

# **Report to Committee**

To:

Re:

Planning Committee

Date:

August 10, 2004

From:

Raul Allueva

File:

RZ 04-263553

Director of Development

APPLICATION BY NORMAN ZOTTENBERG ARCHITECTURE TO REZONE

7820 ASH STREET FROM SINGLE-FAMILY HOUSING DISTRICT, SUBDIVISION

AREA F (R1/F) TO COMPREHENSIVE DEVELOPMENT DISTRICT (CD/28)

### **Staff Recommendation**

That Bylaw No. 7799, for the rezoning of 7820 Ash Street from "Single-Family Housing District, Subdivision Area F (R1/F)" to Comprehensive Development District (CD/28)", be introduced and given first reading.

Director of Development

EF:blg Att.

FOR ORIGINATING DIVISION USE ONLY

**CONCURRENCE OF GENERAL MANAGER** 

## Staff Report

## Origin

Norman Zottenberg Architecture has applied to rezone 7820 Ash Street (**Attachment 1**) from Single-Family Housing District, Subdivision Area F (R1/F) to Comprehensive Development District (CD/28) in order to develop five (5) townhouses including one (1) small unit (e.g. less than  $60 \text{ m}^2/645.8 \text{ ft}^2$ ) (**Attachment 2**).

## **Findings of Fact**

ltem	Existing	Proposed			
Owner	CPS Enterprises Ltd.	No change			
Applicant	Norman Zottenberg Architecture				
Site Size	892 m <sup>2</sup> (9,601.7 ft <sup>2</sup> )	876.48 m <sup>2</sup> (9,434.7 ft <sup>2</sup> )			
(by GIS)		<ul> <li>Reduced for dedication of 0.39 m along entire Blundell Road frontage (approx. 7.52 m²/80.95 ft²) and 4 m x 4 m corner cut (approx 8 m²/86 ft²)</li> </ul>			
Land Uses	Single family home	5 Townhouses at 3 storeys			
City Centre Area Plan Designation	Residential	No change			
Sub-Area Plan Designation	Plan on  • Land Use: Residential Character Area C2, 2 ½ storeys typical (3-storeys maximum), predominantly Triplex, Duplex, and Single-Family • Density: Designated for a base density of 0.55 floor area ratios (FAR). Densities of up				
(McLennan South) (Attachment 3)					
	Development Permit Guidelines: Encourage clusters of one, two, and triplex housing to contribute to the rural aspect of the community's country estate character and wooded aspect.				
	Roads: The developer of the subject site must provide a lane right-of-way at the rear of the site to provide access for future mid-block development of properties fronting Blundell Road.				
Zoning	Single-Family Housing District, Subdivision Area F (R1/F)	Comprehensive Development District (CD/28)     Permits townhouses at 0.55 FAR, with an			
	Permits single-family dwellings at FAR 0.55	additional 0.1 FAR for including dwelling units less than 60 m <sup>2</sup> /645.8 ft <sup>2</sup> Proposed: 0.65 FAR			
	• 2 ½ storey	, ,			
	<ul> <li>Maximum 45% Lot Coverage for buildings</li> </ul>	Permits 12 m (39.37 ft.) and not more than 3-storeys. As proposed.			
	Front setback: 6 m (9 m (29.527) on section line roads)	Maximum 45% Lot Coverage for buildings.     Proposed: 38%.			
	• Rear Yard: 6 m (19.7 ft.)	• Front yard: 4.5 m (14.76 ft.)			
	• Side Yard: 2.0 m (6.562 ft.)	• Side yard (at road): 3.0 m (9.843 ft.)			
		Rear yard (at lane): 1.2 m (3.937 ft.)     Proposed setbacks comply.			
Off Street Parking	Required For (CD/28)	Proposed			
	Residents: Greater of	Residents: 2.0 spaces/unit x 4 = 8, and			
	1.0 spaces/unit x 5 = 5, or	1.0 space/unit x 1small unit = 1			
	0.5 spaces /bedroom) x 13 = 7	Visitors: 0.2 spaces/unit x 5 = 1			
	Visitors: 0.2 spaces/unit x 5 = 1	Total: 8 resident + 1 resident (small unit) + 1			
	Total: 7 resident + 1 visitor = 8	visitor = 10			

#### **Related Policies & Studies**

#### Sub-Area Plan Overview

The McLennan South Sub-Area Plan encourages the development of townhouses and single-family homes, together with a neighbourhood park and school, within a lush, green environment. New roads are proposed to provide convenient access for both pedestrians and drivers, and to enable properties to redevelop in a pedestrian-friendly manner. The character of development is intended to be "traditional", with building densities and heights designed to complement the neighbouring single-family areas. Modest increases in density are supported to provide compensation for providing lands for road dedications. As well, allowing three-storey buildings is supported where the additional height would have negligible impact on neighbours and it provides for significantly reduced site coverage by buildings (i.e. 38% maximum site coverage proposed versus 45%).

### Surrounding Development

The subject site is situated along the northern edge of Blundell Road in the least dense multiple-family area designated under the McLennan South Sub-Area Plan. A mix of older and newer homes characterizes the area around the subject site. The plan generally intends that this part of McLennan South will be redeveloped with a mix of detached, duplex, and triplex dwellings, either as low-density townhouse projects or as fee simple subdivisions. The approved rezoning for a proposed development at 9371 Blundell Road by Louie and Maureen Pulice (RZ 99-167465), with an FAR of 0.55, occupies the similarly sized lot on the northwest corner of Blundell Road and Ash Street, directly across from the subject site and has been rezoned to the same CD/28. North of the site is the proposed development at 7740 to 7800 Ash Street by Tien Sher Investment Group Inc. (RZ 03-254898), approved at Public Hearing on June 21, 2004, for 29 2 ½-storey townhouses at a floor area ratio of 0.60 F.A.R.

#### **Staff Comments**

### Policy Planning

The proposed use of the subject site is for the development of a triplex and two (2) single-family dwellings, incorporating a both large family-type units and a smaller unit appropriate to singles or couples. This is consistent with the proposed "country estate" quality of the neighbourhood. As well, he proposed development is consistent in scale and character with recent development in McLennan South Sub-Area on the Blundell Road frontage, and provides a transition in scale from the higher density development west of Heather Street (at 0.78 F.A.R.) to the existing single-family homes to the east.

The use of Comprehensive Development District (CD/28) is attractive for this site as it provides consistency with the neighbouring proposed development directly west across Ash Street, which together will provide a gateway into the McLennan South neighbourhood. The base floor area ratio in CD/28 of 0.55 F.A.R. is consistent with that of this sub-area. Additional density (0.65 FAR) is earned in this case for achieving community goals and benefits (e.g., smaller and more affordable housing units, and a road dedication along Blundell Road frontage).

At the Development Permit stage, the applicant is to address the design development to the architectural details and landscape plan.

## **Development Permit Guidelines**

Guidelines for the issuance of Development Permits for multiple-family housing are contained within Section 2.10 and 2.10D of Bylaw 7100 (City Centre Area Plan and McLennan South Sub-Area Plan). Specific design issues related to the application have been noted and will be dealt with at the Development Permit stage (Attachment 4).

## Development Applications – Engineering and Transportation

The Development Applications Department supports the rezoning application. The Site Engineering, Transportation, and Urban Development staff comments are provided in **Attachment 4**.

## **Analysis**

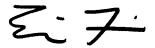
- The proposed development achieves a consistent scale and massing with neighbouring developments;
- The proposed massing, with the appearance of a large main house and smaller coach houses, achieves the "country-estate" character objective for the Character Area;
- The mix of units is in keeping with City Centre Plan objectives to provide for a broad range of housing needs;
- The increase in density from 0.55 to 0.65 F.A.R. on this small lot represents a relatively small increase in floor area (approximately 940 ft<sup>2</sup>), for this small site, and allows for the inclusion of an additional small unit, to provide for a greater mix of unit type and housing opportunities in the area;
- The proposed reduced site is consistent with the Area Plan objectives to achieve increased useable on-site open space coverage, and allows this proposal to achieve a higher FAR (0.65 FAR) and higher building height (3-storeys) at this location while minimizing impacts on neighbouring properties;
- The applicant proposes to provide a lane right-of-way to provide future access to neighbouring properties to the east which front Blundell Road, in order to eliminate the requirement for vehicular access from Blundell Road;
- The applicant will provide transportation improvements including a road dedication across their entire Blundell frontage complete with a 4 m x 4 m corner cut at Ash Street; and
- The applicant will enter into the City's standard Servicing Agreement for the design and construction of offsite works on all three (3) frontages (e.g. Blundell Road, Ash Street, and the new lane).

#### Financial Impact

None.

#### Conclusion

The subject development conforms with City-wide, City Centre, and McLennan South policies and objectives for development. The proposed use of Comprehensive Development District (CD/28) is consistent with the McLennan South Sub-Area and with previously approved projects in the sub-area. Overall, the project will be a good fit with the neighbourhood. On this basis, staff recommend that the proposed development be approved.



Eric Fiss Policy Planner

EF:blg

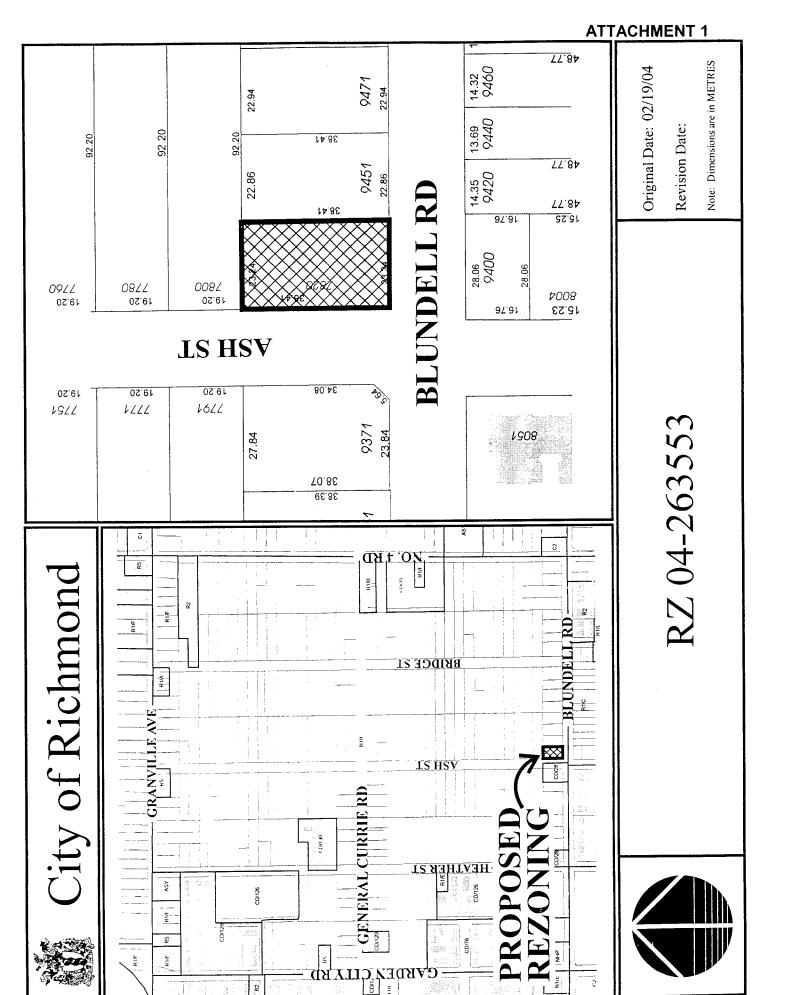
The following requirements are to be dealt with prior to final adoption:

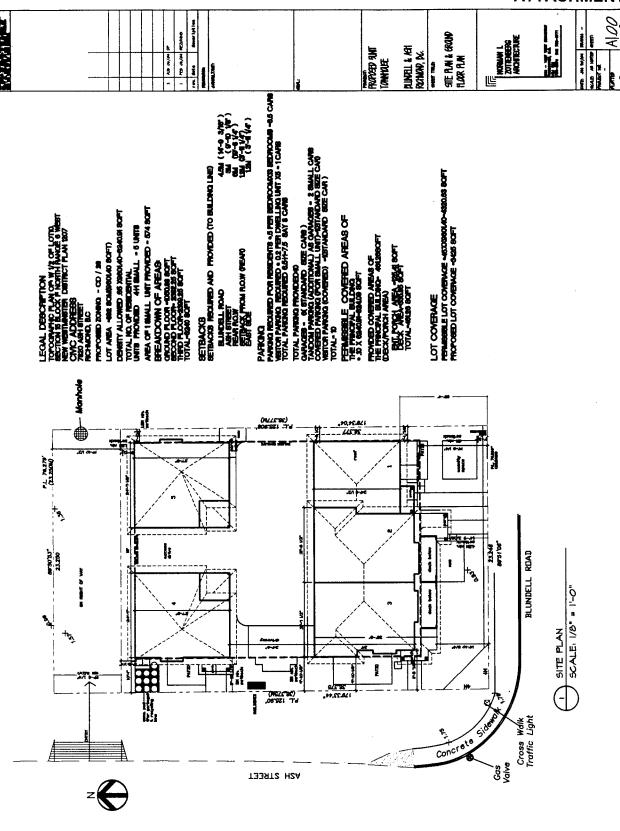
Legal requirements, specifically:

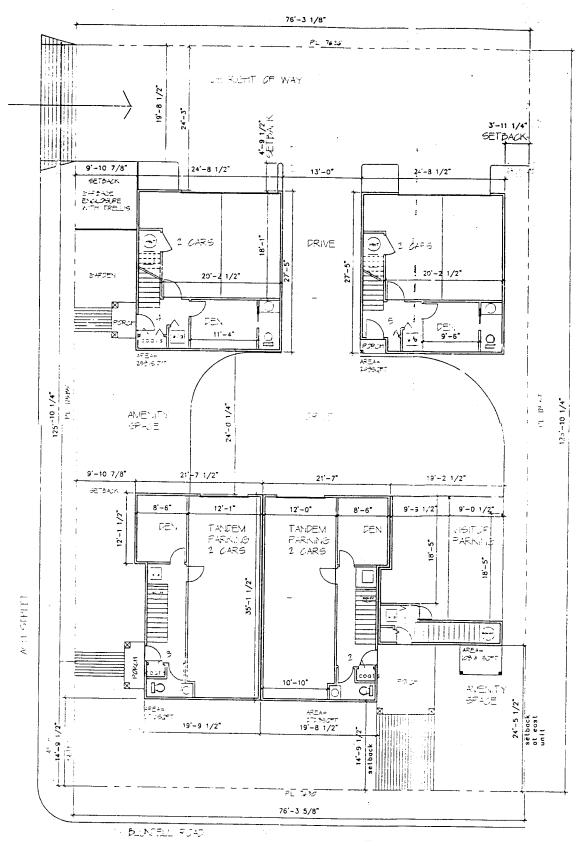
- Dedication of a 0.39 m Road Dedication across the entire Blundell Road frontage complete with a 4 m x 4 m corner cut at Ash Street; and
- Registration of a 6 m Public Rights-of-Passage Right-of-Way (with full utilities, City maintenance and liability) across the
  entire north edge of the site.

Development requirements, specifically:

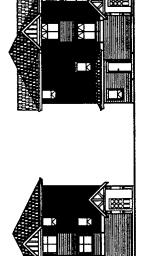
- Contribution towards construction of the neighbourhood park in lieu of providing on-site indcor amenity space to the rates established by the City's new amenity space policy (e.g. approximately \$5,000); and
- Processing of a Development Permit application to a satisfactory level, as determined by the Director of Development.

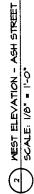




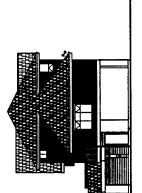


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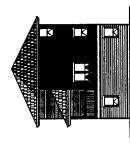


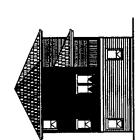
SOUTH ELEVATION - BLUNDELL ROAD SCALE: 1/8" = 1'-0"

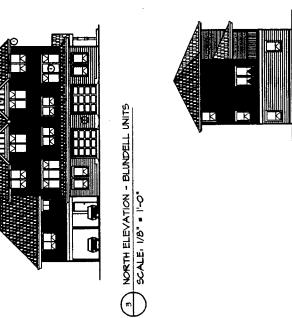


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4 EAST ELEVATION SCALE, 1/8" = 1'-0"





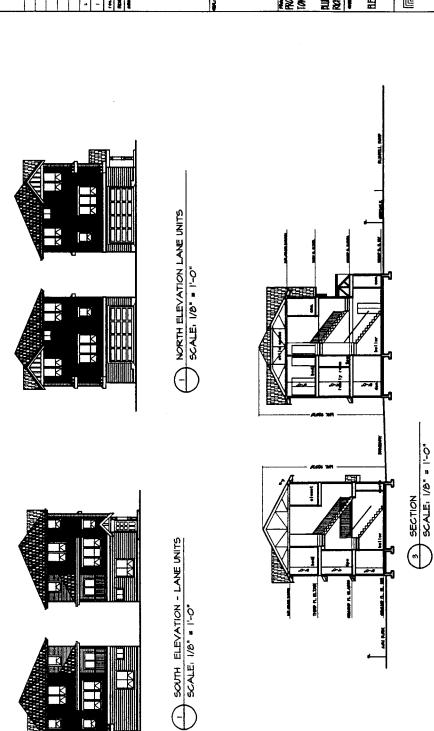


WEST ELEVATION SE LANE UNIT (from common drive)

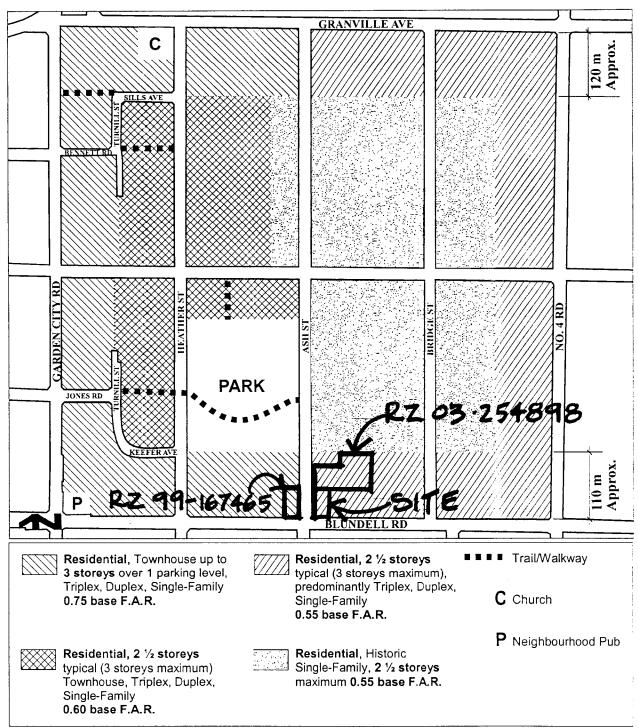
6 EAST ELEVATION SW LANE UNIT (from common drive) SCALE: 1/8" = 1-0"

## **ATTACHMENT 2**

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#### Bylaw 7731 Land Use Map 2004/06/21



Note: Sills Avenue, Le Chow Street, Keefer Avenue, and Turnill Street are commonly referred to as the "ring road".

**ATTACHMENT 4** 

## Development Applications – Staff Comments

#### Site Engineering

Prior to final adoption of the Rezoning, the following must be complete:

- Dedicate a 0.39 m Road Dedication across their entire Blundell Road frontage complete with a 4 m x 4 m corner cut at Ash Street.
- Register a 6 m Public Rights-of-Passage Right-of Way (with full utilities, City maintenance and liability) across the entire north edge of the site.
- No other concerns with rezoning.

Then prior to issuance of future Building Permit, the developer is to have entered into our standard Servicing Agreement to design and construct offsite works on three (3) frontages. Works include but are not limited to:

- Blundell Road remove existing sidewalk, creating a 1.5m grass and treed boulevard with a new 1.5 m sidewalk at the new property line.
- Ash Street road widening to an offset still to be confirmed, curb and gutter, a grass and treed boulevard at a width to be determined, complete with Zed street lighting, with a 1.75 m concrete sidewalk at or near the property line.
- Public rights-of-passage laneworks a 5.1 m asphalt lane complete with roll curb and gutter on both sides, storm sewer and laneway street lighting.

All works are at the developer's sole cost - no Development Cost Charges (DCC) credits are available

### **Transportation**

- Road dedication 0.39 m on Blundell Road; 4 m x 4 m corner cut.
- No road dedication on Ash Street.
- Lane right of way of 6 m at rear of property.
- Frontage improvements on Blundell Road and Ash Street.
- Lane construction.

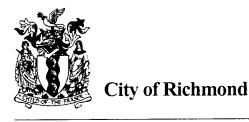
#### Urban Design

Staff have also identified the following points which will have to be addressed at the Development Permit stage (and could affect the rezoning application):

- Provide outdoor amenity space details size calculation and use;
- Improve entry identities;
- Provide mailbox, garbage and recycling enclosure details. Relocate garbage from Ash Street setback to lane;
- Provide private outdoor spaces and screening details. Balconies on Blundell Road discouraged;

- Improve transitions: between public lane and drive aisle; between drive aisle and side yards; between drive aisle and entry; between drive aisle and garage entries; between drive aisle and Ash Street;
- Provide landscape plan including boulevard treatment and relationship with sidewalks and streets;
- Revise plans to match elevations;
- Provide all elevations;
- Provide context plan including closest major intersection(s);
- Provide streetscapes including adjacent development;
- Provide sunshade analysis for impact on neighbour to east; and
- Provide high quality natural facade materials in earth tones.

The plans comply with the Comprehensive Development District (CD/28) zoning with the exception of the Tandem parking which would require a variance.



## Richmond Zoning and Development Bylaw 5300 Amendment Bylaw 7799 (RZ 04-263553) 7820 ASH STREET

The Council of the City of Richmond, in open meeting assembled, enacts as follows:

1. The Zoning Map of the City of Richmond, which accompanies and forms part of Richmond Zoning and Development Bylaw 5300, is amended by repealing the existing zoning designation of the following area and by designating it **COMPREHENSIVE DEVELOPMENT DISTRICT** (CD/28).

P.I.D. 003-427-781

West Half Lot 10 Except: Part Subdivided By Plan 38863; Block "F" Section 15 Block 4 North Range 6 West New Westminster District Plan 1207

2. This Bylaw may be cited as "Richmond Zoning and Development Bylaw 5300, Amendment Bylaw 7799".

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