

City of Richmond

Report to Committee

To:

Planning Committee

To Flanning - Juny 21,205, Date: June 8, 2005

From:

Holger Burke

RZ 04-271116

Acting Director of Development

File: 12-8060-20-7886.

Re:

Application by Paul Leong Architect Inc. for Rezoning at 8580, 8600 and

8680 Cambie Road from Business Park Industrial District (13) to

Comprehensive Development District (CD/163)

Staff Recommendation

That Bylaw No. 7886, to introduce a new Comprehensive Development District (CD/163) zone and for the rezoning of 8580, 8600 and 8680 Cambie Road from "Business Park Industrial District (I3)" to "Comprehensive Development District (CD/163)", be introduced and given first reading.

Holger Burke

Acting Director of Development

Att.

FOR ORIGINATING DIVISION USE ONLY

CONCURRENCE OF GENERAL MANAGER

Staff Report

Origin

Paul Leong Architect Inc. has applied to the City of Richmond for permission to rezone 8580, 8600 and 8680 Cambie Road from Business Park Industrial District (I3) to Comprehensive Development District (CD/163) (Attachment 1) in order to permit a wider variety of uses including Retail Trade and Services and Educational Institution on the subject site.

A Development Permit (DP 97-121069) was issued for Area B and a separate Development Permit Application has been submitted for Area A (DP 03-249671) (Attachment 7). A Servicing Agreement (SA 03-241050) was entered into for the site and the third phase of a phased strata title application with three (3) phases (SP 04-270232) has been approved assuming the existing I3 zoning.

Development in Area B consists of two (2) two-storey light industry mixed-use buildings surrounded by surface parking and a Public-Rights-of-Passage Right-of-Way registered over an internal roadway connecting Cambie Road with the new road to the south (Attachment 2). The business park buildings were to have warehouse space at grade and office space above. The purpose of rezoning Area B is to permit Educational Institution and Personal Services uses. Educational Institution use is sought to permit tutorial businesses.

The applicant has applied for a Development Permit to permit the construction of a two-storey mixed-use building in Area A facing Cambie Road with retail at grade. The purpose of rezoning Area A is to permit a wider variety of uses including **Retail Trade and Services**, **Personal Services** and **Educational Institution** uses for a range of businesses.

A similar previous Rezoning application (RZ 97-116511) was supported by staff but withdrawn by the applicant.

Findings of Facts

Please refer to attached Development Application Data Sheet (Attachment 3) for a comparison of the proposed development data with the relevant bylaw requirements.

Surrounding Development

The subject site is in the South Aberdeen local area in City Centre. It is located on Cambie Road between Brown Road and Odlin Crescent in a "Mix Use – Light Industry" area. The existing development surrounding the site is described as follows:

- To the north, across Cambie Road, are a strata-titled retail shopping mall and ambulance dispatch facility on either side of Sexsmith Road, Automobile-Oriented Commercial District (C6) and School and Public Use District (SPU);
- To the east, facing Odlin Crescent, are a travel business and a strata-titled business park building, Business Park Industrial District (I3). On the opposite side of Odlin Crescent, facing Odlin Crescent, McKim Way and Garden City Road are strata-titled commercial buildings, a large retail store and a temple, Comprehensive Development Districts (CD/55 & CD/132);

- To the south, across Odlin Road, is a private school facing Odlin Crescent, which offers grades 10 through college, Assembly District (ASY); and
- To the west, facing Cambie Road, are light industrial freight delivery and public storage businesses and a funeral home beyond, Business Park Industrial District (I3), Land Use Contract (039), and Comprehensive Development District (CD/2).

Related Policies & Studies

Official Community Plan

The proposed development and additional land uses are generally consistent with the Mix-Use Light Industry land use designation in City Centre Area Plan (Attachment 4). The Mix Use – Light Industry is defined as, "A low- to medium-density area where the development of high-tech and other light industries and office uses are encouraged, together with a limited amount of commercial, educational, amenity, and service uses."

The proposal is consistent with the Official Community Plan (OCP) which encourages:

- In mixed-use projects, typically limiting uses other than light industry and office to the ground floor; and
- Where possible, fronting retail, restaurant, educational, and service uses onto Hazelbridge Way and, to a lesser degree, Cambie Road to enhance these streets as interesting, pedestrianfriendly environments.

The surrounding OCP land use designations are:

- · to the north, across Cambie Road, a detailed land use study is required;
- · to the east, mix use-light industry and auto-oriented commercial beyond;
- · to the west, mix use-light industry; and
- to the south, across the future Odlin Road extension, are institutional and mix use-light industry beyond.

Staff Comments

The applicant has agreed to the legal and development requirements associated with the application (Attachment 5).

Offsite works were designed to be built in three (3) phases along the south and southwest edges of the site. Phases I and II were built together in the fall of 2003.

Analysis

Staff considers the development of a two-storey mixed-use building with retail at grade in area A only (facing Cambie Road) at 1.0 floor area ratio (F.A.R.) and the addition of **Personal Services** at grade and **Educational Institution** uses throughout the site under Comprehensive Development District (CD/163) an appropriate use for this site due to the long-term vision of Cambie Road in the City Centre as an interesting pedestrian friendly environment with a **Mix Use–Light Industry** land use designation and the proximity to surrounding existing retail commercial businesses. Both retail and educational uses are included in the definition of **Mix Use–Light Industry**.

The site, along with some neighbouring sites, is currently zoned (I3). Comprehensive Development District (CD/55) has been used in the area and was envisioned as a suitable zone for this mixed use area (Attachment 6). Administration of the maximum 0.3 floor area ratio for the Retail Trade and Services use has proven difficult in local multi-storey and strata-titled commercial buildings.

The intent of the proposed Comprehensive Development District (CD/163) is to accommodate land uses similar to CD/55 including **Retail Trade and Services**, **Food Catering Establishments**, and **Personal Services** at grade in the building facing Cambie Road (Area A) and land uses similar to the existing I3 district including **Personal Services** and **Food Catering Establishments** at grade in the two rear buildings (Area B). **Educational Institutions** would be permitted throughout the site under the proposed zoning.

Area A

The proposed zoning is based on Comprehensive Development District (CD/55). Five (5) nearby properties located on Odlin Crescent, McKim Way and Odlin Road have the CD/55 zoning in place.

As the area is designated as mix use – light industry, certain support uses are limited in density and location for ease of administration and to enhance the pedestrian orientation and animation of the Cambie Road streetscape in keeping with the City Centre Area Plan which encourages:

- In mixed-use projects, typically limiting uses other than light industry and office to the ground floor;
- Where possible, fronting retail, restaurant, educational, and service uses onto Hazelbridge Way and, to a lesser degree, Cambie Road to enhance these streets as interesting, pedestrianfriendly environments

The setback considerations to residential have been removed as the area surrounding the site is not deemed appropriate for residential use due to aircraft noise considerations. In addition, the closest home in a zoning district which permits residential use is more than the 7.5 m setback which would be required under CD/55 to a two-storey building.

Area B

The proposed zoning is based on (I3). The adjacent two (2) properties on Odlin Crescent have the I3 zoning in place.

As previously noted, the addition of **Personal Services** and **Educational Institution** is consistent with the OCP in that educational use is included in the definition of **Mix Use – Light Industry** which is the proposed land use as shown in the City Centre Area Plan Land Use Map.

Development Permit

The attached architectural drawings show the preliminary proposal for Area A in the context of the existing Area B development (Attachment 7). The proposal will require further refinement during the Development Permit process. Areas to address will include:

- · Architectural design;
- Streetscape presence;
- · Pedestrian passage through site;
- · Continuity of landscape treatment throughout; and
- Tree replacement strategy.

Financial Impact

None.

Conclusion

Rezoning of the subject site as proposed is generally consistent with the City Centre Area Plan. On this basis, staff recommend that the proposed development be approved.

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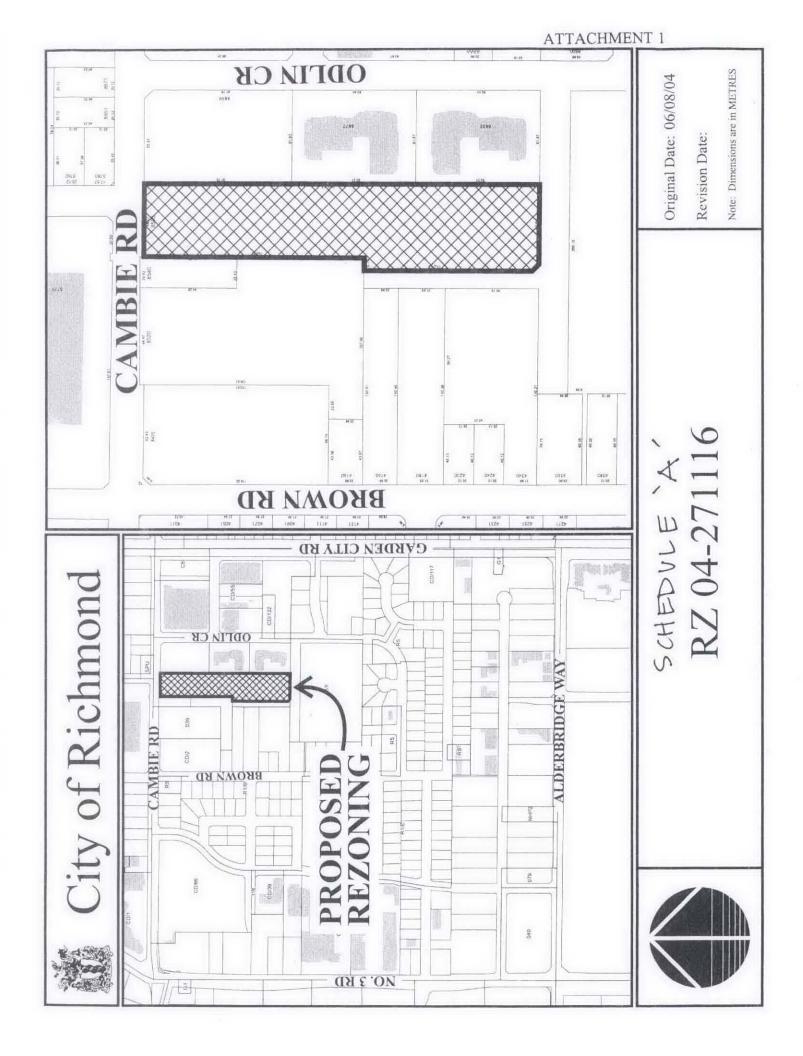
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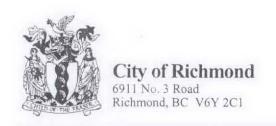
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See Attachment 5 for legal and development requirements agreed to by the applicant and to be completed prior to final adoption of the Zoning Amendment Bylaw.

List of Attachments

Attachment 1	Location Map
Attachment 2	Area B Site Plan (DP 97-121069)
Attachment 3	Development Application Data Sheet
Attachment 4	City Centre Area Plan Land Use Map
Attachment 5	Rezoning Conditional Requirements
Attachment 6	South Aberdeen Local Area Map Showing I3 and CD/55 Lots
Attachment 7	Area A Preliminary Architectural Drawings (Application DP 03-249671)





Development Application Data Sheet

Development Applications Department

RZ 04-271116

Attachment 3

Address:

8580, 8600 & 8680 Cambie Rd

Applicant:

Paul Leong Architect Inc.

Owners: see ownership tables below

Planning Area(s):

City Centre Area

	Existing	Proposed
Site Size:	13,634.3 m ² 4,712.19 m ² in Area A 8,922.11 m ² in Area B	no change
Land Uses	Light Industrial warehousing & offices	Mix Use – Light Industry including retail & educational
OCP Designation	Mix Use – Light Industry	no change
Zoning	13	CD/163
Number of Units	2 light industry / office buildings	3 mixed-use light industry buildings

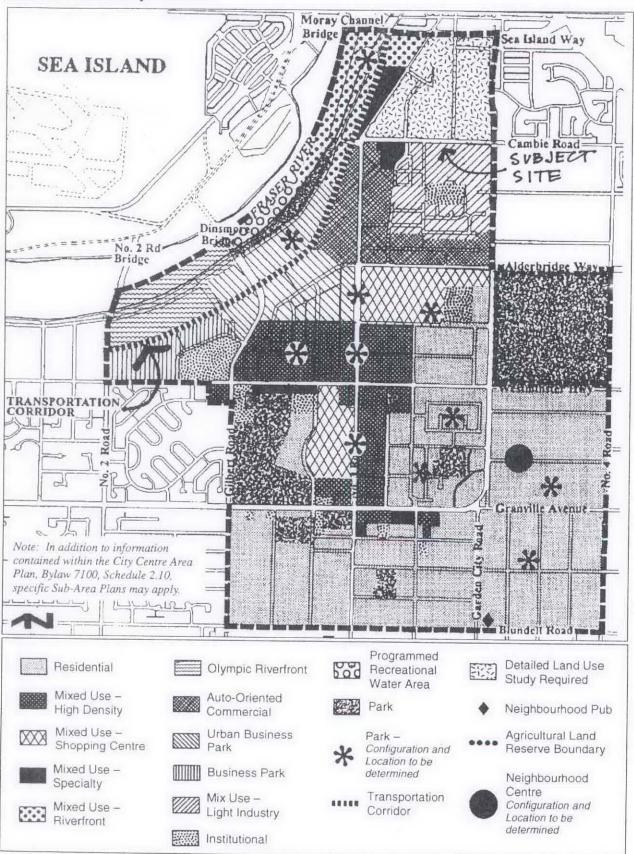
	Bylaw Proposed Requirement Development		Variance	
Floor Area Ratio:	Max. 1.0	0.5	None permitted	
Lot Coverage – Building:	Max. 50%	34%	None	
Setback - Public Road:	Min. 3 m	to comply	None	
Maximum Height (m):	15 m in Area A & 12 m in Area B	9.8 m	None	
Off-street Parking Spaces:	230	221	9 space reduction	

Strata Lot	Owner	Strata Lot	Owner
1	K. Chun	11	S. Ho
2	P. Wong	12	F. Tian
3	P. Wong	13	J. Lo
4	C. So	14	F. Tian
5	HCC Trading Ltd.	15 & 16	MB 628 Ventures Ltd.
6	Western (TCL) International Developments Ltd.	17 - 19	689711 B.C. Ltd.
7	S. Lai	20	M. Beavis
8	S. Fung	21	MB 628 Ventures Ltd.
9	K. Lau	22	Qiji Investment Ltd
10	C. So	23	MB 628 Ventures Ltd.

8600 Cambie Road Strata Owners (Building B / Phase 2 Strata Plan)				
Strata Lot	Owner	Strata Lot	Owner	
24 & 25	MB 628 Ventures Ltd.	31	T. T. Liu	
26	W. J. Yang	32 - 45	MB 628 Ventures Ltd.	
27 - 30	MB 628 Ventures Ltd.			

8580 Cambie Road Strata Owners (Future Building C / Phase 3 Strata Plan)				
Strata Lot	Initial Owner	Future Owner		
46 - 63	MB 628 Ventures Ltd.	Unknown		

Land Use Map Bylaw 7855 2005/02/14



Conditional Rezoning Requirements 8580, 8600 and 8680 Cambie Road RZ 04-271116

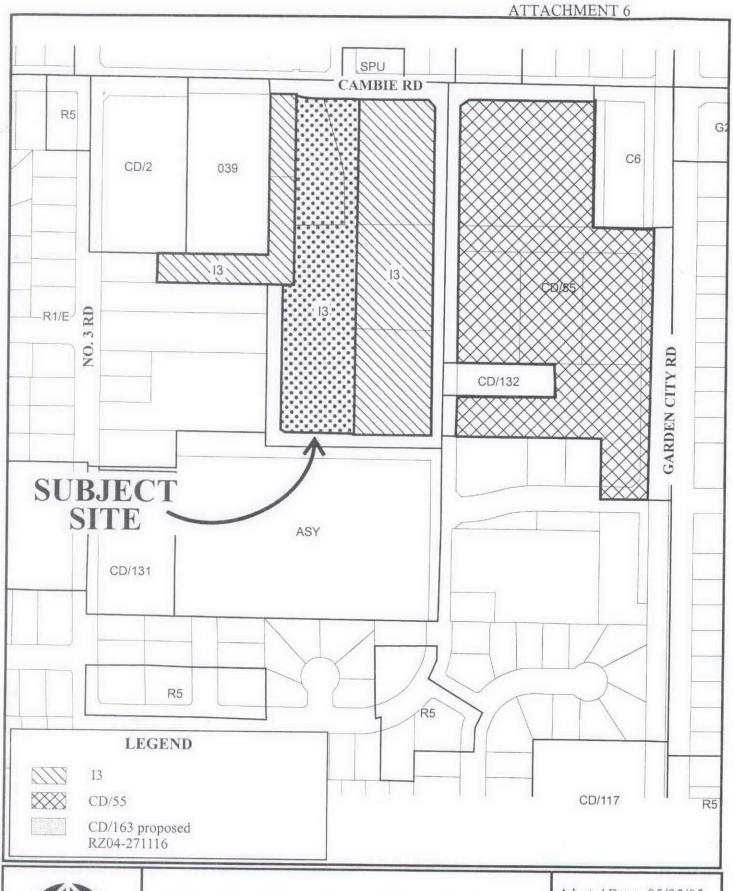
Prior to final adoption of Zoning Amendment Bylaw 7886, the developer is required to complete the following requirements:

- Registration of a 7.9 m wide Public-Rights-of-Passage Right-of-Way along the eastern property line, aligned with Sexmith and connecting Cambie Road to Odlin Road to the south.
- 2. Ministry of Transportation approval (the City will make the referral to the Ministry).
- 3. The submission and processing of a Development Permit* completed to a level deemed acceptable by the Director of Development, including:
 - <u>Sexsmith Public-Rights-of-Passage Right-of-Way</u> and adjacent right-turn/through lane complete with two (2) raised crosswalks with stamped concrete, coloured pavement treatment with stamped asphalt, curb/gutter, pavement widening where necessary and traffic signal upgrades to loops.
- 4. Enter into a Servicing Agreement* or revise SA 03-241050 to include the design and construction of:

<u>Cambie frontage improvements</u> including the provision of new street trees, traffic signal upgrades to loops and raised crosswalk with stamped concrete continuous with existing sidewalk and associated ramps.

(Signed copy placed in the file)	(June, 2005)
Signed	Date

* Note: This requires a separate application.

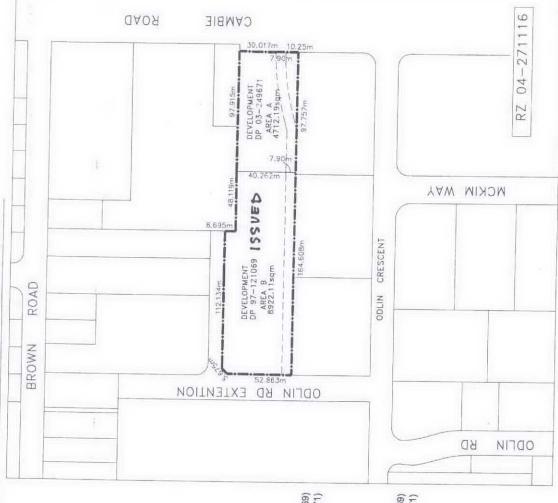




South Aberdeen Local Area Zoning District Map Adopted Date: 05/05/05

Amended Date:

Note: Dimensions are in METRES



8580, 8600 AND 8680 CAMBIE ROAD, RICHMOND, BC.

SITE DATA

LEGAL DESCRIPTION

LOT 13, SECTION 33 BLOCK 5 NORTH RANGE 6 WEST NWD BCP 7960

CIVIC ADDRESS 8580, 8600 and 8680 CAMBIE ROAD, RICHMOND

SITE AREA

= 4,712.19 sqm = 8,922.11 sqm = 13,634.30 sqm TOTAL SITE AREA A AREA B

ZONING PROPOSED CD/163 ZONING

FLOOR AREA SUMMARY

BUILDING FLOOR AREA

TOTAL FLOOR AREA: BUILDING A and B; BUILDING C:

4,787.33sm (51,504 sf) (DP97-121069) 2,091.48sm (22,501 sf) (DP03-249671) 6,878.81sm (74,005 sf)

TOTAL FAR = 6,878.81 / 13,634.3 = 0.505

2,288.26sm (24,618 sf) (DP97-121069) 2,345.70sm (25,236 sf) (DP03-249671) 4,633.96sm (49.854 sf)

TOTAL SITE COVERAGE= 4633.96 / 13,634.3 = 34 %

SITE COVERAGE: BUILDING A and B: BUILDING C: FOTAL COVERAGE:

RZ 1.2

MASTER PARKING AND PEDESTRAIN WAŁKWAY LAYOUT

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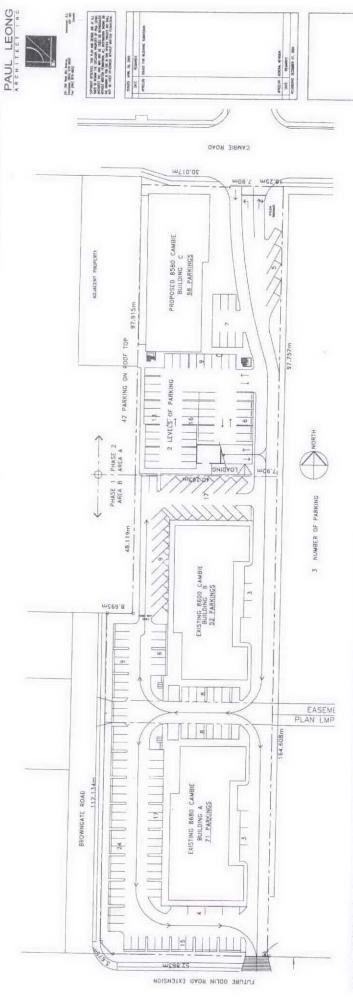
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PARKING SUMMARY FOR BUILDING A,B AND C

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PROPOSED COMMERCIAL DEVELOPMENT AT 8580 - 8880 CAMBIE ROAD RICHMOND BC

NUMBER OF PARKING SPACES

1 AND TABLE 4.4))

PARKING

PEAK PARKING DEMAND

BYLAW REQUIREMENT

LAND USE

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OFFICE, WAREHOUSE AND EDUCATIONAL INSTITUTIONS

OFFICE, WAREHOUSE AND EDUCATIONAL INSTITUTIONS

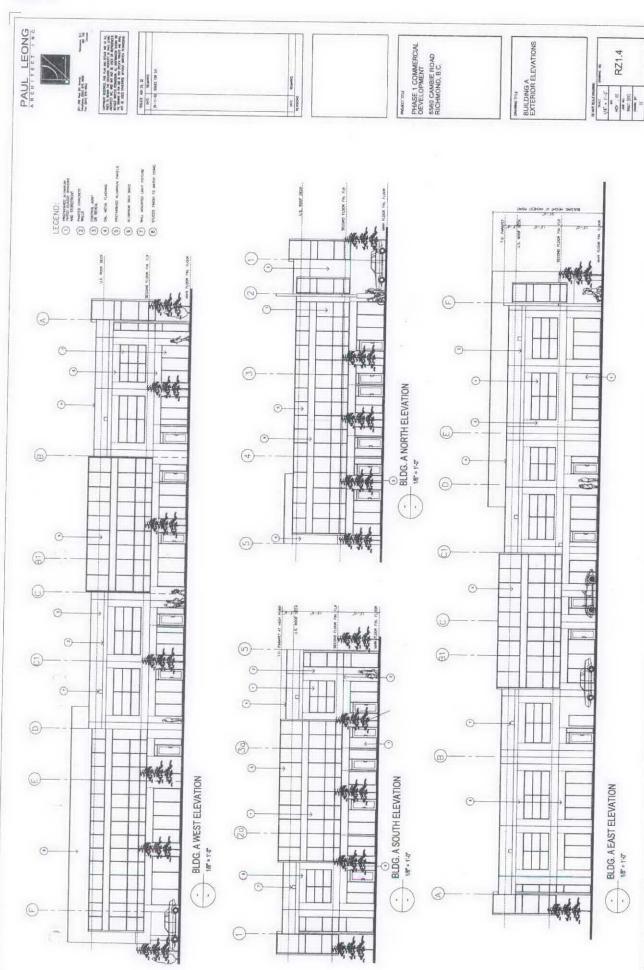
OFFICE, RETAIL AND EDUCATIONAL INSTITUTIONS

BUILDING	A	В	O		TOTAL
NUMBER OF PARKING SPACE REQUIRED	136	17	41	36	230
BYLAW REQUIREMENT PARKING SPACES	4 PER 1,076 SF	1 PER 1,076 SF	4 PER 1,076 SF	2 PER CLASSROOM	
GROSS FLOOR AREA (SQ FT)	36,524	18,422	10,867	7,200	73,013
LAND USE	OFFICE	WAREHOUSE	RETAIL	EDUCATIONAL*	TOTAL

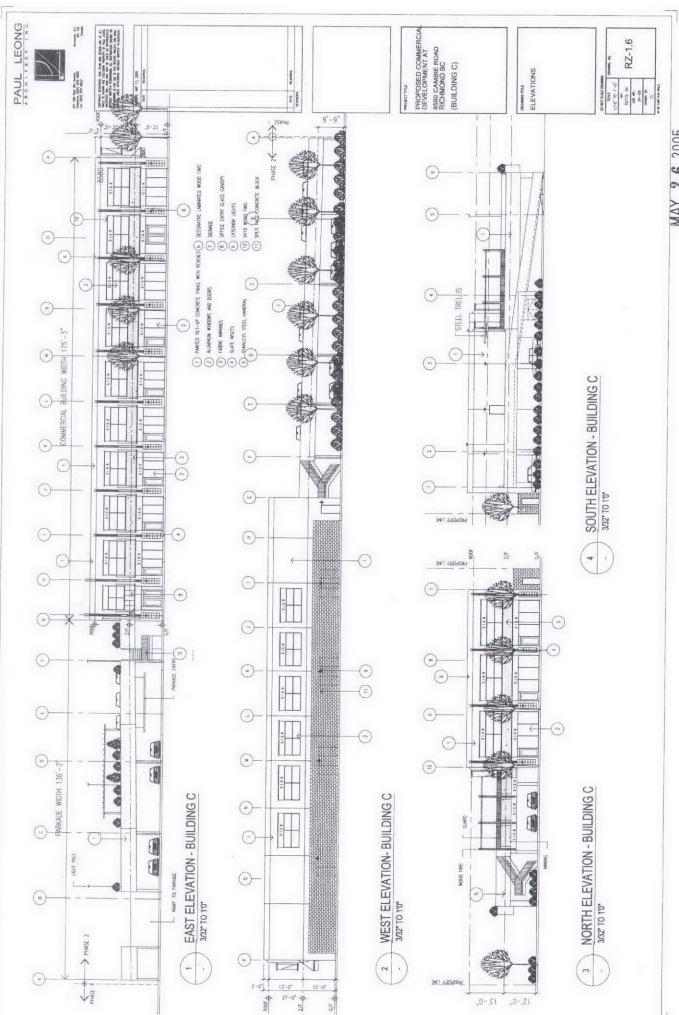
UCATIONAL INSTITUTIONS TO BE LOCATED AMONGST BUILDING A, B AND C

ENTINEE ODEIN BOND EXTENSION

MAY 2 6 2005

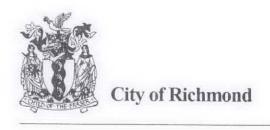


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Richmond Zoning and Development Bylaw 5300 Amendment Bylaw 7886 (RZ 04-271116) 8580, 8600 & 8680 CAMBIE ROAD

The Council of the City of Richmond, in open meeting assembled, enacts as follows:

1. Richmond Zoning and Development Bylaw 5300 is amended by adding the following new zone to Section 291:

"291. 163 COMPREHENSIVE DEVELOPMENT DISTRICT (CD/163)

The intent of this zoning district is to permit clean light industrial uses; offices; and limited amounts of ground-oriented commercial use.

291.163.1 PERMITTED USES

.01 The following uses are permitted within the area identified as "A" in Diagram 1, Section 291.163.1.03:

ACCESSORY USES, BUILDINGS & STRUCTURES:

ANIMAL HOSPITAL & CLINIC;

AUTOMOBILE PARKING:

COMMUNITY USE:

CUSTOM WORKSHOPS, TRADES & SERVICES:

EDUCATIONAL INSTITUTIONS;

LIGHT INDUSTRY:

OFFICE:

RADIO AND TELEVISION TRANSMISSION FACILITY (provided they are located at least 5 m above grade);

RECREATION FACILITY; and

STUDIO for artist, display, dance, radio, television or recording.

In addition, the following uses shall be permitted provided that they are entirely located in the first **storey** of a **building** and provided that the total combined gross floor area does not exceed 1,413.6 m² (15,216 ft²):

FOOD CATERING ESTABLISHMENT, but excluding banquet hall facility:

RETAIL TRADE & SERVICES, excluding gas station and service station; and

PERSONAL SERVICES.

.02 The following uses are permitted within the area identified as "B" in Diagram 1, Section 291.163.1.03:

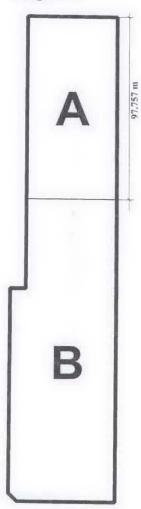
ACCESSORY USES, BUILDINGS & STRUCTURES;

COMMUNITY USE;
CUSTOM WORKSHOPS, TRADES & SERVICES;
EDUCATIONAL INSTITUTIONS;
LIGHT INDUSTRY;
OFFICE;
PUBLIC LIBRARY; and
RECREATION FACILITY.

In addition, the following uses shall be permitted provided that they are entirely located in the first **storey** of a **building** and provided that the total combined gross floor area does not exceed 2,676.6 m² (28,810 ft²):

FOOD CATERING ESTABLISHMENT, but excluding banquet hall facility; and PERSONAL SERVICES.

.03 Diagram 1



291.156.2 PERMITTED DENSITY

.01 Maximum Floor Area Ratio: 1.0 (exclusive of parts of the building which are used for off-street parking purposes).

291.163.3 MAXIMUM LOT COVERAGE

.01 50%.

291.163.4 MINIMUM SETBACKS FROM PROPERTY LINES

.01 Public Road Setback:

3 m (9.843 ft.).

291.163.5 MAXIMUM HEIGHTS

.01 Buildings:

15 m (49.213 ft.) in the area identified as "A" in Diagram

1, Section 291.163.1.03; and

12 m (39.370 ft.) in the area identified as "B" in Diagram

1, Section 291.163.1.03.

.02 Structures: 20 m (65.617 ft.).

291.163.6 MINIMUM LOT SIZE

.01 Minimum 13,620 m² (146,609 ft²).

291,163.7 OFF-STREET PARKING

.01 Off-street parking shall be provided, developed and maintained in accordance with Division 400 of this bylaw, except that the minimum manoeuvring aisle width shall be 6.71 m (22.014 ft.).

291.163.8 SIGNAGE

- .01 Signage must comply with City of Richmond's Sign Bylaw No. 5560 as it applies to development in the Downtown Commercial District (C7).
- 2. The Zoning Map of the City of Richmond, which accompanies and forms part of the Richmond Zoning and Development Bylaw 5300, is amended by repealing the existing zoning designation of the following area and by designating it COMPREHENSIVE DEVELOPMENT DISTRICT (CD/163):

P.I.D. 025-785-192

Lot 13 Except Firstly: Phase One Strata Plan BCS839

Secondly: Phase Two Strata Plan BCS839

Section 33 Block 5 North Range 6 West New Westminster District Plan BCP7960

And

Phase One Strata Plan BCS839 Phase Two Strata Plan BCS839 Which is shown cross-hatched on "Schedule A attached to and forming part of Bylaw No. 7886"

 This Bylaw may be cited as "Richmond Zoning and Development Bylaw 5300, Amendment Bylaw 7886".

FIRST READING		RICHMOND
PUBLIC HEARING		APPROVED by
SECOND READING		APPROVED by Director or Soliciter
THIRD READING		mol
MINISTRY OF TRANSPORTATION APPROVAL		
OTHER REQUIREMENTS SATISFIED		
ADOPTED		
MAYOR	CITY CLERK	

