

## City of Richmond

Planning and Development Department

## **Report to Committee**

To:

**Planning Committee** 

Date:

February 12, 2009

From:

Brian J. Jackson

Director of Development

File:

RZ 08-447003

Re:

Application by Balbir K. Purewal for Rezoning at 5151/5171 Merganser Drive

from Single-Family Housing District, Subdivision Area E (R1/E) to

Single-Family Housing District, Subdivision Area C (R1/C)

## Staff Recommendation

That Bylaw No. 8476, for the rezoning of 5151/5171 Merganser Drive from "Single-Family Housing District, Subdivision Area E (R1/E)" to "Single-Family Housing District, Subdivision Area C (R1/C)", be introduced and given first reading.

Brian J. Jackson, MCIP Director of Development

CL:blg Att.

FOR	ORIGINATING DEPAR	RTMENT USE ONLY
ROUTED TO:	CONCURRENCE	CONCURRENCE OF GENERAL MANAGER
Real Estate Services	Y Ⅳ N □	Myree .

## **Staff Report**

## Origin

Balbir K. Purewal has applied to the City of Richmond for permission to rezone 5151/5171 Merganser Drive from Single-Family Housing District, Subdivision Area E (R1/E) to Single-Family Housing District, Subdivision Area C (R1/C) to permit the property to be subdivided into two (2) single-family residential lots, each approximately 14 m wide (Attachment 1). There is currently an existing non-conforming duplex on the subject property.

## **Findings of Fact**

A Development Application Data Sheet providing details about the development proposal is attached (Attachment 2).

## **Surrounding Development**

The area is an established residential neighbourhood consisting predominantly of older single-family dwellings on lots zoned Single-Family Housing District, Subdivision Area E (R1/E), or Single-Family Housing District, Subdivision Area B (R1/B), and a number of duplex lots that are either non-conforming or zoned Two-Family Housing District (R5).

To the north, is an older duplex on a lot zoned Two-Family Housing District (R5);

To the east and west, are older single-family dwellings on lots zoned Single-Family Housing District, Subdivision Area E (R1/E); and

To the south, across Merganser Drive, is an older single-family dwelling on a lot zoned Single-Family Housing District, Subdivision Area E (R1/E).

#### **Related Policies & Studies**

#### OCP Designation

The Steveston Area Plan's land use designation for this site is *Single-Family*. This redevelopment proposal is consistent with this designation.

#### Lot Size Policy

There is no Lot Size Policy for this area.

## **Public Input**

In response to the placement of the rezoning sign on the subject property, two (2) residents of the neighbourhood informally contacted staff to express concerns about the application. The nature of concerns was:

- a) that the placement of the sign at the street edge was overly prominent and that it would have to remain throughout the duration of the application review process; and
- b) that the proposed change in lot size was not in keeping with the character of the established neighbourhood.

#### **Staff Comments**

### Background

This established residential neighbourhood has not seen much in the way of redevelopment. The Westwind neighbourhood was developed in the 1970's and 1980's and the City's records show only two (2) residential development applications completed in this neighbourhood since the year 2000 under unique circumstances.

This rezoning application is consistent with the Zoning Bylaw Amendment Procedures, which enable applications to permit the subdivision of duplex-zoned lots into no more than two (2) single-family residential lots to be considered. Each future lot will be approximately 14 m wide, and is consistent with other lot sizes in the surrounding neighbourhood [lots on Osprey Drive immediately southeast of the subject property are a minimum of 12 m wide and zoned Single-Family Housing District, Subdivision Area B (R1/B)].

## Trees & Landscaping

A Tree Survey of the subject property submitted by the applicant shows the location of two (2) bylaw-sized trees on the adjacent property at 5131 Merganser Drive, within 2 m of the west property line (Attachment 3).

Two Certified Arborist's Reports were submitted by the applicant. The reports identify tree species, assess the condition of trees, and provide recommendations on tree retention and removal relative to the proposed development. The reports recommend:

- retention of the Cedar and Maple trees on the adjacent property;
- the installation of tree protection barriers, and provide design details; and,
- the construction of tree wells, and provide design details.

The City's Tree Preservation Coordinator has reviewed the Arborist's Report and asserts that the long-term viability of the trees would best be guaranteed by minimizing any grade changes within the drip line of the trees (within 2 m of the west property line). If grade changes must take place within the drip line, the proposed tree well construction specifications outlined in the Arborist's Reports should be employed with the additional requirement of "Landscape Fabric" between the gravel and new soil layer.

Tree protection fencing must be installed around the Cedar and Maple trees, to City standards and in accordance with the design details provided in the Certified Arborist's Reports, prior to demolition of the existing dwelling on the subject property, and must remain in place until construction of the future dwellings on the site is complete.

In addition, as a condition of rezoning, the applicant will be required to submit a contract with a Certified Arborist to supervise on-site works conducted within the drip lines of the Cedar and Maple trees on the adjacent property at 5131 Merganser Drive. The contract should include the scope of work to be undertaken as recommended in the Arborist's Reports, including preparation of a post-construction impact assessment report and letter of compliance to be submitted by the Arborist to the City for review.

To enhance the future lots, the applicant has agreed to plant four (4) trees, two (2) per lot (minimum 6 cm calliper). As a condition of rezoning, the applicant must submit a Landscaping Security in the amount of \$2,000 (\$500/tree) to ensure that the replacement trees will be planted.

### Affordable Housing

City Council adopted an Interim Affordable Housing Strategy for Single-Family Developments on April 28, 2008. This Interim Strategy applies to in-stream single-family rezoning applications received after July 1, 2007, until a revised Richmond Affordable Housing Strategy related to single-family rezoning applications is approved. The Interim Strategy requires a suite on 50% of new lots or a cash-in-lieu contribution of \$1.00/ft² of total building area toward the Affordable Housing Reserve.

In order to help meet the City's targets for rental housing, the applicant has agreed to provide a legal secondary suite on one of the two future lots at the subject site. To ensure that a secondary suite is built to the satisfaction of the City in accordance with the Interim Strategy, the applicant is required to enter into a legal agreement registered on Title, stating that no final Building Permit inspection would be granted until a secondary suite is constructed to the satisfaction of the City, in accordance with the BC Building Code and the City's Zoning Bylaw. This legal agreement is a condition of rezoning. This agreement will be discharged from Title on the lot without the secondary suite after the requirements are satisfied, at the initiation of the applicant.

## Site Servicing & Vehicle Access

There are no servicing concerns or charges with rezoning.

Vehicle access to/from the future lots will be via Merganser Drive.

## Flood Management

Registration of a Flood Indemnity Covenant on Title is required prior to final adoption of the rezoning bylaw.

## Subdivision

At future subdivision stage, the applicant will be required to pay servicing costs.

#### **Analysis**

This rezoning application is consistent with the Steveston Area Plan's land use designation for this site, which is *Single-Family*. It is also consistent with the Zoning Bylaw Amendment Procedures, which enable staff to consider rezoning applications to permit the subdivision of duplex lots into no more than two (2) single-family residential lots.

#### **Financial Impact**

None.

## Conclusion

This rezoning application to permit subdivision of a large lot, on which is situated an existing non-conforming duplex, into two (2) lots zoned Single-Family Housing District, Subdivision Area C (R1/C) complies with all applicable land use designations and policies contained within the Official Community Plan (OCP). Each future lot would be approximately 14 m wide, which is consistent with other lot sizes in the surrounding neighbourhood. The list of rezoning conditions is included as Attachment 4, which has been agreed to by the Applicant (signed acceptance on file). On this basis, staff support the application.

Cynthia Lussier Planning Assistant

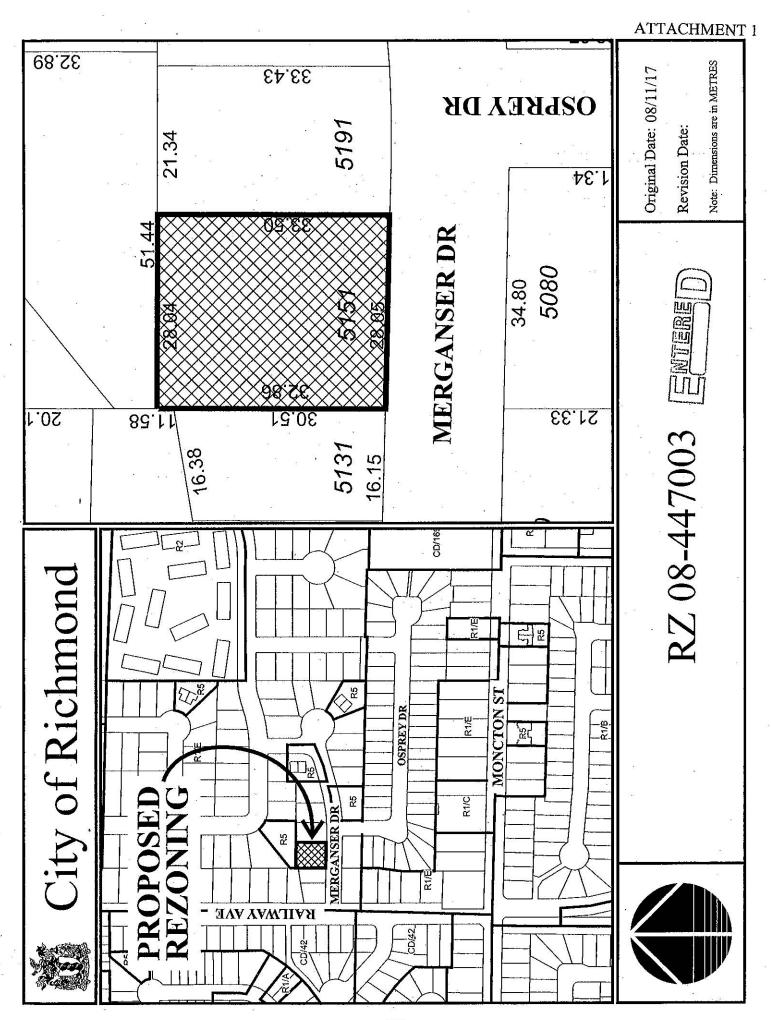
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Attachment 1: Location Map/Aerial Photo

Attachment 2: Development Application Data Sheet

Attachment 3: Tree Survey

Attachment 4: Rezoning Considerations Concurrence







RZ 08-447003

Original Date: 11/17/08

Amended Date:

Note: Dimensions are in METRES



# Development Application Data Sheet

RZ 08-447003 Attachment 2

Address: 5151/5171 Merganser Drive

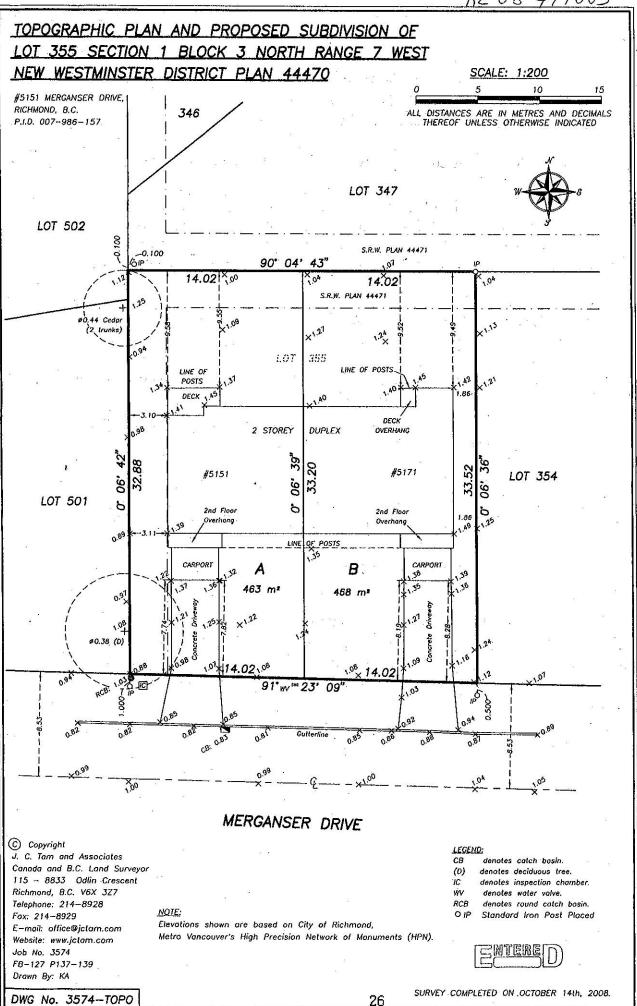
Applicant: Balbir K. Purewal

Planning Area(s): Steveston

	Existing	Proposed
Owner:	Balbir K Purewal	To be determined
Site Size (m²):	931 m² (10, 021 ft²)	Two (2) lots – each approximately 465 m <sup>2</sup> (5, 005 ft <sup>2</sup> )
Land Uses:	One (1) two-family residential dwelling	Two (2) single-family residential dwellings
OCP Designation:	Generalized Land Use Map – Neighbourhood Residential	No change
Area Plan Designation:	Single-Family	No change
702 Policy Designation:	None	No change
Zoning:	Single-Family Housing District, Subdivision Area E (R1/E)	Single-Family Housing District, Subdivision Area C (R1/C)
Number of Units:	2	2

On Future Subdivided Lots	Bylaw Requirement	Proposed	Variance	
Floor Area Ratio:	Max. 0.55	Max. 0.55		
Lot Coverage – Building:	Max. 45% Max. 45%		none	
Lot Size (min. dimensions):	360 m² (3, 875 ft²)	Each approx. 465 m² (5, 005 ft²)	, none	
Setback - Front & Rear Yards (m):	Min. 6 m	Min. 6 m	none	
Setback – Side Yard (m):	Min. 1.2 m Min. 1.2 m		none	
Height (m):	2.5 storeys	2.5 storeys	none	

RZ 08-447003



ATTACHMENT 3

# Rezoning Considerations 5151/5171 Merganser Drive RZ 08-447003

Prior to final adoption of Zoning Amendment Bylaw 8476, the following items are to be addressed:

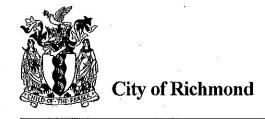
- 1. Submission of a Contract entered into between the applicant and a Certified Arborist for supervision of on-site works conducted within the drip lines of the Cedar and Maple trees on the adjacent property to the west at 5131 Merganser Drive. The contract should include the scope of work to be undertaken as recommended in the Arborist's Reports, including but not limited to:
  - the number of proposed site inspections;
  - supervision of perimeter drainage installation;
  - supervision of creative lot grading away from protected trees and/or construction of tree
    wells; and
  - preparation of a post-construction impact assessment report and letter of compliance to be submitted by the Arborist to the City for review.
- 2. Submission of a Landscaping Security to the City of Richmond in the amount of \$2,000 (\$500/tree) for the planting and maintenance of four (4) trees, two (2) per future lot (minimum 6 cm calliper).
- 3. Registration of a legal agreement on Title to ensure that no final Building Permit inspection would be granted until a secondary suite is constructed on one (1) of the two (2) future lots, to the satisfaction of the City, in accordance with the BC Building Code and the City's Zoning Bylaw.
- 4. Registration of a flood indemnity covenant on Title.

Prior to demolition stage, the following item is to be addressed:

1. Installation of Tree Protection Fencing, to City standards and as recommended in the Certified Arborist's Reports dated December 9<sup>th</sup> and 13<sup>th</sup>, 2008, by Dale Mclean, around the drip line of the Cedar and Maple trees located on the adjacent property to the west at 5131 Merganser Drive.

Tree Protection Fencing must remain in place until construction of the future dwellings on the site is complete.

[Signed original on file]		
Signed Authorized Agent: Jim Purewal	Date	* *



## Richmond Zoning and Development Bylaw 5300 Amendment Bylaw 8476 (RZ 08-447003) 5151/5171 MERGANSER DRIVE

The Council of the City of Richmond, in open meeting assembled, enacts as follows:

1. The Zoning Map of the City of Richmond, which accompanies and forms part of Richmond Zoning and Development Bylaw 5300, is amended by repealing the existing zoning designation of the following area and by designating it SINGLE-FAMILY HOUSING DISTRICT, SUBDIVISION AREA C (R1/C).

P.I.D. 007-986-157 Lot 355 Section 1 Block 3 North Range 7 West New Westminster District Plan 44470

2. This Bylaw may be cited as "Richmond Zoning and Development Bylaw 5300, Amendment Bylaw 8476".

FIRST READING	·
A PUBLIC HEARING WAS HELD ON	
SECOND READING	
THIRD READING	
OTHER REQUIREMENTS SATISFIED	
ADOPTED	
	Dec. 1981
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MAYOR	CORPORATE OFFICER

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