City of Richmond

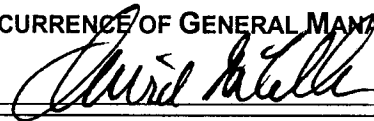**Report to Committee**

Staff Recommendation

That Council adopt a Community Heritage Register for the properties shown on **Attachment 1**.

Terry Crowe
Manager, Policy Planning

Att. 1

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CONCURRENCE OF GENERAL MANAGER

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Staff Report

Origin

With the implementation of the federal Historic Places Initiative (HPI), for the first time in Canada, a new national Heritage Register will be created which will include properties listed on local Heritage Registers. Listed properties will be eligible for federal funding, administered by each Province. In order for Richmond to participate in HPI and be eligible for funding, Richmond must adopt a Heritage Register.

Findings Of Fact

Context
The Canadian context for heritage registers is outlined as follows:

Federal
Prior to the implementation of HPI, the federal government maintained a list of National Historic Sites, designated by the Minister of Canadian Heritage, acting on the advice of the Historic Sites and Monuments Board of Canada. In Richmond there are only two National Historic Sites - Britannia Heritage Shipyard and the Gulf of Georgia Cannery. With HPI, a new Canadian Heritage Register of Historic Places (CHRP) will be created and will be a listing heritage sites that are important on a national, provincial and local level.

Provincial
At the provincial level, the existing Provincial Heritage Register (PHR) is a listing of:
-        all of BC's archaeological sites, heritage objects and historic places owned by the Province; and
-        sites throughout the province that have been designated by bylaw by local communities and sites that have been included on local Community Heritage Registers (CHR's).

A new BC Register of Historic Places (BCRHP) will be initiated with HPI which will include much, but not all, of what is on the Provincial Heritage Register (PHR) and will form part of the Canadian Heritage Register of Historic Places. For example, it will not include archaeological sites but it will include all sites that have been included on Community Heritage Registers (CHR's).

Community
At the local level, most communities, including Richmond, have a Heritage Inventory, the purpose of which is to list of all the heritage sites in the City.

Some communities, under provincial legislation, have already adopted Heritage Registers. The purpose of the Registers are to create a more "official" Council adopted list of heritage sites. With HPI it is now necessary for the City to adopt a Community Heritage Register if they City wishes to participate in various programs, including granting programs (the details of which have yet to be finalized).

How is a Community Heritage Register different from the existing Heritage Inventory?
A Register and an Inventory are similar in that they are both lists of heritage resources in a community. However the legal differences under the Local Government Act are that:
-    a Heritage Register must be adopted by Council, whereas an Inventory can be adopted by the Heritage Commission;
-    the property owner and provincial Minister must be notified within 30 days of a property being added to or deleted from a Register; and
-    the City is able to use temporary protection legislation for properties on the Register.

Beyond these standard differences, each community can choose to administer a Register and an Inventory in unique ways. For example, for Richmond, while property owner consent is not required when establishing a register, it is recomended that the City first obtain property owner consent.

Note that inclusion on a either a Register or an Inventory does not constitute "Heritage Designation" or any other form of permanent heritage protection. The following chart explains the differences amoung an Inventory, the proposed Register and Heritage Designation.

Item	Existing Heritage Inventory	Proposed Community Heritage Register	Heritage Designation of Property
Created Under Whose Authority	Heritage Commission	Council	Council
Requirement for Property Owner Notification	No	Yes	Yes
Council is able to Withhold an approval or demolition permit?	No	Yes	Yes
Requirement for Property Owner Consent	No	No (but Richmond will seek it)	Yes (or Compensation)
Is every heritage property in the City generally Included?	Yes	No	No
Is property protected from demolition?	No	No	Yes

There is a need, and the proposed direction for Richmond is, to have both:
-    a Heritage Inventory which is a complete listing of all important heritage sites; and
-    a Heritage Register which is a Council adopted listing of heritage sites which are eligible for funding.

How is a Community Heritage Register created?
Council, by resolution, creates a Register which lists the selected properties. Properties may be added to, or deleted from, the Community Heritage Register by resolution of Council. Within 30 days of the property being added to, or deleted from a Register, the local government must notify the property owner and the provincial minister responsible for the Heritage Conservation Act.

While consent from the property owner is not required, most communities do not include a property if it is against the wishes of the property owner. For Richmond, it is recommended that property owners be consulted first to obtain their consent, prior to their property being added to the Register. If they don't agree then it is proposed that their property not be added.

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Analysis

Richmond has spent significant time and effort over the past few years, updating its Heritage Inventory to list of all Richmond's important heritage sites. The City adopted new criteria, added artifacts, landscapes and areas, and won an award for its web site. The Commission, with the assistance of a consultant, Denise Cook, has already started to ensure that the information for each site is consistent with the new federal data standards. Therefore, Richmond is well on its way in implementing the new HPI locally.

The next step in the process, and a logical culmination of this work, is the adoption of a Community Heritage Register.

Advantages of a Register

City of Richmond
Prior to HPI, the main advantage of adopting a Community Heritage Register was that it listed properties which could be subject to temporary City protection in order that options for the conservation of heritage sites could be considered. With the new federal HPI, there is now funding available as follows:

- There is currently $450,000 in federal funding available to communities in BC that have adopted Heritage Registers by the end of May, 2003, to ensure that Registers are converted to the new federal data requirements. For Richmond this could result in a grant of approximately $20,000; and
- In the future, there will be federal and provincial funding linked to the implementation of various aspects of HPI, for example, implementation of the standards and guidelines for the treatment of heritage buildings. In order to be eligible for this funding, communities will need to have adopted a Register.

Besides funding, the advantages to Richmond of adopting a Register include ensuring that Richmond's heritage sites are included on the National Register which, like its American counterpart, will be an important on-line source of tourism information for visitors to Richmond. Secondly, the City has the ability, under provincial legislation to temporarily protect a heritage site, for example, by withholding approvals or demolition permits.

Property Owners
For property owners the advantages of voluntary participation in a Register are:
- access to federal (and possibly provincial) funding to better protect their property;
- participation in community heritage preservation; and
- federal recognition in terms of being listed on a federal online register.

Disadvantages of a Register

City of Richmond
The downsides for the City of adopting a Heritage Register are that:
- a Register is an extra list that needs to be maintained. Staff do not see this as a problem; and
- a new heritage "list" may be confused with the Inventory. Staff propose clear information, for example a brochure, to assist in explaining the differences.

151

Property Owners
For property owners, a disincentive may be that being included on a Register will enable the City to temporarily delay or protect a site in order to ensure that there is time to fully consider all options or negotiate an alternative solution. The solution is to make participation voluntary.

Content of the Proposed Richmond Heritage Register
Recognizing the need to create a Register before the end of May, 2003, in order to be eligible for the federal funding, there are a number of different options for what could be included on the Register, when it is adopted.

Option 1: Roll Complete Inventory into a Register
Under this option, the complete Inventory would be rolled over into the Register. While administratively this would be the easiest, it would likely result in dissatisfaction by some property owners who would not want their property included. Therefore, as it would be preferable to contact private property owners to seek their consent prior to Council authorizing their inclusion on the Inventory, and as there is a lack of time, it is not recommended that the entire Heritage Inventory be rolled over into a Community Heritage Register.

Option 2: Include Only Already Protected Sites
To be on the safe side, the smallest Register would, for now, include only government owned sites and private sites which have been protected through a City Heritage Designation Bylaw. This would result in the inclusion of approximately 40 sites on the Register and would require little public consultation. Staff initially supported this option however the Heritage Commission recommended the following option which includes some private sites.

Option 3: Include Already Protected Sites and Volunteers (Recommended)
Members of the Heritage Commission have been in touch with a few owners of private sites, currently on the Heritage Inventory, to determine if they would like to be included in the proposed Register at this time, in addition to the government and designated sites. Including these privately owned sites, the number of sites on the proposed Register would be 44 as shown on **Attachment 1**.

After the Register is established, staff would contact the remainder of privately owned sites on the Inventory to determine which additional private sites may be included. This option will enable Council to meet the Register establishment deadline.

Financial Impact

With the adoption of a Heritage Register by the end of May 2003, the City will be eligible for:
-       federal funding, (in the order of $20,000) to ensure consistency with the new federal standards; and
-       future provincial and federal grants.

Conclusion

While the City has had the ability to adopt a Heritage Register in the past, the need for a Register has not been apparent until now. With the programs and funding for the new federal Historic Places Initiative (HPI) linked to the existence of a Community Heritage Register (CHR), it is now important for the City to adopt one.

152

To start, the properties that would be included on the proposed Register include government owned sites, those privately owned sites which are designated and privately owned sites whose owners have volunteered. In the future, as more funding becomes available for private sites, the Register will likely need to be expanded.

Jenny Beran, MCIP (4212)
Planner, Urban Development

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City of Richmond Heritage Register

The City of Richmond Heritage Register is a Council adopted list of heritage sites in Richmond. Sites included on the Register are automatically listed on the BC Register of Historic Places and on the Canadian Register of Historic Places. Inclusion on the Register does not constitute heritage designation.

	Name of Resource	Address	Owner/Address
1	Abercrombie House	13333 Princess St	**Marcia Westermark** 13333 Princess St RICHMOND BC V7E 3S1
2	Boeing Aircraft Production Plant	5400 Airport Rd	**Canadian Aviation Facilities Inc** 2000-5000 Miller Rd RICHMOND BC V7B 1K6 **Crown Federal** C/O Dept Of Transport AIRPORTS GROUP 800 BURRARD ST SUITE 620 VANCOUVER BC V6Z 2J8 **Vanc Internat'L Airport Auth Duplicate Notice** Po Box 23750 AIRPORT POSTAL OUTLET RICHMOND BC V7B 1Y7
3	Branscombe House	4900 Steveston Hwy	**Richmond City Of** 6911 No. 3 Rd RICHMOND BC V6Y 2C1
4	Brighouse Homestead & Heritage Trees	6900 River Rd	**Richmond City Of** 6911 No. 3 Rd RICHMOND BC V6Y 2C1
5	Brighouse Lacrosse Box	7840 Granville Ave	**Richmond City Of** 6911 No. 3 Rd RICHMOND BC V6Y 2C1
6	Britannia Shipyard - Cannery Office	12451 Trites Rd	**Richmond City Of** 6911 No. 3 Rd RICHMOND BC V6Y 2C1
7	Britannia Shipyard - First People's House	12451 Trites Rd	**Richmond City Of** 6911 No. 3 Rd RICHMOND BC V6Y 2C1
8	Britannia Shipyard - Japanese Duplex	12451 Trites Rd	**Richmond City Of** 6911 No. 3 Rd RICHMOND BC V6Y 2C1
9	Britannia Shipyard - Murakami Boatworks	12451 Trites Rd	**Richmond City Of** 6911 No. 3 Rd RICHMOND BC V6Y 2C1
10	Britannia Shipyard - Murakami Residence	12451 Trites Rd	**Richmond City Of** 6911 No. 3 Rd RICHMOND BC V6Y 2C1
11	Britannia Shipyard - Richmond Boat Builders	12451 Trites Rd	**Richmond City Of** 6911 No. 3 Rd RICHMOND BC V6Y 2C1
12	Britannia Shipyard - Shipyard & Cannery Complex	12451 Trites Rd	**Richmond City Of** 6911 No. 3 Rd RICHMOND BC V6Y 2C1
13	CBC Transmitter Site	9460 No 4 Rd	**Richmond School District #38** 7811 Granville Ave RICHMOND B C V6Y 3E3
14	Cold Comfort Farm	2840 River Rd	**Richmond City Of** 6911 No. 3 Rd RICHMOND BC V6Y 2C1

	Name of Resource	Address	Owner/Address
15	CPR Power Poles/Railway Tracks	4005 Moncton St	**Richmond City Of** 6911 No. 3 Rd RICHMOND BC V6Y 2C1
16	Eldstrom House	9711 Finn Road	**Lawrence J Wozny** 9711 Finn Rd RICHMOND BC V7A 2L3 **Catherine D Wozny** 9711 Finn Rd RICHMOND BC V7A 2L3
17	Ferry Loading Ramp	adjacent to 3051 Moncton St	**Richmond City Of** 6911 No. 3 Rd RICHMOND BC V6Y 2C1
18	General Currie School	8220 General Currie Rd	**Richmond School District #38** 7811 Granville Ave RICHMOND B C V6Y 3E3
19	Greater Vancouver Sewage Treatment Plant (Iona)	1000 Ferguson Rd	**Greater Vancouver Sewerage & Drainage District** C/O Properties Division 4330 KINGSWAY BURNABY BC V5H 4G8 **Crown Provincialc/O Min Environment Lands & Parks** Po Box 9375 STATION PROVINCIAL GOV'T VICTORIA BC V8W 9M5
20	Gulf of Georgia Cannery	3300 Chatham St	**Crown Federal** Fisheries & Oceans Canada SMALL CRAFT HARBOURS BRANCH C/O PWGSC, PILT M&C 641-800 BURRARD ST VANCOUVER BC V6Z 2V8 **Steveston Harbour Authority** 12740 Trites Rd RICHMOND BC V7E 3R8
21	Gulf of Georgia Net Shed	3300 Chatham St	**Crown Federal** Fisheries & Oceans Canada SMALL CRAFT HARBOURS BRANCH C/O PWGSC, PILT M&C 641-800 BURRARD ST VANCOUVER BC V6Z 2V8 **Steveston Harbour Authority** 12740 Trites Rd RICHMOND BC V7E 3R8
22	Hangar No. 1 - South Terminal	5160 Airport Rd	**Canadian Aviation Facilities Inc** 2000-5000 Miller Rd RICHMOND BC V7B 1K6 **Crown Federal** C/O Dept Of Transport AIRPORTS GROUP 800 BURRARD ST SUITE 620 VANCOUVER BC V6Z 2J8 **Vanc Internat'L Airport Auth Duplicate Notice** Po Box 23750 AIRPORT POSTAL OUTLET RICHMOND BC V7B 1Y7
23	Hangar No. 2 - South Terminal	4680 Cowley Cr	**Canadian Aviation Facilities Inc** 2000-5000 Miller Rd

	Name of Resource	Address	Owner/Address
			RICHMOND BC V7B 1K6 **Crown Federal** C/O Dept Of Transport AIRPORTS GROUP 800 BURRARD ST SUITE 620 VANCOUVER BC V6Z 2J8 **Vanc Internat'L Airport Auth Duplicate Notice** Po Box 23750 AIRPORT POSTAL OUTLET RICHMOND BC V7B 1Y7
24	Ida Steves House	4431 Steveston Hwy	**Kelly J Bach** 4431 Steveston Hwy RICHMOND BC V7E 2K4 **David P Bach** 4431 Steveston Hwy RICHMOND BC V7E 2K4
25	London Farmhouse	6511 Dyke Rd	**Richmond City Of** 6911 No. 3 Rd RICHMOND BC V6Y 2C1
26	Marital Arts Centre	4251 Moncton St.	**Richmond City Of** 6911 No. 3 Rd RICHMOND BC V6Y 2C1
27	McKinney House	6471 Dyke Rd	**Eileen A Eyestone** 6471 Dyke Rd RICHMOND BC V7E 3R3 **Curtis C Eyestone** 6471 Dyke Rd RICHMOND BC V7E 3R3
28	Minoru Chapel	7191 Granville Ave	**Richmond City Of** 6911 No. 3 Rd RICHMOND BC V6Y 2C1
29	No. 1 Road Pumpstation	adjacent to 4000 Bayswater St	**Richmond City Of** 6911 No. 3 Rd RICHMOND BC V6Y 2C1
30	Northern Bank	3811 Moncton St	**Richmond City Of** 6911 No. 3 Rd RICHMOND BC V6Y 2C1
31	Paramount Cannery East Building	12620 Trites Rd	**Crown Federal** Fisheries & Oceans Canada SMALL CRAFT HARBOURS BRANCH C/O PWGSC, PILT M&C 641-800 BURRARD ST VANCOUVER BC V6Z 2V8 **Steveston Harbour Authority** 12740 Trites Rd RICHMOND BC V7E 3R8
32	Paramount Cannery West Building	12620 Trites Rd	**Crown Federal** Fisheries & Oceans Canada SMALL CRAFT HARBOURS BRANCH C/O PWGSC, PILT M&C 641-800 BURRARD ST VANCOUVER BC V6Z 2V8 **Steveston Harbour Authority** 12740 Trites Rd RICHMOND BC V7E 3R8
33	Parsons House	behind 2640 River Rd	**Richmond City Of** 6911 No. 3 Rd

	Name of Resource	Address	Owner/Address
		(PID 011-566-906)	RICHMOND BC V6Y 2C1
34	Phoenix Seine Net Loft	4000 Bayview St	**Richmond City Of** 6911 No. 3 Rd RICHMOND BC V6Y 2C1
35	Pierrefonds Gardens	7191 Granville Ave	**Richmond City Of** 6911 No. 3 Rd RICHMOND BC V6Y 2C1
36	Richmond Cenotaph	6911 No.3 Rd	**Richmond City Of** 6911 No. 3 Rd RICHMOND BC V6Y 2C1
37	Richmond Rod & Gun Club	7760 River Rd	**Richmond City Of** 6911 No. 3 Rd RICHMOND BC V6Y 2C1 **Richmond Rod & Gun Club** 7891 Cambie Rd RICHMOND BC V6X 1J7
38	Scotch Pond	2220 Chatham St	**Richmond City Of** 6911 No. 3 Rd RICHMOND BC V6Y 2C1
39	South Arm Presbyterian Church	11051 No 3 Rd	**United Church Of Canada South Arm Cong (Trustees)** 11051 No. 3 Rd RICHMOND BC V7A 1X3
40	Steveston Telephone Exchange	12004 No 1 Rd	**Bill Rigby Memorial Society** Floor 1 326 12TH ST NEW WESTMINSTER BC V3M 4H6
41	Steveston Courthouse	12011 3rd Ave	**411434 Bc Ltd** 12011 3rd Ave RICHMOND BC V7E 3K1
42	Stilt Piling House 1	12451 Trites Rd	**Richmond City Of** 6911 No. 3 Rd RICHMOND BC V6Y 2C1
43	Stilt Piling House 2	12451 Trites Rd	**Richmond City Of** 6911 No. 3 Rd RICHMOND BC V6Y 2C1
44		7011 Ash Street	**Sylvia J Ediger** 7011 Ash St RICHMOND BC V6Y 2R9

Prepared by Policy Planning Department, City of Richmond, April 2003
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