Municipal resolution: Call for the ABC Plan for an Accountable, Bold and Comprehensive poverty reduction plan for BritishColumbia

WHEREAS:

- 1. The poverty rate in British Columbia continues to be among the highest in Canada at approximately 1 in 8 using Canada's official poverty line (Market Basket Measure), and child poverty rates in BC are still 1 in 5;
- Many impacts of poverty are experienced at the local level, and local residents pay for
 poverty in increased health care costs, higher crime, higher demand for community, social
 and charitable services, lack of school readiness, reduced school success, and lower
 economic productivity;
- 3. 4 people are dying every day in BC due to the opioid epidemic that the Provincial Health Officer of BC has declared a Public Health Emergency. Many more are sick from poverty with cancer, heart disease, diabetes, depression or other health issue; and the health of everyone is worse from living in such an unequal society;
- 4. A poverty reduction plan will save lives and money as it is a social and economic investment in our province;
- 5. There was unanimous support from all three provincial parties for legislated targets and timelines to reduce poverty in Bill 39: Poverty Reduction Strategy Act when it was passed on November 5, 2018;
- 6. BC is the last province in Canada to have a poverty reduction plan and is now developing a plan to be launched in March 2019;
- 7. The BC Poverty Reduction Coalition (the "Coalition") is a broad-based network of over 400 organizations including community and non-profit groups, faith groups, health organizations, indigenous organizations, businesses, labour organizations, and social policy groups;
- 8. The Coalition has renewed its call for a strong poverty reduction plan for BC by launching the ABC Plan, which outlines an accountable, bold and comprehensive poverty reduction plan to prevent and reduce poverty in BC.

THEREFORE BE IT RESOLVED:

THAT this council support the Coalition's ABC Plan for an accountable, bold and comprehensive poverty reduction plan for BC; and

BE IT FURTHER RESOLVED:

THAT this council advocate to the provincial government to develop and implement a provincial poverty reduction strategy that includes the measures within the ABC Plan before February 2019, with the commitment that this council will work with the provincial government in implementing this plan.

For more information:

Contact: Trish Garner, Community Organizer, BC Poverty Reduction Coalition

Email: trish@bcpovertyreduction.ca

Phone: 604-877-4553

Website: bcpovertyreduction.ca / ABCplan.ca



An Effective Poverty Reduction Plan: It's as simple as ABC

First Steps for an Accountable, Bold and Comprehensive Poverty Reduction Plan for BC

Over half a million British Columbians live in poverty: from youth aging out of care to sleeping on the streets to seniors struggling to buy food; from low-wage workers having to commute hours every day to people on income assistance trying to survive day by day; from newcomers to indigenous people who we welcome and acknowledge with words but not with enough financial support; from the homeless to those living one paycheque away from joining them; and from people with disabilities facing a lifetime of poverty to families trying to give their children the lives they never had.

In a wealthy province like BC, we can do better.

And the good news is that British Columbians want to do better. The majority of voters in BC's 2017 provincial election voted for bold action on poverty; and with all three major political parties now publicly committed to a poverty reduction plan, British Columbians can finally look forward to action to tackle poverty and the increasing levels of homelessness and inequality that we see in our communities.

This is a crisis that requires urgent action. 4 people are dying every day in BC due to the opioid epidemic that the Provincial Health Officer of BC has declared a Public Health Emergency. Many more are sick from poverty with cancer, heart disease, diabetes, depression or other health issue; and the health of all of us is worse from living in such an unequal society.

A poverty reduction plan will save lives.

It will also save money. It's an economic investment in our province. Initial funding should be provided by restoring tax fairness. Then, over the long term, a poverty reduction plan that puts in place strong, preventative measures to tackle both the depth and breadth of poverty costs far less than the cost of poverty, at \$8 to 9 billion per year for health and criminal justice costs, as well as lost tax revenue. Let's stop mopping the floor and fix the roof.

An Accountable, Bold and Comprehensive poverty reduction plan for BC is the <u>solution</u> to save lives and promote equality.

So far, the government has undertaken a poverty reduction consultation from October 2017 to March 2018. They visited communities throughout the province and heard consistent themes about the issues and the necessary solutions. They now plan to table legislation in the fall and launch the full plan in February 2019.

Now British Columbians expect action with an accountable, bold and comprehensive poverty reduction plan that reflects those themes. A plan needs to tackle immediate affordability challenges but, more importantly, go upstream to enhance our universal basic services to prevent these challenges in the first place and ensure healthy people and healthy communities throughout our province.

The over-arching vision and first steps matter in leading in the right direction.

That is why the BC Poverty Reduction Coalition with over 400 supporting organizations recommend the following first steps for the government's legislation and plan:

☑ A is for Accountable.

Embed strong accountability measures

- Ensure long-term sustainability through legislated targets, timelines and accountability measures:
 - Reduce BC's poverty rate by 30% within four years, and by 75% within 10 years.
 - Recognize that poverty is concentrated in particular marginalized groups and ensure concurrent declines in the poverty rates for these groups by 30% in four years, and by 75% in ten years.
 - ♦ Within two years, ensure that every British Columbian has an income that reaches at least 75% of the poverty line.
 - ♦ Within two years, ensure no one has to sleep outside, and end all homelessness within eight years (ensuring all homeless people have good quality, appropriate housing).
 - ♦ Commit to United Nations Sustainable Development Goal #1: "End poverty in all its forms everywhere" by 2030.
 - ♦ Create an independent, funded Office/Advocate to monitor the plan's implementation.
- Make sure all Ministries are working together, including:
 - ♦ Legislate a Poverty/Equity Lens at Treasury Board to ensure no Ministry can make decisions that will hurt people in poverty.
 - ♦ The Minister of Social Development and Poverty Reduction should present mandatory annual reports (including reports from all relevant Ministries) to the Legislature and to the public about actions taken, outcomes and advocacy to other levels of government.
- **♦** Embed strong fundamental principles in the legislation and plan:
 - Respect the human rights of people living in poverty.
 - Upstream approach focusing on the social determinants of health.
 - ♦ Poverty reduction as a social and economic investment for our province.

☑ B is for Bold.

Take bold, immediate action

♦ Increase income supports, including raising welfare and disability rates to 75% of the poverty line (Market Basket Measure) immediately and to 100% of the MBM in 2 years.

The first step would cost \$365 million while lifting everyone on income assistance to the poverty line would cost \$1.16 billion, only 2% of the provincial budget

Tie rent control to the unit (not the tenant), and build and protect affordable social and rental housing.

Affordable is defined as 30% of income. An appropriate percentage of the housing to be built should be at welfare shelter rates and another set target should be tied to the senior shelter level.

☑ C is for Comprehensive.

Develop a comprehensive poverty reduction plan with short, medium and long-term actions in 7 policy areas:

- Income assistance: Provide adequate and accessible income support for the non-employed.
 - Increase and index income and disability assistance.
 - Increase earnings exemptions, and remove clawbacks and arbitrary barriers that discourage, delay and deny people in need.
- **Employment:** Improve the earnings & working conditions of those in the low-wage workforce.
 - Increase the minimum wage to \$15 an hour for all workers with no exemptions and index it to the cost of living.
 - Enhance and restore the coverage and enforcement of employment standards.
- Equity: Address the needs of those most likely to be living in poverty, including:
 - Restructure federal and provincial funding to better address the needs of all Indigenous people, including the large off-reserve population.
 - Guarantee access to income assistance for all regardless of citizenship status.
 - ♦ Provide free transit for children 0-18 years of age and a low-income transit pass for adults.
- **Housing:** End homelessness and adopt a comprehensive affordable housing and supportive housing plan.
 - Build 10,000 new social & co-op housing units per year that low income people can afford.
 - Introduce stronger tenant protections, including rent control on the unit (not the tenant), tighter limits on annual rent increases, adequately enforcing the Residential Tenancy Act (RTA) and the Manufactured Home Park Tenancy Act, and extending tenant rights to include all non-profit social housing currently exempt from the RTA.
- Child care: Provide universal, high quality, publicly-funded child care.
 - ♦ Improve the wages of early childhood educators.
 - Continue to increase the number of licensed spaces.
 - Prioritize expanding the fee reduction program so that the affordable child care benefit can be reduced over time, and ensure that low income families have access to free, high quality child care.
- Education and training: Enhance support for training and education for low-income people.
 - Reduce tuition fees by 50% and increase the availability of post-secondary grants for low-income students; allow welfare recipients to attend post-secondary education and get apprenticeships.
 - ♦ Adequately fund K-12 education to mitigate inequalities and to ensure adequate library staff and resources, and special needs assessment and support
- ♦ Health and food security: Enhance community mental health and home support services, and expand integrated approaches to prevention and health promotion services.
 - Expand essential health services in the public system, such as dental and optical care and community mental health services.

More information and take action at ABCplan.ca



For more information, visit:

ABCplan.ca

The BC Poverty Reduction Coalition is a coalition that includes community and non-profit groups, faith groups, health organizations, indigenous organizations, immigrant service agencies, businesses, labour organizations, and social policy groups. We have come together around a campaign aimed at seeing the introduction of a bold and comprehensive poverty reduction plan from the government of British Columbia that would include legislated targets and timelines to significantly reduce poverty, inequality and homelessness. We have over 80 Coalition Members and over 400 supporting organizations that have joined the call for a poverty reduction plan.





vancouver foundation

Vancity
Community Foundation





What Municipalities *Can* and *Can't Do*To Prevent and Reduce Poverty in our Communities

You're seeing increasing levels of homelessness in your community and you are turning to your local government to take action. However, solving the challenges of poverty requires all three levels of government working in collaboration. Municipal councils cannot address these pressing social issues alone and yet they face them daily as they show up at the local level within our communities. This is why it is so important to align municipal commitments with provincial and federal strategies.

Government budgets show the scale of responsibility and investment each level of government should be taking:

Municipal: \$1.8 billion¹
 Provincial: \$50 billion
 Federal: \$340 billion

Local governments can play an important role in poverty reduction but much of that role must include strong advocacy to senior levels of government to impact their priorities and necessary investments.

Now is an especially critical time to advocate to the provincial government because they are developing a poverty reduction plan for BC for the first time!

Before the plan is launched in February 2019, municipal governments can join the call for the <u>ABC Plan</u>, which highlights that an effective poverty reduction plan must be Accountable, Bold and Comprehensive.

We've developed this resource to share what Local Governments and School Boards can do to combat poverty in our communities; and what they can't do. You can use this to hold your newly elected officials accountable to bold action and advocacy after they have been elected.

The BC Poverty Reduction Coalition (BCPRC) is an alliance of over 400 organizations throughout the province that have come together in the call for the provincial government to implement a strong poverty reduction strategy with legislated targets and timelines to significantly reduce poverty, inequality, and homelessness in BC. Our work is grounded in the foundation of universal human rights. We advocate for an accountable, bold and comprehensive plan that will take action in seven policy areas: income assistance, employment, housing, child care, education, health, and equity.

tel: 604.877.4553 / fax: 604.709.6909

810-815 W Hastings St Vancouver, BC V6C 1B4

¹ maximum, using Vancouver as example

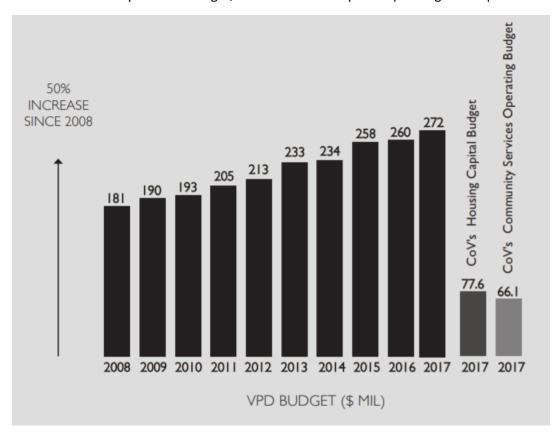
Human Rights

Municipalities are primarily responsible for the criminalization of poverty.

Many local governments across British Columbia have bylaws and local law enforcement practices that violate the human rights of people living in poverty. They have the potential to criminalize people who live in public space, increase stigma and restrict the delivery of harm reduction programs, emergency shelter, and other services for marginalized people. Local governments should listen to people living in poverty and address the ways that their bylaws infringe on their human rights and increase stigma and discrimination.

We recommend that municipal governments stop criminalizing poverty by revoking laws that penalize or discriminate against people for engaging in behavior necessary for survival because of homelessness and poverty, such as sleeping and erecting shelter in public spaces.

The best way to see government priorities is not by what politicians are saying but what they are spending our money on. That's exactly what the Carnegie Community Action Project did in their analysis of the Vancouver Police Department funding within the City of Vancouver's budget.² Here you can see the dramatic increase of almost \$100 million over 10 years, and the comparison to the City's housing investment and community services budget, which is far below public spending on the police.



² Carnegie Community Action Project, *No Pill For This III: Our Community Vision of Mental Health*, http://www.carnegieaction.org/wp-content/uploads/2018/04/MH-REPORT-FINAL-1.compressed.pdf

In addition to stopping the criminalization of poverty, municipal governments have an important role to play in combating discrimination against people in poverty. In particular, improperly managed public municipal consultations have become a forum for inappropriate language, harassment and the silencing of marginalized people. Having monitored and learned of countless attacks at public hearings against people with addictions and other disabilities, and people experiencing homelessness, Pivot Legal Society argues that "it is incumbent on municipalities to ensure that all people feel safe and welcome at public hearings on issues that matter to them and they have duties to protect people from discriminatory statements and ensure hearings do not become forums for abuse."

Municipal planners and human rights advocates have developed special procedures for how councils should carry out public consultations concerning new affordable housing projects including:

- Layout clear ground rules.
- State that the only issues open for discussion are legitimate land use issues such as location, size, setback and parking requirements.
- Advise attendees that the meeting will not be a forum to make negative comments about the people who will be living there.
- Be clear that they will actively interrupt and object to discriminatory language or prejudicial comments.

We recommend local governments take these proactive measures to ensure that everyone is treated with respect.

Read more:

Pivot Legal Society submission on Human Rights in Canada https://d3n8a8pro7vhmx.cloudfront.net/pivotlegal/pages/1850/attachments/original/1455843171/UN submissio ns.pdf?1455843171

"Community outcry should not block health and safety measures for people who are homeless" Pivot Legal Society Blogpost

http://www.pivotlegal.org/community_outcry_should_not_block_health_and_safety_measures_for_people_who are homeless

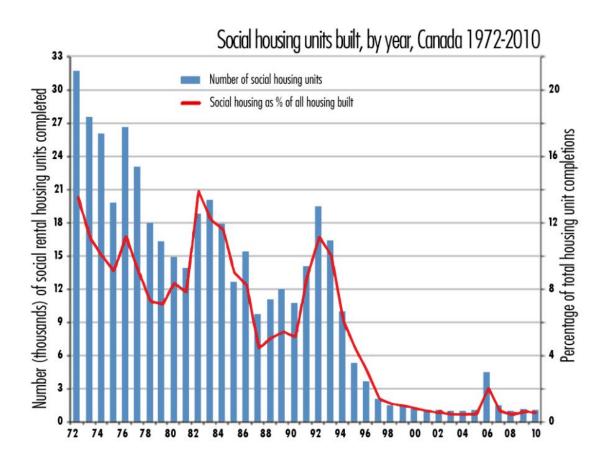
"In the zone: Housing, Human Rights and Municipal Planning" Ontario Human Rights Commission http://www.ontla.on.ca/library/repository/mon/26002/315300.pdf

Housing

BC has a housing crisis throughout the province with thousands of homeless and people facing housing insecurity struggling to survive in our communities, spending a huge share of their income on rent and/or living in sub-standard, over-crowded housing. According to the BC Non-Profit Housing Association, 45% of renters in BC are living in housing insecurity, spending more than 30 per cent of their income on rent; and 1 in 5 renters are spending more than half their income on rent leaving them with little left over to support themselves and their families.

Much of the focus is on municipal governments at the moment as we are seeing increasing levels of visible homelessness within our communities and we look to our closest level of government for action. However, the root causes of homelessness and the responsibility primarily lies with senior levels of government, which have not invested the resources they have over the last decades. The graph below shows the dramatic decline in federal housing investment since the 1970s.³

This level of federal funding in partnership with provincial funding provided between 1500-2000 new housing units per year in BC, and the number of homeless people was much lower.



³ Calculate by Walks, Alan from CMHC Canadian Housing Observer, various years; Figure 2 in Walks, Alan and Clifford, B. (2015), "The Political Economy of Mortgage Securitization and the Neoliberalization of Housing Policy in Canada," Environment and Planning A. 47(8): 1624-1642

Local governments can still play an important role in building and protecting affordable housing through partnerships with local non-profits, co-operatives, and, in particular, other levels of government, which have the necessary resources. Municipal contributions can include:

- providing public land and funds toward the creation of non-profit affordable housing
- protecting existing affordable housing supply through retention and replacement policies including policies that protect against the demolition of existing affordable housing and replacement with more expensive homes
- zoning specifically to retain and encourage rental housing in their communities, and through inclusionary zoning, they can require developers to create non-market housing as a condition for new development sites
- streamlining permitting and rezoning processes specifically for non-profit affordable housing

In all this work, it is important to emphasize that affordable housing must meet a diversity of needs. A set percentage of the housing to be built should be at welfare shelter rates and another set target should be tied to the senior shelter level. There also is a dire need for specific units for accessible, adaptable housing options and 3 and 4 bedroom units suitable for families with children.

Read more:

BC Non-Profit Housing Association's Make Housing Central Campaign

https://housingcentral.ca/SITES/HousingCentral/2018 Civic Campaign/HousingCentral/2018 Civic Campaign.aspx

BC Society of Transition Houses: BC Municipal Election Toolkit https://bcsth.ca/wp-content/uploads/2018/09/municipal-election-toolkit-2018-09-24.pdf

Vancouver Tenants' Union's Renters Report Card

https://d3n8a8pro7vhmx.cloudfront.net/vancouvertenantsunion/pages/135/attachments/original/1538619170/Renter's Report Card - Website Information.pdf

Health and Food Security

Poverty is a fundamental determinant of health, and the health care costs of poverty add up to \$1.2 billion per year in BC. So, all of the other policy recommendations outlined here will have a direct impact on improving the health of low-income people.

However, local government can enhance and expand access to health initiatives, including:

- providing free or discounted recreational services and access to programs for low-income children, youth, families and individuals
- if people are not being housed, supporting them where they are, including developing public amenities like water fountains, public washrooms and public showers careful consideration needs to happen to ensure these amenities are universally accessible and safe
- increasing food security through zoning that would ensure low-income neighbourhoods have access to reasonably priced, quality fruits and vegetables
- supporting community gardens and community kitchens to provide affordable, nutritious food; schools can also provide healthy meals and nutritional information to students

The epidemic of opioid overdose deaths, at a rate of 4-5 overdose deaths each day is a public health emergency. While federal laws often get the most attention, municipal bylaws and local law enforcement practices also have the potential to increase stigma and restrict the delivery of harm reduction programs, emergency shelter, and other services for marginalized people.

Local governments need to ensure that they do not restrict access to health services including harm reduction programs and addiction treatment options in their communities.

Read more:

First Call Municipal Election Toolkit (See page 8) https://firstcallbc.org/wordpress/wp-content/uploads/2018/09/2018-Municipal-Election-Toolkit.pdf

Municipal Election Engagement Toolkit for Food Security Advocates https://gateway2.phabc.org/wp-content/uploads/sites/2/2018/10/Municipal-Election-Toolkit-revised-Oct-1-2018.pdf

BC Poverty Reduction Letter about water fountains to the City of Vancouver http://bcpovertyreduction.ca/wp-content/uploads/2018/10/2016-COV-Water-Fountains.pdf

Open Letter to the Government of BC about the need for an Opioid Action Plan http://bcpovertyreduction.ca/2017/11/bc-needs-an-opioid-action-plan-open-letter-to-the-government-of-bc

Equity

There are multiple ways that municipal governments can address the over-representation of poverty amongst particular groups to ensure equity. These are just a couple of examples:

1. Marginalized groups often rely on <u>public transportation</u> and face high costs and long travel times as unaffordable housing causes people to move further and further away from work. However, responsibilities for transit may vary depending on your local community. Your municipality may be one of the 60 local governments that pays into BC transit and shares responsibilities for developing and maintaining the province-wide transit system. Within Metro Vancouver, Mayors, the Chief of the Tsawwassen First Nation, and the elected representative of Electoral Area "A" sit on the Mayors' Council on Regional Transportation, which provides accountability to Translink.

We recommend that mayors advocate for provincial funding to ensure equitable access to our public transit system including affordable transit measures such as free transit for all children and youth and reduced transit fares for low-income individuals and families.

- 2. <u>Indigenous people</u> are far more likely than non-indigenous people to live in poverty and experience homelessness. The Truth and Reconciliation Commission of Canada has five Calls to Action that directly apply to municipal governments:
 - fully adopt and implement the United Nations Declaration on the Rights of Indigenous Peoples as the framework for reconciliation
 - repudiate concepts used to justify European sovereignty over Indigenous peoples and lands, such as
 the Doctrine of Discovery and terra nullius, and reform those laws, government policies, and litigation
 strategies that continue to rely on such concepts
 - provide education to public servants on the history of Aboriginal peoples, including the history and legacy of residential schools, the United Nations Declaration on the Rights of Indigenous Peoples, Treaties and Aboriginal rights, Indigenous law, and Aboriginal—Crown relations
 - work with other levels of governments, churches, Aboriginal communities, former residential school students and current landlords to develop and implement strategies and procedures for the ongoing identification, documentation, maintenance, commemoration, and protection of residential school cemeteries or other sites at which residential school children were buried
 - work collaboratively with the National Centre for Truth and Reconciliation to identify and collect copies of all records relevant to the history and legacy of the residential school system, and provide these to the National Centre for Truth and Reconciliation

These actions are just a starting point to address the ongoing effects of colonialism.

Read more:

#AllOnBoard Campaign Website https://www.allonboard.ca

Truth and Reconciliation Commission of Canada: Calls to Action
http://www.trc.ca/websites/trcinstitution/File/2015/Findings/Calls to Action English2.pdf

Childcare

Local governments are responsible for many local regulations, such as development zoning, and can require that child care spaces be included in new buildings. School Boards can ensure stability for the many child care programs that operate on school sites.

Given that senior levels of government have far more responsibility and potential to invest, local governments can also endorse the \$10aDay Child Care Plan calling on the provincial government to begin building a better child care system. The \$10aDay Child Care Plan is the community's solution to BC's child care crisis. 32 local BC governments support the Plan but they do not have the resources or mandate to implement it alone. The provincial government has made significant investments in child care and needs to keep moving towards universal child care. Local governments who have already endorsed the Plan support the next steps the campaign is calling for at the provincial level.

Read more:

First Call Municipal Election Toolkit (See page 4) https://firstcallbc.org/wordpress/wp-content/uploads/2018/09/2018-Municipal-Election-Toolkit.pdf

\$10aDay Child Care Plan Website https://www.10aday.ca

Education

The under-funding of public education has meant an increase in school fees, such as those now collected for field trips, supplies, sports and arts, and specific course materials. This causes great family stress, and children from low-income families often exclude themselves from activities and programs. The role of public education in giving every child an equal chance is seriously undermined by the inequity created by school fees. Public school boards can reduce or eliminate fees that act as barriers to inclusion for low-income students as well as continuing to advocate to the provincial government for adequate funding.

Almost 1 in 4 LGBT youth in BC are forced out of their homes so, without guaranteed family support, school safety and inclusion can have a direct impact on reducing queer and trans homelessness and long-term poverty. School Boards should publicly support the SOGI curriculum and implement strong gender identity and sexual orientation policies to allow schools to fully support queer and transgender students and ensure their safety and inclusion.

Read more:

First Call Municipal Election Toolkit (see page 8)

https://firstcallbc.org/wordpress/wp-content/uploads/2018/09/2018-Municipal-Election-Toolkit.pdf

BC Confederation of Parent Advisory Councils Submission on Provincial Public Education Funding https://bccpac.bc.ca/images/Documents/Resources/BCCPAC_SSC-Submission_Oct-11-2018.pdf

Poverty is an LGBTQ Issue, BC Poverty Reduction Coalition (see submission to Vancouver School Board) http://bcpovertyreduction.ca/campaigns/lgbtq

Low Wages

Despite public perception, poverty in BC is primarily working poverty. The majority of poor children in BC live in families with parents in the paid labour force, many of them working full-time and often multiple jobs. Local governments have a responsibility to avoid contributing to the problem of low-wage poverty.

We recommend that local governments and school boards becoming living wage employers to embed the responsibility to pay all their employees a living wage and only contract for services with companies that pay a living wage.

However, the provincial government is responsible for legislating the minimum wage and exemptions to that wage (for example, piece rate farmworkers who harvest fruit and vegetables) so local governments should advocate to them to increase the incomes of low wage workers. The provincial government is also responsible for employment standards, which desperately need to be enhanced and adequately enforced; for example, BC is the only province without the provision of paid sick leave.

Read more:

First Call Municipal Election Toolkit (see pages 8-9)

https://firstcallbc.org/wordpress/wp-content/uploads/2018/09/2018-Municipal-Election-Toolkit.pdf

Living Wage for Families Campaign Website

http://www.livingwageforfamilies.ca

BC Employment Standards Coalition

http://bcemploymentstandardscoalition.com

Level the Playing Field campaign for paid sick leave

https://www.leveltheplayingfield.ca/sick leave petition

Income assistance

The current income assistance system in BC is fundamentally broken. People in desperate need are being denied assistance, and if lucky enough to navigate all the structural and administrative barriers to welfare and have their application accepted, they are subjected to a life of "survival," struggling to meet the most basic needs of shelter and food.

Local governments do not have jurisdiction over income and disability assistance. They should advocate to the provincial government for increased income and disability assistance rates as part of the <u>ABC Plan</u> for an effective poverty reduction plan. Other measures suggested in this document can help reduce costs for people living on deeply inadequate income and disability rates.

Read More:

First Call Municipal Election Toolkit (see page 7)

https://firstcallbc.org/wordpress/wp-content/uploads/2018/09/2018-Municipal-Election-Toolkit.pdf

Raise the Rates Campaign Website

https://www.raisetherates.org