

Report to **Development Permit Panel**

To:

Development Permit Panel

Date:

November 13, 2007

From:

Cecilia Achiam

File:

DP 07-361148

Acting Director of Development

Re:

Application by Matthew Cheng Architect Inc. for a Development Permit at

4211 Garry Street

Staff Recommendation

That a Development Permit be issued which would:

- 1. Permit the construction of eight (8) townhouse dwellings at 4211 Garry Street on a site zoned Comprehensive Development District (CD/79); and
- 2. Vary the provisions of the Zoning and Development Bylaw No. 5300 to:
 - a) Reduce the minimum front yard setback from 6.0 m to 5.25 m and the minimum west side yard setback from 3.0 m to 2.0 for a covered porch; and
 - b) Allow tandem parking spaces in six (6) of the eight (8) townhouse units.

Cecilia Achiam, MCIP, BCSLA Acting Director of Development

EL:blg Att.

Staff Report

Origin

Matthew Cheng Architect Inc. has applied to the City of Richmond for permission to develop eight (8) townhouse dwellings at 4211 Garry Street. This site is being zoned from "Single-Family Housing District, Subdivision Area E (R1/E) to "Comprehensive Development District (CD/79)" for this project under Bylaw No. 8203 (RZ 06-323970). Two (2) remnant lane/road allowances on the north and east edge of the site are being consolidated with the site as part of the rezoning process. This site is currently vacant.

This application includes a proposal to close and rezone two (2) remnant lane/road allowances on the north and east edge of the site. The road closures are subject to a separate report from Property Services that proceeded concurrently with the site rezoning.

There is no Servicing Agreement associated with this development, however, frontage improvements are required along Garry Street through a City Work Order at developer's cost prior to issuance of a Building Permit. Frontage improvement works include relocating the City sidewalk opposite the new townhouses to align with the existing sidewalk to the west and transition back to the existing location west of the proposed new emergency access, and creating a grass boulevard with two new street trees.

Development Information

Please refer to the attached Development Application Data Sheet (Attachment 1) for a comparison of the proposed development data with the relevant bylaw requirements.

Background

The subject property is located within the Steveston Area Plan, Schedule 2.4 of the Official Community Plan (OCP). The Land Use Map in the Steveston Area Plan designates the subject property for "Multiple-Family". The subject property is also located within the Single-Family Lot Size Policy No. 5471 which permits townhouse developments on properties located at 4011, 4109, 4111, 4160, 4180, 4211, and 4771 Garry Street. The existing development surrounding the site is described as follows:

• To the North/East: McMath Secondary School;

• To the South: Lions Park seniors housing complex (4200 Garry Street) zoned

Townhouse and Apartment District (R3), and existing single-family dwellings on lots zoned Single-Family Housing District, Subdivision Area A (R1/A) and Single-Family Housing District, Subdivision

Area E (R1/E); and

• To the West: A 23-unit townhouse complex (4111 Garry Street) and then a

nine (9) unit townhouse complex (4109 Garry Street), both completed

under Comprehensive Development District (CD/79).

Rezoning and Public Hearing Results

The Public Hearing for the rezoning of this site was held on June 18, 2007. At the Public Hearing, the residents from the adjacent development at 4109 and 4111 Garry Street expressed the following concerns about rezoning the property from single-family use to townhouse use:

- cost sharing of common property issues such as deterioration of infrastructure and insurance;
- placement of safety measures (i.e. speed bumps) for children playing in the area;
- providing clear direction for visitors when assigning unit numbers and designing the address signage and giving consideration to placing an illuminated address sign;
- contributing funds for maintenance of the fence located on the shared property line;
- taking provisions for adequate drainage methods;
- · placement of an adequate irrigation system;
- providing a covered garbage enclosure located far away from the units;
- taking into consideration the impact on 4111 Garry Street when determining the tree species to be planted and the garbage location and method of removal; and
- minimization of disruption before and during construction.

During the Development Permit process, staff worked with the applicant to ensure that the garbage collection area is located on the east side of the site and far from the units at 4109 and 4111 Garry Street, that a clear address and direction sign in front of the development is provided, and that the landscaping proposed is complement to the existing landscaping on the adjacent site. Staff understand that the developer has worked with the strata council of 4109 and 4111 Garry Street to address all the other concerns raised at the Public Hearing. Issues related to cost sharing of common property and fencing, safety, and access during construction are resolved. A proposal from the developer to the strata council of 4109 and 4111 Garry Street is attached for reference (Attachment 2).

Staff Comments

The proposed scheme attached to this report has satisfactorily addressed the significant urban design issues and other staff comments identified as part of the review of the subject Development Permit application. In addition, it complies with the intent of the applicable sections of the Official Community Plan (OCP) and is generally in compliance with the Comprehensive Development District (CD/79) except for the zoning variances noted below.

Zoning Compliance/Variances (staff comments in bold)

The applicant requests to vary the provisions of the Zoning and Development Bylaw No. 5300 to:

1) Reduce the minimum front yard setback from 6.0 m to 5.25 m and the minimum west side yard setback from 3.0 m to 2.0 m for a covered porch.

(Staff supports the proposed open porch projection variance on the basis that the proposed projection provides pedestrian-oriented animated streetscapes to Garry Street, improves safety through passive surveillance, and is consistent with townhouse developments to the west. Open porch projections (maximum 1.5 m) are generally permitted into the 6 m required front yard setback and is encouraged in streetscape elevations).

2) Allow tandem parking spaces in six (6) of the eight (8) townhouse units.

(Staff supports the proposed tandem parking arrangement on the basis that the total site coverage is proposed at 0.32 compare to the maximum 0.4 permitted under this zoning district. Tandem parking arrangement is generally accepted in small developments to reduce the site coverage. A restrictive covenant to prohibit the conversion of the garage area into habitable space will be required as a condition of the Development Permit).

Advisory Design Panel Comments

The subject application was not presented to the Advisory Design Panel on the basis that the project generally met all the applicable Development Permit Guidelines, and the overall design and site plan adequately addressed staff comments. The design provided is generally consistent with the existing design on the adjacent townhouse sites to the west.

Analysis

Conditions of Adjacency

- The proposed height, siting and orientation of the buildings respects the massing of the surrounding existing residential development;
- The increased west side yard setbacks across the north building provides appropriate private outdoor open space;
- Relationship to the townhouse development to the west is complementary; and
- Relationship to the open space on the McMath Secondary School site to the east is neighbourly, with a landscaping strip, emergency access, driveway and outdoor amenity area along the east property line.

Urban Design and Site Planning

- Pedestrian frontage character facing Garry Street has been incorporated to enhance the pedestrian residential streetscape;
- Vehicle access to the site will be through the driveway in the existing townhouse development to the west (4111 Garry Street). Cross-access easement granting the subject site access through 4111 Garry Street was secured as part of the adjacent development approval and is registered on Title of 4111 Garry Street;
- All units have two (2) vehicle parking spaces where tandem parking spaces are proposed in six (6) of the units. A Restrictive Covenant prohibiting the conversion of tandem parking area into habitable area is required;
- A total of two (2) visitor parking spaces are provided throughout the site, including one (1) accessible parking space;
- A recycling enclosure has been incorporated into the design of the building and carefully sited on the east side of the front building for convenience of pick-up; and
- A concrete pad for individual garbage cans is located adjacent to the recycling enclosure for weekly City collection; the pad is screened with the project sign and landscaping.

Architectural Form and Character

- Building design is consistent with the surrounding residential character of the neighbourhood;
- The building forms are well articulated;

- A pedestrian scale is provided at the ground floor level of the units along the public street and driveway with the inclusion of windows, doors, porches, and landscape features;
- Visual interest and variety has been incorporated with gable roof, porches, varying material combinations and a range of colour finishes;
- The proposed building materials (horizontal and vertical Hardi-plank siding, Hardi-Board, wood window trim, aluminum railing, and asphalt roof shingles) are generally consistent with the Official Community Plan (OCP) Guidelines;
- Proposed color scheme compliments the existing streetscapes which are primarily based on earthy tones found in traditional heritage houses;
- The impact of blank garage doors has been mitigated with panel patterned doors, transom windows, planting islands, and pedestrian entries;
- The proposed building materials are consistent with the Official Community Plan (OCP) guidelines; and
- One (1) adaptable unit (Unit 107) has been incorporated into the design. The stairs in this unit will be wide enough to accommodate future chairlift; blocking inside of the walls will be provided in at least one (1) washroom in this unit to facilitate future installation of grab bars/ handrails.

Landscape Design and Open Space Design

- One (1) existing bylaw-sized tree is being removed to facilitate the proposed development;
- The landscape design includes the planting of 20 new trees (including large calliper and ornamental species) and a variety of shrubs and ground covers which meets the OCP guidelines for tree replacement and landscaping;
- Due to the site configuration and the expansive space needed for the emergency access, the amenity area has been separated into two (2) small areas on either side of the emergency access. On the east side is a passive outdoor amenity area with a large tree and landscaping. On the west side is an active outdoor amenity area with a sandbox, benches, and planting beds;
- The amenity has been designed for convenience, safety and accessibility for building occupants and the use of permeable paving over the portion of the emergency access provides both physical and visual extensions of the amenity area;
- Trellis arbour feature is provided at the end of the driveway at the north end;
- The use of concrete pavers in the central drive aisle area and visitor parking areas improves the permeability of the site;
- A line of white wood picket fence is proposed along front property line to compliment existing fencing at the adjacent townhouse developments along Garry Street;
- A 6 ft. height wood fence is proposed in the rear yards of the north building (along the west and north property line to provide privacy;
- A landscaping strip is proposed along the east property line to soften the appearance of the existing chain-link fence installed on the school yard along the common property line; and
- Cash-in-lieu (\$8,000) for indoor amenity has been provided as a condition of rezoning approval (RZ 06-327611).

Affordable Housing

• No affordable housing units are proposed in this proposed eight (8) unit development. A voluntary contribution towards the City's Affordable Housing Reverse Fund was secured through the rezoning in the amount of \$0.60 ft² of maximum floor area ratio (e.g. \$6,591).

Crime Prevention Through Environmental Design

- The site design provides both internal unit privacy and passive surveillance of internal roadways and communal areas to enhance safety for residents; and
- Garden lights and motion-activated wall-mounted lights will be added.

Conclusions

The applicant has satisfactorily addressed issues that were identified through the rezoning process, as well as staff's comments regarding conditions of adjacency, urban design and site planning, architectural form and character, landscape and open space design, affordable housing, and crime prevention through environmental design. The applicant has presented a development that fits into the existing context of Garry Street. Therefore, staff recommend support of this Development Permit application.

Edwin Lee

Planning Technician - Design

(Local 4121)

EL:blg

The following are to be met prior to forwarding this application to Council for approval:

- Receipt of a Letter-of-Credit for landscaping in the amount of \$31,970.28 (based on total floor area of 15,985.14 ft²).
- Registration of a Restrictive Covenant prohibiting the conversion of tandem parking area into habitable area.

Prior to Building Permit Issuance:

- Submission of a Construction Parking and Traffic Management Plan to the Transportation Division.
 Management Plan shall include location for parking for services, deliveries, workers, loading, application for any lane closures, and proper construction traffic controls as per Traffic Control Manual for works on Roadways (by Ministry of Transportation) and MMCD Traffic Regulation Section 01570.
- Via City Work Order, at developer's sole cost, to have the City sidewalk relocated opposite the new
 townhouses, in line with the existing sidewalk to the west, creating a grass boulevard with two new street trees.
 The new sidewalk is to transition back to the existing location west of the proposed new emergency access
 crossing in the old City lane.



Development Application Data Sheet

Development Applications Division

DP 07-361148		Attachment 1
Address: 4211 Garry Street		
Applicant: Matthew Cheng Architect Inc.	Owner:	Garry West Holding Inc.
Planning Area(s): Steveston Area	¥	
Floor Area Gross: 1,570 m ²	Floor Area Net:	1.570 m ²

	Existing	Proposed
Site Area:	1,570 m ² (16,900 ft ²)	No Change
Land Uses:	Single-Family Residential	Townhouse Residential
OCP Designation:	Multiple-Family	Multiple-Family
702 Policy Designation:	Townhouse or Single-Family Lots	Townhouse
Zoning:	Single-Family Housing District, Subdivision Area E (R1/E)	Comprehensive Development District (CD/79)
Number of Units:	1 single-family dwelling	8 townhouse units

	Bylaw Requirement	Proposed	Variance
Floor Area Ratio:	Max. 0.65	0.65	none permitted
Lot Coverage:	Max. 40%	32%	none
Setback – Front Yard (m):	Min. 6.0 m	5.25 m Min.	0.75 m projection
Setback - Side & Rear Yards (m):	Min. 3.0 m	2.0 Min. on west side yard setback	1.0 m projection on west side yard setback
Height (m):	Max. 11.3 m	11.1 m	none
Lot Size:	1,560 m²	1,570 m²	none
Off-street Parking Spaces – Regular (R) / Visitor (V):	2 (R) and 0.2 (V) per unit	2 (R) and 0.25 (V) per unit	none
Off-street Parking Spaces – Accessible:	. 0	1	none
Total off-street Spaces:	18	18	none
Tandem Parking Spaces	Not permitted	12	variance requested to permit 12 tandem parking stalls
Amenity Space – Indoor:	Min. 70 m ²	\$8,000 cash-in-lieu	none
Amenity Space – Outdoor:	Min. 48 m²	49 m²	none

To: Paul Ursitch

President of Strata Counsel

4111 Gary Street, Richmond BC

From: Surinder Grewal

Gary West Holdings

Currently, 4211 Gary Street, Richmond BC

Date: 11/15/2007

There were some discussions during the Public Hearing that I would like to clarify. Please refer to the 9 points from the Public Hearing:

- Cost sharing for the common property is the amount provided by H.Y. Engineering firm \$1311.00 Please see attached report from H.Y. Engineering Firm
- 2. One speed bump will be placed in the east-west section of the existing road. Please see attached report from H.Y. Engineering Firm
- 3. proper signage and address systems will be in placed
- 4. Replacement of new fence on shared property line
- 5. adequate draining systems will be in placed according to the city of Richmond code
- 6. No required irrigation system for 8 unit site
- 7. Covered garbage enclosure is located at the SE corner, as on plan, this is further away from complex
- 8. a landscape architect has been hired to design, meet and blend when determining the tree species to be planted. He will take into consideration the impact on 4111 Gary Street.
- 9. excess from Gary Street during construction

I value your thoughts and comments

Thank you,

Cc

Cc

Edwin Lee, City of Richmond Alphonse Ko, MCAI Herman Kan, Gary West Holdings \mathbf{Cc}



FAX TRANSMITTAL

TO:

Company: Garry West Holdings

Attention: Mr. Surinder Grewal

Fax No.: (604) 275-8908

Ref.: 4211 Garry Street (Speed Humps)

FROM: Operator: Phil Hartley

Our File: 062385

1 Page(s) including this page.

DATE: November 13, 2007

ORIGINAL TO FOLLOW: YES $_$ NO \underline{X} MAIL $_$ COURIER $_$ HAND $_$

Please call Ameliya ir Jennifer at 604-583-1616 if you have difficulty receiving this transmission.

Comments:

Surinder, in Surrey we space the speed humps in a lane approximately 60 meters apart. This site is too small for that spacing. Therefore, I would suggest one (1) speed hump in the east-west section of the existing road just to the west of your development.

With this location, you will slow the cars entering your development without affecting the existing residents of the neighboring complex, as all resident of the existing development will have turned off of the east-west section of the road prior to encountering the speed hump.

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jd

September 11, 2007

Via Fax at (604) 275-8908

Garry West Holdings 7391 Lombard Road Richmond, BC V7C 3M9

Our File: 062385 City of Richmond Project: RZ 06-323970

Attention: Mr. Surinder Grewal

Dear Surinder:

Proposed 8 Unit Townhouse Development Located at 4211 Garry Street, Richmond, BC Re:

As requested, we have prepared this information relating to cost sharing for the common maintenance of the common road access to your project through 4111 Garry Street. It is our opinion that the maintenance costs could be shared based on an equation that considers the number of units that each property has. Each property would therefore contribute based on the percentage of their respective units relative to the total number of units in both projects.

Considering that the existing asphalt will have experienced an amount of wear, up to the completion and occupancy of your development, it would be appropriate to determine the value of that wear such that your project does not pay for wear that it has not contributed to.

The maintenance that we feel should be shared would be for the asphalt surface. The asphalt surface is the only component of the road that your project will degrade. The maintenance process would be to mill the existing surface between the curb edges, such that approximately 30 mm of the road surface is removed and then repave the road with new asphalt! The current unit rate for that type of maintenance and in the quantities for this location would be approximately \$20.00/m2.

The following information is used for determining the maintenance costs:

- common asphalt surface within #4111 Garry Street = 5.28 m width x 91.6 m long = 484 m²
- normal asphalt design life = 20 years
- age of asphalt at assumed time of occupancy of #4111 Garry Street = 9.5 years
- #4111 Garry Street = 23 units
- # 4211 Garry Street = 10 units
- cost for milling and repairing = \$20.00/m²

I Accrued Maintenance Cost of Road, September 2008

9.5 years $\overline{20}$ years x 484 m² x \$20.00/m² = \$4598.00

II Cost of Maintenance After 20 years

 $484 \text{ m}^2 \text{ x } \$20.00/\text{m}^2 = \$9680.00$

III Maintenance Percentage Attributed to #4211 Garry Street

8 units = 25.8%

IV Payment by #4211 Garry Street for First Mill and Overlay

(Cost of Mill/Overlay - Accrued Maintenance Cost) x % Responsibility (\$9680.00 - \$4598.00) x 25.8% = \$1,311.16

As described above, it is our opinion that the road maintenance should be determined based on the proportionate number of units for each development. This first repair is assumed to be needed after 20 years, of service and the contribution towards that repair is calculated to be approximately \$1,311. Thereafter, #4211 Garry Street should contribute 25.8% of the future repairs.

We trust the above is clear and if you require any further information, please feel free to call me at 604-583-1616.

Sincerely.

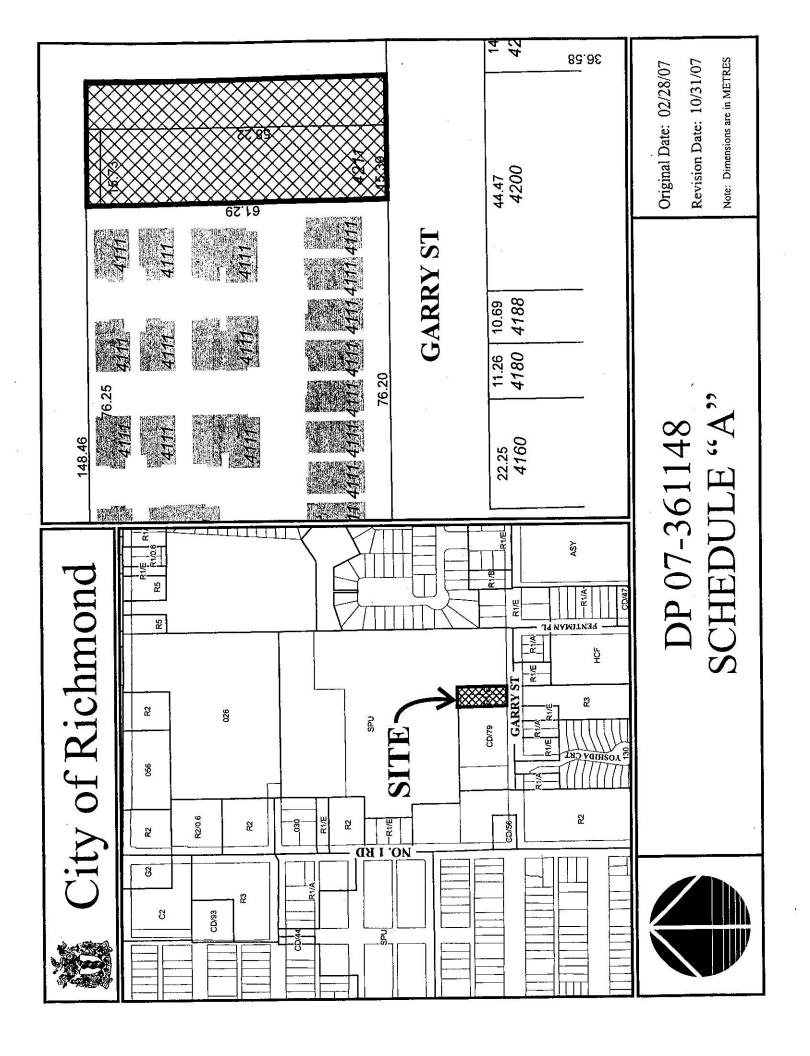
H. Y. ENGINEERING LTD.

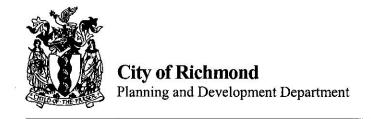
Phil Hartley, A.Sc.T General Manager

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Development Permit

No. DP 07-361148

To the Holder:

MATTHEW CHENG ARCHITECT INC.

Property Address:

4211 GARRY STREET

Address: `

C/O MATTHEW CHENG

UNIT 201 – 445 WEST 6TH AVENUE

VANCOUVER, BC V5Y 1L3

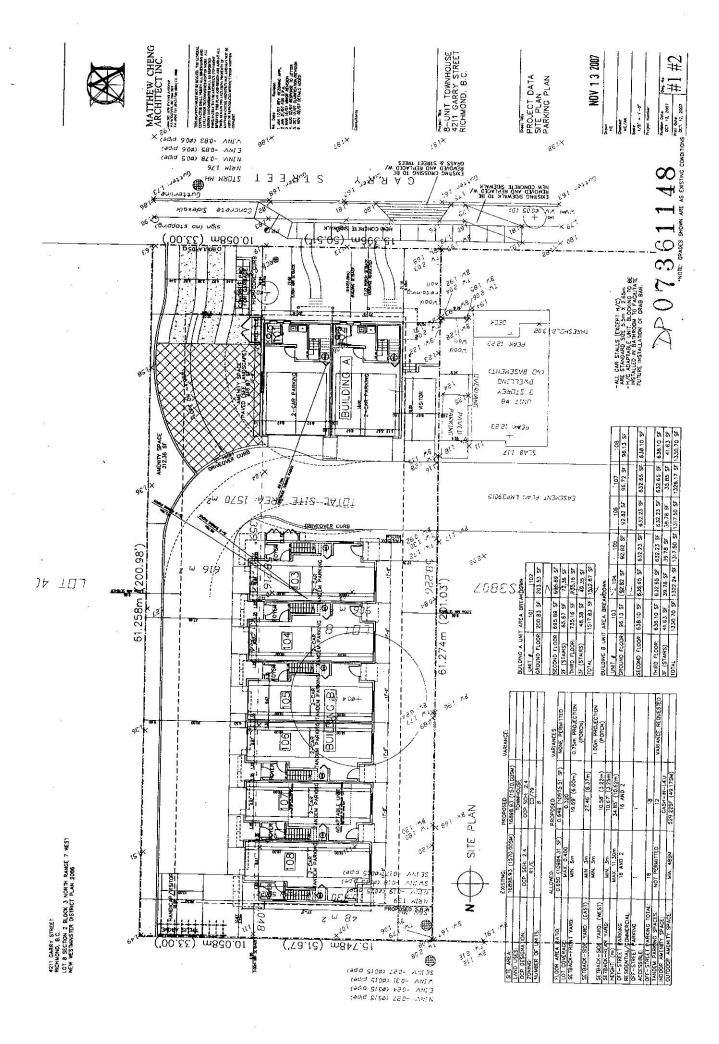
- 1. This Development Permit is issued subject to compliance with all of the Bylaws of the City applicable thereto, except as specifically varied or supplemented by this Permit.
- 2. This Development Permit applies to and only to those lands shown cross-hatched on the attached Schedule "A" and any and all buildings, structures and other development thereon.
- 3. The "Richmond Zoning and Development Bylaw No. 5300" is hereby varied to:
 - a) Reduce the minimum front yard setback from 6.0 m to 5.25 m and the minimum west side yard setback from 3.0 m to 2.0 for a covered porch; and
 - b) Allow tandem parking spaces in six (6) of the eight (8) townhouse units.
- 4. Subject to Section 692 of the Local Government Act, R.S.B.C.: buildings and structures; off-street parking and loading facilities; roads and parking areas; and landscaping and screening shall be constructed generally in accordance with Plans #1 to #4 attached hereto.
- 5. Sanitary sewers, water, drainage, highways, street lighting, underground wiring, and sidewalks, shall be provided as required.
- 6. As a condition of the issuance of this Permit, the City is holding the security in the amount of \$31,970.28 to ensure that development is carried out in accordance with the terms and conditions of this Permit. Should any interest be earned upon the security, it shall accrue to the Holder if the security is returned. The condition of the posting of the security is that should the Holder fail to carry out the development hereby authorized, according to the terms and conditions of this Permit within the time provided, the City may use the security to carry out the work by its servants, agents or contractors, and any surplus shall be paid over to the Holder. Should the Holder carry out the development permitted by this permit within the time set out herein, the security shall be returned to the Holder. The City may retain the security for up to one year after inspection of the completed landscaping in order to ensure that plant material has survived.
- 7. If the Holder does not commence the construction permitted by this Permit within 24 months of the date of this Permit, this Permit shall lapse and the security shall be returned in full.

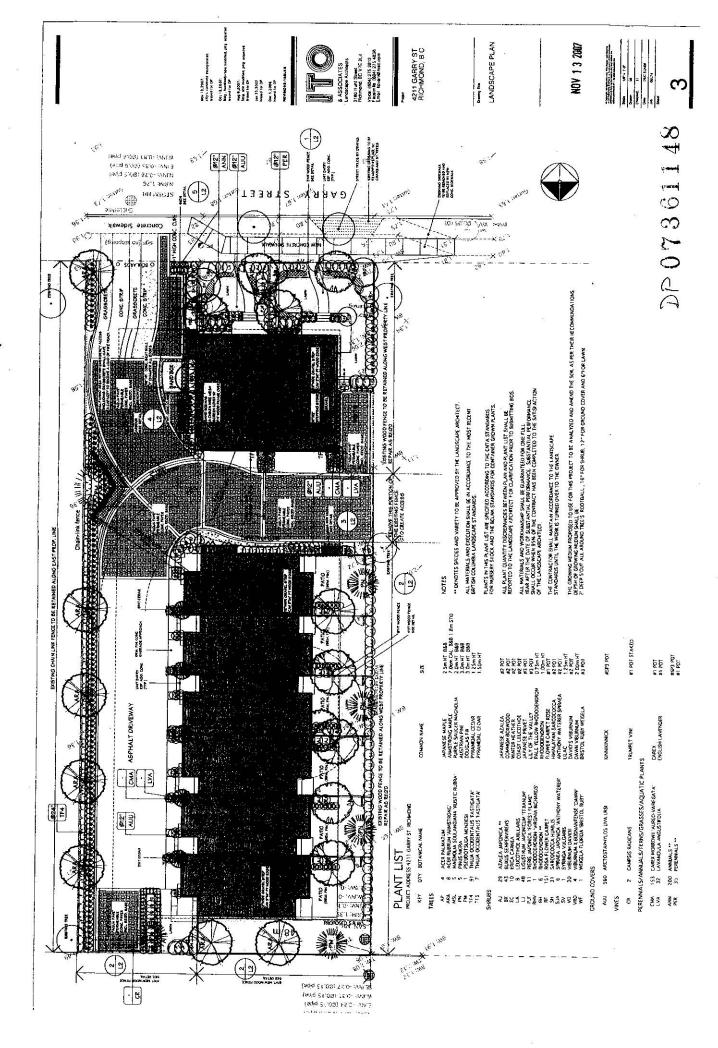
Development Permit

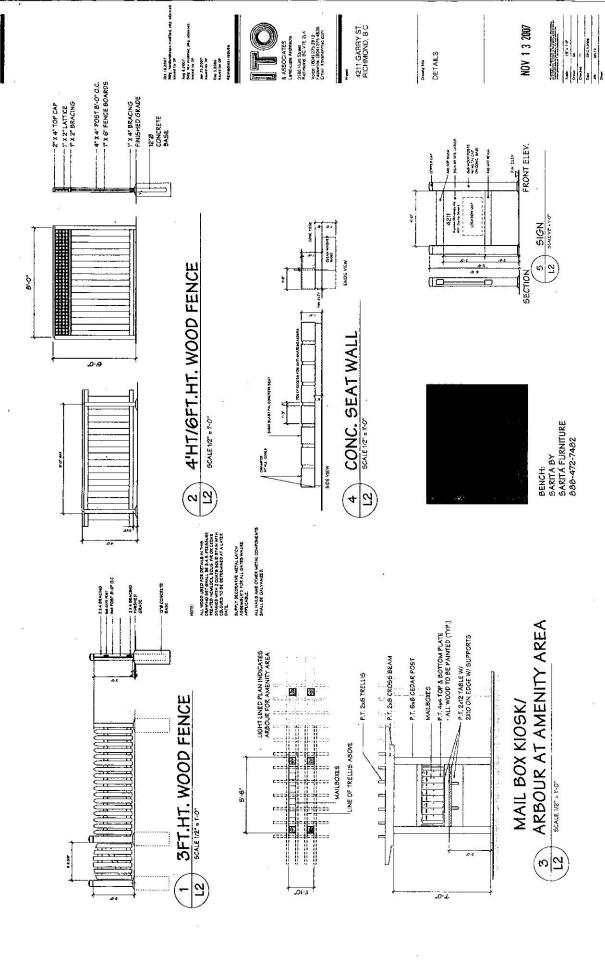
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To the Holder:	MATTHEW CHENG	ARCHITECT INC.		
Property Address:	4211 GARRY STREE	≣T		
Address:	C/O MATTHEW CHE UNIT 201 – 445 WES VANCOUVER, BC \	ST 6 TH AVENUE		
 The land described herein shall be developed generally in accordance with the terms and conditions and provisions of this Permit and any plans and specifications attached to this Permit which shall form a part hereof. This Permit is not a Building Permit. 				
AUTHORIZING RESOLUT DAY OF ,	ION NO.	ISSUED BY THE COUN	ICIL THE	
DELIVERED THIS D	OAY OF ,			

MAYOR







DP07361148

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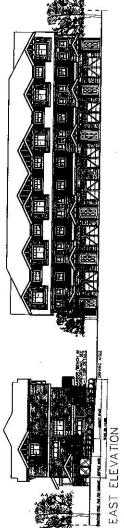
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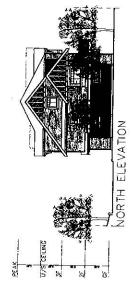
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SOUTH ELEVATION (GARRY STREET)





MONT TOWNHOUSE 4211 GARRY STREET RICHMOND, B.C.



DP 07361148

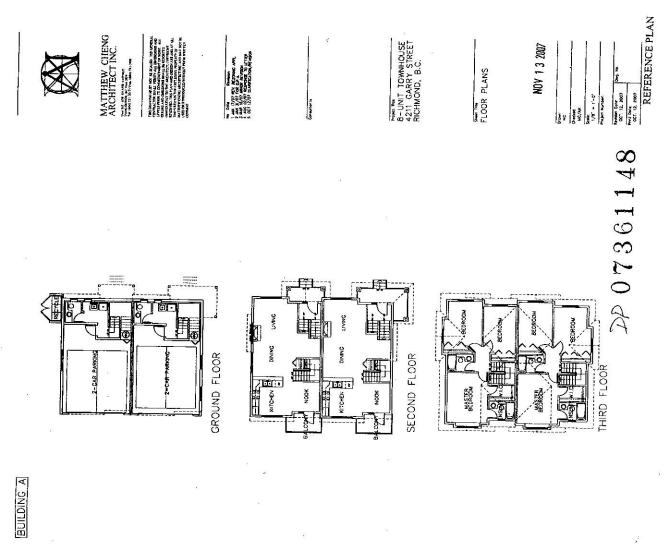
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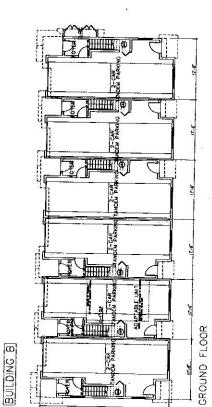
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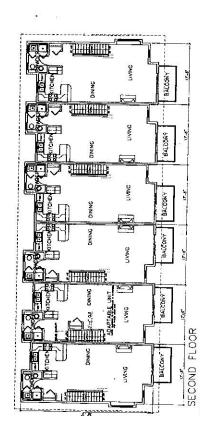
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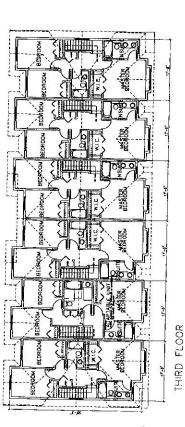
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MATTHEW CHENG ARCHITECT INC.

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REFERENCE PLAN

AERIAL PHOTO

DP 07361148

STREETSCAPE