## Report to Committee

| To: | General Purposes Committee | Date: | December 11, 2018 |
| :--- | :--- | :--- | :--- |
| From: | Elizabeth Ayers | File: | 06-2055-20-012Nol 01 |
|  | Director, Recreation Services |  |  |
|  | Jim V. Young, P. Eng. |  |  |
|  | Senior Manager, |  |  |
| Re: | Capital Buildings Project Development |  |  |

## Staff Recommendation

1. That the Guiding Principles as described in the staff report titled "Animal Shelter Guiding Principles, Program Options and Site" dated December 11, 2018, from the Director, Recreation Services and the Senior Manager, Capital Buildings Project Development, be endorsed;
2. That one of the three program options as described in the staff report titled "Animal Shelter Guiding Principles, Program Options and Site" dated December 11, 2018, from the Director, Recreation Services and the Senior Manager, Capital Buildings Project Development, be approved;
3. That should Council endorse a program option that exceeds the previously approved budget of $\$ 8.0$ million, staff will amend the budget and the Consolidated 5 Year Financial Plan (2019-2023) by cancelling or delaying other Capital Projects and report back to Council as part of the Financial Amendment report as described in the report titled "Animal Shelter Guiding Principles, Program Options and Site" dated December 11, 2018, from the Director, Recreation Services and the Senior Manager, Capital Buildings Project Development.
4. That the site located at 12071 No. 5 Road, as described in the staff report titled "Animal Shelter Guiding Principles, Program Options and Site" dated December 11, 2018, from the Director, Recreation Services and the Senior Manager, Capital Buildings Project Development, be approved.

Elizabeth Ayers
Director, Recreation Services
Community Services
(604-247-4669)
Att. 4

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& \text { JIM V. YounG } \\
& \text { Jim V. Young, P. Eng. } \\
& \text { Senior Manager, } \\
& \text { Capital Buildings Project Development } \\
& (604-247-4610)
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| REPORT CONCURRENCE |  |  |
| :---: | :---: | :---: |
| Routed To: <br> Community Bylaws <br> Finance | $\begin{gathered} \text { Concurrence } \\ \nabla \\ \square \end{gathered}$ | Concurrence of General Manager |
| Reviewed by Staff Report / Agenda Review Subcommittee | InItIALS $\measuredangle$ |  |

## Staff Report

## Origin

On December 12, 2016, Council approved the Advanced Planning and Design for Major Facilities Projects, including the Animal Shelter, subject to funding being approved as part of the 2017 Capital Budget. Capital funding in the amount of $\$ 8.0$ million for the Animal Shelter replacement facility was approved by Council on December 11, 2017, as part of the 2018 Capital Budget.

At the General Purposes Committee meeting held on May 22, 2018, staff received the following referral:

That the staff report be referred back to examine options and costs on the overall size of a new animal shelter, including additional spaces such as a multi-purpose room and wildlife temporary holding room, that would meet the City's growing needs.

The purpose of this report is to seek Council endorsement of the Animal Shelter Guiding Principles, to obtain Council approval of a program for the new Animal Shelter, and to seek Council approval for the site.

This report supports Council's 2014-2018 Term Goal \#1: A Safe Community
Maintain emphasis on community safety to ensure Richmond continues to be a safe community
1.2 Program and service enhancements that improve community safety services in the City.

This report supports Council's 2014-2018 Term Goal \#2: A Vibrant, Active and Connected City
Continue the development and implementation of an excellent and accessible system of programs, services, and public spaces that reflect Richmond's demographics, rich heritage, diverse needs, and unique opportunities, and that facilitate active, caring, and connected communities.
2.3 Outstanding places, programs and services that support active living, wellness and a sense of belonging.

This report supports Council's 2014-2018 Term Goal \#6: Quality Infrastructure Networks
Continue diligence towards the development of infrastructure networks that are safe, sustainable, and address the challenges associated with aging systems, population growth, and environmental impact.
6.1 Safe and sustainable infrastructure.
6.2 Infrastructure is reflective of and keeping pace with community need.

## Analysis

## Background

The Richmond Animal Shelter is located at 12071 No. 5 Road. The single storey 4,580 sq. ft. facility was built in 1978 . The facility is supported by a 455 sq . ft. portable structure that was added to the site in 2016. The shelter accommodates over 800 animals annually, ranging from companion animals (including dogs, cats, rabbits, small animals, and birds) to wildlife and small farm animals. Best practices in animal sheltering have advanced considerably over the past 40 years and are no longer being met by the existing facility, which is at the end of its lifecycle and due for replacement.

## Animal Shelter Guiding Principles

The proposed Guiding Principles for this project were developed based on a review of industry standards and best practices in the design and operation of animal shelters, and with input from the Regional Animal Protection Society (RAPS) and the British Columbia Society for the Prevention of Cruelty to Animals (BC SPCA). These Guiding Principles are identified below.

The new Animal Shelter will:

- Be designed to ensure efficient and effective operations and delivery of services;
- Include design measures to reduce animal stress and promote animal welfare and health;
- Incorporate best practices and industry standards in the care of animals;
- Provide appropriate spaces for adoption activities;
- Provide adequate spaces to effectively manage disease control;
- Provide safe and appropriate spaces for staff and volunteer operations;
- Provide safe spaces for interaction between the staff and animals, between the staff and the public, and between the public and animals; and
- Be designed to integrate sustainable practices and accommodate future growth.

The Animal Shelter Guiding Principles are intended to provide overall direction in the program development, facility design, and operation of the facility.

## Program Development Process

This report presents three program options for the new Animal Shelter, including order of magnitude costing, for Council's consideration.

The proposed program options were developed through a review of the existing shelter's animal intake data, industry guidelines and best practices, science-based animal welfare principles, visits to regional animal shelters, and consultation with key stakeholders. The program development process considered the needs of today's population of approximately 223,000 residents, as well as the City's future needs resulting from anticipated population growth, which the Official Community Plan (OCP) projects to be 280,000 residents by 2041. A summary of the trends related to municipal animal sheltering is provided in Attachment 1.

In addition to the Animal Shelter Guiding Principles, the development of the proposed program options was guided by the Canadian Standards of Care in Animal Shelters, published by the Canadian Advisory Council on National Shelter Standards. These standards were developed to address deficiencies in the care of companion animals in shelters and are considered industry best practices in the design and operation of animal shelters. Key considerations identified in these standards, and to be applied to the new facility, are provided in Attachment 2.

The key community stakeholders that were consulted include the RAPS, which currently operates the Richmond Animal Shelter as a contractor of the City, and the BC SPCA, which operates 29 shelters across the province. The BC SPCA also operates an Education and Adoption Centre for small animals in Richmond. In addition, staff consulted with the City of Delta Community Animal Shelter, the City of New Westminster Animal Shelter, the City of Surrey Animal Resource Centre, and the Langley Animal Protection Society (LAPS) which operates the Langley Animal Shelter.

This report presents three program options for Council's consideration. All three options will be designed to meet the Canadian Standards for Care in Animal Shelters.

## Summary of Program Options

The three program options for the new facility, with order of magnitude costs for each, are summarized below in Table 1, with description of each option following. A detailed animal shelter program chart outlining program spaces, function, and size is provided in Attachment 3.

Table 1 - Comparison of Program Options for the New Animal Shelter

| Program Allocation | Current Capacity* | Current Average Demand | $\begin{aligned} & \text { Option } 1 \\ & (\$ 8.0 \\ & \text { million)** } \end{aligned}$ | $\begin{gathered} \text { Option } 2 \\ (\$ 10.9 \\ \text { million) }{ }^{\star \star} \end{gathered}$ | $\begin{aligned} & \text { Option } 3 \\ & (\$ 13.0 \\ & \text { million })^{* *} \end{aligned}$ |
| :---: | :---: | :---: | :---: | :---: | :---: |
| Total sq. ft. | 4,580 sq. ft. |  | 3,700 sq. ft. | 7,300 sq. ft. | 8,000 sq. ft. |
| Dogs | 16 | 8-10 | 10 | 16 | 16 |
| Cats | 38 | 20-25 | 28 | 36 | 36 |
| Rabbits | 8 (outdoor) | 8 | 2 | 8 | 8 |
| Small animals | 5-6 | 5-6 | Retain portable | 10-12 | 10-12 |
| Farm animals (e.g. chickens, roosters, goats) | Outdoor fenced area | 10-15 per year | 0 | Outdoor fenced area with enclosure | Outdoor fenced area with enclosure |
| Injured Wildlife Room | 0 | 200 per year | Retain portable | 52 sq . ft. | $52 \mathrm{sq} . \mathrm{ft}$. |
| Adoption Room | 0 | 520 adoptions per year | 0 | 0 | 68 sq. ft. |
| Multi-purpose Room | 0 | N/A | 0 | 0 | 600 sq. ft. |
| Volunteer Office | 0 | 70 volunteers 4,500 hrs per year | 0 | 0 | 68 sq. ft. |
| Animal Control Receiving Bay | 0 | 515 per year | 0 | 276 sq. ft. with 2 kennels | 276 sq. ft. with 2 kennels |

* Space allocation for animal housing at the existing facility does not meet industry standards.
** See Attachment 4 for the detailed Animal Shelter Class D Cost Estimates.


## Program Option 1 ( $\$ 8.0$ million)

Program Option 1 provides a shelter that is approximately $3,700 \mathrm{sq} . \mathrm{ft}$. While this option is smaller than the existing facility ( $4,580 \mathrm{sq}$. ft.), the efficient and modern design would enable a more effective delivery of the services currently offered at the City's animal shelter.

The proposed program includes the following spaces:

- Animal intake and examination room;
- 10 dog kennels (adoption, stray, and aggressive);
- Six cat rooms with 28 cat capacity (adoption, stray, and isolation);
- Rabbit room with two rabbit capacity;
- Outdoor dog runs;
- Reception desk and waiting area;
- Administration and animal control offices;
- Staff room; and
- Storage, laundry, medical and food preparation areas.

With Option 1, the total capacity for dogs is 10 , and the capacity for cats is 28 . While these capacities are lower than the existing facility (which has a total capacity of 16 dogs and 38 cats), the existing animal housing does not meet the Canadian Standards for Care in Animal Shelters. On an average day, the shelter has between 8-10 dogs and 20-25 cats in the shelter. Given these numbers, Program Option 1 will meet the average demands on the shelter. During seasonal increases in animal intake, particularly in the summer months where the intake of stray dogs and cats increases, excess demands on the shelter could be managed in ways such as working with other shelters, moving animals into volunteer foster homes, and asking those wishing to surrender their animal to wait until capacity is available.

The proposed service area for domestic rabbits is an indoor room with capacity for two rabbits. While this is lower than the existing shelter's eight rabbit capacity (housed outdoors), moving the rabbits indoors is projected to increase adoption rates and turnover as the welfare of the rabbits will be increased, making them more suitable and appealing for adoption.

The existing shelter has a 455 sq. ft. portable structure that was installed by the City in 2016 to provide space for animal intake, cat isolation, and administration. As these functions would be provided in the replacement facility, it is recommended that the portable remain on-site and be re-purposed to support small animals and injured wildlife should Council endorse Program Option 1.

Program Option 1 can be achieved within the budget of $\$ 8.0$ million ( 2020 dollars) approved by Council as part of the 2018 Capital Program.

## Program Option 2 ( $\$ 10.9$ million)

Program Option 2 is a shelter of approximately $7,300 \mathrm{sq}$. ft . which increases the animal capacity of the shelter to effectively address peak volumes of cats and dogs seen in the spring and summer months and provides space for small animals as well as farm animals. This option also
accommodates projected future demands on the shelter related to Richmond's population growth and the corresponding increase of companion animals in the community.

The proposed program expands on Option 1 with the addition of:

- Increase from 10 to 16 dog kennels (adoption, stray, and impound), which includes addition of an isolation kennel for sick dogs;
- Increase from 28 to 36 cat capacity, including a room for cats requiring isolation for aggressive behaviour and an additional isolation room for sick cats;
- Increase from two to eight rabbit capacity;
- Addition of two rooms with 10-12 small animal capacity;
- Addition of a designated room to temporarily hold injured wildlife and provide heat, food, and water until they are picked up by Wildlife Rescue or Critter Care;
- Addition of an animal control receiving bay with two dog kennels for after-hours intake;
- Outdoor fenced area with enclosure for farm animals such as chickens, roosters, and goats;
- Separate room for cat and dog food storage and preparation;
- A contained food preparation area for the dog and cat isolation rooms to prevent the spread of disease; and
- Additional space for storage of food, medical supplies, and animal equipment as well as additional space for shelter administration.

Program Option 2 includes space for an outdoor fenced area, with a small enclosure for farm animals such as chickens and roosters, which provides protection from the elements. On occasion, the existing animal shelter receives larger animals such as goats and sheep. As per current practice, larger farm animals are kept at the shelter for a short time, until they can be transferred to farm homes.

This option also provides indoor rooms for both small animals and injured wildlife.
Program Option 2 can be achieved at an order of magnitude cost of $\$ 10.9$ million (2020 dollars). The $\$ 10.9$ million budget is equivalent to the Council approved budget of $\$ 8.0$ million (2016) when construction cost escalation is factored in to 2020. Construction cost escalation is discussed later in this report.

## Program Option 3 ( $\$ 13.0$ million)

Program Option 3 is a shelter of approximately 8,000 sq. ft. and builds on Program Option 2 with the addition of the following program spaces:

- A multi-purpose room;
- An adoption room; and
- A volunteer office.

Through the consultation process, stakeholders identified the benefits of a multi-purpose room for education programs, volunteer training, and meetings. Education programs contribute to reduced rates of animal surrenders and promote responsible pet ownership, thus reducing
pressure on the shelter. A multi-purpose space could also be used for programming opportunities such as summer camps and dog training that would generate revenue for the shelter.

An adoption room is a common feature in many shelters to help facilitate the adoption process as it helps reduce the number of animals returned to the shelter due to incompatible matches between the adopted animal and its new family. When not actively in use for adoptions, this space could be used by volunteers to socialize shelter animals in a comfortable space, which can have positive impacts on their health and well-being.

Volunteers play a critical role in animal shelter operations. A robust volunteer program contributes to the well-being of animals and also reduces the shelter's operating costs. A volunteer office is included as a space for volunteers to sign-in, access resources, and meet with the volunteer coordinator.

The building size for Program Option 3 is approximately $8,000 \mathrm{sq}$. ft. Program Option 3 can be achieved at an order of magnitude cost of $\$ 13.0$ million (2020 dollars).

## Site

The existing site continues to be well-suited for the purposes of a new animal shelter as it:

- is City-owned;
- has minimal site servicing costs;
- poses no land use or zoning challenges;
- is familiar to current users;
- has access to dog walking routes; and
- is accessible by public transit.

Staff recommend that a new animal shelter be built on the existing site at 12071 No. 5 Road. The construction strategy will allow for the existing shelter to continue operating while a new one is being built at the east end of the site. Staff have conducted a high-level constructability analysis of the site, the preliminary findings of which indicate that a sufficiently wide driveway can be made available from No. 5 Road for access to the facility during the construction period. This driveway will be shared at times with construction crews, following all the necessary safety measures.

It is estimated that this project can be delivered in approximately 24 months after program approval, which includes procurement, design and construction. Upon completion of the new facility, the existing shelter will be demolished and the space will be available for outdoor program opportunities.

Staff have investigated the impact of construction noise to the welfare of animals at the shelter. After consulting with scientific officers at the BC SPCA and with staff from LAPS, which had a similar experience of operating Langley's shelter while the new facility was under construction on the same site, it is believed that the impact to animals from the construction activity can be mitigated through implementation of sound dampening measures.

## Cost Escalation in the Construction Market

For the past year, the construction market has experienced significant cost escalation. This is partly attributed to the tariffs on steel and aluminum, the impact of which is still unfolding in the trades marketplace. Another contributing factor is related to supply and demand locally. With so much work available, general contractors, trade contractors, and consultants are at overcapacity. As they are not actively pursuing new projects, the competition level in the marketplace is reduced. For the trades that are available with the capacity to bid, many of them decline to bid on "unusual" or "difficult" projects. Further compounding this labour shortage is the sheer number of skilled trade contractors in the industry who will be retiring over the next decade.

Many recent public sector capital projects have been tendered at well above estimated budgets. The City of New Westminster's Animal Shelter, which is currently under construction, received only one bid and had a tender cost that was $40 \%$ over budget. This shelter is comparable to Option 2 since it has approximately $7,000 \mathrm{sq}$. ft . and its total cost (construction and soft costs) would be about $\$ 10.5 \mathrm{M}$, if escalated to 2020 rates.

Staff have contacted local professional cost estimators in order to identify the trends for the upcoming years. It was identified that the escalation rate was approximately $7 \%$ for 2017 and $8 \%$ for 2018. Despite slower growth within the region and forecasts of a housing recession, the projection is for the escalation rate to continue to increase to approximately $9 \%$ for 2019 and 2020. The budget estimates for the options presented in this report reflect these levels of cost escalation.

## Next Steps

Should Council endorse the guiding principles, a preferred program option, and the site, the next step is to develop the form and character for the new animal shelter, including concept level costing and a funding strategy should the estimated cost exceed the $\$ 8.0$ million.

## Financial Analysis

Option 1 for $\$ 8.0 \mathrm{M}$ was previously approved by Council and does not require any additional funding. Therefore, this is the recommended option as the amount has been set aside and funded in the City's committed reserves.

Option 2 for $\$ 10.9 \mathrm{M}$ requires an additional $\$ 2.9 \mathrm{M}$ of funding. During the 2019 Budget process, staff have ranked and reviewed all submitted projects and recommended funding for high priority projects, including several building projects for various aging facilities. If Council endorses Option 2, the impact of providing an additional $\$ 2.9 \mathrm{M}$ for the Animal Shelter will result in other projects not being funded or will delay projects that are currently planned, which may result in additional risks to the City and higher costs due to cost escalation or for potential emergency repairs.

Option 3 for $\$ 13.0 \mathrm{M}$ requires an additional $\$ 5.0 \mathrm{M}$ of funding. If Council endorses Option 3, the impact of providing an additional $\$ 5.0 \mathrm{M}$ for the Animal Shelter will result in more projects not being funded or will delay even more projects that are currently planned, which may result in
additional risks to the City and higher costs due to cost escalation or for potential emergency repairs.

## Financial Impact

The costs associated with the concept design will be funded by the previously approved project 2017 Advanced Planning and Design for Major Facilities Projects.

Should Council endorse a program option that exceeds the previously approved budget of $\$ 8.0$ million, staff will amend the budget and the Consolidated 5 Year Financial Plan (2019-2023) accordingly, and report back to Council as part of the financial amendment report.

The preliminary Operating Budget Impact (OBI) estimate for the replacement facility is currently projected to be up to $\$ 65,000$ (2022 dollars). The operation of the City's animal shelter is currently subject to tender and determined through a Request for Proposals (RFP) process. The current agreement with RAPS is scheduled to expire on January 31, 2022, should the options for contract renewal in 2019 and 2021 be executed. A detailed business plan for the new facility and refinement of the OBI will be submitted to Council for consideration at a future time.

## Conclusion

The Animal Shelter Guiding Principles reflect the City's commitment to the health and welfare of animals in its care. The program options presented in this report reflect current best practices, research, and industry standards in shelter design and operation. The existing site continues to be well-suited for the purposes of a new animal shelter. A new facility will be designed to ensure effective and efficient operations that uphold industry standards in animal sheltering are met.


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Att. 1: Trends in Animal Sheltering
2: Canadian Standards of Care in Animal Shelters
3: Animal Shelter Program (including Space Allocation Details)
4: Animal Shelter Class D Cost Estimates

## Trends in Animal Sheltering

In identifying the following trends in animal sheltering, research was conducted by consulting with the BC SPCA and RAPS, interviewing Shelter Managers during best practices tours, and reviewing the Canadian Federation of Human Societies' Animal Shelter Statistics 2015 and Cats in Canada 2017 publications:

- The number of dogs coming into animal shelters is declining. The number of cats and small animals relative to dogs in shelters is increasing. The number of cats coming into animal shelters is approximately twice the number of dogs;
- Dogs or cats that come into the shelter as strays are quickly returned to owners as a result of effective licensing, micro-chipping, and other animal identification programs;
- Animal shelters have evolved from primarily serving a community safety and impoundment function to also include animal surrender/adoption and the promotion of animal welfare;
- Shelter management practices have evolved over the years to focus on animal welfare and reducing animal stress. Animals under stress are more susceptible to sickness and disease, which can result in longer stays in shelters and also infection of other animals;
- Animal sheltering organizations have become increasingly professionalized, using data, science, and metrics to achieve strategic positive outcomes for animals, families, and communities;
- Intake must be managed in order to prevent the number of animals in care from overtaking the shelter's capacity to provide conditions that meet basic needs. Rather than accepting any surrendered animal at any time, appointments are scheduled to take in surrendered animals when the shelter's capacity permits it;
- Rescue organizations are playing an increasing role in the sheltering of homeless animals. This emergence of rescue organizations is alleviating the pressure on municipal shelters;
- Digital technology has made it easier for people to adopt animals and transfer ownership of animals from sources other than municipal animal shelters (e.g., breeders, rescue agencies, Craigslist, Kijiji, etc.);
- Foster programs for companion animals that are not readily adoptable are essential to limit an animal's length of stay in a shelter, thereby easing pressures on capacity and also improving the animal's welfare; and
- Inter-municipal collaboration to transfer animals from areas where they are overpopulated to areas where they are in lower supply or higher demand increases the rate of adoption for some animals.


## Canadian Standards of Care in Animal Shelters

The Canadian Standards of Care in Animal Shelters, published by the Canadian Advisory Council on National Shelter Standards, is a guiding document which informed the proposed program options and will inform the detailed design of the shelter. These standards were developed to address deficiencies in the care of companion animals in shelters and are considered industry best practices in the design and operation of animal shelters.

Key considerations identified in these standards, and to be applied in the new City of Richmond Animal Shelter, include the following:

- Facilities must be appropriate for the species, the number of animals receiving care, and the expected length of stay in order to ensure the physical and psychological well-being of the animals.
- Shelter design should provide for proper separation of animals by species, health status, age, gender, temperament and predator-prey status.
- Shelter design should include sufficient space for operations, including intake, examination, holding, adoption, isolation, treatment, food storage and euthanasia.
- Entrances and exits, hallways, and rooms should be arranged so that movement through the facility and cleaning should proceed from the areas housing the most susceptible to disease and/or healthiest animals to those who are most likely to be a source of contagious disease.
- At least $10 \%$ of the facility housing capacity should be made available for isolation of animals diagnosed with, or suspected of having, a contagious disease.
- An animal's primary enclosure must be structurally sound and maintained in safe, working condition to properly confine animals, prevent injury, keep other animals out, and enable the animals to remain dry and clean.
- In addition to size considerations, proper layout of the primary enclosure is essential to maintain animal health and welfare. Food and water bowls or receptacles must be provided. The location of food, water, and litter containers relative to each other, resting areas, and doors can have a significant impact on the well-being of animals.
- As the length of stay increases (e.g., beyond 1-2 weeks), it becomes increasingly important to provide space that is both mentally and physically stimulating. Alternatives to traditional housing must be provided. For animals housed long term, the physical environment must include opportunities for hiding, playing, resting, feeding, and eliminating. For cats, the environment should also allow for scratching, climbing and perching.
- Protected indoor-outdoor access is ideal for most species, especially when animals are held long-term. Outdoor spaces must be suitably enclosed to protect from adverse weather, vandalism, and prevent escape or predation.
- Every sheltering organization has a maximum capacity to provide humane care, and the population in their care must not exceed that level. Factors that determine capacity for care include: the number of appropriate housing units; staffing for programs or services; staff training; average length of stay; and the total number of reclaims, adoptions, transfers, release, or other outcomes.


## Animal Shelter Program (including space allocation options)

| Program Area | Function | Current Facility | Option 1 | Option 2 | Option 3 |
| :---: | :---: | :---: | :---: | :---: | :---: |
| DOG SPACES |  |  |  |  |  |
| Dogs - <br> Adoption | Kennels for adoptable dogs, with inside and outside compartments. | 528 sq. ft. (10 kennels, 10 dogs) | 124 sq. ft. <br> (4 kennels, 4 dogs) | 148 sq. ft. <br> ( 8 kennels, 8 dogs) | 148 sq. ft. <br> (8 kennels, 8 dogs) |
| Dogs - <br> Stray Hold | Kennels for temporary up to 7day hold for stray dogs, with inside and outside compartments. | 270 sq. ft. (6 kennels, 6 dogs) | 124 sq. ft. <br> (4 kennels, 4 dogs) | 155 sq. ft. <br> (5 kennels, <br> 5 dogs) | $155 \mathrm{sq} . \mathrm{ft}$. <br> ( 5 kennels, 5 dogs) |
| Dogs - <br> Aggressive | Isolated dog kennels for dogs with aggressive behaviour and dangerous dogs. | 0 | 109 sq. ft. <br> (2 kennels, 2 dogs) | 156 sq. ft. <br> (2 kennels, 2 dogs) | 156 sq. ft. <br> (2 kennels, 2 dogs) |
| Dogs - <br> Isolation (sick) | Quarantined animal housing for sick dogs. | 0 | 0 | 54 sq. ft. (1 room, 1 dog) | 54 sq. ft. (1 room, 1 dog) |
| Dogs Isolation Prep | Preparation area to treat sick dogs; area to change into personal protective equipment (e.g., gowns, gloves, etc.); sink, residential-sized laundry machines, small fridge. | 0 | 0 | 74 sq. ft. | 74 sq. ft. |
| Subtotal - <br> Dog Spaces |  | 798 sq. ft. <br> (16 dogs) | 357 sq. ft. <br> (10 dogs) | 587 sq. ft. <br> (16 dogs) | 587 sq. ft. <br> (16 dogs) |
| CAT SPACES |  |  |  |  |  |
| Cats - <br> Adoption | Cats available for adoption. | 360 sq. ft. <br> (2 rooms, 26 cats) | 417 sq. ft. <br> (3 rooms, 18 cats) | 492 sq. ft. <br> ( 5 rooms, 20 cats) | 492 sq. ft. <br> ( 5 rooms, 20 cats) |
| Cats - <br> Behavioural | Cats with behavioural challenges. | 0 | 53 sq. ft. (1 room, 2 cats) | $\begin{aligned} & 150 \text { sq. ft. } \\ & \text { (2 rooms, } \\ & 4 \text { cats) } \end{aligned}$ | 150 sq. ft. <br> (2 rooms, 4 cats) |
| Cats - <br> Stray Hold | Short-term housing for stray cats awaiting reunion with their families. After 7-day stray hold and acclimatisation to the shelter, cats move to adoption rooms. | $\begin{gathered} 123 \text { sq. } \mathrm{ft} . \\ 1 \text { room, } 12 \\ \text { cats) } \end{gathered}$ | $\begin{gathered} 139 \mathrm{sq} . \mathrm{ft} . \\ \text { (1 room, } \\ 6 \text { cats) } \end{gathered}$ | $214 \mathrm{sq} . \mathrm{ft}$. <br> (2 rooms, 8 cats) | 214 sq. ft. <br> (2 rooms, 8 cats) |


| Program Area | Function | Current <br> Facility | Option 1 | Option 2 | Option 3 |
| :---: | :---: | :---: | :---: | :---: | :---: |
| CAT SPACES (CONTINUED) |  |  |  |  |  |
| Cats - <br> Isolation (sick) | Temporary quarantined housing for sick and contagious cats. | $\begin{gathered} 0 \\ (100 \mathrm{sq} . \mathrm{ft} . \\ \text { in portable) } \end{gathered}$ | 53 sq. ft. (1 room, 2 cats) | 104 sq. ft. (2 rooms, 4 cats) | 104 sq. ft. (2 rooms, 4 cats) |
| Cats - <br> Isolation Prep | Preparation area for treating sick cats; area to change into personal protective equipment (e.g., gowns, gloves, etc.). | $\begin{gathered} 0 \\ \text { (50 sq. ft. in } \\ \text { portable) } \end{gathered}$ | 0 | 52 sq . ft. | 52 sq . ft. |
| Subtotal Cat Spaces |  | $\begin{gathered} 483 \mathrm{sq} . \mathrm{ft} . \\ \text { ( } 38 \text { cats) } \\ \hline \end{gathered}$ | $\begin{aligned} & 662 \mathrm{sq} . \mathrm{ft} . \\ & \text { (28 cats) } \end{aligned}$ | $\begin{gathered} \text { 1,012 sq. ft. } \\ \text { (36 cats) } \end{gathered}$ | $\begin{gathered} \text { 1,012 sq. ft. } \\ \text { (36 cats) } \end{gathered}$ |
| OTHER ANIMAL SPACES |  |  |  |  |  |
| Rabbits | Rabbits should be housed indoors to increase adoption rates and reduce susceptibility to parasites such as flies, fleas, mosquitoes and ticks. | $\begin{gathered} 0 \\ \text { (150 sq. ft. } \\ \text { outside } \\ \text { facility) } \end{gathered}$ | 74 sq. ft. | 278 sq. ft. | 278 sq. ft. |
| Small Animals | Room for small animals such as gerbils, hamsters, rodents, and birds. | 112 sq. ft. (indoor storage room repurposed for small animals) | $\begin{gathered} 0 \\ \text { (100 sq. ft. } \\ \text { in portable) } \end{gathered}$ | 252 sq. ft. | 252 sq. ft. |
| Wildlife | Temporary indoor holding room for wildlife such as racoons or birds of prey before pick-up or transfer to Wildlife Rescue or Critter Care. | 0 | $\begin{gathered} 0 \\ \text { (80 sq. ft. in } \\ \text { portable) } \end{gathered}$ | 52 sq . ft. | 52 sq . ft. |
| Subtotal Other Animal Spaces |  | 112 sq. ft. | 74 sq. ft. | 582 sq. ft. | 582 sq. ft. |
| ADMINISTRATIVE AND OPERATIONAL SPACES |  |  |  |  |  |
| Reception and Administration | Reception desk with waiting area; offices for shelter manager and animal control staff. | $\begin{gathered} 186 \text { sq. } \mathrm{ft} . \\ (+100 \text { sq. ft. } \\ \text { in portable) } \end{gathered}$ | 371 sq. ft. | 523 sq. ft. | 523 sq. ft. |
| Intake/Exam Room | Examination room for all incoming animals. | $\begin{gathered} 0 \\ \text { (79 sq. ft. } \\ \text { in portable) } \end{gathered}$ | 74 sq. ft. | 156 sq. ft. | 156 sq. ft. |


| Program Area | Function | Current <br> Facility | Option 1 | Option 2 | Option 3 |
| :---: | :---: | :---: | :---: | :---: | :---: |
| ADMINISTRATIVE AND OPERATIONAL SPACES (CONTINUED) |  |  |  |  |  |
| Animal Control Receiving Bay | Receiving area for after-hours animal intake by Animal Control staff, with two holding kennels. | 0 | 0 | 276 sq. ft. | 276 sq. ft. |
| Adoption Room | Quiet and contained area for individuals to interact with animals they are considering for adoption. The room is also used by volunteers to socialize animals. | 0 | 0 | 0 | 68 sq . ft. |
| Food Prep Room | Food preparation area; includes storage for food and medical supplies. | 80 sq . ft. | 113 sq. ft. | 113 sq. ft. | 113 sq. ft. |
| Grooming | Area for hygienic care and cleaning of animals. | 0 | 74 sq. ft. | 74 sq. ft. | 74 sq. ft. |
| Volunteer Office | Workstation for Volunteer Coordinator; support space for volunteers to sign in hours, access resources and meet with Volunteer Coordinator. | 0 | 0 | 0 | 68 sq . ft. |
| Staff Room | Sanitary space with small kitchen for meal breaks, storage of personal belongings; staff and/or volunteer briefings. | 150 sq. ft. | 138 sq. ft. | 203 sq. ft. | 203 sq. ft. |
| Multi-purpose Room | Programmable space to hold meetings, training sessions, and education programs. | 0 | 0 | 0 | 600 sq. ft. |
| Incinerator | Area to dispose of animal remains. To be contracted out in the facility. | 196 sq. ft. | 0 | 0 | 0 |
| Laundry | Large enough to accommodate industrial washer/dryer as well as extensive shelving. | 131 sq. ft. | 125 sq. ft. | 139 sq. ft. | 139 sq. ft. |
| Circulation and Support Spaces | Washrooms; showers; mechanical, electrical and communications rooms; janitorial closets; storage rooms; foyer. | 2,444 sq. ft. <br> (+126 sq. ft. in portable) | $1,712 \text { sq. ft. }$ (+275 sq. ft. <br> in portable) | 3,635 sq. ft. | 3,599 sq. ft. |
| Subtotal Administrative \& Operational Spaces |  | 3,187 sq. ft. | 2,607 sq. ft. | 5,119 sq. ft. | 5,819 sq. ft. |


| Program Area | Function | Current Facility | Option 1 | Option 2 | Option 3 |
| :---: | :---: | :---: | :---: | :---: | :---: |
| EXTERIOR SPACES |  |  |  |  |  |
| Exterior Dog Runs | Outdoor fenced in exercise areas for dogs. | 16,000 sq. ft. | 19,300 sq. ft. | 15,300 sq. ft. | 15,300 sq. ft. |
| Covered <br> Livestock Area | Enclosure for small farm animals (e.g., chickens) and large farm animals (e.g., goats). | 200 sq. ft. | 0 | 488 sq. ft. | 488 sq. ft. |
| Exterior "Catio" Space | Fenced in outdoor space adjacent to cat rooms to allow access to sunlight and fresh air. | 0 | 225 sq. ft. | 300 sq. ft. | 300 sq. ft. |
| Subtotal Exterior Spaces |  | 16,200 sq. ft. | 19,525 sq. ft. | 16,088 sq. ft. | 16,088 sq. ft. |
| TOTAL INDOOR CONDITIONED AREA |  | 4,580 sq. ft. | 3,700 sq. ft. | 7,300 sq. ft. | 8,000 sq. ft. |

## Animal Shelter Class D Cost Estimates

| Cost Element | Option 1 <br> $3,700 \mathrm{sq} ft.$. | Option 2 <br> $7,300 \mathrm{sq} . \mathrm{ft}$. | Option 3 <br> $8,000 \mathrm{sq} ft.$. |
| :---: | :---: | :---: | :---: |
| Site Development | $\$ 1,637,000$ | $\$ 1,882,000$ | $\$ 1,882,000$ |
| New Building Construction | $\$ 3,311,000$ | $\$ 5,319,000$ | $\$ 6,209,000$ |
| Offsite Work | $\$ 100,000$ | $\$ 100,000$ | $\$ 100,000$ |
| Construction Escalation | $\$ 594,000$ | $\$ 669,000$ | $\$ 967,000$ |
| Furniture and Equipment | $\$ 251,000$ | $\$ 367,000$ | $\$ 408,000$ |
| Soft and Project Costs | $\$ 961,000$ | $\$ 1,197,000$ | $\$ 1,583,000$ |
| Design and Construction <br> Contingency | $\$ 1,146,000$ | $\$ 1,366,000$ | $\$ 1,851,000$ |
| Total Project Costs | $\$ 8,000,000$ | $\$ 10,900,000 *$ | $\$ 13,000,000$ |

*The $\$ 10.9$ million budget for Option 2 is equivalent to the Council approved budget of $\$ 8.0$ million (2016) when construction cost escalation is factored in to 2020.

