Report to Committee

To:

Planning Committee

Date:

March 2, 2011

From:

Brian J. Jackson, MCIP Director of Development

File:

RZ 10-546023

Re:

Application by 0780012 BC Ltd. for Rezoning at 7320 and 7340 Lindsay Road

from Single Detached (RS1/E) to Single Detached (RS2/B)

Staff Recommendation

That Bylaw No. 8732, for the rezoning of 7320 and 7340 Lindsay Road from "Single Detached (RS1/E)" to "Single Detached (RS2/B)", be introduced and given First Reading.

Brian J. Jackson, MCIP Director of Development

CL:blg Att.

| FOR ORIGINATING DEPARTMENT USE ONLY | | | |
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| CONCURRENCE | CONCURRENCE OF GENERAL MANAGER | | |
| YDND | - fe Energ | | |
| | CONCURRENCE | | |

Staff Report

Origin

0780012 BC Ltd. has applied to the City of Richmond for permission to rezone 7320 and 7340 Lindsay Road from "Single Detached (RS1/E)" to "Single Detached (RS2/B)", to permit the site to be subdivided to create three (3) new lots (**Attachment 1**).

Findings of Fact

A Development Application Data Sheet providing details about the development proposal is attached (Attachment 2).

Surrounding Development

The subject property is located on the east side of Lindsay Road in the Blundell Planning Area. The area surrounding the site consists primarily of single-detached dwellings on medium to large-sized lots, as well as a low-density low-rise apartment complex and a school/neighbourhood park.

- To the north of the subject site, is an older duplex on a lot zoned "Two-Unit Dwellings (RD1)";
- To the east, are older dwellings on large lots zoned "Single Detached (RS1/E)", fronting Lombard Road;
- To the south, are newer dwellings on medium-sized lots zoned "Single Detached (RS1/B)"; and
- To the west, immediately across Lindsay Road, is an older duplex on a lot zoned "Two-Unit Dwellings (RD1)" and an older dwelling on a lot zoned "Single Detached (RS1/E)".

Related Policies & Studies

Official Community Plan (OCP) Designation

The subject property is located in the Blundell Planning Area. The OCP's Generalized Land Use Map designation for this site is "Neighbourhood Residential", and the Specific Land Use Map designation is "Low-Density Residential". This redevelopment proposal is consistent with these designations.

Lot Size Policy

The subject site is located within the area covered by Lot Size Policy 5463, adopted by City Council in 1996 (Attachment 3). The Lot Size policy permits properties generally fronting Lindsay Road to rezone and subdivide in accordance with "Single Detached (RS2/B)". This redevelopment proposal would allow for the creation of three (3) lots, each approximately 13 m wide, which is consistent with the Lot Size Policy.

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Affordable Housing Strategy

Richmond's Affordable Housing Strategy requires a suite on 50% of new lots, or a cash-in-lieu contribution of \$1.00/ft² of total building area toward the Affordable Housing Reserve Fund for single-family rezoning applications.

The applicant proposes to provide a voluntary contribution towards the Affordable Housing Reserve Fund based on \$1.00/ft² of total building area of the single-family developments (i.e. \$8,367) in-lieu of providing a secondary suite on 50% of the new lots.

Should the applicant change their mind prior to rezoning adoption about the affordable housing option selected, the City will accept a proposal to build a secondary suite on two (2) of the three (3) future lots at the subject site. To ensure that a secondary suite is built to the satisfaction of the City in accordance with the Affordable Housing Strategy, the applicant is required to enter into a legal agreement registered on Title as a condition of rezoning, stating that no final Building Permit inspection will be granted until a secondary suite is constructed to the satisfaction of the City, in accordance with the BC Building Code and the City's Zoning Bylaw.

Flood Management

Registration of a flood indemnity covenant on title is required prior to final adoption of the rezoning bylaw.

Public Input

There have been no concerns expressed by the public about the development proposal in response to the placement of the rezoning sign on the property.

Staff Comments

Background '

In recent years, this neighbourhood has undergone some redevelopment through rezoning and subdivision to smaller lot sizes, consistent with the Lot Size Policy. This redevelopment proposal is consistent with the established pattern of redevelopment in the neighbourhood.

Trees & Landscaping

A Certified Arborist's Report was submitted by the applicant, which identifies tree species, assesses the condition of trees, and provides recommendations on tree retention and removal relative to the development proposal. The Report identifies and assesses:

- Eight (8) bylaw-sized trees on the subject site;
- Two (2) bylaw-sized trees on the adjacent property to the north at 7300/7302 Lindsay Road; and
- A Cedar hedgerow straddling the north property line of the subject site, adjacent to 7300/7302 Lindsay Road.

The City's Tree Preservation Coordinator reviewed the Arborist's Report and conducted a Visual Tree Assessment. The City's Tree Preservation Coordinator concurs with the Arborist's recommendations to remove six (6) trees from the subject site on the basis of poor condition, as they have all been previously topped, have basal inclusions, fungal conks indicative of root rot and/or bacterial infections (i.e. Trees # 2, 3, 4, 5, 8, and 9). The City's Tree Preservation Coordinator also concurs with the Arborist's Report recommendations to:

- Retain and protect two (2) trees on the subject site on the basis of good condition (i.e. Trees # 1 and #6). Tree protection fencing must be installed at a minimum of 4 m and 1.4 m, respectively, from the base of the trees; and
- Protect off-site trees located on the adjacent property to the north at 7300/7302 Lindsay Road (i.e. Trees # 7 and # 10). Tree protection fencing must be installed on the subject site at a minimum of 2.75 m and 1.5 m, respectively, from the base of the trees.

Tree protection fencing must be installed to City standard prior to demolition of the existing dwellings on the subject site and must remain in place until construction and landscaping on the future lots is completed.

The applicant proposes to remove the Cedar hedgerow straddling the north property line of the subject site, adjacent to 7300/7302 Lindsay Road. Written authorization for removal of the hedge has been obtained from the adjacent property owners and is on file.

The final Tree Retention Plan is included in **Attachment 4**.

Based on the 2:1 tree replacement ratio goal in the Official community Plan (OCP), a total of 12 replacement trees are required to be planted and maintained on the future lots.

Due to the limited space in the yards of the future lots, the applicant proposes to plant and maintain a total of nine (9) replacement trees [three (3) per future lot], and provide a voluntary contribution in the amount of \$1,500 (\$500/tree) in-lieu of planting the balance of required replacement trees on-site. Based on the size requirements for replacement trees in the City's Tree Protection Bylaw, the required size of the proposed replacement trees is as follows:

| # Replacement Trees | Min, calliper of deciduous tree | | Min. height of coniferous tree |
|---------------------|---------------------------------|----|--------------------------------|
| 1 | 9 cm | or | 5 m |
| 6 | 10 cm | 1 | 5.5 m |
| 2 | 11 cm | ĺ | 6 m |

Prior to rezoning adoption, the applicant must submit a contract with a Certified Arborist for on-site supervision of all works to be conducted at development stage within the tree protection zones of retained trees on-site and off-site trees to be protected (i.e. Trees # 1, 6, 7, and 10). The contract must include the proposed number and stage of site monitoring inspections (e.g. demolition, excavation, installation of perimeter drainage etc.), as well as a provision for a post-construction impact assessment report to be submitted to the City for review.

To ensure the survival of the two (2) bylaw-sized trees proposed to be retained on-site (i.e. Trees # 1 and # 6), the applicant is required to submit a Survival Security to the City prior to rezoning adoption in the amount of \$2,000 (\$1,000/tree to reflect the 2:1 replacement ratio).

Pedestrian Walkway

There is a 3 m wide public walkway located adjacent to the south property line of the subject site, which provides a pedestrian connection between Lindsay Road and Lombard Road, as well as to McKay School/Neighbourhood Park.

To balance objectives of maintaining a safe pedestrian walkway while at the same time addressing potential privacy concerns of the future resident on-site, the applicant is required to provide a Landscape Plan for the subject site, prepared by a Registered Landscape Architect, prior to final adoption of the rezoning bylaw. The Landscape Plan will be used to ensure that the proposed location and species of required replacement trees, as well as proposed overall landscaping and fencing, does not excessively restrict natural surveillance between the pedestrian walkway and the subject site. The Landscape Plan will be reviewed to ensure that proposed landscaping and fencing does not exceed 1.2 m along the portion of the south property line located in the front yard or any part of a yard between the principal dwelling and the front lot line. Higher fencing or landscaping that is consistent with zoning may be proposed along the south property line in the rear yard to address privacy concerns.

The applicant is also required to submit a Landscaping Security (100% of the cost estimate provided by the Landscape Architect, including installation costs) to ensure that the required replacement trees are planted and maintained and that the landscaping and fencing has been installed as proposed in the Landscape Plan.

A review of the current condition of the pedestrian walkway has been undertaken by Parks staff, who have identified that minor improvements are required to the west entrance of the walkway at Lindsay Rd. The scope of required improvements includes: removal of the existing barrier posts and a portion of chain link fence at the west entrance and installation of swing-gates; and minor re-paying at the west entrance resulting from the improvements. At Subdivision stage, the applicant will be required to pay for the City to undertake these improvements via a work order.

Site Servicing & Vehicle Access

There are no servicing concerns with rezoning.

Vehicle access to the future lots at development stage will be from Lindsay Road.

Subdivision

At Subdivision stage, the applicant will be required to:

- Pay Development Cost Charges (City and GVS & DD), School Site Acquisition Charge, Address Assignment Fees, and Servicing Costs;
- Pay for the City to undertake the following frontage and adjacent walkway improvements via a work order;
 - a) Removal of the existing asphalt or concrete lighting strip and replacement with a treed and grass boulevard;
 - b) Removal of the existing barrier posts and a portion of chain link fence at the west entrance to the pedestrian walkway at Lindsay Rd and installation of swing-gates;
 - c) Minor re-paving at the west entrance to the walkway resulting from required improvements; and,
- Provide underground hydro, telephone and cable connections for each lot.

Analysis

The subject site is located in an established residential area that has seen redevelopment to smaller lot sizes in recent years, consistent with the Lot Size Policy for this neighbourhood. This redevelopment proposal would allow for the creation of three (3) lots, each approximately 13 m wide and 476 m² in area, which is consistent with the Lot Size Policy.

Financial Impact

None.

Conclusion

This rezoning application to permit subdivision of two (2) existing large lots into three (3) smaller lots complies with applicable policies and land use designations contained within the OCP, and is consistent with the direction of redevelopment in the surrounding area.

The list of rezoning considerations is included as Attachment 5, which has been agreed to by the applicant (signed concurrence on file).

On this basis, staff recommends support for the application.

Cynthia Lussier Planning Technician

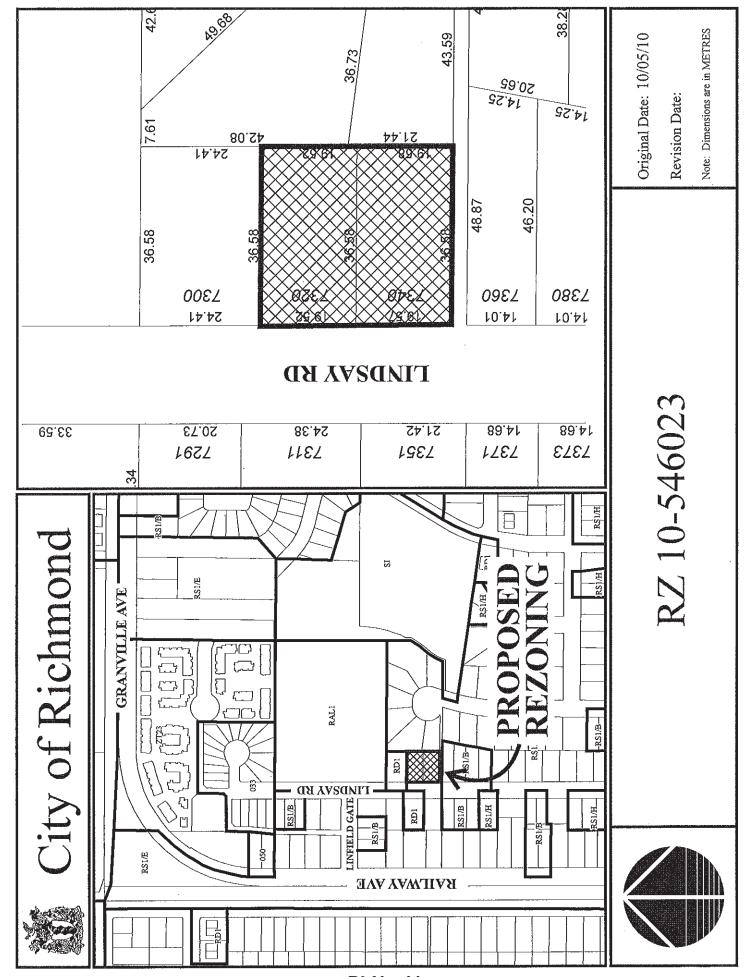
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Attachment 1: Location Map/Aerial Photo

Attachment 2: Development Application Data Sheet

Attachment 3: Lot Size Policy 5463 Attachment 4: Tree Retention Plan

Attachment 5: Rezoning Considerations Concurrence



PLN - 41





RZ 10-546023

Original Date: 10/05/10

Amended Date:

Note: Dimensions are in METRES



Development Application Data Sheet

RZ 10-546023 Attachment 2

Address: 7320 and 7340 Lindsay Road

Applicant: 0780012 BC Ltd.

Planning Area(s): Blundell

| | Existing | Proposed |
|-------------------------|---|-------------------------------------|
| Owner: | Kaori Bhimani Gurpreet Singh Mann Narinder Kaur Mann | To be determined |
| Site Size (m²): | 1430 m² (15,393 ft²) | Three (3) lots – each approx 476 m² |
| Land Uses: | Two (2) single detached dwellings | Three (3) single family lots |
| OCP Designation: | Generalized Land Use Map designation – "Neighbourhood Residential" Specific Land Use Map designation – "Low-Density Residential" | No change |
| Area Plan Designation: | N/A | No change |
| 702 Policy Designation: | Lot Size Policy 5463 permits rezoning and subdivision of lots generally located on Lindsay Rd in accordance with "Single Detached (RS2/B)" | No change |
| Zoning: | Single Detached (RS1/E) | Single Detached (RS2/B) |

| On Future Subdivided Lots | Bylaw Requirement | Proposed | Variance |
|-----------------------------------|-------------------|--|----------------|
| Floor Area Ratio: | Max. 0.55 | Max. 0.55 | none permitted |
| Lot Coverage - Building: | Max. 45% | Max. 45% | none |
| Lot Size (min. dimensions): | 360 m² | Three (3) lots – each approx 476 m² | none |
| Setback - Front & Rear Yards (m): | Min. 6 m | Min. 6 m | none |
| Setback - Side Yard (m): | Min. 1.2 m | Min. 1.2 m | none |
| Height (m): | 2.5 storeys | 2.5 storeys | none |

Other: Tree replacement compensation required for loss of bylaw-sized trees.



City of Richmond

Policy Manual

| Page 1 of 2 | Adopted by Council: February 19, 1996 | POLICY 5463 |
|-------------------|---|-------------|
| File Ref: 4045-00 | SINGLE-FAMILY LOT SIZE POLICY IN QUARTER-SECT | 1ON 13-4-7 |

POLICY 5463:

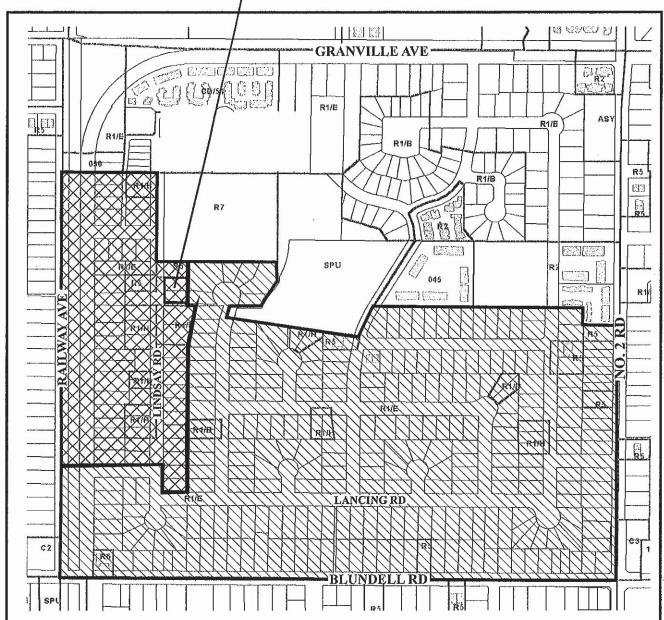
The following policy establishes lot sizes for properties within the area generally bounded by Railway Avenue, Blundell Road and No. 2 Road, in a portion of Section 13-4-7 as shown on the attached map:

That properties within the area generally bounded by Railway Avenue, Blundell Road and No. 2 Road, in a portion of Section 13-4-7, be permitted to rezone in accordance with the provisions of Single-Family Housing District, Subdivision Area H (R1/H) in Zoning and Development Bylaw 5300, with the exception that:

- Single-Family Housing District, Subdivision Area E (R1/E) applies to lots with frontage on No. 2 Road and Blundell Road that do not have a lane or internal road access;
- Single-Family Housing District, Subdivision Area B (R1/B) applies to properties
 with duplexes on them with the exception that Single-Family Housing District,
 Subdivision Area E (R1/E) applies to those properties with frontage on No. 2
 Road and Blundell Road that do not have lane or internal road access;
- Single-Family Housing District, Subdivision Area B (R1/B) applies to properties generally fronting Lindsay Road and Linfield Gate in the western portion of Section 13-4-7; and

That this policy be used to determine the disposition of future single-family rezoning applications in this area, for a period of not less than five years, unless amended according to Bylaw No. 5300.

SUBJECT SITE



Subdivision permitted as per R1/H with the exception that R1/B applies to existing duplexes and R1/E applies to lots facing No. 2 Road and Blundell Road that do not have a lane or internal road access.

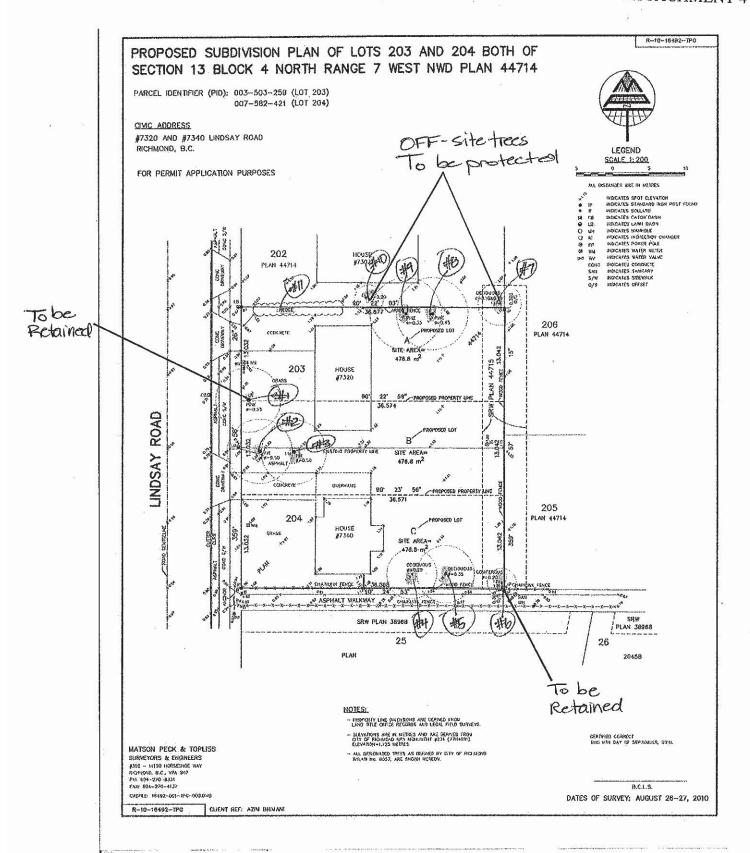
Subdivision permitted as per R1/B with the exception that R1/E applies to lots facing Railway Avenue that do not have a lane or internal road access.



POLICY 5463 SECTION 13, 4-7

Adopted Date: 02/19/96

Amended Date:



Rezoning Considerations 7320 and 7340 Lindsay Road RZ 10-546023

Prior to final adoption of Zoning Amendment Bylaw 8732, the following items are required to be completed:

- 1. Submission of a Landscape Plan, prepared by a Registered Landscape Architect, to the satisfaction of the Director of Development, and deposit of a Landscaping Security based on 100% of the cost estimate provided by the Landscape Architect, including installation costs. The Landscape Plan should:
 - include the nine (9) replacement trees [three (3) per future lot], with the following minimum sizes:

| # Replacement Trees | Min. calliper of deciduous tree | | Min. height of coniferous tree |
|---------------------|---------------------------------|------|--------------------------------|
| 1 | 9 cm | or [| 5 m |
| 6 | 10 cm |] | 5.5 m |
| 2 | 11 cm | 1 | 6 m |

- include the dimensions of tree protection fencing as contained in this staff report dated March 2, 2011, from the Director of Development;
- include a mix of coniferous and deciduous trees:
- 'aim to allow natural surveillance between the pedestrian walkway and the subject site along the south property line;
- not include hedges along the front property line;
- not include landscaping or fencing exceeding 1.2 m along the portion of the south property line located in the front yard or any part of a yard between the principal dwelling and the front lot line;
- 2. The City's acceptance of the applicant's voluntary contribution of \$1,500 to the City's Tree Compensation Fund for the planting of replacement trees within the City, in-lieu of planting the balance of replacement trees on-site.
- 3. Submission of a Contract entered into between the applicant and a Certified Arborist for supervision of any on-site works conducted within the tree protection zone of on-site trees to be retained and off-site trees to be protected (i.e. Trees # 1, 6, 7, and 10). The Contract should include the scope of work to be undertaken, including: the proposed number and stages of site monitoring inspections (e.g. demolition, excavation, perimeter drainage etc.), and a provision for the Arborist to submit a post-construction impact assessment report to the City for review.
- 4. Submission of a Tree Survival Security to the City in the amount of \$2,000 for the trees to be retained (i.e. Trees # 1 and 6).

5. The City's acceptance of the applicant's voluntary contribution of \$1.00 per buildable square foot of the single-family developments (i.e. \$8,367) to the City's Affordable Housing Reserve Fund in-lieu of providing a secondary suite on 50% of the new lots.

Note: Should the applicant change their mind about the Affordable Housing option selected prior to final adoption of the Rezoning Bylaw, the City will accept a proposal to build a secondary suite on two (2) of the three (3) future lots at the subject site. To ensure that a secondary suite is built to the satisfaction of the City in accordance with the Affordable Housing Strategy, the applicant is required to enter into a legal agreement registered on Title as a condition of rezoning, stating that no final Building Permit inspection will be granted until a secondary suite is constructed to the satisfaction of the City, in accordance with the BC Building Code and the City's Zoning Bylaw.

6. Registration of a flood indemnity covenant on title.

At Demolition stage, the applicant will be required to:

- Install Tree Protection Fencing on-site around retained trees (i.e. Trees # 1 and 6), at a minimum of 4 m and 1.4 m, respectively, from the base of the trees;
- Install Tree Protection Fencing around off-site trees to be protected on-site (i.e. Trees # 7 and 10), at a minimum of 2.75 m and 1.5 m, respectively from the base of the trees.

Tree Protection Fencing must be installed to City standard prior to demolition of the existing dwelling and must remain in place until construction and landscaping on the future lots is completed.

At Subdivision stage, the applicant will be required to:

- Pay Development Cost Charges (City and GVS & DD), School Site Acquisition Charges, Address Assignment Fees, and Servicing Costs;
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 - c) Minor re-paving at the west entrance to the walkway resulting from required improvements; and,
- Provide underground hydro, telephone and cable connections for each lot.

| [Signed original on file] | |
|---------------------------|------|
| Signed | Date |



Richmond Zoning Bylaw 8500 Amendment Bylaw 8732 (RZ 10-546023) 7320 AND 7340 LINDSAY ROAD

The Council of the City of Richmond, in open meeting assembled, enacts as follows:

1. The Zoning Map of the City of Richmond, which accompanies and forms part of Richmond Zoning Bylaw 8500, is amended by repealing the existing zoning designation of the following area and by designating it **SINGLE DETACHED** (RS2/B).

P.I.D. 003-503-259

Lot 203 Section 13 Block 4 North Range 7 West New Westminster District Plan 44714

P.I.D. 007-582-421

Lot 204 Section 13 Block 4 North Range 7 West New Westminster District Plan 44714

2. This Bylaw may be cited as "Richmond Zoning Bylaw 8500, Amendment Bylaw 8732".

| MAYOR | CORPORATE OFFICER |
|------------------------------|--|
| | |
| ADOPTED | |
| OTHER REQUIREMENTS SATISFIED | —————————————————————————————————————— |
| THIRD READING | |
| SECOND READING | APPE by DI |
| A PUBLIC HEARING WAS HELD ON | APPE |
| FIRST READING | CIT RICH APPR |