

# Report to **Development Permit Panel**

To:

Development Permit Panel

Date:

August 10, 2006

From:

Jean Lamontagne

File:

DP 06-325113

Director of Development

Re:

Application by Am-Pri Construction Ltd. for a Development Permit at 7060 Ash

Street (formerly 7040 and 7060 Ash Street)

### Staff Recommendation

That a Development Permit be issued which would:

- 1. Permit the construction of a 17 unit townhouse development at 7060 Ash Street (formerly 7040 and 7060 Ash Street) on a site zoned Comprehensive Development District (CD/35); and
- 2. Vary the provisions of the Zoning and Development Bylaw No. 5300 to:
  - a) Reduce the front yard setback from 6 m to 1.52 m for a garbage enclosure and a mailbox enclosure; and
  - b) Permit 0.8 m single-storey entry porches to project into the front yard setback.

Jean Lamontagne

Director of Development

JL:gl Att.

# Staff Report

## Origin

Am-Pri Construction Ltd. has applied to the City of Richmond for permission to develop 17 townhouse units at 7060 Ash Street. Two (2) previously existing single-family homes have been demolished and removed from the property.

The site is being rezoned from Single-Family Housing District, Subdivision Area F (R1/F) to Comprehensive Development District (CD/35) for this project under Bylaw 7993 (RZ 05-300412).

#### **Development Information**

Please refer to attached Development Application Data Sheet (**Attachment 1**) for a comparison of the proposed development data with the relevant Bylaw requirements.

### **Background**

The subject site is in the City Centre Area, McLennan South Sub-Area and is located on Bridge Street between Granville Avenue and Blundell Road. Development surrounding the subject site is as follows:

To the north: Single-family detached dwellings fronting onto Bridge Street, zoned "Single

Family Housing District, Subdivision Area F (R1/F)";

To the east: 17 unit townhouse development zoned "Comprehensive Development District

(CD/35)". Re-zoning on this property was finalized on March 27, 2006 and Development Permit application was issued by Council on July 10, 2006;

To the south: Single-family detached dwellings fronting onto Ash Street, zoned "Single

Family Housing District, Subdivision Area F (R1/F)";

To the west Across Ash Street, two (2) single-family detached dwellings zoned "Single

Family Housing District, Subdivision Area F (R1/F)" with active rezoning applications (RZ 05-293724 and RZ 06-321421) to permit townhouses.

# **Rezoning and Public Hearing Results**

During the rezoning process, staff identified the following design issues to be resolved at the Development Permit stage:

- Ensure the development is sensitively integrated with adjacent developments
- Attention to the street façade and amenity area will be of importance
- Particular emphasis on creating a street presence
- Attention required to ensure that liveable yards are designed sensitively
- Attention to landscape design to ensure provision of adequate screening to adjacent properties
- Review of existing trees and opportunities for tree retention and requirements for tree replacement and compensation
- Review of landscape design to ensure adequate screening addressing concerns of overlook and privacy of adjacent properties

• Issues of site construction and drainage to be reviewed at Development Permit and Building Permit stages.

The Public Hearing for the rezoning of this site was held on April 18, 2006. At the Public Hearing, the following concerns about rezoning the property were expressed:

- Concerns expressed regarding overlook, landscaping, traffic impacts associated with the development
- Concerns about pedestrian safety at the crosswalk at Granville Avenue and Ash Street and impacts on adjacent sites resulting from construction.

Staff worked with the applicant to address these issues in the following ways:

# Adjacency/Privacy/Overlook

- Buildings are limited to 1-2 units per building with two-storey heights throughout to reduce building mass and better reflect the surrounding single-family context.
- Active living areas, such as dens, on the second floor are arranged to face onto the
  internal drive aisle rather than overlooking adjacent properties. Main floor living areas
  are screened with 6 foot high fencing and landscaped with an evergreen hedge to
  address issues of privacy.

# Street Façade

• Building facades along Ash Street are well articulated, and building materials have been upgraded on all elevations facing Ash Street. Additional details such as solid wood brackets and decorative wood gable structures have been provided to further enhance the street presence. Units fronting Ash Street have individual pedestrian paths from Ash Street and two (2) large Red Oaks are proposed within the front yard setback.

# Private Amenity Areas

• All private yards meet the minimum Official Community Plan (OCP) requirement of 37 sq. m. (398.3 ft²).

# Tree Retention/Replacement/Compensation

• Care and attention will be paid to safeguarding existing trees along or near the property lines, through the maintenance of protective fencing during all stages of construction and development. A total of 63 trees are being proposed as replacement for the 27 trees that would be removed as a result of this development. Three (3) existing trees are proposed for retention. This application satisfies the 2:1 replacement ratio requirement for trees.

#### Pedestrian Safety

- Pedestrian safety at the crosswalk at Granville Avenue and Ash Street and impacts on adjacent sites resulting from construction will be specifically addressed in the Construction Management Plan to the satisfaction of the Transportation Department.
- The servicing agreement will provide frontage improvements from the south property line of the subject site north to Granville Avenue.

#### **Staff Comments**

The proposed scheme attached to this report has satisfactorily addressed the significant urban design issues and other staff comments identified as part of the review of the subject Development Permit application. In addition, it complies with the intent of the applicable sections of the OCP and is generally in compliance with the "Comprehensive Development District (CD/35)" except for the zoning variances noted below.

# Zoning Compliance/Variances (staff comments in bold)

The applicant requests to vary the provisions of the Zoning and Development Bylaw No. 5300 to:

a) Reduce the front yard setback from 6 m to 1.52 m for a garbage enclosure and a mailbox enclosure; and

The setback variance will allow for the placement of two (2) enclosures which will serve to balance the entrance to the development, and make it recognizable and clearly visible from the street, fulfilling a development permit objective within the McLennan South Sub-Area Plan.

Staff supports the propose variance given the variances are being sought for the front yard only and have minimal direct impact on adjacent properties. The significant tree plantings and areas of lawn, ground cover and shrubs will soften the transition between public space along Ash Street and the development.

b) Permit 0.8 m single-storey entry porches to project into the front yard setback.

It is not uncommon for porch projections to be utilized to enhance the streetscape. The building projections that fall within the front yard setback contribute to better building articulation and overall presentation to the street.

Staff supports the propose variance given the variances are being sought for the front yard only and have minimal direct impact on adjacent properties. The significant tree plantings and areas of lawn, ground cover and shrubs will soften the transition between public space along Ash Street and the development.

#### **Advisory Design Panel Comments**

The Advisory Design Panel supported the project and changes have been incorporated in line with comments made by Panel members. A copy of the relevant excerpt from the Advisory Design Panel Minutes from Wednesday, May 3, 2006 is attached for reference (Attachment 3). The design response from the applicant has been included immediately following the specific Design Panel comments and is identified in 'bold italics'.

#### **Analysis**

#### Conditions of Adjacency

- In terms of massing and building setbacks, the project sensitively responds to the context of adjacent residences. The project meets with all setback requirements along shared property lines on the north, south or east sides of the project.
- Development is reflective of adjacent and existing development forms: the development is limited to a two-storey massing throughout, with groups of no more than two (2) units per building.

- Main floor living areas are separated from the adjacent properties by fencing and evergreen hedging (0.9 m wood fence within the front yard setback and 1.8 m thereafter around the perimeter of the property).
- Rooms designated for day use on the second level are oriented towards the internal drive aisle to minimise overlook opportunities to adjacent developments.
- The development provides façade definition and articulation, plus a high level of finish facing Ash Street, creating an attractive street presence.
- Larger windows have been provided along the garage façade to create a better perception of frontage and street presence, as well as downplaying the impact of the drive aisle segmenting the site. The windows have been placed at eye level to reinforce the sense of surveillance over the street

# Urban Design and Site Planning

- In response to designing for adaptability in the units, the applicant has indicated that the entry door sill height, access door sill height from the garage can be adjusted with a ramp by the owners as needed.
- A plan indicating possible accessible unit conversion has been provided for one (1) of the units (Unit A, west unit of Building 6). The conversion would require a reconfiguration of the kitchen, relocating the counter, cabinets and sink to accommodate wheelchair access; a rough-in for the sink will be provided. The unit could accommodate a lift and provides wheelchair turning radius in one (1) of the bedrooms. The bathroom would require removal of the sink to accommodate a full turning radius; however manoeuvring room has been provided adjacent to the toilet.
- All units will have universal accessibility measures including, but not limited to, installation of lever handles and wood blocking or backing boards to accommodate grab bars to be installed in all baths.
- Vehicle access is provided from Ash Street with a total of 34 resident parking stalls provided. A total of four (4) visitor stalls (three (3) visitor and one (1) accessible) are strategically located through the site. The accessible stall has been provided adjacent to the amenity space.
- Private amenity areas meet the minimum OCP requirement of 37 sq. m. (398.3 ft<sup>2</sup>). The narrow site width and spatial separation required across the internal driveway limits the yard depths to only 4.5 m, however shelter and privacy have been provided through the use of fencing (6' high screen/lattice) and landscaping.
- Building units have been paired to allow for more efficient site planning, increasing the amount of amenity space provided.
- The enclosures for mailboxes and garbage/recycling are consistent with the design and character of the proposed buildings, and contribute to the balance and entryway to the development.

#### Architectural Form and Character

- The architectural style of the buildings mimics single-family residences, and together with the two-storey massing and hip and hip/gable roof forms, responds to the adjacent single-family residences.
- The strong presence of garage doors at the grade level have been mitigated through the use of vision-lights along the top rails along the entire width of the garage doors, adding some visual permeability. The buildings are well articulated, and together with the colour and materials palette generate visual interest.

- Façade articulation in the upper stories help to diminish the severity of the building elevation facing the drive aisle.
- The narrowness of the space between the internal building faces is mitigated through the massing of the buildings, the generous amount of amenity space and the use of trees that serve to soften the building edges.
- Wood-grain Hardiplank siding, wood shingle siding and Hardipanel with wood tudor trim, solid wood brackets and wood gable structures are used on elevations facing Ash Street
- Three (3) façade variations are used throughout the development to minimise repetition.
- Additional articulation has been provided on building elevations facing the outdoor amenity space.

## Landscape Design and Open Space Design

- The asphalt on the internal driveway is broken up by the use of permeable concrete pavers, and intermittent soft landscape elements adjacent to the drive aisle serve to soften the space.
- A broom-finish concrete walkway has been incorporated along the south edge of the drive aisle to provide visual cues for pedestrian access through the site.
- The amount and design of amenity space provided accommodates the on-site demands of both children and adults, incorporating play equipment and seating areas with accommodation for wheelchair access.
- Differentiation in surfacing through permeable pavers and incorporation of a trellis feature serve to punctuate the terminus of the internal driveway.
- Attention has been paid to the elevations directly adjacent to the amenity area, providing additional detailing, articulation and larger windows that maximize natural surveillance and overall enjoyment of the amenity.
- A combination of hard and soft surfacing assists in delineating areas for active and passive use within the amenity space, and provides layers of visual interest throughout the site.
- The use of permeable paving in all visitor parking stalls, in the amenity area and at strategic points in the drive aisle contribute to texture variation and increased permeability to the paved portions of the development. Furthermore, surfacing the accessible parking space with pavers visually extends the amenity area when the parking stall is not in use.
- The landscape plan exceeds the sub-area plan requirement for a minimum of one (1) large-growing tree per 10 m of lot width. A total of four (4) large growing trees are required and a total of seven (7) have been proposed: two (2) oaks, one (1) tulip and four (4) Douglas Firs.
- An arborist's report and tree survey have been provided for the property. According to the tree survey, a total of 30 trees exist on the site. The applicant proposes to retain 3 of the trees, one of which may be relocated on-site subject to confirmation from Maple Leaf Tree Movers, and to protect all neighbouring trees existing in proximity to the north and south property lines. Protective measures such as fencing will be put in place during all phases of construction to prevent damage to existing trees.
- A general ratio of 2:1 tree replacement has been followed, with proposed tree replacement sizes in accordance with the Tree Protection Bylaw. The site has reached a saturation point for replacement trees and will be short one (1) tree. The applicant will provide a \$500 contribution towards the City's Parks Development Fund in lieu of one

- (1) replacement tree. Table 1 (Attachment 4) summarizes tree removal, required replacement and proposed replacement values.
- Special attention has been paid to providing a high quality of landscaping and a generous amount of trees throughout the development to further mitigate the loss of existing trees.

# Crime Prevention Through Environmental Design

- Overall, the project design has paid particular attention to creating a secure environment and has responded to the particular needs groups such as children and persons with limited abilities.
- Site design, landscape design, and fenestration has been coordinated to provide natural surveillance opportunities, and encourages territoriality of private and semi-private spaces.
- Mailboxes have been incorporated at the entry of the development, providing focus to the entryway and opportunities for natural surveillance from the development as well as the surrounding area.
- Units adjacent to the amenity area have living areas on the main and second floors that are oriented with larger windows towards the amenity area, providing better opportunities for natural surveillance.
- Photo cell/motion sensitive lighting has been provided at main entries and garage doors. In addition, photo cell/motion sensitive lighting has been provided at all three (3) visitor parking stalls, at the mailbox location, and along the elevations fronting the outdoor amenity space.
- Garden lights have been provided at regular intervals along the drive aisle and throughout the outdoor amenity area to improve visibility when needed.

# Affordable Housing

• In recognition of the importance of the affordable housing issue in Richmond, the developer is volunteering a contribution of \$13,710.00 towards the City's Affordable Housing Statutory Reserve as part of the rezoning application.

# Conclusions

The applicant has satisfactorily addressed issues that were identified through the rezoning process, as well as staff and the Advisory Design Panel's comments regarding issues of adjacency, site planning and urban design, architectural form and character, and landscape design.

The applicant has presented a development that responds sensitively to adjacent housing forms and fits well within the existing neighbourhood context. The development will also assist in furthering improvements to the streetscape, which was supported by residents during the rezoning phase and indicated at the public hearing. Therefore, staff recommend support of this Development Permit application.

Grace Lui, M.U.R.P.

Planner

GL:rg

The following conditions are required to be met prior to forwarding this application to Council for approval:

- Receipt of a Letter-of-Credit for landscaping in the amount of \$76,238.00 (based on total floor area of 38,119 ft<sup>2</sup>);
- Cash contribution of \$500.00 towards the City of Richmond's Parks Development Fund; and
- Registration of a flood indemnity covenant.

The following conditions are required to be met prior to future Building Permit issuance:

- Submission and approval of a Construction Management Plan (<a href="http://richmond.ca/services/ttp/special.htm">http://richmond.ca/services/ttp/special.htm</a>); and
- Incorporation of accessibility measures into the Building Permit drawings including the use of lever hardware and blocking inside of the walls in all washrooms in all units to facilitate future potential installation of grab bars/handrails.



# Development Application Data Sheet

**Development Applications Department** 

B1 00 020110			Attachment	
Address:	7060 Ash Street			
Applicant:	Am-Pri Construction Ltd.	Owner:	Am-Pri Construction Ltd.	

Planning Area(s): City Centre Area Plan & McLennan South Sub-Area Plan

Floor Area Gross: 2464 m<sup>2</sup> Floor Area Net: 2090 m<sup>2</sup>

	Existing	Proposed
Site Area:	3542.34 m <sup>2</sup>	3541.34 m <sup>2</sup>
Land Uses:	Single Family Residential	CD/35
OCP Designation:	Residential	no change
Zoning:	Single-Family Housing District, Subdivision Area F (R1/F)	Comprehensive Development District (CD/35)
Number of Units:	2	17

	Bylaw Requirement	Proposed	Variance
Floor Area Ratio:	0.6	0.6	none permitted
Lot Coverage:	Max. 40%	40%	none
Setback – Front Yard:	Min. 6 m	1.52 m for garbage/mailbox encl. 5.2 m for entry porch	4.48 m 0.8 m
Setback – Side Yards:	Min. 3 m	3 m	none
Setback – Rear Yard:	Min. 3 m	3 m	none
Height (m):	Max. 11 m & 3 storeys	8.83 m & 2 storeys	none
Off-street Parking Spaces – Regular/Commercial:	2 spaces/unit (R) = 34 0.2 spaces/unit (V) = 4	2 spaces/unit (R) = 34 0.2 spaces/unit (V) = 4	none
Off-street Parking Spaces – Accessible:	1	1	none
Total off-street Spaces:	38	38	none
Tandem Parking Spaces	not permitted	not permitted	none
Amenity Space – Indoor:	Min. 70 m <sup>2</sup>	cash-in-lieu	none
Amenity Space - Outdoor:	Min. 102 m <sup>2</sup>	122 m <sup>2</sup>	none

# Excerpt from the Minutes from

# The Design Panel Meeting

Wednesday, May 3, 2006 – 4:00 p.m. Rm. M.1.003 Richmond City Hall

#### Attendance:

Members: Mr. Dana Westermark, Chair

Mr. Louis Conway

Mr. Simon Ho, departed 5:10 p.m.

Mr. Damon Oriente Mr. Arlen Johnson Mr. David Kirsop Ms. Willa Walsh Mr. Greg Andrews

Mr. Joe Fry

Staff: Ms. Cecilia Achiam

Ms. Grace Lui Ms. Diana Nikolic

Recording

Secretary: Vivian Guthrie, Raincoast Ventures Ltd.

Dana Westermark, Chair, called the meeting to order at 4:00 p.m.

#### 2. Townhouses

Tomizo Yamamoto Architect 7040/7060 Ash Street (Formal)

DP 03-325113

The developer, Mr. Paramjit Sandhu was present and accompanied by Architect Tomizo Yamamoto and a representative from ITO & Associates, Landscape Architects.

Ms. Grace Lui, Planner, reviewed the staff comments provided for the proposed project and outlined a number of issues for Committee's consideration.

Tomizo Yamamoto, Architect, referred to a model, presentation drawings and materials sample board and presented a description of the project. It was noted that the development related to other small lot projects and provided set backs of 4.5 m except at dining rooms on ground floors. The amenity area was sited in the middle of the property for safety and three floor plans and three different but complimentary colour schemes were provided to ensure individuality to the units. The garbage and mail area was located at the front entrance in variance to the bylaw.

In regard to landscape a flowering plum, a magnolia and some small conifers were being retained and a functional private space was provided for each unit.

Questions from the Panel included the following:

- Were permeable surfaces provided? Yes, they have been provided on main access routes.
- Does the internal street continue through to the neighbouring development?

  There is no right-of-way and no cross access to the development next door.

  The road is terminated by a fence and trellis treatment.
- The Official Community Plan allowed townhouses in this area and Staff was encouraging larger building masses and more open space between buildings.
- The change of materials on the roadway was intended to slow traffic near pedestrian uses.
  - Are there any streetlights? Yes, wall mounted on the units for ambiance.

# Comments of the Panel were as follows:

- This is a generally straightforward design in terms of architectural form.
- The spaces between the buildings were not very generous. Recommendations were to maximize open space around the amenity area and to provide more area of permeable surfaces.
- Applicants were encouraged to 'raise the bar' in terms of the materials used in the rear yards and in providing a more robust landscape treatment.
- The amenity area could be vertical rather than horizontal with a focal planting provided.
- Street trees could be doubled with one on either side of the walkways.
- The building form is rigid in juxtaposition with the wavy road, perhaps the buildings could be skewed or reflect the movement of the road and open up more playful areas.
- Allow more area to the private yards.
- Location of the garbage was not a problem but the structure housing it and the mailboxes should be designed as a gateway to the project.
- Streetlights could add another layer of interest to the project.
- Garage doors should fade into the background as much as possible they compete with the rest of the building; keep entries a strong colour.

- The street is basically asphalt but would be nice paved or with graphic wave lines through the surface materials.
- Wrap around entrances may be a security concern on the two end elevations.
- Freeing up more space would help the amenity area. Buildings adjacent to and immediately across from amenity could be richer in design treatment.
- Providing visitor parking is a challenge. Suggestion was to move stalls from the end of the street into the site and to allow landscaping to provide a natural fence.
- The sidewalk strip that terminates at the amenity area should be extended all the way through the site.
- Flip Unit A1, Bldg. 7 and let the entrance be into the site.

Chair Westermark summarized the comments of the Advisory Design Panel as recommending the following:

- Attach units to provide more open space.
- Provide permeable pavers and more landscaping to rear yards.
- Provide focal tree to amenity area and pavers throughout the development.
- Provide a bench at the mailbox and create a community space.
- Double up street trees.
- Allow for building movement.
- Provide streetlights.
- Ensure doors are identifiable.
- Use pavers on all roads.
- More detail to buildings adjacent to and across from the amenity space.

Mr. Yamamoto responded that in general a number of the ideas could be accommodated.

It was moved and seconded

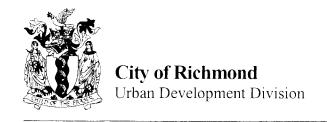
That DP 05-316398, Townhouses, 7172, 7211, 7231, 7251 No. 2 Road, be given the support of the Advisory Design Panel.

**CARRIED** 

TABLE 1: Proposed Tree Replacement

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4	5 h	4	9 cm (5 h)	7	50 60 cm
15	8 cm	14	8 cm (4 h)		40 50 cm
13	2.5 h*				20 40
28	6 cm	32	6 cm (3.5 h)	16	20 - 30  cm
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				DEMOVED	STRUT

<sup>\*</sup> Required replacement height of 3.5 metres, however maximum size of proposed replacement plantings only available in 2.5 metre heights.



# **Development Permit**

No. DP 06-325113

To the Holder:

AM-PRI CONSTRUCTION LTD.

Property Address:

7060 ASH STREET (FORMERLY 7040 AND 7060 ASH

STREET)

Address:

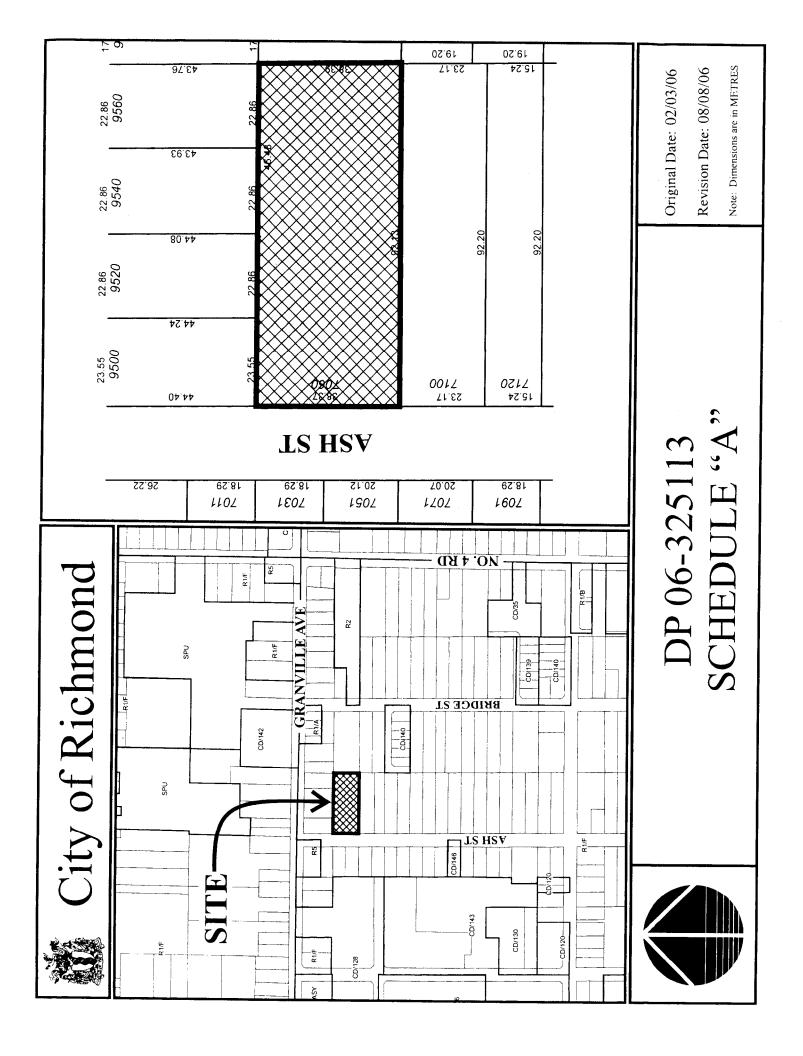
2386 OAK STREET

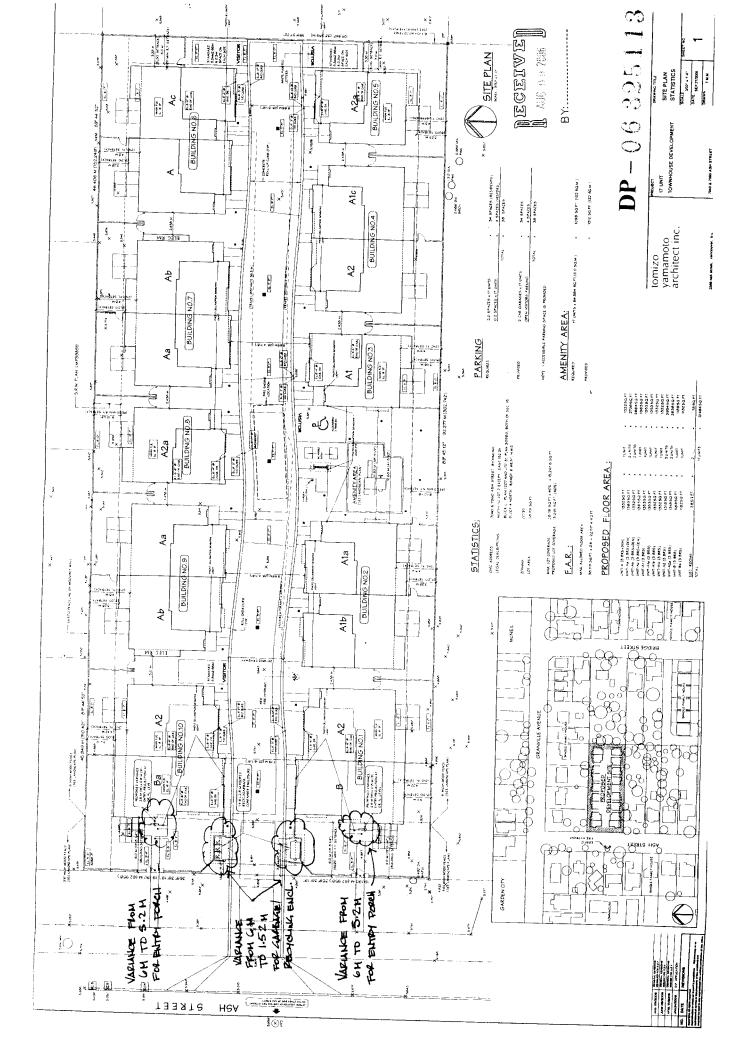
VANCOUVER, BC V6H 4J1

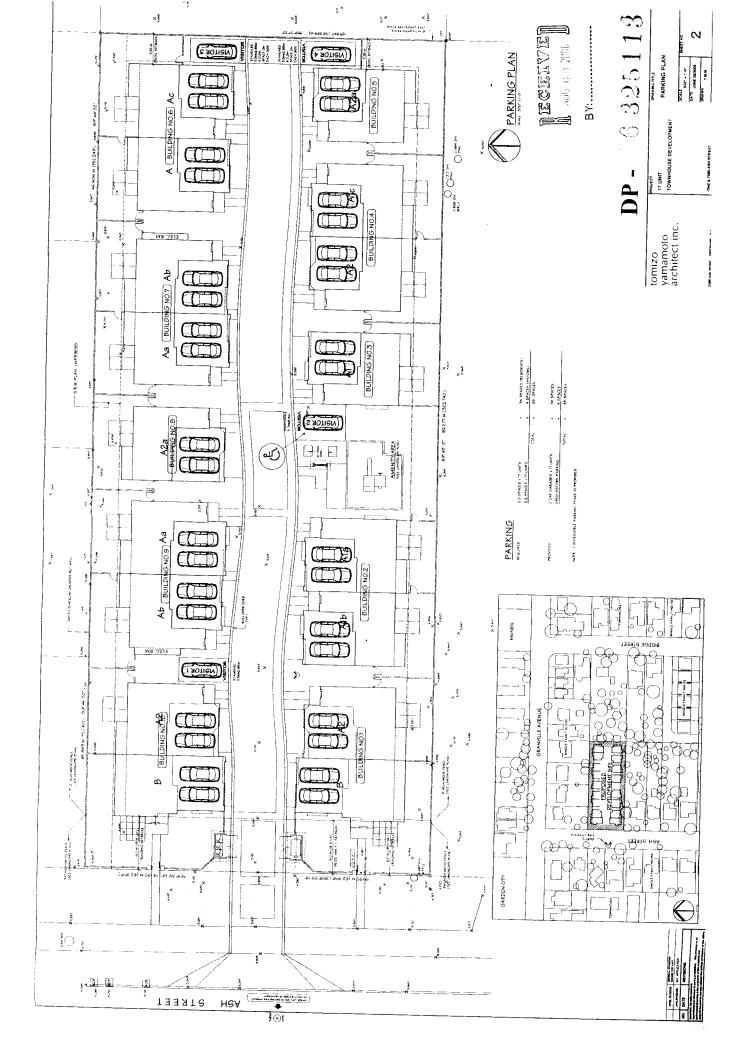
- 1. This Development Permit is issued subject to compliance with all of the Bylaws of the City applicable thereto, except as specifically varied or supplemented by this Permit.
- 2. This Development Permit applies to and only to those lands shown cross-hatched on the attached Schedule "A" and any and all buildings, structures and other development thereon.
- 3. The "Richmond Zoning and Development Bylaw No. 5300" is hereby varied to:
  - a) Reduce the front yard setback from 6 metres to 1.52 metres for a garbage enclosure and a mailbox enclosure; and
  - b) Permit 0.8 metre single-storey entry porches to project into the front yard setback.
- 4. Subject to Section 692 of the Local Government Act, R.S.B.C.: buildings and structures; off-street parking and loading facilities; roads and parking areas; and landscaping and screening shall be constructed generally in accordance with Plans 1 to 7 attached hereto.
- 5. Sanitary sewers, water, drainage, highways, street lighting, underground wiring, and sidewalks, shall be provided as required.
- 6. As a condition of the issuance of this Permit, the City is holding the security in the amount of \$76,238.00 to ensure that development is carried out in accordance with the terms and conditions of this Permit. Should any interest be earned upon the security, it shall accrue to the Holder if the security is returned. The condition of the posting of the security is that should the Holder fail to carry out the development hereby authorized, according to the terms and conditions of this Permit within the time provided, the City may use the security to carry out the work by its servants, agents or contractors, and any surplus shall be paid over to the Holder. Should the Holder carry out the development permitted by this permit within the time set out herein, the security shall be returned to the Holder. The City may retain the security for up to one year after inspection of the completed landscaping in order to ensure that plant material has survived.
- 7. If the Holder does not commence the construction permitted by this Permit within 24 months of the date of this Permit, this Permit shall lapse and the security shall be returned in full.

# **Development Permit**

			No. DP 06-325	5113	
T	o the Holder:	AM-PRI CON	STRUCTION LTD.		
Property Address:		7060 ASH ST STREET)	7060 ASH STREET (FORMERLY 7040 AND 7060 ASH STREET)		
Α.	ddress:	2386 OAK ST VANCOUVER			
8.	8. The land described herein shall be developed generally in accordance with the terms and conditions and provisions of this Permit and any plans and specifications attached to this Permit which shall form a part hereof.				
	This Permit is not a B	uilding Permit.			
	UTHORIZING RESOL AY OF ,	UTION NO.	ISSUED BY THE COUNCIL THE		
D]	ELIVERED THIS	DAY OF	,		
M	AYOR				







DP. 06325113 34

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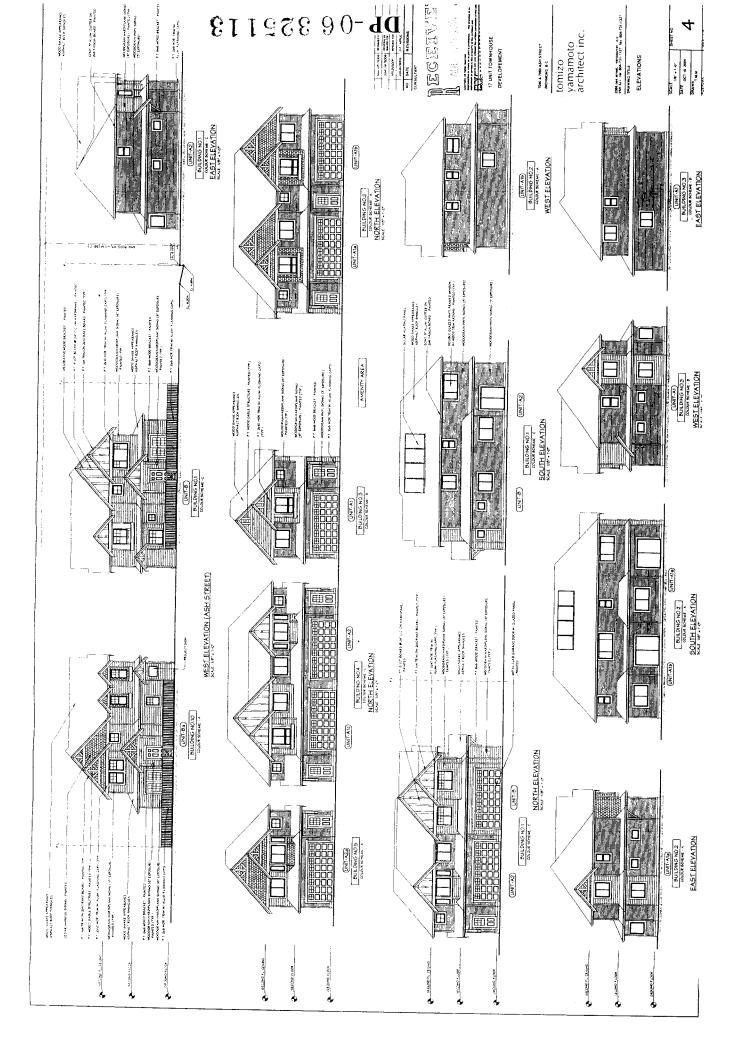
7040/7060 ASH ST. HICHMOND B C

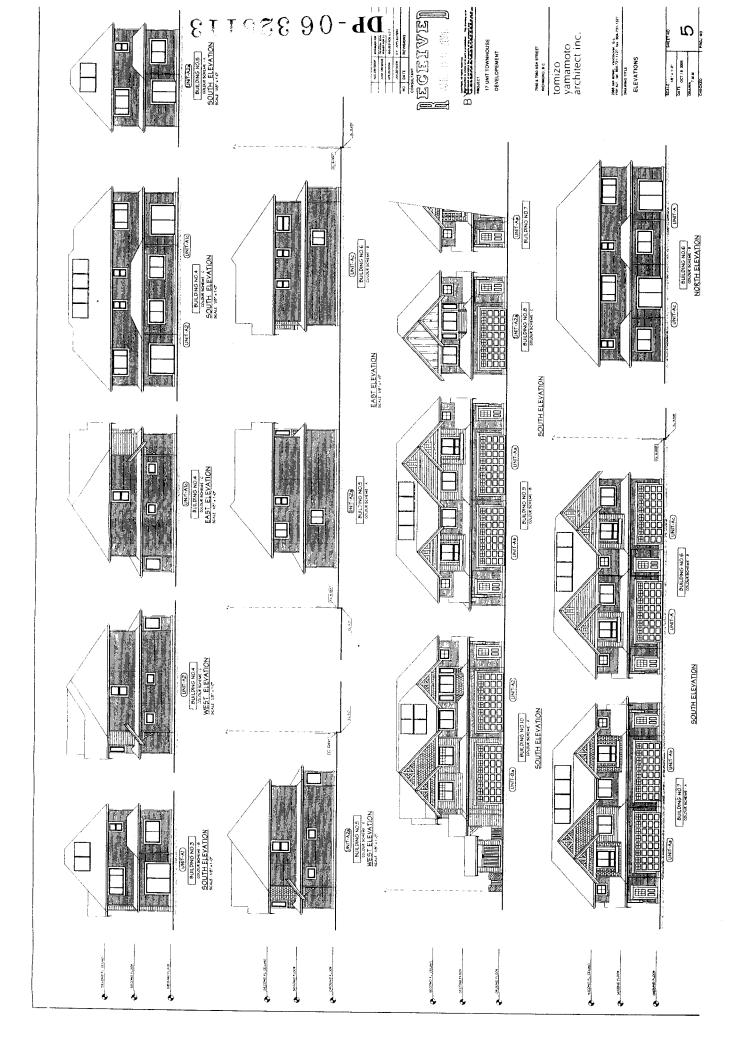
TX 6 FENCE BCARDS

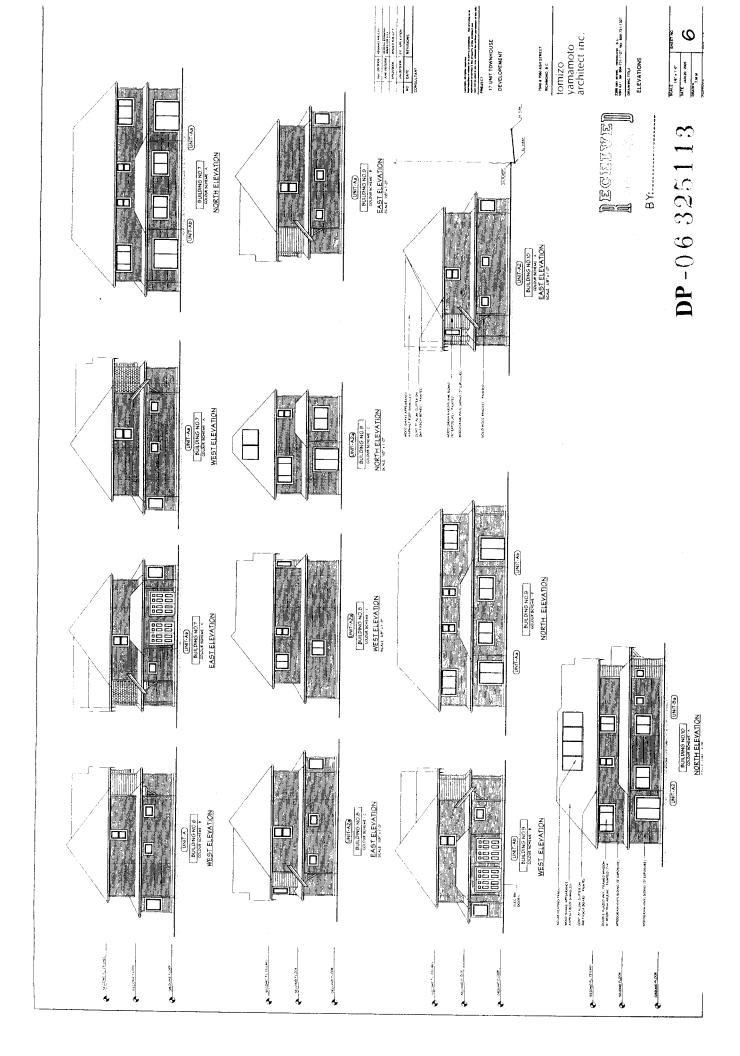
LANDSCAPE DETAILS PLANT LIST Sharing Title

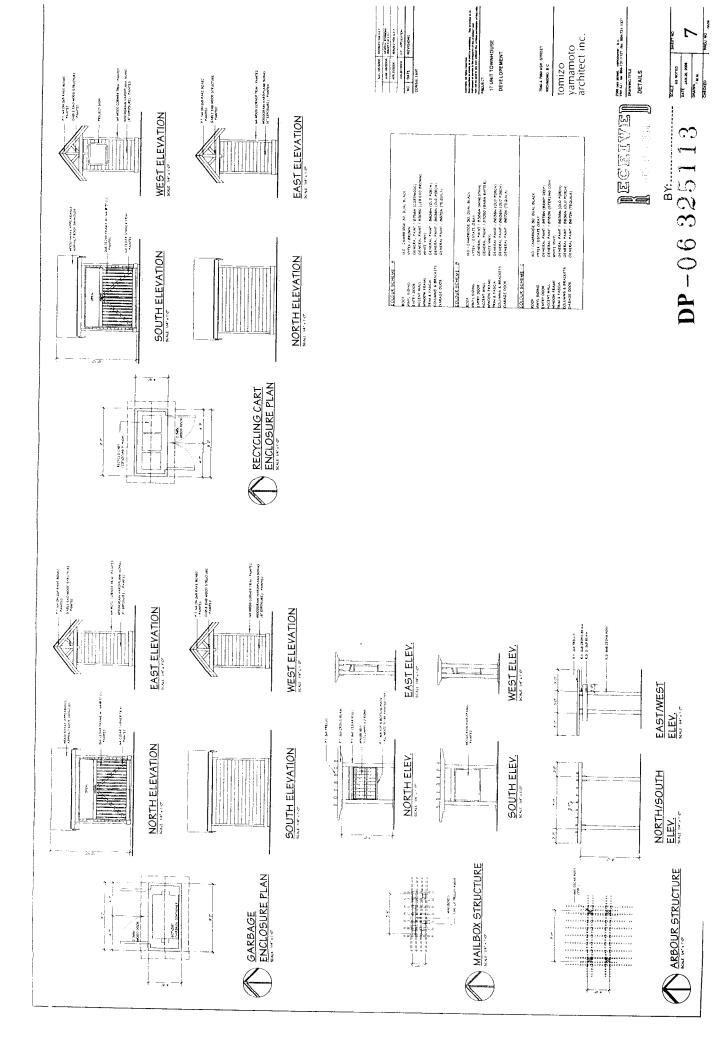
3150 Hum Shodi Rehmond, BC V 제 24.4

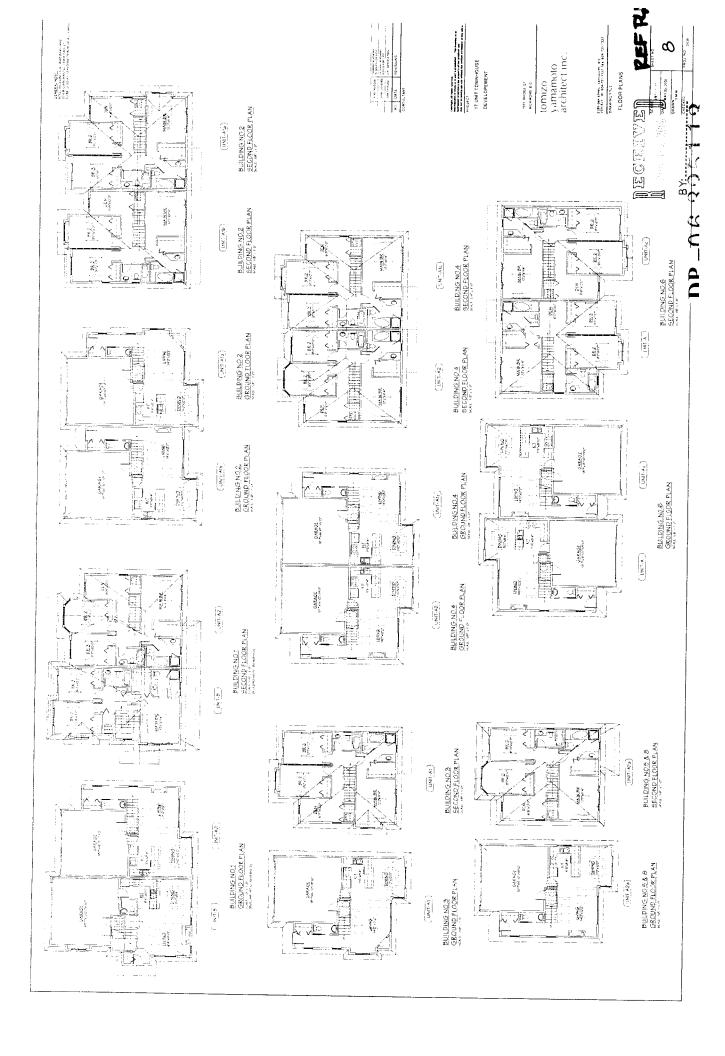
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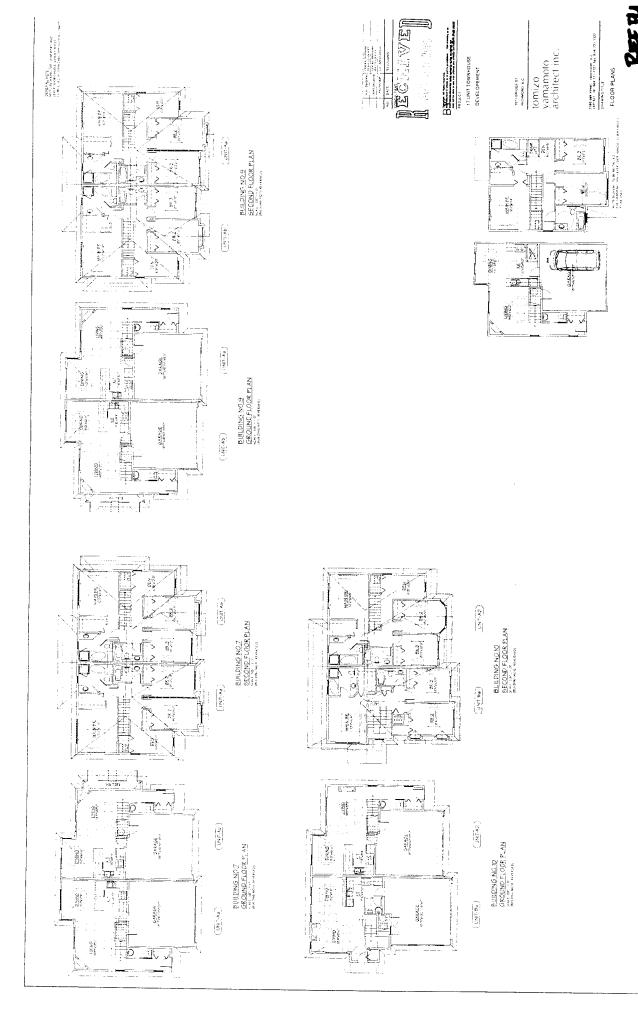












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m DP-C} \oplus 925113$  rossible accessible unit conversion

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