

### Report to Development Permit Panel

To:

**Development Permit Panel** 

Date:

June 23, 2005

From:

Holger Burke

File:

DP 05-290213

Acting Director of Development

Re:

Application by Suncor Development Corporation/Centro Development Ltd./

ASJ Enterprises for a Development Permit at 12311 No. 2 Road and the rear

portion of 12251 No. 2 Road

#### **Staff Recommendation**

That a Development Permit be issued which would permit the development of 54 two-storey and three-storey townhouse units at 12311 No. 2 Road and the rear portion of 12251 No. 2 Road.

Holger Burke

Acting Director of Development

KE:blg Att.

#### **Staff Report**

#### Origin

Suncor Development Corporation/Centro Development Ltd./ASJ Enterprises have applied to the City of Richmond for permission to develop 54 two-storey and three-storey townhouses at 12311 No. 2 Road and the rear portion of 12251 No. 2 Road.

The site is being rezoned from Light Industrial District (I2) to Comprehensive Development District (CD/126) for this project under Bylaw 7826 (RZ 04-271083).

#### **Development Information**

Please refer to attached Development Application Data Sheet (Attachment 1) for a comparison of the proposed development data with the relevant Bylaw requirements.

#### **Background**

Development surrounding the subject site is as follows:

- To the north, a vacant industrial parcel that is currently being rezoned to Townhouse District (R2 0.7) (12251 No. 2 Road RZ 04-277620);
- To the east, on the opposite side of No.2 Road, property zoned Agricultural District (AG1) within the Agricultural Land Reserve (ALR);
- To the south, an industrial property zoned Light Industrial District (I2) and designated for townhouse development in the Trites Area Land Use Map; and
- To the west, industrial properties zoned Light Industrial District (I2) and designated for single-family residential in the Trites Area Land Use Map.

#### Rezoning and Public Hearing Results

During the rezoning process, staff identified the following design issues to be resolved at the Development Permit stage:

- Ensuring a 6 m (20 ft.) setback to the single-family properties fronting Moncton Street (5580, 5600 and 5620 Moncton Street).
- Provision of an adequate landscape buffer along No. 2 Road to address adjacency issues related to land within the Agricultural Land Reserve (ALR).
- Two-storey and 2 ½-storey rooflines and building massing were to be explored for townhouse units adjacent to the single-family properties along Moncton Street.

The Public Hearing for the rezoning of this site was held on October 18, 2004. At the Public Hearing, there were some concerns about the adjacency of having three-storey units next to the backlands of the single-family properties fronting Moncton Street (5580, 5600 and 5620 Moncton Street). Staff worked with the applicant to address this issue by reducing the massing of townhouse units to two-storeys along the backlands of these properties. A 6 m (20 ft.) setback to the rear of these properties is also being provided. This setback was originally identified in the rezoning.

#### **Staff Comments**

The proposed scheme attached to this report has satisfactorily addressed the significant urban design issues and other staff comments identified as part of the review of the subject Development Permit application. In addition, it complies with the intent of the applicable Development Permit Guidelines contained within the Official Community Plan (OCP) and complies with all regulations contained in Comprehensive Development District (CD/126).

A variety of agreements have been secured through the rezoning and the subject Development Permit. Access agreements attached to the Development Permit are the sharing of vehicle access (between 12311 and 12251 No. 2 Road). Please refer to **Attachment 2** for a list of requirements attached to this Development Permit application.

#### **Zoning Compliance/Variances**

The project complies with all requirements stipulated in Comprehensive Development District (CD/126) with no variances being requested.

#### **Advisory Design Panel Comments**

The project was presented to the Advisory Design Panel on March 9, 2005. A copy of the relevant excerpt from the Advisory Design Panel Minutes is attached for reference (Attachment 3). The Panel supported the project subject to the following comments:

- Consider breaking up the long fascia of the Z Block to make it appear as two units;
- Ensure clear sight lines to the mailbox area to increase safety;
- Consider relocating the end unit entries away from the south property line adjacent to the industrial building;
- Play up the variations between the blocks to create individuality and a sense of identity;
- Increase the access to sunlight on the north face of the duplex building;
- Break-up the long asphalt by introducing paving bands/pavers; and
- Consider minimizing the variety of hip and gable roofs.

The design response from the applicant has adequately addressed concerns of the Panel.

#### **Analysis**

#### Conditions of Adjacency

- Adjacencies to the single-family dwellings fronting Moncton Street (5580, 5600 and 5620 Moncton Street) have been addressed by limiting the units to two-storeys and providing a 6 m (20 ft.) setback (the zoning requires only a 3 m setback). Building types are also arranged in a duplex form to break up massing.
- In the future, the property to the south has potential to redevelop into townhouses. In the meantime, a combination of fencing, shrubs and Evergreen trees will provide a buffer to the industrial site.
- Units fronting the walkway along the west edge of the site have been designed with open space and front door accesses facing the walkway.

#### Urban Design and Site Planning

• Site planning is designed around a shared vehicle driveway along the north property line between the subject site and 12251 No. 2 Road, which is currently under consideration for

rezoning to permit townhouses. The two property owners have agreed to share equally in the width and costs associated with the shared vehicle access. A cross-access easement is being secured to facilitate this with wording included in the document to state that the first to build is required to construct the entire portion of the shared drive aisle and that compensation with the neighbouring property owner is to be determined privately.

- The Trites Area Land Use Map (Attachment 4) identifies the provision of a walkway along the west portion of the subject site to facilitate pedestrian linkages. As part of the rezoning, a 3m public-rights—of-passage right of way was secured for the purposes of this walkway.
- Unit entrances along the west and east portions of the site are designed to front No. 2 Road (east) and the walkway (west).
- Three-storey units are oriented north-south with individual open spaces backing onto each other. The two-storey units are situated 6 m (20 ft.) from the north property line and have rear yard open spaces as the main adjacency to take into account the existing single-family properties fronting Moncton Street.
- 106 residential parking stalls and 11 visitor parking stalls are proposed for the project, which exceeds the requirements stipulated in the zoning for the site.
- Two accessible units are proposed and are located in the "Z Block" (two-storey duplex buildings). Adequate framing will have to be implemented in the bathroom to accommodate the installation of the necessary grab rails.

#### Architectural Form and Character

- Building elevations are articulated with a combination of materials and treatments. Vinyl
  siding is implemented on the upper storeys with hardi plank board and batten placed along
  the base of the buildings.
- Wood shingles are utilized in the bay windows and gables to improve detailing and building material texture. Vinyl window frames are encased in thin wood trim. Horizontal banding (wooden trim) is implemented around the building to delineate between floors and helps to break up the overall vertical massing of the building.
- The ability to implement ground-oriented entrances is difficult in this locale as limited habitable space can be located on the ground floor due to the required flood plain covenant. However, building entrances, particularly from No. 2 Road and walkway along the west edge of the site will remain highly visible and accessible. Windows have also been implemented around the lower level of the building to provide a pedestrian friendly streetscape.

#### Landscape Design and Open Space Design

- Provision of a landscape buffer along No. 2 Road to provide appropriate screening with respect to land within the Agricultural Land Reserve (ALR) has been shown on the submitted landscape plan. This landscape buffer on the subject property consists of a combination of low level fencing, cedar hedging, rose bushes and flowering Cherry trees. Frontage improvements along No. 2 Road will also consist of a grass and treed boulevard to provide additional buffering to the ALR. Buildings are also setback beyond the required 6 m (20 ft.) along No. 2 Road to provide adequate space for the proposed buffering.
- The Agricultural Advisory Committee reviewed the application as part of the rezoning and were generally satisfied with the width of the buffer and proposed planting scheme. The width of the ALR buffer proposed for the subject site is well over the 5 m (16.4 ft.) guideline stipulated in the Official Community Plan (OCP). A restrictive covenant to prevent the removal of this landscaping buffer was secured at rezoning.

- Existing vegetation is limited to one large Maple tree at the south east portion of the site (near No. 2 Road). This tree is being retained as part of this development.
- Landscaping around the perimeter of the subject site to deal with neighbouring properties generally consists of a 6 ft. high lattice topped fence with a combination of shrubbery and deciduous trees along the north property line abutting single-family lots fronting Moncton Street. A similar treatment is implemented along the south property line with the addition of coniferous trees to provide additional screening to the neighbouring industrial property.
- The outdoor amenity area is situated in a central location in conjunction with the mailbox enclosure, visitor parking, seating area and children's play area. A low level fence and arbour has been added to enclose the seating area and provides a decorative element to the space.
- No indoor amenity space is being provided by this project as a cash-in-lieu payment was secured at rezoning.
- This arbour treatment has also been replicated at the end of the main east-west drive aisle
  adjacent to the walkway and has also been incorporated into the mailbox and recycling
  enclosure.
- A combination of permeable concrete pavers is being proposed along portions of the main drive aisle and also in conjunction with the visitor parking stalls.
- Fencing along the west edge of the site adjacent to the walkway will consist of low level fencing comparable to the metal railing and masonry pillar fencing proposed along No. 2 Road. A low level wood fence and decorative arbour will be positioned at the end of the drive aisle and extends to the north (up to the Block Z units) and to the south property line of the subject site. As there is a side and rear yard adjacency with respect to the duplex units (Block Z) and the walkway, a wooden fence is proposed to address privacy concerns. This wood fence consists of a 4 foot high solid wood panel with a 2 foot high lattice situated on top.

#### Crime Prevention Through Environmental Design

- Safety and surveillance issues have been adequately addressed as the mailbox enclosure and amenity area are located in a highly visible area with clear sightlines.
- Outdoor lighting (bollards, pole and wall mounted) will be implemented throughout the site to illuminate drive aisles, open spaces and public walkways.

#### **Conclusions**

The proposal to develop a combination of two-storey and three-storey townhouse units (54 units total) complies with all applicable Development Permit guidelines and has adequately addressed all design and adjacency issues raised at the Public Hearing for the rezoning and through the processing of the Development Permit. On this basis, staff recommend approval.

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Kevin Eng Planning Technician – Design (Local 4626)

KE:blg

The following conditions are required to be met prior to forwarding this application to Council for approval:

- Adoption of Bylaw 7826 (RZ 04-271083)
- Registration of a cross-access agreement:
  - Detween 12311 & 12251 No. 2 Road (site north of the subject site) to allow for creation and sharing of a vehicle drive aisle for the purposes of ingress and egress to the subject site.
  - The agreement must include wording that the first to build is required to construct the entire drive aisle and that compensation with the other property owner is to be determined privately.
- Receipt of a Letter-of-Credit for landscaping in the amount of \$201,776 (based on total floor area of 9,373 m<sup>2</sup> or 100,888 ft<sup>2</sup>).



# Development Application Data Sheet

**Development Applications Department** 

DP 05-290213 Attachment 1

Address: 12311 No. 2 Road and the rear portion of 12251 No. 2 Road

Suncor Development

Suncor Development Corporation/Centro

Corporation/Centro Development

Applicant: Development Ltd./ASJ Enterprises Owner: Ltd./ASJ Enterprises

Planning Area(s): Steveston Area Plan – Trites Area

Floor Area Gross: 9,373 m<sup>2</sup> Floor Area Net: 6,806 m<sup>2</sup>

	Existing	Proposed	
Site Area:	10,005 m <sup>2</sup>	10,005 m <sup>2</sup>	
Land Uses:	Industrial	Residential	
OCP Designation:	T2 and T3	T2 and T3	
Zoning:	Light Industrial District (I2)	CD/126	
Number of Units:	N/A	54	

	Bylaw Requirement	Proposed	Variance
Floor Area Ratio:	0.69	0.68	none permitted
Lot Coverage:	Max. 46%	43%	
Setback – Public Road (No. 2 Road):	Min. 6 m	7.67 m	
Setback – Side Yard (North):	Min. 3 m	6 m	
Setback – Side Yard (South):	Min. 3 m	3 m	
Setback – Rear Yard:	Min. 3 m	4 m	
Height (m):	Max. 12 m	12 m	
Accessible Units:	N/A	2 units	
Off-street Parking Spaces	81	106	
Off-street Parking Spaces - Visitor	11	11	
Off-street Parking Spaces – Accessible:	3	3	
Total off-street Spaces:	92	117	
Tandem Parking Spaces	Permitted	84 tandem stalls	
Amenity Space – Outdoor:	Min. 324 m <sup>2</sup>	324 m <sup>2</sup>	

#### Conditional Development Permit Requirements 12311 No. 2 Road and the rear portion of 12251 No. 2 Road DP 05-290213

The following conditions are required to be met prior to forwarding this application to Council for approval:

- Adoption of Bylaw 7826 (RZ 04-271083)
- Registration of a cross access agreement:
  - Between 12311 & 12251 No. 2 Road (site north of the subject site) to allow for creation and sharing of a vehicle drive aisle for the purposes of ingress and egress to the subject site.
  - The agreement must include wording that the first to build is required to construct the entire drive aisle and that compensation with the other property owner is to be determined privately.
- Receipt of a Letter-of-Credit for landscaping in the amount of \$201,776 (based on total floor area of 9,373 m<sup>2</sup> or 100,888 ft<sup>2</sup>).

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# Excerpt from the Minutes from The Design Panel Meeting

Wednesday, March 9, 2005 – 4:00 p.m. Rm. M.1.003 Richmond City Hall

6. <u>Townhouses</u> Fougere Arch. 12311 No. 2 Road

DP 04-290213

The comments of the Panel included:

- Unit J as an adaptable unit was reasonable.
- a very well presented scheme. It was questioned why both hip and gable roofs were utilized.
- a good presentation. On the Z blocks the shed roof over the garages appeared quite suburban is there a way to make the building appear as two units to break the fascia?
- the amenity space would be better placed in the middle of the duplex buildings for better surveillance. The mailbox required a clear line of sight. The end unit with an entry facing the industrial area was not as secure as could be.
- a well constructed project. Play up the variation in blocks and the units more. Play up the articulation in the roof to allow more light in, especially on the north face of the duplex units.
- more than reasonable street trees. Softened entrances. Could break up the long asphalt also could have pavers at the end of the drive aisles.

Mr. Fougere responded to the comments of the Panel as follows:

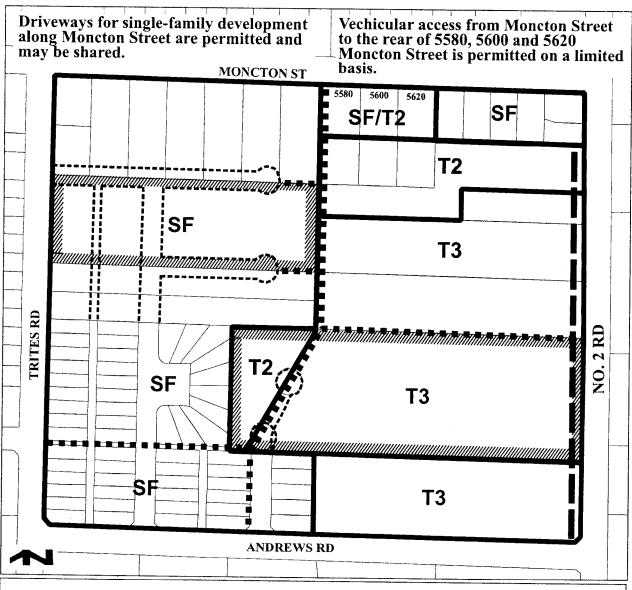
- surveillance had been considered in regard to the playground location, which was more central to the whole project the units overlooking the location were noted, as was the site lines from the adjacent property when developed. The mailbox would also provide activity to the area.
- it was thought that gable to gable roofs would be too close for the 4' space between buildings.

It was moved and seconded

That DP 03-247945 move forward subject to the incorporation of the following comments:

- consider breaking up the long fascia of the Z block to make it appear as two units;
- ensure clear sight lines to the mail box area to increase safety;
- consider relocation the end unit entries away from the south property line adjacent to the industrial building;
- play up the variations between the blocks to create individuality and a sense of identity;
- increase the access to sunlight on the north face of the duplex building;
- break up the long asphalt by introducing paving bands/pavers; and
- consider minimizing the variety of hip and gable roofs.

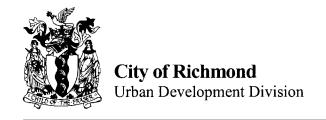
## Trites Area Land Use Map Bylaw 7862 2005/01/17



- **SF** Single-Family Housing
- T2 Two-Level Townhouses
- T3 Three-Level Townhouses

This map is to be used as a guide when making redevelopment decisions.

- Pedestrian Links
- Urban/Rural Buffer
- - - Possible road and lane alignments (others may be permitted)



### **Development Permit**

No. DP 05-290213

To the Holder: SUNCOR DEVELOPMENT CORPORATION/

CENTRO DEVELOPMENT LTD./ASJ ENERPRISES

Property Address: 12311 NO. 2 ROAD AND THE REAR PORTION OF

12251 NO. 2 ROAD

Address: C/O OLGA ILICH OR KUSH PANATCH

#200 – 6791 ELMBRIDGE WAY RICHMOND, BC V7C 4N1

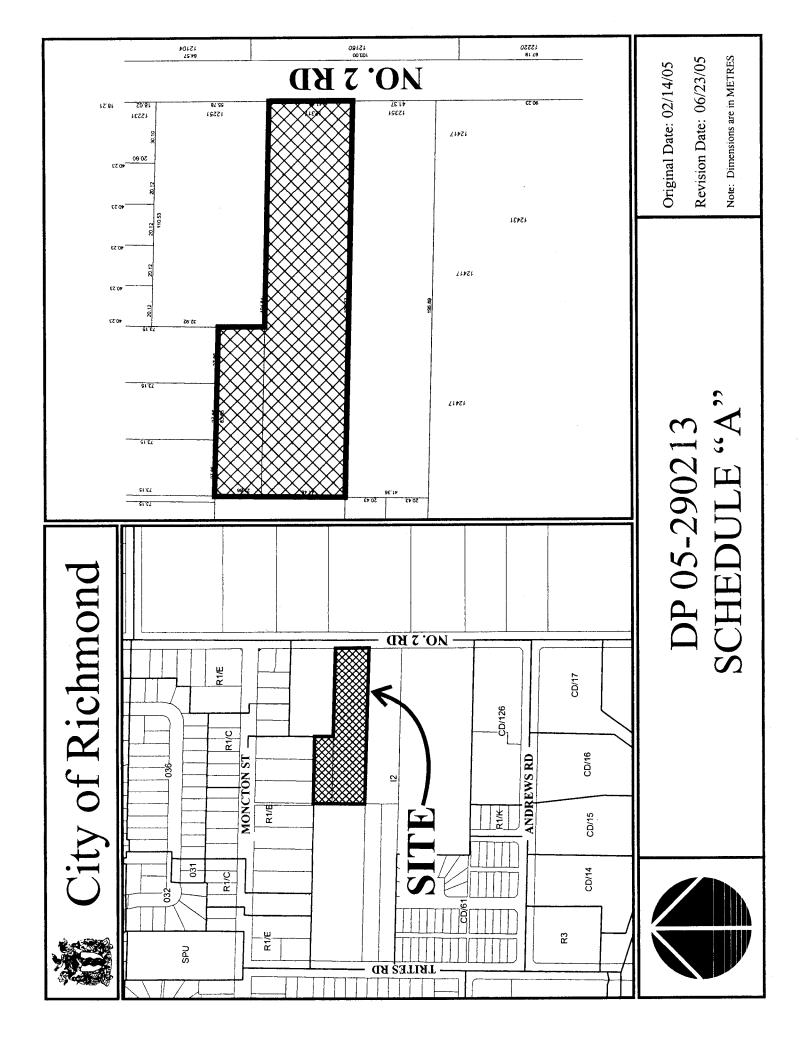
1. This Development Permit is issued subject to compliance with all of the Bylaws of the City applicable thereto, except as specifically varied or supplemented by this Permit.

- 2. This Development Permit applies to and only to those lands shown cross-hatched on the attached Schedule "A" and any and all buildings, structures and other development thereon.
- 3. Subject to Section 692 of the Local Government Act, R.S.B.C.: buildings and structures; off-street parking and loading facilities; roads and parking areas; and landscaping and screening shall be constructed generally in accordance with Plans #1 to #8 attached hereto.
- 4. Sanitary sewers, water, drainage, highways, street lighting, underground wiring, and sidewalks, shall be provided as required.
- 5. As a condition of the issuance of this Permit, the City is holding the security in the amount of \$201,776 to ensure that development is carried out in accordance with the terms and conditions of this Permit. Should any interest be earned upon the security, it shall accrue to the Holder if the security is returned. The condition of the posting of the security is that should the Holder fail to carry out the development hereby authorized, according to the terms and conditions of this Permit within the time provided, the City may use the security to carry out the work by its servants, agents or contractors, and any surplus shall be paid over to the Holder. Should the Holder carry out the development permitted by this permit within the time set out herein, the security shall be returned to the Holder. The City may retain the security for up to one year after inspection of the completed landscaping in order to ensure that plant material has survived.
- 6. If the Holder does not commence the construction permitted by this Permit within 24 months of the date of this Permit, this Permit shall lapse and the security shall be returned in full.

## **Development Permit**

No. DP 05-290213

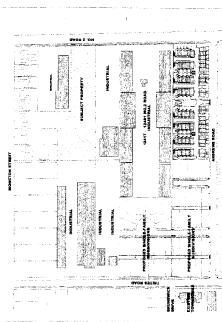
To the Holder:	SUNCOR DEVELEOPMENT CORPORATION/ CENTRO DEVELOPMENT LTD./ASJ ENERPRISES			
Property Address:	12311 NO. 2 ROAD AND THE REAR PORTION OF 12251 NO. 2 ROAD			
Address:	C/O OLGA ILICH OR KUSH PANATCH #200 – 6791 ELMBRIDGE WAY RICHMOND, BC V7C 4N1			
<ol> <li>The land described herein shall be developed generally in accordance with the terms and conditions and provisions of this Permit and any plans and specifications attached to this Permit which shall form a part hereof.</li> <li>This Permit is not a Building Permit.</li> </ol>				
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MAYOR				



FAIRWIND FOR SUNCOR DEVELOPMENT, ASJ ENTERPRISE AND CENTRO DEVELOPMENT

DP 05-290213 JUN 2 3 2005

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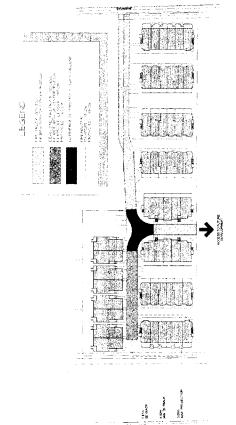


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JUN 2.3 2005 FAIRWIND

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PROJECTIONS BEYOND SETBACKS PLAN

PARKING PLAN

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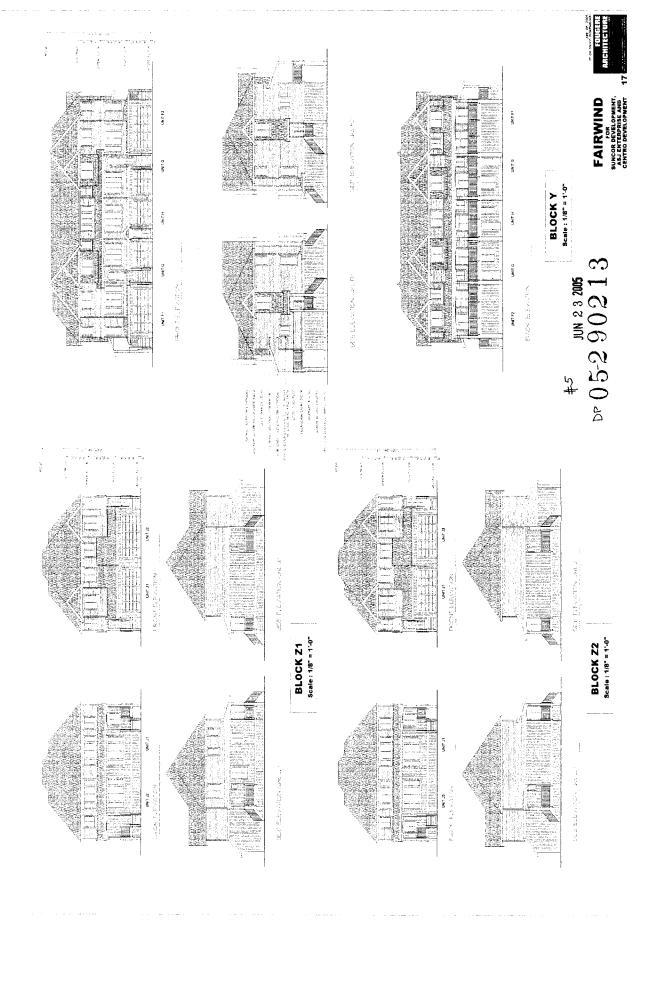
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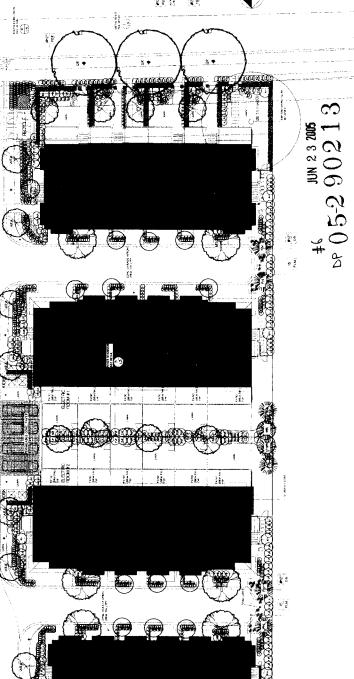
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DAOP S.ON

LANDSCAPE PLAN



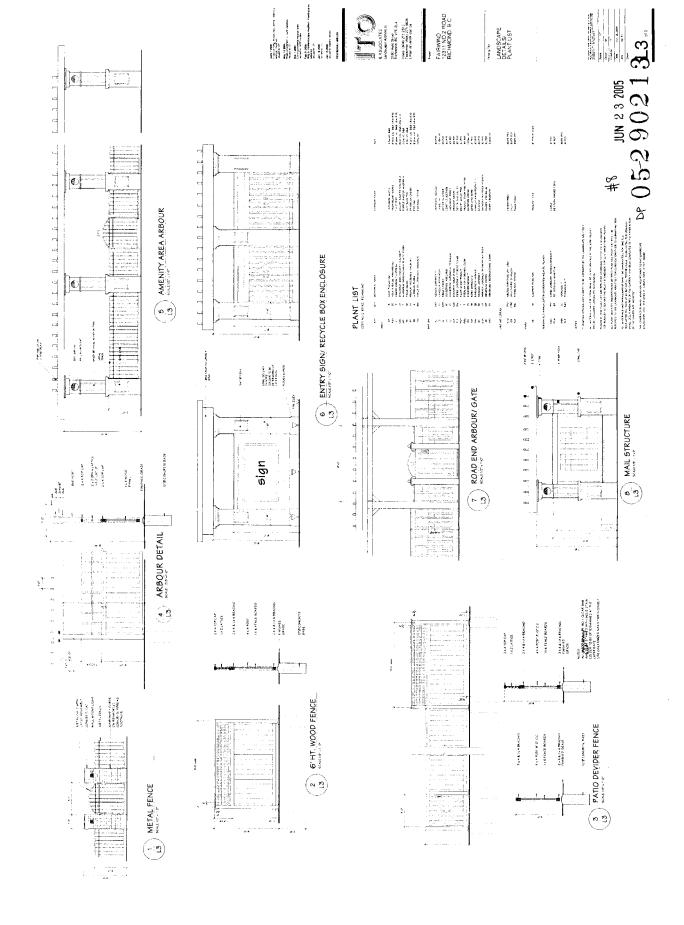
LIGHTING LEGEND

• POLELIGHT

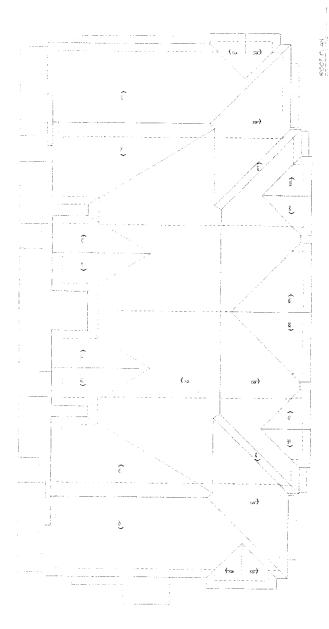
• BOLLKRP LIGHT

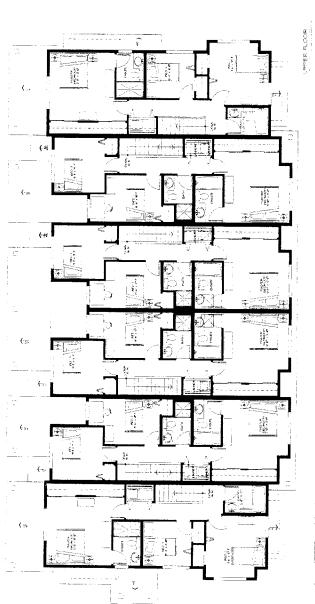
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Reference Plan





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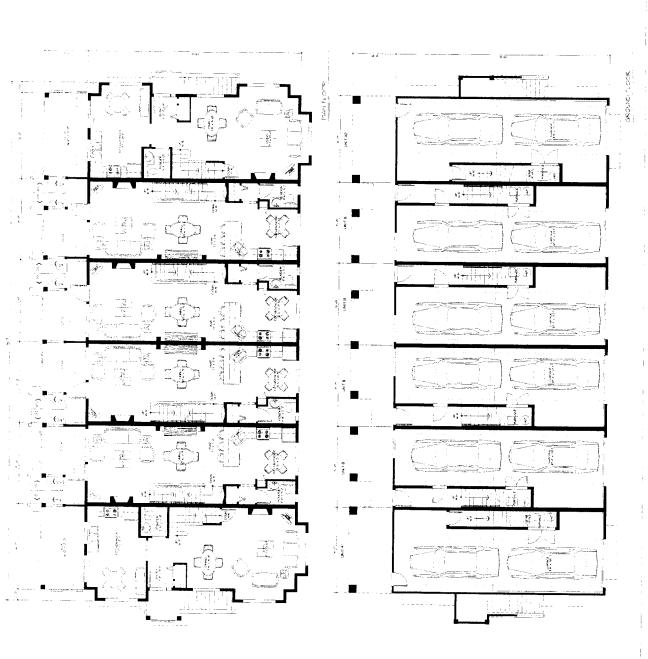
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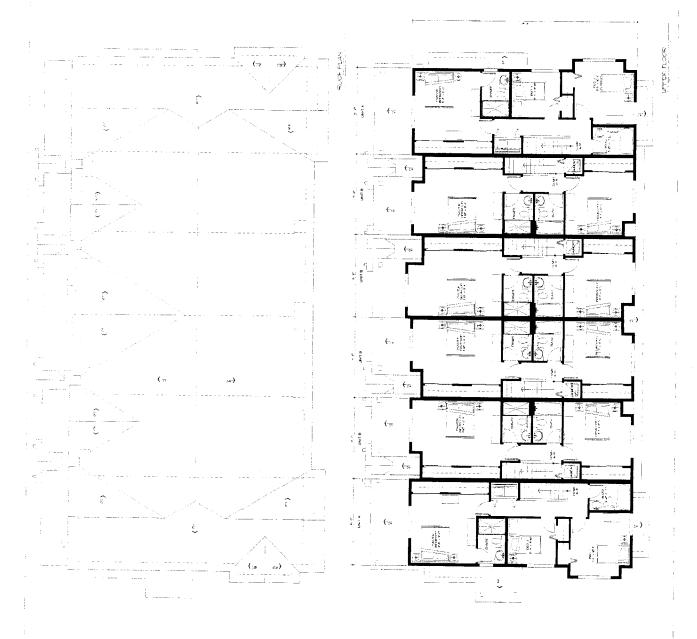


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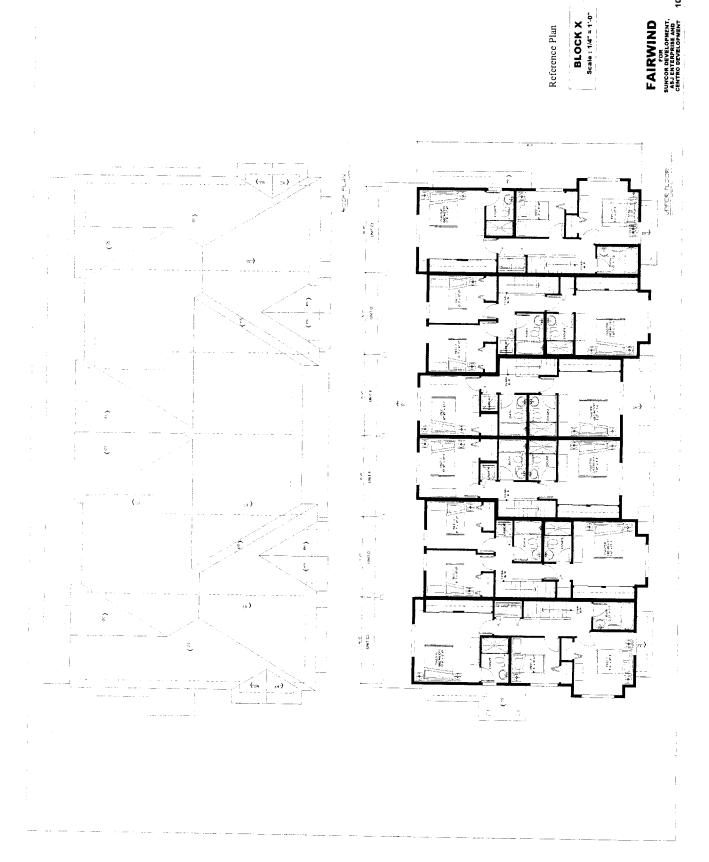
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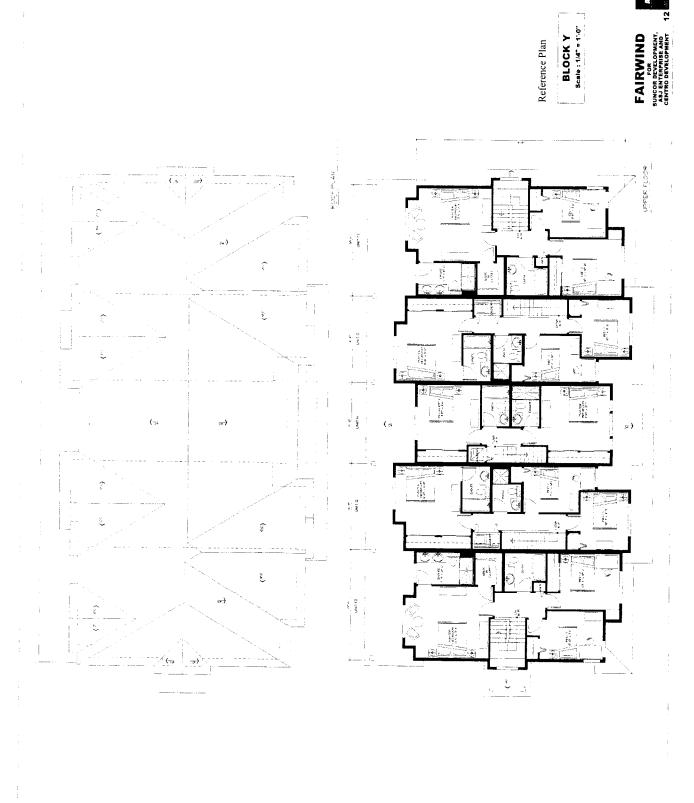
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Reference Plan

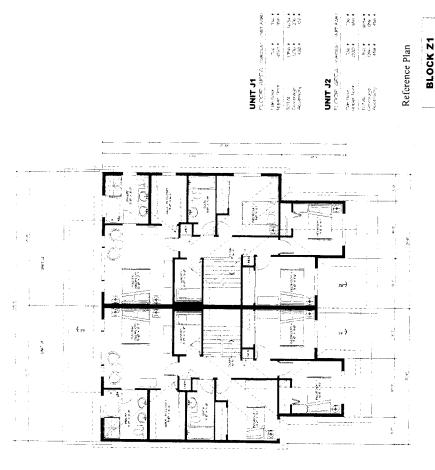




UPPER FLOOR

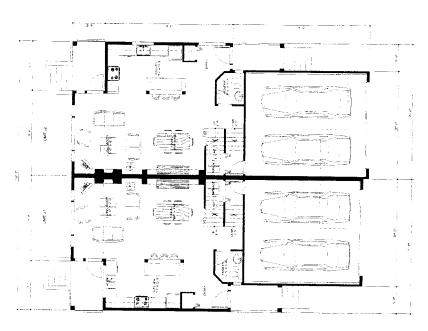
MOOLE MAIN

Reference Plan



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UNIT JA



BLOCK Z2 Scale: 1/4" = 1:0"

UPPER LOOR

MAIN PLOOR

Reference Plan

