

City of Richmond

Report to Council

To:

Richmond City Council

Date:

December 8th, 2005

From:

Councillor Harold Steves

File:

12-8060-20-

Chair, Planning Committee

7995/2005-Vol 01

Re:

APPLICATION BY MUSSON CATTELL MACKEY PARTNERSHIP ARCHITECTS FOR REZONING OF 3200 AND 3600 LYSANDER LANE AND 3720 AND 3780 CESSNA DRIVE FROM "AIRPORT DISTRICT (AIR)" TO

"COMPREHENSIVE DEVELOPMENT DISTRICT (CD/51)"

The Planning

Committee,

its

meeting

held on

Tuesday,

December 6th, 2005, considered the attached report, and recommends as follows:

at

Committee Recommendation

That Bylaw No. 7995, for rezoning 3200 and 3600 Lysander Lane and 3720 and 3780 Cessna Drive from "Airport District (AIR)" to "Comprehensive Development District (CD/51)", be introduced and given first reading, subject to the applicant:

- (a) scheduling a Public Information Meeting with the residents of Burkeville prior to the January 16, 2006 Public Hearing; and
- (b) consulting with staff on how best to provide a boardwalk/walkway on the portion of the site fronting the Fraser River.

Harold Steves, Chair Planning Committee

Attach.

VARIANCE

Please note that staff recommended the following:

That Bylaw No. 7995, for rezoning 3200 and 3600 Lysander Lane and 3720 and 3780 Cessna Drive from "Airport District (AIR)" to "Comprehensive Development District (CD/51)", be introduced and given first reading.

Staff Report

Origin

Musson Cattell Mackey Partnership Architects has applied to rezone 3200 and 3600 Lysander Lane and 3720 and 3780 Cessna Drive from "Airport District (AIR)" to "Comprehensive Development District (CD/51)" in order to permit a range of commercial uses consistent with the Official Community Plan land use designation of Commercial for this site (**Attachment 1**).

Proposal

The site is currently occupied by a five-storey office building of contemporary appearance, originally built for Canadian Airlines International in 1989 (RZ 88-060, DP 88-000295). The site is zoned Airport District (AIR). The site is privately held and it is not designated as Airport land use in the Official Community Plan (OCP), the designation of adjacent Federally owned lands on Sea Island under the control of the Vancouver International Airport Authority (VIAA). The site is designated for Commercial land use under the OCP.

Following the closure of Canadian Airlines International, there has been a consistently high vacancy rate in the building. Several airport related users currently lease space in the building, including Harmony Airlines, YVR Airport Services Ltd, Transport Canada, and Venturex Global Investment Corporation. The intent of the rezoning would be, initially, to permit the owner to lease office space to non-airport related tenants. The new zoning would also permit a range of additional uses consistent with the OCP land use designation, including restaurants and business training. A Development Permit Application and full review of all issues, including traffic, ESA impacts and dyke maintenance, would be required for any proposed new development on the site.

Findings of Fact

Please refer to the attached Development Application Data Sheet (**Attachment 2**) for a comparison of the proposed development data with the relevant bylaw requirements.

Surrounding Development

The subject site is on Sea Island and is located on the east side of Russ Baker Way and south of the Moray Channel Bridge. The existing development surrounding the site is described as follows:

- To the north, across Lysander Lane, is the Delta Hotel and Marina, on a site zoned Automobile-Oriented Commercial District (C6);
- To the east, the Middle Arm of the Fraser River;
- To the south, the site owned by BCIT, currently under development for the BCIT Aerospace and Technology Campus, zoned Airport District (AIR); and
- To the west, across Cessna Drive and Russ Baker Way, the Burkeville community, an established neighbourhood of predominantly single-family zoned lots (Single-Family Housing District, Subdivision Area E (R1/E).

Related Policies & Studies

Official Community Plan

The proposed zoning complies with the intent of the applicable sections of the Official Community Plan and is in compliance with the Commercial land use designation (**Attachment 3**). It is under this Commercial land use designation that the existing office building on the site

and the adjacent hotel, restaurant and marina have been developed. These land uses are compatible with Airport operations as shown on the VIAA 2015 Land Use Plan (**Attachment 4**).

A site sign was posted on the property on September 30, 2005. Staff have received no comments from the public with respect to this application. The Vancouver International Airport Authority has been notified in writing of the application and has expressed no concerns with the current proposal. Additionally, The Ministry of Transportation has been advised of this application, and their approval is required as a condition of rezoning.

Zoning

The proposed permitted land uses are consistent with other sites with OCP Commercial land use designation, as follows:

Land Use Designation	Airport		Commercial		
Permitted Land Uses (Proposed Uses shown SHADED)	Airport District AIR	Proposed Uses	C6	13	CD/51
Airport, Heliport, Seaplane Port	Yes				
Airport Related Uses	Yes				
Retail Trade & Services, but excluding gas station		Yes	Yes		Yes
Office		Yes	Yes	Yes	Yes
Food Catering Establishment		Yes	Yes	Yes	Yes
Educational Institution		Yes	Yes	Site Specific	Yes
Animal Hospital or Clinic		Yes	Yes		Yes
Recreational Facility		Yes	Yes	Yes	Yes
Commercial Entertainment		Yes	Yes		Yes
Hotel	Yes	Yes	Yes		
Studio for artist, display, dance, radio, television or recording		Yes	Yes		Yes
Automobile Parking		Yes	Yes		Yes
Transportation			Yes		Yes
Light Industry		Yes	Yes	Yes	Yes
Public Library				Yes	
Caretaker Residential Accommodation				Yes	
Custom Workshops, Trades & Services, but excluding personal services		Yes		Yes	
Community Use	×	Yes	Yes	Yes	Yes
Radio and Television Transmission Facilities		Yes	Yes		Yes
Accessory Uses, Buildings & Structures	Yes	Yes	Yes	Yes	Yes

Based on the summary Table of Uses, above, staff conclude the following:

- Automobile-Oriented Commercial District (C6), the zoning on the adjacent hotel site to the north, is not supported as this could permit regional serving commercial which would potentially be in conflict with the Airport operations and the Burkeville community;
- Business Park Industrial District (I3) generally meets the list of proposed uses, with the exception of Automobile Parking as a principle use (which has been requested by the

applicant), Retail, and Educational Institution, also proposed by the applicant and which has been a permitted use on this site in the past (Nationwide Travel Training College Inc.); and

• Comprehensive Development District (CD/51) would provide for a list of proposed uses, including Retail, which would be compatible with the existing office building. This zone was created for the site at 4351 No. 3 Road (RZ 95-213), to the east of the site and across the Middle Arm. The intent of the zone is to provide the uses contained in Automobile-Oriented Commercial District (C6) at a greater density in order to encourage a more urban form of development in the City Centre. The zone would permit Automobile Parking as a principal use, and does not limit the floor area contained in parking structures.

Therefore, staff conclude that rezoning to Comprehensive Development District (CD/51) would provide for the requested Commercial uses at a density consistent with the existing Airport (AIR) zoning, would be consistent with the land use designation and would be appropriate for this site.

Regulations contained in Comprehensive Development District (CD/51) would not create non-conformities for existing site use as a result of the rezoning, as shown below:

	Airport District (AIR)	Existing	Automobile- Oriented Commercial District (C6)	Comprehensive Development District (CD/51)
Maximum FAR	1.0	0.37	Auto Parking: no max. limit Hotel: 1.5 Other: 0.50	Auto Parking: no max. limit Other: 0.85
Road Setbacks	6 m	36 m	6 m	From No. 3 Rd. and Browndale Road: 6 m
Side and Rear Yard Setbacks	Not applicable	145 m	Not applicable unless adjacent to a residential zone	7 m to west property line
Maximum Lot Coverage	50%	14%	50%	55%
Max Heights - Buildings	12 m	18 m	Hotels: 45 m Other: 12 m	20 m
Max Heights - Structures	20 m	N/A	20 m	22 m

Staff Comments

The applicant has agreed to the legal and development requirements associated with the application (Attachment 5). Architectural Drawings of the existing site development (Site plan and elevations) are enclosed for reference (Attachment 6). Separate from the rezoning process, the applicant is required to submit separate applications for Development Permit, Servicing

Agreement (street frontage improvements) and Building Permit, as required for future development.

At the time of the Development Permit application for additions or new uses on the site, staff recommend the following be considered in the review:

- An ESA designation runs along the foreshore and extends inland by approximately 30 metres from the high water mark. Along the south eastern corner of the property the ESA designation cuts through a corner of the existing building. Future construction, rezoning or subdivision may require a development permit at which time the ESA is to be considered;
- Any proposed increases in building height should be reviewed with Transport Canada to confirm compliance with the Airport Zoning Regulations;
- Frontage improvements may be required with future Development Permit applications; and
- A utility and services capacity analysis is required with any future development.

Analysis

The proposal is consistent with the objectives of the Official Community Plan and citywide objectives. In particular:

- The provision of land uses typical for a Commercially designated site, will normalize the permitted uses on the site with adjoining properties, and allow the building owners to lease the existing building to a wider range of businesses;
- With regard to the site's proposed zoning, Comprehensive Development District (CD/51) is a zone created specifically for Commercial designated sites within the City Centre with the aim of providing for the shopping, personal service, business, entertainment, commercial and light industrial needs of the community;
- The proposed density is appropriate for a site near the City Centre (e.g. density of 0.85 FAR);
- Vehicular access to the site is provided from secondary streets and lanes in order to minimize impacts on major arterials and traffic impacts on the future development;
- The applicant has agreed to register a 10 m Public Rights of Passage Right of Way (PROP ROW) across portions of the site fronting to the Fraser River for future flood protection (dyke) needs and public Trails access;
- The existing building is well designed, and rezoning to provide uses to permit its utilization to its full potential are supported by staff.

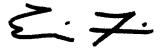
Financial Impact

No apparent financial impacts.

Conclusion

Rezoning of the subject site as proposed conforms to citywide objectives for job creation, growth and development. Inclusion of non-airport related uses will allow the existing office building to be fully leased to realize its potential. Further review of new proposals for the site will be required to ensure a high quality development, consistent with the existing building, and will be

completed as part of the future Development Permit process. On this basis, staff recommend that the proposed rezoning be approved.



Eric Fiss Policy Planner

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See Attachment 5 for legal and development requirements agreed to by the applicant and to be completed prior to final adoption of the Zoning Amendment Bylaw.

LIST OF ATTACHMENTS

Attachment 1	Zoning Location Map
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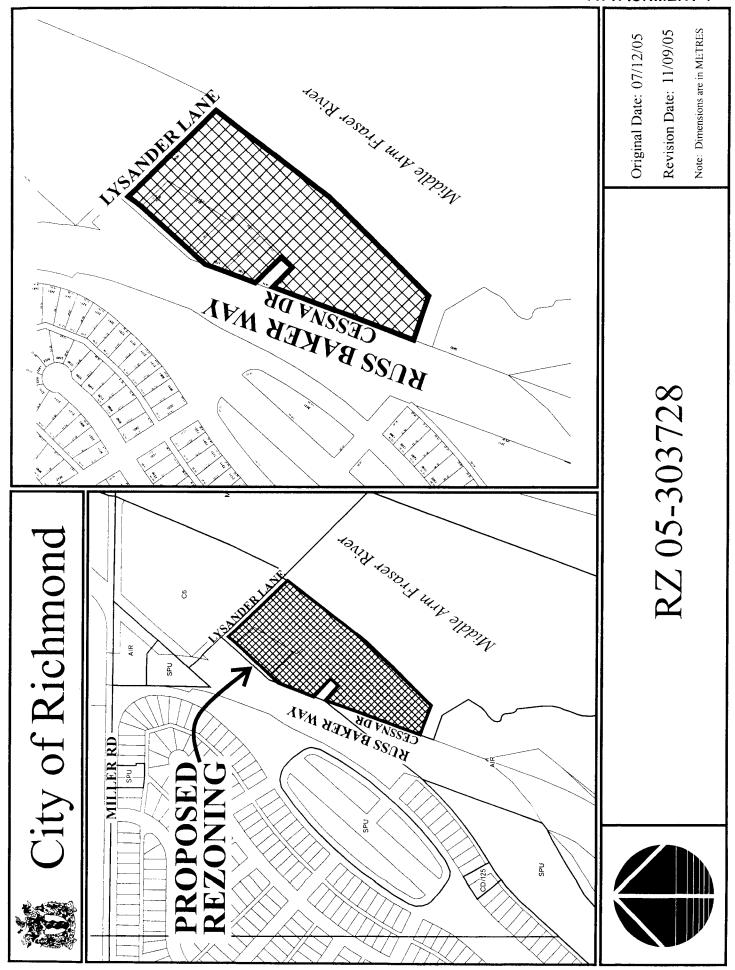
Attachment 2 Development Application Data Sheet

Attachment 3 OCP Land Use Map

Attachment 4 VIAA Land Use Map

Attachment 5 Conditional Rezoning Requirements

Attachment 6 Architectural Drawings of Existing Building (Site Plan and Elevations)





Development Application Data Sheet

Development Applications Department

RZ 05-303728

Address:

3200 and 3600 Lysander Lane and 3720 and 3780 Cessna Drive

Applicant:

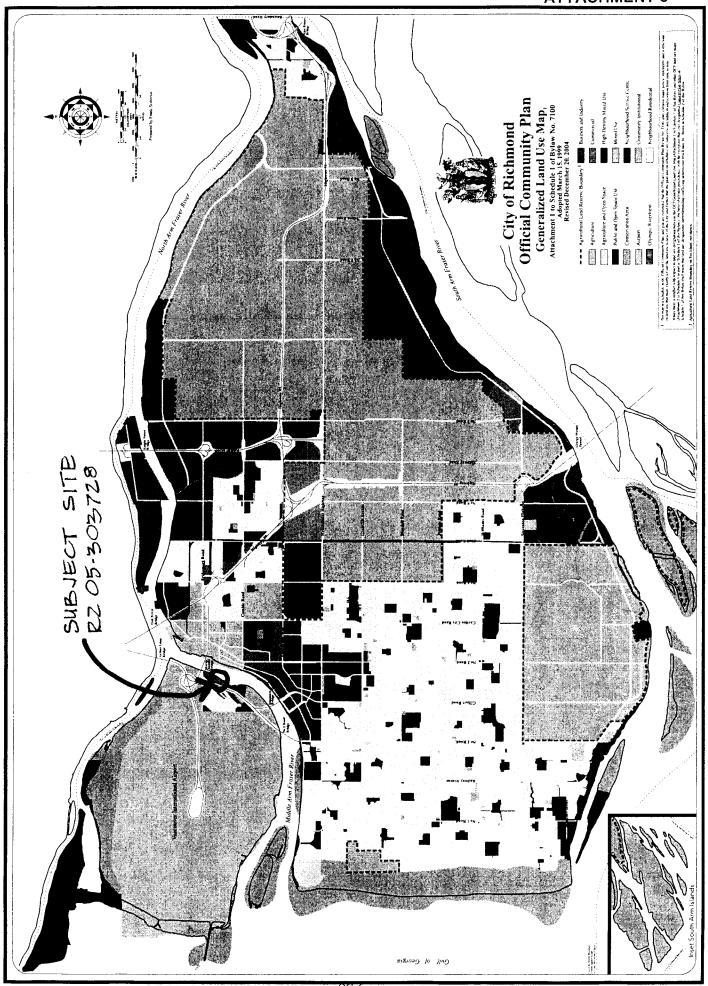
Musson Cattell Mackey Partnership Architects

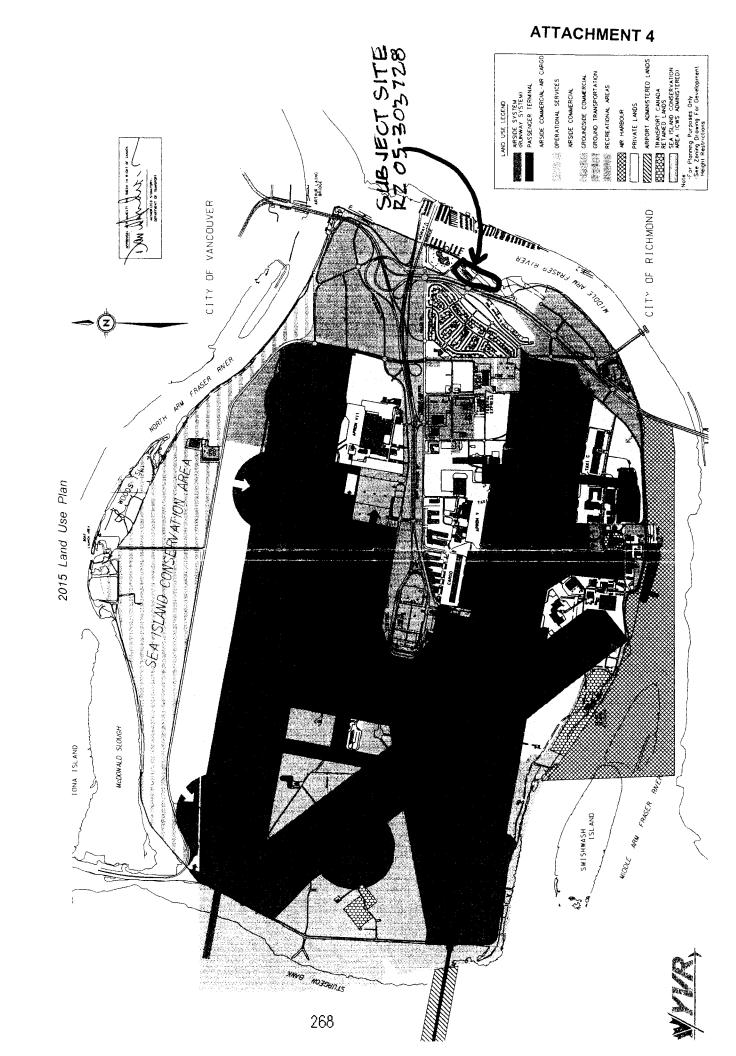
Planning Areas:

Sea Island

	Existing	Proposed
Owner:	Lysander Holdings Ltd	No change
Site Size:	30,288 m² (326,028ft²)	No change
Land Uses	Commercial	No change
OCP Designation	Commercial	No change
Zoning	Airport District (AIR)	Comprehensive Development District (CD/51)

	Bylaw Requirement CD/51	Existing Development	Variance
Floor Area Ratio:	0.85 Max	0.37 existing	none permitted
Lot Coverage – Building:	55% Max.	14% existing	none
Setback – Roads:	Not applicable	12 m	none
Setback – from west property line:	Min. 7 m	34 m	none
Height (m):	20 m	18 m	none
Lot Size:	Not applicable	3.029 ha	none
Off-street Parking – Regular/Visitor:	4 spaces for each 100 m ² of gross leasable floor area of building = 108 spaces	444	none
Off-street Parking Spaces – Accessible:	2% of spaces provided = 9 spaces	9	none
Off-street Loading:	5	5	none





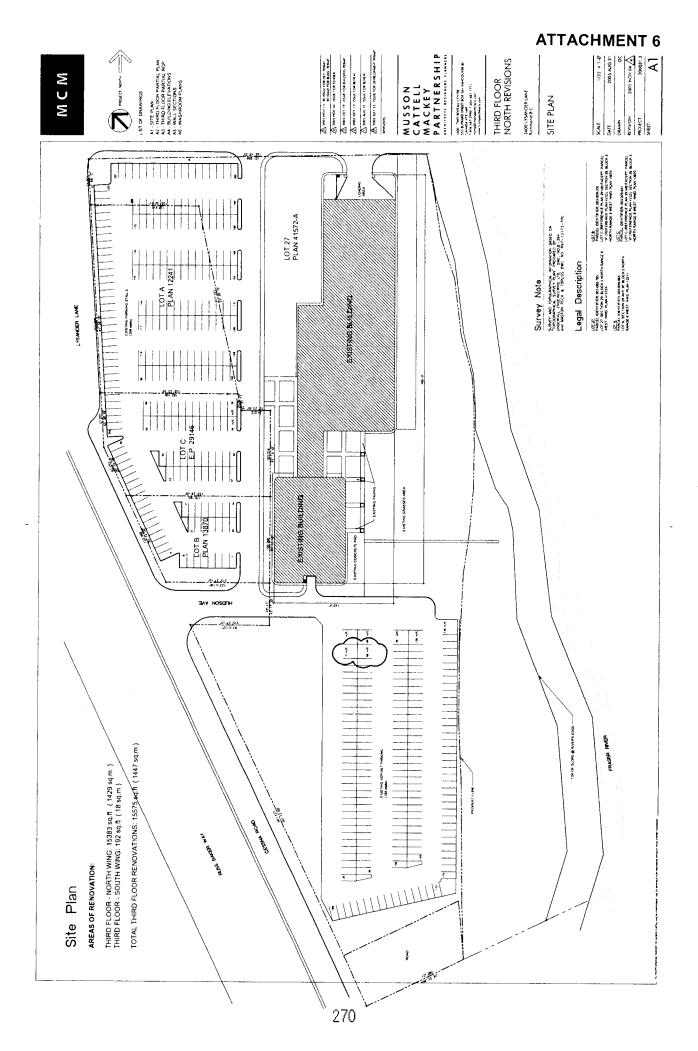
Conditional Rezoning Requirements

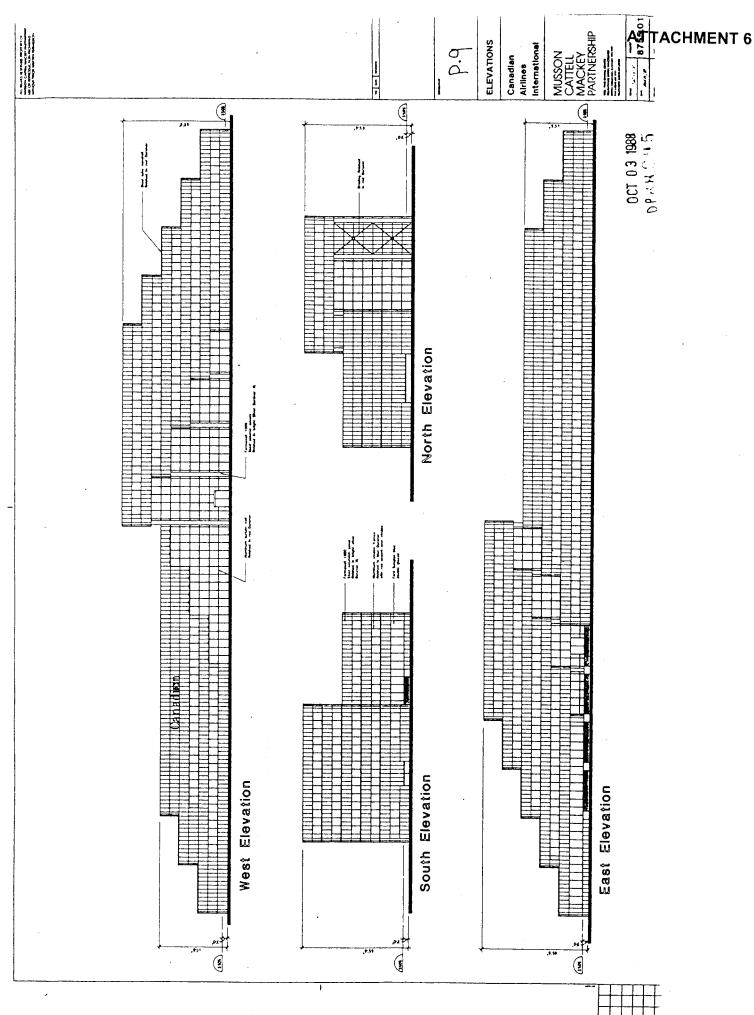
3200 and 3600 Lysander Lane and 3720 and 3780 Cessna Drive (RZ 05-303728)

Prior to final adoption of the Zoning Amendment Bylaw 7995, the following requirements must be completed:

- 1. Consolidation of the four lots into one development parcel;
- 2. Registration of an approximately 10 m Public Rights of Passage Right of Way (PROP ROW) across the east portions of the site fronting to the Fraser River for future flood protection (dyke) needs and public Trails access, exact width to be determined in consultation with Engineering Department; and
- 3. Ministry of Transportation approval.

(Signed Letter on File)	(November 16, 2005)
Signed	Date







Richmond Zoning and Development Bylaw 5300 Amendment Bylaw 7995 (RZ 05-303728) 3200 AND 3600 LYSANDER LANE AND 3720 AND 3780 CESSNA DRIVE

The Council of the City of Richmond, in open meeting assembled, enacts as follows:

1. The Zoning Map of the City of Richmond, which accompanies and forms part of Richmond Zoning and Development Bylaw 5300, is amended by repealing the existing zoning designation of the following area and by designating it **COMPREHENSIVE DEVELOPMENT DISTRICT (CD/51).**

P.I.D. 001-082-795

Lot 27 Section 29 Block 5 North Range 6 West New Westminster District Plan 41572A

P.I.D. 003-929-647

Lot "C" (Explanatory Plan 29146) Except: Parcel "X" (Reference Plan 42233) Section 29 Block 5 North Range 6 West New Westminster District Plan 13870

P.I.D. 003-929-205

Lot "B" Except: Parcel "X" (Reference Plan 42233) Sections 29 and 30 Both of Block 5 North Range 6 West New Westminster District Plan 13870

P.I.D. 003-929-965

Lot "A" Sections 29 and 30 Block 5 North Range 6 West New Westminster District Plan 12241

2. This Bylaw may be cited as "Richmond Zoning and Development Bylaw 5300, Amendment Bylaw 7995".

FIRST READING		CITY OF RICHMOND
A PUBLIC HEARING WAS HELD ON		APPROVED
SECOND READING		APPROVED by Director
THIRD READING		or Solicitor
MINISTRY OF TRANSPORTATION APPROVAL		ND
OTHER REQUIREMENTS SATISFIED		
ADOPTED		
MAYOR	CORPORATE OFFICER	