



# City of Richmond

## Memorandum Planning and Development Division

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**To:** Mayor and Councillors  
**From:** Wayne Craig  
Director, Development  
**Date:** April 4, 2019  
**File:** AG 19-855989  
**Re:** **Additional Address for the Garden City Lands – 5560 Garden City Road**

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At the April 2, 2019 Planning Committee meeting, Committee members considered an Agricultural Land Reserve (ALR) non-farm use application by the City of Richmond to host a Farm Festival at the Garden City Lands on August 10, 2019. During deliberations, there were questions from Committee members to staff regarding the street address of the Garden City Lands, as the Staff Report to Planning Committee indicated a street address of 5555 No. 4 Road.

As pedestrian and vehicular access is from Garden City Road for events such as the Farm Festival, an additional address of 5560 Garden City Road has been assigned. The 5560 Garden City Road address will be used for all publications and advertisements for the upcoming Farm Festival, should the non-farm use application be approved, and for all future events that will be accessed from Garden City Road.

If you have any questions, please contact me directly at 604-247-4625.

  
Wayne Craig  
Director, Development  
(604-247-4625)

JH:blg

pc: Paul Brar, Manager, Parks Programs  
John Hopkins, Senior Planner  
Senior Management Team (SMT)



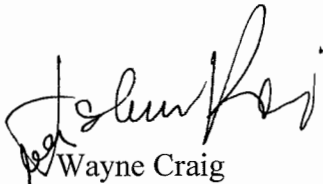
# City of Richmond

## Report to Committee

**To:** Planning Committee **Date:** March 20, 2019  
**From:** Wayne Craig **File:** AG 19-855989  
 Director, Development  
**Re:** **Agricultural Land Reserve Non-Farm Use Application by the City of Richmond to Host the Farm Fest at the Garden City Lands on August 10, 2019, located at 5555 No. 4 Road**

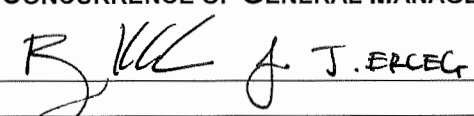
### Staff Recommendation

That the Agricultural Land Reserve Non-Farm Use application by the City of Richmond to host the Farm Fest at the Garden City Lands on Saturday, August 10, 2019, located at 5555 No. 4 Road, be endorsed and forwarded to the Agricultural Land Commission for approval.



Wayne Craig  
 Director, Development

Att. 3

REPORT CONCURRENCE		
ROUTED TO:	CONCURRENCE	CONCURRENCE OF GENERAL MANAGER
Major Events & Filming	<input checked="" type="checkbox"/>	

## Staff Report

### Origin

On March 11, 2019, Council approved funding and the date for the 2019 Farm Fest at the Garden City Lands ("Farm Fest"). The Farm Fest is scheduled to take place on Saturday, August 10, 2019, from 10:00 a.m. to 3:00 p.m. at 5555 No. 4 Road, also known as the Garden City Lands (Attachment 1). The subject property is zoned Agriculture (AG1) and is located within the Agricultural Land Reserve (ALR).

The *Agricultural Land Commission (ALC) Act* permits special events or gatherings to occur on ALR land provided a number of conditions are met, including that no more than 150 people are gathered at one time for the purpose of the event. This regulation is reinforced and interpreted in ALC Policy L-22 "Activities Designated as a Permitted Non-Farm Use: Gathering for an Event in the Agricultural Land Reserve" (Attachment 2). As the Farm Fest is expected to draw over 5,000 visitors, an ALR non-farm use application is required. The non-farm use application requires endorsement by Council as a necessary step in order to be considered by the ALC.

### Findings of Fact

The purpose of this report is to seek Council endorsement of the City's ALR non-farm use application (AG 19-855989) to host the Farm Fest on Saturday, August 10, 2019 at 5555 No. 4 Road. The single day event will occupy no more than 1 hectare (2.47 acres) of the 55.2 hectare (136.40 acres) site. Council endorsement is required as a necessary step in the non-farm use application process to the ALC.

The non-farm use application for the 2018 Farm Fest was endorsed by Council on June 11, 2018, and subsequently approved by the ALC on July 17, 2018.

### ALC Act – Section 3(4)(k)

Under Section 3(4)(k) of the *ALC Act*, the gathering of an event is permitted in the ALR provided the following conditions are met:

- i. The farm must be located on land classified as a farm under the Assessment Act;
- ii. Permanent facilities must not be constructed or erected in connection with the event;
- iii. Parking for those attending the event must be available on the farm, but must not be permanent nor interfere with the farm's agricultural productivity;
- iv. No more than 150 people, excluding residents and employees of the farm, may be gathered on the farm at one time for the purpose of attending the event;
- v. The event must be of no more than 24 hours duration; and
- vi. No more than 10 gatherings for an event of any type may occur on the farm within a single calendar year.

As the event is expected to draw attendance over the legislated threshold of 150 people, the Farm Fest does not comply with subsection 3(4)(k)(iv) listed above. Consequently, an ALR non-farm use application is required for consideration and approval by Council and the ALC.

Surrounding Development

Table 1: Development Surrounding at 5555 No. 4 Road

<b>Location</b>	<b>Description</b>
North	Multi-family residential and commercial
East	Federal Government Department of National Defence (DND)
South	Multi-family residential
West	Multi-family residential and commercial

2041 Official Community Plan (OCP)

The subject site is designated for “Agriculture” in the 2041 Official Community Plan (OCP), which permits primarily farming, food production and supporting activities, including those activities permitted in the ALR.

**Analysis**

Project Description

The 2019 Farm Fest was approved by Council on March 11, 2019. The event will feature a marketplace, educational exhibits, agricultural activations, interpretive wagon rides, food vendors, and a small stage.

Festival highlights will include:

- Agricultural demonstrations and displays by local Richmond farmers and Kwantlen Polytechnic University’s Sustainable Agriculture Program;
- Locally grown produce and artisanal products from Richmond farmers and local vendors;
- Community partner displays;
- Bog ecology and conservation education;
- Background music by local artists; and
- An interpreted wagon ride along the perimeter trail showcasing the Garden City Lands.

Event Logistics

The set-up and take-down for the event will be carefully designed to ensure that there are no negative impacts on the site’s agricultural or natural areas. Set-up and take-down will take place one to two days on either side of the event.

The event will be staged on an existing gravel area located at the west side of the site, accessible via Garden City Road (Attachment 3). No permanent structures will be installed.

Public parking will not be available at the site. Event attendees will be encouraged to arrive on foot, by bike, by public transit, or via a free shuttle service from Lansdowne Shopping Centre and the Colonel Sherman Armoury. The free shuttle service is operated by the Minoru Seniors Society using the City’s Community Leisure Transportation (CLT) buses.

**Staff Comments**

Staff support this one day community event as it promotes agricultural activities. As it exceeds the number of participants permissible under the *ALC Act*, this event requires approval from the ALC. Endorsement from Council is required in order for the ALC to review and consider the City's non-farm use application.

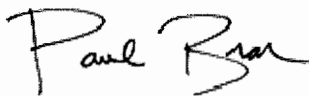
If endorsed by Council, the resolution will be forwarded to the ALC in support of the City's non-farm use application. If Council does not endorse the application, it will not be considered by the ALC. Without Council and ALC approval, the event will not be permitted to take place and will be cancelled.

**Financial Impact**

None.

**Conclusion**

As the projected attendance to the 2019 Farm Fest at the Garden City Lands exceeds 150 people, an ALR non-farm use application is required. This application requires endorsement by Council in order to be considered by the ALC. Staff recommend that the ALR non-farm use application for the Farm Fest at the Garden City Lands be endorsed by Council and forwarded to the ALC for consideration.



Paul Brar  
Manager, Parks Programs  
(604-244-1275)

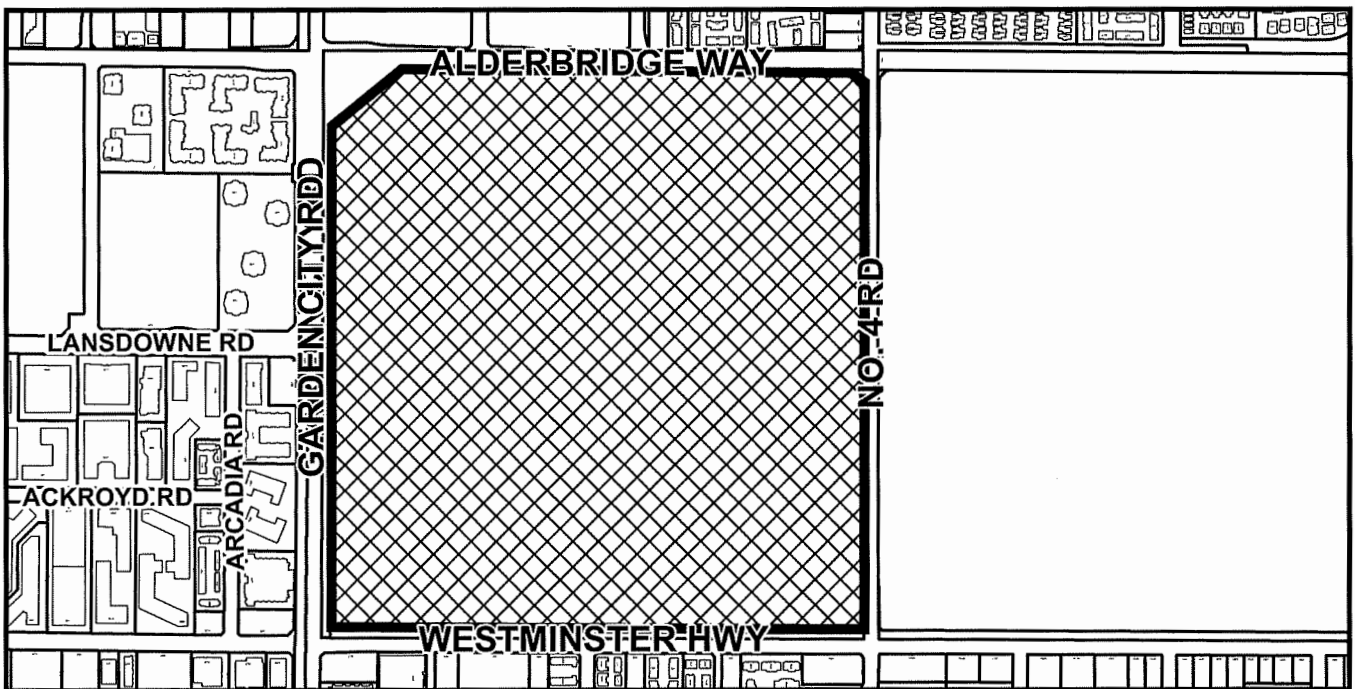
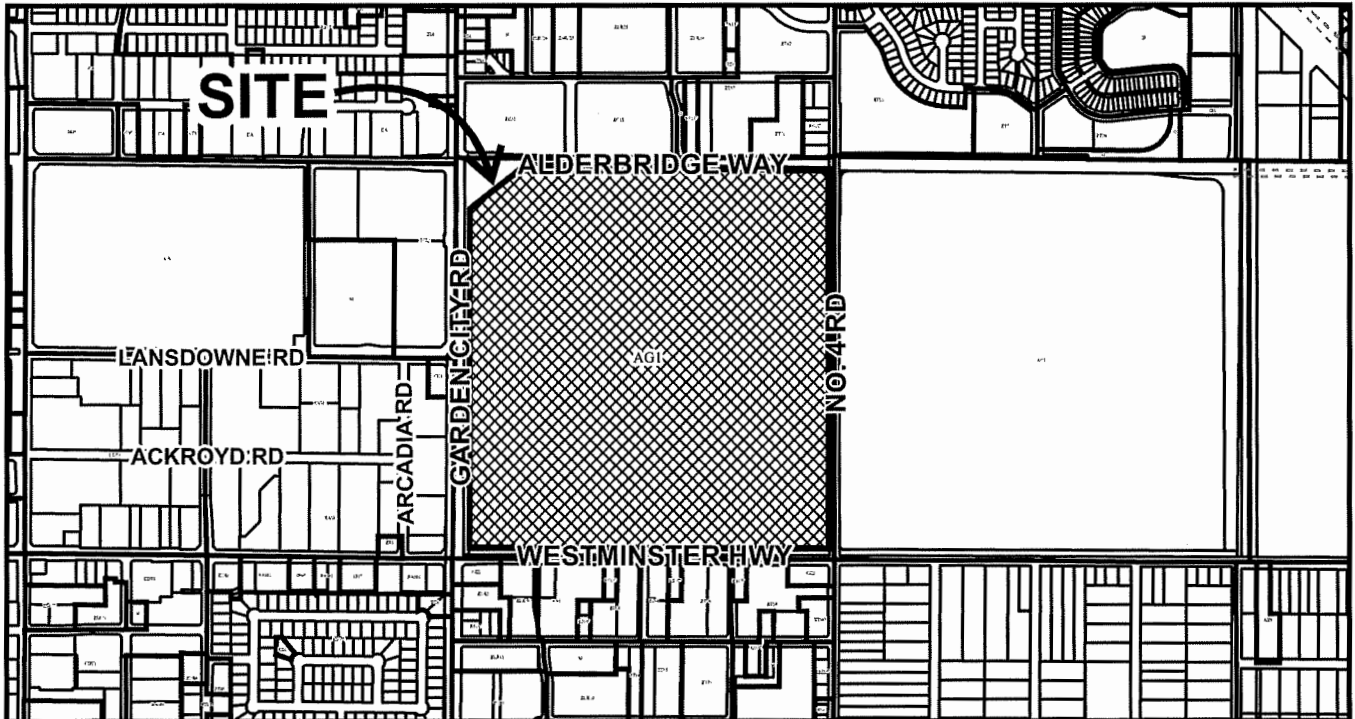


John Hopkins  
Planner 3  
(604-276-4279)

- Att. 1: Location Map of Subject Property
- 2: ALC Policy L-22 Gathering for an Event
- 3: Site Plan for Farm Fest at the Garden City Lands



# City of Richmond



## 5555 No. 4 Road

Original Date: 12 Mar 2019

Revision Date:

Note: Dimensions are in METRES

CNCL - 324



City of  
Richmond




5555 No. 4 Road

Original Date: 12 Mar 2019

Revision Date:

Note: Dimensions are in METRES

CNCL - 325

 <p><b>Agricultural Land Commission Act</b></p>	<p style="text-align: right;"><b>Policy L-22 October 2016</b></p> <p style="text-align: center;"><b>ACTIVITIES DESIGNATED AS A PERMITTED NON-FARM USE: GATHERING FOR AN EVENT IN THE AGRICULTURAL LAND RESERVE ("ALR")</b></p>
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*This policy is intended to assist in the interpretation of the Agricultural Land Commission Act, 2002, including amendments as of September 2014, (the "ALCA") and BC Regulation 171/2002 (Agricultural Land Reserve Use, Subdivision and Procedure Regulation), including amendments as of August 2016, (the "Regulation"). In case of ambiguity or inconsistency, the ALCA and Regulation will govern.*

**REFERENCE:**

*Agricultural Land Commission Act, S.B.C. 2002, c. 36, Section 1.*

*Agricultural Land Reserve Use, Subdivision and Procedure Regulation (BC Reg. 171/2002), the "Regulation", Section 1(4) and Section 3(4).*

*Section 3(4) The following non-farm uses are permitted in an agricultural land reserve and must not be prohibited by a local government bylaw or, for lands located in an agricultural land reserve that are treaty settlement lands, by a law of the applicable treaty first nation government:*

*(k) gathering for an event, if all of the following conditions are met:*

- i. the farm must be located on land classified as a farm under the Assessment Act;*
- ii. permanent facilities must not be constructed or erected in connection with the event;*
- iii. parking for those attending the event must be available on the farm, but must not be permanent nor interfere with the farm's agricultural productivity;*
- iv. no more than 150 people, excluding residents and employees of the farm, may be gathered on the farm at one time for the purpose of attending the event;*
- v. the event must be of no more than 24 hours duration;*
- vi. no more than 10 gatherings for an event of any type may occur on the farm within a single calendar year.*

*Section 1 (4) Definitions:*

**"gathering for an event"** means a gathering of people on a farm for the purpose of attending

- (a) a wedding, unless paragraph (c) (ii) applies,*



*(b) a music festival, or*

*(c) an event, other than*

*(i) an event held for the purpose of agri-tourism, or*

*(ii) the celebration, by residents of the farm and those persons whom they invite, of a family event for which no fee or other charge is payable in connection with the event by invitees.*

Section 2(2.4) In subsections (2.1) to (2.3):

*(f) gathering for an event, if the event is held only in the lounge referred to in paragraph (b) or the special event area referred to in paragraph (c) of this subsection, and, for this purpose, section 3 (4) (k) does not apply.*

#### **INTERPRETATION:**

Gathering for an event is a permitted non-farm use in the Agricultural Land Reserve and must not be prohibited by a local government bylaw as long as the event meets the conditions set out in the Regulation.

No more than 150 people may be in attendance and the event must be less than 24 hours in duration.

A maximum of 10 events of any type are permitted within a calendar year on a farm. For example, 5 weddings, 2 music concerts and 3 art shows. Where more than one farm business is being operated from a farm, the maximum 10 events applies. It is recommended that a record of events be maintained by the farmer including type of event, date and number of attendees.

There is no requirement for these events to directly market or promote agricultural products grown on the farm and therefore are not considered agri-tourism events.

People hosting events must make every effort to avoid negative impacts to the use of agricultural land including but not limited to, damage to agricultural land and structures, noise that disturbs animals and livestock, trespass, vandalism, theft and blocking access to adjacent farm businesses.

Events may include weddings, private parties, corporate retreats, music concerts and concert series, music festivals, film and theatrical presentations, art shows, dance recitals, charitable and political fundraising events, dances, and sports events, so long as otherwise compliant with the Regulation. Any event that is not an agri-tourism event falls into this category.

The Regulation allows gathering for events in the ALR provided the land is assessed as "farm" under the *Assessment Act*. If the assessment changes, the use is no longer permitted. The farm may be comprised of one or several parcels of land owned or operated by a farmer as a farm business. The farm parcels should be contiguous or in the same general geographic area.

Permanent facilities must not be constructed or erected for any event activity. Permanent facilities include, but are not limited to: buildings or permanent structures, hard surface parking areas, concrete pads, structural foundations, retaining walls, permanent tents (erected for more than 90 days) and permanent alteration to the landscape (fill, gravel, berms, hills, dugouts, amphitheatres). The conversion of existing buildings and the construction associated with bringing them up to public assembly building code is also deemed as the construction or erection of a permanent facility. If permanent facilities are required, an application and approval of the Commission is necessary.

For the purposes of this policy, parking areas must not be permanent (asphalt, concrete, gravel, etc) and parking must not interfere with the farm's agricultural productivity. All vehicles visiting the farm for the event must be parked on site. To minimize impacting farm land, parking should be along field edges, adjacent to internal farm driveways and roads, and in farm yard areas or immediately adjacent to farm buildings and structures.

Personal family celebrations hosted by the farm owner where no fee is charged continue to be allowed.

This Policy does not apply to agri-tourism activities. See Related Policies.

As per subsection 2.4(f) of the regulation, these conditions do not apply to wineries, cideries, meaderies, breweries and distilleries if the event(s) is held only in the ancillary food and beverage service lounge that has been developed in compliance with section 2(2.4)(b) of the Regulation. Regulation section 3(4)(k) and associated restrictions apply if the event(s) are held outside the lounge area. This means wineries, cideries, meaderies, breweries and distilleries may host an unlimited number of events in their lounge area and an additional 10 events as per section 3(4)(k) held outside the lounge area.

Local governments have the authority to regulate events with regard to structures and building occupancy (including determining if an existing farm building is appropriate for a gathering or requires upgrades for public assembly), parking, lighting, hours of operation, health and safety, noise, access for police, fire and emergency vehicles, etc. Local governments have the authority to require permits for events.

Events in excess of the what is permitted under section 3(4)(k) require an application pursuant to section 20(3) of the Agricultural Land Commission Act and approval of the Commission.

**TERMS:**

**family event** means an event attended by

- (a) family members, and
- (b) close personal friends or close business associates of family members

**family member** with respect to a person means

- (a) parents, grandparents and great grandparents,
- (b) spouse, parents of spouse and stepparents of spouse,
- (c) brothers and sisters,
- (d) children or stepchildren, grandchildren and great grandchildren, and

(e) aunts, uncles, cousins, nephews and nieces

**fee or other charge** includes a gift in lieu of a fee or charge given in connection with the event

**wedding** means the ceremony of marriage or a marriage-like ceremony and/or the reception celebration

**music festival** means concert or concert series no more than 24 hours in duration

Unless defined in this policy, terms used herein will have the meanings given to them in the ALCA or the Regulation.

**RELATED POLICY:**

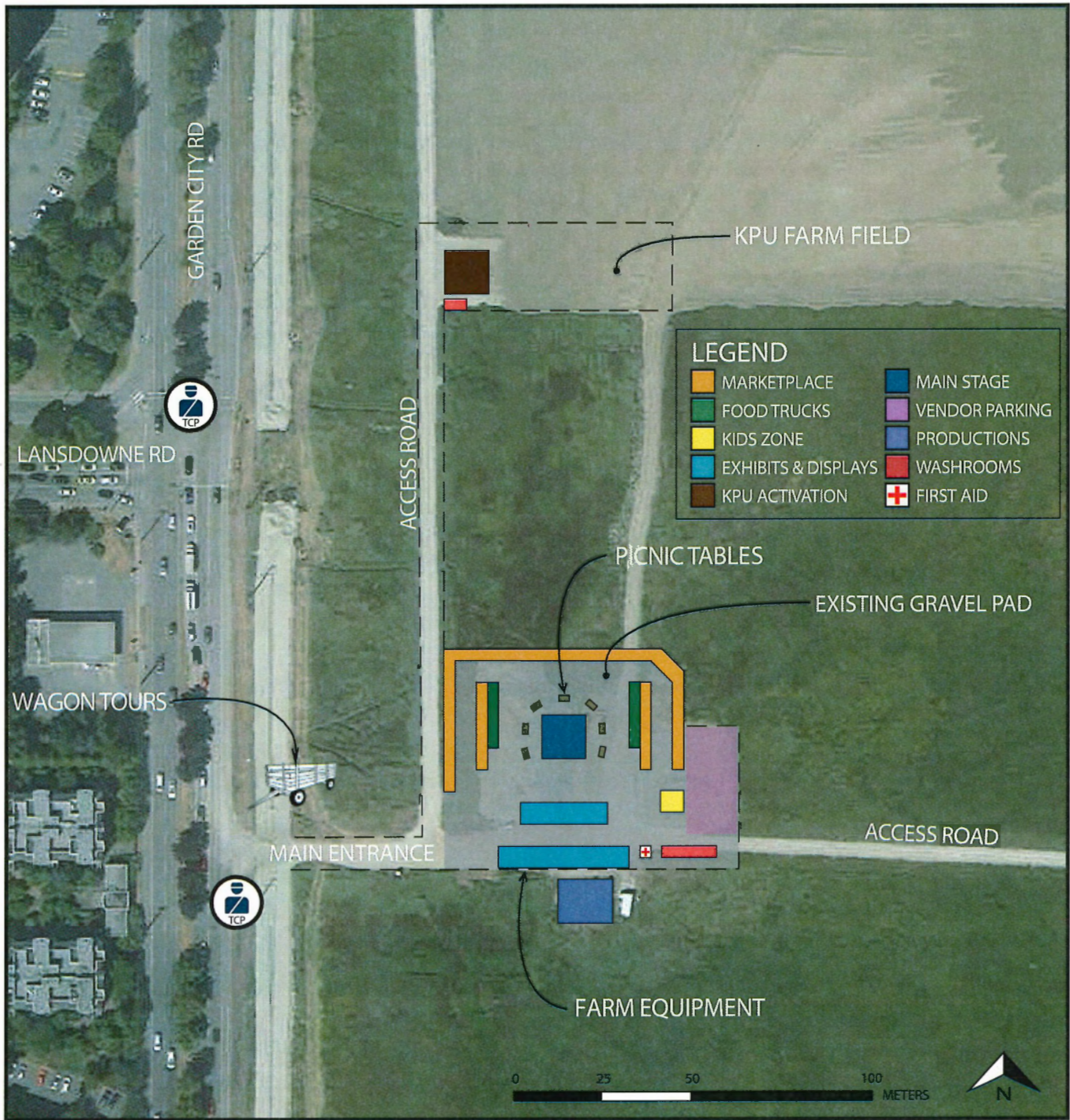
ALC Policy L-04 Activities Designated as a Farm Use: Agri-Tourism Activities in the ALR

ALC Policy L-03: Activities Designated as Farm Use: Wineries and Cideries in the ALR

ALR Policy L-21: Activities Designated as Farm Use: Brewery, Distillery and Meadery in the ALR



# City of Richmond



	<p>Farm Fest at the Garden City Lands Site Plan - 2019</p>	<p>Original Date: 2019 Mar 12 Revision Date: N/A</p>
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