

Report to Council

То:	Richmond City Council	Date:	February 18, 2021
From:	Jerry Chong, CPA, CA Acting General Manager, Finance and Corporate Services	File:	03-0985-01/2021-Vol 01
Re:	Consolidated 5 Year Financial Plan (2021-2025)	Bylaw N	o. 10239

Staff Recommendation

- 1. That the Consolidated 5 Year Financial Plan (2021-2025) Bylaw No. 10239 be introduced and given first, second, and third readings.
- 2. That staff undertake a process of public consultation in accordance with Section 166 of the *Community Charter*.

Jerry Chong, CPA, CA Acting General Manager, Finance and Corporate Services (604-276-4064)

REPORT CONCURRENCE						
ROUTED TO:		CONCURRENCE OF GENERAL MANAGER				
Law		AR				
REVIEWED BY SMT	INITIALS:	APPROVED BY CAQ				
	SL	they for				

Staff Report

Origin

Subsection 165(1) of the *Community Charter* requires the City to adopt a 5 Year Financial Plan (5YFP) Bylaw. Subsection 173(1) of the *Community Charter* states that a municipality must not make an expenditure other than one authorized in its annual financial plan. The 5YFP Bylaw provides the City with the authority to proceed with spending to the limits as outlined in the bylaw. The City is required under section 166 of the *Community Charter* to undertake a process of public consultation prior to adoption of the 5YFP.

The 5YFP Bylaw No. 10239 consolidates the budgets for Utility, Operating, Capital budgets and One-Time Expenditures. The key components of 5YFP Bylaw No. 10239 are as follows:

Budget Input	Council Approval Date
2021 Utility Budget	November 23, 2020
2021 Richmond Public Library Budget	January 25, 2021
2021 Operating Budget	January 25, 2021
2021 Council Community Initiatives	February 8, 2021
2021 One-Time Expenditures ¹	February 16, 2021
2021 Capital Budget ¹	February 16, 2021

 Table 1: Summary of Council Approval of the 2021 Budgets

Approved at the Finance Committee

The 2021 Utility rates were approved by Council on November 23, 2020 and the following bylaws were adopted as follows:

- Waterworks and Water Rates Bylaw No. 5637, Amendment Bylaw No. 10220 adopted on December 7, 2020.
- Drainage, Dyke and Sanitary Sewer System Bylaw No. 7551, Amendment Bylaw No. 10221 adopted on December 7, 2020.
- Solid Waste & Recycling Regulation Bylaw No. 6803, Amendment Bylaw No. 10222 adopted on December 7, 2020.

The 2021 Capital Budget was originally presented to the Finance Committee on February 1, 2021. Subsequently, additional items were approved by Council, the Finance Committee and the Public Works and Transportation Committee to be included in the Consolidated 5YFP (2021-2025).

The Consolidated 5YFP includes the draft budget for the City's wholly owned subsidiary Richmond Olympic Oval Corporation.

The Consolidated 5YFP does not include the budget for Lulu Island Energy Company (LIEC) since LIEC has been classified as a Government Business Enterprise and is required to apply International Financial Reporting Standards while the City is required to report under Public Sector Accounting Standards.

The Consolidated 5YFP Bylaw includes estimates for 2022-2025 based on information currently available and will be revised with the financial plan for each respective year. Inclusion in the financial plan for 2022 and beyond does not represent final approval for spending.

Analysis

This report combines the Council approved 2021 budgets and additional items into a consolidated financial plan to provide expenditure authorization, allowing the City to formally proceed with delivering programs and services to the community. In addition, the 5YFP includes operating and capital carryforward amounts that have been approved in prior years, however, projects and programs are expected to be completed in 2021 and future years.

Adjustments with No Impact on Rates

External Contributions

The 5YFP includes certain external contributions received in 2020 which will increase the Engineering capital budget by \$1,179,866.

Prior Year Capital Carryforwards

The 5YFP includes amounts from previously approved and funded projects that are still in progress as capital projects usually take several years to complete after Council approval. There is no tax impact as a result of including these amounts.

Prior Year Operating Carryforwards

The 2021 carryforwards are comprised of unspent amounts from 2020 and previously approved one-time expenditures that are required for programs and projects that were not completed in 2020 and hence carried into 2021. There is no tax impact as a result of including these amounts.

Developer Contributed Assets

The 5YFP also includes an estimate for the value of negotiated developer contributed assets that the City will take ownership of as a result of rezoning approvals. This includes dedicated land under new road, infrastructure and building facilities contributed by developers. There is no cost to the City for building the initial infrastructure; however, it becomes part of the City's inventory of assets to maintain and eventually replace. There are also Operating Budget Impacts (OBI) associated with developer contributed assets and the OBI's will be included in the budget process for consideration when the assets are in service.

Operating Budget Impacts (OBI)

The approved Capital Budget includes Utility projects with OBI for water, sanitation recycling and sanitary sewer infrastructure. Since the approval of these Capital projects occurred subsequent to the setting of the utility rates, these additional operating costs are not factored into the 2021 utility rates. These additional costs will be incorporated into the 2022 rates, and for 2021 the OBI will be funded by utility rate stabilization accounts. The OBI estimates for capital projects related to the operating budget are also included.

Public Consultation

Section 166 of the *Community Charter* requires a process of public consultation prior to adoption of the 5YFP. In order to comply with this requirement, staff are working on a number of communication initiatives, which include:

- preparing a news release on the City website with a link to the budget and 5YFP reports and engaging a public forum on Let's Talk Richmond scheduled to launch on February 23;
- utilizing social media to raise awareness of the public consultation period through Facebook and Twitter accounts; and
- advertising in the Richmond News as a reminder of the ongoing public consultation.

Table 2 summarizes the results from the last public consultation for the Consolidated 5YFP (2020 - 2024).

Public Consultation Statistics	Consolidated 5YFP (2020 - 2024)
Number of Engagement	1,945
Number of Comments Received	49

In order to ensure that the 5YFP consultation is effective and efficient, staff will continue to conduct the process through Let's Talk Richmond and social media.

The public consultation period will run until March 14, 2021 and staff will report the results to Council in advance of the meeting scheduled to give final reading to the 5YFP bylaw.

Financial Impact

The Consolidated 5YFP (2021-2025) has been prepared in accordance with Subsection 165 (1) of the *Community Charter* and includes the proposed expenditures and funding sources which have been approved by Council.

Conclusion

Staff recommend that the Consolidated 5 Year Financial Plan Bylaw (2021-2025) No. 10239 be given first through third readings and undertake the public consultation process.

Jerry Chong, CPA, CA Acting General Manager, Finance and Corporate Services (604-276-4064)

JH:yc

Att. 1: 5 Year Capital Plan by Program (2021-2025)

- 2: 5 Year Capital Plan Summary (2021-2025)
- 3: 5 Year Capital Plan Funding Sources (2021-2025)
- 4: 2021 Municipal Tax Dollar
- 5: Consolidated 5 Year Financial Plan (2021-2025) Bylaw No. 10239

CITY OF RICHMOND 5 YEAR CAPITAL PLAN BY PROGRAM (2021-2025) (in \$000s)

(in S	\$000s)				
	2021	2022	2023	2024	2025
Infrastructure Program					
Roads					
Active Transportation Improvement Program	700	700	700	600	600
Annual Asphalt Re-Paving Program - MRN	1,589	1,621	1,653	1,686	1,720
Annual Asphalt Re-Paving Program - Non-MRN	3,344	3,113	3,113	3,113	3,113
Arterial Roadway Improvement Program	1,000	1,000	1,000	700	700
Bridge Rehabilitation Program	-	643	300	300	300
Citywide Connector Walkways Rehabilitation Program Citywide Sidewalk and Street Light Replacement	250	250	250	-	-
Program Gilbert Road Off-road Cycling Facility, Granville	500	500	500	500	500
Avenue to Elmbridge Way Lansdowne Road Off-road Cycling Facility, Gilbert	-	-	-	-	2,900
Road to Pearson Way	300	-	-	-	-
LED Street Name Sign Program	300	300	300	300	300
Local Road Paving Program	-	1,000	1,000	1,000	1,000
Neighbourhood Walkway Program No 2 Road Multi-Use Pathway, Steveston Highway to	750	750	750	500	500
Williams Road River Road Multi-Use Pathway, McCallan Road to No	2,400	-	-	-	-
2 Road Shell Road Multi-Use Pathway, Highway 99 to River	-	1,500	-	-	-
Road	-	-	-	7,300	-
Special Crosswalk Program	200	200	200	200	200
Steveston Highway Multi-Use Pathway, No 2 Road to Railway Avenue	-	-	2,700	-	-
Street Light LED Upgrade Program Top 20 Collision Prone Intersections- Implementation	-	490	490	490	490
of Medium-/Long-term Improvements	3,000	3,000	3,000	1,500	1,500
Traffic Calming Program	300	300	300	300	300
Traffic Signal Power Backup System (UPS)	200	200	200	200	200
Traffic Signal Program	700	700	700	700	700
Traffic Video and Communication Program	400	400	400	400	400
Transit-Related Amenity Improvement Program	25	25	25	25	25
Transit-Related Roadway Improvement Program Transportation Planning, Functional and Preliminary	500	500	500	500	500
Design	260	263	266	269	273
Undergrounding - City Centre		-	-	-	2,000
Undergrounding - Ferndale Road	-	-	-	2,000	-
Undergrounding - Garden City Road	-	-	2,000	-	-
Undergrounding - No. 3 Road Granville to Blundell West Richmond Sidewalk Rehabilitation Program - Phase 2	- 300	2,000	-	-	-
Total Roads	\$ 17,018	\$ 19,455	\$ 20,347	\$ 22,583	\$ 18,221
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	2021	2022	2023	2024	2025
Drainage					
Box Culvert Repair	1,450	1,000	1,000	1,000	1,000
Burkeville Utility Improvements Drainage	2,026	1,924	1,483	2,170	1,811
Canal Stabilization and Drainage & Irrigation Upgrades	1,300	1,500	1,500	1,500	1,500
Development Coordinated Works - Drainage	250	250	250	250	250
Disaster Mitigation and Adaptation Fund Infrastructure					
Upgrades	5,000	9,600	5,000	4,500	5,834
Drainage Network Ecological Enhancement Drainage Pump Station Rehabilitation and Generator	100	150	150	150	150
Upgrade	250	250	250	250	250
Environmental Enhancement and Monitoring	-	100	100	100	100
Flood Protection & Dike Improvements	1,300	1,000	2,000	1,000	1,000
Habitat Offsetting Requirements: Monitoring and Reporting	100	-	-	-	-
Invasive Species Management	-	200	200	200	200
Laneway Drainage Upgrade	800	1,180	1,258	1,150	1,270
No. 3 Road South Pump Station Upgrade	-	-	-	9,140	-
No. 3 Road South Pump Station Upgrade - Design	-	-	1,000	-	-
Queens North Drainage Pump Station Upgrade	-	-	-	-	6,000
SCADA System Improvements	350	150	150	150	150
South Dike Repairs – Gilbert Road Area	500				
Storm Main Drainage Upgrade	950	1,000	500	3,850	500
Watercourse Crossing Rehabilitation & Replacement	350	400	400	400	400
Total Drainage	\$ 14,726	\$ 18,704	\$ 15,241	\$ 25,810	\$ 20,415
Water					
Development Coordinated Works - Water	250	250	250	250	250
Pressure Reducing Valve Upgrades	-	2,000	-	-	-
Water Metering Program	1,286	1,286	1,286	1,286	1,286
Watermain Replacement Upgrades Program	6,196	5,178	6,145	5,447	6,505
Watermain Tie-in and Restoration Total Water	200	300	300	400	400
Sanitary Sewer	\$ 7,932	\$ 9,014	\$ 7,981	\$ 7,383	\$ 8,441
-					0.000
Bennett West Pump Station Replacement	-	-	-	-	2,300
Development Coordinated Works - Sanitary	250	250	250	250 150	250 150
Gravity Sewer Assessment Program Gravity Sewer Assessment, Rehabilitation and Upgrades	-	- 2,650	- 5,350	150	150
	- 2,400	2,000	5,550	-	-
Gravity Sewer Rehabilitation and Upgrades Gravity Sewer Replacement & Rehabilitation	2,400	-	-	- 3,000	- 5,500
Manhole and Inspection Chamber Replacement Program	- 100	-	250	5,000	5,500
Sanitary Forcemain Assessment, Rehabilitation and	100				
Upgrades	-	2,150	1,650	-	-
Sanitary Pump Station Assessment and Rehabilitation	-	450	300	-	-

	2021	2022	2023	2024	2025
Sanitary Pump Station Assessment, Rehabilitation	500				
and Upgrades Sanitary Pump Station Rehabilitation	- 500	-	-	- 300	300
Sanitary Sewer Assessment and Upgrades	600	-	-	-	-
Sanitary Sewer Tie-in and Restoration	150	150	150	150	150
Van Horne Pump Station Replacement	-	-	-	5,300	-
Total Sanitary Sewer	\$ 4,000	\$ 5,650	\$ 7,950	\$ 9,150	\$ 8,650
Infrastructure Advanced Design and Minor Public Works		, .,	,		
City Centre Community Centre North - Furniture, Fixtures and Equipment (FF&E) and OBI	-	-	800	-	-
Public Works Infrastructure Advanced Design	2,280	2,230	1,930	1,930	1,930
Public Works Minor Capital - Drainage	400	400	400	400	700
Public Works Minor Capital - Roads	-	400	400	400	400
Public Works Minor Capital - Sanitary	450	300	400	400	400
Public Works Minor Capital - Sanitation & Recycling	350	300	300	300	300
Public Works Minor Capital - Traffic	-	250	250	250	250
Public Works Minor Capital - Water	-	400	400	400	400
Welding Shop Office Relocation and Equipment Upgrades	249	-	-	-	-
Total Infrastructure Advanced Design and Minor					
Public Works	\$ 3,729	\$ 4,280	\$ 4,880	\$ 4,080	\$ 4,380
Total Infrastructure Program	\$ 47,405	\$ 57,103	\$ 56,399	\$ 69,006	\$ 60,107
Building Program					
Building					
Britannia Shipyards Complex System Renewals Capital Buildings Project Development Advanced Design	- 950	2,200	-	-	-
City Hall Annex Infrastructure Replacements	-	-	-	800	_
City Hall Mechanical and Interior Finish Renewals	-	-	-	-	6,800
City Hall Council Chamber Roof Replacement	1,640				0,000
Citywide Caretaker Suite Renewals	-	-	2,500	-	-
Community Safety Building Mechanical System			2,000		1,400
Renewals Community Safety Building Emergency Power and	-	-	-	-	1,400
Interior Upgrades	890	-	-	-	-
Fire Hall Renewals	-	-	3,000	-	-
Gateway Theatre Mechanical and HVAC Renewals	-	-	-	-	5,500
Hamilton Community Centre – HVAC Replacement	500	-	-	-	-
Hugh Boyd Field House	-	-	-	13,854	-
Library Cultural Centre Envelope System Renewals	-	-	-	-	2,400
Minor Capital	400	-	-	-	-
Minoru Aquatic Centre - Demolition Minoru Arenas - Mechanical & Life Safety System	2,700	-	-	-	-
Renewals	1,280	-	-	-	-
Outdoor Pool Renewals	-	-	-	610	-

- 8 -

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	2021	2022	2023	2024	2025
Richmond Courthouse Roof Replacement	-	-	-	1,150	-
Richmond Ice Centre Renewals – Phase 2 Design and associated works	850		_		
Richmond Ice Centre Renewals – Phase 2	000	-	-	-	-
Construction and associated works	-	6,000	-	-	-
Richmond Ice Centre Life / Safety and Interior Renewals	-	-	1,700	-	_
Richmond Ice Centre Mechanical and Electrical			1,700		
Renewals	-	-	-	3,700	-
South Arm Community Centre - Envelope and Interior Finish Renewals	-	800	-	-	-
South Arm Hall Infrastructure Renewal	-	-	700	-	-
Steveston Community Centre and Branch Library	-	93,500	-	-	-
Thompson Community Centre - Interior Finish					
Renewals Thompson Community Centre & Hall Infrastructure	-	-	1,800	-	-
Renewals	900	-	-	-	-
Watermania Infrastructure Renewals	-	-	2,000	-	-
Watermania Mechanical and Pool Equipment		0.400			
Renewals West Richmond Community Centre - HVAC and	-	2,100	-	-	-
Mechanical renewals	1,330	-	-	-	-
Works Yard Building System Renewals	-	-	-	-	1,100
Works Yard Infrastructure Renewals - Phase 1	-	20,000	-	-	-
Works Yard Infrastructure Renewals - Phase 2	-	-	-	8,600	-
Works Yard Replacement - Concept Design	-	-	2,000	-	-
Total Building	\$11,440	\$124,600	\$13,700	\$28,714	\$17,200
Heritage					
Japanese Duplex and First Nations Bunkhouse Reconstruction and Exhibit Development	-	4,150	_	-	-
Total Heritage	\$ -	\$4,150	\$ -	\$ -	\$ -
Total Building Program		\$ 128,750			\$ 17,200
Parks Program	a lugar				
Parkland					
Parkland Acquisition	5,000	4,000	4,000	4,000	4,000
Total Parkland	\$5,000	4,000 \$4,000	4,000 \$4,000	4,000 \$4,000	\$4,000
Parks	\$3,000	φ 1 ,000	φ- ,000	φ4,000	\$4 ,000
City-Wide Community Gardens	200	-		-	-
Dog Park Upgrades	200		_	-	-
Garden City Lands - Phase 4		350	_	-	-
Garden City Lands - Phase 5	-	-	350	-	-
Garden City Lands - Phase 6	-	-	-		500
King George Artificial Turf	850	-	-	-	-
Lulu Island Park - Design and Construction Phase	-	-	-	-	750
			500	_	_
Lulu Island Park - Master Planning Phase	-	-	500		
Lulu Island Park - Master Planning Phase Lulu Island Park - Preliminary Planning and Site Study Phase	-	- 250	500		

	2021	2022	2023	2024	2025
Lulu Island Park Design and Site Remediation 2024	-	-	-	2,000	-
Minoru Lakes Renewal: Phase Two	4,000	-	-	-	-
Minoru Park Central Amenity Space - Playground		300			
Expansion Minoru Park Central Amenity Space Detailed Design	-		-	200	_
Minoru Park Central Amenity Space Detailed Design				200	
Construction	-	-	-	-	500
Parks Advance Planning and Design	700	300	300	300	300
Parks Ageing Infrastructure Replacement Program	150	530	560	500	500
Parks General Development	550	400	400	400	400
Parks Interpretive Signage Program - Phase 1	100	-	-	-	-
Parks Interpretive Signage Program - Phase 2	-	-	-	100	-
Playground Improvement Program	400	500	700	400	400
Safety and Environmental Enhancement to Richmond High Turf Field Warranty Repair	350	-	-	-	-
South Arm Park Renewal	300	-	-	-	-
Steveston Community Park Playground Expansion	-	-	300	-	-
The Gardens Agricultural Park - Phase 4	-	400	-	-	-
Trails Network Enhancements	-	-	200	200	-
Total Parks	\$ 7,800	\$ 3,030	\$ 3,310	\$ 4,100	\$ 3,350
Total Parks Program	\$ 12,800	\$ 7,030	\$ 7,310	\$ 8,100	\$ 7,360
Public Art Program					
Public Art					
Public Art Program	150	150	150	150	150
Total Public Art Program	\$150	\$150	\$150	\$150	\$150
Land Program					
Land					
Strategic Land Acquisition	10,000	5,000	5,000	10,000	10,000
Total Land Program	\$10,000	\$5,000	\$5,000	\$10,000	\$10,000
Affordable Housing					
Affordable Housing Operating Initiatives	400	400	400	400	400
Bridgeport Supportive housing	250	-	-	-	-
Total Affordable Housing	\$ 650	\$ 400	\$ 400	\$ 400	\$ 400
Equipment Program					
Vehicle Replacement					
Vehicle and Equipment Reserve Purchases (Public Works and Corporate Fleet)	2,949	2,334	3,995	4,434	2,700
Total Vehicle Replacement	\$ 2,949	\$ 2,334	\$ 3,995	\$ 4,434	\$ 2,700
Fire Vehicle	, _,	,	,		,
Fire Vehicle Replacement Reserve Purchases	1,186	1,221	1,258	-	52
Total Fire Vehicle	\$ 1,186	\$ 1,221	\$ 1,258	\$ -	\$ 52
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	2021	2022	2023	2024	2025
Information Technology					
Annual Hardware Refresh	531	532	539	554	570
Business Continuity Transition to Laptops	365	-	-	-	-
Data Centre Server Refresh / Update (Phase 2 of 2)	-	360	-	-	-
Field devices	282	-	-	-	-
Network Loadbalancer Refresh (2021)	163	-	-	-	-
Network Refresh for City Facilities (Phase 2 of 3)	621	-	-	-	-
Network Refresh for City Facilities (Phase 3 of 3) Oracle RAC Enterprise and Solaris SPARC Server Upgrades	- 850	391	-	-	-
Total Information Technology	\$ 2,812	\$ 1,283	\$ 539	\$ 554	\$ 570
Equipment	φ 2,012	φ 1,205	ψ 000	φ 334	\$ 510
City Hall and Community Safety Building Lighting					
Upgrade	550	-	-	-	-
Energy Management Projects	-	550	550	550	550
Fire Equipment Replacement - Fire Hose	-	30	31	32	-
Fire Equipment Replacement from Reserve	229	-	-		233
Total Equipment	\$ 779	\$ 580	\$ 581	\$ 582	\$ 783
Total Equipment Program	7 726	\$ 5,418	\$ 6,373	\$ 5,570	\$ 4,105
Child Care Program					
Child Care					
Child Care - Administration	112	114	117	119	122
Child Care Projects - City-wide (Capital Grants)	50	50	50	50	50
Child Care Projects - City-wide Non-Capital Grants	4	10	10	10	10
Total Child Care Program	S 166	\$ 174	\$ 177	\$ 179	\$ 182
Internal Transfers/Debt Payment					
Internal Transfers/Debt Payment					
12040 Horseshoe Way Repayment	525	525	525	525	525
7080 River Road Repayment	2,341	2,341	2,341	2,341	-
Nelson Road Interchange Repayment	385	-		-	-
River Road/North Loop (2005) Repayment	1,335	1,335	1,335	-	-
Total Internal Transfers/Debt Payment	\$ 4,586	\$ 4,201	\$ 4,201	\$ 2,866	\$ 525
Contingent External Contribution					
Contingent External Contribution					
Contingent External Contribution	10,000	10,000	10,000	10,000	10,000
Total Contingent External Contribution	\$10,000	\$10,000	\$10,000	\$10,000	\$10,000
Grand Total	\$104,923	\$218,226	\$103,710	\$134,985	\$110,019

CITY OF RICHMOND 5 YEAR CAPITAL PLAN SUMMARY (2021 - 2025) (in \$000s)

	(111 \$0005)				
	2021	2022	2023	2024	2025
Infrastructure Program					
Roads	17,018	19,455	20,347	22,583	18,22
Drainage	14,726	18,704	15,241	25,810	20,41
Water	7,932	9,014	7,981	7,383	8,44
Sanitary Sewer	4,000	5,650	7,950	9,150	8,650
Infrastructure Advanced Design and Minor Public Works	3,729	4,280	4,880	4,080	4,380
Total Infrastructure Program	\$ 47,405	\$ 57,103	\$ 56,399	\$ 69,006	\$ 60,10
Building Program					
Building	11,440	124,600	13,700	28,714	17,200
Heritage	-	4,150	-	-	
Total Building Program	\$ 11,440	\$ 128,750	\$ 13,700	\$ 28,714	\$ 17,200
Parks					
Parks	7,800	3,030	3,310	4,100	3,350
Parkland	5,000	4,000	4,000	4,000	4,00
Total Parks Program	\$ 12,800	\$ 7,030	\$ 7,310	\$ 8,100	\$ 7,35
Public Art Program	\$ 150	\$ 150	\$ 150	\$ 150	\$ 150
Land Program	\$ 10,000	\$ 5,000	\$ 5,000	\$ 10,000	\$ 10,000
Affordable Housing	\$ 650	\$ 400	\$ 400	\$ 400	\$ 400
Equipment Program					
Vehicle	2,949	2,334	3,995	4,434	2,700
Fire Vehicle	1,186	1,221	1,258	-	52
Information Technology	2,812	1,283	539	554	570
Equipment	779	580	581	582	78
Total Equipment Program	\$ 7,726	\$ 5,418	\$ 6,373	\$ 5,570	\$ 4,10
Child Care Program	\$ 166	\$ 174	\$ 177	\$ 179	\$ 18
Internal Transfers/Debt Payment	\$ 4,586	\$ 4,201	\$ 4,201	\$ 2,866	\$ 52
Contingent External Contributions	\$ 10,000	\$ 10,000	\$ 10,000	\$ 10,000	\$ 10,00
Total Capital Program	\$ 104,923	\$ 218,226	\$ 103,710	\$ 134,985	\$ 110,019

CITY OF RICHMOND 5 YEAR CAPITAL PLAN FUNDING SOURCES (2021-2025) (In \$000's)

- 13 -

DCC Reserves	2021	2022	2023	2024	2025
Drainage DCC	1,521	-	990	2,144	990
Park Development DCC	5,690	1,881	1,928	1,129	2,304
Park Land Acquisition DCC	6,905	5,964	5,964	5,964	3,762
Roads DCC	10,194	9,059	9,627	8,964	6,899
Sanitary DCC	_	-	-	1,436	103
Water DCC	360	1,532	-	312	617
Total DCC	\$ 24,670	\$ 18,436	\$ 18,509	\$ 19,949	\$ 14,675
Statutory Reserves					
Affordable Housing	1,175	925	925	925	925
Capital Building and Infrastructure	5,820	60,527	13,700	14,250	6,600
Capital Reserve	13,413	69,807	11,584	32,430	26,370
Child Care	166	174	177	179	182
Drainage Improvement	11,351	15,540	13,368	22,296	18,180
Equipment Replacement	3,962	3,310	4,833	4,066	2,685
Leisure Facilities	-	4,934	-	-	
Neighbourhood Improvement	78	-	-	-	
Public Art Program	150	150	150	150	150
Sanitary Sewer	5,585	6,400	8,500	8,724	9,288
Watermain Replacement	7,207	7,750	7,808	7,125	7,789
Total Statutory Reserves	\$ 48,907	\$ 169,517	\$ 61,045	\$ 90,145	\$ 72,169
Other Sources					
Enterprise Fund	215	550	550	550	550
Grant and Developer Contribution	14,464	16,215	14,975	16,513	14,846
Other Sources	11,681	11,647	5,795	5,842	5,893
Rate Stabilization	2,700	-	800	-	
Sewer Levy	150	-	50	50	150
Solid Waste and Recycling	350	300	300	300	300
Water Levy	1,786	1,561	1,686	1,636	1,436
Total Other Sources	\$ 31,346	\$ 30,273	\$ 24,156	\$ 24,891	\$ 23 <mark>,1</mark> 75

2021 MUNICIPAL TAX DOLLAR





Consolidated 5 Year Financial Plan (2021-2025) Bylaw No. 10239

The Council of the City of Richmond enacts as follows:

- 1. Schedule "A", Schedule "B" and Schedule "C" which are attached and form part of this bylaw, are adopted as the Consolidated 5 Year Financial Plan (2021-2025).
- 2. Revised Consolidated 5 Year Financial Plan (2020-2024) Bylaw No. 10183 and all associated amendments are repealed.
- 3. This Bylaw is cited as "Consolidated 5 Year Financial Plan (2021-2025) Bylaw No. 10239".

FIRST READING	 CITY OF RICHMOND
SECOND READING	 APPROVED for content by originating dept.
THIRD READING	3C
ADOPTED	APPROVED for legality by Solicitor
	 BB

MAYOR

CORPORATE OFFICER

SCHEDULE A:

CITY OF RICHMOND CONSOLIDATED 5 YEAR FINANCIAL PLAN (2021-2025) REVENUE AND EXPENSES (In \$000's)

	2021	2022	2023	2024	2025
	Budget	Plan	Plan	Plan	Plan
Revenue:					
Taxation and Levies	255,366	266,440	280,190	293,873	306,025
Utility Fees	117,674	120,694	124,455	130,336	137,027
Sales of Services	40,000	41,747	43,904	46,054	46,626
Investment Income	13,290	13,043	13,043	12,777	13,576
Payments In Lieu Of Taxes	12,142	13,378	13,041	13,168	13,42
Gaming Revenue	-	5,750	10,875	13,050	14,50
Other Revenue	14,346	14,275	15,900	17,437	17,70
Licenses And Permits	11,403	11,446	11,681	11,899	12,12
Provincial and Federal Grants	10,855	10,227	10,337	10,438	10,60
Developer Contributed Assets	61,479	61,479	61,479	61,479	61,47
Development Cost Charges	24,669	18,436	18,508	19,950	14,67
Other Capital Funding Sources	14,464	16,215	14,975	16,513	14,84
	575,688	593,130	618,388	646,974	662,61
Expenses:					
Community Safety	127,108	128,188	131,969	135,957	140,16
Engineering and Public Works	82,832	82,015	84,341	86,591	88,71
Community Services	73,609	71,675	73,945	76,197	78,70
Finance and Corporate Services	26,015	24,986	25,686	26,354	27,03
Planning and Development Services	24,409	24,458	25,038	25,631	26,24
Fiscal	20,839	19,086	22,189	24,505	24,81
Corporate Administration	10,523	10,723	11,028	11,339	11,65
Legal and Legislative Services	4,926	3,962	4,083	4,206	4,33
Debt Interest	1,677	1,677	1,677	1,677	
Utility Budget					
Water Utility	48,071	49,298	51,197	54,235	57,71
Sanitary Sewer Utility	39,424	40,471	42,041	44,620	47,56
Sanitation and Recycling	22,290	21,615	22,108	22,562	23,02
Richmond Public Library	11,198	10,953	11,214	11,476	11,74
Richmond Olympic Oval Corporation	14,844	15,512	16,221	17,120	17,46
	507,765	504,619	522,737	542,470	559,18
Annual Surplus	67,923	88,511	95,651	104,504	103,42

SCHEDULE A (CONT'D):

CITY OF RICHMOND CONSOLIDATED 5 YEAR FINANCIAL PLAN (2021-2025) TRANSFERS (In \$000's)

	2021 Budget	2022 Plan	2023 Plan	2024 Plan	2025 Plan
Transfers:					
Debt Principal	5 ,3 55	5,570	5,792	6,025	-
Transfer To (From) Reserves	64,560	67,145	73,010	77,665	86,836
Transfer To (From) Surplus	(19,646)	2,626	4,845	5,833	8,549
Capital Expenditures - Current Year	104,923	218,226	103,710	134,985	110,019
Capital Expenditures - Prior Years Capital Expenditures - Developer	166,416	106,627	69,491	41,008	20,123
Contributed Assets Capital Expenditures - Richmond Public	61,479	61,479	61,479	61,479	61,479
Library Capital Expenditures - Richmond	742	742	742	742	742
Olympic Oval Corporation	818	1,422	1,670	1,748	2,066
Capital Funding	(316,724)	(375,326)	(225,088)	(224,981)	(186,387)
Transfers/Amortization offset:	67,923	88,511	95,651	104,504	103,427
Balanced Budget	\$-	\$-	\$-	\$-	\$-
Tax Increase	5.68%	3.36%	4.22%	3.95%	3.20%

SCHEDULE B:

CITY OF RICHMOND 5 YEAR FINANCIAL PLAN CAPITAL FUNDING SOURCES (2021-2025) (In \$000's)

DCC Reserves	2021	2022	2023	2024	202
Drainage DCC	1,521	_	990	2,144	99
Park Development DCC	5,690	1,881	1,928	1,129	2,30
Park Land Acquisition DCC	6,905	5,964	5,964	5,964	3,76
Roads DCC	10,194	9,059	9,627	8,964	6,89
Sanitary DCC	-	-	-	1,436	10
Water DCC	360	1,532	-	312	61
Total DCC	\$ 24,670	\$ 18,436	\$ 18,509	\$ 19,949	\$ 14,67
Statutory Reserves					
Affordable Housing	1,175	925	925	925	92
Capital Building and Infrastructure	5,820	60,527	13,700	14,250	6,60
Capital Reserve	13,413	69,807	11,584	32,430	26,37
Child Care	166	174	177	179	18
Drainage Improvement	11,351	15,540	13,368	22,296	18,18
Equipment Replacement	3,962	3,310	4,833	4,066	2,68
Leisure Facilities	-	4,934	-	-	
Neighbourhood Improvement	78	-	-	-	
Public Art Program	150	150	150	150	15
Sanitary Sewer	5,585	6,400	8,500	8,724	9,28
Watermain Replacement	7,207	7,750	7,808	7,125	7,78
Total Statutory Reserves	\$ 48,907	\$ 169,517	\$ 61,045	\$ 90,145	\$ 72,16
Other Sources					
Enterprise Fund	215	550	550	550	55
Grant and Developer Contribution	14,464	16,215	14,975	16,513	14,84
Other Sources	11,681	11,647	5,795	5,842	5,89
Rate Stabilization	2,700	-	800	-	
Sewer Levy	150	-	50	50	15
Solid Waste and Recycling	350	300	300	300	30
Water Levy	1,786	1,561	1,686	1,636	1,43
Total Other Sources	\$ 31,346	\$ 30,273	\$ 24,156	\$ 24,891	\$ 23,17
Total Capital Program	\$ 104,923	\$ 218,226	\$ <u>103</u> ,710	\$ 134,985	\$ 110,01

SCHEDULE C:

CITY OF RICHMOND CONSOLIDATED 5 YEAR FINANCIAL PLAN (2021-2025) STATEMENT OF POLICIES AND OBJECTIVES

Revenue Proportions By Funding Source

Property taxes are the largest portion of revenue for any municipality. Taxes provide a stable and consistent source of revenue for many services that are difficult or undesirable to fund on a userpay basis. These include services such as community safety, general government, libraries and park maintenance.

Objective:

• Maintain revenue proportion from property taxes at current level or lower

Policies:

- Tax increases will be at CPI + 1% for transfers to reserves
- Annually, review and increase user fee levels by consumer price index (CPI).
- Any increase in alternative revenues and economic development beyond all financial strategy targets can be utilized for increased levels of service or to reduce the tax rate.

Table 1 shows the proportion of total revenue proposed to be raised from each funding source in 2021.

Table 1:				
Funding Source	% of Total Revenue			
Property Taxes	53.7%			
User Fees	24.8%			
Sales of Services	8.4%			
Investment Income	2.8%			
Payments in Lieu of Taxes	2.6%			
Gaming Revenue	-%			
Licenses and Permits	2.4%			
Provincial and Federal Grants	2.3%			
Other	3.0%			
Total Operating and Utility Funding Sources	100.0%			

SCHEDULE C (CONT'D):

CITY OF RICHMOND CONSOLIDATED 5 YEAR FINANCIAL PLAN (2021-2025) STATEMENT OF POLICIES AND OBJECTIVES

Distribution of Property Taxes

Table 2 provides the 2020 distribution of property tax revenue among the property classes. 2021 Revised Roll figures will be received in late March 2021.

Objective:

• Maintain the City's business to residential tax ratio in the middle in comparison to other municipalities. This will ensure that the City will remain competitive with other municipalities in attracting and retaining businesses.

Policies:

• Regularly review and compare the City's tax ratio between residential property owners and business property owners relative to other municipalities in Metro Vancouver.

Property Class	% of Tax Burden		
Residential (1)	56.53%		
Business (6)	34.64%		
Light Industry (5)	6.80%		
Others (2,3,4,8 & 9)	2.03%		
Total	100.00%		

Table 2: (Based on the 2020 Revised Roll figures)

Permissive Tax Exemptions

Objective:

- Council passes the annual permissive exemption bylaw to exempt certain properties from property tax in accordance with guidelines set out by Council Policy and the Community Charter. There is no legal obligation to grant exemptions.
- Permissive exemptions are evaluated with consideration to minimizing the tax burden to be shifted to the general taxpayer.

Policy:

• Exemptions are reviewed on an annual basis and are granted to those organizations meeting the requirements as set out under Council Policy 3561 and Sections 220 and 224 of the *Community Charter*.