

## Report to Development Permit Panel

To:

**Development Permit Panel** 

Date:

October 3, 2005

From:

Holger Burke

File:

DP 04-278285

**Acting Director of Development** 

Re:

Application by Five and Steveston Development Ltd. for a Development Permit

at 11511 Steveston Highway

#### **Staff Recommendation**

That a Development Permit be issued which would:

- 1. Permit the construction of 27 townhouse units at 11511 Steveston Highway on a site zoned "Townhouse District (R2 0.6)"; and
- 2. Vary the Zoning & Development Bylaw No. 5300 to reduce the front yard setback from 6 m to 1 m for a mailbox and recycling cart enclosure.

Holger Burke

Acting Director of Development

SB/WC:blg

Att.

#### **Staff Report**

#### Origin

Five and Steveston Development Ltd., has applied to the City of Richmond for permission to develop 27 townhouse dwelling units at 11511 Steveston Highway (formerly 11511, 11551, 11571 and 11591 Steveston Highway) in the form of six (6) two-storey duplex buildings, one (1) two-storey single unit dwelling, one (1) two-storey fourplex, and two (2) two to three-storey fourplexes. The site has been rezoned to "Townhouse District (R2 – 0.6)" from "Single Family Housing District, Subdivision Area E (R1/E)" as part of rezoning application (RZ 03-232158).

#### **Development Information**

Please refer to attached Development Application Data Sheet (Attachment 1) for a comparison of the proposed development data with the relevant Bylaw requirements.

#### **Background**

The subject site is located in the Shellmont neighbourhood as well as the Ironwood sub-area plan. Development surrounding the subject site is as follows:

- to the north, is a lane which accesses the single-family homes on Seahurst Road;
- to the east, is a newer and an older single-family home, further east are some single-family lots which are subject to a rezoning application (RZ 04-272331) that would rezone them to permit townhouse uses;
- to the south, across Steveston Highway, is the Ironwood Shopping Centre; and
- to the west, are existing single-family homes, which are subject to a rezoning application for a similar townhouse development.

#### **Rezoning and Public Hearing Results**

The rezoning application for this development (RZ 03-232158) underwent an extensive public review process (including two Public Hearings, two Public Information meetings, and a Public Open House). Initially, the proposal involved fewer lots and fewer units as well as access through the existing rear lane. Through the public discussions, the proposal has been revised significantly in order to address the public's concerns about the use of the rear lane. The current proposal includes no rear lane access, with all access to the site off of Steveston Highway.

#### Staff Comments

The proposed scheme attached to this report has satisfactorily addressed the significant urban design issues and other staff comments identified as part of the review of the subject Development Permit application. In addition, it complies with the intent of the applicable sections of the Official Community Plan (OCP) and is generally in compliance with the "Townhouse District (R2-0.6)" except for the zoning variance noted below.

#### Zoning Compliance/Variances (staff comments in bold)

The applicant requests to vary the provisions of the Zoning and Development Bylaw No. 5300 to reduce the front yard setback from 6 m to 1 m for a mailbox and recycling cart enclosure.

(Staff supports the proposed variance as it applies only to a  $10.9 \text{ m}^2$  ( $117.25 \text{ ft}^2$ ) enclosure with a roof for site signage, mailboxes and recycling carts. The proposed structure is integrated into the landscape design and provides project identification. The setback from Steveston Highway for the three (3) streetscape residential buildings is 11 m which exceeds the minimum requirement of 6 m).

#### **Advisory Design Panel Comments**

The Advisory Design Panel reviewed this application at their meeting on December 8, 2004. They gave their support to this application, subject to the applicant resolving a number of design and landscape issues. The applicant has revised their plans to address these issues, to the satisfaction of City staff.

#### **Analysis**

#### Conditions of Adjacency:

- The proposed, height, siting and orientation of the buildings respect the massing of the surrounding existing residential development;
- A two-storey building height is proposed along all the site edges to mimic a single-family interface. The proposed three-storey units are limited to the units adjacent to the site driveway from Steveston Highway; and
- The proposed development does not have any direct access to the rear lane as determined through the public consultation process. In addition, the proposed rear yard setback exceeds the minimum Zoning Bylaw requirement.

#### Site Planning and Urban Design:

- Vehicle access to the development will be through a driveway off of Steveston Highway. A
  cross-access agreement at each end of the East-West internal roadway was required as a
  condition of rezoning;
- Parking will be provided at a rate of two (2) parking spaces per dwelling unit, in keeping with that required by the Zoning Bylaw. Seven (7) visitor parking stalls for use by the complex are provided which exceeds the Zoning Bylaw requirements. An additional 10 parking spaces are available on individual unit driveway aprons;
- A combined site sign and recycling enclosure is provided along the Steveston Highway frontage. As described previously a setback variance is required for this structure. Private garbage collection will be required;
- Cash-in-lieu for indoor amenity space was provided as part of the site rezoning; and
- Passive surveillance opportunities are presented through the siting of the building and the relationship between the indoor spaces and the outdoor areas to meet safety and crime prevention objectives.

#### Architectural Form and Character:

• The building forms are well articulated with a variety of building types proposed to enhance the visual interest of the proposed development; and

• The proposed building materials (Hardi-plank siding and asphalt shingle roofing) are generally consistent with the Official Community Plan (OCP) Guidelines.

#### Landscape Design:

- The landscape plan will integrate well with the existing Steveston Highway streetscape;
- A landscape berm consisting of a combination of trees and ground cover in proposed along the Steveston Highway frontage in keeping with the Ironwood Sub-Area Plan;
- A 1.8 m (6 ft.) high solid fence is proposed along the West, East and North property line with a 1.0 m (3 ft.) fence being provided to separate individual yards;
- A centrally located outdoor amenity area complete with children play equipment and a seating area is provided in accordance with the OCP guidelines; and
- None of the existing trees on site are being preserved as part of the proposed development. The proposed landscape plan includes approximately 96 replacement trees, excluding evergreen hedges, a number of which are specimen size trees.

#### General

• An adaptive floor plan for the potential conversion of eight (8) type "A" units is included in the drawing package. Additional wall framing will be provided in these units to allow for future grab bar installation.

#### **Conclusions**

The applicant has satisfactorily addressed issues that were identified through the rezoning process, as well as staff comments regarding conditions of adjacency, site planning and urban design, architectural form and character, and landscape design. The applicant has presented a development that fits into the existing context. Therefore, staff recommend support of this Development Permit application.

Sara Badyal, M.Arch.

Planner 1 (Local 4282)

SB/WC:blg

Prior to forwarding this application to Council for approval the following condition has to be met:

• Receipt of a Letter of Credit for landscaping in the amount of \$95,673.

Then, the following conditions are required prior to issuance of a Building Permit:

- Provide a construction parking and traffic management plan, including: location for parking for services, deliveries, workers, loading, application for request for any lane closures (including dates, times, and duration), and proper construction traffic controls as per Traffic Control Manual for Works on Roadways (by Ministry of Transportation) and MMCD Traffic Regulation Section 01570; and
- The developer is to enter into two (2) separate City standard Servicing Agreements to design and construct:
  - Storm sewer upgrade along the north side of Steveston Highway, from the high point to the west, east to No. 5 Road; and
  - Steveston Highway frontage improvements as per the design guidelines in the sub-area Official Community Plan (OCP) (Bylaw 7100 Schedule 2.8A). The works shall include, but are not limited to, removing the existing sidewalk, and creating a 2.3 m grass and treed (Pin Oaks) boulevard, adjust/add davit arm street lights on Steveston Highway as required to better align with the works done at Ironwood, and adding a 1.5 m concrete sidewalk at the property line.



## Development Application Data Sheet

**Development Applications Department** 

DP 04-278285 Attachment 1

Address: 11511 Steveston Highway (formerly 11511, 11551, 11571, and 11591 Steveston Highway)

Applicant: Five and Steveston Development Ltd. Owner: Same

Planning Area(s): Shellmont Area, Ironwood Sub-Area

Floor Area Gross: 4,444 m<sup>2</sup> Floor Area Net: 3,377 m<sup>2</sup>

	Existing	Proposed
Site Area:	5,632.6 m²	No Change
Land Uses:	Single-Family Residential	Multi-Family Residential
OCP Designation:	Residential	No Change
Zoning:	Formerly (R1/E)	Existing (R2-0.6)
Number of Units:	Formerly 4 homes	27 units

	<b>Bylaw Requirement</b>	Proposed	Variance
Floor Area Ratio:	Max. 0.6	0.6	None Permitted
Lot Coverage – Building:	Max. 40%	39.9%	None
Lot Size:	Min. 1050 m <sup>2</sup>	5,632.6 m <sup>2</sup>	None
Setback – Front Yard:	Min. 6 m	11 m and 1 m	Variance for recycling/mailbox enclosure
Setback – Side Yards:	Min. 3 m	3 m	None
Setback – Rear Yards:	Min. 3 m	3 m	None
Height (m):	11 m & 3 storey	11 m & 3 storey	None
Off-street Parking Spaces – Regular/Visitor:	54 and 6	54 and 7 (an addition 10 visitor stalls are provided on garage aprons)	None
Off-street Parking Spaces – Accessible:	1	1	None
Off-street Parking Spaces – Total:	60	61	None
Amenity Space – Indoor:	Min. 70 m <sup>2</sup>	Cash-in-lieu	None
Amenity Space – Outdoor:	162 m <sup>2</sup>	297 m²	None

## Excerpt from the Minutes from The Design Panel Meeting

#### Wednesday, December 08 – 4:00 p.m. Rm. M.1.003 Richmond City Hall

# Townhouses Tomizo Yamamoto Architect 11511-11591 Steveston Highway

(Formal)

DP 04-278285

Ms. Kimberly Needham, Planner, provided written staff comments on the project, a copy of which is attached as Schedule 1 and forms a part of these minutes. Ms. Needham noted an outstanding concern of staff that the building frontages should be articulated and stepped in so that the interior drive did not appear to be a wall of garages. Units have been staggered, garage doors have transom windows and are varied in style and colour to break up facades.

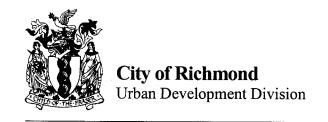
The comments of the Panel were as follows:

- the provision of adaptable units was appreciated.
- some of the temporary visitor parking spots appear awkward. The temporary parking opportunities are not required, as the visitor and resident parking requirement has been satisfied on the site. These areas have been provided in addition to resident and visitor parking and have been designed to function well. They have been provided to reduce the possibility of parking along neighbourhood side streets.
- the temporary visitor parking was of concern. The mailbox area should be exposed and well lit.
- the gateway entrance was liked. The recycling carts area was not in a good location and should be relocated. The play area should be fenced in. Conifer trees should be used in the play area and the oak tree relocated to the recessed area closer to the play area to provide shade. The back side of the masonry planter should also be planted in order to provide a better view from the inside. The pavers were nicely done. The recycling carts enclosure is located at the driveway entry from Steveston Highway. Due to the requirement for a landscape berm, there are only two possible locations; the driveway entry and the amenity area. A 0.9 m fence will be provided around the children's play area.

It was moved and seconded

That DP 04-278285 moved forward subject to the incorporation of the Panel's comments.

**CARRIED** 



### **Development Permit**

No. DP 04-278285

To the Holder:

FIVE AND STEVESTON DEVELOPMENT LTD.

**Property Address:** 

11511 STEVESTON HIGHWAY

Address:

C/O TOMIZO YAMAMOTO

TOMIZO YAMAMOTO ARCHITECT INC.

2386 OAK STREET

VANCOUVER, BC V6H 4J1

- 1. This Development Permit is issued subject to compliance with all of the Bylaws of the City applicable thereto, except as specifically varied or supplemented by this Permit.
- 2. This Development Permit applies to and only to those lands shown cross-hatched on the attached Schedule "A" and any and all buildings, structures and other development thereon.
- 3. The "Richmond Zoning and Development Bylaw No. 5300" is hereby varied to reduce the front yard setback from 6 m to 1 m for a mailbox and recycling cart enclosure.
- 4. Subject to Section 692 of the Local Government Act, R.S.B.C.: buildings and structures; off-street parking and loading facilities; roads and parking areas; and landscaping and screening shall be constructed generally in accordance with Plans #1 to #6 attached hereto.
- 5. Sanitary sewers, water, drainage, highways, street lighting, underground wiring, and sidewalks, shall be provided as required, including any necessary off-site serving upgrades.
- 6. As a condition of the issuance of this Permit, the City is holding the security in the amount of \$95,673. to ensure that development is carried out in accordance with the terms and conditions of this Permit. Should any interest be earned upon the security, it shall accrue to the Holder if the security is returned. The condition of the posting of the security is that should the Holder fail to carry out the development hereby authorized, according to the terms and conditions of this Permit within the time provided, the City may use the security to carry out the work by its servants, agents or contractors, and any surplus shall be paid over to the Holder. Should the Holder carry out the development permitted by this permit within the time set out herein, the security shall be returned to the Holder. The City may retain the security for up to one year after inspection of the completed landscaping in order to ensure that plant material has survived.
- 7. If the Holder does not commence the construction permitted by this Permit within 24 months of the date of this Permit, this Permit shall lapse and the security shall be returned in full.

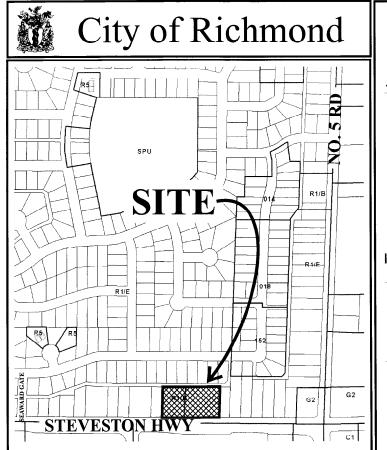
## **Development Permit**

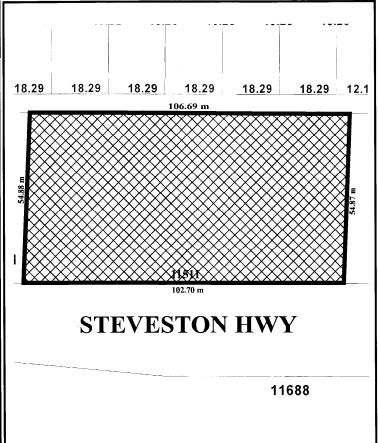
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To the Holder:



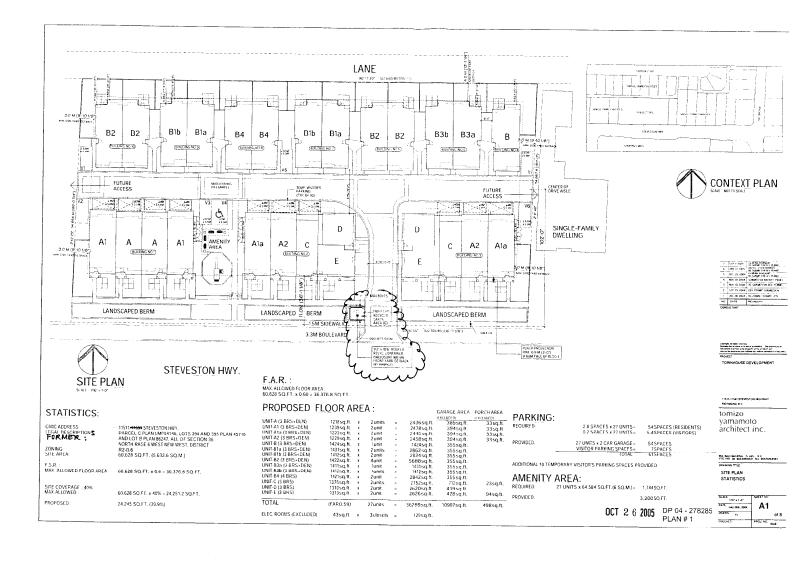


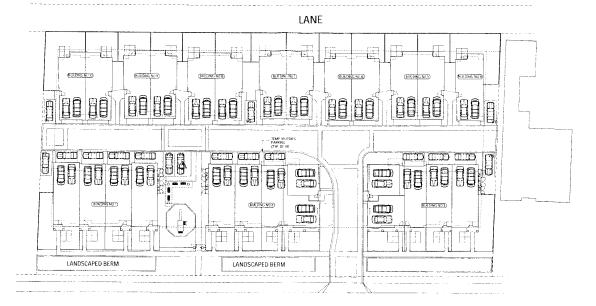


DP 04-278285 SCHEDULE "A" Original Date: 10/05/04

Revision Date: 09/26/05

Note: Dimensions are in METRES





STEVESTON HWY.

PARKING:

2.0 SPACES x 27 UNITS = 0.2 SPACES x 27 UNITS =

54SPACES (RESIDENTS) 5.4SPACES (VISITORS)

PROVIDED:

27 UNITS x 2 CAR GARAGE = VISITOR PARKING SPACES = TOTAL

ADDITIONAL 10 TEMPORARY VISITOR'S PARKING SPACES PROVIDED

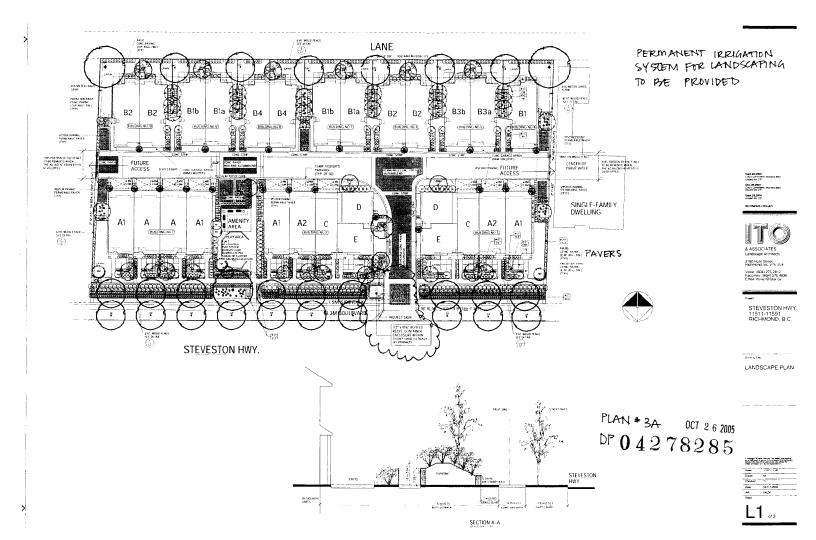
SITE PLAN - PARKING LAYOUT

tomizo yamamoto architect inc.

OCT 2 6 2005

DP 04 - 278285 PLAN # 2

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STEVESTON HWY. 11311-11591 RICHMOND, B.C.

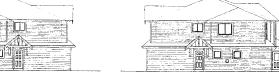
LANDSCAPE DETAILS PLANT LIST

L2 or 3









BUILDING NO. 5,7,9

UNIT-B

COLOUR SCHEME - B.B.C BUILDING NO. 5,7,8,10

UNIT-B
COLOUR SCHEME - B.B.A.B WEST ELEVATION EAST ELEVATION



BUILDING NO. 6,9

UNIT-B

COLOUR SCHEME - C.C EAST ELEVATION



ELEVATIONS OCT 2 6 2005 GAIT MARK A 2004

DP 04 - 278285 GAITE MARK A 2004

PLAN # 6 GAICSEE FROM NO 60

tomizo yamamoto architect inc.

VICINI W SPECIFIC SPASS

