

Report to Committee

To:

Planning Committee

Manager, Development Applications

Date:

May 29, 2002

From:

Joe Ercea

File:

RZ 02-203799

RZ 02-202900

RZ 02-204025 RZ 02-203891

Re:

APPLICATION BY GARY COX FOR REZONING AT 8071 AND 8091 NO. 1 ROAD FROM SINGLE-FAMILY HOUSING DISTRICT, SUBDIVISION AREA E (R1/E) TO SINGLE-FAMILY HOUSING DISTRICT, SUBDIVISION AREA K (R1/K)

APPLICATION BY RAV BAINS FOR REZONING AT 8151 NO. 1 ROAD FROM SINGLE-FAMILY HOUSING DISTRICT, SUBDIVISION AREA E (R1/E) TO SINGLE-FAMILY HOUSING DISTRICT, SUBDIVISION AREA K (R1/K)

APPLICATION BY MANFRED FAST FOR REZONING AT 9291 AND 9311 NO. 1 ROAD FROM SINGLE-FAMILY HOUSING DISTRICT, SUBDIVISION AREA E (R1/E) TO SINGLE-FAMILY HOUSING DISTRICT, SUBDIVISION AREA K (R1/K)

APPLICATION BY LES COHEN & AZIM BHIMANI FOR REZONING AT 9331 NO. 1 ROAD FROM SINGLE-FAMILY HOUSING DISTRICT, SUBDIVISION AREA E (R1/E) TO SINGLE-FAMILY HOUSING DISTRICT, SUBDIVISION AREA K (R1/K)

Staff Recommendation

- 1. That Bylaw No. 7385, for the rezoning of 8071 and 8091 No. 1 Road from "Single-Family Housing District, Subdivision Area E (R1/E)" to "Single-Family Housing District, Subdivision Area K (R1/K)", be introduced and given first reading.
- 2. That Bylaw No. 7386, for the rezoning of 8151 No. 1 Road from "Single-Family Housing District, Subdivision Area E (R1/E)" to "Single-Family Housing District, Subdivision Area K (R1/K)", be introduced and given first reading.
- 3. That Lot Size Policy 5452, adopted by Council in January 1993, be forwarded to Public Hearing and amended to exclude those properties fronting the west side of No. 1 Road between Francis and Williams Roads as shown on Attachment 5 to the report dated May 29, 2002 from the Manager, Development Applications.
- 4. That Bylaw No. 7387, for the rezoning of 9291 and 9311 No. 1 Road from "Single-Family Housing District, Subdivision Area E (R1/E)" to "Single-Family Housing District, Subdivision Area K (R1/K)", be introduced and given first reading.

5. That Bylaw No. 7384, for the rezoning of 9331 No. 1 Road from "Single-Family Housing District, Subdivision Area E (R1/E)" to "Single-Family Housing District, Subdivision Area K (R1/K)", be introduced and given first reading.

Joe Erceg

Manager, Development Applications

JE:jmb Att.

FOR ORIGINATING DIVISION USE ONLY

Concurrence of General Manager

Staff Report

Origin

Applications have been received by:

- Gary Cox at 8071 and 8091 No. 1 Road (Attachment 1);
- Rav Bains at 8151 No. 1 Road (Attachment 2);
- Manfred Fast at 9291 and 9311 No. 1 Road (Attachment 3); and
- Les Cohen and Azim Bhimani at 9331 No. 1 Road (Attachment 3);

to rezone from Single Family Housing District, Subdivision Area E (R1/E) to Single Family Housing District, Subdivision Area K (R1/K) in order to permit each lot to be subdivided into two single-family lots.

Findings of Fact

The details for each application are as follows:

Item	Existing	Proposed
Owner	8071 No. 1 – Robert & Gloria Matkin 8091 No. 1 – Gary Cox & Denise Halldorson 8151 No. 1 - Melvin Chapman	To be determined
	9291 No. 1 – Sou Hing Ho	
	9311 No. 1 – Manfred & Margaret Fast	
	9331 No. 1 – Sui Yi Zhu	
Applicant	8071 & 8091 No. 1 – Gary Cox 8151 No. 1 – Rav Bains	No change
	9291 & 9311 No. 1 – Manfred Fast	
	9331 No. 1 – Les Cohen and Azim Bhimani	
Site Size	674 m ² (7,255 ft ²)	each lot 337 m ² (3,628 ft ²)
Land Uses	Single Family	No change
OCP Designation	Low Density Residential	No change
Zoning	R1/E	R1/K

Surrounding Development

The properties surrounding the subject applications are primarily older single family homes.

Reference: Minimum Lot Widths and Areas

Single Family R1 Zone		
Туре	Lot Width	Lot Area
Α	9m (29.527 ft.)	270 m ² (2,906 ft ²)
K	10m (32.808 ft.)	315 m ² (3,390 ft ²)
В	12m (39.370 ft.)	360 m ² (3,875 ft ²)
E	18m (59.055 ft.)	550 m ² (5,920 ft ²)

693281

Related Policies & Studies

Lot Size Policy

There is a Lot Size Policy for the 9,000 block of No. 1 Road (Attachment 4). In order to consider the two applications in this block this policy would need to be amended, as laid out in Section 700 of the Zoning Bylaw, to remove the properties fronting No. 1 Road from the policy area as shown on Attachment 5. A letter (Attachment 6) was sent to the residents who live in the area covered by the existing policy informing them of this proposed policy amendment.

Staff have received a number of phone calls from residents in the area. The purpose of the calls included: seeking further clarification as to the extent of the proposed changes to the policy, concern about the proposed changes, displeasure that the interior lots were not also able to subdivide, opposition to the proposed change, and support of the proposed changes. One letter was received (Attachment 7). Staff also had a discussion with John Roberts, the chair of the Monds Action Committee, who was seeking clarification as to the purpose of the proposed changes and the timing of the rezoning application process.

Arterial Road Redevelopment Policy

The proposed rezonings are consistent with the Arterial Road Redevelopment Policy which supports single family character housing generally along major roads in conjunction with lanes.

Lane Policy

The subject sites are currently serviced by existing 6m (20 ft) wide lanes. However, the lanes are not built to current standards, therefore the applicants will be responsible for the cost associated with upgrading the lanes.

Staff Comments

Engineering staff have commented that while there have been some drainage problems in this area, they are of a more typical nature common to most of Richmond's neighbourhoods and are not at a level of concern that would warrant a hold on development activity.

For all applications staff note that as per Access Bylaw 7222 no direct access will be permitted to No 1 Road for any of the subject sites. Additionally, no works or monies are required to "beautify" No 1 Road as it is built to full standard minus a grass boulevard and street trees.

While it is not a requirement for the rezoning applications, staff note that as much of the existing landscaping along No 1 Road should remain as possible.

Specific requirements for applications are as follows:

 for 8091 / 8071 No. 1 Road and 8151 No.1 Road applicants will be required to pay Neighbourhood Improvement Fees for future lane improvements for the full lane frontage at the current rates (for roll curb and gutter, post top street lighting, lane construction & storm

693281

sewer) at time of rezoning. With the future subdivisions the developer shall pay Development Cost Charges and service tie-in costs (including two - 25mm water connections) at the then current rates.

- for 9291 / 9311 No.1 Road the applicants will be required at time of rezoning to enter into a standard Servicing Agreement to design and construct laneworks to upgrade the lane to Osmond Avenue. Works required include, but are not limited to, new lane base and asphalt, roll curb and gutter on both sides, post top street lighting and storm sewer. As part of the future subdivision, the existing accesses from No 1 Road to both 9291 and 9311 are to be eliminated.
- for 9331 No.1 Road there are no requirements at time of rezoning. With future subdivision the developer is responsible for the design and construction of lane improvements across the entire rear of the property, at their sole cost. Works include but are not limited to new lane base and asphalt, roll curb and gutter on both sides, post top street lighting and storm sewer. It is recommended that this developer work with the developer of 9291 and 9311 No 1 Road to co-ordinate the offsite works.

Analysis

City-wide there are approximately 200 lots along arterial roads that are already served by lanes that have the potential to be rezoned and subdivided. These lots are along the 8,000 to 10,000 blocks of No. 1 Road and generally around the 10,000 and 11,000 blocks of Williams Road.

The City has already approved a number of rezonings on these lots and there has been one previous rezoning application along No. 1 Road (8111 No. 1) for R1/K that was supported by Council.

Impacts that may result from these developments are:

- the loss of mature vegetation as the older homes are replaced with new;
- increased traffic;
- the raising of properties to be level or above No. 1 Road; and
- the loss of surveillance opportunities over the lane as the garages will occupy two-thirds of the lane frontage.

The subdivision of these lots is consistent with the Arterial Road Redevelopment Policy. This form of redevelopment is an opportunity to introduce more affordable housing and is consistent with population projections over the next 20 to 30 years.

Financial Impact

None.

Conclusion

Four rezoning applications have been received along No. 1 Road to rezone 6 single family lots which would result in the creation of 12 small lots.

Lot Size Policy 5452 will need to be amended in order that the applications in the 9,000 block be supported.

Staff have heard from a number of residents in the area, however, there did not seem to be a consensus in terms of support or concern over the proposed changes. Indications from property owners along No. 1 Road are that there will continue to be interest for similar redevelopment opportunities.

Overall, staff is supportive of the applications as they are consistent with the Arterial Road Redevelopment Policy and the impacts are minimal.

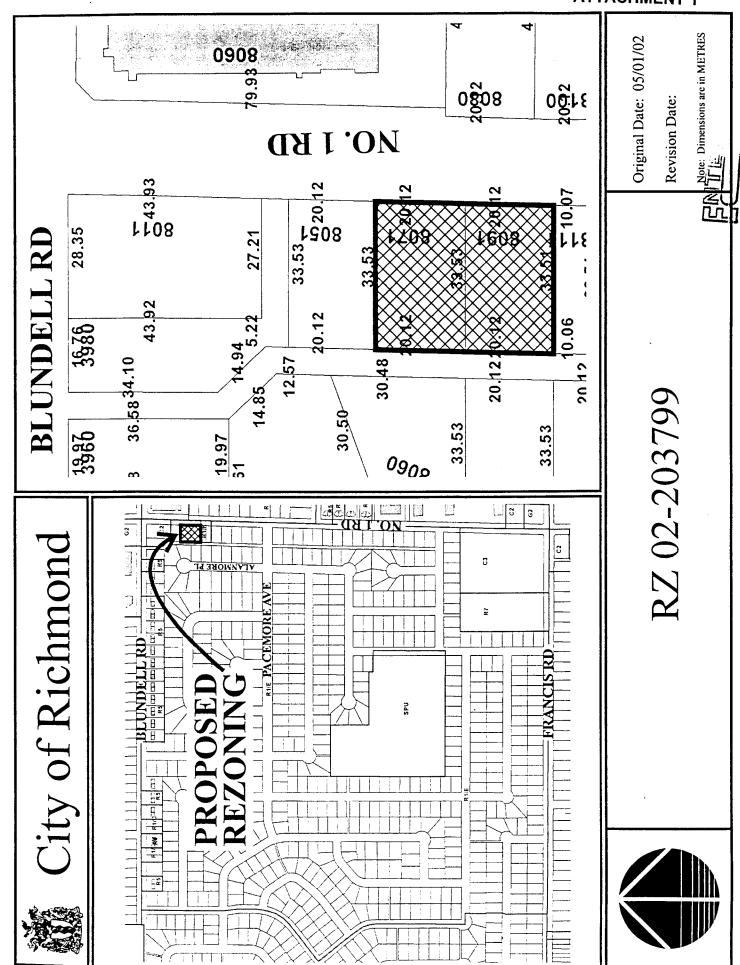
Jenny Beran, MCIP

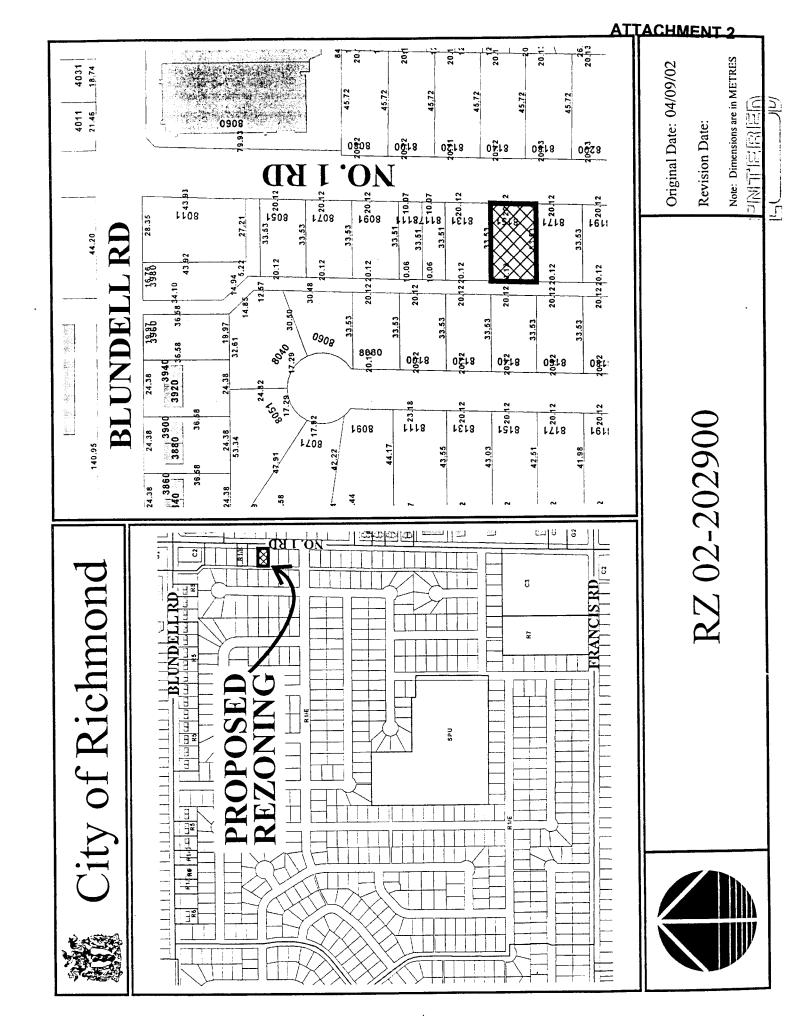
Planner, Urban Development

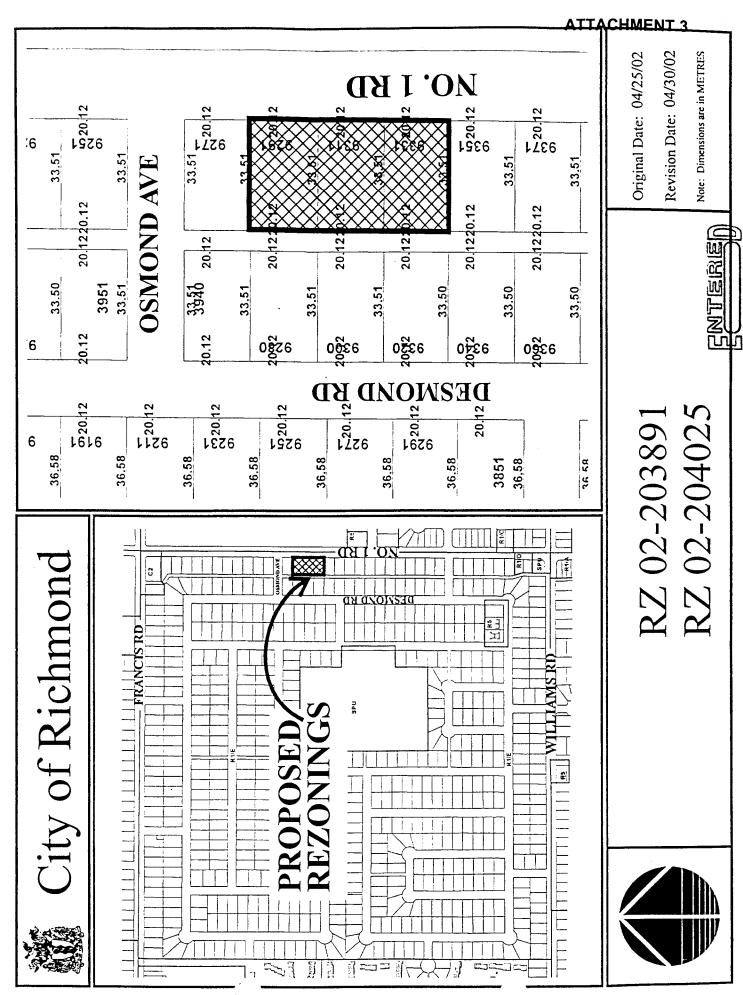
JMB:cas

There are development requirements to be dealt with prior to final adoption, specifically:

- for 8091 / 8071 No. 1 Road and 8151 No.1 Road applicants will be required to pay Neighbourhood Improvement Fees for future lane improvements for the full lane frontage at the current rates (for roll curb and gutter, post top street lighting, lane construction & storm sewer) at time of rezoning.
- for 9291 / 9311 No.1 Road the applicants will be required at time of rezoning to enter into a standard Servicing Agreement to design and construct laneworks to upgrade the lane to Osmond Avenue. Works required include, but are not limited to, new lane base and asphalt, roll curb and gutter on both sides, post top street lighting and storm sewer.









City of Richmond

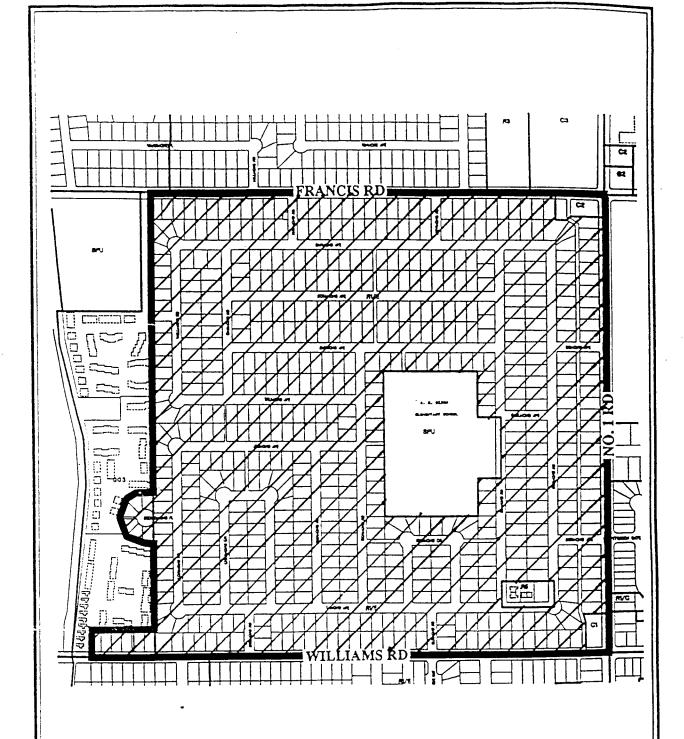
Policy Manual

Page 1 of 2	Adopted by Council: January 18, 1993	POLICY 5452
File Ref: 4045-00	SINGLE-FAMILY LOT SIZE POLICY IN QUARTER-SEC	

POLICY 5452:

The following policy establishes lot sizes in Section 27-4-7, in the area bounded by Williams Road, Francis Road, No. 1 Road and the Edgewater Park townhouse development:

That properties within the area bounded by Williams Road, Francis Road, No. 1 Road and the Edgewater Park townhouse development (in a portion of Section 27-4-7, more specifically shown on accompanying plan), be permitted to subdivide in accordance with the provisions of Single-Family Housing District, Subdivision Area E (R1/E) in Zoning and Development Bylaw No. 5300, and that this policy be used to determine the disposition of future single-family rezoning applications in this area, for a period of not less than five years, unless changed by the amending procedures contained in the Zoning and Development Bylaw.



SUBDIVISION PERMITTED AS PER R1/E.



POLICY 5452 SECTION 27, 4-7 DATE 14/12/92

69



DRAFI City of Richmond

Policy Manual

Page 1 of 2	Adopted by Council:	POLICY 5452
	Area Boundary Amended: *	
File Ref: 4045-00	SINGLE-FAMILY LOT SIZE POLICY IN QUARTER-SECTION 2	7-4-7

POLICY 5452:

The following policy establishes lot sizes in Section 27-4-7, in the area bounded by Williams Road, Francis Road, No. 1 Road and the Edgewater Park townhouse development:

That properties within the area generally bounded by Williams Road, Francis Road, No. 1 Road and the Edgewater Park townhouse development (in a portion of Section 27-4-7, more specifically shown on accompanying plan), be permitted to subdivide in accordance with the provisions of Single-Family Housing District, Subdivision Area E (R1/E) in Zoning and Development Bylaw No. 5300, and that this policy be used to determine the disposition of future single-family rezoning applications in this area, for a period of not less than five years, unless changed by the amending procedures contained in the Zoning and Development Bylaw.

^{*} Original Adoption Date in Effect

DRAFT SPU Subdivision Permitted as Per R1/E



Proposed Revised Policy 5452 Section 27, 4-7 Original Date: 05/28/02

Revision Date:

Note: Dimensions are in METRES



City of Richmond

6911 No.3 Road, Richmond, BC V6Y 2C1 Telephone (604) 276-4000 www.city.richmond.bc.ca

April 30, 2002

Urban Development Division Fax: (604) 276-4177

File:

RZ 02-203799 RZ 02-204025

Dear Resident:

Re: Notice: A Change to the Single Family Lot Size Policy 5452

The purpose of this letter is to inform you of two proposed rezoning applications in your neighbourhood and a proposed change to the Lot Size Policy for your area.

An application to rezone 9331 No. 1 Road and a second application to rezone 9311 and 9291 No. 1 Road to permit subdivision of each lot into two single family, R1/K size lots (minimum average width of 32.8 feet) has been received by the City of Richmond (Attachment 1). The application is contrary to the existing Single Family Lot Size Policy 5452 (Attachment 2) that was adopted by Council in 1993 which permits R1/E size lots (minimum average width of 59 feet) for the area.

New Approach

Last year Council approved a new approach to better manage residential development along arterial roads. Now Council will consider the subdivision of single-family residential lots along major roads independently of the Single Family Lot Size Policy and process. The reason is to eliminate an inconsistency. Specifically, it does not make sense to use the Single Family Lot Size Policy process to restrict single family lot sizes along arterial roads on one hand, when on the other hand, the Official Community Plan encourages more intensive residential development (e.g. smaller lots, duplexes & townhouses) along arterial roads.

For areas with existing Single Family Lot Size Policies, this new approach means that:

- where the Policy has been in place for over five years, all single family residential rezoning applications along arterials will be evaluated on their own merits; and
- Council will also determine whether or not to exempt all the properties along the blockface from the existing Lot Size Policy.

Specifics

This letter is to inform you that:

1. the rezoning applications at 9331, 9311 and 9291 No. 1 Road can be considered independently from the existing Lot Size Policy 5452 and will be reviewed on their own merits; and



2. it is proposed that the lots along the west side of the 9,000 block of No. 1 Road that are served by lanes be exempt from the existing Lot Size Policy No 5452 (Attachment 3) in order that various sizes of single family lots can be considered for redevelopment.

You should note that this does not imply that staff and/or Council automatically support the proposed rezonings or future rezonings. It just means that the review process has been simplified. The subject rezoning and future applications will continue to receive the same attention and scrutiny as all other rezoning applications.

What this means to you

The proposed amendment to Lot Size Policy 5452 and the proposed rezonings will be considered concurrently by Planning Committee and Council in the near future.

If you have any questions regarding the above, including when Council will be reviewing the matter, please contact me at 276-4212.

Yours truly,

Jenny Beran, MCIP

Planner

JMB:cas

May 15/02

Jenny Beran, MCIP Planner Urban Development Division City Richmond, 6911 No. 3 Road, B.C. V6Y 2C1

Re: Your letter of April 30.02 and Change to the Single Family Lot Size Policy 5452

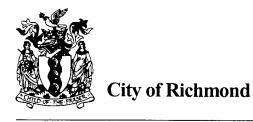
Dear Jenny Beran,

This is to register an objection to the changes you have outlined. Also, to the Official Community Plan, encouragement for more intensive residential development. The high density is placing considerable pressure on the existing street accommodation for travel. The already approved town houses etc., will add further to the traffic problems and general reduce the liveability of the area. We should be accorded the same protection as those areas of other like Terra Nova.

Yours Sincerely,

Robert J.Marcus 3231 Williams Rd.,

Richmond, B.C. V7E !H8



Richmond Zoning and Development Bylaw 5300 Amendment Bylaw 7384 (RZ 02-203891) 9331 No.1 Road

The Council of the City of Richmond, in open meeting assembled, enacts as follows:

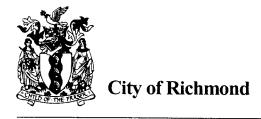
1. The Zoning Map of the City of Richmond, which accompanies and forms part of Richmond Zoning and Development Bylaw 5300, is amended by repealing the existing zoning designation of the following area and by designating it SINGLE FAMILY HOUSING DISTRICT SUBDIVISION AREA K (R1/K).

P.I.D. 003-557-766

Lot 13 Block 8 Section 27 Block 4 North Range 7 West New Westminster District Plan 19282

2. This Bylaw may be cited as "Richmond Zoning and Development Bylaw 5300, Amendment Bylaw xx".

FIRST READING	CITY O
A PUBLIC HEARING WAS HELD ON	APPROV for conte
SECOND READING	APPRO
THIRD READING	for lega by Solic
ADOPTED	
MAYOR	CITY CLERK



Richmond Zoning and Development Bylaw 5300 Amendment Bylaw 7385 (RZ 02-203799) 8071 and 8091 No.1 Road

The Council of the City of Richmond, in open meeting assembled, enacts as follows:

1.	The Zoning Map of the City of Richmond, which accompanies and forms part of
	Richmond Zoning and Development Bylaw 5300, is amended by repealing the existing
	zoning designation of the following area and by designating it SINGLE FAMILY
	HOUSING DISTRICT SUBDIVISION AREA K (R1/K).

P.I.D. 010-336-419

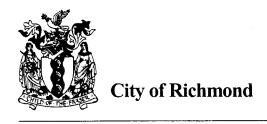
Lot 4 Section 21 and 22 Block 4 North Range 7 West New Westminster District Plan 18098

P.I.D. 003-510-921

Lot 5 Section 22 Block 4 North Range 7 West New Westminster District Plan 18098

2. This Bylaw may be cited as "Richmond Zoning and Development Bylaw 5300, Amendment Bylaw 7385".

FIRST READING	CITY OF RICHMOND
A PUBLIC HEARING WAS HELD ON	APPROVED for content boriginating dept.
SECOND READING	HB
THIRD READING	for legality by Solloifor
OTHER REQUIREMENTS SATISFIED	
ADOPTED	
MAYOR	CITY CLERK



Richmond Zoning and Development Bylaw 5300 Amendment Bylaw 7386 (RZ 02-202900) 8151 No.1 Road

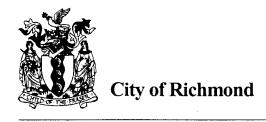
The Council of the City of Richmond, in open meeting assembled, enacts as follows:

1. The Zoning Map of the City of Richmond, which accompanies and forms part of Richmond Zoning and Development Bylaw 5300, is amended by repealing the existing zoning designation of the following area and by designating it SINGLE FAMILY HOUSING DISTRICT SUBDIVISION AREA K (R1/K).

P.I.D. 004-184-475 Lot 8 Section 22 Block 4 North Range 7 West New Westminster District Plan 18098

2. This Bylaw may be cited as "Richmond Zoning and Development Bylaw 5300, Amendment Bylaw 7386".

FIRST READING	CITY O RICHMO
A PUBLIC HEARING WAS HELD ON	APPROV for conter originati dept.
SECOND READING	APPROV
THIRD READING	for legal by Solic
OTHER REQUIREMENTS SATISFIED	
ADOPTED	
MAYOR	CITY CLERK



Richmond Zoning and Development Bylaw 5300 Amendment Bylaw 7387 (RZ 02-204025) 9291 and 9311 No.1 Road

The Council of the City of Richmond, in open meeting assembled, enacts as follows:

1. The Zoning Map of the City of Richmond, which accompanies and forms part of Richmond Zoning and Development Bylaw 5300, is amended by repealing the existing zoning designation of the following area and by designating it SINGLE FAMILY HOUSING DISTRICT SUBDIVISION AREA K (R1/K).

P.I.D. 004-206-177

Lot 15 Section 27 Block 4 North Range 7 West New Westminster District Plan 19282

P.I.D. 000-910-902

Lot 14 Section 27 Block 4 North Range 7 West New Westminster District Plan 19282

2. This Bylaw may be cited as "Richmond Zoning and Development Bylaw 5300, Amendment Bylaw 7387".

FIRST READING	CITY OF RICHMON	
A PUBLIC HEARING WAS HELD ON	APPROVE for content originating dept.	t b
SECOND READING	APPROVI	<u>}</u>
THIRD READING	for legality by Solicity	ty
OTHER REQUIREMENTS SATISFIED		_
ADOPTED		
MAYOR	CITY CLERK	