## Report to Committee

To: Planning Committee
From: Wayne Craig Director, Development

Date: May 30, 2019
File: RZ 17-766714

Re: Application by Fougere Architecture Inc. to Amend Schedule 2.14 of Official Community Bylaw 9000 (Hamilton Area Plan), Create the "Town Housing Hamilton (ZT86)" Zone, and Rezone the Site at 23400, 23440, 23460 and 23500 Gates Avenue and a Portion of Gates Avenue from "Single Detached (RS1/F)" to "Town Housing (ZT86) - Hamilton" and "School \& Institutional Use (SI)"

## Staff Recommendations

1. That Official Community Plan Amendment Bylaw 10011, to amend Schedule 2.14 of Official Community Plan Bylaw 9000 (Hamilton Area Plan) to amend the "Circulation Map" and the "Parks, Public Realm and Open Space Map" for the area between Gates Avenue and Gilley Road, be introduced and given First Reading.
2. That Bylaw 10011 , having been considered in conjunction with:

- the City's Financial Plan and Capital Program; and
- the Greater Vancouver Regional District Solid Waste and Liquid Waste Management Plans.
is hereby found to be consistent with said program and plans, in accordance with Section 477(3)(a) of the Local Government Act.

3. That Bylaw 10011, having been considered in accordance with OCP Bylaw Preparation Consultation Policy 5043, is hereby found not to require further consultation.
4. That Richmond Zoning Bylaw 8500, Amendment Bylaw 9932 to create the "Town Housing (ZT86) - Hamilton" zone, and to rezone 23400, 23440, 23460 and 23500 Gates Avenue and a portion of Gates Avenue from "Single Detached (RSI/F)" to "Town Housing (ZT86) Hamilton" and "School \& Institutional Use (SI)", be introduced and given first reading.


|  | REPORT CONCURRENCE |
| :--- | :---: |
| ROUTED TO: | CONCURRENCE |
| Real Estate Services | CONCURRENCE OF GENERAL MANAGER |
| Parks Services |  |
| Engineering |  |
| Policy Planning |  |
| Transportation |  |

## Staff Report

## Origin

Fougere Architecture Inc. has applied to the City of Richmond to create the new "Town Housing - Hamilton (ZT86)" zone, and to rezone a $8,248 \mathrm{~m}^{2}$ (2.04 acre) site including 23400, 23440, 23460 and 23500 and a portion of Gates Avenue from "Single Detached (RS1/F)" to "Town Housing - Hamilton (ZT86)" and "School \& Institutional Use (SI)". The proposed rezoning would permit the development of 60 three-storey townhouse units with a floor area of $7,047 \mathrm{~m}^{2}$ $\left(75,853 \mathrm{ft}^{2}\right)$ on a $7,327.6 \mathrm{~m}^{2}(1.81$ acre $)$ development lot and a proposed $920.6 \mathrm{~m}^{2}(0.23$ acre $)$ City park lot.

In addition to Zoning Amendment Bylaw 9932, Official Community Plan (OCP) Amendment Bylaw 10011 proposes to amend the Hamilton Area Plan "Circulation Map" and the "Parks, Public Realm and Open Space Map" in the area between Gates Avenue and Gilley Road to make changes to the "Strollways" and "Shared Streets", and designate the proposed City park lot as a "Conservation Area". Details on the proposed changes to the OCP are provided in the OCP/Hamilton Area Plan subsection of this report.

## Findings of Fact

A Development Application Data Sheet providing details about the development proposal is attached (Attachment 2).

## Subiect Site Existing Housing Profile

The applicant has indicated there are currently three single family dwellings and a nonconforming duplex located on the existing four lots. Four of the five dwelling units are currently rented and one is vacant. The applicant provided information confirming that the tenants are aware of the development plans for the existing properties. None of the buildings contain secondary suites.

## Surrounding Development

- To the North: Gates Avenue and single family properties zoned "Single Detached (RS1/F)" and designated "Neighbourhood Residential (Stacked Townhouse 1.0 FAR)" within the Hamilton Area Plan.
- To the South: Single family properties zoned "Single Detached (RS1/F)" and designated "Neighbourhood Residential (Stacked Townhouse 1.0 FAR)" within the Hamilton Area Plan.
- To the East: Ministry of Transportation road allowance that includes a large grassed area with blackberries and several small trees, a pathway, a highway sound barrier and Highway 91 A .
- To the West: Single family properties zoned "Single Detached (RS1/F)" and designated "Neighbourhood Residential (Stacked Townhouse 1.0 FAR)" within the Hamilton Area Plan.


## Related Policies \& Studies

## Official Community Plan/Hamilton Area Plan

The proposed development is consistent the Official Community Plan (OCP) "NRES Neighbourhood Residential" land-use designation.

The OCP also designates the southern portion of the site as being subject to an "Environmentally Sensitive Area" (ESA) Development Permit Area (discussed below under the ESA subsection).

The proposed development is consistent with the "Neighbourhood Residential (Stacked Townhouse 1.0 FAR)" designation within the Hamilton Area Plan (Area Plan) which permits construction of stacked townhouses with one level of parking and up to three habitable floors above (Attachment 3).

## Hamilton Area Plan Strollways and Shared Street Network

The Hamilton Area Plan include includes of "Strollways" (urban pedestrian pathways) and "Shared Streets" (small-scale pedestrian-oriented streets) that are designed to provide a finer grain network of pedestrian and vehicle routes than provided by the larger public roads in the area. The Strollways and Shared Streets are to be incrementally constructed with developments with public access secured through registration of Statutory Right of Ways (SRWs) at the time of rezoning.

The exact locations of these routes are to be determined during the review of the rezoning application and there are sufficient changes to these routes to warrant an OCP amendment with the current proposal. To facilitate the proposed development and improve the pedestrian connectivity in the block between Gates Avenue and Gilley Road, OCP Amendment Bylaw 10011 would amend the "Circulation Map" and the "Parks, Public Realm and Open Space Map" as shown on Attachment 3. In particularly, Bylaw 10011 would:

- Change the "Shared Street" running along the west side of the development site to a pedestrian "Strollway" and shift it approximately $18 \mathrm{~m}(60 \mathrm{ft}$.) it to the west.
- Change the "Shared Street" to the west of the development site to a pedestrian "Strollway" which would continue along the southern side of the development.

The subject development will secure a minimum of a $3.0 \mathrm{~m}(9.8 \mathrm{ft}$.) wide SRW for these Strollways with future adjacent developments providing a further 3.0 m ( 9.8 ft .) wide SRW for total ultimate Strollway SRW width of $6.0 \mathrm{~m}(19.6 \mathrm{ft}$.) with total pathway widths of 2.0 m ( 6.6 ft .) to 2.5 m ( 8.2 ft .) depending on tree preservation and landscaping being accommodated within Strollway corridors. While Strollways are primarily intended for pedestrians, they will also allow for low-speed cycling and scooter use.

The above amendments support the phased development of the block bounded by Gates Avenue, Smith Crescent and Gilley Road in a logical manner that supports pedestrian connectivity throughout the area.

## Hamilton Area Plan Parks, Public Realm and Open Space Network

Bylaw 10011 also proposes to designate the proposed City park lot with the ESA habitat enhancement and compensations areas (described below) as a "Conservation Area" within the "Parks, Public Realm and Open Space Map".

## Environmentally Sensitive Area

The OCP designates $966.2 \mathrm{~m}^{2}\left(10,400 \mathrm{ft}^{2}\right)$ of the south-east corner of the subject site as an ESA Development Permit Area. As part of the Development Permit Area guidelines, the City requires that a developer engage a Qualified Environmental Professional (QEP) to undertake an assessment to ground truth the generalized ESA mapping and classifications in the OCP. In the QEP assessment for the project, the QEP and surveyor have confirmed that there is actually 887 $\mathrm{m}^{2}\left(9,543 \mathrm{ft}^{2}\right)$ of on-site ESA located within the larger mapped ESA area in the southeast corner of the site (Attachment 5). The QEP has assessed the value of the vegetation within the ESA and along with information from the arborist as discussed in the Tree Retention section of the report and summarized below.

Key finding of the QEP include:

- Himalayan blackberry dominates all other vegetation, with native plants essentially being absent in the designated ESA.
- There is little to no natural large woody debris which would provide, if present, important habitat, for small mammals and amphibians.
- Of the 11 trees identified by the project arborist located within the existing mapped ESA, nine trees in poor condition are recommended to be removed. One tree in good condition and one tree in poor condition near the eastern edge of the site are proposed to be preserved as recommended by the project arborist.
On this basis of this work and discussions with City staff, the QEP proposes a re-shaped ESA enhancement and compensation area of $905.7 \mathrm{~m}^{2}\left(9,749 \mathrm{ft}^{2}\right)$ along the eastern side of the site. This ESA area will be included within the proposed $920.6 \mathrm{~m}^{2}$ ( 0.23 acre) City park as shown on Attachment 5.

Key elements of the proposed ESA enhancement landscape plans and QEP reports (collectively called the Stage 1 QEP report) include:

- The proposed ESA compensation and enhancement area will provide improved habitat value compared to the existing mapped ESA and contribute to the City's Ecological Network.
- Rehabilitation of the area by clearing all plants and shrubs which are dominated by Himalayan blackberry.
- There will be preservation of a total of the 17 existing trees that include 15 Spruce trees, a two Mountain Ash and an Oak. Of these trees, 15 trees in good condition are located outside of the existing mapped ESA and within the proposed new ESA compensation area located to the north in the proposed park. The remaining two trees to be preserved include the above-noted trees within the existing mapped ESA.
- Planting of a further native 17 deciduous trees, 16 coniferous trees and native 797 shrubs / ground covers/ grasses.
- Placement of large woody debris (from removal of the trees within the development site) to create additional habitat.

There will also be the requirement for a three year monitoring and maintenance plan after the habitat enhancement and compensation work is completed as recommended by the QEP.
The proposed ESA compensation and enhancement plan has been accepted on the above basis and given that:

- The area is larger in than the existing surveyed $887 \mathrm{~m}^{2}\left(9,543 \mathrm{ft}^{2}\right)$ ESA area.
- It creates a multi-structured, species-rich link that will provide year-round foraging opportunities for a wide variety of bird species, small mammals and amphibians.
- Allows for enhanced long-term stewardship of the area with City ownership as a park.
- There is an opportunity for the extension of this enhanced ESA corridor onto adjacent ESA area on the property to the south at such time that it may be developed for townhouses.

A final ESA landscape plan and a Stage 2 QEP Report and are to be prepared and included within the Servicing Agreement to the satisfaction of the Director, Parks Services and the Director of Development. The Stage 2 QEP Report will include the detailed monitoring and maintenance plan, reference to the final landscape plans, and will be included within the Servicing Agreement submission to the satisfaction of the City prior to Final adoption of Zoning Amendment Bylaw 9932 and issuance of a Development Permit for the project.

## Proposed Park

As discussed above, the applicant has agreed to transfer a $920.6 \mathrm{~m}^{2}$ ( 0.23 acre) lot for a City park, and which includes the proposed $905.7 \mathrm{~m}^{2}\left(9,749 \mathrm{ft}^{2}\right)$ ESA enhancement and compensation areas and the East-West Strollway running along the southern edge of the site. While this provision of park land is not a requirement under the Area Plan or OCP, the applicant and City staff agreed that the ESA could be well managed by the City and would augment the seminatural adjacent area within the Highway 91A road allowance which collectively form part of the City's Ecological Network. There will be no Development Cost Charge (DCC) credits available to the developer for the transfer of the park lot or its improvement.

## Contribution for Off-Site Habitat Enhancement

The applicant has also agreed to make a contribution of $\$ 61,000$ to the City to undertake a Capital Project for habitat enhancement on City lands forming part of the Ecological Network within the Hamilton Area. Potential sites include the Queen Canal Corridor and Hamilton Highway Park on the east side of Highway 91A.

## Closure of a Portion of Gates Avenue

The development also includes the proposed closure of a portion of Gates Avenue to be included within the development site and the City park lot. This is consistent with the Area Plan that
provides for future construction of a Strollway on the middie of the eastern portion of Gates Avenue (Attachment 3).

The applicant is required to enter into a purchase and sale agreement with the City for the purchase of $150.5 \mathrm{~m}^{2}\left(1,620 \mathrm{ft}^{2}\right)$ of the $188 \mathrm{~m}^{2}\left(2,032 \mathrm{ft}^{2}\right)$ Gates Avenue road allowance to be closed, with the remaining $30.3 \mathrm{~m}^{2}\left(326 \mathrm{ft}^{2}\right)$ area of closed road allowance being included within the proposed City park. The primary business terms of the purchase and sales agreement, and road closure bylaw will be brought forward to Council in a separate report from the Senior Manager, Real Estate Services.

At such time that redevelopment of the properties on the north side of Gates Avenue occurs, such development would include ciosure of the northern portion of Gates Avenue with the remaining centre portion of the Gates Avenue road allowance being converted into a Strollway.

## Floodplain Management Implementation Strategy

The proposed redevelopment must meet the requirements of the Richmond Flood Plain Designation and Protection Bylaw 8204 with a Flood Construction Level (FCL) of 3.5 m applicable to this site. Registration of a flood indemnity covenant on Title is required prior to final adoption of the rezoning bylaw. Given that the existing grade in the area ranges from 1.0 m to 1.3 m geodectic, the City's 3.5 m geodectic FCL requires that only garages and staircase foyers occupy the ground floor of townhouses, with no other habitable space being permitted below 3.5 m geodectic.

## Acoustical Report for Highway Noise

There is a sound barrier and large grassed area located within the Highway 91A road allowance adjacent to the proposed development. Nevertheless, the applicant will be required to register a legal agreement on title identifying that the proposed development must be designed and constructed in a manner that mitigates potential noise from Highway 91A to the proposed dwelling units with acoustical and mechanical reports being provided to the City prior to Development Permit issuance that ensure that the development meets the CMHC guidelines for interior noise levels and the ASHRAE 55-2004 standard for "Thermal Environmental Conditions for Human Occupancy" standard for interior living spaces.

## Public Consultation

A rezoning sign has been installed on the subject property. In response to the placement of the rezoning sign on the property, staff have received an inquiry from one property owner about the proposed height of the townhouses, his satellite dish reception and City policies regarding future townhouse development in the surrounding area, including his property.

As requested by City staff, the applicant has consulted with residents living on the properties fronting Gates Avenue to determine if there are concerns regarding the proposed vehicle access to the development and road works on Gates Avenue. This consultation included door-to-door visits by the applicant who provided a brief description and several plans of the proposed 60 -unit townhouse development. In this regard, residents of homes on each of these lots, including those
on the development site, signed the applicant's consultation form stating they were aware of and supported the proposed development (Attachment 4).

Should the Planning Committee endorse this application and Council grant $1^{\text {st }}$ reading to the rezoning bylaw, the bylaw will be forwarded to a Public Hearing, where any area resident or interested party will have an opportunity to comment.

Staff have reviewed the proposed OCP and zoning amendments, with respect to the Local Government Act and the City's OCP Consultation Policy No. 5043 requirements, and recommend that this report does not require referral to external stakeholders. Public notification for the Public Hearing will be provided as per the Local Government Act.

The table below clarifies this recommendation as it relates to the proposed OCP.
OCP Consultation Summary

| Stakeholder | Referral Comment (No Referral necessary) |
| :--- | :--- |
| BC Land Reserve Co. | No referral necessary, as the proposed amendment is not located <br> within or adjacent to the Agricultural Land Reserve. |
| Richmond School Board | No referral necessary, as the proposed amendment does not change <br> the land-use or density in the OCP and the application includes less <br> than 295 units. |
| The Board of Metro Vancouver | No referral necessary, as the proposed amendment is consistent with <br> the City-wide OCP previously referred to Metro Vancouver. |
| The Councils of adjacent Municipalities | No referral necessary, as adjacent municipalities are not affected. |
| First Nations (e.g., Sto:lo, Tsawwassen, <br> Musqueam) | No referral necessary, as First Nations' interests are not affected by <br> this amendment. |
| TransLink | No referral necessary; no major transportation changes are proposed. |
| Port Authorities (Vancouver Port Authority <br> and Steveston Harbour Authority) | No referral necessary, as port facilities are not affected by the <br> amendment. |
| Vancouver International Airport Authority <br> (VIAA) (Federal Government Agency) | No referral necessary, as the proposed amendment is consistent not <br> affected by YR's Airport Height Zoning and City's OCP Aircraft <br> Noise Policy. |
| Richmond Coastal Health Authority | No referral necessary, as the proposed amendment is consistent with <br> the City-wide OCP previously referred to Metro Vancouver. |
| Stakeholder | Referral Comment (No Referral necessary) |
| Community Groups and Neighbours | No referral necessary as the applicant consulted with the residents of <br> neighboring properties on Gates Ave. and the community will be <br> consulted through Public Hearing notices that would be sent property <br> owners and occupiers of lots within 50m of the subject site. |
| All relevant Federal and Provincial <br> Government Agencies | No referral necessary, as the proposed amendment does not affect <br> other agencies. Note, that the associated Zoning Amendment Bylaw <br> 9932 was referred to the Ministry of Transportation and Infrastructure <br> which provided preliminary approval to the bylaw. |

Richmond Official Community Plan Bylaw 9000, Amendment Bylaw 10011, having been considered in accordance with OCP Bylaw Preparation Consultation Policy 5043, is hereby found to not require further consultation.

The public will have an opportunity to comment further on all of the proposed amendments at the Public Hearing.

## School District

This application was not referred to School District No. 38 (Richmond) because it does not have the potential to generate 50 or more school aged children. According to OCP Bylaw Preparation Consultation Policy 5043, which was adopted by Council and agreed to by the School District, residential developments which generate less than 50 school aged children do not need to be referred to the School District (e.g., typically around 295 multiple family housing units). This application only involves 60 multiple family housing units.

## Ministry of Transportation and Infrastructure

The Ministry of Transportation and Infrastructure (MOTI) has provided preliminary approval of Zoning Amendment Bylaw 9932 as the site is located within 800 metres of Highway 99. MOTI final approval of Bylaw 9932 and of the proposed subdivision will be required prior Council consideration of Final adoption of the bylaw.

## Analysis

## Built Form and Architectural Character

The proposed development includes 60 townhouse units with an overall density of 0.962 FAR with a range of unit types as envisioned under the Hamilton Area Plan (Attachment 6). The proposed development includes a variety of unit types within the six buildings as follows:

- Four buildings include a total of 48 stacked townhouse units with garages occupying the ground floor.
- The 48 stacked units include 16 two-bedroom units located on the second floor of the buildings interspersed with 32 three-bedroom units with living space on the second and third floors of the buildings.
- There are two buildings with a total of 12 three-storey standard townhouse units with their garages occupying most of the ground floor and living space on the second and third floors that face onto the north-south Strollway.

The built form is characterized by:

- Modern-style buildings designed and shaped to provide architectural variation while providing a cohesive overall development character.
- Typical building heights of three (3) storeys for the two buildings with standard units along the west side of the site, with the remaining four stacked-unit buildings having three storeys and roof decks with stairway rooms/penthouses.
- Access is provided from Gates Avenue through the main north-south driveway and two driveways running east from the main driveway.
- Two "The proposed building setback to Gates Avenue is 4.0 m ( 13.1 ft .) and will be larger to the future Strollway to be constructed on the eastern portion of Gates Avenue when development occurs to the north.
- Strollways" along the south and west sides of the site are provided as set out the proposed amendment to the Hamilton Area Plan with these Strollways providing additional public pedestrian access to future developments to the west and south and the surrounding public streets. The Strollway along the west side of the development site is included within a 3.0 m ( 9.8 ft .) wide SRW. The Strollway along the south side of the site is included within a 3.5 m ( 11.5 ft .) wide SRW to allow for additional landscaping being accommodated within the Strollway corridor and for tree preservation on the adjacent lot to the south.
- The proposed project has minimum 4.5 m ( 14.8 ft .) setbacks to the Strollway SRWs along the west and south sides of the site. When these SRW widths are taken into account, the buildings will have a total $7.5 \mathrm{~m}(24.6 \mathrm{ft}$.) setback to the west property line and setbacks from $6.0 \mathrm{~m}(19.7 \mathrm{ft}$.) to $8.0 \mathrm{~m}(26.2 \mathrm{ft}$.) to the south property line.
- The east side yard setback to the proposed City park will be $2.2 \mathrm{~m}(7.2 \mathrm{ft}$.).
- There will be a central mews of 10.5 m ( 34.5 ft .) in width that includes the common outdoor amenity area with outdoor seating and play equipment located between the two central stacked townhouse buildings.
- The 12 standard three-storey units include side-by-side double garages, 32 stacked units have tandem double garages, eight (8) stacked units have single car garages and four (4) stacked units have a single car garage and an additional outdoor parking space.


## Transportation and Site Access

## Vehicle and Pedestrian Access

The vehicle and the main pedestrian access for the proposed development is to be provided by the project driveway leading from a new cul-de-sac on Gates as shown on the plans in Attachments 6 and 8. To the east of the cul-de-sac, the current paved road surface will be maintained in the interim to provide access to the existing three residential lots on the north side of Gates Avenue. At such time these lots are redeveloped for stacked townhouses, this eastern section of Gates Avenue will be converted to a Strollway that connects to the existing northsouth pathway within the Highway 91A road allowance to the east.
There will also be a north-south Strollway within a 3.0 m ( 9.8 ft .) wide SRW to be registered on Title of the development site that will provide public pedestrian access along the western side of the site and that ultimately will provide a connection between Gates Avenue and Gilley Road when the properties to the south are developed. There also will be an east-west "Strollway" along the southern edge of the site within a $3.5 \mathrm{~m}(11.5 \mathrm{ft}$.) wide SRW to be registered on Title that will ultimately provide a connection between the existing north-south pathway within the Highway 91A road allowance and Smith Crescent. These SRWs provide for public pedestrian
access as part of the Strollway network within the Hamilton Area Plan, will be widened when townhouse developments are constructed to the west and south, and will be maintained by the subject developments.

## Parking

There will be a total of 108 resident and 11 visitor parking spaces within the proposed development. The proposed number of parking spaces is consistent with the Zoning Bylaw 8500 requirements subject to the provision of Transportation Demand Measures (TDM) to the satisfaction of the City. The applicant will be required to provide TDM measures to widen the existing asphalt walkway within the Highway 91A road allowance to a min. 3.0 m ( 9.8 ft .) width along the eastern side of the site north to the Highway 91A pedestrian overpass and install pedestrian lighting along this pathway.

The proposed new ZT86 zone includes a site-specific provision to allow two-thirds (67\%) of the parking spaces for the 48 units, with two spaces each, to be in a tandem arrangement. Given that the entire ground floor of the units are under the 3.5 m Flood Construction Level and average site elevation of approximately 1.0 m geodectic in the area, the City has permitted in excess of $50 \%$ tandem parking spaces within several developments in the Hamilton area.

Furthermore, tandem spaces allow for a more compact footprint for the proposed 1.0 FAR stacked townhouse form without the need for an additional building footprint for wider townhouse units or more surface parking spaces. As a rezoning consideration, there will be registration of a legal agreement on title prohibiting the conversion of the tandem parking area into habitable space.

As noted above, the residents on Gates Avenue were consulted and supported the proposed development plans which indicated that two-thirds of the parking spaces are proposed to be in a tandem arrangement.

Based on the size of the development, no on-site designated loading space is required under Zoning Bylaw 8500 with loading being permitted within the on-site driveways.

## Tree Retention and Replacement

The applicant has submitted a Certified Arborist's Report which identifies on-site and off-site tree species, assesses tree structure and condition, and provides recommendations on tree retention and removal relative to the proposed development. The Report assesses 43 bylaw-sized trees on the subject property, and 10 trees on neighbouring properties to the south and west. (Attachment 7).

The City's Tree Preservation Coordinator has reviewed the Arborist's Report and supports the Arborist's findings, with the following comments below:

- 17 trees located within the proposed park / ESA area will be retained due to their good condition and being located within a large contiguous park / ESA area that supports tree preservation.
- The applicant intends to remove 26 on-site trees, of which:
- 19 trees are in poor condition due to their tree structure and leaning angle, and thus are required to be removed.
- Six trees are in good condition and one tree is in moderate condition, but need to removed due to the nature of the peat soils in the area and required filling of the site. These soil conditions require that the development site be filled to prevent driveways, services and yard areas from settling with the proposed or any other configuration of the townhouse buildings on the site.
- 10 trees located on adjacent neighbouring properties, with six trees located on the property to the south which are to be maintained. Four trees are identified for removal on the property to the west, of which one is dead, two are in poor condition and leaning, one is very old with poor structure. The applicant will be requesting acceptance from the property owner for issuance of a tree removal permit and the planting of eight replacement trees.


## Trees Retention on Park

The 17 trees proposed to be retained are located within the proposed City park and will be augmented with additional ESA enhancement planting (discussed within the ESA section below). These trees include 14 Spruce trees, with two Mountain Ash trees and an English Oak. A Tree Survival Security of $\$ 90,000.00$ for these 17 trees will be provided and retained by the City for a period of three years after occupancy of the project.

## Tree Replacement

In compensation for the 26 trees proposed to be removed, the OCP $2: 1$ replacement ratio would require a total of 52 replacement trees within the final Development Permit landscape plans. The replacement trees are to be of the sizes required under Tree Protection Bylaw No. 8057. The preliminary landscape plans provided for rezoning include 96 trees.

## Accessible Adaptable Units

The applicant will construct 10 of the standard three-storey units as "Convertible Housing" with construction specifications to be provided within the project's Development Permit plans based on the guidelines within the City's OCP and the applicant's plans (see Attachment 6).

## Affordable Housing Strategy

The applicant will voluntarily contribute $\$ 659,502.00$ to the City's affordable housing fund as provided in the City's Affordable Housing Strategy.

## Hamilton Area Plan Amenity Contribution

This Hamilton Area Plan requires amenity contributions of $\$ 70.50$ per square meter ( $\$ 6.55$ per square foot) for townhouse developments. Based on the proposed development design, the developer will provide approximately $\$ 508,178.00$ to be contributed to the City's Hamilton Area Plan Amenity Reserve Fund (the final amount to be based on the Development Permit plans).

## Leadership in Energy and Environmental Design (LEED) and Townhouse Energy Efficiency

As a Development Permit application (DP 18-829228) for the project was received prior to the City's adoption of the Energy Step Code on July 16, 2018, the subject project is not subject to the BC Energy Step Code. In order to continue to be grandfathered from the BC Energy Step Code Level 3, the applicant must also submit a Building Permit application prior to December 31, 2019.

Therefore, in accordance with the Hamilton Area Plan, the development is required to be confirmed to be LEED Silver equivalent prior to consideration of the Development Permit by the

The applicant will also register a legal agreement on title identifying that the proposed development must be designed and constructed to meet or exceed EnerGuide 82 criteria for energy efficiency and that all dwellings are pre-ducted for solar hot water heating.

## Public Art Contribution

As a rezoning consideration, the applicant will be making a voluntarily contribution of approximately $\$ 67,500.00$ (final amount to be confirmed with the Development Permit plans) to the City's Public Art Fund.

## Amenity Space

The applicant has opted not to construct an indoor amenity space and has voluntarily agreed to make a $\$ 215,797.00$ contribution in-lieu of on-site indoor amenity space as provided under the OCP Development Permit Area Guidelines. This cash in-lieu contribution is supported due to the development's close proximity of approximately 200 m to the Hamilton Community Centre and other proposed amenities (e.g. further community recreation space and a library) being funded by the Hamilton Area Plan amenity contributions being provided by this and other developments in the area.

## Frontage and Servicing Improvements

The applicant will be required to enter into a Servicing Agreement that includes the design and construction of the following works:

## Frontage Improvements

- Along the eastern portion of the Gates Avenue frontage, there will be a $2.0 \mathrm{~m}(6.6 \mathrm{ft}$.) wide concrete sidewalk, $1.5 \mathrm{~m}(4.9 \mathrm{ft}$.) wide treed and grassed boulevard with street lighting, and pavement widening to provide a min. $6.0 \mathrm{~m}(19.6 \mathrm{ft}$.) wide driving surface and tie to the existing northern edge of the roadway.
- At the western end of the site's frontage, construction of a cul-de-sac, with a 2.0 m ( 6.6 ft .) wide concrete sidewalk, new curb/gutter and a minimum 7.5 m ( 24.6 ft .) wide driving surface.
- East of the cul-de-sac, construction of a new 2.0 m ( 6.6 ft .) wide concrete sidewalk and sufficient road widening to maintain two-way traffic to the eastern end of Gates Avenue.
- Repaving and widening of the existing pedestrian pathway to $3.0 \mathrm{~m}(9.8 \mathrm{ft}$.) within the Highway 91 A road allowance adjacent to the site and extending to the Highway 91 A pedestrian overpass, and providing lighting will be required as a TDM measure (discussed above). The Ministry of Transportation and Infrastructure has confirmed that it would accept an application from the City to do the work itself under the Servicing Agreement with the developer.


## Servicing Works

- Installation of approximately $178 \mathrm{~m}(584 \mathrm{ft}$.) of sanitary sewer main from the proposed cul-de-sac on Gates Avenue to the intersection of Willett Avenue and Smith Crescent. Should development proceed prior to the completion of the City Capital Project for the VLA Park sanitary pump station, or should this Capital Project not proceed, the developer will be required to construct the sanitary pump station.
- Installation of approximately 80 m ( 262 ft .) of 600 mm storm sewer along Gates Avenue from the proposed cul-de-sac to Smith Crescent.
- Removal and replacement of approximately 85 m ( 279 ft .) of the existing 150 mm watermain at Gates Avenue with a 300 mm diameter main (complete with fire hydrants as per City standards) from the intersection of Gates Avenue and Smith Crescent to the proposed cul-de-sac on Gates Avenue.
- Placement of the existing private utility overhead lines (e.g. BC Hydro, Telus and Shaw) underground from Smith Crescent to the eastern side of the development site.


## Development Permit Review

At the forthcoming Development Permit stage, design elements to be further addressed include:

- Adding further small-scale articulation and architectural detailing to the townhouse buildings, particularly those facing onto the public realm.
- Consideration of a broader colour and material palette for the buildings.
- Adding way-finding signage and bollard lighting to the Strollways.
- Providing additional landscaping and outdoor amenity details and specifications.


## Financial Impact or Economic Impact

The rezoning application results in an Operational Budget Impact (OBI) of \$5,000 for off-site City infrastructure (such as roadworks, waterworks, storm s ewers, sanitary sewers, street lights and street trees).

To facilitate the proposed development, the applicant proposes to purchase a portion of the Gates Avenue road allowance for inclusion in the applicants' development site and proposed City park lot. The total approximate area of City lands proposed to be sold and included in the development site is $150.5 \mathrm{~m}^{2}\left(1,620 \mathrm{ft}^{2}\right)$. As identified in the attached Rezoning Considerations (Attachment 8), the applicant is required to enter into a purchase and sales agreement with the City for the purchase of the lands, which is to be based on the business terms approved by Council.

## Conclusion

The proposed 60 -unit townhouse development is the first stacked townhouse rezoning application to be considered under the Hamilton Area Plan, offering a mixture of standard threebedroom units, and stacked two- and three-bedroom units.

The development will provide the first legs of the public Strollway network within the block bounded by Gates Avenue, Smith Crescent and Gilley Road.

This development will also provide a $920.6 \mathrm{~m}^{2}$ ( 0.23 acre) park to the City comprised of existing enhanced ESA area and ESA compensation, contributing to the City's Ecological Network.

It is recommended that Richmond Zoning Bylaw 8500, Amendment Bylaw 9932 and OCP Bylaw 9000, Amendment Bylaw 10011 be introduced and given first reading.


Senior Coordinator - Major Projects
(604-276-4173)
MM:rg

## Attachment 1: Location Map

Attachment 2: Development Application Data Sheet
Attachment 3: Hamilton Area Plan Maps
Attachment 4: Neighbourhood Consultation Form
Attachment 5: Excerpts from QEP Report on the Environmentally Sensitive Area
Attachment 6: Conceptual Development Plans
Attachment 7: Tree Preservation Plan
Attachment 8: Rezoning Considerations

## City of Richmond



## City of

 Richmond

 | Original Date: 04/06/17 |
| :--- |
| Revision Date: 05/24/19 |
| Note: Dimensions are in METRES |

## RZ 17-766714

Attachment 2
Address: $\quad 23400,23440,23460$ \& 23500 Gates Avenue, and a Portion of Gates Avenue
Applicant: Fougere Architecture Inc.
Planning Area(s): Hamilton Area Plan

|  | Existing | Proposed |
| :--- | :--- | :--- |
| Owner: | 1116515 BC LTD | 1116515 BC LTD |
| Site Size $\left(\mathrm{m}^{2}\right):$ | $8,248.2 \mathrm{~m}^{2}$ | $7,327.6 \mathrm{~m}^{2}$ development lot <br> $920.6 \mathrm{~m}^{2}$ conservation area |
| Land Uses: | Single Family Dwellings and a <br> Non-Conforming Duplex | Townhouses |
| OCP Designation: | NRES - Neighbourhood <br> Residential | NRES - Neighbourhood <br> Residential |
| Area Plan Designation: | Neighbourhood Residential <br> (Stacked Townhouse 1.0 FAR) | Neighbourhood Residential <br> (Stacked Townhouse 1.0 FAR) |
| Zoning: | "Single Detached (RS1/F)" | "Town Housing (ZT86 - <br>  <br> Institutional Use (SI)" |
| Number of Units: | 5 units | 60 units |
| Other Designations: | ESA | ESA |


| On Future Subdivided Lots | Bylaw Requirement | Proposed | Variance |
| :---: | :---: | :---: | :---: |
| Floor Area Ratio: | Max. 1.0 | 0.962 | none permitted |
| Lot Coverage (\% of lot area): | Building: Max. 45\% | Building: Max. 44.2\% | none |
| Lot Size: | Min. 7,000 m ${ }^{2}$ | 7,328 $\mathrm{m}^{2}$ | none |
| Lot Dimensions (m): | Min. Width: 75.0 m Min. Depth: 85.0 m | Width: 78.6 m Depth: 91.5 m | none |
| Setbacks (m): | Front: Min. 4.0 m Rear: Min. 6.0 m East Side: Min. 2.0 m West Side: Min. 7.5 m | Front: Min. 4.0 m Rear: Min. 6.2 m East Side: Min. 2.2 m West Side: Min. 7.5 m | none |
| Height (m): | Max. 12 m | 10.5 m | none |
| Off-street Parking Spaces Regular (R) / Visitor (V): | $111(\mathrm{R})$ and $8(\mathrm{~V})$ | 111 (R) and 8 (V) | none |
| Tandem Parking Spaces: | $67 \%$ of spaces as provided in the ZT86 zone | $67 \%$ of spaces as provided in the ZT86 zone | none |
| Amenity Space - Indoor: | $100 \mathrm{~m}^{2}$ or Cash-In-Lieu | Cash-In-Lieu Contribution | none |
| Amenity Space - Outdoor: | Min. $360 \mathrm{~m}^{2}$ | $542 \mathrm{~m}^{2}$ | none |

## Land Use Map

Bylaw 9260
2017/06/12


Proposed Changes to Hamilton Area Plan "Circulation" and "Parks, Public Realm and Open Space" Maps


## TOWNHOUSE DEVELOPMENT HAMILTON HOUSE

## 23400, 23440, 23460 \& 23500 GATES AVENUE, RICHMOND

## 201882922800000 DP ( In Circulation)

FOUGERE ARCHTTECTURE INC has applied to the City of Richmond for permission to develop 23400, 23440, 23460 \& 23500 Gates Ave in order to construct sixty (60) townhouse units in three and four storey buildings.

## 201776671400000 RZ ( In Circulation)

FOUGERE ARCHITECTURE INC has applied to the City of Richmond for permission to rezone 23400, 23440, 23460 \& 23500 Gates Ave from "Single Family Dwelling (RS1/F)" to a site-speciflc zone in order to develop a 60-unlt townhouse project within three- . storey buildings.

We, the undersigned owners and residents of the following properties hereby support the above mentioned development and acknowledge having received the attached development information package dated December 04, 2018.

1) $\mathbf{4 5 0 0}$ Smith Crescent:

2) 4600 Smith Crescent:

3) 23380 Gates Avenue:

4) 23400 Gates Avenue:

5) 23440 Gates Avenue:
wayne Lour

6) $\mathbf{2 3 4 6 0}$ Gates Avenue:

7) 23500 Gates Avenue: Hogan St it 8) 23451 Gates Avenue:

8) 23471 Gates Avenue:


## 10) 23491 Gates Avenue:



Resuseq/prokispen
Dec /2018



# ATTACHMENT 6 









CNCL - 312


CNCL-313


CNCL - 314



 GATES AVENUE STREETSCAPE（NORTH）

 $x+2$

YARDSCAPE（SOUTH）










Gates Avenue



## Prior to final adoption of Richmond Zoning Bylaw 8500, Amendment Bylaw 9932, the developer is required to complete the following:

1. Final Adoption of OCP Amendment Bylaw 10011.
2. Provincial Ministry of Transportation \& Infrastructure Approval.
3. Consolidation of all the lots and a $188.8 \mathrm{~m}^{2}$ closed portion of Gates Ave. (which will require the demolition of the existing dwellings) and subdivision of this area into Lot A for the development site, road dedication of $20 \mathrm{~m}^{2}$, and transfer of a $920.6 \mathrm{~m}^{2}$ lot to the City for park and conservation purposes as shown on Appendix 1. There will be no Development Cost Charge (DCC) credits available to the developer for the transfer of the park lot or its improvement.
4. Council approval of Road Closure Bylaw 10045 for the $188.8 \mathrm{~m}^{2}$ of the Gates Ave. road allowance as shown in Appendix 1. The developer shall be required to enter into a purchase and sales agreement with the City for the purchase of the $158.5 \mathrm{~m}^{2}$ portion of this land to be included within the development site, which is to be based on the business terms approved by Council (this does not include the $30.3 \mathrm{~m}^{2}$ area of closed road to be included within the proposed park). The primary business terms of the purchase and sales agreement will be brought forward for consideration by Council in a separate report from the Manager, Real Estate Services. All costs associated with the purchase and sales agreement shall be borne by the developer.
5. Submission of a Tree Survival Security to the City in the amount of $\$ 90,000$ to be held for a term of three (3) years for the 17 trees that are to be retained within the proposed park (labelled with tag nos. 9 to 18 and 20 to 25 and 27) in the arborist report from Woodbridge Tree Consulting Arborists Ltd. dated February 14, 2019).
6. Submission of an on-site landscape plan for the subject project site that includes at least 52 replacement trees based on a ratio of at least $2: 1$ to compensate for the 26 on-site trees to be removed. The required replacement trees are to be of the minimum sizes, based on the size of the trees being removed as per Tree Protection Bylaw No. 8057. The developer will be required to provide $\$ 500$ to the City's Tree Compensation Fund for each and any number of trees short of the required 52 replacement trees included within the Development Permit landscape plans.
7. Submission of a Contract entered into between the applicant and a Certified Arborist for supervision of any on-site works conducted within the tree protection zone of the trees to be retained. The Contract should include the scope of work to be undertaken, including: the proposed number of site monitoring inspections, and a provision for the Arborist to submit a post-construction assessment report to the City for review.
8. Installation of appropriate tree protection fencing around all trees to be retained as part of the development prior to any construction activities, including building demolition, occurring on-site.
9. East-West "Strollway" SRW: The granting of a 3.5 m wide statutory right-of-way on the subject property for a 1.5 m wide public pedestrian pathway, landscaping, way-finding signage identified as "Strollway" on Appendix 2 with the developer and owner being responsible for liability, construction and maintenance to provide an additional east-west pedestrian connection to the "Shared Street" in the Servicing Agreement (SA) in accordance with City specifications and standards.
10. North-South "Strollway" SRW: The granting of a 3.0 m wide statutory right-of-way on the subject property for a 2.0 m wide pedestrian pathway, landscaping, way-finding signage identified as "Strollway" on Appendix 2 with the developer and owner being responsible for liability, construction and maintenance, with the design to be included in the Servicing Agreement (SA) in accordance with City specifications and standards.
11. Registration of a legal agreement on title identifying that the proposed development must be designed and constructed in a manner that mitigates potential noise from Highway 91A to the proposed dwelling units with reports being provided prior to Development Permit issuance. Dwelling units must be designed and constructed to achieve:
a) CMHC guidelines for interior noise levels as indicated in the chart below:
$\qquad$

| Portions of Dwelling Units | Noise Levels (decibels) |
| :--- | :---: |
| Bedrooms | 35 decibels |
| Living, dining, recreation rooms | 40 decibels |
| Kitchen, bathrooms, hallways, and utility rooms | 45 decibels |

b) the ASHRAE 55-2004 "Thermal Environmental Conditions for Human Occupancy" standard for interior living spaces.
12. Registration of a flood plain covenant on title identifying a minimum habitable elevation of 3.5 m GSC.
13. The submission and processing of a Development Permit* completed to a level deemed acceptable by the Director of Development.
14. City acceptance of the developer's offer to voluntarily contribute $\$ 0.87$ per buildable square foot (e.g. $\$ 67,500.00$ ) to the City's Public Art Fund.
15. City acceptance of the developer's offer to voluntarily contribute ( $\$ 70.50$ per square metre) of the total residential floor area (e.g. $\$ 508,178.00$ ) to the City's Hamilton Area Plan Amenity Reserve Fund (with the amount to be confirmed on the floor area within the Development Permit plans).
16. Contribution of $\$ 215,797.00$ in-lieu of on-site indoor amenity space (2019 Rates: 19 units $\times \$ 1,769 /$ unit plus 20 units $\mathrm{x} \$ 3,538$ plus 21 units $\mathrm{x} \$ 5,306 /$ unit in City Bulletin DEVAPPS-12.
17. City acceptance of the developer's offer to voluntarily contribute $\$ 8.50$ per buildable square foot (e.g. $\$ 659,502.00$ ) to the City's Affordable Housing Fund.
18. Registration of a legal agreement on title prohibiting the conversion of the tandem parking area into habitable space.
19. Repaving and widening the existing asphalt walkway to a min. 3.0 m width and install pedestrian lighting with the Highway 91A road allowance as described in Appendices 3 and 5. The Ministry of Transportation and Infrastructure has confirmed that they would accept an application from the City for the work. The work will be performed by the developer under a Servicing Agreement and will be an agent to the City's permit granted by MOTI, or a cash-in-lieu contribution will be provided by the developer to allow the City to complete the work.
20. Enter into a Servicing Agreement* for the design and construction of the following works included within Appendices $2,3,4$ and 5 . A Letter of Credit or cash security for the value of the Service Agreement works, as determined by the City, will be required as part of entering into the Servicing Agreement.
21. As a Development Permit application (DP 18-829228) for the project was received prior to the City's adoption of the Energy Step Code on July 16, 2018, the subject project is not subject to the BC Energy Step Code. In order to continue to be grandfathered from the BC Energy Step Code Level 3, the applicant must submit a Building Permit prior to December 31, 2019. Therefore, in accordance with the Hamilton Area Plan, the development is required to be confirmed to be LEED Silver equivalent prior to consideration of the Development Permit by the Development Permit Panel and consideration of approval of Bylaw 9932 by Council.
22. Registration of a legal agreement on title identifying that the proposed development must be designed and constructed to meet or exceed EnerGuide 82 criteria for energy efficiency and that all dwellings are pre-ducted for solar hot water heating because this Rezoning application and the associated Development Permit (DP 18-829228) application were received prior to July 16, 2018. In order to continue to be grandfathered from the BC Energy Step Code Level 3, the applicant must submit a Building Permit prior to December 31, 2019.
23. The developer is required to address the vegetation loss within the existing $887 \mathrm{~m}^{2}$ of on-site ESA with equivalent compensation and enhancement with the proposed $905.7 \mathrm{~m}^{2}$ ESA area within the $920.6 \mathrm{~m}^{2}$ park being transferred to the City. The planting of trees and shrubs/groundcover plants and other works will, at a minimum, include those provided in the landscape plans within Appendix 5. This ESA compensation and enhancement area has been accepted on the basis of it being larger in than the existing $887 \mathrm{~m}^{2}$ of on-site ESA included in reports prepared by Barsanti Environmental Services Inc. dated January 24, 2018, March 26, 2019 and May 27, 2019 under Project No. 17.0013 (collectively called the Stage 1 QEP Report). Based on the Stage 1 QEP Report and landscape plans provided at the rezoning stage, a Stage 2 QEP Report and final landscape plans will be completed with final planting specifications and the placement of large woody debris for habitat purposes. The Stage 2 QEP Report will include the detailed monitoring plan and reference to the final landscape plans, and will be included within the Servicing Agreement submission to the satisfaction of the City prior adoption of Zoning Amendment Bylaw 9932 and issuance of a Development Permit for the project.
24. Voluntary contribution of $\$ 61,000$ to go towards a City Capital Works project for habitat enhancement work within other environmentally sensitive City lands within the Hamilton Area.
25. Ensure to the satisfaction of the City that the Construction, Phasing and Interim Design Measures in Appendix 1 of the Hamilton Area Plan (Schedule 2.14, Official Community Plan Bylaw 9000) are addressed, as applicable, in the Development Permit and Servicing Agreement.

## Prior to a Development Permit* being forwarded to the Development Permit Panel for consideration, the developer is required to:

1. Complete acoustical and mechanical engineering reports with recommendations prepared by appropriate registered professionals, which demonstrates that the interior noise levels and noise mitigation standards comply with the City's Official Community Plan and Noise Bylaw requirements. The standard required for air conditioning systems and their alternatives (e.g. ground source heat pumps, heat exchangers and acoustic ducting) is the ASHRAE 55-2004 "Thermal Environmental Conditions for Human Occupancy" standard and subsequent updates as they may occur. Maximum interior noise levels (decibels) within the dwelling units must achieve CMHC standards follows:

| Portions of Dwelling Units | Noise Levels (decibels) |
| :--- | :---: |
| Bedrooms | 35 decibels |
| Living, dining, recreation rooms | 40 decibels |
| Kitchen, bathrooms, hallways, and utility rooms | 45 decibels |

2. Complete a proposed townhouse energy efficiency report and recommendations prepared by a Certified Energy Advisor which demonstrates how the proposed construction will meet or exceed the required townhouse energy efficiency standards (EnerGuide 82 or better), in compliance with the City's Official Community Plan.
3. Accessible Adaptable Units: The Development Permit plans are to identify 10 of the units as "Convertible Housing" with construction specifications to be provided based on the guidelines within the City's OCP and the applicant's plans prepared by Fougere Architecture Inc. dated February 20, 2019.

## Prior to Building Permit Issuance, the developer must complete the following requirements:

1. Submission of a Construction Parking and Traffic Management Plan to the Transportation Department. Management Plan shall include location for parking for services, deliveries, workers, loading, application for any lane closures, and proper construction traffic controls as per Traffic Control Manual for works on Roadways (by Ministry of Transportation) and MMCD Traffic Regulation Section 01570.
2. Incorporation of accessibility measures in Building Permit (BP) plans as determined via the Rezoning and/or Development Permit processes.
3. Obtain a Building Permit (BP) for any construction hoarding. If construction hoarding is required to temporarily occupy a public street, the air space above a public street, or any part thereof, additional City approvals and associated fees may be required as part of the Building Permit. For additional information, contact the Building Approvals Department at 604-276-4285.

## Note:

* This requires a separate application.
- Where the Director of Development deems appropriate, the preceding agreements are to be drawn not only as personal covenants of the property owner but also as covenants pursuant to Section 219 of the Land Title Act.
All agreements to be registered in the Land Title Office shall have priority over all such liens, charges and encumbrances as is considered advisable by the Director of Development. All agreements to be registered in the Land Title Office shall, unless the Director of Development determines otherwise, be fully registered in the Land Title Office prior to enactment of the appropriate bylaw.

The preceding agreements shall provide security to the City including indemnities, warranties, equitable/rent charges, letters of credit and withholding permits, as deemed necessary or advisable by the Director of Development. All agreements shall be in a form and content satisfactory to the Director of Development.

- Additional legal agreements, as determined via the subject development's Servicing Agreement(s) and/or Development Permit(s), and/or Building Permit(s) to the satisfaction of the Director of Engineering may be required including, but not limited to, site investigation, testing, monitoring, site preparation, de-watering, drilling, underpinning, anchoring, shoring, piling, pre-loading,
$\qquad$
ground densification or other activities that may result in settlement, displacement, subsidence, damage or nuisance to City and private utility infrastructure.
- Applicants for all City Permits are required to comply at all times with the conditions of the Provincial Wildlife Act and Federal Migratory Birds Convention Act, which contain prohibitions on the removal or disturbance of both birds and their nests. Issuance of Municipal permits does not give an individual authority to contravene these legislations. The City of Richmond recommends that where significant trees or vegetation exists on site, the services of a Qualified Environmental Professional (QEP) be secured to perform a survey and ensure that development activities are in compliance with all relevant legislation.SignedDate

Appendix 1: Subdivision Plan


CNCL - 334
$\qquad$

Appendix 2: Functional Road Plan \& Key Plan

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$\qquad$

## Appendix 3: Servicing Works

The following works must be included with the Servicing Agreement:

## 1. Engineering Works

The developer is responsible for the design and construction of the servicing works described in Appendix 4.

## 2. Transportation Works

The developer is responsible for the design and construction of the works shown in Appendix 2 and as follows:
a. Gates Ave:
i. From the west property line to western limit of the proposed cul-de-sac, widen on the southern half of the street to accommodate the following cross-section (from south to north):

- 2 m wide concrete sidewalk
- 1.5 m wide treed/grassed boulevard with street lighting
- 0.15 m wide concrete curb/gutter
- Pavement widening to provide a $\min .6 .0 \mathrm{~m}$ wide driving surface and tie to the existing northern edge of the roadway.
ii. Within the cul-de-sac, construct a 2 m wide concrete sidewalk, new curb/gutter and road widening to provide a minimum 7.5 m wide driving surface.
iii. East of the cul-de-sac to the east property line of the site and connect to the north/south pathway, construct a new 2.0 m wide concrete sidewalk at the new property line, followed by a new curb/gutter and road widening to maintain two-way traffic.
b. TDM Measures: Along the entire east property line of the site extending northward to the Highway 91A pedestrian overpass, widen the existing asphalt walkway to min. 3.0 m wide with pedestrian lighting.

Note: additional roadwork would be necessary outside the development frontage to the west in order to provide a proper transition of the above-noted cross-section to existing road.

## 3. Parks Works

The developer is responsible for the design and construction of the following to the satisfaction of the City:
a. The ESA and parks/conservation area works as described and generally shown in Appendix 5.
b. The E-W and N-S Strollways as generally shown in Appendix 5 and coordinated with the forthcoming Development Permit and Servicing Agreement landscape plans to satisfaction of the Director, Parks Services.
c. The park work being subject to a monitoring and maintenance period of 3 years commencing upon substantial completion.

## Appendix 4: Engineering Servicing Works

## RZ 17-766714-23400, 23440, 23460 \& 23500 Gates Avenue - Engineering Servicing Requirements:

Scope: FOUGERE ARCHITECTURE INC has applied to the City of Richmond for permission to develop 23400, 23440,23460 \& 23500 Gates Ave in order to construct sixty (60) townhouse units in three and four storey buildings.

## Willett Sanitary Pump Station and Forcemain Information:

The City is planning to build a sanitary pump station and sections of associated forcemain and gravity main at the eastern side of the Hamilton VLA Park as part of the City's Capital Project. Should development proceed prior to the completion of this Capital Project, or should the Capital Project not proceed, the Developer will be required to construct the sanitary pump station, the gravity main and the new forcemain from the pump station to the existing forcemain at the intersection of Gates Avenue and Smith Crescent prior to building occupancy being permitted.

## Water Works:

Using the OCP Model, there is $106 \mathrm{~L} / \mathrm{s}$ of water available at a 20 psi residual at the Gates Avenue frontage. Based on your proposed development, your site requires a minimum fire flow of 220 L/s.

At the developers cost, the Developer is required to:

- Submit Fire Underwriter Survey (FUS) or International Organization for Standardization (ISO) fire flow calculations to confirm the development has adequate fire flow for onsite fire protection. Calculations must be signed and sealed by a Professional Engineer and submitted for Engineering's review prior to the first servicing agreement submission. Based on initial calculations, there may be additional water main upgrades required both along and beyond the road frontages.
- At building permit stage, submit Fire Underwriter Survey (FUS) or International Organization for Standardization (ISO) fire flow calculations to confirm the development has adequate fire flow for onsite fire protection. Calculations must be signed and sealed by a Professional Engineer and be based on Building Permit designs at Building Permit stage.
- Remove and replace the existing 150 mm watermain at Gates Avenue to 300 mm diameter (complete with fire hydrants that are spaced as per City standards) with an approximate length of 85 meters from the intersection of Gates Avenue and Smith Crescent to the eastern edge of the proposed cul-de-sac. Tie-in to the east shall be to the existing AC watermain to retain service for the single-family homes north of the development.
- Install a new water service connection at the eastern end of the new watermain, complete with water meter and meter chamber in a right-of-way. The location and size of the right of way shall be finalized through the servicing agreement process.
- Obtain the required fire flow $(220 \mathrm{~L} / \mathrm{s})$ by installing a 300 mm watermain, with an approximate length of 217 meters, along Smith Crescent. Tie in shall be to the new 300 mm diameter watermain at Gates Avenue and to the existing 300 mm diameter watermain at Gilley Road.
- Connect the existing service connections along the east and west sides of Smith Crescent to the proposed 300 mm diameter along Smith Crescent.

At the developers cost, the City is to:

- Complete all proposed watermain tie-ins.
- Cut and cap at main all existing water service connections.


## Storm Sewer Works:

At the developers cost, the Developer is required to:

- Install a 600 mm storm sewer just south of the Gates Ave centerline from the eastern edge of the proposed cul-de-sac to the ultimate drainage alignment on the eastern side of Smith Crescent, approximately 80 m . A manhole will be required at the high point at the east end of the new 600 mm diameter storm sewer. Tie-in at the western end of the pipe shall be via a manhole connecting to the southern ditches along the east side of Smith Crescent through a headwall.
- Retain the existing ditch along the north side of Gates Avenue fronting 23451, 23471 and 23491 Gates Avenue to maintain existing service. Flows from the existing ditch shall be conveyed to the to the proposed 600 mm storm sewer along the south side of Gates Avenue as follows:
- Convey flows from the ditch via a headwall that is connected to a 600 mm storm sewer complete with a manhole at the downstream end which will be generally located at the north side of the proposed cul-de-sac.
- Connect the downstream manhole to the manhole at the high point of the proposed storm sewer at the south side of Gates Ave via a 600 mm diameter storm pipe.
- Coordinate with engineering staff prior to first SA design submission to determine the optimum alignments of proposed underground utilities.

At the Developers cost, the City is to:

- Cut and cap at main all existing storm service connections in the proposed site.
- Remove all existing inspection chambers and storm service leads and dispose offsite.
- Connect the new 600 mm storm sewer to any existing service connections at the north and south sides of Gates Avenue.
- Complete all proposed storm sewer tie-ins.


## Sanitary Sewer Works:

At the Developers cost, the Developer is required to:

- Install sanitary sewers with an approximate length of 178 meters (complete with manholes that are spaced as per City standards) from the eastern edge of the proposed cul-de-sac to the proposed manhole at the intersection of Willett Avenue and Smith Crescent. If the required sanitary main south of the pump station to the manhole at Willett Avenue is not completed the Developer is required to construct this section of sanitary main to connect the development to the proposed pump station.
- Pay, in keeping with the Subdivision and Development Bylaw No. 8751, a $\$ 17,368.43$ cash-in-lieu contribution towards the Hamilton Area Sanitary Pump Station.

At the Developers cost, the City is to:

- Complete the tie-in of the proposed sanitary main to the manhole that will be constructed by the City in conjunction with the sanitary pump station.


## Frontage Improvements:

At the Developers cost, the Developer is required to:

- Provide other frontage improvements as per Transportation's requirements. Improvements shall be built to the ultimate condition wherever possible.
- Provide street lighting along Gates Avenue frontage.
- Put underground the existing private utility overhead lines (e.g., BC Hydro, Telus and Shaw) from the west side of Smith Cr. to the eastern edge of 23500 Gates Avenue, this will require support poles and reverse dip connections to maintain the existing overhead service connections to 23380, 23451, 23471 and 23491 Gate Avenue and to cross Smith Crescent. The developer is required to coordinate with the private utility companies regarding the undergrounding works.
- Coordinate with private utility companies when relocating/modifying any of the existing power poles and/or guy wires.
- To determine if above ground structures are required now or in the future and coordinate their on-site locations (e.g. Vista, PMT, LPT, Shaw cabinets, Telus Kiosks, etc).
- To provide rights-of-ways to accommodate equipment and future under-grounding of the overhead lines.
- Locate all above ground utility cabinets and kiosks required to service the proposed development within the developments site (see list below for examples). A functional plan showing conceptual locations for such infrastructure shall be included in the development process design review. Please coordinate with the respective private utility companies and the project's lighting and traffic signal consultants to confirm the right of way requirements and the locations for the aboveground structures. If a private utility company does not require an aboveground structure, that company shall confirm this via a letter to be submitted to the City. The following are examples of SRWs that shall be shown in the functional plan and registered prior to SA design approval:
- BC Hydro Vista - Confirm SRW dimensions with BC Hydro
- BC Hydro PMT - Approximately $4 \mathrm{~mW} \times 5 \mathrm{~m}$ (deep) - Confirm SRW dimensions with BC Hydro
- BC Hydro LPT - Approximately $3.5 \mathrm{~mW} \times 3.5 \mathrm{~m}$ (deep) - Confirm SRW dimensions with BC Hydro
- Street light kiosk - Approximately $2 \mathrm{~mW} \times 1.5 \mathrm{~m}$ (deep)
- Traffic signal controller cabinet - Approximately $3.2 \mathrm{~mW} \times 1.8 \mathrm{~m}$ (deep)
- Traffic signal UPS cabinet - Approximately $1.8 \mathrm{~mW} \times 2.2 \mathrm{~m}$ (deep)
- Shaw cable kiosk - Approximately $1 \mathrm{~mW} \times 1 \mathrm{~m}$ (deep) - show possible location in functional plan. Confirm SRW dimensions with Shaw
- Telus FDH cabinet - Approximately $1.1 \mathrm{~mW} \times 1 \mathrm{~m}$ (deep) - show possible location in functional plan. Confirm SRW dimensions with Telus
- If required, coordinate with property owners and address the impact of the potential road raising and road widening to the existing single family properties along the north side of Gates Avenue. The developer shall coordinate with the owner(s) of the affected properties the extent of works required in private properties. The developer shall get written consent or permission to work in private property from the owner(s) of the affected lots. Coordination works shall be at the developer's cost and may include but not be limited to the following:
- Provide arborist assessment of the existing trees (e.g., City and privately owned) along the north side of Gates Avenue that may be impacted by the potential road raising and road widening.
- Host community meetings and provide written notices to the individual property owners.
- Provide design/drawings showing the required works inside each property affected by the road raising and widening that may include but not limited to the following:
- Removal and reinstatement of existing driveways that may require construction of a retaining wall on each side of the reinstated driveways on private property.
- Landscaping repairs and / or replacement.
- Community notices and design drawings shall be reviewed and approved by staff prior to sending to the affected properties.
- Provide to the City copies of design drawings for each lot (affected by the road raising and widening) signed by the lot owner indicating their acceptance to complete the proposed works. Sign off by the owners of the affected properties is required prior to Servicing Agreement design approval.


## General Items:

At the developers cost, the Developer is required to:

- Provide, within the first SA submission, a geotechnical assessment of preload and soil preparation impacts on the existing utilities (e.g., AC watermain at Gates Avenue, etc.) fronting or within the development site and provide mitigation recommendations.
- Enter into, if required, additional legal agreements, as determined via the subject development's Servicing Agreement(s) and/or Development Permit(s), and/or Building Permit(s) to the satisfaction of the Director of Engineering, including, but not limited to, site investigation, testing, monitoring, site preparation, de-watering, drilling, underpinning, anchoring, shoring, piling, pre-loading, ground densification or other activities that may result in settlement, displacement, subsidence, damage or nuisance to City and private utility infrastructure.


## Appendix 5: Park Works



## Re: Cost Estimate for Bonding - Off-site Park

Dear Ms. Elmore,
Please find attached a cost estimate for bonding of the Off-site Park (pertaining to the easet ESA area) as part of the rezoning application RZ17-766714. Key Components of this estimote include:

| SOFTSCAPE | $\$ 22,434.60$ |
| :--- | :--- |
| IRRIGATION | $\$ 5,800.00$ |
| FENCES | $\$ 13,065.00$ |

OVERALL TOTAL: $\$ 42,824.60$

This estimate is for bonding only. This estimote has been prepared for Londscape works only, and does not include civil works, architectural elements, large-scale earthworks and fill, electrical or mechnical works etc. The cost estimate is not to be used for construction cast budgeting purposes or any other use other than for bonding at the development permit stage.


Signature:
Date: $\quad 30-\mathrm{May}-19$
$\qquad$


## Richmond Zoning Bylaw 8500 Amendment Bylaw 9932 (RZ 17-766714) 23400, 23440, 23460 and 28600 Gates Ave. and a Closed Portion of Gates Ave.

The Council of the City of Richmond, in open meeting assembled, enacts as follows:

1. Richmond Zoning Bylaw 8500, as amended, is further amended at Section 5.15 [Affordable Housing] by inserting the following into the table contained in Section 5.15.1(c) regarding Affordable Housing density bonusing provisions after the line for ZT70:

| Zone | Sum Per Buildable Square Foot of" <br> Permitted Principal Building |
| :--- | :--- |
| "ZT86 | $\$ 8.50 "$ |

2. Richmond Zoning Bylaw 8500 is further amended by inserting the following into Section 17 Site Specific Residential (Town Houses) Zones, in numerical order:
"17.86 Town Housing (ZT86) - Hamilton

### 17.86.1 Purpose

This zone provides for a mixed-use development consisting of stacked town housing and ground-oriented town housing with a maximum floor area ratio of 0.40 that may be increased to 1.0 with a density bonus that would be used for rezoning applications in order to help achieve the City's affordable housing and community amenity space objectives.
17.86.2 Permitted Uses

- child care
- housing, town
17.86.3 Secondary Uses
- boarding and lodging
- home business


### 17.86.4 Permitted Density

1. The maximum floor area ratio is 0.40 with a maximum additional 0.10 floor area ratio permitted provided that it is entirely used to accommodate amenity space.
2. Notwithstanding Section 17.86.4.1, the reference to " 0.40 " is increased to a higher density of " 1.0 ", if at the time Council adopts a zoning amendment bylaw to include the owner's lot in the ZT86 zone, the owner:
a) pays $\$ 70.50$ per square meter of total residential floor area into the Hamilton Area Plan community amenity capital reserve; and
b) pays into the affordable housing reserve the sum specified in Section 5.15 of this bylaw.

### 17.86.5 Maximum Lot Coverage

1. The maximum lot coverage is $45 \%$ for buildings.
17.86.6 Yards \& Setbacks
2. The minimum setbacks are:
a) 4.0 m from the front lot line;
b) 2.0 m from the east lot line;
c) 7.5 m from the west lot line; and
d) 6.0 m from the rear lot line.

### 17.86.7 Maximum Heights

1. The maximum height for principal buildings is 12.0 m .
2. The maximum height for accessory buildings and accessory structures is 6.0 m .
17.86.8 Subdivision Provisions/Minimum Lot Size
3. The minimum lot width is 75.0 m and minimum lot depth is 85.0 m .
4. The minimum lot area is $7,000 \mathrm{~m}^{2}$.
17.86.9 Landscaping And Screening
5. Landscaping and screening shall be provided according to the provisions of Section 6.0.
17.86.10 On-Site Parking And Loading
6. On-site vehicle and bicycle parking and loading shall be provided according to the standards set out in Section 7.0 with the exception that up to $67 \%$ of the parking spaces may be in a tandem arrangement.

### 1.86.11.1 Other Regulations

1. A minimum of $75 \%$ of the dwelling units shall be in a stacked arrangement wherein a portion of one dwelling unit is located directly above another dwelling unit within a building.
2. In addition to the regulations listed above, the General Development Regulations in Section 4.0 and the Specific Use Regulations in Section 5.0 apply."
3. The Zoning Map of the City of Richmond, which accompanies and forms part of Richmond Zoning Bylaw 8500 , is amended by repealing the existing zoning designation of the following area and by designating it "Town Housing (ZT86) - Hamilton" and "School \& Institutional Use (SI)":

The area shown cross-hatched on "Schedule A attached to and forming part of Bylaw No. 9932"
4. This Bylaw may be cited as "Richmond Zoning Bylaw 8500, Amendment Bylaw 9932".

FIRST READING
A PUBLIC HEARING WAS HELD ON
SECOND READING
THIRD READING
OTHER CONDITIONS SATISFIED
MINISTRY OF TRANSPORTATION AND INFRASTRUCTURE APPROVAL

## ADOPTED

"Schedule A attached to and forming part of Bylaw No. 9932"


City of
Richmond


## Bylaw 10011

## Richmond Official Community Plan Bylaw 9000 <br> Amendment Bylaw 10011 (RZ 17-766714) <br> 23400, 23440, 23460 and 23500 Gates Avenue and a portion of Gates Avenue

The Council of the City of Richmond, in open meeting assembled, enacts as follows:

1. Richmond Official Community Plan Bylaw 9000, Schedule 2.14 (Hamilton Area Plan) is amended by:
a) deleting the Circulation Map on page 12-5 in its entirety and replacing it with the new map in Schedule A attached to and forming part of this bylaw; and
b) deleting the Parks, Public Realm and Open Space Map on page 13-10 in its entirety and replacing it with the new map in Schedule B attached to and forming part of this bylaw.
2. This Bylaw may be cited as "Richmond Official Community Plan Bylaw 9000, Amendment Bylaw 10011".

FIRST READING
PUBLIC HEARING
SECOND READING
THIRD READING


ADOPTED

MAYOR
CORPORATE OFFICER

Schedule A
Circulation Map


| Area Plan Boundary | Westminster Hwy - Boulevard Treatment |
| :--- | :--- |
| $=$ Existing Major Street Bike Route | Gilley High Street |
| $==$ Future Greenway/Trail | Major Arterial |
| $==$ Fuilector |  |
| $=$ Future Neighbourhood Link - unenhanced | New/Reconstructed Public Streets with Neighbourhood Links Neighbourhood Link - enhanced |
| $=$ Future Neighbourhood Links - Strollways |  |

## Schedule B

## Parks, Public Realm and Open Space Map



$\leq \mathrm{x} \mathrm{m} \mathrm{m}$ Future Shared Streets

