

### Report to **Development Permit Panel**

To:

**Development Permit Panel** 

Date:

September 8, 2004

From:

Raul Allueva

File:

DP 03-248226

Re:

Director of Development

Application by Patrick Cotter Architect Inc. for a Development Permit at

3880 Chatham Street

### **Staff Recommendation**

That a Development Permit be issued which would:

- 1. Permit the construction of 116.2 m<sup>2</sup> (1,251 ft<sup>2</sup>) of commercial space at grade and four (4) dwelling units above at 3880 Chatham Street on a site zoned Steveston Commercial (Three-Storey) District (C5); and
- 2. Vary the provisions of the Zoning and Development Bylaw No. 5300 to permit six (6) tandem parking spaces.

Raul Allueva

Director of Development

SB:blg Att. 5

### Staff Report

### Origin

Patrick Cotter Architect Inc. has applied to the City of Richmond for permission to develop a three-storey building with 116.2 m<sup>2</sup> (1,251 ft<sup>2</sup>) of commercial space on the ground floor and a total of four (4) two-storey dwelling units above. The site contained a single-family residence which will be demolished for this project.

The Steveston Commercial (Three-Storey) District (C5) zoning for the site is in place. A previous Development Permit Application (DP 99-162417) was withdrawn. The previous scheme proposed a three-storey building with two (2) commercial units at grade and two (2) two-storey dwelling units above.

### **Development Information**

Please refer to the attached Development Application Data Sheet (Attachment 1) for a comparison of the proposed development data with the relevant Bylaw requirements.

### **Background**

The subject site is located on Chatham Street adjacent to the lane between No. 1 Road and 1<sup>st</sup> Avenue. The subject site is in the Chatham Street Character Sub-Area of the Steveston Village Character Area in the Steveston Area.

Development surrounding the site includes the following:

- to the north, across Chatham Street, is a surface parking lot and commercial strip mall;
- to the east, across the lane, is a surface parking lot and Credit Union;
- to the south, is a privately-owned surface parking lot; and
- to the west, is a surface parking lot and three-storey development with commercial at grade.

### **Staff Comments**

Two letters were received from Mr. Dominique Jarry, neighbouring resident and business owner, and Mr. Leo Hop, local area businessman. The following concerns were raised:

- use of lane for access to parking;
- conflict of lane traffic with delivery trucks;
- traffic sightlines in lane; and
- adequate provision of parking.

In response, both letters have been referred to Transportation and Bylaw enforcement staff. Some of the concerns may be addressed through the Steveston Area Parking Study currently underway. Staff have contacted the two individuals and have indicated that a follow-up response will be provided as soon as possible to the issues noted in relation to traffic and parking enforcement.

The zoning is in effect on the property. The use is appropriate for the zoning district and Chatham Street Character Sub-Area of the Steveston Village Character Area. Access to parking for the development through the lane is encouraged. This minimizes the impact of surface parking on Chatham Street. The applicant has worked cooperatively with staff to maximize

loading and parking opportunities onsite. No sightline issues have been identified on this wide 10 m lane. The proposed development is providing the required number of parking spaces. The proposed scheme attached to this report has satisfactorily addressed the significant urban design issues and other staff comments identified as part of the review of the subject Development Permit application. There are conditions which are required to be met prior to the issuance of Building Permits (Attachment 2). In addition, it complies with the intent of the applicable Development Permit sections of the Official Community Plan (OCP) including the Chatham Street Character Sub-Area guidelines and is generally in compliance with the Steveston Commercial (Three-Storey) District (C5) Schedule except for the zoning variance noted below.

### Zoning Compliance/Variances (staff comments in bold)

The applicant requests a variance to the Steveston Commercial (Three-Storey) District (C5) Schedule of the Zoning and Development Bylaw No. 5300 to vary the provisions of Division 400 (Off-Street Parking & Loading) to permit six tandem parking spaces.

(Staff supports the proposed variance as it is considered minor and allows for parking spaces to be provided in an area with demonstrated parking issues. Tandem spaces will be utilized only for the residential units and will be assigned to the same units to ensure no operational conflict. Were the variance not considered, the applicant has the ability to reduce the number of parking spaces and provide a cash payment in lieu. The provision of parking on-site is preferred by both the applicant and staff).

### **Analysis**

Criteria and policies for the issuance of Development Permits appear in Bylaw 7100, the Official Community Plan:

Schedule 1: 9.2 General Guidelines

9.3 Multiple-Family Residential Development Permit Guidelines (Townhouses)

Schedule 2: 2.4 Steveston Area Plan (Chatham Street Character Sub-Area)

### Conditions of Adjacency:

- The proposed three-storey height, siting and orientation of the building respects the massing of the surrounding existing development; and
- The impact of the development on the adjacent mixed-use development to the west is mitigated by the party wall historical reference partial brick treatment and the siting of the adjacent development's surface parking lot.

### Site Planning and Urban Design:

- The siting of the building, the mix of commercial and residential uses and the relationship between the indoor spaces and the outdoor areas allow for adequate surveillance to meet safety and crime prevention objectives;
- The development offers streetscapes on Chatham Street and the lane (prominent to No. 1 Road) animated with commercial space; and
- The parking has been located off the lane behind the building to minimize its visual impact on Chatham Street.

### Architectural Form and Character:

- The building form is well articulated; and
- The proposed building materials (brick, metal, glass, Hardi-plank siding, wood trellis structures and painted wood trim) are generally consistent with the Official Community Plan (OCP) Guidelines.

### Landscape Design:

- The landscape design includes two (2) new trees onsite, shrub and vine planting, permeable paving, and a trellis structure at grade and planted pots on the roof decks;
- The landscape design also includes benches, special paving treatment, ground cover planting, tree planting, as well as boulevard treatments through a future Servicing Agreement;
- A landscape buffer and high quality metal fencing are located along the south, southwest and southeast property lines which separate the surface parking for the development from adjacent surface parking lots and the lane;
- The garbage for the commercial unit is located inside the building with access off the existing lane, screened with security gates; and
- The use of permeable paving improves the permeability of the site.

### **Advisory Design Panel Comments**

The Advisory Design Panel was generally supportive of the proposed development and decided that the project should proceed. A copy of the relevant excerpt from the Advisory Design Panel Minutes from June 9, 2004 is attached for reference (Attachment 3). In response to the issues raised by the Panel, the security gate is located at the building face to avoid a possible area of concealment. The issues relating to works beyond the property lines and therefore beyond the scope of the DP will be addressed through the future Servicing Agreement.

### Conclusions

The applicant has satisfactorily addressed staff and the Advisory Design Panel's comments regarding conditions of adjacency, site planning and urban design, architectural form and character, and landscape design. The applicant has presented an improvement to the Chatham streetscape and Steveston Village in a development that incorporates quality design, materials, historical references and presents a favourable relationship of commercial space to the street. Therefore, staff recommend support of this Development Permit application.

Sara Badyal, M.Arch.

Sara Bridgal.

Planner 1

(Local 4282)

SB:blg

The following condition is to be met prior to forwarding this application to Council for approval:

• Receipt of a Letter of Credit for landscaping in the amount of \$14,684.61 (based on a total floor area of 7,342 ft²).

### List of Attachments

Attachment 1	Development Application Data Sheet
Attachment 2	Staff Comments
Attachment 3	Excerpt from Advisory Design Panel Minutes
Attachment 4	Letter from Mr. Dominique Jarry of February 16, 2004
Attachment 5	Letter from Mr. Leo Hop of February 20, 2004



### Development Application Data Sheet

**Development Applications Department** 

DP 03-248226 Attachment 1

Address: 3880 Chatham Street

Owner: Moneypenny Holdings Ltd. Applicant: Patrick Cotter Architect Inc.

Planning Area(s): Chatham Street Character Sub-Area in Steveston Area

Site Area Gross: 504 m<sup>2</sup> Net: no change

Floor Area Gross: 682.1 m<sup>2</sup> Net: 503.1 m<sup>2</sup>

Zoning Steveston Commercial (Two-Storey) District (C4)

	Existing	Proposed
		Mixed Commercial-
Land Uses	Residential	Residential Use
OCP Designation	Commercial	no change
Number of Units	1 dwelling unit	2 CRU & 4 dwelling units

	Bylaw Requirement	Proposed	Variance
Floor Area Ratio:	Max. 1.0	1.0	none permitted
Lot Coverage:	n/a	48%	n/a
Setback – Chatham St:	n/a	0 m	n/a
Setback – Side Yard:	n/a	0.05 m	n/a
Setback – Rear Yard:	n/a	18.7 m	n/a
Height (m):	9 m & 3 storeys	11 m & 3 storeys	none
Off-street Parking Spaces – Resident/Commercial:	4 and 6	4 and 6	none
Off-street Parking Spaces – Accessible:	n/a	0	none
Off-street Parking Spaces – Total:	10	10	none
Off-street Tandem Parking Spaces*:	Not permitted	6	6 tandem spaces

<sup>\*</sup>A variance has been requested to permit 6 tandem parking spaces.

### **Staff Comments**

### **Engineering Design**

The following condition is to be met prior to issuance of Building Permit:

- A Servicing Agreement\* for design and construction of frontage and lane improvements. Works include, but are not limited to:
  - Chatham Street: planted and treed boulevard with at least one ornamental tree, low scale planting area surrounding tree, and two (2) benches (spec still to be determined);
  - Lane works: lane widening from the existing edge, to create a 8 m wide lane (5.5 m travel portion and 2.5 m portion sloped down to the new barrier curb and gutter with catch basins as required for surface drainage, decorative Steveston laneway street lighting (exact specification to be determined) and concrete sidewalk; and
  - All works are at the developer's sole cost with no credits available.

<sup>\*</sup> Note: This requires a separate application.

### EXCERPT FROM THE DRAFT MINUTES FROM THE DESIGN PANEL MEETING

Wednesday March 3<sup>rd</sup>, 2004 – 4:00 p.m.

Rm. M.1.003

### RICHMOND CITY HALL

### 3. 2004-26 Residential/Over Commercial

Patrick Cotter, Architect 3880 Chatham Street (Formal) DP 03-248226

The comments of the Panel included:

- the project was well handled. The upper element was articulated with trellis elements and looked fussy compared to the reserved nature of the rest of the building. The lane conversion was supported. The massing was good;
- a good project. Although sidewalks in lanes are the standard in City Centre the same might not be applicable in Steveston. A bench unique to the Steveston Village would be perfect;
- the refuse area juts out (Mr. Cotter responded that the area was flush to the sidewalk and would be gated). The residential over commercial was appreciated. The security gate should be closer to the sidewalk to provide natural surveillance to the garage;
- a likeable project if not accessible;
- the idea of the sidewalk and a lane was appreciated and could be enhanced by squeezing in a tree (grated) just beyond the parking;
- a delightful project that should fit in well. Tandem parking stalls should not be of issue. The introduction of sidewalks along the lanes as presented was applaudable and it was hoped that the City would do more of this;

The Chair acknowledged the positive support indicated by the Panel, and asked that the applicant address the points brought forward i.e. the trellis, the bench, the addition of a tree just beyond the parking area and shifting the security gate closer to the sidewalk.

The vote in support of the project moving forward, subject to the above comments, was unanimous.

Date: February 16, 2004

To: Sarah

Urban Development Division,

City Hall, Richmond Fax: 604.276.4177

From: Dominique Jarry

Tel/Fax: 604.271.8803

Re: File #DP 03-248226

Address: 3880 Chatham St. Steveston Village, Richmond

I speak for the owners of units 110, 150, 160, 210, 250, and 260 at 12000 1st Ave. Steveston Village, Richmond in expressing concerns regarding the above mentioned proposed development which is adjacent to our property. As well as living at 12000 1st Ave, I have also been operating my business ("Sugar Art") from this location for nearly nine years and am able to observe the local flow of traffic on a daily basis.

Over the last few years, there have been dramatic development changes in Steveston. Once the "Imperial Landing" is completed, there is bound to be a significant increase in traffic in Steveston Village since residents living even as close as two or three blocks will still probable use their cars to come into the Village for grocery shopping trips. The "Riversong" development on Bayview St. is not yet fully occupied and is sure to cause an impact on the traffic. On Chatham Street itself, there are presently four redevelopment proposals all involving rezoning to commercial/residential development which will bring more traffic congestion to the area.

Of all these changes, the proposal for the property adjacent to ours, causes us the greatest concern. Replacing a small single family dwelling, (approx. 700 sq. ft), plus yard, with a three story, eight unit, commercial/residential building, will not only significantly change the look of the area, but most importantly is a recipe for serious traffic problems for the following reasons:

- I) the alley, which will be the sole access for the building's tenants and customers, is already a major access route for customers frequenting the credit union (Coast Capital) and supermarket (Super Grocer).
- 2) the alley is already, often congested on a daily basis, with large delivery trucks (including semi-trailers) doing pickups and deliveries to Super Grocer
- 3) the alley entrance on Chatham is situated less than half a block from the intersection of No. 1 Rd and Chatham and there is often serious congestion when traffic is lined up on Chatham to turn onto No. 1 Rd, and traffic coming from No. 1 Rd is lined up on Chatham, trying to turn into the alley.
- 4) having a large building bordering the corner of Chatham St and the alley will also reduce the visibility of that corner, increasing the risk of traffic accidents.
- 5) Chatham St. is a significant bus and car route, and parked buses along the street, directly across from the alley, (while drivers take their breaks), as well as cars parked on both sides of the street, also contribute to the present congestion, and already reduce visibility for motorists entering Chatham from side streets and alleys.

Before consideration is given to this proposed development, I believe that a serious study is needed to determine the appropriateness of such a structure on that corner.

Sincerely yours

Dominique Jany

MR LEO HOP. 4860 BONAVISTA DRIVE RICHMOND, B.C.

DATE: FEBRUARY 20 2004

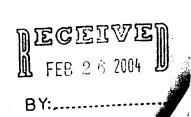
RE: FILE # D.P. 03248226

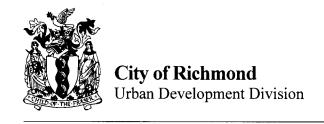
SIR, I WOULD LIKE TO VOICE MY OBJECTIONS TO THE PROPOSED CHANGES ON THE ABOVE FILE. I AM THE OWNER OF THE PROPERTY AT 3871 MONCTON STREET. THERE IS A LANE RUNNING FROM CHATHAM STREET, SOUTH TO MONCTON STREET AND IS ALONG THE EAST SIDE OF 3871 CHATHAM STREET. THIS LANE IS OFTEN OBSTRUCTED WITH PARKED CARS AND TRUCKS SOME TRUCKS ARE EVEN DOUBLED PARKED. SUPERVALUE STORE HAS TRIED MANY TIMES TO GET TRUCKS NOT TO BLOCK THE LANE, ALL TO OF NO AVAIL, BECAUSE TRUCK DRIVERS ARE ON A TIGHT SCHEDULE AND IF SOME ONE IS ALREADY AT THE LOADI: J DOOR THEY JUST DOUBLE PARK RATHER THAN WAIT IN LINE SHOULD THE SUPER VALE STORE STAFF TELL DRIVERS NOT TO "DOUBLE PARK", IT JUST FALLS ON DEAF EARS.

YOUR PROPOSED CHANGES ON THE ABOVE FILE DOES NOT ADDRESS THE LANE ACCESS AT ALL, IF ANYTHING IT ONLY COMPOUNDS THE PROBLEM. DOES COUNCIL REALLY THINK THAT NO ONE WILL BE DELIVERING TO THE ABOVE PROPERTY AND WHERE ARE THEY SUPPOSE TO PARK? IN THE CREDIT UNION'S PARKING LOT?. IF SO I HOPE COUNCIL HAS INFORMED THE CREDIT UNION ABOUT SHARING THEIR PARKING WITH THE NEW NEIGHBOURS.

NOW IF COUNCIL COULD SOME.HOW ENFORCE ALL DELIVERY VECHICLES TO LOAD/UNLOAD WITHIN THE PROPERTY LOT OR IN A DESIGNATED LOADING ZONE, THEN I COULD QUITE POSSIBLY GO ALONG WITH THEIR PROFESSALS. LANES ARE FOR VEHICLE ACCESS NOT FOR PARKING LOTS, ALSO MAY I SUGGEST THAT COUNCIL REVIEW ALL FILES REGARDING THIS LANE BEFORE REACHING A DECISION ??????????

RESPECTFULLY, YOURS SINCERELY, L. HOP.





### **Development Permit**

No. DP 03-248226

To the Holder:

PATRICK COTTER ARCHITECT INC.

Property Address:

3880 CHATHAM STREET

Address:

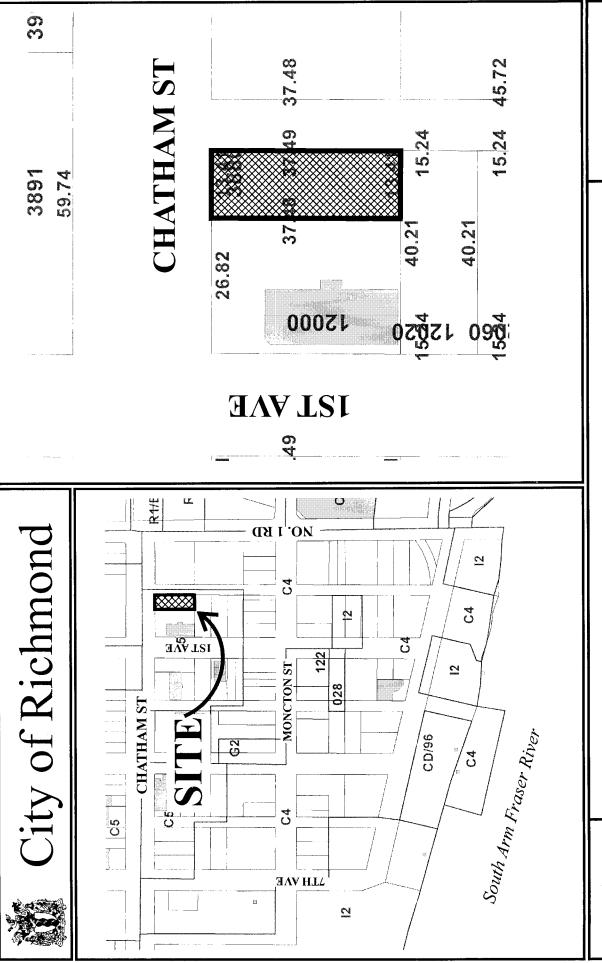
C/O 1338 - 56<sup>TH</sup> STREET DELTA, BC V4L 2A4

- 1. This Development Permit is issued subject to compliance with all of the Bylaws of the City applicable thereto, except as specifically varied or supplemented by this Permit.
- 2. This Development Permit applies to and only to those lands shown cross-hatched on the attached Schedule "A" and any and all buildings, structures and other development thereon.
- 3. The "Richmond Zoning and Development Bylaw No. 5300" is hereby varied or supplemented as follows:
  - a) The dimension and siting of buildings and structures on the land shall be generally in accordance with Plans #1 and #2 attached hereto.
  - b) The siting and design of off-street parking and loading facilities shall be generally in accordance with Plans #2 and #3 attached hereto.
  - c) Landscaping and screening shall be provided around the different uses generally in accordance with the standards shown on Plan #3 attached hereto.
  - d) Roads and parking areas shall be paved in accordance with the standards shown on Plans #2 to #3 attached hereto.
  - e) Sanitary sewers, water, drainage, highways, street lighting, underground wiring, and sidewalks, shall be provided as required.
  - f) Subject to Section 692 of the Local Government Act, R.S.B.C., the building shall be constructed generally in accordance with Plans #4 through #6 attached hereto.
- 4. As a condition of the issuance of this Permit, Council is holding the security set out below to ensure that development is carried out in accordance with the terms and conditions of this Permit. Should any interest be earned upon the security, it shall accrue to the Holder if the security is returned. The condition of the posting of the security is that should the Holder fail to carry out the development hereby authorized, according to the terms and conditions of this Permit within the time provided, the City may use the security to carry out the work by its servants, agents or contractors, and any surplus shall be paid over to the Holder, or should the Holder carry out the development permitted by this permit within the time set out herein, the security shall be returned to the Holder. The City may retain the security for up to one year after inspection of the completed landscaping in order to ensure that plant material has survived.

### **Development Permit**

			.20
To the Holder:	PATRICK COTT	TER ARCHITECT INC.	
Property Address:	3880 CHATHAM	M STREET	
Address:	C/O 1338 - 56 <sup>TH</sup> DELTA, BC V4L		
There is filed according	ly:		
An Irrevocable I	Letter of Credit in the ar	amount of \$14,684.61.	
	sions of this Permit and	ned generally in accordance with the terms and and any plans and specifications attached to this	
		truction permitted by this Permit within 24 mont lapse and the security shall be returned in full.	hs
This Permit is not a	Building Permit.		
AUTHORIZING RESO DAY OF ,		ISSUED BY THE COUNCIL THE	

MAYOR



DP 03-248226 SCHEDULE "A"

Original Date: 10/09/03

Revision Date:

Note: Dimensions are in METRES

# CHATHAM STREET COMM./ RESIDENTIAL DEVELOPMENT

# RICHMOND, BRITISH COLUMBIA 3880 CHATHAM STREET

RICHMOND, BRITISH COLUMBIA

3880 CHATHAM STREET

PROJECT DATA:

CIVIC ADDRESS:

PLAN 249 SUBURBAN BLOCK 3 LOT 10 SEC 10 BLK3N RG7W

ISSUED FOR DEVELOPMENT PERMIT APPLICATION REISSUED FOR DEVELOPMENT PERMIT APPLICATION 24 SEPTEMBER 2003 23 DECEMBER 2003

ISSUED FOR REVISION TO DEVELOPMENT PERMIT APPLICATION ISSUED FOR ADVISORY DESIGN PANEL
ISSUED FOR DEVELOPMENT PERMIT PANEL
RE-ISSUED FOR DEVELOPMENT PERMIT PANEL 20 JULY 2004 14 MAY 2004 28 MAY 2004

31 AUGUST 2004

## DRAWING LIST:

PATRICK COTTER ARCHITECT INC.

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LOCATION PLAN:

011-480-416

PARCEL IDENTIFIER:

APPLICANT: ZONING:

LEGAL ADDRESS:

### COVER

STREET CONTEXT A-101

HISTORICAL REFERENCE PICTURES GROUND FLOOR & SITE PLAN A-102 A-201

SECOND FLOOR PLAN

THIRD FLOOR PLAN A-202 A-203 A-204

AREA CALCULATIONS

NORTH & SOUTH ELEVATIONS
EAST & WEST ELEVATIONS
STREET CONTEXT
BUILDING SECTIONS A-301 A-302 A-303 A-401

LANDSCAPE PLAN

NOTE:
1. GARAGE SPACE (573 SQ.FT.) NOT INCLUDED IN F.A.R.
2. DECK SPACE (1,163 SQ.FT.) NOT INCLUDED IN F.A.R.

GROSS SITE AREA: 5,425 SQ.FT. BUILDING AREA SUMMARY:

1,814 so.Fr. 2,198 so.Fr. 1,415 so.Fr. 5,427 SQ.FT TOTAL RESIDENTIAL COMMERCIAL 2,198 so.fr. - 50.fr. 1,415 so.fr. - 50.fr. 1,263 SO.FT. 4,164 SQ.FT. GRND FLOOR 2nd FLOOR 3rd FLOOR TOTAL

256 SO.FT. 295 SO.FT. 295 SO.FT. 1,802 SO.FT.

COMMERCIAL RETAIL UNIT STAIR TO 2nd FLOOR STAIR TO 2nd FLOOR TOTAL GROUND FLOOR

DEVELOPMENT DATA

MONICTION ST.

GROUND FLOOR:

2,597 SQ.FT (48%) PROPOSED SITE COVERAGE 1.00 PROPOSED F.A.R. COVERAGE: DENSITY:

PARKING SUMMARY:

520 SQ.FT. 489 SQ.FT. 531 SQ.FT. 479 SQ.FT. 2,019 SQ.FT.

RESIDENTAIL UNIT (1)
RESIDENTAIL UNIT (2)
RESIDENTAIL UNIT (3)
RESIDENTAIL UNIT (4)

SECOND FLOOR:

179 SQ.FT. 2,198 SQ.FT

HALLWAY COMMON AREA

SUB-TOTAL

FOTAL SECOND FLOOR

		REQUIRED	PROPOSED
RESIDENT	1.5/UNIT	6 SPACES	6 SPACES
VISITOR	0.2/UNIT	- SPACES	- SPACES
PUBLIC:		- SPACES	- SPACES
SUB-TOTAL	1	6 SPACES	6 SPACES
COMMERCIAL 3/1076 SF	3/1076 SF	4 SPACES	4 SPACES
TOTAL:		10 SPACES	10 SPACES

REQUESTED VARIANCE:

412 SQ.FT. 415 SQ.FT. 330 SQ.FT. 258 SQ.FT. 1,415 SQ.FT.

RESIDENTAIL UNIT (1)
RESIDENTAIL UNIT (2)
RESIDENTAIL UNIT (3)
RESIDENTAIL UNIT (4)

THIRD FLOOR:

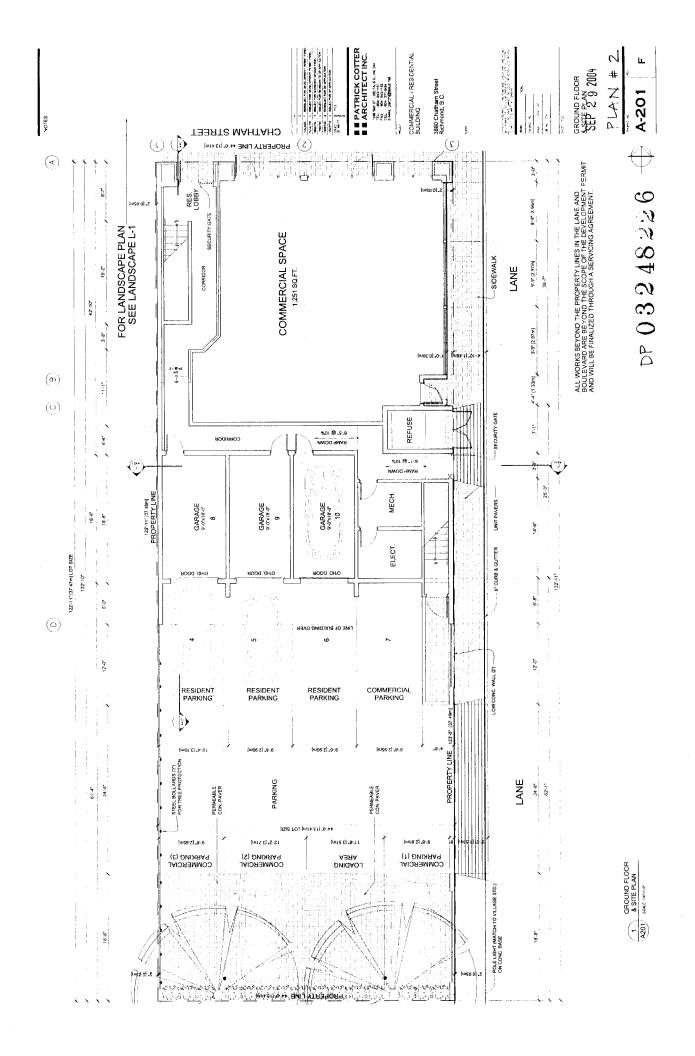
TOTAL THIRD FLOOR TOTAL (PROPOSED) 5,415 SQ.FT.

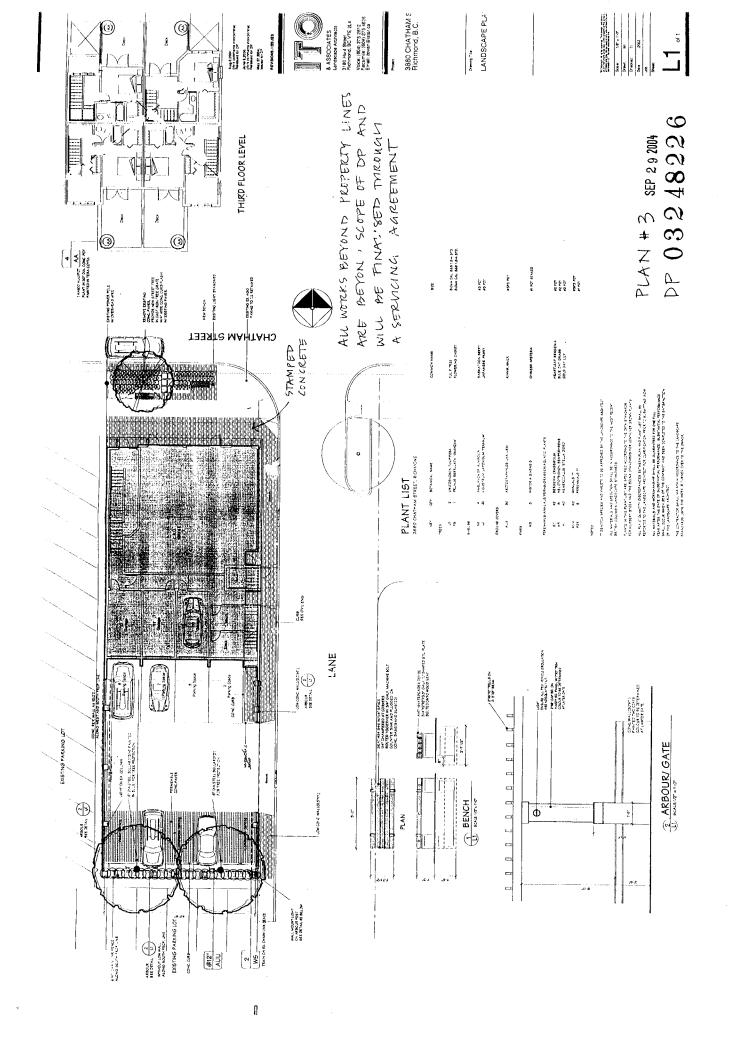
1. VARIANCE REQUESTED TO PERMIT 6 TANDEM PARKING SPACES.

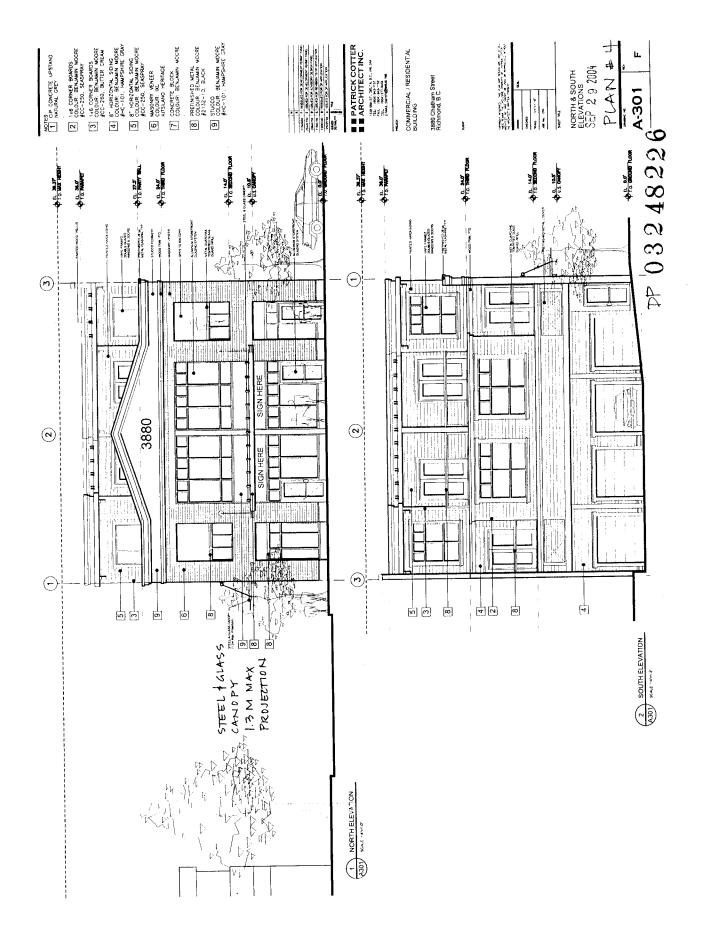
# ■ ■ PATRICK COTTER ARCHITECT INC.

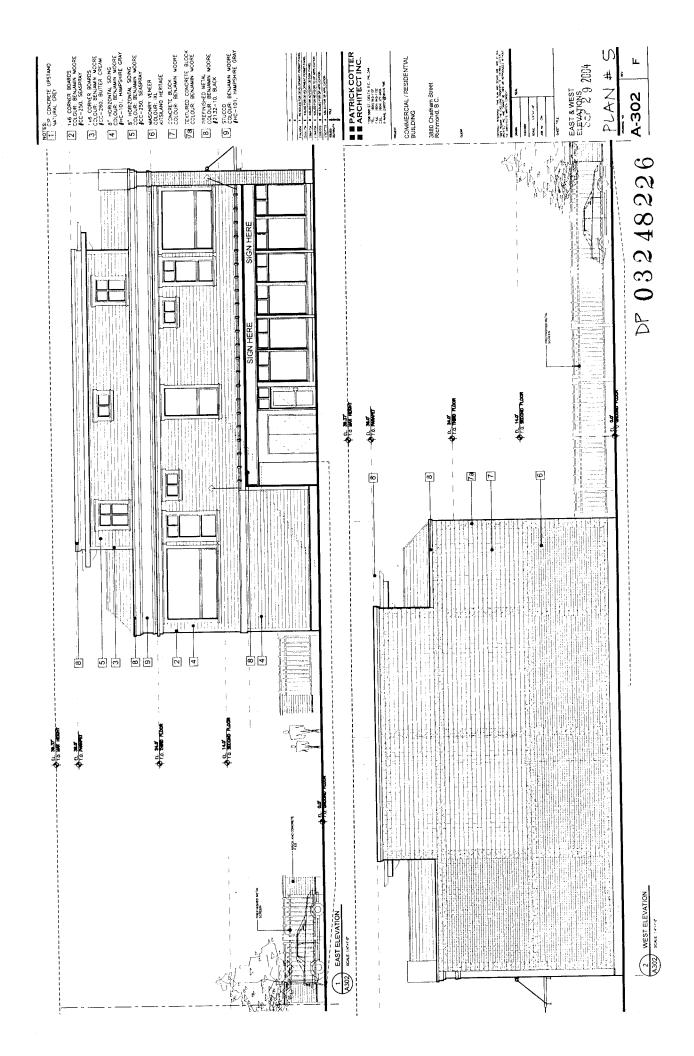
1338 - 56th STREET, DELTA BRITISH COLUMBIA VAL 2A4
TEL: (604) 943-1152
FAX: (604) 943-1152
CEL: (604) 347-9454
E-MALL, parch@ellus.net

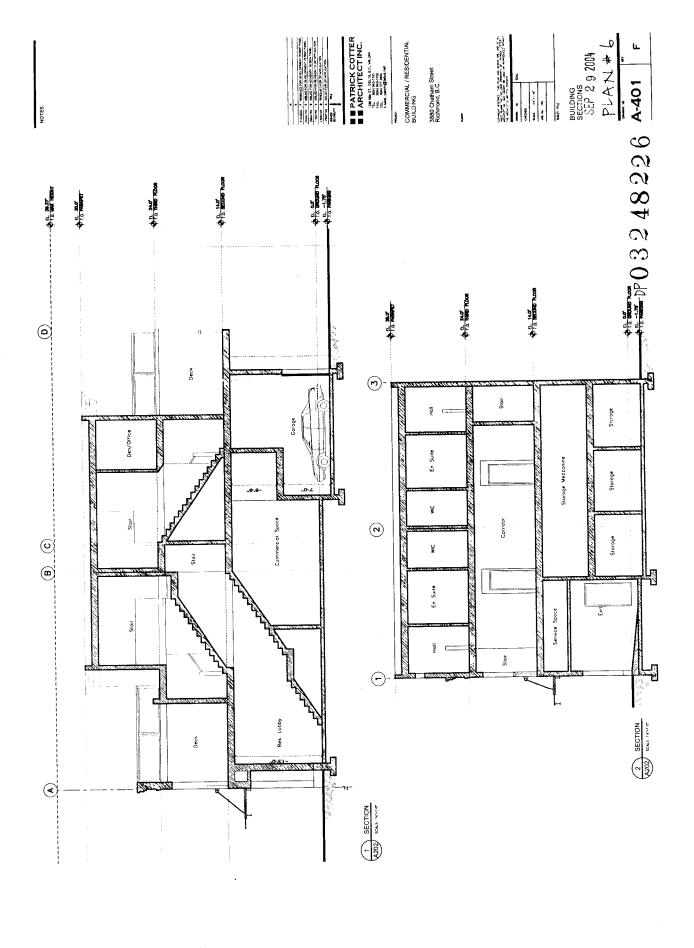
PAN # 48226 S 03 4











DP 03248226 SEP 2 9 2004 Reference Plan

A-303

NOTES

