Permit the construction of eight (8) townhouse units at 8080 and 8100 Blundell Road on a site zoned Low Density Townhouses (RTL3); and
- 2. Vary the provisions of Richmond Zoning Bylaw 8500 to:
 - a) reduce the minimum front yard setback from 6.0 m to 5.0 m for Building 1; and
 - b) allow a total of eight (8) tandem parking spaces in four (4) of the eight (8) townhouse units.

Brian J. Jackson, MCIP Director of Development

BJJ:el Att.

Staff Report

Origin

OTO Development Ltd. has applied to the City of Richmond for permission to develop eight (8) townhouse units at 8080 and 8100 Blundell Road. This site is being rezoned from Single Detached (RS1/E) to Low Density Townhouses (RTL3) for this project under Bylaw 8484 (RZ 06-340471). The zoning district names have changed as the rezoning applications were submitted under the former Zoning & Development Bylaw No. 5300 to rezone the site from "Single-Family Housing District, Subdivision Area E (R1/E)" to "Townhouse District (R2-0.6)".

The site is currently vacant. There is no City standard Servicing Agreement required in association with this development proposal. Removal of the existing driveways on Blundell Road and re-instating continuity of the sidewalk will be achieved via Works Order at Building Permit stage.

Development Information

Please refer to the attached Development Application Data Sheet (Attachment 1) for a comparison of the proposed development data with the relevant Bylaw requirements.

Background

Development surrounding the subject site is as follows:

To the north: Across Blundell Road, a four-storey apartment, on top of a single level parking

structure, zoned Medium Density Low Rise Apartments (RAM1);

To the east: An existing two-storey townhouse development zoned Low Density Townhouses

(RTL1);

To the south: Single-family houses fronting Lucerne Road, zoned Single Detached (RS1/E);

and

To the west: A three-storey apartment, on top of a single level parking structure, zoned

Medium Density Low Rise Apartments (RAM1).

Rezoning and Public Hearing Results

During the rezoning process, staff identified the following design issues to be resolved at the Development Permit stage. The response to the issues follows in *italics*:

- Landscaping opportunities including planting of replacement trees on site; The developer has agreed to plant 17 replacement trees on site.
- Measures to protect bylaw-sized trees located on the adjacent property and have driplines (and root systems) encroach onto the subject development site;

Tree protection barriers will be installed on site prior to any construction activities occurring on-site. A Tree Preservation Plan is included in the landscape drawing (Plan #4).

- Opportunities to maximize permeable surface areas and articulate hard surface treatment;
 The lot coverage for permeable surface is approximately 37%. Various paving materials are used to differentiate the main drive aisle, unit entries, and amenity area.
- Locations of garbage/recycling facilities and electrical room that are convenient and accessible for the future residents of the subject development and post minimum impact on adjacent parcels;

The site layout has been redesigned and the garbage and recycling enclosure is proposed at the back of Building 2, located within the permitted building envelope, and is setback 6.7 m from the rear property line.

• Enhancement of the outdoor amenity area to maximize use;

The outdoor amenity space is proposed at the southwest corner of the site for maximum sun exposure. Vehicle manoeuvring area at the back of Building 1 is designed to integrate with the outdoor amenity area to enlarge the area for outdoor recreational activities.

• Building siting, massing and opportunities to step the front building down to 2½ storey along the entrance drive aisle;

The development scheme has been redesigned and two (2) 3-storey buildings are proposed. All end units(north & south) are stepped down to a 2 storey massing, including the units fronting Blundell Road.

 Opportunities to incorporate additional window openings on exposed elevations, particularly adjacent to side yard;

The development scheme has been revised with strategic window placement that allows for light into each of the units while providing eyes on the street, internal drive aisle, visitor parking, and outdoor amenity space for security and safety.

Refinement of building elevations and cladding materials; and

Visual interest and variety has been achieved with variation in building height, projections, recesses, variation in material combinations, and a range of colour finishes. The exterior material is of high quality with heavy timber and stone at the base to ground the buildings and to add new elements to the architectural articulation.

· Options for universal accessibility.

One (1) convertible unit is proposed. Accessibility features that allow for aging in place have been incorporated into all units in this development.

The Public Hearing for the rezoning of this site was held on May 19, 2009. The following concerns were expressed during the Public Hearing. The response to the concern is provided in *italics*.

1. Concern associated with the density proposed.

The proposed zoning (RTL3 with a maximum density of 0.6 FAR) complies with the site's "Low-Density Residential" land use designation in the Official Community Plan (OCP). The subject site is within an area identified by the Arterial Road Redevelopment Policy

that includes provisions for the consideration of multiple-family development within proximity to a Neighbourhood Service Centre and/or a City Community Centre.

2. Concern associated with the additional vehicle traffic anticipated in association with the proposal.

Traffic generated from this proposed 8-unit townhouse development is considered to be minimal and therefore it will not pose any significant traffic impacts on Blundell Road, which has sufficient road capacity to accommodate the site-generated traffic. The proposed development will result in consolidation of two existing driveways at 8080 and 8100 Blundell Road into one common driveway, which will provide adequate separation from the existing driveway at 8040 Blundell Road for safe site access.

Concern that the proposed townhouse development would reduce privacy and destroy the quiet and peaceful environment the residents at the adjacent apartment building to the west currently enjoy.

The developer has made an effort to save as many trees on site as possible but two (2) separate arborist reports have indicated that the nature of the existing trees on site are not only in distress, but also in poor health. The proposed tree replacement and a new line of Cedar hedge will in time create a much more lush and healthier environment for the surrounding neighbours. In addition, the existing dilapidated fence will be replaced with a new cedar fence that will provide privacy and security, once completed.

Staff Comments

The proposed scheme attached to this report has satisfactorily addressed the significant urban design issues and other staff comments identified as part of the review of the subject Development Permit application. In addition, it complies with the intent of the applicable sections of the Official Community Plan (OCP) and is generally in compliance with the Low Density Townhouses (RTL3) zone except for the zoning variances noted below.

Zoning Compliance/Variances (staff comments in bold)

The applicant requests to vary the provisions of Richmond Zoning Bylaw 8500 to:

- 1) Reduce the minimum front yard setback from 6.0 m to 5.0 m for Building 1.
 - (Staff supports the proposed variance, as the variance is a result of a dedication of land for future road widening on Blundell Road. The variance permits Building I to move forward on the site and allows for a greater rear setback to provide a better transition between the proposed development and the adjacent single-family homes as well as a larger outdoor amenity space at the southwest corner of the site.)
- 2) Allow eight (8) tandem parking spaces in four (4) of the eight (8) townhouse units.
 - (Staff supports the proposed tandem parking arrangement on the basis that the tandem parking arrangement is generally accepted in small developments to reduce the site coverage. A restrictive covenant to prohibit the conversion of the garage area into habitable space will be required as a condition of the Development Permit.)

Advisory Design Panel Comments

The subject application was not presented to the Advisory Design Panel on the basis that the project generally met all the applicable Development Permit Guidelines, and the overall design and site plan adequately addressed staff comments.

Analysis

Conditions of Adjacency

- The proposed height, siting and orientation of the buildings respect the massing of the existing residential developments adjacent to the site.
- The three-storey units proposed on-site are centrally located, end units fronting the street and located adjacent to the neighbouring single-family houses to the south have been stepped down to two (2) storeys.
- The proposed rear yard setback of 6.7 m exceeds the requirements of the RTL3 zone (3.0 m) and of the guidelines in the Arterial Road Redevelopment Policy (4.5 m for 2 storey townhouse interface with single-family housing).
- The proposed side yard setbacks of 3.0 m comply with the requirements of the RTL3 zone (3.0 m) and correspond to the existing side yard setback provided on the adjacent townhouse development to the east.
- New trees are to be planted along the east and west property lines to provide natural privacy screens between the proposed development and the existing adjacent residential developments.

Urban Design and Site Planning

- The layout of the townhouse units is organized along one (1) short north-south drive aisle providing access to the site and access to all unit garages from Blundell Road.
- On-site truck turning is accommodated by the proposed drive aisle arrangement at the southern edge of the site.
- All units have two (2) vehicle parking spaces. A total of 18 parking spaces are provided, including two (2) visitor stalls at the southeast corner of the site. Tandem parking spaces are proposed in four (4) of the eight (8) units. A Restrictive Covenant prohibiting the conversion of tandem parking area into habitable area is required.
- Outdoor amenity space is provided in accordance with the OCP and is designed to promote
 both active and passive use. The outdoor amenity is proposed at the southwest corner of the
 site. Children's play equipment is proposed adjacent to an outdoor bench; this arrangement,
 in addition to windows on the south elevation of Building 1, provide the opportunity for
 passive surveillance of the outdoor amenity area.
- The amenity has been designed for convenience, safety and accessibility for building occupants and the use of grasspave pavers over a portion of the on-site truck turning area provides both physical and visual extensions of the amenity area.

Architectural Form and Character

• The building forms are well articulated. The pedestrian residential streetscape along Blundell Road is enhanced by a mix of gable roofs as well as the direct accesses to the street facing units from the street/public sidewalk.

- A pedestrian scale is achieved along the internal drive aisle with the inclusion of varying building height, projections, recesses, varying material combinations, a range of colour finishes, and well defined individual unit entries.
- The proposed building materials (asphalt roof shingles, wood fascia, Hardie-Plank siding, Hardie-Panel, and culture stone) are generally consistent with the Official Community Plan (OCP) Guidelines and compatible with both the existing single-family character of the neighbourhood and multi-family character along Blundell Road. Visual interest is achieved by the use of contrasting colours on sidings and trims.
 - One (1) convertible unit has been incorporated into the design. Alternate floor plan demonstrating simple conversion potential to accommodate a person in a wheelchair is provided.
 - Accessibility features that allow for aging in place have been incorporated into this
 development (i.e., blocking in all bathrooms for grab-bars, level handle for all doors, and
 lever faucet in all bathrooms and powder rooms).

Tree Preservation

- All 26 bylaw-sized trees noted on-site were identified for removal at Rezoning stage due to general poor condition and proposed change in site grade.
- Tree retention was revisited as part of the Development Permit review process. Three (3) bylaw-sized trees along the south property are proposed for retention.
 - The developer has also agreed to protect seven (7) trees located on the adjacent property to the south (8091 Lucerne Road) and two (2) trees on the adjacent property to the west (8040 Blundell Road).
 - Although a retaining wall is proposed along the south property line, the project arborist has
 stated that the potential damage to the protect trees will not typically result in long term
 harm, assuming the work is completed with care. As a condition to Development Permit
 issuance, a contract with a Certified Arborist to monitor all works to be done near or within
 all tree protection zones must be submitted.
 - After the rezoning application for the development proposal achieved Third Reading, a Tree
 Permit was issued to allow for the removal of 23 bylaw-sized trees on-site due to impeding of
 building demolition. 46 replacement trees are required.
 - The applicant is proposing to plant 17 replacement trees on-site and provide cash-in-lieu in the amount of \$14,500 for off-site planting of the balance of the replacement trees (29 trees) prior to issuance of the Development Permit.

Landscape Design and Open Space Design

- Two (2) conifer and 15 deciduous trees are proposed on-site; hedges, an assortment of shrubs and ground covers, and perennials and grasses have been selected to ensure the landscape treatment remains interesting throughout the year.
- A low metal fence, punctuated by masonry columns at individual gate entrances, will be introduced to demarcate private space and individual grade level unit entrances along the street frontage.
- Fence along the street frontage is setback from the property line to allow for a landscaped area between the fence and the edge of the public sidewalk.

- Three (3) sets of children's play equipments designed for solo play as well as cooperative activities are proposed in the outdoor amenity area.
- A bench is proposed adjacent to the children's play area to create an opportunity for passive surveillance of the outdoor amenity area.
- Indoor amenity space is not proposed on-site. A \$8,000 cash-in-lieu contribution has been secured as a condition of rezoning approval.

Crime Prevention Through Environmental Design

- The site plan and individual unit design create opportunity for passive surveillance of both of the street frontage, outdoor amenity space, and internal drive aisle.
- Individual unit entrances are visible from either the public street or the internal drive aisle.
- Low planting is proposed along edges of buildings to keep the entry area open and visible.
- The internal drive aisle as well as the outdoor amenity space will be well lit.

Sustainability

- Low Emissivity (Low E) windows as well as siding, board and batten, wood fascia, and metal flashing materials with low Volatile Organic Compound (VOC) contents are specified.
- Native planting materials are incorporated into the landscaping design to reduce water consumption, and maintenance as well as to provide food sources for birds and wildlife.
- Vaulted living area in the end units and larger window designs allow more natural light and better ventilation to enter into the interior space and add value to the inhabitant's quality of life.

Conclusions

The applicant has satisfactorily addressed staff's comments regarding conditions of adjacency, site planning and urban design, architectural form and character, and landscape design. The applicant has presented a development that fits into the existing context. Therefore, staff recommend support of this Development Permit application.

Edwin Lee

Planning Technician - Design

(604-276-4121)

EL:rg

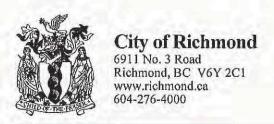
The following are to be met prior to forwarding this application to Council for approval:

- Registration of a covenant prohibiting the conversion of parking area into habitable space;
- Submission of a Contract entered into between the applicant and a Certified Arborist for supervision
 of any on-site works conducted within the tree protection zone of trees to be retained on site and on
 adjacent properties. The Contract should include the scope of work to be undertaken, including: the
 proposed number of site monitoring inspections, and a provision for the Arborist to submit a postconstruction assessment report to the City for review.

- City acceptance of the developer's offer to voluntarily contribute \$14,500 to the City's Tree Compensation Fund for the planting of 29 replacement trees within the City; and
- Receipt of a Letter-of-Credit for landscaping in the amount of \$32,294.52 (based on total floor area of 16,147.26 ft²).

Prior to future Building Permit issuance, the developer is required to complete the following:

- Removal of the existing sidewalk crossings and reinstatement of the side walk through a City Work Order at developer 's cost.
- Incorporation of accessibility measures in Building Permit (BP) plans as determined via the rezoning and/or Development Permit processes,
- Submission of a Construction Parking and Traffic Management Plan to the Transportation Division.
 Management Plan shall include location for parking for services, deliveries, workers, loading,
 application for any lane closures, and proper construction traffic controls as per Traffic Control
 Manual for works on Roadways (by Ministry of Transportation) and MMCD Traffic Regulation
 Section 01570.
- Obtain a Building Permit (BP) for any construction hoarding. If construction hoarding is required to temporarily occupy a public street, the air space above a public street, or any part thereof, additional City approvals and associated fees may be required as part of the Building Permit. For additional information, contact the Building Approvals Division at 604-276-4285.



Development Application Data Sheet

Development Applications Division

DP 09-498967 Attachment 1

Address: 8080 and 8100 Blundell Road

Applicant: OTO Development Ltd. Owner: OTO Development Ltd.

Planning Area(s): Broadmoor

Floor Area Gross: 926.64 m² (9,974.60 ft²) Floor Area Net: 1,500.08 m² (16,147.26ft²)

| | Existing | Proposed | |
|------------------|---|--|--|
| Site Area: | 1,578.5 m ² (16,991.39 ft ²) | 1,552.6 m ² (16,712 ft ²) | |
| Land Uses: | Single-Family Residential | Multiple-Family Residential | |
| OCP Designation: | Low-Density Residential | No Change | |
| Zoning: | Single Detached (RS1/E) | Low Density Townhouses (RTL3) | |
| Number of Units: | 2 | 8 | |
| | | | |

| | Bylaw Requirement | Proposed | Variance |
|---|--|--|--------------------|
| Floor Area Ratio: | Max. 0.6 | 0.596 | none permitted |
| Lot Coverage – Building: | Max. 40% | 40% | none |
| Lot Coverage - Non-porous Surfaces | Max. 65% | 63.17% | none |
| Lot Coverage – Landscaping: | Min. 25% | 30.46% | none |
| Setback – Front Yard (m): | Min. 6 m | Building 1 - 5.0 m Building 2 – 6.0 m | variance requested |
| Setback – Side Yard (East) (m): | Min. 3 m | 3.0 m | none |
| Setback – Side Yard (West) (m): | Min. 3 m | 3.0 m | none |
| Setback –Rear Yard (m): | Min. 3 m | 6.7 m | none |
| Height (m): | 12.0 m (3 storeys) | 10.97 m | none |
| Lot Size (min. dimensions): | min. 30 m wide x 35 m deep | min. 38.06 wide x 41.5 m deep | none |
| Off-street Parking Spaces – Regular (R) / Visitor (V): | 2 (R) and 0.2 (V) per unit | 2 (R) and 0.25 (V) per unit | none |
| Off-street Parking Spaces – Total: | 18 | 18 | none |
| Tandem Parking Spaces: | not permitted | 8 | variance requested |
| Off-street Parking Spaces - Accessible | 0 | 1 | none |
| Bicycle Parking Spaces – Class 1 / Class 2: | 1.25 (Class 1) and 0.2 (Class 2) per unit | 1,25 (Class 1) and 0.2 (Class 2) per unit | none |

| Bicycle Parking Spaces - Total: | 10 (Class 1) and 2 (Class 2) | 10 (Class 1) and 2 (Class 2) | none |
|---------------------------------|---|------------------------------|------|
| Amenity Space - Indoor: | Min. 70 m ² or Cash-in-lieu | \$8,000 cash-in-lieu | none |
| Amenity Space - Outdoor: | Min. 6 m ² x 8 units = 48 m ² | 89.43 m² | none |



Development Permit

No. DP 09-498967

To the Holder:

OTO DEVELOPMENT LTD.

Property Address:

8080 AND 8100 BLUNDELL ROAD

Address:

C/O CHRIS CHUNG

CMTC ARCHITECT INC.

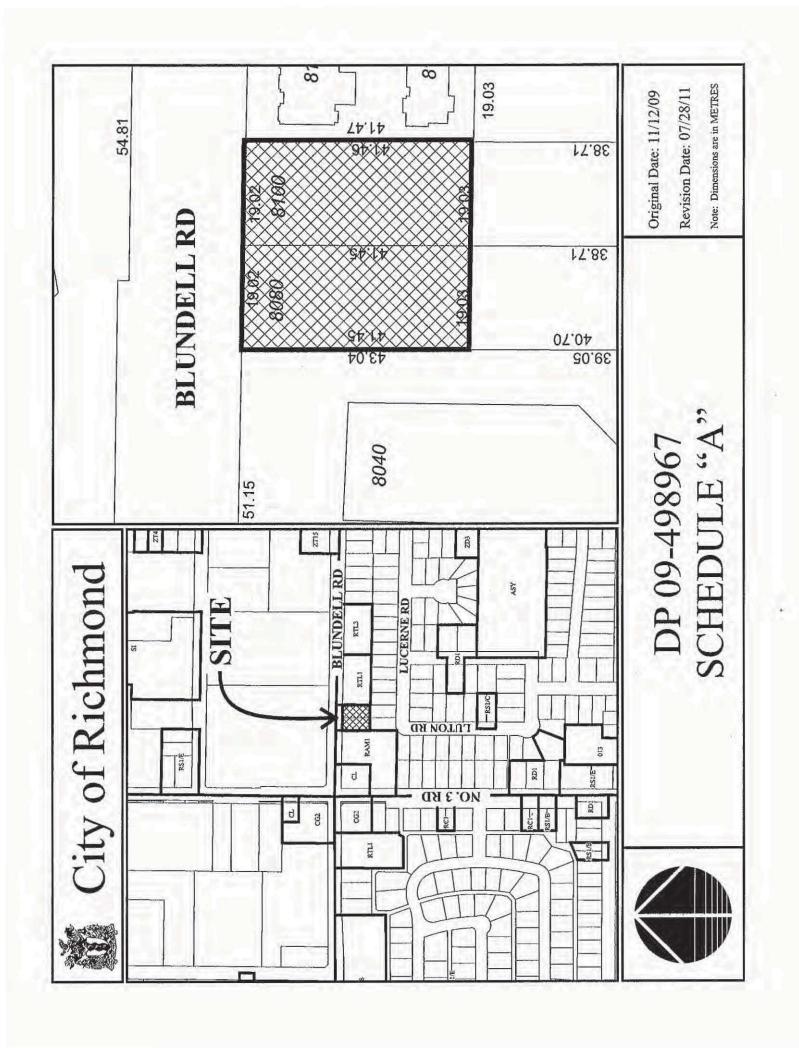
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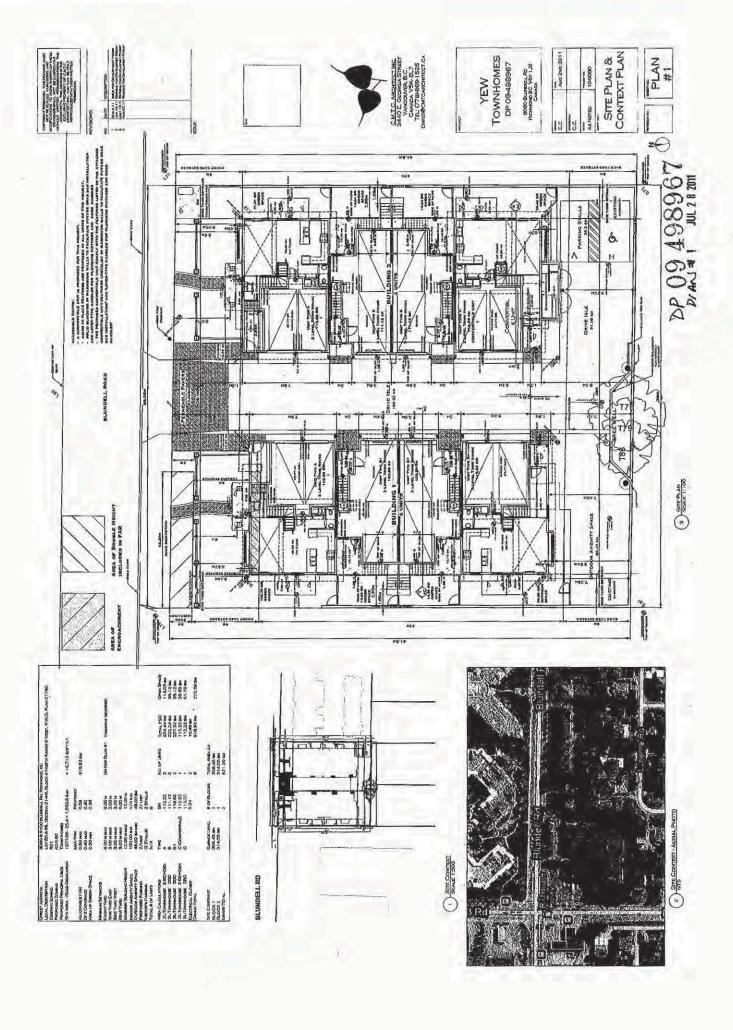
- 1. This Development Permit is issued subject to compliance with all of the Bylaws of the City applicable thereto, except as specifically varied or supplemented by this Permit.
- 2. This Development Permit applies to and only to those lands shown cross-hatched on the attached Schedule "A" and any and all buildings, structures and other development thereon.
- 3. The "Richmond Zoning Bylaw 8500" is hereby varied to:
 - a) reduce the minimum front yard setback from 6.0 m to 5.0 m for Building 1; and
 - b) allow a total of eight (8) tandem parking spaces in four (4) of the eight (8) townhouse units.
- 4. Subject to Section 692 of the Local Government Act, R.S.B.C.: buildings and structures; off-street parking and loading facilities; roads and parking areas; and landscaping and screening shall be constructed generally in accordance with Plans #1 to #4 attached hereto.
- 5. Sanitary sewers, water, drainage, highways, street lighting, underground wiring, and sidewalks, shall be provided as required.
- 6. As a condition of the issuance of this Permit, the City is holding the security in the amount of \$32,294.52. to ensure that development is carried out in accordance with the terms and conditions of this Permit. Should any interest be earned upon the security, it shall accrue to the Holder if the security is returned. The condition of the posting of the security is that should the Holder fail to carry out the development hereby authorized, according to the terms and conditions of this Permit within the time provided, the City may use the security to carry out the work by its servants, agents or contractors, and any surplus shall be paid over to the Holder. Should the Holder carry out the development permitted by this permit within the time set out herein, the security shall be returned to the Holder. The City may retain the security for up to one year after inspection of the completed landscaping in order to ensure that plant material has survived.
- 7. If the Holder does not commence the construction permitted by this Permit within 24 months of the date of this Permit, this Permit shall lapse and the security shall be returned in full.

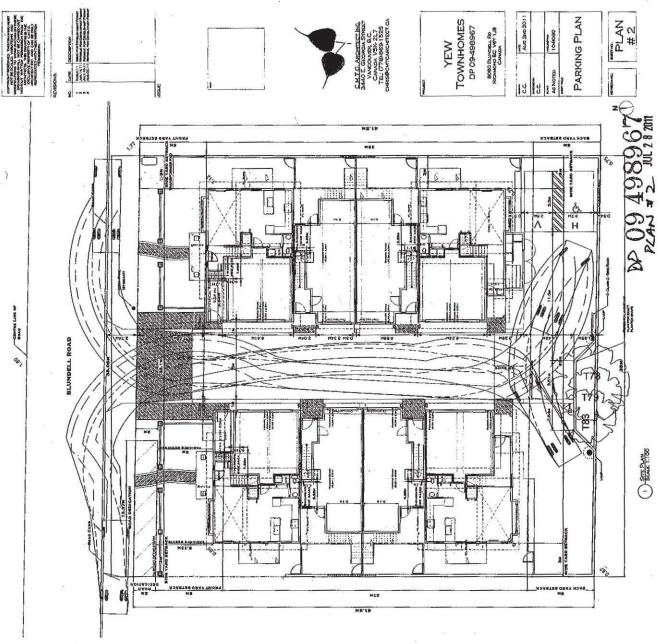
Development Permit

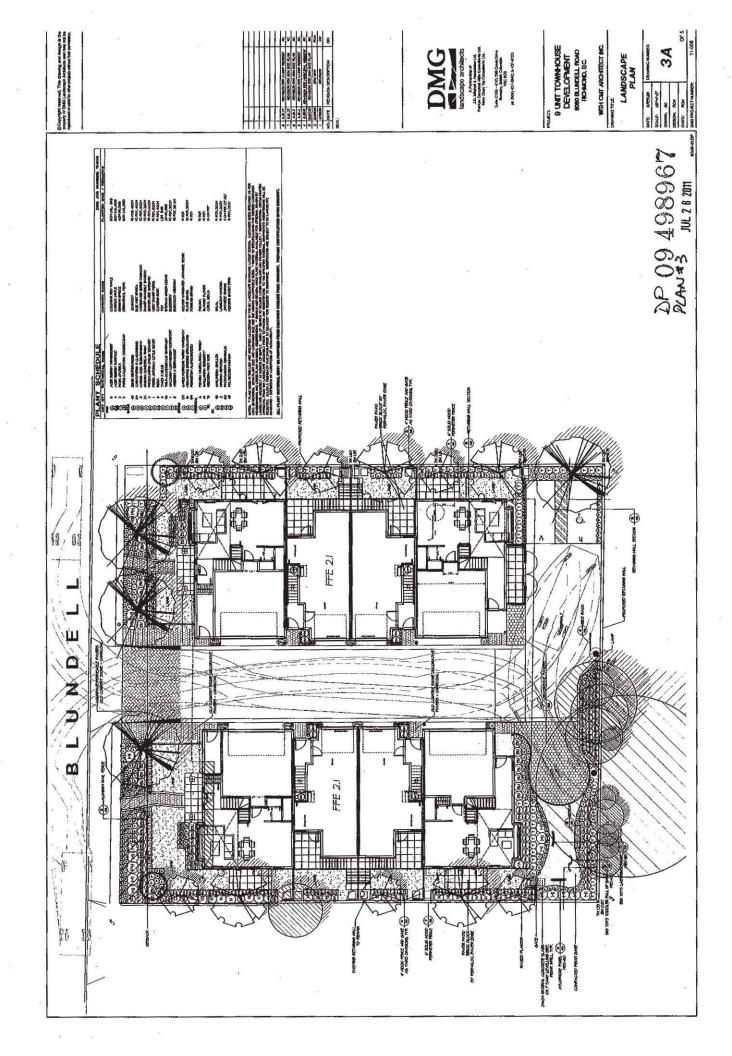
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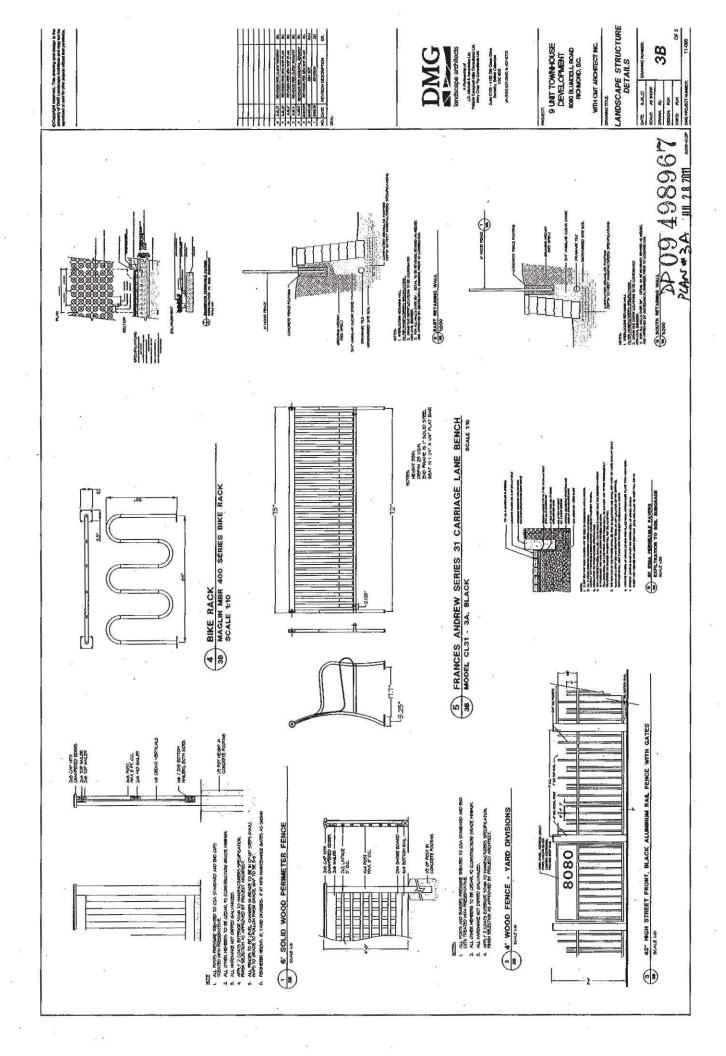
| | | | | NO. DP 09-498 |
|---|---|--|--------------|--|
| To the Holder: | OTO DEVELOPMENT LTD. | | | |
| Property Address: | 8080 AND 8100 BLUNDELL ROAD | | | |
| Address: | C/O CHRIS CHUNG CMTC ARCHITECT INC. 3440 EAST GEORGIA STREET VANCOUVER, BC V6X 4K1 | | | |
| 8. The land described h conditions and provi Permit which shall for | sions of this Permit | | | ance with the terms and cations attached to this |
| This Permit is not a | Building Permit. | | | |
| AUTHORIZING RESO DAY OF , | LUTION NO. | | ISSUED BY TH | E COUNCIL THE |
| DELIVERED THIS | DAY OF | | .80 | |
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| MAYOR | | | | |

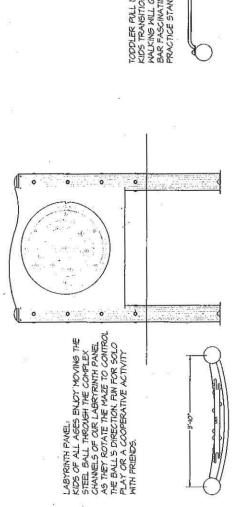












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DP 09 498967 PCA~ # 3.6 JUL 28 2011

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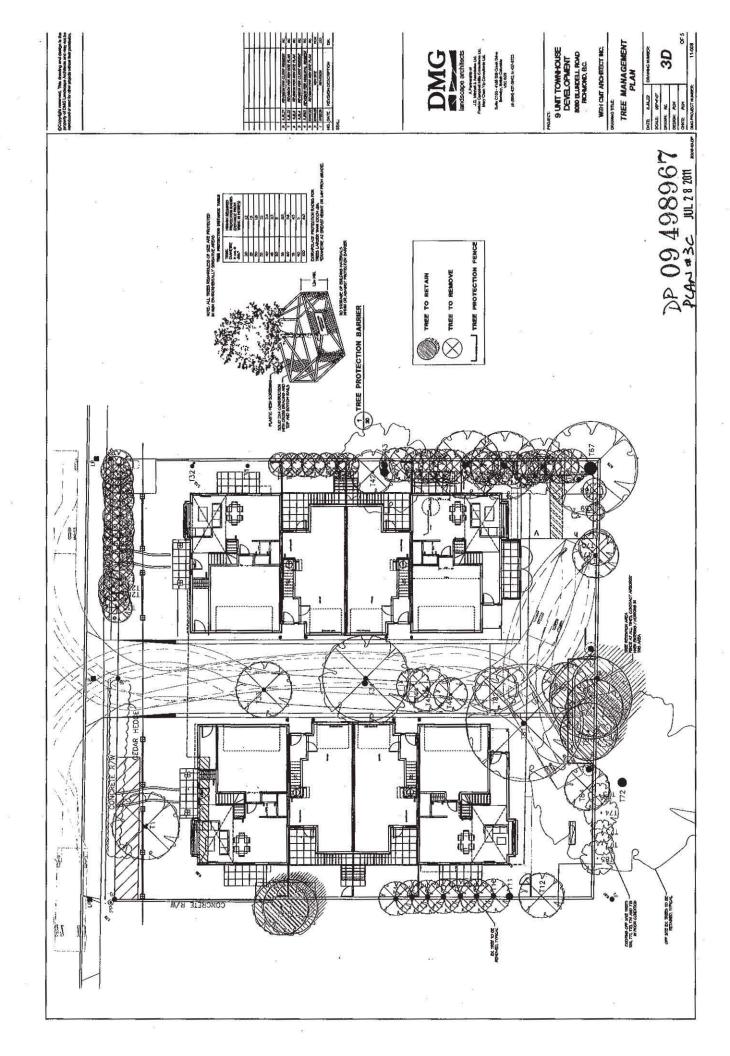
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WITH CALT ARCHITECT INC.

9 UNIT TOWNHOUSE DEVELOPMENT

8080 BLUNDELL ROAD FICHMOND, B.C.

Suite C100 - 4165 dat Crost Diver Burnely, British Cetambia VSC 609 pn (604) 437-3842 tx 437-4923



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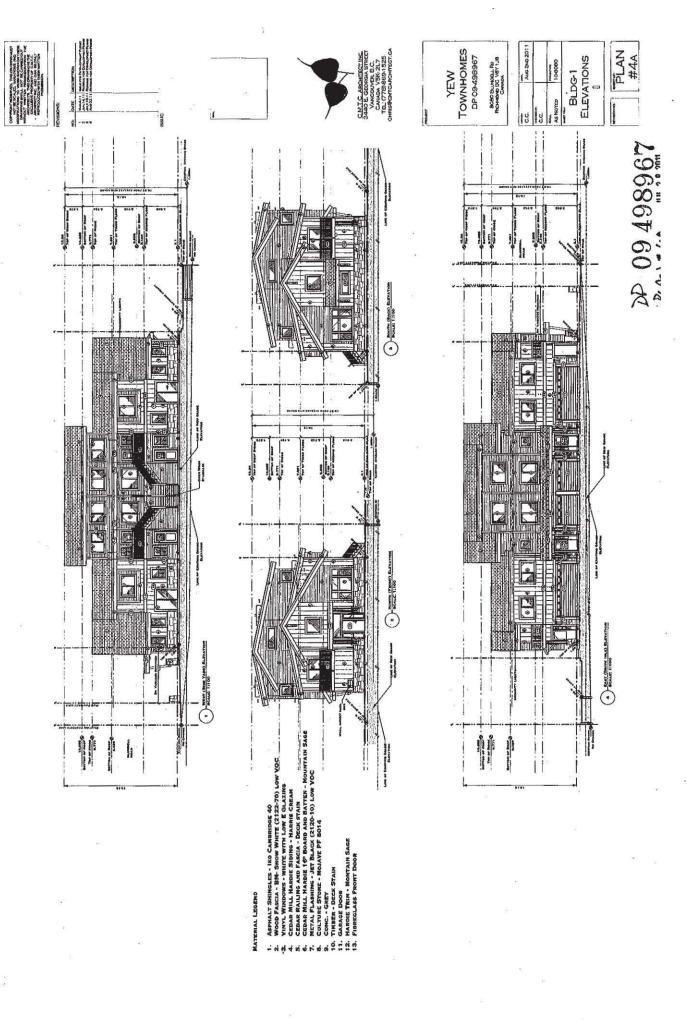
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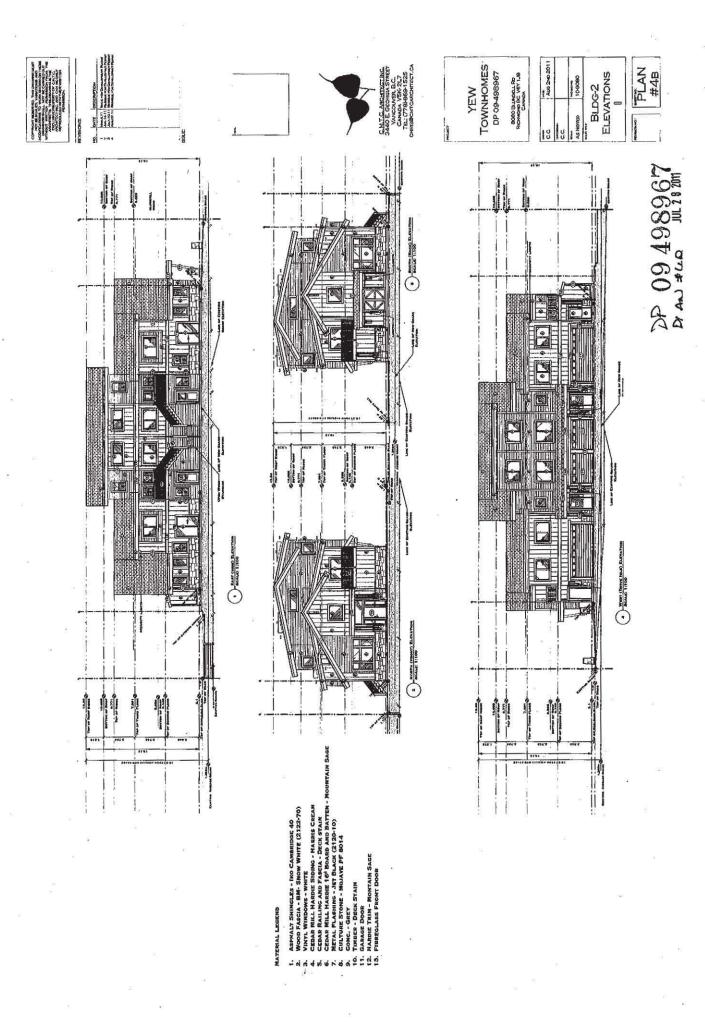
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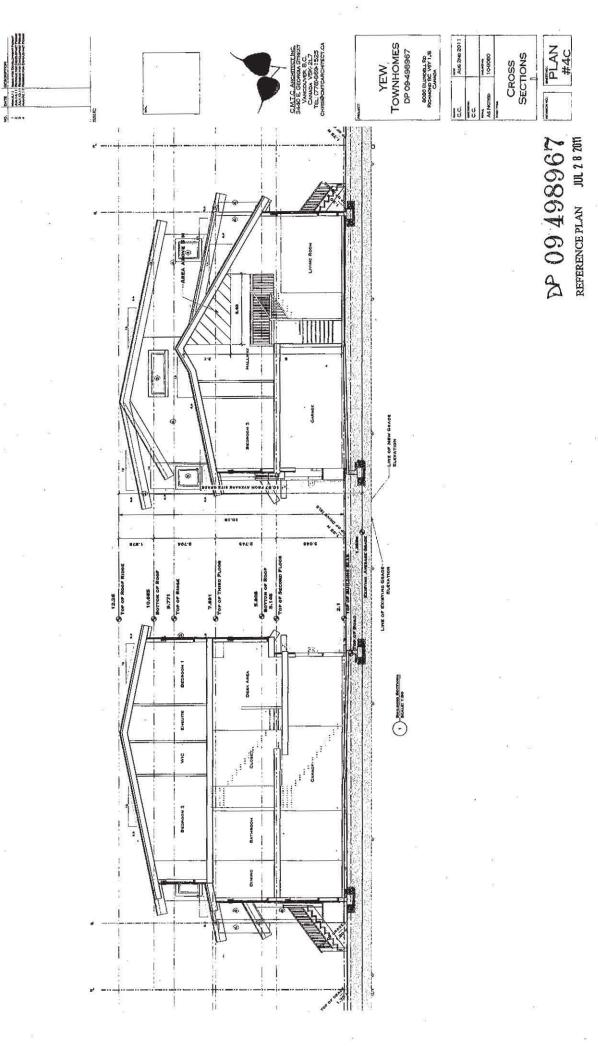
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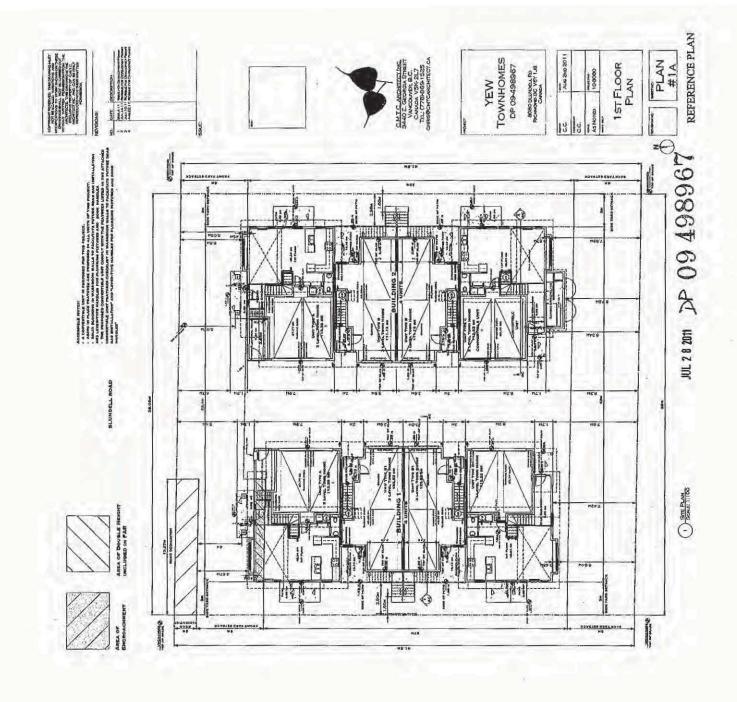
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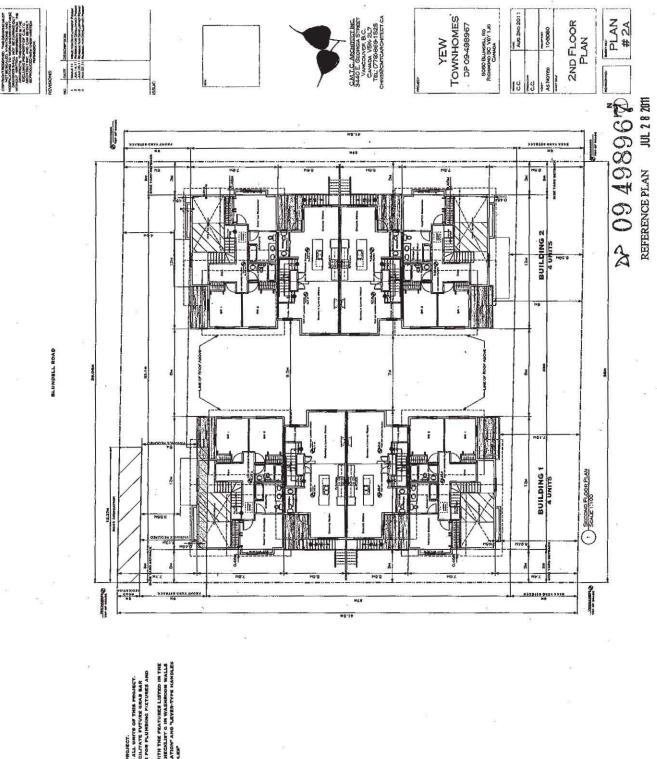
Aug 290 2011











CCESSIBLE NOTES:

A CONVENTIALS WHIT IS RECOGNED FOR THIS PROJECT.

- AGING IN PLACE FLAVINGS ARE PROPOSED IN ALL UNITS OF THIS PROJECT.

- BOLID BLOCKING IN WASHROOM WALLS TO PACILITATE FUTURE GRAE BAR.

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